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STATE OF NEW HAMPSHIRE
SITE EVALUATION COMMITTEE

September 18, 2018 - 9:36 a.m. DAY 4
49 Donovan Street Morning Session ONLY
Concord, New Hampshire

{Electronically filed with SEC 10-01-18}

IN RE: SEC DOCKET NO. 2015-04
Application of Public Service
Company of New Hampshire, d/b/a
Eversource Energy, for a
Certificate of Site and
Facility.
(Adjudicative Hearing)

PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:

| | |
|----------------------------|-----------------------------|
| Patricia Weathersby | Public Member |
| (Presiding Officer) | |
| David Shulock, Esq. | Public Utilities Commission |
| Elizabeth Muzzey, Dir. | Div. of Historic Resources |
| Charles Schmidt, Admin. | Dept. of Transportation |
| Christopher Way, Dep. Dir. | Div. of Economic Dev. |
| Michael Fitzgerald, Dir. | Dept. of Env. Services |
| Susan Duprey | Public Member |

ALSO PRESENT FOR THE SEC:

Michael J. Iacopino, Esq., Counsel for SEC
(Brennan, Lenehan, Iacopino & Hickey)
Pamela G. Monroe, SEC Administrator

(No Appearances Taken)

COURT REPORTER: Susan J. Robidas, LCR No. 44

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I N D E X

WITNESS: ROBERT D. ANDREW

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(NOTE: EXHIBITS REFERRED TO WERE PREMARKED)

P R O C E E D I N G S

1
2
3 PRESIDING OFFICER WEATHERSBY: Good
4 morning, all. Welcome to Day 4 of our
5 hearings. I thank you all for your patience
6 while we worked through a slight issue with the
7 stenography machine. Despite us thinking that
8 perhaps the parties to this are the most
9 important people, or their attorneys, or even
10 the Committee, the most important people here
11 really is the stenographer. As Chairman
12 Honigberg has said, "If it's not on the record,
13 it's as if it didn't exist."

14 So, without further ado, we'll
15 proceed. And Mr. Andrew will be
16 cross-examined by the Town of Durham,
17 Mr. Patch. You may proceed. Oh, you need to
18 be sworn in. Sorry. Attorney Needleman --
19 oh, the court reporter swears him in. That's
20 right. Sorry.

21 (WHEREUPON, ROBERT D. ANDREW was duly
22 sworn and cautioned by the Court
23 Reporter.)
24

1 DIRECT EXAMINATION

2 BY MR. NEEDLEMAN:

3 Q. Would you please state your name and business
4 position for record.

5 A. Yes. Robert Andrew. Call me "Bob." I go by
6 that. And I'm director of systems solutions
7 for Eversource Energy.

8 Q. And you have three pieces of testimony in
9 front of you?

10 A. I do.

11 Q. The first one should be Exhibit 3, which is
12 your April 12, 2016 prefiled testimony; the
13 second should be Exhibit 70, which is your
14 amended prefiled testimony from March 29,
15 2017; and the third should be Exhibit 139,
16 which is your supplemental prefiled testimony
17 from January 27, 2018. Do you have all
18 those?

19 A. I have all three, yes.

20 Q. I'm sorry. July of 2018. You do have all of
21 those?

22 A. Yes.

23 Q. And do you have any changes or corrections to
24 any of those pieces of testimony?

1 A. No, I do not.

2 Q. Do you adopt and swear to each piece of
3 testimony today?

4 A. Yes, I do.

5 MR. NEEDLEMAN: Okay. Thank you.

6 CROSS-EXAMINATION

7 BY MR. PATCH:

8 Q. Good morning, Mr. Andrew.

9 A. Good morning.

10 Q. My name is Doug Patch. I am counsel for the
11 Town of Durham and University of New
12 Hampshire. I'm going to start with
13 Exhibit 3, which is actually -- hold on one
14 second here -- which I believe is your
15 original testimony. And I'm going to look
16 at -- and I would ask you to look at Lines 3
17 to 19 on Page 3. And it appears from your
18 testimony -- and you've been referred to a
19 number of times in this proceeding already,
20 that you are quite familiar with the ISO
21 process that was used to review the
22 alternative ways to address the need for
23 reliability improvements in the Seacoast
24 Region. Is that fair to say?

1 A. That's fair, yes.

2 Q. And did the ISO identify the possible
3 solutions, or were they suggested by
4 Eversource?

5 A. It's a combination effort. There is a study
6 team that's put together, and it's a
7 combination of the people that are there.
8 Some are suggested. Some have been ideas and
9 concepts that have been around for a long
10 time and that everybody on the team is aware
11 of. Others are just ideas that are brought
12 forward, and people are then asked to go
13 check the feasibility.

14 Q. So in this particular case, is there anything
15 that you can point to about who went to who
16 first?

17 A. No, not specifically. No.

18 Q. And how does the ISO evaluate what is the
19 best overall option? What criteria do they
20 use when they're doing that evaluation?

21 A. Well, first, there are -- typically they like
22 to get multiple options on the table,
23 different ways to solve the needs that are
24 identified in the needs assessment. They

1 want at least a minimum of two to look at in
2 depth. I believe in this case there
3 initially were four options that were put on
4 the table and studied to see if they met the
5 reliability criteria, and then to get costs,
6 you know, rough cost figures. From that
7 information, typically they will filter down
8 to two or three and then drill in depth into
9 those options.

10 Q. Mr. Quinlan, in his prefiled testimony,
11 Exhibit 2, Page 4, Line 14, but then also in
12 his oral testimony to this Committee, said
13 that the way that the ISO looks at it is,
14 quote, unquote, whether or not the Project
15 is, quote, unquote, the lowest cost and best
16 overall option, end quote. Is that fair to
17 say you think?

18 A. Yeah. Well, cost is a major consideration,
19 you know, in anything we do, no matter what.
20 Generally speaking, to be actively considered
21 in the solution process, we have to have done
22 studies that show it is a solution, that it
23 works, that it meets and addresses all the
24 needs. If it doesn't meet and address all

1 the needs, it falls off the table very
2 quickly. Then we start to take a look at the
3 solution. And I guess, really, costs are a
4 big factor, you know, operating capabilities
5 of it. There are numerous other factors that
6 can get drawn into the decision. And the
7 factors that the ISO does consider are
8 typically enumerated in the solution study
9 and discussed at the PAC when they are
10 presenting what we call the "preferred
11 solution."

12 Q. Do they have standard criteria that are
13 listed in a tariff or somewhere else that
14 they use to evaluate projects?

15 A. Well, I mean, beyond meeting the reliability
16 needs of the system, the 10-year planning
17 horizon, beyond cost being a major factor,
18 then they tend to take a look at it kind of
19 on a case-by-case basis. Sometimes one
20 solution will give you some extra benefits in
21 another area of the system, and they will
22 point that out and say this was a factor in
23 our decision.

24 Q. So it sounds like the answer to my question

1 is, no, there's nothing in the tariffs that
2 list the criteria they have to use.

3 A. To my knowledge, there's no specific list of
4 items that they must look at each and every
5 time, no.

6 Q. In your April 2016 prefiled testimony,
7 Exhibit 3, Page 3, Lines 27 to 28, you said
8 that the electric transmission system serving
9 the Seacoast Region was putting the
10 reliability of the system serving that region
11 at risk; correct?

12 A. Correct.

13 Q. And you said that it was susceptible -- a
14 little higher on that page, Lines 15 to 16,
15 "susceptible to a number of criteria
16 violations"; correct?

17 A. Yes.

18 Q. And you said that the risk of system
19 overloads could lead to potential power
20 outages in the Seacoast Region and
21 surrounding area. That's Lines 26 to 28.

22 A. Correct.

23 Q. You also said, on the next page, Page 5,
24 Lines 6 to 8, that the criteria violations

1 need to be addressed to avoid risk of
2 equipment damage and line and power outages
3 and threats to public safety; correct?

4 A. Correct.

5 Q. And then in your testimony on Exhibit 5,
6 Lines 12 to 13 on Page 5, you said two
7 transmission alternatives were developed to
8 meet the Seacoast Region needs; correct?

9 A. Correct.

10 Q. And one was the suite of projects that you've
11 discussed in your testimony, and others have
12 as well, and the other was the Gosling Road
13 transformer. Those were the two that it came
14 down to, essentially; correct?

15 A. Well, the Gosling Road alternative is also a
16 suite of projects. It's not simply a
17 transformer.

18 Q. Okay.

19 A. There are two suites that both address the
20 area needs.

21 Q. Now, when he testified earlier in this
22 proceeding, Mr. Quinlan said the Gosling Road
23 option was, quote, unquote, technically
24 inferior. Mr. Bowes said that it was, quote,

1 unquote, gold-plated. So what do you think?

2 A. They're both right. The Gosling Road
3 alternative works. The ISO solution report
4 shows that it works. It's far more
5 expensive; hence, I think Mr. Bowes' "gold
6 plating" comment. It provides far more
7 capacity than the system needs; hence, maybe
8 the "gold plating" alternative in terms of
9 that. And so with those factors involved, it
10 was not the chosen alternative.

11 Q. Mr. Quinlan, in his testimony, identified the
12 suite, the alternative to the one that was
13 chosen, identified the suite as, quote, the
14 Madbury to Portsmouth suite of projects. Do
15 you think that's accurate? And I can point
16 you to where he said that in his testimony.
17 You look a little perplexed?

18 A. Well, yeah, I don't exactly understand your
19 question.

20 Q. Well, I haven't gotten to the question yet.
21 But I just wanted to give you that
22 background, first of all. It's on Page 2 of
23 Mr. Quinlan's prefiled testimony, which is
24 marked as Exhibit 2, and it's Page 4, Lines

1 12 to 13. I think I'm in the wrong exhibit
2 there. But if you would just accept, subject
3 to check so we can keep moving, he did
4 identify that suite as "Madbury to Portsmouth
5 suite of projects," would you agree with
6 that, or do you think there's a better way to
7 characterize that?

8 A. I guess can you give me the comment again
9 then?

10 Q. Mr. Quinlan identified the suite that was
11 chosen, the 10-project suite that involves
12 SRP, as the, quote, Madbury to Portsmouth
13 suite of projects, end quote. Would you
14 agree with that characterization?

15 A. The suite of projects includes the Madbury to
16 Portsmouth line, the SRP line. So, sure, I
17 guess I agree with that.

18 Q. So I'm going to ask you to look at -- there's
19 an exhibit, Newington Exhibit 1-7, which is
20 a -- it looks like it's a PowerPoint of the
21 NH/Vermont Transmission System Solutions
22 Study Update, January 18, 2012. I'm looking
23 at Page 5, which I have up here on the
24 screen. And that has a list of the projects

1 included in Alternative 2, the one that was
2 chosen. And on the right, for example, it
3 has projects such as Scobie Pond to Chester,
4 the 115kV line. Is that one of the projects
5 in the suite?

6 A. Yes, I believe it is.

7 Q. And it has Chester Substation. Is that one
8 of the projects in the suite?

9 A. Yes, I believe so.

10 Q. And it has Scobie Substation, fair to say?

11 A. Yeah, terminal upgrades. Yes.

12 Q. And then Scobie Pond to Kingston Tap?

13 A. Hmm-hmm.

14 Q. Now, none of those are in the area between
15 Madbury and Portsmouth, are they?

16 A. No, I guess they're not.

17 Q. You indicated in Exhibit 3, Page 5, Lines 25
18 to 26, that the projects in the suite are
19 dependent on each other to solve a criteria
20 violation; is that fair to say?

21 A. Yes. Solve all of them, yes.

22 Q. And what do you mean when you say they're
23 "dependent on each other"?

24 A. Well, to address all of the identified

1 problems in the area, you need to implement
2 all of the projects.

3 Q. And "the area" here being what?

4 A. Seacoast area.

5 Q. What are the boundaries of the Seacoast area?

6 A. Electrically speaking, probably from
7 Deerfield, where lines head eastward from
8 Scobie, where lines head eastward to the
9 Maine border and to the ocean.

10 Q. And where is Scobie?

11 A. Londonderry.

12 Q. Now, Mr. Quinlan had his testimony before
13 this Committee last week and said that the
14 SRP is, quote, the linchpin of the total
15 package, end quote. Do you agree with that?

16 A. I do.

17 Q. So if that is correct, then could you explain
18 to the Committee why you would go ahead and
19 spend what I understand is \$50 million on the
20 other projects in the suite before this one
21 was approved by this Committee?

22 A. When scopes of work come out of ISO-New
23 England's studies, we proceed with all of the
24 projects that are there. In fact, if you

1 look at this, the Seacoast is just a sub-area
2 of the New Hampshire/Vermont study as a
3 whole. I believe yesterday we had an
4 exhibit, Applicant's 196, which was a page
5 from the ISO-New England Regional System
6 Project List. And that page lists
7 approximately 40 projects which were the
8 outcome of the study, ranging from Vermont to
9 Northern New Hampshire, Central New
10 Hampshire, Western New Hampshire, and one
11 subset here on the Seacoast. So, once the
12 study is done and the projects are on the
13 Regional System project list, we have an
14 obligation to move forward with these
15 projects and build them.

16 Q. So of the other projects on that list, the 40
17 you just mentioned, how many required state
18 approval first before they could be built?

19 A. I don't know exactly. I believe that this is
20 the only one, subject to check.

21 Q. So, one out of 40.

22 A. Correct.

23 Q. In your supplemental testimony, Exhibit 139,
24 Page 3, Lines 18 to 19, you indicate that

1 other reliability projects that were part of
2 the same suite of projects as SRP have
3 already been constructed; correct?

4 A. That's correct.

5 Q. And out of the 10, how many?

6 A. Ten in the Seacoast area?

7 Q. In the Alternative 2.

8 A. Well, there are three -- by the Regional
9 System project list, there are three that
10 involve this scope of work: The work in
11 Portsmouth, the work at Madbury, and the line
12 connecting the two. So, three remain.

13 Q. I'm sorry. Three what?

14 A. Three remain.

15 Q. Three remain. So, seven have been built.

16 A. Correct.

17 Q. And we've heard that the cost of those seven
18 is \$50 million; correct?

19 A. Approximately, yeah.

20 Q. Approximately. And you indicated in that
21 same testimony, Exhibit 39 [sic], Page 3,
22 Lines 19 to 20, that as a result of the other
23 projects in the suite being constructed, the
24 reliability of the Seacoast area improved;

1 correct?

2 A. Sure.

3 Q. Now, mr. Quinlan said that the total cost for
4 the whole suite was about \$135 million,
5 obviously estimated at this point. Fifty's
6 been done. Approximately 50. And 85 or so
7 is what's estimated --

8 A. Sure.

9 Q. -- for the SRP project, and the other two
10 that are part of the suite that haven't yet
11 been done; is that fair?

12 A. I think the other two are included in that
13 \$80 million estimate.

14 Q. So, \$135 million total. So if I did the math
15 correctly, out of that \$135 million, about
16 37 percent of the money required for the
17 whole suite has been spent to date. Does
18 that sound roughly correct?

19 A. Yeah, I don't challenge your math.

20 Q. So does that mean about 37 percent of the
21 total work required to improve the region has
22 been accomplished, or is that not the right
23 way to look at it?

24 A. I don't believe that's the right way to look

1 at it because it is, as we call it, a "suite"
2 or "package." To go out and do almost all
3 the work you need to do isn't bringing the
4 system into compliance with the reliability
5 standards.

6 Q. But you did say that the other projects in
7 the suite has "improved reliability to the
8 Seacoast area"; correct?

9 A. Sure.

10 Q. And so I guess I'm trying to get a handle on
11 how much has it improved the reliability in
12 the Seacoast area.

13 A. I don't know of any way to quantify that.
14 You know, when a study is done, there are
15 multiple -- needs are identified. There are
16 multiple sets of contingencies that cause
17 problems. And when you do one upgrade, you
18 may address one or two of those kind of
19 problems, but then there's a laundry list
20 remaining to be addressed. So I don't know
21 how to quantify on a percentage basis.

22 Q. But it's fair to say that reliability in the
23 Seacoast Region is better today than when
24 your testimony was filed in 2016.

1 A. Sure. I mean, to some extent, yes.

2 Q. Have there been any outages or any other
3 events in the Seacoast area that can be
4 attributed to the failure to construct the
5 SRP project?

6 A. Not to my knowledge. At this point, no.

7 Q. Now, you said in your supplemental testimony,
8 Exhibit 139, Page 3, Lines 16 to 22 --

9 A. Yes.

10 Q. -- that the SRP project before this Committee
11 is the last piece to enable the system to
12 meet national, regional and New England
13 regional reliability standards; correct?

14 A. Correct.

15 Q. Could you take each one of those standards
16 and tell us what specific standards,
17 including citations if there are any at this
18 point in time that are not being met,
19 starting with the national standard? What
20 national standard is not being met because of
21 the failure to build SRP?

22 A. Okay. NERC reliability standard, TPL-001.
23 NERC reliability standards are broken into
24 different categories. TPL, transmission

1 planning, hence "TPL." Within that standard
2 there are requirements that the system be
3 able to withstand different types and
4 combinations of contingencies. And in the
5 post-contingency configuration, that loading
6 will remain within emergency levels and that
7 voltages will remain within acceptable
8 levels. And what happens in the Seacoast
9 area is there are multiple sets of
10 contingencies that cause line overloads and
11 low-voltage violations.

12 Q. And those contingencies would be spelled out
13 where?

14 A. The type of contingencies are spelled out in
15 the standard, that you will address line
16 contingencies, transformer contingencies,
17 generation contingencies. You will address
18 load patterns, varying load patterns, in the
19 course of doing this study.

20 Q. And what about, then, if we look at regional
21 standards that are not being met in the
22 Seacoast region?

23 A. Okay. Well, let's see. Standards come, I
24 guess, in four layers. You can have a

1 national standard, a NERC standard, which
2 sets the floor. Everybody else can generate
3 stricter requirements. They cannot generate
4 looser requirements. We are audited every
5 six years by NERC through the NPCC group.
6 We've also had the pleasure of having FERC
7 representatives, you know, there at audits.
8 So, planning standards are audited every six
9 years. Other engineering standards are on a
10 six-year cycle. Operating standards are on a
11 three-year cycle. And we actually host an
12 audit team and present evidence that we have
13 complied with all of these standards.

14 So the TPL standards set the floor. The
15 next level within New England, the regional
16 reliability organization, is known as "NPCC,"
17 Northeast Power -- I should be able to
18 remember all that, but... they support NERC
19 and do the audits and compliance
20 investigations. They also, through a series
21 of documents that are called "directories,"
22 can give some additional, I guess I'll call
23 it "stricter requirements" on how we run the
24 electric system within the NPCC footprint,

1 which is basically New England, New York,
2 Ontario and the Maritimes, you know,
3 together. I shouldn't say New York. New
4 York is -- no, New York is in there. Excuse
5 me.

6 Q. I mean, you're getting to my question; right?

7 A. Right.

8 Q. I'm asking about what regional standards are
9 not being met because of the failure to build
10 the SRP project.

11 A. Okay. So the regional standards also include
12 addressing double-circuit tower contingencies
13 and breaker-failure contingencies as a second
14 contingency in the siting process.

15 The ISO-New England standards are a
16 little bit stricter in relation to what are
17 called "special protection systems"; however,
18 there are no special protection systems in
19 this area. And if there were, I couldn't
20 tell you anyway. So the extra ISO ones don't
21 really matter. And any Eversource standards
22 apply to the local transmission system, which
23 would more be radial lines. And they're not
24 included in this scope anyway because this is

1 a regionally authorized project.

2 Q. If I understood what you said correctly,
3 there are no ISO-New England reliability
4 standards that the region is in violation of
5 because of the failure to build SRP.

6 A. Well, I think I said that wrong. ISO
7 standards and NPCC standards match the NERC
8 standards. And then in some cases they have
9 some extra ones. So, functionally it starts
10 at NERC. And NPCC cannot go lower. They
11 cannot, you know --

12 Q. No, I understand the general. But I'm trying
13 to get specific about this project and what
14 standards are not being met, because that's
15 what your testimony says.

16 A. Well, the NERC, NPCC and ISO standards have
17 the same requirements in them. So if you
18 violate one, you violate them all.

19 Q. So it's basically the NPCC requirement that's
20 being violated?

21 A. No, the NERC.

22 Q. The NERC requirement?

23 A. Yes.

24 Q. Okay. Now, as I understand it, this project

1 was originally filed, originally discussed by
2 the ISO, somewhere in the 2010-2011 time
3 frame?

4 A. That's correct.

5 Q. Can you be more specific?

6 A. Well, I think the initial New
7 Hampshire/Vermont, that was a 2010 study that
8 came out. And then due to multiple changing
9 conditions, the ISO came back and did some
10 supplemental studies, with the final
11 supplemental solution report I believe in
12 April of 2012 it was issued. So the study
13 process is an ongoing process that sometimes
14 gets kicked back to the beginning and started
15 over again.

16 Q. So, in his 2016 original testimony, Mr.
17 Quinlan said that there was a, quote,
18 unquote, immediate need for this project. Is
19 there still an immediate need?

20 A. Yes, there is.

21 Q. And in your original testimony, Exhibit 3,
22 Page 6, you talk about "demand growth in the
23 Seacoast." I don't see any mention of it in
24 your subsequent two testimonies, Exhibit 70

1 and 139. But at least in your original
2 talked about demand growth in the Seacoast
3 region; correct?

4 A. Correct.

5 Q. What is your understanding of what the demand
6 growth in the Seacoast region has been over
7 the last 10 years?

8 A. It's been on the order of 1 percent, 1 to
9 2 percent, in that range.

10 Q. Has it gone down over the last 10 years?

11 A. Demand? Well, I guess I'll have to ask.
12 Forecasted growth or actual metered values?

13 Q. Well, I think both would be of interest, but
14 you can talk about both separately if you
15 want.

16 A. Okay. Actual demand figures are very
17 dependent on weather and weather conditions.
18 So when you look at past historical data, the
19 actual demand really needs to be correlated
20 to the weather we had that summer. When you
21 look forward at load forecasts, forecasts
22 always assume a hot summer will take place.
23 It's called the "90/10 forecast," which
24 means, based on weather statistics, there's

1 only a probability of 10 percent that the
2 weather will be worse than that. So when you
3 look back, you have to be cognizant of the
4 actual weather we experience. When you look
5 forward, we're always assuming the worst.

6 Q. So have you looked at any specific figures,
7 either forecasted or actual recently, insofar
8 as demand growth in the region is concerned?

9 A. Yeah. I mean, I've looked at both. I think
10 our demand forecasts going forward are still,
11 you know, they're under 1 percent in that
12 area.

13 Q. How recently did you look at those?

14 A. Month or two ago.

15 Q. And is it fair to say that demand growth in
16 this region is the same as what's generally
17 been happening in the ISO-New England region
18 over the last 10 years?

19 A. I guess generally I would say no. I would
20 say the Seacoast area is probably on the high
21 end. When you look across New England, you
22 will find the Metro Boston area has been
23 flourishing, where western Mass. has been
24 diminishing. So, one of the things you have

1 to be careful of when you look at ISO-New
2 England as a whole is you will have areas of,
3 I'll call it "spot growth." As an example,
4 in Downtown Boston, we're constructing --
5 we're about to start on our third new
6 substation due to the economic development in
7 the area; whereas, you know, I think if you
8 look at North Country, demand has not been
9 growing. You know, it's stagnant at best,
10 whereas other parts of the state which are
11 seeing economic development, the engine at
12 Pease, you know, is for the Seacoast area.
13 So we tend to see more requests to
14 interconnect to our system in that area with
15 the economic efforts taking place. So --

16 MR. FITZGERALD: Madam Chair, the
17 testimony he was referring to "percentage
18 growth," can we get information as to what time
19 period that is? Is that an annual percentage
20 or over the 10 years since the Project?

21 PRESIDING OFFICER WEATHERSBY: Could
22 you address that, Mr. Andrew, please.

23 THE WITNESS: I think our forecast
24 going forward does call for positive growth in

1 the Seacoast area. I believe it's a little
2 under 1 percent in there for demand. This is
3 demand growth.

4 MR. FITZGERALD: But when you say
5 1 percent, is that 1 percent per year or
6 1 percent -- over what time period?

7 THE WITNESS: Yeah, compound annual
8 growth. So, CAGR, yeah. So 1 percent per
9 year.

10 MR. FITZGERALD: Thank you.

11 BY MR. PATCH:

12 Q. So, Mr. Andrew, on Exhibit 3, Page 3, and I
13 think it's Footnote 2, you said that the
14 Planning Advisory Committee is an open
15 stakeholder forum that provides input and
16 feedback to ISO-New England on the regional
17 system planning process. Did I read that
18 correctly?

19 A. That's correct.

20 Q. Were any portions of the review that the ISO
21 did deemed confidential?

22 A. Review of what?

23 Q. Of what lead to the SRP project, of the
24 potential alternatives.

1 A. Yes. Well, the portions of both the needs
2 assessment report and portions of the
3 solutions report are considered critical
4 energy infrastructure information, so they're
5 not publicly available. In fact, earlier I
6 think you presented a PowerPoint slide
7 listing the projects that were part of the
8 whole SRP suite, and the picture to the left
9 of it was grayed out. That picture is CEII
10 information. So that had been redacted by
11 somebody so that that slide could be used.

12 Q. So when you say "open stakeholder process,"
13 it's obviously not totally open. I mean,
14 there are some aspects that are kept
15 confidential.

16 A. No, you can gain access to CEII information
17 if you go through -- contact the ISO, go
18 through their appropriate process. You know,
19 the CEII is available to people.

20 Q. Could you tell the Committee how you define
21 "stakeholder" in that footnote?

22 A. Those words are actually the ISO's words, in
23 terms of how they define the process. But a
24 stakeholder is anybody who really wants to be

1 involved. There are people there who are
2 independent consultants, kind of trolling for
3 work. There are representatives of all the
4 transmission owners. There are
5 representatives of the generation owners,
6 demand/response companies, wind companies,
7 regulatory bodies. Most of the attorney
8 general offices of the various states in New
9 England have representatives there or tie in
10 via phone. There really are very few limits.

11 Q. And how are all those people notified about
12 what's going on?

13 A. They request -- you know, part of the request
14 is you ask to be put on the mailing list and
15 you get notification of meetings, agendas,
16 notifications of reports that are now
17 available and will be discussed at the next
18 meeting, things of that nature. You simply
19 have to ask.

20 Q. So I'm going to ask you to look at Exhibit 1,
21 and it's Page 119 of the Application. I've
22 got it up on the screen here. And there's a
23 discussion in the Application about key
24 stakeholders. And it says there that they

1 include, but are not limited to: Seacoast
2 municipalities along the route, other
3 municipalities in the region, the
4 congressional delegation, the state
5 legislature, University of New Hampshire,
6 Seacoast chambers and businesses, et cetera.
7 And it goes on from there. I mean, were any
8 of those, what Eversource had said are "key
9 stakeholders," notified about what was going
10 on at the ISO?

11 A. I guess they could have been if they were
12 registered with the ISO and wanted to be part
13 of the process.

14 Q. So they would have had to have some sort of
15 knowledge about the potential for a project
16 that could affect them being presented to the
17 ISO in order to be able to get on those
18 lists; correct?

19 A. I don't know. That's supposition. You have
20 to want to be there to be there, so...

21 Q. I just have a few more questions. Now, PSNH
22 chose to use submarine cable, in large part
23 because there was an existing underwater
24 utility corridor in Little Bay; correct?

1 A. Correct.

2 Q. Now, we have heard some testimony that it was
3 installed in the 1902 to 1906 time frame.
4 Does that sound correct to you?

5 A. I heard that testimony also. Yes.

6 Q. Do you have any independent knowledge of
7 that?

8 A. No. I wasn't around in 1902, so...

9 Q. Okay.

10 A. Even though my kids think otherwise.

11 Q. And do you know, was it a distribution line
12 as opposed to a transmission line originally?

13 A. Well, one of the things as you go back in
14 time, voltages today that we consider to be
15 distribution voltages back in time were
16 transmission voltages. As an example, New
17 Hampshire, the dominant distribution voltage
18 is 34-1/2kV within the state, and most of
19 that was the old 33kV subtransmission system
20 being converted up. So as time goes on -- or
21 as you go back in time, you get much
22 lower-level voltages that were considered
23 transmission. The City of Cambridge, Mass.,
24 until a few years ago, had 13,800-volt

1 transmission lines in the city. So the
2 transmission/distribution line gets blurred
3 very quickly as you go back in time.

4 Q. Now, I've got up on the screen Exhibit 106,
5 which is the existing cable removal plan.
6 And on Page 1 of that, it has kind of a
7 rundown of different cables that were
8 installed and the voltage levels kind of
9 along the lines of what you just described as
10 the 13.8kV, for example. I mean, it looks
11 like a fairly complicated history of what
12 cables were there, when they were replaced,
13 what kind of cable was used. But obviously,
14 over the course of the last 110 or 115 years,
15 you know, there were a number of cables that
16 were installed there. But it looks like the
17 last one was put in in the 1970s. Does that
18 sound correct to you, or do you have any
19 knowledge of that?

20 A. No, I don't. Not directly.

21 Q. Do you know when it went out of service?

22 A. I do not.

23 Q. I mean, and it's a little hard to tell from
24 this description, and I'm not sure there's

1 anything else in the record that says that,
2 but I would guess it was in the 1990s.

3 And there's a reference in here I think
4 to some fault in the cable was discovered in
5 1995 near the east shore of Little Bay, and
6 the cable was taken out of service. So I
7 don't have any other knowledge than that.
8 But does that sound consistent with your
9 understanding generally?

10 A. I'm with you. That's the extent of my
11 knowledge also.

12 Q. And so fair to say that it's been over 20
13 years since any cables were actively used in
14 Little Bay?

15 A. Yes.

16 Q. Now, I've heard it said by a few people in
17 connection with this project, and I believe
18 it was mentioned yesterday, that a PSNH
19 representative told someone in Newington that
20 PSNH would never use the utility corridor
21 under Little Bay again because it would raise
22 too many environmental issues. Did you hear
23 that yesterday, and is that -- do you have
24 any knowledge of that or --

1 A. I have no knowledge of that whatsoever.

2 Q. Does it sound like kind of a common-sense
3 reaction by somebody at PSNH?

4 A. I have no idea.

5 Q. Okay. That's all the questions I have.
6 Thank you for your time.

7 PRESIDING OFFICER WEATHERSBY: Thank
8 you, Attorney Patch.

9 Town of Newington, Attorney Geiger.

10 CROSS-EXAMINATION

11 BY MS. GEIGER:

12 Q. Good morning, Mr. Andrew. I'm Susan Geiger,
13 and I represent the Town of Newington.

14 A. Good morning.

15 Q. Good morning. Do you have your prefiled
16 direct testimony before you?

17 A. Yes, I do.

18 Q. On Page 3 -- oh, bear with me here. Mr.
19 Andrew, if you'd look at Page 4, Lines 4
20 through 6 of your prefiled testimony, and
21 that's Applicant's Exhibit 3, you state that
22 the ISO Needs Assessment for this project
23 started in 2010, with the study horizon out
24 to 2020; is that correct?

1 A. That's correct.

2 Q. And this project was selected by ISO-New
3 England in 2012; is that correct?

4 A. That's correct.

5 Q. Is the 2010 Needs Assessment still the
6 operative document under which ISO-New
7 England is looking at transmission needs
8 solutions?

9 A. There was an amendment to that, a final
10 amended report that I think was issued in
11 April of 2012, that justified the Project and
12 got the Project included in the regional
13 system project list, yes.

14 Q. Okay. Turning to that list, I believe you
15 had it with you this morning. And I don't
16 think I'm going to put it up on the screen
17 because it's really, tiny, tiny font. But
18 you're generally familiar with that list.
19 What is it?

20 A. Yes, I am. It is the list of projects that
21 the ISO has authorized to take place across
22 all of New England that are subject to
23 regional cost recovery. And these are the
24 solutions to needs that have been identified

1 that violate reliability standards.

2 Q. And if a project is listed on that document,
3 does it necessarily mean that that project
4 will be constructed and put into operation?

5 A. What it means is that once it's on this list,
6 the appropriate transmission company has the
7 obligation to proceed, to construct the
8 project. And sometimes that's simple. You
9 know, it's a small, simple project within a
10 substation at a capacitor bank. And other
11 times it's much more complicated and requires
12 a lot of state and local approvals.

13 Q. And are those state and local approvals part
14 of the obligation to proceed?

15 A. Yes.

16 Q. Are there any situations where projects are
17 listed on that list and then are not
18 constructed?

19 A. There are situations where there are projects
20 that are on the list that are canceled.

21 Q. Isn't it true that on the document itself, at
22 the very bottom of the second page, there are
23 a number of projects that are indicated as
24 "anceled"? Isn't that right?

1 A. Yes, that's correct.

2 Q. Okay. So just being on that list, obviously
3 you said that the project sponsors have the
4 responsibility to proceed with them, but
5 there's no guaranty that they're actually
6 going to be put into service; is that
7 correct?

8 A. Well, the important point about the
9 cancelation is the cancelations are typically
10 because circumstances have changed and the
11 project is no longer needed. The ISO has a
12 responsibility under the NERC reliability
13 standard to perform an annual assessment of
14 the transmission system. And they're also,
15 under the reliability standards, required to
16 have a corrective action plan. And the
17 project list is that corrective action plan.
18 And if a corrective action is no longer
19 needed, it comes off the list, and that's
20 done via cancelation.

21 Q. And is the ISO currently undertaking a new
22 needs assessment?

23 A. Yes, they are.

24 Q. And did that start in the November of 2017

1 time frame?

2 A. It's a constant, ongoing process. Needs
3 assessments have a shelf life of -- anything
4 more than five years, in NERC, you really
5 have to explain yourself quite well to NERC
6 while you're dealing with a report that's
7 older than five years.

8 Q. So, given that we're now in the third quarter
9 of 2018 and that there is a new needs
10 assessment underway with ISO-New England, is
11 the 2010 needs assessment still a valid basis
12 upon which to claim that there's a need for
13 the Seacoast Reliability Project?

14 A. Absolutely. In the 2012 report, the ISO
15 defines for each of the projects that are
16 selected what is called a "critical load
17 level." And this is the load defined in
18 ISO-New England peak values at which above
19 that load, problems, violations, voltages,
20 thermal overloads, things of that nature
21 begin to occur in the area. The critical
22 load level in the Seacoast area is
23 18,500 megawatts, ISO-New England load.

24 To put that in perspective, yesterday

1 when we were all here about 6 p.m., I got on
2 the ISO app, and ISO-New England load was
3 18,650. So this occurs in summer, you know,
4 on reasonably warm days. It can also occur
5 in the winter. ISO-New England peak winter
6 load is between 20- and 21,000 megawatts.

7 Q. And speaking of load, we heard from Mr.
8 Quinlan. And I believe you were asked some
9 questions about this from Attorney Patch,
10 regarding the Seacoast Region's growth rate,
11 in terms of its electricity load. And I
12 believe Mr. Quinlan's testimony the other day
13 was that that region is growing at a much
14 faster rate than the entire New England
15 region. Would you agree with that?

16 A. Yeah. I mean, it varies. There are load
17 pockets. I described Boston earlier as
18 being, you know, a large, developing area;
19 whereas, Western Mass. is actually decreasing
20 in load a little bit. So we see some
21 urbanization going on, things of that nature.
22 But within the whole, I would say the
23 Seacoast area is on the positive side, yes.

24 Q. And while we're on that subject --

1 (Court Reporter interrupts.)

2 A. Which I guess is a good thing for us in New
3 Hampshire.

4 Q. Well, if the Seacoast Region is growing at a
5 faster rate than the rest of New England, is
6 it still appropriate to look over a 10-year
7 planning horizon for that region when you're
8 looking at transmission system needs?

9 A. Yeah, well, the 10-year planning horizon has
10 been defined by, you know, by the ISO in
11 there. I think we saw an exhibit earlier
12 which was from the 2017 ISO Electric System
13 Outlook that indicated overall they expected
14 demand growth to grow by .1 percent.

15 Q. Okay. So if we look at the Seacoast Region
16 in particular -- are you familiar with that
17 document, Mr. Andrew?

18 A. Yes, I think I am.

19 Q. That's a response that Eversource provided in
20 response to a data request from the Town of
21 Newington. If we could go through that.

22 Now, is it your understanding that this
23 is a load growth projection out through, is
24 it 2017 -- excuse me -- 2025?

1 A. Yes, it is.

2 Q. And did you prepare this?

3 A. No, I did not.

4 Q. But are you familiar with it?

5 A. I'm familiar with it. Yes, I know where it
6 comes from and the load forecast data it
7 comes from, yes.

8 Q. And we see on this exhibit -- and the
9 question I have in particular is I think you
10 testified earlier that load growth in the
11 region was about 1 percent a year; is that
12 right?

13 A. Yes, that's historical CAGR, .94.

14 Q. And if we look out into the future, we see
15 about a 4-megawatt load growth projection for
16 every year, except for between 2017 and 2018,
17 and there we see a 20-megawatt jump.

18 MS. DUPREY: Excuse me, Madam Chair.
19 We don't seem to have this exhibit. And
20 they're difficult to read. Can we blow it
21 up --

22 MS. GEIGER: Sure. Apologize for --

23 MS. DUPREY: And why do we not have
24 it?

1 MS. GEIGER: Exhibit's been marked as
2 Newington Exhibit 6.

3 MS. DUPREY: It's not that in the
4 record. I'm looking at it.

5 (Pause in proceedings.)

6 MS. GEIGER: They were sent in on
7 Friday. So I think we will continue with this
8 and make sure you have them if you don't.

9 BY MS. GEIGER:

10 Q. I guess the question still stands, Mr.
11 Andrew. Could you please explain why there's
12 projected load growth for 2017 to 2018 of
13 20 megawatts?

14 A. That, off the top of my head, I do not know.
15 I see exactly what you've circled there, and
16 I would have to look into that.

17 Q. Okay. I'll move on.

18 So let's go back to your prefiled
19 testimony, please. On Page 5, Lines 12
20 through 13, you talk about the two
21 transmission solutions or alternatives that
22 were developed to meet the Seacoast needs.
23 And we've heard a lot about those before and
24 this morning. And just to clarify the

1 record, we're talking about the two solutions
2 being the Madbury-Portsmouth solution, for
3 lack of a better term, and the Gosling Road
4 auto transformer suite of projects; correct?

5 A. Correct.

6 Q. In your testimony, you stated that the final
7 selection of the preferred solution was
8 primarily decided by reliability impacts and
9 the fact that it was less costly than the
10 competing alternative. Is that your
11 testimony?

12 A. Yes.

13 Q. Okay. And again, the competing alternative
14 is Gosling Road; correct?

15 A. Correct.

16 Q. So, turning to the issue of reliability as a
17 primary consideration for the selection of
18 this project, your prefiled testimony at
19 Page 1, Lines 27 to 29, states that
20 transmission system reliability criteria are
21 aimed primarily at maintaining bulk power
22 system voltages and assuring the transmission
23 lines are not overloaded. Is that your
24 testimony?

1 A. That's correct.

2 Q. So would you agree that voltage control is a
3 very important reliability criterion?

4 A. Sure. Yes, as long as you're within the
5 band, the acceptable band.

6 Q. Okay. And also on the issue of reliability,
7 when ISO compared Gosling Road to the
8 Seacoast Reliability Project, isn't it true
9 that on the issue of reliability, the Gosling
10 Road autotransformer scored higher than the
11 Seacoast project?

12 A. I don't believe so.

13 Q. Okay. I'm going to take a look at what's
14 been marked as Exhibit Newington 1-7.

15 A. Okay.

16 Q. Can you see that?

17 A. Yes, I can.

18 Q. Okay. And there we have a comparison matrix;
19 correct?

20 A. Yes.

21 Q. And this comparison is by its title a
22 comparison of the leading alternatives; is
23 that correct?

24 A. Yeah. At this point in the evaluation

1 process, there were really only two that were
2 delved into in depth, and it was these two.

3 Q. And you're familiar with this presentation?

4 A. Yes. I sat through it, yes.

5 Q. Okay. And on Page 3, you talk about -- I
6 believe it talks about the leading
7 alternatives. And it shows the Gosling Road
8 is No. 1 and Madbury is No. 2; is that
9 correct?

10 A. Yeah, that's a designation. It's not a
11 ranking. Yes.

12 Q. Well, that was my question. It's not a
13 ranking. It's just that for purposes of
14 discussion, Gosling Road was No. 1 and
15 Madbury was No. 2.

16 A. Correct.

17 Q. Okay. Thank you.

18 Going back to Page 6 -- again, this is
19 Newington 1-7. The last yellow column on the
20 right relates to reliability -- or is
21 captioned "Reliability"; is that correct?

22 A. Yes.

23 Q. And to the right of that heading there are
24 eight other columns; correct?

1 A. Yes, eight.

2 Q. Okay. Are those all reliability attributes
3 that the ISO looked at when it ranked these
4 two projects?

5 A. Yeah, they were what they chose to put on
6 there, yes.

7 Q. Okay. Because, again, there's no specific
8 criteria that they look at when they decide
9 to select a project?

10 A. No. In general, they would look at
11 reliability, operation and maintenance, you
12 know, the headings that are here, yeah.

13 Q. Okay. So, for this heading -- and turning to
14 the rankings that the Gosling Road auto
15 transformer and the Madbury-Portsmouth
16 projects received, we look at the Reliability
17 Attributes, and we see there that Gosling
18 Road scored four checkmarks, which the legend
19 below, at the very bottom of that page,
20 indicates "positive attributes"; is that
21 correct?

22 A. Yes.

23 Q. Okay. And for the same eight criteria, the
24 Seacoast Reliability Project only scored two;

1 is that correct?

2 A. Yes.

3 Q. And you previously indicated that voltage
4 control is an important transmission system
5 reliability issue; correct?

6 A. Yes, it is.

7 Q. And according to this scoring sheet, Gosling
8 Road scored an "A" for voltage control, and
9 the Seacoast project scored an "A over B"; is
10 that correct?

11 A. Yes.

12 Q. And for Load Growth, which we discussed
13 earlier, according to this chart, we see that
14 Gosling Road would add 400 megawatts; is that
15 correct?

16 A. I believe it is 430 megawatts above what's
17 needed in the 10-year planning horizon.

18 Q. Okay. Could you please explain that. I
19 don't understand.

20 A. Okay. The solution study would use the
21 projected loads at the 10-year point. In
22 this case, it would have been the 2022
23 projected loads when this was finally done.
24 And both met the criteria. They could not

1 have gotten on this sheet if they didn't meet
2 the criteria. So what they did was scale up
3 the loads slowly and see when the solution
4 would break. So the Gosling Auto, you could
5 scale up loads 430 megawatts beyond what's
6 needed before it broke; whereas, the
7 Madbury-Portsmouth line, you could scale it
8 up 100 megawatts beyond what's needed before
9 it broke, all right. So this is extra.

10 Q. Okay. But the scoring or the comparison
11 matrix here shows that the Gosling Road
12 solution scored higher; right?

13 A. It's obvious. It gives you more extra, so it
14 gets checked.

15 Q. Is it too much? Is it too more -- is it too
16 much more?

17 MR. NEEDLEMAN: Madam Chair,
18 objection. Objection's based on relevance.
19 The whole line of questioning seems to be
20 designed to get this Committee to second-guess
21 ISO and pick this project that was rejected
22 long ago over the project that we're here to
23 talk about today. I don't believe it's
24 relevant under the statute, and I'm not sure

1 that the Committee is in a position to
2 second-guess a determination that ISO has made,
3 which the record makes abundantly clear at this
4 point.

5 PRESIDING OFFICER WEATHERSBY: Ms.
6 Geiger?

7 MS. GEIGER: Yes. Under 541-A:33,
8 IV, I believe the Applicant has the right --
9 excuse me -- the Town of Newington and all
10 other intervenors in a proceeding have the
11 right to conduct cross-examination for a full
12 and true accounting of the facts in the case.
13 This witness, through his testimony, his direct
14 testimony, has put the subject matter before
15 this Committee, and I believe that the Town of
16 Newington and others have the right to conduct
17 a cross-examination for a full and true account
18 of the facts in this case.

19 MR. NEEDLEMAN: Madam Chair, 541-A is
20 the Administrative Procedure Act that relates
21 to cross-examination generally. The
22 cross-examination still has to tie to the
23 relevance of what the Committee is inquiring
24 into under 162-H. And I don't believe this has

1 any bearing under that controlling statute.

2 MS. GEIGER: I beg to differ and say
3 that one of the very important things that this
4 Committee has to decide is whether or not this
5 project is in the public interest.

6 MR. NEEDLEMAN: And if you look at
7 the 10 criteria and the regulations under the
8 "Public Interest," which I have on the screen
9 in front of me, I don't understand how a
10 project that ISO rejected long ago is "in the
11 public interest" in terms of that analysis.

12 MR. PATCH: Madam Chair, excuse me.
13 Could other parties be heard on this issue,
14 because I think this is a very important one?

15 PRESIDING OFFICER WEATHERSBY:
16 Certainly. Go ahead.

17 MR. PATCH: I think the point, and
18 hopefully it does not get lost on the
19 Committee, is that the testimony that the
20 Applicant submitted, the Application is replete
21 with references to the "transformer
22 alternative." It's throughout the record. It
23 was brought in by them. You know, what Ms.
24 Geiger is doing is essentially asking questions

1 about what they have already stated in their
2 testimony and what they put in the Application.
3 It seems like it's a very important issue. And
4 I think they have to show by the burden of the
5 evidence, by the preponderance of the evidence,
6 they have to show you overall that it's "in the
7 public interest." Obviously, one of the things
8 we're trying to do is to point out to you that
9 we think there are some issues you need to be
10 aware of. And I just think this is a very
11 important line of questioning.

12 PRESIDING OFFICER WEATHERSBY: Okay.
13 I'm going to overrule the objection. Ms.
14 Geiger, you may continue.

15 MS. GEIGER: Thank you. I have just
16 a couple more questions about this and I'll
17 move on.

18 PRESIDING OFFICER WEATHERSBY: Thank
19 you.

20 BY MS. GEIGER:

21 Q. So we established, Mr. Andrew, I believe you
22 testified -- and correct me if I'm wrong, if
23 I misheard -- that the 400-megawatt solution
24 is better than 190 because it provides more

1 capacity in the region; is that right?

2 A. No, I wouldn't say it's better by any means.
3 It's potentially providing capacity that
4 would never be used.

5 Q. Okay. Okay. And would that be considered
6 "gold plating"? You're building something
7 bigger than is needed?

8 A. It can be, yes.

9 Q. Okay. And why do you believe that the
10 400 megawatts solution was proposed here, if
11 you know?

12 A. Well, no, it was -- that was not a design
13 goal of this. It was an outcome of it.

14 Q. Could you explain to me what you mean by
15 that.

16 A. Well, the design goal of both alternatives
17 was to address the needs, the problems in the
18 area. And what ISO tries to do is make sure
19 that there are at least two alternatives that
20 are actively considered and taken, you know,
21 to the next step of evaluation to test that
22 we've done well in the development of the
23 solution process. And so as a consequence of
24 adding the Gosling Road auto, you get this

1 extra 430 megawatts of capacity; as a
2 consequence of adding the Madbury-Portsmouth
3 line, you get an extra 100 megawatts. The
4 100 and the 430 are both extra. Is one
5 better than the other? That's a very
6 subjective thing. I guess is more extra
7 better than less extra?

8 Q. So, from a flexibility standard, if two auto
9 transformers were installed -- which I
10 believe the Gosling Road suite included; is
11 that correct?

12 A. I believe it did, yes.

13 Q. If one of them failed, would the other one
14 come online immediately?

15 A. No. They would both be in service all the
16 time. This is not a spare situation. They
17 would both be interconnected.

18 Q. Okay. So if one went out, the other one
19 would be backing them up?

20 A. Well, the other one is there, yes, instantly.

21 Q. Okay. If a submerged line in Little Bay went
22 out of service for some reason, how long
23 would it take to repair or replace that line?

24 A. To fix it? A month to several months.

1 Q. And I believe we heard testimony from Mr.
2 Bowes. Would you have any reason to doubt
3 that he said between 3 and 12 months?

4 A. Yeah, you know, there are a lot of factors.
5 You have to find it, get the barge there, get
6 the cable up, get it fixed, get it back
7 underneath. So it's a variable. I've seen
8 it take a month and a half, and I've seen it
9 take six months.

10 Q. Okay. But is it fair to say that, in terms
11 of flexibility or maintaining the system
12 resiliency, repairing or replacing a single
13 autotransformer would be faster than
14 repairing or replacing a submerged cable?

15 A. Repairing -- well, replacing a failed auto
16 would be a month if the spare is close, two
17 to three months if it's further away.

18 Q. Okay. So, switching gears a little bit.
19 Again, back to the matrix under the heading
20 "Environmental." Gosling Road scored another
21 "positive attribute" checkmark for three
22 circuit miles; correct?

23 A. Yes.

24 Q. And the Seacoast project didn't get a

1 checkmark for its 19-circuit miles; is that
2 correct?

3 A. Yes, that's what the chart says.

4 Q. And is it correct to assume that, on that
5 particular criterion, Gosling Road scored a
6 "positive attribute" mark because it would
7 require fewer circuit miles than the Seacoast
8 Reliability Project?

9 A. Yes, that's what it appears.

10 Q. And on the criterion for new circuit miles,
11 we see that "Rebuild Circuit Miles" is listed
12 there; is that correct?

13 A. Yes.

14 Q. And on that criterion, the Seacoast project
15 actually scored a "positive attribute"
16 checkmark for zero rebuilt lines; is that
17 correct?

18 A. That's correct.

19 Q. But isn't it true that the Seacoast project
20 requires 30 miles of existing 100kV overhead
21 line to be upgraded?

22 Maybe if we look at Page 5. Do you
23 agree that this relates to all of the
24 upgrades that need to occur for the Madbury

1 to Portsmouth project? And more
2 particularly, if you look at the last two
3 entries there, we see 11 and 19 miles of
4 upgrades, which adds up to 30.

5 A. Yeah, I guess I would have to go back to the
6 people at the ISO who put this together. But
7 that does seem to be -- no, no, no. Okay.
8 Here we go. The H141 and R193 lines, they
9 have an asterisk right next to them.

10 Q. Yes.

11 A. And down below it says, "all upgrades
12 necessary to allow existing conductor to
13 operate at 140-degree C." Overhead
14 transmission lines, as they heat up, the
15 conductors will sag. The metal actually
16 expands and they will sag lower. And we have
17 code requirements where we have to maintain
18 adequate clearance to the ground so that --
19 the original code involved people on
20 horseback. The current code involves, you
21 know, four-wheelers with whip antennas, such
22 that they will not electrocute themselves.
23 And so what's involved here on these lengths
24 of line is not changing the conductor --

1 Q. Is it re-sagging the line?

2 A. -- it's addressing sag, which may have been
3 higher poles. It may have been more tension.
4 There's a number of different ways.

5 Q. And could you explain why these upgrades,
6 this 30 miles of re-sagging or upgrades,
7 wasn't listed on the comparison matrix?

8 A. Back on the other page?

9 Q. Yes. It's not there.

10 A. That I don't know. I didn't generate that.
11 But I think what they did say under the
12 heading is "Rebuild Circuit Miles." So they
13 apparently didn't consider this a rebuild,
14 that the scope was not that large.

15 Q. Turning back to the prior page, we see that
16 big gray box again that we had a little
17 conversation about in response to questions
18 from Attorney Patch. And I'm not asking you
19 to divulge exactly what was in that box, but
20 could you generally describe the type of
21 information that would have been there.

22 A. Generally it's an electrical sketch of the
23 system in that area.

24 Q. I see.

1 A. And there would be circles or something
2 showing the changes. So it would be -- it
3 would illustrate the changes listed on the
4 right.

5 Q. Okay. Switching gears a little bit. Do you
6 know whether in its selection process ISO-New
7 England considered or assigned any value to
8 the fact that the Gosling Road auto
9 transformer solution would have avoided
10 crossing Little Bay, as well as the
11 residential and historic districts in
12 Newington?

13 A. Not specifically, no. I have no knowledge
14 about that.

15 Q. Are you aware that Little Bay is part of the
16 Great Bay Estuary, which has been designated
17 as a national estuary research preserve by
18 the federal government?

19 A. Not specifically, no, those designations.

20 Q. Were you here yesterday when the construction
21 panel testified about jet plowing in Little
22 Bay?

23 A. Yes, I was.

24 Q. And would the Gosling Road auto transformer

1 require any jet plowing in Little Bay?

2 A. No, because the options didn't include
3 construction across that area.

4 Q. Okay. Isn't it true that in the past, PSNH
5 has -- or Eversource -- excuse me -- has
6 avoided crossing Little Bay when it
7 constructed transmission lines to the north
8 and south of the bay?

9 A. I have no knowledge about that specifically.

10 Q. Have you knowledge of where, generally
11 speaking, Eversource transmission lines are
12 in that area?

13 A. Sure. I think if you take a look -- ah,
14 there we go. That's the sketch I was going
15 to refer to anyway, is that there are -- as
16 we look at this, there was a route to the
17 north and a route to the south and then the
18 subject route.

19 MS. DUPREY: Madam Chair, the exhibit
20 number?

21 MS. GEIGER: It's Newington
22 Exhibit 7. It was with the packet that was
23 sent on Friday.

24 MS. MONROE: I want to apologize.

1 They came in after I left the office on Friday,
2 and I overlooked them yesterday. So they
3 will -- I just sent them via e-mail to the
4 Committee, and they'll have them later.

5 MS. GEIGER: Can everyone see this
6 map?

7 BY MS. GEIGER:

8 Q. And so, again, I'm sorry, Mr. Andrew. You
9 started talking about some route
10 alternatives. Does this map depict the route
11 alternatives that were considered for
12 addressing the Seacoast Reliability Project?

13 A. Yeah, subject to check, I think that's
14 correct.

15 Q. Okay. And is it true that the northern line,
16 that blue line, does contain some
17 high-voltage transmission lines currently?

18 A. I think that's correct, yeah, for at least
19 parts of it.

20 Q. Parts of it. And how about the southern
21 route? Are there high-voltage transmission
22 lines there?

23 A. I think there are through parts of it also.
24 I'm not sure of the exact lengths in each

1 case.

2 Q. And as far as the submerged cables that
3 currently exist under Little Bay that are no
4 longer providing service, do you know why
5 they were never replaced?

6 A. No, I don't.

7 Q. So we'll turn to the subject now of costs.

8 Is it your recollection that when this
9 project was initially proposed to ISO-New
10 England, that the projected costs were going
11 to be \$111 million? Is that right?

12 A. For this project alone or for the suite of
13 projects?

14 Q. Well, I don't know. You tell me. We'll go
15 back to the comparison matrix. And on the
16 left-hand side there we see a cost of \$111
17 million?

18 A. Yes, I believe that was for the suite of
19 projects.

20 Q. Okay. And so now, again, back when ISO was
21 looking at Gosling Road, the projection there
22 was \$136 million for that project; correct?

23 A. Correct.

24 Q. And presumably that was one of the reasons

1 why Gosling Road was not selected was because
2 of the cost; is that right?

3 A. I think if we go to the checkmark comparison,
4 you can see the checkmark is down below with
5 the Madbury to Portsmouth line.

6 Q. Now, Mr. Quinlan has testified that right now
7 the costs for this project are anticipated to
8 be \$135 million; correct?

9 A. Correct.

10 Q. And, again, you just pointed out the Madbury
11 to Portsmouth line received a positive
12 attribute checkmark for the cost criterion;
13 correct?

14 A. Correct.

15 Q. Now, were the costs of burying the line in
16 Durham included in the cost estimates that
17 were provided to ISO?

18 A. Here?

19 Q. Yes.

20 A. At that point in time? I don't believe so
21 because I think that was something that came
22 later.

23 Q. And were the costs of burying the line in the
24 Hannah Lane neighborhood in Newington

1 included in these costs?

2 A. Again, I think that was something that came
3 later.

4 Q. Came later? How about the costs associated
5 with easements in the Gundalow Landing area?

6 A. That I don't know specifically.

7 Q. How about the costs of purchasing underground
8 easements from either residents at Hannah
9 Lane or the Frinks? Do you know if those
10 costs were included in the --

11 A. Again, I don't.

12 Q. Okay. Do you know whether compensatory
13 wetlands mitigation figures were included?

14 A. No, I don't.

15 Q. So we have some actual costs now. There's
16 some components of the suite of projects that
17 have actually been constructed and are in
18 service; correct?

19 A. Correct.

20 Q. And I believe you may have indicated, or
21 others may have indicated, the cost of those
22 components are \$50 million; right?

23 A. Yes, approximately.

24 Q. So we have actuals. Those are the actual

1 figures; correct?

2 A. Yes.

3 Q. So when you add all these new costs that
4 didn't exist back in 2012, including the
5 actuals, is it your opinion that it's still
6 more cost-effective to go with this project
7 than Gosling Road?

8 A. Yes, it is.

9 Q. And is that because Gosling Road includes two
10 auto transformers instead of one?

11 A. No, not specifically. No.

12 Q. Well, wouldn't installing one auto
13 transformer be less expensive than installing
14 two?

15 A. But it wouldn't be a valid solution. It
16 wouldn't have made this list as a valid
17 solution to the problems if there was only
18 one auto transformer there.

19 Q. And why is that?

20 A. It didn't pass the reliability test, the
21 contingency test. That's why there were two.

22 Q. Are you aware of other projects or other
23 situations in New England where one auto
24 transformer has been installed by itself?

1 A. Sure. It's different. In this case, to
2 solve problems that are there, you need two.
3 That's why there were two specified. We
4 don't put extras in the design. There are
5 other substations that have four.

6 Q. So did you need two 400-megawatt
7 transformers?

8 A. I think 400 is a standard size. Because part
9 of our issue going forward is if one fails,
10 we don't want to have to stock 10
11 different-size transformers. So we use a
12 standard size, and then we have one spare.
13 Lead time on this kind of transformer is a
14 year to 18 months.

15 Q. So you're saying that the second auto
16 transformer would not have been put into
17 service. It just would have been ordered and
18 kept in case the first one went down?

19 A. Oh, no. I'm saying exactly the opposite.
20 Both would have been in service all the time.
21 Spares are not eligible for regional cost
22 recovery. ISO would not allow us to do that.

23 Q. And when you said that 400 megawatts was a
24 standard size, you can custom order

1 transformers at ratings lower than
2 400 megawatts; isn't that correct?

3 A. You can, yes.

4 Q. And so this is just Eversource's choosing to
5 do this. This is just your company policy;
6 is that right?

7 A. Well, the reason we choose it is to
8 standardize on spare parts. If you have a
9 smaller transformer and it fails and you go
10 to put a bigger one in, it may not work. It
11 can overload lines that are below it. So we
12 go with the standard size. There are
13 multiple restrictions: Size and weight,
14 moving it across the roads; spare parts is
15 one of the biggest ones that's there; and
16 then the design of the station to solve the
17 issues at hand.

18 Q. Does Eversource have other transformers other
19 than those at the size of 400 megawatts, or
20 do you always order 400-megawatt
21 transformers?

22 A. Well, going forward, we try to order a
23 standard size. If you get above a 400
24 megawatt rating, roughly, it now gets so

1 large that you have to go to three,
2 single-phase units because of weight
3 restrictions trying to transport to the
4 substation locations.

5 Q. Okay. So turning to your supplemental
6 prefiled testimony, and this was filed
7 July 27, 2018 -- and this is Applicant's
8 Exhibit 139 -- do you have that?

9 A. Yes, I do.

10 Q. On Page 2, Lines 11 to 13 you state that the
11 ultimate plan is to expand the Portsmouth
12 Substation by adding a second transformer.
13 Is that your testimony?

14 A. At Portsmouth, yes. And that is a
15 distribution transformer, not the large, 345
16 to 115 auto transformer.

17 Q. Okay. Well, you anticipated my next
18 question, because I wanted clarification as
19 to whether or not the Portsmouth Substation
20 to which you are referring to is the same
21 location where the Gosling Road auto
22 transformer would have been constructed.

23 A. No. It's nearby, but it's not --

24 Q. Will the new, second transformer in

1 Portsmouth that you've just mentioned in your
2 testimony contribute to transmission system
3 reliability in the Seacoast area?

4 A. No, it will contribute to distribution system
5 reliability. Well, actually, I shouldn't say
6 that because the plan is still kind of in
7 formulation. But nearby to Portsmouth is an
8 older substation, known as "Resistance." And
9 the plan is basically to retire the
10 Resistance substation and move the
11 distribution feeds over to Portsmouth. As
12 part of adding the second transformer, we
13 would probably add some breakers on the high
14 side and reconfigure that, which would help
15 with transmission reliability in the area,
16 too.

17 Q. But the cost of the additional Portsmouth
18 Substation transformer was not included with
19 the cost of the Seacoast Reliability Project.

20 A. Oh, no. In fact, that is a separate project
21 that would be -- the second Portsmouth
22 transformer is a distribution project, and
23 any associated transmission upgrades with
24 that would be a local project and not under

1 the ISO regional plan.

2 Q. Okay. So, turning back to Newington Exhibit
3 1-7, on Page 6 here, you see on the
4 right-hand side of the page that the existing
5 load in the Seacoast area is 760 megawatts.
6 Do you see that?

7 A. Yes.

8 Q. And the column to the left indicates that
9 Gosling Road would add 400 megawatts; is that
10 correct? Am I understanding that correctly?

11 A. No. Well, it would add 400 megawatts of
12 capacity above what's needed in the area.

13 Q. And what's needed in the area?

14 A. I would have to go back into the cases and
15 see what that was forecast at.

16 Q. Is it something above 760?

17 A. Well, yes, because the existing load in the
18 area is 760 is what they're saying.

19 Q. Right.

20 A. What I'm not sure of is if they meant that to
21 be at the end of the 10-year projection or if
22 they really mean existing, like currently. I
23 think it's at the 10-year projection, but I'd
24 have to go back in the report to confirm

1 that.

2 Q. Well, assuming that that's correct, if you
3 add the 400 megawatts to this 760 that
4 currently exists, that's about 50 percent
5 more load; correct?

6 A. Roughly.

7 Q. But if you add 190 megawatts with the
8 Seacoast project, that's only about
9 25 percent more; right?

10 A. Yes.

11 Q. So if you're again looking at the cost there,
12 we're looking at ISO saw back in 2012 that
13 the Gosling Road solution would cost
14 \$25 million more; right?

15 A. Correct.

16 Q. And for \$25 million more, they could add
17 50 percent more to the load, whereas at the
18 Seacoast project they'd only be adding
19 25 percent more for --

20 A. Yes.

21 Q. Switching gears a little bit. If Eversource
22 does not receive a Certificate of Site and
23 Facility for this project, would Eversource
24 need to go back to ISO-New England to develop

1 another solution to address the Seacoast
2 reliability problem?

3 A. Well, I guess we would have to see what the
4 terms -- what the issues and problems were.
5 There are other routes that are possible.
6 You know, so I mean we would certainly inform
7 the ISO. And they're realistically aware of
8 the outcomes of all the different siting
9 hearings in different states.

10 Q. What does that mean? Does that mean they
11 keep the project on the list or take it off?

12 A. What would the ISO do at that point?

13 Q. Right.

14 A. That I don't know.

15 Q. Would they conduct a new needs assessment, a
16 solution study?

17 A. They could. That's always their choice.
18 Since this solution study was done, they have
19 started and restarted three times in the New
20 Hampshire area. So I simply don't know what
21 they would do.

22 Q. Do you know what ISO-New England did with
23 respect to the Northern Pass project?

24 A. Northern Pass is a very different project

1 than this. That was what's called an
2 "elective transmission upgrade," where this
3 is a reliability project. Fundamentally,
4 under the tariff and the transmission
5 operating agreement, once a project is on the
6 regional system plan list, we're obligated to
7 proceed to construct it, to go through siting
8 and the other processes. If we're denied by
9 that same tariff, we have to write a report
10 to them, and then they decide on what they're
11 going to do. And I think they also, by the
12 tariff, are required to submit a report to
13 FERC, but --

14 Q. Is Northern Pass still part of the ISO-New
15 England's regional system plan?

16 A. I believe it's still in there, yes.

17 Q. It's still in there?

18 A. It's still listed. Yeah, I guess the
19 regional system plan does include ETUs, so...

20 Q. Okay. Is Gosling Road still technically a
21 viable solution to the reliability problem in
22 the Seacoast?

23 A. Yeah, the suite of projects is. I don't
24 think anything has changed that make it so

1 that it wouldn't work anymore. Yes.

2 Q. And, again, we're talking about Gosling Road.

3 A. The suite of projects that are there, not
4 just -- there's some references that were
5 made that it's just adding a transformer
6 there. It isn't. It's all the associated
7 line work in the suite of projects.

8 Q. Do you know whether, when this project was
9 initially being developed, that the plan was
10 to bury it in the town of Newington, in the
11 residential district, to avoid any potential
12 aviation hazards?

13 A. Oh, that I don't know. I mean, we have had
14 plenty of cases where we have lines near
15 airports, and we've either had limited tower
16 heights or -- you know, we deal with the FAA
17 all the time on those kinds of issues.

18 Q. We heard yesterday, if Eversource were to
19 bury the line in locations where ISO-New
20 England thought there should be an overhead
21 line, that those costs could be localized.
22 Is that your understanding?

23 A. Yeah, that's correct. ISO has Planning
24 Procedure No. 4, which is a public document

1 on their web site. And one of the
2 attachments in the back, where we fill out
3 what's called a "transmission cost allocation
4 form," where we apply for regional cost
5 recovery, those are some of the specific
6 things that they look for.

7 Q. Okay. And I believe we heard -- were you
8 here yesterday when we heard testimony, I
9 think from Mr. Bowes or the construction
10 panel, that the rule of thumb basically is
11 for every 10 million -- for every mile of
12 buried line, it costs about \$10 million?

13 A. That's a high-level estimate, yes.

14 Q. Okay. And do you know if \$10 million -- if
15 an additional mile of burial were ordered by
16 this Committee as a condition of the
17 certificate, if those costs had to be
18 localized, say \$10 million, do you know what
19 the cost to the average PSNH residential
20 customer would be?

21 A. I don't. I'm not a rate specialist, by any
22 means.

23 Q. Well, I'll show you what we got in response
24 to a data request for information about how

1 you translate \$10 million worth of project
2 costs into rates. And would you accept,
3 subject to check on your own, that we were
4 told that the annual cost for a PSNH customer
5 using 700 megawatts would be 12 cents a year,
6 so a penny a month?

7 MS. DUPREY: For the record, the
8 exhibit number, please?

9 MS. GEIGER: This is Newington 1-9.
10 And I apologize. It doesn't show up very well
11 at the top.

12 A. And this was a data request that Eversource
13 responded to?

14 BY MS. GEIGER:

15 Q. Yes, this was a Town of Newington data
16 request, and this is the response. I believe
17 we got it from Mr. Jiottis, who is not here
18 any longer.

19 A. Okay. Well, given that I know Mr. Jiottis
20 left two years ago now, I guess I'd say, yes,
21 it's approximately correct then.

22 Q. Thank you very much.

23 MS. GEIGER: That's all the questions
24 I have for this witness.

1 PRESIDING OFFICER WEATHERSBY: I
2 think we're probably due for a short break.
3 Why don't we take a 10-minute, 15-minute break,
4 come back at 11:25. At that time we will
5 finish with Mr. Andrew. Up next is Attorney
6 Ludtke, Conservation Law Foundation, followed
7 by the Durham Residents. Thank you.

8 (Recess was taken at 11:15 a.m.
9 and the hearing resumed at 11:33 a.m.)

10 PRESIDING OFFICER WEATHERSBY: Okay.
11 We're going to get started. We will resume
12 cross-examination of Mr. Andrew. Ms. Ludtke.

13 CROSS-EXAMINATION

14 BY MS. LUDTKE:

15 Q. Good morning, Mr. Andrew.

16 A. Good morning.

17 Q. I'm Leslie Ludtke, and I'm representing the
18 Conservation Law Foundation. I have a few
19 questions for you.

20 In going over your testimony, you
21 summarize the purpose of your testimony as
22 being to "address the Project being the least
23 cost -- "the most cost-effective solution to
24 meet the reliability needs." Is that

1 essentially what your testimony is?

2 A. That's correct.

3 Q. And you also testified that cost is a major
4 consideration in deciding what project to
5 move forward with?

6 A. Yes.

7 Q. Now going back to the ISO proceeding. That
8 was in 2012?

9 A. Yes. The final solution report was issued in
10 2012, yes.

11 Q. Okay. So the proceeding started even before
12 2012.

13 A. Yes.

14 Q. Now, when you were looking at the cost of the
15 comparative options, let's say in 2010, that
16 would have been eight years ago?

17 A. Yes.

18 Q. How did you come up with the cost of this SRP
19 suite of projects? And what I'm asking
20 specifically is how did you develop the cost
21 for crossing Little Bay?

22 A. Okay. Well, I think at that point in time
23 they would have taken a look at the distance
24 involved in crossing the bay and either had

1 some representative quotes we had received in
2 the past for jet plow services, or they would
3 have contacted some of the suppliers, the
4 companies that do that, to ask for a
5 budgetary number.

6 Q. Were you just given the cost then?

7 A. Yes, from construction people. Correct.

8 Q. All right. In your response, you mentioned
9 the cost of a jet plow. So, in 2010, a
10 decision was made to use a jet plow method of
11 crossing Little Bay?

12 A. For underwater submarine cable insulation,
13 jet plow is the typical method that's used.

14 Q. So as Attorney Geiger represented in her
15 testimony, the Great Bay Estuary has national
16 significance as a resource. You understood
17 that.

18 A. Certainly.

19 Q. And so a decision was made back in 2010 to
20 use jet plowing as a way of crossing Little
21 Bay?

22 A. That's what the cost estimates were based on,
23 yes.

24 Q. And at that point, no environmental studies

1 had been done to determine what the impact of
2 jet plowing would be.

3 A. I don't believe so.

4 Q. So you didn't know what, for example, the
5 sediment impact of jet plowing would be or
6 the suspended sediments. You had no sediment
7 characteristics to go on.

8 A. We had not gone through the evaluation
9 process. In fact, at that point when we were
10 developing costs, we didn't have a selected
11 alternative. So you wouldn't have gone that
12 far.

13 Q. Well, you know, going back to the ISO
14 process, the issue in the ISO is cost is a
15 major consideration. So you want to make
16 sure you have some level of confidence in the
17 costs that you're preparing, don't you?

18 A. The ISO process has guidelines, in terms of
19 when we present cost estimates at different
20 stages of the process, we're supposed to have
21 a confidence range of minus 25/plus 50. And
22 then if we continue on, then we get to
23 minus 25/plus 25.

24 Q. So you had a high confidence that jet plowing

1 would be the way to go, regardless. Did you
2 ever obtain any information at that point in
3 time, back in 2010, of what the cost of a
4 horizontal directional drill would be or
5 horizontal directional drill with a shore
6 landing? Was that even considered?

7 A. That I don't know, in terms of that level of
8 detail. I know horizontal directional drill
9 for the entire distance, I don't believe that
10 would have been considered, mainly because
11 when I first heard there was some discussion
12 about this, my first reaction was, "You can't
13 go that far." And then I was told that, no,
14 the technology's advanced so that somebody
15 successfully did it. However, I think of
16 those long distances, it's a high-risk
17 operation.

18 Q. So it was understood in 2010 that a
19 horizontal directional drill was a feasible
20 alternative for crossing Little Bay. But it
21 wasn't even factored in in making the
22 decision about which project to go with.

23 A. Oh, no. Quite the opposite. In 2010,
24 horizontal directional drill would have been

1 looked at as an infeasible way. It was
2 simply too long.

3 Q. Well, you said you understood it was
4 feasible. And maybe I've got the timing
5 wrong --

6 A. Just recently. When I heard --

7 (Court Reporter interrupts.)

8 A. I'm sorry. When I heard there was some
9 discussion in this docket about directional
10 drill, my first reaction was, "It's too far.
11 You can't do that." And then I talked to
12 some of our construction people, and they
13 came back and said, "No, somebody has
14 successfully done one out there." And I said
15 okay. Time marches on, you know.

16 Q. Well, was this a subject of discussion during
17 the ISO process?

18 A. No, not back then.

19 Q. And was there any discussion about using a
20 jet plow methodology during the ISO process,
21 so that if one of the stakeholders had come
22 into the ISO process, that stakeholder would
23 have been able to present concerns about
24 using the jet plow process?

1 A. I don't believe jet plowing across the bay
2 was specifically discussed. I remember
3 nothing about that being discussed as a
4 particular topic.

5 Q. Now, when Attorney Geiger asked you about
6 comparative costs of the Gosling Road
7 transformer to the SRP suite, I think the
8 numbers I wrote down were \$111 million for
9 the SRP and \$135 million for Gosling. Was
10 that correct?

11 A. Those were the numbers on the presentation
12 from 2012. Correct.

13 Q. So we're talking about a difference of
14 \$25 million.

15 A. At that point in time, yes.

16 Q. And would you agree that the cost of building
17 the Gosling Road transformer has more
18 certainty to it than the cost, for example,
19 of crossing Little Bay, whether it be by jet
20 plow or horizontal directional drill, and
21 then putting lines in related to that bay
22 crossing and some of the other issues that
23 Attorney Geiger raised, that there would be
24 less certainty in that suite of projects as

1 to the cost than the Gosling Road cost?

2 A. No, I disagree with that, because what's
3 happened in the interim is the engineering
4 has proceeded on the Seacoast Reliability
5 Project. We now know, you know, exactly how
6 we propose to do it. We have contractors who
7 are prepared to sign on the dotted line to go
8 do it. There's a lot of certainty around the
9 cost. Frankly, the thing that's uncertain at
10 this point is the outcome of our proceeding
11 here today.

12 Q. So you think right now the cost of the jet
13 plow is certain and built in, and there's no
14 issue with that?

15 A. No. I mean, I think the only issue with that
16 is, as time marches on, costs go up all the
17 time. So the longer we take, you know, the
18 more everything will go up.

19 And in fact, if we go back to the page
20 that was displayed in 2012 dollars, the
21 Gosling Road alternative costs have gone up.
22 They're now up in the estimated neighborhood
23 of \$200-, \$210 million.

24 Q. Well, what I'm focusing on is the

1 environmental work that was done to justify
2 the selection of the jet plow methodology was
3 done after the decision was made in the ISO
4 proceeding to use a jet plow methodology to
5 make this project cost-effective. Isn't that
6 correct?

7 A. I don't -- I mean, what the ISO approved was
8 a 115kV transmission line connecting Madbury
9 to Portsmouth. As we saw in one of the
10 presentations that Attorney Geiger I think
11 had up, we had three routes: There was a
12 northern route, the southern route and the
13 route across the bay. So, in the process of
14 the ISO making their decision, they weren't
15 looking at, you know, the details of that
16 construction.

17 Q. Okay. Well, the decision was made to go
18 across Little Bay, and that decision -- part
19 and parcel in that decision was the decision
20 to use a jet plow methodology for going
21 across Little Bay; correct?

22 A. Yes, that's what we've proposed.

23 Q. All right. And so after that decision was
24 made in the ISO proceeding, Eversource moves

1 forward with a permitting process and
2 actually does environmental work related to
3 what the environmental impacts of the jet
4 plow method will be on the water quality and
5 the fish and the shellfish and eel grass and
6 other areas of concern about Little Bay;
7 isn't that correct?

8 A. Yes. I mean, we moved forward as part of
9 this process, I believe.

10 Q. So what if the environmental information that
11 is gathered after the decision has been made
12 to move forward with this option comes out
13 that, in fact, there is very significant
14 negative environmental, adverse environmental
15 impact on Little Bay from jet plowing, and
16 the better method to avoid this environmental
17 impact would be horizontal directional drill?
18 Where would we be then?

19 A. Well, I don't know where we'd be. I guess
20 that's supposition. You know, I'm not
21 qualified to really make an environmental
22 decision that way.

23 Q. Well, isn't that a bit of risk making a
24 decision on moving forward with a project

1 without doing your due diligence on the
2 environmental impacts of the project before
3 the decision is made?

4 MR. NEEDLEMAN: Objection. The due
5 diligence was done. That's what the entire
6 siting process is about.

7 PRESIDING OFFICER WEATHERSBY:
8 Sustained. You can respond. It's sustained.
9 Sorry.

10 BY MS. LUDTKE:

11 Q. Well, let me rephrase that question.

12 In 2018, a decision was made in terms of
13 looking at the relative costs of multiple
14 projects that a jet plow method would be used
15 to cross Little Bay; isn't that correct?

16 A. I don't know that the jet plow method was a
17 great topic of discussion at that point in
18 time.

19 Q. Well, your cost numbers --

20 A. It's one of the accepted ways of installing
21 submarine cables.

22 Q. Your cost figures were based on using a jet
23 plow method; correct?

24 A. They probably were, yes.

1 Q. So that was the cost that was used to compare
2 the different options available to address
3 the reliability needs.

4 A. Sure. It was one of the inputs, yes.

5 Q. And the question I have is: Isn't there risk
6 of making a selection without doing
7 environmental work to determine what the
8 impact will be on Little Bay and Great Bay of
9 using a jet plow method to cross Little Bay?

10 A. I would probably like to defer that question
11 to the environmental panel. I am not an
12 environmental scientist, you know, and I kind
13 of --

14 Q. Well, my question wasn't really an
15 environmental question. It was a risk
16 analysis question. Isn't there risk of not
17 doing the environmental work before a
18 decision is made as to what method to use?

19 A. Well, there's a balance, right. We can't do
20 a hundred percent engineering on every option
21 that's put on the table for consideration
22 because, No. 1, it will take forever; and
23 No. 2, costs will skyrocket. That's why the
24 ISO process is kind of more like a cone. You

1 start out with a high-level estimate, you
2 work in solutions that work, and then you
3 refine your estimates. And the ISO, too, is
4 not in a position to make environmental
5 decisions. That's not their purview. That's
6 more in state agencies to do.

7 Q. So, going back to the question I asked you
8 before. If you don't do the environmental
9 work before making a decision, and
10 understanding that, yes, this won't pose
11 serious consequences on the water quality or
12 any other factors that I mentioned on Little
13 Bay, wouldn't it be reasonable to consider
14 that the number you came up with may have a
15 fair amount of uncertainty associated with
16 it?

17 MR. NEEDLEMAN: Same objection. In
18 Mr. Bowes's testimony, he specifically goes
19 through the details of the routing selection
20 and the various alternatives that were
21 discussed, and he specifically talks about how
22 a decision was reached to pick this route,
23 including how environmental factored into it.
24 So the continuous repeating of the idea that

1 environmental is not factored into the
2 selection of this choice is just not right.

3 PRESIDING OFFICER WEATHERSBY: Ms.
4 Ludtke.

5 MS. LUDTKE: I think that the issue
6 has to do with timing and the ISO process
7 selection. And I think the witness testified
8 that environmental work had not been done in
9 2010. I think that's the testimony. And what
10 I'm trying to do is elicit information from him
11 as to what consequences that would have in
12 terms of evaluating the certainty of the
13 estimate, cost estimate and other factors.

14 MR. NEEDLEMAN: Madam Chair, whether
15 or not ISO factors in environmental issues, and
16 we already know from the testimony that they
17 don't, is not relevant. That is the ISO
18 process. And if Ms. Ludtke wants to attack the
19 ISO process, she can do that in a different
20 forum. We're here talking about the siting of
21 this project. And the alternatives in the
22 environmental factors that lead to this choice
23 were put in the record, and Mr. Bowes spoke to
24 that.

1 MS. LUDTKE: Well, CLF is extremely
2 concerned about the environmental impacts of
3 jet plowing. And we'll get into that a lot
4 more when we have the environmental panel here.
5 And I just want to find out more information
6 regarding whether horizontal directional
7 drilling is absolutely off the table. Are we
8 wasting our time here because that can't even
9 be considered?

10 MR. NEEDLEMAN: And HDD was an issue
11 for the construction panel.

12 MS. LUDTKE: HDD is also an issue for
13 the environmental panel because the
14 environmental panel addressed the environmental
15 impacts of HDD and shore landing HDD. So it is
16 not purely a construction issue.

17 MR. NEEDLEMAN: I agree.

18 PRESIDING OFFICER WEATHERSBY: I
19 think that line of questioning is probably
20 better for the environmental panel. He has
21 testified concerning how that number came to
22 be, and it did not include a lot of extensive
23 analysis of environmental. So that has been
24 elicited by you. And as far as the specifics

1 of cost of HDD and environmental impacts, those
2 are questions that are better for the
3 environmental panel. So I'm going to sustain
4 the objection. Let's move on.

5 MS. LUDTKE: Okay. I'll move on.

6 BY MS. LUDTKE

7 Q. Now, Mr. Andrew, did you obtain any cost
8 about using horizontal directional drill at
9 any point in your involvement in this
10 process?

11 A. No, I did not. No.

12 Q. Do you have any idea what the cost of
13 horizontal directional drill would be?

14 A. I believe there was an estimate created
15 recently, but I don't know what the number
16 was.

17 Q. Are you familiar with the request in the New
18 Hampshire DES permit for doing a comparison,
19 for Eversource to conduct a comparison of
20 horizontal directional drill, shore-based
21 horizontal directional drill, and jet
22 plowing? Are you familiar with that report?

23 A. No, I'm not. That's where I have just kind
24 of background information that I know people

1 were looking at it, but --

2 Q. Did you have a discussion with anyone who was
3 working on that?

4 A. No, not directly about the report, no.

5 Q. And I understand your testimony is that cost
6 is a major consideration --

7 A. Sure.

8 Q. -- in making a determination.

9 A. Sure.

10 Q. And are you familiar with the request in the
11 DES permit that if cost is the reason given
12 for determining that an alternative is not
13 feasible, that a cost estimate should be
14 provided from at least two companies
15 experienced with jet plowing and two
16 companies experienced with horizontal
17 directional drilling?

18 A. No, I'm not familiar with those rules or
19 regulations at all.

20 Q. Do you know whether any -- or were you
21 involved in any request to get a cost
22 estimate or a bid from two companies
23 experienced with jet plowing or two companies
24 experienced with horizontal directional

1 drilling?

2 A. No, I was not.

3 Q. And I wanted to read you a passage in the
4 Executive Summary for the report that came
5 out in response to the DES permit, and I want
6 to see if you agree with that. And the
7 sentence I wanted to present you with reads
8 as follows: "The methodology chosen by
9 Eversource to install the submarine cables in
10 Little Bay, known as 'jet plow,' was chosen
11 following careful consideration of other
12 potential methods." Do you agree with that?

13 A. I believe that's a true statement. I
14 wasn't -- I'm not an environmental scientist
15 but --

16 Q. Well, it says the methodology --

17 A. -- I have faith that they looked at it in
18 good detail.

19 Q. Well, wasn't it chosen in 2010 essentially by
20 being part of your cost estimate?

21 A. Well, no. The cost estimate would be part of
22 it, but those decisions are never absolutely
23 final. I mean, I believe we've decided to
24 underground additional portions of the

1 overhead line in the process of gaining
2 approvals to construct the job. So things do
3 change, you know, and are different from what
4 they were years earlier when you thought they
5 were going to come out a particular way.

6 Q. Well, this sentence says that jet plowing was
7 chosen "following careful consideration of
8 other potential methods." What other
9 potential methods would there be to cross
10 Little Bay?

11 MR. NEEDLEMAN: Objection. It's
12 beyond the scope of this witness's testimony.

13 MS. LUDTKE: Well, he prepared the
14 cost estimates that resulted in the selection
15 of this project, and he said he was prepared to
16 testify that these -- that this project was
17 selected because it was cost-effective. So if
18 he's prepared to testify that it's
19 cost-effective, I think he should be prepared
20 to testify as to other potential methods that
21 might have been considered in crossing Little
22 Bay.

23 MR. NEEDLEMAN: Mr. Bowes was the
24 witness who was presented for purposes of

1 alternatives, bay crossing. That was the point
2 of his testimony, and generally of the entire
3 construction panel.

4 PRESIDING OFFICER WEATHERSBY: I'm
5 going to overrule the objection. You may
6 continue. But could you repeat your question,
7 please.

8 MS. LUDTKE: Sure.

9 BY MS. LUDTKE:

10 Q. The part of the sentence I read to you says
11 that the methodology of jet plowing was
12 chosen following careful consideration of
13 other potential methods. So my question to
14 you is: What other potential methods were
15 given careful consideration?

16 A. Well, anytime you've got a water crossing,
17 right, directional drilling is a possibility.
18 However, if you simply look at a Google Earth
19 shot of the area, directional drill requires
20 a very large pit on one end to drill and
21 another large pit on the other end to
22 receive. And so in this environment with
23 houses right on the water, the distances
24 involved -- in fact, when I learned fairly

1 recently we were considering directional
2 drill, my reaction was, "You can't do. It's
3 too long." So, back in the time frame where
4 we were looking at this directional drill,
5 the complete process certainly, you know, was
6 off the table just from the distances
7 involved. If you start to look at, say
8 directional drill on either end, right, and
9 jet plow in the middle kind of situation,
10 which we've used that -- we have a cable out
11 to Martha's Vineyard where that was exactly
12 what we used. That's simply kind of a
13 modification, if you will, of a jet plow. So
14 it would have been in the minus 25/plus
15 50 percent band that's there. And we would
16 not have gone to the level of doing detailed
17 studies to find out if that was there. We
18 simply would have said that was an adjustment
19 that would be made when we got to the
20 detailed engineering.

21 Q. So other potential methods that you're
22 talking about would have been in the plus
23 50 percent from the projected cost of the jet
24 plowing?

1 A. Well, yeah, in the -- I'll call it the "dead
2 band," the minus 25/plus 50 accuracy range of
3 the estimate you are presenting.

4 Q. So that included the other methods? That
5 would include shore-based horizontal
6 directional drill and --

7 A. No, not shore-based, because at the time we
8 would have considered that not technically
9 viable.

10 Q. Would it include horizontal directional drill
11 that wasn't shore-based?

12 A. I don't know what you mean.

13 Q. Well, you said it was a plus 50 percent on
14 the estimate was based on jet plowing. And
15 were the other methods included or not
16 included in that plus 50 percent?

17 A. Well, a full-length directional drill would
18 not have been included in that length. If
19 the jet plow was going to be modified so that
20 one end or both ends were directional drilled
21 out a couple 100 feet, then that would have
22 been -- that's a detail that would have been
23 figured out and would be included in the
24 accuracy band of the cost estimate.

1 Q. So those are the other methods that were
2 compared to jet plow in making the choice?

3 A. Yeah. Well, pretty much your only other
4 choice is something that, to my knowledge,
5 really isn't allowed anymore, and that's to
6 direct-trench underwater.

7 Q. That's what I'm trying to understand, really,
8 is what potential methods were on the table
9 to give careful consideration to, given the
10 ISO process where it had been determined to
11 be the most cost-effective with a price
12 estimate of \$111 million.

13 MR. NEEDLEMAN: Objection. I think
14 that mischaracterizes the testimony, when the
15 testimony relating to "careful consideration"
16 related to Mr. Jiottis's testimony, which Mr.
17 Bowes adopted regarding the various route
18 choices. It was not talking about the ISO
19 phase.

20 PRESIDING OFFICER WEATHERSBY: Ms.
21 Ludtke.

22 MS. LUDTKE: Well, the Executive
23 Summary on comparing horizontal directional
24 drilling and jet plow says, "The methodology of

1 jet plowing was chosen following careful
2 consideration of other potential methods." The
3 ISO process occurred before all this, and it
4 was part and parcel of the process. And there
5 were cost numbers given, which he said were a
6 major consideration in the ISO process, and
7 that was \$111 million. So I'm trying to figure
8 out, once the environmental work was done, what
9 other potential methods were on the table that
10 required careful consideration.

11 PRESIDING OFFICER WEATHERSBY: So I'm
12 going to sustain the objection. I think that
13 that's not his report. He worked on the
14 numbers that went into the ISO figure. And he
15 talked about the adjustment, that minus 25/plus
16 50 wiggle room, a lot of wiggle room in that.
17 But he wasn't involved in the further studies,
18 et cetera. So I think that that's probably
19 better for a different witness, and I'll ask
20 you to move on.

21 MS. LUDTKE: Well, let me clarify
22 then.

23 BY MS. LUDTKE:

24 Q. When you had the \$111 million estimate in the

1 ISO process, are you testifying that that
2 \$111 million figure was subject to the minus
3 25/plus 50 percent adjustment?

4 A. Yes, it would be -- the numbers presented in
5 that screen at that point in the ISO process
6 would be minus 25/plus 50 percent accuracy.

7 Q. Would that same minus 25/plus 50 apply to the
8 Gosling Road transformer project?

9 A. Yes, it would.

10 Q. Okay. Now I have one more question, and it's
11 a different issue.

12 Does Eversource have any transformer
13 presently at less than 400 megawatts?

14 A. Well, yes. But I think I need to help you
15 with the question a little bit.

16 Q. Okay.

17 A. You mean large, 345- to 115- --

18 Q. Yeah.

19 A. -- type transformers that would have been in
20 the Gosling Road alternative?

21 Q. Right.

22 A. Yes. Installed on our system, the smaller
23 size? Yes, we do.

24 Q. How many are there?

1 A. Oh, I don't know. I can think of three off
2 the top of my head. But there's... there may
3 be more. And there are also ones at 230 to
4 115, things of that nature. But frankly, you
5 know, going forward, the cost difference
6 between, say, a large auto of a 250 rating
7 and a 400 rating isn't a lot of money.
8 That's why we go to a standard size.

9 Q. Fair to say it's not uncommon on your system
10 right now?

11 A. Well, it isn't common, but we have them.
12 They're older units that have been there a
13 long time. If they would have failed, we
14 would work to replace them with a standard
15 size going forward, with the goal of
16 simplifying and minimizing spares.

17 Q. Thank you.

18 PRESIDING OFFICER WEATHERSBY: Cross-
19 examination now from the Durham Residents, Mr.
20 Fitch.

21 Off the record.

22 (Discussion off the record.)

23 CROSS-EXAMINATION

24 BY MR. FITCH:

1 Q. Hello, my name is Matthew Fitch. I'm one of
2 the Durham, or part of the Durham intervenors
3 group. I just have a few questions here
4 today.

5 Does Eversource have the ability to
6 rerun the reliability analyses that were used
7 to support the New Hampshire/Vermont Needs
8 Assessment to include the various reliability
9 projects that have been completed since 2011?

10 A. You mean to redo the study using the same
11 cases that were used then with everything but
12 the Seacoast Reliability in it?

13 Q. Well, I guess what I'm trying to get at is to
14 include the projects that have already been
15 completed, essentially to determine they're
16 in there.

17 A. Yes, I think we do. Yeah.

18 Q. Has that been done?

19 A. To a very limited extent, yes.

20 Q. Are you familiar with the results of those
21 analyses?

22 A. Yes. The Project is still needed.

23 Q. So I guess that goes back to an earlier
24 question about being able to quantify the

1 impact of those completed projects. Is
2 there -- does re-running those analyses, does
3 that enable you to quantify the impact of
4 those completed projects?

5 A. If it were done in its entirety. I asked one
6 of our planners to run one by looking at the
7 system design in the area. My premise was
8 one set of contingencies would be one of the
9 worst. And it did, in the original case,
10 result in voltage collapse in part of the
11 area. And I asked them to rerun it based on
12 today's current load forecast data, and it
13 still resulted in that voltage collapse. So
14 I took a single data point. I did not go
15 back to ask for all of them that are done.

16 Q. Generally speaking, do reliability projects
17 associated with the distribution grid help to
18 improve the performance and reliability of
19 the transmission grid?

20 A. In general, I would say no, because the
21 amount of load you can move on the
22 distribution system is much smaller. The
23 reason we go to higher voltage lines is that
24 they can move larger amounts of power. So,

1 the distribution projects, you know, it's one
2 system. They're all connected. You can
3 delay a project a little bit with a
4 distribution by moving some load. But
5 generally that's all you're doing is buying a
6 little bit of time.

7 Q. If the distribution grid becomes more
8 efficient and/or demands less load, does that
9 ease the burden on the transmission grid
10 call?

11 A. Absolutely. Yes. The transmission system is
12 there to serve the load, and it's to connect
13 the generating supply to the load. And if
14 the load reduces -- which a lot of the
15 energy-efficiency efforts that have been
16 taking place, and distributed generation has
17 a general similar effect -- then, yes, the
18 transmission system needs to transport less
19 power.

20 Q. Are you familiar with the New Hampshire
21 Public Utilities Commission Docket No. DE
22 15-296 that's titled "Electric Distribution
23 Utilities Investigation Into Grid
24 Modernization"?

1 A. I'm aware of the grid mod docket in New
2 Hampshire, yes. I'm not actively involved in
3 it.

4 Q. Are you familiar with any of the comments
5 that Eversource made in that docket?

6 A. No.

7 Q. As they are publicly available documents, I'm
8 trying to speak to a comment that a
9 representative of Eversource made in that
10 docket, a Mr. Matthew Fossum, on
11 September 17, 2015. He had made the comment
12 in that docket that Eversource recently
13 reported a 25 percent increase in reliability
14 performance with the application of
15 distribution automation devices. And I
16 interpreted that to be a 25 percent increase
17 in the reliability of the distribution
18 component. Again, does that carry over any
19 positive impact to the transmission grid?

20 A. I think the context of that is we produce --
21 actually, we produce them on a daily basis,
22 outage numbers -- how many events occur, how
23 long customers are out, you know, for the
24 duration. Distribution automation doesn't

1 prevent outages. It allows you to quickly
2 limit the scope. So your lights go out, but
3 then they come back in 30 seconds. And while
4 you're not happy with us, you're not sitting
5 there for an hour and a half getting really
6 angry with us either, which is always good.
7 So, some of those -- actually, what DA allows
8 us to do is keep load on the system. In the
9 old version of things, if a transmission line
10 supplied a substation or a transformer and
11 the line went dead, the transformer went dead
12 also, and everybody waited in the dark until
13 we fixed it and brought it all back. Now,
14 with distribution automation, if we have
15 enough street ties, we can restore all that
16 load from alternate sources. And our
17 distribution engineering people are working
18 on that constantly, trying to create the
19 ties, and do that so that we have options to
20 bring people back. We don't like it when
21 you're in the dark, either.

22 Q. So, ultimately, though, those improvements do
23 benefit the reliability of the transmission
24 grid?

1 A. Well, yeah, I guess what they actually do is
2 keep more load on the transmission system.
3 We were talking earlier, before, that if we
4 have a transmission event and the load
5 disappears, we don't have to worry about
6 serving it. If we have a transmission event
7 and the load gets transferred to adjacent
8 stations, then we still have to serve it.
9 And those are things, those capabilities we
10 do factor into how we plan the system. But
11 for the most part, that shouldn't be a
12 limiting factor in, you know, when we bring
13 projects forward.

14 Q. Is it common or typical for a reliability
15 project to expand the corridor that's
16 primarily comprised of distribution poles to
17 one that utilizes transmission-size poles?

18 A. It can be, yeah. It simply depends on the
19 width of the right-of-way and what's in
20 there. For the most part, if we're taking a
21 right-of-way that only has distribution in it
22 today and we're putting transmission in it
23 tomorrow, or requesting to put transmission
24 in it, that usually means we're not in a

1 dense, urban area, that we're in what used to
2 be rural and is now probably suburban, and,
3 you know, housing developments are springing
4 up. You know, the town I grew up in had
5 three farms when I was a kid. You know, you
6 can't even buy a house lot anymore. You
7 know, so as the system grows, as urban areas
8 grow, that happens on the outer edges of
9 growth.

10 Q. Can you cite another project where this has
11 been done?

12 A. Not off the top of my head.

13 Q. On Page 4 of your April 12th, 2016 testimony,
14 Lines 16 through 19, you state that
15 violations occur under combinations of summer
16 peak load, the unavailability of a local
17 115kV generation, and loss of system
18 equipment.

19 Do violations occur under summer peak
20 load alone?

21 A. Yes, depending on the nature of it. I think,
22 as we discussed earlier, the ISO-New England
23 report that justified this project had a
24 critical load level of 18,500 megawatts in

1 ISO peak load. We reached that yesterday.
2 And in the wintertime we go above that.
3 Wintertime peak loads are up over
4 20,000 megawatts. So, you know, problems in
5 this area can happen in the winter, in the
6 summer. You know, generally they happen at
7 the worst possible times in the extreme when
8 we want to be really, really cool or really,
9 really warm. But, yeah, loads above 18,500
10 occur a lot. I don't have an hourly number
11 for that. We would have to reduce ISO summer
12 peak loads by about a third and winter peak
13 loads by, say 15, 20 percent, in order to get
14 to the point where we did not need these
15 additions to serve load reliably.

16 Q. When you reference those peak loads, are they
17 a function of capacity?

18 A. Well, I'd say the peak loads more than
19 anything else are driven by weather, you
20 know, either very, very cold or very, very
21 warm, you know, humid weather. We have
22 enough generation capacity in New England to
23 supply it. So the issues here are connecting
24 the supply to the loads under various outage

1 conditions with lines, transformers,
2 breakers, either out of service and/or
3 failing and going out of service. So it's
4 that combination.

5 Q. So in a perfect world, if outage conditions
6 didn't exist, the peak load -- or excuse
7 me -- the generation wouldn't have any issues
8 meeting the peak load?

9 A. In the summer, yes. In the winter, we do
10 have a natural gas supply issue in New
11 England. So, that aside, yeah, if nothing
12 failed, ever failed and went out of service,
13 the system would be quite a bit smaller than
14 it is today.

15 Q. Continuing that line of thought here, would
16 violations occur with the unavailability of a
17 local 115kV generator by itself, not in
18 combination with other criteria?

19 A. No.

20 Q. And do violations occur with the loss of
21 system equipment independently, not in
22 combination with the other criteria?

23 A. Violations occur at both levels above 18,500
24 with loss of system equipment.

1 Q. Also on Page 4 of your testimony, Lines 18 to
2 24, you describe a possible scenario where
3 two 115kV transmission circuits could go down
4 at once, which you state cause the worst-case
5 violations to occur. Has this kind of
6 scenario happened in the Seacoast Region
7 before?

8 A. I was going to say I don't know the complete
9 outage history of the Seacoast Region going
10 back in that. So I don't really have enough
11 information to answer it from that
12 perspective. I can say we are required under
13 the planing process to simulate this,
14 evaluate the consequences, and fix it if
15 there is identified need, and that's what we
16 have identified.

17 Q. In that possible scenario that you mentioned
18 with the two 115kV circuits going down,
19 generally speaking, is the Seacoast Region
20 still able to receive power to operate?

21 A. Well, parts of the region are and other parts
22 aren't. So it isn't a matter that the entire
23 region in itself will just, you know, be in
24 the dark instantly. It's under different

1 combinations, different parts of the region
2 have problems.

3 Q. So, again referring to your testimony on
4 Page 4, Lines 23 and 24, that the possible
5 scenario you suggested could exceed the
6 emergency thermal rating of the circuit --
7 and then you also state on Page 6, Lines 3
8 through 6, that the Seacoast Region solution,
9 which includes SRP, directly provides system
10 benefits by adding new transmission circuits,
11 upgrading existing circuits to increase the
12 amount of electric power that a circuit can
13 carry, and adding circuit breakers and
14 capacitor banks. With the projects
15 associated with the Seacoast solution that
16 are already completed, would the scenario you
17 presented with those two 15kV circuits going
18 down, still yield the same results?

19 A. Yes. I think I indicated earlier when you
20 asked that, I tested one set that I felt
21 would be pretty severe. And the answer came
22 back, yes, it is severe. What I haven't done
23 is test all the ones that create all the
24 problems. So the reinforcements that have

1 been done in other places -- I think we spoke
2 earlier about a couple of lines where we had
3 the sag issue addressed -- you know, those
4 help. They address some particular sets of
5 overloads. Capacitor banks are used to
6 improve voltage on the system in response to
7 problems. But what we actually need is that
8 final connection between Portsmouth and
9 Madbury to address all the issues that are
10 there.

11 Q. So, based on that, then, do I understand
12 correctly that you've only modeled or
13 forecast that single scenario with the
14 improvements considered?

15 A. Well, yes. The only one I asked a planner to
16 run using some of the models that are in the
17 current study that's ongoing at the ISO was
18 that particular one. It results in thermal
19 overloads of two lines and extremely low
20 voltages in a large area. So I knew that was
21 probably one of the most extreme situations.
22 And he confirmed for me that, well, basically
23 what happens when you do things to extreme in
24 a load flow case, it actually just doesn't

1 solve. It's what's called "non-convergent."
2 And so he came back and said it didn't
3 converge. So that's a recognition that that
4 problem is still there.

5 Q. So, late yesterday, Exhibit 196 was
6 submitted, which is a page from ISO-New
7 England's Project List identifying this
8 project as being listed as "planned" by
9 ISO-New England. I understood that to imply
10 that there is still a need for this project
11 based on its status as "planned." Is that
12 a -- do you interpret that as well?

13 A. Well, you know, the ISO process, when they
14 issue a solutions report and they say here
15 are the preferred solutions, the projects go
16 on the list. And they will have a status
17 that is "proposed," I think is what it is.
18 We then move into the next phase of analysis
19 where we do a proposed plan and application
20 study. It's also called an "I-39 [sic]
21 Evaluation." And you can see a column on
22 here. It's the tenth column, "PPA (I-39)
23 Approval." And there is a date in there.
24 When the PPA approval is granted, status then

1 changes to "planned," all right. Then one of
2 the next things is TCA approval, which is
3 transmission cost allocation, which we
4 applied for, you know, also. But in terms of
5 it, that's what those columns mean.

6 Q. So, being defined as "planned" within this
7 document, is that enough to deem there is a
8 need for the project?

9 A. Yes. Frankly, it means that the Project has
10 gone through -- has been identified as one
11 that solves a need. The I-39 analysis is
12 complete. That shows the Project works
13 within the system, does no harm. It all is
14 kind of the actual criteria. And once it's
15 on there as "proposed," we're tasked under
16 our obligation to build of moving forward
17 with it. We can't actually plug in changes
18 to the system until the I-39 is approved. So
19 we could go do some construction, but until
20 we have an approved I-39, we can't plug it
21 in. With an approved I-39, we can. And so
22 once it's built and ready to go in service,
23 we schedule it through ISO operations to be
24 brought into service.

1 Q. And these statuses sometimes change; correct?

2 A. They do. I mean, in a properly organized
3 one, you would go from "proposed" to
4 "planned" to "in construction" to "in
5 service." And if you expand or you go to the
6 root Excel spreadsheet that is the entire
7 one, you'll find all those categories in
8 there.

9 Q. We submitted Exhibit 12 just a short a while
10 ago, which is a final version of that
11 document, which I was able to find on the
12 ISO-New England web site, that I believe
13 references that page that you're talking
14 about where all of the projects are listed
15 here.

16 A. Yeah.

17 Q. And as I scroll through it, on column --
18 excuse me -- Line 133, I believe it
19 references the Northern Pass project; is that
20 correct?

21 A. Well, the 133 that I'm looking at is a
22 National Grid project.

23 Q. Let's see. This is on... I think we're
24 dealing with two separate versions of Excel.

1 This is on Page 8, and this is Durham
2 Residents Exhibit 12.

3 Oh, I'm sorry. It is on the ISO-New
4 England Project List, June 18th Tab and Line
5 133. So I believe this was -- is this the
6 Northern Pass project listed on the document?

7 A. Yup. Queue 499, yes. I think Line 133
8 [sic], elective transmission upgrade, yeah.

9 Q. And then as I scroll from left to right and I
10 begin to look at the various statuses, I see
11 that on October 16th, the status -- or excuse
12 me -- March 2017 status, it was still listed
13 as "planned." Is this accurate there?

14 A. Yeah. Let's see. So, Northern Pass is an
15 elective transmission upgrade. So when we --
16 when Northern Pass filed an application with
17 the ISO, it would have gone on the project
18 list, which looks like it went on March '15,
19 as a "concept" project. Then studies were
20 done. Northern Pass paid for the studies to
21 be done. And then in October of '16, the
22 I-39 analysis would have been completed and
23 approved, and it moved to "planned" status.
24 And if we can scroll a little bit to the

1 right, we should probably see that. Right,
2 "Planned" October '16; PPA approval,
3 7/19/2016."

4 So this list is updated three times per
5 year. So that's consistent. The PPA was
6 approved in July, and it changed status in
7 October.

8 Q. And so it changed from a -- I'm seeing this
9 as changed from "planned" back to a
10 "proposed" status; is that accurate?

11 A. Yeah. I'm not sure exactly why that did
12 that. But it's an elective transmission
13 upgrade, so it's a different animal than a
14 reliability project.

15 Q. And then lastly, I'm just referring back to
16 Applicant's Exhibit 196 submitted yesterday.
17 At the bottom of that, lines... let's see.
18 There's a delineation with a gray line here,
19 these that we're looking at here on the
20 screen. I believe all of the classifications
21 of these are now listed as "canceled." And
22 looking at them, I see that they're all
23 listed as "Reliability Upgrades."

24 Do you have any familiarity with any of

1 these projects, at least the Eversource
2 projects listed, to speak to why they may
3 have been canceled?

4 A. Sure. In general, the New Hampshire/Vermont
5 study began in 2010. So it had a 2020,
6 10-year load forecast as its goal. As it's
7 evolved over time, it's been restarted with
8 different, newer load forecasts. And the new
9 load forecasts have been lower. So as
10 they've gone through and redone the needs,
11 they found needs disappeared at the lower
12 levels, and then what the ISO does is cancels
13 the Project. You know, so what happens is
14 when the ISO puts projects on, they look at
15 the list on a fairly constant basis. And
16 when there's no longer a need, they cancel it
17 and take it off. So the simple fact that SRP
18 projects are still on there means the ISO
19 knows the need is still there.

20 Q. Would you happen to know if any of these
21 projects, when re-evaluated for their need,
22 prior to being canceled, if the analysis that
23 were run on them was just a single incident,
24 or would they have considered the whole slew

1 of incidents that would have contributed to
2 their reliability need?

3 A. Well, they would have considered the whole
4 picture that way. There can be circumstances
5 where it's a single set of circumstances. If
6 you have three lines that serve an area and
7 you lose two of them, and the last one's
8 overloaded, then that's one set of
9 circumstances. In other cases it can be
10 multiple things that do it. So I'm not
11 familiar enough off the top of my head to go
12 through what the driver for each one is. But
13 they do, you know, look at this on an ongoing
14 basis. And if a need disappears, the project
15 disappears, too.

16 Q. I just have a couple last questions here.

17 Are any of the cables, such as
18 communication cables, being included in this
19 project, being run under the bay and through
20 the corridor?

21 A. Communication cables?

22 Q. Communications or non-electric?

23 A. Right. That I don't know. I would think --
24 I do know we installed a few years back a

1 cable out to Martha's Vineyard, and we did
2 put fiber in the cable. But I don't know.
3 I'd have to find that out. I would hope that
4 we would do that, but I don't know that we
5 did.

6 Q. In situations like that, I guess like
7 Martha's Vineyard, when you're including the
8 additional fiber, are those other cables,
9 non-electric cables, also considered by
10 ISO-New England in their reliability
11 assessment?

12 A. No. Say a fiber type mixed in? No. They
13 generally don't have anything to do with the
14 reliability of the cable. We will use it for
15 distribution automation. Say out on the
16 Vineyard, we communicate to radio control
17 switches out there via a fiber path because
18 it's too long from the mainland to get there.
19 We have a service center and we get data
20 across it. The local cable company owns half
21 of the fibers, and they use it for cable
22 service. So I mean, we try and just -- you
23 know, it's just generally smart and good
24 business to try and get communication

1 infrastructure in place also.

2 Q. Is it safe to assume that that also provides
3 additional revenue stream to the Company when
4 doing that?

5 A. Generally, no. We did do some of the
6 communication ventures in different areas in
7 the Boston area. We were involved in the
8 beginning with RCN and some things like that.
9 But generally speaking today, we may sell off
10 some of the fiber to somebody else and use
11 that to defer some of the construction costs.

12 In the case of the Vineyard cable, I
13 can't remember who the service provider is
14 out there. They were already licensing their
15 own fiberoptic cable, and we jumped on them
16 to put in a combined power and fiber cable,
17 which Massachusetts regulators loved. We
18 actually loved it. It saved us a year and a
19 half of permitting time. So...

20 Q. So, finally, when additional cables,
21 non-electric cables like that are included,
22 are they considered at all by ISO-New England
23 in their reliability criteria?

24 A. No. There's no real reason to at that point.

1 Q. All right. That's all I have. Thank you
2 very much.

3 PRESIDING OFFICER WEATHERSBY: Okay.
4 Thank you.

5 Counsel for the Public, Attorney
6 Aslin.

7 CROSS-EXAMINATION

8 BY MR. ASLIN:

9 Q. Good afternoon Mr. Andrew. How are you?

10 A. Good. Yourself?

11 Q. Fine, thanks. For the record, I'm Chris
12 Aslin. I'm designated as Counsel for the
13 Public for these proceedings.

14 I want to follow up on a couple
15 questions that I had for Mr. Quinlan when he
16 was here last month, I guess, regarding
17 regionalized versus localized costs. Do I
18 understand correctly that that's something
19 that you know something about?

20 A. A little bit.

21 Q. Mr. Quinlan said you knew --

22 A. It's terrible to be last in the chain.

23 Q. Exactly.

24 So if I understand the process for a

1 project like this one, which is a reliability
2 project, the costs can be regionalized
3 through the ISO process; is that correct?

4 A. That's correct.

5 Q. And the mechanism for that being completed is
6 for the utility to submit an application for
7 regionalized cost status?

8 A. Transmission cost allocation. Or TCA is the
9 shorthand. Yes.

10 Q. Okay. Thank you. And in that application,
11 they'd request or would make a recommendation
12 as to how much of the Project cost would be
13 regionalized?

14 A. Yes. ISO-New England has a Planning
15 Procedure No. 4 that outlines the general
16 rules in the information that we are supposed
17 to submit to them when requesting regional
18 cost allocation.

19 Q. And based upon Mr. Quinlan's testimony, I
20 understand that application typically goes in
21 after the project is constructed?

22 A. Well, that has been past practice. The newer
23 practice that I believe we've had an
24 agreement in place with some of the various

1 state agencies is to endeavor to do that
2 before we begin construction. So we're in a
3 transition period right now of, I think
4 there's a year, year and a half period where
5 we're trying to work to the point where we
6 always get them in before construction
7 starts.

8 Q. And by "before construction," would that be
9 after permitting has been completed, or is it
10 even earlier than that, potentially?

11 A. Yes, because, I mean, realistically, we can't
12 put a shovel in the ground until we have all
13 the appropriate permits. So, yes, it would
14 be after permitting.

15 Q. But I mean as far as submitting the
16 application, does that occur potentially
17 before permitting is complete, or is it
18 always done after permitting?

19 A. No, it's generally always done after.

20 Q. Okay. And for this project it's not been
21 submitted.

22 A. Not yet, no.

23 Q. Part of that Planning Procedure 4 is that
24 there's an analysis of whether costs have

1 been incurred because of local requirements;
2 is that a fair summary?

3 A. Yes, it is.

4 Q. And I think the Planning Procedure uses
5 language of "costs that are a result of local
6 and state regulatory and/or legislative
7 requirements"?

8 A. Yes.

9 Q. In your experience -- well, what is your
10 experience with those applications? Have you
11 been involved with those for Eversource?

12 A. Yes. It varies. If we go in and have to,
13 you know, as part of the TCA application
14 state that to be in compliance with a local
15 town ordinance, you know, our line within the
16 town boundaries of Newington is underground,
17 they're going to look at that and say, okay,
18 that's a choice the town made to require
19 that. You know, customers across New England
20 are not going to pay for that. So it depends
21 on the nature of the requirement. You know,
22 if part of, you know, some of the -- if we
23 did some additional undergrounding to get
24 through historic districts and it's a

1 continuation of the underground in a
2 submarine environment, they're apt to just
3 say that's a reasonable accommodation. It
4 isn't crystal clear, in terms of the
5 criteria. It's an ISO decision, so...

6 Q. And is there a process by which you can
7 obtain kind of advice from the ISO about what
8 types of mitigation or other project changes
9 might be deemed "localized"?

10 A. There is no formal, you know, process. I
11 guess it's like we all do in our everyday
12 jobs. I know the people who reviewed these.
13 I can pick up the phone and ask them. But
14 that is a decision that hasn't been vetted by
15 ISO management, you know, at all either.

16 Q. So you could get sort of a feel for things,
17 but it's not a formal decision of any kind.

18 A. Correct.

19 Q. Have you or are you aware of anyone else at
20 Eversource having any informal discussions
21 with the ISO about the particular mitigation
22 proposed for this project?

23 A. Well, not for this project, no. In general,
24 in my experience, if you ask them informally,

1 you right away get "No." And then when you
2 actually submit it, you get more "Yes" than
3 "No." But, you know, they take -- they look
4 at it as they have a fiduciary responsibility
5 to the ratepayers all across New England to
6 make sure that only appropriate costs get
7 regionalized, so...

8 Q. In your experience, how frequent is it that a
9 utility's request for regionalized costs is
10 denied, in part or in whole?

11 A. Well, I guess we could actually go back and
12 look at the ISO TCA approval letters. But
13 for the most part, on simple projects it's
14 generally in whole. On complicated projects
15 you will get parts done. The ISO is
16 particularly on the lookout for installation
17 of spare capacity.

18 We had a case where an underground line,
19 we installed a spare duct bank for future
20 use. And that was right away, you know,
21 taken out. That's a local decision. You
22 decided to do that. You pay for that.

23 We've had cases where we were required
24 to do curb-to-curb paving, where the standard

1 was a cut and patch, you know, for an
2 underground trench. The incremental costs of
3 curb-to-curb paving were localized.

4 You know, the big one down in
5 Connecticut was the undergrounding, which was
6 really the thing that started this whole kind
7 of review process, you know, at the ISO that
8 way. But those are the things they really
9 look for.

10 Q. And so if there were costs that were deemed
11 localized, it would be some percentage of the
12 total project cost?

13 A. Yes. They would ask what did this cost? And
14 then we would do our best to carve out the
15 cost of the doing the change over the cost of
16 doing it the accepted way.

17 Q. And I don't know if you're a part of this
18 decision. But based on Mr. Quinlan's
19 testimony, I understand that the Project
20 team -- or the Company believes that all the
21 costs for this project are appropriately
22 regionalized costs.

23 A. We'll apply for them all, and we'll do our
24 best to go through. Most of what I've seen,

1 the changes that are in place aren't really
2 big and extreme. You know, I think we'll be
3 successful with that.

4 Q. And in your experience, mitigation costs,
5 such as purchasing -- well, set aside
6 purchasing easements. How about mitigation
7 costs such as a stewardship fund that's
8 proposed here for the Frink Farm? Is that
9 something that's typically regionalized or
10 localized?

11 A. Frankly, typically something like that can
12 fly below the radar screen, you know, that it
13 isn't necessarily called out as a particular
14 line item, you know, when you apply. It's
15 kind of like we try not to wave the red flag
16 in front of the bull.

17 Q. Sounds wise.

18 A. Yeah.

19 Q. If the Applicant here puts in an application
20 asking for full regionalized costs, what's
21 your level of certainty that you'll get
22 those?

23 A. Probably 80/20. I'd say we have an
24 80 percent chance of getting everything. It

1 will go back and forth. You know, they'll
2 ask us questions. We'll fill out the report,
3 send it in. They'll ask us questions. You
4 know, much like anything else, the ISO
5 reports to FERC. So if somebody does not
6 like the outcome of an ISO ruling, your
7 recourse is to complain to FERC, and then the
8 ISO is under strict guidelines to produce
9 answers within 60 or 90 days. So their
10 process is somewhat slow. But it clearly
11 documents each step in that, so that if there
12 is a FERC complaint, they can respond
13 quickly, you know, with detailed information.

14 So we'll put it in. They'll send us a
15 letter asking a bunch of questions. We'll
16 answer those questions. This all gets
17 reviewed in front of the Reliability
18 Committee. The Reliability Committee's task
19 is to help the ISO identify any costs that
20 should not be regionalized and provide a
21 recommendation to the ISO about that. But
22 the ISO is the ultimate deciding authority.

23 Q. Thank you. And do you have a sense of timing
24 for this project, of when you anticipate that

1 TCA would be filed with ISO?

2 A. Well, I think once we have the Committee's
3 ruling, probably within six months of that we
4 would be filing it because, again, No. 1,
5 most of our costs are pretty well known; and
6 No. 2, we have an agreement to be better at
7 getting our TCAs in faster. So we would be
8 working on -- that's an approximate time
9 frame.

10 Q. Okay. Thank you.

11 I want to turn briefly, the status of
12 this as a reliability project would affect
13 its future flexibility, in terms of being
14 decommissioned or taken offline. Is that
15 fair?

16 A. Yeah. Well, I think the system would have to
17 evolve in a very different way for us to ever
18 be able to retire this line in its entirety.
19 Now, that said, in my career I've seen the
20 system evolve a lot. So the people who
21 succeed me I'm sure will see it evolve a lot.

22 Q. Is there a process at the ISO for making a
23 decision about existing infrastructure that's
24 no longer needed?

1 A. Well, I guess before you can retire -- again,
2 before you can add to the system, you have to
3 do the PPA I-39 analysis to show that there's
4 no adverse impact. Before you can retire a
5 line from the system, you would have to do
6 that same analysis to show there was no
7 impact of it. At this point, it's extremely
8 rare. I can think of two instances in 35
9 years. One was a Boston Edison line that was
10 decommissioned, and the other I believe is a
11 69kV line in Vermont that was maybe a year or
12 so ago, our National Grid line.

13 Q. Were those decommissioned at the request of
14 the incoming utility or at the request of the
15 ISO?

16 A. At the request of the utility.

17 Q. Is there any -- within the FERC tariff and/or
18 the ISO rules, is there any obligation to
19 decommission a project at the end of its
20 life?

21 A. No. Within the ISO rules? I would say no.

22 Q. Are you aware of whether an eventual
23 decommissioning, whether the costs would be
24 covered by the FERC tariff?

1 A. Removal costs are generally in there, yes. I
2 mean, if we build a new line that involves
3 removing other assets from it, those costs
4 are allocated costs that go in the tariff. I
5 don't know -- I don't think they're capital.
6 I think they may be OEM, operations and
7 maintenance.

8 Q. And if a decommissioning or removal
9 obligation occurred for this project sometime
10 in the future, maybe major system changes
11 have occurred, how will the Company cover or
12 obtain the capital to complete that removal?

13 A. Well, it would be, you know, part of the
14 budget. Say at some point in the future it
15 was decided that the cable had failed, it was
16 at its end of life and we were going to do
17 other things so that we didn't need it
18 anymore. At that point we would have to
19 apply for the appropriate permits to see are
20 we supposed to remove the cable or is
21 abandoning in place appropriate. You know,
22 we would go through whatever permitting was
23 required at that point in time. And the
24 Company would fund it out of normal

1 operations.

2 Q. So that's not a cost that would necessarily
3 be recoverable from customers?

4 A. Well, I guess it wouldn't be -- I don't
5 believe it would be rate-based. It would be
6 in OEM.

7 Q. Okay. Thank you very much.

8 PRESIDING OFFICER WEATHERSBY: Go off
9 the record for just a minute.

10 (Discussion off the record)

11 PRESIDING OFFICER WEATHERSBY: Back
12 on the record. Why don't we break for lunch
13 and be back at ten minutes of two.

14 (Lunch recess taken at 12:51 and
15 concludes the Day 4 Morning Session.
16 The hearing continues under separate
17 cover in the transcript noted as Day 4
18 Afternoon Session.)

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C E R T I F I C A T E

I, Susan J. Robidas, a Licensed
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