THE STATE OF NEW HAMPSHIRE

CHAIRMAN Martin P. Honigberg

COMMISSIONERS Robert R. Scott Kathryn M. Bailey

EXECUTIVE DIRECTOR Debra A. Howland

PUBLIC UTILITIES COMMISSION
21 S. Fruit Street, Suite 10
Concord, N.H. 03301-2429

June 27, 2016

TDD Access: Relay NH 1-800-735-2964

Tel. (603) 271-2431

FAX (603) 271-3878

Website: www.puc.nh.gov

Pamela G. Monroe Administrator Site Evaluation Committee 21 South Fruit Street, Suite 10 Concord, NH 03301-2429

Re: Application of New England Power Company d/b/a National Grid and Public Service Company of New Hampshire d/b/a Eversource Energy the Merrimack Valley Reliability Project

N.H. Site Evaluation Committee Docket No. 2015-05

Dear Ms. Monroe:

In accordance with RSA 162-H:7, VI-c, the New Hampshire Public Utilities Commission (Commission) submits the following with respect to the New England Power d/b/a National Grid and Public Service Company of New Hampshire d/b/a Eversource Energy (Eversource) application for the above referenced project also known as the Merrimack Valley Reliability Project.

On June 24, 2016, the Commission approved the petition filed by Eversource pursuant to RSA 371:17 for a license to construct and maintain a 345 kV electric transmission line and optical ground wires over and across public lands owned by the State of New Hampshire in the Town of Windham. Attached please find Commission Order Nisi No. 25,907, as well as Staff's June 16, 2016 memorandum, and subsequent June 22, 2016 letter recommending approval of the petition.

Sincerely,

Debra A. Howland Executive Director

Encl.

STATE OF NEW HAMPSHIRE PUBLIC UTILITIES COMMISSION

DE 15-284

NEW ENGLAND POWER COMPANY D/B/A NATIONAL GRID

Petition for License to Construct and Maintain Electric Lines and Shield Wire Over and Across State Waters and Land in the Town of Windham, New Hampshire

Order Nisi Granting License

ORDER NO. 25,907

June 24, 2016

In this order *nisi*, the Commission grants the request of New England Power Company d/b/a National Grid (NEP) for a license to construct and maintain electric lines and associated shield wires over and across public waters and lands owned by the State of New Hampshire in the Town of Windham. This order is being issued on a *nisi* basis to ensure that all interested parties receive notice of the Commission's order and have the opportunity to comment or request a hearing prior to the date set forth for comment in the ordering clauses below. The petition and subsequent docket filings, other than any information for which confidential treatment is requested of or granted by the Commission, are posted to the Commission's website at http://puc.nh.gov/Regulatory/Docketbk/2015/15-284.html.

I. SUMMARY OF PETITION

On July 21, 2015, NEP filed a petition, pursuant to RSA 371:17, for a license to construct and maintain a new 345 kV and a relocated 115 kV electric transmission lines and associated shield wires over and across Beaver Brook, which is a non-navigable public waterway, and for license to construct and maintain the 345 kV line over lands owned by the State of New Hampshire adjacent to Route 111 in the Town of Windham. The new 345 kV transmission line

will be known as the "3124 Line." The 3124 line will run from Scobie Pond Substation in Londonderry, owned by Public Service Company of New Hampshire d/b/a Eversource (Eversource), to the Massachusetts border. The 3124 Line will then continue from the Massachusetts border to National Grid's Tewksbury #22A Substation. NEP explained that this Project is part of the Merrimack Valley Reliability Project (MVRP) jointly-owned by NEP and Eversource. The New Hampshire portion of the MVRP is approximately 17.9 miles long, of 24.4 total miles, and is within existing NEP and Eversource rights-of-way. The New Hampshire portion of the route relevant to this docket currently consists of three NEP-owned transmission lines: the N-214 (230 kV); the Y-151 (115 kV); and the O-215 (230 kV). The lines run through the New Hampshire towns of Londonderry, Hudson, Windham, and Pelham. NEP's petition indicated that the projects in this docket will involve relocating the existing Y-151 Line to the western edge of the existing right-of-way and constructing the new 3124 Line in its place.

According to the petition, the MVRP became necessary to address reliability concerns discovered by ISO-New England. Due to load growth and aging infrastructure, ISO-NE decided that additional capacity would be needed to meet the region's demand. Therefore, in order to meet the reasonable requirements of service to the public, NEP and Eversource jointly proposed the MVRP, which would resolve the reliability issues identified by ISO-NE. Eversource filed a request for line crossings for its portion of the MVRP in Docket No. DE 15-285.

¹ The Massachusetts section of the MVRP is approximately 6.5 miles and traverses the towns of Dracut, Andover, and Tewksbury. NH Site Evaluation Committee Application July 2015 Section C page 6. NEP will own 14.6 miles with 8.1 miles in Pelham, Windham, and Hudson and another 6.5 miles in the Massachusetts communities of Dracut, Andover and Tewksbury. PSNH will own 9.8 miles in Londonderry and Hudson.

NEP filed supporting attachments and exhibits with its petition. NEP provided

Commission Staff (Staff) with supplemental information² during the course of Staff's review.

A. Crossing Locations and Construction

NEP's petition requests a license for two water crossings over Beaver Brook. The relocated Y-151 Line will cross Beaver Brook, and the new 3124 Line will cross both Beaver Brook and state-owned land that is outside of the highway right-of-way for, and adjacent to, Route 111 (Haverhill Road). The proposed crossings over and above Beaver Brook are located between Haverhill Road in Windham (Route 111) and Bockes Road in Hudson. ³ Beaver Brook serves as the boundary between Windham and Hudson.

Y-151 Line will be moved from the center of the right-of-way to 28.5 feet from the western edge, and will cross over Beaver Brook in its new location. The distance between structures 82 and 83, the structures on either side of Beaver Brook, is approximately 703 feet. At the location of this crossing, the main stem of Beaver Brook is approximately 55 feet. According to the petition, the Y-151 Line will have a minimum clearance of 25 feet above the water level. NEP submitted information based on a survey showing that the Y-151 Line will be relocated within the existing right-of-way but outside the State-owned parcel of land that is adjacent to Route 111.

<u>3124 Line Crossings</u>. The petition stated that the new 3124 Line crossing will be located at the center of the 350-foot right-of-way from which the existing Y-151 Line is being relocated,

² On February 26, 2016, NEP provided a memo to the Safety Division in response to information requests made to the Company.

³ NEP indicated that it will be entering into an Occupancy and Use Agreement with the New Hampshire Department of Transportation (NHDOT) for the crossing over Route 111.

and will cross Beaver Brook where the Y-151 Line currently crosses. The distance between structures 144 and 145, the structures on either side of Beaver Brook, is approximately 919 feet. The width of Beaver Brook is approximately 87 feet at this location. According to the petition, the 3124 Line will have a minimum clearance of 30 feet above the water level. The new 3124 Line will also cross a parcel of New Hampshire Department of Transportation ("NHDOT") State-owned land identified as Lot 14-A-300A adjacent to Route 111.

The petition stated that the Company will do all work associated with the crossings in a manner that conforms to the 2012 National Electrical Safety Code (NESC) C2-2012. In its petition, NEP verified that the proposed crossings have been designed and will be constructed, maintained, and operated in accordance with the applicable requirements of the NESC and that they will comply with minimum water and ground clearance requirements.

B. Regulatory Requirements

NEP stated that installation of the cables across Beaver Brook will not require any dredging or use of heavy equipment in the brook, and that the flow of the brook will not be diverted or altered for the Project. Beaver Brook is not designated as a navigable waterway under the NH Programmatic General Permit. NEP indicated that it has applied to the New Hampshire Department of Environmental Services (NHDES) for a Shoreland Permit for the Beaver Brook crossings. In addition, the petition asserted that NEP and Eversource have consulted with the NHDOT and will obtain all necessary permits for work on and over Route 111.

⁴ This permanent easement allows for multiple circuits to be placed, including pole structures and conductors.

C. Property Rights

According to its petition, NEP owns permanent easements for the rights-of-way at each crossing location. NEP attested that all rights necessary to construct and maintain the lines over and above Beaver Brook have been obtained, and that no taking of private property or acquisition of other property rights is required.

D. Public Interest

NEP submitted that it can exercise the rights granted by the licenses without affecting or diminishing the rights of the public. NEP attested that minimum safe line clearances above affected public waters and lands will be maintained at all times. The use and enjoyment by the public of said waters and lands will not be diminished in any material respect as a result of the crossings.

II. SUMMARY OF STAFF REVIEW

Safety Division Staff (Staff) reviewed NEP's petition and supporting attachments, applicable statutes and rules, and NESC requirements. Staff also reviewed the ownership of the land, as well as the impacts of the proposed crossings. In a memorandum filed on June 16, 2016, Staff summarized the findings of its investigation and recommended approval of the Company's petition. Staff also recommended that NEP be required to forward the Commission's order, after 30 days of publication notice, to the Site Evaluation Committee for consideration in SEC proceeding 2015-05. *See* June 16, 2016, Staff Recommendation from Randall Knepper and June 22, 2016, Correction to Referenced Attachments.

III. COMMISSION ANALYSIS

Pursuant to RSA 371:17, Licenses for New Poles, utilities must obtain a license from the Commission to "construct a pipeline, cable, or conduit, or a line of poles or towers and wires and fixtures thereon, over, under or across any of the public waters of this state, or over, under or across any of the land owned by this state," when such facilities are necessary to meet the reasonable requirements of service to the public. Based on the information presented in NEP's petition and Staff's recommendation, we find that the proposed crossings are necessary for NEP to meet the reasonable requirements of service to the public, as required by RSA 371:17.

RSA 371:20 authorizes the Commission to grant a license if it "may be exercised without substantially affecting the public rights in said waters or lands." Three transmission lines currently cross Beaver Brook and the State-owned land at this location. NEP has affirmed it will construct and maintain these lines consistent with the NESC. We find the addition of the 3124 Line and relocation of the Y-151 Line will not substantially affect public rights at these locations.

Accordingly, we approve the petition subject to the conditions contained in the ordering clauses set out below related to ensuring safe construction, operation, and maintenance of the crossings. We issue our decision on a *nisi* basis to provide any interested person the opportunity to submit comments on NEP's petition, or to request a hearing.

NEP is responsible for obtaining any and all other permits for the construction and installation of the proposed crossings from any federal, state, and local authorities having jurisdiction. Our approval is only for the electric lines and associated wires proposed by NEP in this docket. Because NEP requires a Shoreland permit from the NHDES and one or more

approvals from the NHDOT, we require that this Order, along with the Order Summary, be sent to each of those agencies, and any other agency having jurisdiction over any segment or portion of these crossings. We also require NEP to provide notice of this Order to the Towns of Windham and Hudson.

Based upon the foregoing, it is hereby

ORDERED NISI, that subject to the effective date below, NEP is authorized pursuant to RSA 371:17 et seq., to construct, install, operate, and maintain electric lines and optical ground wires over and across public waters and lands as described in its petition and depicted in its filings; and it is

FURTHER ORDERED, that this approval is limited to the construction of electrical lines under consideration in this docket, and it is conditioned on the requirement that NEP construct, install, operate, and maintain, consistent with the provisions of the National Electrical Safety Code, in accordance with N.H. Code Admin Rules Puc 306.01, as may be applicable and as amended from time to time, and all other applicable safety and preservation standards in existence at that time; and it is

FURTHER ORDERED, that NEP shall maintain proper clearances for its lines and cables at all times across the entire length of each span licensed, pursuant to NESC 232B and 235C; and it is

FURTHER ORDERED, that NEP shall submit any future proposed alteration(s) to the crossing license granted herein at least 60 days prior to any such alteration(s); and it is

FURTHER ORDERED, that NEP shall provide a copy of this Order *Nisi* to (i) Town Clerks of Windham and Hudson, New Hampshire; (ii) the New Hampshire Department of Environmental Services in consideration of the Shoreland Water Quality Protection Act (RSA 483-B); (iii) New Hampshire Department of Transportation; and (iv) the Office of Secretary, U.S. Department of Commerce; and (v) the New Hampshire Attorney General and all owners of the land bordering on said public waters at the location of the crossing, as required by RSA 371:19; by first class mail, no later than July 6, 2016, and to be documented by affidavit filed with this office on or before July 22, 2016; and it is

FURTHER ORDERED, that NEP shall cause a summary of this Order *Nisi* to be published once in a statewide newspaper of general circulation or of circulation in those portions of the state where operations are conducted, such publication to be no later than July 6, 2016, and to be documented by affidavit filed with the Commission on or before July 22, 2016; and it is

FURTHER ORDERED, that all persons interested in responding to this Order *Nisi* be notified that they may submit their comments or file a written request for a hearing which states the reason and basis for a hearing no later than July 13, 2016, for the Commission's consideration; and it is

FURTHER ORDERED, that any party interested in responding to such comments or request for hearing shall do so no later than July 20, 2016; and it is

FURTHER ORDERED, that this Order *Nisi* shall be effective July 24, 2016, unless the Petitioner fails to satisfy the publication obligation set forth above or the Commission provides otherwise in a supplemental order issued prior to the effective date.

By order of the Public Utilities Commission of New Hampshire this twenty-fourth day of June, 2016.

Martin Perlonigberg Chairman

Robert R. Scott Commissioner

Commissioner

Attested by:

Debra A. Howland Executive Director

STATE OF NEW HAMPSHIRE PUC 16 JUN 16 PM 3: 24

Inter-Department Communication

DATE: June 16, 2016 AT (OFFICE): NHPUC

FROM:

Randy Knepper /s/ Randell S. Knopper

Director - Safety Division

SUBJECT:

Docket No. DE 15-284 New England Power Company d/b/a National Grid Petition for a License to Construct and Maintain Electric Lines

Over State Lands and Public Waters, Windham, NH

Staff Recommendation

TO:

Debra Howland, Executive Director Thomas Frantz, Director, Electric Division

Leszek Stachow, Assistant Director, Electric Division

Rorie Patterson, Staff Attorney

The Safety Division's review of the above petition consisted of the following elements:

- · Petition contents and history;
- · Applicable State Statute;
- Review of the existing crossing(s) already licensed by the PUC;
- · Review of land ownership of existing pole structures;
- · Review of NESC code requirements as described in Puc 300;
- Review of public need and public impact, including applicability of other State regulations; and
- Conclusions and Recommendations.

1. Petition contents and history The Merrimack Valley Reliability Project

On July 21, 2015, New England Power Company d/b/a National Grid (NEP), filed a petition pursuant to RSA 371:17 for a license to construct and maintain electric lines over and across public lands and public waters in the Town of Windham, New Hampshire. The proposed new crossings are two small segments associated with NEP's portion of a newly proposed installation of a 345 kV electric transmission line known as circuit 3124 that is part of the "Merrimack Valley Reliability Project". The project is jointly owned by PSNII d/b/a Eversource Energy (PSNII) and (NEP) and connects PSNII's Scobie Pond 345kV Substation in Londonderry with NEP's 22A Substation in Tewksbury, MA. The 345 kV Merrimack Valley Reliability Project is 17.9 miles from the Massachusetts border to the Scobie Pond Substation in Londonderry [traversing Pelham, Windham,

Hudson and Londonderry] and 6.5 miles in Massachusetts through Dracut, Andover and Tewksbury. ¹

In addition NEP proposes to relocate an existing 115 kV circuit known as Y-151 which will cross public water, Beaver Brook, which serves as a town boundary between Hudson and Windham.

On February 26, 2016 NEP provided a memo to the Safety Division clarifying two issues the Safety Division had inquired about.

The Safety Division also referenced the original petition including the multiple appendices that was sent to the Site Evaluation Committee as listed in SEC docket 2015-05.

In summary NEP seeks 2 water crossings over Beaver Brook in Windham/Hudson, each for proposed 345kV Circuit 3124 and for a relocated 115kV Circuit Y-151. In addition NEP seeks a single land crossing of a State of NH DOT parcel in Windham for the 345kV Circuit 3124. NEP does not seek a license for the same parcel for the relocated 115kV Circuit Y-151 and believes it is not necessary.

The 3124 Line

The Hudson and Windham segments of the proposed electric Merrimack Valley Reliability Project 345 kV circuit (phase to phase), are identified as part of the "3124 line." NEP proposes to locate the 3124 line within an existing 350-foot wide permanent easement that allows for multiple circuits to be placed including pole structures and conductors. The 3124 line will be built comprised of three pairs of 1590 kcmil ACSR (aluminum conductor steel reinforced) horizontally spaced single phase conductor wires of a 54/19 configuration. Each of the conductors will be approximately 1.545 inch diameter with a weight of 2.042 pound per foot. In addition there will be a single Overhead Power Ground Wire (OPGW) fiber optic cable that serves as both a ground wire for lightening protection and a communication carrier for the span. The OPGW is stated to have 48 fiber cables with 0.650 inch diameter and 0.407 pound per foot unit weight. Configured opposite the OPGW is a shield wire. The shield wire serves only as lightening protection. The shield wire will be composed of 0.360 inch diameter high strength steel and 0.273 pound per foot unit weight.

The two crossings that NEP is seeking licenses of the proposed 3124 line are Crossing #1 -consists of an aerial crossing over the Beaver Brook Crossing #2 - consist of an aerial crossing over land owned by NH DOT that is outside of the highway right of way for New Hampshire State Route 111 (Haverhill Rd)

The conductors transmitting electrical power at 345 kV will be 1590 ACSR "Falcon" cable with 54/19 stranding. The condition representing the least clearance to road or grade condition is when conductors will be sagged using 284 Degrees Fahrenheit thermal maximum operating condition. NEP stated the maximum tension amount applied will be 10,000 pounds. In its petition, NEP provides sufficient detail to show how all

¹ NH Site Evaluation Committee Application July 2015 Section C page 6. NEP will own 14.6 miles with 8.1 miles in Pelham, Windham, and Hudson and another 6.5 miles in Massachusetts communities of Dracut, Andover and Tewksbury. PSNH will own 9.8 miles in Londonderry and Hudson, NH

required clearances from phase wires to the surface of the water or land will be maintained.

The position, tensioning and type of the OPGW (static) wire is consistent with the NESC heavy loading rule 250B but does not factor into the clearances because it is located above the poles by approximately 12 and 21.5 additional feet respectively depending upon the type of support structure used. The same is true for the shield wire.

3124 Crossing #1, Beaver Brook Crossing:

 The location of this crossing is over the Beaver Brook located between Haverhill Rd, Windham also known as NH State Route 111 in Windham and Bockes Rd, Hudson, NH. Appendix A Figure 1 shows the area being crossed.

The total span of this segment of the 3124 line, between the supporting structures #144 and #145, is 919 feet. Beaver Brook width itself is approximately 87 feet at this location.

- Beaver Brook serves as the town boundary between Windham and Hudson.
 - NEP is not seeking a license to cross the New Hampshire State Route 111 (Haverhill Rd); this will be done separately through an Occupancy and Use Agreement with the NH DOT.
 - O This brook crossing will only have 3 pairs of energized conductors; twin bundled per phase and a single Overhead Power Ground Wire (OPGW), fiber optic cable and a single wire. The OPGW serves as both a ground wire and a communication carrier. The shield wire serves only as lightening protection. The 3124 line will be built comprised of three pairs of 1590 Kcmil ACSR (aluminum conductor steel reinforced) horizontally spaced single phase conductor wires in a 54/19 configuration. Each of the conductors will be approximately 1.545 inch diameter with a weight of 2.042 pound per foot. The OPGW is stated to have 48 fiber cables with 0.650 inch diameter and 0.407 pound per foot unit weight. The shield wire will be composed of 0.360 inch diameter high strength steel and 0.273 pound per foot unit weight.
 - O Structure #144 will support the conductors on the southerly side of Beaver Brook in the interior position within the right of way. At approximately 175 ft from the edge of the right of way. The Structure will be 75 ft above ground level and will consist of weathered tubular steel pole configured in an H Frame dead end configuration. The height of the Structure is 75 ft and will not be embedded.

O Structure #145 will support the conductors on the northerly side of Beaver Brook in the interior position within the right of way. At approximately 175 ft from the edge of the right of way. The Structure will be 70 ft above ground level and will consist of weathered tubular steel pole configured in an H Frame suspension configuration with cross bracing. The height of the Structure is 70 ft and will not be embedded.

3124 Crossing #2, NH DOT parcel Crossing:

- The location of this crossing is the same span that is described in Crossing #1. NEP seeks a license for a small, approximately 85 feet segment over a parcel of land in Windham located northerly of Haverhill Rd (New Hampshire Route 111) and owned by the NH DOT but outside of the Highway Right of Way. The parcel is south of Beaver Brook Crossing.
- The parcel of land is identified on item 14 and Attachment 4 of the petition as NH DOT owned parcel Lot 14-A-300A described as a 0.33 acre vacant parcel. The Town of Windham also identifies the parcel as lot 14-A-300A but lists it 0.36 acre. Appendix A, Figure 2 shows the parcel of state land being crossed as represented by the Town of Windham's online GIS.
 - o The length of the aerial crossing (approximately 85') is a portion of a larger span (919)' as listed in Crossing #1.
 - The location of the crossing for 3124 is in the same location as the current location of as 115 kV circuit Y-151.
 - Circuit Y-151 will be moved and rebuilt to a western location approximately 28.5 feet from the western edge of the 350 foot ROW.
 - NEP is not seeking a license to cross Route 111; this will be done separately through an Occupancy and Use Agreement with the NH DOT.
 - The minimum clearance per the NESC is 24.8 ft above ground level and NEP has designed the minimum to be 30 ft easily meeting the requirement.
- This parcel crossing will only have 3 pairs of energized conductors; twin
 bundled per phase and a single Overhead Power Ground Wire (OPGW), fiber
 optic cable and a single wire. The OPGW serves as both a ground wire and a
 communication carrier. The shield wire serves only as lightening protection.
 The 3124 line will be built comprised of three pairs of 1590 Kcmil ACSR
 (aluminum conductor steel reinforced) horizontally spaced single phase

conductor wires in a 54/19 configuration. Each of the conductors will be approximately 1.545 inch diameter with a weight of 2.042 pound per foot. The OPGW is stated to have 48 fiber cables with 0.650 inch diameter and 0.407 pound per foot unit weight. The shield wire will be composed of 0.360 inch diameter high strength steel and 0.273 pound per foot unit weight.

The Y151 Line

The Hudson and Windham segments of the proposed electric Merrimack Valley Reliability Project 345 kV circuit (phase to phase), are identified as part of the "3124 line." NEP proposes to locate the 3124 line at the center line within an existing 350-foot wide permanent easement that allows for multiple circuits to be placed including pole structures and conductors. To facilitate the building of the proposed 3124 circuit the existing Y-151 115kV circuit is required to be relocated thus necessitating a new license to be granted. The amount of relocation is approximately 7.6 miles but only a single segment requires a license over Beaver Brook. NEP did not include any mention of a previous license for Y-151 over Beaver Brook and staff research of PUC files did not find one.

The relocated Y-151 circuit will be rebuilt with three pairs of 795 kcmil ACSSHS285 (aluminum conductor steel supported - high strength) horizontally spaced single phase conductor wires of a 26/7 configuration. Each of the conductors will be approximately 1.108 inch diameter with a weight of 1.093 pound per foot. In addition there will be a single Overhead Power Ground Wire (OPGW) fiber optic cable that serves as both a ground wire for lightening protection and a communication carrier for the span. The OPGW does not identify how many cables are included in its petition. Within the SEC application the OPGW is stated to have 144 count with 0.630 inch diameter and 0.407 pound per foot unit weight². There is no shield wire opposite the OPGW.

The crossing that NEP is seeking licenses of the proposed Y-151 line is Crossing #3 —consists of an aerial crossing over the Beaver Brook.

The conductors transmitting electrical power at 115 kV will be 795 kcmil ACSS "Drake" cable with 24/7 stranding. The condition representing the least clearance to road or grade condition is when conductors will be sagged using 392 Degrees Fahrenheit thermal maximum operating condition. NEP stated the maximum tension amount applied will be 8,000 pounds. In its petition, NEP provides sufficient detail to show how all required clearances from phase wires to the surface of the water or land will be maintained.

The position, tensioning and type of the OPGW (static) wire is consistent with the NESC heavy loading rule 250B but does not factor into the clearances because it is located above the poles by approximately 12 and 21.5 additional feet respectively depending upon the type of support structure used.

² SEC 2015-05, Initial Application p.47 Table 6.

Y-151 Crossing #3, Beaver Brook Crossing:

 The location of this crossing is over the Beaver Brook located between Haverhill Rd, Windham also known as NH State Route 111 in Windham and Bockes Rd, Hudson, NH. Appendix A Figure 1 shows the area being crossed.

The total span of this segment of the Y-151 line, between the supporting structures #82 and #83, is 703 feet. Beaver Brook width itself is approximately 55 feet at this location.

- Beaver Brook serves as the town boundary between Windham and Hudson.
 - NEP is not seeking a license to cross the New Hampshire State Route 111 (Haverhill Rd); this will be done separately through an Occupancy and Use Agreement with the NH DOT.
 - O This brook crossing will only have 3 pairs of energized conductors; twin bundled per phase and a single Overhead Power Ground Wire (OPGW), fiber optic cable and a single wire. The OPGW serves as both a ground wire and a communication carrier. The relocated Y-151 line will be built comprised of three pairs of 795 Kcmil ACSSHS285 (aluminum conductor steel supported, high strength type) horizontally spaced single phase conductor wires in a 26/7 configuration. The high strength conductor is able to be strung tighter allowing for less sag. The ultra high strength inner cable is able to withstand greater tensioning before breaking. Each of the conductors will be approximately 1.108 inch diameter with a weight of 1.093 pound per foot.
 - The OPGW is stated to have 144 count with 0.630 inch diameter and 0.462 pound per foot unit weight.
 - O Structure #82 will support the conductors on the southerly side of Beaver Brook at the western most position within the right of way, at approximately 28.5 ft from the western edge of the right of way. The Structure will be 85 ft above ground level and will consist of weathered tubular steel mono pole davit arm type dead ended (double insulated string. The height of the Structure is 85 ft and will not be embedded.
 - Structure #83 will support the conductors on the northerly side of Beaver Brook at the western most position within the right of way, at approximately 28.5 ft from the western edge of the right of way. The Structure will be 72.5 ft above ground level and will consist of

weathered tubular steel monopole davit arm suspension type (double insulated string). The height of the Structure is 72.5 ft and will not be embedded.

<u>Considered Y-151 Crossing #4</u> – This consists of a potential aerial crossing over land owned by NH DOT that is outside of the highway right of way for New Hampshire State Route 111 (Haverhill Rd)

- This potential parcel crossing is the same parcel as listed in Crossing #2 (see this parcel as highlighted in Appendix A, Figure 2) and the span would be the same span as listed in Crossing #3 (see location of span Y-151 in Appendix A, Figure 1).
- NEP does not seek a license for the land crossing because it does not believe the land is owned by the state of New Hampshire. The Safety Division in reviewing NH DOT Crossing Permit Drawing 400298-C-L-10, as provided in the petition attachment, noted the NH DOT parcel as depicted did not seem to align with the Tax Map Parcel as depicted on the Town of Windham's online GIS. See Appendix A, Figure 3.
- The Safety Division imposed the Tax Map Parcel from the Town of Windham's online GIS and created its own drawing as provided in Appendix A, Figure 4. A discrepancy appeared between the depiction of the NEP drawing of the parcel shape and location when compared to the above referenced drawing created by the Safety Division. A further inquiry was made of NEP to confirm (see next bullet point).
- O In its February 26, 2016 response NEP stated that "National Grid's Surveying Department has confirmed that the shape of the NH DOT Parcel noted on the north side of Route 111 is accurate and consistent with their field review. There could be inaccuracies with the Town of Windham's Assessors maps, which is not uncommon."
- The Safety Division did not complete a field survey and thus relies on NEP's statement. Since NEP has not requested a license then the Safety Division believes the petition should be considered as presented.

2. New Hampshire statute referenced in petition

371:17 Licenses for New Poles. – Whenever it is necessary, in order to meet the reasonable requirements of service to the public, that any public

utility should construct a pipeline, cable, or conduit, or a line of poles or towers and wires and fixtures thereon, over, under or across any of the public waters of this state, or over, under or across any of the land owned by this state, it shall petition the commission for a license to construct and maintain the same. For the purposes of this section, "public waters" are defined to be all ponds of more than 10 acres, tidewater bodies, and such streams or portions thereof as the commission may prescribe. Every corporation and individual desiring to cross any public water or land for any purpose herein defined shall petition the commission for a license in the same manner prescribed for a public utility.

Source. 1921, 82:1. PL 244:8. RL 294:16. 1951, 203:48 par. 17. 1953, 52:1, eff. March 30, 1953. 2013, 82:1, eff. June 19, 2013.

Review of existing license(s) and permissions previously granted by the PUC for this location of the along the DOT owned parcels.

The crossing is new and has not had a need to have been previously licensed by the Commission as the 3124 line. There are two other 230kV circuits and one 115 kV circuits within the right of way but no research was done to confirm those licenses were granted since they are not part of the petition.

NEP asserts in the petition that the proposed construction of this crossing will be exercised without affecting the rights of the public to use the waters of the property of the State. Minimum safe line clearances above grounds surface will be maintained at all times. The use of the parcels by the public will not be diminished in any material respect as a result of the overhead line crossing. The New Hampshire DOT has the right to require relocation of structures if the ROW is negatively affected. reference RSA 231:161 (c)

4. Review of land ownership of proposed pole structures

In its petition, NEP specifies that the construction of this crossing will span the affected parcels at the same location as other existing crossings within the same NEP easement. New Structure 144 and 145 will be located within existing property owned by NEP. New Structure 82 will be located in a parcel outside of the Highway ROW. NEP PSNH also states the next Structure 83 will be located within existing property owned by NEP.

Electronic copies of both easements referenced above were provided to the SEC 15-05 filing in Appendix P.

5. Review of NESC code requirements as described in Puc 300

N.H. Code of Administrative Rules Puc 306 requires:

- (a) each utility shall construct, install, operate and maintain its plant, structures and equipment and lines, as follows:
 - (1) In accordance with good utility practice;
 - (2) After weighing all factors, including potential delay, cost and safety issues, in such a manner to best accommodate the public; and
 - (3) To prevent interference with other underground and above ground facilities, including facilities furnishing communications, gas, water, sewer or steam service.
- (b) For purposes of this section, "good utility practice" means in accordance with the standards established by:
 - (1) The National Electrical Safety Code C2-2012....

NEP does not explicitly state that it used the 2012 National Electrical Safety Code C2-2012 compliance. It does reference the standard conditions found in the NESC in its drawing attachments.

Safety Division Staff reviewed the specifications related to the design and construction of this crossing project as provided in the petition, attachment pages 1-4, supplemental drawings provided to Staff on February 26, 2016, all supplemental support documents, and found them to be in conformance with the applicable sections of NESC code C2-2012 and Puc 300.

6. Review of public need and public impact.

In order to meet the reasonable requirements of electric service to the public, NEP has previously constructed, and currently operates and maintains, other three-phase 230 kV and 115 kV transmission lines within the same easement in the Towns of Hudson and Windham, New Hampshire. The proposed 3124 Line will be an integral part of the regional ISO New England Grid. Alternative transmission routes were evaluated but were ultimately not selected by ISO New England. The proposed 3124 Line will use the same easements and cross the same public lands as other existing electric lines.

NEP asserts in the petition that the proposed construction of this crossing will be exercised without affecting the rights of the public of the public lands and waters at all the crossings. Minimum safe line clearances above the road and ground surfaces will be maintained at all times. The use and enjoyment of the vacant DOT parcel and Beaver Brook by the public will not be diminished in any material respect as a result of the overhead line crossings.

The Safety Division notes the reconfiguration of the transmission lines within the existing ROW is necessary as the ROW is becoming more crowded and the existing

easement is becoming a major corridor for power transmission. Safety Division Staff concludes the impact to the public in terms of safety will be *de minimis* and not measurable in terms of heights above surfaces of the Beaver Brook and the NH DOT parcel. The proposed crossing does not appear to materially affect the rights of the public at each of the three locations because minimum safe line clearances above the road and ground surfaces will be easily be far above the amounts required by the NESC.

Safety Division Staff Recommendations:

Based on the results of its review of the petition, attachment pages, and all other supporting documents available, the Safety Division Staff recommends that the Commission:

- Find that the license(s) NEP requests in this docket may be exercised without substantially affecting the public rights in the public lands which are the subject of the petition;
- 3) Grant NEP a license to construct and maintain electric lines, including communication wires across the public lands in Windham identified as NH DOT –owned parcel Lot 14-A-300A and public water known as Beaver Brook in the Towns of Hudson and Windham
- 4) Issue an Order Nisi and orders for its publication; and
- 5) Require NEP to forward the Order after 30 days of publication notice to Site Evaluation Committee for consideration in SEC proceeding 15-05.

Attachment

FIGURE 1:



Figure 1: This is the proposed 3124 line shown in the center of the 350 foot ROW. The span of 919 feet crosses both the Beaver Brook and a parcel of the NH DOT. The respective Support structures are 485 feet and 275 feet to the banks of the Beaver Brook. Note also Route 111 is crossed but not subject of this petition. Existing 230 kv lines N214 and O215 are shown as reference. Proposed relocation of Y-151 115 kV is also depicted.

FIGURE 2:



Figure 2: 345kV, designated as the 3124 Line, a span of approximately 919 feet in Windham and Hudson, NH. The yellow highlighted parcel is the public land owned by NH DOT that the petition seeks to cross. This is outside of the Highway ROW thus RSA 231:161 does not apply. RSA 371:17 does apply. Note this crossing is referenced as Crossing #2 in this Staff Memorandum. Cross Section A-A is shown on Appendix A – Figure 3

FIGURE 3:

NHDOT - DE 15 - 284 (3124, 345kV) NEP Crossing - Map 2

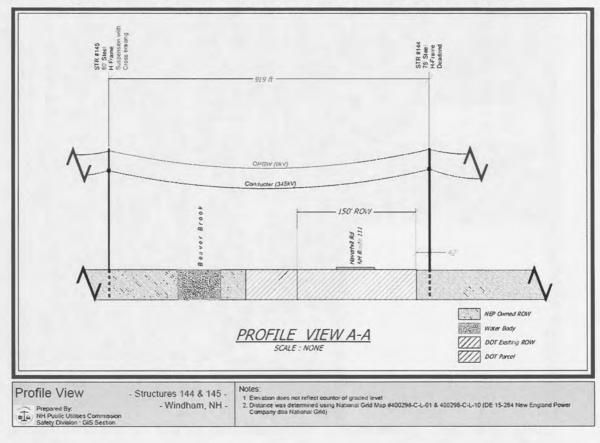


Figure 3: MAP 2 Cross Section of 3124 line 345 kV. Note the structures and orientation of DOT Parcel and Beaver Brook.

FIGURE 4:

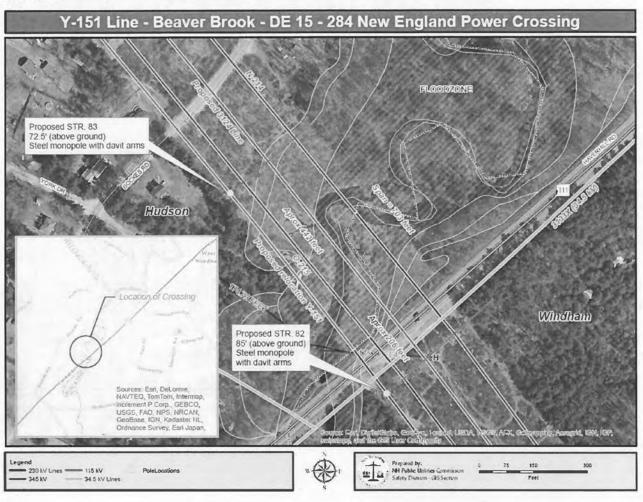


FIGURE 5:

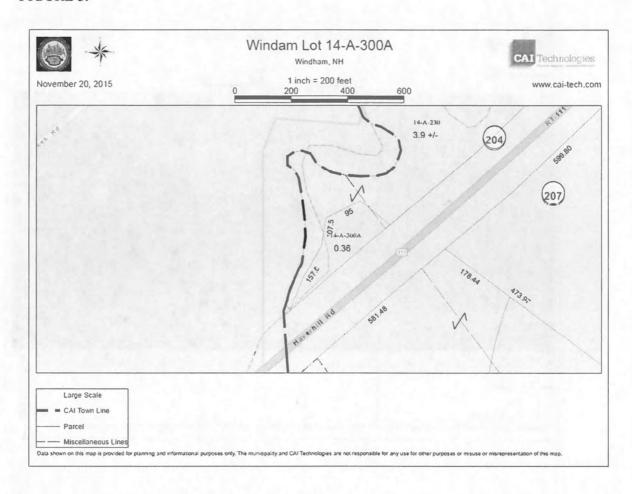


FIGURE 6:



CHAIRMAN Martin P. Honigberg

COMMISSIONERS Robert R. Scott Kathryn M. Bailey

EXECUTIVE DIRECTOR
Debra A. Howland

STATE OF NEW HAMPSHIRE



PUBLIC UTILITIES COMMISSION 21 S. Fruit St., Suite 10 Concord, N.H. 03301-2429 June 22, 2016 TDD Access: Relay NH 1-800-735-2964

Tel. (603) 271-2431

FAX No. 271-3878

Website: www.puc.nh.gov

NHPUC 22JUN 16PH1:01

New Hampshire Public Utilities Commission 21 South Fruit Street, Suite 10 Concord, NH 03301

Re.: Docket DE 15-284 New England Power Company d/b/a National Grid Petition for a License to Construct and Maintain Electric Lines Over State Lands and Public Waters in Windham, NH

Dear Ms. Howland,

Debra A Howland Executive Director

In connection with the above referenced docket, I enclose an original and six copies of this letter with corrections to referenced attachments in the Staff Recommendation filed on behalf of Randall S. Knepper, Director, Safety Division, on June 16, 2016. The Staff Recommendation, as filed, provided numbered figures in the appendix that supported specific descriptions within the memorandum. There were four descriptions that pointed to incorrect referenced numbers in the appendix. The corrections to Mr. Knepper's Staff Recommendation are as follows:

- On page 6 of 16, in the first bullet point below the header for <u>Y-151 Crossing #3, Beaver Brook Crossing</u>, the reference to Appendix A, Figure 1 should have pointed to Appendix A, Figure 4;
- On page 7 of 16, in the first bullet point below the header for <u>Considered Y-151 Crossing</u>
 #4, the reference to Appendix A, Figure 2 should have pointed to Appendix A, Figure 5;
- On page 7 of 16, in the second bullet point below the header for <u>Considered Y-151 Crossing</u>
 #4, the reference to Appendix A, Figure 3 should have pointed to Appendix A, Figure 5;
- On page 7 of 16, in the third bullet point below the header for <u>Considered Y-151 Crossing</u>
 #4, the reference to Appendix A, Figure 4 should have pointed to Appendix A, Figure 6.

If you have any questions, please do not hesitate to contact me.

Respectfully,

Randall S. Knepper, P.E.

151 Randell S. Knopper

Director, Safety Division

SERVICE LIST - EMAIL ADDRESSES - DOCKET RELATED

Pursuant to N.H. Admin Rule Puc 203.11 (a) (1): Serve an electronic copy on each person identified on the service list.

Executive.Director@puc.nh.gov
amanda.noonan@puc.nh.gov
bryan.hudock@nationalgrid.com
david.shulock@puc.nh.gov
leszek.stachow@puc.nh.gov
ocalitigation@oca.nh.gov
randy.knepper@puc.nh.gov
robert.wyatt@puc.nh.gov
tom.frantz@puc.nh.gov

Docket #: 15-284-1 Printed: June 22, 2016

FILING INSTRUCTIONS:

a) Pursuant to N.H. Admin Rule Puc 203.02 (a), with the exception of Discovery, file 7 copies, as well as an electronic copy, of all documents including cover letter with:

DEBRA A HOWLAND

EXECUTIVE DIRECTOR
NHPUC
21 S. FRUIT ST, SUITE 10
CONCORD NH 03301-2429

- b) Serve an electronic copy with each person identified on the Commission's service list and with the Office of Consumer Advocate.
- c) Serve a written copy on each person on the service list not able to receive electronic mail.