1	STATE OF	NEW HAMPSHIRE	
2	SITE EVALUA	ATION COMMITTEE	
3			
4	November 22, 2010 - 6:15 p.m.		
5	Berlin City Hall 168 Main Street		
6	Berlin, New Hampshire		
7	RE: SEC DOCKET NO. 2010-02 Application of the Androscoggin Valley Regional Refuse Disposal District for Exemption from the		
8			
9	Applicati	on and Certificate	
10	Requirements of RSA 162-H. (Public Informational Hearing and Deliberations)		
11	and Dell	Delacions)	
12	PRESENT: Thomas Burack, Commissioner	SITE EVALUATION SUBCOMMITTEE: Dept. of Environmental Services	
13	(Presiding as Chairman)	Depe. Of Environmental Bervices	
14	Robert Scott, Director Harry Stewart, Director	Air Resources Division - DES Water Division - DES	
15	Clifton Below, Commissioner Amy Ignatius, Commissioner	N.H. Public Utilities Comm. N.H. Public Utilities Comm.	
16	Elizabeth Muzzey, Director Brad Simpkins, Director	Div. of Historical Resources Div. of Forests & Lands - DRED	
17	Joanne Morin, Director Randy Knepper, Director	Office of Energy & Planning Safety Division - PUC	
18		-	
19	*	* *	
20	Counsel for the Committee:	Michael Iacopino, Esq. (Brennan, Caron, Lenehan)	
21	Counsel for the Applicant:	Charles Willing, Esq.	
22		(Rath, Young & Pignatelli)	
23	COURT REPORTER: STEVI	EN E. PATNAUDE, LCR No. 52	
24			

1	INDEX	
2	PAG	E NO.
3	PRESENTATION FROM THE APPLICANT BY MR. SCHMIDT	11
4	QUESTIONS TO APPLICANT FROM COMMITTEE MEMBERS BY:	
5	Cmsr. Ignatius 20, 21, 23,	39
6	Dir. Scott	22
7	Chairman Burack	25
8	Dir. Knepper	33
9	QUESTIONS TO THE APPLICANT FROM MR. IACOPINO	34
10	* * *	
11	PUBLIC STATEMENTS BY:	
12	Mr. McCue Mayor Grenier	43 44
13	Mr. Guy Lopez	47
14	* * *	
15	DELIBERATIONS	
16	RE: SUFFICIENT INFORMATION PROVIDED:	
17	Cmsr. Below 52, Dir. Stewart	55 54
18	Dir. Stewart Dir. Scott Chrmn. Burack	54 54 55
19	Dir. Morin	57
20	RE: 162-H:4, IV(a) BY:	
21	Chrmn. Burack Dir. Morin	58 58
22	Dir. Scott	59
23	Cmsr. Ignatius Cmsr. Below	60 60
24		

1	INDEX (continued)	
2		PAGE NO.
3	DELIBERATIONS RE: RSA 162-H:4, IV(b) BY:	
4	Chrmn. Burack Cmsr. Ignatius	61, 64 63
5	CHIST. IGHACIUS	03
6	DELIBERATIONS RE: RSA 162-H:4, IV(c) BY:	
7	Chrmn. Burack Dir. Scott	64, 66 65
8	DII. SCOCC	03
9	DELIBERATIONS RE: RSA 162-H:4, IV(d) BY:	
10	Chrmn. Burack Cmsr. Below	66 66, 68
11	Cmsr. Ignatius	67
12	FURTHER DISCUSSIONS RE: RSA 162-H:4, IV BY:	
13	Dir. Knepper Cmsr. Ignatius	68 68
14	Dir. Scott	69
15		
16	* * *	
17	MOTION BY CMSR. BELOW TO EXEMPT THE APPLICANT FROM THE APPROVAL	69
18	AND CERTIFICATE PROVISIONS	
19	SECOND BY DIR. SCOTT	70
20	DISCUSSION REGARDING THE MOTION BY:	
21	Chrmn. Burack Mr. Iacopino	70 71
22	мг. тасортпо	/ 1
23	VOTE ON THE MOTION	75
24		

PROCEEDING

CHAIRMAN BURACK: Good evening, ladies and gentlemen. Welcome to a public hearing of the New Hampshire Energy Facility Site Evaluation Committee. My name is Tom Burack. I serve as Commissioner of the State's Department of Environmental Services. And, in that capacity, by statute, I also serve as Chairman of the State's Site Evaluation Committee. We are here today for a public information hearing and deliberative session on Docket Number 2010-02, the Application of the Androscoggin Valley Regional Refuse Disposal District for Exemption from the Application and Certificate Requirements of RSA 162-H.

The Androscoggin Valley Regional Refuse Disposal District, which we will refer to this evening either as the "Applicant" or the "District", has filed an Application seeking exemption from requirements of RSA 162-H pursuant to RSA 162-H:4, IV. The Applicant intends to construct and operate a blended landfill gas, or LFG, and natural gas energy project, which would include seven elements: (1) a landfill gas processing facility and associated compressor, dehydration unit, flares, and LFG meter at the eastern end of the Mount Carberry Landfill located in Success, Coos County; (2nd) a natural gas

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1
       metering and pressure regulation station, known as an "M&R
 2
       Station", on the Applicant's property located in Berlin,
 3
       Coos County, and near the existing Portland Natural Gas
       Transmission System, or PNGTS, pipeline; (3rd) an
 4
 5
       approximately 11,300 foot-long, buried 8-inch diameter
       High Density Poly Ethylene, or HDPE, LFG pipeline from the
 6
 7
       Landfill to the M&R Station in Berlin; (4th) an
       approximately 350 foot-long, 2-inch diameter lateral
 8
 9
       pipeline from the existing PNGTS mainline pipeline to the
10
       M&R Station; (5th) an approximately 470 foot-long, buried
11
       8-inch diameter HDPE mixed LFG and natural gas pipeline
       from the M&R Station to the Androscoggin River; (6th) an
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13
       approximately 300 foot-long 8-inch diameter segment of
14
       coated steel pipeline crossing the abandoned railroad
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       bridge over the Androscoggin River; and (7th) an
16
       approximately 2,500 foot-long, buried 8-inch diameter HDPE
17
       mixed LFG and natural gas pipeline from the west end of
18
       the Androscoggin River crossing to the Gorham Mill.
                         The siting, construction and operation
19
20
       of such facilities are usually regulated by the Site
21
       Evaluation Committee in an integrated fashion.
       under certain circumstances, the Committee has the
22
       authority to exempt a proposed project from its
23
24
                    If the Committee chooses to grant an
       regulation.
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exemption, the Applicant must still comply with all state and local regulations and obtain all necessary permits and licenses from the appropriate federal and state local agencies.

Notice of this public informational hearing was served upon the public by publication in the New Hampshire Union Leader on November 1, 2010 and in the Conway Daily Sun on November 2, 2010. No written comments or objections have been received from members of the public to date.

We will begin the public informational hearing on this application with the introduction of the Committee members. We will then hear a presentation by the Applicant. Following that presentation, the Committee members and staff will have the opportunity to pose questions to the Applicant. Thereafter, the public will be permitted to pose questions to the Applicant through the Committee Chairman. If you have a question for the Applicant, we ask that you please write your question down on a card and hand it to Counsel for the Committee, Attorney Michael Iacopino. We will try to organize all the questions by subject matter and present them to the Applicant in an organized fashion.

Once we have asked all of the questions

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that the public may have, we will then take public
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 2
       statements or comment on the Application. Please make
       your public statements as succinct as possible and please
 3
       try not to be repetitive. If you wish to make a public
 4
 5
       statement, please write your full name and contact
 6
       information on one of the sheets that have been provided
 7
       for this purpose. I believe there are extra sheets in the
      back of the room. I would note that so far we have
 8
       received indication of interest in providing public
 9
10
       comment from three individuals. And, those are Thomas
11
       McCue; Paul Grenier, the Mayor of the City; as well as I
      believe it's a Guy Lopez. Do I have that correct?
12
13
                         MR. LOPEZ: Correct.
14
                         CHAIRMAN BURACK: Is there a Mr. Lopez
15
      here? Thank you. Are there any others at this time who
16
       think they may wish to make public comments?
17
                         (No verbal response)
18
                         CHAIRMAN BURACK: All right. Certainly
       will be further opportunity, if you wish to do so, but I
19
20
       just wanted to get a sense of that now. So, I will invite
21
       members of the public to speak at the appropriate time.
22
       Once public input is complete, the Committee may have
23
       further questions for the Applicant, but we may then
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deliberate and consider whether an exemption from the

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1
       statutory process should be granted to the Applicant.
                         We will first have the Committee members
 2
       introduce themselves. I would also just note that this is
 3
       a quasi-administrative proceeding or judicial proceeding,
 4
 5
       and would ask that members of the public and the press
 6
       please refrain from having individual -- or conversations
 7
       with individual members of the Committee, but please
       address any comments or concerns you have, either to us
 8
 9
       here in this public session or to us through our legal
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       counsel, Attorney Iacopino, so that we can avoid any ex
11
       parte communications regarding this matter.
                         So, again, after the Committee members
12
13
       have introduced themselves, we will then take appearances
14
       from the Applicant and its representatives. And, once we
15
       have completed the appearances, Attorney Willing, you may
16
       then start your presentation.
                         So, starting with Mr. Stewart, Director
17
18
       Stewart.
19
                         DIR. STEWART:
                                        Harry Stewart, Department
       of Environmental Services, Water Division Director.
20
21
                         DIR. SCOTT: Bob Scott, Department of
       Environmental Services, Air Resources Division Director.
22
23
                         CMSR. IGNATIUS: Amy Ignatius, a
24
       Commissioner with the New Hampshire Public Utilities
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1	Commission.	
2	CMSR. BELOW: Clifton Below, a	
3	Commissioner with the Public Utilities Commission.	
4	DIR. MUZZEY: Elizabeth Muzzey, Director	
5	of the Division of Historical Resources and State Historic	
6	Preservation Officer.	
7	DIR. KNEPPER: Randy Knepper, I'm the	
8	Director of Safety for the New Hampshire Public Utilities	
9	Commission.	
10	DIR. SIMPKINS: Brad Simpkins, with the	
11	Division of Forests and Lands, in the Department of	
12	Resources and Economic Development.	
13	DIR. MORIN: Joanne Morin. I'm the	
14	Director of the Office of Energy & Planning.	
15	CHAIRMAN BURACK: Very good. Thank you	
16	all.	
17	CMSR. IGNATIUS: Chairman Burack, just	
18	one administrative matter that we failed to mention at the	
19	prior meeting. RSA 162-H requires the participation of an	
20	engineer from the Public Utilities Commission.	
21	CHAIRMAN BURACK: Yes.	
22	CMSR. IGNATIUS: And, at a previous	
23	time, the Commissioners voted to designate Mr. Knepper,	
24	who is an engineer, to be the engineer participating in	

1 this case. And, just so that that's officially on the record, I wanted to make sure you had it tonight. 2 3 CHAIRMAN BURACK: Thank you very much for doing that, making that statement. Okay. Attorney 4 5 Iacopino is going to excuse himself for a few minutes, but 6 we're going to proceed without him. 7 Attorney Willing, would you please make your appearance and the appearance of others on your 8 9 project team. 10 MR. WILLING: Sure. My name is Chuck 11 Willing. I'm with Rath, Young & Pignatelli, which is special counsel to the Androscoggin Valley Regional Refuse 12 13 Disposal District for this project. With me on the legal 14 team are Jay Tanguay, from the same firm, and Amy 15 Manzelli, from Sulloway & Hollis, which is the District's 16 general counsel. 17 We also have with us, on our engineering 18 team, Paul Schmidt, from CMA Associates, and also Craig Musselman, from CMA Associates. Paul is going to be 19 20 giving the presentation on behalf of the District. 21 I did want to mention that Sharon

I did want to mention that Sharon

Gauthier, the Executive Director of the District, is not here tonight, because she was called down to Concord for a meeting with the Governor and other State officials down

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there regarding other aspects of this project. And, I know she very much regretted not being able to be here tonight.

I should also acknowledge Mayor Grenier and Attorney McCue, as members of the committee that governs the District.

With that, I think I will turn it over to Paul to give the main presentation on behalf of the District.

CHAIRMAN BURACK: Thank you.

MR. SCHMIDT: Yes. I'm Paul Schmidt with CMA Engineers, out of Manchester, New Hampshire. We also have, on the engineering side with us, SCS Engineers, as a landfill gas consultant; Russ Anderson and Greg McCarron here also, and we also have with us the anticipated general contractor, design/build contractor, Lee Ransom, from -- representative from R.H. White here today. Oh, and John Maynard, sorry, from McGuire Group.

And, I guess I'll -- the overall project, and again, as summarized, the Androscoggin District is planning a landfill gas to energy project and pipeline, in combination with a natural gas -- tied to natural gas to supply an alternate energy supply to the Gorham Paper Mill. The Gorham Paper Mill currently uses

Number 6 fuel oil. And, with this project, we would transmit both natural gas and landfill gas to the mill in their -- for use in their boilers.

The project includes, in a very general sense, and on this map, this is the landfill site, which you can probably see from a distance. General pipeline here, routed, and then this is the Androscoggin River [indicating], this is the bridge crossing [indicating], which is the old railroad bridge that the mill currently owns, and the Gorham Mill is here [indicating], and the red line on this plan is the pipeline.

And, the major components at the landfill, the landfill currently collects gas generated from the landfill in a collection system and flares that to -- burns that to -- at a flare at the landfill site.

And, this would tie into that existing collection system and compress the gas, so that it can be transmitted via pipeline, and also dry it, so that the gas moving down the pipeline doesn't have condensation issues. And, those improvements would be at the landfill site. The project encompasses work in three municipal districts: The unincorporated areas of Success, in Coos County, which is where the landfill is located, and the landfill improvements would be in Success. And, actually, this is

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the town line and -- this is the city line [indicating], the City of Berlin, and the bulk of the gas pipeline is in the City, and the Metering and Regulation Station is in the City, and then the paper mill is in Gorham.

So, at the landfill site, there are improvements, compressor and some equipment and housing it at the landfill site. And, then, the landfill gas pipeline follows largely an existing utility line that has the leachate, which is the liquid collected from the landfill. The leachate line goes from the landfill down to the District's wastewater treatment plant. And, that the gas line would follow that corridor, there's an existing gravel roadway, and parallel that down to a point here [indicating], actually there [indicating], and then it would cross-country down the rest of the hill, to a location where the Metering and Regulation Station is proposed. All of that is on the District's property. And, then, at this location here [indicating], the Portland Natural Gas Transmission System natural gas main is this yellow line [indicating]. And, there's a tap into that line on the natural gas side. And, then, a lateral from that, tap into that high-pressure line, to a Metering/Regulation Station. That Metering/Regulation Station would take the natural gas and bring it down to a

lower operating pressure, from typical operating pressure from 1,100 PSI to about 100 PSI. And, as part of that, there's a necessary heating comment as you change that pressure. And, then, that station would include metering and regulation of gas flows. And, then, the natural gas and the landfill gas would then be mixed right outside that Metering/Regulation Station, and then go in a combined -- would be a combined gas. It could potentially be just natural gas in that pipeline or natural gas and landfill gas in that pipeline.

Across a roadway that's on the District land that services the City of Berlin's wastewater treatment plant, follows -- and then it follows an old railroad bed to the bridge. The bridge is owned by -- and it does cross -- and that portion of the pipeline does cross land owned by --

FROM THE FLOOR: Great Lakes.

MR. SCHMIDT: -- Great -- thank you. I said it wrong earlier. So, Great Lakes Hydro, which will require an easement across their property. And, then, the bridge crossing would be a -- go across the deck of the existing bridge with a 6-inch steel pipe. And, then, enter the mill's property, both in the City and in Gorham, and follow -- they have an existing, some railroad tracks

and a gravel road, and it would follow that to, you know, come up outside of the mill. And, the District's -- the interconnection point from the District's perspective is just outside the mill's boiler building. And, then, the mill would take that, and additional pressure regulation and control, and it would feed their two existing boilers.

The quantities of pipeline and the sizing of the pipeline that were read into the record earlier were the initial Application. Since the initial Application was made, there has been -- have been some minor modifications of the exact location of the pipeline and the distances. So, I would actually like to, if appropriate, read, give you those. And, they're not significantly different, though, they're all still -- what was originally submitted is basically still the same.

But, for reference, the current estimated length of the landfill gas pipeline is 10,650 feet, and we currently anticipate that's going to be a 6-inch HDPE pipe. The natural gas pipeline, from the tap to the M&R Station, is estimated to be 675 feet. And, that's a 2-inch lateral, that will be a steel pipe. And, it's about 850 feet from the M&R Station to the bridge, and about 200 -- 2,500 feet from the bridge to the mill, all 6-inch pipe. All the pipeline is proposed to be

buried, except for where it comes up at the M&R Station, at the Landfill, and at the bridge, and at the mill, but the rest of the pipeline would be buried.

Do you want me to run through the permitting or not?

CHAIRMAN BURACK: If you would. I think it would be helpful if you can just give a summary of the permitting. Thank you.

MR. SCHMIDT: Okay. Yes. The project to date, the District has begun various permitting aspects for the project. And, they have, in addition to the filing with the SEC that we're considering tonight, the District has submitted to the Public Utilities Commission a petition for license to construct and maintain a gas pipeline across the river. The PUC will have direct jurisdiction on the pipeline crossing the river. And, the PUC has also -- been in communications with the PUC with respect to the regulation of the District. And, a determination at this point that the District will not be a -- considered a "public utility", but will be subject to the PUC's safety requirements.

The District has met with each of the three communities, and participated in zoning and site plan reviews in all three communities. In Coos County,

they did receive both the zoning approval and a building permit for the work at the landfill portion of the project for the City of Berlin. And, they did receive a conditional site plan approval. And, they will be, as one of the conditions, and they will be filing a building permit, once the final design of the building for the M&R Station is finalized. And, in Gorham, they did receive a conditional site plan approval. And, actually, it's not quite clear at this point whether they will require -- the mill will be required to get a building permit for the work, on their work on the boilers. We don't anticipate that the District will need to get a building permit.

Department of Environmental Services, they met with the representative of DES on two different -- the District met on two different times. There will be a -- need to be a modification of the -- the existing landfill does have a temporary air permit for the existing flare, and that will have to be modified to reflect the changes. They have an existing -- the landfill has a permit for the landfill itself, and that will have to be modified to reflect the changes of the -- and that covers both the landfill and existing gas system, and it will have to be modified to reflect the changes of the changes of the landfill gas system.

We do anticipate filing a Wetlands

Permit. The wetlands issues impact associated with the

project are anticipated to be minimal, particularly given

the size and scope of this project. And, that is subject

to a final -- a final design of the exact pipeline, once

we get the exact wetlands impact, before we file that

permit. The District has had discussions with New

Hampshire --

(Court reporter interruption.)

MR. SCHMIDT: The District has had discussions with DES regarding shoreland protection permitting, which we believe will be covered under the Wetlands Permit, when that is issued. The District requested and received, under the Alteration of Terrain permitting requirements for -- they requested a waiver of two specific requirements and were granted those waivers, and received -- and the project otherwise does not require a separate permit, and they've received those.

The Natural Heritage Bureau was contacted with respect to impacts to endangered, sensitive species. And, there was a determination made by the state there that this project would not have any significant impact on endangered or other identified sensitive species.

The New Hampshire Department of

Historical Resources was also contacted with respect to

the project, and there was a determination that there

would be no impact, significant impact to historical

properties.

And, the other permitting on my list is the mill we anticipate will be required to -- will be required to get a modification to their air permit, an air permit for their boilers, and they will need to get a modification to that permit.

So, that's the general project that's proposed. Is there anything else the Committee would like summarized at this point or --

CHAIRMAN BURACK: I think that's a very helpful summary. And, why don't we -- thank you very much, Mr. Schmidt. Why don't we turn to questions from the Committee.

I would just point out, for those in attendance who were not here earlier, that the Committee did meet at 4:00 in a public meeting to initially review the Application materials and obtain some additional information and clarifications regarding the information submitted. So, we have already, as a Committee, had a chance to ask some questions of the Applicant. I don't

think it's necessary for us to repeat questions that were asked briefly. But, certainly, this is an opportunity to ask -- ask of the Applicant any other questions that we have beyond those that were asked this morning -- or, I should say at 4:00, as well as any other items that came up during our site tour, that began at 1:00 this afternoon, or any other clarifications on items that were asked at the 4:00 meeting, to which we requested answers at this session.

And, in that connection, Director

Ignatius, I believe you had a question that you had posed.

Can you recall what that question was?

CMSR. IGNATIUS: I can. And, I think
Director Morin also had asked it during the 4:00 session.
It involves multiple projects being discussed at the same time and how they interrelate. There have been two biomass projects that this Committee has looked at; the Laidlaw Project and the Clean Power Development Project.
And, what I'd asked before is, if the Clean Power Development Project were to come to fruition, as I understand it, they would be bringing a lot of truck traffic with heavy biomass wood chip loads down Shelby Street. And, Shelby Street you identified as a place for the pipeline to go underneath, as it heads, I guess, over

1 to the railroad bridge to come across the river. Do you see any difficulty in both things 2 3 happening at the same time on that street? The heavy truck loads and the pipeline being underground on that 4 5 road? 6 MR. WILLING: Paul. 7 MR. SCHMIDT: It is something we'll need to take into account, at any road crossing, we don't 8 9 anticipate that that will be a problem. There's no direct 10 conflict between those two issues. 11 CMSR. IGNATIUS: Okay. 12 CHAIRMAN BURACK: Thank you. Are there 13 other questions from members of the Committee at this 14 time? Go ahead, Commissioner Ignatius. 15 CMSR. IGNATIUS: Thank you. Can 16 Mr. Willing, or someone else associated with the project 17 or the municipalities here, identify for us public 18 hearings that may have occurred or other public outreach that have given people in the three affected communities 19 20 an opportunity to know about this project and voice any 21 concerns about the project? MR. WILLING: Each of the local permits 22 23 that we've obtained so far was obtained via a public

{SEC 2010-02} [Public Informational Hearing] {11-22-10}

So, the public has had an opportunity to

24

meeting process.

1 participate in those processes. I think I could also say, 2 and maybe Mayor Grenier can speak to this, that the 3 project is very well known in all of the communities up here. People have had a chance, among other things, to go 4 5 to District meetings and other forums in which to express 6 their point of view about the project. 7 But I will turn it over to Mayor Grenier. 8 9 MAYOR GRENIER: Commissioner Ignatius, 10 the Solid Waste District is actually a consortium of ten 11 member communities. And, all ten -- well, actually nine communities in Coos County, representing the 12 13 unincorporated places that use the landfill. And, because 14 we were expending District funds to pay for our share of 15 the project, we had to get permission from the governing 16 bodies of all ten communities, member communities, the 17 fact that we were expending District funds to put this 18 project together. So, we did have multiple public 19 20 hearings. We do have the documentation and the permission 21 of the member communities in support of the project. 22 CHAIRMAN BURACK: Director Scott. 23 DIR. SCOTT: As a follow-up to that line 24 of questioning, is it safe to assume that those public

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       meetings were noticed and the fact that you'll be
       discussing these issues were noticed?
 2
 3
                         MAYOR GRENIER: Yes.
                                               Yes.
                         DIR. SCOTT: Okay. Thank you.
 4
 5
                         CHAIRMAN BURACK: Thank you, Mayor
 6
       Grenier. Other questions from members of the Committee?
 7
       Commissioner Ignatius.
                         CMSR. IGNATIUS: Thank you. As Mr. -- I
 8
       just drew a blank.
 9
10
                         CHAIRMAN BURACK: Schmidt.
11
                         CMSR. IGNATIUS: -- Schmidt, thank you,
       pointed out before, there had been a discussion with the
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13
       Public Utilities Commission on the regulatory status of
14
       this project, if it were approved. And, a written
15
       statement from the PUC saying, "Based on what it
16
       understood the project to be, it did not appear to be a
17
       "public utility" under the state standards." And, one of
18
       the key reasons in reaching that conclusion was that there
       was a single customer being served. It wasn't serving the
19
20
       "public", as we normally think of in a public utility.
21
                         Is there any intention that the project
       would, over time, serve the public?
22
23
                         MR. WILLING: No. There is no intention
24
       for that.
                 The project is being constructed specifically
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to deliver natural gas and landfill gas to this mill to provide energy for its paper-making process.

CMSR. IGNATIUS: I had one other question, if I may. The status of the Fraser Mill ownership is changing --

MR. WILLING: Yes.

CHAIRMAN BURACK: -- weekly, sometimes daily, and I appreciate that no one really knows the answers to all of that. But the proposal says that there's a ten year contract that would be entered into for Fraser or its successor to accept, assuming the successor wants to do this, to accept the blended landfill/natural gas fuel. I guess two questions. One is, is the new prospective buyer still interested in entering into a long-term contract? And, secondly, what happens if, for whatever reason, it does not remain in operation and the mill at some point, within that ten year contract term, ceases to operate?

MR. WILLING: The mill purchaser is aware, at least generally, of the length of contract we're talking about here. No, we're not talking about a short-term contract. We're talking about a long-term contract. We have not yet entered into negotiations with the mill, so -- with the mill purchaser, so I don't know

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       what the final terms of that agreement will be.
                                                        But I can
       assure you that the District will insist on a long-term
 2
 3
       contract. We understand that that doesn't guarantee that
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       the mill stays open for any particular -- or, any certain
       length of time over the long term. And, if the mill shut
 5
 6
       down at that point and was no longer purchasing gas, then
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       we would have to deal with that situation as it comes.
       are not seeking permission from the PUC or from any other
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 9
      body to do anything in particular with the gas in that
10
       eventuality.
11
                         CHAIRMAN BURACK:
                                           Thank you. Other
       questions?
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13
                         (No verbal response)
14
                         CHAIRMAN BURACK: Okay. Attorney
15
       Willing, I believe we heard earlier today that the
16
       District put out a request for proposal, you received one
17
      proposal from a company called "R.F. White" to construct
18
       the project. But you have not yet entered into a written
       contract or agreement with R.F. White, is that correct?
19
20
                         MR. WILLING:
                                       That's right. It's "R.H.
21
       White".
22
                         CHAIRMAN BURACK: R.H. White.
                                                        Thank you
23
       for that correction.
24
                                             They're the selected
                         MR. WILLING:
                                       Yes.
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contractor. We would expect to enter into a contract with them to construct the project, but we have not done that yet.

CHAIRMAN BURACK: And, the construction would be performed on a design/build basis, is that correct?
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MR. WILLING: That is correct.

CHAIRMAN BURACK: Okay. In response to Request Number 1, in the response to the request for information that followed your submittal of the request for exemption that came on September 3rd, you identified for the District a total of five different funding sources, including the District's own funds of approximately 2.2, \$2.3 million.

MR. WILLING: Uh-huh.

CHAIRMAN BURACK: And, the remaining, for a total of about 4.6 million coming from four other sources, including the U.S. Economic Development Administration, the New Hampshire Business Finance Authority limited recourse loan, and CDFA Block Grant through the City of Berlin, and also a Northern Borders State Commission Grant. With respect to those four funding sources from sources other than the District itself, are those all secured at this point? In other

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1
       words, are they all absolutely certain of receipt?
                         MR. WILLING: They're certain of
 2
 3
       receipt. The final documents have not been signed yet.
 4
       Especially in the case of the EDA, there's going to have
 5
       to be an iterative process with them. They will want to
       see more of the permit information, they will want to --
 6
 7
       it will have to take place in a certain sequence over
       time, and that's a little bit complicated. But,
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 9
       basically, we have assurance of all of these funding
10
       sources, and we've been -- we've applied and received
11
       approval from them.
                         CHAIRMAN BURACK: So, you don't believe
12
13
       there is any risk of any of those funding sources going
14
       away for this project?
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                         MR. WILLING: No significant risk.
16
                         CHAIRMAN BURACK: If there were to be a
17
       cost overrun on this project, how would that overrun
18
       likely be funded? Would that come from the District or
19
       would you have to seek additional funding sources?
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                         MR. WILLING: Most likely, it would be
21
       coming from the District.
22
                         CHAIRMAN BURACK: And, do you anticipate
23
       that, in your contracting process, you'll be building both
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       adequate contingencies in, as well as seeking other ways
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1 to protect against cost overruns? 2 MR. WILLING: Yes. Yes. I should state 3 the bids that came -- the bid that came in was less than the budgeted amount. So, I think we've adequately 4 5 accounted for contingencies with that number. 6 CHAIRMAN BURACK: Thank you. 7 response to our Request Number 2, regarding identification of alternate routes considered for the pipeline, you 8 9 essentially indicate that you "didn't consider a 10 significantly different pipeline route." But, as we heard 11 earlier, while most of the line is going to cross through or be on property owned by the District or by Fraser, or 12 13 Fraser's affiliate, Great Lakes, there are going to be 14 some easements that are required. Are you already in the 15 process of negotiating to obtain those easements? 16 MR. WILLING: Yes. We're already in 17 negotiations with Fraser up to this point as to what that 18 easement will likely be granted by the purchaser of the

MR. WILLING: Yes. We're already in negotiations with Fraser up to this point as to what that easement will likely be granted by the purchaser of the mill and with Great Lakes and with PSNH. We have notified PNGTS that we need an easement from them to cross their line, and they have indicated a willingness to do it, although we haven't actually negotiated anything with them yet.

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CHAIRMAN BURACK: Okay. Thank you.

1 Before I forget here, in his statement, Mr. Schmidt 2 provided certain corrections to the description of the 3 lengths of pipeline. 4 MR. WILLING: Uh-huh. 5 CHAIRMAN BURACK: And, while it's 6 helpful to have on the record, it would be perhaps even 7 more helpful to have that submitted to us in writing. that, if there are any transcription errors, we catch them 8 9 and can rely on what you submit to us in writing as a 10 follow-up to that? 11 MR. WILLING: Yes, we can do that, on the understanding that, as we get into design and even as 12 13 we're into construction, that the lengths are going to 14 vary by a small amount. 15

CHAIRMAN BURACK: I think we all understand that. It would just be helpful to understand, as of this moment in time, what you are contemplating would likely be the extent of the changes to what was originally proposed.

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Also just want to confirm our understanding, based on the discussion that we had at our 4:00 session, that it is anticipated that the M&R Station, that is the Metering and Regulating Station, is likely, in fact, to be under the ownership of the District, and not

of PNGTS?

MR. WILLING: That is our understanding. Since the District is funding the project, it wants to own as much of the project as it possibly can. It's entirely possible we may -- our expectations may be altered somewhat as we get into discussions with PNGTS. But, if it is possible for us to own everything right up to the PNGTS transmission line, that's what we will do.

CHAIRMAN BURACK: And, is it also correct to understand that, although it's the goal of the District to actually own the facility, you are hoping to be able to enter into an agreement with PNGTS to actually operate and develop the emergency plans for the M&R facility?

MR. WILLING: That's right. They would operate the portion of the project that involves natural gas. They would not be the operator of the project for the landfill gas piece until it meets the natural gas pipeline, just in the area of the M&R Station.

CHAIRMAN BURACK: Is there any specialized training or other specialized equipment that you're anticipating the District will need to have or to develop or maintain, in order to be able to oversee the operation of the landfill gas portion of the pipeline?

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MR. WILLING: Those plans are indefinite at this point. Our discussions with the earlier purchaser of the mill, before the current purchaser, were along the lines of the mill actually providing some of the personnel to do that. And, we would have entered a contract with I don't know if we will make the same arrangement with this purchaser. But the District will either provide the services itself using its own staff or enter into a contract with the mill or enter into a contract with another third party to do that. CHAIRMAN BURACK: Thank you. Would I be correct in understanding that, prior to this time, other than the piping from the landfill to the flare itself, and to the sulphur treatment system that you have there, that that's the extent of the Landfill District's -- the District's staff experience in managing a system that involves landfill gas?

MR. WILLING: Yes. The District staff's experience to date is centered on operation of a collection system, a flare, sulphur treatment equipment and other equipment at the landfill.

CHAIRMAN BURACK: But would we be correct in understanding that, if this project does go forward, the District is committed to ensuring that either

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it has its own staff trained to conduct all operations
relating to the landfill gas line, or will contract with
others who are qualified to do that work?
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MR. WILLING: That is correct.

CHAIRMAN BURACK: We also, at our 4:00 meeting today, talked about and had questions about which entity would, in fact, have jurisdiction relating to the safety of different parts of the pipeline? Whether it's the Public Utilities Commission, under the Safety Program that's directed by Mr. Knepper here of the PUC, or whether it would be through a branch of the federal government under the Federal Energy Regulatory Commission, with an acronym that perhaps you can refresh our recollection on, Mr. Knepper.

DIR. KNEPPER: They call it "PHMSA", which is Pipeline and Hazardous Materials Safety

Administration, P-H-M-S-A.

CHAIRMAN BURACK: Okay. So, one of those two entities would have jurisdiction over some or all parts of this pipeline, depending on, again, whether it's an intrastate or an interstate pipeline. Would we be correct in understanding that, whether it's ultimately deemed to be subject to PUC's jurisdiction or PHMSA's jurisdiction or PHMSA granting certain jurisdictional

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       abilities or oversight capabilities or authorities to the
       PUC, that it's the intent of the District to essentially
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       agree to be subject to that jurisdiction, one or the other
       or both?
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                         MR. WILLING:
                                       That is correct.
 6
                         CHAIRMAN BURACK: Thank you. Are there
 7
       other questions?
                                        I have two.
 8
                         DIR. KNEPPER:
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                         CHAIRMAN BURACK:
                                           Please.
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                         DIR. KNEPPER: My question would be, if
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       there was an emergency on the line, where would the
       closest people have to come from to respond to it?
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                         MR. WILLING: That's a hard question for
14
       us to answer at this point, given that we haven't made any
15
16
                         DIR. KNEPPER:
                                        I was just trying to get
17
       a sense, if they had to travel from 20 miles away, 30
18
       miles away, 50 miles. If you went into a PNGTS type of
19
       arrangement, do they have to come from Canada or Vermont
20
       or whatever? I'm just looking for a sense of that.
21
                         MR. WILLING: I mean, I would imagine
22
       they have response capabilities nearby, but I don't know
23
       exactly where it's located.
24
                         DIR. KNEPPER:
                                        Okay.
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                         MR. WILLING: And, that's something,
 2
       obviously, we'll be discussing with you in the context of
 3
       the PUC process.
 4
                         DIR. KNEPPER:
                                        And, the last question I
 5
       have is, it's not explicitly clear in here, but I'm
 6
       assuming, from the blended gas pipeline that runs from the
 7
       Metering and Regulating Station to the paper mill will be
       a gas distribution line. That pipeline that taps off at
 8
 9
       PNGTS will be a gas transmission line. And, that pipeline
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       from the landfill to the Metering and Regulator Station
11
       would also be a gas transmission line, is that correct?
                                       My understanding, I would
12
                         MR. WILLING:
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       consider them all to be distribution lines, since they're
14
       all being built to distribute gas to a particular
15
       end-user. Maybe it's subtleties in the characterization
16
       that I don't appreciate, but --
17
                         DIR. KNEPPER: Okay.
                                               Thank you.
18
                         MR. WILLING:
                                       Yes.
19
                         CHAIRMAN BURACK: Other questions at
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       this time from the Committee? Attorney Iacopino.
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                         MR. IACOPINO:
                                        Anybody from the
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       Applicant can answer this, but could you please tell us
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       whether you've had conversations with municipal
24
       responders, like the fire department, police department,
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safety services, about this project? And, can you just tell us what those contacts have been?

MR. WILLING: Yes. I don't know that we've had detailed discussions yet with the fire departments. We know that, as part of our site plan approval, which was a conditional approval in both municipalities, that those were among the conditions that were required. So, we're not allowed to go forward under those approvals until we make those contacts. And, those are something -- those contacts are something I'm sure we will make in the coming weeks.

MR. SCHMIDT: The conditional approval is required to be reviewed by the fire departments before construction, and a follow on that would be with respect to operations and response.

MR. IACOPINO: I assume that the Berlin Fire Department, and probably Gorham as well, have some experience with the pipeline, because they have the PNGTS pipeline coming through town. So, I'm sure they have some training. Do you -- does any part of your conditional approval require you to provide any kind of training, to either the fire department or any other safety service organization?

MR. WILLING: Yes, I don't know. We

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actually have copies of our approvals right here, if you
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 2
       want them.
 3
                         MR. SCHMIDT:
                                       I'm pretty sure that the
 4
       current conditional approvals were just reviewed by those
 5
       departments, and they weren't overly detailed, so not
 6
       specific requirements for operations or maintenance.
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                         MR. IACOPINO:
                                        I know that the
       construction schedule has not yet been finalized, because
 8
 9
       you're -- because it's a design/build project. But do you
10
       generally know how the pipe materials are going to be
11
       transported to the construction site? And, in what
       lengths and what type of transportation methods are going
12
13
       to be used?
14
                         MR. SCHMIDT: Lee, you know the length?
15
                         MR. RANSOM: Comes in 40-foot lengths.
16
                         MR. SCHMIDT: Do you know the lengths
17
       that those pipes come in?
18
                         MR. RANSOM:
                                     40-footers on flat beds.
                         MR. SCHMIDT: 40-foot pipelines on flat
19
20
       beds coming up?
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                         MR. IACOPINO:
                                        Do you know -- are you
22
       going to require overweight licenses from the Department
23
       of Transportation or any kind of a special -- special
24
       permits through the Department of Transportation?
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                         MR. RANSOM:
                                      I don't believe so at this
 2
       time, no, sir.
 3
                         CHAIRMAN BURACK: And, sir, your name,
       just for the record is?
 4
 5
                         MR. RANSOM: Lee Ransom, with R.H. White
 6
       Construction.
 7
                         CHAIRMAN BURACK: Lee Ransom?
 8
                         MR. RANSOM: Ransom, R-a-n-s-o-m.
 9
                         CHAIRMAN BURACK:
                                           Thank you, Mr. Ransom.
10
                         MR. IACOPINO: And, I guess maybe
11
       Mr. Ransom will have to answer this question as well, is,
       during the site visit today, it was pretty clear that
12
13
       there will probably be some blasting that will have to
14
       occur. Have you, if your company were to ultimately get
15
       this contract, have you -- do you have any experience in
16
       the past with the Department of Safety's regulations for
17
      blasting and the Department of Transportation's rules for
18
       the transportation of blasting materials?
19
                         MR. RANSOM: We subcontract our blasting
20
       at this time. Years ago, we used to do our own blasting.
21
       And, every one of our suppliers have their own license.
22
       So, we're aware of the rules/regulations. And, we don't
       do any transporting of that right now. We subcontract it
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{SEC 2010-02} [Public Informational Hearing] {11-22-10}

out.

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                         MR. IACOPINO:
                                        But you recognize that
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       there might be certain licenses that you'll have to obtain
 3
       through Department of Safety and perhaps the Department of
 4
       Transportation?
                         MR. RANSOM: Uh-huh.
 5
 6
                         CHAIRMAN BURACK: I'm sorry, the answer
 7
       was "yes"?
                         MR. RANSOM: Yes.
 8
 9
                         CHAIRMAN BURACK:
                                           Thank you.
10
                         MR. IACOPINO: Mr. Schmidt, you
11
       mentioned earlier, did you say one of the easements that
      you have to get is from Public Service?
12
                         MR. SCHMIDT: I'm not sure I said that,
13
14
       Mike. There is, I understand, an easement to -- I don't
15
      know if "easement" is the correct term, but there is a --
16
                         MR. WILLING: I think that's a consent
17
       to cross an easement.
18
                         MR. SCHMIDT: To cross -- PSNH has a
19
       fairly significant utility line, and we are crossing that.
20
       So, I don't believe it's -- the correct term is an
21
       "easement", but it's an approval to cross that, that line.
22
                         MR. IACOPINO: Do you own the -- I'm
23
       sorry. Do you own the property where the --
                                       It's on the District's
24
                         MR. SCHMIDT:
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1
       property. And, actually, PSNH has an easement across the
 2
       District's property.
 3
                         MR. IACOPINO:
                                        So, you're all right with
 4
       the landowner, you just need to negotiate the terms of how
 5
       you're going to cross the easement that you've given to
 6
       Public Service?
 7
                         MR. SCHMIDT: Yes. Yes, that's correct.
 8
       Yes.
 9
                                        I don't have any other
                         MR. IACOPINO:
10
       questions.
11
                         CHAIRMAN BURACK:
                                           Thank you. Other
       questions at this time from the Committee members?
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13
       Commissioner Ignatius.
14
                         CMSR. IGNATIUS:
                                          Thank you.
                                                      I have a
15
       couple of questions about the landfill gas itself. And,
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       I'll give you three different questions, and then let you
17
       answer it how best it flows for you. How much is
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       currently expected to be taken through this project? How
       many years do you expect there to be that level of gas
19
20
       available? And, is there anything in this project that
21
       would make it difficult for the landfill to expand in the
       future, if that would -- otherwise would be a plan that
22
23
       the landfill would want to expand and get even larger?
24
                                       The current landfill gas
                         MR. SCHMIDT:
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       -- the landfill is currently generating, it was between
       650 to 700 standard cubic feet per minute. At the moment,
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 3
       it's actually -- we just recently did some improvements
       and I think it was running at 810, 810 standard cubic feet
 4
       per minute the other day. The current, and we do
       anticipate that the landfill gas generation will increase
 6
 7
       as the landfill continues to receive additional waste,
       there will be additional gas generated. The current
 8
 9
       design that we're looking at is for the -- is a 1,200
10
       standard cubic feet per minute of landfill gas. And, the
      District currently is actually in the final stages of a
       permit modification for the landfill that will extend the
12
13
       landfill life from today, in the vicinity, I'm not sure
14
       exactly what the number is, but 40 to 50 years.
15
       significant length of time that they have. And, they have
16
       some number, a lesser amount that's currently permitted.
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       So, it's a long-term process. And, as long as the
18
       landfill is accepting waste, that generation will not
       decrease. Once the landfill stops accepting waste or if
19
20
       it had a significant decrease in the quantity that it
       accepted, it will decrease over time, because this is a
21
       long-term -- this is a long-term endeavor that the
22
23
       landfill will be generating the gas.
24
                         At this point, if the landfill were to
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1
       start taking more waste and went over the design capacity
       of this, we would have to flare the excess or make
 2
       modifications to get the rest of the gas down the hill if
 3
       that were to happen. And, at this point, the mill is
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 5
       planning on taking -- we're planning on the mill taking
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       all of the landfill gas that's generated. And, the
 7
       current energy requirements, as we understand them, are
       much more significant than the landfill gas. So, they
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 9
       will be able to take it for -- as long as the current --
10
       unless the current situation changes.
11
                         CMSR. IGNATIUS: Thank you.
                         MR. SCHMIDT: Did I get them all?
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13
                         CMSR. IGNATIUS: I think you did.
14
       it reminded me of something that you had mentioned when we
15
       were on a site visit that might be worth putting on the
16
       record tonight. I think you had said that, "if the" --
17
       "if everything is built as proposed, you would still
18
       maintain the flare capability at the landfill." So that,
19
       if for some reason the pipeline had to be shut down --
20
                         MR. SCHMIDT: Right.
21
                         CMSR. IGNATIUS: -- temporarily or
22
       longer, you would be able to flare it off?
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                         MR. SCHMIDT: Yes. For maintenance,
24
       there will be a time, if you had to do maintenance on the
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1 compressor, you would have to shut down the gas going to the mill for a short period of time. And, the flare will 2 3 be maintained and it will be controlled, so that as soon as -- for whatever reason, the gas wasn't going to the 4 5 mill, it would go back to the flare. 6 CMSR. IGNATIUS: Thank you. 7 MR. SCHMIDT: Yes. CHAIRMAN BURACK: Other questions at 8 this time from the Committee? 9 10 (No verbal response) 11 CHAIRMAN BURACK: All right. Seeing none at this moment, are there any cards from members of 12 13 the public with questions that they would like to have me 14 present to the Applicant? We have not received any cards 15 to date. So, we will assume, at this time anyway, there 16 are no questions from the public. 17 And, what I'd like to do now is to move 18 to comments from the public. Again, so far, we have three members of the public who have asked to be able to speak 19 this evening. And, those, and we'll take them in this 20 21 order, the first will be Thomas McCue, the second will be 22 Paul Grenier, and the third will be Guy Lopez. Are there 23 any other members of the public here this evening who

would like to have an opportunity to say a few words about

1 the project?

2 (No verbal response)

3 CHAIRMAN BURACK: All right. Very well.

4 Let us start then with Thomas McCue.

MR. McCUE: Thank you. Welcome, I guess "welcome back" is more appropriate, to Berlin. I'm here this evening to speak in support of the Committee exempting this project from further review by the Committee. I am the City of Berlin's representative to AVRRDD. I'm a member of the Berlin City Council. I am the ex officio member of the Berlin Planning Board. So, I'm pretty familiar with this project as well. And, as we're all aware, this project is also critical to the continued survival and sale of the paper mill in Gorham. And, as was touched on a little earlier, all of the member communities of the District have been actively involved in this, because we are, in effect, going out on a limb and making a substantial contribution to build this project.

But, in addition to the jobs at the mill that would be saved by this project and the continued operation of the mill, and over half of those people do live here in Berlin. In addition to that, I know the other aspect of this that was important to lots of folks is the fact that, if the pipeline is completed and done,

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       that's a major improvement to that asset. And, even if
       the paper-making aspect has further difficulties or
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       whatever becomes there, if that plant has the ability to
       operate with natural gas, with the blended gas, it makes
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 5
       it a much more appreciated asset, and certainly much less
       likely to be torn down. Were that site to ever be torn
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 7
       down, as someone facetiously said to some folks, that "the
       problem down there is they won't even be left with a
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 9
       chemical recovery boiler and a stack to fight about what
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       happens with it." So, it's very important.
11
                         The other aspect, too, and why all the
       member communities unanimously had supported this project,
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13
       was that the paper mill at one time was a substantial
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       source of revenue to the District. And, so, it will be in
15
       the benefit and in the best interest of all the
16
       communities to be piping our gas down and selling it to
17
       the mill. So, as far as the -- and the exemption, I think
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       as we're seeing here tonight, this project has been very
       thoroughly vetted, and will continue to be highly
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20
       regulated. And, again, therefore, I think exemption in
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       this case is completely appropriate. Thank you very much.
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                         CHAIRMAN BURACK: Thank you very much,
                   Paul Grenier.
23
       Mr. McCue.
24
                                         Mr. Chairman, members of
                         MAYOR GRENIER:
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1 the Committee, I'm the Mayor of the City of Berlin. my capacity on the Solid Waste District is I'm also a Coos 2 3 County Commissioner. And, I serve on the Solid Waste District as the County's representative of the 4 5 unincorporated places. So, we did go through the 6 permitting process of the landfill portion of that, of 7 which I took part in. I'm not going to waste a lot of your 8 I think that this project is needed for the 9 10 continued survival of the paper mill. It will increase 11 cash flow between 700 to a million dollars a month in energy savings. That makes this mill from "lose a little 12 13 money, make a little money", depending on the cyclical 14 times of the paper industry, to at least give it some 15 solid footing to make money so that this industry can

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recover in this area.

I was once an employee of that mill, and I've been downsized. But most of the fellows that are still working there are my age or older. And, the economic impacts of the permanent closure of that mill would be devastating to the area, but really devastating to those working families who have limited skill-sets, you know, in today's labor market.

So, I would ask the Committee to not to

1 delay. The exemption is appropriate, because there's a single customer. We're not looking to sell gas. 2 3 the Solid Waste District did have some discussions about teeing off at the M&R Station for future development. 4 5 And, I reminded the rest of the Committee that that would 6 create a whole certain sets of different regulatory 7 processes. And, the Solid Waste District is not a utility. We were kind of asked to jump into this breech 8 9 because we had the resource. And, as this project 10 evolved, we were not only going to supply the mill the 11 landfill gas, but we were, because we're a municipal agency, we were the agency who was able to receive federal 12 13 funds to make the natural gas project a viable project for 14 the mill. So, the Solid Waste District really broadened 15 its scope of this project. 16 So, I would ask a timely acceptance of 17 this exemption. And, if you would excuse me, Mr. 18 Chairman, Mr. McCue and I have to go upstairs for other 19 City business. But I want to thank you very much for coming to Berlin, welcome to our fair city, and appreciate 20 21 your time. CHAIRMAN BURACK: Thank you very much, 22 23 Mayor Grenier. And, thank you for making this room

{SEC 2010-02} [Public Informational Hearing] {11-22-10}

available to us this evening. If you do have a written

1 statement you'd like to submit for the record, we'd be happy to receive it. Likewise, if any other members of 2 3 the public have written statements they would like to submit, we're happy to receive those as well. 4 5 MAYOR GRENIER: Thank you very much. 6 CHAIRMAN BURACK: You're very welcome. 7 Mr. Lopez. MR. LOPEZ: Thank you very much. 8 9 name is Guy Lopez. I'm a Berlin resident. I'm also a 34 10 and a half year employee of the mill. I represent or am 11 part of a workforce of about 250 current employees. And, when I heard about this project coming to fruition, I said 12 13 "here's an opportunity to significantly reduce the impact 14 of energy costs that the mill has." And, we see what 15 other mills have gone through the last ten years, and this 16 mill is no different. 17 But, I think, with the -- this project 18

But, I think, with the -- this project that all these people are working hard at would significantly allow us to go back to what we do best, make paper. And, I think that the quicker this project gets approved and is allowed to be built, will allow the potential new owner, and, again, as you mentioned before, that's -- although the discussions are changing daily. But I think the biggest piece that a potential owner saw

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in this facility, besides a diamond-in-the-rough, because
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       of the work ethic we do have here and the history we have
       of making a good product, at a reasonable price, and being
 3
       competitive in the marketplace, is the ability to save
 4
 5
       energy costs in the long-term plans of owning this
 6
       facility.
                         Again, it's, you know, the employees in
 7
       there are hoping that this will happen. And, again, it's
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 9
       a big impact in the community, the families of Berlin.
10
       And, again, I thank you for your time, your efforts, and
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       everybody that is either here or is not here tonight that
       has been part of this process, you know, we thank you.
12
       And, hopefully, time -- time is critical. And, we know
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14
       the project will take a number of months to be built. But
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       the quicker that project is done, and it is supplying the
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       mill with a alternative energy source that will not cause
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       this place to shut down in the near future because of
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       energy costs would be good for everybody.
                         So, in closing, thank you very much.
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20
                         CHAIRMAN BURACK:
                                           Thank you very much,
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       Mr. Lopez. Are there any other members of the public who
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       would like to make a statement regarding this matter
       before the Committee?
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24
                         (No verbal response)
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1 CHAIRMAN BURACK: Very well. Thank you. 2 Are there any other questions from members of the 3 Committee at this time of the Applicant? (No verbal response) 4 5 CHAIRMAN BURACK: All right. Members of 6 the Committee, ready then to deliberate at this time on 7 the request for exemption? DIR. SCOTT: Yes. 8 9 CHAIRMAN BURACK: Anybody need a break? 10 Folks ready to proceed? Okay. Let me then just remind 11 members of the Committee that the standard that we are applying here is the standard that appears in RSA 162-H:4, 12 13 specifically IV. And, I did read this into the record 14 earlier in our 4:00 p.m. session, but I'll just summarize 15 it here again, just to refresh your recollections, and for 16 the benefit of those who were not here previously. 17 Again, in essence, what this provision 18 of the statute says, that in cases where we determine that 19 other existing statutes provide adequate protection of the 20 objectives that are set forth in the purpose statement of 21 the statute, which is RSA 162-H:1, that we may, within 60 days of receipt of a filing of a request for exemption 22 23 that contains sufficient information to enable us to determine whether the proposal meets the requirements set 24

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forth in the -- below here, and after holding a public informational hearing in a county where the energy facility is proposed, which would be this hearing this evening here in Coos County, that we could then exempt the Applicant from the approval and certificate provisions of this chapter, provided that we can determine that four requirements are met.

And, again, those four requirements are as follows: First, that "existing state or federal statutes, state or federal agency rules or municipal ordinances provide adequate protection of the objectives of RSA 162-H:1." The second requirement that would have to be satisfied is that a review of the application or [in this case] the request for exemption reveals the consideration of the proposal by only selected agencies represented on the committee is required and that the objectives of RSA 162-H:1", again, the "purpose" section of the statute, "can be met by those agencies without exercising the [full panoply of] provisions of [this statute]." The third requirement would be if "response to the application or request for exemption from the general public indicates that the objectives of [the statute, specifically the "purpose" section] are met through the individual review processes of the participating

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agencies." And, finally, the fourth, that a finding that
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       "all environmental impacts or effects are adequately
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       regulated by other federal, state, or local statutes,
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       rules, or ordinances."
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                         So, what I would propose to do,
       recognizing that we have, in fact, received a request for
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       exemption, that it contained a fair amount of information,
       that we have now had a chance to ask questions about and
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       to get further clarification on, that we take each of
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       these four elements in turn and discuss them, each of them
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       through. And, then, after having had that full discussion
       amongst all of us, then we can take a -- consider one or
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       more motions to determine how we wish to proceed.
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                         Is that agreeable to everyone as a way
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       to move forward here?
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                         (No verbal response)
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                         CHAIRMAN BURACK: Okay. So, let us
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       first then discuss this first element, which is that the
       "existing state or federal statutes, state or federal
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       agency rules or municipal ordinances provide adequate
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       protection."
                               I'm sorry. Let's -- I've gotten
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                         Yes.
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       ahead of ourselves here. Let's start first with a
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discussion of whether we feel there is sufficient

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information provided to us to be able to make this

determination. Any discussion on this point?

CHAIRMAN BURACK: Commissioner Below.

CMSR. BELOW: Thank you. I think there is. And, I think it's helpful to look at what the objective stated in 162-H:1 is, which, if I might just read part of that?

CHAIRMAN BURACK: Please do.

CMSR. BELOW: It says that "the Legislature finds that it is in the public interest to maintain a balance between the environment and the need for new energy facilities in New Hampshire; that undue delay in the construction of needed facilities be avoided and that full and timely consideration of the environmental consequences be provided; that all entities planning to construct facilities in the state be required to provide full and complete disclosure to the public of such plans; and that the state ensure that the construction and operation of the energy facilities is treated as a significant aspect of land-use planning in which all environmental, economic, and technical issues are resolved in an integrated fashion, all to assure that the state has an adequate and reliable supply of energy in conformance with sound environmental principles."

So that I think that summarizes the
purposes of the whole chapter on the Site Evaluation
Committee. And, I think that, in this context, I think
scale has to be kept in mind. And, in fact, if we look at
RSA 162-H:2, VII, which defines an "energy facility", at
the end of Section (a), it talks about "energy
transmission pipelines that are not considered part of a
local distribution network" as the kind of facilities that
rises to the level of review. And, I think there's some
maybe some technical arguments as to whether this is
purely a distribution facility versus, perhaps, some
transmission. The little short lateral from the clearly
interstate transmission line to the Metering and
Regulation Station might technically be considered
"transmission". But the overall purpose is to distribute
energy to a single user, which I think, in scale, is
probably less than the kind of scale facility that's
generally contemplated by the statute, of kind of 30
megawatt or greater in general.
So, I think that though there might be a
technical basis for the Site Evaluation Committee to
review it, if you look at the purposes of the statute, the
kind of information that's been provided in the first

 $\{SEC\ 2010-02\}\ [Public\ Informational\ Hearing]\ \{11-22-10\}$

instance, we -- I think there have been adequate

1 information that's been presented in the petition for exemption for us to be able to determine whether it 2 3 satisfies the requirements for an exemption. CHAIRMAN BURACK: Further discussion of 4 this issue of sufficient information having been provided? 5 6 Director Stewart. 7 DIR. STEWART: I think, with regard to Alteration of Terrain and Wetlands Permits, the Applicant 8 9 has articulated a pathway to get the -- the Wetlands 10 Permit Application has not yet been submitted, but the 11 wetlands have been delineated. And, the Applicant has indicated a pathway to obtain the permit. And, certainly, 12 13 the Department of Environmental Services Wetlands Bureau 14 has the capability to review and ensure that adequate 15 environmental protection will occur. And, with regard to 16 Alteration of Terrain, that review has already occurred. 17 So, I think, with regard to at least 18 those two elements of the permitting, that there's adequate information to conclude that EFSEC should waive 19 20 its -- the requirement. 21 CHAIRMAN BURACK: Thank you. Director 22 Scott. 23 DIR. SCOTT: And, just to add also, on 24 the environmental permitting side, I think it's important

to note, first of all, what information the Applicant can't provide yet, because, as it's being developed, I think it's been clearly demonstrated that it will fall under the purview of the agency.

Second of all, I just want to note also, to the extent that the SEC did not take jurisdiction, those permits still have a public process that they must go through. So, there's still opportunity for the public to vet any issues through the agency.

CMSR. BELOW: And, likewise, I think that the state and federal regulations that apply, in terms of the regulations of safety, apply regardless -- regardless of the Committee's review. Whether the Site Evaluation Committee did a full site review or not, the same safety regulations would apply. And, the Safety Division at the PUC would still have the same relative authority to inspect and for compliance with the federal and state safety requirements.

CHAIRMAN BURACK: I think one of the interesting things about this project is that it is a design/build project. But, as I believe that we have seen from the submittals we've received and from the questions and answers that we've had today, that the fact that this is a design/build project does not, in and of itself,

frustrate the overall permitting requirements. That the permitting requirements are still going to apply, all the rules and regulations that are there are still going to have to be met. It's just that the details are simply not available to us at this certain moment, because they're not available to the Applicant yet. But they know that they will have to develop those details in order to ultimately be able to obtain their permits.

And, so, from the standpoint of just sufficiency of information, it does seem to me that we do have sufficient information at this point to be able to make a determination that they have a path to be able to get to -- to get to approvals, subject to all of the applicable requirements.

I might also note that we have received,
I believe, sufficient information relating to the zoning
and planning aspects of this project at the municipal
level. That is, we have heard reports on all the public
hearings that have been held, the applications made to the
three communities affected. We do have in the record, in
the submittals, copies, I believe, of the hearing or
meeting minutes, as well as decision documents, from each
of the three communities, relating to at least the
conditional site plan reviews, and, in the case of the

unincorporated place of Success, actual building permits as well. And, we understand, again, because it's a design/build project, that there may need to be certain modifications, and there will have to be some finalization of those. But I think we have received sufficient information to give us the comfort that those have been addressed. Just as I believe we have received sufficient information relating both to the Natural Heritage Bureau filings that have been made, as well as the Division of Historic Resources filings that have been made.

So, my sense as well is that we have received sufficient information for us to be able to make the determination that we've been asked to make. Director Morin.

DIR. MORIN: I just want to add one thing. A couple times it's been brought up "design/build", I just want to point out that the Applicant has mentioned schedule being one of the primary reasons for that. But there are many reasons to do design/build, and many positive reasons for that kind of engineering process. In this particular project, design/build may be a very good fit for that, to keep your designer on throughout the process, given potential changes and so forth. So, I think, in terms of where

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       they're at and what they're trying to pull together, and
       the dynamic situation of the mill, design/build may
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       actually be, you know, one of the favorable mechanisms for
       construction of this project. And, that really hasn't
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       been mentioned as a positive, but really could be.
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                         CHAIRMAN BURACK:
                                           Thank you, Director
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       Morin.
               Any further discussion with respect to the
       sufficiency of the information that's been submitted?
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                         (No verbal response)
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                         CHAIRMAN BURACK: Okay. We can come
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       back to that if anybody has further thoughts later.
                         Let us then turn now to the first
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       elements of the four requirements that would need to be
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       met for us to grant an exemption. The first, again, being
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       that the "existing state or federal laws or rules and
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       municipal ordinances provide adequate protection of the
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       objectives of [the statute]." And, again, Commissioner
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       Below did refresh for us the overall objectives, the
      purpose of the statute. Anybody wish to pick up on this
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       point? Director Morin.
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                         DIR. MORIN: I guess, and I'm not sure
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       if this is the exact right place to put this, I can't
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       remember what point you were at off the top of my head.
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       But I'd just like to, in terms of the environmental
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       impact, compared to a brand-new facility, I do feel this
       is also relatively less impact than a new generation
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       facility providing renewable or any other kind of power.
       That you have an existing source, and very little
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       construction actually to avail oneself of it. So that the
       impact overall is less than we, you know, normally see on
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       an average project that would come before this Commission.
       And, in that, I feel that the existing permits and
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       agencies and processes they have to go through is more
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       than adequate, given that this is a very minor kind of
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       modification to avail themselves of that energy resource.
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                         CHAIRMAN BURACK:
                                           Thank you. Director
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       Scott.
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                         DIR. SCOTT: I do feel that the existing
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       regulations protects properly, for many reasons.
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       again, as we discussed, the only thing I could think of,
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       frankly, in my questioning this afternoon at 4:00, was
       maybe sound and noise. I think we've well established
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       that there's no residences nearby. Aesthetics, I think
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       most of us would agree that a pipeline like this is
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       relatively in keeping with the historical use of this,
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       that particular area.
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                         So, those are a couple things that I
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{SEC 2010-02} [Public Informational Hearing] {11-22-10}

could think of perhaps may not be regulated otherwise, but

1 those don't seem to be issues here. So, I think we're 2 well covered with the existing regulatory scheme. 3 CHAIRMAN BURACK: Director Ignatius. CMSR. IGNATIUS: Thank you. 4 5 CHAIRMAN BURACK: Commissioner Ignatius. 6 CMSR. IGNATIUS: One of the things that 7 we've heard about is the level of review that the three municipal entities have already given to the project. 8 9 And, that is different than some projects that we've seen 10 in the past in this Site Evaluation Committee. There's a 11 structure in place, particularly, well, I guess in all three, really, Success using the Coos County 12 13 Commissioners, a structure in place for reviewing a 14 project, to having a public opportunity for comment, 15 having a sort of regulatory infrastructure within the 16 community to evaluate a project. And, when we have areas 17 that don't have that level of municipal structure, the 18 role of the Site Evaluation Committee is greater in trying to help give that level of scrutiny. In my mind, there's 19 20 adequate structure here in place, and we don't need to 21 recreate that or go through an additional process that the 22 communities have already done. 23 CHAIRMAN BURACK: Commissioner Below. 24 CMSR. BELOW: And, just to expand on

that a bit, I think it's significant to note that the District itself is a political subdivision of the state that is organized for a public purpose, and is, in fact, governed and regulated by nine municipalities and the County, Coos County itself. So, in that sense, the public is well represented, and the decisions about it represent public decisions. And, that point was made that each of the municipalities and the County had to approve the expenditure of funds. So, in that sense, there's a good degree of self-regulation that helps to achieve the purposes/objectives of the statute.

CHAIRMAN BURACK: Thank you. Other observations, again relating to this first requirement for the exemption?

(No verbal response)

CHAIRMAN BURACK: Okay. If not, let's turn to the second, which is that "a review of the application or request for exemption reveals that consideration of the proposal by only selected agencies represented by the committee is required and that the objectives of [the statute] can be met by those agencies without exercising the provisions of RSA 162-H." And, I would respectfully suggest here that I -- what I think we've heard this evening and learned today from the site

visit is that there really is a very limited number of state agencies that would have direct jurisdiction over this project. One of those would be the Public Utilities Commission, particularly in respect to the safety issues, and, at least for the moment anyway, given a determination that it would be serving a single entity, it does not appear to be a "public utility". And, therefore, there would not appear to be any additional regulatory scrutiny or authority to be exercised by the Public Utilities Commission.

The other state agencies that would clearly have direct and possibly ongoing review or jurisdiction over the project would be the Department of Environmental Services; with respect to the operation of the landfill itself, air permitting issues, as well as issues related to the construction of the project under either Wetlands or Alteration of Terrain Permits.

We've also heard that there are two other agencies that did some review or provided some scrutiny of the project, but determined that, at least at this time, there is no basis for any further exercise of review or jurisdiction with respect to the project.

So, unless folks are aware here of any other state agencies that would have any significant

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       involvement here, it does appear that there really are
       only two agencies that would, in fact, and are now
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       exercising jurisdiction.
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                         CMSR. IGNATIUS: Well, Mr. Chairman, I
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       think we've heard that Safety will have a role in any of
       the blasting authorization. But those standards are in
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       place independent of the Site Evaluation Committee.
                         CHAIRMAN BURACK:
 8
                                           Correct.
                         CMSR. IGNATIUS:
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                                          They can go forward.
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       They don't need us to manage that process. And,
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       Department of Transportation I assume will have a role in
       the building of the road up to -- maybe not? There will
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      be -- we did hear, and perhaps they can clarify, but we
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       did hear that there will be a road cut off of Shelby
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       Street to take -- am I wrong here? Everyone is looking at
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       me like I'm crazy. So, maybe I misunderstood.
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                         MR. WILLING: We can comment on that.
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                         MR. SCHMIDT: Want me to comment on
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       that?
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                         CHAIRMAN BURACK: Mr. Schmidt, do you
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       want to address the issue of roads, and whether the
       Department of Transportation, from your perspective, will
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      have any --
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                                             The one road
                         MR. SCHMIDT:
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crossing that is in the project actually is -- it's not a
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       DOT, it's not a state road. And, as best as I understand
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       it, it's also not a city road. It's actually, as
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       constructed, most of it's on the District's property, some
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       of it's on other -- on Great Lakes Hydro's property. And,
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       there's a right-of-way that the City -- the City and a
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       couple other -- and the hydro have rights-of-way across
       it. But it's actually a private road, constructed across
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       the private properties. So, DOT does not have
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       jurisdiction there.
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                         CMSR. IGNATIUS:
                                          Thank you.
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                         CHAIRMAN BURACK: And, I might, just to
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       follow up on that, point out again that the Department of
14
       Transportation is represented on the Site Evaluation
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       Committee, although there is not a DOT member here on this
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       panel for this proceeding, but the Department of Safety is
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      not a member of the Site Evaluation Committee.
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                         So, is there anything further then with
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       respect to this second element of the requirements here?
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                         (No verbal response)
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                         CHAIRMAN BURACK: Okay. No further
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       discussion at this time on that.
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                         The next item relates to the "Response
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       to the request for exemption from the general public
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indicates that the objectives of [the statute] are met through the individual review processes of the participating agencies." And, again, I think we're already had discussion, and Commissioner Below pointed this out, that we have heard testimony from both members of the general public, as well as representatives of the City of Berlin, as well as of the District itself, indicating that they are not only in support of the project, but that they are working through the individual review processes, again, of the various agencies we've been talking about this evening, including the PUC, the Department of Environmental Services, as well as the municipalities in which the project would be located, to, in fact, meet the objectives and purpose of the statute as spelled out in RSA 162-H:1.

Is there further -- Director Scott.

DIR. SCOTT: I'd just like to point out also that, certainly, to my knowledge, I do not believe the Site Evaluation Committee has received one negative comment or any word of any aggrieved party, from the public or anywhere else, on this project. And, I would read that to mean that certainly that nobody has any issues with the existing regulatory authorities without the SEC being involved.

1	CHAIRMAN BURACK: Thank you. I might
2	also just note here that, pursuant to the statute, we keep
3	our public comment periods open in all matters pending
4	before the Committee until the date when we actually issue
5	a final decision in a particular matter. But, again, as
6	you point out, to date, I'm not aware that we've received
7	any comment, particularly any negative comment, regarding
8	the project.
9	Is there any further discussion then of
10	this element?
11	(No verbal response)
12	CHAIRMAN BURACK: If not, let's turn to
13	the fourth element, which is that "all environmental
14	impacts or effects are adequately regulated by other
15	federal, state, or local statutes, rules, or ordinances."
16	And, again, I believe that Director Morin has already
17	spoken to this point earlier, in one of her observations
18	during our deliberative process here. But is there
19	further discussion or further observations anybody would
20	like to offer on this point? Commissioner Below.
21	CMSR. BELOW: I think a number of the
22	earlier comments also addressed this issue and support a
23	finding that this requirement is met.
24	CHAIRMAN BURACK: I think it's worth

pointing out that each one of the departments, including the municipal ordinances that we talked about when we were discussing the first element for the exemption, are, in fact, entities that administer various statutes, rules, or ordinances. And, so, this is, in some way, it's just another way of looking at that same question again. We really already talked through all of these. But all those entities that we discussed before, in fact, do have different authorities that they are exercising with respect to this project. Director Ignatius.

CMSR. IGNATIUS: Thank you. In many of the cases that we hear at the Site Evaluation Committee, we look to see if there is an undue environmental impact. In this case, it's a positive environmental impact, to have the methane gas taken off and not just flared, and the Application discusses that, and the consequences of methane in the atmosphere. And, so, I think it's particularly strong, from an environmental perspective, that, with relatively little disturbance, some, but relatively little disturbance, you can attain not only a cheaper fuel source, but you can have some very beneficial environmental benefits by taking that gas and no longer flaring it into the atmosphere.

CHAIRMAN BURACK: Thank you for that

1 observation. 2 CMSR. BELOW: As well as displacing fuel 3 oil consumption. 4 CHAIRMAN BURACK: Any other observations 5 with respect to any elements of the statutory provisions 6 here? Mr. Knepper. 7 DIR. KNEPPER: I quess I just would like to echo some of the previous comments. I think the PUC 8 9 Safety Division is probably the most impacted of the 10 The statute talked about the "undue delay of agencies. 11 construction of needed facilities", and I think that's really what the essence that I heard here tonight is. 12 13 And, although, sometimes I'm a little bit -- would like 14 more information than is often offered in design/build 15 situations, because they haven't done the design yet, I 16 feel pretty fairly confident that we will vet that out 17 through the Safety Division at the PUC on any of the 18 issues that we have at hand. So, I'm in favor of the 19 exemption. 20 CHAIRMAN BURACK: Thank you. 21 further discussion before we move to a motion? 22 CMSR. IGNATIUS: Just one other 23 observation. This is not the first time we've been asked 24 to consider an exemption for a landfill gas pipeline

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       project. UNH did the same thing a number of years ago;
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       successfully, it received an exemption. It's constructed
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       and operating well. And, I think it was the appropriate
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       decision then and would be appropriate this time as well.
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                         CHAIRMAN BURACK: Thank you. Director
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       Scott.
                         DIR. SCOTT: I'd also add more locally
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       here that, my understanding is, the Portland gas line we
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       were talking about joining with also went through the same
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       process, if I remember correctly. And, furthermore, as
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       we've kind of already discussed, I would argue, given
       that, I think we're in agreement, I'm certainly in
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13
       agreement, that the existing regulatory scheme already
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       covers well. We've had no public requests whatsoever for
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       Site Evaluation Committee to step in. I would strongly
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       question the value added of the SEC taking jurisdiction of
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       this.
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                         CHAIRMAN BURACK: Thank you. Any other
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       comments or observations?
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                         (No verbal response)
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                         CHAIRMAN BURACK: All right.
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       would someone --
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                         CMSR. BELOW: Mr. Chairman, I would move
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       that the Committee exempt the Applicant from the approval
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and certification provisions of this Chapter, pursuant to the Application that was made by the Androscoggin Valley Regional Refuse Disposal District.

DIR. SCOTT: Second.

CHAIRMAN BURACK: We have a motion and a second. Is there discussion of the motion?

(No verbal response)

CHAIRMAN BURACK: Anybody wish to offer anything further? I recognize that we had significant discussion really of this motion before the motion was actually made, which perhaps explains why there's no further discussion. But I will just offer the observation that my sense is consistent with that, that I think has been expressed in the motion, that, in fact, this is a matter that is being addressed certainly very adequately by all of the existing regulatory processes, both at the state and the local level. And, my sense is that we can have confidence that this, if we are to offer or grant the exemption, it will be handled appropriately.

I do have a question, having said that, for counsel. That is, would there be any circumstances under which we would expect that, if we were to grant this exemption, that the Applicant would need to notify the Committee of any changes in the project that could, in

fact, trigger a need for us to further review the project and determine if it were appropriate for us to take jurisdiction? That is, would there be any need for us to modify the exemption or to leave a condition in the order granting the exemption that would place such a condition on the exemption?

MR. IACOPINO: Mr. Chairman, the exemption which you are discussing granting would be an exemption to the project that is contained within the Application and the additional information that has been provided to us, both in writing and during our hearing here tonight. If there were to be some substantial change in that information, then that might, well, if there is a substantial change in the project, which is what would change the information that has been provided to you, then the Applicant may need to come back to the Committee, advise of those substantial changes, perhaps seek an exemption of the modified project or seek some other kind of relief, depending upon the nature of the changes, and when they occur.

But, as long as the project is substantially similar to what has been presented to you, and remains that way, I don't know of any reason why they would have to come back to this Committee.

In the past, we have always encouraged, even folks who have applied for and been granted exemptions, to keep the Site Evaluation Committee advised of changes, whether they be minor or otherwise. And, in those cases -- well, I can't think of any where we haven't been advised. But, certainly, we do know that these changes oftentimes come up before these same state agencies, and it hasn't been unusual for me, for instance, to get a call from Tim Drew at DES, or somebody else at another agency, and tell me that "well, there seems to be a big change here. This might be something that the Site Evaluation Committee might want to take a look at." So, we do, from time to time, get calls like that.

But, as long as they go forward with the project that they sought the exemption for, I don't know of any reason why they would have to return to the Committee.

CHAIRMAN BURACK: Yes. In this instance, I think what we have heard is that there is a possibility, again, this is as we understand it just occurred within the last week, a possibility that there could be some modifications at the end-use point at the mill itself, that could necessitate a change in either the size of the M&R facility or the diameter of the pipe

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       being, or maybe some other technical changes. And, I
       think it really, certainly, my expectation would be, if
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       such changes do occur, that we would be notified of those,
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       that we would provide -- we would be provided with
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       notification, again, in summary fashion, of what the --
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       essentially what the final design elements are, just so we
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      have that for the record. But my expectation would be
       that, if there were going to be some substantial changes,
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       even if it's just those changes that are made, we would
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       want to know those. But, if it was going to be something
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       more substantial than that, I think we would also want to
      be notified.
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                         But I'm sensing, Attorney Iacopino, that
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       you're not suggesting we need to make that a specific
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       condition of the Application, because that's an
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       expectation -- or, of an approval of exemption, because
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       that's an expectation we have of every party that comes
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       before us?
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                         MR. IACOPINO: Right. And, also, I'm
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       not sure that we have the ability to condition an
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       exemption.
                                           That's right.
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                         CHAIRMAN BURACK:
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                         MR. IACOPINO: Once we exempt something
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       from the statute, then the statute no longer applies to
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       them, and they are subject to regulation by local
       authorities, as well as the individual state agencies,
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       rather than this Committee. So that -- but it's only the
       project that was exempted. If they decide to build
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       something that is not substantially similar to what they
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       presented, they run a big risk if they go forward without
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       coming back to us.
                         CHAIRMAN BURACK: Right.
 8
                                                   Very good.
 9
       Thank you. Any further discussion then of the motion?
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                         (No verbal response)
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                         CHAIRMAN BURACK: Everybody understand
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       the motion?
                    The motion is to exempt the project from the
13
       requirements, certification requirements of the statute,
14
       of RSA 162-H.
15
                         So, if there is no further discussion,
16
       I'd like to do this probably by roll call vote. If you
17
       would please vote either yea, nay, or indicate that you
18
       intend to abstain. And, we do note that, Director Morin,
19
       you indicated that you had had some involvement, that you
20
       serve on a committee that reviewed an application for one
21
       of the grants, but you did not actually sit on that
22
       proceeding?
23
                         DIR. MORIN:
                                      Exactly.
24
                         CHAIRMAN BURACK:
                                           Thank you.
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1	MR. IACOPINO: Mr. Stewart?
2	DIR. STEWART: Yes.
3	MR. IACOPINO: Mr. Scott?
4	DIR. SCOTT: Yea.
5	MR. IACOPINO: Ms. Ignatius?
6	CMSR. IGNATIUS: Yes.
7	MR. IACOPINO: Mr. Below?
8	CMSR. BELOW: Yes.
9	MR. IACOPINO: Ms. Muzzey?
10	DIR. MUZZEY: Yes.
11	MR. IACOPINO: Mr. Knepper?
12	DIR. KNEPPER: Yes.
13	MR. IACOPINO: Mr. Simpkins?
14	DIR. SIMPKINS: Yes.
15	MR. IACOPINO: Ms. Morin?
16	DIR. MORIN: Yes.
17	MR. IACOPINO: Mr. Chairman?
18	CHAIRMAN BURACK: Yes.
19	MR. IACOPINO: Motion carries
20	unanimously.
21	CHAIRMAN BURACK: Very well. Again, on
22	behalf of the Site Evaluation Committee, I want to thank
23	the Applicant and all of its professional staff and the
24	members of the Applicant for bringing this matter before

1	us, and with your professionalism and diligence in meeting
2	the requests and needs of the Committee. And, also wish
3	to thank our stenographer for his great assistance here in
4	keeping up with all of us, and thank Attorney Iacopino.
5	We will issue a written order as soon as
6	practicable. Realistically, it could be we will try to
7	get it out as quickly as we can, but it's probably going
8	to be at least several weeks. Certainly, we will endeavor
9	to issue it within 30 days, and certainly before the end
10	of the year.
11	MR. WILLING: Thank you very much.
12	CHAIRMAN BURACK: Very good. We will
13	stand adjourned.
14	(Whereupon the public informational
15	hearing ended at 7:52 p.m.)
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