STATE OF NEW HAMPSHIRE
SITE EVALUATION COMMITTEE
June 14, 2016- 6:10 p.m.

Public Utilities Commission
21 South Fruit Street Suite 10 Concord, New Hampshire

IN RE: SEC DOCKET NO. 2015-05 SITE EVALUATION COMMITTEE: Joint Application of New England Power Company d/b/a National Grid and Public Service Company of New Hampshire d/b/a Eversource Energy for a Certificate of Site and Facility.

PRESENT: SITE EVALUATION COMMITTEE:
F. Anne Ross, Esq.
(Presiding as Presiding
Cmsr. Kathryn Bailey Cmsr. Jeffrey Rose

Dr. Richard Boisvert
Michele Roberge
Patricia Weathersby
Rachel Whitaker

DAY 1 DELIBERATIONS

Public Utilities Commission Officer)

Public Utilities Commission Dept. of Resources and Economic Development Dept. of Cultural Resources Division of Historical Res. Dept. of Environmental Serv. Public Member Alternate Public Member

Also Present for the SEC:
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COURT REPORTER: Susan J. Robidas, NH LCR 44

I N D E X (CONT'D)

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I N D $\mathbf{D} \mathbf{X}$
DELIBERATIONS RE:
PAGE

5
DES PERMITS:
11
Motion by Ms. Roberge
11
Second by Pres. Off. Ross 12

Motion for DES oversight 12 made by Cmsr. Bailey
Second by Dr. Boisvert
12
Vote taken
13

HISTORICAL RESOURCES PERMIT:
13
Motion made by Dr. Boisvert 14
Second by Cmsr. Rose 14
Vote taken
19

DOT PERMIT:
20
Motion made by Cmsr. Bailey 22
Second by Ms. Weathersby 22
Vote taken 23

PUC PERMITS: 23
Motion made by Cmsr. Bailey 24
Second by Dr. Boisvert 24
Vote taken 25

FINANCIAL, TECHNICAL AND MANAGERIAL CAPABILITY
MANAGERIAL CAPABILITY: 25
Motion made by Dr. Boisvert 31
Second by Cmsr. Bailey 32
Vote taken 32


FINANCIAL CAPABILITY 32
Motion made by Cmsr. Bailey ..... 35
Second by Pres. Off. Ross ..... 35
Vote taken ..... 36
ORDERLY DEVELOPMENT OF THE REGION: ..... 36
Motion made by Dr. Boisvert ..... 42
Second by Cmsr. Bailey ..... 42
Vote taken ..... 43
UNREASONABLE ADVERSE EFFECTS
AESTHETICS: ..... 43
Motion made by Cmsr. Rose ..... 59
Second by Dr. Boisvert ..... 59
Vote taken ..... 59
HISTORIC SITES: ..... 61
Motion made by Dr. Boisvert ..... 64
Second by Ms. Roberge ..... 64
Vote taken ..... 64

I N DEX (CONT'D)

PROCEEDINGS
PRESIDING OFFICER ROSS: All right.
We are going to move through a series of topics in our deliberations. And the first topic we're going to deal with are State Agency Permits and Reports. And we need to determine first from DES what permits have been obtained.

MR. IACOPINO: And just, if I can just interrupt again, Madam Chair. At 7:35 we will -- well, most people in the room I think are going to be losing their wi-fi access because these numbers -- possibly, possibly not -- these numbers go out. So if you're on your wi-fi and you lose your access, you'll know why.

PRESIDING OFFICER ROSS: Okay. So let's turn to the DES permits. I think we have the first is a wetlands permit application. We have one for each of the towns. It includes all four towns: Pelham, Windham, Hudson and Londonderry. And it's my understanding that it has been granted; correct?

MR. IACOPINO: Madam Chair, I would just point out for the Committee to understand
that, on June 9, 2016, we received a letter that was referenced during the testimony of Ms. Trefry from the Department of Environmental Services. That letter addressed three permits: The wetlands permit, the alteration of train permit and the Section 401 water quality certificate. And in each permit, the Department of Environmental Services recommends approval -- or approved and recommended final conditions. And those are contained in the correspondence of June $9 t h$, which is 11 pages.

PRESIDING OFFICER ROSS: So, for purposes of our process here, we would probably be conditioning any certificate we issue on the issuance of these permits and compliance with all of the conditions of the permits. Do we need to do a formal action to that? MR. IACOPINO: Yes. I would recommend that you make a determination whether you want to adopt those permits and the conditions contained in there as conditions of your Certificate of Site and Facility, should you choose to grant one.

I would also point out that
there's a prior letter that we received from the Department of Environmental Services as well pertaining to the shoreland impact permit, I believe it's called, which was received... I don't have the date right in front of me. But it was received around the 31 st of May.

MS. ROBERGE: June 1st.
MR. IACOPINO: June 1st?
MS. ROBERGE: June 9 th we received it from DES.

MR. IACOPINO: June 9 th we received the letter regarding the alteration of terrain, the wetlands and the 401 water quality. Before that, we received --

MS. ROBERGE: On March 2nd, I believe, it was.

MR. IACOPINO: -- shoreland --
(Court Reporter interrupts.)
MS. ROBERGE: On March 2nd, I have a copy from DES indicating its outlined draft permit conditions and additional data requirements are needed to make a final decision for the alteration of terrain permit, wetland permit and 401 water quality
certificate. Is that what you're referencing?
MR. IACOPINO: NO, I'm talking about the shoreland impact permit, which is a fourth permit --

MS. ROBERGE: Oh, okay. I'm sorry.
MR. IACOPINO: -- which was issued on October 1st, 2015, I guess, if you look at the Application, Appendix G1.
(Subcommittee reviews documents).
PRESIDING OFFICER ROSS: SO I would move that we -- that in the event we issue a certificate on this project, that we condition it upon final approval of and compliance with all of the conditions in the four permits from the Department of Environmental Services -that is, a wetland permit, an alteration of terrain permit, a shoreland protection permit, and a 401 water quality. That's the fourth one.

MS. ROBERGE: And I just wanted to clarify. In the Department of Environmental Services June 9th, 2016, letter, they reference, "The proposed activity involves the discharge of dredge or fill material into
surface waters of the U.S. and, therefore, requires a federal Clean Water Act Section 404 permit from the U.S. Army Corps of Engineers." And they reference that this is a general permit, and they reference the certificate -the general permit, which was last issued in 2012, which I think the water quality certification by DES perhaps incorporates that. It references that in there. I just wanted to clarify that.

MR. IACOPINO: It does. And just as advice to the Committee, if you're inclined to do this, you may want to include compliance with that general programmatic permit as a condition of your certificate.

MS. ROBERGE: It's referenced in the letter, so if we can make sure it gets included in there.

PRESIDING OFFICER ROSS: Perhaps we should amend the motion that $I$ just made. Would someone like to try it again?

DR. BOISVERT: I believe since it didn't have a second, you can construct it as you wish.

PRESIDING OFFICER ROSS: Oh, I Can go ahead and amend it. I think what I would do is just say the four permits that I listed, as well as the conditions and the Army Corps of Engineer's permit listed in the June 9, 2016, DES letter, and I think that will capture all of them.

DR. BOISVERT: I second the motion.
MR. IACOPINO: Does that include the programmatic general permit from the Army Corps?

PRESIDING OFFICER ROSS: Yes, it does. It's listed as an attachment to the June 9th, 2016, DES letter.

MS. ROBERGE: It's just referenced in the letter. They have referenced it as a "Section 404 general permit -- i.e., the New Hampshire Programmatic General Permit." I would just include that in along with the permits.

PRESIDING OFFICER ROSS: Okay. I'm not sure -- this is going to be a little garbled in the transcript. So, Michele, would you take a crack at describing this? You seem
more comfortable with the language used. MS . ROBERGE: So I would move to include -- and I missed the first part of your motion.

PRESIDING OFFICER ROSS: As a condition to a site certificate in this docket, should we issue one.

MS. ROBERGE: Should we issue a site certificate relative to this docket, I move to include the conditions that the DES references in their June 9th, 2016, letter relative to the alteration of terrain permit, the wetland permit, the 401 water quality certificate, including reference to the Clean Water Act Section 404 general permit, the New Hampshire programmatic general permit, and the shoreland protection permit.

PRESIDING OFFICER ROSS: And I'll second that motion. Any discussion on the motion?
[No verbal response]
PRESIDING OFFICER ROSS: All in
favor?
[Multiple members indicating "aye".]

PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
CMSR. BAILEY: Madam Chair, could I make a motion that we delegate authority to the Department of Environmental Services for modifications and oversight of the conditions -- of their conditions?

PRESIDING OFFICER ROSS: Is there a second?

DR. BOISVERT: Second.
PRESIDING OFFICER ROSS: Any discussion of that?
[No verbal response]
PRESIDING OFFICER ROSS: I think that's an excellent idea. I think in the normal course they would be overseeing those permits, and they're a good body to continue to do that. So, all right. All -- any other discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All in favor of that motion?
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: Okay. DES will have oversight.

The next permit that I'm aware of is the Historical Resources, Department of Cultural Resources and Division of Historical Resources. And I believe this permit is -DR. BOISVERT: Madam Chair, this is Historical Resources.

PRESIDING OFFICER ROSS: Could you help me on this?

DR. BOISVERT: Yes. We do not have permitting responsibility. However, Historical Resources does have responsibility under federal legislation and the National Historic Preservation Act of 1966. It's generally referred to as "Section 106" for that compliance. It is a standard condition to anything that we approve, should there be any changes in the project designs and so forth, that the Division be notified and allowed to comment as necessary. This can avoid a situation where something may be done in good faith as a good engineering decision to make a
change, but may have unfortunate consequences for historic resources. This is a standard step. In addition, there's also the notification of unanticipated discoveries, which would fall into this general category.

So I would recommend that we
make similar -- let me move that we have a similar motion to give the responsibility to the Division of Historical Resources to deal with any changes in construction or unanticipated discoveries, and that in the same fashion that we granted the handling of those changes to DES, we do the same for DHR, so they will act on behalf of the SEC to respond to those changes, if any.

PRESIDING OFFICER ROSS: Thank you.
Is there a second to that motion?
CMSR. ROSE: Second.
PRESIDING OFFICER ROSS: Okay. Is
there any discussion?
MS. WEATHERSBY: Just so I'm clear, say the route changes. Your office obviously should get involved with any new discoveries along there.

DR. BOISVERT: Correct. And it's not so much changes in the route, but possibly changes in a laydown area or an access road, which is much more likely to occur, for whatever reason, if there's a discovery that in the environmental realm says we ought not to take this pathway and you should take a different pathway in. Those are the kinds of changes that more likely happen in the real world. Changing the route of the transmission line is, in my experience, highly unlikely.

MS. WEATHERSBY: Right. And that would, of course, open up a whole other can of worms. What I meant was, you know, an access road may change or need to go in a different location. So, modification to the project, not to the route necessarily.

So my question, I guess, is your office, obviously, is best equipped to handle those changes with regard to historical and archeological resources. But wouldn't we also want to involve, you know, DES if it's wetlands or -- you know, would there be other agencies that would need to get involved in that
situation or -- I'm just afraid we're delegating everything to your office.

DR. BOISVERT: No, no. This is only in regard to historical resources.

MS. WEATHERSBY: Okay. I'm fine then.

DR. BOISVERT: We have enough to do.
MR. IACOPINO: I would just point out that the letter from May 9th from DHR requested that the Applicant be required to provide any changes and any work modifications. The language they use is, "If there are any changes in approved plans and specifications, or there is a need for additional work," they wish to be notified. That's the language from their letter. I just wanted to point that out to you.

CMSR. BAILEY: And I think we heard testimony that, from time to time while they're constructing, they run into -- they could run into some undetected or previously unknown archeological resource, and there's a process that they're required to go through. So my understanding is that we're delegating that
review to --
PRESIDING OFFICER ROSS: TO DHS.
CMSR. BAILEY: -- DHR.
PRESIDING OFFICER ROSS: DHR. ExCuse me. Department of Historical Resources.

CMSR. BAILEY: As well as the other things we discussed?

PRESIDING OFFICER ROSS: Yes. I think in the motion pending there was a reference to discovered, "newly discovered" -DR. BOISVERT: Right.

PRESIDING OFFICER ROSS: Any further discussion?

MS. ROBERGE: I would just clarify that the previous motion about granting DES authority to review certain things, I think we've -- you know, like other changes that may occur, that that would still fall under the purview of DES and not necessarily Historic Resources.

DR. BOISVERT: Correct.
PRESIDING OFFICER ROSS: Right. It's my understanding that, when we delegate it to an agency, we delegate only those issues within
their jurisdiction under the permit that we're referencing, and so each agency has oversight as to certain issues. So, in the event there were any changes or modifications to any of the construction practices or laydown area, whatever it is, there might be multiple agencies involved in reviewing that.

MR. IACOPINO: There are two relevant sections of your statute governing your ability to delegate authority to state agencies. The first is at 162-H:4,III, which states that, "The Committee may delegate the authority to monitor the construction or operation of any [energy] facility granted a certificate under this chapter to the administrator or such state agency or official as it deems appropriate, but shall ensure that the terms and conditions of the certificate are met." That's the first delegation authority.

And then there's subsection III-a which states, "The Committee may delegate to the administrator or such state agency or official as it deems appropriate the authority to specify the use of any technique,
methodology, practice or procedure approved by the Committee within a certificate issued under this chapter, or the authority to specify minor changes in the route alignment, to the extent that such changes are authorized by the certificate for those portions of the proposed electric transmission line or energy transmission pipeline for which information was unavailable due to conditions which could not reasonably have been anticipated prior to the issuance of the certificate." I think the part of that that you're dealing with right now is "the authority to specify the use of any technique, methodology, practice or procedure" and to monitor construction. So, you do have that authority to delegate.

PRESIDING OFFICER ROSS: Any further discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All in favor of the pending motion say "aye."
[Multiple members indicating "aye".] PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]

PRESIDING OFFICER ROSS: Okay. Our next permit is the DOT permit. There are several. There are temporary driveway permits, there are aerial utility permits. And I would suggest that it would be appropriate for us to deal with those as part of the condition to a certification, should we grant one for this project. Looks like there's some railroad crossings and temporary use agreements for the Londonderry Rail Trail as well.

MS. WEATHERSBY: Is it my understanding that not all of those permits have been issued yet?

PRESIDING OFFICER ROSS: I thought -did we hear that there were some they decided they didn't need? What did DOT tell us?

MR. IACOPINO: Our administrator received an e-mail today from DOT, where James Lillis, from the Department of Transportation, advises Mark Suennen at VHB, and Melodie Esterberg, also from DOT, that he will process the two driveway permit applications as soon as possible for Londonderry Route 102 and Route 28. And then, yeah, appears they may have
already been done by the DOT, according to Mr. Suennen's response.

MS. ROBERGE: On the second page, towards the end, I guess there was six, perhaps, in total. And at the bottom, next to the last paragraph, he mentions that he's clarified that the four permit applications listed as unsigned are, in fact, no longer required. So, perhaps just the two?

MS. MONROE: Madam Chair, if I may? PRESIDING OFFICER ROSS: Yes, a little information would be helpful.

MS. MONROE: Yeah, I just wanted to refer you to the May 31st letter that's in the docket from DOT referencing the Bureau of Rail and Transit has reviewed the application and a crossing agreement is in process, to be issued for the crossing of the Londonderry segment. I believe that's separate from this. And I haven't received notification that those have actually been issued. So we may need to have a condition that those are issued as part of your decision.

PRESIDING OFFICER ROSS: Go ahead.

CMSR. BAILEY: I would move that, if we grant the application, we grant it subject to the condition that the Applicant obtain all necessary permits and approvals from the New Hampshire Department of Transportation.

PRESIDING OFFICER ROSS: And that we delegate to the Department oversight of the permitting process for purposes of meeting that condition.

CMSR. BAILEY: I can amend my motion to include that.

PRESIDING OFFICER ROSS: Okay.
MS. WEATHERSBY: Could we also amend it, that they have to comply with all conditions in such permits?

CMSR. BAILEY: Yes, to the extent that there are any such conditions. But I got the impression from the information we have from DOT that they aren't recommending any conditions. But if they --

PRESIDING OFFICER ROSS: But there may be some pending the rail use agreement. Is there a second on that?

MS. WEATHERSBY: Second.

MS. ROBERGE: Second.
PRESIDING OFFICER ROSS: I'll let Pat do the second.

Okay. Is there any discussion of the DOT permits?
[No verbal response]
PRESIDING OFFICER ROSS: All of those in favor of the motion indicate by saying "aye."
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: Okay. The next set of permits we have are from the Public Utilities Commission. There are a number of crossings, licenses to cross over state waters and state land in Windham and Londonderry.

CMSR. BAILEY: Madam Chair.
PRESIDING OFFICER ROSS: Yes.
CMSR. BAILEY: My understanding is that the Public Utilities Commission granted the crossing license over in the town of Londonderry but has not issued the license to cross in the town of Windham. Typically, those
licenses come with conditions that they be built in accordance with the National Electrical Safety Code and maintained in accordance with the National Electrical Safety Code. From time to time there are other conditions.

So I would move that, if we grant this application, we grant it subject to the conditions in the PUC's licenses and subject to the PUC granting the license in Windham.

PRESIDING OFFICER ROSS: And in that condition, we would also delegate to the PUC oversight of the licenses in compliance with any conditions in those licenses. CMSR. BAILEY: Sure, to the extent that there are any. There usually are not.

PRESIDING OFFICER ROSS: Is there a second?

DR. BOISVERT: Second.
PRESIDING OFFICER ROSS: Is there any discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All those in
favor indicate by saying "aye."
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: All right.
Now, I think that the next category that we need to consider under the statute is the Applicants' Financial, Technical and Managerial Capability. And we have some specific guidance in the rules which counsel has provided us with. And I'm just going to read it quickly to the Committee before we deliberate.

So, on Technical Capability, the
Applicants' experience in designing, constructing and operating energy facilities similar to the proposed facility and the experience and expertise of any contractors or consultants engaged or to be engaged by the Applicant to provide technical support for the construction and operation of the proposed facility, if known at the time. So that is as to technical capability.

As to Managerial Capability,
again, it's the Applicants' experience in
managing the construction and operation of energy facilities similar to the proposed facility, and the experience and expertise of any contractors or consultants engaged or to be engaged by the Applicants to provide managerial support for the construction and operation of the proposed facility, if known at the time. MR. IACOPINO: Madam Chair, those regulations are in support of the statutory requirement that the Committee consider whether or not the Applicant has adequate technical and managerial capability to assure construction and operation of the project in continuing compliance with the terms and conditions of its certificate under RSA 162-H:16, IV.

PRESIDING OFFICER ROSS: And we did hear testimony, and there was certainly prefiled testimony -- let's see. The witness panel this morning we listened to involved Brian Hudock, David Plante, Jessica Farrell, Garrett Luszcki and Mark Suennen.

Any discussion by the Committee members on this?

CMSR. BAILEY: The Applicants, I
believe, are clearly managerially and technically qualified to design and construct and manage a project like this. This is their business as public utilities. And I believe that they meet the managerial and technical requirements.

MS. WEATHERSBY: I would agree with Commissioner Bailey. I think both of the Applicants have operated transmission lines for over a hundred years, and they own and operate thousands of miles of transmission lines, serving I think it was 6 or 7 million customers combined. And I think that their track record, from the evidence we've heard and read as part of this application, clearly indicates that it has the technical and managerial capability.

PRESIDING OFFICER ROSS: I personally
found the witnesses to be thoroughly versed in the project, and I didn't find any questions that weren't adequately answered in detail, including, you know, construction materials and the way that highway crossings would be handled, and just enough specifics in detail that $I$ felt pretty comfortable that the
requirements.

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experience and expertise were there.
CMSR. BAILEY: Is this where we might talk about the Counsel for the Public's condition on cost containment? I mean, that has to do with managing the project. But it doesn't really have to do with whether they're managerially and technically competent to construct the project.

PRESIDING OFFICER ROSS: It sort of does, though, because if you're managerially competent to construct, aren't you -- can't we assume you're also competent to manage your construction budget? I mean, isn't that a part of managing construction?

CMSR. BAILEY: Yes.
DR. BOISVERT: Is there not also a requirement that they have the financial capability? Might this be more appropriate under the financial capability?

CMSR. BAILEY: I'm not sure I agree with that. I think financial capability is do they have the capital to invest and pay for the project in a way to get a return on their investment, which we can talk about in a
minute. I don't think that if they're financially qualified, that necessarily entitles them to recover from ratepayers an unlimited amount of money based on whatever they spend. I mean, it has to be reasonable, I think. So I think I'd make a distinction there.

PRESIDING OFFICER ROSS: I actually thought of both categories and was thinking financial, too. But it's almost a combination of the two. I mean, if you're financially competent, then you're competent to manage your costs. So 1 could see it going in either bucket.

DR. BOISVERT: Let me observe that, since the two major parties have agreed to help craft the wording, that in substance they're not opposed to doing this, and as long as the conditions are in the overall approval, it doesn't really matter, in my mind, a lot where we put it. Managerial is fine, too. It's just we need to find an appropriate home and take into account this may serve as a model for future projects. So, put it where we decide it
deserves to go best. It could be either. I'm quite willing to be persuaded it's managerial. But I believe it's important that it be a condition. Once it's a condition, I don't think it's that material, but it may be in a future one.

MS. ROBERGE: I just wanted to add, looking at this criteria in the rules, Site 301.13, which is the criteria relative to finding of Financial, Technical and Managerial Capability under (a) (4), which pertains to financial, it does say "financial commitments the Applicant has obtained or made in support of the construction and operation of the proposed facility." I just put it out there as a criteria.

Looking under Technical Capability, Managerial, I suppose it could be under (c) (1) of the same site, 301.13 , the Applicants' experience in managing the construction and operation of energy facilities similar to the proposed facility. So, sort of fall into either of those categories based on this.

CMSR. BAILEY: The other place that we can talk about it may be in our discussion about is it in the public interest.

PRESIDING OFFICER ROSS: Good point, yeah. Why don't we save any conditions for that later category and do these factors without conditions, because $I$ think we can do that as part of our later deliberations.

Is there any more discussion on managerial ability? Is there anyone willing to --

MS. ROBERGE: I was just going to add, they referenced a lot of their consultants as well that have obviously extensive experience in expertise in those areas. So, to the extent that it goes beyond them as well, they've presented that.

PRESIDING OFFICER ROSS: Yeah. Is there anyone who's willing to make a motion on this?

DR. BOISVERT: So $I$ move that we find that they have the technical and managerial capability to construct the project.

PRESIDING OFFICER ROSS: Do I have a
second?
CMSR. BAILEY: Second.
PRESIDING OFFICER ROSS: Any
discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All of those in favor of the motion indicate so by saying "aye."
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: Okay. The next factor that we consider is the Financial Capability. And I will read the rule again. That is the Applicants' experience in securing funding to construct and operate energy facilities similar to the proposed facility; the experience and expertise of the Applicant and its advisors, to the extent the Applicant is relying on advisors; the Applicant's statements of current and pro forma assets and liabilities; and financial commitments the Applicant has obtained or made in support of the construction and operation of the proposed
facility. And I note that we did see a reduction in the costs estimated for the New Hampshire portion of the NEP sections, a reduction of $\$ 10-$ or $\$ 11$ million. And as $I$ recollect, the description of the reason had to do with less permitting compliance and general administrative costs associated with the project. Did anyone else remember anything other than that?

CMSR. BAILEY: I remember that the testimony was that both companies had very high financial ratings with the financial rating organizations.

PRESIDING OFFICER ROSS: Yeah.
CMSR. BAILEY: I think one was an $A$ and one was a minus. They were both of the highest --

PRESIDING OFFICER ROSS: Right. We had high ratings for both Eversource and NEP from Standard \& Poor's and Moody's. We also had pretty large balance sheets, I want to say \$8 billion in assets for both of the two parent companies.

There was quite a bit of
testimony from Ms. Huard with regard to the negative working capital. I didn't find it too troubling. It sounded like the explanation was that the cash flow was cyclical, so that at some points during the year the current assets and liabilities showed a mismatch. And given the rating strength, $I$ felt like that one measure didn't seem to be very indicative of their overall financial strength.

CMSR. BAILEY: I think the more relevant piece of information is the credit rating agencies, Standard \& Poor's and Moody's, of both companies. I'm looking at PSNH's testimony on Page 7 of Exhibit 4 and NEP's testimony on Exhibit 3, Page 5, both of which indicate they have $A$ ratings.

PRESIDING OFFICER ROSS: Yes.
CMSR. BAILEY: Which means they have access to capital and reasonable financing options.

PRESIDING OFFICER ROSS: And the capitalization is higher than I had indicated. MS. ROBERGE: I believe I remember testimony on very favorable interest rates on
short-term and long-term for both companies.
PRESIDING OFFICER ROSS: Yes, that's right.

MS. WEATHERSBY: Also note that Counsel for the Public is comfortable with their financial position or capability.

CMSR. BAILEY: That's right. In the Stipulation of Facts, which is Applicant Exhibit 23, Counsel for the Public and the Companies agree that the Applicants have experience securing funding and financing the construction, operation and maintenance of similar transmission line projects.

So, based on all of these
factors, $I$ would move that we make a finding that the companies are financially capable of designing, constructing and maintaining these transmission lines.

PRESIDING OFFICER ROSS: I would second that.

Is there any further discussion?
MS. ROBERGE: Just a clarification.
So we're waiting until the end to talk about any --

PRESIDING OFFICER ROSS: Conditions, yes.

MS. ROBERGE: All right.
PRESIDING OFFICER ROSS: Any further discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All those in
favor indicate by saying "aye."
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: Okay. All right. The next area that we need to consider is the Orderly Development of the Region. And we had a panel today -- Robert Varney, Alfred Morrissey, Lisa Shapiro and James Chalmers -to address that issue.

MR. IACOPINO: Madam Chair, can I just remind the Committee of the legal requirement for this?

PRESIDING OFFICER ROSS: Sure.
MR. IACOPINO: The Committee is required to determine whether the proposed project will "unduly interfere with the orderly
development of the region, with due consideration having been given to the views of municipal and regional planning commissions and municipal governing bodies." That is from the statute.

> The administrative rules, in considering that, require you to consider the extent to which the siting, construction and operation of the proposed facility will affect land use, employment and the economy of the region. You are also to consider the provisions of and financial assurances for the proposed decommissioning plan for the proposed facility; and $C$, the views of municipal and regional planning commissions and municipal governing bodies regarding the proposed facility. So, that's the statutory requirement and the requirement of our rules which interpret the statute.

PRESIDING OFFICER ROSS: And I think one of the points that the Applicants made in their closing statement related to this was that none of the towns had appeared or taken any position in opposition to the project,
which is good to know. We certainly didn't see them here, and it sounds as if they were -that the Applicants communicated with them. I think, for me, one of the primary reasons that this seems consistent with the orderly development is that it is an existing right-of-way. So, this whole -- and it sounds like these facilities have been there for a long time. So, this whole area has kind of grown around this existing utility use.

CMSR. ROSE: I was just going to state, I agree that this is consistent with orderly use and that it is consistent with the activities taking place within that right-of-way. I also think that the fact that we haven't heard from any of the communities is a very important factor, and the fact that oftentimes we would if they had immediate concerns of that. And it's probably the least disruptive of something that has been identified as a "need" by ISO-New England in order to make sure that we have the reliability, so that we can continue to have reliable power for the needs of our economy.

And so I believe there is an economic benefit to that, as well as the immediate benefits that we heard about through the REMI modeling, in terms of the impact of the investment that would be made into the communities and the economic GDP output as a result of that type of impact.

CMSR. BAILEY: I also recall
testimony from Mr. Varney, who said that he reviewed the master plans of the affected towns. And I didn't -- I was convinced that, by the fact that they aren't here, and by his review, that this project is not going to unduly interfere with the region's orderly development.

PRESIDING OFFICER ROSS: Did anyone have any thoughts on decommissioning? I know we would have a condition on that, or a proposed one from Counsel for the Public.

I was fairly convinced that
there isn't an immediate need to decommission, which is why we decided that it didn't need to be -- the plan didn't need to be in the application. But I like the idea of a report
back on decommissioning, or some requirement that, in the event there is a retirement in the future or decommissioning for purposes of developing a different facility, that we would need to have some kind of a plan submitted.

MS. ROBERGE: I believe Counsel for the Public and the Applicants have agreed on some level to a condition relative to that. I think it was, you know, should at some point a decommissioning of the line be required, then they'd have to notify the SEC and also file a plan. And then I think the only other -- the reporting every 10 years that was requested, that was maybe only an area where the Applicant thought it may not be necessary to do that 10-year report on whether the line needed -was going to remain in service. Sounds like they've actually come to an agreement on that.

PRESIDING OFFICER ROSS: The
Applicant did indicate in the closing that they would agree to give us notice if there were any retirement obligation that arose, and also to provide a decommissioning plan. I think the Applicant was not -- did not agree to a 10-year
report, or at least commented they didn't feel it was helpful.

DR. BOISVERT: Madam Chair, in regard to the 10 -year reporting, in my mind, that is equivalent to the perambulation of the bounds that towns are required to do. It's easy to forget over a long span of time just where things were left and obligations that were made. It's quite likely that, should there be a decommissioning, it would happen when none of us in this room are around to comment on it. And so, leaving something that is a touchstone every 10 years, or some appropriate amount of time, does not seem unreasonable. We might select a different time, but it keeps it there as a reminder. And there will likely be changes in state and federal agencies over time, should this be 60 or 70 years down the road. I would not be surprised if there were not different agencies, and adjusting to that kind of decommissioning would be accommodated when the agencies change. So I think there's some utility to it. As to where we place it, that is a different issue. But if I recall, a
few moments ago we thought to put the other one under the Public Good. Seems to me that all the conditions are for the public good, and it may be useful a housekeeping measure to put all the conditions for this project under the Public Good.

PRESIDING OFFICER ROSS: Any response to that?

That seems like a good idea to me. That said, let's see if we've addressed the other issues. Land use, employment, economy. I think we talked about that. We just touched on decommissioning. Regional and municipal planning we talked about. Are we at a point where we're ready for a motion?

DR. BOISVERT: All right. I move that we find that they meet the requirements for the development of the region --

CMSR. BAILEY: I'll second.
DR. BOISVERT: -- it will not
interfere with the orderly development of the region.

CMSR. BAILEY: I'll second.
PRESIDING OFFICER ROSS: Okay. Any
further discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All in favor indicate by saying "aye."
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: All right.
MR. IACOPINO: You want me to sort of situate you, Madam Chair?

PRESIDING OFFICER ROSS: Sure.
MR. IACOPINO: Assuming that the
Committee wishes to continue through the statute in the way it is organized, the next consideration that you would be making gets into RSA 162-H:16, and those are the Unreasonable Adverse Effects sections. And the first one is a determination as to whether or not the site and facility will have an unreasonable adverse effect on the aesthetics. And our rules say that, in considering whether the project will have an unreasonable adverse effect on aesthetics, the Subcommittee must consider seven factors, the first being the
existing character of the area of potential visual impact. The second factor is that you must consider the significance of the affected scenic resources and their distance from the proposed facility. And please understand that "scenic resources" is a defined term in our rules. The third requirement is that you consider the extent, nature and duration of public uses of the affected scenic resources. The fourth consideration that you must undertake is the scope and scale of the change in the landscape visible from affected scenic resources. The fifth consideration is the evaluation of the overall daytime and nighttime visual impact of the facility as described in the Visual Impact Assessment submitted by the Applicant, and other relevant evidence submitted pursuant to Site 202.24, which is simply our rule about the admission of evidence. Consideration No. 6 is the extent to which the proposed facility would be a dominant and prominent feature within a natural or cultural landscape of high scenic value, or as viewed from scenic resources of high value or
sensitivity. And the final consideration is the effectiveness of the measures proposed by the Applicant to avoid, minimize or mitigate unreasonable adverse effects on aesthetics, and the extent to which such measures represent best practical measures.

PRESIDING OFFICER ROSS: Could you just refresh my memory. How do we define "scenic resources"? Because everything revolves on that. defined as, "resources to which the public has a legal right of access that are: (a), designated pursuant to applicable statutory authority by national, state or municipal authorities for their scenic quality; (b), conservation lands or easement areas that possess a scenic quality; (c), lakes, ponds, rivers, parks, scenic drives and rides and other tourism destinations that possess a scenic quality; (d), recreational trails, parks or areas established, protected or maintained in whole or in part with public funds; (e), historic sites that possess a scenic quality;
and (f), town and village centers that possess a scenic quality.

And "scenic quality" is defined as, "a reasonable person's perception of the intrinsic beauty of land forms, water features or vegetation in the landscape, as well as any visible human additions or alterations to the landscape." Was that helpful?

PRESIDING OFFICER ROSS: Yeah. You did run on, but...

MR. IACOPINO: Sorry.
PRESIDING OFFICER ROSS: SO, as I recall, we did not have identified for us any scenic resources in close proximity to the right-of-way throughout the project. Am I recalling that correctly?

CMSR. BAILEY: I don't recall any scenic resources being specifically identified. And what I remember about historic sites is that the New Hampshire Resource -- what is it?

DR. BOISVERT: New Hampshire Division
of Historical Resources.
CMSR. BAILEY: Thank you -- said that any historic sites were far enough way, that
there wasn't really a significant -- there wasn't an aesthetics impact on them.

DR. BOISVERT: That was the opinion given by the consultants. In actuality, it's not quite that. It's a matter of there were no historic resources present, whose reason for being "historic" included their setting. In other words, there might be an historical resource that is important only for its architecture, and its architecture would not be affected by the presence or the view of the transmission line. However, to take an easy example, something that had a large historic, agricultural landscape with buildings, walls and so forth that had been unchanged for 150 years would be considered. The setting would be important for its historic value. The research carried out by the consultants did not identify any historic sites that had a setting as an important part of their features.

So, that is really the essence
of it. Saying that there wouldn't be any
effect is getting the cart before the horse.
But their findings in their studies showed that
there were no resources for which the setting was important. I think that's the key in the aesthetics. We haven't gotten to the historical resources, as such. But as I recall, there were no scenic areas, nor were there any cultural areas whose setting was important. So, I believe that, in effect, there's nothing there. That would simply leave areas where the view of the vegetation was important, and that will be the only area in my mind where the aesthetics would be affected, and that would be a matter of removal of vegetation opening up a new view of the transmission line. And I think we need to decide: Are those an unreasonable adverse effect?

And to probe this a little bit
more, it appeared, for those property owners who had made the effort to contact the Applicant, the Applicant responded by providing some assurance to mitigate the loss of the large trees by providing landscaping and other measures.

So I would feel comfortable
personally observing that there was no unreasonable adverse effect on the aesthetics project-wide.

MR. IACOPINO: Madam Chair, you asked the question of whether you had any evidence. I would just point out that you do have before you Exhibit $A B$, which is a Visual Impact Assessment, which is one of the things you're required to consider in the rule. You have the prefiled testimony of Mr. Hecklau.

PRESIDING OFFICER ROSS: Just looking at Mr. Hecklau's. Where is Exhibit AB? Is it attached?

MR. IACOPINO: It is in Exhibit 1. It is in the application itself. It is Appendix AB. I'm sorry. I said "exhibit." It is Appendix $A B$ to the original application.

In addition, Applicants Exhibit
No. 21, there were additional photo simulations filed when the Applicant updated its application pursuant to our new rules. And those are contained in Applicants Exhibit 21, which is Supplement No. 3 to the application. So I would just point out that those things are
in your record, only because you asked. PRESIDING OFFICER ROSS: NOw, finding it is the other challenge. CMSR. BAILEY: While you're looking for it, Madam Chair, I'd like to make an observation about the passion that Ms. Huard had about the existing character of the area of potential visual impact. She clearly believes, I think, that there is an unreasonable adverse effect on the existing character of her particular area. And I'm very sympathetic with her about that point. However, I think as a state committee charged with reviewing the need for energy facilities and balancing them against all of the other possible adverse impacts, I agree with Mr. Boisvert -- Dr. Boisvert, that, overall, if we consider the entire project, I don't believe that it has unreasonable adverse impacts. I believe the Applicant has intentionally designed it to keep it in an existing right-of-way and worked with abutters who have the most impact to their immediate view. And so, for those reasons, I would not find that there is an unreasonable
adverse impact on aesthetics.
MS. ROBERGE: Madam Chair, I just wanted to add, I remember testimony from Mr. Hecklau about having, I think he called them "KOPs." There were eight key observation points. But I think that was deduced down from a larger number, based on maybe proximity to the right-of-way and whether or not there was a -- whether they were cleared before or not. I could be remembering that incorrectly. But I do remember there were some scenic points of interest and that there were no national parks or national heritage areas, as Dr. Boisvert talked about. But the study involved some areas that they looked at.

MS. WEATHERSBY: I think Mr.
Hecklau's Visual Impact Assessment indicated there were 13 scenic resources within a half-mile of the right-of-way. But from three of those, views of the project would be distant or mostly obscured. And I think he went into eight key observation points, and he rated them and basically concluded that the visual impact on the scenic resources would be minimal.

PRESIDING OFFICER ROSS: Yeah, I thought Mr. Hecklau's testimony was pretty compelling. But I think I echo Kate's sort of, you know, visceral response to Ms. Huard's pleas that there were a few homes that just clearly were really going to have, you know, a view of a lot of power lines and no more screening because they just by accident of their location relative to the right-of-way, and the fact there were 90 feet of a tree buffer that they had for many years and now were going to lose. So I -- but the statute clearly focuses us more generally on more of a community-based view of what a scenic resource is. So I feel like that isn't really what we're testing here.

CMSR. ROSE: Madam Chair, if I may. And I agree there is clearly going to be an impact, and the impact is going to be largely due to the cutting of the vegetation. You know whether it's adverse or not is something that does kind of get outlined within the statute. However, I will make note that one thing I found compelling, particularly as a result of,
you know, the passion we heard from Ms. Huard, that the Company has brought in a landscape architect to work with some of the property owners, and trying to help mitigate some of the visual impacts I think is relevant. And I think I recall hearing that they would try to leave strips of trees when possible and other measures such as that. Obviously, safety is paramount, and trying to make sure you ensure that you have that safe measure within any right-of-way is, you know, I think first and foremost. But to the extent that they can continue to work with the companies and property owners, and their willingness that they've displayed I think is important and hope that they continue to do so in that same level of cooperation, recognizing that perhaps in totality that we are required to look at as a committee, they may meet that threshold. But it's very personal to some of those individual landowners, and that spirit of cooperation is very relevant and important to try to be a good corporate neighbor.

PRESIDING OFFICER ROSS: And I think
you're right. I think two of the most striking examples of lack or loss of screening, based on the plans, apparently are being mitigated. And I was interested to hear that they even do things like forming a berm and then planting on top of the berm to help with the screenings. So I think I agree that that mitigation is important. And maybe at the end of this process we could incorporate a condition going forward for continuing to mitigate specific properties that are left with an open view of the power line.

DR. BOISVERT: One thing I was
somewhat unclear on was how it came to pass that any given property did receive mitigation treatment. I could interpret what they presented as only if a landowner made a strong complaint would they respond. I think some people's personalities are such that they are intimidated or pessimistic or whatever, and there may need to be a more positive approach to ask, "Do you feel that you're losing a significant view?" and to be proactive as opposed to reactive. Now, I'm not -- I don't
know the details of all the different circumstances, but it appeared to me that they were responding in a reactive mode. They were making outreach to everyone, and if people decided not to comment, then they let it go. I'm not sure how we would condition something like that. But they were at least responsive to the ones who complained. And that goes, in part, to the fact that some people are more willing to make complaints, and others are, for lack of a better word, shy.

PRESIDING OFFICER ROSS: And there just may be a lack of awareness, too. It may be some people won't react until they actually cut trees down and they realize that the change --

DR. BOISVERT: At the same time, I do not see that it's possible to construct the new line in certain areas without the removal of substantial numbers of trees. It's simply not safety-wise or engineering-wise possible. So, the alternatives of trying to move it to another place are not there, and that would have had even greater consequences. So, I am
persuaded that it's necessary to go on with the way they have planned it and making at least some responses.

So, in terms of aesthetics, I think, on balance, $I$ would say there's no unreasonable adverse effect. There are adverse effects, but because of the engineering needs, I think they're reasonable.

CMSR. BAILEY: My recollection of the testimony was that they worked with the people who lived on the right-of-way and that there was going to be a significant change in their view. They looked to see which direction the house was pointing in, and they narrowed it down in that respect. These people bought property with rights-of-way on their property. And except for Ms. Huard, they're not here complaining about the aesthetics impact. So I don't think $I$ would include a condition, although I would encourage the Applicant to see if there's anything they can do to make Ms. Huard's view any better. But I'm not sure that there is because she's not even on the right-of-way. So...

MS. WEATHERSBY: Just to clarify, we also had the statement of the woman sitting up front -- I'm sorry. I forgot your name -- who I believe also indicated that the project will have an effect on her property as well.

So I think a condition might be as simple as, if we are inclined to do one, might be as simple as that the Applicant would continue its outreach efforts to mitigate the effects of the project on properties within a half-mile of the right-of-way, or something like that. I guess it would only be enforced if people complained rather than say you must knock on every door. You know, let them decide what the outreach efforts should be rather than us dictating.

MR. IACOPINO: I would just point out and remind you that, if you choose to create such a condition on the certificate, under Section 4 of our statute, you can delegate the authority to administer that condition to your administrator of the Site Evaluation Committee. In some cases there are issues where there is no relevant state agency that has experience in
the area. So that is an option that the Committee has as well. Sorry, Pam. MS. MONROE: That's my job. PRESIDING OFFICER ROSS: I would just comment that it would not be a good idea to set a criteria like a distance of a half-mile. I think that the test needs to be whether there's a visual impact, a significant visual impact on a property. That could mean more or less than any set distance. I think it would be better to tie it to something like that. But otherwise, I think it's a good idea.

We have -- I think we should probably do a separate decision on each of the different factors, because there are several others. Are we at a point where someone would be comfortable making a motion with regard to the aesthetics on this project?

CMSR. ROSE: I'll give it a shot. PRESIDING OFFICER ROSS: Okay. CMSR. ROSE: I make a motion that, based on the information that we've received, that there will not be any unreasonable adverse effects on the -- as outlined within the
project. I don't know if $I$ did that justice. MR. IACOPINO: On the aesthetics? CMSR. ROSE: On the aesthetics. Excuse me. I omitted that word. No unreasonable adverse effects on the aesthetics within the project.

PRESIDING OFFICER ROSS: Is there a second?

DR. BOISVERT: Second.
PRESIDING OFFICER ROSS: Any further discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All those in
favor indicate by saying "aye."
[Multiple members indicating "aye".]
PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: Okay. We
can now move to Historic Sites.
DR. BOISVERT: Madam Chair, I hate to say it, but we're quickly approaching 7:30. We could probably dispose of Historic Sites fairly quickly, but I think we need to stop and think about our time budget. And if we wish to go
further, if we wish to continue on another date, $I$ just would like to raise that -PRESIDING OFFICER ROSS: You're right. I forgot about the time.

DR. BOISVERT: -- before we get right to the cliff. I'd just bring that up for discussion.

PRESIDING OFFICER ROSS: Yes. I
don't think we're going to finish tonight.
We've got quite a bit more work to do. So I guess we're going to -- do we have yet a follow-up date yet, Pam? We don't. And how soon will we have a transcript? I'm not sure. I guess we will -- why don't we see if we can get through the historic piece, and then we'll stop. And we will have to continue the deliberations as soon as we can schedule a time that the Committee can meet, and a place.

CMSR. BAILEY: I think we're well
over halfway. I think we've addressed some of the harder ones.

PRESIDING OFFICER ROSS: Okay. Mike, could you give us the statutory foundation for this factor?

MR. IACOPINO: Yes.
PRESIDING OFFICER ROSS: Thank you.
MR. IACOPINO: Historic Sites is the second of the Adverse Effect findings that the Subcommittee is required to make. You must determine whether or not the project, as proposed, will have an unreasonable adverse effect on historic sites. And in undertaking that determination, our rules require that you consider five factors. The first is all of the historic sites and archeological resources potentially affected by the proposed facility and any anticipated potential adverse effects on such sites and resources; No. 2, the number of significance of any adversely affected historic sites and archeological resources, taking into consideration the size, scale and nature of the proposed facility; No. 3, the extent, nature and duration of the potential adverse effects on historic sites and archeological resources; No. 4, any findings or determinations by the New Hampshire Division of Historic Resources, of the Department of Cultural Resources, and, if applicable, the
lead federal agency of the proposed facility's effects on historic sites as determined under Section 106 of the National Historic Preservation Act, which is codified at 54 United States Code, Section 306108, or New Hampshire RSA 227-C:9. And finally, you must consider the effectiveness of measures proposed by the Applicant to avoid, minimize or mitigate unreasonable adverse effects on historic sites and archeological resources, and to the extent which such measures represent best practical measures.

PRESIDING OFFICER ROSS: And we had a witness on historic -- two witnesses -- Steve Olausen and Dianna Doucette. Did we locate any -- we had above-ground and archeological. Did we locate any in the right-of-way or near the right-of-way? I don't recall any.

MR. IACOPINO: Madam Chair, 1 will point out that Appendix AC of the Application, you have a letter in which the New Hampshire Department of Historic Resources is writing to the Army Corps of Engineers indicating that they have reviewed the due diligence reports
for above-ground resources associated with the project, and DHR concurs with the Army Corps, that there is no potential to affect above-ground historic properties within Segments 2, 3 and 4, and that no additional above-ground studies were required. That letter was dated June 2, 2015. Segments 2, 3 and 4 are all in New Hampshire. Segment 1, I believe, was in Massachusetts. That's above-ground resources.

PRESIDING OFFICER ROSS: Okay.
DR. BOISVERT: In regard to
archeological resources, Dr. Doucette testified that there was only one known site in the right-of-way, and it had been destroyed prior to the project development, and that there was -- by their view, in their Phase 1A assessment, there were no sensitive areas; to wit, there were no known or expected archeological sites within the project area. Not to say there isn't something there, because a below-ground resource is going to be difficult to see.

But with that, I am comfortable
in finding that there's no unreasonable adverse effect to historic properties.

PRESIDING OFFICER ROSS: Would you like to make a motion?

DR. BOISVERT: So I move that we find that there's no unreasonable adverse effect to historic properties.

PRESIDING OFFICER ROSS: Is there a second?

MS. ROBERGE: Second.
PRESIDING OFFICER ROSS: Any further discussion?
[No verbal response]
PRESIDING OFFICER ROSS: All of those in favor of the motion indicate by saying "aye."
[Multiple members indicating "aye".] PRESIDING OFFICER ROSS: Any opposed?
[No verbal response]
PRESIDING OFFICER ROSS: Okay. I
think we'll stop. We will have to pick up with air quality -- Air and Water Quality when we continue our deliberations. And we will adjourn for the evening. Thank you all for a

SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016 SEC 2015-05 MVRP


## SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016

 SEC 2015-05 MVRP| 56:9;60:19 | 53:2 | 6:7,14,22;8:1,12; | 31:1;32:2;33:10,15; | comply (1) |
| :---: | :---: | :---: | :---: | :---: |
| balance (2) | bucket (1) | 9:5,15;11:6,9,13; | 34:10,18;35:7;38:11; | 22:14 |
| 33:21;56:5 | 29:14 | 18:14,18;19:2,6,11; | 39:8;42:19,23;46:17, | concerns (1) |
| balancing (1) | budget (2) | 26:15;57:19 | 23;50:4;52:17;56:9; | 38:19 |
| 50:14 | 28:13;59:24 | certification (2) | 58:19,21;59:3;60:19 | concluded (1) |
| based (6) | buffer (1) | 9:8;20:7 | Code (3) | 51:23 |
| 29:4;30:23;35:14; | 52:11 | Chair (16) | 24:3,5;62:5 | concurs (1) |
| 51:7;54:2;58:22 | buildings (1) | 5:9,23;12:3;13:8; | codified (1) | 63:2 |
| basically (1) | 47:14 | 21:10;23:18;26:8; | 62:4 | condition (20) |
| 51:23 | built (1) | 36:18;41:3;43:10; | combination (1) | 8:12;9:15;11:6; |
| beauty (1) | 24:2 | 49:4;50:5;51:2; | 29:10 | 13:18;20:6;21:22; |
| 46:5 | Bureau (1) | 52:17;59:20;62:19 | combined (1) | 22:3,9;24:13;28:4; |
| behalf (1) | 21:15 | challenge (1) | 27:13 | 30:4,4;39:18;40:8; |
| 14:14 | business (1) | 50:3 | comfortable (6) | 54:9;55:6;56:19; |
| believes (1) | 27:4 | Chalmers (1) | 11:1;27:24;35:5; | 57:6,19,21 |
| $50: 8$ | C | $36: 16$ change (6) | 48:24;58:17;63:24 comment (4) | conditioning (1) |
| below-ground (1) 63:22 | C | change (6) | comment (4) | 6:14 |
| benefit (1) | c1 (1) | 44:11;55:16;56:12 | 58:5 | 6:10,16,21,21; |
| 39:1 | 30:19 | changes (16) | commented (1) | 7:21;8:14;10:4; |
| benefits (1) | called (2) | 13:20;14:10,13,15, | 41:1 | 11:10;12:7,7;18:17; |
| 39:2 | 7:4;51:4 | 22;15:2,3,9,20;16:11, | Commission (2) | 19:9;22:15,17,20; |
| berm (2) | came (1) | 12;17:17;18:4;19:4, | 23:15,21 | 24:1,6,9,15;26:14; |
| 54:5,6 | 54:14 | 5;41:17 | Commissioner (1) | 29:19;31:5,7;36:1; |
| best (4) | can (19) | Changing (1) | 27:8 | 42:3,5 |
| 15:19;30:1;45:6; | 5:8;9:17,23;10:1; | 15:10 | commissions (2) | consequences (2) |
| 62:11 | 13:22;15:13;22:10; | chapter (2) | 37:3,15 | 14:1;55:24 |
| better (3) | 28:24;31:2,7;36:18; | 18:15;19:3 | commitments (2) | conservation (1) |
| 55:11;56:22;58:10 | 38:23;53:12;56:21; | character (3) | 30:12;32:22 | 45:17 |
| beyond (1) | 57:20;59:19;60:14, | 44:1;50:7,10 | Committee (16) | consider (13) |
| 31:16 | 17,18 | charged (1) | 5:24;9:12;18:12, | 25:7;26:10;32:13; |
| billion (1) | Capability (14) | 50:13 | 21;19:2;25:12;26:10, | 36:13;37:7,11;43:24; |
| 33:22 | 25:9,13,22,23; | choose (2) | 22;36:19,22;43:13; | 44:3,8;49:9;50:17; |
| bit (3) | 26:12;27:16;28:18, | 6:23;57:18 | $50: 13 ; 53: 19 ; 57: 22$ | 61:10;62:7 |
| 33:24;48:17;60:10 | 19,21;30:11,18; | circumstances (1) | $58: 2 ; 60: 18$ | consideration (7) |
| bodies (2) | 31:23;32:14;35:6 | 55:2 | communicated (1) | 37:2;43:15;44:10, |
| 37:4,16 | capable (1) | clarification (1) | 38:3 | 13,20;45:1;61:17 |
| body (1) | 35:16 | 35:22 | communities (2) | considered (1) |
| 12:17 | capital (3) | clarified (1) | 38:16;39:5 | 47:16 |
| BOISVERT (29) | 28:22;34:2,19 | 21:7 | community-based (1) | considering (2) |
| 9:22;10:8;12:10; | capitalization (1) | clarify (4) | 52:14 | 37:7;43:21 |
| 13:8,12;15:1;16:3,7; | 34:22 | 8:21;9:10;17:14; | companies (7) | consistent (3) |
| 17:11,21;24:20; | capture (1) | 57:1 | 33:11,23;34:13; | 38:5,12,13 |
| 28:16;29:15;31:21; | 10:6 | Clean (2) | 35:1,10,16;53:13 | construct (7) |
| 41:3;42:16,20;46:21; | carried (1) | 9:2;11:14 | Company (1) | 9:23;27:2;28:8,11; |
| 47:3;50:16,17;51:13; | 47:18 | clear (1) | 53:2 | 31:23;32:16;55:18 |
| 54:13;55:17;59:9,20; | cart (1) | 14:21 | compelling (2) | constructing (3) |
| 60:5;63:12;64:5 | 47:23 | cleared (1) | 52:3,24 | 16:20;25:15;35:17 |
| both (9) | cases (1) | 51:9 | competent (5) | construction (16) |
| 27:8;29:9;33:11, | 57:23 | clearly (6) | 28:7,11,12;29:12, | 14:10;18:5,13; |
| 16,19,22;34:13,15; | cash (1) | 27:1,15;50:8;52:6, | 12 | 19:15;25:20;26:1,6, |
| 35:1 | 34:4 | 13,18 | complained (2) | 12;27:21;28:13,14; |
| bottom (1) | categories (2) | cliff (1) | 55:8;57:13 | 30:14,21;32:24; |
| 21:5 | 29:9;30:23 | 60:6 | complaining (1) | 35:12;37:8 |
| bought (1) | category (3) | close (1) | 56:18 | consultants (5) |
| 56:15 | 14:5;25:6;31:6 | 46:14 | complaint (1) | 25:18;26:4;31:13; |
| bounds (1) | centers (1) | closing (2) | 54:18 | 47:4,18 |
| 41:5 | 46:1 | 37:22;40:20 | complaints (1) | contact (1) |
| Brian (1) | certain (3) | CMSR (35) | $55: 10$ | 48:19 |
| 26:20 | 17:16;18:3;55:19 | 12:3;14:18;16:18; | compliance (7) | contained (3) |
| bring (1) | certainly (2) | 17:3,6;22:1,10,16; | 6:15;8:13;9:13; | 6:10,21;49:22 |
| 60:6 | 26:17;38:1 | 23:18,20;24:16; | 13:18;24:14;26:14; | containment (1) |
| brought (1) | certificate (17) | 26:24;28:2,15,20; | 33:6 | 28:4 |


| continue (9) |  | described (1) | discoveries (3) | due (4) |
| :---: | :---: | :---: | :---: | :---: |
| $\begin{aligned} & 12: 17 ; 38: 23 ; 43: 13 ; \\ & 53: 13,16 ; 57: 9 ; 60: 1 \end{aligned}$ | D | $44: 15$ | $14: 4,11,23$ | $\begin{aligned} & \text { 19:9;37:1;52:20; } \\ & 62: 24 \end{aligned}$ |
| 16;64:23 | data (1) | 10:24 | 15:5 | duration (2) |
| continuing (2) | 7:21 | description (1) | discussed (1) | 44:8;61:19 |
| 26:13;54:10 | date (3) | 33:5 | $17: 7$ | during (2) |
| contractors (2) | 7:5;60:2,12 | deserves (1) | discussion (18) |  |
| 25:17;26:4 | dated (1) | $30: 1$ | $\begin{aligned} & 11: 19 ; 12: 12,19 ; \\ & 14: 20 ; 17: 13 ; 19: 18 \end{aligned}$ |  |
| $\begin{gathered} \text { convinced (2) } \\ 39: 11,20 \end{gathered}$ | 63:7 | $\begin{gathered} \operatorname{design}(1) \\ 27: 2 \end{gathered}$ | $\begin{aligned} & 14: 20 ; 17: 13 ; 19: 18 ; \\ & \text { 23:4:24:22:26:22; } \end{aligned}$ | E |
| cooperation (2) | David (1) | designated (1) | $31: 2,9 ; 32: 4 ; 35: 21$ | easement (1) |
| 53:17,21 | day (2) | 45:14 | 36:5;43:1;59:11; | 45:17 |
| copy (1) | $65: 1,2$ | designed (1) | 60:7;64:12 | easy (2) |
| 7:20 | daytime (1) | 50:20 | displayed (1) | 41:6;47:12 |
| corporate (1) | 44:14 | designing (2) | 53:15 | echo (1) |
| 53:23 Corps | deal (3) | 25:14;35:1 | dispose (1) | 52:3 |
| $\begin{aligned} & \text { Corps (5) } \\ & 9: 3 ; 10: 4,11 ; 62: 23 ; \end{aligned}$ | 5:5;14:9;20:6 | $\begin{array}{\|c\|} \hline \text { designs (1) } \\ 13: 20 \end{array}$ | 59:22 <br> disruptive (1) | $\underset{39: 1,6}{\text { economic }(2)}$ |
| $63: 2$ | $\begin{array}{\|c} \text { dealing (1) } \\ 19: 12 \end{array}$ | destinations (1) | 38:20 | economy (3) |
| correctly (1) | decide (3) | 45:20 | distance (3) | 37:10;38:24;42:12 |
| 46:16 | $29: 24 ; 48: 15 ; 57: 14$ | destroyed (1) | 44:4;58:6,10 | effect (13) |
| correspondence (1) | decided (3) | $63: 15$ | $\underset{51 \cdot 70}{\operatorname{distant}}(1)$ | $43: 20,23 ; 47: 23$ <br> 48:7 16:49.2.50.10. |
| $6: 11$ cost (1) | $\begin{aligned} & \text { 20:15;39:22;55:5 } \\ & \text { decision (4) } \end{aligned}$ | $27: 20,23$ | distinction (1) | 56:6;57:5;61:4,8; |
| 28:4 | 7:23;13:24;21:23; | details (1) | $29: 6$ | $64: 2,6$ |
| costs (3) | 58:14 | 55:1 | Division (5) | effectiveness (2) |
| 29:13;33:2,7 | decommission (1) | determination (3) | 13:6,21;14:9; | 45:2;62:7 |
| counsel (6) | 39:21 | 6:19;43:18;61:9 | 46:21;61:22 | Effects (10) |
| 25:10;28:3;35:5,9; | decommissioning (9) | determinations (1) | docket (3) | 43:17;45:4;56:7; |
| 39:19;40:6 | $37: 13 ; 39: 17 ; 40: 1$ | 61:22 | 11:6,9;21:15 | 57:10;58:24;59:5; |
| course (2) | $3,10,23 ; 41: 10,21$ | determine (3) | documents (1) | 61:13,20;62:2,9 |
| 12:16;15:13 | 42:13 | 5:6;36:23;61:6 | 8:9 | effort (1) |
| Court (1) | deduced (1) | determined (1) | dominant (1) | 48:19 |
| 7:18 | 51:6 | 62:2 | 44:21 | efforts (2) |
| crack (1) | deems (2) | developing (1) | done (2) | 57:9,15 |
| 10:24 | 18:16,23 | 40:4 | 13:23;21:1 | eight (2) |
| craft (1) | define (1) | Development (7) | door (1) | 51:5,22 |
| 29:17 | $45: 8$ | 36:14;37:1;38:6; | 57:14 | either (3) |
| create (1) | defined (3) | $39: 15 ; 42: 18,21$ | DOT (8) | $29: 13 ; 30: 1,23$ |
| $57: 18$ | $44: 6 ; 45: 12 ; 46: 3$ | $63: 16$ | $20: 2,16,18,21 ; 21: 1$ | electric (1) |
| credit (1) | delegate (10) | DHR (5) | 15;22:19;23:5 | 19:7 |
| 34:11 | 12:4;17:23,24; | 14:13;16:9;17:3,4; | Doucette (2) | Electrical (2) |
| criteria (4) | $18: 10,12,21 ; 19: 16$ | $63: 2$ | $62: 15 ; 63: 13$ | 24:3,4 |
| 30:8,9,16;58:6 | $22: 7 ; 24: 13 ; 57: 20$ | DHS (1) | down (4) | else (1) |
| $\begin{gathered} \text { cross (2) } \\ 23: 16,24 \end{gathered}$ | delegating (2) 16:2 24 | 17:2 <br> Dianna (1) | $\begin{aligned} & \text { 41:18;51:6;55:15; } \\ & 56: 15 \end{aligned}$ | $\begin{gathered} 33: 8 \\ \text { e-mail (1) } \end{gathered}$ |
| crossing (3) | delegation (1) | $62: 15$ | DR (29) | 20:18 |
| 21:17,18;23:22 | $18: 19$ | dictating (1) | 9:22;10:8;12:10; | employment (2) |
| crossings (3) | deliberate (1) | 57:16 | 13:8,12;15:1;16:3,7; | 37:10;42:11 |
| 20:9;23:16;27:22 | 25:12 | different (8) | 17:11,21;24:20; | encourage (1) |
| Cultural (4) | deliberations (5) | 15:8,15;40:4; | 28:16;29:15;31:21; | 56:20 |
| 13:6;44:23;48:6; | 5:4;31:8;60:17; | 41:15,20,24;55:1; | 41:3;42:16,20;46:21; | end (3) |
| 61:24 | 64:23;65:2 | 58:15 | 47:3;50:16;51:13; | 21:4;35:23;54:8 |
| $\begin{gathered} \text { current (2) } \\ 32: 21: 34: 5 \end{gathered}$ | Department (13) | difficult (1) | $\begin{aligned} & 54: 13 ; 55: 17 ; 59: 9,20 ; \\ & 60: 5: 63: 12.13: 64: 5 \\ & \end{aligned}$ | $\begin{array}{\|l\|} \hline \text { energy (6) } \\ 19: 7 ; 25: 15 ; 26: 2 ; \end{array}$ |
| $\begin{gathered} 32: 21 ; 34: 5 \\ \text { customers (1) } \end{gathered}$ | $6: 3,8 ; 7: 2 ; 8: 15,21$ | 63:23 <br> diligence (1) | $\begin{aligned} & \text { 60:5;63:12,13;64:5 } \\ & \text { draft (1) } \end{aligned}$ | $\begin{aligned} & 19: 7 ; 25: 15 ; 26: 2 ; \\ & 30: 21 ; 32: 16 ; 50: 14 \end{aligned}$ |
| $27: 12$ | $\begin{aligned} & 12: 5 ; 13: 5 ; 17: 5 ; \\ & 20: 19 ; 22: 5,7 ; 61: 23 \end{aligned}$ | $62: 24$ | $7: 20$ | enforced (1) |
| cut (1) | $62: 22$ | direction (1) | dredge (1) | 57:12 |
| 55:15 | DES (13) | 56:13 | 8:24 | engaged (4) |
| cutting (1) | 5:7,17;7:10,20;9:8; | discharge (1) | drives (1) | 25:18,18;26:4,5 |
| 52:20 | 10:6,14;11:10;13:2; | 8:24 | 45:19 | engineering (2) |
| $\begin{gathered} \text { cyclical (1) } \\ 34: 4 \end{gathered}$ | $\begin{aligned} & 14: 13 ; 15: 22 ; 17: 15, \\ & 19 \end{aligned}$ | discovered (2) $17: 10,10$ | $\begin{gathered} \text { driveway (2) } \\ 20: 3,22 \end{gathered}$ | $\begin{array}{\|c} \text { 13:24;56:7 } \\ \text { engineering-wise (1) } \end{array}$ |

## SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016

 SEC 2015-05 MVRP

## SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016

 SEC 2015-05 MVRP| 34:22 | III-9 (1) | 36:24;39:14;42:21 | 52:3 | left (2) |
| :---: | :---: | :---: | :---: | :---: |
| highest (1) | 18:21 | interpret (2) | keep (1) | 41:8;54:11 |
| 33:17 | immediate (4) | 37:19;54:16 | 50:20 | legal (2) |
| highly (1) | 38:18;39:2,21; | interrupt (1) | keeps (1) | 36:19;45:13 |
| 15:11 | 50:23 | 5:9 | 41:15 | legislation (1) |
| highway (1) | impact (19) | interrupts (1) | key (3) | 13:15 |
| 27:22 | 7:3;8:3;39:4,7; | 7:18 | 48:2;51:5,22 | less (2) |
| Historic (28) | 44:2,15,16;47:2; | intimidated (1) | kind (4) | 33:6;58:9 |
| 13:15;14:2;17:19; | 49:7;50:8,22;51:1,17, | 54:20 | 38:9;40:5;41:21; | letter (15) |
| 45:24;46:19,24;47:6, | 23;52:19,19;56:18; | into (10) | 52:22 | 6:1,4;7:1,12;8:22; |
| 7,13,17,19;59:19,22; | 58:8,8 | 8:24;14:5;16:20, | kinds (1) | 9:17;10:6,14,16; |
| 60:15;61:3,8,11,16, | impacts (3) | 21;29:23;30:23;39:5; | 15:8 | 11:11;16:9,16;21:14; |
| 20,23;62:2,3,9,14,22; | 50:16,19;53:5 | 43:16;51:21;61:17 | knock (1) | 62:21;63:7 |
| 63:4;64:2,7 | important (11) | intrinsic (1) | 57:14 | level (2) |
| Historical (11) | 30:3;38:17;47:9, | 46:5 | known (4) | 40:8;53:16 |
| 13:5,6,9,13;14:9; | 17,20;48:2,7,10; | invest (1) | 25:21;26:7;63:14, | liabilities (2) |
| 15:20;16:4;17:5; | 53:15,22;54:8 | 28:22 | 19 | 32:22;34:6 |
| 46:22;47:8;48:4 | impression (1) | investment (2) | KOPs (1) | license (3) |
| home (1) | 22:18 | 28:24;39:4 | 51:5 | 23:22,23;24:10 |
| 29:22 | inclined (2) | involve (1) |  | licenses (5) |
| homes (1) | 9:12;57:7 | 15:22 | L | 23:16;24:1,9,14,15 |
| 52:5 | include (7) | involved (5) |  | likely (4) |
| hope (1) | 9:13;10:9,19;11:3, | 14:23;15:24;18:7; | lack (3) | 15:4,9;41:9,16 |
| 53:15 | 10;22:11;56:19 | 26:19;51:14 | 54:2;55:11,13 | Lillis (1) |
| horse (1) | included (2) | involves (1) | lakes (1) | 20:19 |
| 47:23 | 9:17;47:7 | 8:23 | 45:18 | line (9) |
| house (1) | includes (1) | ISO-New (1) | land (4) | 15:11;19:7;35:13; |
| 56:14 | 5:19 | 38:21 | 23:17;37:10;42:11; | 40:10,16;47:12; |
| housekeeping (1) | including (2) | issuance (2) | 46:5 | 48:14;54:12;55:19 |
| 42:4 | 11:14;27:21 | 6:15;19:11 | landowner (1) | lines (4) |
| Huard (4) | incorporate (1) | issue (6) | 54:17 | 27:9,11;35:18;52:7 |
| 34:1;50:6;53:1; | 54:9 | 6:14;8:11;11:7,8; | landowners (1) | Lisa (1) |
| 56:17 | incorporates (1) | . 36:17;41:24 | 53:21 | 36:16 |
| Huard's (2) | 9:8 | issued (8) | lands (1) | listed (4) |
| 52:4;56:22 | incorrectly (1) | 8:6;9:6;19:2; | 45:17 | 10:3,5,13;21:8 |
| Hudock (1) | 51:10 | 20:13;21:17,21,22; | landscape (6) | listened (1) |
| 26:20 | indicate (9) | 23:23 | 44:12,23;46:6,8; | 26:19 |
| Hudson (1) | 23:8;25:1;32:7; | issues (4) | 47:14;53:2 | little (3) |
| 5:20 | 34:16;36:8;40:20; | 17:24;18:3;42:11; | landscaping (1) | 10:22;21:12;48:17 |
| human (1) | 43:4;59:14;64:15 | 57:23 | 48:22 | lived (1) |
| $46: 7$ | indicated (3) | IV (1) | language (3) | 56:11 |
| hundred (1) | 34:22;51:17;57:4 | 26:15 | 11:1;16:12,15 | locate (2) |
| 27:10 | indicates (1) |  | large (3) | 62:15,17 |
| I | $27: 15$ <br> indicatin | J | 33:21; $47: 13 ; 48: 22$ largely (1) | location (2) |
|  | 7:20;11:24;12:23; | James (2) | 1argely 52:19 | Londonderry (6) |
| IACOPINO (27) | 19:22;23:10;25:2, | 20:18;36:16 | larger (1) | 5:21;20:10,23; |
| 5:8,23;6:18;7:8,11, | 32:9;36:9;43:5; | Jessica (1) | 51:7 | 21:18;23:17,23 |
| 17;8:2,6;9:11;10:9; | 59:15;62:23;64:17 | 26:20 | last (2) | long (4) |
| 16:8;18:8;20:17; | indicative (1) | job (1) | 9:6;21:6 | 29:18;38:9;41:7; |
| 26:8;36:18,22;43:9, | 34:8 | 58:3 | later (2) | 65:1 |
| 12;45:11;46:11;49:4, | individual (1) | June (11) | 31:6,8 | longer (1) |
| 14;57:17;59:2;61:1, | 53:20 | 6:1,11;7:7,8,9,11; | laydown (2) | 21:8 |
| 3;62:19 | information (5) | 8:22;10:5,14;11:11; | 15:3;18:5 | long-term (1) |
| idea (5) | 19:8;21:12;22:18; | 63:7 | lead (1) | 35:1 |
| 12:15;39:24;42:9; | 34:11;58:22 | jurisdiction (1) | 62:1 | look (2) |
| 58:5,12 | intentionally (1) | 18:1 | least (4) | 8:7;53:18 |
| identified (3) | 50:20 | justice (1) | 38:19;41:1;55:7; | looked (2) |
| 38:21;46:13,18 | interest (3) | 59:1 | 56:2 | 51:15;56:13 |
| identify (1) | 31:3;34:24;51:12 |  | leave (2) | looking (5) |
| 47:19 | interested (1) | K | 48:8;53:7 | 30:8,17;34:13; |
| ie (1) | 54:4 |  | leaving (1) | 49:11;50:4 |
| 10:17 | interfere (3) | Kate's (1) | 41:12 | Looks (1) |

## SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016

 SEC 2015-05 MVRP| 20:8 | 31:2;40:15;42:4; | 11:3 |  | notification (2) |
| :---: | :---: | :---: | :---: | :---: |
| lose (2) | 52:17;53:19;54:21; | mitigate (6) | N | 14:4;21:20 |
| 5:14;52:12 | 55:13,13 | 45:3;48:21;53:4; |  | notified (2) |
| losing (2) | maybe (3) | 54:10;57:9;62:8 | name (1) | 13:21;16:15 |
| 5:11;54:22 | 40:14;51:7;54:8 | mitigated (1) | 57:3 | notify (1) |
| loss (2) | mean (5) | 54:3 | narrowed (1) | 40:11 |
| 48:21;54:2 | 28:4,13;29:5,11; | mitigation (2) | 56:14 | number (3) |
| $\boldsymbol{\operatorname { l o t }}$ (3) | 58:9 | 54:7,15 | National (7) | 23:15;51:7;61:14 |
| 29:20;31:13;52:7 | means (1) | mode (1) | 13:15;24:2,4 | numbers (3) |
| Luszcki (1) | 34:18 | 55:3 | 45:15;51:12,13;62:3 | 5:12,13;55:20 |
| 26:21 | meant (1) | model (1) | natural (1) | 0 |
| M | measure (3) | modelin | 44:22 | 0 |
|  | 34:8;42:4;53:10 | 39:3 | 44:8;61:18,19 | obligation (1) |
| Madam (16) | measures (8) | modification (1) | near (1) | $40: 22$ |
| $5: 9,23 ; 12: 3 ; 13: 8$ | $45: 2,5,6 ; 48: 23$ | $15: 16$ | $62: 17$ | obligations (1) |
| 21:10;23:18;26:8; | $53: 8 ; 62: 7,11,12$ | modifications (3) | necessarily (3) | $41: 8$ |
| $\begin{aligned} & 36: 18 ; 41: 3 ; 43: 10 \\ & 49: 4 ; 50: 5 ; 51: 2 \end{aligned}$ | meet (4) 27:5;42:17;53:19 | $\begin{aligned} & \text { 12:6;16:11;18:4 } \\ & \text { moments (1) } \end{aligned}$ | 15:17;17:19;29:2 | $\begin{array}{\|c\|} \hline \text { obscured (1) } \\ 51: 21 \end{array}$ |
| $52: 17 ; 59: 20 ; 62: 19$ | $60: 18$ | moments $42: 1$ | necessary (4) 13:22;22:4;40:15; | observation (3) |
| maintained (2) | meeting (1) | money (1) | 56:1 | 50:6;51:5,22 |
| 24:3;45:22 | 22:8 | 29:4 | need (19) | observe (1) |
| maintaining (1) | Melodie (1) | monitor (2) | 5:6;6:17;15:15,24; | 29:15 |
| 35:17 | 20:20 | 18:13;19:15 | 16:14;20:16;21:21; | observing (1) |
| maintenance (1) $35: 12$ | members (11) 11:24;12:23;19:22; | MONROE (3) 21:10, $3 ; 58: 3$ | $25: 7 ; 29: 22 ; 36: 13$ | $\begin{array}{r} 49: 1 \\ \text { obtain } \end{array}$ |
| major (1) | 23:10;25:2;26:23; | Moody's (2) | $40: 5 ; 48: 14 ; 50: 13$ | 22:3 |
| 29:16 | 32:9;36:9;43:5; | 33:20;34:12 | 54:21;59:23 | obtained (3) |
| making (4) | 59:15;64:17 | more (14) | needed (2) | 5:7;30:13;32:23 |
| 43:15;55:4;56:2; | memory (1) | 11:1;15:4,9;28:18; | 7:22;40:16 | obviously (4) |
| 58:17 | 45:8 | 31:9;34:10;48:18; | needs (3) | 14:22;15:19;31:14; |
| manage (3) | mentions (1) | 52:7,13,13;54:21; | 38:24;56:7;58:7 | 53:8 |
| 27:3;28:12;29:12 | 21:6 | 55:9;58:9;60:10 | negative (1) | occur (2) |
| Managerial (12) | met (1) | morning (1) | $34: 2$ | $15: 4 ; 17: 18$ |
| 25:8,23;26:5,12; | 18:18 | 26:19 | neighbor (1) | October (1) |
| 27:5,16;29:21;30:2, | methodology (2) | Morrissey (1) | 53:23 | 8:7 |
| 10,18;31:10,22 | 19:1,14 | 36:16 | NEP (2) | office (3) |
| managerially (3) | Michele (1) | most (3) | 33:3,19 | 14:22;15:19:16:2 |
| 27:1;28:7,10 | 10:23 | 5:10;50:22;54:1 | NEP's (1) | OFFICER (106) |
| managing (4) | might (7) | mostly (1) | 34:14 | 5:2,16;6:12;8:10; |
| 26:1;28:5,14;30:20 many (1) | 18:6;28:2,18; | 51:21 | New (14) | 9:19;10:1,12,21;11:5, |
| many (1) $52: 11$ | 41:14;47:8;57:6,8 Mike (1) | motion (21) | 10:17;11:15;14:23; | 18,22;12:1,8,11,14, |
| $52: 11$ March (2) | Mike (1) | 9:20;10:8;11:4,19, | 22:4;33:2;46:20,21; | 21,24;13:2,10;14:16, |
| March (2) $7: 15,19$ | 60:22 | 20;12:4,22;14:8,17; | 48:13;49:21;55:18; | 19;17:2,4,8,12,22; |
| $7: 15,19$ Mark (2) | miles (1) 27:11 | 17:9,15;19:21;22:10; 23:8;31:19;32:7; | 61:22;62:5,21;63:8 | $\begin{aligned} & 19: 17,20,23 ; 20: 1,14 ; \\ & 21: 11,24 ; 22: 6,12,21 \end{aligned}$ |
| 20:20;26:21 | million (2) | 42:15;58:17,21;64:4, | newly (1) | 23:2,7,11,13,19; |
| Massachusetts (1) | 27:12;33:4 | 15 | next (8) | 24:12,18,21,24;25:3, |
| 63:9 | mind (3) | move (13) | 13:4;20:2;21:5; | 5;26:16;27:17;28:9; |
| master (1) | 29:20;41:4;48:11 | 5:3;8:11;11:2,9; | $23: 14 ; 25: 6 ; 32: 13$ | $29: 8 ; 31: 4,18,24 ; 32: 3,$ |
| 39:10 | minimal (1) | 14:7;22:1;24:7; | $36: 13 ; 43: 14$ | $6,10,12 ; 33: 14,18$ |
| material (2) | 51:24 | 31:21;35:15;42:16; | nighttime (1) | 34:17,21;35:2,19; |
| 8:24;30:5 | minimize (2) | 55:22;59:19;64:5 | 44:14 | 36:1,4,7,10,12,21; |
| materials (1) | 45:3;62:8 | much (2) | none (2) | 37:20;39:16;40:19; |
| 27:21 | minor (1) | 15:2,4 | 37:23;41:10 | 42:7,24;43:3,6,8,11; |
| matter (3) | 19:3 | multiple (1) | nor (1) | 45:7;46:9,12;49:11; |
| 29:20;47:5;48:12 | minus (1) | 18:6 | 48:5 | 50:2;52:1;53:24; |
| May (24) | 33:16 | municipal (6) | normal (1) | $55: 12 ; 58: 4,20 ; 59: 7$ |
| 7:6;9:13;13:23; | minute (1) | $\begin{aligned} & 37: 3,4,14,15 ; \\ & 42 \cdot 14: 45 \cdot 15 ; \end{aligned}$ | $12: 16$ | $10,13,16,18 ; 60: 3,8$ |
| $17: 17 ; 18: 12,21$ | mismatc |  | note (3) | 22;61:2;62:13;63:11; $64: 3,8,11,14,18,20$ |
| 20:24;21:10,14,21; | 34:6 | 43:23;44:3,10; | notice (1) | official (2) |
| 22:22;29:23;30:5; | missed (1) | 57:13;61:5;62:6 | - $40: 21$ | 18:16,23 |

## SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016

 SEC 2015-05 MVRP| oftentimes (1) | ought (1) | pathway (2) | plan (5) | presence (1) |
| :---: | :---: | :---: | :---: | :---: |
| 38:18 | 15:6 | 15:7,8 | 37:13;39:23;40:5, | 47:11 |
| Olausen (1) | out (11) | pay (1) | 12,23 | present (1) |
| 62:15 | 5:13,24;6:24;16:8, | 28:22 | planned (1) | 47:6 |
| omitted (1) | 16;30:15;47:18;49:6, | Pelham (1) | 56:2 | presented (2) |
| 59:4 | 24;57:17;62:20 | 5:20 | planning (3) | 31:17;54:17 |
| Once (1) | outlined (3) | pending (3) | 37:3,15;42:14 | Preservation (2) |
| 30:4 | 7:20;52:22;58:24 | 17:9;19:21;22:22 | plans (3) | 13:16;62:4 |
| one (19) | output (1) | people (7) | 16:13;39:10;54:3 | PRESIDING (106) |
| 5:19;6:23;8:19; | 39:6 | 5:10;55:4,9,14; | Plante (1) | 5:2,16;6:12;8:10; |
| 11:7;20:7;30:6; | outreach (3) | 56:10,15;57:13 | 26:20 | 9:19;10:1,12,21;11:5, |
| 33:15,16;34:7;37:21; | 55:4;57:9,15 | people's (1) | planting (1) | 18,22;12:1,8,11,14, |
| 38:4;39:19;42:1; | over (6) | 54:19 | 54:5 | 21,24;13:2,10;14:16, |
| 43:18;49:8;52:23; | 23:16,22;27:10; | perambulation (1) | pleas (1) | 19;17:2,4,8,12,22; |
| 54:13;57:7;63:14 | 41:7,17;60:20 | 41:5 | 52:5 | 19:17,20,23;20:1,14; |
| ones (2) | overall (4) | perception (1) | please (1) | 21:11,24;22:6,12,21; |
| 55:8;60:21 | 29:19;34:9;44:14; | 46:4 | 44:5 | 23:2,7,11,13,19; |
| only (10) | 50:17 | perhaps (5) | pm (1) | 24:12,18,21,24;25:3, |
| 16:3;17:24;40:12, | overseeing (1) | 9:8,19;21:5,9; | 65:3 | 5;26:16;27:17;28:9; |
| 14;47:9;48:10;50:1; | 12:16 | 53:17 | point (13) | 29:8;31:4,18,24;32:3, |
| 54:17;57:12;63:14 | oversight (5) | permit (33) | 5:24;6:24;16:8,16; | 6,10,12;33:14,18; |
| open (2) | 12:6;13:3;18:2; | 5:18;6:5,6,7;7:3, | 31:4;40:9;42:15; | 34:17,21;35:2,19; |
| 15:13;54:11 | 22:7;24:14 | 21,23,24;8:3,4,16,17, | 49:6,24;50:12;57:17; | 36:1,4,7,10,12,21; |
| opening (1) | own (1) | 17;9:3,5,6,14;10:5, | 58:16;62:20 | 37:20;39:16;40:19; |
| 48:13 | 27:10 | 10,17,18;11:12,13, | pointing (1) | 42:7,24;43:3,6,8,11; |
| operate (2) | owners (3) | 15,16,17;13:4,7;18:1; | 56:14 | 45:7;46:9,12;49:11; |
| 27:10;32:16 | 48:18;53:4,14 | 20:2,2,22;21:7 | points (5) | 50:2;52:1;53:24; |
| operated (1) | P | Permits (18) | 34:5;37:21;51:6, | 55:12;58:4,20;59:7, |
| 27:9 | P | 5:6,7,17;6:4,15,16 | 1,22 | 10,13,16,18;60:3,8, |
| $\begin{gathered} \text { operating (1) } \\ 25: 15 \end{gathered}$ |  | $\begin{aligned} & \text { 20;8:14;10:3,20; } \\ & 12: 17 ; 20: 3,4,12 ; 22: 4, \end{aligned}$ | $\begin{gathered} \text { ponds (1) } \\ 45: 18 \end{gathered}$ | $\begin{aligned} & \text { 22;61:2;62:13;63:11; } \\ & 64: 3,8,11,14,18,20 \end{aligned}$ |
| operation (10) | $21: 3 ; 34: 14,15$ | 15;23:5,14 | Poor's (2) | pretty (3) |
| 18:13;25:20;26:1, | pages (1) | permitting (3) | 33:20;34:12 | 27:24;33:21;52:2 |
| 6,13;30:14,21;32:24; | 6:11 | 13:13;22:8;33:6 | portion (1) | previous (1) |
| 35:12;37:9 | Pam (2) | personal (1) | 33:3 | 17:15 |
| opinion (1) | 58:2;60:12 | 53:20 | portions (1) | previously (1) |
| 47:3 | panel (2) | personalities (1) | 19:6 | 16:21 |
| opposed (12) | 26:19;36:15 | 54:19 | position (2) | primary (1) |
| 12:1,24;19:23; | paragraph (1) | personally (2) | 35:6;37:24 | 38:5 |
| 23:11;25:3;29:18; | 21:6 | 27:17;49:1 | positive (1) | prior (3) |
| 32:10;36:10;43:6; | paramount (1) | person's (1) | 54:21 | 7:1;19:10;63:15 |
| 54:24;59:16;64:18 | 53:9 | 46:4 | possess (4) | pro (1) |
| opposition (1) | parent (1) | persuaded (2) | 45:18,20,24;46:1 | 32:21 |
| 37:24 | 33:22 | 30:2;56:1 | possible (5) | proactive (1) |
| option (1) | parks (3) | pertaining (1) | 20:23;50:15;53:7; | 54:23 |
| 58:1 | 45:19,21;51:12 | 7:3 | 55:18,21 | probably (4) |
| options (1) | part (10) | pertains (1) | possibly (3) | 6:13;38:19;58:14; |
| 34:20 | 11:3;19:11;20:6; | 30:11 | 5:12,12;15:2 | 59:22 |
| order (1) | 21:22;27:14;28:13; | pessimistic (1) | potential (5) | probe (1) |
| 38:22 | 31:8;45:23;47:20; | 54:20 | 44:1;50:8;61:13, | 48:17 |
| Orderly (6) | 55:9 | Phase (1) | 19;63:3 | procedure (2) |
| 36:14,24;38:6,13; | particular (1) | 63:17 | potentially (1) | 19:1,14 |
| 39:14;42:21 | 50:11 | photo (1) | 61:12 | process (6) |
| organizations (1) | particularly (1) | 49:19 | power (3) | 6:13;16:22;20:21; |
| 33:13 | 52:24 | pick (1) | 38:24;52:7;54:12 | 21:17;22:8;54:9 |
| organized (1) | parties (1) | 64:21 | practical (2) | programmatic (4) |
| 43:14 | 29:16 | piece (2) | 45:6;62:11 | 9:14;10:10,18; |
| original (1) | pass (1) | 34:11;60:15 | practice (2) | 11:16 |
| 49:17 | 54:14 | pipeline (1) | 19:1,14 | project (29) |
| others (2) | passion (2) | 19:8 | practices (1) | $8: 12 ; 13: 20 ; 15: 16$ |
| 55:10;58:16 | 50:6;53:1 | place (5) | 18:5 | 20:8;26:13;27:3,19; |
| otherwise (1) | Pat (1) | 31:1;38:14;41:23; | prefiled (2) | $28: 5,8,23 ; 31: 23$ |
| 58:12 | 23:2 | 55:23;60:18 | 26:18;49:10 | 33:8;36:24;37:24; |


| $\begin{gathered} \text { 39:13;42:5;43:22; } \\ \text { 46:15;50:18;51:20; } \\ 57: 4,10 ; 58: 18 ; 59: 1, \\ 6 ; 61: 6 ; 63: 2,16,20 \\ \text { projects }(2) \\ \text { 29:24;35:13 } \\ \text { project-wide }(\mathbf{1}) \\ \text { 49:3 } \end{gathered}$ |  | $\begin{aligned} & 39: 8 ; 41: 24 ; 46: 13, \\ & \text { 17;48:5;53:6;62:18 } \\ & \text { recalling (1) } \\ & \text { 46:16 } \end{aligned}$ | ```relative (5) 11:9,11;30:9;40:8; 52:9 relevant (6)``` | $\begin{aligned} & 51: 18,24 ; 61: 11,14 \\ & 16,21,23,24 ; 62: 10 \\ & 22 ; 63: 1,10,13 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: |
|  | Q |  |  |  |
|  | qualified (2) |  |  | respect (1) |
|  | 27:2;29:2 | receive (1) | 18:8;34:11;44:17; | 56:15 |
|  | quality (14) | $54: 15$ | 53:5,22;57:24 | respond (2) |
|  | $6: 6 ; 7: 13,24 ; 8: 18$ | $\begin{array}{\|l\|} \text { received (10) } \\ 6: 1 ; 7: 1,4,6,9,11,14 ; \end{array}$ | $\begin{array}{\|c} \text { reliability (1) } \\ 38: 23 \end{array}$ | $14: 14 ; 54: 18$ <br> responded (1) |
| prominent (1) | $\begin{aligned} & 9: 7 ; 11: 13 ; 45: 16,18, \\ & 21,24 ; 46: 2,3 ; 64: 22, \end{aligned}$ | $\begin{aligned} & \text { 6:1;7:1,4,6,9,11,14; } \\ & \text { 20:18;21:20;58:22 } \end{aligned}$ | $\begin{gathered} \text { 38:23 } \\ \text { reliable (1) } \end{gathered}$ | $\begin{array}{\|c} \text { responded (1) } \\ 48: 20 \end{array}$ |
|  | $\begin{aligned} & 21,2 \\ & 22 \end{aligned}$ | recognizing (1) | 38:24 | responding (1) |
| properties (5) | quickly (3) | 53:17 | relying (1) | 55:3 |
| $\begin{aligned} & 54: 11 ; 57: 10 ; 63: 4 \\ & 64: 2,7 \end{aligned}$ | 25:11;59:21,23 | recollect (1) | $32: 20$ | response (3) <br> 21:2;42:7:52•4 |
|  | quite (5) $30: 2: 33: 24: 41: 9$ | 33:5 <br> recollection | $\begin{array}{\|c} \text { remain (1) } \\ 40: 17 \end{array}$ | $\begin{gathered} \text { 21:2;42:7;52:4 } \\ \text { response] (21) } \end{gathered}$ |
| $\begin{aligned} & 48: 18 ; 53: 3,14 ; \\ & 54: 15 ; 56: 16,16 ; 57: 5 \\ & 58: 9 \end{aligned}$ | $\begin{aligned} & 30: 2 ; 33: 24 ; 41: 9 ; \\ & 47: 5 ; 60: 10 \end{aligned}$ | $56: 9$ | remember (6) | $11: 21 ; 12: 2,13,20$ |
|  | R | $\begin{gathered} \text { recommend (2) } \\ 6: 19 ; 14: 6 \end{gathered}$ | $\begin{aligned} & 33: 8,10 ; 34: 23 ; \\ & 46: 19 ; 51: 3,11 \end{aligned}$ | $\begin{aligned} & 13: 1 ; 19: 19,24 ; 23: 6, \\ & 12 ; 24: 23 ; 25: 4 ; 32: 5, \end{aligned}$ |
| proposed (24) |  | recommended (1) | remembering (1) | 11;36:6,11;43:2,7; |
| 8:23;19:6;25 | Rail (3) | 6:9 | 51:10 | 59:12,17;64:13,19 |
| 20;26:2,7;30:15,22; | $20: 10 ; 21: 15 ; 22: 22$ | recommending (1) | REMI (1) | responses (1) |
| 32:17,24;36:23;37:9, | railroad (1) | 22:19 | 39:3 | 56:3 |
| 13,13,16;39:19;44:5, | 20:8 | recommends (1) | remind (2) | responsibility (3) |
| 21;45:2;61:7,12,18; | raise (1) | 6:8 | 36:19;57:18 | 13:13,14;14:8 |
| 62:1,7 | 60:2 | ord | minder (1) | esponsive (1) |
| protected (1) | rated (1) | 27:13;50: | 41:16 | 55:7 |
| 45:22 | $51: 22$ | recover (1) | removal (2) | result (2) |
| protection (2) | ratepayers (1) | $29: 3$ recreation | 48:12;55:19 | 39:6;52:24 <br> retirement (2) |
| provide (4) | 29:3 | recreat 45:21 | $\begin{gathered} \text { report (3) } \\ 39: 24 ; 40 \end{gathered}$ | $40: 2,22$ |
| 16:10;25:19;26:5; | 4:24 | reduction (2) | Reporter (1) | return (1) |
| 40:23 | rather (2) | 33:2,4 | 7:18 | 28:23 |
| provided (1) | 57:13,15 | refer (1) | reporting (2) | review (3) |
| 25:10 | rating (3) | $21: 14$ | 40:13;41:4 | 17:1,16;39:13 |
| providing (2) | $33: 12 ; 34: 7,12$ | reference (5) | Reports (2) | reviewed (3) |
| $48: 20,22$ | ratings (3) | $\begin{aligned} & \text { 8:23;9:4,5;11:14; } \\ & 17: 10 \end{aligned}$ | $\begin{gathered} 5: 6 ; 62: 24 \\ \text { represent (2) } \end{gathered}$ | $\begin{aligned} & \text { 21:16;39:10;62:24 } \\ & \text { reviewing (2) } \end{aligned}$ |
| $37: 12$ | $\begin{aligned} & \text { 33:12,19;34:16 } \\ & \text { react (1) } \end{aligned}$ | referenced (5) | $45: 5 ; 62: 11$ | $18: 7 ; 50: 13$ |
| proximity (2) | 55:14 | 6:2;9:16;10:15,16; | requested (2) | reviews (1) |
| 46:14;51:7 | reactive (2) | 31:13 | 16:9;40:13 | 8:9 |
| PSNH's (1) | $54: 24 ; 55: 3$ | references (2) | require (2) | revolves (1) |
| 34:13 | read (3) | 9:9;11:10 | 37:7;61:9 | 45:10 |
| Public (14) | $25: 11 ; 27: 14 ; 32: 14$ | referencing (3) | required (10) | rides (1) |
| 23:14,21;27:4; | ready (1) | $8: 1 ; 18: 2 ; 21: 15$ | $16: 10,23 ; 21: 9$ | $45: 19$ |
| 31:3;35:5,9;39:19; | $42: 15$ | referred (1) | 36:23;40:10;41:6; | $\underset{5 \cdot 2 \cdot 7 \cdot 5 \cdot 12 \cdot 18}{\text { right }}$ |
| $\begin{aligned} & 40: 7 ; 42: 2,3,6 ; 44: 9 \\ & 45: 12,23 \end{aligned}$ | real (1) | $\begin{gathered} \text { 13:17 } \\ \text { refresh (1 } \end{gathered}$ | 49:9;53:18;61:5;63:6 | $\begin{aligned} & 5: 2 ; 7: 5 ; 12: 18 \\ & 15: 12 ; 17: 11,22 \end{aligned}$ |
| Public's (1) | $\begin{aligned} & 15: 9 \\ & \text { realize (1) } \end{aligned}$ | $45: 8$ | $26: 10 ; 28: 17 ; 36: 20$ | $19: 12 ; 25: 5 ; 33: 1$ |
| 28:3 | $55: 15$ | regard (6) | 37:17,18;40:1;44:7 | 35:3,7;36:3,13; |
| PUC (2) | really (6) | 15:20;16:4;34:1; | requirements (3) | 42:16;43:8;45:13; |
| 24:10,13 PUC's (1) | 28:6;29:20;47:1, | $41: 3 ; 58: 17 ; 63: 12$ | $7: 22 ; 27: 6 ; 42: 17$ | $54: 1 ; 60: 4,5$ |
| PUC's | $21 ; 52: 6,15$ realm (1) | regarding (2) $7: 12 ; 37: 16$ | requir 9:2 | right-of-way (14) $38: 7,15 ; 46: 15 ;$ |
| purposes (3) | 15:6 | Region (5) | research (1) | 50:21;51:8,19;52:9; |
| 6:13;22:8;40:3 | reason (3) | 36:14;37:1,11; | 47:18 | 53:11;56:11,24; |
| pursuant (3) | 15:5;33:5;47:6 | 42:18,22 | resource (5) | 57:11; $62: 17,18 ;$ 6315 |
| 44:18;45:14;49:21 | reasonable (4) | regional (3) <br> 37.3.15:42.13 | 16:22;46:20;47:9; | $63: 15$ |
| $\begin{gathered} \text { urview (1) } \\ \text { 17:19 } \end{gathered}$ | $\begin{aligned} & \text { 29:5;34:19;46:4; } \\ & 56: 8 \end{aligned}$ | region's (1) | $\begin{gathered} \text { 52:14;63:22 } \\ \text { Resources (38) } \end{gathered}$ | $56: 16$ |
| put (5) ${ }^{\text {(5) }}$ ( | reasonably (1) | $39: 14$ | 13:5,6,7,9,14;14:2, | rivers (1) |
| 29:21,24;30:15; | 19:10 | regulations (1) | $9 ; 15: 21 ; 16: 4 ; 17: 5$ | 45:19 |
| 42:1,4 | reasons (2) | 26:9 | 20;44:4,6,9,13,24; | road (3) |
|  | $\begin{aligned} & \text { 38:5;50:23 } \\ & \text { recall (7) } \end{aligned}$ | $\begin{array}{\|c} \text { related (1) } \\ 37: 22 \end{array}$ | $\begin{aligned} & \text { 45:9,11,12;46:14,18, } \\ & 22 ; 47: 6 ; 48: 1,4 \end{aligned}$ | $\begin{array}{r} 15: 3,15 ; 41: 19 \\ \text { ROBERGE (21) } \end{array}$ |


| 7:7,9,15,19;8:5,20; | saying (8) | set (3) | 54:14 | 54:1 |
| :---: | :---: | :---: | :---: | :---: |
| 9:16;10:15;11:2,8; | 23:8;25:1;32:7; | 23:14;58:5,10 | soon (3) | strips (1) |
| 17:14;21:3;23:1; | 36:8;43:4;47:22; | setting (5) | 20:22;60:13,17 | 53:7 |
| 30:7;31:12;34:23; | 59:14;64:15 | 47:7,16,19;48:1,6 | sorry (5) | strong (1) |
| 35:22;36:3;40:6; | scale (2) | seven (1) | 8:5;46:11;49:16; | 54:17 |
| 51:2;64:10 | 44:11;61:17 | 43:24 | 57:3;58:2 | studies (2) |
| Robert (1) | scenic (22) | several (2) | sort (4) | 47:24;63:6 |
| 36:15 | 44:4,6,9,12,23,24; | 20:3;58:15 | 28:9;30:22;43:9; | study (1) |
| room (2) | 45:9,11,16,18,19,21, | shall (1) | 52:3 | 51:14 |
| 5:10;41:11 | 24;46:2,3,14,18;48:5; | 18:17 | sounded (1) | Subcommittee (3) |
| ROSE (6) | 51:11,18,24;52:14 | Shapiro (1) | 34:3 | 8:9;43:23;61:5 |
| 14:18;38:11;52:17; | schedule (1) | 36:16 | sounds (3) | subject (3) |
| 58:19,21;59:3 | 60:17 | sheets (1) | 38:2,8;40:17 | 22:2;24:8,10 |
| ROSS (106) | scope (1) | 33:21 | span (1) | submitted (3) |
| 5:2,16;6:12;8:10; | 44:11 | shoreland (5) | 41:7 | 40:5;44:16,18 |
| 9:19;10:1,12,21;11:5, | screening (2) | 7:3,17;8:3,17; | specific (2) | subsection (1) |
| 18,22;12:1,8,11,14, | 52:8;54:2 | 11:16 | 25:9;54:10 | 18:20 |
| 21,24;13:2,10;14:16, | screenings (1) | short-term (1) | specifically (1) | substance (1) |
| 19;17:2,4,8,12,22; | 54:6 | 35:1 | 46:18 | 29:17 |
| 19:17,20,23;20:1,14; | SEC (2) | shot (1) | specifications (1) | substantial (1) |
| 21:11,24;22:6,12,21; | 14:14;40:11 | 58:19 | 16:13 | 55:20 |
| 23:2,7,11,13,19; | second (25) | showed (2) | specifics (1) | Suennen (2) |
| 24:12,18,21,24;25:3, | 9:23;10:8;11:19; | 34:6;47:24 | 27:23 | 20:20;26:21 |
| 5;26:16;27:17;28:9; | 12:9,10;14:17,18; | shy (1) | specify (3) | Suennen's (1) |
| 29:8;31:4,18,24;32:3, | 21:3;22:23,24;23:1, | 55:11 | 18:24;19:3,13 | 21:2 |
| 6,10,12;33:14,18; | 3;24:19,20;32:1,2; | significance (2) | spend (1) | suggest (1) |
| 34:17,21;35:2,19; | 35:20;42:19,23;44:2; | 44:3;61:15 | 29:5 | 20:5 |
| 36:1,4,7,10,12,21; | 59:8,9;61:4;64:9,10 | significant (4) | spirit (1) | Supplement (1) |
| 37:20;39:16;40:19; | Section (8) | $47: 1 ; 54: 23 ; 56: 12$ | 53:21 | 49:23 |
| 42:7,24;43:3,6,8,11; | 6:6;9:2;10:17; | $58: 8$ | standard (4) | support (5) |
| 45:7;46:9,12;49:11; | 11:15;13:17;57:20; | similar (7) | 13:18;14:2;33:20; | 25:19;26:6,9; |
| 50:2;52:1;53:24; | 62:3,5 | 14:7,8;25:16;26:2; | 34:12 | 30:13;32:23 |
| 55:12;58:4,20;59:7, | sections (3) | 30:22;32:17;35:13 | State (11) | suppose (1) |
| 10,13,16,18;60:3,8, | 18:9;33:3;43:17 | simple (2) | 5:5;18:10,15,22; | 30:18 |
| 22;61:2;62:13;63:11; | securing (2) | 57:7,8 | 23:16,17;38:12; | sure (11) |
| 64:3,8,11,14,18,20 | 32:15;35:11 | simply (3) | 41:17;45:15;50:13; | 9:17;10:22;24:16; |
| route (7) | seem (3) | 44:19;48:8;55:20 | 57:24 | $28: 20 ; 36: 21 ; 38: 22 ;$ |
| 14:22;15:2,10,17; | 10:24;34:8;41:14 | simulations (1) | statement (2) | 43:11;53:9;55:6; |
| 19:4;20:23,23 | seems (3) | 49:20 | 37:22;57:2 | 56:22;60:13 |
| RSA (3) | 38:5;42:2,9 | Site (9) | statements (1) | surface (1) |
| 26:15;43:16;62:6 | segment (2) | 6:22;11:6,8;30:8, | 32:21 | 9:1 |
| rule (3) | 21:18;63:8 | 19;43:19;44:18; | states (3) | surprised (1) |
| 32:14;44:19;49:9 | Segments (2) | 57:22;63:14 | 18:11,21;62:5 | 41:19 |
| rules (8) | 63:5,7 | sites (15) | statute (8) | sympathetic (1) |
| 25:10;30:8;37:6, | select (1) | 45:24;46:19,24; | 18:9;25:7;37:5,19; | $50: 11$ |
| $\begin{aligned} & 18 ; 43: 21 ; 44: 7 ; 49: 21 \\ & 61: 9 \end{aligned}$ | $\begin{gathered} 41: 15 \\ \text { sensitive (1) } \end{gathered}$ | $\begin{aligned} & 47: 19 ; 59: 19,22 ; 61: 3 \\ & 8,11,14,16,20 ; 62: 2,9 \end{aligned}$ | $\begin{aligned} & 43: 14 ; 52: 12,22 \text {; } \\ & 57: 20 \end{aligned}$ | T |
| run (3) | 63:18 | 63:20 | statutory (4) |  |
| 16:20,20;46:10 | sensitivity (1) | siting (1) | 26:9;37:17;45:14; | talk (4) |
| S | $\begin{gathered} 45: 1 \\ \text { separate (2) } \end{gathered}$ | $37: 8$ <br> sitting | $60: 23$ | $28: 3,24 ; 31: 2 ; 35: 23$ |
|  | 21:19;58:14 | 57:2 | 14:3 | 42:12,14;51:14 |
| safe (1) | series (1) | situate (1) | Steve (1) | talking (1) |
| 53:10 | 5:3 | 43:10 | 62:14 | 8:2 |
| Safety (3) | serve (1) | situation (2) | still (1) | Technical (10) |
| 24:3,4;53:8 | 29:23 | 13:23;16:1 | 17:18 | 25:8,13,19,22; |
| safety-wise (1) | service (1) | $\boldsymbol{\operatorname { s i x }}$ (1) | Stipulation (1) | 26:11;27:5,16;30:10, |
| 55:21 | 40:17 | 21:4 | 35:8 | 17;31:22 |
| same (5) | Services (6) | $\operatorname{size}(1)$ | stop (3) | technically (2) |
| 14:11,13;30:19; | 6:4,8;7:2;8:15,22; | 61:17 | $59: 23 ; 60: 16 ; 64: 21$ | $27: 2 ; 28: 7$ |
| 53:16;55:17 | 12:5 | someone (2) | strength (2) | technique (2) |
| save (1) | serving (1) | 9:21;58:16 | $34: 7,9$ | $18: 24 ; 19: 14$ |
| 31:5 | $27: 12$ | somewhat (1) | striking (1) | temporary (2) |

SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016 SEC 2015-05 MVRP

| 20:3,9 | 45:20 | 13:14;17:18;18:1, | 11:21;12:2,13,20; | 5:11,14 |
| :---: | :---: | :---: | :---: | :---: |
| term (1) | towards (1) | 14;19:2;25:7;26:15; | 13:1;19:19,24;23:6, | willing (4) |
| 44:6 | 21:4 | 28:19;30:11,17,19; | 12;24:23;25:4;32:5, | 30:2;31:10,19; |
| terms (4) | town (3) | 42:2,5;57:19;62:2 | 11;36:6,11;43:2,7; | 55:10 |
| 18:17;26:14;39:4; | 23:22,24;46:1 | undertake (1) | 59:12,17;64:13,19 | willingness (1) |
| 56:4 | towns (5) | 44:11 | versed (1) | 53:14 |
| terrain (4) | 5:19,20;37:23; | undertaking (1) | 27:18 | Windham (4) |
| $7: 12,23 ; 8: 17 ; 11: 12$ | 39:11;41:6 | 61:8 | VHB (1) | $5: 20 ; 23: 17,24$ |
| test (1) | track (1) | undetected (1) | 20:20 | 24:11 |
| 58:7 | 27:13 | 16:21 | view (11) | wish (4) |
| testified (1) | Trail (1) | unduly (2) | 47:11;48:9,13; | 9:24;16:14;59:24; |
| 63:13 | 20:10 | 36:24;39:14 | 50:23;52:7,14;54:11, | 60:1 |
| testimony (14) | trails (1) | unfortunate (1) | 23;56:13,22;63:17 | wishes (1) |
| 6:2;16:19;26:17, | 45:21 | 14:1 | viewed (1) | 43:13 |
| 18;33:11;34:1,14,15, | train (1) | United (1) | 44:24 | wit (1) |
| 24;39:9;49:10;51:3; | 6:5 | 62:5 | views (3) | 63:19 |
| 52:2;56:10 | transcript (2) | unknown (1) | 37:2,14;51:20 | within (12) |
| testing (1) | 10:23;60:13 | 16:21 | village (1) | 17:24;19:2;38:14; |
| 52:16 | Transit (1) | unlikely (1) | 46:1 | $44: 22 ; 51: 18 ; 52: 22$ |
| therefore (1) | 21:16 | 15:11 | visceral (1) | 53:10;57:10;58:24; |
| 9:1 | transmission (9) | unlimited (1) | 52:4 | 59:6;63:4,20 |
| thinking (1) | 15:10;19:7,8;27:9, | 29:4 | visible (2) | without (2) |
| 29:9 | 11;35:13,18;47:12; | unreasonable (17) | 44:12;46:7 | 31:7;55:19 |
| third (1) | 48:14 | 41:14;43:17,20,22; | visual (10) | witness (2) |
| $44: 7$ | Transportation (2) | 45:4;48:15;49:2; | $44: 2,15,16 ; 49: 7$ | $26: 18 ; 62: 14$ |
| thoroughly (1) | $20: 19 ; 22: 5$ | $50: 9,19,24 ; 56: 6$ | $50: 8 ; 51: 17,23 ; 53: 5$ | witnesses (2) |
| 27:18 | treatment (1) | 58:23;59:5;61:7; | 58:8,8 | 27:18;62:14 |
| $\begin{gathered} \text { though (1) } \\ 28 \cdot 10 \end{gathered}$ | $54: 16$ tree (1) | 62:9;64:1,6 unsigned (1) | W | $\begin{array}{\|c} \operatorname{woman}(1) \\ 57: 2 \end{array}$ |
| thought (5) | 52:10 | 21:8 |  | word (2) |
| 20:14;29:9;40:15; | trees (4) | up (5) | waiting (1) | 55:11;59:4 |
| 42:1;52:2 | 48:22;53:7;55:15, | 15:13;48:13;57:2; | 35:23 | wording (1) |
| thoughts (1) | 20 | 60:6;64:21 | walls (1) | 29:17 |
| 39:17 | Trefry (1) | updated (1) | 47:14 | words (1) |
| thousands (1) | $6: 3$ | 49:20 | water (10) | $47: 8$ |
| $27: 11$ | troubling (1) | upon (1) | $6: 6 ; 7: 13,24 ; 8: 18$ | work (5) |
| three (2) | 34:3 | 8:13 | 9:2,7;11:13,14;46:5; | 16:11,14;53:3,13; |
| 6:4;51:19 | try (3) | use (9) | 64:22 | 60:10 |
| threshold (1) | 9:21;53:6,22 | 16:12;18:24;19:13; | waters (2) | worked (2) |
| $53: 19$ | trying (3) | $20: 9 ; 22: 22 ; 37: 10$ | 9:1;23:16 | $50: 21 ; 56: 10$ |
| throughout (1) | $53: 4,9 ; 55: 22$ | $38: 10,13 ; 42: 11$ | way (5) | working (1) |
| 46:15 | turn (1) | used (1) | 27:22;28:23;43:14; | 34:2 |
| tie (1) | 5:17 | 11:1 | 46:24;56:2 | world (1) |
| 58:11 | two (8) | useful (1) | WEATHERSBY (10) | 15:10 |
| today (2) | $18: 8 ; 20: 22 ; 21: 9$ | $42: 4$ | $14: 21 ; 15: 12 ; 16: 5$ | worms (1) |
| $20: 18 ; 36: 15$ | $29: 11,16 ; 33: 22 ; 54: 1$ | uses (1) | $20: 11 ; 22: 13,24 ; 27: 7$ | $15: 14$ |
| $\begin{aligned} & \text { tonight (1) } \\ & 60 \cdot 9 \end{aligned}$ | $62: 14$ <br> type (1) | $44: 9$ usually (1) | $35: 4 ; 51: 16 ; 57: 1$ | $\underset{62 \cdot 22}{\operatorname{writing}(1)}$ |
| $60: 9$ top (1) | type (1) $39: 6$ | usually (1) | weren't (1) | 62:22 |
| 54:6 | Typically (1) | Utilities (3) | wetland (3) | Y |
| topic (1) | 23:24 | 23:15,21;27:4 | 7:24;8:16;11:12 |  |
| $5: 4$ |  | utility (3) <br> $20 \cdot 4 \cdot 38 \cdot 10 \cdot 41 \cdot 23$ | wetlands (4) | year (1) |
| $\begin{gathered} \text { topics }(1) \\ 5: 3 \end{gathered}$ | U | 20:4;38:10;41:23 | $\begin{aligned} & 5: 18 ; 6: 5 ; 7: 13 \\ & 15: 22 \end{aligned}$ | $\begin{gathered} 34: 5 \\ \text { years (6) } \end{gathered}$ |
| $\begin{gathered} \text { total (1) } \\ 21: 5 \end{gathered}$ | $\begin{aligned} & \text { unanticipated (2) } \\ & 14: 4,11 \end{aligned}$ | V | $\begin{aligned} & \text { Whereupon (1) } \\ & 65: 2 \end{aligned}$ | $\begin{aligned} & 27: 10 ; 40: 13 ; 41: 13 \\ & 18 ; 47: 16 ; 52: 11 \end{aligned}$ |
| totality (1) | unavailable (1) | value (3) | whole (4) |  |
| 53:18 | 19:9 | 44:23,24;47:17 | 15:13;38:7,9;45:23 | 1 |
| touched (1) | unchanged (1) | Varney (2) | who's (1) |  |
| $42: 13$ <br> touchstone (1) | $47: 15$ <br> unclear (1) | 36:15;39:9 <br> vegetation (4) | $31: 19$ whose (2) | 1 (3) $49 \cdot 14 \cdot 63 \cdot 8 \cdot 65 \cdot 2$ |
| $41: 12$ | $\begin{array}{\|c} \text { unclear (1) } \\ 54: 14 \end{array}$ | vegetation (4) 46:6;48:9,13;52: | whose (2) $47: 6 ; 48: 6$ | $\begin{aligned} & \text { 49:14;63:8;65:2 } \\ & \mathbf{1 0 ( 2 )} \end{aligned}$ |
| tourism (1) | under (15) | verbal (21) | wi-fi (2) | 40:13;41:13 |

SITE EVALUATION COMMITTEE DELIBERATIONS DAY 1 - June 14, 2016
SEC 2015-05 MVRP


