1	STATE	OF NEW HAMPSHIRE
2	SITE EVA	LUATION COMMITTEE
3	February 11, 2008 - 9:06 N.H. Public Utilities Com	
4	21 South Fruit Street, Su Concord, New Hampshire	
5	· · · · ·	
6		
7		VALUATION COMMITTEE: meeting and public hearing:
8	Docket	No. 2008-01: Joint Application ington Energy, LLC (NEL) and
9	North .	American Energy Alliance, LLC (Co-Applicants) for Approval of
10	Transf	er of Membership Interests in NEL.  No. 2008-02: Promulgation of
11		zational and Procedural Rules.
12		
13	PRESENT:	SITE EVALUATION COMMITTEE:
14	Thomas S. Burack, Cmsr. (Chairman of SEC - Presid	Dept. of Environmental Services ing Officer)
15	Thomas B. Getz, Chrmn.	Public Utilities Commission
16	(Vice Chairman of SEC)	
17	Graham Morrison, Cmsr. Clifton C. Below, Cmsr.	Public Utilities Commission Public Utilities Commission
18	Harry Stewart, Dir. George Bald, Cmsr.	DES - Water Division Dept. of Resources & Econ. Dev.
19	Allison McLean, Dir. Amy Ignatius, Dir.	Division of Parks & Recreation Office of Energy & Planning
20	Philip Bryce, Dir. Robert Scott, Dir.	Div. of Forests & Lands (DRED) Air Resources Div. (DES)
21	Donald Clark, Dir. Brook Dupee	Fish & Game Department Dept. of Health & Human Services
22	Michael Harrington	Public Utilities Commission
23		
24	COURT REPORTER: ST	EVEN E. PATNAUDE, LCR No. 52

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 2
     ALSO PRESENT:
                         Michael Iacopino, Esq.
                          Counsel for the Committee
 3
                          Suzanne G. Amidon, Esq. (N.H. PUC)
 4
 5
     APPEARANCES:
                          Reptg. Newington Energy, LLC:
                          Donald E. Pfundstein, Esq. (Gallagher..)
 6
                          Erik Duncan, Esq. (Gallagher...)
 7
                          Reptg. North American Energy Alliance:
                          Barry Needleman, Esq. (McLane, Graf...)
 8
                          Jarrett Duncan, Esq. (McLane, Graf...)
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1	PROCEEDINGS
2	CHAIRMAN BURACK: Good morning. I'd
3	like to call to order the meeting of the New Hampshire
4	Site Evaluation Committee. My name is Tom Burack. I
5	serve as Commissioner of the State Department of
6	Environmental Services, and in that capacity also serve as
7	Chairman of this Site Evaluation Committee. We are here
8	today for a public meeting of this Committee. And, as
9	many of you already know, this Committee was established
10	by RSA 162-H. The membership of this Committee includes
11	the Commissioners or Directors of a number of state
12	agencies, as well as specified key personnel from various
13	state agencies.
14	At this point, I would like to introduce
15	the members of the Committee who are present at this
16	meeting. Actually, ask them if they would please
17	introduce themselves.
18	MR. DUPEE: Brook Dupee, here from the
19	Department of Health & Human Services.
20	DIR. McLEAN: Allison McLean, Division
21	of Parks & Recreation, Department of Resources & Economic
22	Development.
23	DIR. BRYCE: Phil Bryce, Director of
24	Forests & Lands, Department of Resources & Economic
	{SEC Dockets 2008-01 & 2008-02} (02-11-08)

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1 Development.
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- DIR. STEWART: Harry Stewart, Water
- 3 Division Director, Department of Environmental Services.
- 4 CMSR. BELOW: Clifton Below, Public
- 5 Utilities Commissioner.
- 6 VICE CHAIRMAN GETZ: Tom Getz, Chair of
- 7 the Public Utilities Commission and Vice Chair of the Site
- 8 Evaluatioin Committee.
- 9 CMSR. MORRISON: Graham Morrison, PUC.
- 10 MR. HARRINGTON: Michael Harrington,
- 11 PUC.
- 12 DIR. IGNATIUS: Amy Ignatius, from the
- 13 Office of Energy & Planning.
- 14 DIR. SCOTT: Bob Scott, from the
- 15 Department of Environmental services.
- 16 CMSR. BALD: George Bald, with the
- 17 Department of Resources & Economic Development.
- 18 CHAIRMAN BURACK: Great. Thank you,
- 19 all. To my immediate left is Michael Iacopino, who serves
- as Counsel to the SEC for the first matter we're going to
- 21 take up today. But, before we get to that particular
- 22 item, Mr. Getz, you have a motion you need to take here?
- 23 VICE CHAIRMAN GETZ: Yes. Under Chapter
- 24 RSA 162-H provides that the Public Utilities Commission

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will appoint a Staff engineer for each proceeding. So,
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- 2 for purposes of the docket 2008-01, in the Newington
- 3 Energy petition, I would move that, and this is a vote for
- 4 my colleagues on the Public Utilities Commission, I would
- 5 move that we appoint Mike Harrington as the Staff engineer
- for purposes of the Newington proceeding.
- 7 CMSR. MORRISON: I second.
- 8 CMSR. BELOW: And, I have a question.
- 9 Would that include for rulemaking or have we already done
- 10 that for the rulemaking?
- 11 VICE CHAIRMAN GETZ: He's already been
- 12 appointed for the rulemaking proceeding.
- 13 CMSR. BELOW: That's fine. Okay. So,
- 14 I'm in favor. I concur.
- 15 VICE CHAIRMAN GETZ: Then, just note for
- 16 the record that the motion carries, and Mr. Harrington has
- 17 yet another responsibility.
- 18 CHAIRMAN BURACK: Very good. Thank you.
- 19 We do have two items on today's agenda. The first item is
- 20 an initial review of the Joint Application of Newington
- 21 Energy, LLC, as well as North American Energy Alliance,
- 22 LLC, also known as "NAEA", for approval of transfer of
- 23 membership interests in Newington Energy, LLC, also known
- 24 as "NEL". Going to have a lot of abbreviations here and

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1
       acronyms today.
 2
                         The second item on today's agenda is
 3
       part of the rulemaking process and is a public hearing
 4
       regarding the promulgation of organizational and
 5
       procedural rules for the Site Evaluation Committee.
                         At this point, we will proceed with our
 7
       first agenda item. Again, this is the Joint Application
       of NEL and NAEA, who are the co-applicants, seek approval
 8
       from the Site Evaluation Committee to transfer the
10
       membership interests in NEL from CED/SCS, Newington LLC, a
11
       Delaware Limited Liability Company, also known as
12
       "CED/SCS", to NAEA. NEL operates a nominal 525 megawatt
13
       combined-cycle, dual fuel merchant electric generation
14
       facility situated near the Piscataqua River in Newington,
       New Hampshire, pursuant to a Certificate of Site and
15
       Facility issued in Docket Number 98-01, effective May 25,
16
       1999. The facility consists of two General Electric 7FA
17
       combustion turbines, two heat recovery steam generators
18
19
       with supplemental firing, and one steam turbine in
       combined-cycle configuration. The facility has low NOx
20
21
       burners and selective catalytic reduction for emissions
22
       control. The primary fuel is natural gas and the
       secondary fuel is ultra-low sulfur diesel.
23
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{SEC Dockets 2008-01 & 2008-02} (02-11-08)

In addition to the site proper, the

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facility includes a water supply pipeline and intake
 1
 2
       structure in the Piscatagua River, and an electric
 3
       transmission line interconnecting the facility to the
       substation at the Public Service of New Hampshire (PSNH)
 5
       Newington Power Station. A natural gas pipeline runs from
       the Portland Natural Gas Transmission System and Maritimes
       Northeast (joint facilities) interconnection point to the
 8
       site to transport the primary fuel. An oil transfer
       pipeline, which is owned by Sprague Energy, transmits the
 9
       alternate diesel oil fuel to the site. One above ground
10
       diesel fuel storage tank (AST), with one million gallons
11
12
       of storage capacity, is also located on site.
13
                         The proposed transferee, NAEA, is owned
14
       by Industry Funds Management, 37.55 percent, and Allco
       Finance Group Limited, 62.45 percent. Subsequent to the
15
       transfer of NEL to NAEA, the Co-Applicants submit that
16
       day-to-day responsibility for facility operations will
17
       continue to be handled by General Electric. General
18
19
       Electric has operated the facility since the commercial
       operation date of the facility in November 2002.
20
21
                         At this meeting, the Site Evaluation
22
       Committee will review the Joint Application and address
23
       the implementation of a procedural schedule in this
24
       docket. The participation of the Co-Applicants, potential
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1 intervenors, and the public is welcome.
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- 2 Notice of this meeting was published in
- 3 the Manchester Union Leader on February 1, 2008, in
- 4 Fosters Daily Democrat on January 31, 2008, and in the
- 5 Portsmouth Herald on February 4, 2008. We have received
- an affidavit of publication from the Co-Applicants, and
- 7 that affidavit shall become part of the record. We will
- 8 begin by allowing the Co-Applicants an opportunity to
- 9 provide the Committee with the background of their
- 10 Application and explain the relief they are requesting and
- 11 the reasons why they are requesting such relief. The
- 12 floor will then be open to questions from the Committee,
- 13 followed by questions and/or comments from the public and
- 14 any potential intervenors. The Committee will then
- 15 proceed to determine a procedural schedule for resolution
- of the docket.
- So, let us start by inviting the
- 18 Co-Applicants to introduce themselves and to make their
- 19 presentation. Mr. Pfundstein.
- MR. PFUNDSTEIN: Thank you, Mr.
- 21 Chairman. For the record, my name is Donald Pfundstein.
- I am a lawyer with Gallagher, Callahan & Gartrell. And, I
- 23 have the pleasure of working with NEL and the good people
- 24 at Consolidated Edison. With me today is, to my right,

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1 your left, Michael Madia. Mr. Madia is the Vice President
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- and Chief Operating Officer of Consolidated Edison
- 3 Development. He also holds those titles with NEL. In
- 4 that capacity, he was the senior executive responsible for
- 5 the design, permitting, construction, financing and
- 6 operation of NEL. Also with me today is a colleague from
- 7 my office, Mr. Erik Newman, who has been helping me with
- 8 this application. And, Barry.
- 9 MR. NEEDLEMAN: Good morning. I'm Barry
- Needleman, from the law firm of McLane, Graf, Raulerson &
- 11 Middleton. And, with me is Howard Kosel, from AllCapital
- U.S., one of the owners, joint owners of NAEA, the
- 13 proposed transferee in this case. And, Don will speak
- 14 first and describe the background of the Application a
- 15 little bit, and then I'll speak more about the proposed
- new owners, and at that time I'll provide a little bit
- more background information. And, joining us is Jarrett
- 18 Duncan, who's an associate in my office that's been
- 19 assisting us in this matter.
- 20 CHAIRMAN BURACK: If you could wait,
- 21 hold on just a moment here. Director Clark.
- 22 MR. IACOPINO: Yes. Why don't you take
- 23 that seat.
- 24 DIR. CLARK: Thank you.

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1 CMSR. BALD: Mr. Chairman, this is the
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- 2 first time he comes to a meeting and he sits up front with
- 3 you?
- 4 DIR. CLARK: After it took me 15 minutes
- 5 to find it.
- 6 CMSR. BALD: Now I know where the power
- 7 is.
- 8 CHAIRMAN BURACK: Let me introduce
- 9 Donald Clark, acting Director of Department of Fish &
- 10 Game, who also serves as a member of the Site Evaluation
- 11 Committee. Welcome, Mr. Clark.
- 12 DIR. CLARK: Thank you.
- MR. PFUNDSTEIN: Thank you, Mr.
- 14 Chairman. First of all, the Co-Applicants would like to
- 15 thank the Committee for convening so shortly after we
- 16 filed the Application. We know what it's like to try to
- 17 get this Committee together sometimes, so we do appreciate
- 18 that. The reason that we are here is to briefly outline
- 19 for you the reasons for the transfer of the membership
- 20 interest in NEL to NAEA.
- 21 Now, the notice for the public meeting
- described that there would be a brief informational
- 23 presentation from the Co-Applicants. And, I must warn you
- that, after speaking with your counsel, Mr. Iacopino, we

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decided the best way to proceed was to have that "brief"
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- 2 presentation to come from counsel. So, we'll try to keep
- 3 it informational, but we'll also do our best to keep it
- 4 brief as well, so that matter may continue.
- 5 We -- The NEL facility, as it was
- 6 described by the Chairman, has operated very successfully,
- 7 since its original power-up. And, quite frankly, this is
- 8 sort of a bittersweet moment for both me and Mr. Madia,
- 9 because we're talking about the transfer of it to another
- 10 entity.
- 11 But, first of all, a little bit about
- 12 NEL. NEL is a 100 percent subsidiary of CED/SCS
- 13 Newington, LLC. But, in the last two weeks, Con Edison
- 14 acquired the minority interest it did not already own in
- that entity, and we will make a filing that will update
- the Application materials in that regard. And, what that
- 17 does is make the transaction easier. It is now wholly
- 18 owned by Con Edison affiliates. The membership interest
- in NEL are owned by this entity that Con Edison just
- 20 acquired the minority interest in as well. That is what
- 21 will be transferred, those membership interests will be
- transferred to NAEA in the context of this proceeding.
- Now, the NEL project or facility in
- 24 Newington was fully certificated by this Committee in May

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of 1999. During that process, as the Committee well
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- 2 knows, all of the environmental reviews were conducted,
- 3 all of the environmental permits were obtained. There
- 4 were numerous conditions, as many of you remember, that
- 5 the plant has operated under. All of the land use issues
- 6 were dealt with in the context of that proceeding. All of
- 7 the necessary statutory findings with respect to the
- 8 capability of NEL to operate the facility, all of those
- 9 items have been handled in the context of the
- 10 certification of the facility.
- 11 Since construction and operation of the
- 12 facility, the project has operated consistent with the
- 13 conditions that this Committee imposed on its construction
- and operation. And, in fact, we are very proud of both
- 15 the environmental and the energy record that the facility
- has. We think it's important, because we have asked that
- 17 this Committee review this Application in an expedited
- 18 manner, and that it also grant its approval in an
- 19 expedited manner. And, the fact that the project has been
- this successful we believe enables you to do that.
- 21 A little bit about the transaction. In
- 22 December, on December 10, 2007, Con Edison announced that
- 23 it, through Consolidated Edison Development, CED --
- 24 CHAIRMAN BURACK: Please proceed.

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                         MR. PFUNDSTEIN: On December 10th, Con
 2
       Edison announced that it had entered into purchase and
 3
       sale agreements to sell their ownership interest in
 4
       entities owning power-generating properties amounting to
 5
       approximately 1,706 megawatts. The NEL facility, although
       a bit of a jewel, if you will, is still only one part of a
       much larger transaction. NAEA is acquiring the entire
 8
       1,706 megawatts, including the NEL facility. NEL is one
       of 12 sites in four states that are subject to this
 9
10
       transaction. So, albeit an important component of the
       transaction, it is only one portion of it. The
11
12
       transaction and sale, as you would imagine, is subject to
13
       federal and state approvals and a number of conditions
       associated with the closing. The Applicant seeks approval
14
15
       -- or, the Co-Applicants, rather, seek approval of the
       transfer of the membership interest in NEL of CED/SCS to
16
             That is what we are here for and that is what the
17
18
       Application was filed for.
19
                         I'd like to briefly talk a little bit
20
       about the Committee's scope and standard of review, and
21
       then turn it over to Mr. Needleman, who will talk about
22
       the buyer's capabilities and other matters in which,
23
       obviously, the Committee will be very interested. The AES
24
       proceeding, where you had the transfer of memberships in
           {SEC Dockets 2008-01 & 2008-02} (02-11-08)
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1 AES, provides a good road map for this current proceeding.
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- 2 And, in fact, in the AES transfer of membership interest
- docket, the Committee noted that, "when the project is
- 4 substantially complete, that many of the siting issues
- 5 implicated by the original Application are moot." In its
- 6 order, it further stated that "when a change in ownership
- 7 is proposed", which is what we have here, "it is important
- 8 for the Committee to investigate the financial, technical
- 9 and managerial capability of the proposed new owner." The
- 10 Committee continued in its order to say "Thus, the
- 11 Committee's focus in the docket is on the financial,
- 12 technical and managerial capability of the proposed new
- 13 owner."
- 14 Here you have a very similar
- 15 circumstance. We're talking about the transfer of the
- 16 membership interest in NEL to NAEA. In the AES
- 17 proceeding, you had a transfer of membership interest as
- 18 well. The focus was on the capabilities of the buyer to
- 19 operate the facility in compliance with the conditions of
- 20 the Certificate, and we submit is the same focus and
- 21 review that the Committee has with this Application.
- 22 With that, I would ask Mr. Needleman if
- 23 he would describe for us the buyer's capabilities and make
- 24 what other points on behalf of the buyer at this time.

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1 Thank you, Mr. Chairman.
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- 2 MR. NEEDLEMAN: Thank you, Don. Good
- 3 morning, everybody. As Don mentioned a moment ago, we are
- 4 here today essentially to make this a presentation of
- 5 counsel. I have with me Mr. Kosel, from AllCapital. He
- 6 is not one of the witnesses who prefiled testimony for us,
- but he is here to assist me in and answer questions when
- 8 I'm done. He is a Senior Director at AllCapital, and a
- 9 former Vice President of General Operations at KeySpan,
- 10 where he had responsibility for overseeing I think
- approximately 6,200 megawatts of capacity, including
- 12 gas-fired facilities at KeySpan. At the final hearing,
- 13 you will hear from our two witnesses, Stephen Daniel, who
- is the CEO of AllCapital, and Richard Rudini, who is the
- 15 head of the energy practice at AllCapital.
- 16 What I would like to do this morning is
- 17 briefly introduce the buyers, and then to talk about the
- 18 buyers' managerial, technical and operational capability.
- 19 And, a moment ago Don equated this proceeding with the AES
- 20 proceeding, and I think he's correct. It is a very good
- 21 road map. I would also note that, in some respects, I
- 22 think the work the Committee may have here in relation to
- 23 that proceeding is easier for two reasons. First of all,
- 24 in the AES proceeding, there was a change in the operator

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1 at the plant. In this case, as you'll hear, there is no
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- 2 change in the operator. GE has been and will remain the
- 3 operator at the facility. And, in addition, in the AES
- 4 proceeding, when the banks took over, it was unclear at
- 5 that time who was going to be the ultimate owner of the
- facility. In this case, it's not unclear. NAEA will be
- 7 the ultimate owner of the facility. And, in fact, the
- 8 long-term business strategy of NAEA and its owners is to
- 9 buy and hold assets like this for an extended period of
- 10 time.
- 11 Let me tell you a little bit about the
- 12 buyers. And, I think it might be helpful if you look at
- 13 Exhibit B in the Application, which is an organizational
- 14 chart of what this will look like when the deal is done.
- 15 We prepared that chart just to try to simplify some of the
- many acronyms here and try to make it as clear as we could
- 17 what this is going to look like. The buyer is NAEA, which
- 18 is North American Energy Alliance. When the transaction
- is complete, NAEA will be the 100 percent owner of NEL.
- 20 And, NEL, as you know, right now is the holder of the
- 21 Certificate. We do plan, after the transaction is closed,
- to change the name of "NEL" to "NAEA Newington Energy",
- 23 which was noted in the Application. That entity will
- 24 continue to hold the Certificate here.

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1 The chart provides a simple description
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- of the ownership structure of NAEA. And, as you can see
- 3 immediately above it, it is 100 percent owned by North
- 4 American Energy Alliance Holdings, LLC, and, in turn,
- 5 NAEAH is jointly owned by Allco Finance Limited and
- 6 Industry Funds Management. I want to note for the record
- 7 that, in the notice, which the Chairman read at the
- 8 beginning, it described the ownership interest in the
- 9 proposed transferee, and those percentages were actually
- 10 backwards; Industry Funds Management will own
- 11 62.45 percent and Allco Finance Group will own
- 12 37.55 percent. And, that is described in the Application,
- and I think also noted on this chart. Allco is a
- 14 financial services company listed on the Australian Stock
- 15 Exchange. IFM is an Australian investment company that is
- owned by a series of not-for-profit pension funds in
- 17 Australia. Both of these entities have experience
- 18 investing in energy assets around the world. And, in
- 19 addition, the U.S. subsidiary of Allco Finance Group,
- 20 AllCapital U.S, has significant experience constructing
- 21 and operating energy facilities. And, in Exhibit C to the
- 22 Application, we have included the resumés of the
- 23 AllCapital Energy Team, and one member of that team is
- Mr. Kosel.

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Let me turn now to the buyers' financial
 1
 2
       capabilities. In this transaction, NAEA is being funded
 3
       by a combination of equity contributions from Allco and
       IFM and a debt facility from Barclay's Bank. The equity
 5
       contributions coming from Allco and IFM total $597 million
       and the debt facility from Barclay's totals $880 million,
       and that comprises the $1.477 billion total purchase price
 R
       for all of the assets in this deal. A portion of that
       purchase price, $736 million, is for the Newington
 9
       facility. The Barclay's funding is currently being
10
       negotiated between these entities, and they are in the
11
       process of working out the final loan documents right now.
12
13
                         Following the closing, Barclay's will
14
       also make available to NAEA two additional credit
       mechanisms. The first one will be a Letter of Credit in
15
       the amount of approximately $120 million. The purpose of
16
       the Letter of that Credit -- Letter of Credit is to
17
       provide additional financial resources. So, for example,
18
19
       if a counterparty in a contractual transaction, such as a
20
       Fuel Purchase Agreement, needs additional financial
21
       assurance, then that Letter of Credit will be there to
22
       support that type of deal. In addition, there will be a
23
       $30 million working capital facility also available
       through Barclay's. The purpose of that will be to make
24
           {SEC Dockets 2008-01 & 2008-02} (02-11-08)
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additional funds available in the event that, say, a major

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2
       piece of equipment were to need some type of replacement.
 3
                         Turning now to the buyers' managerial
 4
       and technical capability, let me briefly summarize that.
 5
       NAEA will have overall responsibility for managing the
 6
       entire portfolio of assets that are being acquired from
       Con Ed in this transaction, including Newington. NAEA
 8
       will be supported by AllCapital's Energy Team, which I
       made reference to earlier. Day-to-day responsibility at
 9
10
       the Newington facility will remain with General Electric.
       GE has been operating that facility, as you heard, under
11
12
       contract since it began commercial operation. And, it is
13
       the intention of NAEA to continue that arrangement as it
14
       now exists. NAEA will assume the management of that
15
       contract and will assume the oversight of that contract,
       and handle it in a manner similar to how it's been handled
16
       in the past.
17
                         In addition to what I've described so
18
19
       far, NAEA will also acquire from Con Edison a subsidiary
       called "CED Operating Company". CED Operating Company has
20
21
       approximately 35 employees working at three of the other
22
       plants that are being acquired in this transaction. CED
23
       Operating Company performs operation and maintenance
       services at these plants. And, CED Operating Company
24
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1 staff will be available, as needed, to assist with the
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- 2 operations at Newington.
- And, the one final point I wanted to
- 4 make is that NAEA will also be acquiring the CEEMI
- 5 facility in West Springfield, Massachusetts as part of
- 6 this transaction. The CEEMI facility has a staff of 33
- 7 people, and the CEEMI staff, together with the Con Ed --
- 8 with the CED Operating Company staff, will be available to
- 9 assist the facility. And, in fact, as I understand it,
- 10 both the CEEMI staff and the CED staff, together with the
- 11 GE staff at Newington, will have regular meetings to talk
- 12 about facility operations.
- 13 That concludes my initial presentation.
- 14 And, so, I think I'll stop there and give the Committee an
- 15 opportunity to ask any questions that it might have.
- 16 Thank you.
- 17 CHAIRMAN BURACK: Go ahead, Mr. Getz,
- 18 questions?
- 19 VICE CHAIRMAN GETZ: Yes, I just had a
- 20 couple of procedural questions, I don't know if this is
- 21 for Mr. Pfundstein or Mr. Needleman. You mentioned today,
- and in the cover letter and in the Petition, Mr.
- 23 Pfundstein, that you were "seeking expedited review".
- 24 And, I didn't see anyplace where it defined what that

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1 meant. My understanding is, counsel for the Petitioners
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- and counsel for the Committee have talked about a
- 3 procedural schedule that would go to hearing in late
- 4 April. Does that coordinate with your notion of an
- 5 "expedited" proceeding?
- 6 MR. PFUNDSTEIN: Bearing in mind that
- 7 the parties would like to do it today, the proposed
- 8 schedule that counsel has presented to you is acceptable
- 9 to us. We understand the reality of your Committee's
- 10 process. The only point I would make is that, in the
- 11 future, if we should learn over the next week or two weeks
- 12 that there are no other parties interested and there's no
- 13 need for some of these timelines, we might ask that it be
- 14 further accelerated at that point. But it's certainly
- acceptable to us as your counsel has presented it.
- 16 VICE CHAIRMAN GETZ: And, one other
- 17 procedural question. I assume there's -- this overall
- 18 transaction involves three other states and ten other
- 19 plants. What's happening generally in Massachusetts, New
- Jersey, and Maryland? Are those timelines -- how do they
- 21 comport.
- MR. PFUNDSTEIN: Generally speaking, I
- 23 think we have viewed this proceeding as to be one of the
- longest processes, and that's why we have asked that it be

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1 expedited as much as possible. For instance, I think the
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- 2 antitrust clearance has already been received. I don't
- 3 know specifically about the other approvals. But, based
- 4 upon the conference calls that I have attended, in terms
- 5 of how the process is going, this one seems to have the
- 6 longest tail.
- 7 VICE CHAIRMAN GETZ: Well, this does
- 8 seem to be, if I'm reading this correctly, it's half the
- 9 price and a third of the megawatts involved in the entire
- 10 transaction. Is that an accurate characterization?
- 11 MR. PFUNDSTEIN: Yes.
- 12 CHAIRMAN BURACK: Are there other
- 13 questions from members of the Committee for counsel for
- 14 the parties? Mr. Harrington.
- 15 MR. HARRINGTON: Yes, just a little bit
- more on this, go back to your Appendix B chart, I'm just
- 17 trying to follow this a little bit better here. You say
- 18 that there's a "contract with General Electric". Is that
- 19 an extension of the existing one or are you signing a
- 20 brand-new one with new terms and conditions?
- 21 MR. KOSEL: It will be a continuation of
- 22 the existing contract.
- MR. HARRINGTON: So, they actually
- 24 perform the day-to-day operation of the plant. And, they

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1 report to -- they're going to report to which block?
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- 2 MR. NEEDLEMAN: When the deal is closed,
- 3 assuming all of the approvals are secured, Con Ed will
- 4 report to NAEA.
- 5 MR. PFUNDSTEIN: No, GE.
- 6 MR. NEEDLEMAN: I'm sorry, GE will
- 7 report to NAEA.
- 8 MR. HARRINGTON: Okay. And, those are
- 9 people that will make the management decisions on actually
- 10 running the plant, as far as, you know, budget approval,
- 11 personnel, etcetera, etcetera, operating stuff?
- 12 MR. KOSEL: Right. The day-to-day
- 13 operation will be done by General Electric, and the
- 14 oversight will come from the NAEA organization. And, in
- 15 the NAEA organization, the Asset Managers will reside and
- provide the overall management of the facility. But the
- 17 day-to-day operation will continue to be done by General
- 18 Electric.
- 19 MR. HARRINGTON: And, who will arrange
- 20 for the purchase fuel contracts that will be done?
- 21 MR. KOSEL: We are in the process of
- 22 negotiating a tolling arrangement with a major provider.
- MR. HARRINGTON: I'm sorry, I'm not
- familiar with that term, "tolling"?
  - {SEC Dockets 2008-01 & 2008-02} (02-11-08)

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MR. KOSEL: "Tolling" is where the
 1
 2
       provider will supply the fuel, and essentially Newington
       will convert it to electricity. So, they will provide the
 3
 4
       fuel -- We're in the final stages of negotiating a tolling
 5
       agreement with an energy provider, major energy provider.
 6
       A "tolling arrangement" is a arrangement by which the
 7
       provider will supply the fuel. Newington will convert it
 8
       to electricity. And, then, the electricity will be
       marketed by the same provider. So, essentially, we just
 9
       convert it into energy, and they will provide the fuel and
10
       sell the energy.
11
                         MR. HARRINGTON: And that contract is
12
13
      negotiated through which box again?
14
                         MR. KOSEL: NAEA.
                         MR. HARRINGTON: NAEA. Thank you.
15
                         CHAIRMAN BURACK: Are there other
16
       questions from the members of the Committee? Ms.
17
18
       Ignatius.
19
                         DIR. IGNATIUS: Thank you.
20
       Application and the testimony don't describe some of the
21
       details that we've just heard about, and I understand this
22
       is something still developing. I guess, if there's a
       deadline for submission of later details to get into the
23
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record, that would be helpful, so that there's not a

{SEC Dockets 2008-01 & 2008-02} (02-11-08)

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1 constantly moving target, and recognizing that not
2 everything is resolved. It would be, I think, prudent to
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- 3 have a date for submission of things like the fuel
- 4 contract you were just describing, the two Letters of
- 5 Credit from Barclay's that I don't think are in the
- 6 testimony or in the Application, I didn't see them, if
- 7 they are, but Mr. Needleman just described, and how those
- 8 will be used. I think there's preference to other, a
- 9 discussion with some personnel on whether or not they will
- 10 be retained, and, as of the time of the filing at least,
- 11 hadn't yet been resolved. And, so, as this tightens up,
- 12 maybe there could be a submission to the file for, whether
- it's in the form of testimony or submission of the
- documents themselves, I would find helpful.
- 15 Another question I had is whether or
- not, when you have all of the pieces in order, do you
- 17 anticipate a reduction in force at the plant, the same, or
- an expansion of the numbers of people at the plant?
- MR. KOSEL: At this time, we would
- 20 consider that the existing facility will be operated and
- 21 maintained with the same complement that exists today.
- 22 DIR. IGNATIUS: And, I guess, if that's
- the case, any further detail on, when you say that "staff
- 24 will be available at these other plants" and "other teams

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within the larger organization", what does that really
 1
 2
       mean? I mean, "available as needed" for what? For what
 3
       sorts of things would you turn to them? How would you
 4
       have any -- do you have any guarantees that they will
 5
       actually be available? I mean, they've got, I assume,
 6
       other jobs to do all of the time as well. So, if there's
 7
       any detail worked out on what that means to say "they're
 8
       available as needed", I think that would be helpful.
 9
                         I also had a question on whether there
10
       have been any issues with the Town of Newington, any state
11
       regulatory bodies, any federal authorities, during the
12
       operation of the plant? I understand it's been well run
13
       and there have been no findings of any problems. But are
14
       there any -- are there any issues that have risen to the
       level of actually actions taken against it that we should
15
       know about and consider? And, either today, or in this
16
       supplemental time would be helpful to have details on that
17
       if there is anything that we should be evaluating. Maybe
18
19
       right now, if you know --
20
                         MR. MADIA: I'm not aware of anything.
21
       The asset management and oversight on the General Electric
22
       day-to-day operations has resided since inception with my
```

 $\{SEC\ Dockets\ 2008-01\ \&\ 2008-02\}\ (02-11-08)$ 

group. We've been a good corporate citizen and funded

charity events in the area, supported the construction of

23

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1 -- supported the funding of the Industrial Corridor Road,
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- which is now called "Shattuck Way" in Newington. So, the
- 3 project has been, again, a good corporate citizen and a
- 4 good neighbor in the community. We have not had any
- 5 violations or penalties or any kind. The facility has an
- 6 excellent environmental track record. So, I will go back,
- 7 but I do not know of any issue with any government agency,
- 8 regulatory body, or the Town.
- 9 DIR. IGNATIUS: Thank you.
- 10 MR. PFUNDSTEIN: I could simply add to
- 11 that, that I spoke with Tom Morgan, who is the Town
- 12 Planner in Newington. He was the individual that was
- involved with the initial certification of the project, to
- 14 essentially see how that was going. And, obviously, he's
- 15 not here, but I will represent to you that he told me that
- he's actually enjoyed very much having Con Ed in the
- 17 Newington facility.
- DIR. IGNATIUS: Thank you.
- 19 CHAIRMAN BURACK: Mr. Stewart.
- DIR. STEWART: In terms of the -- as we
- 21 get into the hearing process, I think it would probably be
- 22 useful to have a summary of some form of the environmental
- compliance history of the facility itself. And, I, you
- 24 know, off the top of my head, there's an NPDES permit and

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an air permit at least. And, it would be useful to know
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- and put on the record the history, which presumably is
- 3 pretty good. And, also, the acquiring company, it would
- 4 be good to have some articulation of the environmental
- 5 compliance history of the Company that's acquiring the
- 6 facility also.
- 7 CHAIRMAN BURACK: If I may, I think what
- 8 Mr. Stewart is suggesting is very helpful. When we're
- 9 talking about the environmental history of the acquiring
- 10 company, I think we, obviously, need to be looking to
- 11 Allco Finance Group and Industry Funds Management or
- 12 whatever companies they have owned and managed over time,
- so we know what their track record is in owning other
- 14 facilities. I think it would also be helpful if you could
- 15 provide to us, for this particular facility in Newington,
- a list of all of the permits and approvals currently held
- by the facility, including confirmation that, for any of
- 18 them, if there are requirements to notify the permitting
- 19 entity of a change in control of the company, that we've
- 20 identified what those notices are and that, in fact, they
- 21 been given or you have a schedule on which you were giving
- them, and just confirm that there isn't some additional
- 23 permitting approvals that need to occur in order to allow
- this transfer of ownership to occur. Mr. Pfundstein.

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1 MR. PFUNDSTEIN: Mr. Chairman, we can
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- 2 file that complete package shortly.
- 3 CHAIRMAN BURACK: That will be very
- 4 helpful. Are there other? Mr. Harrington.
- 5 MR. HARRINGTON: Yes, just a quick
- 6 follow-up. When do you anticipate signing the contract
- 7 with GE for the operation and will you be submitting a
- 8 copy of that to the Committee?
- 9 MR. KOSEL: At closing.
- MR. MADIA: The contract is held by NEL.
- 11 So, the Co-Applicant is acquiring the --
- 12 (Multiple parties speaking at the same
- 13 time.)
- MR. HARRINGTON: Go ahead. Excuse me.
- 15 MR. MADIA: The contract itself with
- General Electric is held by NEL. So, we would envision
- 17 that the contract stays with that entity. There would be
- 18 no changes. And, the O&M contract has been filed with the
- 19 Application.
- 20 CHAIRMAN BURACK: Other questions?
- 21 (No verbal response)
- 22 CHAIRMAN BURACK: If I may then, and I
- 23 will portray that I have not yet had a chance to read the
- 24 entire purchase and sale agreement, but I think it would

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also be helpful for the Committee to understand, if it's
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- 2 not already set out in here, and if it is, if you could
- 3 point out to us where it is set out, an understanding of
- 4 how the sales price for this facility or the cost that's
- 5 being allocated to this facility is, in fact, allocated
- 6 either to the value of the real estate or to whatever
- 7 other -- whatever other aspects of the values associated
- 8 with the facility -- with the overall facility and site
- 9 are being set out. I trust you understand what I mean,
- 10 what I'm speaking to?
- MR. NEEDLEMAN: We do, and that detail
- isn't in there and we'll provide it.
- 13 CHAIRMAN BURACK: Great. Thank you.
- 14 Other questions?
- 15 (No verbal response)
- 16 CHAIRMAN BURACK: Okay. What I'd like
- 17 to do now then is to see if there are any questions or
- 18 comments from the public or potential intervenors in this
- 19 proceeding?
- 20 (No verbal response)
- 21 CHAIRMAN BURACK: Any members of the
- 22 public or potential intervenors who would like to comment
- 23 at this time?
- 24 (No verbal response)

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CHAIRMAN BURACK: Okay. Very good.
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 2
       Seeing none, I think we should turn now to a deliberation
 3
       on our procedural schedule. As a consequence of the
       requests that have been made by various members of the
 4
 5
       Committee here for additional information to be submitted,
       I think it would be constructive if we could include in
       the proposed timeline that we have, and maybe I will just
       read this into the record, and I apologize, but there's no
 8
       other way to do this than for me to read this. And, then,
 9
10
       let's talk about a way that we could perhaps build in a
       deadline prior to -- at least prior to probably either the
11
       Petitions for Intervention being due or at least certainly
12
13
       before a prehearing conference for submittals.
14
                         All right. We will go ahead and put
15
       into the record for this hearing as an exhibit the
       proposed timeline, which I believe has been circulated to
16
       all of the members of the Committee, as well as the
17
       Co-Applicants and their counsel and members of the public.
18
19
       And, Mr. Iacopino will make additional copies available
20
       here to any who do not yet have one. So, we are looking
21
       at a schedule, obviously, commencing with our Initial
22
       Public Notice and Order issued January 29th, and today's
23
       public meeting here on February 11th. And, proceeding to
       a deadline for publication of February 22nd; Petitions for
24
           {SEC Dockets 2008-01 & 2008-02} (02-11-08)
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Intervention due March 7th; objections by March 12th;
 1
 2
       prehearing conference with the Committee's Counsel on the
       13th of March; issuance of a Notice of Procedural Schedule
 3
       and Final Hearing on March 19; deadline for publication of
 5
       that schedule and Notice of a Final Hearing on the Merits
       on the 28th of March; discovery completion deadline, April
       11; deadline for Intervenors to file pre-filed testimony
 8
       by the 18th of April; Applicants -- Co-Applicants to file
       their supplemental pre-filed testimony by the 22nd of
 9
       April; and final hearing and deliberative session on the
10
11
       28th of April.
12
                         And, I think what we need to talk about
13
       doing is inserting in here probably, and counsel and
14
       Co-Applicants, we, obviously, seek your input on this,
       ideally, by the end of February, submittal of the
15
       additional information that we've described here in
16
       today's discussion. Is that -- Is the end of February
17
18
       reasonable? And, is it possible that some of the material
19
       might be submitted sooner? Obviously, the sooner the
20
       information is submitted, the more helpful it is to the
21
       Committee and to potential intervenors as well, so that
22
       everybody has a better understanding of what the issues
23
       are.
24
                         MR. PFUNDSTEIN: Certainly NEL can meet
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that deadline, I think, easily.
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- 2 MR. NEEDLEMAN: And, Howard and I were
- just talking, and I think we can as well. So, if we want
- 4 to just say February 29th, I think that would work.
- 5 CHAIRMAN BURACK: Okay. Very good. Is
- 6 that acceptable, members of the Committee? Okay. So, we
- 7 will set February 29 as a deadline for submittal of the
- 8 additional information requested at today's public hearing
- 9 -- I should say at today's -- yes, today's hearing.
- 10 Anything else? Ms. Ignatius?
- 11 DIR. IGNATIUS: Mr. Chairman, are we
- 12 required by the statute to have a public hearing in
- 13 Newington, in the county? I mean, the statute, I just
- looked at 162-H:6, IV, says "Within 30 days after
- 15 acceptance of the Application, the Committee shall hold at
- least one public hearing in each county in which the
- 17 proposed facility is to be located." There's no -- I
- 18 wondered if there was some out for if it's only a transfer
- of ownership or something, you don't need to. I think
- it's more designed for the new construction type thing,
- 21 but it doesn't really say that.
- MR. IACOPINO: I think --
- 23 CHAIRMAN BURACK: Mr. Iacopino.
- 24 MR. IACOPINO: I think this portion of

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1 the statute that Ms. Ignatius refers to is when there is
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- an application filed. We had public informational
- 3 meetings in Rockingham County back at the time when NEL
- 4 first proposed their Application. I don't believe that it
- 5 is necessary. Of course, if the Committee wishes to have
- 6 their meetings there, they certainly can. We can get that
- 7 arranged. But I don't think it's necessary. I don't
- 8 believe that we did that when we had the AES transfers.
- 9 All of the hearings were held right here in Concord.
- 10 CHAIRMAN BURACK: Mr. Gets.
- 11 VICE CHAIRMAN GETZ: So, I guess, Mike,
- 12 what you're saying is the difference between an
- 13 Application for Certificate in the first instance, and
- 14 perhaps this really should have been called a "Petition
- for Transfer of a Certificate", rather than an
- 16 "Application"?
- 17 MR. IACOPINO: Well, they call it an
- 18 "Application for Transfer", but it's not an "Application
- 19 for a Certificate", and that is the portion of the
- statute, which is referenced by Ms. Ignatius, is for an
- 21 Application for Certificate. There's already been a
- 22 certificate issued in this particular case, and what we're
- 23 determining is whether or not to transfer -- the ownership
- of the membership interests in that certificate can be

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1
       transferred.
 2
                         CHAIRMAN BURACK: Ms. Ignatius, are you
 3
                         DIR. IGNATIUS: No, that's fine.
 5
       think that distinction, I guess, makes sense. And, I
 6
       think you're right, we didn't do it with AES.
 7
                         MR. IACOPINO: Remember, at the time of
 8
       the Initial Application, there's a whole lot more going
 9
       into the pot, a whole lot of environmental issues,
       planning issues, you know, local issues, and that's why I
10
11
      believe the Legislature has us make sure that we have a
      hearing in each county where the facility is going to
12
13
       exist, when there's an Application for the original
14
       certificate.
                         CHAIRMAN BURACK: Thank you. Other
15
       questions and comments on this matter? Mr. Harrington.
16
                         MR. HARRINGTON: This is a follow-up
17
       going back to that, I don't know if it's just my copy, but
18
19
       looking at the Operation and Maintenance Agreement, a
       couple of questions, I guess. This is a copy of the
20
21
       existing one that's in the books now?
22
                         MR. PFUNDSTEIN: Yes.
23
                         CHAIRMAN BURACK: Could you state what
```

exhibit you're looking so I can turn to it?

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24

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MR. HARRINGTON: Exhibit D.
 1
 2
                         CHAIRMAN BURACK: Exhibit D. Thank you.
                         MR. HARRINGTON: And, the first four or
 3
 4
       five pages, and then there's a signature page, then it
 5
       starts out with a page listed as "Appendix A-8", and I'm
 6
       wondering what happened to the rest, A-1 through 7?
 7
                         MR. PFUNDSTEIN: Actually, the
 8
       Application, we attached what we believe to be were the
       relevant sections, --
 9
10
                         MR. HARRINGTON: Okay.
11
                         MR. PFUNDSTEIN: -- because this is what
       described the responsibilities of GE, basically. Now, we
12
13
       can file the entire document, I don't see any reason why
14
       we can't. The reason we didn't, it was volumnous.
                         MR. HARRINGTON: No, that's fine. I
15
       just wanted to know -- make sure I wasn't missing
16
17
       something. And, what you're saying then is that this
       would be the basis for a new document that would be not
18
19
       exactly the same, because it would be with the new
20
       company?
21
                         MR. PFUNDSTEIN: I guess I'd let the
22
       buyer -- it would be the same.
23
                         MR. KOSEL: The same document.
24
                         MR. HARRINGTON: It's the same document
           {SEC Dockets 2008-01 & 2008-02} (02-11-08)
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1 itself. Okay. Thank you.
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- 2 CHAIRMAN BURACK: Are there other
- 3 questions?
- 4 (No verbal response)
- 5 CHAIRMAN BURACK: Is there further
- 6 discussion? Is there further discussion of the draft
- 7 schedule? Mr. Below.
- 8 CMSR. BELOW: The only question I might
- 9 have is, if per chance there's no intervenors, is there's
- 10 not any -- there's none indicated today, perhaps, when it
- 11 gets to the point of the prehearing conference on March
- 12 13th, and the March 19th, the Chair issuing an Order of
- 13 Notice of Procedural Schedule and Final Hearing, maybe at
- 14 that point the Chair could have some discretion to
- 15 accelerate the final hearing, if there's no Intervenors
- and the intervening steps aren't necessary.
- MR. PFUNDSTEIN: Great.
- 18 CHAIRMAN BURACK: That's, I think, an
- 19 excellent suggestion, and I think that's the way that, I'm
- 20 seeing a lot of nodding heads, and I think that's the way
- 21 we will proceed. Certainly, if we can move this along
- 22 more quickly than what's set out here, based on a lack of
- 23 Intervenors or other issues arising, we will certainly
- 24 make every effort to do that.

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MR. PFUNDSTEIN: Thank you,
 1
 2
       Mr. Chairman.
                         MR. NEEDLEMAN: Thank you.
 3
 4
                         CHAIRMAN BURACK: Okay. I think, then,
 5
       what I'd like to do is see if there is a motion to adopt
 6
       this proposed timeline, as we have modified it?
 7
                         DIR. SCOTT: So moved.
 8
                         (Commissioner Bald indicating.)
 9
                         CHAIRMAN BURACK: Motion by Commissioner
       Bald. Is there a second?
10
                         MR. HARRINGTON: Second.
11
                         CHAIRMAN BURACK: Second by
12
13
      Mr. Harrington. Any further discussion?
14
                         (No verbal response)
                         CHAIRMAN BURACK: Hearing none, all in
15
       favor?
16
                         (Multiple members indicating "aye".)
17
                         CHAIRMAN BURACK: Opposed?
18
19
                         (No verbal response)
20
                         CHAIRMAN BURACK: Abstentions?
21
                         (No verbal response)
22
                         CHAIRMAN BURACK: None. Thank you.
23
       Okay, we've adopted a timeline. I would also entertain a
       motion to ratify the retention of the law firm of --
24
           {SEC Dockets 2008-01 & 2008-02} (02-11-08)
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1 Michael Iacopino's law firm to serve as legal counsel to
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- 2 the Site Evaluation Committee for purposes of this
- 3 proceeding?
- 4 DIR. STEWART: So moved.
- 5 CHAIRMAN BURACK: Motion from Mr.
- 6 Stewart.
- 7 CMSR. BALD: Second.
- 8 CHAIRMAN BURACK: Second from Mr. Bald.
- 9 Any discussion?
- 10 (No verbal response)
- 11 CHAIRMAN BURACK: All in favor?
- 12 (Multiple members indicating "aye".)
- 13 CHAIRMAN BURACK: Opposed?
- 14 (No verbal response)
- 15 CHAIRMAN BURACK: Abstentions?
- 16 (No verbal response)
- 17 CHAIRMAN BURACK: Thank you. Motion
- 18 carries. Okay. Are there any other matters that we
- 19 should address with respect to this, this proceeding at
- 20 this time? Mr. Getz.
- 21 VICE CHAIRMAN GETZ: Well, perhaps one
- 22 more motion, that may be a matter of "belts and
- 23 suspenders". But I would move, to the extent that it's
- 24 necessary, that we designate the Chairman, Commissioner

Burack, as presiding officer, and that he be designated to

1

23

24

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2
       resolve any procedural matters that arise during the
       conduct of this proceeding, and a single order can be
 3
 4
       issued by him under that authority. So moved. Is there a
 5
       second?
                         DIR. CLARK: Second.
                         CHAIRMAN BURACK: Second by Director
 8
       Clark. Any discussion?
 9
                         (No verbal response)
10
                         CHAIRMAN BURACK: Hearing none, all in
       favor?
11
                         (Multiple members indicating "aye".)
12
                         CHAIRMAN BURACK: Opposed?
13
14
                         (No verbal response)
15
                         CHAIRMAN BURACK: Abstentions?
                         (No verbal response)
16
                         CHAIRMAN BURACK: Thank you. Motion
17
       carries. Okay. Anything else with respect to this
18
19
       matter?
20
                         (No verbal response)
21
                         CHAIRMAN BURACK: If not, gentlemen,
22
       thank you very much for being with us here today to begin
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see this matter through. So, thank you.

this matter. We look forward to working with you as we

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1 MR. IACOPINO: Mr. Chairman, I'll have
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- 2 an order for you to sign and for the Applicants to publish
- 3 probably by the end of the day.
- 4 CHAIRMAN BURACK: Thank you very much.
- 5 We will seek to get that out as expeditiously as we can.
- 6 Okay. This concludes the first portion of today's public
- 7 hearing.
- 8 Okay. We will now proceed to Agenda
- 9 Item Number 2, which is Docket Number 2008-02,
- 10 promulgation of organizational and procedural rules.
- 11 Today is a public hearing regarding the promulgation of
- 12 organizational rules and procedural rules for the Site
- 13 Evaluation Committee. Formal notice of hearing on these
- 14 rules was originally published in the New Hampshire
- Rulemaking Register on January 18, 2008, Volume XXVIII,
- Number 3, at Pages 1 and 3. Notice was also published in
- 17 three different newspapers in connection with the notice
- 18 on the Newington matter that we just heard, including in
- 19 the Union Leader, on February 1st of this year; Foster's
- 20 Daily Democrat, on January 31 of this year; and Portsmouth
- 21 Herald, on February 4 of this year.
- 22 So, what I'd like to do now is turn the
- 23 discussion over to Vice Chairman Getz, who will present
- the proposed rules, and thereafter we will take public

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1 comment, if any, on these proposed rules. Vice Chairman.
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- 2 VICE CHAIRMAN GETZ: Thank you, Mr.
- 3 Chairman. Just note for the record that the Committee
- 4 voted on December 13, 2007, to adopt Initial Proposals of
- 5 organizational and procedural rules. That the hearing
- 6 this morning is held pursuant to RSA 541-A:11 under the
- 7 Administrative Procedures Act for the purposes of taking
- 8 public comments on the proposed rules, and also note for
- 9 the record that a quorum of the Committee is required for
- 10 consideration of the rules, and that, in fact, a quorum is
- 11 present today.
- 12 I think the Chairman has already noted
- 13 the various means of publication. And, I think we've had
- 14 a couple of instances in the past where we've provided
- 15 general background on these rules that are filed in
- 16 compliance with Senate Bill 140 from last year to adopt
- 17 new procedural rules. So, at this point, would turn to
- 18 members of the public that have signed up to make public
- 19 comment. And, I also note that the deadline for written
- 20 comments is February 21.
- 21 So, Mr. Cunningham, on behalf of the
- 22 Sierra Club, if you could make your public comments
- 23 please, sir.
- MR. CUNNINGHAM: Mr. Chairman, thank you

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1 very much, members of the Committee. I have written
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- 2 suggestions to make to the rules today, I don't have
- 3 enough copies, unfortunately. I think there are just ten
- 4 there.
- 5 MS. AMIDON: I'll make additional
- 6 copies, so that all the members of the Committee have it.
- 7 MR. IACOPINO: It looks like there's
- 8 about nine there.
- 9 MR. CUNNINGHAM: The testimony I want to
- 10 offer, perhaps we can wait till everybody has a copy of
- 11 the suggestions that I've made on behalf of the New
- 12 Hampshire Sierra Club, but the testimony I have to offer
- is patterned after the testimony that I gave before the
- 14 Science, Technology & Energy Committee, in support of
- 15 House Bill 1562. I know Commissioner Getz attended those
- hearings, and the bill was offered by Gene Andersen of
- 17 Lebanon. And, the bill is still pending before Science,
- 18 Technology & Energy Committee. At that hearing,
- 19 Commissioner Getz offered testimony on the process this
- 20 Committee engaged in in the Lempster process, and his
- 21 testimony was persuasive and credible. And, I want to
- 22 compliment the Committee on doing such an outstanding job
- in that process, and hearing and listening to the
- 24 environmental concerns that were raised and the community

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1 concerns that were raised during that process. It was a
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- good job, an outstanding job, and you're to be
- 3 complimented.
- 4 However, as per the testimony that I
- 5 offered on House Bill 1562, I think this -- the rules are
- 6 deficient in a number of respects. When you have my
- 7 suggestions in front of you, I've offered some suggestions
- 8 that have both procedural due process import and
- 9 environmental import. In Part 201.04, the rules simply
- 10 call for notifying people who may have residences or
- 11 buildings on impacted properties. The Sierra Club
- 12 suggestion is that every property owner, whether there's a
- 13 building there or not, should be notified in writing that
- 14 a new project is pending and may affect or impact their
- property. In Part 201.04(g)(3), I substitute this
- language, and I think this is critical. The notice should
- 17 include a "description of all adverse impacts on the
- 18 environment that may be caused by the proposed facility,
- including impacts to the interconnected broader
- 20 environment."
- Now, what this means is, and the severe
- limitations, for example, in the wetlands permitting
- 23 process, confine examination of the wetlands impact to the
- 24 dredge and fill area itself. So, what this notice should

1

require is a broader look at the environmental impacts of

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2
       a new siting in energy projects.
 3
                         This I certainly believe is part of the
 4
       constitutional procedural due process that should be
 5
       required in anything that is going to impact or adversely
 6
       affect people's property. And, certainly, environmental
       impacts beyond the narrow confines of the project itself,
 8
       or the narrow confines, for example, of the wetlands,
       should be examined and considered by this Committee.
 9
10
                         If the Committee would look at, and I'm
       not just assuming this or making this up, if the Committee
11
       would look at the "purpose" clause of 162-H:1, you'll find
12
13
       that references to the environment, and at least eight
14
       times in the "purpose" clause, that it is part of the
       Committee's responsibility to examine the environmental
15
       impacts of projects. At the bottom of 162-H:1, and in II,
16
       it says this: That there should be provided "a full and
17
       timely consideration of the environmental consequences,
18
19
       all entities planning to construct facilities in the state
20
       should be required to provide full and complete disclosure
21
       of such plans." So, what we are asking is that, not only
22
       that narrow impacts of the project be considered, but the
23
       broader impacts of the interconnected environment be
       considered as well, and not be limited by just the narrow,
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narrow confines of the project locations.

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2
                         If you look at my suggestions on Part
 3
       201.04(g)(4), I would make the same argument. That an
 4
       environmental assessment has to be conducted in
 5
       conjunction with examination of these projects, and,
 6
       again, not just in the narrow confines of the project.
       And, that there should be a burden of proof. And, I know
 8
       Commissioner Getz and I somewhat disagreed on this
       language during the Committee hearings on HB 1562, but our
 9
10
       proposed language is that "The environmental assessment
11
       must demonstrate a reasonable certainty that the proposed
12
       facility will not cause significant adverse environmental
13
       impacts, or, if the project is expected to cause
14
       significant environmental impacts, a detailed description
       of each such impact and, importantly, a description of
15
       alternatives that will minimize such impacts, including
16
       the alternative of no action and any significant
17
       environmental impacts such alternatives may have."
18
19
                         Now, the idea of examination of
20
       alternatives is to look at "are there ways to build this
21
       or construct this project that will be less
22
       environmentally damaging?" And, I would suggest to the
23
       Committee once again that this is -- the support for this
24
       rules language is found in the "purpose" clause of
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1 162-H:10, where the Committee has the responsibility to
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- 2 carefully examine the environmental impacts of the
- 3 project.
- Finally, and one of the things that I
- 5 think is most deficient, in terms of the examination and
- 6 responsibility of this Committee, is the body of people to
- 7 challenge the siting decisions. If the Committee may
- 8 recall, if, for example, if a landowner, who's losing his
- 9 alfalfa field, a landowner who's losing his timberland, a
- 10 landowner who's losing his view, a landowner who is losing
- 11 his pond, unless he has a hundred of his best friends sign
- 12 up with him, he can't come to the Siting Committee and be
- heard, as a matter of right, unless a hundred people sign
- 14 up to support him. That's totally inappropriate. I find
- that and I would subject to you that's totally
- inappropriate from an environmental standpoint, it's
- 17 totally inappropriate from a standpoint of property
- 18 rights. And, I would suggest to you very strongly that
- 19 it's totally inappropriate from the aspect of procedural
- 20 due process. If you or I are impacted by these siting
- 21 decisions, we should have a right to come in and at least
- challenge that decision, if we are adversely affected by
- that decision, and not have to be bound and confined to
- finding a hundred people or the unanimous tenor of a board

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of selectmen to come in and challenge.
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- Now, I know that this Committee can take
- 3 cognizance of complaints by landowners or property owners
- 4 that are impacted by these siting decisions. That's not
- 5 enough. My suggestion to the Committee is that the rules
- 6 should provide that any person adversely affected by a
- 7 siting decision shall have the right to come in and be
- 8 heard as a matter of right. That's not to say that you'll
- 9 find that the siting decision should be changed or will be
- 10 changed. But, I think, as a matter of right, that person,
- who is injured or adversely affected, before his property
- 12 is taken by eminent domain should have the absolute right
- 13 to come and challenge the decision.
- 14 I just cannot understand how legislation
- of this nature can be so prohibitive of individual
- 16 property rights in this state, and notwithstanding the
- 17 consequences to the environment. I thank you very much
- 18 for listening to my comments. And, I'd certainly be
- 19 willing to take questions.
- 20 CHAIRMAN BURACK: Thank you, Mr.
- 21 Cunningham. Susan Geiger, from the law firm of Orr &
- 22 Reno. Ms. Geiger.
- MS. GEIGER: Yes. Good morning,
- 24 Chairman Burack and members of the Committee. I'm Susan

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1 Geiger, from the law firm of Orr & Reno. And, I'm here
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- 2 today representing Iberdrola Renewable Energies U.S.A. We
- 3 appreciate the opportunity to provide these comments to
- 4 the Committee, and we commend the Committee for its work
- 5 on this initial draft, which we believe will greatly
- 6 assist parties in drafting applications and in
- 7 participating in proceedings before the Committee.
- 8 We have just a couple of suggestions for
- 9 the Committee's consideration. They're based upon our
- 10 experience in working with the Department of Justice's 800
- 11 rules and upon practice before the Committee. And, we
- think these suggestions will promote efficiency and
- 13 fairness.
- 14 The first suggestion that we have is
- that Draft Rule 202.06(c) should require service by
- 16 e-mail, unless a party or person listed on the service
- 17 list has indicated an inability to receive service by
- 18 e-mail. This is similar to the PUC's Rule 203.11(a).
- 19 Other rules in the Draft Rules that the Committee has
- 20 circulated here contemplate the use of e-mail for
- 21 communications relating to the SEC process. For example,
- proposed Rule 201.01(a) requires the Application to be
- filed in electronic format, and 202.04(d)(3) requires
- 24 attorneys and other persons appearing in a representative

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capacity to provide their e-mail address when filing an
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- 2 appearance.
- The reason that we make this suggestion
- 4 is that it will eliminate the time and expense associated
- 5 with making and mailing hard copies to multiple parties
- 6 and other interested persons listed on the service list.
- 7 In addition, it will also avoid time delays that result in
- 8 communicating via the United States Mail. From personal
- 9 experience, for example, in the past, written
- 10 communications from the Committee, for example, have taken
- 11 up to several days to reach communicants in downtown
- 12 Concord. So, when you have a short timeframe, for
- example, to respond to either an order of the Committee or
- a motion that's filed by another party, it's most helpful
- to just have them served by e-mail, so that the process
- can be a little bit more efficient and timely.
- 17 The other suggestion that we have, one
- 18 of the other suggestions is that we add a provision to
- 19 proposed Rule 202.21, which requires that, if members of
- 20 the public file written statements and other written
- 21 material with the Committee, subcommittee or presiding
- 22 officer, we believe that they should also provide copies
- of such filings to the Applicant, Counsel for the Public,
- 24 and any other persons or parties listed on the service

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list prior to the close of the record. The reason for
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- 2 this request is fundamental fairness. If public
- 3 statements and public comments are going to be filed with
- the Committee, we think it's only fair that all parties
- 5 should receive copies of them. You know, currently,
- 6 member of the public can file comments with the Committee.
- And, if the Committee doesn't take it upon itself to
- 8 inform everyone on the service list, the Applicant and
- 9 other parties have no way of knowing what's been put into
- 10 the record, you know, unless they make a constant check of
- it. So, we think that it's only fair that, if members of
- 12 the public want to submit written comments, especially
- 13 after the hearing is closed, I think, if the hearing is
- 14 going on, and members of the public show up and give oral
- 15 comments, and then follow them up with written
- 16 proceedings, then all of the interested parties will be
- 17 there and will know about them. The problem arises is, if
- 18 public comments, especially written comments and materials
- 19 are submitted to the Committee after the close of the oral
- 20 hearings, parties, such as the Applicant and Counsel for
- 21 the Public don't know about them, and, therefore, would
- 22 not be given an opportunity necessarily to follow up with
- any rebuttal or any other communications or information
- that they feel would be relevant and appropriate.

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And, lastly, another recommendation that
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 2
       we have is based upon a rule that the PUC has, and it's
 3
       PUC Rule 203.28, which provides that "The Commission shall
       take a view or conduct an inspection of any property which
 5
       is the subject of a hearing before the Commission, if
 6
       requested by a party, on its own motion, if the Commission
 7
       shall have determined that the view or inspection will
 8
       assist the Commission in reaching a determination in the
       hearing." And, I don't believe anybody has ever
 9
10
       challenged the Site Evaluation Committee's authority to
       take a view. This has happened in the past, and I think
11
       that it's very helpful to all interested parties. So, it
12
13
       may not be absolutely critical or necessary to include
14
       this in the rules. But the PUC has a rule such as this
       one, and I mention it only because I think it might be
15
       helpful in making sure that the Committee's authority is
16
       reflected in its rules, and that parties who think that
17
       views would be helpful could make a request for that under
18
19
       the rules.
20
                         Again, we thank you for the opportunity
21
       to make these comments. I think the only thing I would
22
       add, and I wasn't prepared to do this until I heard
23
       Mr. Cunningham's comments, is just remind the Committee
       that, under 541, RSA 541, any party who is aggrieved by
24
           {SEC Dockets 2008-01 & 2008-02} (02-11-08)
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1 the Committee's decision, is directly impacted by it, can
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- 2 move for a rehearing. So, there is an opportunity for any
- 3 interested party, who is directly aggrieved, to file for a
- 4 rehearing. And, I don't think that that needs to be put
- 5 in the Committee's rules.
- 6 Thank you. I'd be happy to answer any
- 7 questions, if you have them.
- 8 VICE CHAIRMAN GETZ: Thank you.
- 9 Mr. Cunningham and Ms. Geiger are the only members of the
- 10 public who have signed up to make comments. Turn to the
- 11 Committee, if there's questions or comments from the
- 12 Committee? Commissioner Below.
- 13 CMSR. BELOW: I have a comment and a
- 14 suggestion for something to add to the rules that I'd just
- 15 like to make publicly. Under Site 201.03, "Format of
- Application", I suggest that, after (a), there be a new
- 17 (b) and (c), and the other ones be renumbered. (b) could
- 18 read something like this: "Double-sided printing or
- 19 coping of applications is permitted and encouraged,
- 20 although not required." And (c): "An electronic version
- of the application shall be provided in PDF, Portable
- 22 Document File, or Word format. If the electronic version
- of the application is greater than five megabytes in size,
- it should be submitted as multiple files, each five

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1 megabytes or smaller in size."
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- 2 And, then, a similar provision could be
- 3 added under 202.05 as (3) and (4), replacing the word
- 4 "application" for "document" or "each document". And,
- just speaking to that, recently, through the Governor's
- last meeting with agency heads, there was a memo that I
- 7 think DES helped write, and it came from the Energy
- 8 Coordinator, encouraging agencies to go to double-sided
- 9 copying because of the energy and resources that that
- 10 saves. And, a lot of times people filing don't know
- 11 that's allowed or encouraged. And, if we say that, I
- 12 think that would reduce the amount of paper we have to
- 13 carry around to these hearings. And, obviously, because
- 14 we say we're going to post the application on the Web, it
- 15 would really help if the applicant submitted it in
- 16 electronic format, instead of having us have to scan it.
- 17 And, the idea about a size limit is that some people have
- 18 a hard time downloading, you know, 20-megabyte files. So,
- 19 if it's in pieces, people can download it if they want to
- view it on their own computer or open it. So, those are a
- 21 couple of thoughts.
- 22 VICE CHAIRMAN GETZ: Anyone else?
- 23 Mr. Harrington.
- MR. HARRINGTON: Yes, I had one question

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and one comment. A question for the gentleman from the
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- Sierra Club. Your second and third comments or changes,
- 3 to 201.04(g)(3) and 201.04(g)(4), I just want to make this
- 4 clear. You're saying the statutory basis for those
- 5 comments is found in the "Declaration of Purpose" in RSA
- 6 162-H:1?
- 7 MR. CUNNINGHAM: That's our position,
- 8 yes.
- 9 MR. HARRINGTON: Okay. Thank you. I
- 10 had a separate comment on 201.04, this is under
- 11 Application of Certificate of Site and Facility, (e)(2),
- 12 which presently says "Capacity in megawatts, as designed
- and intended for operation". I think that's a rather
- 14 ambiguous term and probably needs to be clarified.
- Because, in the example of a wind project, it could be
- 16 100 megawatts could be its design, what it's intended
- 17 operation is not clear, because it's going to be all over
- 18 the place. Some days it may be 100, some days may be
- 19 zero, some days may be 20. So, I just think we should --
- let me come up with a clarification to that section to
- 21 make it a little bit more clear as to what capacity we're
- 22 actually requesting people submit. And, I'll try to come
- 23 up with something and submit it. And, that was all I had.
- 24 VICE CHAIRMAN GETZ: Thank you. Anyone

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1
       else? Ms. Iqnatius.
 2
                         DIR. IGNATIUS: Thank you. I just want
 3
       to make a comment on the issue of affected landowners, and
       make sure that I'm understanding Mr. Cunningham's
 5
       comments. Under the current structure, if the locality
       does all of the permitting, and it doesn't come before the
       Site Evaluation Committee, there's an appeal process
 8
       through the normal planning and zoning standards. And,
       so, anyone who's affected can participate in that
 9
10
       proceeding and can appeal that determination, without any
11
       resort to signatures and petitions to the SEC. If the
12
       case comes before the SEC, that aggrieved landowner who
13
       feels they're affected by it can intervene and can appeal
14
       any determination if they find it adverse. So, I guess
       I'm not understanding the notion that you have to have
15
       signatures and a petition for a landowner who feels
16
       aggrieved by the petition, in order to be before -- to
17
       have some rights on the land.
18
19
                         And, the final comment, about eminent
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domain, this is not a proceeding, this is not an entity
that makes determinations as to eminent domain. That's
yet another process, with another set of rules for
participation and appeal, if it's -- if the person feels
they disagree with the determination.

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                         MR. CUNNINGHAM: My purpose, with
 2
       respect to eminent domain is, once the Site Evaluation
 3
       Committee decides that the site is appropriate under the
       statute, then that decision is -- renders the taking of
 5
       that land a public purpose. So, the landowner, at that
       juncture, has no basis to challenge that location in any
 7
       other proceeding. So, once the jurisdiction of this
 Я
       Committee is invoked and a decision is made by this
       Committee to take that man's land or farm or that business
 9
10
       owner's building, that he has no other remedy other than
11
       eminent domain. Eminent domain does not permit him to
       challenge whether or not it's a public purpose.
12
13
       decision is made prior to the eminent domain case itself.
14
       So, that's our position on that.
                         The literal language of the statute
15
       provides that there must be 100 voters before there is
16
       standing as a matter of right before the Site Evaluation
17
       Committee. That's in the language. And, we've urged the
18
19
       Science, Technology & Energy Committee to change that
20
       language to "adversely affected" property owner.
21
                         VICE CHAIRMAN GETZ: Commissioner Bald.
22
                         CMSR. BALD: I'm a little confused.
23
       When was the last time we got involved on eminent domain
24
       on any project?
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VICE CHAIRMAN GETZ: Mr. Iacopino.
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 2
                         MR. IACOPINO: We do not. I think what
 3
       the position being posited to you is that a applicant
 4
       could come in and say "I want to build a plant here or
 5
       there." If they've always owned the property or had a
       lease or had, at least for where the footprint of the
       plant is, has had ownership interests or equity interests
 8
       in the title to that property, I can't imagine that we
       would ever just let some company come and say "I want to
 9
       build a plant on, you know, Mr. Smith's land." We
10
       wouldn't have the authority to do that. So, we do not
11
12
       have eminent domain.
13
                         I think what Mr. Cunningham may be
14
       addressing is, once a plant is built, and the
       environmental aspects that go beyond the footprint of the
15
       -- of where the facility is actually located itself, that
16
       there may be impacts on abutters and people downstream or
17
       upstream, even far away, I think that may be more of what
18
19
       he's speaking about, more of a constructive eminent domain
       through the environmental effects. But I think that the
20
21
       statute addresses, that's why we have this entire process,
22
       to weigh what those effects will be on the greater
23
       community, and to decide and weigh the relative merits of
24
       the application.
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We've never -- We don't have authority
 1
 2
       to do eminent domain. Unless the PUC or the state --
                         VICE CHAIRMAN GETZ: I think the
 3
       difference between an actual taking of real property and
 5
       some, I guess, constructive taking of other types of
 6
       property rights, which I guess is the theory, that there's
       some interference with other landowners' use of their
 8
       property or enjoyment of their property in some way. So,
       I think that's the theory.
 9
10
                         MR. CUNNINGHAM: Mr. Chairman, may I
11
       respond to what my concern is? For example, in the North
12
       Country, we know, in the loop, there's inadequate
13
       transmission capability. So, and suppose a developer
14
       comes in and says "Look, I want to build X plant, and I
       want to connect to the loop." And, so, there's additional
15
       transmission needed. To do the additional transmission,
16
       the towers may have to be enlarged and the width of the
17
       right-of-way may have to be enlarged. And, once that
18
19
       decision is made, that land has to be acquired. If a
20
       landowner does not wish his property along the existing
21
       right-of-way to be acquired, then it can be taken by
22
       eminent domain, because of the decision of the Site
23
       Evaluation Committee. That's my suggestion. That, if
       there's structures or facilities that need to be expanded
24
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or enlarged, for example, along an existing transmission,
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- 2 because of the need to upgrade transmission, he's going to
- 3 be subject to eminent domain. And, I'm not suggesting
- 4 that this Committee has any eminent domain authority at
- 5 all. What I'm suggesting is, is that the Committee, once
- 6 it decides that this is an appropriate location for
- 7 upgrading transmission, then it is a public purpose for
- 8 eminent domain purposes. And, the landowner basically has
- 9 no say in that.
- 10 VICE CHAIRMAN GETZ: Well, I guess, I
- 11 mean, these are issues of substantive law that I think go
- 12 beyond the organizational and procedural rules. But we
- 13 have your public comment and your concerns about these
- 14 issues.
- MR. CUNNINGHAM: Yes.
- 16 VICE CHAIRMAN GETZ: Mr. Harrington.
- 17 MR. HARRINGTON: Yes, just a follow-up,
- 18 because I don't know if I've got a misdated one, but we're
- 19 talking about the organizational rules, "102.15
- 20 "Petitioner" means:". Are you talking about adding a new
- 21 section 102.15 or are you talking about adding it to the
- existing 102.14, which is now ""Petitioner" means:"?
- 23 MR. CUNNINGHAM: My suggestion there is
- 24 an addition.

MR. HARRINGTON: So, a new section

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23

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2
       102.15?
 3
                         MR. CUNNINGHAM: Yes. Correct.
                         MR. HARRINGTON: Okay. And, what part
 5
       of the law does that -- where is the statutory authority
 6
       for that.
                         MR. CUNNINGHAM: It's a suggestion only.
 8
       There is no statutory -- statutory authority for it. One
       of the suggestions we make in the pending bill is that
 9
       that language be modified, so any person adversely
10
       affected has the right to appear before the Committee as a
11
12
       matter of right. At present, there is no suggestion --
13
       there is no authority in the statute to adopt this rule.
14
       It is simply a point I wanted to make.
                         MR. HARRINGTON: And, can I just
15
       follow-up? Maybe this is just to -- I'm not even sure
16
       this is the right venue on this. But, in reading the
17
       section 102.14, I'm still -- I can't follow, quite follow
18
19
       the logic about Part (b). It says the "Petitioner", and
20
       then it lists "a petition endorsed by 100 or more
21
       registered voters", "a petition endorsed by 100 or more
22
       registered voters from abutting communities", "a
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petitioned endorsed by the board of selectmen", "or a

{SEC Dockets 2008-01 & 2008-02} (02-11-08)

petition filed by the potential applicant; or " and then we

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1 -- does that "or" apply to the section which is now (b),
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- "a person who files a petition as defined in 102.13(b)",
- 3 which is "other formal written request asking the
- 4 Committee to take action". Could that logic be then to
- 5 anybody who files a formal written request asking the
- 6 Committee to take action is a "petitioner" under
- 7 102.14(b)? It seems like something's not right in the
- 8 logic there, unless I'm missing it or I'm not reading it
- 9 correctly.
- 10 MR. CUNNINGHAM: The way I read the rule
- 11 is that, unless the Committee decides, and unless you have
- one of the existing categories in the rule, you have no
- 13 right to appear before the Committee to be heard, unless
- 14 the Committee, in its discretion, allows you the right to
- 15 be heard. My suggestion is that, if you are adversely --
- you or your property are adversely affected by a siting
- decision, you should have, as a matter of right, the
- ability to appear before the Committee.
- 19 MR. HARRINGTON: Well, I understand your
- 20 position. But I think this is maybe something the
- 21 Committee needs to look at, because maybe somebody can
- 22 explain it to me later, by right now I'm not following.
- MS. AMIDON: This is --
- 24 VICE CHAIRMAN GETZ: Ms. Amidon.

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MS. AMIDON: Yes, Commissioner Getz.

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       What I think that definition was and why there's an (a)
 3
       and a (b), I believe that we were trying to address the
 4
       issue where a party to a proceeding might bring a motion
 5
       for, you know, a petition for declaratory judgment or
 6
       something like that before the Committee, and consistent
 7
       with RSA 541-A, the procedural -- you know, the
 8
       Administrative Procedures Act for New Hampshire. So,
       we'll figure that out. I can understand Mr. Harrington's
 9
10
       comment, and I think that we can address that.
11
                         VICE CHAIRMAN GETZ: Other comments from
12
       the Committee?
13
                         CHAIRMAN BURACK: I have a question for
14
       Mr. Cunningham, if I may. Your suggested language on Part
       201.04(g)(4) speaks to requiring "a description of
15
       alternatives that will minimize such impacts, including
16
       the alternative of no action". I want to make sure that
17
       the Committee understands what this language means as you
18
19
       intend it. I thought I heard you say that what this means
20
       is you're trying to, for the proposed project, and let's
21
       just take a hypothetical, let's just assume that we're
22
       talking about a wind project. The idea would be that
23
       you're looking at "what can you do to minimize the impacts
       of that wind project?" And, one of those could include
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1 simply not doing the project at all, that is disapproving
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- the project. What you're not --- Just want to make sure
- 3 that I'm clear that you're not saying "well, you should
- look at, well, could we get the same amount of energy from
- 5 some other type project, for example, let's do solar,
- 6 instead of wind, and be able to come in and say "this is
- 7 something that should also be considered by the
- 8 Applicant"."
- 9 MR. CUNNINGHAM: I don't pretend to be
- 10 the best judge of which is the best project for which
- 11 location. What I'm suggesting is that the critical
- 12 environmental impacts of the project be examined. For
- 13 example, a 400-foot wind tower or a group of wind towers
- is on some gorgeous ridge in the North Country in the
- White Mountains, perhaps we should look at some other
- 16 area. So, I'm suggesting -- certainly, the Sierra Club
- 17 supports renewable energy projects. What we do not
- 18 support is destroying beautiful ridgelines with 400-foot
- 19 towers in the White Mountains, for example. So, as part
- of that siting process, I think the Committee has a
- 21 responsibility, and it should be in the rules to examine
- "is there a better location to put that wind project?"
- 23 And, if the Committee decides that there is no good
- 24 location for that wind project, I think the Committee

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1 should make that decision.
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- 2 CHAIRMAN BURACK: Thank you for that
- 3 clarification.
- 4 VICE CHAIRMAN GETZ: Anyone else from
- 5 the Committee? Commissioner Below.
- 6 CMSR. BELOW: I guess I have a -- I'm a
- 7 little confused about the suggestion from Mr. Cunningham
- 8 on -- his very first suggestion on 201.04(b)(3), which I
- 9 think you suggest, instead of having the Applicant provide
- 10 site information that shows the location of residences,
- 11 buildings, other structures and improvements, that they
- 12 provide "names and tax mailing addresses of property
- owners within or adjacent to the site". Are you
- 14 suggesting that instead of the location of structures or
- in addition to it?
- MR. CUNNINGHAM: That would be in
- 17 addition, Commissioner Below. In other words, my point is
- 18 that everybody who owns property that's going to be
- impacted be the siting decision should be notified in
- 20 writing, not just those who have residences or structures
- 21 or buildings on the property.
- 22 CMSR. BELOW: So, that's your concern,
- 23 not that this -- but that that be part of the application
- 24 process?

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MR. CUNNINGHAM: It's an expansion of
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 2
       the definition of who should be notified in writing.
                         CMSR. BELOW: Okay. Thank you.
 3
                         VICE CHAIRMAN GETZ: Any further comment
 5
       or questions?
 6
                         (No verbal response)
                         VICE CHAIRMAN GETZ: Well, I guess I'd
 8
       like to say something at this point, just for the benefit
       of the members of the Committee. Historically, I think
10
       I've tried to keep members of the Committee advised of my
       involvement, both last year in Senate Bill 140 and this
11
       year in House Bill 1562. I, on behalf of the Committee
12
13
       and as Vice Chair, have been involved in both of those
14
       legislative undertakings. And, what I have tried to do is
       work with the sponsors, with the various committees, with
15
       all of the interested parties, developers, environmental
16
       groups and other interested parties, but the focus of my
17
       involvement has been really what I look at is the typical
18
19
       agency perspective of trying to advise everyone how the
20
       process works, what the law as it currently is, at least
21
       how we're interpreting it, and not to take any personal
22
       policy positions or advocating any policy positions
23
       through the process.
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And, Mr. Cunningham has been involved in  $\label{eq:second} \{ \text{SEC Dockets 2008-01 \& 2008-02} \} \ (02\text{-}11\text{-}08)$ 

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some of those, and I believe also has Ms. Geiger and Mr.

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       Patch from her firm, and numerous others. And,
 3
       Mr. Cunningham noted that I think you described it as a
       "difference of opinion" in the current House bill.
 5
       guess I would just put it that I was trying to describe
 6
       for the Committee a couple of things about some of the
 7
       legislative proposals, and I think a couple of those are
 8
       set out in his comments here. And, what I was trying to
       highlight for Science, Technology & Energy Committee just
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10
       a couple of weeks ago is a couple of these proposals are
11
       really proposals for a change in policy. And, what I was
12
       trying to do was lay out for them what the policy choice
13
       they have is, rather than taking a position whether I
14
       personally or the Committee is arguing for or against a
15
       change.
16
                         And, two things may merit some further
17
       description. In Part 201.04(g)(4), there's a substitute
       "An environmental assessment demonstrating a reasonable
18
19
       certainty that the proposed facility will not cause
       significant adverse environmental impacts". My reading of
20
21
       the statute is there are two very different things
22
       involved in that sentence that are not what the statute
23
       requires now. One is it changes the burden of proof from
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a "preponderance of evidence" to a "reasonable certainty".

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And, also, the underlying test in the statute is that the
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 2
       Committee find, as we all saw in the Lempster case, that
 3
       "there will not be an undue adverse reasonable effect",
       and here the language is changed to "will not cause
 5
       significant adverse environmental effects". So, those are
 6
       just different things.
                         And, the other thing I think is with
 8
       respect to this whole notion of a "petitioner", there may
       be a merging or conflation of concepts. And, some of it
 9
       goes to the notion of, under the statute, there's a very
10
      particular "petition" and "petitioner" process for some
11
12
       groups to come to the Committee to petition the Committee
13
       to take jurisdiction of a project that is not per se under
14
       its jurisdiction. Again, the Lempster is a case in point,
       where it was less than 30 megawatts, so we didn't per se
15
       have jurisdiction, but we had the authority to take
16
17
       jurisdiction. So, that's where this kind of complicated
       paradigm of numbered 100 voters, school board -- or, not
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19
       "school boards" -- God forbid -- board of selectmen that
20
       would come and take and ask us to take authority, which is
21
       a different thing from the general use of the word
22
       "petitioner" that appears in the rules and appears in
23
       541-A, if an individual wants to petition to become a --
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to intervene and become a party in a proceeding. And, of

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1 course, in Lempster, we saw individuals who came in,
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- 2 petitioned to intervene, asserted that they had some
- 3 right, duty, or interest affected by the proceeding, and
- 4 were granted intervention. So, I just want to try and
- 5 make that distinction, because I think that's implicated
- 6 by the filing.
- 7 And, I guess, if any of the Committee
- 8 members are concerned that I'm going too far in the dozens
- 9 of hours of testimony I've already given before the
- 10 Legislature, --
- MR. HARRINGTON: Too late now.
- 12 VICE CHAIRMAN GETZ: -- please let me
- 13 know.
- 14 CHAIRMAN BURACK: And, if I may just
- 15 add, Commissioner Getz and I speak regularly about issues
- before the Legislature, and we certainly are discussing
- 17 these matters, and understand that what -- what's before
- 18 the Committee and what issues we can appropriately speak
- 19 to. So, just want to make clear that we are in
- 20 communication on these matters on a regular basis.
- 21 VICE CHAIRMAN GETZ: Okay. Is there
- 22 anything else on the public hearing to take comment on the
- organizational and procedural rules?
- 24 (No verbal response)

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VICE CHAIRMAN GETZ: Okay. Yes.
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                                                           I'11
 2
       note that the deadline for written comments is
       February 21. Okay. So, then, we will close the portion
 3
 4
       of the hearing dealing with the rulemaking.
 5
                         CHAIRMAN BURACK: Very good. Is there
 6
       any other business to come before the Committee at this
 7
       time?
 8
                         CMSR. BELOW: Well, might we just think
       about how we're going to get to a final proposal.
 9
10
       Obviously, we have to wait till the 21st and the written
       comments, if there's any additional ones they will be
11
       circulated at that point. But I think -- I don't know if
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13
       there should be a little subcommittee to sort of try to
14
       incorporate some of the suggested changes and circulate
15
       those, working with Suzanne Amidon maybe. And, do we need
       to schedule a meeting to vote on a final proposal?
16
17
                         VICE CHAIRMAN GETZ: I think, at the
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       last meeting, on December 13th, I was accorded the high
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       honor of being designated to, I guess, presiding officer
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       for the context of the procedural and organizational
21
       rules, to coordinate the further efforts that we need in
22
       this respect. So, I guess I would, rather than putting
23
       folks on the spot here, would be happy to entertain
       volunteers who would work as part of a subcommittee to
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1 review the comments. And, I guess the -- I guess it's
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- 2 probably important that that be a number less than a
- quorum, so two, three, four folks would be a useful
- 4 number, to kind of funnel the comments, after they're all
- 5 here, and to compose a new draft. So, I will just send
- 6 out an e-mail asking for volunteers for that process.
- 7 And, then, once we've got that in hand, then I would make
- 8 a proposal for the next public meeting to address a
- 9 revised draft of the 100 and 200 rules.
- 10 Any other comment or suggestions on that
- 11 approach?
- 12 CMSR. BELOW: Sounds good.
- 13 CHAIRMAN BURACK: Okay. Anything else
- 14 to come before the Committee at this time?
- 15 DIR. IGNATIUS: Do we need to schedule a
- 16 meeting to vote on a final proposal?
- 17 VICE CHAIRMAN GETZ: We will. And, I
- 18 guess I was thinking some of that may be driven by --
- 19 well, I guess we could do this either way. We could
- 20 either try to work on the revised rules, and then see what
- 21 progress we've made and schedule a date. Or, we could
- schedule a date, which will drive the revising of the
- rules. I don't know, Ms. Amidon, is there some deadline,
- as part of the rulemaking process, that we should be aware

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       of?
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                         MS. AMIDON: No, not at this point, not
 3
       with this Initial Proposal. I think, actually, I was
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       looking at your meeting, your hearing with respect to the
 5
       prior proceeding, on the Newington facility, and looking
 6
       at that as a possible date.
                         CHAIRMAN BURACK: If I may, what I might
 8
       -- what I would suggest is that we at least tentatively
       target April 28 as a date by which we might have a final
 9
10
       proposal available far enough ahead of time so that we
       could at least consider it at that time, possibly take it
11
       up for final adoption at that time. If this April 28th
12
13
       final hearing for the Newington Energy matter ends up
14
       being accelerated, because we don't have intervenors in
       the other matter, we may find we don't have sufficient
15
       time to be able to work this rules process through. But,
16
       if we can, it would be helpful if we can have both of
17
       these matters considered at the same time, so we won't
18
19
       have to schedule a separate meeting specifically to take
20
       up the rules.
21
                         VICE CHAIRMAN GETZ: Or, if we see that
22
       we're making real progress on the revision, then I can
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circulate to see what the schedules are to see if we can

23

24

convene a quorum.

1		CHAIRMAN BURACK:	Okay. We could that
2	as well. Everyon	e's good with this	?
3		(No verbal respon	se)
4		CHAIRMAN BURACK:	Okay. Anything else?
5		CMSR. BELOW: I m	ove we adjourn.
6		CHAIRMAN BURACK:	Motion to adjourn.
7	All in favor?		
8		DIR. SCOTT: Secon	nd.
9		CHAIRMAN BURACK:	Second by Mr. Scott.
10	All in favor?		
11		(Multiple members	indicating "aye".)
12		CHAIRMAN BURACK:	We stand adjourned.
13	Thank you.		
14		(Whereupon the pu	blic hearing ended at
15		10:42 a.m.)	
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