STATE OF NEW HAMPSHIRE

SITE EVALUATION COMMITTEE

FEBRUARY 7, 2013 - 1:38 P.M. DAY 3 Concord, New Hampshire AFTERNOON SESSION ONLY **DELIBERATIONS**

IN RE: SITE EVALUATION COMMITTEE:

DOCKET NO. 2012-01: Application of Antrim Wind, LLC, for a Certificate of Site and Facility for a 30 MW Wind Powered Renewable Energy Facility to be Located in Antrim, Hillsborough County, New Hampshire.

PRESENT: SITE EVALUATION COMMITTEE:

Amy L. Ignatius, Chrmn. (Presiding Officer) Kate Bailey, Engineer Harry T. Stewart, Dir.

Johanna Lyons, Designee

Brad Simpkins, Dir. Ed Robinson, Designee Craig Green, Designee Dept. of Transportation Richard Boisvert, Designee Div. Historic Resources Brook Dupee, Designee

Public Utilities Comm.

Public Utilities Comm. DES - Water Division Dept. of Resources & Econ. Dev.

DRED-Div. Forests & Land Fish & Game Department Dept. Health & Human Svs.

COUNSEL FOR THE COMMITTEE: Michael Iacopino, Esq.

COURT REPORTER: Susan J. Robidas, N.H. LCR No. 44

[DELIBERATIONS]

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                     APPEARANCES (CONT'D)
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    APPEARANCES:
                     Reptg. Antrim Wind, LLC:
                     Susan S. Geiger, Esq. (Orr & Reno)
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                     Counsel for the Public:
                     Peter C. L. Roth, Esq.
 6
                     Sr. Asst. Atty. General
                     N.H. Atty. Gen. Office
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1	AFTERNOON PROCEEDINGS
2	CHAIRMAN IGNATIUS: Welcome
3	back, everyone. We're going to resume
4	deliberations. There's one follow-up item to
5	mention during the break. Mr. Iacopino had
6	been asked to take a look and see if the AMC
7	agreement had ever been submitted in executed
8	form, because the one that was in the file had
9	signatures from the Applicant, but did not have
10	a signature on the AMC. And we heard from Dr.
11	Kimball that he had in fact executed it.
12	But Mr. Iacopino, you checked,
13	and in fact it was submitted? A signed
14	version from AMC was submitted?
15	MR. IACOPINO: We do have a
16	signed version, yes.
17	CHAIRMAN IGNATIUS: Thank you.
18	MR. IACOPINO: From both
19	parties.
20	CHAIRMAN IGNATIUS: So there's
21	no need to put any condition in about having
22	that put in the file.
23	We move now to the question of
24	aesthetics that we've already discussed and

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taken a vote that we find, from visual impact, there to be an undue adverse effect on aesthetics within the community. didn't talk about whether that's an impact that has a solution to it, in terms of conditions or mitigated steps. And so I want us to go back and work through that again and hear people's views. What is it that you find that makes it an undue adverse effect, and is it something that, for example, given your finding, you could resolve through a condition? And it may be different people have different reasons for finding it to be an adverse effect and, therefore, would have different solutions available to them. this may take a little while to go through, but I think it's really important that we do this carefully and as thoroughly as we can.

I know, Mr. Dupee, you had mentioned during the break that it's something you'd been thinking about a lot. So let me start with you, if you'd like to begin the conversation, because you had said you'd been thinking it over in the last

couple days.

MR. DUPEE: Yes, I have Madam Chairman. Thank you for the opportunity.

So, the majority of us did find that there might be an unreasonable adverse impact on aesthetics. So I thought I'd try to quantify for us or try to grasp together reasons why we might feel that way, and then some things we might be able to do about it.

So, first of all, I don't think it's because there's a mountain or there's a water body that would be visible from the turbines, because if that was the case, then we would have precious few places in the state where we'd be siting wind facilities. In fact, we've sited several which, I think we all agree, had scenic views. So I don't think it's just a question of the scenery there.

So let's talk about aesthetics for just a moment. Looking back at what the Merriam-Webster Dictionary finds, the primary definition of "aesthetics" is, "of, relating

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to or dealing with aesthetics or the beautiful." That's the Merriam-Webster Dictionary definition. We all learned in childhood "where beauty lies"; right? in the eyes of the beholder." We all know In the case of the Willard Pond area, which I'll use loosely to mean the conservation areas in total, the beholders are individuals who have chosen to visit an area that is known for its wilderness experience, and it's separate and distinct from all but the most limited anthropogenic activities. So this is a place for fish, birds, trees and, yes, for really large rocks, to exist separately from the works of man.

business as a committee, some thoughts I've been pondering: So now we know we're dealing with a population of these beholders who have a clearly defined aesthetic expectation. If they're going to a wildlife preserve which has made its mantra to be basically a place where you go not to go see humanity's actions

and buildings and things, for those users, I think it's fair for the Committee to decide that beauty is going to be found in the presence of natural things. It's not going to be the built environment for that group.

We know that the Willard Pond conservation area is a pre-existing concept. It's open, and the public has known about the Willard Pond area for many years. It's not something that's new or has been sheltered from public view. It's pretty well known what they're trying to accomplish and what they're doing, as the record communicates.

The Applicant told us that they had looked at several different possibilities for siting a facility, and they chose to site it here for the reasons they've articulated. But assuming that the Applicant chose to do that, they also, by reading the statute, recognized there was going to be a risk and that this committee would have to find certain things to be true before a permit can be granted.

So there are -- another point

to consider here is that, like I mentioned, it's not just the fact there's a mountain or a river or a lake or a stream that makes this place valuable. Basically, this is an area where there are no other nearby great ponds or undeveloped shorelines and empty viewsheds where the Audubon Society or other conservation units could pick up and move to, even if they had the desire to do so, even though they were there prior to.

so now we have sort of, I'll call it "aesthetics conflict." And I would define that, sort of as we talked about the other day, a conflict between black and white, wet and dry. If one condition exists, the other one logically cannot. So if you have a notion that you have a place to be for wild, non-man-made-generated facilities in sight, then that conflicts when you have a windmill or a radio tower or any other structure created by a human being. So we know that.

So we're going to talk about, now that we have a conflict, we have to

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decide how can we mitigate that.
                                  And Ms.
Lyons mentioned the other day, oftentimes a
technique or process is to swap something.
So we as a committee might choose to swap
something of presumably lesser value for
something you would agree to be of greater
value, because certainly you wouldn't swap
the other way around. You wouldn't swap two
tens for a five. You're not going to work
that way. In this case, we have to look at,
as the Committee knows firsthand, not just
from the exhibits it looked at, but also from
having visited the site, standing at the
waterfront of Willard Pond and looking out,
you can see in one glance what's really at
issue here: The turbines on the ridgeline
that can be visible from this place.
having thought about that, we all looked at
the exhibits that were presented during the
hearing, and we know the land that is around
this area, the nature of the land.
water, it's trees, it's ledge. It's all of
these things.
               So the Committee has to
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decide: Are there other things we could swap, one acre or two acres or 80 acres, or something else around that pond that we think would be a greater aesthetic value than the pond itself in its undisturbed viewshed?

So a question for us to think about: If we want to mitigate, what is there for us to see that would be of greater value than is currently there?

There's another argument that could be made, and I've heard it made many times, that, "Look, you have sort of an opportunity on the table right now to accept a certain amount of development, and the benefit in accepting a certain amount of development is that it will be an offsetting benefit -- in this case, land conservation." We heard about that offer made by the Applicant, which is very generous. So if the choice is to not go down that road -- i.e., to not accept to develop this opportunity -then we run the risk in the future of another development usage coming to that area which could be even more disturbing. So that's

kind of the risk that we're sort of trying to balance here.

perspective, the fact that if the wind farm was not sited here, there certainly would be a probability of some other use coming along that would be equal to or worse, if you will. But if the Committee chooses to site this facility there now, that probability is a certainty. We will have absolutely introduced a man-made structure into this environment. And we might say to ourselves, we have chosen in that case the lesser of two evils, but it's still a choice between them.

Also, given the time and attention that a number of the conservation agencies have spent to develop this super-sanctuary, I'm wondering that, once they recognize that there is a value on that property, in terms of it being used for wind generation, and if it was not sited, would that not be an opportunity for them to say, "Let's go out and do more than what we've already done," which is to try to preserve

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that area more fully? And they might make a
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         better case for that. They certainly made a
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         case for, I think, 30,000 acres. Maybe they
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         can make a case for a few more.
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                         So, the last thought I want to
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         bring up before turning it back over to Madam
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         Chairman is that we know the general court
         has passed legislation, which we all know is
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         R.S.A. 162-H. And in there is language about
         this committee requiring us to not find an
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         undue -- reasonably undue --
                         MR. IACOPINO:
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                                        Unreasonable
         adverse effect on aesthetics.
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                         MR. DUPEE: Thank you, Mr.
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         or Attorney.
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                         So they've asked us to make
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         that finding. And so I have to assume that
         if the legislature put those words into that
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         statute, it meant that this committee will
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         probably run across that circumstance at some
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         point during its deliberations on
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         applications.
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                         So if there are those amongst
         the Committee who think that a wind farm as
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I've described it, and the Willard Pond area as we've heard it described to us, if you think those are compatible in an aesthetics sort of sense, I'd be curious to hear what people think would be non-compatible. trying in my mind to understand. there's something I'm missing here. there's something else that would be inappropriate. So I would like those who -if anybody does think this is an appropriate use -- I know most of us didn't the other day -- those who do or are on the fence or thought more about it and could give us a better example, then I'd be very interested in what that might be. So, Madam Chairman, that's my remarks. CHAIRMAN IGNATIUS: Thank you. I think that's a really good starting point to try to frame what is, granted, a fairly

I think that's a really good starting point to try to frame what is, granted, a fairly subjective analysis of this that goes to the heart of what people feel about a community and feel about the intrusions that development would place on it, and what's something that we

simply accept and what's something that has gone beyond what we think we should accept.

And I think your reminder that the statute's written for a reason, there must have been some anticipation of a point at which the balance is wrong and the intrusion is greater than should be allowed was in the drafters' minds.

so, I think that is what led us to the vote we took the other day, the straw vote, that had agreement that, as proposed, the project did cause an undue adverse effect on the aesthetics of the area. Willard Pond was one of the areas discussed by some Committee members, but not the only area. And I think it's important that as we think about whether there's anything that could be done as a condition, that we not lose sight of the fact that it isn't just Willard Pond, although that was a very significant piece of it.

Other Committee members, do
you want to pick up where Mr. Dupee left off?
Do you want to -- I think we're going to want
to hear from everybody. So, anyone want to

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take it up next? Is there anyone who has a view that there are conditions that would alter your conclusion of an adverse effect on aesthetics? Ms. Bailey.

I have also been MS. BAILEY: thinking about this. And I appreciate, Mr. Dupee, your summary, because I'm kind of same at the place you are. I'm not sure I'm at the same place that everybody else is. I voted that I wasn't sure about whether it had an undue visual impact, unreasonable adverse effect on aesthetics. And so, in thinking about it and in thinking about what Mr. Dupee just said, I realize that my biggest aesthetic concern for this project really is about Willard Pond, because I think that's an important local scenic resource. And I think that I agree that it seems that one could conclude that this does overwhelm the region. I think some people believe that. And I'm not really sure where I come out on whether it overwhelms the entire region. I don't think that the statute would allow us to find an undue adverse impact because of a few

residences. But I think for me it really is about the important local scenic resource of Willard Pond.

thought: Well, maybe there is some trade that the Audubon Society would be willing to make. You know, Ms. Vissering said you could reduce the height of the towers. But I think there was also testimony that suggested that, you know, there really isn't a difference between a 200-foot and a 400-foot tower on the visual impact. But there may be a greater reduction on the visual impact if some of the towers were eliminated; although, we don't know if the project would survive that, because it may not have enough energy output.

So I was kind of just throwing up my hands, thinking: How are we going to solve this? And then I thought: Well, the Audubon Society has demonstrated that they -- that conservation is important to them. So, rather than completely reject the application because of visual impact, I thought maybe we

could make it a condition -- and this is just

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mitigated.

solutions.

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an idea -- that the Applicant try to work
with the Audubon Society over a certain
period of time to see if there's anything
that they could do to offset this great
visual impact on Willard Pond. You know, I
mean, it's sort of like Ms. Lyons was talking
about yesterday. Is there something they
could trade? So that was my idea for giving
the Applicant some ability to try to overcome
this major hurdle.
               CHAIRMAN IGNATIUS:
                                   All right.
Thank you. Who wants to go next?
                                   Dr.
Boisvert.
               DR. BOISVERT:
                              I thought about
this a lot as well, probably not as much as Mr.
Dupee.
        I look at this project as having a very
large, not footprint, but position on the
landscape. I have wondered how it could be
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"beauty is in the eye of the beholder."

is somewhat from my own personal way, that

looked through my eye when I'm out doing the

I'm not coming up with any

I'm open to them. My perspective

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work that I do, investigating archeological sites that are hundreds, sometimes thousands of years old, I stand there and look around and wonder: What was it like for people in the past at this place? And as I look around, I see -- because I work a lot in the hilly parts of the state -- I see the landscape. I look at it and think I'm looking at what they looked at a long time ago. And it gets to the concept of a sense of place. And we like -- we as a human creature like to identify with places. many people will seek out those very natural areas to sustain or acquire that sense of place. Now, there are many people who are urban dwellers who love the city and love the city landscapes and the museums and so forth. Not every person has it. But there are enough people out there, in my opinion, that do seek out and feel the need for this kind of landscape. And I look at it not just from Willard Pond, but from the other directions, literally. It's going to be seen from a lot of places. And mitigating it from one direction wouldn't necessarily mitigate it from the

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others. And I'm not quite sure I'm ready to say one view or one area is more important than another, or is the only one maybe is a better way to put it, than the others. You know, I come to this conclusion reluctantly. I understand the positive benefits of these kinds of projects. But as I look at it and I look at the question of, does this cause an unreasonable adverse effect on the aesthetics, I come down with the answer "Yes."

CHAIRMAN IGNATIUS: Thank you.

Who wants to go next? Seeing no hands, I'll take it.

As I said our first day when we first took this up, I really consider this a question of scale and context, how this project affects the reality of what the community of Antrim is. And it's very different from thinking about the ridgeline in Lempster and the development in Granite Reliable up in the White Mountain, and even the Groton ridgelines, where far more of it is isolated and is away from kind of the heart of the community. There's certainly

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people impacted, at least in Groton and Lempster. But in Lempster, far less so. when you think about Granite Reliable, you know, that's really so remote, that most of the impact is on the natural wildlife than any humans. Here, just because of the way the ridges are and the way the community development is, it seems like you've got some key locations that are part of the heart of Antrim that are very much affected. got the Willard Pond that we've talked about quite a lot that's a very special place within the people of Antrim, held dearly, but also within the region. And you have things like Gregg Lake, that's sort of a community gathering/recreation area, you know, picnicking and swimming and boating and town soccer fields and all that sort of thing. And those towers just are going to ring around and hang over that area.

Given that topography, to then think about towers that are the largest in the state, not just wind turbines, but the largest wind turbines that we have yet to

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see -- they're the same as the Granite

Reliable ones -- and they, unlike Granite

Reliable, placed in very remote places in the

White Mountains, they're being placed right

in the center of a very small community, I

find it just overwhelming as to scale and too

much for a small community.

We have a need for renewable energy. We have policies in the state that support development of renewable energy. I personally have been working on policies to support renewable energy in various jobs in my involvement with state government. don't think that means that all renewable installations are appropriate in all places. It's not an absolute requirement that if you can put one there, you must put one there. It's got to be appropriate. And in my mind, it just is too much for this location. wondered in the last couple of days: there any way that you could mitigate that? In my mind, could you bring down the height significantly enough that it becomes less intrusive? And as Ms. Bailey pointed out,

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Ms. Vissering's comment that 400 versus 200 doesn't make that much of a difference when one sees them, I'm not quite sure what to make of that, but that was her testimony. Certainly, removing towers entirely and truncating the number to something far fewer, so that some of the most intrusive ones would no longer be present, is a possibility. it seems to me that's really cutting at the entire heart of the business plan of the project. If they thought they could do with, you know, 10 instead of 20 turbines -- excuse We've got 30 megawatts. If they could do with 5 instead of 10 turbines, they probably would have come in for that. find it unlikely that you could significantly reduce the number and still make it viable. If it were a matter of just one being moved or one being deleted from the project, that would be one thing. But in my mind, it's not solved with the change of one turbine. So I end up concluding there really is no meaningful mitigation step that

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could be taken. We could write all sorts of

conditions that say, you know, if you make them 100 feet tall, or if you, you know, reduce it down to only four or something.

But those are really conditions that are saying "No" without having to say word "No."

It's sort of officially "Yes," but the conditions are so extreme, that it's effectively a "No." As I said, in the context of noise earlier, I think if that's our view, we ought to be direct about it and simply say "No."

that. It may be that people have mitigation proposals that would prevail. And so I'll stop now and want to hear from others, and really want to hear ideas both building on suggestions others made or any new ideas if there are any mitigation thoughts that people have, and any further on how you get to the conclusion the other day of finding adverse -- undue adverse impact on aesthetics, because I think we do want to be sure that that's clear in the record. And I think we spoke to it quite a bit. But to the

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extent we haven't fully fleshed it out,
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         that's something that's important to do.
                        Ms. Lyons.
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                         MS. LYONS: I'm looking at the
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         map. This is AWE Exhibit 09.
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                                         It's the visual
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                  It's -- let's see.
                                       Try to have a page
7
         number here. It's Figure 1, and it's the
8
         visual impact map.
9
                         MS. BAILEY: Which appendix in
         AWE 9 are you looking at?
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11
                         MS. LYONS:
                                     It's 09, 9A.
12
                         MR. SIMPKINS:
                                        Appendix 9.
13
                         MS. LYONS:
                                     Yeah.
14
                                      I'm not following,
                         MS. BAILEY:
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         because I'm in AWE 9, and I have Cofelice and
16
         Pasqualini -- oh, no, that's electronic No. 9.
17
         Wait a minute. My mistake.
                                       Sorry.
                                               I have to
         open up my window wider.
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                         MS. LYONS: So it's after Page 7
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         is the map I'm looking at. And according to
21
         the legend -- there's a whole legend down
22
         there -- on how many turbines would be visible,
23
         what struck me is that says 9 to 10 turbines
         would be visible in areas shaded in red.
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that's a significant part of the town of
Antrim. It also spills into the neighboring
towns also. And it doesn't seem -- you know,
it seems to be -- you know, red's pretty
alarming. But it just seems to be a majority
of the color that's on this map, without it
just being an alarming color.

I often drive down Route 9
because I go to Monadnock State Park all the
time and Greenfield. So I go through the
town a lot, of Antrim. And I think it will
change the flavor of the community and its
surrounding communities.

Now, when it comes to the mitigation, I don't -- we've been given a package of height, number. And I'm willing to keep with that, even though -- and I go back to my original conversation we had two days ago. I don't know how we arrived at that number or location, because we weren't really given a full range of alternatives to evaluate. But I'm willing to settle with those are the 10 turbines and their configuration and the height. But I don't

know what the alternate is for mitigation without fooling around with the footprint. I did offer some vague ideas. I was trying to get away from a cash settlement up front, because I don't know that that's productive, but something over time that can build up into something that helps the community ameliorate this impact to them. So I'm not sure I got anywhere closer, but that's how I'm feeling.

CHAIRMAN IGNATIUS: Is it your sense that there is a cash equivalent that could make you find that it's not an undue impact, or is it you're not sure whether there is, but we should discuss it?

MS. LYONS: Well, if it's not physical changes, then there's some sort of other compensation. So we've been talking about conservation easements, which are basically a cash outlay, because someone's going to have to be required to purchase or somebody might have to gift it. But I'm not sure that there's an interest in someone gifting it to have mitigation here. And my

feeling is that it really should benefit the public who is having the greatest impact. So it should be something that the communities -- or community wants.

CHAIRMAN IGNATIUS: All right.
Other thoughts? Mr. Stewart.

DIR. STEWART: Well, as the only one that voted that there wasn't, I think I should explain myself a little bit, although I don't -- it doesn't seem like I'm going to prevail.

question -- of course, I'm an engineer, and I go back to that. Very subjective. And I understand what the Chairman has said, to a degree, about the other approvals versus this one. But I can't quite get to the point where those approvals and the aesthetic effects are that much substantially different than this, either in geography or situation or so forth, that it merits a different conclusion. So that's really what I continue to ponder, is what is the, you know, bright line we're going to draw as a committee long

1	term, in terms of where aesthetics becomes a
2	deal breaker for a project? And I'm not
3	quite there. I mean, they all have large
4	turbines. You can see the turbines from
5	various locations. You know, the northern
6	the Granite Reliable one is out in the
7	wilderness. So you have the same wilderness
8	question, I think. Lempster, you can see
9	them, but, you know, maybe not quite so
10	prominently. So I'm really having a hard
11	time with making this subjective decision
12	more objective, in the context of the
13	history, and that's why I continue to vote in
14	the, you know, in the negative, that I can't
15	quite get to the point where there are enough
16	adverse aesthetic impacts to not realize the
17	benefits, the environment benefits of the
18	project, in terms of the clean energy goals.
19	CHAIRMAN IGNATIUS: Thank you.
20	That's, I think, well put. This isn't
21	straightforward. And I understand what you're
22	saying.
23	Other comments? Mr. Green.
24	MR. GREEN: I don't know that

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I'm going to offer a lot. I really feel like, as you said, that the Willard Pond is one of the major issues and the properties around It's a really special place. difficult, and it's becoming more and more difficult to find places like this where there hasn't been a disturbance. And we are continuing to lose this type of land throughout the state, and it would really be nice if we could keep this in its natural state and protect it forever. But unfortunately, we don't have enough money to buy all the property and keep it that way. And even the property owners that own the land apparently feel that, for one reason or another, that this would be okay to do on their property. This is a little bit emotional for me. And also, I have to look at it from a practical standpoint. Having grown up on a farm, I really want the farm to stay the way it is, and I don't think it's going to happen that way. The town has voted, a majority, for this project. There are a significant number of people who don't want

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But the way I understood it from the testimony is that the town has voted in favor of this project. With that in mind, it's difficult to say that this would be a bad development, particularly if you start to imagine that the people that own that land could do something even more intrusive into this wilderness area. I'm not in favor of wind farms one way or the other. I think they have their place. I'm not sure -- if I had to compare a wind farm compared to a sea of houses out there, it would be a difficult I think I would pick the wind farm. And I don't know if there's a way to mitigate for the loss of that natural scenery. I would hope we could find some way to mitigate it and make sure that something even worse doesn't happen in that area.

CHAIRMAN IGNATIUS: So is your conclusion, after obviously a lot of competing interests and feelings, both for and against, is it your conclusion that it would not be an undue adverse impact by allowing the project as proposed? Or are you saying that it would be,

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but you think there's a way that we should find
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                       I got a little bit lost.
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         mitigation?
                         MR. GREEN:
                                     Yeah, I'm sorry.
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                                                        I
         think it is an intrusion into that area, but I
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         think something's going to happen one way or
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         the other. And if it is going to happen, I'd
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         like to see some kind of mitigation measure put
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         in place to offset that.
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                         CHAIRMAN IGNATIUS:
                                             And any
         thought on what sort of mitigation might be
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         appropriate or available?
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                         MR. GREEN:
                                     I don't know.
                         CHAIRMAN IGNATIUS:
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14
         Simpkins.
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                         MR. SIMPKINS:
                                        Yeah, again, I
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         don't think I'm going to be much help right
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         now, but I'll just at least kind of state where
         I'm at.
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                         One of the things that
20
         resonated with me, and I think it was said
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         several times through some of the briefs, is
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         that these will be the largest structures in
23
         the state. And having spent a lot of time in
         this area myself, it's not like we're talking
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about significant-size mountains here.

Having structures that are 500 feet tall on
these relatively small mountains, kind of
what the Chair was saying earlier, the
context and the scope to me is really -- they
seem so large for this site. And maybe if
they were shorter or something, I don't think
it would be as big an issue. They just seem
so large for this area.

And, you know, the law mentions -- R.S.A. 162 mentions "aesthetics." So it was obviously something that they wanted this body to contemplate when approving a certificate. So we're left with deciding where was that line that they intended for us to draw. And, you know, this is my first wind project. But I've been on other projects with the SEC, and this pertains to all. So this is, you know, putting a pipeline under Great Bay to transport gas or, you know, a little building or a biomass plant or whatever. And when you compare a wind turbine project to those projects, these probably have the biggest

aesthetic impacts. I mean, there's not many others that go on top of a mountaintop.

You're putting a 500-foot-tall structure. So that's why I'm wondering, you know, if this doesn't -- if we determine this to be unreasonable, I'm not sure where that line is. What would -- how big an impact would you have to get to say it's unreasonable?

I'd like to find some type of mitigation, but that's where I keep running into a roadblock. I can't figure out what's an appropriate mitigation for this, but I'd like to find one.

As far as what could happen on the ridge top, I think that's a valid point. But also, I don't see, you know, the entire ridge top becoming a sea of houses, because they'd have to go through local planning.

And I think we've heard a lot from the towns here, the select board, the planning board, the conservation commission. You know, they've been planning for decades. I think they have a very good system down. So I don't think it would be something where all

of a sudden you're going to see unlimited building, because it would still have to go through subdivision and all the other town processes. And, you know, they would look at that as far what's appropriate. Also, even with houses, they're most likely not going to be 500 feet tall.

So I guess I'm stuck there. I think it is a very large impact. And I'd like to find mitigation, but I just don't -- I guess I'm stuck there on what would be appropriate mitigative measure for that.

CHAIRMAN IGNATIUS: Others? Mr. Robinson.

MR. ROBINSON: Well, I purposely went last, as I wasn't here on Tuesday to hear the discussions. And I have thought about this topic a lot. This is a very difficult thing to put a finger on at times. I will tell you that I've spent over 30 years with the State, and part of my job has been to conserve some of the jewels, some of the wilderness, some of the wildlife habitat in the state, in various parts of the state, for a lot of reasons -- Great

Bay, Lake Umbagog, the Connecticut River
Valley. We protect them for their wildlife
values, but also for their use by people. And
when you conserve an area, there's a lot of
expectations there. And they're different for
different people. But a lot of people choose
to go to these special places for solitude, I
believe, to hear nature and to see nature. I
believe that the Willard Pond area is one of
these jewels. And I agree with the Chair, that
the scale here with the wind farm is out of
sync with the area. I think it's just too
large. I think it's going to overwhelm the
quality and experience that folks might have
for going to Willard Pond for a lot of reasons.
And I don't know how you mitigate that. I have
no idea how to mitigate that. So I think you
either accept the project or you don't. And
right now, I think, as it is, it would
overwhelm the conservation values, the
aesthetic values of going to Willard Pond by
seeing these turbines there and hearing them.
I'm sure you'll hear them, too. So right now,
I can't support it.

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CHAIRMAN IGNATIUS: It's clear that there's no good proposal on the table for mitigation. A couple of ideas were thrown out that might lead somewhere. Others have said they just can't imagine any mitigation that would be meaningful. But of the ones that were thrown out, we ought to just think about them a little bit more.

Ms. Bailey said maybe there's a way you could send the Applicant back to sit down with Audubon, or it could be with others as well, to see if there's some other resolution, some mitigation that would be effective. And I assume that would be to set some finite period of time to work and come back and report back to us if there were some alternate design or some trade-off of other special lands being protected or something as a result, as a way of balancing out the intrusion to Willard Pond. Is that something that people are interested enough in the concept to explore any of the details? Lyons.

MS. LYONS: It's fairly

open-ended, and I'm not sure how you would value it.

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CHAIRMAN IGNATIUS: Ms. Bailey.

MS. BAILEY: I agree that it sounds like it's fairly open-ended. And, you know, I was thinking in terms of giving them 60 I think there's general agreement that -- well, I think, that the biggest aesthetic impact is on Willard Pond. And the Audubon Society may never be able to agree, if this project is built, that anything could offset that impact. But what I was thinking is, maybe there's something else that is -that would offset the aesthetic impact. I don't think the sound is going to be that loud, and it's probably not going to be audible all the time at Willard Pond. And personally, from the visual pictures, I think it's sort of peaceful. So I don't know if Audubon could ever imagine any scenario or any trade that would make them feel comfortable that what this project would do to Willard Pond would be worthwhile. And maybe it's just a last-ditch effort. But I thought, you know, maybe we

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could allow them to do that, because they're the ones, I mean, they know more about this than we do.
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CHAIRMAN IGNATIUS: Dr.

Boisvert.

DR. BOISVERT: As I think about it, I'm concerned about us handing over our decision authority to a small group of people, relatively speaking, who have a very specific -- and we're agreeing with their specific objectives. But it almost seems like we're sending someone in to negotiate with no leverage of their own. I don't know that that's fair.

But more to the point, this

Committee has been assembled of individuals

to represent various interests across the

state, and we're supposed to bring to the

table our perspectives, our expertise, our

judgment, and we're supposed to be

representative in some sense, and I think the

burden is on us. And I agree. I'd like to

think of some way to mitigate it. But,

although I have a vivid imagination, I

don't -- I can't come up with something. And I think it would be quite possibly extending out the decision process for a time, definite or indefinite, that would be quite possibly to no improvement. I'll confess that coming to these hearings is not my favorite thing to do, but it's a responsibility. I take it seriously. I feel that we need to discharge the responsibilities given to us under the statute to represent various perspectives.

MS. BAILEY: Could I respond to that?

CHAIRMAN IGNATIUS: Please.

MS. BAILEY: Because you say you take this responsibility very seriously, so you're not going to abdicate it. I take this responsibility very seriously as well. And I think there are a lot of benefits to the project. And I don't think by giving somebody with more expertise than us an opportunity to see if there's any way that they think it could be mitigated would be abdicating our responsibility. I agree, there's not a lot of leverage. The Audubon Society can, in my idea,

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I guess could say, no, there's nothing that could mitigate this. But our decision would be that there's a significant aesthetic impact, and so if that can't be mitigated, then the project is denied. We're not abdicating that decision. Thank you.

MR. DUPEE: If I was half as eloquent as the penultimate speaker, I would

CHAIRMAN IGNATIUS: Mr. Dupee.

have said what he said, but just not as well.

I recognize your point, Kate, is well taken, that it's good for the Committee to reach out for expertise. And I think we try really hard to do that. agree with Dr. Boisvert. I think all the parties have had a chance to speak. heard the witnesses. We've spent hours listening to them. We had the Audubon folks on the stand here, in that chair over there -- or that table over there. We asked them the question: Could it be mitigated? And the answer, indeed, was, no, they felt it could not be. So, as you point out, if we know what their position has been, why would

we want to extend it out 60 days and sort of bring the Applicant along on this trip, when we really don't believe there's a reason to think they're going to be successful?

CHAIRMAN IGNATIUS: Others?

Mr. Stewart.

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DIR. STEWART: I'm kind of hearing, in terms of the others, that there's two types of aesthetic adverse effects, if you will. And I may be oversimplifying this. it seems like I've heard some of the board -or the Committee say that it's about Willard Pond and the turbines that are visible from Willard Pond, and then there's the rest of them, the rest of the turbines. So it seems like the Committee's got to decide which of The only way mitigation with Audubon is worth discussing is if it's about the Willard Pond visible turbines, and the others are considered acceptable. So I think that's --I'm just suggesting that that's a point of decision before we, you know, turn the thing over for sort of negotiation between the Applicant and Audubon.

1	CHAIRMAN IGNATIUS: Ms. Lyons.
2	MS. LYONS: And to follow up
3	with what Harry was saying, I'm not convinced
4	it's just Willard Pond. We've heard a lot of
5	testimony that there's going to be an impact on
6	Willard Pond, but I'm still contending that
7	it's part of a larger community. Willard Pond
8	is part of that larger community. It may have
9	perhaps a plus sign against it. But I think,
LO	still, we're talking about the whole community
L1	having being adversely impacted or affected.
L2	CHAIRMAN IGNATIUS: That's
L3	certainly my view as well, that it wasn't
L4	solely Willard Pond that I was concerned about.
L5	Where do other people come out? Is there
L6	anyone's whose view is that, in reaching a
L7	conclusion of undue adverse effect on
L8	aesthetics, it's solely in the context of
L9	Willard Pond?
20	MR. DUPEE: Could you repeat the
21	question, Madam Chair?
22	CHAIRMAN IGNATIUS: Is the
23	concern, for those who have found undue adverse
24	effect, is it solely related to the impact on

1 Willard Pond? Mr. Dupee.

MR. DUPEE: I think in my case I was able to make the logical argument more convincingly because I knew that people who went to Willard Pond went there with a specific expectation. And we know that beauty is in the eye of the beholder. They're going there because they're going to see a wild place. So that expectation is there. Does that say logically that's the only concern? It's certainly the one I think I could reasonably defend.

CHAIRMAN IGNATIUS: All right.

Others? Is there anyone else who is of the view that the adverse impact is solely related to Willard Pond? Give me a hand if that's your view.

(No verbal response)

CHAIRMAN IGNATIUS: All right.

It doesn't appear that anyone else is signifying that.

And I know, Mr. Stewart, you haven't reached the conclusion that there is an adverse impact. I don't want to get that

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         confused.
                         MS. BAILEY: Can I just clarify
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         my position?
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                         CHAIRMAN IGNATIUS: Yes, please.
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                         MS. BAILEY: My position isn't
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         that it's solely Willard Pond.
                                          I think it's
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         clearly the biggest area impacted.
                                              So I'm sort
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         of with Mr. Dupee, I think. And, you know, if
         anybody thinks that my idea's worth talking
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         about, we could expand the group that they have
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         to negotiate with. But I'm getting the sense
         that, I know there's at least four people, I
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         think, who think that there's no mitigation
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         that could work, for one reason or another.
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         So, you know -- and maybe there's somebody else
         who thinks no mitigation could work.
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         there's a couple people I'm not really clear on
         their position. So I'm going to shut up.
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                         CHAIRMAN IGNATIUS:
                                             Don't do
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         that.
                         Well, we can -- I'm trying to
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         make sure everybody's had a chance to say
         what they want to say and not start taking
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         votes on things until we've really fleshed it
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out, so that no one feels locked into anything before they're ready or that each of us haven't heard from each other, because that is the whole point here, is that we're trying to gain knowledge by hearing each other's thinking. Ms. Lyons.

MS. LYONS: Being new to this committee, is there a way for us to negotiate with the Applicant on this particular issue?

CHAIRMAN IGNATIUS:

Not

I mean, I think there are ways that negotiate. you could enter a new phase and say, before there's issuance of an order, we want the Applicant, or whoever we might be asking of, to go back and consider new things and report back to us, having heard all of the deliberations. That's not the norm, but I think there's nothing that would prohibit that, except that we have the difficulty of timing and that we're already over our deadline. So maybe a little I don't know. more isn't that big a deal. I don't mean to be glib about it. But the Applicant has been the one who's been held up and, under the statute, was entitled to a

decision under a time period, and we have extended that because of the difficulty of getting through the full proceedings. So I think we need to be mindful of the delay of suspending things and going back and seeing if the Applicant wants to come back with a new proposal.

If there were -- if that were the case, then what? Then I think you go

the case, then what? Then I think you go back into new evidentiary hearings. I guess it would depend on what the new information might be.

MS. LYONS: But with the condition --

CHAIRMAN IGNATIUS: But if it's anything more than something that's very straightforward and fairly ministerial in how it plays out, I think you go back to a further adjudicative process, and then we are way beyond our statutory deadlines. So I think it gets murkier and murkier. I'm sorry. I cut you off.

MS. LYONS: No, I cut you off. Well, we're conditioning other agencies to

do -- to follow up on things. We're not conditioning. We're asking other agencies to follow up on things. Is there some way for us to condition that? It just -- we haven't heard from the Applicant. They're hearing from us, but we haven't heard from them. I think it's a little unfair. I think there's probably some good ideas out there that we're not hearing. So, not to stop the proceedings, but just to have something that then moves it forward in a way that gets negotiated.

CHAIRMAN IGNATIUS: Yeah, I think that's a good question for counsel. I'll hand it over.

MR. IACOPINO: I think the difficulty with what you're proposing is that there's due process rights not just for the Applicant, but for every party in the room. And so under either iteration, whether the Committee somehow negotiated something -- which we can't, quite frankly, because we have to be neutral, and you have to adjudicate on what comes before you -- but even the delegation of negotiating something to a state agency like

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this, you can't leave out the rest of the
parties. They all have due process rights.
And what would eventually happen is, let's say
something was negotiated through a state
         They would be coming back here.
agency.
                                          Ι
don't know with how much of the -- they'd be
coming back here for the Committee to then
consider that result or that negotiation.
how much of what has already gone on in this
docket might need to be redone, as a practical
matter, is a problem, because you're talking
different -- likely a different financial
scenario. You're talking about different --
obviously, hoping it would be a different
visual impact scenario. It may be different
impact on wildlife. Essentially, you're
opening the door for -- well, open -- you're
going to have to hear all of the parties with
respect to all of the issues that are at play
in any proceeding before the Committee.
that's the practical difficulty of delegating
something like negotiating the visual impact.
               The delegation that the
Committee usually does is really to monitor
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conditions that we impose and then to enforce in certain situations. Not to hold hearings, but to enforce. So, for instance: We impose on Mr. Stewart's division to monitor the wetlands. So if they make a boo-boo up there in their construction and they somehow violate the terms of the wetlands permit, the wetlands division is going to take care of that. So we don't have to come back here because they failed to repair, you know -excuse me, Harry -- puddles they made or something on the site, which is a lot different than negotiating a way -- or having a state agency essentially negotiate a fundamental finding that the Committee is charged with making. And that's the big difference. So that's just from a legal standpoint.

CHAIRMAN IGNATIUS: I think we are probably at a point of needing to take a show of hands on where people come down. I'm not sure there's anything more we can do, really, in airing ideas. It's really time to sort of make some choices.

want to correct before I forget about it. I referred to the Granite Reliable towers as being the same height as what we were seeing here, and they actually are not as tall.

These are taller. What's been proposed is taller than Granite Reliable. So I misspoke when I said that. I think they're both 3-megawatt generators, but the towers in Granite Reliable are just over 400 feet when you include the blade tip, and here it's just under 500 feet when you include the blade tip. So these are significantly higher.

So, of the choices that we're looking at right now -- and we can do these in any order. I guess if we were to take up, Ms. Bailey, your thoughts -- and I appreciate you trying to be creative here to think about how to find a meaningful way out of this -- those who would be interested in trying to develop a mechanism for a limited period of time for the Applicant and Audubon Society to propose some mitigation measure that would ameliorate the impacts or would be, in

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balance, appropriate, given the impacts to
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         the Willard Pond sanctuary area, those who
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         are interested in trying to pursue that kind
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         of a mechanism, please give me a show of
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         hands.
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                (Subcommittee members indicating by
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                show of hands.)
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                         CHAIRMAN IGNATIUS: Mr. Stewart,
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         Mr. Green, Mr. Simpkins and Ms. Bailey.
                         Those who are not thinking
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         that's an appropriate sort of condition to
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         pursue...
                (Subcommittee members indicating by
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               show of hands.)
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                         CHAIRMAN IGNATIUS:
                                              Dr.
         Boisvert, Mr. Dupee, Mr. Robinson and myself.
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                         Well, that's a good number.
         We have a four and four. Ms. Lyons?
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                         MS. LYONS:
                                     I didn't vote
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         because I'm waiting to hear what the other
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         proposals are.
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                         CHAIRMAN IGNATIUS: Okay.
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         must have counted you.
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                                     No, there's nine of
                         MS. LYONS:
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         us.
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                         CHAIRMAN IGNATIUS:
                                              Oh, no.
         We've got nine people.
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                         MS. BAILEY: We did the other
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         day.
                         CHAIRMAN IGNATIUS:
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                                              That's
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         right. We started out with eight before.
                         So, yeah, other ideas.
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         to look for a mechanism to create a financial
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         solution, some way of generating a value and
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         a pot of money for preservation of some other
         high-value property, which I think is the
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         kind of thing that, Ms. Lyons, you were
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         talking about as a possibility. We hadn't
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         gotten into details yet, but the concept.
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                         And, Mr. Dupee, you asked, "Is
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         that a possibility?" And you weren't sure in
         your own mind it was. But that's the kind of
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         thing you do in some other sorts of cases.
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                         So, a show of hands of those
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         who think that that's worth developing
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details around what a condition like that might look that. And before we vote, if you have any questions, because we haven't

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discussed it much -- Mr. Dupee.

MR. DUPEE: So, are we -- is the question whether or not we want to pursue this road, or is the question that we want to consider whether we want to pursue this road? In other words you're going to flesh out, as Ms. Lyons pointed out, what actually is on the table here, what could possibly be --

(Court Reporter interjects.)

MR. DUPEE: I just wanted to clarify in my mind which of two possibilities we're voting on here. Are we voting for the intention of determining that we are going to go forward and seek this type of mitigation option, or is the vote to decide whether we wish to consider proceeding on this type of mitigation option? Because if it's the latter, I could probably be in favor in that. But I need to know more details on what we're proposing to do. If it's simply to move forward, not having thought about that, I think I'd be in Ms. Lyons' camp and want to know more.

CHAIRMAN IGNATIUS: That's fair.

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I think I probably jumped a little too soon.
So let's first just explore what it might --
something like that might look like or how it
might be carried out. And if that leads to
feeling that it might be viable, then we can
take people's views on whether it's worth
continuing to develop. I mean, I think it was
a very broad concept that you began with, Ms.
Lyons, of saying, well, sometimes there's ways
you can solve things by providing money for
some other high-value lands, that in the long
run we'd be better off with that other land
being protected, even though it is at the
expense of disturbance at Willard Pond.
                                         Is
that right?
               MS. LYONS:
                           Yes.
               CHAIRMAN IGNATIUS:
                                   Okay.
                                          And
not just Willard Pond. I know that was your
comment, that it was more than just that.
               So that's the broad concept of
how that might play out. And where all this
cash would come from and who might be
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what kind of time limits you'd put on it,

involved in looking for alternate sites and

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those are all details that we'd have to sort out. So just -- you know, it's a very broad conceptual sense.

What are people's responses to that sort of idea? Ms. Bailey.

Perhaps I wasn't MS. BAILEY: very clear, but that was one of the solutions that I thought might be negotiated with the Audubon Society. And maybe we could make -- I don't know legally if this works, but maybe we could have the requirement be that they negotiate with other parties as well, and then I think that we might have to put some limits on that, about what they can do. You know, maybe they can take towers out, but they can't move them around because we'd have to start That kind of thing. But cash for other high-value property was one of the things I had in mind when I suggested that they talk to the Audubon Society. Another idea might be to eliminate two of the turbines. I don't know. But I think that was one of the tools in the toolbox that I had anticipated in this: there anything that whichever appropriate party

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should deal with this issue could come up with that would be a fair trade for the impact?

CHAIRMAN IGNATIUS: Mr. Dupee.

MR. DUPEE: Thank you, Madam So how would we structure that? Chair. Would we be telling the two parties to go out there and come back without any sort of prejudice? Or do we say that the Committee now is, on vote, maybe not likely favoring Willard Pond being changed; therefore, if the Audubon Society chooses not to do anything, that well might be our decision? How do we frame the issue for the parties so they have a sense of what their boundaries are and what the Committee's really asking them to do? Because it almost sounds to me like we're saying, Well, if you don't want to negotiate with them, you don't. End of story. We'd know that in a day; right? If they decided they didn't want to negotiate, then that would be that. But if there's further things I'm missing that other people think would be helpful to structure, I want to hear about it.

CHAIRMAN IGNATIUS:

Reaction?

Mr. Robinson.

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MR. ROBINSON: Yeah, I'm just thinking out loud here. Perhaps there's a way to put together a committee of the local conservation folks in the area. I mean, we've got the Town of Antrim Conservation Commission, Stoddard Conservation Commission, the Harris Center and Audubon. Perhaps those four groups could get together and see if there are some lands or there's an alternative to that they feel comfortable with -- they're the ones that live there. They're the ones that are there. And if they could come up with a proposal, that they could sit down with the Applicant or what have you and see if there's something they could do that they would be comfortable living with, because this is in their backyard. sure they've already thought about it, so it shouldn't -- I wouldn't think it would take that long.

MS. BAILEY: They may have thought about it, but not knowing what we were thinking. Now they know what we're thinking, and so I think that informs the discussion.

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CHAIRMAN IGNATIUS:
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                                             Others?
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         Boisvert or --
                         DR. BOISVERT:
                                        He wanted to
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         speak. Let him go first.
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                         CHAIRMAN IGNATIUS:
                                             Okay.
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         Mr. Stewart.
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                         DIR. STEWART:
                                        I continue to
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         have a -- I agree with the concept.
                                                I have the
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         concern that the Committee is going to have to
         generally buy in to the idea that some majority
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         portion of these towers are going to stay.
         know, in other words, that if we go through
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         this negotiation, whatever it is, there needs
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         to be a clear endpoint that has an affirmative
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         for the project or we're wasting our time.
         that's just to lay it out. So if the Committee
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         can't get its hands around this aesthetic issue
         and compensation for that, then the negotiation
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         doesn't mean anything. And so I'm not sure how
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         to get that on the record. But, you know,
         somehow as we're discussing this, that has to
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         kind of come out of this, or else we're just
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         kind of stalling.
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                         CHAIRMAN IGNATIUS:
                                             Ms. Lyons.
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MS. LYONS: And as I said
earlier, I'm willing to delay whatever that
mitigation is. It doesn't have to be
immediate. It could be something that's built
up over time. So it doesn't have to be today,
but it becomes a percent of something over
time, and you have a reserve that's being built
up that can be thoughtfully done over time.

CHAIRMAN IGNATIUS: That's in the actual completion of any mitigation measures. But you would need a short period of time for resolution of what those measures are going to be; right?

MS. LYONS: Right. So as I said earlier, I think there should be a time put on it, sort of what Harry was alluding to, that we take off the table in the negotiation removing turbines, changing size, changing locations.

Just accepting that fact and get away from it, but then say, "Okay, now knowing that all these things are in place, what is acceptable mitigation?" And I think we have to at least take something off that table. I think that's what we take off, saying we're going to keep

were" --

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them in the alignment they are, the size they are, the number that there are, and knowing that, what is acceptable mitigation?

CHAIRMAN IGNATIUS: Ms. Bailey.

MS. BAILEY: I agree with all those conditions, except I think it would be okay if they wanted to remove some turbines, if everybody agreed. Because we would all agree that that would improve the visual impact, if they removed turbines, I think. You know, if
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the group who we put together said, "We could

instead of ten, and the eight stayed where they

live with this if there were eight turbines

MS. LYONS: I'm not sure how that's going to affect the certification process. I mean, you're going to have reduction in scope. We've certified -- given a certificate for 10, now decreased to eight -- I mean, if we're trying to get out of this vicious loop here, then I think there's some things we have to set on the table as being absolute.

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MS. BAILEY:

Well, we could say

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up to 10 at the locations proposed.
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                         CHAIRMAN IGNATIUS: Well, I
         think the conflict here is that, when you're
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         trying to reach an endpoint, we're also trying
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         to be open to negotiations for something, an
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         alternative approach, which almost means making
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         a new filing and reconsidering -- not
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         reconsidering, but considering anew some of the
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         evidence because of changed circumstances.
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         That's my concern just from a process point of
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                Some of the facts laid out would remain
         view.
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         unchanged, but some might be changed, depending
         on whether the road is cut differently or the
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         configuration is different or the views or the
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         wetlands impacted -- I mean, anytime you start
         changing it, we're almost thinking of
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         withdrawing this proposal and starting over
         again. And I don't know if that's what
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         anybody's interested in.
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                         I think if there's anything,
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         Counsel, that you have any views on where we
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         are legally and ways to move forward --
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                         DIR. STEWART:
                                        Can I throw
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         some --
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CHAIRMAN IGNATIUS: 1 Yes, Mr. 2 Stewart. DIR. STEWART: The scopes of 3 these things over various projects have changed 4 periodically. And, you know, a shrinkage of 5 scope from a maximum on the certificate is a 6 very -- I think it's probably viable. I mean, 7 I can think of the AES, where there was a big 8 oil tank that was going to be installed, and 9 they came back and said, "We don't need it 10 11 anymore." So the Committee agreed that that oil tank, which was in lieu of the case with 12 the natural gas supply, was shot for a while. 13 So the scope of a project, I think, can shrink. 14 15 Probably not grow, but it could shrink after the fact. 16 17 CHAIRMAN IGNATIUS: I'm feeling like we're in an unusual situation, and I want 18 19 to be sure that whatever we do, for or against, 20 up or down, that it's defensible legally and 21 holds up to challenge. And the more creative

So, is there anything that

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we get, the more risky we get, even though

we're all doing it for the best of reasons.

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you've thought about on that to add to the discussion? There may not be, but...

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MR. IACOPINO: Being a lawyer, my concerns are mostly process-oriented as And based upon what I've been hearing well. about, sort of whoever the ultimate group is that goes out and essentially meets and determines if they can come back with some mitigation plan that might satisfy the Committee, just opens up all kinds of process issues for me as a lawyer. Again, it's not -the Applicant is not the only party to the proceedings. All of the parties are entitled The practicalities of what you to due process. suggest, given the broad mandate, the broad landscape that this Committee has to cover, just seems as a practical matter insurmountable, because, as the Chair said, in a way, you're almost going to have to relitigate the whole case before the Committee. Because if you remove turbines, if you change turbines, if you create a mitigation fund of some sort, all of that reopens issues that the other parties have the right to weigh in on

with respect to all different issues: Effect on the natural environment; is the mitigation enough; effect on views; effect on every aspect of your very broad statute.

So, I see significant process problems with those sorts of proposals. And other than process problems, I'm not going to say anything else because it's not my role.

So...

Do we want to try again, then, with a sort of show of hands on which direction we should be going? Try to create an opportunity for the Applicant and some number of parties to go back and see if there's any alternatives to propose, or to abandon that effort and simply vote up or down on the aesthetics issue and whether to --which would really be critical to whether a certificate could issue? Are you ready for sort of a show of hands on that? All right. That's a yes and a no?

DR. BOISVERT: I'm unsure. Give me a motion or proposal and let me think about it. I find things, in contrary to almost all

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of the rest of the hearing, as going very quickly. And, you know, we're deciding in a few minutes should it be one organization, three, four organizations to negotiate outside the walls and so forth. And I'm thinking:

What are we not thinking about? So I'm struggling to be thoughtful and prepared.

CHAIRMAN IGNATIUS: I appreciate that. I guess I was thinking we were one step away from that. If there is a majority that thinks that sort of negotiation effort, going back -- some number of parties going back to the drawing board for a period of time and reporting back if they have a new proposal, if a majority thinks that is not worth pursuing, then that's the end of the discussion. Ιf there is a majority that thinks it is worth pursuing, then I think we need more discussion of what that might look like, time period, number of parties, how to convey what to who and that sort of thing. So, I agree with you. I think I was one step before we got there.

So if that's the decision point now, let's do the -- are people of the

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view that it is not appropriate to create
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         this sort of "go back and see if there's any
         alternate approach," and simply make a
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         decision based on what's been submitted to
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         us, the proposal that the Applicant has made,
         and not look for further mitigation efforts
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         on aesthetics? All right? Show of hands of
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         those who are at that point, where they
         think: Just make a decision based on what's
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         been filed regarding aesthetics and not seek
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         any further alternate proposals from anyone.
         Is that clear?
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                         So, those who are of that
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         mind, that this is it, take it on the basis
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         of what's been filed and no further
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         mitigation discussion on aesthetics, show of
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         hands who are in favor of that.
                (Subcommittee members indicating by
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               show of hands.)
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                         CHAIRMAN IGNATIUS:
                                             Looks like I
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         have -- is it four? Ms. Lyons, Mr. Simpkins,
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         Ms. Bailey, myself, Mr. Dupee and Dr. Boisvert.
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                         MR. IACOPINO: Did you just
24
         vote?
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1	DR. BOISVERT: Yeah.
2	CHAIRMAN IGNATIUS: Those who
3	think it is worth continuing discussing a
4	mechanism to go back and see if parties,
5	however yet to be defined, could develop some
6	sort of alternate proposal, show of hands.
7	(Subcommittee members indicating by
8	show of hands.)
9	CHAIRMAN IGNATIUS: Mr. Green,
10	Mr. Stewart, Mr. Robinson.
11	MS. BAILEY: Can I explain
12	myself?
13	CHAIRMAN IGNATIUS: Sure.
14	MS. BAILEY: I'm a
15	problem-solver. And I've been a problem-solver
16	at the Commission for a long time, and I've run
17	into process problems before. So I changed my
18	mind, because what I heard Mr. Iacopino counsel
19	us is that it's not really fair to everybody to
20	go out and try to change this in some way. So
21	I think that it's really hard for me to give up
22	on problem-solving. But, you know, I was
23	thinking, you know, just as an example: If we
24	get rid of two turbines, and that pleases

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everybody who is in the negotiating of the visual impact, that may have an impact on the overall benefits of the project in somebody else's mind who wasn't part of that visual impact discussion. So that's an example, I think, of where somebody's process might be -- it might be unfair to somebody. So that's why I changed my mind.

CHAIRMAN IGNATIUS: All right. So if the majority is of the view that the project as proposed creates undue adverse impacts, and there is no mitigation that people can come up with that would resolve or cure that problem, is the sense I got from those somewhat tortured votes -- but I think it's worth being certain of that and asking people once again if we're -- based on what we've had submitted to us by the Applicant, and any further amendments that were agreed to or conditions that we've decided on over the last couple of days, do you believe that the proposal, as filed and with those further changes, constitutes an adverse -- undue adverse effect on aesthetics?

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1	MR. IACOPINO: Would be
2	unreasonable adverse
3	CHAIRMAN IGNATIUS: All right.
4	Unreasonable adverse impact on aesthetics.
5	Show of hands those who find that it does
6	create an unreasonable adverse impact on
7	aesthetics.
8	(Subcommittee members indicating by
9	show of hands.)
10	CHAIRMAN IGNATIUS: Looks like
11	eight.
12	And those who do not find it
13	to be that.
14	(Subcommittee member indicating by show
15	of hand.)
16	CHAIRMAN IGNATIUS: Mr. Stewart.
17	So, eight and one. So we have
18	clearly come with a majority vote on that.
19	That being the case, I think we need to
20	Well, I guess, Mr. Iacopino,
21	let me turn it to you. We have gone through
22	a lot of detail in what certificate
23	conditions would read. But because there is
24	this one issue where we have a majority

1	finding that it does not meet the standards
2	of the statute, that would mean you could not
3	issue a certificate; correct?
4	MR. IACOPINO: That's correct.
5	But I would recommend that you take a vote, up
6	or down, on the issuance of a certificate.
7	However, if you found that you have found
8	that the project does not does cause an
9	unreasonable impact on aesthetics. So, having
10	found that, you would obviously have to vote to
11	deny the certificate, or you'd be in violation
12	of the statute. However, there's at least one
13	member who has dissented with respect to that
14	particular view. So you should take a vote, up
15	or down, on the granting or issuance of a
16	certificate.
17	Are you also asking me about
18	what should be come out in a written order
19	as well?
20	CHAIRMAN IGNATIUS: I am now.
21	MR. IACOPINO: Okay. I would
22	recommend that you authorize me to write a
23	written order that summarizes all of the
24	deliberations that you have undertaken here and

that puts the Committee's votes and views that have been expressed in that order, including this one on aesthetics, so that there is as full a record of the decisions that you have made going forward, because that just is, I think, good form for the purposes of the various parties who may, you know, want to raise those issues in another forum or another venue or on appeal. So that's my recommendation to you. But obviously, I'm going to follow the direction of the Committee.

CHAIRMAN IGNATIUS: I think that makes a lot of sense. We could have stopped a couple of days ago when we got to that first vote on aesthetics, and I thought it was important that we continue to work through all of the issues and hear everybody's views and see if they evolved, see if they changed. And also, because people have put an awful lot of time and effort and money and emotion into this -- the Applicant and intervenors and all of the Committee members, and I think we -- I felt we owed it to everyone, ourselves included, to really hash through it. It was

somewhat arbitrary which issue to take up If we had put this last, we would have gone through all those details. The fact that it came earlier in the process, although there was no requirement that we keep on going after that decision, I thought it was appropriate to keep on going and give all of us a chance to really think it through. And as you can see, everybody's been going home and kind of stewing over some of these things and rethinking them and coming back and making sure that we're settled in our own minds or clear in our thinking. So I appreciate everyone's willingness to go through it in detail. And I think a written order that goes through all of these issues in detail is appropriate.

I do think we ought to, having been through all of it, take a final vote on whether the statute as a whole has been met and whether the issuance of a certificate for this project would be appropriate.

Should we do this by a voice

vote?

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MR. IACOPINO: Roll call.

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1	CHAIRMAN IGNATIUS: Roll call?
2	Do we need a formal motion?
3	MR. IACOPINO: I think you
4	should.
5	CHAIRMAN IGNATIUS: All right.
6	So I would entertain a motion on whether to
7	issue a certificate in the Antrim Wind Facility
8	Application. If anyone would make a motion?
9	Mr. Dupee.
10	MR. DUPEE: Madam Chair, I move
11	the Committee recommends to deny a certificate
12	of site and facility to this Applicant based
13	upon the record presented here and in previous
14	days of testimony.
15	CHAIRMAN IGNATIUS: All right.
16	Is there a second?
17	MS. LYONS: I'll second that.
18	CHAIRMAN IGNATIUS: Second by
19	Ms. Lyons.
20	All right. Any other
21	discussion? Are you ready for a vote?
22	Mr. Green.
23	MR. GREEN: Being new to the
24	Committee, I want to make sure I know what I'm

voting on. Are we intending to take into account all of the different issues that have been discussed over the last three days when we're doing this voting? Or is it entirely -- does one vote down for one particular item mean that the item -- or the whole vote, I guess for all the items, means that we vote against the project?

CHAIRMAN IGNATIUS: That's an excellent clarifying question.

Mr. Iacopino, do you have the statute and sort of read how it's structured, what the findings are that we're required to make?

MR. IACOPINO: Yes, I will do
that. It's R.S.A. 162-H:16,IV, which states,
"The Site Evaluation Committee, after having
considered all [sic] available alternatives and
fully reviewed the environmental impact of the
site or route, and other relevant factors
bearing on whether the objectives of this
chapter would be best served by the issuance of
the certificate, must find that the site and
facility: (a) Applicant has adequate

1	financial, technical and managerial capability
2	to assure construction and operation of the
3	facility in continuing compliance with the
4	terms and conditions of the certificate; (b)
5	will not unduly interfere with the orderly
6	development of the region, with due
7	consideration having been given to the views of
8	municipal and regional planning commissions and
9	municipal governing bodies; (c) will not have
10	an unreasonable adverse effect on aesthetics,
11	historic sites, air and water quality, the
12	natural environment, and public health and
13	safety."
14	CHAIRMAN IGNATIUS: So it's all
15	of those, not just on balance after weighing
16	all of those, but each of those items that you
17	read have to be found, not to be violating.
18	MR. IACOPINO: That is my
19	interpretation of the statute.
20	CHAIRMAN IGNATIUS: So there is
21	a motion to deny a certificate of site and
22	facility for Antrim Wind Energy made by Mr.
23	Dupee, seconded by Ms. Lyons. Are you ready

for a vote?

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1	All right. All those in
2	support of the motion to deny a
3	certificate oh, that's right. I guess
4	we'll do a roll call.
5	Mr. Iacopino, do you want to
6	call out names?
7	MR. IACOPINO: Mr. Stewart.
8	DIR. STEWART: No.
9	MR. IACOPINO: Ms. Lyons.
10	MS. LYONS: No.
11	MS. BAILEY: Wait a minute. I'm
12	confused.
13	CHAIRMAN IGNATIUS: This is a
14	motion to deny a certificate. So, "No" means
15	denial is the wrong answer. If you're in favor
16	of it being denied, the answer would be
17	DIR. STEWART: "Yes" is in favor
18	of denial, and "No" is
19	MR. IACOPINO: If you vote "Yes"
20	on this motion, you are voting to deny the
21	certificate of site and facility. If you vote
22	"No" on the motion, you are essentially saying
23	you would issue a certificate of site and
24	facility to this Applicant. So I'll start

[DELIBERATIONS]

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1	again.
2	DIR. STEWART: Just to
3	reconfirm, no.
4	MR. IACOPINO: Okay. Ms. Lyons.
5	MS. LYONS: I would debate your
6	second half of that, saying that because we
7	don't know what the next motion is, so
8	CHAIRMAN IGNATIUS: I think
9	that's fair. The comment was that a vote "Yes"
10	would mean to deny a vote. "No" doesn't
11	necessarily mean deny. It may mean something
12	yet to occur.
13	MS. LYONS: My original vote
14	stands. No.
15	MR. IACOPINO: Mr. Simpkins.
16	MR. SIMPKINS: Yes.
17	MR. IACOPINO: Mr. Robinson.
18	MR. ROBINSON: Yes.
19	MR. IACOPINO: Ms. Bailey.
20	MS. BAILEY: Yes.
21	MR. IACOPINO: Mr. Dupee.
22	MR. DUPEE: Yes.
23	MR. IACOPINO: Mr. Green.
24	MR. GREEN: No.

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1	MR. IACOPINO: Mr. Boisvert.
2	DR. BOISVERT: Yes.
3	MR. IACOPINO: Chair.
4	CHAIRMAN IGNATIUS: Yes.
5	MR. IACOPINO: The "ayes" have
6	it.
7	CHAIRMAN IGNATIUS: So, that was
8	six in support of denial and three opposed to
9	the denial.
10	I think an order laying out
11	all of the discussion and the determinations
12	made through the deliberations is
13	appropriate. There may be a few loose ends
14	that we haven't picked up.
15	Yeah, one of them, one of the
16	issues is a legal one that the statute
17	doesn't require us to address but was present
18	in this case, and that's the question of
19	subdivision and the authority of the Site
20	Evaluation and the authority of the local
21	planning authorities. It's my view that if
22	we are not issuing a certificate in this
23	case, we need not take up that legal issue.
24	It's not a required finding under the

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statute. It's kind of a general principle in
the law that you don't make legal rulings on
things that aren't necessary, particularly in
a case of first impression. And so my
recommendation is that we not address that
issue.
               Any other questions that we --
I think one that we said we would come back
to later this afternoon and have not is on
shadow flicker and whether to require any
sort of mitigation. We were uncertain that
there was anything appropriate, anyway.
given that we did not find that the shadow
flicker was an undue impact, I guess it's my
thought that we need not develop a condition
on that matter. But we did leave that open.
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So is there anyone who would like to have placed in the draft -- in the order what any sort of accommodation would be on shadow flicker?

MS. BAILEY: I don't think it's necessary.

CHAIRMAN IGNATIUS: Okay.

Doesn't appear that anyone would. All right.

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All right. Unless there's anything else that anyone has to bring back, any loose ends, I want to thank all of my colleagues here for extremely hard work and thoughtful consideration. There is no question that this is something that people took very seriously and tried to do what's right under the statute, what's right given the evidence, what's fair and what gives full consideration of all of the very highly competing principles that were being presented to us. So I thank you so much for how seriously you took it, how hard you've worked and have you stay patient through some complicated negotiations.

Applicant for being willing to take the concerns brought forward by parties very seriously, respond, accommodate in ways that could be done, be understanding of the complicated scheduling that we had that made it kind of a nightmare for everybody, and still keep at it day after day when it got pretty complex.

1	And I want to thank the
2	parties for tremendous involvement. It gives
3	us so much more information when we have
4	people who are actively engaged and
5	responsibly engaged. And I think it's a
6	great thing when we have people who may have
7	strong opinions, but they're here being as
8	reasonable as they possibly can be. They're
9	here to help and not cause trouble, and to
10	make a stronger record rather than a
11	fractured record. And there's been times
12	where people's motives are to blow things
13	apart. I didn't feel that was the case at
14	all, that it was you were here to help us
15	understand your point of view and another way
16	of looking at things in some cases. And when
17	you thought appropriate to agree with some of
18	the things the Applicant was asking for, you
19	weren't afraid to do that. And that was
20	that helps a lot. So, thank you to everyone.
21	And I guess we will await an order.
22	Any other final wrap-up things
23	that counsel wants to remind us of?
24	MR. IACOPINO: All I was going

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         to say is I will issue -- write an order for
         you all to review and sign. Once that order is
2
         publicly issued, the process for appeal is
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         pursuant to R.S.A. 541. A motion for rehearing
4
         must occur within 30 days after the written
5
         decision has been made, and then the statute
6
7
         governs how that motion is handled and how the
         balance of the appellate process is handled for
8
         those parties who are interested in it.
9
10
         will also be at the end of the order a written
11
         summary of the process for appeal or rehearing.
12
                         CHAIRMAN IGNATIUS:
                                              Thank you.
13
         Then if there's nothing further, we are
14
         adjourned.
15
                (Whereupon the Deliberations Day 3
16
               Afternoon Session adjourned at 3:23
17
               p.m.)
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CERTIFICATE

I, Susan J. Robidas, a Licensed
Shorthand Court Reporter and Notary Public
of the State of New Hampshire, do hereby
certify that the foregoing is a true and
accurate transcript of my stenographic
notes of these proceedings taken at the
place and on the date hereinbefore set
forth, to the best of my skill and
ability under the conditions present at
the time.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Susan J. Robidas, LCR/RPR
Licensed Shorthand Court Reporter
Registered Professional Reporter
N.H. LCR No. 44 (RSA 310-A:173)

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