1	STATE OF NEW HAMPSHIRE
2	SITE EVALUATION COMMITTEE
3	November 15, 2018 - 1:44 p.m. DAY 16
4 49 Donovan Street Concord, New Hampshire	49 Donovan Street
5	
6	{Electronically filed with SEC 11/20/18}
7	IN RE: SEC DOCKET NO. 2015-04 Application of Public Service
8	Company of New Hampshire,d/b/a Eversource Energy, for a
9	Certificate of Site and Facility.
10	(Adjudicative Hearing Reopened)
11	PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:
12 13	Patricia Weathersby Public Member (Presiding Officer)
14 15 16	David Shulock, Esq. Public Utilities Commission Charles Schmidt, Admin. Dept. of Transportation Christopher Way, Dep.Dir. Div. of Economic Dev. Michael Fitzgerald, Dir. Dept. of Env. Services Susan Duprey Public Member
17	
18	ALSO PRESENT FOR THE SEC:
19	Michael J. Iacopino, Esq., Counsel for SEC (Brennan, Lenehan, Iacopino & Hickey)
20	(220111111, 2011011111, 2010),
21	Pamela G. Monroe, SEC Administrator
22	(No Appearances Taken)
23	COURT REPORTER: Susan J. Robidas, LCR No. 44
24	

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1	PROCEEDINGS
2	PRESIDING OFFICER WEATHERSBY: Okay.
3	Why don't we get started. The witness will
4	need to be re-sworn in.
5	(WHEREUPON, DAVID RAPHAEL was duly
6	sworn and cautioned by the Court
7	Reporter.)
8	MS. BOEPPLE: Madam Chair, before we
9	get going, could I raise an issue on the record
10	regarding today's hearing? Do I understand
11	correctly that the hearing today is meant to
12	satisfy all the requirements of the rule with
13	respect to rebuttal? I'm looking for
14	clarification.
15	PRESIDING OFFICER WEATHERSBY: With
16	respect to rebuttal?
17	MS. BOEPPLE: Correct.
18	PRESIDING OFFICER WEATHERSBY: With
19	respect to reopening the record, yes.
20	MS. BOEPPLE: And this afternoon is
21	our only opportunity to rebut what has been put
22	forward by the Applicant; is that correct?
23	PRESIDING OFFICER WEATHERSBY: You
24	will have an opportunity to file a supplemental

1	brief.
2	MS. BOEPPLE: But I'm trying to
3	clarify. Questioning this witness is the only
4	way we can rebut it; is that correct?
5	PRESIDING OFFICER WEATHERSBY: What
6	is it that you seek?
7	MS. BOEPPLE: What I'm looking for is
8	what the rule suggests, which is an opportunity
9	for all of the parties to, and I quote, respond
10	or to rebut the newly submitted testimony,
11	evidence or argument. I see rebuttal as taking
12	the form perhaps of recalling witnesses
13	specific to this issue and the issue that has
14	been submitted through the addendum.
15	PRESIDING OFFICER WEATHERSBY: Who is
16	the witness that you would like to call to
17	rebut?
18	MS. BOEPPLE: Counsel for the
19	Public's witness, Patricia O'Donnell.
20	PRESIDING OFFICER WEATHERSBY:
21	Attorney Aslin?
22	MR. ASLIN: I guess I don't know that
23	I would have an objection to recalling Ms.
24	O'Donnell. At this moment, before hearing what

Mr. Raphael has to say, I don't have a plan to recall any witnesses. But it's hard to know until you hear the testimony.

PRESIDING OFFICER WEATHERSBY:

Attorney Boepple, would you make an offer of proof as to what you think Ms. O'Donnell would say.

MS. BOEPPLE: At this point, until I hear what Mr. Raphael has to say, it's difficult to know how much additional rebuttal we might want to bring forward. So, you know, I could raise this again at the conclusion of today's hearing and make a motion at that time. But for the record, I'd like to at least put on the record that I object to this hearing as it is at least planned to occur today fulfilling requirements of Rule 202.27.

PRESIDING OFFICER WEATHERSBY:

Attorney Needleman, you look like you want to say something.

MR. NEEDLEMAN: Thank you. I believe the rule says "respond or rebut," not "and rebut." And so the opportunity to respond is being provided both with respect to questioning

today and, as you observed, the right to file a brief. So as the procedure is currently contemplated, I would argue that it is already in full compliance with the rule. And at the very best, rebuttal is discretionary.

Second of all, I don't believe that one party has the right to insist on the recall of another party's witness for rebuttal purposes. I can't ever remember that happening in the SEC context.

And third, I would observe that the testimony that's being offered today is with respect to visual impact assessment, not historic resource assessment. And I'm not sure I can see the value in recalling an historic expert for purposes of rebutting visual impact assessment, even though the resources here that are being looked at were resources determined eligible.

So, to the extent this motion is pending, we would object for those reasons.

MR. PATCH: Madam Chair, if I could just be heard. I'd just like to note for the record that we support the objection that the

Town of Newington has made. We think they have a good point.

PRESIDING OFFICER WEATHERSBY: Okay. What we're going to do is hear Mr. Raphael's cross-examination. Everyone will have an opportunity to cross-examine Mr. Raphael. At the end, if you'd like to make a motion, if you feel as though there's some information -- you still want to get more information or try and call Ms. O'Donnell, you can make a motion and we will talk about it then, after Mr. Raphael's cross-examination.

MS. BOEPPLE: Thank you. I'd just like to make sure that the record showed, reflects that we are objecting, that there's a clear objection on the record.

PRESIDING OFFICER WEATHERSBY: Okay.

We are going to now proceed. Guess we'll go in the usual order. Attorney Patch, would you like to commence -- oh, does he need to -- sorry, Barry. He needs to adopt his addendum as testimony or --

MR. NEEDLEMAN: Well, I'll defer to you. But I'm not sure he does because there's

- no testimony associated with it. He's already
- 2 sworn to his other testimony, and this is
- 3 simply an exhibit which I understand has been
- 4 entered. So our view is he's available to be
- 5 questioned about it.
- 6 PRESIDING OFFICER WEATHERSBY: Okay.
- 7 I guess we'll proceed then. Attorney Patch.
- 8 CROSS-EXAMINATION
- 9 BY MR. PATCH:
- 10 Q. Good afternoon.
- 11 A. Good afternoon.
- 12 Q. As you may recall, my name is Doug Patch. I
- 13 represent Durham and UNH.
- 14 A. Yes, I do.
- 15 Q. As I understand it, the addendum to the
- visual assessment that is the subject of the
- 17 hearing today relates only to historic sites
- 18 that have been determined eligible for
- 19 inclusion in the state Register of Historic
- 20 Places or the National Register; is that
- 21 correct?
- 22 A. That's correct.
- 23 Q. Can you explain why you thought it was
- 24 necessary to conduct a further review of the

- 1 determined eligible sites?
- 2 A. Well, I just wanted to correct the record. I
- made a mistake in stating that we did not
- 4 conduct a review of these properties when in
- fact we had.
- Q. And the way in which you conducted this review -- excuse me. One second.
- 8 (Pause)
- 9 Q. The way in which you conducted the review, is
- that what is described at the top of Page 2
- of the addendum?
- 12 A. Yes.
- 13 Q. So it's basically by doing the four things
- 14 that you listed there.
- 15 A. Yes. That is a typical account of how we
- 16 would review it and how it was reviewed.
- 17 Q. And so which of the four things did you not
- do for these sites previously?
- 19 A. Well, all of these techniques were used
- 20 throughout the VIA, throughout the visual
- assessment, as part of the approach to
- reviewing, you know, visibility and the
- 23 nature of the visibility.
- 24 Q. And so, for example, in No. 4, it says

- "recalling site knowledge." What do you do
 to recall site knowledge?
- A. Well, for example, I would apply that to the review of the University of New Hampshire campus. We visited -- I personally visited the campus a number of times. And so when I refer to "recalling site knowledge," it refers to recalling those visits.
- 9 Q. And by "recall," what do you mean?
- 10 A. Well, it would refer to the review and
 11 analysis, perhaps, you know, conducted on
 12 site to, first, assess visibility and then,
 13 secondly, the nature of that visibility. So
 14 when you go to a site, that would be a
 15 typical approach that one would take and that
 16 we took and that I refer to in this process.
 - Q. So, fair to say then, in preparing the addendum you did not go back and visit any of these sites again?
- 20 A. In person?
- 21 Q. Yes.

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- 22 A. No, I did not.
- 23 Q. Did anybody that works for you do that?
- 24 A. No.

- Q. And it refers to "reviewing site notes." Is that part of trying to recall your site
- 3 knowledge?

Α.

- Q. And how extensive notes did you have, for example, on Morrill Hall which is cited in
- 7 the addendum?

Certainly.

- 8 A. There were no specific notes on Morrill Hall.
- 9 Q. In fact, when you look at Exhibit 51, you had
- made reference in here, I think, to
- exhibit -- just trying to see exactly where
- it is. I think it's on the first page in
- 13 Footnote 2 you made. Actually, that may not
- 14 be what I'm thinking of. But there was -- I
- 15 think you made reference to the fact that --
- actually, it's in the list that is attached
- 17 to the addendum that you have, Morrill Hall.
- 18 And you also have, I think, Thompson Hall
- 19 listed from UNH.
- 20 A. I believe so, yes.
- Q. And so you had no narrative from before about either one of those, did you?
- 23 A. No. You wouldn't typically create a
- narrative unless it was, you know, being

- 1 reviewed at a certain level.
- Q. But you didn't have any notes on either one of those either?
- A. I don't believe specifically. I think the
 notes were general notes about the nature of
 the campus. You know, I don't necessarily
 always take, you know, extensive notes in
 that regard. I'm pretty good at
 incorporating what I see into my mind's eye
 and referring to that.
- 11 Q. And so when exactly did you visit the UNH campus?
- Oh, I've visited the UNH campus a number of 13 Α. times over the process of this proceeding. 14 Ι can't -- you know, certainly at least two 15 16 times on site visits with the Committee; on 17 at least three occasions on my own as part of the review of the Project; and then also 18 19 staff members also were on campus to prepare for the simulations that are in the visual 20 21 assessment.
 - Q. And so presumably that was before the visual assessment was done, which was in 2017; right?

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- 1 A. Not all of it, no. Some of the site visits
- were subsequent to the submission of the
- 3 visual assessment.
- 4 Q. But you don't remember when.
- 5 A. Remember when what?
- 6 Q. The last time you visited UNH.
- 7 A. I believe the last time was during the last
- 8 site visit with the SEC.
- 9 Q. When?
- 10 A. I don't remember the date. I'm sorry.
- 11 Q. Okay. So in the summer of this year then?
- 12 A. Yes, I believe it was.
- 13 Q. Okay. And so part of your process is trying
- 14 to recall what you saw on that date.
- 15 A. Well, recall what I saw on that date and
- 16 refer to data that I have in the office --
- 17 photographs, aerial photos, things of that
- 18 nature.
- 19 Q. And when you did this addendum, you
- 20 determined that Morrill Hall at UNH had
- 21 potential visibility; correct?
- 22 A. Correct.
- 23 Q. I'm going to use Elmo. Actually, I'm going
- to turn it. And just for the purposes of

- asking you just a few questions about this, I
- want to point out where Morrill Hall is. See
- 3 where my pen is pointing?
- 4 A. Yes.
- 5 Q. I'm sorry. Does that look correct to you?
- 6 A. Yes, it does.
- 7 O. And then I think the other building on the
- 8 campus that you had referred to, that at
- 9 least was included in the list attached to
- your addendum, is Thompson Hall; correct?
- 11 A. Correct.
- 12 Q. Is that correct where I just pointed?
- 13 A. Yes.
- 14 Q. And then the line that is the subject of this
- 15 proceeding is actually going to run behind
- and then under Main Street, but behind the
- 17 train station; correct?
- 18 A. Correct.
- 19 Q. So, essentially down here; correct?
- 20 A. Correct.
- 21 Q. And so behind the train station there will
- 22 actually be pretty significantly taller
- 23 structures; correct?
- 24 A. Significantly taller than what?

- 1 Q. Than what's there now.
- 2 A. They will be taller, yes.
- 3 Q. And so part of the analysis you did in terms
- of potential visibility from Morrill Hall,
- 5 did you do that from inside Morrill Hall or
- from outside Morrill Hall? Or where did you
- 7 do that from?
- 8 A. Outside Morrill Hall.
- 9 Q. Okay. Right on Main Street or whereabouts?
- 10 A. Literally right behind Morrill Hall, to the
- west side of the hall. There's a sidewalk
- that goes there, a little parking area. And
- there's landscaping on the western side
- 14 there.
- 15 Q. Right there.
- 16 A. Move your pen a little bit further up. Yeah,
- 17 right in that area.
- 18 Q. But you didn't do it from here?
- 19 A. Well, you know, we typically don't go inside
- 20 buildings unless there's, you know, a
- compelling reason to do so. You know, if we
- were -- if there was, you know, a large
- 23 picture window that was focused on a view,
- that might be something that if it was

- 1 brought to our attention we would look at.
- 2 But typically it's the experience of the site
- and the scenic quality of the site itself
- 4 that we are focused on.
- 5 Q. And just so the record's clear, when I said
- 6 you didn't do it "from here," I meant from
- 7 Morrill Hall as it faces Main Street, and the
- area of land between Morrill Hall and Main
- 9 Street. And so you did not do the analysis
- of potential visibility from that.
- 11 A. No. We looked -- I looked at and we looked
- 12 at the entire environs around the building
- 13 that would have potential visual access to
- 14 the Project.
- 15 Q. Okay. I thought you said you had just looked
- 16 from the west side. But now you're saying
- 17 you looked from all sides?
- 18 A. Well, I looked at the whole side. But the
- area of outdoor use that would be typically
- focused on was the area proximate, closest to
- the line, and that would be the rear side of
- the building.
- 23 Q. And just explain to me why, why you chose
- 24 that.

- Well, because as what I just said, that 1 Α. the -- that would be an area that there was 2 public activity and had some potential views. 3 Obviously, the front entrance of Morrill Hall 4 5 is in the opposite direction and shielded from the building. There is landscaping 6 7 around the side of Morrill Hall that, you 8 know, also limits visibility to the Project.
- 9 Q. And so when you say "potential visibility,"
 10 what do you mean by "potential visibility"?
- 11 A. That there is a potential that there's visibility.

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- Q. And why is that? Is that based on distance?

 Is it based on configuration of the land?

 What is that based on?
 - A. Well, you know, again, it begins with our viewshed mapping. But certainly at this scale, it is based on, you know, a more detailed analysis of the site and, you know, the landscape and vegetation and building form that is part of that site, you know, to ascertain what visibility is possible on site given those types of factors.
 - Q. And you apparently concluded that, even in

wintertime, there is no potential for any visibility of the, I think you said the underground ROW; is that correct?

A. I don't recall if that was specific.

Yes, I think that was a conclusion, that due to the presence in that section and the limited visual accessibility between existing buildings, existing vegetation, and then the actual location of the underground section, I concluded that there would be no visibility.

- Q. What about of the above-ground? Is there potential visibility of that?
- A. Very limited, if any, because, again, of the surrounding vegetation and buildings. You know, there are buildings in the way. Also, the road rises to go over the rail tracks. So there are a number of factors which contribute to blocking the direct view of the structures further north along the line.
 - Q. So if I understand you correctly, and I don't see this in the addendum, what you are now saying is that there is limited visibility from Morrill Hall of the above-ground structures that are proposed for this

project; is that correct?

2 A. I want to refer back to exactly what I said.

(Witness reviews document.)

A. And I'll just read it because that's essentially the answer to your question.

"The only potential view of the corridor would be in front of the northwest facade of the building. This view is of the portion of the corridor where the Project would be located underground; therefore, there would be no direct visibility of any project structures."

- Q. What do you mean by "direct visibility"? Is there such a thing as indirect visibility?
 - A. You know, if you looked hard and stood in one particular place, you might be able to see or -- you know, I would never say never.

 But, you know, depending on one select spot, if you tried to search for it, there's a possibility you might see the structure through the trees from the vicinity of the immediate environs of Morrill Hall. But I do not think that will be the case.
 - Q. And is that the winter or the summer?

- 1 A. Both summer and winter.
- 2 Q. It's the same?
- 3 A. Yes.

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- Q. And why is it the same? Are there deciduous trees in between or --
- 6 A. Yes, there are.
- 7 Q. And wouldn't it be different when the trees 8 lose their leaves?
- 9 Α. It depends on, you know, the trees themselves 10 and their placement. But generally speaking, 11 we have found, interestingly enough, that even in winter the branching structure of 12 most trees and the linear nature -- the 13 vertical nature of the structures themselves 14 15 make it difficult at times, depending, again, 16 on the nature of the view and the structure and its location, to directly ascertain or 17 pick out a structure. And there have been a 18 number of studies, actually, that 19 20 substantiate that. So I'm not making that 21 up.
 - Q. And Morrill Hall, if I understand correctly, was added to the National Register, or was eligible at least in 1992; is that correct?

- 1 A. I don't know the answer to that.
- Q. I mean, that's what it said in the list I
- 3 think that was in Exhibit 51. Is that --
- 4 A. I would take your word for that.
- 5 Q. What about Thompson Hall?
- 6 A. What about it?
- 7 Q. I mean, same thing? I think it indicated in
- 8 that list that it was eligible to be on the
- 9 National Register in 1996; correct?
- 10 A. I would have to take your word for it.
- 11 Q. Okay. What about other buildings in this
- 12 area, not just those two? I mean, you did
- 13 not analyze those because they weren't on the
- 14 list, I assume?
- 15 A. No. We analyzed the -- we looked at the
- 16 campus as a whole in relationship to the
- 17 Project.
- 18 Q. And visibility from some of those other
- 19 buildings that are noted on the map, is it
- 20 better or worse than Morrill? Presumably
- 21 it's different; correct?
- MR. NEEDLEMAN: Objection, Madam
- Chair. It's beyond the scope here. We're
- focused on resources that were determined

1 eligible.

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MR. PATCH: I think it would be important for the Committee to know how they compare to the ones that are in the addendum. So I think it's a legitimate question.

PRESIDING OFFICER WEATHERSBY: It's also a question that's beyond the scope of the addendum to which this hearing is strictly limited to. So I'm going to sustain the objection.

- MR. PATCH: Okay.
- 12 BY MR. PATCH:
- Q. I just have a couple of questions about, I
 believe it's on Page 1 of the addendum. You
 make reference in Footnote 2 to "eligible
 historic districts." And if I read this
 correctly, there are two that were not on the
 2017 DHR list; is that correct?
- 19 A. Correct.
- Q. And the two that are listed are Fox Point at
 Newington and Wiswall Falls in Durham;
 correct?
- 23 A. Yes, sir.
- 24 Q. Do you know why they were not on that list?

- 1 (Witness reviews document.)
- 2 A. I do not know why they were not on the list.
- 3 Q. What do you know about Wiswall Falls?
- 4 A. In terms of?
- 5 Q. Location, proximity to the Project, anything
- about the site itself.
- 7 A. It was reviewed in the course of the
- 8 preparation of the visual assessment, and it
- 9 was found to have no visibility.
- 10 Q. When you say "reviewed," I didn't see any
- 11 narrative.
- 12 A. No, there was no narrative.
- 13 Q. I mean, I saw it on a list of hundreds of
- 14 different ones that were reviewed. Are there
- any notes with regard to Wiswall Falls?
- 16 A. I don't recall that there were notes.
- 17 Q. And so in preparing for this addendum, did
- 18 you review any notes of Wiswall Falls?
- 19 A. No.
- 20 Q. Do you have any knowledge of Wiswall Falls,
- 21 its historic significance?
- 22 A. We would not have delved into that if it did
- 23 not have visibility. The determination of
- visibility, or lack thereof, would trigger

- whether we conducted any further review or
- left it right there. And in that case, I
- 3 think it was left right there because there
- 4 was no visibility.
- 5 Q. So, fair to say you don't know how far it is
- from the Project?
- 7 A. I'd have to look it up. I'm not directly
- 8 familiar with that.
- 9 Q. So in reviewing and preparing for the
- addendum, you did not look that up.
- 11 A. No.
- 12 Q. And how extensive an area is it? You know,
- is it three acres? Is it one acre? And what
- 14 kind of site it is, do you have any knowledge
- of that?
- 16 A. Again, it was reviewed in the course of the
- visual assessment by others in my company in
- 18 concert with the historic experts, and it was
- determined that there was no visibility.
- 20 Q. And so why is it in the addendum?
- 21 A. I think it's just listed because it emerged I
- think as eligible or as a historic district.
- 23 Q. And so I think what you're saying, and
- 24 correct me if I'm wrong, is that to the best

- of your knowledge, it will not have any potential visibility?
- 3 A. Yes.
- Q. And why is that? Is it distance? Is it intervening geography? Is it vegetation?
 Why?
- 7 A. My guess is it would be a combination of
 8 probably all of those. But, you know,
 9 typically it's intervening buildings,
 10 vegetation, often topography. So it could
 11 have been any one of those.
- 12 Q. But that's a guess, as you just said.
- A. No, it's not a guess. My staff reviewed it
 and determined that it did not have
 visibility. So it was not a guess. It was
 reviewed as part of our process and
 determined to have no visibility.
- Q. But it sounds like you have no specific knowledge of that right now, today. It sounds like you didn't review it for the addendum. And you just said it's your guess that it's one of those.
- 23 A. Well, again, you know, I don't personally
 24 review 112 properties on site necessarily in

- every instance. That review was conducted by
- 2 my staff, and I have -- as many visual
- assessments are developed by a team. And
- 4 therefore I rely on my staff to make those
- kinds of conclusions. If a project does have
- visibility and it becomes a topic to review,
- 7 then I would probably be brought in.
- 8 Q. And did you ever visit Wiswall Falls?
- 9 A. I did not.
- 10 Q. What would make it qualify as a historic
- 11 district?
- 12 A. I'm not a historic preservation expert, so I
- can't answer that question properly.
- 14 Q. So you don't know the difference between a
- 15 district and a site.
- 16 A. Well, a district is an area that includes
- 17 potential other sites, or it might be a
- 18 physical area that has some buildings in it
- or encompasses -- you know, if it's a site,
- it could be a dam, just the dam site itself
- and the immediate environs of the dam.
- 22 Q. But if there are any criteria for listing as
- a district, you're not familiar with what
- 24 those are.

- 1 A. No. The listing of the districts and
- eligible properties, for the most part, comes
- from the Department of Historic Resources.
- And they're the ones, or other experts, who
- determine, you know, a property's or a site's
- eligibility, or potential eligibility.
- 7 Q. But you don't know --
- 8 A. That's not what we do as part of --
- 9 Q. You don't. And so you don't look into
- 10 whether something qualifies as a district or
- not. You don't really know what would make
- it qualify as a district.
- 13 A. No. That's not germane to our visual
- 14 assessment.
- 15 Q. Okay.
- 16 MR. PATCH: That's all the questions
- 17 I have. Thank you.
- 18 PRESIDING OFFICER WEATHERSBY: Thank
- 19 you. Attorney Boepple.
- 20 CROSS-EXAMINATION
- 21 BY MS. BOEPPLE:
- 22 Q. Good afternoon.
- 23 A. Good afternoon.
- 24 Q. Elizabeth Boepple for the Town of Newington.

- 1 Mr. Raphael, maybe you can help me 2 understand. The addendum is -- this was a --
- you just said it was to correct the record;
- 4 is that correct?
- 5 A. Yes. Or to add to the record I guess would 6 be the right way to put it.
- Q. And what are you adding to the record with this addendum?
- 9 A. We're just adding a statement that says
 10 eligible properties were reviewed. They were
 11 reviewed again, and the addendum represents
 12 that process and that review.
- Q. And when you say -- okay. So let's break it down a little bit.
- So, eligible properties. And that term
 is specific to properties that are defined as
 either eligible for or listed on the state
 register or the National Register; is that
 correct?
- 20 A. I don't know if they're listed. I think 21 they're eligible for listing.
- 22 Q. I think that's what I just said.
- 23 A. No, you said eligible or listed.
- 24 Q. I said eligible for or listed on the state or

- 1 National Register; correct?
- 2 A. No, I don't think they would be listed yet.
- They were eligible for listing. That's how I
- 4 understand what you're asking. I'm sorry.
- 5 Q. So your definition of "eligible properties,"
- 6 why don't you tell me what that is.
- 7 A. "Eligible properties" mean they are eligible
- 8 for listing on the state or National
- 9 Register. I do not believe it means they are
- 10 listed necessarily.
- 11 Q. So you only covered properties that were
- 12 eligible for listing?
- 13 A. No. We covered properties that were listed
- as well in the -- throughout the VA.
- 15 Q. I'm really not trying to make this difficult.
- 17 A. Sure.
- 18 Q. -- what properties you reviewed. So why
- don't you tell me that.
- 20 A. We initially reviewed all listed properties
- on the state or National Register. And then
- as a second step we did review the listing
- that was made available, I believe in 2017 in
- the summer, of eligible properties for

- 1 listing.
- Q. What listing are you talking about?
- 3 A. The listing of eligible properties that was
- 4 provided by the Department of -- Division of
- 5 Historic Resources.
- 6 Q. And was that attached to your addendum?
- 7 A. I believe so.
- 8 Q. That's the listing you're talking about?
- 9 A. Yes.
- 10 Q. Okay. And so you relied on a list provided
- 11 to you; is that correct?
- 12 A. Correct.
- 13 Q. And you didn't undertake any independent
- 14 review to see if there might have been
- 15 additional properties beyond the list you
- were provided with; is that correct?
- 17 A. No. That is -- no, we did not. I believe
- that that would be something that the
- 19 Preservation Company did do. And then we
- 20 worked collaboratively with the Preservation
- 21 Company to address the eligible properties.
- 22 So if they knew of any others that might be
- 23 potentially, they would have been initially
- vetted by them and then, if necessary,

- reviewed by us if they had scenic qualities or visibility.
- Q. Are you aware that Preservation Company was reviewing within a one-mile APE?
- 5 A. No, I think the original review was actually a half a mile, if I'm not mistaken.
- 7 Q. Okay. So did you review beyond that 8 geographic area?
- 9 A. Yes. This list includes eligible properties 10 out to the 10-mile radius of the Project.
- 11 Q. So who decided to go -- so the list -- you're

 12 saying that this list actually does include

 13 all the way out to 10 miles?
- 14 A. Yes.
- Q. Okay. And that was determined in collaboration; is that correct?
- A. Well, no, that's in response to, you know,
 rules which do, you know, potentially include
 views and, you know, scenic resources up to
 10 miles for a project of this nature.
- Q. But in your specific assessment, you've relied on the historic experts; is that fair to say?
- 24 A. No. No. We did -- when a project had either

scenic values and could qualify as having -as being a scenic resource, had some scenic
qualities, it was publicly accessible, those
would -- and obviously had visibility, that
was what we would review and did review. And
we began that at the very beginning of the
actual visual assessment. And there are
historic properties listed in the visual
assessment, so we did conduct a comprehensive
review of those properties.

- 11 Q. But you missed these; right?
- 12 A. I'm sorry?

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- 13 Q. But you missed these.
- No, we did not miss these. That's where I 14 Α. 15 made the mistake when asked that question. Ι 16 actually, I think, misconstrued the question, 17 unfortunately. And on further review in my own mind and, you know, in discussing it with 18 19 my staff, we realized we had actually 20 reviewed that and I misspoke. And that's why this is here to correct -- you know, not to 21 22 correct, but to add to the record that, A, 23 that these properties were reviewed, and this 24 addendum is to clarify that that process took

place and to enter that into the record.

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- Q. And so don't you think that might have been important to include that originally in your assessment or in your first addendum or your second addendum? Because you've now filed, this will be the third one; correct?
- 7 A. Yes, it should have been included. And it
 8 was an oversight on our part, and we made
 9 that mistake.
- 10 Q. So you didn't actually undertake additional
 11 assessment. This was all work you had
 12 already done but just neglected to include it
 13 prior to the close of the record.
- 14 A. Yes, that's correct. Except for the fact
 15 that I did take the opportunity to just
 16 double-check one more time and conduct -17 checked every site on the list, which is what
 18 I did just mostly recently, and that is
 19 reflected in the addendum.
- Q. Okay. So you checked every site on the list.

 But you didn't go out there. That's what you

 just testified; correct? When you say you

 "checked every site," what did you do?
- 24 A. Well, yes, it's written in the addendum the

process that I undertook. You know, again,
for a number of these sites and locations, I
was already familiar with them in the flesh
because, you know, as I mentioned previously,
we spent time, for example, on the University
of New Hampshire campus. So I understood the

context and the conditions there.

But everything had been reviewed and vetted. And because no eligible properties rose to a level of meeting, you know, the criteria for review as a scenic resource, they didn't appear in the original report. And we erred by not making that statement and clarifying that.

- 15 Q. Okay. So your reviewing was just of your records; correct?
- 17 A. Yes.

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- Q. Okay. So you did not revisit specifically,
 for example, the sites in Newington; correct?
- 20 A. In what sense? You mean physically visit the sites?
- 22 Q. Correct.
- 23 A. Not for this. But I was pretty familiar with 24 the sites in Newington already.

- 1 Q. So the historic buildings along Woodbury
- 2 Avenue in Newington --
- 3 A. No, that's in Portsmouth.
- 4 Q. Well, I'm reading "historic buildings along
- 5 Woodbury Avenue in Newington" --
- 6 A. I think it might have been... hang on.
- 7 Q. -- on Page 2 of your addendum.
- 8 A. Oh, that's a mistake. That should be
- 9 Portsmouth, I think. No? No, I guess this
- is Newington. Forgive me. I think of it as
- 11 Portsmouth because it's over in that area.
- No, that is in Newington. Forgive me. I
- 13 misspoke. That's my mistake. Those are in
- 14 Newington. You know, because we're so close
- to Portsmouth at that point, I conflated the
- 16 two together. Forgive me.
- 17 Q. So did you revisit any of those sites that
- 18 are listed here?
- 19 A. No, because I was, as I said, familiar with
- them already. I'd been there before. I
- 21 walked all over that area from the substation
- to those areas and was pretty familiar with
- the context and the nature of those sites.
- 24 Q. Okay. So when you describe, for example,

- 1 under Section E of your addendum, when you're 2 talking about the General Sullivan Bridge and the view south/southwesterly towards Fox 3 Point Road and Nimble Hill Road in Newington, 4 5 and your statement "may yield some visibility of Project structures at or slightly 6 7 below" -- or excuse me -- r"at or slightly 8 above the existing tree line,r" that was based on the work you had done, not new work 9 you've done; is that correct? 10
- 11 As I stated previously, I just went back Α. No. and checked all of these just to be sure. 12 mean, obviously we already vetted them. 13 14 had no reason to be concerned. But I felt as 15 though I personally wanted to walk through 16 that process in a desktop analysis. 17 again, we used -- you know, I generally relied on the steps that I identified on the 18 19 top of Page 2.
- 20 Q. Okay. So this is all desktop analysis.

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A. Yes, which is an absolutely common practice for a visual assessment. You can't go out to the site every time you need to review the process -- you know, the visibility. So you

- rely on, you know, data that you've
- collected, photographs you've taken, your
- 3 familiarity with the site and the tools that
- 4 I identified here.
- 5 Q. So you did no additional verification; is
- 6 that correct?
- 7 A. That was the additional verification.
- 8 Q. Desktop. There was no on-site --
- 9 A. I didn't feel the need to go on site because
- I was already familiar with the sites.
- 11 Q. Okay. I'm sorry. The question just was did
- you go on site. You didn't. I'm not asking
- 13 you to justify it or not. That's just the
- 14 question.
- 15 A. I already answered that question. I did not
- go on site --
- 17 Q. Okay. Thank you.
- 18 A. -- for this particular project -- for this
- 19 particular addendum. I'd been on site
- 20 previously, as I indicated.
- 21 Q. Okay. Thank you.
- 22 A. You're welcome.
- MS. BOEPPLE: No further questions.
- 24 PRESIDING OFFICER WEATHERSBY:

- 1 Attorney Aslin.
- MR. ASLIN: Thank you, Madam Chair.
- 3 CROSS-EXAMINATION
- 4 BY MR. ASLIN:

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- 5 Q. Good afternoon, Mr. Raphael. How are you?
- 6 A. Fine. And yourself?
- 7 Q. Doing well, thank you.

I'd like to first clarify a little bit of the timing here. You discussed that you previously had or your team had previously done a review of eligible historic resources as part of your visual assessment. And I want to get the timing down correctly.

So the original visual assessment you did, which is Applicant's Exhibit 51, was completed in April of 2016; is that right?

- A. Correct.
- Q. Okay. And then there was a first addendum to that visual assessment that was done in October of 2016, which I believe is Applicant's Exhibit 95. And that was to address the undergrounding of the Project through the Frink Farm?
- 24 A. Yes, I believe that's right.

- 1 Q. Okay. And then in your supplemental
- testimony you included two additional
- addendums, the first addressing concrete
- 4 mattresses. And that one is Attachment C to
- 5 your supplemental testimony, which is
- 6 Applicant's Exhibit 142. And that concrete
- 7 mattress addendum is dated July of 2017; is
- 8 that correct?
- 9 A. That sounds right.
- 10 Q. And then Attachment D to your supplemental
- 11 testimony, again, Applicant's Exhibit 142,
- was a third addendum addressing Nimble Hill
- Road in Newington?
- 14 A. Right.
- 15 Q. And that was dated June 29, 2018.
- 16 A. Correct.
- 17 O. Okay. And I believe we established that the
- 18 list that's appended to your new addendum of
- 19 eligible resources was provided to the
- 20 Applicant in July of 2017; is that correct?
- 21 A. That's correct. And that would be after our
- 22 initial visual assessment was filed.
- 23 Q. Okay. So do I have it correct that you
- completed this -- or LandWorks completed its

review of eligible historic resources for scenic impact after July 2017?

A. Yes. I think when the list became available, it was reviewed by staff, in collaboration with the Preservation Company at that time.

I had the sequence wrong. I didn't mean to imply that it should have been included in the visual assessment because it wouldn't have been, given that it was subsequent to the initial report.

Q. Okay. Thank you for clarifying that.

And when you have made comments today, and also in the text of the addendum, that these resources had been addressed already in the visual assessment, are you saying that they were also resources that were scenic resources for other reasons that were reviewed, or were they reviewed as eligible historic resources at some time before you received that list from DHR?

A. I believe there may have been several that were potentially eligible that were reviewed as part of the initial process. And again, you know, I don't -- yeah, I mean, we would

1 review any resource that had a scenic quality to it, whether it was recreational, historic, 2 conservation-related. And that would have 3 occurred in that initial visual assessment. 4 5 Again, as I said earlier, we probably erred by not, you know, at least recording the fact 6 7 that a subsequent -- probably in the last addendum, that in fact we had done that 8 review. And I think our reportage, if you 9 10 will, in the addendums were missing that 11 piece and should have had that.

Q. Okay. Thank you.

Now, with regard to the analysis that's outlined in this addendum, if I understand it correctly, kind of a high-level approach here was to look at the list of all eligible resources within the towns that are within a 10-mile radius --

19 A. Correct.

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- 20 Q. -- and then filter out those that are outside 21 of 10 miles.
- 22 A. Well, certainly at the outset, yes.
- Q. Okay. And then conduct a preliminary
 assessment of which of those remaining

- resources had potential visibility of the Project.
- A. Correct. Or, well, it was filtered by both

 potential visibility and public access. If

 it was a private residence, that would have

 not gone any further in any sort of review on

 our part.
- Q. Okay. Thank you for reminding me of thatstep.

And in that regard, when you read the definition of "scenic resources" in the SEC rules -- and I believe it's Subpart D, but it may be a different subpart -- it says that historic resources with a scenic quality -- or that's probably not the exact language, but something to that effect.

17 A. Correct.

- 18 Q. Is your understanding that the scenic

 19 resource is the historic site itself or the

 20 view from the historic site?
 - A. That's a good question. Typically what we are looking at is are there potential effects from the Project to the site. If it is a scenic resource in and of itself, it has

1 distinct scenic qualities that, you know, 2 attract the public for outdoor use, then that would certainly qualify as a scenic resource 3 regardless, and obviously had public access, 4 regardless of whether there was a historic 5 building there or not. 6 Then you would also 7 consider whether the historic property or the historic site or historic resource itself had 8 a scenic value because -- you know, an 9 10 example might be that, you know, we would all 11 maybe think of there's wonderful tower on Route 2 in, I think it's Bethlehem, 12 Vermont -- I mean New Hampshire. That would 13 14 be a historic site, a historic building that 15 also was a scenic resource because it's 16 focused on, you know, having a view from the 17 top of the tower.

- Q. Okay. And so would it also be a scenic resource if you are in a designated viewing area and looking at that tower that is a historic structure?
- 22 A. Yes, that would potentially be it.

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Q. Okay. But for purposes of your review here, am I correct that you are looking at these

- historic, eligible historic sites as being
 the viewpoint for the scenic assessment?
- 3 A. Yes.
- 4 Q. Okay.
- 5 A. For the most part, although there are exceptions to that. I mean -- yeah.
- Q. And that's why, with regard to the questions that Attorney Patch asked you about Morrill Hall, you were looking from Morrill Hall or the vicinity of Morrill Hall out towards the Project.
- 12 A. Right. Because I think Morrill Hall itself
 13 is a historic building, but it's not
 14 necessarily a scenic viewing point inside the
 15 building. So that's why we would be focused
 16 in the exterior of the -- on the site.
 - Q. Okay. Thank you.

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And then you performed, I believe it says... I lost my reference on that. But, yeah, on Page 1, it says under Section B that LandWorks and Preservation Company conducted a thorough review of determined eligible sites within the area of potential visual impact.

Is that review that you did

collaboratively with Preservation Company

different than the visibility analysis that

you conducted that's referenced on Page 2?

- A. They're integrated. I mean, certainly we worked back and forth with regard to assessing visibility. But we would primarily conduct the final visibility test and whether the Project would be visible from a specific site or not.
- 11 Q. Okay. So, if we're applying the viewshed
 12 mapping and looking at Google Earth images
 13 and street views and those kinds of things,
 14 you did that work, or your team did that work
 15 to determine whether there's potential
 16 visibility.
 - A. Correct. Yes. And in the initial go-round, not this, when I revisited this just recently, we also used something called "3D Analyst," which is a computer-driven software that can determine whether a site has a view of a certain object in the distance. And it's a GIS-related analysis tool.
 - Q. Okay. I think that's been referred to as "3D

- 1 modeling" in some other context.
- 2 A. Yes, that's right.
- Q. Okay. And then for this, I think you ended up with six historic, eligible historic sites that had potential visibility. And then you looked at each of those six to determine whether they also had scenic quality?
- 8 A. Correct.

- Q. Okay. And it says on Page 2 that that scenic quality assessment was done by both LandWorks and Preservation Company. Can you explain the division of labor? What did Preservation Company do and what did LandWorks do? How were you communicating? Was it all one process working together or two separate processes?
 - A. No, we worked together back and forth
 typically throughout it. It's not isolated,
 but it was -- you know, throughout this whole
 process there was ongoing communication
 between the two expert companies to, you
 know, go back and forth and test visibility
 along with, again, eligibility for
 consideration as a scenic resource.

Q. Okay. And what attributes were you looking at to determine whether an eligible historic site had scenic quality?

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Well, again, it related to the -- in my mind, Α. it might be a little different than what a historic expert would do. You know, it begins with whether the site itself and the integrity of the site would potentially have a view of the Project and that view would have an effect on the historic integrity of the site or the purpose of the site. adding to that is, again, you know, again, as I'm sure you know, you know, a historic property could be highlighted or eligible because it has an architectural value or it has an engineering value. Or there's a story; an important moment in history took place there. So there are a number of other reasons why a project has historic value that have obviously nothing to do with scenic quality or being a scenic resource. there are some historic properties that do have a scenic value and/or a viewpoint, or a publicly accessible viewpoint, which is the

ones, obviously, again, that would be intrinsic to our review process.

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- Q. And as part of this process in assessing scenic quality, did you have photographs of these resources and their surroundings? Did you perform any photo simulations? What went into that review?
- Well, I mean, in the original visual 8 Α. assessment, beyond that there were photo 9 10 simulations that were useful and did take 11 into account either the proximity or a viewpoint looking towards or over a historic 12 resource. So that was one piece of 13 14 information that was relied on. You know, 15 photographs, certainly aerial photographs 16 often, almost always if a site is something 17 we do need to explore, we would look at the web sites if they exist, or any other public 18 sources of information, to understand the 19 nature of the site and whether the site was 20 21 oriented towards a view, or that view was 22 part of what made the site have some historic 23 value.
 - Q. Okay. Thank you.

Now, on Page 2 you have this list that attorney Patch asked you about before, different steps that you used to assess visibility. And Attorney Patch asked you about recalling site knowledge, the fourth bullet there. Am I correct that that references your kind of re-review that you've recently done as opposed to the initial undertaking that your office did to look at these sites?

- A. Well, if warranted, depending on the resource again, this process identified would have also been used to a greater or lesser extent. For example, you know, perhaps instead of using Google Earth, we might have also tested it with that 3D modeling. Certainly any site that rose to a level of requiring an on-site review, like the University of New Hampshire campus, was visited. And, you know, the context and conditions were taken into account, and photographs were taken that we could rely on again through the analysis process.
- Q. So would it be correct to say that there was

- not a specific on-site effort made at any
 time to analyze the scenic impact of the
 Project on these particular eligible historic
 resources, but that you had a lot of
 information from your other review that you
 utilized to make this assessment?
- A. Well, actually, no. For example, the
 University of New Hampshire, again, we had
 site visits. We had photographs. We had,
 you know, mapping that we used. And so that
 would be site-related, site-specific.

General Sullivan Bridge, obviously had been over the newer portion certainly recently, as well as the Scammell Bridge. My staff did actually get onto the bridge. I believe we do have actually a simulation from Scammell Bridge. So that was done with that level of detail and more in the initial VA for those properties, those types of properties.

- 21 Q. But what I'm trying to get at --
- 22 A. Please.

Q. -- is that effort was not directed towards specifically looking at eligible historic

- sites. It happens that you went to some of the same places.
 - A. That's correct. Yes, that's right.
- 4 Q. Okay. Thank you.

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Now, as far as I can see, the list of eligible historic resources that you have appended here is the universe of what you looked at for specifically addressing eligible historic resources?

Well, it's the universe of what we Α. specifically looked at. But the Preservation Company started, I believe, with a list of over 500. And they were able to winnow it down again using the criteria that would omit properties for our view -- you know, private residences, no visibility. That type of filter was applied to the original 500. of them were no longer extant. Some actually might have been -- they were in the town, but they were beyond the 10-mile radius within the town, so they were dropped off. there were duplicates. So that winnowing process was conducted by the Preservation Company.

- 1 Q. Right. But with regard to your assessment,
- visual assessment of the subcategory of
- 3 eligible historic resources, this was the
- 4 list that you used to conduct --
- 5 A. Correct.
- 6 Q. Now, what I didn't see in that list were
- 7 three historic districts that were determined
- 8 to be eligible resources by the Applicant's
- historic experts. Those are the UNH Historic
- 10 District, the Durham Point Historic District
- and the Newington [sic] and Bennett Road
- 12 Farms Historic District. Are you aware of
- whether your group looked at those three
- 14 historic districts for visual assessment as a
- 15 scenic resource?
- 16 A. I believe they were. Now, when you said the
- 17 Newington, you said the Newington Historic
- 18 District --
- 19 Q. It's the Newington [sic] and Bennett Road
- 20 Farms Historic District.
- 21 A. Are those two different districts?
- 22 Q. It's one.
- 23 A. Oh, around the Bennett Farm area, yes. I
- believe they did. And again, I also

- double-checked that as well in the subsequent review.
- Q. Okay. But I don't see them on this list of resources, and I don't recall them being mentioned in your visual assessment itself.
- A. They wouldn't have been if there was no visibility and there was no need for any analysis.
- 9 Q. Okay. But these are three historic districts
 10 through which the Project passes. So there
 11 certainly is some visual visibility of the
 12 Project from those districts.
- A. Well, potentially, yes, that's right. I
 mean, you know, I believe the Project passes
 through the Newington Historic District. And
 for most of the district there's little, if
 any, visibility due to, again, intervening
 vegetation or built form.
- 19 Q. Thank you. No further questions.
- 20 PRESIDING OFFICER WEATHERSBY: Thank
 21 you, Attorney Aslin.
- Does anyone on the Committee have any questions for Mr. Raphael?
- 24 (Discussion off the record.)

- 1 PRESIDING OFFICER WEATHERSBY: Oh.
- 2 I'm sorry. We're out of practice. Does anyone
- on the Committee have any questions for Mr.
- 4 Raphael concerning the addendum? Ms. Duprey.
- 5 QUESTIONS BY SEC MEMBERS AND COUNSEL:
- 6 BY MS. DUPREY:
- 7 Q. I'm sorry. I'm still mixed up. And I didn't
- 8 have a chance to go through all the rest of
- your reports and testimony. So I'm sure what
- 10 I'm going to ask is clearly able to be
- 11 determined from that, but I haven't had the
- 12 chance to do it.
- So this is what didn't get in the
- 14 report. So what is in the report? What did
- you look at that's listed in the report that
- is exclusive of this list of almost 500
- 17 sites?
- 18 A. Again, I think it would be if you go to our
- 19 list of potential resources in the report, I
- think, you know, there are a couple of
- 21 hundred. And within that --
- 22 Q. But what are the categories, just the
- 23 categories?
- 24 A. Well, again --

- 1 Q. Excuse me. I'm sorry. So these are eligible
- sites. So what were the other sites that you
- 3 reviewed because they weren't the eligible
- 4 sites? So what were they?
- 5 A. Any sites that were already listed on the
- 6 national or state register.
- 7 O. Within 10 miles.
- 8 A. Originally it was within half a mile.
- 9 Q. Okay. So your report is about sites that are
- on the National Register that are within a
- half a mile on either side of the line?
- 12 A. Correct. But we would have also included any
- 13 sites that were listed and had visibility and
- 14 public access or scenic quality that were
- beyond that as well. So, it's a two-step
- 16 piece.
- 17 Q. Okay. And then your report addresses those
- 18 sites; correct?
- 19 A. If they had visibility and were considered a
- 20 scenic -- had a scenic value associated with
- 21 that.
- 22 Q. Okay. Initially as I was looking at this, it
- seemed like it might have just been a
- clerical error because this exhibit, if you

dropped from the list -- because you put in a different exhibit. But as I'm listening to you, I don't think it was just that.

Was it a clerical error of mistaking one exhibit for another? Or was it in the drafting of the report, that you were drafting it from a different angle and these weren't included?

- 9 A. I think the latter explanation is the right one, yes.
- Q. So I'm sorry to ask this pointed of a question, but it just seems like such a huge error. How did 600 sites within 10 -- you looked at what was within 1 mile and left out the other 9 miles. It just seems like a really large segment.
- A. Well, first of all, we didn't leave out the other nine miles --
- 19 Q. No, but your report did.

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20 A. No. We would have considered those in the
21 subsequent look at the 10-mile distance. And
22 again, nothing came up in that review.
23 Again, the focus initially was on, you know,
24 the half-mile on either side of the line that

was the initial focus. And then I believe another review was done looking at the 10-mile.

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And, again, I just want to back up and say that that half-mile or mile focus is reasonable I think. One of the things I found was once you got beyond, you know, a couple of miles, the visibility and the visual effect was negligible because at that distance the structures become so small in the landscape and there's so many intervening elements in the landscape on a coastal plane sort of geography without a lot of, you know, higher and lower points, that just so many things -- it might seem surprising, but of those, you know, numbers, as I said earlier, the 500, for example, of eligible sites, a whole number was eliminated very quickly because they were private.

Q. I don't take anything away from that. I certainly understand that. I'm just trying to understand how what seems like kind of a big universe got left out of the report.

That's all.

A. It was our mistake not to include a narrative that stated exactly that those things had been considered and had been reviewed. And I think, as you said earlier, you know, our focus is on scenic resources, and we're not always thinking, oh, we've got to also identify discretely and separately the historic resource review.

But historic resources were reviewed, again, with public access and visibility and a scenic value within the report. And then again subsequently, here with this addendum that enters in the review of the eligible listings.

- Q. And a last question. What caused you to realize this omission?
- A. I mean, I realized after my testimony that I had erred in answering the question from the Counsel for the Public about that. You know, again, I think it was because, as I said to you a moment earlier, you know, my construct is really scenic resources. And scenic resources can mean cultural, recreational, purely scenic, conservation, as well as

- historic. So I sort of look at it as the universe of sort of scenic resources. I didn't always, you know, pick out or highlight that we did, you know, historic resources, per se.
- So that was an omission. That was our mistake, and it's regrettable. And this addendum is designed to correct that.
- 9 Q. So I'm just a little bothered about the fact
 10 that your testimony was back in October
 11 sometime and the hearings were still going on
 12 and yet this didn't come to us until
 13 essentially all the testimony was closed.
- 14 A. Well, I think it was realized soon
 15 thereafter, and then we had to work to kind
 16 of, you know, regroup and just identify and
 17 confirm, you know, that all of this had been
 18 done and to reaffirm that to the Committee.
- 19 Q. Okay. Thank you.
- 20 PRESIDING OFFICER WEATHERSBY: Mr.
- 21 Schmidt.
- 22 BY MR. SCHMIDT:
- 23 Q. Good afternoon. Welcome back. Thank you.
- 24 A. Thank you.

1 Q. I have a quick question. I see your analysis
2 of 112 properties given by DHR and so on.
3 But I don't see any reference to the bare
4 ground view. And I'm just curious. Did you
5 address that and I'm just missing it?
6 Because I see several references where trees
7 and so on would obstruct the view, so they're

not considered impacted. Can you just

elaborate on that for me?

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- Certainly. And probably I should have stated 10 Α. 11 this. On the top of Page 2, where I walk through the four points of our analysis, in 12 analyzing the 10-mile viewshed I used the 13 14 bare earth as a starting point to, first, you 15 know, test whether the Project -- you know, 16 the site appeared within that category in the 17 bare earth viewshed. So we have it, and I 18 used it for that purpose.
 - Q. Okay. So we've been using the bare earth.

 The only locations that are identified are
 the ones that you listed. All the others
 ones with the bare ground wouldn't show up?
 - A. Well, others did show up on the bare ground, certainly. But then that's when I went to

the aerial photos and the street view on Google Earth and also certainly any site knowledge that I had of that particular resource. So it was a multi-step process. And that's how certain resources that might have been visible on bare earth were omitted as we dialed down. And then I double-checked it with the viewshed analysis with vegetation to see if that blocked it out, and then to confirm that went to the Google Earth street view to look at the actual site and see what that yielded as well.

Also included was, particularly for the distant properties, was a topographic analysis. I looked at the topographic map independent of viewshed to ascertain whether there was intervening land forms that might also block the view.

- Q. I notice you had made reference to that, you know, which makes sense. So, nowhere in your documentation, this or the original report, is there a list of properties that would show up on a bare ground analysis?
- A. No, there was not.

- 1 Q. Okay. All right. Thank you.
- 2 PRESIDING OFFICER WEATHERSBY: Any
- other questions from the Committee? Mr.
- 4 Fitzgerald.
- 5 BY MR. FITZGERALD:
- 6 0. Good afternoon.
- 7 A. Good afternoon.
- 8 Q. Just to clarify, I think I've heard this
- 9 three or four different times in different
- 10 ways. But as I understand it, no new work is
- 11 presented here; is that correct?
- 12 A. That's correct.
- 13 Q. Basically you're correcting the record that
- your testimony was confusing on, and you're
- including information that had previously
- been -- I mean, I know you might have gone
- 17 back and reviewed and so on. But all this
- 18 work had been previously done. These sites
- 19 had been previously characterized, and you
- 20 went back and took an additional look based
- on a list that had been provided.
- 22 A. That's correct.
- 23 Q. Okay. Was that list new or was that --
- 24 A. No. That list had been available since 2017.

- 1 Q. Oh, okay, okay. So it was just -- this is
- basically clarification. Is that my
- 3 understanding?
- 4 A. Exactly.
- 5 Q. With regards to the type of view and
- building, I think we talked about Morrill
- 7 Hall, for instance. Is the scenic
- 8 characteristic of Morrill Hall the building
- 9 itself or the view around the building or --
- 10 what is the scenic value there?
- 11 A. Well, I think, honestly, I'm not sure there
- is a strong scenic value. It's primarily the
- 13 historic value of the building itself and its
- 14 architecture.
- 15 Q. Okay, okay. But you took a look from an area
- where the -- your objective when evaluating
- 17 that is to look at the scenic issues from an
- 18 area where the public would be in or adjacent
- 19 to the building and how the view of the
- 20 Project would impact it?
- 21 A. Yes, exactly.
- 22 Q. Okay. So if we go to, say, General Sullivan
- 23 Bridge, is the bridge itself -- the bridge is
- 24 historic because of engineering and

- 1 transportation values.
- 2 A. Correct.
- 3 Q. Does it have scenic value?
- You know, I think one reason we did take -- I 4 Α. took another look at it is because, you know, 5 it might be on that fence. But I don't think 6 After further, you know, thinking and 7 8 analysis, it would be hard-pressed to call it a scenic resource for any number of reasons. 9 10 It's not listed anywhere as a destination for 11 a view. As you may know, actually not that this is necessarily germane, but it's closed 12 13 now.
- 14 Q. Right.
- 15 A. The pedestrian access is closed.
- 16 Q. Right.

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17 A. The structure of the bridge itself does not promote long-distance views.

And also, from what I understand and what I researched, its primary value might be for fishing. And that was highlighted as a good location for fishing. But you'd be hard-pressed to, you know, want to go to that destination purely for a scenic view when you

- consider the traffic and the activity right adjacent to any potential viewing point.
- Q. So it's a historic structure but has really very limited or no scenic value.
- 5 A. I would think so.
- 6 Q. Okay.

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- 7 A. That was my conclusion, yes.
- 8 0. Okay. And when you're looking at a historic structure or site or whatever, is your -- for 9 instance, with Morrill Hall, you mentioned 10 11 you looked -- you were down on the ground in front of it. But we had the same issue I 12 think raised with the Frink Farm, where from 13 your vantage point in viewing, you would not 14 15 see the new structure, but from within that 16 house on the second floor, the structure 17 might be viewed. So your evaluation of the scenic resource is sort of as the public 18 views it, not necessarily an individual. 19

For instance, Morrill Hall, people on the fourth floor of Morrill Hall would have a different view than those on the first floor.

A. Right. And you'd have to -- and that's exactly right. And it's based purely on the

1 SEC rules with regard to public access to qualify it. So I don't even know if I would 2 be -- I mean, I teach at the University of 3 Vermont, and I don't think anybody is allowed 4 to walk into a dorm. And many dorms are 5 secure. So that would not even necessarily 6 7 qualify as a public vantage point. And, you 8 know, again, typically academic buildings, unless developed specifically for a purpose 9 10 of that sort, are not considered scenic 11 resources or would be, you know, used by the public as a point of viewing for scenery. 12 Thank you very much. 13 Q. Good. PRESIDING OFFICER WEATHERSBY: 14 Any 15 other questions from the Committee? Attorney 16 Iacopino? 17 Attorney Needleman, do you have any redirect? 18 Thank you. 19 MR. NEEDLEMAN: Just one. 20 Dawn, could you pull up Applicant's 21 Exhibit 263, please. 22 REDIRECT EXAMINATION

So, Mr. Raphael, I just wanted to clarify one

23

24

Q.

BY MR. NEEDLEMAN:

- point. This is an exhibit that was
- 2 previously put into the record. I think it's
- also separately a Counsel for the Public
- 4 exhibit.
- 5 MR. NEEDLEMAN: Dawn, if you could
- just go to the top first and highlight it.
- 7 O. This was the original list of actual listed
- 8 state and scenic resources --
- 9 A. Right.
- 10 Q. -- that you looked at originally --
- 11 A. Right.
- 12 Q. -- and assessed as part of the Project.
- 13 A. Yes.
- 14 Q. And I think you misspoke and said you only
- 15 looked at the listed resources within a
- half-mile. In fact, did you actually look at
- 17 the listed resources within the 10 miles?
- 18 A. Yeah, I said that after I said that. And I
- tried to clarify that. But no, we did look
- 20 beyond that half-mile, absolutely.
- 21 Q. And those are contained in this list which
- 22 is --
- 23 A. That's correct.
- 24 Q. Okay. Thank you.

MR. NEEDLEMAN: That was it, Madam

Chair. Thank you.

PRESIDING OFFICER WEATHERSBY: Okay.

Thank you, Mr. Raphael. You're all done.

WITNESS RAPHAEL: Thank you.

PRESIDING OFFICER WEATHERSBY:

Attorney Boepple, your objection concerning rebuttal is noted on the record. Do you have any further, anything else you'd like to say or any motions you'd like to make on that point?

MS. BOEPPLE: I would like to move for an opportunity to at least review and assess and then very quickly -- I'm going to put on the record that I'm moving for an opportunity to file rebuttal evidence. Whether or not we do so, I mean, I appreciate we're going to need to do this very quickly because we have a deadline by which we need to file any supplemental. And I'd like an opportunity to confer with Counsel for the Public about the opportunity to recall his witness. But based on what we've heard today, it's not likely. I would like to preserve that opportunity,

1 however, so that I have an opportunity to review and have a discussion with Counsel for 2 the Public. 3 PRESIDING OFFICER WEATHERSBY: 4 5 this point, are you making a motion or you're contemplating filing a motion? 6 7 MS. BOEPPLE: I'd like to put it on the record. I'd like to move for an 8 opportunity to file a rebuttal, and it may 9 10 include recalling Counsel for the Public's 11 expert witness. PRESIDING OFFICER WEATHERSBY: 12 How 13 would you --14 MS. BOEPPLE: I might be able to 15 resolve this fairly quickly if we could take a short recess for 10 minutes and I can consult 16 with Counsel for the Public. 17 PRESIDING OFFICER WEATHERSBY: 18 let's do that. We'll reconvene in five or ten 19 20 minutes. MS. BOEPPLE: 21 Thank you. 22 (Recess was taken at 3:00 p.m. 23 and the hearing resumed at 3:07 p.m.) PRESIDING OFFICER WEATHERSBY: 24 Okay.

Attorney Boepple.

MS. BOEPPLE: Thank you, Madam Chair. So we've had an opportunity to consult. And I think based on what we've heard today, we don't see a need to ask for a recall of Counsel for the Public's witness. So I won't be moving for that.

I will just note again for the record that our objection was grounded in the rule, which is not an "either/or"; we either get to respond or we get to rebut. When there's new testimony and new evidence presented, when the record is reopened, then the parties, under the rule, have an opportunity to submit testimony, evidence or argument to rebut it. And that's the basis for our objection. I'm just putting that into the record. Thank you.

PRESIDING OFFICER WEATHERSBY:
Attorney Needleman.

MR. NEEDLEMAN: I appreciate that we're not going to have to go through a recall. I thank Attorney Boepple for that.

I do want to know for the record,

1	though, that the rule will speak for itself.
2	But I don't believe that's what it says. It
3	says, "shall respond to or rebut." It
4	doesn't say anything about recalling
5	witnesses for any testimony.
6	MR. PATCH: Madam Chair
7	PRESIDING OFFICER WEATHERSBY:
8	Attorney Patch.
9	MR. PATCH: I have one related,
10	procedural matter. I would like to mark for
11	identification the campus map that I used on
12	cross-examination of Mr. Raphael. And I think
13	it would be TD-UNH 32. And we'll submit it the
14	way we have the other exhibits.
15	PRESIDING OFFICER WEATHERSBY: Okay.
16	Thank you. That's a good idea.
17	MR. NEEDLEMAN: No objection.
18	PRESIDING OFFICER WEATHERSBY: Any
19	objection? Does anyone else have any further
20	business?
21	[No verbal response]
22	PRESIDING OFFICER WEATHERSBY: Okay.
23	The record is now closed. Thank you all. We
24	are adjourned.

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                 (Whereupon the Day 16 Session was
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                 adjourned at 3:09 p.m.)
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CERTIFICATE

I, Susan J. Robidas, a Licensed
Shorthand Court Reporter and Notary Public
of the State of New Hampshire, do hereby
certify that the foregoing is a true and
accurate transcript of my stenographic
notes of these proceedings taken at the
place and on the date hereinbefore set
forth, to the best of my skill and ability
under the conditions present at the time.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Susan J. Robidas, LCR/RPR
Licensed Shorthand Court Reporter
Registered Professional Reporter
N.H. LCR No. 44 (RSA 310-A:173)

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