1	STATE OF NEW HAMPSHIRE			
2	SITE EVALUATION COMMITTEE			
3				
4	July 10, 2013 - 10:04 a.m.			
5	Concord, New Hampshire			
6				
7	In re: SITE EVALUATION COMMITTEE:			
8	DOCKET NO. 2012-01: Application of Antrim Wind, LLC, for a			
9	Certificate of Site and Facility for a 30 MW Wind Powered Renewable			
10	Energy Facility to be Located in Antrim, Hillsborough County,			
11	New Hampshire. (Deliberations regarding Motions to Rehear, etc.)			
12	PRESENT: SITE EVALUATION COMMITTEE:			
13	Amy Ignatius, Chairman Public Utilities Commission (Presiding Officer)			
14 15 16	Harry T. Stewart, Dir. Johanna Lyons, Designee Craig Green, Designee Brad Simpkins, Dir. DES - Water Division Dept. of Resources & Econ. Dev. Dept. of Transportation DRED - Div. of Forests & Lands			
17	Richard Boisvert, Designee Division of Historic Resources Brook Dupee, Designee Dept. of Health & Human Services			
18	Ed Robinson, Designee N.H. Fish & Game Department Kate Bailey, Engineer Public Utilities Commission			
19				
20	COUNSEL FOR THE COMMITTEE: Michael J. Iacopino, Esq.			
21	COUNSEL FOR THE PUBLIC: Peter C. L. Roth, Esq.			
22	Senior Asst. Atty. General N.H. Atty. General's Office			
23	COURT REPORTER: Steven E. Patnaude, LCR No. 52			
24				

1	ALSO PRESENT:	Reptg. Antrim Wind, LLC:
2		Susan S. Geiger, Esq. (Orr & Reno) Rachel A. Goldwasser, Esq. (Orr & Reno)
3		Reptg. Antrim Board of Selectmen: Galen Stearns, Town Administrator
4		John Robertson, Selectman, Town of Antrim
5		Reptg. the Harris Center for Cons. Edu.: Stephen Froling, Esq.
6		
7		Reptg. Antrim Planning Board: Martha Pinello, Member Charles Levesque, Member
8		-
9		Reptg. Edwards/Allen Intervenor Group: Mary Allen
10		Reptg. the Abutters Intervenor Group:
11		Janice Longgood
12		Reptg. Audubon Society of New Hampshire: Amy Manzelli, Esq. (BCM Envir. & Land Law) Frances Von Mertens
13		
14		Reptg. North Branch Group of Intervenors: Richard Block
15		Loranne Carey Block Annie Law
16		Reptg. Industrial Wind Action Group (IWAG): Lisa Linowes
17		
18		Reptg. Appalachian Mountain Club: Kenneth Kimball
19		
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1 PROCEEDING

CHAIRMAN IGNATIUS: Good morning. I'd like to welcome everyone and open the hearing -- excuse me, the deliberation session in the SEC Docket 2012-01, which is the Application of Antrim Wind Energy, LLC. As everyone knows, the Site Evaluation Committee

Subcommittee, which is here today, heard evidence on the Application of AWE, issued an Order on May 2nd, 2013.

And, as allowed for under our rules and state law, there has been a period of time for motions for rehearing and responses to those. And, so, there have been numerous filings made.

It's now time for us to deliberate, go through all of those, and reach determinations on whether it's appropriate to rehear any aspects of the Order that we issued on May 2nd. It isn't a time for public testimony or witnesses or oral argument by counsel. It's really a discussion time among the members of the Committee to go through public deliberations. The fact that you're here, if there were any questions, we may turn to you for information, but that's not the norm. We probably will not. So, just so you know. You're very welcome to listen, to hear. You're also welcome to come and go, if you need to step out and make phone calls. Our

{SEC 2012-01} [Deliberations on Motions] {07-10-13}

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feelings are never hurt by that. So, don't feel you have
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       to sit silently as we debate these things.
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                         We first are going to begin with
       identification of the members. And, so, why don't we
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 5
       start at the far right with Mr. Stewart.
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                         DIR. STEWART: Harry Stewart, Director
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       of the Water Division, Department of Environmental
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       Services.
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                         MS. LYONS: Johanna Lyons, with the
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       Department of Resources & Economic Development.
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                         DIR. SIMPKINS: Brad Simpkins,
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       Department of Resources & Economic Development.
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                         MS. BAILEY: Kate Bailey, Engineer with
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       the Public Utilities Commission.
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                         MR. ROBINSON: Ed Robinson, New
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       Hampshire Fish & Game Department.
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                         MR. DUPEE: Brook Dupee, Department of
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       Health & Human Services.
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                         MR. GREEN: Craig Green, New Hampshire
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       Department of Transportation.
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                         DR. BOISVERT: Richard Boisvert, New
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       Hampshire Division of Historical Resources.
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                         CHAIRMAN IGNATIUS: And, I'm Amy
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                  I'm Chairman of the Public Utilities
       Ignatius.
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       Commission, and am the presiding officer here. I'm also
      Vice Chair of the Site Evaluation Committee. Also with us
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       is Mr. Iacopino, would you introduce yourself.
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                         MR. IACOPINO: Thank you. Mike
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       Iacopino, Counsel to the Committee.
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                         CHAIRMAN IGNATIUS: So, we have a quorum
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       of the Committee, we actually have the entire Committee,
       and the very same people who sat throughout the
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       proceeding. And, that's really a lucky thing, that we
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       were able to gather everybody for this date and have the
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       full membership. So, I appreciate everyone being here.
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                         There are numerous documents to go
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       through today. And, in order to keep some sort of focus
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       on where we are and keep moving through them, I think the
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       first thing, there are two motions to strike, related to
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       submissions made after the close of the hearings, after
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       the Order was issued. They were filed by entities who are
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       intervenors in this docket: One, the Gregg Lake
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       Association, and one, Ms. Sullivan, who is an individual
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       intervenor. I want to address those very quickly. Those
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       are within the authority of me, as presiding officer, to
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       address. And, so, let me just very quickly address those.
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                         We, in our cases, we have both public
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       comment, people who don't need to intervene, they're
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welcome to come to any of the public events, whether it's a public hearing out in the community or any of our hearing days, to make a public statement, many people did that. We also allow letters to be submitted to the file, and we've received numerous letters along the course of the hearing process, and even after the issuance of the Order. Those letters are all on file with the SEC website maintained by Ms. Murray. They're all circulated by e-mail once received, she sends them out to the full service list. And, they're all available to the Committee members, Subcommittee members, I know certain people have read those.

The motions to strike address things not filed by general members of the public, but by people who chose to become intervenors. And, our tradition on the side of the intervenors is you have standards, procedural schedules, and deadlines when they can make filings, when they're allowed to respond, deadlines that are imposed on them. And, that's one of the burdens that comes with becoming an intervenor. Because it's not the only way you can speak your mind, we try to be clear with people that, if they do seek that extra role as an intervenor, where they have a right to present testimony and cross-examine witnesses, that they recognize that they have got to also

follow by the rules that go with that.

And, it is my conclusion that the submissions made by those two intervenor entities, Gregg Lake Association and the individual comment of Ms. Sullivan, are inappropriate, that they're filed after the deadlines were established for intervenor statements. And, so, I will grant the motions to strike on both of those.

We now turn to the --

MR. ROTH: Excuse me, madam Chairman, a point of order, if I may. I did, in the objection that I filed to the motion to strike, request formally, in writing, according to the rules, that the Committee waive the rules and allow those two under Site 202.15. And, I did not hear the Chairman mention that request or rule on it, and I think it would be appropriate to grant that request in this instance for the reasons stated therein. And, that's as much as I'll say. Thank you.

CHAIRMAN IGNATIUS: Thank you. And,
you're right, you did make that, and it's in my notes, and
just didn't get mentioned. You, on behalf of those two
intervenors, filed a request to waive the deadlines, and
argued that there was no prejudice alleged by the
Applicant in those materials coming in, even though they

were late-filed, and noted that they're *pro se*, they may not be able to follow all of the -- may not be familiar with all of the rules.

I think, notwithstanding the fact that they are pro se, and Ms. Sullivan stated that she had had medical issues, and so there are some, you know, some reasons that they may not have known what the right standards are, notwithstanding that, I still would deny the motion to waive. I think, although there — although there may not have been a prejudice alleged by the Applicant in receiving those materials and having an opportunity to respond, they're also — I don't find a compelling basis that the information should be brought forward. They have made their point of view known in other points in this proceeding as intervenors, and I don't see a basis to waive the rules in this case. And, so, the motion is denied.

MR. ROTH: Thank you.

CHAIRMAN IGNATIUS: So, we move to the rehearing requests themselves. And, there are a number of them. Before we get into them specifically, I would like to ask Attorney Iacopino just to remind Committee members of what the standard of review is in a rehearing. And, after that, or as part of that, to also describe what, as

I think of it, sort of what are the tools available to a committee in this stage of the game? Where are we in the process? And, what would be appropriate to undertake or would not be appropriate to undertake, when you're in the phase of a rehearing request, after a decision has been reached?

MR. IACOPINO: Thank you, madam Chair. The legal standard for motions for rehearing is governed by two types of law. The first is statutory law under RSA 541, and the second is the rules of the Committee, which is Administrative Rule Site 202.29. Basically, or, first of all, a request for rehearing can be made by any party to the action or the proceeding, that would include any applicant, Counsel for the Public, any intervenor. A request for rehearing can also be made by any person who is directly affected thereby. And, in this particular case, we have at least one motion for rehearing that is filed by parties that claim to be directly affected by the ruling of the Committee -- or, the Subcommittee, and that's the Antrim Landowners' motion.

A motion for rehearing is, really, it's a two-prong -- it's a two-prong issue. It is necessary for the parties, for any party who may seek to appeal a decision of the Committee to the New Hampshire Supreme

Court, they must first file a motion for rehearing, and set forth every ground that they believe exists for rehearing, and every ground that they believe that the decision of the Committee was unreasonable or unlawful. The second reason for a motion for rehearing, obviously, is the Committee — the party who's filing the motion is seeking for the Committee to actually rehear, to go back and "reconsider", is another word for it, the action that they have taken.

The Committee is required to either rule in paper within ten days or suspend the Order. In this case, obviously, it's impossible to get this Committee together within ten days. So, the presiding officer did issue an order suspending the Order and Decision in this case, pending review of the motions for rehearing.

The purpose of the motion for rehearing is to direct attention to matters that are said by the parties to have been overlooked or mistakenly conceived in the original decision, and to invite reconsideration upon the record to which that decision rested. And, that's language from a Supreme Court case, the *Dumais* case, from 1978. The Committee can find — may grant a rehearing if you find that there is good cause or a good reason to do so. Keeping in mind that the purpose is to determine

whether or not you have overlooked or mistakenly conceived something in your original decision. The motion for rehearing can be denied, where no good reason or no good cause exists, and that is you determine what is good reason or good cause.

So, that's pretty much the standard that you apply from a legal standpoint in deliberating on and determining the motions for rehearing.

I'm sure you have some question about "what can you consider, in terms of the motion for rehearing or reconsideration?" And, you can consider anything in the record that is before you. You can consider the arguments made by the parties, you can consider the evidence that you've heard during the course of these proceedings, you can consider the things that have been filed after-the-fact.

However, you have to remember that the purpose of the rehearing is to determine whether you have overlooked or mistakenly conceived in your original decision, and whether or not you want to reconsider, based on the record that already exists, that decision. That is basically the standard that is before you. So, you can use evidence received at any point in time to determine whether or not you want to review the record that

presently exists and upon which your decision was rested.

So, I can't tell you what to do, but I can tell you that that's the legal standard that applies here. I don't know if that addresses everything that the Chair wanted me to address, but trying to keep it as simple as possible.

CHAIRMAN IGNATIUS: So, is it fair to say that, if people felt a need for further evidence on a matter, that would not be done today? We would schedule an opportunity for further exploration of evidence, with notice to everyone to participate?

MR. IACOPINO: Yes. If there was a determination made by the Committee today, to either rehear, to grant the motion for rehearing, or to grant — there was also a motion to reopen the record pending, or to grant the motion to reopen the record, due process would require that a scheduling order issue to deal with how that would occur. There would be — there would have to be a subsequent hearing so that the parties could all address whatever issues the Committee wishes to rehear. And, there would be a process. So, there would have to be a further hearing. At that further hearing, you could take whatever new evidence there may be, or, if there is no new evidence, you could listen to arguments on why the

correct?

decision should be different on the record that exists.

CHAIRMAN IGNATIUS: And, you mentioned the motion to reopen the record, we'll also be taking that up. At this point, any information that's been submitted as part of a request to reopen the record is not yet what you would consider part of the record evidence, is that

MR. IACOPINO: That is correct.

CHAIRMAN IGNATIUS: So, if there is a decision to grant that motion to reopen, and bring forward, at another date, witnesses, offers of proof, whatever the process might be to present that evidence and put it into the record, then those things could be considered. But, as of today, they request to be considered, but they aren't yet part of the record?

MR. IACOPINO: Yes. If the Committee determines additional testimony, evidence, or arguments are necessary for a full consideration of the issues that were presented at the hearing, then you have the option to reopen the record and accept those, that additional testimony, evidence, or arguments. And, then, there's — we have a rule that requires that you schedule a date no later than 30 days from the date of receiving the testimony, evidence, or argument, by which other parties

get to respond to that. And, then, obviously, I believe that, because of the nature of this Committee, you would have to have a hearing on that.

CHAIRMAN IGNATIUS: Thank you. Any questions on that, before we go into the motions?

(No verbal response)

motions for rehearing filed by the Applicant, by the Town of Antrim, by the Antrim Landowners, by the Counsel for the Public, and there are responses filed to all of those as well. And, when we go through them individually, I'll note the objections that were filed to each of those.

So, the first one we will take up is the Application -- I mean, excuse me, the Applicant's motion to rehear. We'll set aside the motion to reopen until later. All of you have it, I'm sure you've all read it, and you know that it is extensive. There is, as I count, 46 pages on the motion to rehear. And, what I'd like to do is take up the issues in the order that they're in the motion itself. And, we will take votes on issues, if people are ready to do so, after discussion of each of them. We'll work our way through each of the issues that are in that motion, and votes on them, if people feel they're prepared to, and then move to the next motion for

rehearing, and just keep working our way through them.

So, let me summarize, just to start us off, on the Applicant's motion. The first issue is on the issue of aesthetics. And, there are numerous arguments within the "aesthetics" section, that begins on Page 11 of the motion. So, let me summarize the "aesthetics" arguments, sort of section by section, and any objections that have been filed in response to those.

The first argument made is that the Committee, and I think, for ease, if I say "Committee", I mean "Subcommittee". It gets so complicated trying to remember that. Technically, the "Committee" is the full Site Evaluation Committee of 14, 15 people, whatever it is. We are a subcommittee, but I'm going to get it wrong. So, let's just assume that, when I say "Committee", I'm talking about us, unless I make a specific point of identifying it as the full Site Evaluation Committee.

So, the allegation is that the Committee failed to follow precedent of prior SEC determinations in other wind applications in the area of aesthetics. And, that we had similar visual impacts sought in other cases and approved those. We used a different standard in looking at this one, and didn't have any justification in our Order distinguishing why that was necessary. That we,

by looking at it differently than had been done in other cases, according to the Applicant, it caused an unfairness, that it was not able to rely on the decisions that had been made before. That we disregarded the overall benefits when looking at visual impacts, because, although there are some impacts, they're on a short-term basis, and, in the long-term, there are greater benefits that go out into perpetuity with conservation easements.

The Applicant argues that we used, for the first time, used some sort of ratio between the height of the turbines and the elevation of the land itself, and that isn't a standard that's found in any statute or rule, and, therefore, was improper. That we retroactively applied some new standard, without any warning to the Committee — to the Applicant, and that was unfair and unlawful.

That we used a term "viewsheds of significant value", and that isn't something that had been referenced before and was unfair, and that the properties within the area of the project shouldn't qualify as things that should have been evaluated, because they're not of state or national significance.

That we relied on some decisions from other jurisdictions that were not relevant. And, that we

failed to consider the mitigation that had been offered by the Applicant to understand that, without the mitigation effects of conservation easements, the properties could be developed into something far worse than wind turbines, and the impacts, the visual impacts could have been far worse, and we should have taken that into account.

So, that's sort of a very brief summary of Pages 11 through 27 of the Applicant's motion. There were objections filed to that that I'll just briefly note, and then I want to start working through the discussion of all of those.

Audubon filed saying we're not bound by prior determinations of the SEC. It's a case-by-case determination, based on the facts and the circumstances of each particular project.

The Edwards/Allen Intervenor Group also argued we're not bound by those prior decisions, that each project is going to be different. And, that intervenor group also argued that the Applicant has overrated the value of those conservation easements. And, so that, when the balancing was done between the impacts and benefits, it was not an improper balance found.

The Public Counsel objected, also saying that we should not be bound by prior determinations.

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These are case-by-case determinations. That the Committee adequately evaluated those visual impacts and adequately described them in the Order. Public Counsel argued that the Applicant had asked us not to follow the methodology used in prior cases, by which I think he means the approach that Ms. Vissering, who had been a witness on behalf of a project once before, was now a witness for Mr.—for Public Counsel. And, that the Applicant, by not following that methodology, shouldn't—I think I'm muddling up this argument.
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Can you finish this argument? I think I made a mess of this. The argument that, by not following prior methodology, that the Company should be estopped from seeking to do so now.

MR. IACOPINO: Yes. Counsel for the Public made that argument on Page -- I believe it's around Page 5 of his objection. My understanding of the argument is that Counsel for the Public claims that the Committee's -- I'm sorry, that the Applicant specifically requested the Committee not to adopt the methodology used by Ms. Vissering. And, in doing that, I believe it's Counsel for the Public's position that that's the reason -- that that's the methodology that was used in prior dockets, and, therefore, the Committee [Applicant?] should be

estopped from now saying that the methodology -- they never asked for that methodology to be used, so they should now be estopped from complaining that we didn't consider prior cases, or the methodology used in prior cases.

That's my understanding. And, I guess it's -- my understanding is that's based upon Counsel for the Public's belief and position that Ms. Vissering's methodology was the same methodology that was used in prior cases. And, in this case, the Applicant said "don't rely on that methodology". So, therefore, they should be now estopped from saying "compare our case to prior cases". That's the argument that I believe Counsel for the Public is making. And, I'm sorry, it's on Page 12 and 13 of the objection, not Page 5.

CHAIRMAN IGNATIUS: So, that is a summary of the "aesthetics" arguments made in the motion for rehearing and the objections' responses relevant to that issue. It's a lot to take up. And, I would like to have a discussion about whether you find a basis to reopen or rehear the case on those arguments, or whether you do not find a basis to rehear, and remain comfortable with the Order that was issued on May 2nd.

And, I think I can start out with a few

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comments of myself, but, really, I don't want to be the one doing all the talking here. So, I'll give you a chance to get ready.

That there have been very project-specific analyses of visual impacts in the prior cases that have been taken up by the Site Evaluation Committee. Every project is different in its topography, in its size, in the units that are being proposed to be sited. And, there is not a uniform analysis of what is or is not an "adverse visual impact", because there's not a uniform project, and there's no uniform topography. A very remote location, such as the Granite Reliable project up in the mountains, the White Mountains, is a far cry from the topography and circumstances of Lempster, and that is also very different from the topography of Antrim. And, so, there -- I believe implicit within the authority of the Site Evaluation Committee statute is to evaluate the visual impacts, evaluate all of the terms of the determinations that we have to make in the context of that particular project. And, so, it may be that sometimes they will line up and be very similar from time to time; it may be that they won't line up at all and you won't end up with uniform determinations. I think that's inherent in the analysis that we have to make when we evaluate

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              And, we look at it in the context of that
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       particular location. And, we have to make the
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       determinations that we find appropriate for the kinds of
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       impacts for those locations.
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                         So, do people have any thoughts,
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       concerns about any aspects of the "visual impact"
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       arguments made? Ms. Bailey.
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                         MS. BAILEY: I agree. I think that we
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       have to take it on a case-by-case basis. It seems to me
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       that if, and maybe I'm not completely understanding this,
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       but if we agreed with the Applicant's argument, then,
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       because we've approved three other projects, and because
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       the Site Evaluation Committee has approved three other
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      projects, then we can never find adverse impacts with
       respect to aesthetics.
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                         And, so, as you just articulated, you
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       have to look at it on a case-by-case basis, and the answer
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       is going to be different on a case-by-case basis, or the
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       statute should be changed, I think.
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                         CHAIRMAN IGNATIUS: Other comments?
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       Dr. Boisvert.
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                                        I agree with what Ms.
                         DR. BOISVERT:
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       Bailey said. That, as I look at it, we were required to
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       take it on a case-by-case basis. And, that the RSA, as I
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read it, effectively prohibits us from letting a prior set of decisions dictate current decision. And that, if that were the case, then there wouldn't be much reason to have a hearing.

So, I felt as though that the premise of the argument did not hold. Furthermore, I was not persuaded by the information that they gave.

CHAIRMAN IGNATIUS: Mr. Dupee.

MR. DUPEE: Thank you, madam Chair.

And, thank you for reminding me to use the microphone. I, too, would agree with the thoughts you just expressed.

That what the Committee has done, and done consistently, has applied the standards of RSA 162-H:16, IV(c), with aesthetics. And, I think that it's a point well taken that, if we were to have no flexibility in implementing the statute, why would the statute exist? So, the fact that we found in favor of a certain site prior to, does not mean that we would automatically find the same findings in a site that varied from the initial site.

CHAIRMAN IGNATIUS: Yes, Mr. Robinson.

MR. ROBINSON: I would agree that it should be a case-by-case review. Just because other projects have been approved, each one is different, and we need to look at them differently. So, I would agree with

what's been said so far.

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CHAIRMAN IGNATIUS: You know, there's an element also in the argument that — that there's nothing worse in this project than has been previously sited. So, it's not that, because it was once — there was once a wind facility sited, then you must always site them, but that there's nothing here that's any more of an impact than in those prior cases.

And, I really take issue with that. That's not my understanding of the record. These are taller towers. They are in an area that is not remote, and so that creates different impacts. They are not in a high mountainous area, and so that the impact of how they are perceived within that location I think is significant. I understand the argument that the lay person can't, from some distance, tell the difference between a 200 and 400 foot tower, but that's not -- I don't think that was my point, in looking at the notion that the towers, many of them have been right within very close proximity to the community itself, and not heading off, you know, down some remote ridgeway, but sort of right -- some of it right in the kind of heart and center of the community.

And, as I recall, the Order itself made some of those distinctions, tried to articulate those

1 differences. I'm glad you're getting the Order, because 2 I'm about to turn to you, Mr. Iacopino. That, although 3 the Applicant has said we didn't distinguish and we didn't 4 articulate why we were doing what we did, I believe we 5 did. And, I guess I would ask if you can recount for us 6 where we are, what we addressed in the Order on that 7 issue, on the reasons why we found an adverse effect here, unreasonable adverse effect, even though that hadn't been 8 9 found in other cases? 10 MR. IACOPINO: You want me to just list 11 them from the Order? 12 CHAIRMAN IGNATIUS: All right. 13 MR. IACOPINO: Okay. On Page 48 through 14 55 of the Committee's decision is where you have the reasons that you found there to be an unreasonable adverse 15 16 impact on the aesthetics, especially with respect to the 17 visual impact. In your Order, on Page 49, you generally 18 explain the three reasons: "The impact of the Facility's

size and scope on the aesthetics of the overall community; the impact of the Facility on the area referred to as Willard Pond and the dePierrefeu Wildlife Sanctuary; " and, thirdly, "the lack of any satisfactory mitigation for the aesthetic impacts of the Facility."

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You then go on, in your Order, you go

through the various reasons why those three major areas caused you to find that there were unreasonable adverse impacts. You talk about the fact that the "ridgeline is 2.5 miles in length". The turbines are approximately "492 feet when measured from the tip to blade". You list the site elevations that were provided in various exhibits, specifically the Application at Appendix 2E and the FAA determinations. And, you indicate that, you know, that these turbines make up, in the viewshed between approximately "between 25 and 35 percent of the elevation of the ridgeline where they're located".

You also go on and talk about the fact that "Tuttle Hill is a prominent topographical" region in area. And, that the nature of the topography in the area "creates a cradle" that includes a number of visually sensitive areas. You list some of those areas.

You also go on to talk about how the size of the proposed turbines "would appear out of scale and out of context" with this topography. And, the fact that it would -- again, the effect it would have on various locations, which were contained in Ms. Vissering, one of the expert witnesses, visual impact assessment. I can go through those. Specifically, they were "Robb Reservoir, Island Pond, Highland Lake, Nubanusit Pond,

Black Pond, Franklin Pierce Lake, Meadow Marsh, Pitcher Mountain".

You make reference to the fact that these would be the "tallest wind turbines ever to be certificated in the State of New Hampshire". You make reference to the prior — the turbine heights in prior cases, specifically, in Lempster, Granite Reliable, and Groton Wind. You note that these are approximately — well, you note that they're the tallest, but the other projects, the height of the turbines were between 396 feet and 411 feet, but these being 492 feet.

You found problems with the Applicant's expert's analysis. You've indicated that you thought he had an "overly restrictive approach", and that he "misunderstood the status and values of viewpoints" in the area. For instance, you point to the fact that he was unaware of the Audubon's wildlife sanctuary being an area to which state and federal funds had been designated and had been applied.

You indicate that a majority of this

Committee agreed with Ms. Vissering's overall assessment

that the project was not appropriately scaled, and did not

work in this specific geographic setting. Basically, "the

turbines are too tall and too imposing in the context of

1 the setting. They would overwhelm the landscape and have an unreasonable adverse impact upon valuable viewsheds." 2 3 That's a quote right from Page 51 of your Order. 4 You also then went on to talk about the 5 individual and particularly profound impacts that this would have on the Willard Pond area and the dePierrrefeu 6 7 Wildlife Sanctuary. And, you went into some detail on the nature of those areas and why this project would have such 8 9 an impact on those issues. 10 Did you want me to address the lack of 11 the unsatisfactory mitigation issue as well or do you want 12 to deal with that separately? 13 CHAIRMAN IGNATIUS: Why don't we hold 14 off on that for a moment. We have a lot to digest of that 15 part, but keep a note there. Here's a stickie. 16 MR. IACOPINO: Thank you. 17 CHAIRMAN IGNATIUS: Is there anything 18 anyone else, after that recitation, it's clear there was 19 quite a bit of discussion about the specifics of this 20 project and the particular concerns that the project raised regarding aesthetics, is there anything anyone 21 22 wanted to add to that? Mr. Stewart.

DIR. STEWART: As -- excuse me. Thank you. As one of the dissenters to the decision, I think I

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       have to make clear that this is a very subjective
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       decision. And, that was the point of the dissenters, is
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       that it's very hard to determine, and I think, in our
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       dissent, we described it as a "bright line", between the
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       three that were approved and this that was denied.
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       not clear what "too tall" is. You know, if they had come
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       in at an average height for the other three, would that
       have been adequate? I'm not clear on what the relative
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      perspective on the landscape needs to be to be acceptable.
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       There's lakes that these turbines are seen from in various
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       of the other projects, villages. This is maybe less
       remote than some of the other projects, but it's a
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       relatively remote area within New Hampshire.
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                         So, this "bright line" and the criteria
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       for a decision, I find very difficult to deny in the
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       context, and did, in the context of the other three
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       projects.
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                         CHAIRMAN IGNATIUS: All right. Anything
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       further on the issues thus far?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: Then, why don't we
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       talk a little bit about the mitigation issue. And, that
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       was, as you recall, that the Applicant believes that the
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       Committee didn't properly consider the benefits of the
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land put into conservation easements, and that any assessment of undue adverse impacts has to be balanced against the benefits of long-term conservation. And, that we, by finding undue adverse impacts, we must have not taken that into consideration.

Ms. Lyons?

MS. LYONS: Once again, it's almost a subjective measure, that the thought that houses would be worse or better than the conservation strategies. So, it was not a mitigation for the resources that were being changed, but a balance between "do you want house lots or do you want a wind turbine?" So, it was also kind of a subjective red flag that was thrown up.

CHAIRMAN IGNATIUS: Mr. Dupee.

MR. DUPEE: Thank you, madam Chair. I would agree with some of the last points made. It is hard to establish a specific "bright line", which is why I think the statute was written the way it was, was to give this Committee some ability to connect the dots between different facts. And, so, I think that the Committee spent a great deal of time deliberating this matter. And, in fact, there was a split decision sort of suggested among the discussion that was held, but -- I'll stop there.

CHAIRMAN IGNATIUS: Dr. Boisvert.

DR. BOISVERT: I now have a microphone.

I agree that the tough decisions are subjective, but aesthetics are supposed to be subjective. They're not something that are readily quantifiable, such as decibels or number of avian species that might be impacted unintended by a blade. It is subjective. It is supposed to be subjective. And, we are given a charge and some direction within the RSA to go forward with that and give our best decision. And, I understand it is very difficult, and I can appreciate the dissenters' point of view.

At the same time, I don't think that, because it's subjective, it is somehow something that should be set aside. We deal with it. And, you know, I came to my decision, others came to theirs. But, to say that there's a problem, because it's subjective, I think is a nonissue.

really have to ask then, we would all agree there is a subjective element to the interpretation, and it's not quantifiable, and would be a lot easier if it were. So, you have to be certain, is the determination reached based on the evidence? Is it built off of the record and a fair

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consideration of the record? Rather than some personal bias that, you know, I may hate things that are orange, you know, that's not a basis on which to make a ruling. But what is the record evidence? And, in looking at the record evidence, you also have to remember, it is the burden of proof that rests with the Applicant, to show that there is no undue adverse effect.
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And, I stated in deliberations, and will say again, I was not persuaded by the evidence presented by the Applicant on this issue that there was no -- I couldn't accept his conclusions that there was no undue adverse effect, I didn't find his analysis to be very specific to this actual project's circumstances. It seemed very general. It seemed that he had a shifting standard that he was applying the more he was questioned, it was uncertain what criteria he was using. And, it -- I found Ms. Vissering's presentation of the issues far more organized, specific to the project, and really sound in the analysis.

And, so, I concluded that the Applicant had not demonstrated that there was no undue adverse effect. And, there's nothing that I've seen in the motion for rehearing on this issue that makes me reconsider that.

Mr. Simpkins.

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1 DIR. SIMPKINS: Yes. I would just 2 mention, I concur with that. You know, looking at the 3 record and the evidence that was provided by the 4 Applicant's witness, you know, they were the ones who 5 talked about "resources of statewide significance", and 6 that that was a concern for the effect on those viewshed 7 areas. And, they provided the definition of what an "area of statewide significance" was. In the prefiled 8 9 testimony, they had only identified two areas, the 10 Greenfield State Park and Powder Mill Pond. But it was 11 discussed on the record at length about other areas where 12 federal money had been put into conservation easements, the Forest Legacy Program. These were not discussed, but 13 14 they fall under the definition that the Applicant provided 15 of "statewide significance". So, it was actually using 16 their own definitions, some of their own testimony in 17 coming to that decision. 18 And, as far as the mitigation portion, I 19 also know it was discussed that, you know, there's, 20 regardless of what happened with this project, there is 21 still planning and zoning in the Town of Antrim. 22 there is still some type of control over what would happen 23 on those mountaintops.

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CHAIRMAN IGNATIUS:

Thank you.

And, I

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think I veered us off a little bit from the mitigation question. Other thoughts on the balance between the short-term, as the Applicant describes it, short-term impacts of the turbines during their useful life, versus the long-term benefits of land put into easement?

(No verbal response)

CHAIRMAN IGNATIUS: And, I think I would agree with the Applicant that there's a possibility that something else could be done on that property that could have impacts. I don't -- there's nothing that we can really do about that. I mean, we're not charged with finding the best way to preserve lands in the State of New Hampshire. It's to look at the particular request for siting of a facility. And, certainly, there are benefits of conservation that would go towards offsetting impacts of the turbines, there's no question about that. And, I think our Order reflected that. It's just what the -where we found the balance to be, and that, in this case, found that the balance was -- that the conservation easements, although those clearly have benefits, did not outweigh the adverse effects of the turbines within the community.

Mr. Iacopino, is there anything else on those issues of mitigation that we should address?

1 MR. IACOPINO: No, I don't think so. 2 The only thing that was in your Order that you haven't 3 talked about, obviously, you've talked about the 4 conservation easements, in your Order you also discuss the 5 physical mitigation efforts, such as the color of the towers and things like that. I don't know that you need 6 7 to discuss that, but that was part of your Order. And, in your Order, you found that they are really pretty much 8 9 standard features. And, I guess the best way to summarize 10 the Order is it's not really mitigation of any sort, but 11 they're pretty much standard design features now in the industry. They're talking about the color of the -- oh, 12 13 and the other thing that you also discussed in your Order 14 was the automatic lighting system, radar-activated 15 lighting. You also made a determination, although you 16 appreciated the use of that, that that did not significantly add to mitigation. So, that's another --17 18 those two, what you would consider "physical mitigation" 19 issues, were also addressed in your Order. I don't know 20 if you feel the need to address them in this hearing. 21 CHAIRMAN IGNATIUS: I mean, I think, 22 certainly, the radar-controlled lighting proposal is a 23 benefit. I think that we've now seen it, it was new in 24 this case, and the Applicant points out it was something

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       that they had offered, and at some expense, to take that
       extra step. I believe, in another case that has been
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       brought before us since then, there is also talk of
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       radar-controlled lighting, and that that may become more
       the norm down the road. We don't know. It hasn't yet
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       been approved, I don't believe. But, I think, as of the
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       Order, it hadn't been approved by the FAA.
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                         But I don't mean to dismiss it as a
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       nonexistent factor, it certainly adds to the benefit.
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       the Applicant's argument that we "must not have considered
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       it, because, otherwise, we would have found that the
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       visual impacts were not adverse", I think is a misreading
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       of what we did. We did consider it, just, in the balance,
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       the majority still found that the impact was sufficiently
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       adverse to reject the Application.
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                         So, unless there's anything else to
       discuss, I think it's time to take a vote on the question
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       of the aesthetics issue. Do you find a basis in the
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       Applicant's motion to rehear the issue of aesthetics in
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       this case?
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                         Any discussion about that, before we go
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       to a vote? Ms. Bailey.
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                         MS. BAILEY: I don't think that we have
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overlooked or mistakenly conceived the record which

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       exists. The Applicant says, if we're going to change our
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      precedent, we have to explain why we're changing it.
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       don't believe we're changing it. I think we're applying
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       the facts in this case, specifically to this case. And,
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       that's not really a change of precedent; the precedent is
       to apply the facts in the case. And, so, I don't -- I
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       don't find a reason to rehear it.
                         CHAIRMAN IGNATIUS: Any other discussion
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       or are we ready for a vote?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: I quess we need a
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      motion. And, it would be as to, on the "aesthetics"
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      portion of the Applicant's --
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                                        I have a question.
                         DIR. STEWART:
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                         CHAIRMAN IGNATIUS: Yes.
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                         DIR. STEWART: So, the question
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       ultimately is whether there's hypothetically more
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       information that could come into the -- I mean, we've got
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       information before us that the Committee, the full
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       Committee, the Subcommittee considered in making its
       decision. And, so, you know, if we -- I guess the
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       scenario that I'm trying to mumble my way to is, if the
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       rehearing is on the same information, then there's really
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       no basis to arrive at a different conclusion.
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understanding the question right? That it would be a
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       rehearing on the existing information?
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                         CHAIRMAN IGNATIUS: Mr. Iacopino, you
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       want to respond to that?
                         MR. IACOPINO: Well, it would depend --
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       I mean, theoretically, it could be limited to that.
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       don't think that that is what would happen.
       Theoretically, it could be limited to that, but I don't
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       think that that is what would happen, if you -- if you
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       granted a motion for rehearing. The purpose of the motion
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       for rehearing is to draw your attention to matters which
       have been overlooked or mistakenly conceived in the
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       original decision, and to invite reconsideration upon the
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record to which that decision rested.

So, in terms of determining the motion for rehearing, if you believe that there is good cause to grant a rehearing, in order to correct something that you have overlooked or mistakenly conceived in the original decision, in other words that some new information brings you to reconsideration of the record that you already have, then, in that case, you should vote for a rehearing. If you believe that you have not mistakenly misconceived or mistakenly over -- I'm sorry, mistakenly conceived or overlooked anything in the record, then you should vote

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       against the rehearing. Does that explain anything for
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       you?
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                         DIR. STEWART: Yes, that is helpful.
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                         MR. IACOPINO:
                                        Okay.
                         CHAIRMAN IGNATIUS: And, I think that
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       the difficulty of this is what to make "is there new
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       evidence?" Not new information about the evidence that we
       already had, that's sort of what the rehearing gets at.
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       But is there new evidence to be considered? And, that's
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      part of the motion to reopen the record, and add new facts
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       to the record itself, that we haven't yet taken up.
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                         So, let's assume we're talking about the
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       record that was built through the adjudicative process.
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       Is there any new information about that evidence that
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       causes you to rethink, think we need to reopen it and
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       reconsider the evidence that we had before us? Did we
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       forget something? Did he mistakenly overlook something?
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       Was there something that we misconstrued that makes us
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       come to a time to re-evaluate that evidence that was in
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      place at the close of the hearings?
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                         All right. Is that clear?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: Are people -- is
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       there a motion then to take a decision on that aspect of
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the Applicant's motion for rehearing?
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                         MR. DUPEE: Could I ask Counsel for the
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       Committee to frame the motion, I will make it?
                         MR. IACOPINO: Well, I don't know --
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       well, what do you want to do?
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                         CHAIRMAN IGNATIUS: Yes.
                                                   It could be a
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       motion to grant on the issues of aesthetics. It could be
       a motion to deny on the issues of aesthetics.
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                         MR. IACOPINO:
                                        I mean, that would
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       basically be the type of motion the Chair is looking for.
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       To either grant or deny with respect to Issue Number 1 in
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       the Applicant's motion for rehearing, which involves
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       aesthetics.
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                         MR. DUPEE: In that case, I would move
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       that we deny.
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                         CHAIRMAN IGNATIUS: To deny the request
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       to rehear on the basis of the aesthetic arguments?
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                         MR. DUPEE: On an understanding that
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       we're talking about the record that exists today, and then
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      maybe a new vote on a --
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                         (Court reporter interruption.)
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                         MR. DUPEE: My apologies one more time.
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       The answer is, that's correct. That we are talking only
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       about the rehearing, not new facts in this case.
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                         CHAIRMAN IGNATIUS: All right.
                                                         Is there
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       a second?
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                         (Dr. Boisvert indicating by raising his
                         hand.)
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                         CHAIRMAN IGNATIUS: Mr. Boisvert. All
 6
       right. Any other discussion or are we ready for a vote?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: All right. All
       those in favor of the motion to deny the request to rehear
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       on the basis of the aesthetic issues, please signify by
       saying "aye"?
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                         (Multiple members indicating "aye".)
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                         CHAIRMAN IGNATIUS: Opposed?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: Already, that is
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       unanimous.
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                         DIR. STEWART: No.
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                         CHAIRMAN IGNATIUS: Oh, I'm sorry.
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                         DIR. STEWART: Sorry. Have a show of
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       hands?
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                         CHAIRMAN IGNATIUS: Would you rather a
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       show of hands?
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                         DIR. STEWART:
                                        Sure.
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                         CHAIRMAN IGNATIUS: All right. Let's do
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       a show of hands. Then, so, the same vote on the motion
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       for deny on the basis of the aesthetic arguments, please
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       signify by saying -- by raising your hands?
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                         (Show of hands.)
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                         CHAIRMAN IGNATIUS: All right.
 6
       opposed?
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                         (Show of hands.)
                         CHAIRMAN IGNATIUS: And, so, that is an
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       8-1 vote to deny.
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                         MR. IACOPINO: And, that's with
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       Mr. Stewart opposed.
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                         CHAIRMAN IGNATIUS: Thank you.
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               The next issue is "financial capability" that's
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       raised in the Applicant's motion for rehearing.
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       starts at Page 34, and runs to 41.
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                         The arguments briefly summarized are
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       that the Committee failed to make a determination on
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       financial capability, although it said that it would, and
       it said that we would loop back to that, and then failed
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       to do so. And, that we are obligated to rule on each item
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       in the statute, and, so, we should have, and we should
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       make such a finding, you know, rehear it and make such a
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       finding that the evidence supports a finding for financial
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       capability.
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The objections, I guess I won't go into the details of what the reasons were for such a finding, because I think we would get to that if there is a decision to reopen on the specifics about the financial capabilities of the Applicant's personnel. Although, I'll mention an argument that we misconstrued and put focus on the financial package of the project itself, rather than the financial capability of the individuals who were working to develop the project.

The Applicant also argued that we should have accepted their request to make a certificate conditional upon obtaining construction financing, and that no construction could begin until that was fully in place, as was done in the Granite Reliable case. And, that our failure to do so rendered that an impermissible aspect of our Order.

There were objections to the financial capability issue filed by the Edwards and Allen Group, saying that it was appropriate not to make a ruling, that there is no justification to find that the Applicant has the financial capability, because they have failed to prove that they have such capability.

That Public Counsel responded to this issue and said that it was the Applicant's failure to

prove financial capability that resulted in it being appropriate that the Committee did not make a finding regarding financial capability. And, I think that was it for responses received.

I think, to start the discussion of this, I'd like to ask Mr. Iacopino, could you -- this is a little bit of a different one, because we didn't make a finding. The Applicant is correct that we didn't do so, at the final stage of the deliberations, that another very significant issue had been found to be an adverse impact. And, since you've got to find all of those terms not to pose an adverse impact, the project wasn't -- couldn't be certificated at that point. And, so, we didn't make the ruling on financial capability.

But could you address the sort of legality or the legal issues that are raised in this aspect of the motion for rehearing?

MR. IACOPINO: I would just point out to you that there, on Page 33 of the Applicant's motion, dealing with the fact that -- on Page 33 of the Applicant's motion, dealing with the fact that you did not make a finding regarding the Applicant's financial capability, that's on Page 33 and 34 of their motion. They don't cite any statutory requirement that you do so,

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       they don't cite any case law that you do so, nor am I
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       aware of any that requires you to make that finding, given
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       the finding that you made with respect to the other, the
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       other issue, that being the aesthetics issue.
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                         I don't know of any law that would have
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       required you to continue to deliberate on any other issue,
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       once you've determined that you weren't going to grant the
       certificate because of the unreasonable adverse impact
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 9
       under another section of the statute.
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                         So, I guess what I'm telling you is I
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       know of no law that requires you to make that finding.
       That the Applicant is saying that it was unlawful or
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       unreasonable for you not to do so, I don't know of any law
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       that supports that statement contained in there. Nor do
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       they cite any in their motion.
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                         I would also point out that the Order
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       itself, actually, it essentially tracks the actual
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       deliberations that you followed. So, that's all I can say
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       from a legal standpoint.
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CHAIRMAN IGNATIUS: Ms. Geiger, yes?

MS. GEIGER: Yes. May I make an oral motion for late-filed authority, madam Chairman?

Basically, I would point the Subcommittee in the direction of the 541-A:35. Which says that "A final decision shall

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include findings of fact and conclusions of law,
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       separately stated. Findings of fact, if set forth in
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       statutory language, shall be accompanied by a concise and
       explicit statement of the underlying facts supporting the
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       findings."
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                         So, I apologize for the oversight.
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       at this point, I would ask that my motion be supplemented
       with additional authority, 541-A:35. And, thank you.
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       And, I apologize for the interruption.
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                         CHAIRMAN IGNATIUS: That's all right.
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                         MR. ROTH: Madam Chairman, I would
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       object most strenuously to that. This is a deliberative
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       session, not an opportunity for a motion for rehearing on
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       her motion for rehearing.
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                         CHAIRMAN IGNATIUS:
                                             541 --
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                         MS. MANZELLI: Madam Chair, Audubon
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       would concur in that objection.
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                         CHAIRMAN IGNATIUS: All right.
                                                         541-A
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       governs all of what we do. It is always in play. It's
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       always the standard for any administrative proceeding
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       before us. And, so, I don't find that to be an
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       impermissible item to identify. Whether you cite it or
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       not, we're bound by 541-A:35, and the rest of 541-A as
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well. So, I'll accept your comment. I don't know if it

significantly changes the discussion. We ought to discuss whether or not it does.

There's one thing I wanted to clarify before we get to that. Mr. Iacopino, in the Applicant's motion there's references to your statements that we must make a ruling, and that, you know, the implication is that we, the Committee members, ignored your legal advice, and sort of disregarded the requirement that we make a ruling. Can you respond to that?

MR. IACOPINO: Well, I always like it when the Committee takes my advice. But I don't think that that is legal, I mean, I can't tell you that that is, in fact, any kind of legal error. I think that they are using that as an argument to buttress their claim that it was somehow unlawful or unreasonable not to make a final decision on financial capability. That that in and of itself is not a legal basis, as I indicated before.

And, I can read 541-A:35 to the

Committee, if you would like? So, that you have the
entire thing, and then we can get it printed out and
provide it to the Committee, if you would like. But
541-A, Section 35, is entitled "Decisions and Orders".

And, it states: "A final decision or order adverse to a
party in a contested case shall be in writing or stated in

the record. A final decision shall include findings of fact and conclusions of law, separately stated. Findings of fact, if set forth in statutory language, shall be accompanied by a concise and explicit statement of the underlying facts supporting the findings. If, in accordance with agency rules, a party submitted proposed findings of fact, the decision shall include a ruling upon each proposed finding. Parties shall be notified either personally or by mail of any decision or order. Upon request, a copy of the decision or order shall be delivered or mailed promptly to each party and to a party's recognized representative."

CHAIRMAN IGNATIUS: Do you have an opinion as to whether the Order that was issued May 2nd in this case complies with 541-A:35?

MR. IACOPINO: Your Order issued on May 2nd -- is it May 2nd? The final -- the Decision and Order on the certificate issued in this case, in my opinion, complies completely with RSA 541-A, Section 35. And, I say that because there's nothing in that that requires you to do anything more than what you did in the decision that ran some 71 pages, and addressed each and every issue, addressed the findings -- addressed the facts in each and every issue, and addressed the ultimate issue as to

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       whether or not you are going to grant or deny a
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       certificate. I do not believe that the fact that you did
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       not rule on the financial aspect -- on the financial
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       capability of the Applicant in any way triggers any kind
 5
       of error under RSA 541-A, Section 35.
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                         CHAIRMAN IGNATIUS: Thank you.
 7
       Bailey.
                         MS. BAILEY: Mr. Iacopino, you just said
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       that you believe the Order addresses each and every fact?
 9
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                         MR. IACOPINO: Yes. What the Order does
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       is you actually discussed, during your deliberations, the
12
       facts regarding the financial capabilities.
13
                         MS. BAILEY: Right.
14
                         MR. IACOPINO: And, the Order -- and,
15
       the Order summarizes those facts that you reviewed.
16
       then indicates that you did not take a final vote. So, --
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                         MS. BAILEY: So, does that mean we made
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       findings of fact on the financial aspects?
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                         MR. IACOPINO: No. But what it means is
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       that you considered -- you considered them, and the Order
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       specifically identifies what, in fact, the Committee did,
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       so that it's clear to anybody who reads the Order that you
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       did, in fact, deliberate to some degree on this, but you
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       did not reach a final decision.
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                         MS. BAILEY: And, it seems logical to
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          And, I don't think 541-A:35 says that -- it says "A
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       final decision or order adverse to a party...shall be in
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       writing...include findings of fact and conclusions of law,
       separately stated." We made plenty of findings of fact, I
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 6
       think, and conclusions of law that concluded that the
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       certificate should not be granted. I don't think this
       says that you have to say every fact that's possible has
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       to be concluded, if you read this with the other statute.
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                         MR. IACOPINO: I don't want to get into
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       deliberation. I've been asked to give my legal opinion on
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       whether or not the order complies with 541-A:35.
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                         MS. BAILEY: Okay. And, you think it
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       does.
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                         MR. IACOPINO: And, my legal opinion is
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       that it does.
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                         MS. BAILEY: Thank you.
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                         CHAIRMAN IGNATIUS: Other discussion of
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       this issue?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: So, on the issue of
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       financial capability overall, not just that final piece,
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      but is there -- are we ready for a motion? And, if so,
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       does anyone have a motion to make, either to grant
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       rehearing on the basis of the financial capability
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       arguments raised by the Applicant or to deny rehearing on
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       the basis of the financial capability arguments?
       Dr. Boisvert.
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 5
                         DR. BOISVERT: I move that we deny the
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      motion for rehearing on the basis of financial capability.
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                         CHAIRMAN IGNATIUS: Is there a second?
 8
                         MR. GREEN: I'll second.
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                         CHAIRMAN IGNATIUS: Second. Okay. All
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       right, moved and seconded. Any further discussion of this
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       issue?
12
                         (No verbal response)
13
                         CHAIRMAN IGNATIUS: If not, are you
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       ready for a vote? All right. All those in favor of the
15
      motion to deny rehearing on the basis of the financial
16
       capability arguments, please raise your hand?
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                         (Show of hands.)
18
                         CHAIRMAN IGNATIUS: All those opposed?
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                         (No indication given.)
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                         CHAIRMAN IGNATIUS: Any abstentions?
21
                         (No indication given.)
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                         CHAIRMAN IGNATIUS: That's a unanimous
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       nine to one vote to deny.
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                                        Did you say "unanimous
                         MR. IACOPINO:
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nine to one"?
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                         CHAIRMAN IGNATIUS: It's ironic, in the
 3
       discussion of financial capability, I just got nine to
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       equal ten. Nine to zero. Thank you.
                         All right. The next issue is on sound
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 6
       standards and the findings -- actually, one moment off the
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       record.
                         (Chairman Ignatius conferring with the
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 9
                         court reporter.)
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                         CHAIRMAN IGNATIUS: So, we're back on
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       the record. Before we begin a new area, why don't we take
       a break for the sake of the court reporter, and all of you
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13
       to have a chance to stretch your legs. We will resume in
14
       ten minutes, just before 11:30, try to be back and get
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       rolling again. And, we're going to pick up the issue of
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       sound standards.
                         Thank you.
17
                         (Whereupon a recess was taken at 11:18
18
                         a.m. and the deliberations resumed at
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                         11:34 a.m.)
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                         CHAIRMAN IGNATIUS: We are back. And,
21
       we now pick up the question of the Applicant's issues
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       raised regarding sound levels. This is roughly Pages 41
23
       to 48 of the motion. And, in a very brief summary, the
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Applicant argues that the Committee applied, but didn't

fully apply, the World Health Organization guidelines of 2009. Though, we said we were going to, we then deviated from that somewhat. Also, that the Committee didn't follow SEC precedent regarding sound levels from other cases, without any explanation for why it should have been different. And, didn't consider the noise restrictions that had been agreed to by the Town, and gave no explanation for why we failed to do so, failed to consider those noise restrictions.

There were objections attending to the sound issues that were submitted by the Industrial Wind Action Group, arguing that the restrictions are not unreasonable, that those are case-by-case determinations that reflect the circumstances of each project, and that the sound level adopted was consistent with the 2009 WHO standards, with some practical substitutions, if that's a fair way to characterize that.

Public Counsel also spoke to this issue, saying that the Committee fully considered the noise issues, and it set the conditions that it deemed appropriate, given the facts of the case.

So, do people have any questions or comments about what we did in the Order regarding sound and the allegations that are made in the Applicant's

motion for rehearing? Ms. Bailey.

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MS. BAILEY: I'll take a stab at this. On the issue about how we misapplied the WHO Guidelines and what they say, I think that the Applicant concludes that based on a sentence in the order that says "The Subcommittee relied upon the newer 2009 WHO Guidelines in establishing a sound level condition." And, we had, on Day III of the deliberations, an extensive discussion about a decision that we had made the day before to set the sound standard at 40 dB during the night. And, then, we talked about, on Day III, that the WHO Guideline standard was really an average annual standard of 40 dB. And, we talked a lot about that. And, we concluded that it would be very difficult to figure out a way to monitor the average for the year. And, at the end of those deliberations, we decided to make the nighttime standard 40, 40 dB. And, so, I think what the sentence in

And, so, I think what the sentence in the Order means is, we did look at, you know, we relied on them, we looked at the newer 2009 WHO Guidelines, we understood that they were talking about an average annual measurement. But they also said something to the effect of, you know, that at least what I remember, was that there were no public health effects if the standard was at

1 40. And, so, I think that's what we all concluded, and I think that that's what that sentence means.

I disagree with the Applicant that we didn't understand that, if that's the argument, that we didn't understand that it was an annual nighttime average.

CHAIRMAN IGNATIUS: Thank you. Other

7 comments?

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(No verbal response)

CHAIRMAN IGNATIUS: Another thought I had in reading the materials, the argument that we were breaking from precedent in prior cases, the prior cases have not been a one uniform standard that has been consistently applied, and then we stepped away from that. I mean, the standards have been slightly different of the different projects that have been looked at, Lempster, Granite Reliable, and Groton, prior to this one. And, so, it's -- it is an area that I suspect will continue to see some modification. And, I think we, in this case, we heard far more evidence and conflicting scientific evidence than in the Lempster case that I participated in. And, I think this is an area that is going to continue to evolve. And, there will be further information that committees in the future will hear, and there may be other determinations.

{SEC 2012-01} [Deliberations on Motions] $\{07-10-13\}$

But my question, as I look at this, is "Is the determination that we made regarding sound based on the record?" Did we have an adequate basis to reach the conclusions that we did? And, did we adequately describe it in the Order itself?

And, I guess I'd turn again to

Mr. Iacopino. Can you summarize briefly what we did
recount in our order on this issue?

MR. IACOPINO: Yes. I'm sorry. Yes, madam Chair. In your order, you went through, at Pages 65 through 67, you recounted the evidence that you heard in particular from the experts, Mr. O'Neal, Mr. James, and you recounted sort of the issues and the evidence that you heard from them with respect to what the predicted sound levels would be and what the effects would be.

You indicated in your Order that you considered —— I shouldn't say "considered", you noted existing standards, such as the EPA guidelines and the 1999 WHO Guidelines, that's "W—H—O" Guidelines. The next sentence, on Page 68 of the Order, then says "The Subcommittee relied upon the newer 2009 WHO Guidelines in establishing a sound level condition. The Subcommittee also agreed that there was insufficient data to determine that the turbines will emit low frequency inaudible or

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       infrasound that would cause harm to human health." And,
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       then, you listed the conditions out, which were, as
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       already been stated, "45 dBA or 5 dBA above ambient,
       whichever is greater" during the day. And, "40 dBA or 5
 4
       dBA above ambient, whichever is greater" at night. And,
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       then, you required some sound testing to occur. That's
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       what the Order sets out.
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                         CHAIRMAN IGNATIUS: All right. Any
       further discussion of the sound level issues?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: Are people ready to
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       take a vote on this issue? If so, is there a motion? Ms.
13
       Bailey.
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                         MS. BAILEY: I move that we deny
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       rehearing based on the Applicant's argument about sound.
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                         CHAIRMAN IGNATIUS: Is there a second?
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                         (Dir. Stewart indicating by raising his
18
                         hand.)
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                         CHAIRMAN IGNATIUS: We've got
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      Mr. Stewart. All right. Any further discussion?
21
                         (No verbal response)
                         CHAIRMAN IGNATIUS: All right.
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23
       are we ready for a vote? Those in favor of denying
24
       rehearing on the basis of the sound arguments in the
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Applicant's motion, please raise your hand?
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                         (Show of hands.)
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                         CHAIRMAN IGNATIUS: Those opposed?
 4
                         (No indication given.)
 5
                         CHAIRMAN IGNATIUS: Abstaining?
 6
                         (No indication given.)
 7
                         CHAIRMAN IGNATIUS: All right.
       unanimous, nine to zero.
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                         Those are the arguments presented in the
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       motion for rehearing by the Applicant. We'll set aside
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       the Motion to Reopen until later, which was part of the
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       same document, but really a separate motion.
                         So, we move to the next rehearing
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14
       request. And, what I would like to do is take next the
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       Town of Antrim's motion. This argued that the Committee
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       overlooked evidence that the project would not be visible
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       by 95 percent of the locations within 10 miles, and thus
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       the visual impact shouldn't be considered unduly adverse.
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       That the Committee failed to consider the Town's position
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       in favor of the project, identifying some votes taken.
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       And, that we should reconsider our determination in light
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       of the letter agreement that has since been filed by the
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       Town.
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                         There were objections filed by the
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Edwards/Allen, plus other Intervenors, Group. There was a joint objection by the Edwards/Allen Group, the North Branch Group, and the Abutters Group, working together, arguing that there are no facts that have been overlooked or misconstrued. That these are prior positions simply being restated, and thus not appropriate for rehearing. That the Town agreement to -- I'm sorry, that the Applicant's offer of money to the Town for Gregg Lake Association impacts is beyond the timeframe of the docket, because it came in after -- it all occurred after the Order was issued. That the votes described as being taken by the Town were mischaracterized. That the PILOT Agreement, Payment in Lieu of Taxes Agreement, has been voided by the Superior Court on Right-to-Know 91-A grounds. And, that the new agreement -- I'm sorry, that the motion for rehearing filed by the Town was also developed, in this group's view, in contravention of 91-A standards. Public Counsel also responded, arguing that the Committee's Order did adequately consider the

Public Counsel also responded, arguing that the Committee's Order did adequately consider the Town's position and address it. That the Town should not now be addressing whether the visual impacts are not adverse, because it made no statements regarding views during the hearing. That the Subcommittee's Order did

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       adequately identify that the -- I think I may be getting
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       this wrong -- that the evaluation of the aesthetics was
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       somewhat different than in prior decisions. And, that the
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       letter agreement shouldn't be considered, because it's
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       after-the-fact of the Order, and it is new evidence that
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       shouldn't be presented as not being -- issues not being
       preserved, and, so, it should be outside of our
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 8
       consideration.
                         So, that's really a combination of
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       arguments about the Order itself and issues on the new
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       evidence that we'll be taking up in the Motion to Rehear.
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                         Are there any comments on that? I don't
13
       know, Mr. Iacopino, do you want to give us an overview of
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       what we did address on any of these issues that we haven't
15
       already talked about?
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                         MR. IACOPINO: Well, in actuality, you
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       did address the issue. I believe that the Town's motion
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       suggests that you overlooked Mr. Guariglia's opinion that
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       there would not be visibility within 95 percent of the
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       affected area. And, actually, you, in your order, you
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       did, in fact, specifically reference that. I'm trying to
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       find the page number for you.
23
                         DIR. SIMPKINS: Page 47, I believe.
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                                        You're quicker than I am.
                         MR. IACOPINO:
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1 Thank you, sir. Yes. At Page 47, you did specifically 2 reference Mr. Guariglia's report in that regard. You also 3 compared the testimony of Ms. Vissering in doing that. With respect to consideration of -- I believe what the 4 5 other argument that the Town made was that you didn't consider the votes in the Town, is that one of the ones 6 7 that you listed? 8 CHAIRMAN IGNATIUS: Yes. In Section -- on Page 40 9 MR. IACOPINO: 10 -- I think it's 41, you did specifically make reference to 11 a general understanding that at least the votes tended to 12 demonstrate -- I'm sorry, Page 42, that the townspeople 13 "generally supported the development of the proposed 14 Facility." But you also noted the split between the 15 Boards and Commissions within the Town of Antrim, and also 16

the views of the Stoddard Conservation Commission, the neighboring town.

So, I mean, there is reference in there.

If you all believe that you -- that there is a misconception or mistaken belief in the decision that you

21 made in those regards, obviously, you should vote to
22 rehear. If you do not believe that it was mistaken, then

you should probably vote not to rehear.

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And, I didn't write down each one of the

lists that you went through, but I had those two. 1 2 CHAIRMAN IGNATIUS: I think the only 3 other issue is the letter agreement coming in later. And, 4 maybe we should take that up as part of the discussions of 5 the Motion to Reopen? MR. IACOPINO: From a purely legal, 6 7 practical standpoint, I think that that does come up 8 better in the context of a motion to reopen the record. 9 But, I think that, in the context of a motion for 10 rehearing, if you believe that that filing somehow 11 indicates that you have misconceived or misunderstood something in the record as it presently exists, it can be 12 13 used for that purpose to grant the motion to rehear. 14 CHAIRMAN IGNATIUS: Thank you. Any 15 discussion, comments on any of those issues raised by the 16 Town? 17 (No verbal response) 18 CHAIRMAN IGNATIUS: I mean, it's my view 19 reading it that it's really arguing the same positions 20 previously argued. It's another pitch for why we made the

CHAIRMAN IGNATIUS: I mean, it's my view reading it that it's really arguing the same positions previously argued. It's another pitch for why we made the wrong decision and should have granted the certificate.

But I don't see any new information that makes me recognize an error in how we construed the evidence, anything that warrants rehearing, personally is my view.

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                         So, are you ready for a vote? And, if
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       so, do we have a motion? Mr. Simpkins.
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                         DIR. SIMPKINS: I'll make a motion that
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       we deny the Town of Antrim's Motion for Rehearing.
                         CHAIRMAN IGNATIUS: All right. Any
 5
 6
       second?
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                         (Mr. Green indicating by raising his
                         hand.)
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                         CHAIRMAN IGNATIUS: Mr. Green seconds.
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10
       All right. Any further discussion?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: If not, then all
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       those in favor of denying the Town of Antrim's Motion for
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       Rehearing please signify by raising your hand?
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                         (Show of hands.)
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                         CHAIRMAN IGNATIUS: Those opposed?
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                         (No indication given.)
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                         CHAIRMAN IGNATIUS: Any abstentions?
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                         (No indication given.)
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                         CHAIRMAN IGNATIUS: All right. That is
       a nine to zero unanimous vote to deny the Motion to Rehear
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       submitted by the Town of Antrim.
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                         The next motion was submitted by the
24
      Antrim Landowners Group. This was Mr. Ott, Antrim Limited
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Partnership, Steven Cotran, Paul Whittemore, and the Whittemore Trust. And, they're collectively referred to as the "Antrim Landowners". They are owners of parcels of land that had been leased to the Applicant. And, they argue that the Committee's decision deprives them of the freedom to use the property as they wish, and deprives them of the benefits of the leases that they negotiated and entered into.

They also argued that we failed to consider the long-term impacts, beneficial impacts by putting lands into conservation, and we focused more on the short-term impact of the wind turbines themselves.

And, note that they are free to do other things with their land. There could be other impacts that might not be received as beneficial to the community, and that would be within their rights to do, and we failed to recognize that.

There were responses filed to that. The grouping of intervenors that we saw before, the Edwards/Allen Group, the North Branch Group, and the Abutters Group joined together in a joint response, that argued that there are no new facts presented or arguments that justify rehearing. That these were not issues that had been raised prior — during the course of the hearing

itself, so, they should not be allowed to bring them up at this time. That the leases and the benefits to be received from them are all conditional on obtaining an approval from the SEC. And, so, there's no right to those benefits. That their valuation of the benefits of the easements themselves has been overestimated. And, that they were wrong in arguing that the Committee was heavily influenced by one landowner in particular, the Audubon Society.

Public Counsel also filed a response, arguing that this group of landowners has no standing to even raise the issues, because it failed to intervene, they failed to intervene in the docket. And, they further have shown no evidence that any rights of theirs have been affected, which is a requirement of standing that you have rights that are affected. And, that they still, even if this project doesn't go forward, they still have the ability to use their land, to lease it for another wind project, another commercial project, or any other purpose within the local zoning standards. And, no new issues have been raised here, and it should not be the basis for a rehearing.

I guess one of the first questions to look at it then, in evaluating this, is the question of

standing. Is it appropriate to even be before us for -to have a motion for rehearing filed by someone who is not
an intervenor, not a party to the case?

Does the law, and, Mr. Iacopino, I'll ask you to explain if I get this wrong, the law allows for any party who is aggrieved by a decision and is directly impacted by a decision to be -- to have the right to seek rehearing under 541, is that correct?

MR. IACOPINO: Yes. The statute says that "any party to the action or proceeding before the Commission, or any person directly affected thereby, may apply for a rehearing." And, that's RSA 541, Section 3. And, of course, that's the administrative appeals statute. And, that applies not only to the Site Evaluation Committee, but to every other administrative agency adjudicative decision as well.

So that it may seem unusual in the context of how our cases are generally considered. But you have to remember it does affect every other state agency as well. And, there may be other circumstances where the actual hearings are not as much the subject of publicity or knowledge about what's going on as ours is.

So, the statute specifically permits any person who is directly affected by the decision of the

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       Committee to file a motion for rehearing. So, the
       decision that the Committee would have to make in the
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       first instance is whether they believe that the Antrim
 4
       landowners are directly affected by the decision of the
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       Committee.
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                         CHAIRMAN IGNATIUS: Comments?
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                         (No verbal response)
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                         CHAIRMAN IGNATIUS: I mean, to me, the
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       fact that they -- they're not guarantied an approval of
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       this project, and just because they negotiated an
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       easement, doesn't -- a lease, doesn't mean that they are
       quarantied payment under it. It's conditional on approval
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       of the SEC, as noted by some of the objections.
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                         But, notwithstanding that, I would
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       consider them to be directly affected by the decision.
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       That the decision not to issue a certificate directly
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       impacts their expected benefits under the leases and the
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       uses of their land. And, so, I would construe them as
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       being directly affected and having standing.
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                         Any opposing view? I'm happy to hear it
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       argued out. Ms. Lyons.
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                         MS. LYONS: I'm going to take the
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       opposing view. Because our decision doesn't really say
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how the use of their land is interrupted. It's purely a

1 financial transaction. It has nothing to do with the use of their land. So, I don't think they have standing. 2 3 CHAIRMAN IGNATIUS: And, I think it is 4 true that it's -- well, I think it's two things, though. 5 Remember, it's the financial benefits of the leases. 6 also the long-term easements that would -- well, the 7 conservation easements that would flow from an approval as well that is affecting the use of their land. So, it's 8 9 both of those things. 10 MS. LYONS: And, once again, it doesn't 11 stop them from conveying an easement to any other party at 12 any time. 13 CHAIRMAN IGNATIUS: That's a good point. 14 So, it's -- I think your argument is there's nothing that

CHAIRMAN IGNATIUS: That's a good point. So, it's -- I think your argument is there's nothing that forecloses them from other -- entering other agreements, doing other protective easements, other commercial development, the Order didn't prescribe that for them in the future. I think, though, that the Order did impact their expectation of proceeds from the leases and the expectation of the conservation easements by our decision not to grant a certificate. So, I guess I'd still come back saying it's directly affected. But I understand your argument, and others may share that.

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MS. LYONS: And, you know, I understand

1 that some work has been done on the properties already with that anticipated perhaps certification. But that's 2 3 just the cost of doing business. Sometimes projects fail, 4 sometimes they don't, and you take that risk. 5 CHAIRMAN IGNATIUS: All right. 6 Dr. Boisvert. 7 DR. BOISVERT: I'm not sure which work you're referring to, but my recollection regarding the 8 9 timber cutting, was the case was made forthrightly that 10 they were just cutting the timber because the timber 11

needed to be cut. It wasn't preparation for the wind farm

itself. Coincidentally, various places where towers were 12

13 marked on the timber cut, but they made the case, and the

14 forester said it was just to do proper timber management.

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So, there may have been some other things that were done. But my recollection was that they said that the timber cutting wasn't for the wind farm. And, I'm sort on the fence about whether or not they're directly affected. But, I did, you know, that could be argued either way regarding timber cutting.

CHAIRMAN IGNATIUS: Anything else on whether you find them to be directly affected and therefore have standing or find them not to be directly affected and therefore would not have standing to raise

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1
       the motion for rehearing? Mr. Simpkins.
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                         DIR. SIMPKINS: I would just say, I
 3
       think, to err on the side of caution, we should give them
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       standing.
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                         CHAIRMAN IGNATIUS: Why don't we take a
 6
       vote on it, and that way it's clear. So, Mr. Simpkins,
 7
       are you making a -- you want to make that a motion?
 8
                         DIR. SIMPKINS: Yes. I'll make a motion
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       that we give the landowners standing in this matter.
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                         CHAIRMAN IGNATIUS: So, finding that
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       they are directly affected and, therefore, we'll entertain
12
       their motion?
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                         DIR. SIMPKINS: That is correct.
14
                         CHAIRMAN IGNATIUS: Second?
15
                         DIR. STEWART: Second.
16
                         CHAIRMAN IGNATIUS: Mr. Stewart.
                                                           All
17
       right. Any other discussion?
18
                         (No verbal response)
19
                         CHAIRMAN IGNATIUS: Seeing none, then
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       all those in support of the motion to find that the Antrim
21
       Landowners have standing, are directly affected and
22
       therefore have standing please raise your hand?
23
                         (Show of hands.)
24
                         CHAIRMAN IGNATIUS: All those opposed?
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1 (Show of hands.)

CHAIRMAN IGNATIUS: All right. We have Ms. Lyons and Dr. Boisvert voting "no", and the remaining seven voting "yes". So, a finding that they do have standing, because they are directly affected.

We now then go to the substance of their rehearing. And, again, that we have deprived them of the freedom to use their property as they wish and obtain the benefits of the lease that they negotiated, and failed to consider the long term benefits of the conservation easements, and looked too much at the short-term impacts of the turbines themselves.

Other comments? Any -- Mr. Simpkins.

DIR. SIMPKINS: I would agree with Ms.

Lyons' previous comments, that there is nothing

prohibiting them from seeking a conservation easement

moving forward. This in no way prohibits them from

putting an easement on their property. I also don't think

it's any legal charge of this body to ensure that any

private landowner gets revenue or any other benefit from

another private party. That's not part of our

decision-making by statute.

And, furthermore, in reading, I didn't see any new information that would warrant a rehearing.

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                         CHAIRMAN IGNATIUS: Anything else?
 2
                         (No verbal response)
 3
                         CHAIRMAN IGNATIUS: Are people ready
 4
       then for a vote? Do we have a motion? Ms. Bailey.
 5
                         MS. BAILEY: I agree with Mr. Simpkins
 6
       and Ms. Lyons on this point. And, I will move to deny the
 7
       rehearing of the Antrim Landowners.
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                         CHAIRMAN IGNATIUS: Is there a second?
 9
                         (Dr. Boisvert indicated by raising his
10
                         hand.)
11
                         CHAIRMAN IGNATIUS: Dr. Boisvert
12
       seconds. All right. Are we ready for a vote? All right,
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       seeing -- counting the nods. All those in favor of the
14
       motion to deny rehearing of the -- as requested by the
15
      Antrim Landowners, please signify by raising their arm?
16
                         (Show of hands.)
17
                         CHAIRMAN IGNATIUS: Those opposed?
18
                         (No indication given.)
19
                         CHAIRMAN IGNATIUS: I see none.
                                                          That's
20
       a unanimous nine to zero to deny.
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                         We have one final motion for rehearing,
22
       and that was filed by Public Counsel. The summary of the
23
       arguments are that the Committee need not have -- I'm
24
       wrong about that. That the finding of technical and
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managerial capability was not supported by the evidence; that there was no need to rule on the financial capability, given the ruling on undue adverse impact on the basis of aesthetics; and that I believe I'm correct in saying that, because of the finding on aesthetics, we should have found — the technical and managerial capability ruling should have been withdrawn, because it's now moot, because for other reasons or one other significant reason the project was not going to be approved.

There was also an argument that the agreement with the Town had been voided by the Court order, a corrected motion did not make that argument. So, I'm assuming that that is not part of the -- not part of the argument in the motion itself.

The Applicant filed a response to that, disagreeing that the Committee was appropriate in finding technical and managerial capability, and that the evidence fully supported that finding. Pointed out that the Public Counsel had made no showing of facts that would question that ruling regarding technical and managerial capability, or why in any way that the Commission's finding -- or, excuse me, the Committee's finding was in error. And, as to the -- well, I guess I could ignore that, the issue of

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       the agreement, because I don't think it's in the corrected
 2
      motion.
 3
                         All right. Mr. Iacopino wisely suggests
       to double check with you, Mr. Roth, whether the issue of
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 5
       the Town agreement being voided on the Right-to-Know
       issues is within your motion or not?
 6
 7
                         MR. ROTH: It is not.
                         CHAIRMAN IGNATIUS:
 8
                                            Thank you.
 9
                         MR. ROTH: Only the second motion was
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       actually filed. The first motion was served and sent to
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      Ms. Murray. And, then, I asked Ms. Murray immediately not
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       to file it. And, then, I sent out an e-mail to all the
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       parties sometime after that informing them that only the
14
       second motion was operative.
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                         CHAIRMAN IGNATIUS: All right.
                                                         Thank
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       you. So, on the issue of whether the Committee ruling
17
       regarding technical and managerial capability is supported
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       by the evidence, Mr. Iacopino, can you recount what the
19
       Order said on those issues?
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                         MR. IACOPINO: Yes.
                                              Thank you.
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       technical and managerial capability of the Applicant is
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       addressed on Pages 29 through 34 -- 35 of the Order. And,
23
       basically, the reasoning adopted by the Committee, to find
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that there was sufficient technical and managerial

capability to construct and operate the project, was you relied upon what you determined to be the Applicant's team's "considerable experience". The fact that "the manufacturer of the turbines, the Acciona company, would be the entity that was primarily responsible for the initial installation and operation of the turbines for approximately five years." You recognized them as "a world-wide leader in the field of wind power generation." You indicated, although there were some concerns "about the terms and conditions of the Operation and Maintenance contract", you recognize that those types of relationships between the manufacturer and developer "are routine in the wind industry".

And, you found ultimately that, based upon the association between Acciona and the Applicant, that they demonstrated sufficient technical and managerial capability required for the construction and operation of the Facility. And, you relied on both the internal experience of the Applicant and the employment of Acciona in doing that.

You also, at Pages -- your conclusions were at Page 35 of the order. But, also, at Pages 29 through 34, you sort of went through the various evidence that that you had heard and considered. And, that's much

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       lengthier. That's basically a rendition of what evidence
 2
       was presented to you. So, that was the basis for your
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       determination.
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                         CHAIRMAN IGNATIUS: Thank you. Ms.
 5
       Bailey.
 6
                         MS. BAILEY: I have a question for
 7
       Mr. Iacopino. In Public Counsel's motion, he says, if
 8
       "the Subcommittee withdrew the findings of the technical
 9
       and managerial capability and enter a non-binding
10
       discussion", as we did with financial capability, he
11
       "would not be bound to cross-appeal on the issues
12
       concerning technical and managerial capability." And, I
13
       don't understand what that means. Is it -- are you
14
       allowed to tell me what -- why would he cross-appeal and
15
       what is a "cross-appeal"?
16
                         MR. IACOPINO: "Cross-appeal", many
       times when a court or administrative agency makes a
17
18
       ruling, more than one side of the coin is upset with the
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       ruling. And, it is possible for a cross-appeal to be
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       filed.
21
                         So that, in this particular case, if the
22
       Applicant were to appeal, and Counsel for the Public
23
       determined that he wanted to cross-appeal, he could do
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              There are procedural deadlines for that set by the
       that.
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Supreme Court, which we don't need to get into, but he would have to meet those procedural deadlines, and basically indicate to the Supreme Court what issues he believes we erred on in this Committee.

So, he does have a right to do that. I think what he's saying in his motion is that he feels that he is bound to do that, in order to preserve his ability to address that issue in the Supreme Court. I don't represent his client or him, so, I mean, that's a determination that he believes, and I don't really feel competent on telling you procedurally whether he would have to file a cross-appeal or not. I think that's something that I haven't researched. He believes that he has to -- he would have to do that to preserve his rights.

 $$\operatorname{MS.}$$ BAILEY: Because he thinks we got it so wrong? He's --

MR. IACOPINO: No, I think it's more procedural, because the Order — this Order would be appealed by the Applicant. And, one of the things that was in the Order was that we found sufficient technical and managerial capability. He disagrees with that. So, in order to preserve his right to disagree with that in the Supreme Court, he feels he would have to file a cross-appeal. In other words, he doesn't want to be in a

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       position where there's an appeal filed, and, let's say the
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       Applicant wins on appeal and it comes back here, and the
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       Applicant then says "Oh, no. We've already decided
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       technical and managerial capability."
 5
                         MS. BAILEY: Oh.
                         MR. IACOPINO: "You didn't raise that in
 6
 7
       the Supreme Court." Whether or not he has to or not is
 8
       his decision to make. And, I can't give advice to him or
 9
       anybody else with respect to that. But that's part of his
10
       rationale for asking us to withdraw that, or asking the
11
       Committee to redraw that finding here in this proceeding.
12
                         MS. BAILEY: I understand. Thank you.
                         CHAIRMAN IGNATIUS: Thank you.
13
14
       further comment?
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                         MR. IACOPINO: But I just thought I
16
       probably ought to add, but the determination that you have
17
       to make is really not based on the convenience of Counsel
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       for the Public or the decision of counsel for the Public.
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       You have to decide whether or not you believe that you
20
       have misconceived or made a mistake on the record that's
21
      been presented to you.
22
                         MS. BAILEY:
                                     Thank you.
23
                         CHAIRMAN IGNATIUS: Thank you.
24
       comments?
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(No verbal response)

CHAIRMAN IGNATIUS: I can tell you I don't see a basis on what's been filed to question the finding of financial -- excuse me, of managerial and technical capability, and don't see a basis to rehear.

MR. ROTH: Madam Chairman, I'm sorry to interrupt. I don't want there to be a misunderstanding about what the argument was, and I'm afraid that there might be. And, I think the argument --

CHAIRMAN IGNATIUS: I'll allow you a very brief explanation, please.

MR. ROTH: Thank you. There are basically two parts to it. One is, it's my opinion, you know, in setting it out for purposes of an appeal, would be that there wasn't enough evidence to support it, and I'm not going to go through all of that. But the other part is is that, in making your order, you were not required to, and did — and sort of I think went, as there was a discussion this morning about financial capability, you were not required to make a ruling on that, on financial and managerial capability, because you're essentially finished once you decided the aesthetic issue. And that, because you did that, now you're putting us in a position where we have to appeal that in order to preserve

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       it. That's all. Thank you.
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                         CHAIRMAN IGNATIUS: Thank you. All
 3
       right. We're -- any further discussion?
 4
                         (No verbal response)
 5
                         CHAIRMAN IGNATIUS: Are people ready for
 6
               Do we have a motion, either to grant or deny the
 7
       Applicant's Motion for Rehearing?
 8
                         MS. BAILEY: Public Counsel's.
                         CHAIRMAN IGNATIUS: Excuse me.
 9
                                                         Thank
10
       you. Public Counsel's Motion for Rehearing.
11
                         DIR. STEWART: Yes.
12
                         CHAIRMAN IGNATIUS: Mr. Stewart.
13
                         DIR. STEWART: I'll make the motion that
14
       we deny.
15
                         CHAIRMAN IGNATIUS: Thank you.
16
                         MR. DUPEE: I'll second.
17
                         CHAIRMAN IGNATIUS: So moved by Mr.
18
       Stewart, and seconded by Mr. Dupee, to deny the Public
19
       Counsel's Motion for Rehearing. Is there any further
20
       discussion?
21
                         (No verbal response)
22
                         CHAIRMAN IGNATIUS: If not, then ready
23
       for a vote? All those in favor of the motion to deny the
24
      Applicant's [Public Counsel's?] Motion for Rehearing,
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{SEC 2012-01} [Deliberations on Motions] {07-10-13}

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1
       please signify by your hand?
 2
                         (Show of hands.)
 3
                         CHAIRMAN IGNATIUS: Any opposed?
 4
                         (No indication given.)
 5
                         CHAIRMAN IGNATIUS: Appears none.
 6
       would be a nine-zero unanimous motion -- vote to deny the
 7
       Applicant -- the Public Counsel's Motion to Rehear.
 8
                         I am not aware of any other motions for
 9
       rehearing or reconsideration. We still have the Motion to
10
       Reopen. But is there any other motion for rehearing under
11
       consideration, Mr. Iacopino?
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                         MR. IACOPINO: No.
                                             The only thing that
13
       -- the only thing that I would point out, madam Chair, is
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       that I just passed out, when we came back from the break,
15
       an objection that was apparently filed this morning by the
16
       North Branch Intervenors to the filing of the revised
17
       Exhibit F, I believe it was, or Attachment F. I passed
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       that around. And, quite frankly, I haven't even had a
19
       chance to read it. I don't know if it requires any action
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       at this point. But we might want to take a moment to, off
21
       the record, for you and I and the Committee to at least
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       look at that and see if that requires any.
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                         CHAIRMAN IGNATIUS: Well, and this is in
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       response to the filing by the Applicant yesterday,
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July 9th, of this revised Attachment F, and the cover letter that describes some other issues. The Attachment F is a conservation easement, not just an example, it looks like an actual conservation easement. And, the letter describes the changes, in the first paragraph of the cover letter, and then also goes on to talk about the new payment in lieu of taxes agreement, and a few other changes. So, that was filed yesterday. I hope all of the parties have copies of that.
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Then, the objection submitted this morning from the North Branch Intervenor Group addresses some aspects of that. I also have not yet read it. And, attaches a Voters' Petition submitted June 24th, 2013 to the Antrim Selectboard. So, this is extremely recent. And, I think it's important to put all of this in the context of the discussions we're going to have on the Motion to Reopen the Record and admit new evidence.

Let me suggest this. It's almost 12:30. Let me summarize what the Motion to Reopen and the objections that we've received address. And, then, we take a break, probably a lunch break, and over that time ask the Committee members to read those two documents, if you have them. If anybody doesn't have a copy of either of those two, let us know and we'll make copies. And,

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then, when we come back from the break, we can take up that, that issue.

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The Motion to Reopen seeks to go back into developing the record further on a number of issues. One being the offer by the Applicant to redesign the program to take Turbine 10 out of the picture, and some other changes to the design in order to do that, cutting back on some of the roads and some of the both visual impacts and some of the impacts on the ground. Also, an offer by the Applicant to add an additional 100 acres of conservation land that would protect all turbine location -- ridgeline locations. An agreement with the Town to, by the Applicant, to present \$40,000 for Gregg Lake, to mitigate Gregg Lake impacts, to the extent there are any, and, in the Town's discretion, to do as it sees fit with those funds, to improve the recreation experience at Gregg Lake. That's a paraphrase, I may not have gotten it quite right. An offer by the Applicant to Audubon for a \$40,000 payment to offset any perceived visual impacts. And, also, a reference to place in the record that a new financial -- a person with financial expertise is on board with the Applicant. That actually, I think, is already in the record, because it had been earlier submitted. was a motion to strike, which I denied. So, I think that

piece of information is already in the record. And, I apologize, I'm drawing a blank, it's Mr. Schauer or Schumer or something. Forgive me for getting that wrong. So, I think that one is, although it's identified as new evidence, that actually was already in the record.

There were responses filed to that.

Audubon filed a response saying that this is information that is not material to the decision to -- whether to reopen, and there is nothing that isn't duplicative of other information already in the record. But, if there is a decision to reopen, to be sure to give maximum time to parties to respond to it.

The Edwards/Allen, North Branch, and Abutters Group jointly filed a response, saying that the new mitigation information, the additional acreage is not significant, and shouldn't be a basis to reopen, the financial letters of interest -- oh, I'm sorry, I forgot to mention that. That there are also financial letters of interest from two lenders, two banks, saying that if certain other financial thresholds are met, they would be -- that they would find AWE to be a project worth funding. So that the Edwards/Allen, and others, Group said that the letters of interest are of no real value, and that this is not new evidence that should be introduced.

1	The response from Public Counsel was
2	that, if there's new information to be taken up, it should
3	come in the form of a new application, rather than
4	reopening the record in this docket. That the information
5	that's being offered would not mitigate the adverse
6	impacts. And, that the Applicant has an obligation to
7	file a complete application, and it can't I don't think
8	Counsel used those words, but effectively can't be
9	supplementing it at a later date with filings now. And
10	that, when the case came out of the first round, which is
11	over whether to take jurisdiction, there was a deadline
12	set for a complete application no later than January 1st,
13	2012, and that time has come and gone. So, there should
14	be no new information being submitted.
15	Anything else, Mr. Iacopino, on the
16	Motion to Reopen, to put kind of in people's minds and
17	think about before we come back?
18	MR. IACOPINO: I think you've fairly
19	explained both, what exists on both sides.
20	CHAIRMAN IGNATIUS: And, the legal
21	posture we will be in when we take this up, what is the
22	standard to consider a request to reopen the record?
23	MR. IACOPINO: We actually have a rule
24	regarding reopening the record. It's New Hampshire Code

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       of Administrative Rules, Site 202.27. Which says that "A
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       party may request that the record be re-opened to receive
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       relevant, material and non-duplicative evidence or
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       argument by written motion. The record shall be reopened
 5
       to accept additional evidence or argument, if the
 6
       presiding officer determines that additional testimony,
 7
       evidence or arguments are necessary for a full
       consideration of the issues presented at the hearing."
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 9
       And, then, it has language that I cited to you earlier
10
       about setting a date for the presentation of such evidence
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       and a date for responses thereto.
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                         So, basically, it's a determination as
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       to whether or not "additional testimony, evidence or
14
       arguments are necessary for a full consideration of the
15
       issues presented".
16
                         CHAIRMAN IGNATIUS: All right.
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       with that, it's now 12:30. We should take a break for
18
       lunch, and ask that everybody be back at 1:30. We will
19
       then take up the Motion to Reopen and any other matters
20
       that are still before us. Thank you.
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                         (Whereupon a lunch recess was taken at
22
                         12:30 p.m. and the deliberations resumed
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                         at 1:34 p.m.)
24
                                             Good afternoon.
                         CHAIRMAN IGNATIUS:
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We're back for the afternoon session. And, we're going to take up the final issue of the Applicant's Motion to Reopen the Record. And, I think, as part of that, we can also talk about the July 9th filing from the Applicant and the July 10th objection from the North Branch Group. I have summarized before what the Motion to Reopen contains from the Applicant. And, again, you know, that's part of the same document that was the Motion for Rehearing, it's really the latter portion of that, mostly Section -- Pages 46 through 55. And, I summarized the objections that we had received from the Public Counsel, Audubon, and the consortium of different intervenor groups. Mr. Iacopino described the legal standard that's in place, the administrative rule applicable to the Site Evaluation Committee for a motion to reopen the record. One thing to note is the rule says that the "presiding officer may decide". So, you know, I think I have the authority under the rule to do this on my own, but I'd love to share the joy with all of you. And, since we're here, and it's, you know, a matter of import, I think it's appropriate to make this a decision that we all participate in. I hope you had a chance to review materials over the lunch break and think about the Request

to Reopen, and the objections, and the standard to apply.

1 Are there comments, any discussion about 2 Do you want me to summarize again? Has anyone lost 3 track of any of the details? You know, again, it's 4 whether or not the -- the rule says whether or not it's 5 "determined that it's necessary", reopening for further 6 evidence would be "necessary for a full consideration of 7 the issues presented at the hearing". Ms. Bailey. 8 9 MS. BAILEY: I have a question for 10 Have we -- is there any precedent on the Mr. Iacopino. 11 Committee's interpretation of this rule in the past? MR. IACOPINO: No. We have reopened the 12 13 record prior to a decision in the past, but never after a 14 decision had actually been entered. And, in fact, in the 15 case that I'm thinking of, it was because of new evidence 16 that was actually received towards the end of the 17 adjudicatory proceedings, and we just -- and we scheduled 18 more hearings. Not even sure that it was actually styled 19 as a "motion to reopen" it, but it was, in effect, what we 20 did. 21

But, as far as a motion to reopen after a decision has been made, I don't think that there is any precedent, at least in my memory, of that occurring or even being requested for, at least in recent history of

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the Committee.
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 2
                         MS. BAILEY:
                                      Thank you.
 3
                         CHAIRMAN IGNATIUS:
                                             Thoughts of
 4
       Committee members on this issue?
 5
                         (Short pause.)
 6
                         CHAIRMAN IGNATIUS:
                                             I'll tell you a
 7
       concern that I have, as I think about presiding over
 8
       whether it's the SEC or Commission proceedings, is that
 9
       you need a point of -- you also have the danger of sort of
10
       drifting on, and need some sort of definition of when
11
       you're -- when you're done and what the record is, things
12
       are always in flux. And, so, finding the appropriate
13
       cut-offs for that I think is always a challenge.
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                         In the example of the case where we
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       haven't yet made a decision, something has come up either
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       that supplements or clarifies an issue that was raised in
       the hearing, or let's say there had been a provision about
17
18
       a -- or, discussion of a regulatory ruling in another
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       agency, and, after the hearing, but before the decision,
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       it's learned that the regulation has changed, and now it
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       doesn't even apply anymore. That would be the kind of
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{SEC 2012-01} [Deliberations on Motions] $\{07-10-13\}$

thing that in the normal course you see a request to

reopen and get the full picture before you make a

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23

24

decision.

What we're looking at here, I think, is different. It's certainly after the decision. And, so, we need to think about that. And, it also is not just updating or clarifying or correcting or bringing the rest of the story in on something that was addressed at the hearing, but actually changing some of the provisions of the proposal itself, either reducing a turbine is a significant change, changes in the conservation provisions. So, these are, you know, these are not just little updates, they're fairly significant. And, so, I can't think of a case where we've had that before.

One of the concerns I have is that, because it's post decision, you would, and I don't suggest this is what's going on here, but you would never want to create an incentive where an applicant would make their case under one set of — under one proposal, see how it goes, if it doesn't go well, you know, start changing the proposal, negotiating different terms, and come back and sort of retry the things that it decided might be — might have a better shot at success. That strikes me as a very bad precedent to create, if that were a sort of perverse incentive for people to not put their full — their best offer on the table, and wait and see how it goes, and then come back. And, I don't have any evidence that that is

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       what's going on here. But I think I'm always trying to
       think about not only the current case, but, you know,
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       looking down the road, and that's one that concerns me.
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                         Ms. Lyons.
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                         MS. LYONS: I'm in the same vein as you
 6
       described there. I was trying to figure out what is that
 7
       cut-off? When is it clarifying versus new? And applaud
       the Applicant for actually listening, because I think they
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 9
       did address some of the concerns we had. But it does
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       become a slippery slope, because it just becomes "well,
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       let me fix this, let me fix that", and it's bleeding all
       the time. And, at some point, you wonder "how does it
12
13
       affect the larger application, with all these small
14
       changes over time?"
15
                         So, it is -- it is disturbing which way
16
       to go. When does it become "reapply" versus "reopen"?
17
                         CHAIRMAN IGNATIUS:
                                            Thank you.
18
       Mr. Dupee.
19
                         MR. DUPEE: Thank you, madam Chair.
20
       would reflect your comments and those of Ms. Lyons. It's
21
       very difficult to judge where that bright line would be or
22
       any sort of line. We certainly want applicants to come to
23
       us and have an opportunity to make their case in an
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efficient sort of way. But the point of "keep trying the

1 same case over and over until you reach a solution" is not 2 an efficient use of resources. So, I think that would be 3 one of the downsides of that slippery slope. 4 CHAIRMAN IGNATIUS: Dr. Boisvert. 5 DR. BOISVERT: When I looked at the 6 change of removing one of the turbines -- turbines, it 7 struck me as an attempt to address aesthetic issues. But it raised in my mind questions about financial viability, 8 9 because we're now talking about a project with 10 percent 10 less generation capacity. At the same time, there were 11 letters from individuals who said that they thought they might want to invest in the project. But did they know 12 13 that before or after it went from ten to nine? 14 And, what then processed through my mind 15 was, this would be essentially redoing the entire -- not

was, this would be essentially redoing the entire -- not the "entire", much of the Application. And, it seemed to me, this was going beyond what I thought naively would be reopening it. It would be looking forward to hearings that would be nearly as complex as what we've already been through. And, the question in my mind was, "what is the threshold? Why isn't this coming back as a reapplication?"

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And, for that reason, I felt like this -- we didn't -- this was reaching too far for reopening.

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       And, also, the question in my mind was, "I thought it was
       over." This suggestion seemed to me too late and too
 2
 3
       complex.
 4
                         MR. IACOPINO: Madam Chair, can I point
 5
       out one -- may I point out one fact?
 6
                         CHAIRMAN IGNATIUS: Please.
 7
                         MR. IACOPINO: I just want to point out,
       because Mr. Boisvert raised this issue about the letters
 8
       from the financial institutions, Attachment H-1 and H-2 to
 9
10
       the Motion for Rehearing and to Reopen, specifically makes
11
       reference to a "27-megawatt nameplate capacity".
12
                         DR. BOISVERT: So, it was considered.
13
       Okay. All right, I missed that.
14
                         MR. IACOPINO: So, I just wanted to
15
       point that fact out to the Committee. And, they both --
16
      both those exhibits reference a "27-megawatt nameplate
17
       capacity".
18
                         CHAIRMAN IGNATIUS: Thank you for that
19
       clarification. That's a good catch. Any other thoughts?
20
                         Ms. Bailey.
21
                         MS. BAILEY: I'm looking at the words in
22
       the rule about when you should reopen it. And, based on
23
       the discussion that -- the discussions that we've had, I
24
       really think that it's reasonable to interpret this rule,
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1
       "If the presiding officer determines additional testimony,
 2
       evidence or arguments are necessary for a full
 3
       consideration of the issues presented at the hearing, the
 4
       record shall be reopened", means before the final decision
 5
       is reached. I don't see how you can interpret that to
 6
      mean "after the decision is reached", for all the reasons
 7
       that were just discussed.
                         CHAIRMAN IGNATIUS: All right. Anyone
 8
 9
       else?
10
                         (No verbal response)
11
                         CHAIRMAN IGNATIUS: Yes, I quess I --
       I'm not sure I'd go so far as to say it has to be -- it
12
13
       "could only be in a case before a decision is reached",
14
       but for -- only for those matters where it's necessary to
15
      make sense of what we heard in the hearing. And, it, I
16
       guess, conceivably could be after a decision, but that
17
       something changed --
18
                         MS. BAILEY: But that would be a motion
19
       for reconsideration then, wouldn't it?
20
                         CHAIRMAN IGNATIUS: Well, possibly.
21
       Possibly. Excuse me. In this case, it strikes me that
22
       the things that are being sought to be introduced are
23
       fully within the control of the Applicant. They aren't
24
       any things that occurred outside that now affect what
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1 we're considering that need to come to our attention, you know, because another jurisdiction had a ruling or some 2 3 further fact about some factual matter that we had taken 4 This is really redesigning the project in a number of 5 cases. I mean, as Ms. Lyons points out, it's responsive to the concerns at hearing. And, so, there's good -- I 6 7 recognize there's some positive aspect to the proposals. 8 But, I guess my fear is, as 9 Dr. Boisvert's is, that you take these four, five issues, 10 and you're going to be retrying an awful lot of the 11 evidence about the turbine design and the sound impacts 12 and the visual impacts and the ridgeline protection. 13 strikes me as really pretty significant. It's not just 14 reopening it on a particular matter or an update or a 15 clarification. It's really a new modified proposal. 16 it's not what I would have envisioned that rule was 17 designed to do. And, I have a hard time finding that it's 18 appropriate as being necessary to -- "necessary for a full 19 consideration of the issues presented at the hearing". 20 It's really new, it's all new issues would be presented, 21 not all, but a number of new issues to be presented. 22 I would -- I guess I'd come out not supporting the Motion

Further discussion?

23

24

to Reopen.

```
1
                         (No verbal response)
 2
                         CHAIRMAN IGNATIUS: Do people feel ready
 3
       for a vote? Then, do we have a motion? Dr. Boisvert.
 4
                         DR. BOISVERT: I'll move that we deny
       the Motion to Reopen.
 5
 6
                         CHAIRMAN IGNATIUS: Is there a second?
 7
                         MS. LYONS: I'll second it.
 8
                         CHAIRMAN IGNATIUS: Ms. Lyons seconds.
 9
       All right, moved and seconded. Any further discussion?
10
                         (No verbal response)
11
                         CHAIRMAN IGNATIUS: If not, then all
12
       those in favor of the motion to deny the request that we
13
       reopen the record filed by the Applicant, please signify
14
       by raising your hand?
15
                         (Show of hands.)
16
                         CHAIRMAN IGNATIUS: Any opposed?
17
                         (No indication given.)
18
                         CHAIRMAN IGNATIUS: Abstentions?
19
                         (No indication given.)
20
                         CHAIRMAN IGNATIUS: I see none. It is a
21
       nine-zero unanimous vote to deny reopening the record.
22
                         That being the case, I don't think
23
       there's a reason then to have to take up the filing
24
       July 9th by the Applicant to substitute the new Attachment
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1
       F or the objection of the North Branch Group that was
       objecting to that July 9th filing that came in this
 2
 3
      morning.
 4
                         Is there anything further, Mr. Iacopino,
 5
       that I've forgotten on our To Do List?
 6
                         MR. IACOPINO: I don't believe so.
 7
                         CHAIRMAN IGNATIUS: Okay. Any Committee
       members have any other loose ends you're aware of?
 8
 9
                         (No verbal response)
10
                         CHAIRMAN IGNATIUS: If not, then I think
11
       the only remaining matter is to check with Mr. Iacopino.
12
       Do you have adequate guidance to be able to develop a
13
       draft order memorializing our deliberations, so that you
14
       can circulate it to the Committee members?
15
                         MR. IACOPINO: Yes, I believe I do.
16
                         CHAIRMAN IGNATIUS: Then, unless there's
17
       anything further?
18
                         (No verbal response)
19
                         CHAIRMAN IGNATIUS: I'll entertain a
20
       motion to adjourn?
21
                         MR. DUPEE: I'll move we adjourn.
22
                         MS. BAILEY: Second.
23
                         CHAIRMAN IGNATIUS: Probably don't
24
       really have to do that in a formal motion, but -- but we
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will adjourn. Thank you very much.
 1
 2
                          (Whereupon the deliberations ended at
 3
                          1:50 p.m.)
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