1	STATE OF NEW HAMPSHIRE		
2	SITE EVALUATION COMMITTEE		
3			
4	June 1, 2011 - 10:19 a.m. Public Utilities Commission	DAY 1	
5	21 South Fruit Street Suite 10	MORNING SESSION ONLY	
6	Concord, New Hampshire		
7	RE: SEC Docket	- No. 2011-02	
8	Petition f	for Jurisdiction wable Energy Facility by Antrim Wind	
9			
10	(Public He		
11	PRESENT:	SITE EVALUATION SUBCOMMITTEE:	
12	Thomas B. Getz, Chairman (Vice Chairman of SEC)	Public Utilities Commission	
13	(Presiding as Chairman)		
14	Glenn Normandeau, Exec. Dir. Clifton Below, Cmsr.	N.H. Fish & Game Department Public Utilities Commission	
15	Amy Ignatius, Cmsr. Elizabeth Muzzey, Dir.	Public Utilities Commission	
16			
17		Div. of Forests & Lands - DRED Public Utilities Commission	
18	Michael Hallington	Tabile offices commission	
19	*	* *	
20	Counsel for the Committee:	Michael Iacopino, Esq.	
21			
22			
23	COURT REPORTER: STEVE	N E. PATNAUDE, LCR No. 52	
24			

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 2
     ALSO PRESENT:
 3
     Reptg. the Applicant:
                                    Susan S. Geiger, Esq.
     (Antrim Wind Energy)
                                    Maureen D. Smith, Esq.
 4
                                    (Orr & Reno)
     Counsel for the Public:
 5
                                     Peter C. L. Roth, Esq.
                                     Senior Asst. Atty. General
 6
                                     Evan J. Mulholland, Esq.
                                    Assistant Attorney General
 7
                                    N.H. Dept. of Justice
 8
     Reptg. Town of Antrim
     Board of Selectmen:
                                   Justin C. Richardson, Esq.
 9
                                    (Upton & Hatfield)
     Reptg. Antrim Planning Board: Silas Little, Esq.
10
                                     (Fernald Taft Falby & Little)
11
     Reptg. Harris Center for
12
     Conservation Education:
                                    Stephen Froling, Esq.
     Reptg. Audubon Society of NH: Frances Von Mertens
13
14
     Reptg. the Block Group:
                                    Richard Block
15
     Reptg. the Allen Group:
                                 Mary Allen
16
     Gordon Webber, pro se
17
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4	AWE-1	Petition filed by Antrim Wind Energy, LLC (03-11-11)	29
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9	AWE-4	Antrim Planning Board Agenda	premarked
11	AWE-5	Letter from C. Crockett to NHSEC (05-25-11)	premarked
12	AWE-6	Copy of an email from Andrew Robblee	premarked
13 14	AWE-7	Town of Antrim Planning Board Minutes (03-17-11)	premarked
15	AWE-8	Antrim Planning Board Meeting (05-19-11)	premarked
16 17	AWE-9	Town of Antrim Planning Board Minutes (03-17-11)	premarked
18	PC-1	Antrim Wind Energy, LLC Second	premarked
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2		EXHIBITS	
3	EXHIBIT NO.	DESCRIPTION	PAGE NO.
4	RB-1	Bangor Daily News Article "Frankfort Adopts Wind Moratorium" (05-27-11)	premarked
5			
6	RB-2	Antrim Zoning Board of Adjustment Application for	premarked
7		Appeal submitted by Antrim Wind Energy, LLC	
8	Allen A	Petition re: SEC Rule Against	premarked
9		the Petition for Jurisdiction Over Renewable Energy Facility	premarked
10	Allen B	Zoning Ordinance Amendment Ballot	nremarked
11	Allen C	Antrim, NH Map Created For:	premarked
12	Allen C	Planning Board Ad Hoc Industrial Committee	premarked
13	Wobbox 1		nromarkod
14	Webber 1	Direct Testimony of Gordon Webber (05-06-11)	premarked
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1	PROCEEDING	
2	CHAIRMAN GETZ: Okay. Good morning,	
3	everyone. I'd like to open the hearing regarding Site	
4	Evaluation Committee Docket 2011-02, concerning a Petition	
5	for Jurisdiction over the renewable energy facility	
6	proposed by Antrim Wind Energy, LLC. My name is Tom Getz.	
7	I'm the Chairman of the Public Utilities Commission, and	
8	I'm also chairing this proceeding for the Site Evaluation	
9	Committee.	
LO	And, at the beginning, I'd like to	
L1	start, on my far right, to introduce the members of the	
L2	Committee who are sitting today. So, Mr. Stewart, if you	
L3	could.	
L4	DIR. STEWART: Harry Stewart, Department	
L5	of Environmental Services, Water Division Director.	
L6	DIR. MUZZEY: Elizabeth Muzzey, Director	
L7	of the Division of Historical Resources and the Department	
L8	of Cultural Resources.	
L9	DIR. NORMANDEAU: Glenn Normandeau,	
20	Director of Fish & Game.	
21	DIR. SCOTT: Bob Scott, Department of	
22	Environmental Services, Air Resources Division Director.	
23	CMSR. BELOW: Clifton Below, one of	

{SEC 2011-02} [Morning Session Only] $\{06-01-11\}$

three Public Utility Commissioners.

24

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1
                         CMSR. IGNATIUS:
                                          I'm sorry.
                                                      Amy
 2
       Ignatius, Commissioner with the New Hampshire Public
       Utilities Commission.
 3
                         DIR. SIMPKINS: Brad Simpkins, Interim
 4
       Director of the Division of Forests & Lands.
 5
 6
                         MR. HARRINGTON: Mike Harrington, New
       Hampshire PUC.
 7
 8
                         CHAIRMAN GETZ: And, so, I'll note for
       the record that we have a quorum to proceed with this
 9
       hearing. And, I also note for the record that Counsel to
10
11
       the Committee, Michael Iacopino, is present as well.
12
                         So, at this point, I'd like to take --
       just go around the room to take appearances from the
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14
       parties. And, in that respect, we've, as part of the
       procedural order, we have grouped some of the parties
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       together. So, we don't need to hear from each of the
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17
       members of the groups, but we do want to hear who the
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       spokesperson is for the various groups. And, I assume
       that, on the abutting property owners, was it Mr. Block is
19
20
       the spokesperson for that group?
21
                         MR. BLOCK: Yes.
22
                         CHAIRMAN GETZ: And, we'll address,
       after we do the appearances, we'll address the issue of
23
       the outstanding motion to reconfigure the groups.
24
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1
      we'll just note for the record that Mr. Block is here.
 2
                         MR. BLOCK: Richard Block, Antrim, and I
 3
      will be the spokesperson for the abutting intervenors.
                         MS. GEIGER: Yes. Good morning, Mr.
 4
       Chairman and members of the Committee. I'm Susan Geiger,
 5
 6
       from the law firm of Orr & Reno. And, with me this
      morning, on behalf of Antrim Wind Energy, LLC, is
 7
       co-counsel Maureen Smith, from Orr & Reno, as well as
 8
      representatives of Antrim Wind, Jack Kenworthy, who will
 9
      be testifying today, Mr. John Soininen and Mr. Peter Mara,
10
       from Westerly Wind.
11
                         CHAIRMAN GETZ: Okay. Good morning.
12
      Other -- sir.
13
14
                         MR. LITTLE: Good morning, Mr. Chairman,
      members of the Committee. I'm Silas Little. I'm here for
15
       the Antrim Planning Board. With me are two members of the
16
17
      Planning Board, Mr. Levesque and Ms. Pinello.
18
                         CHAIRMAN GETZ: Good morning. Other
19
       representatives?
20
                         MR. RICHARDSON: Good morning, Mr.
       Chairman, members of the Committee. Justin Richardson,
21
      here on behalf of the Town of Antrim Board of Selectmen.
22
      With me today I have its Chairman, Mike Genest, as well as
23
      Town Administrator, Galen Stearns.
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1
                         CHAIRMAN GETZ: Good morning.
 2
      Mr. Webber.
 3
                         MR. WEBBER: Gordon Webber.
                                                      I'm a
 4
      petitioner/intervenor.
 5
                         CHAIRMAN GETZ: And?
 6
                         MS. ALLEN: I'm Mary Allen.
       spokesperson for the -- it's called the "Allen Petition
 7
 8
      Group" now, if you make that motion.
 9
                         CHAIRMAN GETZ: Okay. Thank you.
      Anyone else make an appearance?
10
11
                         MR. FROLING: I'm Stephen Froling.
12
      here on behalf of the Harris Center for Conservation
      Education, an intervenor.
13
14
                         CHAIRMAN GETZ: Good morning.
                                                        Someone
15
       on behalf of Audubon?
16
                         MS. VON MERTENS: That would be me.
17
      Frances Von Mertens, New Hampshire Audubon. Thank you.
18
                         CHAIRMAN GETZ: Good morning. Anyone
19
       else?
20
                         MR. MULHOLLAND: Hi.
                                               I'm Evan
      Mulholland, for the Attorney General's Office, here for
21
      Public Counsel.
22
                         CHAIRMAN GETZ: Okay. Good morning.
23
24
      Okay. Let's deal with the -- we have two outstanding
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motions. One was the Partially Assented to Motion for Enlargement of Time for Filing of Supplemental Prefiled Testimony filed by Antrim Wind on May 24. Is there any objection to that motion?

(No verbal response)

CHAIRMAN GETZ: Okay. Hearing no objection, that motion is granted. And, effectively, the subject matter of that motion was the filing of testimony that's already been filed. So, that's granted.

Then, we also have this Motion to

Reconfigure the Intervenor Groups. And, as I understand
the motion, the way we had handled this issue in the
procedural order issued on May 6 was we divided the
individuals into two groups, "Persons Owning Abutting
Property" and "Non-Abutting Property Owners". And, as I
understand it, one subset of the Non-Abutting Property
Owners would like to participate with the Abutting
Property Owners, because of their history of working
together, and that, I understand, is the group that Mr.
Block is the spokesperson for. And, then, the remaining
Non-Abutting Property Owners are the individuals that, Ms.
Allen, you're going to be the spokesperson for?

MS. ALLEN: Yes.

CHAIRMAN GETZ: Okay. Is there any

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1
       objection to that, to that motion?
 2
                         (No verbal response)
                         CHAIRMAN GETZ: Okay. Hearing no
 3
 4
       objection, then that motion is granted.
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                         And, I understand at the -- you know,
 6
       there was a technical session. And, I think everybody
       understands that the way we would proceed today is with
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       prefiled written testimony, that the individuals who have
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       filed that testimony will be sworn in and adopt that
 9
       testimony, and then be subject to cross-examination.
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       so, is there anything we need to -- and the order of
11
       witnesses that I would propose today is to begin with
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       Mr. Kenworthy, from Antrim, and then go to Mr. Genest,
13
14
       then Mr. Webber, then go to a panel of Ms. Pinello and
       Mr. Levesque, and then to the Block/Cleland/Longgood/Law
15
       witnesses as a panel as well.
16
17
                         So, is there any -- are there any other
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       issues, with that or other preliminary issues?
                         MR. MULHOLLAND: Mr. Chairman, as a
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20
       preliminary issue, we have motions that Public Counsel
       filed this motion, motions to strike part of the Jack
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22
       Kenworthy testimony and to strike part of the Petition.
       We also have an exhibit that goes with that, Public
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       Counsel 1. I don't know if everyone on the Board got
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1
       copies. We filed it this morning. And, I have copies.
 2
                         CHAIRMAN GETZ: I haven't seen it. And,
       I have other counsel or spokespersons seen this?
 3
                         MR. MULHOLLAND: I tried to hand it out
 4
       this morning to everyone that I could recognize.
 5
                                                         Ιf
 6
       anyone doesn't have one --
                         (Atty. Mulholland distributing
 7
 8
                         documents.)
                         CHAIRMAN GETZ: Well, Mr. Mulholland,
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       everybody has -- no one's had a chance at the Bench to
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11
       read this yet. Can you summarize what the issue is here?
                         MR. MULHOLLAND: Yes.
12
                         CHAIRMAN GETZ: And, then, we'll give
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      Ms. Geiger or anyone else an opportunity to respond.
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                         MR. MULHOLLAND: Sure. This is as a
15
       result from the technical session. The subject of the
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      motion is the technical, managerial, and financial
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       capacity of the Applicant, and, specifically, Mr.
      Kenworthy and his testimony. And, Public Counsel is
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20
       asking the Committee to strike parts of his testimony for
       two reasons. One is that the financial, technical, and
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22
      managerial capacity is not strictly relevant to the
       question here today of jurisdiction, and as much as was
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24
       submitted by Mr. Kenworthy during the technical session.
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1 And, number two, and more importantly, 2 in support of the testimony and the prefiled testimony in the Petition, Mr. Kenworthy asserted facts concerning the 3 Petitioner Eolian -- Antrim Wind, and the parts of Antrim 4 5 Wind, which is Eolian Renewable and Westerly. And, 6 Counsel for the Public asked Mr. Kenworthy for the document that he referred to, talking about the 7 relationship between those companies, which is the 8 operating agreement, which is Public Counsel 1, the Second 9 Amended and Restated LLC Agreement for Antrim Wind Energy, 10 LLC. And, we got a copy of that yesterday, which is 11 really seven pages of a 30-page document, and many of 12 those seven pages are heavily redacted. And, it's 13 14 impossible to understand the relationship between the companies and to verify the assertions made by Mr. 15 Kenworthy about his and his partners' financial, 16 17 managerial, and technical capacity without seeing this. 18 And, as a result, the Public Counsel asks for sanctions on this case. And, specifically, the 19 20 sanctions we're requesting is striking certain portions of the Kenworthy testimony, the Kenworthy supplemental 21 testimony, and Paragraphs 1 through 3 of the Petition. 22 And, if I left anything out, it's in the written motion. 23 24 CHAIRMAN GETZ: So, do you have a --

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                         MR. MULHOLLAND: I don't know if you got
 2
       Public Counsel 1.
 3
                         CHAIRMAN GETZ:
                         MR. MULHOLLAND: It's marked up on the
 4
 5
       table here. Public Counsel 1 is the copy of the LLC
 6
       agreement, which is redacted and missing many pages.
                         CHAIRMAN GETZ: Well, let me ask this
 7
       question, Mr. Mulholland. I think, at the hearing back on
 8
       April 22nd, I raised the issue that there may be two sets
 9
       of facts in play; one was going to "what's the status of
10
       the Antrim Wind Project?" And, I'm taking some of this
11
       testimony to be responsive to that issue of "what's the
12
       status?" And, I think you've made the -- taken the
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14
      position already that the actual issue of the financial,
       technical, and managerial capability is not an issue that
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       we would decide here today. So, can you -- I guess I need
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17
       to understand why this material actually needs to be
       stricken?
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                         MR. MULHOLLAND: That the relief we're
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20
       seeking, Public Counsel is seeking is -- it's for failure
       to provide the complete copy of the operating agreement,
21
22
       so that we can understand, through discovery, what the
       relationship is and where the technical, financial, and
23
       operational capacity comes from. And, without the whole
24
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agreement, that testimony has to be stricken.

And, alternatively, you could postpone ruling on this motion and just not look at anything about financial, technical, and managerial capacity for today's hearing, and deal with the motion later. I think that's an alternative.

CHAIRMAN GETZ: So, is there an issue, well, with the confidentiality? Well, maybe I should turn to Ms. Geiger. Has there been a request for confidentiality on this stricken material?

MS. GEIGER: The terms of the agreement itself indicates that the agreement is confidential, and it's not merely up to Antrim -- folks within Antrim, my client, Mr. Kenworthy, to disclose that information. He needed to check with folks at Westerly about whether or not it could be disclosed.

But, I agree, Mr. Chairman. The issue of -- well, let me go back to the very beginning. This motion was filed, I just saw it this morning, Mr. Roth did not contact me in a good faith effort to try to obtain my position on it ahead of time, as the rules require here. So, had he done that, perhaps you would have had more what I'm saying reflected in the motion.

In any event, at the tech session on

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Friday, we were asked for the operating agreement or the portions of it that just showed the relationship between folks from Eolian and the folks from Westerly, as they are the -- as they are the participants in Antrim Wind Energy. That information, or the financial, technical, and managerial information was provided to the Committee as a courtesy. We agree that it's not a front burner issue in this jurisdictional phase of the proceeding. We did it in response to the Committee's request for information about the status of the Project. So, to the extent that the Committee thinks it's relevant and needs to see it, obviously, we supplied that information and we'd like to go forward. I think that's a separate issue as to whether -- as to how deep Public Counsel needs to dig into the confidential information that's contained in that agreement.

So, to the extent that the Committee wants Mr. Kenworthy's information or testimony to remain in the record, that's fine. We'll answer questions about it. But we are working with a counterparty at Westerly to see, in the spirit of cooperation, whether they will agree to disclose the headings of the agreement. And, again, we still don't think it's relevant. We think it's a big side issue. And, we're not sure how it helps to inform the

record or the Committee concerning the operations of Antrim Wind.

At the tech session, Mr. Roth said he just wanted to see the portions of the agreement that dealt with the relationship between the folks from Eolian and the folks from Westerly. And, we gave him that. We just simply don't think the rest of the agreement, which is highly confidential, it's a business agreement, operating agreements typically aren't publicly disclosed, and we just don't think it should come in. But, if the Committee disagrees with that, we will endeavor to try to obtain consents from the folks at Westerly to provide those headings that Mr. Roth has asked for. It's just that we got the request yesterday afternoon and we didn't have the time.

And, also, Mr. Chairman, on another matter, unlimited to this, is in response to your description of who will be testifying today and the panels and so forth. I'd like to respond to that at an appropriate time.

CHAIRMAN GETZ: Okay. Thank you. Well, on this issue, then I guess there's two questions that come to mind. One is, so this was -- Mr. Mulholland, this is a document that was requested at a technical session as

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part of discovery.
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                         MR. MULHOLLAND: Yes.
                         CHAIRMAN GETZ: Does this material lead
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       to the production of evidence relevant to this proceeding?
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       And, I think you as much said "it doesn't." So, then, I'm
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 6
       wondering, if that's the case, why we need this material,
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       and why is, and maybe this goes back to you, Ms. Geiger,
       is the sanction of striking overly broad? Which, you
 8
       know, I'm not seeing -- I'm seeing this for the first
 9
       time, why the -- is your sanction overly broad in terms of
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       what would be stricken from the prefiled testimony and the
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       Petition? Can you respond to that?
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                         MR. MULHOLLAND: The question is, "why
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14
       is it not overly broad?"
                         CHAIRMAN GETZ: Yes.
                                               It seems like, if
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       -- you know, I guess my tendency is, based on what I've
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17
       heard so far, is I'm not sure that the document leads to
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       anything relevant that we would deal with. And, if that's
       the case, then it would seem to me to moot the motion.
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                         MR. MULHOLLAND: I don't think it moots
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       the motion.
                    I think maybe what you could do instead is
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       just postpone it and not rule on it right now.
                         CHAIRMAN GETZ: And, so, go through the
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       hearing, hear the testimony. And, then, at the close of
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the hearing today, deal with the issue of what's going to 1 2 be admitted and what's going to be stricken? 3 MR. MULHOLLAND: I was thinking --CHAIRMAN GETZ: That would be the --4 5 MR. MULHOLLAND: I was thinking more 6 along the lines of not hearing testimony today on the technical, managerial, and financial capacity of the 7 Applicant, and -- because it's not relevant. 8 9 CHAIRMAN GETZ: Okay. Well, certainly, we could hear it and decide what weight, if any, to give 10 to it, which I think would be, given that we're already a 11 half hour into the hearing, that I would try to -- I 12 think, at least that's where my -- I intend to go in right 13 14 now. But, if there's other parties that want to weigh in?

Mr. Richardson.

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MR. RICHARDSON: Thank you. The Town of Antrim would like to ask questions towards the issue that I think the Chair has correctly pointed out is relevant, is -- which is "whether or not the Committee versus the Planning Board has the authority to review technical and managerial capability?" And, I think that that piece of it, which board has the authority to review what, is relevant. So, I would not want to see, and I just want to state for the record, that the Town wants to be able to

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       ask questions related to this Board's authority to review
 2
       technical information. I don't intend to go into any of
       the substantive questions about whether it's adequate, I
 3
       think that's for a later date.
 4
 5
                         CHAIRMAN GETZ: But you wouldn't be
 6
       asking those questions of Mr. Kenworthy?
 7
                         MR. RICHARDSON: No. But I was
       concerned that, if we start striking information about
 8
 9
       technical and managerial capability, it would prejudice me
      at a later date when I sought to ask questions as to this
10
11
      Board's authority to review those very questions.
       just wanted to point out that the Town's position really
12
       is is that we shouldn't strike any testimony right now.
13
      We can always defer and we can rule on its relevance. But
14
       the Town would like to ask questions related to this
15
       Board's authority to inquire as to technical and
16
17
      managerial capability.
                         CHAIRMAN GETZ: "This Board" being?
18
                         MR. RICHARDSON: The Site Evaluation
19
20
       Committee. Versus the other board that's proposed, which
21
       is the Planning Board.
22
                         CHAIRMAN GETZ: But aren't those legal
                  I'm not sure how that relates to this
23
       arguments?
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{SEC 2011-02} [Morning Session Only] {06-01-11}

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particular question.

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                         MR. RICHARDSON: That's true.
                                                        But
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      witnesses have offered opinions as to which board would be
      better suited for a review. And, so, really, that comes
 3
       to, if a board doesn't have the legal authority to review
 4
 5
       on the question, and this Board does, that goes to the
 6
      merits of the jurisdictional question.
                         CHAIRMAN GETZ: Well, -- okay. I got
 7
      your issue. Mr. Little.
 8
                         MR. LITTLE: Yes. On behalf of the
 9
      Antrim Planning Board, I think I must, based upon what
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      Mr. Richardson said, I think I join in the Counsel for the
11
      Public's objection. Because, basically, what I understand
12
       or the way I interpret it is we have a series of bland
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14
       assertions made by the Applicant or its principal, for
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      which there is no substantiation. And, as an example, at
       the technical hearing, on examination, Mr. Kenworthy
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       admitted that he had overstated his qualifications in his
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18
      prefiled testimony.
                         MS. GEIGER: I'm going to object to that
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20
       comment, because I don't believe that properly
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       characterizes what transpired at the technical session.
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                         MR. LITTLE: Well, we'll see on
       cross-examination, but -- and, so, I think that that is
23
       exactly the point that Counsel for the Public was trying
24
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this issue?

to get to by filing this motion or making the request, and then expressing his dissatisfaction with what was produced.

CHAIRMAN GETZ: So, -- well, Ms. Allen.

MS. ALLEN: What I would ask is, is it, having a sense of the threshold of financial viability, relevant to whether or not the SEC chooses to take discretionary jurisdiction of this case? And, we would join in striking the information as being unsupported assertions only.

CHAIRMAN GETZ: Okay. Anything else on

(No verbal response)

CHAIRMAN GETZ: All right. For purposes of the hearing today, I'm going to deny the motion without prejudice, so that we can proceed with the hearing. And, then, we'll take up, at the end of the hearing, precisely what's going to be admitted. Again, noting my concern that, really, that these arguments are about issues that are not relevant, in terms of the decision we have to make about whether to take jurisdiction. That the -- whether they have financial, technical, and managerial capability is an issue that needs to be decided in the context of whether an application is granted. And, the point from

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       the previous hearing, as I laid it out on April 22nd, was
 2
       to get some factual context about the status of the
       Project. And, I don't think that we really need to get
 3
       into all the issues that are being raised here and the
 4
 5
       level that they're being raised.
 6
                         So, other -- did you have something
       else, Ms. Geiger?
 7
                         MS. GEIGER: On the panel testimony that
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 9
       the Chair proposed for the Antrim Planning Board. At the
       technical session on Friday, Mr. Levesque indicated, in
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11
       response to questions from me, that he submitted prefiled
       testimony in this docket not on behalf of the Planning
12
       Board, but on behalf of himself personally. Mr. Levesque
13
14
       is not an intervenor in this docket. Therefore, I
       question the propriety of his having filed prefiled
15
       testimony in this docket. And, unless I am mistaken or
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17
       his status has changed since Friday, I believe it would be
18
       appropriate to strike Mr. Levesque's prefiled testimony
       from the record. Again, because he's neither an
19
20
       intervenor, nor a representative of the Antrim Planning
21
       Board.
22
                         CHAIRMAN GETZ: Mr. Little, can you
23
       respond please?
24
                         MR. LITTLE:
                                      Yes.
                                            I think Mr. Levesque
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1
       was confused in terms of his responses to the questions
 2
       from Ms. -- Attorney Geiger. And, his testimony was
      presented to the Planning Board, was reviewed by the
 3
      Planning Board, it was authorized to be filed on behalf of
 4
 5
       the Planning Board, and that is the position of the
 6
      Planning Board. Mr. Levesque's testimony, along with
      Ms. Pinello's testimony, is testimony that's being
 7
       submitted on behalf of the Planning Board.
 8
                         CHAIRMAN GETZ: Anything else on that?
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                         MS. GEIGER: Then, I will withdraw my
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11
      Motion to Strike. And, I guess I would just say, in
       response, I would have appreciated that information on
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13
      Friday.
                         CHAIRMAN GETZ: Okay. Anything else we
14
      need to address before we turn to our first witness?
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                         MR. RICHARDSON: Very briefly, just to
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17
      bring the Commission's attention to this. I have not
       received the most recent order of the Committee. There
18
      have been several filings that were made recently.
19
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{SEC 2011-02} [Morning Session Only] {06-01-11}

Counsel for the Public's, but none of the responses from

understand that the Committee issued another document this

the Planning Board were provided. I am not, and I

morning, and I'm not receiving copies of these.

would hope that the Committee could investigate its

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service list or find out what the issue is. I tried to call Ms. Murray this morning, but I was unable to reach her.

CHAIRMAN GETZ: And, you said "the orders", you're not getting the orders from the --

MR. RICHARDSON: There was a notice of this proceeding that I believe was sent to the service list that I did not receive. I did not receive, but fortunately saw on the Committee's website the procedural schedule for the tech session. I happened to be checking the website and I noticed the document was there. And, I understand that it went out to all the parties. But, for some reason, I'm not being copied on the list of documents going to the parties.

MR. IACOPINO: Justin, did you get the letter from Cynthia Crockett that was docketed on the website this morning?

MR. RICHARDSON: No, I have not received that. That was the information that I heard from other parties. And, I received from my client today the Planning Board record request responses, but I wasn't copied on those as well. So, I just -- but there's an issue that needs to get worked out on that, and I just hope that the parties and the Committee will endeavor to

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1
      do that.
 2
                         MR. IACOPINO: I think what may have
 3
      happened is Ms. Murray, I know she put you on the service
       list, but she may have not put you into her email service
 4
 5
       list.
 6
                         MR. RICHARDSON: Okay.
 7
                         MR. IACOPINO: But we will -- I will
       certainly make sure that gets taken care of.
 8
9
                         MR. RICHARDSON: Thank you.
                         CHAIRMAN GETZ: Okay. So, it sounds
10
11
       like that the two issues that you raise, one, I mean,
       obviously, you were on notice of the hearing today?
12
13
                         MR. RICHARDSON: Oh, absolutely. And,
14
       this isn't an objection in any sense. Just that I would
       like to be able to correct the problem before it does
15
      become a substantive issue. Thank you.
16
17
                         CHAIRMAN GETZ: Okay. Anything else,
      before we turn to the first witness?
18
19
                         MR. ROTH: Mr. Chairman, I'm sorry for
20
      being late, I had an unavoidable appointment. Have we
      discussed the order of cross-examination at this point?
21
22
                         CHAIRMAN GETZ: We haven't discussed
       order of cross. We've discussed the order of witnesses.
23
24
                         MR. ROTH:
                                    Okay.
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1
                         CHAIRMAN GETZ: And, in terms of order
 2
       of cross -- well, you have a burning issue, apparently?
                         MR. ROTH: Well, no, not necessarily,
 3
       other than we'd like to go last, as has been our custom.
 4
 5
                         CHAIRMAN GETZ: And, what I would
 6
       expect, in terms of as a general matter for order of
       cross, we're going to start with -- our order of witnesses
 7
      would be those in favor of the Petition, Antrim Wind, the
 8
       Selectmen, the Town's Board of Selectmen, and Mr. Webber
 9
      will be the first witnesses. They will be crossed in
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       turn, I would -- starting with Mr. Kenworthy, then crossed
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      by, which is commonly called "friendly cross", by parties
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      who share the same position, and then cross by persons
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14
       adverse, and then prepared to have the Public Counsel go
       last. But is there any -- and, then, a similar order
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       would play out with other witnesses. Was there any
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       objection to that procedure? And, then, of course, we'll
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18
       go to the Committee last.
                                    Right. And, then, I guess,
19
                         MR. ROTH:
20
       since the Counsel for the Public has taken the position
       that jurisdiction should not be granted, with respect to
21
       those witnesses who come in favor of denial of
22
       jurisdiction, I would expect that the Applicant, or
23
      Non-Applicant, if you will, would want to go last.
24
                                                           And,
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       in that case, we would go before them.
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                         CHAIRMAN GETZ: Okay. Any objections?
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                         MS. SMITH: I'm sorry. I didn't
 4
       understand.
                         CHAIRMAN GETZ: I think that Mr. Roth is
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 6
       saying that he would forgo his opportunity to be the last
       examiner in those situations where there is testimony or
 7
       witnesses who are adverse to the position of the
 8
       Petitioners, and then would agree that the Applicant gets
 9
       to go last in that case.
10
                         MR. ROTH: If she wished.
11
                         MS. GEIGER: That makes sense.
12
                         MS. SMITH: That makes sense.
13
14
                         CHAIRMAN GETZ: Okay. Well, then, we'll
       do that. Anything else?
15
                         (No verbal response)
16
17
                         CHAIRMAN GETZ: All right. Then,
18
       Ms. Geiger, you can call your witness.
19
                         MS. GEIGER: Thank you, Mr. Chairman.
20
       Antrim Wind Energy, LLC, calls Jack Kenworthy. And, my
       understanding is that the witnesses are going to be seated
21
22
       at the first counsel table here, is that correct?
                         (Whereupon John (Jack) B. Kenworthy was
23
24
                         duly sworn and cautioned by the Court
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[WITNESS: Kenworthy]

1 Reporter.)

JOHN (Jack) B. KENWORTHY, SWORN

3 DIRECT EXAMINATION

- 4 BY MS. GEIGER:
- 5 Q. Could you please state your name for the record.
- 6 A. My name is Jack Kenworthy.
- Q. By whom are you employed and in what capacity are you employed?
- 9 A. I'm employed by Eolian Renewable Energy. I am the CEO.

 10 I am also an executive officer of Antrim Wind.
- Q. And, Mr. Kenworthy, are you familiar with the Petition for Jurisdiction filed in this docket by Antrim Wind Energy, LLC, on March 11th, 2011?
- 14 A. Yes, I am.
- Q. And, I'm going to show you a copy of the Petition that you just referenced. Is this the Petition for Jurisdiction filed by Antrim Wind?
- 18 A. Yes.
- MS. GEIGER: Mr. Chairman, my
 understanding is that all of the Committee members have a
 copy of the Petition. And, I would ask that the two
 copies that I've left for Attorney Iacopino and for the
 court reporter be marked for identification as "Exhibit
- 24 "AWE Exhibit 1"?

[WITNESS: Kenworthy]

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1
                         CHAIRMAN GETZ: So marked.
 2
                         (The document, as described, was
                         herewith marked as AWE Exhibit 1 for
 3
 4
                         identification.)
                         MS. GEIGER: Thank you.
 5
 6
     BY MS. GEIGER:
          Mr. Kenworthy, did you submit prefiled testimony in
 7
     O.
          this docket on May 6th?
 8
          Yes, I did.
 9
     A.
          I'm going to show you a document that is entitled
10
     Q.
          "Prefiled Direct Testimony of Jack Kenworthy". Is that
11
          the prefiled testimony you just referred to?
12
          Yes, it is.
13
     A.
                         MS. GEIGER: And, Mr. Chairman, I'd like
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       to have that document marked for identification as "AWE
15
       Exhibit 2"?
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17
                         CHAIRMAN GETZ: So marked.
18
                         (The document, as described, was
                         herewith marked as AWE Exhibit 2 for
19
20
                         identification.)
     BY MS. GEIGER:
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22
          Mr. Kenworthy, did you submit -- before we talk about
          your supplemental testimony, do you have any
23
          corrections, updates, or other revisions to your
24
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[WITNESS: Kenworthy]

prefiled direct testimony that we've just marked for identification as "AWE Exhibit 2"?

A. Yes, I just have three minor edits that are typographical or grammar-related. The first is on Page 11, on Line 7. The final sentence there says "However, a desktop study of the Project as it related to air quality", it should say "as it relates".

The second edit is on Page 16, in Line 20, begins, "held two public hearings in March 2010 review", the word "to" should be inserted between "2010" and "review".

The final is on Page 19, Line 10.

Beginning on Line 9, it reads "there was no public notice that the Planning Board intended to reconsider the prior Board's action on the amendments was provided." We need to strike the words "was provided". So, it should read "There was no public notice that the Planning Board intended to reconsider the prior Board's action on the amendments."

Q. Thank you, Mr. Kenworthy. With the changes that you just noted, if you were asked the same questions today under oath as those contained in AWE Exhibit 2, would your answers be the same as those contained in the exhibit?

[WITNESS: Kenworthy]

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1 A. Yes, they would.
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- Q. Did you submit supplemental prefiled testimony in this docket on May 26, 2011?
- 4 A. Yes, I did.
- Q. And, is this document that supplemental prefiled testimony?
- 7 A. Yes, it is.

MS. GEIGER: And, Mr. Chairman, I would
like to have Mr. Kenworthy's supplemental prefiled
testimony dated May 26, 2011 marked for identification as
"AWE Exhibit 3"?

12 CHAIRMAN GETZ: So marked.

13 (The document, as described, was
14 herewith marked as **AWE Exhibit 3** for

identification.)

MS. GEIGER: Thank you.

17 BY MS. GEIGER:

- Q. Mr. Kenworthy, do you have any corrections, updates, or other revisions to your supplemental prefiled testimony?
- 21 A. Yes, I do. There are two modifications. One is a
 22 slight modification of the language for clarity. And,
 23 that is on Page 6. Beginning on Line 12, the sentence
 24 begins -- it reads now "More specifically, Westerly

[WITNESS: Kenworthy]

Wind, LLC, an entity owning 50 percent of AWE, has successfully permitted and built over 700 megawatts of wind energy facilities." I would like to modify that sentence to read "More specifically, the principals of Westerly Wind". So, insert "the principals of", "an entity owning 50 percent of AWE", change the word "has" to "have", "successfully permitted", and strike the word "built", and insert "manage the construction and operation", "of over 700 megawatts of wind energy facilities."

The second modification is an addition on Page 12. At the end of Line 10, I would like to insert a sentence, because of new information that I've become aware of. The sentence should read "In addition, I was made aware yesterday that the Chairman of the Planning Board, Andy Robblee, has also resigned from the ad hoc committee citing several concerns about the committee's ability to perform its duties."

- Q. And, thank you. Just for clarification, Mr. Kenworthy,

 I believe it's your testimony today that yesterday you

 became aware of this information. But, since this

 prefiled testimony is dated May 26th, do you wish to

 clarify that statement further?
- A. I'm not sure how to answer that. I was made aware

[WITNESS: Kenworthy]

- yesterday of the fact that the Chairman resigned. So, however I should word that so that it fits with the timing of the document.
 - Q. You could just state the date. Yesterday's date was?
- 5 A. Sorry. Yesterday's date was the 31st of May.
- Q. Okay. Thank you. I just want to make sure the record's clear.

MR. HARRINGTON: Excuse me, Mr.

Chairman. Could you have him repeat that sentence back

again, because I didn't get a chance to get it down.

WITNESS KENWORTHY: Sure. "In addition,

I was made aware yesterday, May 31st, 2011, that the

Chairman of the Planning Board, Andy Robblee, has also

resigned from the ad hoc committee raising additional

concerns about the Committee's ability to perform its

duties."

17 BY MS. GEIGER:

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- Q. And, Mr. Kenworthy, with the changes that you just provided, if you were asked the same questions today under oath as those contained in AWE Exhibit 3, would your answers be the same as those contained in the exhibit?
- 23 A. Yes, they would.

MS. GEIGER: The witness is available

[WITNESS: Kenworthy]

for cross-examination.

MR. ROTH: Mr. Chairman, I'd like to renew the objection that we made in the Motion to Strike this morning, with respect to the additions that were made by the witness to his supplemental testimony, on Page 6, Line 11, 12, and 13. And, I would also like to make a new objection to the statement that was just offered by the witness as being hearsay and not admissible in this proceeding. While rules of evidence clearly don't apply, the hearsay rule is one which goes directly to the fundamental fairness of the proceeding. And, a hearsay statement like this, attributing words to Mr. Robblee, without his being present to be cross-examined about whatever his views were on his resignation I think is inappropriate and unfair to the parties.

MS. GEIGER: Mr. Chairman, just in brief response. Although Mr. Kenworthy, in his own words, explained what he learned yesterday, to address Attorney Roth's concerns about hearsay or lack of more concrete evidence over what transpired with respect to Mr. Robblee's resignation from the ad hoc committee, we do have a copy of the e-mail from Mr. Robblee that indicates exactly what Mr. Kenworthy just said. So, at the appropriate time, --

[WITNESS: Kenworthy]

1 MR. ROTH: That would also be hearsay. 2 MR. LITTLE: I believe that's an incorrect statement about the e-mail. That's not what Mr. 3 Kenworthy testified to. 4 MS. GEIGER: Well, I'll let --5 6 CHAIRMAN GETZ: One person at a time. MS. GEIGER: I'll let the e-mail speak 7 8 for itself. If, at the appropriate time, the Committee wants to look at it, we'd be happy to introduce it to 9 substantiate Mr. Kenworthy's update to his supplemental 10 11 prefiled testimony. MR. ROTH: Mr. --12 CHAIRMAN GETZ: Ms. Allen. 13 14 MR. ROTH: I'm sorry. 15 MS. ALLEN: We have to object as well. I'm a member of the ad hoc committee, and I saw the email. 16 And, unless the email is read into the record or Mr. 17 18 Robblee is here, this is hearsay. MR. ROTH: Mr. Chairman, the e-mail is 19 20 hearsay also. And, at least Mr. Kenworthy could be cross-examined. We can't cross-examine an e-mail. So, I 21 22 would object to it's being admitted as well for the same 23 reasons. 24 CHAIRMAN GETZ: Okay. Well, I'm going

[WITNESS: Kenworthy]

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       to -- as you well know, the technical rules of evidence
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       don't apply in these proceedings. I'm going to overrule
       the objection. We will have the opportunity, as you will,
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       to inquire into the basis of the statement. And, we'll
 4
       decide, as a matter of our discretion, what weight, if
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 6
       any, to give to the statement by Mr. Kenworthy. And,
       we'll also deny -- or, overrule your renewed objection to
 7
       any other material that should be stricken.
 8
                         So, now, anything before we turn for
 9
       opportunity to cross?
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11
                         (No verbal response)
                         CHAIRMAN GETZ: We'll turn first to
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       Mr. Richardson.
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                         MR. RICHARDSON: Thank you. Good
15
       morning, Mr. Kenworthy.
                         WITNESS KENWORTHY: Good morning.
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17
                           CROSS-EXAMINATION
     BY MR. RICHARDSON:
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          You have reviewed the testimony in this proceeding
19
     Q.
20
          filed by the other parties, I assume?
          Yes, I did.
21
     Α.
          Okay. And, is it fair to say that one of the issues is
22
     Ο.
          the timing for the review under the SEC versus under
23
          the Planning Board or local review?
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[WITNESS: Kenworthy]

1 A. Yes.

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- Q. Okay. And, would you agree that it's the Planning

 Board's position that they could adopt an ordinance in

 six months or so, is that a fair characterization?
 - A. My understanding, from the testimony, was that the ad hoc committee would take a period of approximately six months, followed by approximately three months for the Planning Board to deal with that material.
 - Q. Uh-huh. And, is --

CHAIRMAN GETZ: Well, Mr. Richardson, are we -- let me make sure that I've got full command of Mr. Kenworthy's direct and supplemental testimony. Are you asking him questions about his testimony or are you asking him questions about his opinion of other testimony?

MR. RICHARDSON: Well, I wasn't going to cite specifically to his testimony, but I understand that he talks about the time frame and whether or not this ad

hoc committee will do its job. So, I'm just trying to get

really to the merits, which is whether or not he agrees

with their time frame and what impact their time frame has

on the schedule -- I mean, on the Project, excuse me.

- 22 BY MR. RICHARDSON:
- Q. So, do you agree that, with the Planning Board's position, and I think you discuss this in your

[WITNESS: Kenworthy]

testimony, that that's a realistic time frame that can be achieved for the Project?

- No. Well, we have -- I have a number of concerns about the time frame, whether or not the six to nine months I think is -- we have concerns that the outcome that has been charged of the committee and the Board can be achieved within that six to nine month time frame, or even if it will ever be achieved at all, in that it would need to come before the Town for a vote. And, it is further unclear, as to whatever was being voted on by the Town at some point in the future, what types of timing concerns, guidelines, regulations would be in place in those regulations. So, that's all of concern.
- Q. So, to get back to the question, do you believe that the Planning Board's proposed time frame for review as matching a nine month time period for the SEC is a realistic one?
- A. Well, no, I don't. But, to make sure I understand the question, the nine months that we are discussing is for, as I understand it, for the Board to actually adopt regulations. Not the nine months in the SEC process to actually review a project and issue a decision.
- Q. Right. But isn't -- isn't the Planning Board arguing

[WITNESS: Kenworthy]

that they could have their ordinance done before you would submit an SEC application?

- 3 A. I do not believe so.
- 4 Q. All right.
- A. In my testimony, I indicated that we will be submitting an application by the end of this year.
- 7 O. Uh-huh.

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- 8 A. And, I understand nine months to be longer than the end of this year.
- Q. Okay. What has been your experience with the local
 Planning Board and ZBA process? Has it moved according
 to an aggressive schedule?
 - A. No. I think we have a number of experiences that I have testified to, in both my direct prefiled testimony and I think to a lesser extent in my supplemental testimony, with the ZBA, on a decision regarding an area variance for a meteorological tower, which was initially applied for in June of -- I apologize if I forget the date, it's either June or July of 2009, it is in my testimony. That process for an area variance for a temporary meteorological tower went through five public hearings from June, until a decision was finally issued in October of 2009. That decision was appealed in a motion for rehearing, which was filed by the

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[WITNESS: Kenworthy]

Blocks. Despite our opinion that there was no new evidence provided or procedural errors that were pointed out in the granting of that variance, a rehearing was granted by the ZBA, who subsequently voted again to grant that variance in August of 2010, a year later. That met tower decision is still the subject of dispute almost two years after the initial application.

With respect to the Planning Board, I think it is -- it's unclear to us, you know, what the time frames of this, of the current sitting Planning Board members will be, as we have not seen any -- any progress related to an ordinance development happen since they have been elected. One of the concerns that we have relates to a previous Planning Board, which had gone through efforts from October through February of -- October 2010 through February of 2011, in a public process, to enact ordinance changes or bring proposed ordinance changes to the voters in Antrim to vote upon. Those ordinance amendments were approved by the Planning Board and approved by the Selectmen to be put on the Warrant for the March 8th Town election ballot A noticing error had been -- a noticing error in one of the public hearings led to a situation where

[WITNESS: Kenworthy]

1 they could not be listed on that ballot.

There was subsequently a new vote by the Planning Board to advance a new set of ordinance amendments, which would have addressed this Project, in March. In response to those, that action by the Planning Board and a petition by Antrim citizens, the Selectmen then voted to have a Special Town Meeting on April 26th, in order to allow the residents of Antrim to vote on those amendments. A week later, the Selectmen reversed that decision and canceled that Special Town Meeting.

So, I think there we look at a process where the Planning Board and Town bodies went through an effort that took place over approximately six or seven months, which was ultimately rendered moot in a fairly unpredictable fashion. And, all that kind of leads to our concern about timing and the timeliness of process in the Town.

- Q. So, to summarize, I mean, two years later you still don't have the level of certainty that you were looking for from the local review process?
- A. No.

Q. Okay. And, what impact does that uncertainty have on your ability to finance a project like this?

[WITNESS: Kenworthy]

A. Well, I think there are a lot of impacts. I mean, for the current purposes, you know, since the Selectmen in the Town of Antrim petitioned the Site Evaluation

Committee, and we submitted our Petition, and a residents petition was also submitted, we have been advancing permitting studies in the Project, you know, pending a ruling from this Committee.

In the event that a decision is not made in the near term or if the Committee decides not to assert jurisdiction, we will stop those studies. And, as I've testified, the schedule, if we proceed as we currently are, will allow us to submit an application for certification in front of the Site Evaluation Committee before the end of this year. But, in the absence of a, you know, reasonable -- reasonable regulatory standards that are known to us and timelines, we cannot justify the expenditures in the permitting and design work that needs to be done to prepare an application.

As you know, I believe, or as you may or may not know, a lot of the permitting studies that are required and are typical of facilities of this nature are seasonally dependent. Thus, if we -- if we make, in our good judgment, a decision that it's not wise for

[WITNESS: Kenworthy]

us to continue to invest now in the studies that are
required, because of the uncertainty in permitting, it
will cost us a year until we can actually complete
those studies. That leads to a host of issues for us
related to --

- Q. Okay. So, to just, I don't mean to cut you off, --
- 7 A. Yes.

- Q. -- but what I'm trying to get to is the question is what impact does this have on your ability to go out into the capital markets and finance a project like this to move forward?
 - A. Principally, I think it affects our ability to understand and predict with, again, reasonable certainty what turbine supply markets are going to be, what power purchase agreement markets, we're in a competitive market for turbine supply, we're in a competitive market for PPAs. Those affect project proformas and project certainty. And, it really hampers our ability to advance the Project at all.
- Q. Okay. All right. But then the market -- let me ask you a question about the market, because I think that's different from the financing, but they may be related as well. But what is the impact on a project like this, if there is uncertainty and you're not able to

[WITNESS: Kenworthy]

1 move forward? Do the markets change or what impact does that have on the Project?

- A. Well, again, I think there are a number of impacts.

 The ability for a project to successfully negotiate a power purchase agreement requires the Project have, again, a reasonable amount of certainty that it is -- has the ability to obtain its permits. In the absence of a permitting pathway or regulatory standards at all, it would preclude us from having meaningful conversations for a power purchase agreement, for example. The power purchase agreement is an element that is very important in the financing of a project.
- Q. But are there risks in the market, if you just wait until the permitting is done and then have those conversations two or three or four years from now, what does that mean for a developer like yourself?
- A. Yes, I think there's a lot of uncertainty. As I said, these are competitive marketplaces, where there are other projects that are seeking the same limited supply of PPAs and REC sale agreements. And, to the extent that those become saturated with other projects, it would hamper our ability to compete.
- Q. Okay. So, I want to show you a document and see if you agree with it, based on that response.

[WITNESS: Kenworthy]

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                         MR. RICHARDSON: I have copies.
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       like to mark it as "BOS", I have other documents that I
       intend to use through different witnesses, so this would
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      be "14", if that's all right?
 4
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                         CHAIRMAN GETZ: That's so marked.
 6
                         (The document, as described, was
                         herewith marked as Exhibit BOS-14 for
 7
 8
                         identification.)
                         MR. RICHARDSON: They're marked just for
9
       identification. I have copies for everyone. I brought 30
10
11
      with me.
12
                         MR. IACOPINO: Do the parties already
      have it though?
13
14
                         MR. RICHARDSON: They do not, no.
                         MR. IACOPINO: I'll help you pass them
15
16
       out.
17
                         MR. RICHARDSON: All right. I have ten,
       is ten for the Committee, is that what the Committee
18
      needs?
19
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                         MR. IACOPINO: Yes.
21
                         (Distributing documents.)
22
                         MR. RICHARDSON: Did the copies go out
       to the parties yet? Do they have those?
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                         MR. IACOPINO: I only have four left.
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[WITNESS: Kenworthy]

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BY MR. RICHARDSON:
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- Q. So, what I'm showing you is direct testimony of Gary

 Long in front of the Public Utilities Commission that

 was filed last year. Do you know who Mr. Long is?
- 5 A. I am familiar with Mr. Long. I do not know him personally.
- 7 Q. He's with Public Service, is that right?
- 8 A. Right.
- 9 Q. Okay. And, if you will look at the second page, this 10 is an excerpt. It's marked "Page 16" on the bottom.

MR. LITTLE: I would like to object to this line of questioning. I mean, this gentleman apparently has never seen or had any occasion to verify these statements. This is a person whose testimony has been handed out who wasn't listed as a witness. I don't understand how, under the ordinary rules of evidence, this is an appropriate subject for examination of this witness.

MR. RICHARDSON: Well, I intend to ask him if he agrees with the statements that are in this testimony from Mr. Long, who I'm sure is familiar to all the members of the Committee, and concerning the subjects that he just testified to about the opportunities to compete in the market, in light of the delays and uncertainty that local review causes.

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[WITNESS: Kenworthy]

MR. FROLING: Mr. Chairman, I'd like to raise two objections at this point. One is, this document has not in any way been authenticated. We have no idea, the witness has not -- apparently has never seen it, except what a lawyer saying what it is is what it is. It's several sides of paper. And, the other is that Mr. Richardson is examining a friendly witness here. And, I have to say, his questions are a little bit on the leading side. And, I'd like to ask him to stay within the rules of examination. MR. ROTH: Mr. Chairman, I would concur with both of those gentlemen in their arguments about this. And, further, that it seems to me that this line of questioning is repetitive. That he's already established that he's got the witness to agree with his assertion that, after much difficulty, it seemed to me, that additional delay would create additional difficulty obtaining or attracting financing. I don't think that this adds anything. And, he should move onto something else. MR. RICHARDSON: Well, that's one of the most important issues to be decided by the Committee.

Because, as the Committee members know, the statute calls upon the Committee to decide whether or not this Project

[WITNESS: Kenworthy]

requires a certificate, considering the policies in RSA 162-H:1. One of those policies concerns delay. And, so, I'm trying to really get to the heart of the matter, which is "what impact delay has on his ability to sell to a particular market participant, who, in this case, is PSNH, is the state's largest electric utility?"

CHAIRMAN GETZ: Okay. Well, let me address a number of issues. First of all, I mean, I understand where you're going, and I think there's a lot quicker way to get there. I'm going to overrule the objections about the use of the document and about the objection to leading the witness. This is an administrative hearing, and we'll permit the examination in this manner, not the least of which is we're going to hear from pro se examiners.

With respect to this document, I'm going to permit the question about it, recognizing that the -- I think the representation by Mr. Richardson that this is the actual testimony filed in a proceeding before the Commission in which Mr. Long makes a statement, and I think it's fair to ask Mr. Kenworthy whether he agrees or disagrees with that particular statement. To the extent we need to, we can resort to the full testimony and the full record, to make sure that it's an accurate rendition

[WITNESS: Kenworthy]

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       of that testimony.
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                         But I am concerned, Mr. Richardson,
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       about just going over what he's already testified to.
                         MR. RICHARDSON: Okay.
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                         CHAIRMAN GETZ: So, if you could move
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       that along in a way --
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                         MR. RICHARDSON: I'll keep it very
       brief.
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                         CHAIRMAN GETZ: -- that's not repetitive
       to what he's already filed. So, all pending objections
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       are overruled.
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     BY MR. RICHARDSON:
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          So, if you'll see on Page 5 of Mr. Long's testimony, at
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     Q.
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          Line 16, he says, "At this time, PSNH's interest in
          entering into additional long-term power purchase
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          agreements is highly limited." How does that relate to
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          timing and the local review process?
                         MR. LITTLE: I don't know how he can ask
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       this witness a question about testimony that was given,
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20
       and incomplete even, because we don't even have the cross
       of Gary Long in a hearing that occurred approximately a
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       year ago, in a subject matter that's 200 miles north of
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23
       here.
                         MR. RICHARDSON: Well, let me -- I'll
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[WITNESS: Kenworthy]

- 1 withdraw the question, if that will make it simpler.
- 2 CHAIRMAN GETZ: And, I think the
- 3 reality, I mean, this was testimony from a year ago.
- 4 MR. RICHARDSON: Uh-huh. That's right.
- 5 But that's precisely my point, is that time is running
- 6 out. And, I think that's what the witness would say, if
- 7 allowed to answer the question.
- 8 CHAIRMAN GETZ: Well, I think he's
- 9 already -- I think you've already responded about the
- 10 delay prejudices his project.
- 11 BY MR. RICHARDSON:
- 12 Q. Okay. Well, what role does PSNH have or would PSNH
- potentially have for a project like yours?
- 14 A. Really, two roles. PSNH is the interconnecting
- utility, so we will be connecting our project to lines
- owned by PSNH. So, we work with them in that capacity.
- 17 Also, as the largest electricity supplier in New
- 18 Hampshire, they are a potential purchaser for the
- 19 off-take from the Project.
- 20 Q. So, you would be selling what commodities to PSNH, if
- 21 -- potentially?
- 22 A. Power and Renewable Energy Credits.
- 23 Q. Okay. Now, would you agree that the market is not an
- unlimited one, as Mr. Long suggests?

[WITNESS: Kenworthy]

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A. Yes, I would.
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- Q. And, what impact would delay have, in light of, if Mr.
- 3 Long's testimony is representative of other utilities,
- 4 what does that mean in terms of timing for your
- 5 project?

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- 6 A. Again, I believe we cannot enter into meaningful
- 7 conversations with counterparties for PPAs, with or
- 8 without RECs, or separate REC sales, without a project
- 9 that has a reasonable permitting path forward. These
- 10 negotiations do not happen in a speculative environment
- on projects that don't have a good chance of occurring.
- 12 So, we miss opportunities.
- 13 Q. And, by "missed opportunity", do you mean to say that
- the Project potentially wouldn't get built, if there's
- not the certainty that you need?
- 16 A. If we cannot sell the power and the RECs from the
- 17 Project, then, yes, it would not be built.
- MR. RICHARDSON: Thank you.
- 19 CHAIRMAN GETZ: Thank you. Mr. Webber,
- 20 any questions for the witness?
- MR. WEBBER: No.
- 22 CHAIRMAN GETZ: Mr. Froling,
- 23 examination?
- 24 MR. FROLING: Can I defer to Mr. Little

[WITNESS: Kenworthy]

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       first?
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                         CHAIRMAN GETZ: Well, my understanding
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       is, Mr. Froling and Ms. Von Mertens, that your position,
       as you enunciated earlier, was you didn't have a position
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      neither for nor against this proceeding. So, I would
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      prefer to go to parties who have not an established
 7
      position, before we go to the parties who have indicated
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       they're adverse to the position.
                         So, if you have any questions,
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      Mr. Froling or Ms. Von Mertens, now would be the time?
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                         MR. FROLING: I will pass then.
                         MS. VON MERTENS: No questions.
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                         CHAIRMAN GETZ: Okay. Mr. Little.
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                         MR. LITTLE: Thank you.
                         CHAIRMAN GETZ: And, then, after
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      Mr. Little, I would turn to, unless there is any
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       objection, I would go to Mr. Block and Ms. Allen. Is
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       there any objection by anybody?
                         (No verbal response)
19
20
                         CHAIRMAN GETZ: Okay. Hearing none,
      Mr. Little.
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22
                         MR. LITTLE: Good morning, Mr.
23
      Kenworthy. I'm Silas Little. I have a couple questions.
    BY MR. LITTLE:
24
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[WITNESS: Kenworthy]

- Q. First of all, have you taken through, that is you,
- 2 personally, taken through any permitting process in New
- 3 Hampshire on a facility of the scale that you are
- 4 before this Committee on?
- 5 A. No, I have not.
- 6 Q. Have you done -- have you made any applications to any
- 7 of the State agencies in connection with any -- any of
- 8 the State of New Hampshire agencies in connection with
- 9 any of the subsidiary permits that might be required in
- 10 this application?
- 11 A. Have we submitted completed applications for those
- 12 permits? Is that the question?
- 13 Q. For any -- not for this application, but have you ever
- 14 submitted an Alteration of Terrain Permit?
- 15 A. No, I have not.
- 16 Q. Have you ever submitted a Wetlands Permit?
- 17 A. No, I have not.
- 18 Q. Have you ever dealt with water quality certification?
- 19 A. In the State of New Hampshire?
- 20 Q. Yes.
- 21 A. No, I have not.
- 22 | Q. Have you dealt with any of those issues in any other
- 23 state?
- 24 A. Yes, I have.

[WITNESS: Kenworthy]

Q. What states?

Frankfort.

- 2 A. Can you clarify what you mean by "dealt with"?
 - Q. Have you been involved in the assembly of the data necessary to support the application, retention of service providers/vendors, and overseen the process through to a successfully completed application to the responsible agency?
 - A. I think that my answer would be a two-part answer. I think, in response to the piece about a "successfully completed application", the answer is "no." Have I been involved with and responsible for the management, the retaining of consultants, assembling teams to collect the data that is required for a submission of those permits, yes. In the case of both this application, in the State of New Hampshire, and in another wind project that we are currently developing in the State of Maine, in Waldo County, in the Town of
- Q. If I understand your previous statements, the matter in Maine is still a long ways from getting a final permit?
 - A. Our intention there is a similar time frame to what we hope to achieve in Antrim, where we could submit a completed permit application by the end of this year.
 - Q. But, in terms of the actual retention of the service

[WITNESS: Kenworthy]

providers, the engineers, the wetland soil scientists, the surveyors, you have not actually retained and seen the completed work product for like an Alteration of Terrain Permit, wetlands mapping, those similar activities, as a completed product? In other words, hire them, get them out in the field, get the project back?

- A. We have hired them. We have gotten them out into the field. And, we have gotten a great deal of work back in both cases. We have not completed an Alteration of Terrain Permit application. In part, as I've testified to, because some of the studies that are underway ultimately affect final facilities layout, which would need to be finalized before we complete that application.
- Q. So, you have no basis here today to make a statement about when you will actually have a completed application before the SEC, because you haven't actually done all those things necessary to have a completed application to date in your experience?
- A. Well, I do not agree that I "have no basis". I think we have provided, in my testimony, ample basis for our assertion that we will be prepared to submit an application before the end of this year. I am not the

[WITNESS: Kenworthy]

only individual on the team that is responsible for the management of Antrim Wind Energy. We have retained experienced teams, including counsel, and our owner's engineers, environmental consultants, TRC Environmental Solutions, Stantec, and others who have substantial wind energy experience that understand the requirements of both completing the studies and completing the application work that is required. And, it is on the basis of our work together with those teams that we make this assertion.

- Q. My point, though, and you would agree with me, is that at this point you're looking at the beginning or possibly the initial stages of a journey, you see the goal. But you have not actually been to the goal yet with any project?
- A. We've been involved in Antrim for over two years.

 We've spent a lot of resources and we've advanced the

 Project considerably. As I've stated, we have not

 completed any projects.
- 20 Q. Thank you.

- 21 A. That's correct.
- Q. Now, in connection with your experience in Antrim, you have not actually submitted an application to the Planning Board, have you?

[WITNESS: Kenworthy]

- 1 A. For -- for what?
- Q. Have you submitted an application to the Planning
- 3 Board?
- 4 A. We have submitted a site plan application for a
- 5 meteorological tower to the Planning Board, yes.
- 6 Q. And that was approved?
- 7 A. Correct.
- 8 Q. It was noticed for a hearing, was it not?
- 9 A. Correct.
- 10 Q. And, a quorum of the Board showed up?
- 11 A. Yes.
- 12 Q. It wasn't continued for lack of attention on the part
- of the Planning Board?
- 14 A. I do not believe so.
- 15 Q. And, it proceeded to an approval?
- 16 A. It did.
- 17 Q. Now, with the Zoning Board, you said there were "five
- 18 hearings". Actually, that was the same application
- 19 heard five different nights, was it not?
- 20 A. The initial hearing was continued, and four additional
- 21 hearings, including a site visit. So, yes, it was
- 22 continuances of the initial hearing.
- 23 Q. But that each night there was full testimony, it wasn't
- 24 continued because of a lack of a quorum?

[WITNESS: Kenworthy]

A. Not because of a lack of a quorum, no. I believe, for the most part, it was continued because the Board was distracted by issues that were not relevant to the application.

Q. Well, --

- A. Namely, the application was for a temporary meteorological tower, and the testimony was largely related wind energy and wind farms.
 - Q. Well, didn't you assist in that, because you presented to the Zoning Board of Adjustment your grand vision of a wind farm up there, and you got into an extensive discussion at the Zoning Board about that, did you not?
 - A. I believe that there are requirements for us in demonstrating the need for the variance to assert why it is that a tower that is taller than a tower allowed by right is necessary and cannot be achieved by some other means. Therefore, we need to provide information about what is required for wind energy facilities, thus, I think, ensues the connection.

We also -- the information that we presented relative to wind energy specifically was in response -- was not at the initial application, was in response to a lot of what we thought were false assertions being made by members of the public

[WITNESS: Kenworthy]

regarding wind energy, and we wanted an opportunity to present a different side.

- Q. So, part of the reason that these hearings went on is because you extended your application and your discussion beyond that just of a meteorological tower.

 And, now, you're complaining, because other people in Antrim were given the opportunity to question or offer their opinions as part of just the local control. Is that my understanding?
- A. No. I think it's the opposite. I think what I believe I stated was that, at the initial hearing, a lot of the concerns that were brought out were unrelated to a temporary meteorological tower. They related to wind energy facilities. I believe that allowing those concerns, to the extent that they were allowed, was it raises concerns that we have, and I'm talking about over from June to October, when a decision on this temporary tower was made, raised our concerns about the ability of the ZBA, in this case, to understand clearly the issues that are before it and to adhere to them.

 Our submission of additional information related to wind was in response to initial submissions by members of the public that were against wind.
- Q. So, your complaint is is that the Town of Antrim,

[WITNESS: Kenworthy]

- rather -- Zoning Board, rather than just cut off the
 decision, which would have been your desire, allowed a

 full hearing process to continue, and if I get it, the
 five hearings, that would have been one each month, the
 Zoning Board meeting once each month, to consider your
- 6 application?
- 7 A. Well, the ZBA meets Tuesdays, as needed.
- 8 Q. So, they met once each month, five hearings? Is that
 9 it?
- 10 A. I don't recall the exact dates.
- 11 Q. And, they didn't shut the meeting down, you know,
- because of a lack of a quorum. They regularly
- scheduled the following meeting?
- 14 A. Yes, I believe they scheduled a meeting at the end of each previous meeting.
- Q. So, what you're complaining about is our New Hampshire statutes, not the Antrim Zoning Board of Adjustment?
- 18 A. I don't believe so.
- 19 Q. Now, you just were in front of the Zoning Board of 20 Adjustment, were you not?
- 21 A. Yes.
- 22 Q. You made an application in the beginning of May?
- 23 A. That's right.
- 24 Q. You received Zoning Board of Adjustment approval

[WITNESS: Kenworthy]

- 1 somewhere around the 26th of May?
- 2 I believe it was the 24th, yes. Α.

years.

- 3 So, there was nothing wrong with that procedure? Q.
- This was the same meteorological tower that they 4 Α. 5 had heard in two previous hearings over the last two
 - And, if I understand correctly, when you first were in Ο. front of the Antrim Zoning Board of Adjustment on this meteorological tower, you had no counsel or other land planning professional experienced with dealing with the Town of Antrim representing you or assisting you before Is that a correct statement? the Board.
 - We did not have counsel representing us before the Α. Board when we initially filed our application. correct.
- So, now, with respect to the permitting here, if I 17 understand correctly, you need an Alteration -- you've 18 testified you need an Alteration of Terrain Permit. And, you would need that if you were before the Town of 19 20 Antrim land use boards in any event, is that correct?
- 21 Α. Yes.

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Q.

And, if there were wetlands, and there was some issue 22 O. about crossing wetlands, you would still need a 23 Wetlands Permit, just if you were in front of the Town 24

[WITNESS: Kenworthy]

[..._______

- of Antrim Planning Board?
- 2 A. Yes.
- 3 Q. And, you're going to need to deal with water quality,
- 4 and that would be something regardless of whether
- 5 you're in front of the Town of Antrim or the SEC,
- 6 you're still going to need to deal with that?
- 7 A. Yes.
- 8 Q. And, the issues with respect to the Department of
- 9 Safety, in the event that you're involved with
- 10 blasting, that would still be an issue that would --
- 11 A. Yes. And, I would be willing to stipulate that all of
- the permits that we've testified we would also need if
- we were in front of the Town of Antrim.
- 14 Q. So, in terms of getting the permits, whether you choose
- 15 to go through the SEC or you choose to go to the Town
- of Antrim, you need all those permits anyway?
- 17 A. Yes, that's correct. I would assert that we are not
- 18 choosing necessarily one way or another. The Town of
- 19 Antrim petitioned the Site Evaluation Committee to
- 20 assert jurisdiction.
- 21 Q. You've joined in that petition?
- 22 A. We have.
- 23 Q. All right. So, you are actually a petitioner seeking
- 24 to have the SEC take jurisdiction over this Project?

[WITNESS: Kenworthy]

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1 A. That is correct. And, --
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- Q. And, this Project is not a project that requires the SEC to take jurisdiction? Is that correct?
- 4 A. Was that a question?

- Q. Yes. This is not -- you're not proposing a project that meets the statutory minimum, which requires the SEC to take jurisdiction?
 - A. I think we meet one of the conditions that does allow for the SEC to decide to assert jurisdiction over the Project. It is not 30 megawatts.
 - Q. Now, in your direct testimony, you gave as an example the permitting and time-sensitive and time-consuming process, and you were referring to May, this is at your -- I believe in your testimony on April 22nd hearing.

 Have you actually gone -- you've indicated in your testimony that you're just holding up doing these projects, because you don't know where you're going to go. Is that a correct statement?
 - A. I'm not sure I'm clear on the question. Could you repeat it. We're "holding up these projects"?
 - Q. You're holding up your groundwork for this Project, because at this point you do not know whether you will be in front of the SEC or possibly before the Town of Antrim Planning Board?

[WITNESS: Kenworthy]

A. No, that's not correct. We have studies that are underway right now, and are continuing for the time being along a path that will allow us to submit a complete application in front of the Site Evaluation Committee by the end of this year. Those will continue if there's a decision to assert jurisdiction; if there's not, then they will stop. That's what I've testified to.

- Q. Now, I just want to return to the point. Is it your understanding that the Town of Antrim is not intending to place before the voters an ordinance directed to wind energy of your scale, industrial, not homeowner or residential, they're not intending to place that proposal until the March 2012 meeting? Is that what your testimony is?
- A. Honestly, I do not know when they intend to do it. I believe in their testimony it said "six months" and then "three months". Six months and three months, from which date we're not clear, and it seems to us that puts you right about March 2012, which is when Antrim holds their ordinary town meeting.
- Q. You were -- you have reviewed the testimony of

 Ms. Pinello, have you not, because you actually
 responded to that in your supplemental testimony?

[WITNESS: Kenworthy]

- 1 A. I have read it, yes.
- Q. And, wasn't she stating that the Board is looking at presenting a final article in September?
- 4 A. I'm not aware of that. Could you point that out to me in her testimony?
- 6 Q. Well, I'll --
- 7 (Short pause.)
- 8 MR. LITTLE: Apologize, Commissioner.
- 9 This questioning wasn't --
- 10 BY MR. LITTLE:
- 11 Q. Bring your attention to on Page 14, Line 10 and 11.
- 12 A. Yes, that's what I'm familiar with, the reference to "six months" and "three months".
- Q. Now, and the ad hoc committee has been meeting regularly since then, has it not, since it was formed?
- 16 A. I am aware that they have met, I believe, four times.
- 17 Q. Now, -- so, in terms of the actual experience you've had in the Town of Antrim, to go back, if I understand
- 19 your complaint, your complaint is with the public
- 20 participation aspects of the local land use boards, is
- 21 that not the case?
- 22 A. I'm not sure I understand the question.
- Q. Well, you mentioned you're in court. Now, that's a
- 24 right that the statute secured to people who can show

[WITNESS: Kenworthy]

they have the necessary status to challenge the

decision of a land use board. Do you understand that?

- 3 A. Yes, I do.
- Q. So, that's nothing that's within the control of the Town of Antrim, is it?
- 6 A. No.
- 7 Q. And, similarly, the Antrim Planning -- the Antrim
 8 Zoning Board proceeded with your application back in
 9 2008, that you made without counsel, went through five
 10 hearings, they held the hearings regularly, they
 11 rendered a decision. And, your complaint there is that
 12 they allowed people to talk?
- 13 A. I think I've testified to the concerns about that
 14 process.
- 15 Q. And, then, that was appealed to the Superior Court?
- 16 A. It was.

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- Q. So, your complaint then is with the New Hampshire
 statutes that permit people to participate in land use
 decisions, is it not? Not with the Town of Antrim
 Planning Board or the Town of Antrim Zoning Board?
 - A. No, I don't believe that's correct. I think I've
 testified to the concerns about the process that the
 ZBA led for the initial and the rehearing process
 related to the temporary meteorological tower. I think

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[WITNESS: Kenworthy]

there are other concerns that are related to the process that the Planning Board went through from October, and I guess with what the Town has to do with the ordinance amendment process that was begun by the Planning Board in October of 2010 was largely at the behest of the ZBA, to request that they provide clarity in their ordinance related to meteorological towers that were not tied to small wind energy and for wind energy facilities. That board undertook an effort in the public sphere to make those amendments, they offered those amendments, they were approved, and they were put on the ballot. A noticing error kept them off. They were revoted to be put on the ballot. A new Planning Board, again, this is in my testimony, came in, and one of the very first things that they did was to vote to reconsider the approval of those proposed ordinance amendments in a meeting where this six-month process that had transpired was not noticed that it was going to be handled by the Planning Board at that meeting. It was not on the agenda for that meeting. The current Chair of the Planning Board, who had participated in the initial work from October through February, --Mr. Kenworthy, --

[WITNESS: Kenworthy]

- 1 A. -- was not present at that meeting. These are --
- Q. Mr. Kenworthy, the question was "your complaint is with the public participation in the local land use board function?"
- A. I believe you said that my concern was with the statute, and not with the Planning Board, and I'm trying to correct that.

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- Q. Well, the statute provides for all of that. The statute provides noticing error. The statute provides for the Planning Board to recommend amendments, does it not?
- MS. GEIGER: Mr. Chairman, I'm going to object to this question. I believe that now Mr. Little is testifying, and I don't think that that's appropriate.
- CHAIRMAN GETZ: Well, two things, I think, Mr. Little. I think we've covered this ground, at least once --
- MR. LITTLE: Thank you. I think I've made my point. Thank you.
- 20 CHAIRMAN GETZ: Okay. Let me just note 21 one thing. We're going to break for lunch at 12:00, just 22 so folks know that in advance. And, I would turn now to 23 Mr. Block. Do you have questions for the witness?

MS. BLOCK: Yes.

[WITNESS: Kenworthy]

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                         MR. BLOCK:
                                     I'm sorry?
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                         MS. BLOCK: "Do you have questions for
       the witness?"
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 4
                         MR. BLOCK: Yes, I do.
 5
                         MR. HARRINGTON: Excuse me, Mr.
 6
       Chairman. Could they just identify who they're
       representing, so we can get it straight for each when
 7
 8
       their cross-examining people?
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                         CHAIRMAN GETZ: Well, Mr. Block is the
       spokesperson for what initially was the "Abutter Group",
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11
      but we granted the motion to reformulate. So, Mr. Block
12
       is a spokesperson, we can call them the "Block Group", on
      behalf of the abutters, plus a group of non-abutters who
13
14
      have been part of an ongoing collaboration in the Town.
15
                         MR. HARRINGTON: In opposition to the
       Project? Okay. Thank you.
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                         CHAIRMAN GETZ: And, we'll call the
18
       other group the "Allen Group".
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                         MR. BLOCK: Hello, Mr. Kenworthy. How
20
       are you doing today?
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                         WITNESS KENWORTHY: Good.
                                                    Thank you.
    BY MR. BLOCK:
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         Let me see. You claim that Westerly Wind -- you talked
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{SEC 2011-02} [Morning Session Only] {06-01-11}

about Westerly Wind and their 700 megawatts.

24

[WITNESS: Kenworthy]

understand you've now clarified that this morning.

Could you please further clarify what you mean about

"the principals". In other words, in what capacity did

they get that work done? Can you explain that in a

little more depth?

- A. I certainly can, to the best of my understanding. The principles of Westerly Wind, being Joe Cofelice, Peter Mara, and Sean McCabe. Sean and Joe, in a previous capacity, were employed at Catamount Energy, which was an energy -- an independent energy company based in New Hampshire, focused on wind energy. Joe was the President. I believe -- I believe Sean's role was -- it's in his resumé that we've submitted, I think it's either a VP of Development or a Senior Development Manager. And, in their capacity as Senior Development Manager and President of Catamount, they were responsible for the development, construction, financing, operation and maintenance of those 700 megawatts.
- Q. And, what was the time frame on this?
- 21 A. I believe it was from 2002 through 2008, roughly, 22 subject to check.
- Q. Okay. The other half of Antrim Wind Energy, as I understand, is Eolian Renewables, is that correct, the

other 50 percent owner? 1

> That's correct. Α.

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- Okay. And, you state in your testimony that you have a 3 Q. development portfolio consisting of five wind energy 4 5 projects with a total nameplate capacity of 6 approximately 80 megawatts in New Hampshire, Maine, and 7 Vermont. Can you give us some specifics on that? Where are each of those projects and what is their 8 status?
 - We have the Antrim Project in New Hampshire. Α. the only project that we're currently developing in the State of New Hampshire. We have two sites in Maine, which I referenced in -- on Friday in the technical session. One of them is in the Towns of Orland and Dedham; another one is in the Town of Frankfort, in Waldo County. The Waldo County project is -- we have -- it's somewhat analogous to Antrim, although also somewhat different. We have commenced permitting studies there, we have several years of wind data, we have done design engineering, and are in the process of working with the Town and working with the state entities on establishing kind of full study protocols, in an effort to hopefully submit an application by the end of this year. That project is anticipated to be a

[WITNESS: Kenworthy]

10 megawatt project. In Orland and Dedham, Maine, it's in two towns/one project. We've moved a little bit more slowly. We've had a meteorological tower on that site for about 15 months now. In the Town -- on the Dedham side, we've retained -- Tetra Tech is our engineers there, and Soule is our surveyors. And, we have done initial project mapping, critical issues analysis, preliminary environmental reviews, and wind resource modeling. We intend to advance that project more aggressively through permitting in 2012.

And, then, we have two sites in Vermont that I will not disclose the locations of, that we have leased property, and are in the earliest stages of development.

- Q. How early? If you can compare it to what stage you're in, I understand -- I mean, I've been following the Antrim process. So, can you sort of parallel, tell us at what stage you're in in Vermont, compared to, you know, at what point you were in Antrim, so I can understand that a little better?
- A. One of the projects in Vermont has existing meteorological data. And, we have done a critical issues analysis and preliminary environmental review, but we have not commenced any studies. And, that

[WITNESS: Kenworthy]

- 1 project is about a 26 megawatt project.
- The other project is a project where we
- have -- we have a property control in a lease, but we
- 4 have not done anything with respect to wind resource,
- we have no meteorological data on the site, and nothing
- further has been commenced, other than the actual lease
- 7 negotiations.
- 8 Q. Do you have an idea of the size of these two projects
- 9 or what they will be, if it progresses like you'd
- 10 intend?
- 11 A. Yes. I think the first one, as I mentioned, is about a
- 12 26 megawatt project and the second is about a 20
- megawatt project.
- 14 Q. Okay. Thank you. Let's go back to Frankfort, Maine,
- for a minute. Now, I understand that -- I think you've
- 16 mentioned twice now that you feel that Frankfort,
- Maine, and Antrim seem to be pretty parallel in terms
- of how advanced the process is in moving forward for
- 19 you. And, I understand you would like both to possibly
- 20 be ready to have applications submitted by the end of
- 21 year, is that correct?
- 22 A. That's right.
- 23 Q. Okay. Now, I've got a question about Frankfort.
- 24 Loranne, if you could help me with this. We have an

[WITNESS: Kenworthy]

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exhibit that I've already turned into the Committee,
 1
 2
          which I've called "RB-1", which is an article in the --
          it's an article in the Bangor Daily News, and a copy of
 3
          the draft of a "Proposed Commercial Wind Energy
 4
          Facility Moratorium", which was just voted on in this
 5
 6
          past week in Frankfort. And, --
                         CHAIRMAN GETZ: Well, let's just hold
 7
       for a moment and make sure --
 8
 9
                         MR. BLOCK: Okay.
                         CHAIRMAN GETZ: -- that the witness and
10
       the parties and the Committee have a copy.
11
                         WITNESS KENWORTHY: I do not.
12
13
                         MR. BLOCK: Loranne, can you make sure
14
       that Jack has one of those.
15
                         MS. BLOCK:
                                    Sorry.
                         (Ms. Block distributing documents.)
16
     BY MR. BLOCK:
17
18
          Now, the article states that "residents voted earlier
     Ο.
          this week", this article was actually published on May
19
20
          27th, so, several days ago, "to put a six-month halt on
          all wind development in Frankfort." And, there was a
21
          "special town meeting [this past] Monday lasted about
22
          three hours", "89 votes in favor of the moratorium and
23
24
          37 votes against".
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[WITNESS: Kenworthy]

I have attached to this the draft of the moratorium, which stated that "This prohibition encompasses any form of on-site testing, the placement of meteorological towers, and any earthwork or construction". Also, "all Town boards are prohibited from accepting applications, processing applications, and issuing any or all authorizations, permits, licenses and approvals."

Since this is now the beginning of June, the six-month moratorium will bring this to December. So, given that, and given the fact that the moratorium will stop effectively all testing activity from now until then, how do you anticipate being able to submit an application before the end of year in Frankfort? Well, I think there's a couple answers to that. One is that the moratorium is in place for six months or until an ordinance is enacted. So, there could be an ordinance which is voted upon well before six months. We have reason to believe that that may take place, which may not be reported in the Bangor Daily News. With regard to the ongoing studies, we do not -- it's certainly subject to question at this point whether or not towns have any authority to regulate or place moratoria over conducting studies on a site. This is a

[WITNESS: Kenworthy]

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site that has three existing communications towers on it on which the anemometry is installed. So, we did not erect a meteorological tower; it was there. It's been there at least since the '80s, with lots of different equipment installed on it. The required studies that would need to be done include additional wetlands delineations, natural communities mapping, things that involve people walking on property. And, we do not believe that those are legally able to be prohibited by a moratorium. Certainly, we recognize that an application cannot be submitted until some ordinance comes out of the moratorium process. We have worked with other towns. For example, the Town of Orland, who unanimously voted in a moratorium, and came out with an ordinance several months later that we are perfectly happy working within.

Q. Okay. So, I understand, when I read their moratorium draft here, the purpose -- one of the purpose is and the necessity is because it says "The Town of Frankfort currently does not have a comprehensive plan, zoning, land development regulations, or other applicable ordinances in place." So, I read this as part of the process has been to form a committee, which is going to start to research and put together some kind of

[WITNESS: Kenworthy]

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ordinance to cover this. Is that your understanding also?
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- A. That is what is happening. There are six

 self-appointed individuals, in the case of this

 moratorium, who will be attempting to draft regulations

 to bring to the Town for a vote. That's right.
- 7 Q. Do you see any parallel there with the ad hoc committee
 8 here in Antrim attempting to create regulations that
 9 will -- any parallel with the ad hoc committee here in
 10 Antrim that is going to work on drafting zoning
 11 regulations? And, why not?
- 12 A. Well, it's a different state, it's a different town,
 13 it's different people, a different process. It's a
 14 very different process, in our minds.
- 15 Q. Okay.
- 16 A. I should also point out, if I can finish that?
- 17 O. Sure.
- A. That the State of Maine does not have a body equivalent to the Site Evaluation Committee that would be, you know, that could perform a similar role in that context.
- Q. Okay. Now, if, indeed, the project in Frankfort is stalled for several months at least, while they work on this, doesn't that therefore kind of put Antrim in the

[WITNESS: Kenworthy]

forefront of being, in effect, the most advanced

project that you're working on right now or at least

has the possibility of being that?

- A. I think, regardless of what happens in Frankfort,

 Antrim is the project that we have spent the most time
 on, it's the project we have invested the most in, and
 it's the project that we would consider the most
 developed.
- Q. Okay. So, therefore, wouldn't it be fair for us to say that it appears that Antrim is your training ground, as you've objected to?
 - A. No. Again, because the Applicant here is Antrim Wind Energy. Antrim Wind Energy is made up of Eolian Renewable Energy, which you've just spent time talking about our projects. The other member of that group is Westerly Wind, who, as I've testified to, its principles have successfully developed, financed, managed the construction and operation of over 700 megawatts of wind energy facilities. So, I do not believe there is any testing happening.
- Q. Okay. Except they're not here, and you're the only one
 I have to question, so -- continuing on. Page 11, Line
 16, of your testimony, you state the project site
 possesses adequate -- "adequate distances from proposed

[WITNESS: Kenworthy]

turbine sites to residences." What is your definition
of "adequate" in this case?

- 3 A. This is on the original testimony?
- 4 Q. In your original testimony, correct.
- 5 A. I'm sorry, what line again?

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- 6 Q. I believe it's on Page 11, Line 16.
- 7 A. Yes. Well, in this case, I believe, and this is also subject to check, but I believe that the closest residence to a turbine in our current layout is approximately 2,200 feet, and that we believe is adequate.
- Q. Okay. So, do you -- by the way, can you tell us who lives in that close? Do you know the names yet of --
- 14 A. I know many of the names. I don't know offhand who is
 15 in --
 - Q. Okay. So, you're saying that a setback of less than one half mile is adequate for protection from sound, shadow flicker, and viewshed issues, is that correct?
 - A. I believe that sound and flicker are elements that are studied largely independent of distance. Distance is a contributing factor. But I think they are studied independently to see if you're within compliance of acceptable standards. So, I think those are somewhat separate issues. But, I do believe that, for the

[WITNESS: Kenworthy]

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purposes of protecting public health, safety, and welfare, the setbacks that we have in Antrim are adequate.
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- Q. All right. So, you're saying that less than a half a mile is adequate? I just want to be sure. That's what you're saying?
- 7 A. Yes. I'm saying, in this instance, --
- 8 Q. Okay.

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- 9 A. -- that 2,200 feet is adequate.
- Q. Okay. In the supplement testimony, on Page 9, Line 10, you say "extensive and expensive studies are fully underway". And, I know you mentioned it earlier today.

 Can you just be a little more specific on what studies are being done right now, maybe list them for us? And, let us know when they started, when they commenced, each one?
 - A. I do not have a list of the exact dates that we have started which specific studies. I can tell you that we have either commenced and completed or commenced and are ongoing studies related to raptor migration, raptor nests, related to nocturnal avian migration with the radar, with acoustic bat studies. All of those have been commenced, and some of them have been completed at least for this season. We have commenced work on

[WITNESS: Kenworthy]

natural communities mapping. We have commenced work on vernal pool studies. We have commenced -- obviously, there are engineering efforts that are underway for the civil engineering efforts. Wind resource analysis is constantly ongoing. We have commenced initial discussions to develop the scopes and commence the work for the kind of historic and archeological studies, which have then been approved to commence this month, in June. I think that's a reasonable approximation of what we have commenced so far.

- Q. And, I assume there are a number of people or organizations working this. Can you give us an idea of who some of them are who are doing some of the major studies?
- A. Yes. For the most part, TRC is our -- they're doing a large amount of the environmental consulting work, and also some of the work on the cultural, the historic, and prehistoric side. Stantec is the consultant that we're using primarily on the bird and bat issues, specifically bird and bat radar and acoustic bat. We are working with TRC and others, including Soule on the civil engineering side and the surveying. That's a reasonable approximation.
- Q. Okay. Continue with your supplemental testimony, on

[WITNESS: Kenworthy]

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          Pages 3 and 4, most of that you deny any vagueness to
 2
          your proposal. I guess you're objecting to our
          characterization of your proposal as being "vague" and
 3
          not really -- "vague" -- "still vague and undefined",
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 5
          that's how we evidently characterized it. But the
 6
          properties leased have changed since you started on
 7
          this, I know you've added more properties to it. The
          number of turbines that you propose has changed, I
 8
          think a couple of times, and it's still not decided, as
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          far as I know. The extent of the ridge has changed.
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          The early map I saw is very different from the map I'm
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          seeing now.
                         MS. GEIGER: I'm going to object, Mr.
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                  I think Mr. Block is testifying. If he has
14
       Chairman.
       questions about his supplemental prefiled testimony, I'd
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      be happy to hear those. But, right now, I think he's
16
       offering his own information into the record, which I
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       would object to.
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                         MR. BLOCK: I'm sorry, but I really
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       didn't hear the last part of what you said.
                         MS. GEIGER: I think, from what I'm
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      hearing, Mr. Block, I believe that you are providing your
22
       own information in introducing that, attempting to into
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the record, rather than asking Mr. Kenworthy --

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[WITNESS: Kenworthy] 1 Okay. All right. MR. BLOCK: 2 just introducing this, okay? MR. ROTH: Ask him if he agrees with 3 that. 4 5 BY MR. BLOCK: 6 I'm just saying, now --Q. If I could answer that question? 7 Α. Okay. Sure. I didn't ask --8 Q. No, I do not agree with that. And, all those things 9 Α. have changed, as I testified to in my response, 10 precisely once. In other words, the extent of the 11 ridgeline, the number of the leases, and the number of 12 the turbines has changed one time. And, I think, as 13 14 this Committee is aware, there's been submissions, formal applications for wind energy facilities that 15 have changed drastically, in number, size, and 16 17 configuration of turbines, well after application has 18 been accepted. So, I don't think it's particularly relevant. 19

Q. All right. Then, let's just get down to details now.

Can you now give us any specific details of how many turbines you propose or is that still -- narrow that down any?

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A. I think what we have submitted in our application and

[WITNESS: Kenworthy]

1 my testimony is the extent of what we can provide.

- Q. Okay. During the tech session, I thought I heard you say something about "there were certain factors that might prevent you from putting in as many as ten."

 Could you elaborate what some of those factors might be?
- A. There are numerous factors that affect where and how many turbines you can place. And, it has to do with the wind resource, that have to do with the environmental conditions on the site, that have to do with the final kind of interconnecting, technical conditions related to interconnection. All those are relevant.
- Q. Okay. You are talking -- you're saying "up to ten turbines in the 2 to 3-megawatt class". So, I think you were talking about 3-megawatt turbines if, perhaps, you had to go with fewer, is that correct, that you would consider?
- A. No. It's not "if we have to go with fewer". We're
 going to be optimizing a site based on the studies that
 we are currently conducting.
 - Q. Okay. If you do use 3-megawatt turbines, can you give us an idea of what the height of those turbines would be?

[WITNESS: Kenworthy]

- 1 A. Less than 475 feet, as I think we have attested to.
- Q. So, the 3-megawatt turbines are the same height as the 2-megawatt turbines, is that correct then?
 - A. No. You're welcome to find information about turbine specifications online. I know it's available there.

 There are many, many different turbines, of many different sizes and shapes, by different manufacturers, of different size classes, with different rotor diameters. And, there is no kind of catch-all "2s are
- 11 Q. Okay. Is there a maximum output that the

 12 infrastructure adjacent to your proposed site will

 13 accommodate. Is that -- that I would assume would be a

 14 factor?
- 15 A. It is a factor.

the same as 3s".

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- Q. Okay. Have you already signed any power purchase agreement with PSNH?
- 18 A. No, we have not.
- Q. Okay. Your testimony, on Page 20 of your regular
 testimony, Lines 8 through 12, you conclude "As a
 result of these experiences over the past two years,
 and the continuing struggles between and among the
 Town's governing land use bodies to agree on and adhere
 to appropriate processes and decisions and the failure

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[WITNESS:
                                    Kenworthy]
          to act upon the stated wishes of the Antrim residents,
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 2
          Antrim Wind Energy has no confidence that the Town
          would be able to fairly review an application for a
 3
          wind energy facility." So, my question is, why,
 4
 5
          therefore, did you go back to Antrim for a third time
 6
          to seek permitting for your project?
 7
     Α.
          We didn't.
          Was it somebody else?
 8
     Q.
 9
          No. What are you referring to? The meteorological
     Α.
10
          tower?
          Well, you applied -- you applied for a height variance.
11
     Q.
12
          Right.
     Α.
13
     Q.
          And were granted that. You applied for a site plan
14
          review -- you submitted a site plan review for the met
15
          tower, and were initially granted that. And, now,
          you've just submitted another variance application for
16
          height and use. So, I see that as a third time coming
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          to the Town -- to a Town board for -- with an
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A. Okay. I think what you just quoted to me on Lines 11 and 12, if I'm correct, on Page 20 of my testimony, is that "Antrim Wind Energy has no confidence that the Town" --

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application.

(Court reporter interruption.)

[WITNESS: Kenworthy]

1 WITNESS KENWORTHY: I'm sorry.

2 **BY THE WITNESS:**

- A. "Antrim Wind Energy has no confidence that the Town would be able to fairly review an application for a wind energy facility."
- 6 BY MR. BLOCK:
- 7 Q. Okay.

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- 8 A. Which is very different from a temporary meteorological tower.
- Q. But I was at the Planning Board hearings when you applied for the site plan review, when you submitted that for the met turbine -- met tower. And, I believe that you were applying for that as an accessory use to a wind turbine facility, is that not true?
 - A. I don't see how that relates. But, yes, we did apply for it as accessory to and antecedent to a public utility, which is an allowed use by right --
 - Q. To a public utility, namely --
- 20 got to stop talking over one another or Mr. Patnaude is
 21 not going to get this in the transcript. So, let's have a
 22 breath between questions and answers.
- MR. BLOCK: All right. I'll continue
- 24 on.

Kenworthy] [WITNESS:

1 BY MR. BLOCK:

- 2 Now that the ZBA has granted the current variance, do Q. you have any intention of withdrawing this petition to 3 the SEC at any point? 4
- 5 Α. No.

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- 6 Do you intend at any point to also submit an Q. 7 application for a wind energy facility to the Town of Antrim? 8
- 9 Α. I'm not sure I understand the question.
- Do you intend to, regardless of how things go here, do O. you have plans or are considering going to the Town of Antrim with an application to propose a wind energy 12 facility?
 - I guess, maybe the question doesn't make sense to me Α. "regardless of what happens here". If the Site Evaluation Committee does assert jurisdiction over the Project, we will be submitting an application to them for the wind energy facility. And, as I think we have indicated a number of times, we are perfectly willing to continue to work and intend to continue to work with the Town of Antrim to reach various agreements on Project conditions, on PILOT agreements, on a number of things that are of particular concern and interest to the Town of Antrim. So, we certainly would do that.

[WITNESS: Kenworthy]

- Q. So, there is a possibility that you might, at some point, come to the Town of Antrim with an application?
- A. Can you rephrase the question for me? You said initially "irregardless", "regardless of what happens here."
- 6 Q. All right.
- 7 A. What are you asking me?
- Q. I'm just asking, is there a possibility that you might approach the Town of Antrim and go through the Town procedure to apply for and try to get permitting for a wind energy facility?
- A. As I've said here, we have no confidence that the Town will be able to fairly review a wind energy facility.

 So, I think, from our perspective, if jurisdiction is denied, and, really, regardless of what happens in the town, we are stopped indefinitely.
- 17 Q. Okay.
- 18 A. And have no intention to immediately prepare for and file an application with Antrim.
- 20 Q. Okay. All right. That's clear. Okay.
- 21 CHAIRMAN GETZ: Mr. Block, how much more 22 cross do you have?
- MR. BLOCK: I've got really two more questions.

[WITNESS: Kenworthy]

1 CHAIRMAN GETZ: Okay.

2 MR. BLOCK: Okay.

3 BY MR. BLOCK:

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- You seem to be -- earlier, you seemed to be blaming the 4 Ο. Town of Antrim for delays, the ongoing delays in the 5 6 process. I just would like to know, are you willing to concede that Antrim Wind Energy's continuous and 7 multiple, simultaneous approaches to permitting has 8 added to those delays?
 - No, I don't believe they have added to the delays. Α. think they have, in each instance, been an effort to find a solution which would avoid delay and avoid extensive and expensive litigation. We've been unsuccessful in those efforts, as you're aware.
 - All right. One other thing, I have Exhibit RB-2. Ο. Loranne, if you'd give a copy to Mr. Kenworthy, so he can just take a look at this. And, we have a few copies for other people. What I have here is a document. I'd like you to confirm that, that this is the original met tower height variance application that you submitted to the ZBA in Antrim on July 7th, 2009? Is that correct?
- This appears to be part of an application, yes. 23 Α.
- This was the basic application form. 24 Okay. It wasn't

92 [WITNESS: Kenworthy]

the supplementary materials. So, --

2 A. Well, yes, it is the basic application form. But the supplementary materials contain responses --

Q. Responses. But I'm talking about --

- 5 A. -- to components that was on the form.
 - Q. -- what you submitted on July 7th, you signed this on July 7th, and it looks like it was received by the Town of Antrim on July 8th, or there's two dates, "July 8th and July 10th" there. Is that correct? This is the application you filled out and signed on July 7th, 2009?
- 12 A. It appears to be part of that application, yes.
 - Q. Okay. Now, if you look at the fact that this application was filed on under Article XIV-D, Section D-1-b, which happens to be the Small Wind Energy Systems ordinance -- or, article in our zoning, and that the answers to the questions about the first, you know, I assume you knew at the point that you needed to satisfy five criteria to be granted a variance. The questions you have here on Page 2 primarily, for the first three criteria, are pretty inadequate, just a one-line thing that, for instance, says "The value of surrounding properties will not be diminished because: [it's] a temporary structure, not [exceeding] three

[WITNESS: Kenworthy]

years." And that, if you turn to the last page, you'll 1 2 see that the last two criteria, the "substantial justice" criteria and the "spirit of the ordinance" 3 criteria, were never even addressed in this 4 5 application. I would just like to know, with this as 6 your initial application, wouldn't you admit that it 7 was absolutely justifiable for us to characterize your attempt as "amateurish", and obviously based on a lack 8 9 of experience when you came to Antrim? I don't agree with that. I think that there were 10 Α.

- some omissions in the initial application, in part, due to the way that the application on the Town of Antrim's website is structured. In other words, the criteria that you mention are listed under for a use variance, and, as such, they were not answered in an application for an area variance. This was not all the information that was submitted as part of this application. We later completed that section of information, as the Town noted that it was unclear for us that we were going to need to supply that --
- Q. I agree that you did --
- 22 A. -- with this application.

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Q. -- you did complete it, but you completed it over a month later. You submitted an amendment on

[WITNESS: Kenworthy]

August 25th, after you came to hearings and after it
was pointed out to you that this application was
woefully inadequate, didn't even address two of the
criteria.

A. I don't recall that --

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- 6 Q. And, it shouldn't have been accepted. Well, --
- 7 A. I'm not sure why we're talking about the met tower.
 - Q. I'm talking about the fact that you challenged us in our testimony, you challenged that we claimed that we viewed Eolian Wind Energy as an inexperienced company, that did not have enough experience to carry this through in Antrim, in our opinion, and you denied that. And, I'm just trying to show, through this application, that it seems to me you were very inexperienced at that point. That it did not take much experience to realize that there are five criteria that need to be satisfied. I guess, following a line of questioning that was earlier, have you ever, before this application, had you ever submitted any application for a variance request anyplace in the State of New Hampshire?
- 21 A. No, I had not.
- Q. Okay. So, I submit that you did not understand at the time what the procedure was.
- 24 A. Again, at the time this application was submitted, it

[WITNESS: Kenworthy]

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1
          was an application submitted, I believe, by Eolian
 2
          Renewable Energy, not by Antrim Wind Energy, the
          current applicant. That had --
 3
          Well, on the top it says "Name and --
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    Ο.
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                         CHAIRMAN GETZ: Mr. Block. Mr. Block.
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                         MR. BLOCK: Okay. Excuse me.
                         CHAIRMAN GETZ: Let him finish.
 7
                         MR. BLOCK: Okay.
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                         CHAIRMAN GETZ: Or else we're not going
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       to have --
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                         WITNESS KENWORTHY: I stand corrected.
       I stand corrected.
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                         CHAIRMAN GETZ: And, Mr. Kenworthy, when
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       I'm talking, let's get one person on the record at a time,
       okay? Do you have a question, Mr. Block?
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                         MR. BLOCK: No. I'd just, you know,
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      allow Mr. Kenworthy a chance to continue responding. If
18
      not, I have no further questions.
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                         CHAIRMAN GETZ: Okay. Mr. Kenworthy.
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    BY THE WITNESS:
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     Α.
          I guess my only response is, I would agree that there
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          was information that was missing from this application;
          it was later supplied. It is unrelated to any multiple
23
          permitting efforts related to the met tower that we
24
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[WITNESS: Kenworthy]

1	undertook to try and create a workable solution that
2	would save time and expense and avoid litigation. And,
3	again, that at this time Antrim Wind Energy was a
4	single member LLC, owned entirely by Eolian Renewable
5	Energy. It is no longer as such, as we supplied in the
6	LLC agreement redacted excerpts. It is now a LLC
7	agreement LLC with two members, that includes
8	Westerly Wind, as well as Antrim as well as Eolian
9	Renewable Energy.
10	MR. BLOCK: All right. But what was
11	relevant here was why we characterized you as
12	"inexperienced". No more questions. Thank you.
13	CHAIRMAN GETZ: Okay. It's almost
14	12:15. And, we're going to take the lunch recess, resume
15	at 1:00, and then we'll take up with examination by
16	Ms. Allen.
17	(Whereupon the Day 1 Morning Session
18	recessed for lunch at 12:15 p.m. The
19	Day 1 Afternoon Session to resume
20	under separate cover so designated.)
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