1	STATE OF NEW HAMPSHIRE		
2	SITE EVALUATION COMMITTEE		
3	April 23, 2015 - 9:06 a.m. Public Utilities Commission		
4	21 South Fruit Street		
5	Suite 10 Concord, New Hampshire		
6	To the City Bullington Constitution		
7	In re: SITE EVALUATION COMMITTEE: DOCKET NO. 2014-05: Petition		
8	for Jurisdiction over a Renewable Energy Facility by Antrim Wind,		
9	LLC, and Others. (Technical Session)		
10			
11	PRESENT:		
12	Michael J. Iacopino, Esq. Counsel for the Committee		
13	(Presiding) (Brennan Lenehan)		
14	Also present: Iryna Dore, Esq. (Brennan Lenehan)		
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20			
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22			
23	COURT REPORTER: Steven E. Patnaude, LCR No. 52		
24			

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2	APPEARANCES:	Reptg. Antrim Wind, LLC:
3		Barry Needleman, Esq. (McLane, Graf) Patrick Taylor, Esq. (McLane, Graf) Jack Kenworthy (Antrim Wind Energy)
4		Henry Weitzner (Walden Green Energy) David Raphael (LandWorks)
5		-
6		Reptg. Counsel for the Public: Mary Maloney, Esq. Senior Asst. Atty. General
7		N.H. Attorney General's Office Jean Vissering
8		
9		Reptg. Audubon Society: David Howe, Esq. Carol Foss
10		Francie Von Mertens
11		Reptg. Harris Center for Conservation Education:
12		James Newsom
13		Reptg. the Antrim Board of Selectmen: Justin Richardson, Esq.
14		Michael Genest, Chairman
15		John Robertson, Selectman Gordon Webber, Selectman
16		Reptg. the Antrim Planning Board: Christopher Condon, Chairman
17		-
18		Reptg. the Schaefer family: Brenda Schaefer, pro se
19		Reptg. the Wind Action Group:
20		Lisa Linowes
21		Reptg. Loranne C. Block & Richard Block: Richard Block, pro se
22		Loranne Carey Block, pro se
23		Charles Levesque, pro se Dr. Fred Ward, pro se
24		Elsa Voelcker, pro se

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1 PROCEEDING

MR. IACOPINO: Okay. Good morning, ladies and gentlemen. We are here in Docket Number 2014-05 of the New Hampshire Site Evaluation Committee. Our purpose today is to conduct a technical session with respect to the witnesses who have filed testimony. To date, we have -- well, let me back up. My name is Michael Iacopino. For those of you who don't know me, I'm Counsel to the Committee. I will be conducting the technical session today.

The purpose of our session is for the Parties to trade information. You have an idea of the positions of the various Parties from the prefiled testimony. The purpose of this session is to allow Parties to question each other about that testimony.

We're doing this a little more formally than is often done at the Public Utilities Commission, and that's because of the large number of participants that we have. We have a record. Everything that is said is being recorded. So, I would ask that you make sure that you speak into a microphone, and that you speak slow enough so that our court reporter can take down what you have to say. I would also ask that everybody refrain from speaking over other people. If a question is asked, let the questioner

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finish the question, and please let the person who's answering the question answer it. If there is any discussion, try to allow the other folks in the discussion to finish what they're saying before you seek to speak.

We have received, I believe, nine prefiled testimonies in this case. We have received the prefiled testimony of Jack Kenworthy, on behalf of the Applicant; the prefiled testimony of David Raphael, on behalf of the Applicant; the testimony of Jean Vissering, on behalf of Counsel for the Public; we received prefiled testimonies from Gordon Webber, Michael Genest, and John Robertson, on behalf of the Antrim Board of Selectmen; we received testimony from Christopher Condon, on behalf of the Antrim Planning Board; we've received testimony from Lisa Linowes, on behalf of the Windaction Group; we received prefiled testimony from Richard Block and Loranne Carey Block, on behalf of the non-abutting intervenors; we received prefiled testimony of Annie Law and Robert Cleland, on behalf of the non-abutting intervenors; and we received prefiled testimony from Elsa Voelcker, also on behalf of the non-abutting intervenors.

Just so folks know, Ms. Law and Mr. Cleland cannot make it today, they had a family issue that they had to deal with. So, they will not -- they will not

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be here.
 1
                         And, also, Ms. Duley Longgood had
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 3
       advised me she would not be here, but I understand that
       Ms. Schaefer is here for the abutting intervenors.
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 5
                         That's all of the testimony that we have
 6
       received to date. I had previously sent out to all of the
 7
       participants an order and agenda for this session.
       order that we're going to use is we're going to first have
 8
 9
       the Applicant's witnesses, Mr. Kenworthy and Mr. Raphael,
10
       presented for questioning; followed by Ms. Vissering, on
11
       behalf of Counsel for the Public.
12
                         I was planning on doing all of the Town
13
       witnesses. Or, did you want to have them separated,
14
       Planning Board from the Board of Selectmen?
15
                         MR. RICHARDSON: It's really up to
16
       whatever works the best.
17
                         MR. IACOPINO:
                                        I was thinking of putting
18
       all four up for a panel there.
19
                                          That would be fine.
                         MR. RICHARDSON:
20
       May I ask a question, if it's appropriate?
21
                         MR. IACOPINO: Sure. Let me just finish
22
       the order we're going to go in.
23
                         And, then, that's going to be followed
24
       by Lisa Linowes. And, then, I guess Ms. Voelcker, because
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1 she's the only one from the non-abutting group that is here. And, obviously, if Mr. and Mrs. Block show up, they 2 3 will be there -- they will be on that panel as well. Go ahead, Justin. You had a question. 4 5 MR. RICHARDSON: So, under the kind of 6 standard practice and Administrative Procedures Act, this 7 would be -- these proceedings would be part of the record, but they wouldn't be considered evidence, is that right? 8 9 In other words, if this goes on the -- and, you know, for 10 example, so, the questions, and like a data request, 11 normally wouldn't become part of the record, and it couldn't be cited in a brief or a memo, unless a party 12 13 attached the data request to testimony. 14 So, am I correct in assuming that 15 questions we ask and answers we ask are for informational 16 purposes, and they're not automatically part of the

evidence considered by the Committee, unless a party moves them in by request?

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MR. IACOPINO: You are absolutely correct. This is a discovery proceeding. There is a transcript being made that should help all of you in your preparation for the final hearing.

However, what is said here today is not considered by the Committee members, unless you formally

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       move it into the record at the time of the final hearing.
 2
       The reason for that is, because this is for discovery.
 3
       There may be a lot of things that are irrelevant that will
       be discussed here that will never be discussed during the
 4
 5
       course of the proceeding. The other thing is, this
 6
       transcript is generally not provided to the Committee
 7
       members. However, it will go up on the website. So, you
       know, I can't guarantee a Committee member might not look
 8
 9
       at it. But they will be advised as well that this is not
10
      part of their record for consideration, unless it is made
11
       part of that record during the course of the final
12
       hearing.
13
                         Yes, Mr. Ward. Dr. Ward, sorry.
14
                         MR. WARD: Yes. I'm a non-abutter. I
15
       don't have any prefiled testimony. If I'm allowed to
16
       question Ms. Vissering, then that's fine for me. I have
17
       nothing more. I can get it all in then. So, if I'm
18
       allowed to question her, then I have no testimony other
19
       than that.
20
                         MR. IACOPINO: Well, the next thing I
21
       was going to go into was the order of questioning. And,
22
       you all know, each of the groups that were consolidated
23
       were requested to have a spokesman prepared to basically
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represent that particular group. I understand

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1
       Ms. Schaefer is here for the abutters. I understand that
 2
       the non-abutters have not actually selected a
 3
       spokesperson.
 4
                         Dr. Ward, are your questions primarily
 5
       the types of ones that you've been sending to me in emails
 6
       about weather and meteorological issues?
 7
                         MR. WARD: Well, they stem from
       meteorological issues. But there's other questions having
 8
 9
       to do with the testimony of Ms. Vissering that brought up
10
       some other issues, which are somewhat meteorological, but
11
       not totally.
12
                         MR. IACOPINO: What I want to avoid is I
13
       don't want to have, you know, everybody in the
14
       non-abutting group asking questions. So, I'd ask you guys
15
       to take a minute, talk to each other, the other members
16
       are right behind you, and see if you have a division that
17
       makes sense. Because I don't want, for instance, I don't
18
       want Mr. Levesque, if he's going to be representing the
19
       group, to be asking questions about fire safety or
20
       something like that, and then have you ask similar
21
       questions here.
22
                                    I quarantee, I'm able to do
                         MR. WARD:
23
       this in less than two and a half minutes. My questions
24
       will be like no other.
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1
                         MR. IACOPINO:
                                        Well -- all right.
                                                            Well,
 2
       let me back up. Is there a designated spokesman for the
 3
       non-abutting group yet?
 4
                         MR. LEVESQUE: No, there is not.
 5
                         MR. IACOPINO: Okay. What I am going to
 6
       do is I am going to suggest that you -- that Mr. Levesque,
 7
       because he's been through this proceeding once before,
 8
       serve in that capacity. And, then, when he's done with
      his questions -- if you don't mind, Mr. Levesque?
 9
10
       he's done with his questions, if you think you have
11
       additional questions, let me know, and we'll talk about it
12
       at that point. Okay, Dr. Ward? If it is something
13
       different, you'll get to ask it.
14
                         MR. WARD: I thought we -- well, now, I
15
       may be reading it wrong. Weren't we going to be able to
16
       ask questions of the witnesses?
17
                         MR. IACOPINO: You will.
18
                         MR. WARD: Okay.
19
                         MR. IACOPINO: And, then --
                         MR. WARD: So, what you're saying,
20
21
       applying to the questions, too, then?
                                        That's what I'm talking
22
                         MR. IACOPINO:
23
       about, is the questioning.
24
                                   Okay. Okay.
                         MR. WARD:
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1
                         MR. IACOPINO:
                                        I'm sorry?
 2
                         MS. MALONEY: No. You finish your order
 3
       -- you finish your order of witnesses.
                         MR. IACOPINO: Oh, I did. I finished
 4
 5
       it.
 6
                         MS. MALONEY: Oh. Okay.
 7
                         MR. IACOPINO: I was just going to go
       into the rest of it. But if you have a question.
 8
 9
                         MS. MALONEY: I just had a question on
10
       the scope of the proceedings. My understanding, based on
11
       your order of pending motions, was that this technical
       session was part of the discovery, which was to be limited
12
13
       to the issue of how the proposed Facility differs from the
14
      proposed Facility in docket 2012-01. Is that correct?
15
                         MR. IACOPINO: Yes. And, that's the
16
       order that the Committee issued. Obviously, folks -- I
17
      mean, this is an informal proceeding, even though we're on
18
       the record. So, folks are going to be given some leeway.
19
       But, if we get too far afield, I will just say that the
20
       question doesn't make -- isn't relevant to what's being
21
       decided. And, if somebody has an objection to a question,
22
      because they think it's too far afield, speak up.
23
                         MS. MALONEY: Well, my only, I guess,
24
      point in addressing that, and I understand that, and I
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understand there's leeway, but most of the evidence
 1
       submitted by the Town and the Planning Board, while it
 2
 3
       relates to jurisdiction, didn't really -- wasn't really
 4
       germane to this issue. And, I know that Attorney
 5
       Richardson may disagree. But most of it addressed the
 6
       Town Master Plan, the fact that they didn't have an
 7
       ordinance. And, you know, when we're talking about
       getting "too far afield", I mean I understand why that
 8
       relates to the entire issue of jurisdiction, but I'm not
 9
10
       sure of that.
11
                         MR. IACOPINO: Well, I think that the --
12
       because it does relate to jurisdiction, I think I would,
13
       depending upon the question, I would probably be inclined
14
       to allow questions about those issues.
15
                         MS. MALONEY: I understand that.
                                                           Ι
16
       understand that. It's just that it was somewhat
17
       voluminous. And, it was really not related to the issue
18
       of whether or not there was a difference between the
       former Facility and the current proposed Facility.
19
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MR. IACOPINO: Okay. Well, they're going to be up there. Their testimony will be subject to questioning. If somebody thinks that we're way off track here or way beyond what we're supposed to be doing under the original Order, speak up, and I'll take it

{SEC NO. 2014-05} [Technical session] {04-23-15}

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1
       question-by-question and make a decision as to whether or
       not it's far afield.
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                         But what I want to stress is, we're
 4
       trying to let you folks trade information.
                                                   It's meant to
 5
       be in an informal fashion, so that, you know, we're not
       citing rules of evidence, even though they don't apply, or
 6
 7
       anything like that here. But, if somebody is too far
       afield, I'll stop it. Okay?
 8
 9
                         So, the order of questioning will go in
10
       the following order: Obviously, when a party's witnesses
11
       are up there, they won't be in the order of inquiry. But
12
       we'll start off with Counsel for the Public; followed by
13
       the Applicant; we'll have them followed by the Town
14
       Boards, through Mr. Richardson; followed by Windaction
15
       Group; followed by Harris Center for Conservation
16
       Education, if Mr. Froling or their representative -- are
17
       you here for them?
18
                         MR. NEWSOM: Yes.
                                            Stephen,
19
       unfortunately, had a medical emergency today.
20
                         MR. IACOPINO: Oh. Sorry to hear that.
21
                         MR. NEWSOM: So, I shouldn't have any
22
       questions.
23
                         MR. IACOPINO: And, what's your name?
24
                         MR. NEWSOM:
                                      James Newsom.
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MR. IACOPINO: Okay. So, if Mr. Newsom has any questions, he'll go after Lisa Linowes; followed by Mr. Howe, on behalf of the Audubon Society; followed by the abutting property owners, who I understand is going to be represented by Ms. Schaefer here; and then the non-abutting property owners, who have already indicated there may be -- maybe two people actually asking questions for them.

You should ask questions. This is not a place to argue the issues in the case. This is a place to obtain information. If you start arguing, I will stop you. And, if you have a request, if your questions wind up with you need more information, and there's a request for a particular document, you should make that request on this record. Myself and Iryna Dore, who is from my office over there, are going to keep track of those requests. Generally, those -- if additional documents are requested, they should be provided to the requesting party within seven days of today, unless there's an objection. there's an objection, it is incumbent upon the party seeking the information to file an appropriate motion with the Committee to get the information. Just so that that's clear, it's not the -- the burden is not on the person who is answering the questions, if they object to providing

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1 information, to, in the first instance, explain their 2 objection to the Committee. The party seeking the 3 information must file a motion, explain why it's necessary or why it should be provided, and file that with the --4 5 with the Committee. The party answering the question or from whom the document or other information is sought will 6 7 have seven days to object. And, the Chairman of the 8 Committee will make a decision on those requests. 9 Hopefully, there will be none. Hopefully, this will be a 10 friendly exchange, that everybody will be able to exchange 11 information, and do it in a civil and way that educates the folks that need the information. 12 13 Mr. Block, welcome. I think you're 14 going to be in the front row. That's what happens when 15 you come last. 16 MR. BLOCK: That's what I tell me 17 students. 18 MR. IACOPINO: And, also, Mr. Block, you 19 want to put your name and stuff on here. And, we're going 20 to start with the Applicant's witnesses. I don't know how 21 you -- yes, you two may want to talk. I don't know how 22 that's going to affect the non-abutting questions. 23 But, while they're caucusing, if Mr.

{SEC NO. 2014-05} [Technical session] {04-23-15}

Kenworthy and Mr. Raphael could come up. Thank you.

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                         (Off the record.)
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                         MR. IACOPINO: Okay.
                                               The first
 3
       witnesses in this tech session are Mr. Kenworthy and
 4
       Mr. Raphael. We're going to start with questions from
 5
       Counsel for the Public. We do not swear in witnesses
 6
       here, because this is an informal proceeding.
 7
                         So, Ms. Maloney, if you wanted to start
       off.
 8
                         MS. MALONEY: Thank you. Good morning.
 9
10
      Mr. Kenworthy, I have a few questions for you.
11
                         MR. KENWORTHY: Good morning.
12
                                 JACK KENWORTHY
                       WITNESS:
13
                       WITNESS: DAVID RAPHAEL
14
     BY MS. MALONEY:
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          In the Petition, and I -- it's noted that the turbines
     Q.
16
          were going to be "495 feet tall". And, I note that in
17
          your testimony you indicated that that was not correct,
18
          that they're not. Was that just a mistake?
19
          (Kenworthy) No. I think at the time that we filed the
     Α.
20
          Petition back in November, there was still a
21
          possibility that another type of turbine may be
22
          employed there. So, one of the types of turbines that
23
          was under consideration had heights up to the 495 feet
24
          that we mentioned in the Petition. But, by the time my
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[WITNESSES: Kenworthy ~ Raphael]

- 1 testimony was filed, we had made the final selection
- 2 for a Siemens turbine, which has the height that's
- 3 referenced in my testimony.
- 4 Q. Okay. And, with respect to the Siemens turbines, what
- is the diameter of those turbines at the base?
- 6 A. (Kenworthy) Subject to check, I believe it's 16 feet.
- 7 But I would have to check that to verify.
- 8 Q. So, you're not sure?
- 9 A. (Kenworthy) I'm not positive of that right now.
- 10 Q. Can you get us that information?
- 11 A. (Kenworthy) Yes.
- 12 Q. Okay. Thanks. On -- do you have your testimony in
- front of you?
- 14 A. (Kenworthy) I do.
- 15 Q. Great. On Page 5 of your testimony, I think looking at
- Line 4, you said that you "intend to submit updates on
- the Shadow Flicker Analysis"?
- 18 A. (Kenworthy) Yes.
- 19 Q. Has that been completed?
- 20 A. (Kenworthy) Yes, it has.
- 21 Q. And, can we have a copy of that analysis?
- 22 A. (Kenworthy) I don't know that we intended to file our
- 23 shadow flicker report at this stage, given that it's
- the jurisdictional docket. But the work has been

1 completed.

Q. Well, I understand that. But you did reference it in your testimony on this issue. And, I do think it is germane to this issue.

MS. MALONEY: So, counsel, is there some reason why you would object to us having a copy of that?

MR. NEEDLEMAN: Why don't we discuss it at a break.

MS. MALONEY: Okay.

BY MS. MALONEY:

- Q. You also -- what about the OCAS? Are you aware of it being employed at any other facilities to date?
- A. (Kenworthy) Well, OCAS is a particular brand of technology that's owned by Vestas. I think it refers generally to a technology that uses radar to activate lighting control systems. I am aware of at least one wind farm in Canada that has employed it and where it is operational. I am also aware of at least one wind farm in the United States that has the technology installed. And, I believe that's the Perrin Ranch Project out in Arizona. And, it is it's installed and it has been tested, and it will become kind of fully operational, once the FAA has issued its new advisory circular.

Q. Okay. And, do you have any information about when that or if that will occur?

A. (Kenworthy) I -- nothing definitive, in terms of exactly when the FAA will issue that advisory circular. There's certainly been progress that's been made just recently, at the end of 2014, the FAA conducted extensive testing of a different manufacturer's technology at the NREL facilities in Colorado.

(Court reporter interruption.)

CONTINUED BY THE WITNESS:

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A. (Kenworthy) Sorry. NREL, the National Renewable Energy Laboratory. And, that was a successful test of the technology, which was generally believed to be one of the last kind of hurdles for the technology to get through before the advisory circular is issued. So, the FAA takes time to do things. But we've certainly seen progress, and generally expect the advisory circular to come out in the reasonably near future.

BY MS. MALONEY:

- Q. So, there's no place in the United States where it's been deployed, correct?
- 22 A. (Kenworthy) When you say "deployed", you mean --
- 23 Q. Being used.
- 24 A. (Kenworthy) It is being used on other types of

[WITNESSES: Kenworthy ~ Raphael]

1 structures.

- Q. At a wind farm?
- A. (Kenworthy) I do not believe that it is operational, in the sense that it is the only controlling system at a wind farm in the United States, that's correct.
- Q. And, what is your timeframe, in terms of construction?

 How long would it take this farm to --
 - A. (Kenworthy) Our expectation is that we'd like to be operational by the end of 2017.
 - Q. Okay. Also, on Page 5, you talked a little bit about "ground clearing and grading amounts will be reduced significantly". What are the differences between this Project and the last Project, with respect to the grading and clearing?
 - A. (Kenworthy) The primary difference is that all of the civil infrastructure beyond Turbine 9 has been removed. So, that would include the clearing area for Turbine 10, up on top of Willard Mountain, and all of the road infrastructure that went from Turbine 9 to Turbine 10, which was kind of a fairly long, sweeping arc of road. So that our total road area is reduced to about three and a half miles, from what was I think a little over four miles in the last docket.
 - Q. And, so, there's been no change in how you're going to

approach grading and clearing with respect to the rest of the turbines, just the issue of the elimination of

3 Turbine 10?

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- A. (Kenworthy) And, the infrastructure beyond Turbine 9, leading up to Turbine 10.
 - Q. Okay. Was this based on any kind of studies or -- the elimination of Turbine 10, or it was just based on the decision of the SEC?
 - A. (Kenworthy) Well, I think it was -- certainly, the result of the last docket was clear to us that Turbine 10 was creating a concern with respect to visual impact, in particular, to the Willard Pond area. And, then, with that concern in mind, obviously, we've worked with David here and his firm, LandWorks, to evaluate the kind of potential for additional changes, which include the reduction of Turbine 9, to help address those concerns.

So, does that answer your question?

- Q. Well, a little bit. I was just wondering if you conducted any studies of visibility of roads or clearings?
 - A. (Kenworthy) Well, yes. I mean, in the course of performing the visual analysis, we've certainly analyzed what portions of roads -- what portions of

1 roads and clearing will be visible from the Project.

- 2 Q. So, who did that analysis?
- 3 A. (Kenworthy) That was prepared by LandWorks.
- Q. Okay. In terms of revegetation of the roads, you -obviously, when you're in construction, the roads are
 going to be wider, and then, according to your
 testimony, they're going to be reduced in width,
- 9 A. (Kenworthy) That's right.

correct?

- Q. And, what about the revegetation, from the point of the original construction to the point when it's completed?

 What about the revegetation of that area, how is that going to be done?
- A. (Kenworthy) So, the -- I believe the initial kind of limits of disturbance, the site-clearing impacts, will extend to about 55 acres. And, that will include clearing that's necessary for not only construction, but, obviously, the transport of equipment, you know, long blades needing clearance for turning radiuses.

 And, then, after construction is complete, the roads themselves will be reduced down to 16 feet, which means that the shoulders of those roads will be -- they will have soil replaced and will be seeded with the native seed mix. And, also, the cut-and-fill slopes will be

[WITNESSES: Kenworthy ~ Raphael]

also seeded and covered with a native seed mix. So
that the kind of finished facilities that are kind of
unrestored will be about 11 acres.

- Q. So, when you say -- would woody vegetation be allowed in those shoulders?
- A. (Kenworthy) Yes, in certain instances. I think there's places where we have overhead lines, that are roadside, down the access road, that will need to be kept clear, kind of in accordance with kind of "good utility practice". But, you know, generally speaking, for areas that don't need to be maintained as clear, then they would be allowed to revegetate naturally.
- Q. So, what would happen, in the case of needing to repair a turbine, if you had to get a crane back up that road? I was involved in a hearing recently where that did occur, and that caused the facility to have to come back and petition the SEC for an amendment to the revegetation plan. So, actually, it wasn't a 16-foot road width, it actually ended up being much greater. I mean, what kind of -- how do you anticipate that?

MR. NEEDLEMAN: I'd just like to object to relevance. It's just not clear to me how this relates to the subject of this docket.

MS. MALONEY: Well, we would say it

relates to the subject of this docket, because the roads, obviously, are part of the visual impact, and they were part of Ms. Vissering's opinion on visual impact. And, so, obviously, what those roads look like and how they will be revegetated will — do impact, do have visual impacts. And, so, the more information I have about this, that's one thing that's really not really addressed in detail in this report. And, that's what we're here to do, is to try to get more detail on that.

MR. IACOPINO: If he can answer the question, let him answer. We'll proceed.

BY THE WITNESS:

A. (Kenworthy) Sure. I'm not familiar with the details of the docket that you're referring to. But, generally, the restoration of the roads does not involve removing the roadbed. So, wherever a road is restored from a 34-foot wide width, which is a crane path, down to a 16-foot wide width, those — that roadbed infrastructure will remain. And, if it were necessary to bring a crane back in for some type of major component repair, then the soil and seeding would be removed from those shoulders, and the crane will be brought in. And, then, after the crane were brought back out and the repair was complete, it would be once

[WITNESSES: Kenworthy ~ Raphael]

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1 again reseeded.
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- 2 BY MS. MALONEY:
- Q. Okay. Thanks. On Page -- again, on Page 5 of your report -- of your testimony, rather, I think that's where you are addressing a couple issues. You indicate
- that you "commissioned a Visual Impact Assessment"?
- 7 A. (Kenworthy) Yes.
 - Q. And, I notice you didn't submit that as part of your testimony. Can we have a copy of that?
- MR. NEEDLEMAN: Let's discuss that at a break also.
- MS. MALONEY: Okay.
- 13 BY MS. MALONEY:

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9

- Q. Were there any other studies relating to visual impacts that you conducted, in addition to viewshed, like a visual impact study, was that conducted as well?
- A. (Kenworthy) Yes. I think it's all one study. There
 was on visual assessment that we performed for the
 Project.
- 20 Q. And, that included the viewshed?
- 21 A. (Kenworthy) Yes. That's correct.
- Q. Why do you believe the additional 100 acres along the ridgeline, where the turbines would be located, would provide mitigation for the -- additional mitigation for

[WITNESSES: Kenworthy ~ Raphael]

1 the Project?

- A. (Kenworthy) Well, this actually was something that was directly referenced by Ms. Vissering in the last docket, was that preserving 100 percent of the ridgeline is important. And, so, in part, due to that, we approached the landowners and we were able to reach an agreement to acquire that easement. So, I think that may have been one of the key reasons for us believing that it was appropriate additional mitigation was from the -- I believe it was in the testimony, or it might have been during the discussion in the transcripts from Ms. Vissering in the 2012 docket.
- Q. Do the -- I'm assuming that the manufacturer of the turbines requires a certain setback for development around those turbines, as far as part of their warranty. Is that an incorrect assumption?
- A. (Kenworthy) I think it depends. I mean, in this particular type of environment, we really don't have any adjacent development to the Project. So, it's not something that we've had to evaluate with Siemens.
- Q. But does -- are you aware of the warranty for the turbines? Are you aware of the contents of the warranty?
- A. (Kenworthy) Yes.

[WITNESSES: Kenworthy ~ Raphael]

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1 Q. And, does it require a setback?
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- 2 A. (Kenworthy) A setback from what?
- 3 Q. Of development.

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- 4 A. (Kenworthy) I guess I'm not quite sure what you mean by "development".
- Q. Well, any kind, any kind of use, forestry, logging,anything? Activity?
- (Kenworthy) No. Not for forestry or for -- I mean, the 8 Α. warranty does not depend upon adjacent uses. 9 10 extent, obviously, the turbine manufacturer will 11 evaluate the wind data that we have from the site, to 12 make sure that the site meteorological characteristics, 13 turbulence, intensity, in particular, are kind of 14 square with their warranty terms, so that the kind of 15 mechanical loads analysis will pass. So, very tall 16 trees, close-by turbines can cause turbulence that may 17 be of concern.

But the evaluation that they have done on this site for site suitability, which has been completed, involves an evaluation of the limits of disturbance that we provided them, which I referenced earlier, which is that 55 acres of clearing. And, with that, we will satisfy their site suitability analysis and their full warranty terms.

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1
     Q.
          Okay. Can we have a copy of that warranty?
                         MR. NEEDLEMAN: Can you explain why that
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 3
       would be relevant to this docket?
                         MS. MALONEY: Well, again, it's relevant
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 5
       in the sense of, we got an extra 100 acres for mitigation,
       I would like to see if the warranty requires any
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 7
       limitations on the activity on that ridgeline.
 8
                         MR. KENWORTHY: I think there may well
 9
       be an issue of confidentiality for us with that warranty
10
       with Siemens. I'm not sure we can disclose it.
11
                         MS. MALONEY: Okay. Well, --
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                         MR. NEEDLEMAN: It's still -- and, also,
13
       I understand, with respect to the shadow flicker report,
14
       the VIA, --
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                         MS. MALONEY: Uh-huh.
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                         MR. NEEDLEMAN: -- I just don't see how,
17
       with respect to changes from one project to the other, the
18
       warranty would provide any information that's relevant
19
      here to the Committee.
20
                         MS. MALONEY: Okay. Well, we can --
                         MR. NEEDLEMAN: We can discuss it.
21
22
                         MS. MALONEY: We can discuss it.
23
    BY MS. MALONEY:
24
          Is there any chance you're going to change the
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1 manufacturer of the turbines again?

- 2 A. (Kenworthy) No. We are -- we are planning for Siemens turbines.
- Q. Okay. I guess, though, on the ridgeline, obviously,
 you're going to have to do some clearing and grading,
 just for installation of the turbines, and you're going
 to have to keep that clear, is that correct?
- 8 A. (Kenworthy) Yes. There will be a road, that's right,
- 9 along the ridgeline.

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- Q. Will that be the same road that you're talking about,
 the 16-foot road that first is 38 feet, then it's
 reduced, is that what you --
 - A. (Kenworthy) Yes. It's a crane path along the ridgeline there. So, it will start as a 34-foot wide road, and then be reduced to 16 feet.
- 16 Q. Okay. As you're aware, in the last docket, Counsel for 17 the Public's expert singled out Turbines 9 and 10, 18 because she, both of those turbines, because she 19 believes there would be unreasonable adverse impacts. 20 But that was only one of -- her removal of both those 21 turbines, that was only one of her recommendations. Is 22 there any reason why you didn't consider the additional 23 recommendations she made?
 - A. (Kenworthy) I believe we did consider all of those

recommendations. And, I think we've made significant changes to the Project to address them. The removal of Turbine 10, obviously, accomplishes that one recommendation outright. The reduction in height of Turbine 9 has the kind of visual effect of virtually eliminating it's visibility from Willard Pond, which was identified as a very, kind of a sensitive resource.

The reduction in height of Turbines 1 through 8 is not significant, but there is a -- there is a slight reduction in height there. And, also a kind of slight reduction in the overall kind of size and mass of the turbines.

We have also -- one of the recommendations was to employ a radar-activated lighting control system, which we have committed to do. The revegetation of the site, after construction, is also something that we have committed to do. The screening of the substation area is something that we have evaluated and developed a screening plan to accomplish.

So, I think we have considered all of the recommendations that were made in that docket and look to address them comprehensively.

Q. So, the screening at substation, you're going to follow

1 that recommendation?

A. (Kenworthy) We have evaluated it for the kind of potential for visual impacts. And, we have, yes, we have developed a -- not just the kind of natural screening that will be there by virtue of the trees that will remain after clearing, but also have a landscape plan to enhance that screening post construction.

- Q. And, is that -- is that in writing? Do you have a study or something as part of that plan that we might be able to get a copy of?
- MR. NEEDLEMAN: Again, let's discuss that. My understanding is, is that's still in draft form at this point.
 - MS. MALONEY: Okay.
- 16 BY MS. MALONEY:
- 17 Q. You're not really suggesting that the 3-feet reduction
 18 of the Turbines 1 through 8 is having a significant
 19 change on the unreasonable aesthetic impacts of the
 20 Project?
 - A. (Kenworthy) My contention and my belief is that the collection of changes that we have made, which include the removal of Turbine 10, a significant reduction in height of Turbine 9, as I mentioned, the continued

[WITNESSES: Kenworthy ~ Raphael]

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          commitment to use the radar-activated light control
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          system, the increased on-site and off-site mitigation,
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          and a consideration of the other factors that I
 4
          mentioned that were included in Ms. Vissering's
 5
          original report, collectively, do make a significant
 6
          change to the level of impacts associated with the
 7
          Project aesthetically.
 8
          And, when you're referencing the "on-site mitigation",
     Q.
          you're talking about the ridgelines?
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10
          (Kenworthy) Yes. The additional 100 acres of
11
          conservation land.
12
                         MS. MALONEY: I don't have anything else
13
       for you at this time.
14
                         MR. KENWORTHY: Thank you.
15
                         MR. IACOPINO: Okay. Justin, on behalf
16
       of the Selectmen and the Planning Board.
17
                         MR. NEEDLEMAN: Can I just ask one
18
       question?
19
                         MR. IACOPINO:
                                        I'm sorry?
20
                         MR. NEEDLEMAN: Are we going to come
21
       back to Mr. Raphael and go around again or is this --
22
                         MR. IACOPINO: Do you have no questions
23
       for --
24
                         MS. MALONEY: I have -- no, I do have
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[WITNESSES: Kenworthy ~ Raphael]

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1 questions for Mr. Raphael. I just --
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- 2 MR. IACOPINO: Oh. Please ask them
- 3 then.
- 4 MS. MALONEY: Okay. All right. Sorry.
- 5 MR. RICHARDSON: I should have jumped
- 6 | right in when I had my chance.
- 7 BY MS. MALONEY:
- 8 Q. Good morning, Mr. Raphael. I'm sorry, I can't see you.
- 9 A. (Raphael) I'm scooching up so you can.
- 10 Q. It's not your fault.
- 11 A. (Raphael) Good morning.
- 12 Q. So, what were you commissioned to do when you took this
- 13 assignment?
- 14 A. (Raphael) We were commission to conduct a visual
- assessment.
- 16 Q. Okay.
- 17 A. (Raphael) "Commissioned", excuse me.
- 18 Q. Hired to do, I guess it's "commissioned".
- 19 A. (Raphael) Yes.
- 20 Q. And, was the Project as proposed to you that which is
- 21 being presented today?
- 22 A. (Raphael) As proposed, the --
- 23 Q. Right.
- 24 A. (Raphael) -- was the Project as --

1 Q. The Project that you did the assessment of, is that the

- 2 Project that's being proposed today?
- A. (Raphael) Yes. It is the Project that's being proposed today, but we also had reviewed the previous docket and the original Project proposal as well.
- Q. Did you review the SEC's decision on the original docket?
- 8 A. (Raphael) Yes, we did.
- 9 Q. And, did you review Ms. Vissering's report?
- 10 A. (Raphael) Yes.
- Q. So, was the focus of your -- so, the focus of your study was the overall visual impacts, correct?
- 13 A. (Raphael) The focus of our study was to the overall visual effect, yes.
- 15 Q. Okay. Visual effect. And, you distinguish that why?
- 16 A. (Raphael) I really prefer to use the notion of "visual
- effect", because that's what we're really looking at.
- 18 When you begin with the notion of "visual impact",
- "impact" seems to imply negativity, in that there will
- be an impact, or, you know, from the initial
- supposition of the project. So, we prefer, I mean, it
- 22 may be semantics to some, but it's important to us,
- that we're trying to take an objective approach to
- this. So, we're starting from the baseline.

[WITNESSES: Kenworthy ~ Raphael]

- Q. Okay. I understand what you're saying. But your
 testimony was really just directed towards not the
 entire visual impact, but just the differences between
 the prior Project and the current Project?
- 5 A. (Raphael) Yes.
- Q. So, you did a visual impact analysis on the Project as a whole, correct?
- 8 A. (Raphael) Correct.
- 9 Q. And, that's the study that we asked for that we could talk about. And, what were your conclusions?
- 11 A. (Raphael) Well, our overall conclusion was the Project

 12 will not have an unreasonable adverse impact on the

 13 aesthetics and scenic qualities of the Project region

 14 and Project area.
- Q. And, part of your study was to do the viewshed analysis, correct?
- 17 A. (Raphael) Yes, it was.
- 18 Q. I notice that you provided a couple simulations, there
 19 were a number of pictures?
- 20 A. (Raphael) Right.
- 21 | Q. Did you provide -- produce any additional simulations?
- A. (Raphael) We -- I'm trying to remember. No, there are some additional simulations as part of the overall analysis that were developed.

[WITNESSES: Kenworthy ~ Raphael]

- 1 Q. Okay.
- 2 (Raphael) And other visual studies as well, not just Α. 3 simulations, in order to understand the nature of the 4 Project.
- What other studies? 5 Q.
- 6 (Raphael) Well, in conducting a visual assessment, you Α. 7 use a number of tools to arrive at an understanding of 8 what the project will look like and what its effect 9 will be from the resources that you are charged -- that 10 we are charged to evaluate. And, that includes 11 everything from fieldwork and understanding from 12 particular locations, to the use of tools, software 13 tools, such as 3D Analyst, to understand what turbines 14 are visible and to what extent they're visible, and 15 other types of studies. Occasionally, we'll use 16 line-of-sight sections, for example, to analyze 17 visibility as well.
- 18 Q. Well, and, in particular, with respect to this Project, 19 okay, you used the word "studies", are you just talking 20 about just tools?
- 21 (Raphael) Yes. Individual tools that we use to study the Project. 22
- 23 Okay. And, that's all part of your overall study?
- 24 (Raphael) It all is part of the visual assessment. Α. Not

every study that -- and analysis that we do is actually included specifically in the analysis. But it's part of the work that we conduct in the field and in the

- 4 office to produce the analysis.
- 5 Q. Okay. Is there some reason why it's not included?
- A. (Raphael) Well, I mean, certain things, like sketches
 or things you might produce in the field as notes and
 that type of thing, you wouldn't necessarily include in
 the final report.
- 10 Q. The 3D Analyst?
- 11 A. (Raphael) Yes.
- Q. So, is that a part of what you use to do your simulations or --
- A. (Raphael) Well, we, not -- no, that's -- no, we don't
 use the 3D Analyst, per se, to produce the simulations.

 But we use 3D Analyst to do a first step sort of look
 at visibility. Simulations are produced with other
 tools.
- 19 Q. What do you -- how do you do the simulations?
- A. (Raphael) Well, in a short-form account of that, it
 begins with selecting a site that's appropriate or
 desirable to assess the view from, and what the project
 will look like from that view. So, it begins with
 fieldwork and photography that we take in the field

using certain camera tools. And, then, the photography is brought into a computer environment, software environment, that includes CAD and other tools, such as 3D modeling and Photoshop, to ultimately produce a photo-realistic representation of what the project and the individual turbines will look like.

So, it's a multistep process that involves specific forms of data, you know, coordinates, elevations that we plug into the software platform that we use, and several steps then to model the actual turbines. And, again, as I said a moment ago, to make them photo-realistic, so that we can provide a, you know, as accurate a sense as possible with those simulations.

Q. So, when you did the simulations, did you do -- I mean,
I see them, for example, I'm looking at Exhibit 18, and
that's the currently proposed Project. And, then, I'm
looking at the proposed condition, I think it's the
same view -- oh, rather, no, there's not. The
Exhibit 18 is it. These are "Exhibit 18: Simulation
of proposed conditions from Willard Pond Turbine 10",
and then it says "previously proposed turbine". So,
this is what you -- you did a simulation of the past
proposed Project, and then you did a simulation of the

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1
          current proposed Project, is that correct?
          (Raphael) Actually, the simulation, and I'm not sure, I
 2
     Α.
 3
          think I have the same exhibit number, but one of the
          simulations from the previously proposed Project was
 4
 5
          not done by us, it was done by another firm that was
          previously retained by Antrim Wind Energy --
 6
 7
     Q.
          Oh.
 8
          (Raphael) -- to do the initial visual assessment.
 9
     Q.
          Okay.
10
          (Raphael) Saratoga Associates.
     Α.
11
     Q.
          Right. I'm just looking at what was labeled as
12
          "Exhibit 18", labeled "2 of 3" and "3 of 3"?
13
          (Raphael) Uh-huh.
     Α.
14
                         MR. TAYLOR: Mary, it might be helpful
15
       to reference the attachment number in the top right-hand
16
       corner, I believe.
17
                         MS. MALONEY: DR-2(b) and DR-2(c).
18
                         MR. RAPHAEL: I don't have those,
19
       actually. That same numbering assignment must have
20
       changed.
21
                         (Atty. Taylor showing document to Mr.
22
                         Raphael.)
23
                         MR. IACOPINO:
                                        Thank you.
24
                                       Yes, here it is.
                         MR. RAPHAEL:
                                                          I'm
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1 sorry. 2(a), yes, I've got that now.

BY THE WITNESS:

2

- 3 A. (Raphael) So, let me -- if you were -- let me just make
- a correction. If you were looking at 2(b), 2(a) and
- 5 2(b), the simulations in this exhibit are actually both
- by LandWorks. I was using a different attachment here
- 7 to reference the Antrim -- the Saratoga Associates
- 8 simulation.
- 9 BY MS. MALONEY:
- 10 Q. Okay. So, you did both of those, and you did the prior
- Project and then you did the current Project?
- 12 A. (Raphael) Yes.
- 13 Q. But, on some of the simulations, you used Saratoga's
- 14 prior Project?
- 15 A. (Raphael) Just one, I think, in this, in the three
- exhibits that we submitted.
- 17 Q. Okay. And, you indicated that you did some additional
- simulations that are part of the overall --
- 19 A. (Raphael) Yes.
- 20 Q. Okay. Do you recall what they are?
- 21 A. (Raphael) I can't, I'd have to refer to my report as to
- 22 which ones we did. But, I mean, I know a number of
- 23 them, certainly. You know, we --
- Q. From, I mean, I see this from Bald Hill and from

1 Willard Pond. Did you do some from any other location?

- 2 A. (Raphael) Yes, we did.
- 3 Q. Do you know what they are?
- A. (Raphael) I can't list them entirely, but we did
 simulations from locations such as Pitcher Mountain and
 various other resources in the region.
- 7 Q. Is there some reason why you didn't submit them as part of this testimony?
- 9 A. (Raphael) We were focusing on the substantive changes
 10 at Willard Pond, which seemed to be one of the key
 11 issues in the previous docket. And, we're not
 12 intending to submit the complete visual assessment as
 13 part of this particular proceeding.
- 14 Q. And, did you do a visual assessment of Gregg Lake?
- 15 A. (Raphael) Yes, we did.
- Q. Okay. And, again, you didn't submit that, because you didn't think it was part of this proceeding?
- A. (Raphael) The visual simulation from Gregg Lake did not feature and highlight the changes that you can see directly from Willard Pond. And, therefore, we did not submit that simulation as part of this.
- 22 Q. It was not -- I'm sorry, could you repeat that.
- A. (Raphael) The reason it was not submitted as part of this, from my perspective, is that we wanted to address

[WITNESSES: Kenworthy ~ Raphael]

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the question at hand, which was the significance of the
changes. And, therefore, the significance of these
changes are best seen from the Willard Pond environment
that was the focus and part of the concerns in the last
docket. So, that's what was submitted.
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- Q. So, you believe the focus -- the only focus for the concerns in the last docket was Willard Pond?
- A. (Raphael) No. No, of course not. No. There were many other considerations. But the substantive change here is most visible, I think, and most directly related to the Willard Pond. And, so, that's why these were submitted.
- Q. Did you show roads and clearings on your visual simulations?
- 15 A. (Raphael) Yes.
- Q. Maybe I can come up. Can you show me where those are, because I couldn't see them?
- 18 A. (Raphael) Well, you really -- I can't show you, because they're not visible.
- 20 Q. Oh.

6

7

- A. (Raphael) They're hidden by trees. They're intervened by existing vegetation.
- 23 Q. So, you didn't -- okay.
- 24 A. (Raphael) We didn't -- we didn't have to, because

they're not visible. So, it was not necessary to simulate them from that location.

- 3 Q. Okay. I might follow up on that.
- 4 A. (Raphael) Sure.

- Q. But I'm going to move along. So, you're also saying that the effect of grading and clearing associated with the Project is not visible?
 - A. (Raphael) No, that's not what I'm saying. I'm saying that, in these simulations, they're not visible.
 - Q. So, you don't think there will be a -- do you believe there will be a visual impact from the effect of grading and clearing?
 - A. (Raphael) Not generally for the Project. The one place where there's probably, you know, most visibility is from a different vantage point, one single vantage point that we discovered. But, you know, generally, if you look at the vantage points that you're looking at from this, from the region, and that's where a line-of-sight section is helpful, that you understand that you're below the Project. So, between you and the Project and the footprint, the baseline the base area where the clearing and the grading occurs for the road and the turbine location, it's not visible, because there are intervening trees and vegetation, if

not landforms, between you, where you're looking at the
Project, and the actual Project site.

- Q. Did you make any assumptions about revegetation on the crane path, when you did your study?
- 5 A. (Raphael) What do you mean by "assumptions"? I'm
 6 not --
- Q. About what kind of revegetation was going to take place.

- A. (Raphael) We understood that there was going to be revegetation. So, that was certainly, you know, part of our thinking and understanding.
- Q. But, I mean, did you make assumptions like woody vegetation or grasses or did you have any information?
- A. (Raphael) Well, you know, in terms of standard practice, you would use a native seed mix and an appropriate seed mix for that particular location.

 And, it varies from region to region, and what you're looking for in terms of germination and effect. My experience is that revegetation, particularly in New England, New Hampshire, Vermont, Maine, is actually quite rapid on its own, and usually involves the native species, which are most suitable to propagation in sunlight and open areas, and which typically will revegetate, you know, areas that have been graded or

45

1 cleared.

2

- Q. Okay. Do you know how long that would take?
- 3 A. (Raphael) Well, it actually happens quite quickly.

4 Having visited, for example, another project in

5 Vermont, a year after construction revegetation was

6 already occurring. There were already seedlings and

7 small trees beginning to appear. So, revegetation can

8 occur within several years, with smaller material, and

9 be quite effective within, you know, five years to ten

10 years, if a screening issue is of concern. But that

was not an issue, from our perspective, in this

particular instance, due to the reasons I explained

earlier.

Q. Because you won't be able to see them, because they're

under cover?

- 16 A. (Raphael) Most of this -- most of the views from the
- regional resources do not show you the floor of the
- 18 Project site, if you will, where the grading and
- 19 clearing occurs.
- 20 Q. Are you able to identify the details of your visual
- assessment that you describe on Page 3 of your
- 22 testimony? Can you -- I mean, you talk about the
- 23 methodology you used, and you talk about "specific
- definitions and clear thresholds". Can you elaborate

1 on that?

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(Raphael) Well, I mean, I think, in a general sense, Α. the best way to understand or approach a methodology will be to read the report. It's quite detailed and comprehensive. So, I can't, you know, recite it readily from start to finish, except to say that we have a three- or four-step process that we employ, that begins with an inventory of the project area and the resources that we are charged, and, most typically, from wind project to wind project review, which are public resources and public vantage points that deal with scenic and recreational areas and locations. So, it begins with an inventory. Then, we go through a process which identifies a sensitivity of each of those resources. So, for example, in this Project, we looked at, I think, as many as 300 resources in the 10-mile Project radius. So, starts from a very comprehensive and large-scale view. And, then, we look at the sensitivity of those resources.

So, for example, one way in which you eliminate a resource from having any sensitivity is "is there visibility of the Project from that resource?"

And, if there is no visibility, then automatically it is, you know, eliminated from any further evaluation

and review.

Then, we go to another step, which would be, I guess, a third step, which is to understand what the visual effect of the Project will be from the resources that are remaining that do have potential visibility. And, that involves site visit and fieldwork. We, you know, we visited over 100 sites, several — some of them several times. So, it's a very, again, extensive process, that relies on six different criteria to understand what the visual effect of the Project will be.

And, then, we have a second step to that process where, after understanding and evaluating visual effect, we have a conclusion, based on those six different criteria and thresholds, which I think most people can agree with, and, certainly, hopefully eliminate or greatly reduce subjectivity as to sensitivity of the individual resource. If that resource has a, you know, moderate to high potential sensitivity to visual change or visual effect, then we will do a fourth step analysis, which is "what will be the effect on the viewer?" And, so, we're trying to get at the sense of the reasonable person in this mix. In other words, if an average or reasonable person were

[WITNESSES: Kenworthy ~ Raphael] 1 to view this Project during their typical activity or 2 experience on that site, what will that affect on that 3 viewer be? 4 And, that combination of steps then will 5 lead us to a conclusion as to whether, again, the 6 potential overall visual effect on a particular 7 resource might be moderate to high, or -- or not. And, those with a moderate to high sensitivity warrant 8 9 further study and review. And, then, the entire 10 methodology is synthesized and summarized in the conclusion of the visual assessment. 11 12 Thank you for that explanation. Q. Okay. I'm sorry. 13 MS. LINOWES: Excuse me? 14 apologize for interrupting. I just -- there was a 15 statement that a report has been made available. I don't 16 believe there's a report in the record, if that could be 17 clarified, because I don't see a report, other than your 18 testimony. Thank you. 19 MR. RAPHAEL: Thank you for that 20

MR. RAPHAEL: Thank you for that question. I believe counsel will be discussing the submission of that report. It has not been submitting as yet.

MS. LINOWES: Okay. So, when you stated "the best thing to do is to read the report to understand

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1 it", that's not -- actually not possible at this time for
2 any of the parties that are in this room right now, is
3 that correct?
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MR. RAPHAEL: No, and that's why I tried to explain, in short form, what that methodology is. I mean, but --

MS. LINOWES: Okay. Thank you.

MR. RAPHAEL: Surely.

MS. MALONEY: Might end up being a long form, because, without seeing it, we might have to ask a lot of questions about it.

BY MS. MALONEY:

- Q. So, you talk about your six criteria or six specific categories. I mean, could you tell me what they are?
- A. (Raphael) I don't have them right in front of me, and I don't memorize them. But they have to do with a number of different factors. You know, visibility is one, visual dominance is another. I would really, let's visual dominance or --

(Court reporter interruption.)

CONTINUED BY THE WITNESS:

A. (Raphael) Visual prominence or dominance, number of turbines visible. There are six criteria. I don't know if I -- I don't believe I have covered them all.

[WITNESSES: Kenworthy ~ Raphael]

But they have to do with the visual qualities of the project.

3 BY MS. MALONEY:

- 4 Q. And, you remember like three out of the six?
- A. (Raphael) Yes. I mean, I have so many facts and figures and projects in my mind, I don't -- I mean, I don't have them on the top of my head.
 - Q. On Page, I guess, 3, I guess still at 3, you're talking -- and you just mentioned this "reasonable person" comment. Where does that -- how is the effect on that person determined, this person?
 - A. (Raphael) It also addresses several criteria, in terms of what activity is the individual engaged in, what is the duration of view that the individual would experience at that resource. Those are two. There are two others, which just aren't popping into my mind right now, forgive me.
 - Q. So, when you went through this analysis for, and it looks like you focused mainly on Willard Pond, I mean what activity was this reasonable person engaged in at? You went through that analysis. So could you explain who that person was and what activity they were involved in?
 - A. (Raphael) I'm sorry. Please rephrase, please state

- 1 that question again. Forgive me.
- Q. Well, you said that, when I asked for what this

 "reasonable person", what is that "reasonable person"?

 You said it was based upon what activity that person

 was involved in and the time period this person would

 be engaged in that activity. So, specifically, who's

 that person that you addressed in this?
 - A. (Raphael) It is the typical person that might come to that resource and experience that resource.
 - Q. But who? I mean, give me an idea of what that -- what person was -- what activity was that person engaged in specifically?
- 13 A. (Raphael) Where?

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- 14 O. At Willard Pond?
- A. (Raphael) At Willard Pond? Well, typically, at Willard
 Pond, the observations were, there were people,
 individuals fishing, and individuals out paddling in
 kayaks and canoes, are typical users and typical uses
 of that particular pond.
- Q. And, what would be the length of time that they would be engaged in that activity?
- A. (Raphael) It varies. We spent a couple of days there.

 I actually was there for an entire afternoon, and

 observed that the general duration was anywhere from an

[WITNESSES: Kenworthy ~ Raphael]

hour to two hours. Although, it's important to note that, in the case of paddlers, when I was there one instance, the paddling group went around the pond, and then sort of settled in under Bald Mountain area. So, up against the shoreline adjacent to the Bald Mountain topography. So, sometimes they stop in different locations, sometimes they float, sometimes they come and go. It certainly varies.

But, generally speaking, it's a very small pond. So, you know, if you want to circumnavigate the pond, it doesn't take you terribly long to do that, depending on how fast you paddle. So, you know, the duration of view for paddlers -- duration of experience for paddlers is not overly extensive.

- Q. Okay. I'm wondering if you considered the actual resource itself and the nature of the resource? Was that part of your study?
- 18 A. (Raphael) Certainly.
- Q. And, the impact of this particular resource was a sanctuary, correct?
- 21 A. (Raphael) Correct. It's referred to as a "sanctuary".
- Q. And, did you consider the impact of these turbines on that sanctuary?
- 24 A. (Raphael) Yes.

Q. And how so?

A. (Raphael) Well, again, through our methodology and analysis, through our field visits, our understanding of the prominence or I'll say the awareness of the sanctuary beyond the local region, which is limited, if at all. It's not listed on any website, it's not — other than the Audubon's, of course. But it's not considered a — we look at things as whether it's on a tourism website or listed by, you know, New Hampshire on any of their websites or regional websites. We want to have an understanding of how precious and how important this resource is in a broader view of all the resources in the region.

And, our conclusion was this resource, while it's a nice place, it doesn't rise to the level, from a scenic perspective, of being an outstanding or unique resource, which is certainly an important gauge that we would consider.

My sense of the sanctuary is that it is, and Audubon, is that Audubon is dedicated towards wildlife and education. We didn't see a lot of connection in either Audubon language or the actual experience of the pond with high scenic quality or high scenic values.

[WITNESSES: Kenworthy ~ Raphael]

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Q. Well, I mean, a sanctuary, so, you did review the SEC decision on this, correct?
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A. (Raphael) Yes.

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- Q. Okay. If you -- I'm just getting into some of the terms you used in your testimony. You talked about the "four criteria" that you used on Page 3. Could you identify what those are?
- 8 (Raphael) Well, I think I referred to them. It had to Α. 9 do with, again, how close is the Project? How many 10 turbines are visible? Are the turbines dominant or 11 prominent? We also use a, forgive me, because I'm now 12 starting to remember, another key issue or tool that we 13 use, which is a unique tool that we've kind of 14 pioneered, I believe, the use of, is angle of view. 15 It's very important to understand, you know, that any 16 viewer in an environment has a 360-degree view. And, 17 we do believe it's important to understand what 18 percentage of that view is taken up by the project. Is 19 it a large percentage of the view? A small percentage of the view? So, that will weigh in on visual effect. 20
 - Q. Is angle of view, isn't that specific to a particular location?
- A. (Raphael) It is specific to a particular location. So, you would have a particular vantage point. Just like

[WITNESSES: Kenworthy ~ Raphael]

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in visual simulations, you base those on particular locations.
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- Q. So, with respect to the percentages that you've listed in your testimony, I mean, that's based upon where you were looking at that --
- 6 A. (Raphael) Correct.
- 7 Q. -- moment? If you got closer to the turbines, wouldn't
 8 the angle of view increase, percentage increase?
- 9 A. (Raphael) Potentially. Just as though, and it will
 10 decrease if you move away from it. And, there are
 11 places where you won't see it at all at Willard Pond as
 12 well. So, that all goes into the mix of our
 13 evaluation.
- 14 Q. There are places on Willard Pond where you won't see 15 any of the turbines?
- 16 A. (Raphael) Correct.
- Q. Okay. You use the term "dramatic" in your testimony, that's just an adjective or adverb, is that correct?
- MR. NEEDLEMAN: Where --
- 20 BY MS. MALONEY:
- 21 Q. That's not part of your criteria?
- A. (Raphael) Could you put me -- could you place that for me on a page, so I can put it in context?
- Q. I think on Page 4, Line 5, the "context and nature of

[WITNESSES: Kenworthy ~ Raphael]

- 1 view is more dramatic, in sensitive areas".
- 2 A. (Raphael) Yes.
- 3 Q. Okay. That's just -- that's not based on any of your
 4 criteria?
- A. (Raphael) Well, it evolves out of the criteria,

 certainly. You use the tools in the methodology to

 assess whether it's "minimal", "substantial",
- 8 "extensive", "dramatic". I mean, those are terms we
 9 might use in describing changes or, you know, effects.
- Q. Okay. But there's no scientific basis for that term, correct?
- 12 A. (Raphael) No. Not individually.
- 13 Q. I guess, again, on Page 4, at the bottom of your

 14 testimony there, you talk about "the 5 turbines that

 15 are visible from this location are at distances of 1.62

 16 miles or greater than 3/10ths of a mile further than

 17 the 10 turbine", the Number 10 Turbine, is that what
- 19 A. (Raphael) Yes.

you're saying?

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- Q. So, would proximity of the turbines also be important to consider?
- A. (Raphael) Yes. I did mentioned that, "proximity".

 Distance to turbine is another factor.
- Q. Do you consider 1.62 miles to be a large distance?

1 A. (Raphael) Again, it depends on the context and the particular setting.

- 3 Q. And, how so?
- 4 Α. (Raphael) Well, other elements in the landscape and 5 elements which can even block the view would render 6 that distance negligible or immaterial. If you're 7 looking directly at the turbine, certainly, you know, 8 1.62 miles is close. But it, again, also bears on the 9 orientation and how the resource is used. 10 primary experience of the resource has the turbines to 11 your back, then 1.62 miles is not an issue. If the 12 predominance of the activity is addressed or 13 experienced in a manner that the turbines are not in 14 view, then proximity matters less, obviously, if at 15 all.
- Q. But the activity at this location, we're not talking about the turbines being at your back, correct?
- 18 A. (Raphael) No. Not at Willard Pond.
- Q. Can you provide any other examples of wind projects
 where the visibility from sensitivity -- from sensitive
 resources was similar?
- A. (Raphael) Let me think for a few minutes. I mean,
 similar in what sense? You know, there are a number of
 different factors which would weigh into whether

[WITNESSES: Kenworthy ~ Raphael]

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something was similar or not. Are you talking just in terms of distance?
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Q. Where the visibility is --

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- A. (Raphael) Sure. I think, for example, Lempster has

 ponds in Pillsbury State Park, where distances are not

 totally different or similar for some of the ponds. A

 project that I was involved in in Vermont had --
 - Q. But, excuse me, Lempster, we're not talking about visibility, we're just talking about the sensitive resources.
- 11 A. (Raphael) You asked about distance or something
 12 similar.
 - Q. No, I asked about the sensitive resources. Can you give me examples of other wind projects where there was a visual impact from sensitive resources, for example, a sanctuary like this, a wildlife sanctuary?
 - A. (Raphael) Well, there are -- a number of wind projects will have a number of resources where the project is visible from sensitive resources.
- 20 Q. Can you give me an example of one?
- A. (Raphael) Well, in Vermont, a project that we were
 involved in was Sheffield Wind. And, there are
 turbines directly in view of a popular state park and
 beach, down the lake 5.5 miles distant.

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1
     Q.
          Five miles -- five point -- five and a half miles away?
 2
                         MR. RICHARDSON: I'd like to have just a
 3
       comment or an objection at this point. Where the issues
 4
       are jurisdiction, and changes between this facility from
 5
       the one previously proposed, I mean, we're getting into a
 6
       comparison of the underlying Project to other facilities
 7
       in other locations. And, I just worry that we're not
       going to finish at the rate we're going.
 8
 9
                         MR. IACOPINO: We may not finish.
                                                            But
10
       everybody knew that before we came here.
11
                         MR. RICHARDSON: But I think we ought to
       focus to the issues likely to lead to discoverable
12
13
       evidence.
14
                         MR. IACOPINO: And, I think
15
       understanding the methodology used by this witness is an
16
       appropriate type of question to understand those
17
       differences. And, that's how I understand what the
18
       questions are.
19
                         So, go ahead.
20
                         MS. MALONEY: I'm wondering where we
       left off.
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22
                         MR. IACOPINO:
                                        Similar -- similar
23
       projects.
24
     BY MS. MALONEY:
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[WITNESSES: Kenworthy ~ Raphael]

- 1 Q. You said "Vermont", but you said "Sheffield" had a
- 2 sanctuary five point -- five and a half miles?
- 3 A. (Raphael) A state park and beach.
- 4 Q. A state park and beach.
- 5 A. (Raphael) Yes.
- Q. It's not quite the same, would you agree, a wildlife sanctuary?
- A. (Raphael) Had a boat launch. People go there to fish, people go there to paddle.
- 10 Q. Do they have motorized boats allowed there?
- 11 A. (Raphael) Yes. There are motorized boats there, yes.
- Q. On Page 5, you talk "From Gregg Lake at a point of high visibility, the field of view will be reduced from 17.28 down to 16.14". That's your angle of view, is
- that what you're talking about here?
- 16 A. (Raphael) Yes, if you're looking towards the Project.
- Q. And, how do you determine the highest -- how do you determine the highest visibility point?
- 19 A. (Raphael) We typically will do a sampling, but we'll
 20 typically -- there are two things we typically do. One
 21 is, we will go to the location where either folks who
 22 are recreating will start their experience, like a boat
 23 launch is a typical place that we would want to survey,
- such as at Willard Pond. Or, we also typically will

[WITNESSES: Kenworthy ~ Raphael]

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look at that angle of view from the location at which
the Project is most visible, where most turbines are
visible and the Project is most visible.
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- Q. So, you look at different locations, and the section that is the most visible, that's the point you used here?
- 7 A. (Raphael) We would -- typically, we often do use -- 8 base it on that particular location, yes.
- 9 Q. And, did you do that in this instance?
- 10 A. (Raphael) I believe so. I think that's -- it's taken
 11 from the northeast portion of the pond where the
 12 simulations are shown from.
- Q. Do you believe that the 3-foot reduction in turbine height from Turbine 7 -- 1 through 7 are going to have any meaningful visual change on the Project?
- A. (Raphael) Well, to use a term you called me on, no, it will not be dramatic.
- Q. Okay. And, you indicate, on Page 5, that from "Willard Pond, there will be significant area of the lake that use to have 8 or 9 turbines, that will now have 6 or 7"?
- 22 A. (Raphael) Correct.

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Q. But, clearly, there will be 6 or 7 turbines visible from vantage points on Willard Pond?

[WITNESSES: Kenworthy ~ Raphael]

- Α. 1 (Raphael) Yes.
- 2 And, similar with Gregg Lake, correct? Q.
- 3 Α. (Raphael) Yes.
- So, I guess I just want to go back and clarify or just 4 Q.
- 5 ask you this question outright. Would you agree that
- the DePierrefeu Sanctuary is a sensitive resource? 6
- 7 (Raphael) I mean, it appeared and it emerged as a Α.
- 8 sensitive resource because it was part of an Audubon
- 9 property.
- 10 But you didn't feel it was -- that had a visual --
- 11 (Raphael) Well, I mean, I hiked, for example, --Α.
- 12 -- unusual visual impact? I mean, I don't want to put Q.
- 13 words in your mouth. I just --
- 14 (Raphael) I'm sorry. Forgive me.
- 15 MR. IACOPINO: Please finish your
- 16 question.
- 17 MR. RAPHAEL: Yes, please do.
- 18 MR. IACOPINO: And, then, let him answer
- 19 please.
- 20 BY MS. MALONEY:
- 21 No, I'm just coming back to your earlier testimony, if
- 22 you could repeat that again, about what determination
- 23 you made about that.
- 24 (Raphael) About Willard Pond specifically or the Α.

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sanctuary as a whole?
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Q. The sanctuary, yes.

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3 Α. (Raphael) Well, I -- I was quite struck by the fact that, in some locations, the "sanctuary" is a misnomer. 4 5 I hiked up to Goodhue Hill, for example, and found 6 evidence of logging and areas that were not particularly well cared for, in terms of the logging 7 impacts and the aftereffects, where there was erosion 8 and runoff. And, the hike up to Goodhue Hill in 9 10 particular left me wondering whether this was truly a sanctuary. I do believe the "sanctuary" determination 11 is probably more oriented toward the wildlife component 12 13 than scenery. And, in fact, there's really no 14 discussion of scenic values related to Willard Pond or 15 that sanctuary. By, if my recollection is correct, you 16 know, in the website in Audubon, and in any, you know, 17 documents, there is one publication I think that does 18 refer to Willard Pond as a paddling spot, certainly. 19 But I did not come away from that area, particularly 20 Goodhue Hill and Willard Pond, with a sense that it was 21 an extraordinary location or rose to the level of many 22 other more remote or sensitive locations. 23 The hike up Bald Hill is a very

The hike up Bald Hill is a very enjoyable hike, and has some interesting woodland and

geology to it. So, yes, there is some interest and enjoyment for recreation there. The scenic quality and scenic values did not rise to as high a level as other

- 4 locations, from my experience.
- 5 Q. So, from a sightseeing point of view, you're saying 6 that that's what you're addressing here?
- 7 A. (Raphael) In part.
- 8 Q. And, what's the other part?
- 9 A. (Raphael) Well, there are a number of other factors,
 10 which, again, as I described in the methodology, are
 11 weighed in to how we evaluate the visual effect on that
 12 site.
- Q. Did you look at the impact of turbines that large on the actual size of the mountains and ridges themselves?
- 15 A. (Raphael) The scale relationship --
- 16 Q. Exactly.
- 17 A. -- is what you're referring to? Yes.
- 18 Q. And, would you agree that the size of the proposed
 19 turbines are about 70 percent of the size of the ridge?
- A. (Raphael) I don't believe that's the figure we came up
 with or I'm aware of. What I did look at is we looked
 at different -- we did some comparisons and found that
 the turbine relationship to the landform itself, in
 terms of scale relationship, didn't really rise to a

[WITNESSES: Kenworthy ~ Raphael]

level of being unreasonable or something that was unusual. You do not see Willard Mountain or Tuttle Hill as an individual landform. They're part of an upland area and a ridge-land area. And, there's maybe one point perhaps on Gregg Lake where you could make a comparison of landform and scale. But, generally, that's a more effective tool or an important consideration if you're placing a project, like a wind project, on a singular isolated landform that may or may not look, you know, scalewise, in a certain fashion. You know, it depends on the landform.

But this area, neither of those ridges are distinct, in terms of being able to see them in total. I think that's one of the reasons this Project is such a good site. Because there are so many landforms and elevations and ridges in this area that it limits visibility overall dramatically, compared to other projects that I've been involved with. And, there's really not many places where that scale issue emerges as a critical concern.

- Q. Okay. You are aware that these are the largest turbines that are being proposed in this state?
- A. (Raphael) Size is not really an issue in that regard.

 It's really where you're seeing it from, where you're

[WITNESSES: Kenworthy ~ Raphael]

1 taking the view from. So, a 500-foot turbine seen, you

2 know, three miles away may not look a whole lot

- different than a 450-foot one.
- 4 Q. You said you reviewed Ms. Vissering's report?
- 5 A. (Raphael) Yes.
- 6 Q. Did you agree with her conclusions?
- 7 A. (Raphael) No.
- 8 Q. You did not. So, the Project as proposed before you
- 9 did not agree that it would have an unreasonable impact
- 10 to the resource?
- 11 A. (Raphael) You know, I -- I want to think about how I
- want to answer that, because we did not conduct a
- visual assessment for the 10-turbine Project. So, I
- think it would be unfair for me to or improper for me
- to comment on what conclusion I might have had from
- that. We look at each project individually, in terms
- of the components and the characteristics of that
- 18 project as it is being proposed.
- 19 However, I will offer the fact that,
- 20 with all due respect to Ms. Vissering, I felt the
- 21 methodology that she used and the conclusions she
- reached were based on an incomplete analysis, and a
- 23 methodology that, you queried me on my methodology, and
- I did my best to explain it, I don't understand what

[WITNESSES: Kenworthy ~ Raphael]

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Jean's methodology was on that Project. I feel as
though that visual assessment was not comprehensive,
was contradictory in places, and didn't provide the
tools necessarily to properly evaluate the Project.
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- Q. Did you -- you said you reviewed the SEC decision in this case?
- 7 A. (Raphael) Yes.

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- Q. Did you agree with their conclusions on unreasonable visual impact?
- 10 (Raphael) No. Because, again, I don't feel as though 11 the SEC had the benefit of a comprehensive methodology 12 to review and to make the right decision with perhaps. 13 They made the decision based on the information that 14 they had. I respect that decision. I would think they 15 might come to a different decision had they had a more 16 comprehensive and detailed analysis and methodology to 17 work with.
- 18 Q. How about the analysis and methodology used by AWE's prior consultant, visual impact consultant's?
- 20 A. (Raphael) I would make the same comments.
- 21 Q. Which are?
- A. (Raphael) That I felt it lacked a consistent
 methodology and was not as complete a analysis as it
 could have been or should have been.

68 [WITNESSES: Kenworthy ~ Raphael] 1 MS. MALONEY: I don't have anything further. 2 3 MR. IACOPINO: Mr. Richardson? 4 MR. RICHARDSON: I have no questions. 5 MR. IACOPINO: Lisa? 6 MS. LINOWES: Thank you. Okay. I just 7 have --8 MR. IACOPINO: Oh. Actually, let me just stop you for one moment, Ms. Linowes. 9 10 MS. LINOWES: Sure. 11 MR. IACOPINO: I just want to make sure 12 that I have a good list of what you've requested, 13 Ms. Maloney. I have five things listed: The diameter of 14 the turbines at the base; the new Shadow Flicker Analysis, 15 which I understand there may be an objection to; the 16 actual Visual -- Visual Impact Assessment, which I 17 understand there may be an objection to; the request for 18 the warranty; and the --19 MR. NEEDLEMAN: Screening. 20 MR. IACOPINO: -- draft screening 21 landscape plan for the substation. Does that comport with

22 your recollection of what you requested?

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MS. MALONEY: Yeah. Yes.

MR. IACOPINO: All right. So, for the

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1 other parties, those things have been requested. You 2 don't need to go over that turf again. Ms. Linowes. 3 MS. LINOWES: Thank you. Just before I 4 get started, there were a couple of documents that were 5 requested by Counsel for the Public that the attorney for 6 Antrim Wind had stated he would get together with her. want to make sure that all of the Parties have an 7 opportunity to have access to those documents, and it's 8 not just between Antrim Wind and Counsel for the Public. 9 10 MR. IACOPINO: Well, to the extent that 11 they're agreed to be provided, they will be provided to 12 all Parties. I know that a number of them there appears 13 to be some kind of objection, which there's going to be 14 some discussion about. In the absence of a request for 15 some form of confidentiality, I assume that those -- that 16 they will be distributed to all of the Parties to the 17 proceeding, unless there's a request to do it some 18 different way. 19 MS. LINOWES: Okay. Thank you. 20 MR. IACOPINO: Which usually would be a 21 confidentiality-based request. So, --22 MS. LINOWES: Thanks. Okay. I just 23 wanted to get some of the technical questions out of the 24 way quickly.

[WITNESSES: Kenworthy ~ Raphael]

- 1 BY MS. LINOWES:
- Q. Mr. Kenworthy, the Turbines 1 through 8, those are
- going to be 488 feet, in total, from base to tip?
- 4 A. (Kenworthy) To the tip, yes. I think it's 488 and
- 5 change.
- 6 Q. Okay. So, between 48 -- 488 and 489, is that correct?
- 7 A. (Kenworthy) Yes. I believe that's correct.
- 8 Q. Okay. And, Turbine 9 will be 447 feet?
- 9 A. (Kenworthy) Yes, more or -- plus or minus a couple
- inches. I think it's just under 447 feet.
- 11 Q. Okay. And, the rotor diameter on all of the Turbines 1
- through 9 will be 113 meters?
- 13 A. (Kenworthy) That's correct.
- 14 Q. Okay. And, the blade length on 1 through 8, I don't
- think that was in your testimony, or Turbine 9. Do you
- 16 know what the blade length is?
- 17 A. (Kenworthy) The blade lengths are the same, because
- they're all the same rotors.
- 19 Q. Okay.
- 20 A. (Kenworthy) So, and I believe I can check this, too,
- 21 but I believe they're 55 meters.
- 22 Q. Okay. If you could please, --
- 23 A. (Kenworthy) I will.
- 24 Q. -- that would be great. Thank you. And, the tower

[WITNESSES: Kenworthy ~ Raphael]

- 1 height, I believe that you had stated in your testimony
- 2 that the tower height for Turbine 9 was 79.5 meters.
- 3 What is it for Turbines 1 through 8?
- 4 A. (Kenworthy) 92.5.
- 5 Q. Okay. Meters. Okay. And, you said earlier today that
- 6 the overall mass of the turbines will be smaller. Are
- 7 you -- I'm assuming you're talking about the rotor
- 8 diameter. Are there other dimensions that you're
- 9 talking about or is there something else there?
- 10 A. (Kenworthy) Yes. Rotor diameter, the actual nacelle is
- smaller on the Siemens turbines. And, the towers
- themselves are smaller towers for the Siemens turbines.
- 13 Q. Is it significantly smaller, the nacelle?
- 14 A. (Kenworthy) I believe it's about, and, again subject to
- check, and I can get you this information, --
- 16 Q. Okay.
- 17 A. (Kenworthy) -- but I believe it's about 25 percent at
- 18 least shorter.
- 19 Q. Okay. That will be wonderful, if you can get that.
- 20 A. (Kenworthy) Yup. We have that.
- 21 Q. Also, as you saw likely in my testimony, I had -- I
- 22 went out to the FAA site and compared the locations of
- 23 that long -- for the previous ten turbines, and now
- 24 nine turbines are identical. Can you confirm that

[WITNESSES: Kenworthy ~ Raphael]

- 1 today that the locations have not moved?
- A. (Kenworthy) That's correct. Turbines 1 through 9 are in the same locations.
- 4 Q. Okay. And, with regard to the 100 acres, I had 5 included in my testimony, I could show you on my 6 Surface here, the two maps that were part of the prior 7 docket. One was a map that showed the first proposal 8 for mitigation along the ridge, two areas that did not 9 encompass some turbines. And, then, you had come back, 10 as part of the request for rehearing, and indicated 11 there was another 100 acres, and that was on another 12 map. And, I can show you the maps, if you would like 13 to see them. Or, I don't know if you have a memory of 14 what they look like?
- 15 A. (Kenworthy) I'm sorry. I'm not sure what the question is.
- 17 Q. I haven't asked the question yet.
- 18 A. (Kenworthy) Oh.
- 19 Q. I'm trying to understand if you know those maps? Know what maps --
- 21 A. (Kenworthy) I don't know which maps.
- MS. LINOWES: Okay. Could I show him?
- MR. IACOPINO: Absolutely. Sure. And,
- Lisa, this is from your testimony?

Kenworthy ~ Raphael] WITNESSES: 1 MS. LINOWES: That's correct. 2 Attachment G, I believe. 3 MR. IACOPINO: Okav. (Ms. Linowes showing her Surface tablet 4 5 to Mr. Kenworthy.) 6 (Court reporter interruption.) 7 MR. IACOPINO: We need to do this in a way he can take it down. You know what, Mr. Raphael, if 8 9 you could spin that microphone around, turn it on, spin it 10 around. 11 And, Lisa, if you want to sit right 12 there while you show him that, and speak into the 13 microphone, and please try not to talk over each other. 14 BY MS. LINOWES: 15 There's that map, and this was the map that was -- you 16 had presented as part of the rehearing request, where 17 the white -- this white area was the extra 100 acres. 18 Α. (Kenworthy) Again, I'm sorry, I'm not sure if there's a 19 specific question you're asking me. 20 I'm trying to first -- well, what I'm asking is, are Q. 21 these the -- the question is, does this represent the 22 same mitigation land that you're talking about today or 23 has it changed?

{SEC NO. 2014-05} [Technical session] {04-23-15}

(Kenworthy) The 100 acres that you're referring to in

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Α.

that map is the 100 acres that we're referring to on the ridgeline that is additional mitigation.

- Q. Okay. And, then, the other two blocks, which are these green blocks here [indicating], and this was the original one, but expanded to take Turbine -- include Turbines 9 and 10 back way back when, that are these now still in place as well?
- A. (Kenworthy) Perhaps it would just be easier for me to explain --
- 10 Q. That would --

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11 A. (Kenworthy) -- the kind of evolution of the

12 conservation lands, because you're flipping back and

13 forth between maps, and it's hard to follow. But

14 everything that is on your first map, okay, in green,

15 is approximately 685 acres that was contained in the

16 original Application in January of 2012 as conserved

17 land.

MR. NEEDLEMAN: And, just to be clear, you're referring to Appendix B of Ms. Linowes' testimony?

MR. KENWORTHY: Appendix B, yes.

MS. LINOWES: That's correct.

MR. KENWORTHY: And, then, it says

"Attachment JK-4". Maybe that's not related to that.

MS. LINOWES: That's from the prior --

1 | CONTINUED BY THE WITNESS:

- A. (Kenworthy) And, then, on the next map, this includes a number of additions. So, I'm pointing to the parcel on top of Willard Mountain. We included that land in December of 2012, --
- 6 BY MS. LINOWES:
- 7 Q. Uh-huh.

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- 8 A. (Kenworthy) -- as an additional 123 acres. Bringing
 9 the total up to about 808 acres of conservation land.
- Q. If I may ask, that was after the Committee had had its deliberations or prior to the Committee having its deliberations, do you recall?
- 13 A. (Kenworthy) That -- excuse me. That 123 acres was
 14 prior to the Committee deliberating on the Project.
 15 So, there was 808 acres.
- Q. But the record had been closed at that point? Or not -- I'm sorry. The public hearing portion of the proceedings had been closed, is that correct?
- 19 A. (Kenworthy) Yes. There were no further hearings after we had introduced that 123 acres.
- 21 Q. Okay.
- A. (Kenworthy) And, then, the 100 acres that comprises all of the rest of the ridgeline, and connects all of the conservation lands together, was proposed as additional

1 mitigation after the SEC had issued its denial.

2 Q. Okay. Great. Thank you.

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- A. (Kenworthy) You're welcome.
- Then, in your testimony, and perhaps this was a 4 Okay. Q. 5 typo, back at the time when that first 100 acres -when you raised that 100 acres that we just talked 6 7 about, that was going to encompass Turbines 3, 4, 5, and 6. And, your testimony today, or from March 30th, 8 says it will be "Turbines 5, 6, 7, 8". Is that a typo 9 10 or are you just talking about the areas in a different 11 way?
 - A. (Kenworthy) Yes. You know, I actually noticed that myself from the previous docket. And, I believe that my current testimony is correct. That the turbines that are within that 100 acres are Turbines 5, 6, 7, and 8.
- Q. The turbines, if you recall what that map looked like,
 where Turbine 9 and 10 were the bottom part of that
 page, is that correct, your memory of what it was like?
- 20 A. (Kenworthy) Turbine 10 was on top of Willard Mountain
 21 and the closest to Willard Pond.
- 22 Q. Okay.
- A. (Kenworthy) And, then, the turbines go down in number from there as you head east and north.

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   Q.
         Okay. So, that -- actually, that would, I believe,
        mean "3, 4, 5, and 6" were the turbines that are in the
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         white area. Do you want to look at the map again?
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(Kenworthy) Sure. Α.

5 MR. TAYLOR: You know what, I'll give

6 him my copy.

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7 MS. LINOWES: Okay. Thank you.

MR. IACOPINO: Thank you, Mr. Taylor.

(Atty. Taylor handing document to Mr.

Kenworthy.)

BY THE WITNESS: 11

(Kenworthy) This is a difficult map to read. It's certainly not Turbine 3. So, Turbines 1, 2, and 3 are all in the originally conserved land. I must have a better map than this. All right. So, this is Turbine

10 --

17 (Ms. Linowes showing Surface tablet to

Mr. Kenworthy.)

19 BY THE WITNESS:

- 20 (Kenworthy) Oh, yes.
- BY MS. LINOWES: 21
- 22 Three, four, five, and six.
- (Kenworthy) I'm sorry. I think you're correct. One, 23 Α. 24 two, that's three, that's four, that's five, that's

1 six. Yes. I apologize, you're correct.

- Q. Okay. And, would it be possible, since that's not part of the record other than my testimony, if you could submit or make available an official document of that map?
 - A. (Kenworthy) To -- are you making a request of us --
- 7 Q. A request, correct.

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- A. -- to put it in the record?
- 9 Q. At least make it part of the -- available to the
 10 parties so they could make it part of the record. I
 11 pulled something from a prior docket. And, you're
 12 confirming today that it's accurate. I just -- it
 13 would be better if it came from you.
- MR. NEEDLEMAN: I'm not sure what you're asking for. Is it a corrected map?
- MS. LINOWES: Not a corrected map.
- Well, his testimony should be corrected, I think, but not
- a corrected map, just to make that map an official --
- MR. RICHARDSON: He's just agreed to Ms.
- Linowes's map as being accurate. So, I think it's already
- 21 in the record.
- MR. IACOPINO: Yes. You've actually put
- it in, because you've attached to your testimony.
- MS. LINOWES: Okay.

[WITNESSES: Kenworthy ~ Raphael]

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                         MR. IACOPINO: Well, actually, none of
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       this is in the record, but it's available to the Parties.
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       And, if somebody wishes to, including yourself, wish to
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       make Attachment G to your testimony an exhibit at an
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       eventual hearing, you would have the ability to try to do
       that, and, obviously, it's subject to the agreement of the
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 7
       Chair.
                         MS. LINOWES: Thank you. And, I think
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       my concern is, his testimony states that it's "Turbines 5,
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       6, 7, 8". The document, that maps, appears to be Turbines
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       3, 4, 5, and 6 are the part of the 100 acres. But we got
       confirmation today that that is the correct map, but it's
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       not coming from -- and, unless it comes from him, I'm not
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       sure if it's official. Okay.
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                         MR. IACOPINO: You will have
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       transcript --
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                         MS. LINOWES: Okay.
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                         MR. IACOPINO: -- where he acknowledged
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       that you were correct in your assessment of that map.
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                         MS. LINOWES: Okay.
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                         MR. IACOPINO: I don't know if that's
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       accurate or not, but that's what he clearly just said.
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                         MS. LINOWES: Okay.
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                         MR. IACOPINO: So, you know, you'll have
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[WITNESSES: Kenworthy ~ Raphael]

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1 that, and you'll have the ability, assuming that, if there
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- 2 is an error, he doesn't correct his testimony with the
- 3 Committee, you will have the ability to put that part of
- 4 the questioning or to ask him more questions about it at
- 5 the time of the -- at the time of a hearing.
- 6 MS. LINOWES: Okay. All right. Thanks.
- 7 BY MS. LINOWES:
- 8 Q. And, Mr. Kenworthy, what is the sound power level
- 9 expected on the Siemens turbines? I do not believe
- 10 that was part of your testimony.
- 11 A. (Kenworthy) No, it was not part of my testimony. And,
- again, subject to check, I believe that the Siemens
- sound power levels for the Antrim site are 106 dBA.
- 14 O. Plus or minus?
- 15 A. (Kenworthy) Well, they have an uncertainty value of
- 16 1.5.
- 17 Q. Okay. Thank you. Okay. Now, I wanted to talk to you
- a little bit about the differences between the prior
- 19 Project and this Project. And, you said that there is
- going to be a substation associated with the Project,
- 21 is that correct?
- 22 A. (Kenworthy) Yes.
- 23 Q. Is it your -- is it still the expectation that the
- substation be located on property that is subdivided

[WITNESSES: Kenworthy ~ Raphael]

- and on its own property? Is that still a requirement?
- 2 A. (Kenworthy) Yes, it is.
- 3 Q. Have you already undertaken the subdivision process
- 4 with the Town of Antrim?
- 5 A. (Kenworthy) Yes, we have.
- 6 Q. So, that property has been subdivided out?
- 7 A. (Kenworthy) It has, yes.
- 8 Q. Okay. How many met towers are on the Project right
- 9 now?
- 10 A. (Kenworthy) As of today?
- 11 Q. Uh-huh.
- 12 A. (Kenworthy) None.
- 13 Q. Okay. So, you've taken down the one met tower that was
- 14 up there?
- 15 A. (Kenworthy) That's correct.
- 16 Q. Is the LIDAR system still out there?
- 17 A. (Kenworthy) No, it is not.
- 18 Q. Okay. So, when was the last time you were collecting
- wind data for the Project site?
- 20 A. (Kenworthy) I would have to check that. I believe that
- 21 the met tower was taken down in the Fall of 2013. But
- I would have to check that.
- 23 Q. And the LIDAR?
- 24 A. (Kenworthy) I believe the LIDAR was removed in the

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1 Winter of 2012. But I would also want to check that. 2 Q. Okay. That would be great. Now, during the 3 proceedings, you -- two gentlemen from Westerly Wind 4 were on the witness stand, this is going back to the 5 prior docket. And, I had asked them at that time, this 6 would be Mr. Pasqualini and Cofelice, asked them, "so, 7 after three years of met tower data that's been collected to date, and also at least a year of LIDAR 8 9 data, you still need another -- more wind data", 10 because at that time, as you recall, you were asking 11 for another met tower to be approved by the Site Evaluation Committee, and I asked them "how many more 12 13 years of wind data would he need?" He said "a minimum 14 of one year". Is that still the case? 15 (Kenworthy) We do not believe that we require any Α. 16 further wind data from the site pre-construction. 17 So, you have a commitment from financiers that they're Q. 18 not going to need additional wind data? 19 MR. NEEDLEMAN: Objection. I don't understand how this is relevant to the present docket. 20 21 MS. LINOWES: Okay. I'll explain why 22 it's relevant. The reason it's relevant is -- well, let

 $\{SEC\ NO.\ 2014-05\}\ [Technical\ session]\ \{04-23-15\}$

me ask you the next question, I think it will become

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evident.

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BY MS. LINOWES:
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- Is it your plan to ask the Town of Antrim to approve 2 3 another met tower?
- 4 MR. NEEDLEMAN: Same objection. I'm 5 still not sure why it's relevant to this docket.
- BY MS. LINOWES: 6

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- 7 Is it your plan to ask the Site Evaluation Committee to 8 approve another met tower on this Project, other than 9 the permanent one that might be part of the final 10 Project?
- 11 (Kenworthy) No. As I stated a moment ago, we do not Α. 12 have plans to acquire more pre-construction wind data 13 from the site.
 - Do you anticipate at any point then the possibility that you may have to ask the Site Evaluation Committee to approve another met tower?
 - MR. NEEDLEMAN: Same objection.
- 18 MR. IACOPINO: Well, I think it does go 19 to the differences between what was proposed before and 20 what was -- what's being proposed at this point. So, you can, if you can answer, if you know. 21
- 22 BY THE WITNESS:
- 23 (Kenworthy) I guess the answer is the same. That we do 24 not anticipate requiring any additional

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[WITNESSES: Kenworthy ~ Raphael]
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          pre-construction wind data.
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     BY MS. LINOWES:
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          Okay. So, if I understand you correctly, the gentlemen
     Q.
          from Westerly Wind, at the prior proceeding, did not
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          believe there was enough wind data to help in the
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          financing, but you're saying you don't have a problem
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          now?
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                         MR. NEEDLEMAN: The same objection.
     BY MS. LINOWES:
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          Is that correct?
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                         MR. NEEDLEMAN: Same objection.
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MS. LINOWES: The reason it's coming -the reason the question is being asked is because we're trying to figure out whether or not we're going to be introducing the same kinds of questions moving forward before the Site Evaluation Committee.

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Are you going to come before the Site Evaluation Committee and ask for it to approve a met tower? Are we going to go through that process again? That's why I'm asking the question.

MR. IACOPINO: But he's told you he has no -- he's said it three times now, he has no plans for any more pre-construction wind data. I assume, in the absence of the need for pre-construction wind data, there

would not be a met tower constructed, unless they're used for some other purpose.

MS. LINOWES: Okay. Oh, okay. All

4 right.

5 MR. IACOPINO: So, why don't we move on.

MS. LINOWES: So, that need has gone

7 away. Okay.

8 BY MS. LINOWES:

- Q. Do you intend to update any of the studies related to the Project, other than noise, shadow flicker, and I believe that was -- and the visual assessment? Or, are all those studies all the same for this version of the Project?
- A. (Kenworthy) We have -- you're correct, we've updated the visual assessment and the sound report and the Shadow Flicker Analysis. We have had biologists go back to the site in the Fall of 2014 to evaluate conditions on the site. We have updated all of our site engineering to reflect the current conditions and to reflect the change to a Siemens turbine.

I'm just trying to think if there's any other specific studies. We have updated our economic impact analysis. We've updated our property value impact analysis. I could — there may be others. But

[WITNESSES: Kenworthy ~ Raphael]

we have gone through and updated everything that we
believe is kind of -- has potentially changed and needs
to be updated, to ensure that we have a complete
application going before the Committee.

- Q. Okay. So, on those, the update on your economic, what changed between the -- other than -- other than your own economics on the Project -- finances on the Project, what changed on the economic study?
- A. (Kenworthy) Are you asking for what changed in the results of the study? What the --
- Q. What were they looking at and what were the changes?

 Correct.
 - A. (Kenworthy) They were looking at the same methodology was employed as was originally employed. The inputs, obviously, were somewhat different. We have fewer turbines. And, you know, what kind of -- some of the macro economic assumptions that are -- were updated to ensure that they were current, and the analysis was rerun.
- 20 Q. Uh-huh.

- A. (Kenworthy) So, basically, making sure that the inputs
 were accurate, and rerunning the analysis using the
 same methodology as was done previously.
- Q. Okay. And, was that done by Mr. Matherson or

[WITNESSES: Kenworthy ~ Raphael]

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1 Dr. Gittell?
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- 2 A. (Kenworthy) It was performed by Seacoast Economics, which is Matt Magnusson's group.
- Q. Okay. And, so, now, when you, as I understand it, you had at least one public engagement session with the Town of Antrim recently, is that correct?
- 7 A. (Kenworthy) Well, we've been -- met with the Town of 8 Antrim many times, including recently.
- 9 Q. Related to this Project and this -- because you go
 10 to -- based on the new 162-H requirements, you had a
 11 public engagement session?
- 12 A. (Kenworthy) Yes, we -- well, yes, we did. We held a public information session --
- 14 Q. Uh-huh.
- 15 A. (Kenworthy) -- in early April.
- Q. Okay. And, did you bring any of these updated studies with you?
- 18 A. (Kenworthy) No. We did not bring the studies with us.
- 19 Q. So, did you bring any of your experts?
- 20 A. (Kenworthy) We did -- no, we did not.
- Q. Okay. So, the presentation to the Town of Antrim was largely centered on the differences between the prior Project and this Project?
- 24 A. (Kenworthy) No, it was not centered on the differences.

WITNESSES: Kenworthy ~ Raphael] 1 It was really kind of a start-to-finish description of 2 what the Project was. And, it did, in the course of 3 going through those descriptions, highlight what some 4 of the changes were between this Project and the 2012 5 Project. And, that presentation is actually -- it's up 6 on our website --7 Q. Okay. 8 (Kenworthy) -- for anybody to be able to access. 9 So, did anyone who had been familiar with the prior Q. 10 Project have a sense that the Project was -- what was 11 your sense of how the people in the room felt? That it 12 was essentially the same project? Was it a very 13 different project? Can you characterize what the --14 MR. NEEDLEMAN: I'll object to that 15 question. The transcript will be available. And, you 16 know, anyone can read it when they want. But that will 17 just require Mr. Kenworthy to speculate. 18 MS. LINOWES: He was in the room. 19 MR. IACOPINO: Right. But what do you 20

MR. IACOPINO: Right. But what do you think he's going to say? You know? Actually, Lisa, if you're going to move on to another subject, let me just check with Mr. Patnaude to see if he's okay.

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Do you need a break, Steve?

MR. PATNAUDE: Yes.

Kenworthy ~ Raphael]

[WITNESSES:

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1 MR. IACOPINO: Okay. We're going to 2 take a ten-minute break. 3 (Recess taken at 11:01 a.m. and the 4 technical session resumed at 11:15 a.m.) 5 MR. IACOPINO: All right. Thank you all 6 very much. Ms. Linowes, if you will continue please. 7 MS. LINOWES: Thank you. BY MS. LINOWES: 8 Mr. Kenworthy, in the prior docket, you had an 9 10 agreement with the Harris Center with regards to, I 11 believe, the entity holding the conservation easement 12 on the mitigation land. Is that still the case? 13 (Kenworthy) Yes. All of the agreements that we had 14 with the Harris Center in the last docket we still have 15 today. 16 Q. Okay. And, did they cover all of the land, including 17 the 100 acres, or just the -- or, what land does it 18 cover? 19 (Kenworthy) That would include -- it does not include Α. the 100 acres. So, there are five different letters of 20 21 intent between Antrim Wind, the landowners, and the 22 Harris Center, that make up the 808 acres. And, then, 23 there is a -- the additional one is the 100 acres, 24 which is between the landowner, Antrim Wind, and the

[WITNESSES: Kenworthy ~ Raphael]

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1 Town of Antrim.
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- Q. Okay. So, the Town of Antrim -- I'm sorry, what is the Town of Antrim's responsibility in that part?
- 4 A. (Kenworthy) They would be the easement holder.
- 5 Q. Have they agreed to that?
- 6 A. (Kenworthy) They have entered into an LOI with us.
- 7 Q. Does something like that have to be approved by the
 8 Town or the public or is that something that the Board
 9 of Selectmen can enter into?
 - A. (Kenworthy) The Board of Selectmen have entered into the LOI with us. I believe the way that the language of the LOI reads is that "it's subject to municipal acquisition of property. And, so, I think it is something that ultimately will go to a vote at town meeting.
- 16 Q. So, the Town actually has to buy the land?
- 17 A. (Kenworthy) No. They're not buying it, but they are acquiring it. They're receiving it as a gift.
- 19 Q. Okay.

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A. (Kenworthy) We pay for the cost of the easement, and it
also requires us to pay an amount to cover their
reasonably anticipated costs of monitoring the
easement. And, so, I believe that is subject to
approval of the Town, both the gift of the land and the

- gift of the money to administer the easement.
- 2 Q. So, just so I'm clear, there is a possibility that that
- may not be approved by the vote of the Town, is that
- 4 correct?
- 5 A. (Kenworthy) That is a possibility.
- 6 Q. You have not stated that in any of your documentation,
- 7 if I'm not mistaken, is that correct?
- 8 A. (Kenworthy) Well, we have filed the actual documents
- 9 that contain the language that governs the agreement.
- 10 Q. Which is the letter of intent?
- 11 A. (Kenworthy) That's correct.
- 12 Q. Is it -- if that does not work out, do you have someone
- else to hold the easement or isn't it -- is your intent
- not to have an easement on that?
- 15 A. (Kenworthy) No, absolutely, we would find somebody else
- to hold the easement.
- 17 Q. Okay. And, on the Project itself, are you still
- 18 anticipating a capacity factor somewhere in the
- 19 | 39 percent range, as you did with the prior Project?
- 20 A. (Kenworthy) We expect the capacity factor to be
- 21 slightly lower than that, in the vicinity of
- 22 37 percent.
- 23 Q. Is that because of a new analysis on your wind data or
- is that because of the turbine change?

[WITNESSES: Kenworthy ~ Raphael]

- 1 A. (Kenworthy) It is really due to the turbine.
- Q. Okay. In the \$100,000 donation, I do not believe that
 was part of what you had offered to the Committee back
 in 2013, is that correct?
- A. (Kenworthy) That's correct. I think it says in my testimony that that is -- that is new, that is brand new.
- Q. Okay. And, do you have an agreement with the New England Forestry Foundation?
- 10 A. (Kenworthy) We do.
- 11 Q. And, it's signed and --
- 12 A. (Kenworthy) Sure.
- Q. And, can you -- are there conditions on that that you can share with us?
- 15 A. (Kenworthy) Conditions on --
- 16 Q. On the agreement.
- 17 A. (Kenworthy) You're asking us to produce the document?
- Q. That will be wonderful, if you can produce it. I'm asking right now, if you -- if you wanted to produce
- it, that will be fine.
- A. (Kenworthy) I can certainly describe the document or
 what it contains. It is an agreement between Antrim
 Wind and the New England Forestry Foundation, where
 Antrim Wind as committed to fund \$100,000 that NEFF has

[WITNESSES: Kenworthy ~ Raphael]

agreed to accept, which will be used to acquire new
lands, either in fee or via a conservation easement, in
the vicinity of the kind of project area that are
targeted to enhance and preserve the aesthetic
character of the region and the recreational
opportunities for the public, and sustainable forestry,
in essence.

- Q. Okay. And, is that -- thank you for that. Is the document conditioned on approval of the Project --
- 10 A. (Kenworthy) It is.

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- 11 Q. -- by the Site Evaluation Committee?
- 12 A. (Kenworthy) Yes.
- Q. Or, is it -- is it conditioned on the Project being
 built, if it doesn't get approved, if it doesn't go
 through the Site Evaluation -- if the Site Evaluation
 Committee does not assert jurisdiction, what happens
 with that agreement?
 - A. (Kenworthy) I believe it is conditioned upon construction of the Project, subject to check. But my recollection is that it's conditioned upon the construction of the Project, and not any particular SEC action.
- Q. And, going back to the Harris agreement, is what -Harris Center agreement, is it the same thing?

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A. (Kenworthy) Yes. I believe the Harris Center agreements are within 180 days of commercial operations.
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- Okay. And, then -- okay, and there's the Town one. 4 Q. 5 Now, you had stated in your testimony that the PILOT 6 Agreement -- that you seem to suggest that, today, that 7 it would be the highest paid per megawatt valued PILOT. 8 And, back in the prior document [docket?], Dr. Gittell's testimony stated that it was -- the PILOT 9 10 consisted of \$11,250 per megawatt. Is that still the 11 case?
- 12 A. (Kenworthy) Yes. It's \$11,250 per megawatt in year

 13 one, increasing at two and a half percent per year, for

 14 twenty years.
- Q. Okay. So, that is not -- that is not really -- that
 has not changed, from the prior document to the -docket to this docket, correct?
- 18 A. (Kenworthy) Those terms?
- 19 Q. Yes.
- 20 A. (Kenworthy) No. Those terms have not changed from the prior docket.
- MS. LINOWES: Okay. All right. And,
 then, I just have a few questions for Mr. Raphael. Thank
 you.

[WITNESSES: Kenworthy ~ Raphael]

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                        MR. KENWORTHY: You're welcome.
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- 2 BY MS. LINOWES:
- 3 First question, Mr. Raphael, Mr. Kenworthy's testimony 0. consistently refers to a "Doctor Raphael". Is it

- (Raphael) It's "mister". 6 Α.
- 7 Q. Okay.

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8 (Raphael) My father was a doctor, though.

"doctor" or "mister"? What --

- 9 Okay. Am I pronouncing your last name correctly? Q.
- 10 (Raphael) Yes. Α.
- 11 Ο. Okay. In your testimony, and this is a -- this is
- 12 somewhat similar to the questions you were asked, but I
- 13 have a different slant on them. So, if it sounds
- 14 redundant, please feel free to stop me. You here --
- 15 there's a statement on Page 3 of your testimony, you
- say that your "approach is to include specific 16
- 17 definitions and clear thresholds, which reduce
- subjective conclusions." And, then, throughout your 18
- 19 testimony, you seem -- you appear to be attempting to
- 20 quantify the changes in the visual impact from the
- 21 prior Project to this Project. Is that a kind of a
- 22 mathematical assessment to the differences in the two
- 23 visual impact statement assessments?
- 24 (Raphael) Well, I guess I would have two responses to Α.

that. "Quantify" only in the sense that we -- or that --

MR. RAPHAEL: Is it on?

MR. KENWORTHY: Yes, it is now.

MR. RAPHAEL: Okay.

CONTINUED BY THE WITNESS:

A. (Raphael) Only in order to certainly identify the specific changes to the number of turbines and turbine heights, and then the consequent changes, for example, in percentage of visibility from certain — from, you know, locations and angle of view. So, once you change a project, then there are a number of other factors which are changed as well. But it does go back to a methodology, which also, as you referred to, does have specific thresholds to determine, you know, whether a project, you know, has a low, medium or a moderate or high determination under a particular criteria.

BY MS. LINOWES:

Q. So, I want to talk to you about the numbers then, because I'm more of an analytical person than a visual person. So, on Page 4 of your document -- of your testimony, you state that "the area with potential visibility in 10-mile radius would be" -- I guess you state that "area with potential visibility in 10-mile

[WITNESSES: Kenworthy ~ Raphael]

radius [will be] reduced by 12 percent." Can you
explain to me how you arrived at that "12 percent"?

- A. (Raphael) Certainly.
- 4 Q. Thanks.

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- A. (Raphael) So, if my recollection is correct, I think it is, this is a project that, within the 10-mile radius, if you plug in landform and a assumed tree height, which is the standard procedure for conducting viewshed
- 10 Q. And, what tree height did you use?

mapping analyses.

- 11 A. (Raphael) I believe we typically use a -- and, please,
 12 I would have to go check, I think we use a 40-foot
 13 default height for trees.
- 14 Q. Okay.
- 15 Α. (Raphael) I only know that because my recollection is 16 that, in many resources, and particularly in the Antrim 17 area, there are trees quite a bit higher than that. 18 But, be that as it may, the viewshed analysis that's 19 conducted through software can also tell us, given 20 those parameters, how much of the total area within 10 miles will have project visibility. And, so, when 21 22 you drop a turbine out, and you lower a turbine height, 23 there is a difference typically between what the 24 percentage visibility within that project viewshed was

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and now becomes with those changes.
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- Q. And, maybe you can't do this, maybe it's all done in the software, but can you tell me how that calculation is done? So, we had a physical -- we had one turbine eliminated, we had one turbine lowered by some 40 feet or 30, whatever, and then we had all of the other turbines lowered by roughly a yard. So, how is that -- how do you do that calculation?
- A. (Raphael) Well, again, you plug in the heights, the locations, coordinates. You use the parameters that I outlined previously. And, what happens, essentially, if you can imagine, is that the -- there's a relationship between each cell that the computer uses to calculate visibility, which is a hectare typically, and that cell -- does that cell see the top of the turbine? See the top of three turbines? See the top of eight turbines? Or, nine turbines?
- 18 Q. Uh-huh.

A. (Raphael) And, so, there is a calculation that the
software does internally to determine that visibility.
So, obviously, it would follow from that that if you
lower a height or you remove a turbine, there would be
a consequent potential reduction in overall
visibility.

Q. Okay. So, if I understand that correctly, you started with the original Project, and then you got some level of visibility per hectare, and then you deleted components or lowered, and then found the difference

5 between those two and came up with a number? Is

7 A. (Raphael) That's correct.

that --

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- Q. Okay. And, did you do the assessment with just lowering the eight -- the height of the eight turbines by a yard?
- 11 A. (Raphael) I would imagine -- I would assume, yes, we
 12 must have. We would have used --
- 13 Q. What did you -- Okay.
- A. (Raphael) We would have used -- obviously, we would
 have compared it to the original viewshed, with the
 heights and numbers that were being employed in the
 previous docket, and then plug in the heights being
 proposed in this new Project, and the number of
 turbines that would be proposed.
 - Q. Okay. So, is it your sense, having familiarity with the software and having used it multiple times, that dropping -- let's saw all -- all were kept -- (Court reporter interruption.)

 MS. LINOWES: Oh, start again?

[WITNESSES: Kenworthy ~ Raphael]

1 MR. IACOPINO: Repeat the question.

MS. LINOWES: Oh, sure.

- 3 BY MS. LINOWES:
- 4 Q. Having familiarity with the software and using it
- 5 frequently, if we just lowered the turbine heights by a
- 6 yard, and left all the same, would there have been
- 7 any -- what kind of percentage would you expect? Much?
- 8 A lot? Little?
- 9 A. (Raphael) A little. I wouldn't expect a lot.
- 10 Q. As much as a percent?
- 11 A. (Raphael) I wouldn't want to speculate. It really
- varies from project to project, terrain, tree
- 13 height, --
- 14 Q. Okay.
- 15 A. (Raphael) -- landforms. It really does vary.
- 16 Q. I know. But we're talking about one project with
- 17 492 feet turbines and one project with 488 and change,
- 18 that?
- 19 A. (Raphael) The difference between the eight turbines
- 20 that are now a lower height than the previous eight
- 21 turbines would be small, most likely.
- 22 Q. Okay.
- 23 A. (Raphael) In the overall viewshed.
- 24 Q. And, so, the real change in your mind is the

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1 elimination of Turbine 10 and the lowering of Turbine 2 9, is that correct?

- Α. (Raphael) No. No, I think the real change is an accumulation of elements overall with regard to the Project. I don't look at that, in that context, in isolation. I look at all the various elements that have gone into this new proposal, and have come to the conclusion that it is substantively different than the previous one.
- Okay. Mr. Raphael, to harken back to something you Q. said earlier, your understanding was that the Project was not an undue adverse effect visually with ten turbines in its original layout, is that correct?
- (Raphael) You know, I want to just qualify that by saying, as I did earlier, that I did not conduct a comprehensive visual assessment in that regard. So, that is based on my -- my work primarily focused on this Project, and I think I could infer that, based on what I understand about the Project generally, its site in Antrim and other factors which go into that thinking, landforms, percentage visibility, all of that sort of thing, I would probably be coming to the same conclusion. But, again, I want to qualify that, that I did not do the full visual assessment for a ten-turbine

[WITNESSES: Kenworthy ~ Raphael]

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1 project of a certain height.
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- Q. But you were critical of Ms. Vissering's assessment and her find -- and her recommendations or at least her finding, her own finding on the Project, is that correct?
- A. (Raphael) Well, I was critical of the fact that her findings were based on what I believe was an incomplete and somewhat contradictory methodology.
- 9 Q. So, if I -- I drew from something you had said earlier
 10 that, if you were to -- if you were the witness for
 11 Antrim Wind back in 2012, there would have been a
 12 different outcome with the same Project?

MR. NEEDLEMAN: I'll object to that.

14 It's mischaracterizing his testimony.

15 (Multiple parties speaking at the same time.)

MS. LINOWES: Okay. I'll move on.

18 BY MS. LINOWES:

19 Q. I'm a little bit stuck still on this. Okay, let me ask
20 you this question. When an individual is standing,
21 let's say, on the beach at Willard -- in an area where
22 he or she can see multiple turbines in the Willard Pond
23 area, and they're looking up at the turbines, is that
24 correct?

[WITNESSES: Kenworthy ~ Raphael]

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A. (Raphael) Well, if they want to see them, yes, they would have to look up.
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- 3 Q. Yes. Okay.
- 4 A. (Raphael) Indeed.
- Q. Is it, with what you know about visibility and perceptions, is it your sense that an individual can measure from a mile away a one-yard difference in height?
- 9 A. (Raphael) Probably not.
- Q. And, could -- what could they -- what would an individual be able to discern on a structure that is 488 feet tall? At what height will they notice it's shorter, if they were all the same height?
- 14 (Raphael) I'm not prepared to answer that question. 15 I'd have to really think about that and do some 16 research. I would not want to speculate in that. I 17 think it would be different. You know, the interesting 18 thing about wind and wind projects is that discernibility is you're asking about and sensitivity, 19 20 which is part of what somebody would or would not 21 discern, is often a function of their overall attitude 22 toward the project, their place in the project's 23 location. Are they abutters? Are they far away? 24 they visitors? It's different depending on the

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          individual and their perspective with regard to wind.
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          I mean, some people wouldn't go to that level of detail
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          of saying "oh, my gosh, this is 10 feet higher or
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          50 feet lower", and come to some conclusion positive or
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          negative. It really depends on the individual's
          attitudes, what they're doing, where they are in the
 6
 7
          landscape, and what their concerns or interests are.
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          Mr. Raphael, I believe that you're testifying that, in
     Q.
          your testimony, I think almost every answer you're
 9
10
          talking about "percentage difference". So, if we're
11
          talk about "percentage difference", then we're not
          talking about people's perceptions or emotional
12
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          response to the turbines being up there, we're talking
14
          about whether they see them and experience them or not.
15
          And, let me ask you a question that gets to that.
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          there is a 12 percent reduction in the visual impact or
17
          visual -- visibility of the turbines, does that mean --
18
          what are we talking about there? That 12 percent fewer
19
          people will notice it? There is 12 percent less of a
20
          perception of the Project? Does it mean anything?
21
          Does that 12 percent mean anything?
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A. (Raphael) It certainly means something. It means that there are going to be fewer locations from which you'll be able to see the Project. I think that should not go

{SEC NO. 2014-05} [Technical session] {04-23-15}

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105 Kenworthy ~ Raphael] WITNESSES:

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unnoticed or -- and should be considered, again, as
part of this overall picture. Which my testimony was
really designed to describe the differences between the
previous Project and this Project, and not get into the
depth and detail that, you know, the full visual
assessment is designed to address.
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- On Page 5, there was also a question asked of you Q. that -- okay, on Page 5, you say that the "significant area of the lake used to have an 8 and 9 turbine potential visibility, now will have a 6 or 7 turbine". Now, I like to look at words. Is there a distinction between why -- why did you say "8 and 9 turbine" and "6 or 7 turbine"? Is there any difference there?
- (Raphael) Well, it's because the -- the reduction of Turbine Number 9 basically leaves the visibility from most of the pond, where it is visible, to just a blade, not a nacelle, a blade only. And, people looking at the Project may register the other turbines, which are more visible in terms of their total height, versus not necessarily seeing the blade directly or initially. And, so, that's why we put that, that range.
- Q. Now, the capacity factor Mr. Kenworthy had mentioned was they're anticipating a 37 percent capacity factor. Now, one can look at that number and say "37 percent of

[WITNESSES: Kenworthy ~ Raphael]

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the time the turbine will be operating and the rest of
the time it's not." Where will the blade be when it's
not operating? Upright?
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- A. (Raphael) It depends. I mean, usually, there's one blade. I mean, one blade, that one of the three blades will typically be in a vertical position.
- 7 Q. So, it will be visible?

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- 8 A. (Raphael) It will be visible, if you look for it.
- 9 Q. You have to look for it?
- 10 (Raphael) Yes. Absolutely. We found many instances Α. 11 where blades against treelines and blades only are 12 often missed or not registered by viewers. And, in 13 fact, I've been in several cases where there were views 14 of blades only that, in our visual simulations, we had to point out to people where the blades were, because 15 16 of the trees and the pattern, the visual pattern of 17 trees and branching tends to accommodate the blade and 18 its verticality.
- Q. Mr. Raphael, if I understood from your testimony, and also from Mr. Kenworthy, that the nacelle is going to be just at the treeline, is that correct?
- 22 A. (Raphael) Just below the treeline, I think, if -- yes.
- Q. So, we're talking about a blade that's 55 meters in height that could be 100 percent visible, is that

[WITNESSES: Kenworthy ~ Raphael]

1 correct?

- A. (Raphael) Well, the -- I guess, again, it depends on
 where you are. The simulations that we've done from
 the most visible location in the Willard Pond area, if
 you look at the simulations, I think it shows that
 the -- that probably it would be close to 100 percent,
 when it's in the vertical position.
- 8 Q. And, so, that's -- that's roughly, I doing it quick,
 9 three times 55, roughly 165 feet?
- 10 A. (Raphael) I haven't done the math.
- 11 Q. Okay.
- 12 A. (Raphael) I'll take your word for it.
- 13 Q. Is there anything, you went up to the site, is there
 14 anything standing from -- on anywhere on Willard Pond
 15 area that stands 165 feet that's on the ridgeline?
- 16 A. (Raphael) No. But that's really not what you're
 17 looking at. You're looking at everything between where
 18 you're standing in the ridgeline. So, it's possible
 19 that there are locations where trees will grow higher,
 20 and that the nacelle and the blade -- well, the blade
 21 will become less visible. It won't be 100 percent.
- 22 Q. Could you --
- A. (Raphael) I think there's an expectation that trees will grow. Trees in that area are not all mature. So,

[WITNESSES: Kenworthy ~ Raphael]

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there's a real possibility that the tree heights will get higher and even reduce the visibility of that particular turbine's blades.
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- Q. In your assessment, you said that you "used a default tree height of 40 feet". How tall are the trees up there, do you know?
- A. (Raphael) I'd have to go back to records. I, you know,
 around Antrim and in some general locations, we
 measured trees anywhere from 50 to 70 feet, but there
 are also trees that are 30 feet as well. So, that's
 why 40 feet is a good average to work with. And,
 that's been adopted in a number of wind energy
 projects.
- Q. But, even if the tree grew 30 feet, measured against

 15 165 feet, would that be much of a blocking? Would that

 16 be -- have much of an effect?
- 17 A. (Raphael) Sure.
- Q. All right. So, let me ask you this. You stated that you had done work on the Sheffield Wind Project. Who were you hired by?
- 21 A. (Raphael) We were hired by a company "First Wind", --
- 22 Q. Okay.

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A. (Raphael) -- which has now, I think, been absorbed into a company called "Sun Edison", if I'm not mistaken.

WITNESSES: Kenworthy ~ Raphael]

- 1 Q. So, they were the proponents of it, but that was the 2 applicant?
- 3 (Raphael) That was the applicant, correct. Α.
- And, I believe that you also worked for Green Mountain 4 Q. 5 Power, on the new Community Wind project?
- 6 (Raphael) That's correct. Α.
- 7 Have you ever seen a project, a wind project that you Q. 8 thought was inappropriately sited?
- 9 Α. (Raphael) Yes. I've had several instances where we 10 were asked to take on a project, and I couldn't, by an 11 applicant, and I couldn't find favorably. We always review a project and do what I would call "some form of 12 13 due diligence", before we can say to a potential client 14 "Can we find favorably for you in this instance or 15 not?" "Can we -- do we believe the project should be 16 built here or not, given the visual effect 17 potentially?" And, so, yes, there have been several 18 instances.
- 19 Q. Okay.
- 20 (Raphael) Where I've either not gotten involved in a 21 project or a project never happened because an analysis 22 yielded, you know, the conclusion that the visual 23 effects would not be ultimately reasonable.
- 24 In either of those projects, were they -- were they all Q.

[WITNESSES: Kenworthy ~ Raphael]

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1 in New England?
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- 2 A. (Raphael) They're all in New England, yes.
- Q. Did any of those projects go on to get built that you
- 4 did not participate in?
- 5 A. (Raphael) One I think is still underway, potentially.
- 6 Q. Can you share the name of that?
- 7 A. (Raphael) No -- wait a minute, let me think.

8 MR. NEEDLEMAN: Well, let me just pause

9 for a minute.

MR. RAPHAEL: Yes.

MR. NEEDLEMAN: I just want to ask David

12 to consider whether there's anything confidential about a

potential engagement, --

MR. RAPHAEL: Right.

MR. NEEDLEMAN: -- before he answers.

MR. RAPHAEL: Yes. Thank you.

17 BY THE WITNESS:

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- 18 A. (Raphael) You know what, I cannot -- I don't know. The
- answer is easy, I do not know.
- 20 BY MS. LINOWES:
- 21 Q. Okay. Now, in your testimony, and also in Mr.
- 22 Kenworthy's testimony, it appears, and also in
- 23 statements that you said today, it appears that you
- 24 were primary -- had a lot of concerns about the visual

[WITNESSES: Kenworthy ~ Raphael]

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effect of the Project on Willard Pond, is that -- and
the sanctuary, is that true?
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- A. (Raphael) I'm sorry. Could you -- I missed the first part of that question. Would you mind repeating it?
- Q. From your testimony, and also from some of what Mr.

 Kenworthy said in his testimony, as well as statements

 you made today, it appears that Willard Pond and the

 wildlife sanctuary were a focus of your review, is that

 correct?
- 10 A. (Raphael) One of our focuses, yes.
- Q. Okay. Can you tell us today, in your own words, why you think the Site Evaluation Committee disapproved the Project?
- MR. NEEDLEMAN: I'll object. That's calling for a legal conclusion.
- MR. IACOPINO: He doesn't have to answer that. There was a 100-page order.
- MS. LINOWES: Okay.
- 19 BY MS. LINOWES:

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- Q. And, did you read the transcripts of the deliberation, when the Committee was discussing the visual impacts?
- 22 A. (Raphael) Yes, I did.
- Q. And, you walked away from reading those transcripts
 that the primary concern of the Committee was Willard

[WITNESSES: Kenworthy ~ Raphael]

- 1 Pond and the wildlife sanctuary?
- 2 A. (Raphael) That was one of several that I came away
- 3 with.
- 4 Q. And, what were the others?
- 5 A. (Raphael) The other was the regional viewshed, concerns
- 6 with regard to the regional viewshed.
- 7 Q. And, the regional viewshed spread out to how far?
- 8 A. (Raphael) Well, I think the Project area, the ten-acre
- 9 area. And, I think my concern there was because,
- 10 again --
- 11 O. "Ten-acre"?
- 12 A. (Raphael) -- the SEC did not have the information they
- needed to make an informed decision in that regard, I
- 14 feel, that it was incomplete.
- 15 Q. So, we're back to that --
- 16 A. (Raphael) I can't predict what their decision would
- have been regardless, but that was my -- my takeaway.
- 18 Q. Okay. And, --
- MR. IACOPINO: And, did you mean to say
- "ten-acre" or "ten-mile"?
- MR. RAPHAEL: "Ten-mile", excuse me.
- 22 Thank you. The ten-mile Project area radius.
- 23 BY MS. LINOWES:
- 24 Q. And, then, just one last question for you. What time

- of year were you at the site?
- 2 A. (Raphael) At what site?
- 3 Q. The Project site.
- 4 A. (Raphael) You mean the "Project area", the ten-mile radius?
- Q. You said that you had "made multiple visits". Maybe
 you made multiple times, but what time of year did you

 --
- 9 A. (Raphael) We've been there spring, summer, and fall. I
 10 mean, I'm sorry, summer, spring, fall -- we've been
 11 there all -- I was there in the winter even. I was at
 12 Willard Pond during the winter months as well.
- 13 Q. Okay.
- 14 A. (Raphael) So, we've been there pretty much throughout
 15 the course of the year, at different times.
- 16 Q. Then, if I may, when did Antrim Wind engage you?
- 17 A. (Raphael) I don't -- I don't know specifically the date.
- Q. Well, I'm just looking for a timeframe. Was it a year ago? Was it two years ago? Was it six months ago?
- 21 A. (Raphael) It's over a year ago.
- Q. So, every visit that you've made was on behalf of Antrim Wind?
- 24 A. (Raphael) Correct. I mean, in the -- I've been in that

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[WITNESSES: Kenworthy ~ Raphael]
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          area for other reasons, if that's your question?
          No, that's not my question. You went to the site to
 2
     Q.
 3
          prepare your visual assessment on behalf of Antrim
 4
          Wind, when were you there?
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          (Raphael) As I said, I was there over the course,
 6
          myself and members of my staff probably have been in
 7
          the area over the course of the year -- of a year, and
 8
          all on behalf of our work for Antrim Wind Energy.
 9
          So, you were there during every winter -- I mean,
     Q.
10
          wintertime, with snow on the ground, summertime, when
11
          it was warm and people were utilizing the site, spring,
12
          and fall?
13
          (Raphael) Yes.
     Α.
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                         MS. LINOWES: Okay. All right.
                                                          Thank
15
       you very much.
16
                         MR. RAPHAEL: You're welcome.
17
                         MS. LINOWES: I'm all set.
18
                         MR. IACOPINO:
                                        Thank you. I will now
19
       move on to Mr. Newsom, did you have any questions for the
20
       Harris Center?
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                         MR. NEWSOM: No questions.
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MR. IACOPINO: Okay. Mr. Howe, for

23 Audubon Society?

MR. HOWE: Yes.

Kenworthy ~ Raphael] [WITNESSES:

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                         MR. IACOPINO:
                                         Thank you.
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- 2 BY MR. HOWE:
- 3 Mr. Kenworthy, the radar-activated lighting that was Q.
- mentioned earlier today, isn't it true that you 4
- 5 committed to that in the previous proceeding to use
- 6 that lighting?
- 7 (Kenworthy) Yes, it is. Α.
- 8 Yes. Okay. Mr. Raphael, did you -- as a part of your Q.
- 9 visual assessment, have you done visual simulations
- 10 from Goodhue Hill?
- 11 (Raphael) Yes. Α.
- 12 You did. Okay. All right. And, in your opinion, the Q.
- 13 Willard Pond Sanctuary is not a unique resource?
- 14 (Raphael) Well, it's not a one-of-a-kind.
- 15 Q. Right.
- 16 Α. (Raphael) And that, I think, means it's not unique,
- 17 yes. I've been to many places in New England that have
- 18 very similar characteristics.
- 19 Did you notice seeing any human structures from Willard Q.
- 20 Pond currently?
- 21 (Raphael) Yes. There's a dam at one end, I believe.
- 22 The boat launch is a human-constructed --
- 23 Q. Right.
- 24 (Raphael) -- element in the -- on the pond. There's a Α.

[WITNESSES: Kenworthy ~ Raphael]

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1 parking lot near to the pond. So, --
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- 2 Q. And anything else?
- 3 A. (Raphael) No. Not on the pond itself.
- 4 MR. HOWE: Okay. Thank you. That's all
- 5 I have.
- 6 MR. IACOPINO: Thank you. Ms. Schaefer?
- 7 MS. SCHAEFER: No questions right now.
- 8 MR. IACOPINO: Thank you. Okay. I
- 9 guess, Mr. Block, were you going to speak first for the
- 10 non-abutting property owners.
- MR. BLOCK: Yes. I just have a few
- 12 questions, mostly for Mr. Raphael.
- 13 (Court reporter interruption.)
- MR. IACOPINO: Get that microphone right
- in front of your face please.
- MR. BLOCK: I'll move that over here.
- Okay. Just a few questions, mostly for Mr. Raphael.
- 18 BY MR. BLOCK:
- 19 Q. I assume you studied the Saratoga Associates' visual
- assessment, their whole study. How familiar are you
- 21 with it?
- 22 A. (Raphael) Not, I mean, it was quite some time ago,
- 23 so --
- 24 Q. Okay. In there, I believe there was a viewshed map of

[WITNESSES: Kenworthy ~ Raphael]

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the 10-mile radius, which indicated color -- by color
coding how many turbines would be visible. Do you --
have you done or do you intend to do a modified or
updated similar viewshed map for this, for the refined
Project?
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- 6 A. (Raphael) Yes.
- 7 Q. Has that been done yet?
- 8 A. (Raphael) Yes.
- 9 Q. Can that be made available to us?
- 10 A. (Raphael) I guess I'd defer to the lawyer.
- MR. NEEDLEMAN: Is that part of the VIA?
- MR. RAPHAEL: Yes.
- MR. NEEDLEMAN: The VIA is going to be
- 14 produced.
- MR. IACOPINO: So, it will be.
- 16 BY MR. BLOCK:
- 17 Q. Do you remember the numbers on the Saratoga? They had
- a specific percentage on there, I believe, where they
- 19 said, essentially, you could not see, and I believe,
- and I'll say it, I believe their report said you "could
- 21 not see the turbines from 95 percent of the viewshed
- 22 area". Do you recall that at all?
- 23 A. (Raphael) I don't specifically.
- 24 Q. Have you come up with a number for your current

[WITNESSES: Kenworthy ~ Raphael]

1 assessment?

- 2 Α. (Raphael) Yes.
- 3 And, can you tell us what that number is? Q.
- (Raphael) We -- the number we came up with, and, again, 4 Α.
- 5 it's based on the factors that I think I outlined
- earlier, that essentially 97.5 percent of the Project 6
- 7 area will not have visibility.
- 8 Okay. Q.
- (Raphael) And, let me, can I just --9
- 10 Yes. Q.
- (Raphael) -- qualify that by saying it's very important 11 Α.
- 12 to understand that a viewshed map is not the last word
- 13 in terms of visibility. We often find that there are
- 14 places that represents visibility where you can't see
- 15 it, and likewise there are sometimes when there's been
- 16 trees removed or a clearing that may not have appeared
- 17 on the viewshed map. And, also, there's a, you know, a
- 18 margin of error associated with the computer software
- 19 that also gets plugged into the viewshed mapping.
- 20 Which is why we do go through a process of -- based on
- that, we make assumptions about visibility, and then go 21
- 22 and test that visibility in the site -- in the field,
- 23 rather.
- 24 Okay. Have you actually visited the turbine sites, in Q.

1 other words, up on the ridge?

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- 2 Α. (Raphael) I have not been up on the ridge. No, I have 3 not.
 - You did mention, I believe earlier, you were Q. talking about some other vantage points where roads could be visible, but I don't think you specified. Could you elaborate on that? Do you know where it was that some of the roads would now be visible?
 - (Raphael) Well, I think the primary -- the primary area Α. that comes to mind where the effects of clearing, I don't know if you're going -- I'd have to go back and look at our simulation and analysis, but Goodhue Hill will certainly have visibility of some of the effects of clearing for the Project. And, I just want to add to your comment about the "not visiting the Project site". While I didn't visit the Project site, I have been up, obviously, on Goodhue and Bald Mountain. So, I have been adjacent to the Project site. I've seen it from that perspective.
 - I do understand that your concern is where the site is Q. seen from. I was just curious, in terms of things like the actual height of the tree cover on the ridge and how that affects things. You mentioned you have several times, I guess, visited Willard Pond different

[WITNESSES: Kenworthy ~ Raphael]

times a year. A little earlier you talked about

actually kayaking out there and observing people there.

Do you remember what time of year that visit was, and

maybe what day of the week?

- A. (Raphael) It was a Friday, I'm pretty sure. I think it was in June of this past year. And, I didn't actually kayak myself. I observed kayakers, --
- 8 Q. Okay.

- A. (Raphael) -- is my reference on that day.
 - Q. Okay. And, there was a mention earlier, you talked about the scale of -- the relationship of the scale to the ridge height to that. And, I believe you said that you did not come up with a 70 percent figure?
 - A. (Raphael) I'd have to -- we did look at sort of the ratio, a percentage. We compared, I believe, the view from Gregg Lake, looking towards the Project in Tuttle Hill, to a similar location on, I believe, May Pond, in Lempster, which is, you know, a highly scenic and preserved State recreation and park area, a very sensitive resource. And, they proved to be very similar, in terms of scale relationships. Even though, as has been pointed out by several, the turbine heights, obviously, in Lempster are smaller, and that speaks to the fact that height of turbines is not the

[WITNESSES: Kenworthy ~ Raphael]

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ultimate criterion in determining visual effect. It

has to do with where you're seeing it from, distance, a

number of other factors that we've discussed today.
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- Q. Actually, I have a question here that -- oh, no, this is on your -- also on your testimony here. This is kind of following up to something that Lisa was saying.

 On Page 5 of your testimony, Lines 13-14, you talk about Gregg Lake.
- 9 A. (Raphael) Yes.

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19

- 10 Q. "Where a great portion of the lake had nine turbines
 11 potentially visible, that will be reduced to six and
 12 seven turbines potentially visible." And, I'm
 13 wondering, how does the new change manage to eliminate
 14 possibly three turbines? I know there are changes to
 15 one removed and one been shortened. How do three get
 16 there?
 - A. (Raphael) Well, I think we went from maybe "eight to nine" to "six to seven". That would be the easiest explanation for that comment.
- 20 Q. Okay. But it just -- I'm reacting because it said
 21 "nine turbines" --
- 22 A. (Raphael) Right.
- Q. -- or, "eight to nine turbines". Okay. I'm trying to think, I think I've actually covered everything else.

WITNESSES: Kenworthy ~ Raphael]

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1
         In your comparison just now of Gregg Lake and May Pond,
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- 2 May Pond in the Lempster area, what kind of a criteria
- 3 were you using to make that comparison?
- 4 (Raphael) Photographs from similar distances. Α.
- 5 Q. Who took those photographs of Lempster?
- 6 (Raphael) I would have to go and check, I do not know. Α.
- 7 I think we might have used the photograph that might
- 8 have been in the docket for Lempster, but I do not know
- 9 the answer to that.
- 10 And, the Gregg Lake photographs, are you talking about Q.
- 11 the Saratoga Associates or ones that you've taken?
- 12 (Raphael) Ones that we took. Α.
- 13 Will your full collection of paragraphs be available at Q.
- 14 any point soon, the simulations?
- 15 Α. (Raphael) Again, they will be part of the VIA, the
- 16 visual assessment.
- 17 MR. BLOCK: All right. No further
- 18 questions.
- 19 MR. IACOPINO: Okay. That exhaust all
- 20 the Parties. Let me just go through quickly for counsel
- 21 what I understand to be -- oh, I'm sorry. Dr. Ward, go
- 22 ahead.
- 23 MR. NEEDLEMAN: Mike, can I -- I just
- 24 want to object for a minute. I have a concern about --

[WITNESSES: Kenworthy ~ Raphael] 1 MR. WARD: Could you speak into the mike 2 please? 3 MR. NEEDLEMAN: Sure. The groups were 4 consolidated, I think, for a purpose. And, I think the 5 purpose --6 MR. WARD: Is it on? 7 MR. NEEDLEMAN: Is it on? MR. IACOPINO: I can hear him. 8 9 MR. NEEDLEMAN: The groups were 10 consolidated for a purpose, and one of those purposes was 11 to streamline the proceedings. And, I object to multiple 12 members of a single group questioning the same witness. I 13 would not object if they wanted to carve up witnesses for 14 efficiency purposes and question different witnesses. But 15 I think that it's unfair and repetitive for multiple 16 members of a group to question the same witness. MR. IACOPINO: Dr. Ward, do your 17

MR. IACOPINO: Dr. Ward, do your questions, are they similar to the ones that have already been --

MR. WARD: They're totally different from the questions --

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19

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24

MR. IACOPINO: Please let me finish my question first, okay? There is somebody trying to take down -- there is somebody trying to take down what we're

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1
       saying, okay? Are your questions similar to the ones that
 2
       were already asked?
 3
                         MR. WARD: No.
 4
                         MR. IACOPINO: How long do you think you
 5
       will be?
 6
                         MR. WARD:
                                   Three or four minutes.
 7
                         MR. IACOPINO: Go ahead. Ask your
       questions.
 8
 9
                         MR. WARD: Okay.
10
     BY MR. WARD:
11
     Q. Mr. Kenworthy, --
12
                         (Court reporter interruption.)
13
    BY MR. WARD:
14
          In the previous docket, you put forward some models,
15
          for example, of shadow flicker. I can't tell for sure
16
          exactly what's in those. So, I'm making a specific
17
         request for the model that was used, very specific, and
18
         the data that went into it, and the data that was used
19
         to get the result. That's first. As far as the --
20
                        MR. IACOPINO: Dr. Ward, let me just
21
       clarify something. This is from the prior docket?
22
                         MR. WARD: Yes. But they're using a
23
       model here, and --
                                        I know.
                                                 I just want to
24
                         MR. IACOPINO:
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[WITNESSES: Kenworthy ~ Raphael]

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1
      clarify what exactly you're asking for.
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- 2 MR. WARD: Well, the only thing that I
- 3 have, Mike, is the prior docket.
- 4 MR. IACOPINO: I'm just trying to make
- 5 sure --
- 6 MR. WARD: Okay.
- 7 MR. IACOPINO: -- that we're all on the
- same page about what you're asking for, okay? 8
- BY MR. WARD: 9
- 10 So, the model that was used previously, and I'm
- 11 assuming it's the same model for this docket, is it
- 12 not?
- 13 (Kenworthy) I'm honestly not sure what you're asking.
- 14 What do you mean by "the model"? The software?
- 15 You don't -- you don't go out and measure shadow Q.
- 16 flicker, do you?
- 17 Α. (Kenworthy) No.
- 18 Q. Okay. So, you somehow or other calculate it, with a
- 19 model?
- 20 (Kenworthy) Yes. So, software is used to analyze what Α.
- 21 the shadow flicker impacts from a project will be.
- It's purely mathematical. 22
- 23 Well, if you're going to argue about what "model"
- 24 means, I'll change the name. I want the equations then

[WITNESSES: Kenworthy ~ Raphael]

1 that you used to calculate the shadow flicker.

- A. (Kenworthy) I don't have the equations. It's a --
- Q. I'm asking for -- I'm making a request for whatever the document is.

MR. NEEDLEMAN: Let me weigh in at this point. I'm going to object to that. We will agree to produce the new shadow flicker report. But, as far as underlying materials associated with it, we're not going to agree to produce those. The report will describe the method for which it was calculated. And, I think that's sufficient for purposes of this docket.

MR. WARD: It's not sufficient, but we'll debate that. There's a lot of mistakes in it that don't apply to this. That's why I'm asking for it.

MR. IACOPINO: Okay. This is not the place to argue. You can ask for it, and there's a process that we'll use if there's an objection to it. If, at the end of the day, there's still an objection to it, there's a process to follow to request the Committee to provide it to you, doctor. Okay?

MR. WARD: I would also ask for whatever model you have, which takes into account shadow flicker on roads where you would be facing the Sun at the time of the flicker. I'm not talking about shadows across the road.

[WITNESSES: Kenworthy ~ Raphael]

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1
       I'm talking about the model, whatever it is that you use,
       that calculates where on what roads and how often there
 2
 3
       would be shadow flicker directly into the windshield of
 4
       oncoming cars.
                         MR. NEEDLEMAN: And, again, we will
 5
 6
      produce the updated shadow flicker report.
 7
                         MR. WARD: I'm sorry, I didn't hear you?
                         MR. NEEDLEMAN: We will produce the
 8
 9
       updated shadow flicker report.
10
                         MR. WARD: Well, I'm asking for enough
11
       information -- the shadow flicker report that I read the
       last time, and I assume it will be the same this time, did
12
13
       not tell enough to know whether the thing was done
14
       properly. I don't know what I should ask for other than
15
       that. I need enough information out of it to know whether
16
       it was done properly. That's what the whole focus of this
17
       thing is. I don't believe it was done properly.
18
                         I'm not trying to be argumentive. But
19
       there's not enough information in that report to tell
       whether it was. And, it seems to me that's critical.
20
21
                         MR. IACOPINO: I think what Mr.
22
       Kenworthy has said to you is "we used a software package
23
       to do that", and that he doesn't have the equations or the
24
       code that went into that software package. Was it
```

1 identified in the prior report? 2 MR. KENWORTHY: The software that was 3 used? 4 MR. IACOPINO: Yes. 5 MR. KENWORTHY: Yes. It is. And, it's 6 not the same firm that has produced the report this time. 7 So, it's a different firm. 8 MR. IACOPINO: So, at the very least, 9 you're going to have the name of the software. And, you 10 can make the request for this additional information. 11 But, just so you know, when they give you the shadow 12 flicker report, you're going to at least know what the 13 software is that they use to come to the calculations. 14 understand that the calculations themselves are not there 15 for you to see if they're correct, but you have to rely on 16 the computer. But that's as much as it sounds to me like 17 they have and can have. The rest you may need to get from 18 the manufacturer of the software, as I understand it. 19 MR. WARD: So, will I --20 MR. IACOPINO: You can still make your 21 request. 22 MR. WARD: Okay. Let's say I make the 23 request for what they're going to use. And, then, will I 24 be allowed then to request the information that is not in

[WITNESSES: Kenworthy ~ Raphael]

```
1
       that that I need in -- what I'm trying to do, so everybody
 2
       understands, I don't think it was done properly, but I
 3
       can't tell. And, it seems to me that's critical in this.
 4
       You've got to have enough information. I'm not asking for
 5
       a copy of something that's copyrighted or anything. I
 6
       just need to know what you put in. What meteorological
 7
       data did you put in? What astronomical data did you put
       in? For example, is the blade width put in that? It
 8
 9
       never was, and it seems to me that's a critical piece of
10
       information. But I need to be able to get enough to tell
11
       whether I can do anything with it.
                         MR. IACOPINO: And, they've told you
12
13
       what they're willing to provide you with. And, there's a
14
      process to get anything else that you may seek. I can't
15
       tell you whether the Committee will grant that additional
16
       request or not, Dr. Ward.
17
                         MR. WARD: Okay.
18
                         MR. IACOPINO: That's up to the Chairman
19
       of the Committee, not up to me.
20
                         MR. WARD: I understand.
                         MR. IACOPINO: And, you know, but there
21
22
       is a process for that.
23
                         MR. WARD: Okay. Well, I'm requesting
24
       what they have, I guess. That's the best thing I can get
```

[WITNESSES: Kenworthy ~ Raphael]

```
1
       right now, provided that I can then hopefully ask, whether
 2
       I'll get the rest, then I'll ask.
 3
                         MR. IACOPINO: Okay.
 4
                         MR. WARD: Okay. That then moves over
 5
       to the question of the noise thing, and there's another
 6
      model out there, which doesn't appear to be very well, but
 7
       I can't tell from anything that I've gotten whether it's
       done properly or not. This is -- the problem I have is,
 8
 9
       I'm trying to look at this and to say "good", "bad" or
10
       "indifferent"? And, I can't.
11
                         Now, what am I supposed to do in order
       to find out whether it's proper or no?
12
13
                         MR. IACOPINO: Well, what are you
14
       specifically asking for with respect to the noise?
15
                         MR. WARD: Well, there's two things.
16
       One is the model, what was -- I'm really asking, what
17
       weather data went into the model? And, when were the
18
       observations made? And, were the weather data checked
19
       when the observations were made? Those are the --
20
                         MR. IACOPINO:
                                        Is that a question you
21
       can answer, Mr. Kenworthy?
                         MR. KENWORTHY: I can to the best of my
22
23
       ability. I did not produce our noise report. I'm not the
24
       expert. But my belief is that meteorological data does
```

[WITNESSES: Kenworthy ~ Raphael]

not factor in to the noise propagation report. That we assume conservative conditions, whereby the turbines are always producing the maximum amount of noise. That's a guarantied sound power level from Siemens. And, that all receptors are always downwind from the machine, to assume that a conservative scenario for how sound is going to propagate over terrain. And, that that's produced in the model, that follows the relevant standards that govern this type of analysis.

The meteorology is not a factor, because it always assumes, again, that everybody is simultaneously downwind, and that the turbines — that the wind conditions exist such that turbines are producing the maximum amount of noise at all times.

MR. WARD: Well, that part of it, of the production, I'm not arguing about the production. I'm arguing about the broadcast, which is very meteorologically dependent. And, I've gotten a look at the data, and there's some sound data in their report and in other things that we've had, and I can't find out whether those were made — where they were made, and whether they were made under the conditions that meteorologically would guarantee the widest, noisiest broadcast of the data.

[WITNESSES: Kenworthy ~ Raphael]

```
1
                         And, there were stories about the
 2
       measurements and the timing of them. And, I see nothing
 3
       in there that acknowledges that there's a big weather
 4
       factor in there that would make an enormous amount of
 5
       difference, and I don't know if it was put in or not.
 6
                         MR. IACOPINO: Wait a minute. Dr. Ward,
 7
       are you referencing now the sound data at the individual
       receptors that were the selected receptors in the -- or
 8
 9
       are you talking about the overall modeling?
10
                         MR. WARD: Well, the weather would
11
       quarantee that certain places around the turbines would
12
       get more noise than other places. Not only because they
13
       might be closer or whatever, but because,
14
       meteorologically, the sound will propagate depending on
15
       the exact meteorological conditions. There is a
16
       phenomenon called "ducting", d-u-c-t-i-n-g. I don't see
17
       that even referencing in there, and that is the key
18
       element in where this is going to be broadcast.
19
                         MR. IACOPINO: Mr. Kenworthy, do you
20
       know whether ducting is considered in the sound level
21
       analysis that was done?
                         MR. KENWORTHY: I don't know.
22
                                                        I quess I
23
       would just reiterate my belief that the model is, again,
24
       assuming a point source, which is the maximum guaranteed
```

[WITNESSES: Kenworthy ~ Raphael]

```
1
       sound power level from the turbine, and then is assuming
 2
       kind of "worst case" conditions, following the relevant
 3
       standards that govern how these models operate. Such
       that, again, it's everybody is always downwind, it's going
 4
 5
       to assume, if ducting was an issue that created more noise
       at a particular location, it's going to assume that
 6
 7
       condition always exists in the model.
 8
                         And, I can say that, generally, the
 9
       pre-construction models have been very accurate, with
10
       respect to, you know, post construction studies that have
11
       then been done to measure noise at the receptor locations,
       to verify that they do, in fact, comply with the relevant
12
13
       noise standards.
14
                         MR. WARD: Well, what you say may be
15
       true, but I don't have any data that shows that. And,
16
       what concerns me more than anything else, you keep talking
17
       about "downwind", that's not the big issue. The downwind
18
       or upwind is minor compared to ducting, like a factor of
19
       ten difference.
20
                         MR. NEEDLEMAN:
                                         I want to --
21
                         MR. WARD: And, I don't know what else
22
       to do about it.
23
                         MR. IACOPINO: But I just want to
```

So, you want the model for the sound --

24

understand.

```
1
                         MR. WARD:
                                    I want to know what goes into
 2
       the model.
 3
                         MR. IACOPINO: You want the data that
 4
       went into the model?
                         MR. WARD: Well, how do I ask it? I
 5
 6
       want to know what they put into it.
 7
                         MR. IACOPINO: I have to write something
 8
       up at the end of this. That's why I'm trying to get it
 9
       specific, okay? I'm not trying to argue with you,
10
       doctor. I'm just trying to get a specific understanding
11
       of what it is you're asking for. I suspect they're going
12
       to object to it, and you may have to go through the
13
      process, but I've got to write it up.
14
                         MR. WARD: Right.
15
                         MR. IACOPINO: So, that's why I'm trying
16
       to get specific with you.
17
                         MR. WARD: Well, I guess the easiest
18
       thing to say is, I need to know what meteorological
19
      measurements, elements, whatever they are, went into the
20
      model.
21
                         MR. RICHARDSON: And, I'd like to
22
       register an objection at this point.
23
                         (Court reporter interruption.)
24
                                          I'm sorry, it is on.
                         MR. RICHARDSON:
                                                                Ι
```

[WITNESSES: Kenworthy ~ Raphael]

1 don't have it close enough here it appears. 2 MR. IACOPINO: Yes, sir. 3 MR. RICHARDSON: We're here to decide whether this Project is different from the prior one that 4 5 was denied, and whether the Committee should assert 6 jurisdiction. The only relevance is whether the sound 7 power levels coming from the turbines are different from the ones that were previously used, assuming that the 8 9 sound power levels were the basis of the denial, which I'm 10 not sure that they were. 11 This is going straight towards the question of whether or not the Committee should approve 12 13 this Project, not to whether or not it should assert 14 jurisdiction, or whether it's the same Project as was 15 previously denied. 16 MR. IACOPINO: The motion is overruled. 17 I think that Dr. Ward is legitimately trying to understand 18 what was provided in the last proceeding, so that he can 19 understand what's being provided here, and understand the 20 differences. I think that's what he is trying to do. He may be doing it inartfully. And, he may have less 21 experience with looking at these sound reports than the 22 23 rest of the room has. But that's what we're doing here.

MR. RICHARDSON: We can provide

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24

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1
       everything that was provided last time around, and then
       that's, you know, we can compare what's there today to
 2
 3
       what was done two years ago.
 4
                         MR. IACOPINO: I'm going to let him
 5
       finish his questions.
     BY MR. WARD:
 6
          I'm trying to make it easy, okay? I just -- I need to
 7
 8
         know what, if they came up with a model or a software
 9
         program or whatever, the minimum I need to know is what
10
         meteorological parameters went into it. And, when they
11
         went out and collected data for sound or things like
12
         that, did they match that with the weather data?
13
                         MR. IACOPINO: And, I have that listed.
14
                         MR. WARD: Right.
15
                         MR. IACOPINO: And, I think he's
16
       answered you as best as he can.
17
                         MR. WARD: I'm moving onto the next
18
       thing.
19
                         MR. IACOPINO: So, you can, you know,
20
       and assuming they don't give you precisely what you're
21
       looking for, you can file a motion with the Committee.
22
                         MR. WARD: Okay. That's fine. All
23
       right. Now, I'll move onto Mr. Raphael. And, I would
       request you lean forward. I can't see you.
24
```

[WITNESSES: Kenworthy ~ Raphael]

1 MR. RAPHAEL: Yes, I will. Yes.

2 MR. WARD: Okay.

BY MR. WARD:

- Q. You mentioned, and I hope I'm quoting you correctly, you used two terms "visual prominence" and "visual dominance", okay. I might call it "how conspicuous things were". There's a lot of terms for it, okay?

 And, so, I'm asking you, as an expert in this, about a couple of things, which has seemed to me have not been mentioned, but should affect these things in a very material way. And, I'll start, for example, if you had the same thing, the exact same situation, nine or ten turbines, however you're going to do it, and you put it low down versus high up, is it not true that high up it's much more prominent, dominant, conspicuous, whatever you want to do it? Everything else being equal, higher up gives you more dominance?
 - A. (Raphael) No. I can't agree with that statement. If they're -- dominance, again, or prominence, which are somewhat interchangeable, perhaps, in this regard, is a function of a number of factors. And, it's the context. It's not just about being on --
 - Q. I'm going to get to those factors.
- 24 A. (Raphael) Can I please answer the question?

Kenworthy ~ Raphael] [WITNESSES:

1 MR. IACOPINO: Let him finish his answer

2 please.

3

10

CONTINUED BY THE WITNESS:

- (Raphael) It's not just as if it's on flat ground or up 4 Α. 5 on a ridgeline. It has to do with what's around it, and the point of observation, and the actual landscape 6 7 that you're experiencing this particular project 8 within, will help to inform whether that element feels
- 9 dominant or not. BY MR. WARD:
- 11 Now, I'll ask the question again. 0.
- 12 (Raphael) Okay. Α.
- I agree there's a lot of things, and I'm going to cover 13 14 those as we go. I'm just clearly taking one element 15 out of it. And, I'm saying take the exact same thing, 16 and put it up a little higher, you don't agree that 17 that would make it more prominent, dominant, 18 conspicuous, whatever number we want to use, you do
- 19 not --
- 20 Α. (Raphael) Not necessarily.
- 21 Okay. So, if it were on a very low hill or on Mount Q.
- 22 Washington, as far as you're concerned, that doesn't
- 23 have any effect on it?
- 24 (Raphael) Well, that, I mean, that's a hypothetical Α.

1 example. And, I think it speaks to the notion of site 2 specificity and project specificity. So, you determine --3

Q. Let's --

4

5

6

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MR. IACOPINO: Let him finish his answer please, Dr. Ward.

CONTINUED BY THE WITNESS:

- (Raphael) -- you determine dominance and prominence on Α. a project-by-project basis, using the characteristics of the project and the various elements that comprise or describe the setting within which the project is located. So, if you're -- you could be on a very high ridge, but it's surrounded by many other high ridges, of equal height or even higher, and that project may not then, as a result, seem as dominant in the landscape as if the project was on a single, you know, landform surrounded by a flat plain. So, it's really site-specific, project-specific. That's the best answer I can give you.
- 20 BY MR. WARD:
- 21 Okay. Then, you have answered my second question, Q. 22 which is, as long as it's isolated, then isolation 23 increases its prominence?
- 24 (Raphael) Well, again, I mean, you're asking me to Α.

```
1
          speak hypothetically. I can't answer that, unless I
 2
          understand the nature of the isolation and the setting.
 3
          And, you know, for example, one of the tests of viewer
          effects is how remote or how -- or whether people
 4
 5
          actually will see it. You know, if there's not a large
 6
          number of people who will experience a project, then
          the dominance of that project is reduced, because it's
 7
          not affecting anyone or affecting very few people. So,
 8
 9
          there are other factors which go into assessing how
10
          dominant a project would be in any one location.
11
          I agree with you 100 percent, except what you're saying
     Q.
12
          is that all these other factors, you're not going to
13
          concede that any one of them you could even speak
14
          hypothetically about. Because I'm going to go down the
15
          list, and each one you're going to tell me "well, it
16
          depends on " --
17
                         MR. IACOPINO: Why don't you ask the
18
       question, instead of telling him what he's going to tell
19
       you, okay? This is the time to get information. This is
20
       not the time to argue about whether you agree with him or
21
       not, okay?
22
                         MR. WARD: Okay. I'll ask him another
23
       question.
24
     BY MR. WARD:
```

[WITNESSES: Kenworthy ~ Raphael]

- Q. If you have something in a place that's visible, and it's moving, does that make it more prominent or dominant, versus not moving?
- 4 A. (Raphael) It might make it more noticeable, not necessarily prominent.
- 6 Q. "Prominent" was your word earlier.
- 7 A. (Raphael) Or dominant, yes.
- Q. Okay. Next, supposing that it has a flashing red light on it, does that in and of itself make it more likely to be seen?
- 11 A. (Raphael) At night, yes.
- Q. Supposing that it makes some noise, even if it's
 relatively minor noise, would that more likely bring
 your attention to it, so that it would become, whatever
 word you want to use, I'll call it prominent, dominant,
 conspicuous, whatever it is?
- A. (Raphael) Well, again, "conspicuous" is different.

 "Dominant" I think is a visual term, and "noise" is an auditory experience. So, there would be a different effect, certainly. And, yes, if you're closer to a project, and it creates noise, then you're more likely to notice it the closer you are.
- Q. And, if you had one of something or two of something or three or four, or, in this case, nine or ten, would

[WITNESSES: Kenworthy ~ Raphael]

that be more prominent, noticeable, conspicuous,

whatever the term you want to use, versus just one?

A. (Raphael) Again, it depends where you're seeing it from. I mean, with all due respect, for example, let me try to elucidate. If you're at a distance from Antrim, and there are nine turbines visible, and they're way off in the distance, then they may not affect you or feel — be dominant or have a similar effect to a single large turbine on a flat plain that you see from great, great distances.

- Q. In other words, if I asked the question, if you picked a elevated site, versus flat down, and if it were isolated, without the extra ridges you'd throw in, and if it had something on it that was moving, let's say, like a windmill, and if it had a flashing red light on top of it, and if it made a little bit of noise, it might be Christmas music for all I care, just making noise, and there were a number of them, would you even notice whether -- I'm sorry, back up. Take all those five things, those would be more likely to make it noticeable, prominent, dominant, conspicuous, whatever the number is, would a whole set of them do that?
- A. (Raphael) In a hypothetical situation, probably yes.

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1
                         MR. WARD: Thank you. That was it.
 2
                         MR. IACOPINO:
                                        Thank you. I guess
 3
       that's it for this panel of witnesses. I just want to go
 4
       over what the requests are, and then we're going to break
 5
       for lunch.
 6
                         I have the following 18 requests.
 7
       know that some of them are objected to, but let me just go
 8
       through them, okay? There's going to be a data check on
 9
       the diameter of the turbine at the base. Number two, the
10
       Shadow Flicker Analysis was requested. And, I guess
11
       you've agreed to provide that. Number three, the visual
12
       impact study by Mr. Raphael's company is going to be
13
       provided. Number four, there was a request for the
14
       warranty, which is not agreed to at this point. Number
15
       five, there is a request for the draft screening/landscape
16
       plan for the substation, which as I understand has not yet
17
       been agreed to.
18
                         MR. NEEDLEMAN: No. On that one, I
19
       think we can produce that.
20
                         MR. IACOPINO: Okay. Thank you.
                                                           Then,
21
       I --
22
                         MS. MALONEY: On the warranty -- excuse
23
       me, on the warranty, counsel said that they would -- is
24
       that okay? -- attempt to verify whether there is a
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1
       setback requirement. And, we would accept that.
 2
                         MR. IACOPINO: Okay. So, that would be
 3
       either provide the warranty or provide information whether
 4
       there's a setback requirement.
                         MR. NEEDLEMAN: Well, we're going to
 5
 6
       start with trying to get the setback requirement. And, if
 7
       there isn't one, I think that solves the problem.
                                        Then, I go to number six,
 8
                         MR. IACOPINO:
 9
       which is just a data check on the blade lengths. And,
10
       number seven, a data check on the 25 percent in size
11
       reduction of the nacelle. And, then, number eight, I
12
       have, I guess it's a data check, too, on the 106 dBA
13
       maximum sound power level, and it be 1.5 -- with a 1.5
14
       uncertainty value. Number nine, the date that the met
15
       tower was removed. Number ten, the date that the LIDAR
16
       was removed. Number eleven, you were going to check the
       NEFF agreement, to make sure it was conditioned upon
17
18
       construction, or, if it was conditioned upon anything, you
19
       will provide that. So, that's eleven. Number twelve was
20
       double check the tree height used in the VIA, Dr. Raphael.
21
      Number thirteen was the viewshed map, but I understand
       that will be part of the VIA?
22
23
                         MR. NEEDLEMAN: Correct.
                                        Number fourteen, you're
24
                         MR. IACOPINO:
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1
       going to identify the photos used for your Lempster
 2
       comparison, --
 3
                         MR. RAPHAEL: Yes.
 4
                         MR. IACOPINO: -- from the Lempster
 5
       Project.
 6
                         MR. RAPHAEL: Yes.
 7
                         MR. IACOPINO: Number fifteen is
 8
       Dr. Ward's request for the shadow flicker model that was
 9
       used and the data that went into it during the prior
10
       docket. Number sixteen is the equations that underlie
11
       that particular model. Number seventeen is the data that
12
       you used to determine if the shadow flicker on the roads,
13
       when facing the Sun directly into the windshield, how much
14
       shadow flicker there would be. Number eighteen, the model
15
       for the sound study. And, nineteen, a listing of the
16
       meteorological elements that went into the sound study.
17
                         That's what I have for requests. Does
18
       anybody believe I've missed anything?
19
                         (No verbal response)
20
                         MR. IACOPINO: Okay. We will break
       until five past one. That's 45 minutes. And, we'll start
21
22
       up with Ms. Vissering.
23
                         (Lunch recess taken at 12:21 p.m. and
24
                         the technical session resumed at 1:10
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1
                         p.m.)
                         MR. IACOPINO: All right. We're going
 2
 3
       to get going. And, Ms. Vissering, have you come up here.
       And, everybody is ready. Thank you all for coming back.
 4
 5
       Okay.
 6
                         MR. RICHARDSON: I just wanted to say,
 7
      Mr. Chairman, just a quick note.
 8
                         MR. IACOPINO: I am not a "Chairman".
 9
                         MR. RICHARDSON: I realize that.
10
                         MR. IACOPINO: You can call me "Mike".
11
                         MR. RICHARDSON: Mike, it's being in the
12
       room where I usually say that that gets me the most. I
13
       lose Mike Genest at 3:00. And, it looks like we,
14
       depending on how things go, we may or may not get to the
15
       Board of Selectmen by then.
16
                         I guess the first question I might ask
17
       is, do any members or people here object if he just leaves
18
       and doesn't -- isn't questioned or -- because the other
19
       members I will have until 4:00?
20
                         MR. IACOPINO: Does -- just go around
       the room quickly. Does anybody have any problem with
21
22
       addressing the Board of Selectmen without Mr. Genest?
23
       Counsel for the Public?
24
                         MS. MALONEY: I don't object.
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[WITNESS: Vissering]

1	MR. IACOPINO: Mr. Block?
2	MR. BLOCK: I will the only request I
3	will have is for them to provide that letter of intent
4	that was mentioned earlier about. And, that's probably
5	the only question I'll ask.
6	MR. IACOPINO: So, you don't need Mr.
7	Genest for that?
8	MR. BLOCK: Not necessarily, no.
9	MR. IACOPINO: Okay. Lisa?
10	MS. LINOWES: I guess I'm okay. No
11	objection.
12	MR. IACOPINO: Mr. Howe?
13	MR. HOWE: No problem.
14	MR. IACOPINO: I'm sorry?
15	MR. HOWE: No problem.
16	MR. IACOPINO: Mr. Ward, did you have
17	specific questions for Mr. Genest?
18	MR. WARD: No.
19	MR. IACOPINO: How about Ms. Schaefer?
20	MS. SCHAEFER: No.
21	MR. IACOPINO: You obviously didn't?
22	MR. NEEDLEMAN: No.
23	MR. IACOPINO: Harris Center?
24	MR. NEWSOM: No.

[WITNESS: Vissering]

1 MR. IACOPINO: Okay. 2 MR. RICHARDSON: Okay. 3 MR. IACOPINO: All right. 4 MR. RICHARDSON: That's great. Thank 5 you. 6 MR. IACOPINO: Okay. So, Mr. Genest, 7 you should feel free to leave at 3:00. But we've gotcha 8 till then. (Laughter.) 9 10 MR. IACOPINO: Okay. The order of 11 inquiry for Ms. Vissering will start with the Applicant, 12 then go to the Town, then to Lisa Linowes, then to the 13 Harris Center, Audubon Society, abutting property owners, 14 and non-abutting property owners. 15 So, Mr. Needleman or Mr. Taylor, whoever 16 is going to be questioning Ms. Vissering. 17 WITNESS: JEAN VISSERING 18 MR. NEEDLEMAN: Okay. Thank you. 19 Ms. Vissering, I'm Barry Needleman. I represent Antrim 20 Wind here. We met earlier today. BY MR. NEEDLEMAN: 21 22 Let me start out by just asking you when you first 23 became involved in this case. Do you remember the date

{SEC NO. 2014-05} [Technical session] {04-23-15}

when Public Counsel contacted you? And, what I mean

24

[WITNESS: Vissering]

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"this case", I mean specifically this new docket,
nothing to do with the old one.
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- A. I would say a couple months ago. It was -- I don't know if that's accurate enough. I'm sorry, I don't -- I don't remember the exact date. I would have -- it was fairly -- fairly recently. And, yes.
- Q. And, from the time you were contacted, until you
 actually started doing any work, what was that period
 of time? I'm just trying to get a sense of when you
 actually started doing work on this?
- 11 A. Because it was fairly close to the due date, it was -12 I started pretty much immediately.
- Q. Okay. So, were you working on this by the beginning of March, to the best of your recollection?
- 15 A. Yes. I would say I was.

3

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6

- 16 Q. Okay. Any time sooner, if you can recall?
- 17 A. No, I think that was around the beginning of March is about when I started.
- 19 Q. And, what was the specific task that you were given?
- 20 A. The specific task was to look at the questions at hand
 21 in this, in this docket, which were the extent to which
 22 the Project differed from the previous Project,
 23 including in its physical form and also in its impacts.
- Q. And, in order to accomplish that, you had to compare

[WITNESS: Vissering]

the old Project to the new one, is that right?

- 2 A. Yes.
- Q. And, based on your experience in the prior docket, you understood the old proposal very well, I assume?
- 5 A. I did, yes.
- Q. What information did you rely on in order to gain an understanding of the new proposal?
- A. What was available on -- I used the information that

 was available on the SEC's website, that included Mr.

 Kenworthy's testimony, Mr. Raphael's testimony, the

 simulations that were submitted. I'm trying to think

 if there were -- and, eventually, I was able to see

 other people's testimony. But, obviously, when I filed

 mine, that was pretty much what I had available to me.
- Q. And, you prepared a visual assessment in the former docket, that's correct?
- 17 A. That's correct.
- 18 Q. You haven't prepared a visual assessment in this
 19 docket, is that true?
- 20 A. No, I have not.
- 21 Q. Have you prepared any visual simulations for this docket?
- 23 A. No.
- Q. Did you go back and revisit any of the resources in the

[WITNESS: Vissering]

- 1 Antrim area for this docket?
- 2 A. No.
- Q. Do you have any sense of about how much time you've actually spent working on this new docket?
- A. I probably spent, oh, gosh, way too much time. Let's see. I know I did a -- I did a cost proposal, which
- 7 outlined my anticipated hours.
- 8 Q. Maybe I could --
- 9 A. Which I assume you probably have seen.
- 10 Q. I have.
- 11 A. And, that's -- it's definitely -- it has definitely
- been at the upper end of those hours. Though, as I
- said, I haven't had to, obviously, do a simulation.
- 14 Q. I'm not looking for a precise number.
- 15 A. Okay.
- Q. But just some sense of the hours you spent actually
- doing substantive analysis here. Any idea?
- 18 A. So, probably, in terms of doing substantive analysis of
- this Project, that was, because I was very familiar
- 20 with the former Project and its impacts, that I'm
- 21 guessing might have been reading documents, maybe 30
- 22 hours, something like that. And, then, in addition to
- that, was preparation for today. I don't know if you
- consider that "substantive" or not, you probably don't.

[WITNESS: Vissering]

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1 Q. I don't know if I do or don't. Do you have a copy of
2 your testimony in front of you?
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- A. Yes, I do.
- 4 Q. So, I want to go through that and just ask you some
- 5 questions about particular areas. I'm looking at Page
- 6 1, Line 13.
- 7 A. Yes.

3

- 8 Q. And, actually, focusing more broadly on Lines 11
- 9 through 14, you say that your task here is to do "an
- independent assessment of whether the project meets the
- 11 threshold of "substantially different"." Am I correct
- 12 that your assessment is exclusively focused on
- 13 aesthetics?
- 14 A. Yes.
- 15 Q. And, with respect to the analysis that you're doing as
- to whether it's "substantially different", when you use
- that term, I assume you're quoting it because you're
- 18 quoting the SEC order, is that right?
- 19 A. Yes.
- 20 Q. So, in your mind, is there any term of art in visual
- impact assessment like "substantially different"?
- 22 A. "Substantially different"? I think it would -- it
- 23 would probably -- it would probably be, I might equate
- it to the question -- the ultimate question of

[WITNESS: Vissering]

1 "unreasonable" versus "reasonable", that threshold 2 I mean, that's a word that is legally used in 3 New Hampshire, of course. But that's, in a way, where I would see this as being, and that, of course, is in 4 5 terms of visual impact assessment, that's what I'm 6 always ultimately trying to determine, is "does the 7 project pass a threshold that -- where it has, in Vermont, "undue adverse", or, in Maine -- in New 8 9 Hampshire, an "unreasonable adverse impact".

- Q. Let me try it a different way, because we're not focused on getting to the ultimate conclusion here.
- 12 A. Okay.

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- Q. We're focused on the idea of "substantial difference"
 between projects. In visual impact assessment or in
 any of the recognized visual impact methodologies, does
 the phrase "substantially different" appear anywhere?
 - A. Not that I can think of.
- Q. So, when you say you're doing that analysis, it's not
 with respect to your particular area of expertise, it's
 more in the context of the legal standard that the SEC
 has set here, is that correct?
 - A. I would say that the -- that, in this context, because it has to do with aesthetics, it's inescapable to need to look at what are -- what are the impacts, and,

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[WITNESS: Vissering]

therefore, is it substantially different? Does it make a substantial difference? Have there been sufficient changes that have been made to make it -- to change the outcome?

- Q. On Page 2 of your testimony, at Lines 10 and 11, you say, referring to your prior assessment, "it also discussed the project's overall effects on numerous resources throughout the surrounding area." Were all of the resources that you're referring to there scenic resources?
- They were all resources, certainly, that were Α. 12 identified in the original report. And, I would 13 consider them to be, yes, I would consider them all to 14 be scenic resources.
 - So, those were the 11 resources you identified in your Q. original report that you're referring to there?
 - Α. Those were -- there were, in the Saratoga Associate report, there were 50 sites identified that were considered to be scenic resources. I only focused on the ones -- I didn't feel like that I needed to focus on ones that I considered to have more minimal impacts individually, I needed to focus on the ones that would have more substantial impacts. So, that -- yes, that was the focus of the ones that I looked at in my

[WITNESS: Vissering]

1 report.

- Q. On Page 4, and I'll start out on Lines 4 and 5, you say

 "As was demonstrated by extensive testimony, this

 resource in and its natural surroundings were the

 result of considerable public investment." And, you're

 referring above, I think, to Willard Pond and the

 DePierrefeu, and I won't pronounce that correctly,

 Wildlife Sanctuary, is that correct?
- A. And the surrounding conservation land, yes. I think that was certainly in its a decision, that the Committee noted both the investment in the DePierrefeu Wildlife Sanctuary, but also the surrounding and contiguous conservation lands.
 - Q. In your experience, as someone who has done visual impact assessment, is there always a correlation between public investment in land and scenic value?
- 17 A. No.
- 18 Q. How do you, as a visual impact assessor, make a
 19 determination about whether such a correlation exists?
 - A. Visibility. There are a lot of wildlife management areas throughout most states. There are forest areas.

 There are -- there were some wetland areas that I didn't assess that were part of this 10-mile radius study area, because there was no visibility. And, so,

[WITNESS: Vissering]

1 that they -- they were not places where people went --2 well, they might go to recreate. But, if the Project 3 was not going to be visible, it wasn't going to be of concern. And, some of them, for example, a wildlife 4 5 life management area, those are often areas that really 6 are -- there is no resource like a pond or a hiking trail or a mountaintop, where people are specifically 7 going. There can be. And, if there were, with 8 9 visibility, I would assess it, because it would have 10 recreational value.

- Q. So, hypothetically, you could have, for example, a wildlife refuge that was established entirely with public money that was entirely wooded --
- 14 A. Yes.

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- 15 Q. -- and had no scenic views at all, and that would have no scenic value associated with it, is that right?
 - A. And, if there were no trails, no sort of recreational focus to it, because a lot of the wildlife management areas do not have trails. But, when you add a trail, it becomes a recreational -- a resource.
 - Q. But, as I understand it, the trail still needs to provide some sort of vista. For example, if it were a trail through a spruce forest, where you couldn't see anything through the forest even in the winter, there

[WITNESS: Vissering]

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would be no scenic value associated with that trail, is
that right?
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- A. Well, there would be scenic value associated with it.

 There wouldn't be impact associated with it.
- Q. Okay. Thank you. Page 4, Lines 10 and 11. You say

 "Adding to the project's unreasonable aesthetic impacts

 were its high visibility to a number of other scenic

 and recreational resources". Do you distinguish in

 your mind between "scenic resources" and "recreational

 resources"?
- A. There are two -- to some extent, but not entirely.

 Because recreational resources are not -- not always scenic, but -- and, so, there are scenic -- there are designated scenic areas. Those are few and far between. We don't -- we have very few of those as examples. And, perhaps one of the -- there would be sort of particular scenic roads that are designated.

 But we don't see many places that are specifically designated as a "scenic resource". So, generally, and recreational resources will have what the -- what the U.S. Forest Service uses in its methodology for evaluating impacts, is they use a recreational opportunity spectrum. So, you have a range of experiences. Some of them are very primitive and some

[WITNESS: Vissering]

of them are very developed. And, those will all have
effects on the scenic or visual impacts, because of the
expectations for what types -- what sort of experience
people are expecting in that, in that particular
resource.

- Q. So, if, hypothetically, you were evaluating the scenic value of a state park in Vermont, one method of determining that scenic value would be to look at the promotional literature for the park, wouldn't it?
- A. That would, certainly, you might identify what is it people are attracted to, and it might be a lake or a pond, or it might be a hike up on a mountain. You get an idea of what are the major features of that, of that particular resource, from looking at literature.
- Q. In fact, in visual impact assessment, a review of the literature with respect to specific resources is one of the tools that people in your trade use to make a determination about the scenic value of resources, isn't it?
- 20 A. Just -- yes, to some extent.
- Q. Again, on that same paragraph, did you do any analysis with respect to these resources regarding the context of their view?
- 24 A. Yes. That is the basis of the -- oh. Well, I did that

[WITNESS: Vissering]

in my previous report.

Q. Right.

- A. I didn't, in terms of this one, I made the assumption
 that all those things were still true, and I was only
 looking at the difference in terms of the two. Because
 the context -- the context is -- the context is what I
 had identified before in my previous report. But the
 difference was in the Project, not in the context.
 - Q. Does context of view at a particular scenic resource change based on the visibility of the object you're analyzing?
 - A. No. That has to do with project. The context is still the resource. It does change, to the extent that you have the resource, you have the kind of characteristic of the resource, and then you look at the project and determine "well, how does this" "to what degree does this contrast with the existing context or have some kind of either negative or potentially positive impact?" But, certainly, in terms of the impacts, the visibility does make a difference.
 - Q. On Line 23 of that same page, I say "Visibility of clearing around Turbine 9 will also result in significant visual impacts." Can you describe all of the places, in your opinion, that will experience those

[WITNESS: Vissering]

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1 significant visual impacts?
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- 2 A. That would be from Goodhue Hill.
- 3 Q. Anyplace else?
- A. Well, I haven't seen those clearing studies anywhere
 else, for any -- because that was the only one that I
 did, because it hadn't been done by the previous -- in
 the previous application. And, so, we don't know what
 the -- from where these, the road grading/clearing,
 that's a piece of information that I don't have access
- 10 to.
- Q. So, you can't identify specific locations on Goodhue
 Hill where you believe these significant impacts would
 be experienced?
- 14 A. Well, it was from the clearing at the top.
- 15 Q. Is that the only location?
- 16 A. Yes.
- Q. And, is that based on the prior work you did or is that based on new work you've done?
- 19 A. That's based on the prior work that I did.
- 20 Q. So, you actually haven't done new work regarding the proposed Project to reach that conclusion?
- A. Well, my understanding is there was no difference in

 Turbine Number 9, in terms of its location or the road

 clearing. So, it seems logical to me that those --

[WITNESS: Vissering]

that that visibility would continue to be there.

Α.

Yes.

- Q. Let's turn to Page 8 please. And, I'm looking at Line 22. And, it says, and it carries over to the next page, "View of roads and clearings would be visible along the project ridge and visible from off-site viewpoints including those within the Sanctuary." So, it seems to me that this point relates to the one we were just talking about, though I'm not sure. Can you explain that to me? What "off-site viewpoints" do you mean?
 - A. Well, I had been thinking about Goodhue Hill in that particular case. But I had raised, in my last assessment, questions, because of looking in detail at the grading plans, whether there would be the potential for off-site visibility from other locations as well.

 But I don't -- I didn't -- I don't know of any.
 - Q. Okay. Looking at Page 10 now. And, I'm looking at the table that you've got on Page 10. And, the first complete entry on that page says, and I guess the heading is "Project Characteristic", and then the characteristic you list is "Visibility of Road and Clearing at Turbine 9 and between Turbines 5 and 6". You see where I am?

[WITNESS: Vissering]

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Q. Again, does that relate to anything beyond the clearing of Goodhue Hill?
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- A. Not from -- not from my own assessment. I would add that another possible viewpoint would be Pitcher Mountain, would be another possible place where there could be some visibility. But that was only speculation. So, yes, this does relate to that.
- 8 Q. So, only to Goodhue Hill?
- 9 A. Yes.

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- 10 Q. Page 10, Lines 2 through 4, you say "Removal of one
 11 turbine and a slight lowering of a second turbine would
 12 not materially change the proposed project's impact,
 13 especially given the substantial aesthetic impacts
 14 noted by the SEC in the previous decision." What is
 15 your view regarding the impact at the boat launch at
 16 Willard Pond with respect to the new Project?
 - A. I think it's the same as the former Project, which is that there isn't -- there isn't -- the visibility is somewhat limited from that point of view.
- Q. So, it's your view that there's no material change
 between the old Project and the new Project from the
 boat launch?
- A. So, from the boat launch -- may I ask a sort of clarifying question?

[WITNESS: Vissering]

1 Q. If you don't understand my question, please tell me.

- 2 A. Well, it's more of a technical question. The
- 3 simulations that Mr. Raphael did, was one of those from
- 4 the boat launch?
- 5 Q. I'm actually not certain as I sit here.
- 6 A. Okay. So, my recollection is that both of them --
- 7 MR. NEEDLEMAN: Give me one -- give us
- 8 one minute.
- 9 MS. VISSERING: Yes. Thanks.
- MR. NEEDLEMAN: We'll get the right
- information for you.
- 12 BY MR. NEEDLEMAN:
- 13 Q. So, I'm told that the simulations included with
- Mr. Raphael's prefiled testimony are not from the boat
- 15 launch.
- 16 A. That's -- yes, that's what I thought. So, there is no
- difference from that point of view.
- 18 Q. And, you say that based on what?
- 19 A. I don't think it was visible before.
- 20 Q. Any of the turbines?
- 21 A. Correct.
- 22 Q. On Page 10, you define "visual dominance", and you
- 23 provide your understanding for us of that. Is that
- your definition or is that a standard definition in the

[WITNESS: Vissering]

1 field?

- Well, evidently, that's a -- that's a term that 2 Α. 3 Mr. Raphael uses. And, I suspect from his testimony 4 that we probably have -- we may have some slight -- I'm 5 quessing that we probably are using the same -- looking at many of the same variables. And, certainly, it is 6 7 one that is in many methodologies, that term, because 8 it's a term that gets to the issue of exceeding the 9 threshold. And, it's what we need to look at. And, I 10 think we would tend to use many of the same variables. 11 Obviously, we come to different conclusions.
- 12 So, you don't use the term "visual dominance" in your Q. 13 work?
- 14 Yes, I did.
- 15 And, where does that come from? Does it come from an Q. 16 established methodology?
- 17 Α. It is certainly one that came out of the U.S. 18 Forest Service methodologies, that was -- those were 19 sort of the original ones that were adopted by many 20 other organizations. So, yes.
- 21 And, in the methodologies where that term may come from Q. 22 as you use it, are there defined ratios of measuring 23 the Project to the landscape for determining what is 24 and is not visually dominant?

[WITNESS: Vissering]

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          I have -- I have never -- I haven't seen, there may be
          some that have been developed by -- for some particular
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          situations. But, for example, the Bureau of Land
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          Management may have developed something.
                                                    If there is,
 5
          I haven't seen it. And, I think that there may be some
          guidelines with regard to sort of ratios that are
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 7
          low/high -- low/moderate/high. And, I haven't -- I'm
          not aware of those ratios. I know that that's sort of
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 9
          something everybody would like to see, except that it
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          doesn't work very well, because every -- whether you're
11
          talking about the West, Midwest, or New England,
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          they're completely different landscapes. So, it would
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          be very hard to have something that very neatly put
14
          everything into a mathematical threshold that would
15
          come out, pop at the end with a "this is going to have
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          a dominant effect."
17
          I'm trying to figure out if there's any place you can
     Q.
18
          point me to in the world of accepted VIA methodologies
19
          that defines this in terms of acceptable ratios,
20
          depending on a particular circumstance. And, it sounds
          to me like you're saying that there isn't?
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22
          There is not. And, it's one of the -- one of the
     Α.
23
          reasons that many of the methodologies I've seen have
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          lots of purported ratios, but there's never a -- there
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[WITNESS: Vissering]

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is never something that really gives -- provides

guidance for "how do you determine whether this is

acceptable or unacceptable?" So, those -- they

probably exist for certain types of projects in certain

situations. But I've never seen -- I haven't seen

anything that provides meaningful data.
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- Q. Looking at Page 12 now, and now we're getting into the portion of your testimony that offers commentary on Mr. Raphael's testimony. And, at the top of Page 12, you say "Because they are designed at a national scale", and I think you're referring to the BLM and Forest Service methodologies, "it is important to recognize the particular characteristics of the state and region in which the evaluation occurs." Do you see where I'm reading?
- 16 A. This was on Page 12, at the top?
- 17 Q. Right at the top, yes.
- 18 A. Yes.

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19 Q. For the work that you have done on this particular
20 Project, have you reached an understanding of the
21 characteristics and significance of this particular
22 region, the 10-mile area around the proposed Project?
23 In other words, is it your opinion that this area is
24 one of national significance?

[WITNESS: Vissering]

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1 A. No.
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- Q. Is it your opinion that this 10-mile area around the Project is one of statewide significance?
- 4 A. No.
- 5 Q. So, is it your opinion that the 10-mile area in total is one of just local significance?
- 7 A. I would say "regional significance".
- 8 Q. Okay. I'm sorry. I jumped from state to local. So,
 9 regional significance?
- 10 A. Yes, regional, definitely.
- 11 Q. And, how do you define the "region" in this context?
- 12 A. It seems to me that the southern part of New Hampshire,
- a little bit like, I mean, New Hampshire is very
- different from Vermont, but I would say that the
- southern part of New Hampshire has some characteristics
- that are slightly different from perhaps the portions
- of the state that are central with the White Mountains.
- 18 It's a very different kind of context. And, so, it
- is -- it is a part of the state that has its own set of
- 20 particular visual characteristics that are, as I said,
- a little bit -- a little bit different from other parts
- of the state, and, certainly -- and I'm quite familiar
- with the northern part. I've done work on wind
- 24 projects up in the northern part. So, I know that area

[WITNESS: Vissering]

pretty well. And, that's somewhat also a very -- a distinctive part of the state.

- Q. So, it sounds to me like you're focusing on physical characteristics?
- 5 A. Largely, yes.

- Q. So, let me focus for a minute on things other than physical characteristics. Would you consider this particular region around the Project to be one of statewide importance from a visitation perspective, a tourism perspective, that type of thing?
- A. I am guessing that the State of New Hampshire probably would like to encourage tourism in all parts of the state. And that, because it's not the grand scenery of the White Mountains, that that doesn't make it less of a tourist destination. So, if in terms of "statewide significance"? That's hard to say, because, at least in most states, there are certainly some resources that are considered absolutely spectacular, and probably the White Mountains would be one of those in New Hampshire. But I'm not sure that makes this region necessarily not having some kind of statewide significance.
- Q. Well, did you look at, for example, the State Tourism website to determine whether there was any support

[WITNESS: Vissering]

- there for characterizing it as one of "regional
 significance"?
 - A. I don't think I did look at that.
- Q. Did you look at any tourist guides for the State of New Hampshire, like a <u>Fodor's</u> type guide or things like that to help in your determination?
- 7 A. Like the Gazetteers or something like that?
- 8 Q. Yes. I mean, --

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- 9 A. I'm guessing that there would be -- there are many

 10 resources noted in the Gazetteers. And, I don't recall

 11 right now what I -- I remember looking at some of

 12 those, but I don't recall what I found.
 - Q. Do you recall anything you may have found looking at any resources to help make this determination about "regional significance" from a visitation or tourist perspective?
 - A. I think that one of the significant -- there were a number things that struck me as being somewhat significant about the area. And, it was largely my own observation about the number of recreational areas, the number of lakes and ponds, the number of the -- the amount of land that had been -- there had been considerable effort for protection of the natural values of the landscape. But I do think that -- and

[WITNESS: Vissering]

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some of the resources clearly were local resources,

like Gregg Pond -- Gregg Lake, excuse me, that I --

I'll stop there.
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- Q. On Page 12, at Lines 6 through 8, you say "In assessing visual impact factors" -- "impacts, factors such as proximity, dominance, degree of contrast and viewer expectations are more important than the absolute amount of visibility." How do you make a determination with respect to a specific resource about what the viewer expectations are?
- 11 A. Can you go back to the part you were reading? Which --
- 12 Q. Sure. I'm at Page 12, Lines 6 through 8.
- 13 A. Okay. Yes.

- Q. So, my question is, how do you, when you're doing these types of assessments, come to an understanding about what a viewer expectation is at a particular resource?
 - A. I use the -- as I mentioned, the concept of the recreational opportunity spectrum. That there are resources that are valued because of their primitive character, their natural character. And, then, there are recreational resources that have a very different level of -- different kinds of things that are valued. And, so, that was -- that was one of the things that I -- that I looked at, in terms of -- actually, do you

[WITNESS: Vissering]

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mind repeating that question? I'm sort of -- sorry,

it's afternoon, the mind is starting to waiver.
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MR. NEEDLEMAN: I understand. Maybe it
would be easier if we had the court reporter just read the

5 question back.

6 (Whereupon the court reporter read back
7 the last question asked.)

8 BY THE WITNESS:

- 9 A. Okay. So, we were talking strictly about viewer expectation, that piece of the analysis.
- 11 BY MR. NEEDLEMAN:
- 12 Q. At that point, yes.
- A. Okay. Yes. So, I think that that is, to me, an
 important -- the expectation, in this particular case,
 for a natural environment, is one that is something
 that is clearly defined in the fact that it is a
 wildlife refuge. And, there is no -- and there has
 been considerable effort to prevent development from
 being at least very -- a dominant part of the
- 21 Q. That's not quite what I was asking you.

experience there.

22 A. Okay.

20

Q. So, let me try differently, and let's focus on the wildlife refuge. How did you gain a specific

[WITNESS: Vissering]

understanding here of what the expectations are of viewers that visit that refuge?

- A. So, we're talking about just the viewers that visit the refuge?
- 5 Q. Yes.

- A. I think I explained that. Part of the methodology that is used by the U.S. Forest Service is the expectation of certain types of resources are -- have a particular purpose. Sometimes it's to provide -- sometimes it's to provide downhill skiing, sometimes it's to provide something that is a situation where there is almost -- where the natural environment is the predominant resource. And, that's the case. That's the case here.
- Q. With respect to this list of factors that you cite on
 Lines 7 and 8, did you complete an analysis of various
 resources here with those factors in mind for the new
 Project? Like, for example, let's take Franklin Pierre
 [Pierce?] Lake, did you analyze the visual effects from
 that area with these factors in mind looking at the new
 Project?
- 21 A. Which factors are you speaking of?
- Q. The ones you list on Line 7, on Page 12: "Proximity, dominance, degree of contrast and viewer expectations".
- 24 A. There was never a simulation that was done for Franklin

[WITNESS: Vissering]

1 Pierce Lake, which was, I think, unfortunate. 2 viewshed analysis indicated that there was quite a bit 3 of visibility from that, from that lake. It was a recreational lake. It's, obviously, a lake with a very 4 5 different kind of experience level than Willard Pond. 6 But, nevertheless, it was yet another resource. And, I 7 think that was one that I looked at, looked at its proximity to the Project, looked at its -- the 8 9 potential number of turbines that were going to be 10 visible from that recreational resource. And, those 11 were two -- those were two, the important That it was yet another recreational 12 considerations. 13 resource that would be impacted, and that it was -- I 14 considered it significant, because of its close 15 proximity to the Project. 16

- Q. And, have you done a new analysis at that resource considering the revised Project?
- 18 A. No.

17

- Q. So, you can't offer any opinion about what the impacts at that resource would be for the revised Project?
- 21 A. I -- for the revised Project, no, I cannot.
- Q. And, I guess I would ask the same question about Robb

 Reservoir. Did you do a new analysis there that would

 enable you to offer an opinion about the impacts there

[WITNESS: Vissering]

1 to the revised Project?

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- A. I have not seen -- if I had access to a viewshed analysis, I probably could do the same kind of analysis I did in the previous docket. I did not do a detailed analysis from any of these points, but at least I had access to a new viewshed -- a viewshed analysis, which I don't here. So, I'm working with limited -- limited information.
- 9 Q. And, you didn't do your own viewshed analysis, right?
- 10 A. That's correct. I relied last time on the Applicant's
 11 viewshed analysis, because I had no reason to duplicate
 12 it. I had no reason to doubt that it was accurate.
- Q. And, so, the same, I suppose, would be true for Island
 Pond, Nubanusit Pond, and Black Bond. You have no
 basis to offer an opinion about impacts at those
 resources or a change in impacts with regard to the new
 Project, as you sit here today?
- A. Well, I haven't seen anything, any other analysis of
 the impacts to those resources to react to from the
 Applicant.
- 21 Q. I understand. But I --
- 22 A. But I have -- no, I have not done --
- 23 Q. You have --
- 24 A. I have not done a study.

[WITNESS: Vissering]

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Q. That was my question. Thank you. On Page -- bottom of
Page 12, over to Page 13, you talk about "scale of
structures" and the importance of that. Do you see
where I am?
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- 5 A. Yes.
- 6 Q. Is there some accepted standard for evaluating that?
- 7 A. For the scale of structures?
- 8 Q. Yes.

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- 9 There is -- I think the -- the evaluating scale has to 10 do with a combination, is there -- I guess your 11 question is really, is there a -- I think that, again, 12 you're looking at those, the characteristics, 13 proximity, the actual size of the structure. 14 scale, of course, has to do with two things. It has to do with the horizontal scale and the vertical scale, 15 16 and both of those come into play. So, those are the --17 those are the data points that we can work with to look 18 at.
 - Q. I understand. I just am trying to get more specific here. You've provided a list of things that you consider to be important variables. "Scale of structure" is one. And, I just want to understand, is there a particular accepted standard in the visual impact assessment community for evaluating that?

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[WITNESS: Vissering]

A. With wind turbines? The idea of scale I think has — with something that was with the kinds of developments that we would see in the landscape, shopping centers, housing projects, you have a sense of what the scale of those are going to be in relation to what is around.

With wind turbines, the scale issue has become -- has become more difficult, because of the extreme heights. So, what we have to work with is a -the known variable is existing projects, and looking at those, and the effects of those projects, but also within the particular context. Because scale has to do, in part, with what's -- with what's around it. And, again, with wind projects, you have a -- there's a difficulty, because you have -- you have a scale of landscape that sometimes there are grand landscapes, bigger mountains, sometimes there are much smaller landscapes. So, scale is always a relative thing. It's always relative to the surroundings. Scale is, by itself, cannot be really determined. It has no meaning. It's only -- scale is only in relation to what is its context.

Q. So, I think we're probably in the same place, let me just be sure. If you were to look at the Forest Service visual assessment methodology, there would be

[WITNESS: Vissering]

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nothing in there that says "when evaluating scale of structures, do the following:"?
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- A. That's correct.
- Q. And, if you were to look at the BLM methodology, the same answer?
- 6 A. Yes. I think that that's correct.
- Q. And, for any other methodologies you can think of, same answer?
- 9 A. Yes.

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- MR. NEEDLEMAN: I have nothing further.
- 11 Thank you.
- MR. IACOPINO: Justin.
- MR. RICHARDSON: Thank you. Good
- 14 afternoon.
- MS. VISSERING: Good afternoon.
- MR. RICHARDSON: I'm Justin Richardson,
- we met earlier today, for the Town of Antrim.
- 18 BY MR. RICHARDSON:
- 19 Q. I want to go back to a point that Attorney Needleman
- 20 raised early on. And, I just wasn't sure that I
- 21 understood your answer correctly. And, to characterize
- it, I think what he was asking was, "is there a
- 23 difference between deciding what the -- whether the
- visual impact is different and whether the Project is

[WITNESS: Vissering]

1 different?" Do you remember that?

- 2 A. Yes.
- Q. Okay. So, my question is, setting aside the -- setting aside whether or not the visual impact is different, how did you set about to evaluate whether the Project was different? What did you consider important to look

7 at?

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- A. So, I think that the differences, in terms of the Project, were -- I think the thing that I looked at was "how much of a difference visually, in terms of impact?" I mean, "visibility" does not necessarily mean "impact".
- 13 Q. Uh-huh.
- 14 A. But those factors that we've been talking about, the proximity, the number of turbines visible, --
- 16 Q. Sure.
- 17 A. -- those kinds of things were the ones that --
- Q. So, am I correct then in saying that the purpose of your report was really to get -- I'm sorry, I keep losing you, I'm going to move over here -- to get to
- 21 the second question, which is "how is the visual impact
- 22 the same or different?" And, the answer to that
- question really controls whether or not the Project is
- 24 different.

[WITNESS: Vissering]

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    Α.
          So, I think the question in my mind is whether, yes,
          whether the Project would make a meaningful difference
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          in the impacts to the various -- and, of course, those
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          were partly to individual resources, partly to the
 5
          region as a whole. So, that's what I was looking at.
 6
          So, the basis of your report and would it be fair to
     Q.
 7
          characterize your report as saying "the Project is not
          substantially different", for the purpose of your
 8
          testimony, "because the visually" -- "visual impacts
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10
          are not substantially different"? Is that what you're
11
          saying?
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          Well, --
     Α.
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                         MS. MALONEY: I'm going to object.
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       don't really understand the question here. I mean, I
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       think that Ms. Vissering testified what she was asked to
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       do at the outset. I don't know if -- and she certainly
17
       wasn't asked to identify whether the Project was
18
       different.
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                         MR. IACOPINO: Yes. But I think his
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       question goes to how she drew her conclusions, as opposed
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       to --
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                         MS. MALONEY: Well, I'm not clear.
                                                              So,
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       is that then your question?
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{SEC NO. 2014-05} [Technical session] {04-23-15}

MR. RICHARDSON:

And, I just want to

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[WITNESS: Vissering]

1 know the witness's understanding, obviously. Because,
2 once we know that, then we can move on.

BY MR. RICHARDSON:

- Q. So, I guess my question is this. Let me restate it this way. Is it fair to say that your report or the conclusion that you reached is that the Project is not substantially different, because the visual impact is not substantially different, from the Project as proposed, when compared to what was proposed previously?
- A. I think I might perhaps phrase it a little bit differently in my mind. Which is, did the changes, which I felt were pretty small changes, and it is possible that those small changes could, as Mr. Raphael asserts, make a big difference. And, so, the question for me was, what -- were those changes significant enough that they would really ameliorate the impacts that were there in the first place? Yes. So, I think I'm agreeing with your conclusion.
 - Q. Okay. Thank you. Is there any other way that you -- or methodology that you used to assess the significance of the changes, as opposed to the significance of the visual impact?
- A. I think I was focused on the impacts that had been

[WITNESS: Vissering]

Project would go below that threshold.

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identified before, that were also part of the decision.

And, so, I guess my answer would be that I was -- I

think that the real issue here is whether there is a

sufficient reduction in the impacts to -- such that the
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- Q. And, you really can't think of any other major factors that you applied in your analysis? That was --
- 8 A. Well, --

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- 9 Q. That was the primary factor?
- 10 A. Yes. I mean, I do -- yes, I do visual impact
 11 assessments.
- 12 So, let me ask you a sort of related question, Q. 13 but I'm going to change gears a little bit. If you 14 have Page 8 of your testimony in front of you, I'll get 15 it as well. The last question on the page asks you 16 about -- or, you respond about Turbine 9. And, you 17 state "Turbine 9 would be slightly less visual due to 18 its lower height, but its height would still be 50 feet 19 taller than the Lempster turbines." And, that's what I 20 want to ask you about. So, you found that --
- 21 A. Yes.
- Q. So, when you say "the height of the Lempster turbines",
 what did you mean exactly? Was it the height from the
 ground to the tip of the turbine blade at its highest

[WITNESS: Vissering]

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1 point?
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- 2 A. Yes. Or -- yes.
- Q. And, what was the height of the Lempster turbines that you were using, do you remember?
- 5 A. They were compared with the 488.9 there, and I made an
- incorrect statement in here, they're 93 feet lower.
- So, I think it's somewhere around 396, something like that.
- 9 Q. Yes. Yes. So, that's my understanding.
- 10 A. Yes.
- 11 Q. I had 396 for the height of the Lempster turbines.
- 12 And, since we're talking about Turbine Number 9, I
- believe that was 446 feet to the tip of the blade at
- its highest point. So, does that sound right?
- 15 A. Yes.
- Q. And, is that a significant number, in your view? Or,
- is that a significant difference, I should say, not a
- "significant number"?
- 19 A. Is what a "significant difference"?
- 20 Q. Is that difference in height significant? I mean, I
- 21 saw that you mentioned it in your report, and I assumed
- 22 that the reason for mentioning that is is you found
- 23 that the fact that Turbine 9 was still higher than
- 50 feet was of some significance?

[WITNESS: Vissering]

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A. Yes. And, that reason for the -- I mean, it's partly
the comparison with Lempster, and -- I think I'm going
to go into something that's totally off your question.

So, I think I better focus on your question. But, yes,
I did feel that that would be significant.
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- Q. Uh-huh. And, is that that was due to, basically, I mean, by my math, and I just took, and so correct me if I'm wrong, I took 446, and I divided that by 396, and I came up with the fact that this Turbine Number 9 would be about 12.6 percent higher than the Lempster turbines. Is that really what you were getting at? Is that it's just it's significantly higher than what Lempster was?
- A. My concern in the comparison with Lempster is not just Turbine Number 9, it's the eight -- nine turbines.
- 16 Q. Uh-huh. Yes. I understand.
- 17 A. Okay? So, -- yes.
- Q. But we're talking about Turbine 9 here, and you're
 saying -- I mean, the first thing you say about Turbine
 9 is it "would be slightly less visible due to its
 lower height, but its height would still be 50 feet
 taller than the Lempster turbines." And, that was
 significant, in your view?

A. Yes.

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[WITNESS: Vissering]

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Q.
     Okay. And, is it significant because the height is
     approximately, do you agree with me it's 12.6 percent
     higher than the Lempster turbines?
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- With Turbine Number -- Turbine Number 9 is kind of an Α. odd one, because of the reduction in height on Turbine Number 9. And, of course, I had recommended that Turbine Number 9 be eliminated. So, there are a number of factors in my thinking about why that one should be eliminated, but -- and height was certainly one of them. It is one of the more proximate turbines to the refuge itself, looking at only from that point of view.
- But you didn't mention "proximity" in your testimony Q. here about Turbine 9. I guess my question is, is what is significant about the 50 feet? How do you -- what was the basis for concluding that that was significant and putting it in your report?
- I don't think the 50 feet was necessarily --Α. necessarily significant to Turbine Number 9, other than that there is -- there is -- let me just -- let me read this.

So, I think that the -- we're still looking from a number of different vantage points. And, so, Turbine -- the 50 feet is probably not specifically relevant to necessarily the view, but it's

[WITNESS: Vissering]

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a more general statement, about the overall -- the

overall height and scale of these turbines in

relationship to the various viewpoints within the

DePierre -- the wildlife sanctuary.
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- Q. And, I guess, is it -- is it fair to say that a 50-foot change or a change of 12 -- you agree that it's a change of about 12.6 percent?
- 8 A. I assume so.

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- 9 Q. The methodology you'd look to see if it was larger or
 10 smaller is you would take the 396 -- excuse me, you
 11 take the 446 of these towers, and you divide that by
 12 396. And, assuming I've done the math right, that
 13 would show it's about 12.6 percent taller.
 - A. So, I don't think the percentages are particularly helpful, because what we're -- the issue --
- 16 Q. I'm sorry. I just want to make sure --
- MS. MALONEY: Would you let her finish
 the question please -- the answer please.
- MR. IACOPINO: Let's let her finish, and then go ahead.

21 CONTINUED BY THE WITNESS:

A. And, yes, maybe I'm going in a different direction than you intended. But I think that the height here is — the height is an issue, because, and it's not just —

[WITNESS: Vissering]

it's because of the proximity. And, I think it's -
the reason for noting the 50 feet is that we're dealing

with an increasing scale of turbine in some of these

projects, which, when you have a landscape that is a

sort of small, intimate landscape, it does begin to

make a difference. And, I wanted to put a number to

that difference, in terms of how large --

- 8 BY MR. RICHARDSON:
- 9 Q. Uh-huh.
- 10 A. -- how large these are getting, in relationship to this
 11 particular context.
- Q. And, so, a change from the Lempster height at 396, to
 446, that can be a significant change? That's
 effectively what I understood you were saying. Not
 that it always is, but it can be?
- 16 A. That the -- that the 50 feet --
- 17 Q. Adding 50 feet can be a significant change?
- 18 A. That they're higher? But you're comparing -- you're
 19 comparing, so --
- Q. Well, let me start with this. I didn't make the
 comparison. I looked at your report, and I found the
 comparison. I mean, what you did is you compared the
 height of Turbine 9 to the height of the proposed -excuse me, the height of the proposed Turbine 9 to the

[WITNESS: Vissering]

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height of the Lempster turbine. And, that was the comparison. You would agree that was the comparison, right?
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- A. Okay. I see where -- what you're getting at. So, I think we're starting to focus on one little factor of one little turbine. And, I don't -- I don't think that it's fair to do a visual impact assessment, where we're looking at -- the issue here is the scale, both in terms of numbers of turbines, it's the issue in terms of overall scale of the turbines. And, a 50 -- clearly, a 50-foot reduction in that Turbine Number 9, it's my contention that that turbine should not be there, because of its proximity. So, we're talking height, we're talking about a number of different variables. The issue -- and, then, of course, we're talking a much greater difference in terms of the rest of the turbines.
 - And, it's those views, it's both -- the issue here is both the proximity to the wildlife refuge and the views from various other resources, like Gregg Lake, where that kind of height is significant.
- Q. But I think, and I apologize for interrupting, but I'm trying to ask a much simpler question that doesn't really focus on all of the components of a visual

[WITNESS: Vissering]

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          impacts analysis. And, I'm really just trying to
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          ask --
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                         MS. MALONEY: I'm going to object,
       because I believe she's answered his question.
 4
 5
                         MR. IACOPINO:
                                        Why don't you finish the
 6
       question that you're asking.
 7
                         MR. RICHARDSON:
                                          Sure.
 8
                         MS. MALONEY: It's the same question.
 9
     BY MR. RICHARDSON:
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          It's that a 50-foot increase in height, or a decrease,
11
          can have a significant effect on the analysis? Whether
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          it does or not, you have to look at other factors.
                                                              But
13
          a 50-foot change can have a significant effect?
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          Understand, I'm not asking you whether it does or
15
          doesn't in this case. I'm just trying to -- I'm trying
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          to identify not what changes the overall analysis or
17
          not what changes your conclusion about whether this has
18
          a significant adverse impact or not. But just that a
19
          change in 50 feet could be a significant one in the
20
          analysis?
21
          I don't think that that leads to that conclusion.
22
          is -- this happens to be 50 feet taller. Does that
23
          mean that the reduction of 45 feet is a significant
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{SEC NO. 2014-05} [Technical session] {04-23-15}

I don't think it's a significant change.

Ιt

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change?

[WITNESS: Vissering]

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is a change -- it is certainly a change.
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- 2 Q. So, then, --
- 3 A. But I don't think that it is a significant change.
- Q. So, then, the fact that the Lempster turbines were 50 feet lower might not even matter at all?
- 6 But we're talking about one turbine versus -- that's Α. 7 what I'm trying to explain. That we're not -- I'm not 8 talking about changing one turbine, I'm talking about 9 changing all the turbines. And, that has to do with --10 and from different perspectives. So, I don't -- I 11 don't think that a change in one turbine equates to 12 necessarily something that is significant for when 13 you're looking at a whole project of turbines.
 - Q. At what point do changes in height start to become significant in your analysis?
 - A. I have said that I think that the turbines -- the height of the Lempster turbines would -- I think they would be very large in scale. But I think I've made this statement that I think that they are something that we have been used to seeing, that they seem to relate well to the scale of the ridgeline.
- 22 Q. Would you agree --

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23 A. So, whether it's significant or not, I don't -- I can't.

[WITNESS: Vissering]

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1 Q. So, you can't say then, is that what you're saying?
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- A. Well, I can't say that -- I do believe that the 100-foot difference would make a difference, in terms of the relationship in this particular setting.
- Q. Okay. I'd like to get to the conclusions in your testimony. If you -- excuse me, I've lost my page.

 You have the bullets where you discuss the recommendations that you made in the prior proceeding.

 And, I found those in your testimony.
- 10 A. They were near the beginning.
- 11 Q. Yes. Is it on Page 5, is that where they start?
- 12 A. Yes.

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- MR. IACOPINO: They start on Page 4.
- MR. RICHARDSON: On Page 4, okay.
- MS. VISSERING: Yes.
- 16 BY MR. RICHARDSON:
- Q. So, let's look at Page 4, the first bullet, I'm at Line
 21. And, the first recommendation was "eliminating
 Turbines 9 and 10". And, before I ask you about that,
 just because I don't know the answer, I assume the text
 in these recommendations should be the same as was in
 your report in the last proceeding, is that right?
- 23 A. That's correct.
- Q. Okay. Why did you list this, of the seven

[WITNESS: Vissering]

1 recommendations I saw, you listed this one first?

- A. Because those are the two turbines that were closest to the -- well, clearly, Number 10 was the most egregious.

 Turbine Number 9 was not particularly -- not particularly, it was lower in view, --
- 6 Q. Uh-huh.

- A. -- as we know, and probably not as tall as some other turbines that were viewed. But this seemed to me, and the main reason I put in "Turbines 9 and 10" in my recommendations is because, if -- it seemed like it would be a lot easier to eliminate Turbines 9 and 10, in terms of changing the Project, than it would be in terms of eliminating 10 and 7.
 - Q. Uh-huh. And, I guess the question, I mean, there's always a danger in trying to read too much into it.

 What I was really trying to find out, without asking you a leading question, was did you put this recommendation first because it was the most important of the recommendations? Or, are they all equally important? Or, how -- what was your thought in putting this recommendation first, both in your testimony here and in your report in the last case?
 - A. So, if you read my report, the Visual Impact Assessment Report, you will see that I very clearly state that

these are all significant.

- 2 Q. Uh-huh.
- 3 A. And, so, there was no reason for putting this one
- first. It's probably the most -- the most obvious one.
- 5 But I think that it's -- but I was very clear in
- 6 stating that I thought these all needed to go in --
- 7 (Court reporter interruption.)

CONTINUED BY THE WITNESS:

- 9 A. Needed to go, I said, "be done in combination".
- 10 BY MR. RICHARDSON:

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- 11 Q. Understood. So, in your -- with that caveat that you
- just explained, would this recommendation that you
- 13 listed first provide the greatest benefit to the
- visual -- or, to reducing visual impacts, of all seven
- recommendations that you made?
- 16 A. I would say that there -- the first three probably have
- been the ones that provided the most meaningful
- 18 benefit.
- 19 Q. Okay. So, then, after the first three, the benefits,
- in terms of reducing visual impacts, drop off, although
- it would not quantifying it, but, in general, you think
- 22 that the first three big ones are the most critical?
- 23 A. I would say, yes, those are the most critical.
- Q. And, I almost, to go back where we started, and as I

[WITNESS: Vissering]

went away from this a little bit, because I wanted to touch base on this point before we went back to it, but it almost seems to me that part of your testimony is saying that, because this changed Project didn't adopt all of your recommendations, it therefore continues to have a visual impact, and, therefore, it's not substantially different. I mean, is that another way? So, you could look at the fact or you looked at the fact that not all of these changes had been implemented as a basis for concluding that it's really the same project?

- A. I think that the Project is -- the changes have been small, they have ignored some of the major impacts of the Project. So, I think that would -- that would be my answer.
- Q. Uh-huh. So, when the changes are small, though, I mean we just kind of went over -- I believe you ultimately reached the conclusion that we can't use just height. So, we have to look at the "total visual impact" you said?
- A. So, eliminating Turbines 9 and 10 had to do with proximity to the refuge, had to do with the visibility -- the particular visibility around Turbine 9, of some of the clearings that were associated with

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[WITNESS: Vissering]

that. The other part of the concern were the

visibility from Gregg Lake, in particular, because of

the height, the overall height of these turbines.

Q. So, but let me -- I think the crux of where I'm getting at is, is when you said that "the changes were small", the only -- well, do you agree or disagree that the only reliable way to determine that is to do a visual impacts analysis, and that will tell you, assuming you do it correctly, whether the changes are small or large?

I can rephrase the question, if you'd like? I'm not trying to confuse you.

- A. The only reliable way is to do a visual impact assessment.
- Q. Uh-huh. In other words, in order to -- you said that "the changes were small", and that's the basis for determining that this Project isn't "substantially different". I think that was the standard you referenced in your testimony. And, do you agree with me if I say that it's your position that, in order to determine whether the changes are small or whether they are substantial, you have to measure that by doing a visual impacts assessment?

Which I did. I did it last time. And, I did a lot

[WITNESS: Vissering]

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of -- and, another visual impact assessment was done
with extensive -- we had a lot of simulations from many
different points, we can see what the turbines look
like. We can see, in those simulations that were done
previously, where Turbine -- where Turbine 10 is,
what -- how they look.
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- 7 O. I understand.
- 8 A. So, I guess I'm not -- when you say -- are you saying 9 that I didn't do a visual impact assessment?
- Q. No, no, no. I was actually just trying to get a "yes"
 or "no" answer. And, I think you were trying to say
 "yes", but in --
- 13 A. Okay.
- Q. in numerous words. So, my question was, is did you agree with me that, in order to determine whether the changes are substantial or not substantial, "small" as you described them, the way to make that determination is to do a visual impacts assessment. Is that right?
- 19 A. Yes.
- Q. Okay. And, that's -- thank you. Let me just look over my notes. Oh. Let's go to your resumé for a minute, if we may. And, I have some items I want to walk through. And, that's, I think, Exhibit B to your testimony.

[WITNESS: Vissering]

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1 A. Okay.
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- 2 Q. I saw a lot of projects here, but I couldn't figure out
- 3 which ones of these were for wind turbine projects.
- 4 Could you, starting on, I guess, the first page of
- 5 Exhibit B, identify those for me?
- 6 A. Sure. It might be easier for me just to tell you
- 7 which -- what wind projects I've been involved with.
- 8 Would that be helpful? Or --
- 9 Q. It would, if you thought you could get them all. And,
- then, what I wanted to do was ask you about who your
- 11 client was, and then --
- 12 A. Yes.
- 13 Q. -- what the outcome was.
- 14 A. I can tell you that as well. Okay. So, the Deerfield
- Wind Project, working for the developer. The Georgia
- Wind -- sorry, that's Vermont. I'm going to start with
- 17 Vermont. Geographically, it helps me to kind of get
- 18 them all.
- 19 Q. And, was that approved or not approved?
- 20 A. That was approved. It was a two-step process, because
- it's in the Green Mountain National Forest.
- 22 Q. Okay.
- 23 A. And, let's see, the Georgia Wind Project, that was on
- behalf of the -- the first one was on behalf of the

1 applicant, the Deerfield. Georgia was on behalf of the 2 Vermont Department of Public Service. That one I 3 testified in favor of, it was a five-turbine project; it was approved. Let me think what else in Vermont? 4 5 There were some of them that have never gone anywhere. Let's see. 6 7 In New Hampshire, the Granite Reliable Project, on behalf of the applicant. Antrim, of 8 9 course. 10 In Maine, the Redington/Black Nubble, 11 that was on behalf of the Appalachian Trail Conservancy. That one was defeated, it was turned 12 13 The Kibby Project, Kibby 1 and Kibby 2, that was 14 on behalf of TransCanada, the applicant. 15 And, where was that? Q. 16 Α. That was in Maine, north, northern, northeastern --17 sorry, northwestern Maine, way up near the Canadian 18 border. And, I'm trying to think if there -- seems 19 like there -- let me just look through this and see if 20 there's anything I missed. 21 There was a small one I reviewed, on behalf of the Department of Public Service, but it 22 23 never went anywhere. It was a three -- a two-turbine 24 project.

1 Q. And, can you say why that never went anywhere?

- A. Oh, that was the -- the applicant withdrew, because there was an issue with not having contacted the neighbors on the Canadian side, and --
- Q. Okay.

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- 6 -- everything -- all hell broke loose. You got that Α. 7 word? I did do some work in Manchester, Vermont, the 8 Equinox Project. That was on behalf of a -- trying to 9 remember the name of the group, it was an independent 10 group that was interested in -- interested in the 11 project, had me take a look at it. I will say, on that 12 one, I was trying to just sort of not provide an 13 opinion, although I thought it was actually a good 14 project, but it never went anywhere. And, I know 15 Mr. Raphael worked on that. And, yes, I also worked on 16 behalf of the -- I think the local regional planning --17 "local" -- the Regional Planning Commission had me do 18 an assessment on that project. And, they didn't like 19 the answer I came up with on that one. But that one 20 never went anywhere.
 - Q. Okay. So, did you prepare a report in each of these cases?
- 23 A. Yes.

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Q. Okay. And, are you aware -- are any of these reports

[WITNESS: Vissering]

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          not public information?
         As far as I know, they should be public information.
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    Α.
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         Okay. I'd like to request that we get those reports.
     Q.
         Would that be something you think you could do?
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          I think so.
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                         MS. MALONEY: If they're public, they're
 7
       equally available to counsel to obtain.
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                         MR. IACOPINO:
                                        They may be. But we'll
 9
       deal with that. So, you're making a request for the
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       reports?
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                        MR. RICHARDSON: Yes, please.
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                         MR. IACOPINO: I just have one
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       clarification. You also have in your list the Lowell?
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                         MS. VISSERING: Oh, yes. I worked
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       for --
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                         MR. IACOPINO: Lowell Wind?
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                        MS. VISSERING: That's right.
18
       you. The Lowell Wind Project, that was on behalf of the
19
       Green Mountain Club. We were not opposed to the project.
       We were looking for mitigation measures.
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21
                         MR. RICHARDSON: I have no further
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       questions.
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                         MR. IACOPINO: Okay. We're going to
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{SEC NO. 2014-05} [Technical session] {04-23-15}

take a ten-minute break, come back at quarter of 3:00, for

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[WITNESS: Vissering]

1 the next questioner is Ms. Linowes.

2 (Recess taken at 2:34 p.m. and the

3 technical session resumed at 2:48 p.m.)

4 MR. IACOPINO: Okay, folks. We're going

5 to get going. The next questioner is Lisa Linowes, on

6 behalf of the Windaction Group.

7 MS. LINOWES: Thanks, Mike. Hi.

BY MS. LINOWES:

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Q. Ms. Vissering, I wanted to follow up quickly on a question that you were asked, and your answer, by Attorney Richardson. You were asked "whether or not it was necessary to do a full visual impacts assessment to determine whether or not the changes that were made from the prior Project and this Project were substantial?" And, I wanted to make sure I understood your answer. And, are you saying that you would have to recreate the full assessment that you did back on

the prior docket in order to verify in your own mind or

21 A. No. Certainly not.

substantially different?

Q. So, it was sufficient for you to review the changes, and perhaps the information that was given to you by Mr. Raphael, or provided -- brought by Mr. Raphael, to

come to a conclusion that the new Project is

[WITNESS: Vissering]

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assess the amount of change and whether it was substantial?
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- A. Yes. There was a reasonable, not as much information as I would have liked there, but it's not my role to provide the information. It's the Applicant's role.
- Q. Okay. So, can you just talk a little bit about your thought process when you went through that assessment, when you compared the prior Project to the new Project?
- A. So, the -- what I looked at was what the physical changes were, which were pretty -- pretty simple, pretty small. But, then, of course, it was looking at, based on that, would there be changes in the way that the Project would appear from different viewpoints.

 So, that's -- I looked at those. And, I also, not having -- not having any other viewpoints to refer to, I looked at the viewpoints, this Project that was done in the former application, and you -- it's pretty easy to see what the elimination of Turbine 10 and the reduction in the height of 9, what effect it would have.
 - Q. Okay. Great. Thank you. Now, in Mr. Raphael's testimony, he states that, and I'll just read it directly, it says "Turbine Number 9's height has been reduced so much so that the hub now sits below the

[WITNESS: Vissering]

1 treeline virtually eliminating its visual presence at these locations", and "these locations" were Willard 2 3 Pond and the Wildlife Sanctuary. And, I gave you his simulations of the -- and it was before the reduction 4 5 of Turbine Number 9, and then after the reduction of Turbine Number 9. And, could you see, I'm just curious 6 7 if there, in your mind, in looking at that, how much of a difference did the height really make? 8

- A. Of Turbine 9?
- 10 Q. Correct.

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- 11 A. Yes. When you look -- well, there were two viewpoints
 12 in the Wildlife Sanctuary, they didn't do the third
 13 viewpoint.
- 14 O. Uh-huh.
 - A. So, the reduction makes, from the Willard Pond, it's slightly lower, the blade is still visible. And, in the -- that was pretty consistent with the -- when you look at -- have to look and see, hold on just a second.

So, in the other -- from the other viewpoint, it's fairly -- sort of similar. There's a -- there's the nacelle, in the earlier one, it's near the ridgeline, and then it goes slightly below. And, then, from Bald Hill, not sure I have all the Bald Hill ones, I can more or less remember it. But I think I

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          might be missing one of the Bald Hill ones here.
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          a second.
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                         MR. RICHARDSON:
                                          I'm sorry. Could we
 4
       identify the document that's being provided?
 5
                         MS. VISSERING: Okay.
 6
                         MR. RICHARDSON: Or maybe even mark it
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       as an exhibit, just because I don't know what it is or
       where it came from.
 8
                         MS. LINOWES: I'm sorry. That is
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10
      Mr. Raphael's testimony. The images that were included
11
      with his testimony.
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                         MR. RICHARDSON: Okay. All right.
13
       Thank you.
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     CONTINUED BY THE WITNESS:
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          Okay. So, from Bald Hill, Turbine Number 9 was --
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          there was a fairly small part of the turbine visible to
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          begin with, and there's less of that turbine visible.
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                         MR. IACOPINO: Ms. Vissering, I'm going
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       to ask that you just --
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                         MS. VISSERING: Yes.
                         MR. IACOPINO: -- if you could just look
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       on those pictures, there is a designation I believe at the
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       top right corner, so that everybody else can look at the
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       same picture that you're looking at.
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[WITNESS: Vissering]

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1 MS. VISSERING: Okay. So, Turbine
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- Number -- I'm sorry, Bald Hill, DR-4(c). And, would you
- 3 like me to do that for the other two?
- 4 MR. IACOPINO: It's Ms. Linowes's
- 5 question.
- 6 BY MS. LINOWES:
- 7 Q. You know, if you were making a point of Bald Hill as
- 8 well as the -- the other location was from where,
- 9 Willard Pond?
- 10 A. Yes. The other location was Willard Pond.
- 11 Q. Yes.
- 12 A. And, that's I think DR-2 -- or, DR-3(c) and DR-2(a).
- Oh, well, I don't know. Some of these are existing
- 14 conditions, and some of them are proposed, some of them
- 15 are.
- 16 Q. Okay. So, now, in Mr. Raphael's, and also obviously
- Mr. Kenworthy repeats in their testimony, that what
- 18 | matters is the turbine height itself -- the turbine
- tower and the nacelle, the blade is, because it's
- 20 moving, I believe, or changing its position that it's
- 21 not consequential. I mean, I may be misunderstanding
- 22 what they're saying in their testimony. Can you help
- 23 me understand that a little bit?
- 24 A. So, I think the concern is that, certainly, the nacelle

[WITNESS: Vissering]

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         does have some mass, the blade does as well, and it is
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        moving. And, it is true that blades at some distances
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         are more difficult to see. But, at these distances,
         they're going to be much more visible. So, --
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- Q. Okay. Now, the other question I had related to that was the focus seems to be on Number 9 and Number 10 in their testimony, but the other -- Turbine Number 9, other than from Bald Hill and from Willard Pond, is it visible from any other location that you recall on your Visual Impact Assessment?
- 11 I believe, well, it's visible from Goodhue Hill, within Α. 12 the Wildlife Sanctuary. I don't know if you're 13 referring to other -- it's also visible in other 14 locations.
- 15 Yes. I'm just talking about just anywhere within the Q. 16 ten-mile radius, is it visible?
- 17 Α. Yes.

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- 18 Q. As are all of the other --
- 19 Α. Yes. It depends on -- each site is a little bit 20 different, in terms of which turbines are visible, 21 obviously.
- 22 Q. Okay.
- 23 But, so, as you move around, different turbines are 24 visible. And, it may be the 1 through 8 or it might be

[WITNESS: Vissering]

1 the Number 9.

- Q. Okay. Okay. So, at any point in time, you may -- it may be difficult to see all nine turbines or all ten turbines at any point in time, but you will see 6, 7, 8, 3, 5, depending on where you are, it will change?
- 6 A. Yes.

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- Q. And, that was the case prior to -- in the prior application and it's the case today?
 - A. Yes. And, I think, other than the reduction in -- the removal of Turbine 10 and a little bit of a reduction in Turbine 9, that everything else is the same.
- 12 Thank you. Now, Mr. Raphael seemed was -- stated that Q. 13 the assessments that were done on the prior Project, 14 and I'm not sure if he was talking about your 15 assessments or Saratoga Associates' assessments or 16 assessments in general, but he seemed to think that 17 they were not complete, that the information -- that 18 more information could have been provided to the Site 19 Evaluation Committee, so they could make a more 20 informed decision. And, do you have an understanding 21 or sense of what he was referring to, what the 22 differences were that -- based on what he said today, 23 in his own testimony today?
 - {SEC NO. 2014-05} [Technical session] {04-23-15}

So, my sense is that we both use more or less the same

1 variables. I did, on my assessment, rely on Saratoga Associates, some of the data they provide, because I 2 3 don't need to -- my role is not to provide the data, 4 it's just to sort of, if I thought there was some 5 reason to doubt their data, but to analyze it and using the variables that I use. And, it's true that they 6 7 relied on a pretty "only quantitative", numerical 8 assessment.

Q. I'm sorry, who is "they"?

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Oh. Sorry. Saratoga Associates. And, they only Α. looked at a -- considered a few kinds of resources to have any value. They also -- they also relied on very heavily on the fact that 95 percent of the area, it would only be visible from 95 percent of the area. And, I think that's where one of the differences I had with them was that it's -- the question is what's in the 5 percent or the 4 percent that, where it is visible, what are the resources? Because that's going to be true of almost any project in New England. We're a forested landscape. So, therefore, we value our open spaces. But I think -- so, I don't know, we'll see, when we -- when I have a chance to review Mr. Raphael's report, what the differences -- the differences are, because all of the variables he mentions are the ones

[WITNESS: Vissering]

as "substantially smaller"?

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that I use as well.

Okay. That's helpful. Then, in your testimor
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- Q. Okay. That's helpful. Then, in your testimony from the prior docket, of course, you had said, and you repeated today, that you would eliminate two turbines, and making the -- and also make the others, remaining eight, substantially smaller. And, I'm just asking the question, I guess, to hear your answer. Is a 38-inch reduction in the remaining turbines, does that qualify
- 10 A. No.

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- 11 Q. Okay. Would bringing them all down to 47 feet get closer?
- 13 A. I don't think so.
- Q. Okay. And -- can't read my own handwriting. Okay.

 Now, in terms of mitigating the visual impacts, that
 the discussion -- there was some discussion today about
 the conservation easement that will be placed on the

 100 acres. That 100 acres is up at the top of the
 ridge. Does that mitigate the visual impacts of the
 Project?
- 21 A. I don't think so, because it also comes -- the
 22 ridgeline will be developed. So, it's -- yes, I think
 23 it's not a meaningful difference.
- Q. And, does setting aside money to possibly purchase an

[WITNESS: Vissering]

easement elsewhere mitigate the visual impacts of this
Project?

- A. I guess I don't have an -- I don't have a particular opinion about that. It certainly sounded like the Committee disagreed with me on them. It would -- I don't think it's going to be a meaningful difference, because we don't know exactly what it -- we don't know what it is. We don't know how it will be used. And, it's something that will be very -- doesn't really change the Project.
- Q. Okay. And, in the transcript from one of the hearings when the Committee was deliberating amongst the members, so this was after the public hearing had closed, Chairman Ignatius stated that, and I'm paraphrasing here, but others agreed, that "removing one turbine would not be enough to mitigate for the enormous scale of the project", that's an exact those are the exact words, "the enormous scale of the project". And, so, she seemed at that time to be agreeing with your sense, that taking away the one turbine, that was not an option at that time, but that was what was stated, "removing one turbine would not be enough". And, that seems to be in concert with what you're saying as well?

Α. I think that's true.

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- Now, both Attorneys Richardson and Needleman asked if Q. there were thresholds related to scale in the world that you live in and work in, where you could determine whether or not something is a "dominant presence" in an area versus not. And, you know, that the testimony or the testimony that came up during the prior docket, and it was also mentioned in the decision put out by the Committee, that Tuttle Hill has a vertical rise of 650 feet from the valley, and you're siting on top of that a turbine that stands almost 500 feet tall, and that's where we come up with the "75 percent rise", that, you know, "75 percent of the rise". Is that an irrelevant factor?
 - Α. I think it is relevant, which is one of the reasons that I express concern about the size of the turbines. Because they're -- and, of course, it does depend on how it's seen. But, for example, at Gregg Lake, it's right there, in very close proximity. That ridgeline is the ridgeline that you pretty much see.
- 21 Uh-huh. Q.
- 22 And so, it's -- and there's a window there looking Α. 23 towards that ridgeline. And, so, it's inevitably a 24 direct comparison in scale. And, the hillsides are

something that I think we now relate to, in terms of their feeling of scale in the landscape. And this, as I said before, is a smaller scale landscape than some others where I have been involved.

Q. Uh-huh.

- A. And, it doesn't mean that it's -- it doesn't mean that it's a -- that the project, in my mind, is -- that some project is going to be inappropriate, but I do think, in this particular case, these are particularly large turbines.
- Q. And, then, one last question, if I may. Mr. Raphael's testimony, and he multiple times he talked about the percent reduction in the overall view, in almost every answer talks he brings into play percent differences between the visual impact from the prior Project to this current Project. But we also, when we talk about those numbers, or he also spent a lot of time talking about the context and the perceptions of the viewer and how they view turbines, and all sorts of other factors are coming into play. So, how and I guess I'm struggling with, if we are going to try to quantify the visual impact or not, you know, how much weight can you put on those numbers? If it appears that that's the data point, then how much weight do we put on that data

point?

A. I think that concepts like "angle of view" are useful to understand. But they also need to be looked at in terms of the particular context. Because, for example, on angle of view, when you're looking at a situation this -- as close as this one is, it's going to change very dramatically when you move a turbine a few feet over. So, it depends. I mean, that would make -- be much less of a difference if it were being viewed five miles away.

So, to that extent, it's a useful data point. But it's one of a number of different things that I think are important to look at.

- Q. So, when, in his testimony, and I'm not looking at it right now, but where he said "there's a 12 percent reduction", or we went -- or a "50 percent reduction", there were various points where he talked about that and things that he was comparing to. It sounds like a lot, it sounds like a big number. But, in that, context is important is what you're saying?
- A. So, yes. I mean, I think that it's -- what it means, in terms of the actual visual experience, is -- I don't think you could -- that it's hard to say that exactly what it means, because it's -- every site is a

_____[WITNESS: Vissering]

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          little -- is different. And, so, I mean, I would agree
          that there has been a reduction in -- there's certainly
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          been a reduction in angle of view, but it doesn't
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          convince me at least that this is a meaningful
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          difference in terms of the overall effect of the
 6
          Project.
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                         MS. LINOWES: Okay. All right.
       you. Thanks, Mike.
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                         MR. IACOPINO: Mr. Newsom? You're done,
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       right, Lisa?
11
                         MS. LINOWES:
                                       I am.
12
                         MR. IACOPINO: Mr. Howe, any questions?
13
                         MR. HOWE: No questions.
14
                         MR. IACOPINO: Okay. Ms. Schaefer?
15
                         MS. SCHAEFER: No questions.
16
                         MR. IACOPINO: Mr. Block?
17
                         MR. BLOCK: Actually, I have one brief
18
       question.
     BY MR. BLOCK:
19
20
          I was just looking, it's Mr. Kenworthy, in his
21
          testimony, on Page 6, if you're reading along, Lines 16
22
          through 20, states "AWE has also committed to make a
23
          one-time payment of $40,000 to the Town of Antrim for
24
          the enhancement of the recreational activities and
```

1 aesthetic experience at the Gregg Lake recreational 2 area, which the Town of Antrim agreed was "full and 3 acceptable compensation for any perceived visual impact to the Gregg Lake area"." 4 5 As a visual impact expert, and I assume 6 sometimes adviser, can you think of anything that can 7 be done by the Town with \$40,000 that would totally 8 mitigate the visual impact at the Gregg Lake area? 9 I can't think of anything. But, I mean, it's hard for 10 me to comment, in terms of what -- what could possibly 11 be done. 12 So, regardless of money, can you think of anything that Q. 13 could, as they say "totally, fully compensate for the 14 impact at Gregg Lake", in either -- in the new 15 configuration, the changed configuration? 16 Α. Probably not, from my perspective of my analysis, let 17 me --18 (Court reporter interruption.) 19 CONTINUED BY THE WITNESS: 20 -- of my analysis. 21 MR. BLOCK: Thank you. That's all. 22 MR. IACOPINO: Dr. Ward. 23 MR. NEEDLEMAN: The same objection.

{SEC NO. 2014-05} [Technical session] {04-23-15}

24

BY MR. WARD:

[WITNESS: Vissering]

```
1
     Q.
          You heard the little verbal jousting that I had with
 2
          Mr. Raphael. And, I just want to go back to the
 3
          issues, and ask you about some things, whether any of
 4
          the following that I'll read to you would have a visual
 5
          impact. I'm not concerned a lot, a little, or
 6
          whatever; would it have a visual impact? Now, we'll
 7
          take elevation to start with. Would something elevated
          likely to have substantial, significant visual impact?
 8
 9
          So, let me start to state from the outset that I had
     Α.
10
          some of the same concerns that Mr. Raphael had.
11
          I'll read this list, if you'd like to start with that?
     Ο.
12
          Because it's very hard to be -- with visual assessment,
     Α.
13
          you can't be hypothetical. It has no meaning, really,
14
          because it's all about how you see the project in its
15
          context. And, I think that's sort of what he said,
16
               But, elevation? So, I can answer them, but I'm
17
          not sure it says a whole lot.
18
     Q.
          Well, I'm merely asking, would those go into the
19
          assessment of a visual impact? Would elevation be part
20
          of the assessment?
21
          Elevation, as in land, like as in the topographic
22
          elevation --
```

- 23 Just the apparent --
- 24 -- or the elevation --Α.

[WITNESS: Vissering]

1 (Court reporter interruption - multiple

- 2 speakers at the same time.)
- 3 BY MR. WARD:
- 4 Q. The apparent elevation.
- 5 A. Yes.
- 6 Q. How about whether the area was isolated or not? Its
- 7 apparent isolation?
- 8 A. Hmm. These are hard. I will answer that,
- 9 hypothetically, it could make a difference.
- 10 Q. I didn't hear your answer.
- 11 A. I would answer that, hypothetically, it could make a
- difference.
- 13 Q. That's all I wanted. How about whether it was moving
- or not, would that make a difference?
- 15 A. Yes.
- 16 Q. How about if it had flashing red lights on it, would
- 17 that make a difference?
- 18 A. Yes.
- 19 Q. How about if it made a little noise?
- 20 A. Yes.
- 21 Q. How about if there were ten of them? Would that be
- 22 more interesting and more visual impact than one?
- 23 A. Well, I mean, again, I would -- it would depend on how
- 24 they were seen. But, in theory, potentially, yes. It

[WITNESS: Vissering]

1 would be a larger scale.

- Q. Okay. Then, I just ask one change. And supposing there were nine of them, would that make a difference from ten?
- 5 A. Not necessarily.

6

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- Q. I'm not asking you the amount. I'm just saying, comparatively speaking, would the change from ten to nine, would that have as much of an impact as any of the first five? Not asking for numbers or anything, comparing the weight of the first five, and then comparing the weight of this change from ten to nine?
- 12 A. So, I think that, would it have less impact, and not saying how much less, but would it have less impact, --
- 14 Q. Well, I'm --
- 15 A. -- assuming that they were all equally visible?
- Q. Well, it would -- I'm sort of just drawing -- trying to
 draw a comparative weight. I had listed those five
 things, the "elevation", "isolation", the "motion", the
 "lights", and the "noise", and then they'd have some
 impact, you agreed with that. I think even Mr. Raphael
 would agree, some impact. And, so, I'm asking, how
 does that compare to changing from ten to nine?
 - A. Oh, you mean the other impacts, in comparison from ten to nine?

```
1 Q. Yes, in comparison to that.
```

- 2 A. I don't know how to answer that question, I have to say.
- 4 MR. WARD: That's all I had.
- 5 MR. IACOPINO: Thank you. Thank you,
- 6 Ms. Vissering. Next witnesses are from the Town. You
- 7 want to come on up?
- 8 MR. RICHARDSON: I didn't think we'd
- 9 make it.
- MR. IACOPINO: Well, we may not. You
- 11 have 45 minutes.
- MS. VISSERING: That's not bad.
- MR. IACOPINO: Okay. We have the
- witnesses from the Board of Selectmen and the Planning
- Board at the front table. With the -- the order will be
- 16 the same. Counsel for the Public, any questions for these
- 17 witnesses?
- 18 MS. MALONEY: Just a couple.
- 19 WITNESS: GORDON WEBBER
- 20 WITNESS: JOHN ROBERTSON
- 21 WITNESS: CHRISTOPHER CONDON
- 22 BY MS. MALONEY:
- 23 Q. I guess, Mr. Condon, you're here for the Planning
- Board. And, your testimony didn't relate to the visual

```
1
          impacts of the proposed Project. And, with respect to
 2
          the Town, I'm not going to ask you about the 40,000,
 3
          because I imagine there's some people from the Town
          here that are going to ask you about that. But did you
 4
 5
          hire a visual impact expert to make an analysis as to
 6
          whether or not there was any difference between the
 7
          past Project and the current Project?
 8
          (Webber) No.
     Α.
          And, did you agree with the SEC's determination in the
 9
     Q.
10
          past Project that this would have an unreasonable
11
          impact on aesthetics?
12
     Α.
          (Webber) No.
13
                         MS. MALONEY: Okay. I have nothing
14
       further.
15
                         MR. IACOPINO:
                                        The Applicant?
16
                         MR. NEEDLEMAN: No questions.
17
                         MR. IACOPINO: Justin, we skipped you.
18
                         MR. RICHARDSON: Yes. No, no. If I
19
       may?
                         MR. IACOPINO: Oh, you wanted to correct
20
21
       something.
22
                         MR. RICHARDSON: Yes, I want to make a
23
       clarification.
24
     BY MR. RICHARDSON:
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[WITNESSES: Webber ~ Robertson ~ Condon]
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Q. And, maybe Mr. Webber or one of the selectmen could turn to BOS-3, and just explain what the -- what is stated on the last line -- second to last line about Cochran Mills on the table, because there is a minor error there.
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A. (Webber) All right. The second to last line, "Cochran Mills", --

MS. MALONEY: I'm sorry, what page are

9 we on?

6

7

8

14

15

16

17

MR. WEBBER: It's BOS-3.

MR. IACOPINO: Page 166 on the bottom

12 right-hand.

MR. WEBBER: Page 166.

MS. MALONEY: Oh. Okay. All right.

CONTINUED BY THE WITNESS:

- A. (Webber) This -- well, Justin, ours -- it used to be Frameworks, and now it's Cochran Mills.
- 18 BY MR. RICHARDSON:
- 19 Q. That's right. So, is that -- is the description of the 20 "Sign Design Company" still accurate?
- A. (Webber) Oh, that. Okay. No. The Cochran Mills is a sign design company. It's not an "automotive lighting inspection company", which -- Frameworks used to be in that building and was an automotive lighting inspection

```
[WITNESSES: Webber ~ Robertson ~ Condon]
 1
          company. They sold the building to Cochran Mills.
 2
          They are a sign design company.
 3
                         MR. RICHARDSON: Okay. Thank you.
 4
                         MR. WEBBER: So, it's a slight technical
       correction, but --
 5
 6
                         MR. RICHARDSON: Yes. You know, and I
 7
       just wanted to make that on the record in case, so the
 8
       parties were aware of that.
 9
                         MR. IACOPINO:
                                        Thank you. Ms. Linowes,
10
       do you have questions for this panel?
                                              Thank you.
11
                         MS. LINOWES: I do.
12
    BY MS. LINOWES:
13
          With regard to agreements between Antrim Wind and the
14
          Town of Antrim, what are the agreements that are in
          place right now?
15
16
     Α.
          (Webber) We have a operating contract agreement and a
17
          PILOT Agreement. We have an LOI for conservation land
18
          and an LOI for $40,000 for visual impact at Gregg Lake.
19
          Okay. So, I'm sorry, what is the "operating contract"?
     Q.
20
          What is that?
21
          (Webber) I don't have it in front of me. It would be
```

{SEC NO. 2014-05} [Technical session] {04-23-15}

the Board of Selectmen and Antrim Wind.

comparable to a zoning ordinance, I think it reads

similar. Although, it's not. It's an agreement with

22

23

24

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1 Q. And, when was that signed?
```

- 2 A. (Webber) I'm not sure. Probably two --
- 3 Q. More than a year ago? I'm sorry.
- 4 A. (Webber) More than a year ago, yes.
- 5 Q. Was it during --
- 6 A. (Webber) I've been on the board for two years, and then
- 7 I was off for two years, and then I was on for three.
- 8 So, it was in between, I believe it was in between
- 9 that. So, it must have been between two and four years
- 10 ago.
- 11 Q. Okay. And, that was -- that agreement did not require
- 12 a Town vote, is that correct?
- 13 A. (Webber) That's correct.
- 14 Q. Okay. And, the PILOT Agreement, when was that
- 15 executed?
- 16 A. (Webber) I believe two years ago, approximately.
- 17 Q. After the proceeding -- or, the decision by the Site
- 18 Evaluation Committee was in early 2013, and finalized
- in mid 2013. Would it have been prior to that?
- 20 A. (Webber) Well, let me -- the answer is "I don't know".
- I don't have it in front of me. So, I don't know the
- 22 date. There was a PILOT Agreement signed probably
- 23 three or four years ago. The proceedings leading up to
- it were cause for a lawsuit. The judge found the PILOT

- Agreement to be void. So, we met again and re-signed,
- 2 basically, the same PILOT. So, the PILOT that is in
- 3 existence now I think was signed, I want to say, about
- 4 two years ago.
- Q. Okay. And, are those two agreements conditioned on the
- 6 Project going into operation? I guess --
- 7 A. (Webber) Yes.
- 8 Q. Okay. Though, the operating contract, does that
- 9 take -- is that in place prior, during the construction
- 10 phase, too? Does it cover the construction phase?
- 11 A. (Webber) Yes.
- 12 Q. And, the LOI for the 100 acres, we heard from Mr.
- 13 Kenworthy earlier today, that does go before a Town
- 14 vote?
- 15 A. (Webber) Correct.
- 16 Q. Okay. And, then, also the 40,000 would have to go for
- a Town vote or not?
- 18 A. (Webber) I think so. But I'm not positive.
- 19 Q. Okay. So, and I want to ask you this question, I don't
- 20 want anyone to take offense, it's just that it would be
- 21 useful to know. And, I've seen it elsewhere, okay?
- So, just a "yes" or "no" answer, without thinking
- anything behind it. But do any of these agreements
- that have been signed between the Board of Selectmen

- and Antrim Wind require or encourage the Board of
- 2 Selectmen to publicly support the Project?
- 3 A. (Webber) Yes.
- 4 Q. Can you tell me which one?
- 5 A. (Webber) I want to say the contract.
- 6 Q. And, is that a public document?
- 7 A. (Webber) Yes.
- 8 Q. It is. Is that something that's in the record already,
- 9 from the prior docket?
- 10 A. (Webber) Yes.
- 11 Q. Okay. So, could we verify that? And, if it's not, can
- we get a copy, if it's not?
- 13 A. (Webber) I know it's in the record.
- 14 Q. Okay.
- MR. RICHARDSON: We can produce it. I
- 16 | thought about putting it in the testimony, but I just
- 17 didn't see how I could make it relevant to the
- 18 jurisdictional issues.
- MR. IACOPINO: Am I correct in
- 20 understanding that that was attached to the original
- 21 Application as one of the appendices?
- 22 MR. RICHARDSON: I wasn't -- I don't
- 23 have knowledge of that docket, because I wasn't --
- MR. KENWORTHY: It was -- I'm sorry,

225
[WITNESSES: Webber ~ Robertson ~ Condon]

1 Justin. MR. RICHARDSON: Go ahead. 2 3 MR. KENWORTHY: It was filed in draft 4 form as part of the original Application, then later 5 supplemented with an executed copy in June of 2012. MS. LINOWES: Okay. Great. Thank you. 6 7 MR. IACOPINO: So, we probably -- you 8 probably already have it. I don't think they referred to 9 it as an "operating contract" at the time. It was just a 10 Town -- an "Agreement with the Town of Antrim" is what it 11 was referred to in that docket. 12 MS. LINOWES: That sounds familiar. 13 BY MS. LINOWES: 14 Okay. Then, I just have a couple of questions for Mr. 15 Cordon, is that how you pronounce it? 16 Α. (Webber) "Condon". 17 (Robertson) "Condon". Α. 18 Q. Con --19 (Condon) "Condon". Α. 20 "Condon". Oh, I'm sorry. Okay. In your prefiled Q. 21 testimony, you state that the Site Plan Review List has 22 not been updated to accommodate development for the 23 Project. Can you tell me what that "Site Plan Review

{SEC NO. 2014-05} [Technical session] {04-23-15}

24

List" is?

[WITNESSES: Webber ~ Robertson ~ Condon]

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A. (Condon) Not off the top of my head. But we can certainly provide that.
```

- Q. It was in your testimony. So, can you tell me conceptually what it is?
- A. (Condon) Honestly, it's so extensive, I'd have to have

 it in front of me. I mean, it has to do -- it's

 basically a rather long checklist, that has to do with

 things like setbacks, wetlands. I'm trying to think

 what else is on there. Road access, things associated

 with subdivisions, things like that.
- 11 Q. Is much of what you're talking about already detailed 12 in the operating contract?
- 13 A. (Condon) I don't have knowledge of the operating
 14 contract.
- 15 Q. So, you've never seen it?
- 16 A. (Condon) No.

22

23

24

- Q. Is there -- I am not sure if this was in your
 testimony, but I'll ask the question. Is it your sense
 that there is no method through the current town
 procedures for this Project to be considered by the
 Planning Board?
 - A. (Condon) I wouldn't say that there is "no method". I think the method would be laborious. My -- to the best of my knowledge, it would have to go site-by-site

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[WITNESSES: Webber ~ Robertson ~ Condon]
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- 1 through site plan review, through site plan --
- 2 basically, the entire checklist for each parcel
- 3 involved, and basically subject to our existing zoning
- 4 regulations.
- 5 Q. Now, you said that the Town has no wind ordinance?
- 6 A. (Condon) Correct.
- 7 Q. Although, you do have a small wind ordinance, do you
- 8 not?
- 9 A. (Webber) Large-scale wind.
- 10 A. (Condon) We have no large-scale wind ordinance.
- 11 Q. Okay. So, it is possible that the Project can be
- 12 considered?
- 13 A. (Condon) It's possible.
- 14 Q. Does the site plan review require that only one parcel
- 15 be involved?
- 16 A. (Condon) I don't know.
- 17 Q. And, presumably, there will be some variances that are
- 18 required?
- 19 A. (Condon) I would assume so, yes.
- 20 Q. Okay. And, this land is still all Rural Conservation
- 21 District?
- 22 A. (Condon) To my knowledge, yes.
- 23 Q. Okay. Then, you also state in your testimony that the
- 24 Town -- there have been three efforts to pass a wind

- ordinance in the Town, and two by the Planning Board?
- 2 A. (Condon) Yes.
- 3 Q. Were you on the Planning Board when those went
- 4 through -- were considered?
- 5 A. (Condon) I was not.
- 6 Q. Okay. So, you're new to the Planning Board?
- 7 A. (Condon) This would be my third year on the Planning
- 8 Board.
- 9 Q. Have you been elected to it before?
- 10 A. (Condon) Prior to that, no.
- 11 Q. Okay. Okay. So, then, the third time was a citizen
- 12 petition you had stated?
- 13 A. (Condon) Correct.
- 14 Q. And, who brought that citizen petition?
- 15 A. (Condon) I believe it was spearheaded by Wes Enman. I
- believe he went out and got the signatures.
- 17 Q. I'm sorry, was that an individual's name?
- 18 A. (Condon) Yes. Wesley Enman.
- 19 Q. Okay. And, now, it was reported in the Union Leader
- 20 that it was drafted largely by Eolian, is that true?
- 21 A. (Condon) I don't know who drafted it. I know Wes
- 22 submitted it.
- 23 Q. Okay. Do the other members -- other people on the
- 24 panel know?

- 1 A. (Webber) No.
- 2 A. (Robertson) No.
- 3 Q. You don't know or it was not?
- 4 A. (Robertson) Don't know.
- 5 A. (Webber) I don't know.
- 6 Q. You don't know. Okay. So, Mr. Condon, apparently, at
- 7 least according to the <u>Union Leader</u>, the Planning Board
- 8 voted not to recommend the citizen petition?
- 9 A. (Condon) That is correct.
- 10 Q. Okay. Do you know why?
- 11 A. (Condon) I think the Planning Board membership at that
- 12 time, and, again, the minutes are online, but I think
- that the membership at the time felt it was too
- 14 favorable to Eolian.
- 15 Q. So, you felt that -- are you saying that the Planning
- Board was bias?
- 17 A. (Condon) I think, in their opinion, they felt it was --
- it was too favorable to Eolian, that's all I can really
- 19 say. I happened to vote against that.
- 20 Q. Okay. So, I'm clear. Your sense today, is that the
- 21 Planning Board would be less favorable or balanced, is
- 22 that, I'm just asking for your words?
- 23 A. (Condon) I can't speak to the other members.
- MS. LINOWES: Okay. I'm all set.

230 [WITNESSES: Webber ~ Robertson ~ Condon]

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1
       Thanks.
                         MR. IACOPINO:
                                        Thank you. David?
 2
 3
                         MR. HOWE: No questions.
                         MR. IACOPINO: Okay. Ms. Schaefer, any
 4
 5
       questions?
 6
                         MS. SCHAEFER: No questions.
 7
                         MR. IACOPINO: Mr. Block?
 8
                         MR. BLOCK: Yes. In case it wasn't
 9
       asked before, I would like to request that the recent
10
       letter of intent regarding the easement be included in
11
       information supplied. Okay.
12
     BY MR. BLOCK:
13
          Also, Mr. Webber, in your testimony you talk about one
14
          of the benefits of having the SEC consider this Project
15
          is so that the "goals of new -- of renewable energy can
16
          be addressed by the Town and the State". And, you
17
          conclude at the bottom of Page 6, "It is not clear how
18
          these goals would be considered, if the Project were
19
          reviewed outside of RSA 162-H." Isn't the Town
20
          involved in a fairly major solar project right now?
21
          (Webber) No.
     Α.
22
          Is there a solar project being proposed or being
     Q.
23
          installed in the town?
24
          (Webber) Yes.
     Α.
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[WITNESSES: Webber ~ Robertson ~ Condon]

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Q. Does that solar project have anything to do with the goals stated in the Master Plan of renewable energy in town?
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- A. (Webber) I would assume so. But all the Town of Antrim is doing is leasing land to a company who's going to install and run them. So, we don't have -- we don't -- all we're doing is leasing land.
- 8 Q. And, what is the power on that project going to be used 9 for?
- 10 A. (Webber) It goes into the grid.

4

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- 11 Q. Okay. Mr. Condon, I just have a brief question here. 12 Again, on your testimony, you say "the Planning Board 13 does not have the technical expertise or resources to 14 address a project of this magnitude, nor has a Site 15 Plan Review List been updated to accommodate it." This 16 is sort of speculation. Can you envision any other 17 kind of potential development proposal that might be 18 brought to town by some entity that is -- and brought 19 to the Planning Board that would not be covered by 20 either the Board's expertise or zoning? Is it possible 21 that somebody could bring a project to town?
 - A. (Condon) I have quite a vivid imagination, but I suppose anything is possible.
 - Q. Okay. Can you speculate what the Planning Board would

[WITNESS: Linowes]

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do in that situation, if a project came to town that is
not covered by our site plan reviews or the zoning, and
you do not have in that case an entity like the SEC to
fall back on?
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- A. (Condon) I imagine we would lean heavily on consultants.
- 7 Q. Can you please repeat that?
- 8 A. (Webber) I imagine we'd lean heavily on consultants.
- 9 Q. Okay. Does that -- wouldn't that be possible to do in this situation, if the SEC were not involved?
 - A. (Condon) In theory, yes.
- MR. BLOCK: Okay. No further questions.
- 13 Thank you.

5

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11

20

- MR. IACOPINO: Okay.
- MR. WARD: I'm content.
- MR. IACOPINO: Thank you. All right. I
 guess we're done with this panel. I just want to go over
 the things that were requested of Ms. Vissering, and then
 with this panel, before we move onto the next witness.
- 21 those visual impact reports that you had provided in those

There has been a request to Ms. Vissering for a copy of

- other cases. And, I understand you're going to make an
- effort to do that and communicate through Ms. Maloney.
- And, then, for the Town, there's been a

[WITNESS: Linowes]

1 request that you provide a copy of the Site Plan Review List, and the Letter of Intent regarding the easements. 2 3 So, I think I've got all of the 4 Did you have another request than that, Mr. requests. 5 Block? 6 (Mr. Block indicating in the negative.) 7 MR. IACOPINO: Okay. We've got 25 8 The next witness up would be Ms. Linowes. Okay. minutes. The batting order is Counsel for the Public first? 9 10 MS. MALONEY: I don't have any 11 questions, actually. 12 MR. IACOPINO: Applicant. WITNESS: LISA LINOWES 13 14 MR. TAYLOR: Ms. Linowes, now I know you may have covered some of these things -- Is it not on? 15 16 MR. PATNAUDE: Red light good. 17 MR. TAYLOR: I know you may have covered 18 some of these things in prior dockets, but I hope you'll 19 indulge me some foundational questions. 20 BY MR. TAYLOR: 21 First, what is your educational background? 22 I have a degree in Software Science and a Master's 23 degree in Business Administration, MBA.

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And, could you -- well, I guess let me ask you first.

24

Q.

[WITNESS: Linowes]

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Did you get your MBA directly after getting your degree
in Computer Science?
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- 3 A. I did not.
- 4 Q. Could you describe your professional background for me?
- 5 A. How far back do I go? I worked a number of years as a
- 6 software engineer, went into sales. And, then,
- 7 eventually started my own company, where I -- we
- 8 developed software products in the CAD industry. And,
- 9 then, after that, I am now involved in the energy
- 10 issues.
- 11 Q. Okay. And, you said in the -- "software for the CAD
- industry"?
- 13 A. Correct.
- 14 Q. Okay. Just for the record, what is the acronym "CAD"?
- 15 A. Oh, Commuter-Added Design. I'm sorry.
- 16 Q. And, when you say you're "involved in energy issues"
- now, when did you first become involved in energy
- 18 issues?
- 19 A. In 2004.
- 20 Q. Okay. And, what was your involvement in 2004?
- 21 A. It was related to a wind energy facility that was
- 22 proposed in the town that I live in now. I wasn't
- living there at the time. And, as I became involved
- 24 with some of the issues related to wind energy siting,

[WITNESS: Linowes]

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and then, from that, it grew into a much more extensive involvement.
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- 3 Q. So, given that you didn't -- what town?
- 4 A. Lyman, New Hampshire.
- Q. Lyman. And, given that you weren't living there at the time, how did you become involved in the project?
- A. I own property in the town. And, I had just purchased it, two years prior, I had just purchased an old farm that we were going to be moving to. I was living in Windham, New Hampshire, at the time.
- 11 Q. And, what role did you play in that docket or in -12 with respect to that project?
- 13 A. In that case, the applicant, which was First Wind, was
 14 seeking to erect a met tower in the town, and they
 15 needed a variance. There was a maximum height limit in
 16 the town for all structures, including towers, of
 17 35 feet. And, this was going to be 150 feet, I
 18 believe, in height. So, they needed a variance. And,
 19 I became -- we became engaged in that process.
 - Q. I assume you opposed the met tower?

20

A. (Nodding in the affirmative) And, eventually was —
they could not reach the — they could not make the
arguments for a variance, need them and get an
approval.

[WITNESS: Linowes]

- 1 Q. And, do you presently live in Lyman?
- 2 A. I do.
- 3 Q. And, I'll confess I'm not a native of New Hampshire.
- So, my geography isn't great. Where is Lyman with
- 5 respect to Antrim?
- 6 A. It's about two hours north. I am located -- I live
- 7 just outside of Littleton, New Hampshire, which is two
- 8 hours north of here.
- 9 Q. Uh-huh.
- 10 A. And, Antrim is west. So, I'm on the west side of the
- 11 state as well.
- 12 Q. Okay. And, is Windaction also based out of Lyman?
- 13 A. Correct.
- 14 Q. When did Windaction start as an entity?
- 15 A. As an entity, in 2006.
- 16 Q. And, you qualified that a bit. Did it exist in some
- other form before that?
- 18 A. No. I was involved with another organization called
- "National Wind Watch", helped found that organization
- in 2005. And, then went onto form Windaction.
- 21 Q. Is Windaction a nonprofit organization?
- 22 A. It is not. Well, let me qualify that. It is not a
- 23 non -- a 501(c)(3) under the IRS, okay? But it is
- 24 certainly nonprofit.

[WITNESS: Linowes]

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Q. Where does -- where does Windaction's funding come from then?
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- 3 A. Donations.
- 4 Q. Donations?
- A. To the extent there are any. Donations from people who share our thoughts, share our concerns, take advantage of the information we put out there, choose if they choose to give. It's like any other entity that operates on donations. We're not Koch-funded, Koch brother-funded, in case that was coming.
- Q. Well, I wasn't going to ask if you were. But thanks for clarifying that. So, do you not draw a salary?
- 13 A. I do not.
- Q. Are you paid at all in connection with your efforts for Windaction?
- 16 A. On occasion, if I'm asked to speak, my expenses may be
 17 covered. But, generally not. I am not paid -- I do
 18 not accept money to do what I do.
- 19 Q. About how much do you get in donations per year?
- 20 A. It varies year-to-year. Very little.
- 21 Q. And, are these from individuals or from organizations?
- 22 A. Generally, from individuals. If we were a 501(c)(3),
- we may see donations from organizations. But,
- generally, they're from individuals.

[WITNESS: Linowes]

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Q. These are people in New Hampshire or from other locations?
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- 3 A. All over, including New Hampshire.
- Q. Did anyone assist you when you were preparing your testimony?
- 6 A. No.
- Q. Did you share your testimony with anyone before filing it?
- 9 A. I did not.
- 10 Q. What did you review when you were preparing your testimony?
- 12 A. I reviewed the prior docket, in particular, the

 13 transcripts, the Application that was submitted. I

 14 matched -- I was, as you can see, I was looking at the

 15 testimony that Mr. Kenworthy and Mr. Raphael prepared

 16 and matched it against what the prior docket had said.

 17 And, I looked back to see what other things Mr. Raphael

 18 had said in other dockets.
- Q. In your testimony, on Page 2 -- or, I'm sorry, Page 3,
 Lines 14 to 15 -- 13 to 15, actually, you say that your
 "testimony explores four key elements of the
 application in determining whether the proposed project
 is sufficiently different to warrant a new review by
 the Committee."

differences versus the similarities.

[WITNESS: Linowes]

1 A. Uh-huh.

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- 2 Q. Where did the term "sufficiently different" come from?
- A. I don't know. It may have been used, I mean, any of
 the words "substantially different", it was not -- it
 was not a technical term -- not a legal term. It was
 not a term to mean -- it was trying to evaluate what -how much of a difference there was between the prior
 Project and the current one, and that identified the
 - Q. In your -- in your petition to intervene -- actually,

 I'll get back to that later. Getting back to the four
 elements that are part of your testimony here, you say
 that they include "Project layout, Aesthetics, Noise,

 Pilot and Other Mitigation", is that collect?
- 15 A. That's correct.
- Q. Now, earlier you had said that your educational
 background is in Software Science, and you have an MBA.
 Do you have any sort of landscape engineering
 backgrounds?
- 20 A. No, I am -- no.
- Q. Do you have any sort of environmental engineering backgrounds?
- 23 A. I served on the planning board for three years,
 24 conservation commission, in both the Towns of Lyman and

[WITNESS: Linowes]

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the Town of Windham. I have served as a board of
director member in the New Hampshire Association of
Conservation Commissions. I've been involved in
environmental issues for a long time.
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- 5 Q. But not specifically any engineering experience, either
 6 in training or professional experience?
- 7 A. Only what I did as a volunteer.
- Q. Okay. Do you have any educational or professional experience in preparing visual impact analyses?
- 10 A. No.
- 11 Q. Do you have any professional or educational experience 12 in sound engineering?
- 13 A. I have been working closely -- no, not educational.

 14 I've been working closely with acousticians for eight

 15 years, particularly on noise produced by wind turbines.
- Q. And, when you say you've "worked closely with acousticians", what does that mean? You've retained consultants?
- 19 A. No. I have -- no, I haven't. I've worked closely with
 20 them. It's not a situation where I have to pay them to
 21 work with them. We have a shared relationship.
- Q. Could you elaborate on that, some of the things? What would your "shared relationship" with an acoustician look like?

[WITNESS: Linowes]

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A. We've just worked closely with at least four
acousticians in the business. And, all -- and, there's
been a lot of information that has been developed over
the last ten years measuring the sound emitted from
turbines, and evaluating that sound. And, so, I know a
lot about wind energy, they know a lot about sound, and
we work together.
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- Q. Have you consulted with an acoustician in regards to the present docket?
- A. Only in this -- I did actually ask -- okay, to your other question, "did I consult anyone?" I did ask my colleagues what they -- if they knew what the sound power level was coming out of the Siemens turbine. As it turns out, I found it on my own.
- 15 Q. Who did you consult with?
- 16 A. Rick James, Rob Rand, and Steven Ambrose.
- 17 Q. I'm sorry, Steven Ambrose?
- 18 A. Correct.

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- Q. Did they provide you with any information that you utilized in putting your testimony together?
- A. No. At the time -- I had already found the docket in

 Minnesota that I referenced where they -- where it

 states that the sound power level was 107.5. Which,

 apparently, Mr. Kenworthy said it was "106". So, they

[WITNESS: Linowes]

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added in the 1.5. Not "they", whoever put that testimony together added in the 1.5.
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- Q. Okay. And, that was taken from another application in another docket, correct?
- 5 A. Correct.

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- Q. Okay. But you haven't reviewed any documents relative to the turbines in this case, correct?
- 8 A. I guess I -- you did ask me that. I did look up the
 9 Siemens turbine. I did look up the documentation on
 10 that, the manufacturer's documentation on the Siemens.
 - Q. Right. But the specific turbines in this case, that information hasn't been provided yet, correct?
- 13 A. Has already been provided?
- Q. Has not. You have not reviewed a sound report or any sort of information relative to sound in this case?

 Your conclusions in your -- sorry, let me -- I'm asking you a lot of questions there. So, I'll make it simple.

 Your conclusions in this testimony are based on the information from the Minnesota docket, correct?
 - A. Yes. And, I did -- I did Google Siemens to find their manufacturing information, the manufacturer's information on this particular model. I was looking for the size of it and other things. You know, you asked me "what documents", I don't -- you know, when

[WITNESS: Linowes]

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1 you're asking, I may remember them as I go through.
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- 2 But I don't remember what else I might have accessed.
- Q. Does Windaction oppose utility-scale wind power generation as a general matter?
- 5 A. We're involved in the siting concerns about it, related to it.
- 7 Q. Siting only?
- 8 A. Siting, and also the costs related to it, and the policies that drive wind energy and renewable energy.
- 10 Q. Have you ever -- has Windaction ever supported a wind power project?
- 12 Do we publicly go out and support projects? No, we Α. 13 only engage in the siting issues and the policy issues. 14 So, -- I've been asked that question before. And, in 15 general, like the applicants do a very good job of 16 advocating for their own projects, and there is no need 17 for me to go out and do that. So, we don't -- we have 18 enough on our plate to engage on just the siting 19 concerns. We're not going to take on projects where 20 the applicant is fully capable of advocating for 21 himself.
- Q. So, you say that Windaction's interested only in the siting issues?
- 24 A. And the costs.

____[WITNESS: Linowes]

- 1 Q. I'm sorry?
- 2 A. And the costs.
- Q. Okay. You say in your testimony that you're a

 "principal and a contributor" to something called the
- 5 "MasterResource blog"?
- 6 A. Correct.
- 7 Q. And, that bills itself as a "free market energy blog", 8 correct?
- 9 A. That's true.
- 10 Q. What does that mean?
- 11 A. You know what, I mainly participate on MasterResource,
- because there are a lot of Congressional members that
- go out to MasterResource. So, it widens my -- that,
- when I write my essays, I have a wider readership, and
- 15 I'm able to reach people that are trying to understand
- all sides of the issue. And, that's mainly why I'm
- 17 there.
- 18 Q. And, so, your essays that would be posted on that
- website are related to siting issues?
- 20 A. And policy-related issues. So, in that case, you'll
- see a lot about the Production Tax Credit and subsidies
- 22 that are driving renewable energy, and the costs
- associated with it.
- 24 Q. So, is it fair to say that you have a philosophical

[WITNESS: Linowes]

opposition to wind energy, to the extent it uses tax credits or subsidies, things along those lines?

- A. I don't put a value judgment on it. I'm talking -- I mean, so, we're looking for a cost/benefit analysis there. Does wind energy produce enough to cover its cost to taxpayers? Is that a philosophical question? I don't think that's a philosophical question. And, that's what I talk about. I talk about the costs associated with wind energy, the impacts associated with wind energy, and try to broaden -- or, rather balance the debate surrounding wind energy.
- Q. So, what specifically would your opposition to the Production Tax Credit be?
- A. I write about it a lot. The bottom line is, we have an industry that has been receiving a substantial subsidy for 23 years. And, every year purports to say "we'll soon be off this Production Tax Credit", but every year advocates for it to be continued.
- 19 Q. Okay.

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- 20 A. And, so, I talk about the cost relative to the benefit.
- Q. You write that you're a "technical advisor" to a documentary called "Windfall"?
- 23 A. Correct.
- Q. What did you do in your role as "technical advisor"?

[WITNESS: Linowesl

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    Α.
          Initially, I was contacted by the director to appear in
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          the film, to talk about the process. But which, in
 3
          that time -- at that time, the film itself, it talks
          about how a community responded when a company like
 4
 5
          Antrim Wind would go in, and it would arrive at the
 6
          town and look to site a project. So, we spent a lot of
 7
          time talking about that process. And, then, as it
          turned out, it was better that I be on the outside
 8
 9
          talking and advising her, so that she could best
10
          understand what the process was. And, it was -- and, I
11
          basically answered all the questions having to do with
          wind energy and answered all the questions pertaining
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13
          to siting that I could. And, she was getting a lot of
14
          information from other sources, and I just clarified
15
          whatever confusion she may have had. And, then, when
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          the film was released, I went around the parts of the
17
          country with her. And, so, the direct -- so, the film
18
          will be shown, the director would be there, I would be
19
          there, and we would answer questions together, she
20
          about the film, I would answer about the policies and
21
          the issues.
22
          Is that a film that takes a favorable view of wind
     Q.
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energy project siting?

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I think if you were to ask the director, she said she Α.

[WITNESS: Linowes]

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did not -- she did not set out to say one thing or the other. It was more about the experience of what was
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- going on with small communities.
- 4 Q. But, if I were to watch the film, would I feel that it
- 5 took a favorable or left one with a favorable
- 6 impression of wind energy projects?
- 7 A. Would you say that if you saw the movie "Gasland"?
- 8 Q. I haven't seen the movie "Gasland".
- 9 A. It was --
- 10 Q. I mean, it's just -- it's a question, it was a "yes" or
- "no" question.
- 12 A. It was a documentary to talk about what happened in one
- community.
- 14 Q. In your petition to intervene in Docket 2012-01, you
- 15 stated that "subscribers to Industrial Windaction have
- a strong interest in ensuring wind energy proposals are
- considered in a deliberate and comprehensive manner,
- with a keen focus on the impacts and costs of such
- 19 development."
- 20 A. Right.
- 21 Q. Is that still the case?
- 22 A. Absolutely.
- 23 Q. Okay. Do you think that the Site Evaluation Committee
- is capable of providing such a review?

[WITNESS: Linowes]

- 1 A. They have taken a -- I don't know. I don't know how to answer that question.
 - Q. They're capable or they're not. Do you feel that they're capable of providing the review that your constituents seek out and demand?
- 6 I think that the quality of that review is very Α. 7 much dependent on the people who intervene in the process. So, if no one intervenes, I'm not sure if 8 9 that's a quality review, because it could be a very 10 one-sided review. If multiple people intervene, with 11 different perspectives, it would be a more robust 12 review, I think. But, I think, in general, I think 13 that, if everyone who intervened was in favor of the 14 project or supporting the project, I don't know if you 15 would get that. I think it's very -- this is a 16 Committee that makes determinations based on the 17 evidence in the record. And, if the evidence is all 18 one-sided, I don't know if you would get that.
- 19 Q. Well, you intervened in the prior docket?
- 20 A. I did.

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- Q. Did you feel that that provided a review in a
 "deliberate and comprehensive manner, with a keen focus
 on the impacts and costs of development"?
- 24 A. I worked very hard to bring up the issues on the

[WITNESS: Linowes]

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impacts and the costs. So, I would like to think that

contributed to the process.

- Q. But the process, you said it depends on who intervenes?
- A. Right. And, I was one of the intervenors. If I didn't intervene, is it possible that -- I mean, it's possible that that had an effect, that would have a different effect. I don't know. But that's why I intervened.
- 8 Q. Well, you've intervened in this case?
- 9 A. I did intervene in this.
- 10 Q. Right.

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- 11 A. And, in each case, the Committee, they granted me

 12 intervenorship -- my petition, because I'm -- in the

 13 interest of justice. So, they perhaps see that I might

 14 bring value to the process.
 - Q. So, given that, your involvement in the process now, do you think that the SEC is capable of providing the review that you described in your petition from the previous docket?
 - A. I don't have a sense of ego like that. I'm only -- I'm stating very generically that the Committee has to rely on the information that's in the record. And, the information in the record is relying on the types of people, and the people that intervene, okay? So, that's my reason, I gave my reason for why I

[WITNESS: Linowes]

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intervened, because I think I can contribute to that

process. But do I think that they could -- now to your

question, will it be a more deliberate process? If you

could repeat your question? Sorry.
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- Q. Sure. I'll go back to the beginning. In your prior petition, you stated that "your subscribers have a strong interest ensuring wind energy proposals" --
- 8 A. Right.

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- 9 Q. -- "are considered in a deliberate and comprehensive

 10 manner, with a keen focus on the impacts and costs of

 11 such development." My question to you is a simple one.

 12 Is the Site Evaluation Committee capable of providing

 13 that kind of review?
 - A. I answered that question. Okay, I answered that question, it -- the Committee is absolutely capable, if the information is in the record.
- 17 Q. Okay.
- 18 A. And, that's all they can rely on.
- Q. All right. Now, have you read the testimony of the Antrim Planning Board and the Board of Selectmen?
- 21 A. I did.
- Q. Having read that testimony and having heard the
 testimony of representatives of the Town here today, do
 you think that the Town is capable of providing the

[WITNESS: Linowes]

I think that the Town is fully capable of it. Α. that the -- Antrim, what I have seen over the last X number of years, is a very dynamic, active population of people. They have opinions, very strong opinions. And, there's no question that, if this process were to be conducted by the Planning Board and the Zoning Board of Adjustment, that the Town, it -- it absolutely could handle it.

kind of review that you seek out for your constituents?

- 10 Q. Okay. So, a superior process to the Site Evaluation
 11 Committee?
 - A. No. I didn't say that. You asked me if they could handle it, and they could handle it. And, I think, if it was a situation where you had a disengaged population, the people did not have a they didn't care, I mean, they were largely divorced from the area and weren't that were not paying attention to the various impacts that can arise from the project being built, then, I would have concerns. And, I'd say "okay, that project really should not be" "it should be reviewed by another party", because it may not get a full review. But Audubon is very active in this process, and I'm sure it would be very active if it were going through the Antrim process.

[WITNESS: Linowes]

1 Q. So, just to be clear, you have a better s

- Q. So, just to be clear, you have a better sense for what the Planning Board is capable of than the Planning Board itself?
- 4 I'm talking about the people of Antrim. The people of Α. 5 Antrim, ultimately, I mean, they are very active, and the boards in the Town are responsive to that. So, I 6 don't think there's an issue. But, you know, this 7 Project -- I think the Project is essentially the same 8 9 as the prior Project. If you go to the Site Evaluation 10 Committee, why would it be a different outcome? 11 all I'm saying. And, that's really the argument that's 12 put forward in my testimony. It's substantially the 13 same, will go through a very -- you weren't part of the 14 original process, Mr. Kenworthy was, it was a very long 15 process, days and days. And, they came to an outcome. 16 And, the Committee came --
- 17 (Multiple parties speaking at the same time.)
- 19 BY MR. TAYLOR:

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- 20 Q. Let me ask you this.
- 21 A. -- we don't want a repeat of that.
- Q. Given, I guess, the mission of Windaction -- so, you're not a resident of Antrim?
- 24 A. I am not.

[WITNESS: Linowes]

- 1 Q. Nor is Windaction.
- 2 A. Right.

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- Q. So, given the mission of the organization, what is your interest, in this jurisdictional docket, whether the SEC takes jurisdiction or whether the Town process is the one that's used, what is Windaction's interest
- 7 specifically in the result of that?
 - A. Well, I certainly would not engage, if it was being handled by the Town of Antrim. But I'm a resident of the State of New Hampshire. And, you know, I think that I would engage. I have been involved with other wind projects that have gone through the process.
 - Q. But I guess my question is, what is Windaction's interest specifically in the result of this docket, the jurisdictional docket, whether the SEC takes jurisdiction or that the Town handles the Project? For Windaction's constituents, what is your interest?
 - A. Well, obviously, I know the Project pretty well. I went through the very laborious process that went through the Site Evaluation Committee. And, I think I could be useful.
- 22 Q. So, do you advocate for the SEC taking jurisdiction?
- 23 A. No.
- 24 Q. But you just said you "wouldn't engage if Antrim

[WITNESS: Linowes]

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          was" --
          No. You asked me about why I'm engaged in the
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     Α.
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          jurisdictional question, and that's why I'm here. I
          think that I want to -- I wanted to make the point that
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          this Project is not any different from the prior
 6
          Project.
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          And, just to be clear -- well, when you said that you
     Q.
 8
          put your testimony in, it was based on the prior docket
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          and testimony put in by Mr. Kenworthy and Mr. Raphael?
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          (Nodding in the affirmative).
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          So, with respect to the --
     Ο.
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                         MR. IACOPINO: Mr. Taylor, it's five --
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       it's six past 4:00. Do you have much longer to go?
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                         MR. TAYLOR: Five, ten minutes.
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                         MR. IACOPINO: You know, I mean, we're
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       probably -- I know people in the room have to go somewhere
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       else, one of them is the guy sitting next to you.
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                         MR. TAYLOR: No, no, I understand that.
19
       I'll wrap it up.
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                         MR. IACOPINO: But I don't mean to -- I
21
       mean, I'm just saying, you know, it sounds like you're
22
       about to go to another area, this may be a good place to
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       stop. And, we'll schedule another day, since we do have
24
       other witnesses anyway.
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[WITNESS: Linowes]

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                         MR. TAYLOR: If I can resume my
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       discussion with Ms. Linowes at the next session, then I'm
 3
       fine breaking now.
 4
                         MR. IACOPINO: Yes. That's fine.
                                                            Ι
 5
       mean, we would expect that all the parties would be
 6
      present.
 7
                         MR. TAYLOR: Okay. Then, --
 8
                         MR. IACOPINO: We're just going to --
       we're going to have to come up with a date.
 9
10
                         MR. TAYLOR: Then, I'm fine with that.
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                         MR. IACOPINO: Okay. All right. Well,
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       why don't we break now then, because I do know that the
13
      most important person in the room has a place to be as
14
       well.
15
                         (Court reporter raising his hand.)
16
                         MR. IACOPINO: So, we will adjourn for
17
       today.
                         (Whereupon the technical session was
18
19
                         adjourned at 4:07 p.m., and the
20
                         technical session to resume on May 4,
21
                         2015, commencing at 9:00 a.m.)
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