1	STATE OF NEW HAMPSHIRE
2	SITE EVALUATION COMMITTEE
3	October 31, 2016 - 9:37 a.m. Public Utilities Commission
4	21 South Fruit Street Suite 10
5	Concord, New Hampshire
6	
7	IN RE: SEC DOCKET NO. 2015-05
8	SITE EVALUATION COMMITTEE: Joint Application of New England Power Company d/b/a National Grid
9	and Public Service Company of
10	New Hampshire d/b/a Eversource Energy for a Certificate of
11	Site and Facility. [Hearing on Pending Motions and deliberations thereto]
12	deliberations thereto;
13	PRESENT: SITE EVALUATION COMMITTEE:
14	
15	F. Anne Ross, Esq. Public Utilities Commission (Presiding as Presiding Officer)
16	Cmsr. Kathryn M. Bailey Public Utilities Commission Dr. Richard Boisvert DCR-Div. of Historical Res.
17	Michele Roberge Dept. of Environmental Serv.
18	Patricia Weathersby Public Member
19	
20	Also Present for the SEC:
21	Michael J. Iacopino, Esq. (Brennan Pamela G. Monroe, SEC Administrator
22	
23	COURT REPORTER: Steven E. Patnaude, LCR No. 52
2 4	

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 2
    OTHER APPEARANCES:
 3
    FOR THE APPLICANTS:
    Reptg. Eversource Energy:
    Barry Needleman, Esq. (McLane Middleton)
    Adam Dumville, Esq. (McLane Middleton)
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    Christopher Allwarden, Esq. (Eversource)
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 7
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 8
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 9
10
    COUNSEL FOR THE PUBLIC:
11
    Christopher G. Aslin, Esq.
    Assistant Attorney General
12
    N.H. Department of Justice
13
14
    INTERVENOR:
15
    Margaret Huard, pro se
16
17
18
    Also present:
19
    State Rep. Gregory Smith
    (Hillsborough District 37/Pelham & Hudson)
20
21
22
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24
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INDEX		
MOTIONS TO ADDRESS:	PAGE NO.	
MOTION FOR REHEARING	5	
TOPICS OF DISCUSSION ON MOTION FOR REHEARING	G:	
ISSUE: AESTHETICS	11	
ISSUE: ORDERLY DEVELOPMENT	15	
ISSUE: PUBLIC HEALTH AND SAFETY	18	
ISSUE: PUBLIC INTEREST DETERMINATION	23	
ISSUE: PROPERTY RIGHTS	29	
MOTION BY MS. WEATHERSBY to deny the rehearing request by Ms. Huard SECOND BY CMSR. BAILEY	31 31	
VOTE ON THE MOTION	32	
MOTION FOR CLARIFICATION	32	
DISCUSSION ON THE MOTION FOR CLARIFICATION	33	
MOTION BY MS. WEATHERSBY to substitute the proposed language, as read by Atty. Iacoping with the word order switch, for the language in the Order and Certificate of Site and Facility with Conditions, substituting that for the second to last paragraph on Page 4	e	
SECOND BY DR. BOISVERT  VOTE ON THE MOTION	78 78	
FURTHER DISCUSSION	79	
MOTION BY CMSR. BAILEY to adjourn SECOND BY DR. BOISVERT VOTE ON THE MOTION	85 85 85	

## PROCEEDING 1 PRESIDING OFFICER ROSS: 2 Good morning. I'm Anne Ross, Presiding Officer 3 today for this hearing on motions. We have two 4 pending motions: One for rehearing and a second for clarification. We are going to deal 6 7 with the rehearing motion first. And I would like to begin by having 8 the Committee introduce themselves -- or, the 9 10 Subcommittee, excuse me, and then we'll take 11 appearances. 12 CMSR. BAILEY: Kathryn Bailey, Public Utilities Commission. 13 14 DR. BOISVERT: Richard Boisvert, New 15 Hampshire Division of Historical Resource. 16 MS. ROBERGE: Michele Roberge, New 17 Hampshire Department of Environmental Services. 18 MS. WEATHERSBY: I'm Patricia 19 Weathersby, public member. 20 PRESIDING OFFICER ROSS: And I'm Anne 21 Ross, Presiding Officer. And the docket number 22 is 2015-05, and this is the Merrimack 23 Reliability Transmission Project. 24 And we will take appearances,

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1
         beginning with the Applicant.
                   MR. NEEDLEMAN: Barry Needleman, from
 2
 3
         McLane Middleton, representing the Joint
         Applicants, and to my right is Adam Dumville,
 4
 5
         also from McLane Middleton.
 6
                   MR. RIELLY: Mark Rielly, in-house
 7
         counsel at National Grid.
                   MR. ALLWARDEN: Chris Allwarden,
 8
         in-house counsel at Eversource.
9
10
                   MS. HUARD: Peggy Huard, intervenor
11
         on the docket.
12
                   PRESIDING OFFICER ROSS: State
13
         Representative Smith, representing the Towns of
14
         Pelham and Hudson, New Hampshire.
15
                   MR. ASLIN: Assistant Attorney
16
         General Chris Aslin, as Counsel for the Public.
17
                   PRESIDING OFFICER ROSS: Thank you.
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         Before the Committee begins deliberating the
19
         Motion for Rehearing, I would like to ask
20
         Counsel Iacopino to review the legal standard
         for us as we consider the motion.
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22
                   MR. IACOPINO: I'm sorry. Thank you.
23
         Motions for rehearing of a final order of the
24
         Site Evaluation Committee are governed under
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RSA 541, Section 2, which basically indicates what needs to be filed by a party seeking rehearing. A rehearing may be sought by any party to the action or proceeding before the Commission or any person directly affected thereby. The motion for rehearing is supposed to contain all grounds for rehearing. As a Committee you may grant such rehearing if, in your opinion, good reason for the rehearing is stated in the motion.

The Supreme Court has characterized a motion for rehearing as a matter that is to direct attention to matters said to have been overlooked or mistakenly conceived in the original decision, and thus invite reconsideration upon the record to which that decision rested. Meaning that additional testimony does not need to be taken, but that you — the motion for reconsideration rests upon the record as it exists. And the Committee may grant the motion for hearing if it finds good reason, and it can be denied where no good reason or good cause has been demonstrated. So, the standard is essentially

good reason or good cause.

And there is a motion before the

Committee that has been filed by a party to the action, Ms. Huard, as well a number of individuals who have indicated that they are directly affected by the order.

We did receive today, I believe this morning, a fax which contained, and I'm not sure it's been distributed to the entire

Committee yet, but that contained --

ADMINISTRATOR MONROE: Yes. They should have it.

MR. IACOPINO: It's entitled a

"Motion for Rehearing Addendum Statements from
Signatories". And it contains a statement from
a Debora Covino, C-o-v-i-n-o, of 15B, as in

"Bravo", Lenny Lane, Hudson, New Hampshire; a
statement from a Deborah Holland Savoie,

-Savoie, S-a-v-o-i-e, 24 David Drive, Hudson,
New Hampshire; and Joe and Denise Barrett, of
14 David Drive, in Hudson, New Hampshire.

So, those are in addition to the Motion for Rehearing that had been filed by Ms. Hewitt -- Ms. Huard, I'm sorry, and I

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believe others, actually, on the original
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         motion.
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                    So, that's where we are, and that's
         the standard that should be addressed by the
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 5
         Committee during this hearing.
                   MS. HUARD: Excuse me.
 6
 7
                         [Court reporter interruption.]
                   MR. IACOPINO: Use the microphone.
 8
                   MS. HUARD: There were other
9
10
         statements submitted by those that you had
11
         indicated.
12
                   MR. IACOPINO: Right. But these ones
13
         you faxed to us this morning, correct?
14
                   MS. HUARD: I have faxed several --
15
         four other ones.
16
                   MR. IACOPINO: This morning?
17
                   MS. HUARD: Yes.
18
                   MR. IACOPINO: Or previously?
19
                   MS. HUARD: In that batch, from Andy
20
         Renzullo, of 2C Hopkins; Lavina Miller, 50
21
         Griffin Road; Ben Runco, from 24 Lenny Lane;
22
         and the Halls from 11B Lenny Lane; and the
23
         Hardcastles, from 26 David Drive.
24
                   So, if those didn't come through, I
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1
         have copies here.
                   PRESIDING OFFICER ROSS: Okay. Why
 2
 3
         don't you distribute your copies.
                   MS. HUARD: I just have one copy. I
 4
         had sent them all. I had faxed. Did anyone
 5
 6
         else get these?
 7
                   MR. IACOPINO: You faxed these things
         this morning?
 8
                   MS. HUARD: Last night.
 9
10
                   MR. IACOPINO: Last night, but,
11
         actually, early this morning --
12
                   MS. HUARD: Of course. That's when
13
         you got them, right?
14
                   MR. IACOPINO: Yes. Well, --
15
                   ADMINISTRATOR MONROE: And I copied
16
         what I received.
17
                   MR. IACOPINO: And my office copied
         it as well and it wasn't -- that was what we
18
19
         got.
20
                    So, if you could bring those other
21
         ones up to the Administrator please.
22
                         [Ms. Huard handing documents to
23
                         Administrator Monroe.]
                   ADMINISTRATOR MONROE: Does everyone
24
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1
         want copies?
                   PRESIDING OFFICER ROSS: Yes.
 2
 3
                   ADMINISTRATOR MONROE: It will take
 4
         me a minute.
                         (Short pause.)
 5
                   PRESIDING OFFICER ROSS: While we're
 6
 7
         waiting for copies to be made, Attorney
         Iacopino has just indicated that we received a
 8
         fax of a lengthy report dated February 2013
9
10
         from a group "Golder Associates". It deals
11
         with induced voltage. And this is evidence
12
         that is not to be considered. In order to
         bring evidence in after the close of the
13
14
         hearing, an applicant would have to establish
15
         that the evidence was not available at the time
16
         of the hearings. This report clearly is a
17
         couple of years old. So, it would have been
18
         available during the hearing.
19
                   So that we will not be considering
20
         the information contained in the report that
21
         was faxed last night to the Committee.
22
                         (Administrator Monroe
23
                         distributing documents.)
24
                   PRESIDING OFFICER ROSS:
                                             All right.
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I believe we now all have the additional faxes from parties who I understand are signatories on the Motion for Rehearing. And I assume the purpose of this is to indicate what their basis for having standing to request rehearing is.

So, we will accept the fax that was submitted.

All right. The Subcommittee, I think we will try now to walk through the issues that we believe -- the major issues that have been presented in the Motion for Rehearing and just review our earlier decision and determine whether or not there's any basis for granting any rehearing of the original decision.

And the first sort of area of concern that I think we should talk about is the impact on aesthetics. There are some factors that we consider in that area: The existing character of the area and the potential visual impact; the significance of any affected scenic resources and their distance from the proposed facility; the extent, nature, and duration of public uses that may be affected on those scenic resources; the scope and scale of the

1 change in the landscape visible from those resources; the evaluation of the overall 2 3 daytime and nighttime visual impacts of the facility as described in the visual impact 4 5 assessment; the extent to which the facility would be a dominant and prominent feature 6 7 within a natural or cultural landscape of a high scenic quality as viewed from the scenic 8 resource; and the effectiveness of measures 9 10 proposed by the Applicant to avoid, minimize or 11 mitigate those impacts. Those are from our 12 rules, those factors. Do any of the Committee members 13 14 believe that we did not consider any of these 15 items as we were deliberating? 16 CMSR. BAILEY: Thank you, Madam 17 Chair. I do not believe that the Motion raises 18 anything that we overlooked or mistakenly 19

conceived. And, in fact, seems to just disagree with the decisions that we made.

As an example, Ms. Huard, in her Motion, seems to think that, because I acknowledged that she thinks that there's an unreasonable adverse impact on her property,

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that the only finding that we could make is that there's an unreasonable adverse impact.

And I reviewed the deliberations, and clearly articulated my belief that there is not an "unreasonable" adverse impact.

And, so, I believe that she is trying to reargue decisions that we made because she doesn't agree with them. So, I don't think there's been anything raised, and I would not support a motion for rehearing.

PRESIDING OFFICER ROSS: Yes.

MS. WEATHERSBY: I guess I would note that our analysis concerning aesthetics does deal primarily with the effect on scenic resources. And that's a defined term that requires that the property be more public in nature. And there certainly was ample testimony and evidence presented concerning the lack of effect on defined scenic resources.

I think Ms. Huard's complaint is that we didn't do enough concerning the effect on private property, visual effects on private property. And I guess I would disagree with that. As I recalled, and as I looked back

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through the testimony, there was a number of
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         conversations, and a lot of it came in with the
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         property value, I think, analysis as well,
         concerning the effect of this Project on
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 5
         private property, particularly those in her
 6
         neighborhood, where there will be a fairly
 7
         significant increase in the view of the power
         lines. And there was discussion that the
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 9
         property value may be affected because of that,
10
         that aesthetic.
11
                    So, I think that the two
12
         conversations were fairly intertwined.
13
         there was, I think, quite a bit of discussion
14
         concerning the changes in views of certain
15
         affected properties and the mitigation measures
16
         that were being attempted and being offered by
17
         Eversource to deal with those.
18
                    So, I do disagree with Mrs. Huard
19
         concerning her allegation that we didn't
20
         significantly address the aesthetics involved.
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                   PRESIDING OFFICER ROSS: Thank you.
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         Are there any other comments by the
23
         Subcommittee members?
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 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

[No verbal response.]

PRESIDING OFFICER ROSS: Okay. I think what we should do then is move on to the orderly development, which I think will touch on some of the issues that we've just commented on.

Under the orderly development consideration of the rules, we consider the extent to which siting, construction, and operation of the proposed facility will affect land use, employment and the economy of the region. We also consider provisions of and financial assurances for the proposed decommissioning of the proposed facility, and the views of municipal and regional planning commissions and municipal governing bodies regarding the proposed facility.

And Ms. Huard has indicated that she doesn't believe the Committee correctly considered the orderly development. And I think we were just talking a bit about impacts, which is the first consideration under orderly development.

MS. WEATHERSBY: I guess I would just echo what I just said. I think that we did

have a fair amount of testimony concerning

Dr. Chalmers' report. I think we grilled him

pretty extensively concerning the effect on

property values in the area. He, I think,

acknowledged -- I know he acknowledged that the

property has -- the Project has the potential

to affect certain properties that are close to

the power lines and that the view of the lines

are changing.

And I personally do feel as though some properties will have a effect on their property values. But we were required -- and I'm troubled by that, but I couldn't vote other than the way I did, because our analysis is to look more at the systemic market values of the area and not just some isolated homes.

So, I do think that we heard a lot of testimony concerning that the market values of the area, in general, and the economy, in general, of the area will not be affected. And I think that was the correct decision.

PRESIDING OFFICER ROSS: Yes. Go ahead.

MS. ROBERGE: I share that same

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1
         sentiment.
                     And I also recall the testimony, I
         believe it was from Public -- from Eversource,
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 3
         but I'd have to go back and look, but
         mitigation measures that the Company was taking
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 5
         for certain properties that had, you know, more
 6
         extensive tree-clearing or what have you.
 7
         they were reaching out to those people that own
         the properties to try to mitigate to the extent
 8
         that they could.
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10
                   So, I do recall conversation or
11
         testimony on specific impacts of properties,
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         and perhaps some steps that the Companies were
13
         taking to try to mitigate those measures.
14
         that, you know, I'm sure the same sentiment in
15
         that recognizing that certain properties may be
16
         impacted, but, overall, the testimony that we
17
         heard was that -- that it was -- it didn't meet
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         the standard.
19
                    So, I feel like that our decision was
20
         correct.
21
                   PRESIDING OFFICER ROSS: Are there
         any other comments on that area of concern?
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23
                         [No verbal response.]
24
                   PRESIDING OFFICER ROSS:
                                             I would just
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like to echo that we did hear testimony from Mr. Chalmers about the fact that the impact generally on market value was pretty minimal.

And I would agree that we concluded that, of those properties that were closest to the right-of-way that might have the greatest visual impact, that the Company had made efforts to help assist people in helping that view to be improved by screening and some landscaping assistance.

So, I think the Committee was pretty thorough in its review of both the evidence that there wasn't a general market impact and that there was a minimal specific property impact. So, I think we balanced the evidence fairly carefully when we made our finding on the orderly development of the region.

We also, I think, were cognizant of the fact that there is an existing major transmission line running through that area that has been there for a long time, so development around that line has already accommodated the existence of the line.

I think, with that, maybe we'll move

on to a next area that the motion covers, and that deals with public health and safety. And Ms. Huard does not believe that the Committee correctly assessed the potential for electric shocks or perhaps causing heart attacks in the area of the lines. And, also, that the Committee failed to consider whether the poles or towers could collapse and cause damage to the surrounding areas.

And all of those concerns Ms. Huard, in her Motion for Rehearing, indicates that we failed to take into account when we looked at adverse impact or adverse effect on the public.

Are any of the Committee members prepared to comment on our earlier deliberations on those issues?

DR. BOISVERT: Yes. I believe that we did give a good deal of consideration to the health and safety aspects, it consumed a good deal of our discussion. We took steps to have conditions that will look into the issue to guide this and other projects. I think we gave it a very careful consideration. And I don't believe that we erred in our decision.

1 CMSR. BAILEY: I agree. I don't 2 believe that there's anything that we 3 overlooked or mistakenly conceived. 4 Once again, I think Ms. Huard is 5 arguing that her personal experience, which she supplied no scientific evidence about, should 6 7 be given more consideration than the National Electrical Safety Code. 8 The Company has testified that it 9 10 will construct and maintain the facilities 11 within the requirements of the National 12 Electrical Safety Code, which establishes 13 requirements to keep the wires high enough so 14 that there isn't any impact on public health 15 and safety. 16 And I do not believe that we have 17 mistakenly conceived our decision. 18 PRESIDING OFFICER ROSS: Yes. Go 19 ahead. 20 MS. WEATHERSBY: I quess I'd just 21 like to make a couple of observations. 22 There's -- Ms. Huard makes a fair amount of --23 or, alleges that our deliberations were -- came

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

up short in a number of areas. And the

decision that's being challenged is more than what we said during deliberations. It's what we said in our order. It's the evidence we considered.

I know I'm not the most, by far, articulate person, and I may not have said everything that was on my mind and everything that went into the decision. But, you know, I certainly considered the safety booklet, Bonneville Power Administration, when I was considering this. I considered the testimony of Dr. Bailey. I considered the reports that were submitted, Exponent, and all the reports that were considered. So, I — although sometimes what we say comes up a little bit — may have come up a little bit short, there's a lot more that goes into it. And, hopefully, our decision fleshed some of that out a bit more.

I also just wanted to speak to, Ms.

Huard seemed to take offense that we considered her or termed her testimony "lay testimony".

And, certainly, there's no disrespect or discounting. It's not a negative term. It's

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1
         simply a term that means that she was not a
         qualified expert, and, therefore, her testimony
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 3
         is "lay". It's just a -- it's a defined term.
         It's not a -- one that has a negative
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 5
         connotation. So, I just wanted to say that.
                   But that's -- all that said, I think
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         that I agree with what has been said here.
         That we carefully considered all aspects of
 8
         public health and safety. I think our
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         condition regarding the EMF modeling --
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         measurements further assures that. There was a
12
         comment regarding pole collapse. And there was
13
         evidence concerning the poles not necessarily
14
         collapsing directly out, but being pulled
15
         sideways, because of the lines.
16
                   So, there's a lot that went into our
17
         decision. And I do not feel as though we erred
         concerning public health and safety.
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19
                   PRESIDING OFFICER ROSS: Are there
20
         any other further comments by Committee members
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         with regard to the public safety concerns,
22
         public health and safety?
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                         [No verbal response.]
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                   PRESIDING OFFICER ROSS: I would just
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echo the comments that we were just discussing, evidence and expert evidence versus lay evidence. And part of our job here is to weigh evidence. And, when we are in a technical area, like the EMF, we do have to rely on scientific evidence, and not just anecdotal, personal evidence, as we're weighing what the public health and safety impacts are likely to be of this future project. And I think we did that. I think we considered all of the evidence.

And I think our conclusions were based on what we heard. And I don't believe that the Motion for Rehearing introduces anything that we didn't consider in that area.

Perhaps we could look at our public interest determination, which was also an area that the Motion for Rehearing challenged, in terms of whether we had accurately considered what was the evidence that was presented. And the factors that we have to consider under the statute when we make a public interest finding are the welfare of the population; private property; the location and growth of industry;

the overall economic growth of the state; the environment; historic sites; aesthetics; air and water quality; the use of natural resources; and the public health and safety, which is the item we just discussed.

MR. IACOPINO: Madam Chair, I would just point out that, in Ms. Huard's Motion, she has a separate section entitled "site visits".

And I would suggest to you that that concern falls within the public interest determination as well. So, as you deliberate, you may wish to consider her arguments about site visits as well, as that obviously could come under aesthetics, private property, environment, and I suppose public health and safety as well, which are all repeated in the public interest determination.

CMSR. BAILEY: Beginning with the motion for a site visit, that occurred after the record was closed. And we talked -- we considered that, I think, carefully, and determined that taking a look at the site before anything was constructed, in its existing form, was not going to help us in our

1 deliberations any more than the visual impact pictures that we considered did. We could 2 3 envision the impact on the neighborhood. And, because the motion was filed after the record 4 5 was closed, I didn't think that it was 6 necessary to make a site inspection. 7 As far as the public interest is concerned, this is a reliability project. If 8 it's not built, reliability of the electric 9 10 system could be impacted in the future, and 11 that has a big impact on the public interest. 12 It could have a big impact on the public 13 interest. 14 There was testimony that the state 15 would grow economically as a result of this. 16 It certainly would not be good if we didn't 17 have a reliable electric system. 18 So, I don't believe that, once again,

So, I don't believe that, once again, that we mistakenly conceived or overlooked anything in our determination of public

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interest.

PRESIDING OFFICER ROSS: Any other comments? Yes.

MS. ROBERGE: I would just add that

1 there were a lot of consideration that went 2 into the -- certainly for the environmental 3 aspects of it, and specific conditions were 4 included as part of the Certificate for, you 5 know, wetlands, shorelands, and other 6 environmental considerations. So, I know that, from that perspective, we looked very closely 7 and heard a lot of testimony from experts, and 8 9 lots of plans that were submitted as part of 10 mitigation measures. And those were all 11 incorporated, along with Department of 12 Environmental Services' specific permit 13 conditions along with the Certificate. 14 So, I feel we certainly, you know, we 15 looked at all the conditions relative to the 16

public interest, and, in particular, looked very closely at environmental considerations as well.

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MS. WEATHERSBY: I just, as I look down the list of the things that we were to consider, I think we heard a lot of testimony and considered each of those. We talked about the effects on private property. We've heard testimony, talked about it this morning, the

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welfare of the population, concerning health and property values, location and growth of industry, we heard about the jobs, the reliability, this is a reliability project, the economic growth. We heard about the economy, effects on tourism, traffic, there wouldn't be any unnecessary delays, employment, the environment. We had a lot of discussion about self-weathering steel poles and water quality, and the wetlands and ponds, and the proximity of the towers to those, aesthetics. We've already talked about historic sites, that there weren't any that were affected, weren't really any in the area, historic and archeological sites. Air and water quality with the conditions, natural resources, health and safety we've already talked about. We also talked about the road workers and motorists. And we had a lot of testimony and a lot of discussion on each of these factors. And I think that we made the correct determination after considering all of that,

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

Applicant and Public Counsel concerning that

including the stipulations between the

the Project was indeed in the public interest.

2 PRESIDING OFFICER ROSS: Yes.

DR. BOISVERT: In looking at the request regarding the public interest, as mentioned, we had considered all of these individually. We put great weight on the expert testimony. In some areas, there are subjective judgments, I would say, in terms of aesthetics, that is the area where it is most subjective. But our standard is an "unreasonable adverse effect". And, while some individuals may see adverse effects, we have to look at the totality of the project and the overall consideration.

And, while there are some changes, and while some individuals may view them as highly negative, I do not believe that this Project meets the standard of an "unreasonable adverse effect".

PRESIDING OFFICER ROSS: Yes.

MS. ROBERGE: And just one further thing to add is that, along with the expert testimony we heard here during the hearing, we also relied on decisions relative to state

agencies, like the New Hampshire Department of
Environmental Services, whose experts reviewed
applications submitted to the various agencies,
and then the agencies provided us with
decisions as well, which were also pertinent to
this, our decision, as well.

PRESIDING OFFICER ROSS: Okay. Thank you. I think we'll maybe touch on property rights specifically, because I know we -- I know Ms. Huard raises that again in her Motion for Rehearing. She also made some arguments about the legality of the use of the right-of-way.

(Presiding Officer Ross and Mr. Iacopino conferring.)

PRESIDING OFFICER ROSS: And I think the Committee, none of us are experts in real estate law, and, to the extent that there are some issues or any issues with regard to the existence of the right-of-way on someone's private property, it would be up to that party to litigate that in a court of competent jurisdiction, which typically would be the superior courts in this state. This Committee

does not attempt to ferret out those kinds of specific legal issues that may exist with regard to a property.

So, once the Applicant has established with us that the right-of-way exists, we don't try to litigate the real estate issues regarding claims on that.

But I think that we did consider the property rights and the impacts. I think we've stated that several times today, and I think it was clearly part of our deliberations, including all of the testimony on potential market impacts by I believe it was

Mr. Chalmers.

So, I don't think we need to cover that any further. I think we've weighed that evidence. And the additional evidence from Ms. Huard is a repetition of the concerns that we've already reviewed. That is, that there may be some properties located very close to the right-of-way who will have a greater visual impact than other properties further away, and that we balanced that evidence in our overall decision.

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                   Are there any further comments from
         the Committee members on that point?
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                         [No verbal response.]
                   PRESIDING OFFICER ROSS: I think
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         we've covered the major areas that have been
         raised in the Motion for Rehearing. I don't
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 7
         know if we're ready for a motion with regard to
         our ruling on that Motion for Rehearing, but I
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         would entertain one.
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                   MS. HUARD: Excuse me. Do I have a
11
         small opportunity to recap at all?
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                   PRESIDING OFFICER ROSS: No.
                                                  This
13
         is -- this is a deliberative session.
14
                   MS. HUARD: Okay. Thank you.
15
                   PRESIDING OFFICER ROSS: Thank you.
16
                   MS. WEATHERSBY: I move that we deny
17
         the rehearing request by Ms. Huard.
                   PRESIDING OFFICER ROSS: Is there a
18
19
         second?
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                   CMSR. BAILEY: Second.
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                   PRESIDING OFFICER ROSS: Is there any
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         discussion before we vote? Any further
23
         discussion?
24
                         [No verbal response.]
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                    PRESIDING OFFICER ROSS: All right.
         Hearing none, all those in favor of denying Ms.
 2
         Huard's Motion for Rehearing say "aye"?
 3
                         [Multiple members indicating
 4
                         "ave". 1
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                    PRESIDING OFFICER ROSS: Any opposed?
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 7
                         [No verbal response.]
                    PRESIDING OFFICER ROSS: All right.
 8
         The Motion for Rehearing is denied.
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                    I'm going to suggest we take a
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         five-minute break, and then we will take up --
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         I'll make it a ten-minute break, so we'll start
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         at 10:30. And we will take up the Motion to
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         Clarify at that time. Thank you.
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                         (Recess taken at 10:19 a.m. and
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                         the hearing resumed at 10:33
17
                         a.m.)
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                    PRESIDING OFFICER ROSS: All right.
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         We will reopen the deliberations. And the
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         Subcommittee will now deliberate on the Motion
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         for Clarification that was filed by the
22
         Applicant.
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                    This Motion has to do with the
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         testing for electromagnetic fields along the
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right-of-way, both before the Project is placed in service and after it is actually functioning.

I think we've all read the Motion.

And I'll accept any comments now from the Subcommittee.

CMSR. BAILEY: Madam Chair, I'll start this discussion, because I think I made the original motion that may have been a little ambiguous.

And I'll start by telling you what I thought I was doing when I made the motion.

What I wanted to do was compare the modeling that the Company did to what actually exists in the field pre-Project and post-Project, because those are the terms that they use in the model, in the table. And I didn't consider whether that meant pre-construction, you know, based on removal of the first tree or not, I wasn't thinking about that. I was thinking about what they meant in the table.

And, now, upon thinking about it more, I think it might make sense to, if the trees are removed, that's going to be -- the

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measurement that they said they were taking was at the edge of the right-of-way. It wasn't clear in my mind whether the "edge of the right-of-way" meant the edge of the right-of-way as of a property -- you know, a property right, or the edge of the right-of-way as it exists with the clearing today. But, I think, if they have to clear more, and the trees reduce some of the screening, it may make sense to measure it at the edge of the new right-of-way after the trees have been cleared, pre-Project. So, before they move the line that they have to move in order to accommodate the 3124 in the center of the right-of-way. So, I want -- I really would like an apples-to-apples comparison, to see how the actual measurements compare, not at peak load

So, I want -- I really would like an apples-to-apples comparison, to see how the actual measurements compare, not at peak load for the pre-Project, that was another -- that was something, I think, that was just inadvertently added to the motion without understanding what that meant. I never intended them to wait until the peak load.

And, in fact, you can't predict when the peak load is going to be, because, you know, it

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         happens for one hour in the year. And, so, you
         know, around the peak load is what I would like
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 3
         to see for the post-construction measurements.
         And, if it needs to be adjusted, because they
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 5
         didn't hit the exact hour of the peak load,
 6
         they can show us what the measurements were at
 7
         one of the hottest days of the summer, after
         it's on line, and compare it to what they
 8
9
         thought it was going to be in their modeling.
10
                   Does that clarify or --
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                   MS. HUARD: Absolutely not.
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                   CMSR. BAILEY: And, so, I think
13
         actually --
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                   PRESIDING OFFICER ROSS: Maybe some
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         of the -- maybe some of the other members would
16
         like to chime in with regard to what we were
17
         trying to accomplish with the measurements that
18
         we required in our order?
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                   DR. BOISVERT: When this came up
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         during deliberations, I felt fairly clear on
21
         the terminology. "Right-of-way", to me, is a
22
         real estate term. It is well-defined and
23
         understood, and I think especially so among
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         people in the legal profession. The cleared
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zone in a transmission corridor is only part of the right-of-way in some instances, sometimes it goes the whole way. But, because of my own background, I'm aware of that distinction, and that's how I viewed it at the time.

And, in my comments during the deliberations, I made it a point to say that I wanted to see a comparison before and after, and it's in the record, so as to get a good, clear idea of effects, a control of before and testing done after.

How that is accomplished is a technical issue, and I can see that it can have a lot of factors that I may not have been aware of at the time. But I would think that it would be conducted, if there were problems, that the Company would come to the PUC to ask for the clarifications and so forth before actions were taken.

And, in terms of definitions,

"construction", to me does indeed include tree
removal. That's an important part of the
overall construction of the Project. So, my
understanding at the time is my

understanding -- at the time of the deliberations is my understanding now.

PRESIDING OFFICER ROSS: Yes.

MS. ROBERGE: As I recall from our deliberations, the important aspect for me was to compare the measurements, again, was to replicate the accuracy of the model, because our decision was based on the conditions, you know, what the modeling predicted. The modeling has an accuracy percentage. And I think, for me anyways, it was "how accurate is the model predicting?" And the model had a pre and a post.

But, again, it wasn't necessarily the comparison between what's happening before and what's happening after. We're going to see a change, just as the model shows, that you're going to see a change in those numbers. The important thing is is how -- how do those numbers compare with the standard itself? Is it at or below the standard -- the health-based standard for magnetic field levels? And that's really, in my mind, when we constructed this condition, was to try to drive, you know,

replicate these conditions in which the modeling was occurred at.

So, you know, when looking at this table, Table A-1 and A-2, they reference "Distance from Centerline of Right-of-Way".

So, you have a centerline mark, and you go out a certain distance to see, you know, and, again, this was done in a modeling -- in a modeling perspective on a computer-simulated modeling.

Now, when you go out into the field, it can be a little bit challenging sometimes, because you have field conditions that you need to, you know, do your best to replicate the conditions of the modeling.

So, in my mind, it wasn't so much about the comparison of pre-Project to post-Project, we're definitely going to see differences in those. It's how, when we're out in the field, how do those numbers that we're measuring compare with the standards themselves, to make sure that they are at, you know, at or below the standard or, you know, or at the levels that they predicted in the model

or near the levels that they predicted in the models.

So that, in my mind, when we were coming up with that condition it was "okay, how do these -- this modeling that they submitted to us, how are the field conditions going to compare to those standards?"

MS. WEATHERSBY: I agree with

Ms. Roberge. The important thing is that we have assurance that the modeling that shows that health standards are not violated are fairly accurate -- are accurate that they're not violating any health standards, but the modeling itself is fairly accurate.

And I'm wondering, I think along some line is, is that they can go out and do field measurements in the locations that are represented on Tables A-1 and A-2, for each section of the line, and do a pre-Project, which, in my mind, is pre-Project, before any construction, including trees. I know that some trees have been removed. And we can discuss whether there's some -- what affect that has, I'm not quite sure. But to go out as

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soon as possible, do the pre-Project
measurements, and then go back after it's
complete and do the post-Project measurements.

I do feel as though it should be at something approximating a peak load. I know you don't know peak load until it occurs. you know, maybe you do -- there's -- Ms. Huard's indicated there's a winter peak season as well as a summer peak season. I'll leave it to the electric folks to know whether, you know, approximately when that is. Or, alternatively, maybe you go out and you do, you know, November 15th of 2016 and November 15th, you know, the same day on two different years that might approximate, or the same week perhaps, so that you get -- you are comparing apples-to-apples, and not a low peak day versus a high peak day. So, that's just one -- one suggestion is to go out and do the field measurements as depicted on A-1 and A-2, and then have it be done approximately the same timeframe, time of year, before and after. PRESIDING OFFICER ROSS: There was

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

some language suggested in the Motion for

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         Clarification, I might just ask the Committee
         to take a look at it. It's on Page 4,
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 3
         Paragraph 10. This is just suggested language
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         we might want to consider. "...that the
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         Applicant, in consultation with the PUC's
         Safety Division, shall measure actual electric
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         and magnetic field levels along the Project ROW
         both before and after the Project is placed
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         into service. If peak or near-peak conditions
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         do not occur before elements of the Project are
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         placed into service, pre-Project measurements
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         should be presented in both raw form and
13
         adjusted to reflect a peak load condition, at
14
         each measurement location. Post-construction
15
         measurements will be taken during the summer
16
         peak loading season and a similar procedure
17
         will be used, if necessary, in acknowledgement
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         that the Applicant cannot know in advance when
19
         peak loading will occur and that the days
20
         planned for measurements may occur when line
         loadings are below the forecasted peak
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22
         loading."
23
                   So, that is -- that is some suggested
24
                   One of the things that appeals to me
         language.
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a little bit about the language is the
reference to the "PUC Safety Division", because
I feel as if part of what the Committee
struggles with, when we place this condition on
a certificate, is that we're not engineers.
And, so, -- and we're not necessarily familiar
with exactly how the peaks occur. So, we may
inadvertently create technical problems for the
Applicant, and without realizing it, in trying
to meet our goals of comparing the model
results to actual measurements, to see whether
the information that we're being given with
regard to the EMF is correct.

CMSR. BAILEY: I want to repeat what I think I heard Ms. Roberge say, and see if I understood what you were saying correctly. And that is that -- maybe this is what I think, and ask if it differs from what you think. That the pre-Project measurement is taken to test the model and see how accurate the model is, and that the post-Project measurement is taken to not only test the model, but to ensure that it meets the health and safety standards.

Because part of the condition that we imposed,

or maybe it was a separate condition, is, to
the extent that the post-Project measurements
don't meet the health standards that we
anticipated, that they would give us a
mitigation plan to reduce the levels of EMFs so
that they did meet the standards.

Is that -- I think you were saying something a little bit different than that, and I'm trying to figure out what our differences are.

MS. ROBERGE: What I was -- excuse

me. What I was trying to say was that we

relied on this modeling data to make our

decision relative to this Project. My thinking

behind requiring the measurement, the field

measurement, is to ensure that the modeling is

accurate, so, both pre and post. You know, the

numbers that they provided are accurate.

Now, the fact that really this

Application is for a project that's going to be built, we want to ensure, obviously, that the Project itself isn't going to cause any, you know, public health concerns.

But, really, our basis was the result

1 of this model. And my thinking of the field measurement is to make sure that this model is 2 3 accurate. So -- and, again, it's not necessarily just to compare -- you know, I'm 4 5 looking at a table. So, if we get a number 6 that is -- I'm looking at a number here of 7 "6.2". If it comes in at 6.3, that doesn't necessarily mean the Project, you know, there's 8 9 a problem with the Project. Because, again, 10 what we -- what the modeling does is it 11 compares it to the standard. And the standard 12 is something higher than what the modeling is 13 predicting. It's not right at the model. 14 So, no matter what we -- you know, 15 what the field measurements do, once we get the 16 results of the field measurements, we would 17 look at them and compare them to the model, and 18 we would also compare them to the standard, 19 because that is really the -- that is really 20 the public health standard that we need to 21 protect for. It's not necessarily the 22 modeling, but it's the standard itself. 23 But, again, you know, we're relying

on the model. We don't have the data. And we

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

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         require them to do field data to support the
         results of the model and compare that to the
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         standard.
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                   I don't know if that helps or not, or
         it confuses it further.
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                   CMSR. BAILEY: I think it helps a
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         little it, but it also adds another layer.
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                   MS. ROBERGE: Okay.
                   CMSR. BAILEY: Because the table in
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10
         the model predicted the pre-Project annual
11
         average load. So, that's not on one day.
12
                   MS. ROBERGE: Right.
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                   CMSR. BAILEY: And we can't take
14
         measurements every day --
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                   MS. ROBERGE: No.
16
                   CMSR. BAILEY: -- to get an average.
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                   MS. ROBERGE: Right.
                   CMSR. BAILEY: So, I don't think that
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         the pre-Project number that we want would
19
20
         necessarily need to be on any particular day.
21
         It doesn't need to be on a peak day. They're
22
         going to have to --
23
                   MS. ROBERGE: Right.
24
                   CMSR. BAILEY: -- model the number
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that they -- take the measurement and apply it to the annual average load, in order to get a number that we can compare to this table.

MS. ROBERGE: Yes. And I -- let me preface that I'm not an expert in this area. But, you know, kind of comparing it to something that we do on a daily basis at my agency is, yes, we have a stack test. We go out and we get a number. And, if there's an annual average, then there is some, you know, averaging of the data that we get. But we always would then compare that to a standard. So, it isn't --

CMSR. BAILEY: Yes.

MS. ROBERGE: So, again, the modeling is giving us a prediction. It's a scientific methodology that has, you know, been tested and verified. And, so, we have good reason to rely on these numbers. In our deliberations, we decided to, you know, further require some testing, some field testing, to support this data.

But, again, how that's done, yes, I would rely on, you know, people with expertise

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         in this area that deal with this kind of
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         testing all the time, "how would you predict an
 3
         annual peak?" Yes. I'm sure there's a
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         methodology, a scientific methodology that
         would be used to determine what that would be,
         from a measurement -- from a given period of
 6
 7
         time measurement.
                   MS. WEATHERSBY: Not to boot this to
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9
         somebody else, but I'm wondering if we want to
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         have the Applicant, in consultation with PUC
11
         Safety Division, to develop a plan to measure
12
         the actual electric and magnetic fields, along,
13
         I would add, each section of the Project
14
         right-of-way before and after. So that the PUC
15
         is weighing in on how to accurately measure,
16
         and where, the field levels.
17
                   Alternatively, I suppose we could
18
         have them measure each section of the
19
         right-of-way in the locations as they did on
20
         Tables A-1 and A-2.
21
                   CMSR. BAILEY: That's what I would
22
         really prefer to see. Because I really want to
23
         see how accurate this modeling --
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 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

Right.

MS. ROBERGE:

CMSR. BAILEY: -- the modeling that they have done is. And, so, they're going to have to take a measurement on a day, and then they're going to have to calculate what that measurement would be based on the annual average load, to make an apples-to-apples comparison to these tables.

And, then, if we get them to take, on the post-Project, a measurement as close to possible as the annual peak, and, you know, usually the annual peak is in, you know, two or three days in a row of the hottest summer days. And, so, they know that that's pretty close, and they may not hit the exact hour, but I think that they would be very close to what the EMF would look like when the system is under heavy load. That's really what we want to see. And then make sure that that is as well under the standard as they said it was going to be.

MS. ROBERGE: Yes. I like the idea of a plan, in our -- in our world -- in my world, the Air Resources Division in the Department of Environmental Services, any testing that's done, you know, the Applicant

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         would submit a test protocol or a plan and get
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         it approved by the agency prior to testing.
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         And, in that way, it's very clear what's being
         tested, for why, what are the methodologies
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 5
         used, what any calculation methodology that
 6
         might be needed is sort of worked out in a plan
 7
         ahead of time and approved. And, in that way,
         you know, specific conditions of the test are
 8
9
         outlined and understood prior to testing. So,
10
         I like that idea.
11
                   MS. WEATHERSBY: The only downside of
12
         that is that it delays things. In the plan, it
13
         was kind of a -- you go the plan route or do
14
         the -- mimic the Table A-1 and A-2 test sites.
15
         And, if we're trying to see the accuracy of the
16
         model, I'd be inclined to go with the Table A-1
17
         and A-2 locations.
18
                   MS. ROBERGE: I think you'd do both.
19
                   MS. WEATHERSBY: And if that is the
20
         plan, --
21
                   CMSR. BAILEY: Yes.
22
                   MS. WEATHERSBY: -- essentially, --
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                   CMSR. BAILEY: That would be the plan
24
         of where the measurements would be taken.
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                   MS. WEATHERSBY:
                                     Right. So, I kind
 2
         of like the suggested language, except adding
 3
         "the Applicant, in consultation with the PUC
         Safety Division, shall measure actual electric
 4
 5
         and magnetic field levels along the Project
         right-of-way in" -- then add "in locations
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 7
         identified on Tables A-1 and A-2 of the
         Exponent, whatever the technical name of the
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9
         Exponent plan is, Appendix A of the Exponent
10
         plan.
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                   CMSR. BAILEY: AG.
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                   MS. WEATHERSBY: It's Table -- yes,
13
         it's AG to the Application.
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                    CMSR. BAILEY: And then maybe make
15
         another condition that they create a plan with
16
         the PUC Safety Division and get this done
17
         before -- get the pre-Project measurements
18
         taken before January? Or do we not need to do
19
         that?
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                   MS. WEATHERSBY: Yes. For timing, it
21
         just -- it needs to be done before the line, of
22
         course, is operational, --
23
                   CMSR. BAILEY: Before the Y line gets
24
         moved.
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                   MS. WEATHERSBY:
                                     Right.
                   CMSR. BAILEY: Because that's
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 3
         pre-Project.
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                   MS. WEATHERSBY: Right. And, then,
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         the tree-clearing and all that comes in as
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                And the tree-clearing, in some ways,
 7
         works against the Applicant. Because it's not
         the difference in the before and after
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9
         measurements that really matters, it's the
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         safety level. And the trees do provide a bit
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         of a -- they seem to provide a bit of a buffer.
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         And, without those trees, their numbers will
13
         be -- could be higher. The trees kind of cut
14
         both ways.
15
                   DR. BOISVERT: I want to be
16
         comfortable with the assumption that there
17
         would be a pre-Project measurement made on the
18
         existing line. This is what we're comparing
19
         against, is it not?
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                   CMSR. BAILEY:
                                  Yes.
21
                   DR. BOISVERT: And I want to be
22
         confident that that is possible will take
23
         place, this Project is proceeding along, they
24
         have already done some tree-clearing, which, in
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my mind, is construction, and they should have done the testing before that. But that's another issue.

But I don't know the other aspects of the engineering and construction of this line. Are we confident that there is the ability to get the pre-construction measurements? I know we can't take testimony, but any condition that I would support would be contingent upon that capability.

CMSR. BAILEY: Well, I think that their proposed language assumes that they can get it done pre-Project.

DR. BOISVERT: Okay.

about the tree removal. I mean, we don't know where they have removed the trees. They may have removed trees in Massachusetts, they may have removed trees not in areas that these test points occurred, or they may have. We don't know. And I don't think that we're here today to necessarily figure out whether they violated this provision or not. I think we can save that for another day.

But we do need to figure out whether we expect them to test with the trees or without the trees. And, as Ms. Weathersby indicated, the trees may provide some buffer. So, it may be harder for them to meet the standard without the trees. And, so, that's a more conservative approach I think.

PRESIDING OFFICER ROSS: Yes. Go ahead.

MS. ROBERGE: I guess I would just
like to clarify, I don't want to get hung up on
a plan, per se. If consultation is enough,
that's fine. I would rather have it done
sooner than later. I just want to make sure
that we're -- you know, that the consultation
piece with the folks that really know this
stuff, the PUC Safety Division, is done that
way, and it's an acceptable approach. So, I
don't want to delay it any further by requiring
a plan. I had heard that. And, so, I kind of
like the idea, but I don't want to delay this
further. As long as we have a -- there's an
agreement in place of how -- what the procedure
will be to do this.

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I'm assuming that there are conditions that went into the model that we would need to understand or that the folks at the PUC Safety Division would need to understand how the modeling was done. And, you know, I'm guessing that they don't have tree by tree put into the model. They probably have a factor for percent clearing or percent -- I don't know how the model is run. But I can only imagine that there's some estimation that's done as to replicate the conditions that are currently there and what will be proposed to be there. So, you're not going to, you know, you're not going to see -- there is going to be some difference in measurements, as I can see from the prediction in the model. But, again, it goes back to the standard itself. How close is the model predicted to the standard? And what are we

seeing when we're out there measuring versus the standard? And we need to pull out the safety standard.

DR. BOISVERT: Trying to think as broadly as possible, will all of this -- all of

1 these results be in the public record and not 2 considered proprietary by the Company? To do 3 this testing is to find out the utility and the validity and reliability of the model. I'm 4 5 assuming this is public record, is it not? PRESIDING OFFICER ROSS: Yes. 6 7 MR. IACOPINO: I'm assuming it's the same type of information that they have already 8 9 filed in their appendix. I don't see why it 10 would now be considered to be proprietary. 11 DR. BOISVERT: Okav. 12 PRESIDING OFFICER ROSS: I'm 13 wondering if we're at a point where we might 14 see if we can craft language, building on the 15 suggested language that the Applicant and the 16 Counsel for the Public have agreed to. I made 17 one note of inserting, at the end of the first 18 phrase that ends "Project ROW at the locations 19 identified in Tables A-1 and A-2 of Exhibit AG 20 to the Application". I think that does 21 pinpoint the locations. 22 I wonder if we need to add anything 23

else that captures the need for pre-Project testing to be before any of the existing lines

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

are moved, and with conditions as nearly as possible identical to when the modeling -- to the conditions that the modeling was based on?

DR. BOISVERT: I agree. And I think that's something that I made clear in my original comments in the deliberation.

MS. WEATHERSBY: I know I made that suggested insert. And I just want to get a consensus of whether people feel as though that is sufficient, the language being "the locations identified on the tables", that that is sufficient in that it identifies the five measurements for each section as represented on the table. I think that that captures it, but I just want to be sure that that is what I was proposing when I made that suggestion.

CMSR. BAILEY: So, if we do that, then they need to -- we need to add directions to them in the discussion -- in the sentence that says "If peak or near-peak conditions do not occur before elements of the Project are placed into service, pre-Project measurements should be presented in both raw form and adjusted to reflect a peak loading condition

and the annual average load", I think we would need to add that. If you want to have every measurement in the table -- I mean, if you want to have the measurements that they take compared to every data point in the table, then we need to have -- we need to have them estimate or calculate the annual average load based on the measurement.

And there's post-Project annual peaks for 2018 and 2023, and that also would have to be a calculation.

MS. WEATHERSBY: Yes. I wasn't considering that, and I don't know enough about the average annual load information, whether that would be helpful.

What I just wanted to be sure was that the five locations of "West Right-of-Way Edge minus 100 feet", "West Right-of-Way Edge", "Max on Right-of-Way", "East Right-of-Way Edge", and "East Right-of-Way Edge plus 100 feet" were all being measured. So, there's a cross-section, essentially, of the line, it's five measurements taken at each location. I just want to be sure that was captured.

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                   And I'll leave it up to Commissioner
         Bailey as to whether the other calculation
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         should also be -- would be useful.
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                   MS. ROBERGE: I would just add that
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         those would be calculated numbers probably.
                   PRESIDING OFFICER ROSS: Be what
 6
 7
         numbers?
                   MS. ROBERGE: Calculated probably, as
 8
9
         opposed to actually measured.
10
                   CMSR. BAILEY: The annual average,
11
         not the -- but I think what Ms. Weathersby is
12
         suggesting is they take five measurements, and
13
         then they calculate the -- calculate what those
14
         measurements would equate to on the annual
15
         average load and on the peak loads.
16
                   MS. ROBERGE:
                                  Right.
17
                   CMSR. BAILEY: And then they take --
18
         and then they take one during the peak, during
19
         the peak, not necessarily at the exact hour of
20
         the peak load, because we --
21
                         [Multiple parties speaking at
22
                         the same time. 1
23
                   CMSR. BAILEY: Right. And then we
24
         compare those to the numbers that were
```

```
predicted by the model, based on the number --
 1
         the measurements that they take now.
 2
 3
                   MR. IACOPINO: Madam Chair, can I
 4
         just ask a question? And I guess the question
 5
         is, is does the language in the locations
         identified in Tables A-1 and A-2 address Ms.
 6
 7
         Weathersby's concern about getting the
         centerline and then each edge?
 8
                   MS. WEATHERSBY: It would be more
9
10
         specific, we could -- we could be more specific
11
         and eliminate the ambiguity by saying "the
12
         Applicant" -- after "Project Right-of-Way", add
         "in each section five measurements shall be
13
14
         taken, one each on west right-of-way edge minus
15
         100 feet, west right-of-way edge, max on
16
         right-of-way, east right-of-way edge, and east
17
         right-of-way edge plus 100 feet".
18
                   MR. IACOPINO: How about if we said
19
         "in the locations and at the distances in the
20
         tables"?
21
                   MS. WEATHERSBY: Even more succinct.
22
         Thank you.
23
                   MR. NEEDLEMAN: Mike, can I point out
24
         one issue?
```

1 PRESIDING OFFICER ROSS: I'm sorry. MR. IACOPINO: He asking a question. 2 3 PRESIDING OFFICER ROSS: Oh, I'm 4 We don't generally take testimony while sorry. 5 we're deliberating. So, I think I'm going to 6 just let us see what we can do up here. 7 MR. NEEDLEMAN: Okay. PRESIDING OFFICER ROSS: Yes. 8 Go 9 ahead. 10 MS. ROBERGE: And I'm saying this, 11 but I don't have the expertise on this. But, 12 when you say the "five measurements", I'm 13 looking at the table, and the "Max on the 14 Right-of-Way", I'm guessing, you know, further 15 down in this appendix you have some graphs that 16 kind of show right-of-ways. And, then, I'm 17 guessing a simulated line -- two stimulated 18 lines, one is for pre-Project and one is for 19 post-Project, to modeled calculations, I'm 20 guessing, of what the electric/magnetic fields 21 would be between the two right-of-ways. And, 22 obviously, centerline being highest, and then 23 it moves along there outward, you know,

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

And

decreasing to the right-of-way, roughly.

each configuration is slightly different based on the line configuration, based on, you know, where the existing power lines are, what they are, you're going to see that change.

I don't know how difficult it would be for a field measurement to go and try, you know, max on right-of-way, I don't know if that's centerline, I don't know what that necessarily means. I would -- I personally would rely on the experts to determine where that would be. I mean, I can only imagine that perhaps getting as close as you can to the biggest line might predict the max on the right-of-way. But, also, we're talking about a pretty big, you know, potentially a big distance to try to figure out where that might be.

And I would worry that, if we're very specific, that we might be back here again.

That, you know, the experts may need to kind of talk about this and figure out what would be the most appropriate procedure to hopefully capture what we're trying to capture, which is, you know, using this model data and trying to

verify it for its accuracy, and also using the data that we do get in comparison to the standards. So, --

PRESIDING OFFICER ROSS: I think I agree that having a -- having the PUC Safety
Division be in consultation on this is going to get us our best result. It's going to get us,
I think, to something comparable to the A-1 and A-2. And I don't think that this Committee, especially without, you know, getting the Applicant's experts up here and questioning them further, is going to be able to fashion their testing plan. We can't do that. And the more specific we get, I think, the more we risk putting something in place that isn't going to work.

So, I think I'd rather sort of try to keep it a little more high level. I do find these tables useful, because they generated their predictions.

MS. ROBERGE: Uh-huh.

PRESIDING OFFICER ROSS: So, they had a methodology that was generated, produced by an expert, who theoretically knows how to do

```
1
         measurements that capture the categories that
 2
         they have listed. And I'm assuming that, by
 3
         having a conversation with the Safety Division
 4
         at the PUC, the Applicant and the Applicant's
 5
         expert can come up with a way to test these
 6
         locations pre- and post-Project.
 7
                    So, I'm feeling like we're way beyond
         our league when we get into much specifics.
 8
9
         think referencing the table is a good anchor
10
         for us.
                   Let's take a five-minute break.
11
                                                     Ι
12
         think we may need a little. Thank you.
                         (Recess taken at 11:15 a.m. and
13
14
                         the hearing resumed at 11:25
15
                         a.m.)
16
                   PRESIDING OFFICER ROSS: All right.
17
         We're going to go back on the record.
18
                    I'm going to ask Counsel Iacopino to
         read sort of a composite draft of our
19
20
         discussions to this point, and see if we can
21
         formulate a motion.
22
                   MR. IACOPINO:
                                  Thank you, madam
23
                 I was -- if I understand what the
         Chair.
24
         deliberations of the Committee so far have been
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on this issue, I have taken the Applicant's proposed language for a substitute condition and I have modified that language to include the concerns that I heard expressed by the members of the Committee. And I will read that language to you. And, again, this is just in my capacity as a scribe here.

So that the language, if you go to the -- I'm reading language that is modified from the Applicant's proposed language, I believe, on Page 4 of their Motion for Clarification. The language would read as follows: "...that the Applicant, in consultation with the PUC's Safety Division, shall measure actual electric and magnetic field levels along the Project ROW in the locations and at the distances as near as possible to those identified in Tables A-1 and A-2 in the Application, Appendix AG, Attachment A, both before and after the Project is placed into service. If peak or near-peak conditions do not occur before elements of the Project are placed into service, pre-Project measurements should be presented in both raw form and

```
1
         adjusted to reflect a peak loading condition
 2
         and the average annual load, at each
 3
         measurement location. Pre-Project measurements
 4
         shall be taken before any existing lines are
 5
         moved and under conditions as near as possible
         to conditions assumed in the original modeling
 6
 7
         shown in Tables A-1 and A-2. Post-construction
         measurements will be taken during the summer
 8
 9
         peak loading season and a similar procedure
10
         will be used, if necessary, in acknowledgement
11
         that the Applicant cannot know in advance when
12
         peak loading will occur and that the days
13
         planned for measurements may occur when line
14
         loadings are below the forecasted peak
15
         loading."
16
                   So, that's the language that I've
17
         gleaned.
                   And I leave it up to you guys to
18
         deliberate.
19
                   PRESIDING OFFICER ROSS: Yes.
20
         ahead.
21
                   MS. ROBERGE: Sorry, not to
22
         complicate, but I was just looking at the
23
         tables. When you look at Table A-1, which is
24
         magnetic field levels, you have the annual peak
```

in there. But, when you look at Table A-2, which is the electric field levels, they just have "Pre-Project average height", "Pre-Project minimum height", "Post-Project average height", and "Post-Project minimum height".

So, I, again, excuse me, not being an expert in this area, maybe that annual peak is only for magnetic fields. In any case, we wouldn't have an annual peak number to compare to for the electric fields.

CMSR. BAILEY: They're sort of related, I think. The average height and the minimum height probably reflects the fact that, when the lines are under heavy loads, they're hotter and they sag. So, they're closer to the ground a little bit. I mean, you know, and that — and, in order to comply with the National Electrical Safety Code, they have to take the maximum load into consideration, and the requirement for the height of that conductor has to do with, you know, they look at what the worst-case scenario is. So, I'm thinking that it has to do with that.

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

But maybe we could just make the

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1
         language a little less specific with respect to
 2
         that aspect of it, so that we get -- I mean,
 3
         really, what we want them to do is recreate
         these tables using real data.
 4
 5
                   MS. ROBERGE: Right. As close as
 6
         possible.
 7
                   CMSR. BAILEY: Yes.
                   MS. ROBERGE: Knowing that this is a
 8
         simulated exercise.
9
10
                   CMSR. BAILEY: Right.
11
                   MS. ROBERGE: It just -- I just
12
         happened to notice that when I was look at
13
         these two tables, that there was some data
14
         that, you know, they're measuring slightly
15
         different things.
16
                   MS. WEATHERSBY: Commissioner Bailey,
17
         are you saying that the minimum height on Table
18
         A-2 is essentially equivalent to the annual
19
         peak load?
                   CMSR. BAILEY: I think that's --
20
21
                   MS. ROBERGE: Oh, it is?
22
                   CMSR. BAILEY: I think that might be
23
         true. But, you know, again, this is something
24
         that our Safety Division would be able to know
```

and be sure about. And, I think, probably the average height is, you know, some kind of average based on the average annual load, this is what it is usually or, you know, on average, this is the height from the ground. But I'm not here as an expert, so, I don't know that for sure.

So, I think we really should give some discretion to the Safety Division and put in the condition that we really want them to, as close as possible, using measurements, recreate these two tables.

DR. BOISVERT: I'd like to reiterate or support the statement that flexibility should be given to the Safety Division. They really know much, much more about this than any of us could. I would want -- not want to see us create a condition that worked cross purposes to our goal. We can, with good intentions, come up with a condition that may frustrate our desires unknowingly. So, giving discretion to the PUC Safety Division, I think, is a prudent way to go.

 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

MS. WEATHERSBY:

I'm just a little

bit concerned about giving them too much discretion, because what we really want is these two -- these tables to be replicated.

So, Attorney Iacopino, would you mind just repeating the proposed language, --

MR. IACOPINO: Sure.

 $$\operatorname{MS.}$$  WEATHERSBY: -- and see if it still captures what we want with the peak issue.

MR. IACOPINO: "That the Applicant, in consultation with the PUC Safety Division, shall measure actual electric and magnetic field levels along the Project ROW in the locations and at the distances as near as possible to those identified in Tables A-1 and A-2 in the Application, Appendix AG, Attachment A, both before and after the Project is placed into service. If peak or near-peak conditions do not occur before elements of the Project are placed into service, pre-Project measurements should be presented in both raw form and adjusted to reflect a peak loading condition and the average annual load, at each measurement location. Pre-Project measurements

1 shall be taken before any existing lines are moved and under conditions as near as possible 2 3 to conditions assumed in the original modeling shown in Tables A-1 and A-2. Post-construction 4 5 measurements will be taken during the summer 6 peak loading season and a similar procedure 7 will be used, if necessary, in acknowledgement that the Applicant cannot know in advance when 8 9 peak loading will occur and that the days 10 planned for measurements may occur when line 11 loading are below the forecasted peak loading." 12 The portions that were inserted are 13 in the first sentence, "in the locations and at 14 the distances as near as possible to those 15

in the first sentence, "in the locations and at the distances as near as possible to those identified in Tables A-1 and A-2 in the Application, Appendix AG, Attachment A".

That's the first change we made to the Applicant's language.

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The next change is in the second sentence, and these are long sentences, where we added the words "and the average annual load" just before "at each measurement location".

And, then, the third change is a new

```
1
         third sentence "Pre-Project measurements shall
 2
         be taken before any existing lines are moved
 3
         and under conditions as near as possible to
         conditions assumed in the original modeling
 4
 5
         shown in Tables A-1 and A-2".
 6
                   So, those are the three changes that
 7
         we made to the proposed language from the
         Applicant.
 8
                   CMSR. BAILEY: What if we add, at the
9
10
         end of the second addition, "or average
         height". So, you added "an annual average
11
12
         load", we could say "or average height" --
13
                   MS. ROBERGE: "As may be applicable".
14
                   CMSR. BAILEY: -- "as may be
15
         applicable". And, then, we probably need to
16
         add "or minimum height" after -- let's see --
17
                   MS. ROBERGE: Could you -- sorry.
18
         Could you just say something along the lines of
19
         "adjusted to reflect a peak loading condition
20
         and other represented" -- you know,
21
         "represented conditions in the tables", or
22
         something along those lines? Or is that too
23
         vague?
24
                   CMSR. BAILEY:
                                   Yes.
```

```
MR. IACOPINO:
 1
                                  Where would you like
 2
         that?
                I'm sorry.
                   PRESIDING OFFICER ROSS: Instead of
 3
         your more specific language --
 4
 5
                         [Court reporter interruption.]
                   PRESIDING OFFICER ROSS: Okay. I was
 6
 7
         just suggesting it's actually a substitution
         for the language "and the average annual load
 8
9
         or average height as applicable", that, instead
10
         of that, you make a more general reference
11
         to -- what was your language?
12
                   MS. ROBERGE: "To reflect a peak
13
         loading condition and other represented
14
         conditions in Table A-1 and A-2", I don't know.
15
         Just very --
16
                   MR. IACOPINO: As a substitute?
17
                   MS. ROBERGE: Yes. As opposed to
18
         saying "the average annual load", just
19
         substituting language that's a little more --
                   CMSR. BAILEY: A little less
20
21
         specific.
22
                                  Thank you. A little
                   MS. ROBERGE:
23
         less --
24
                   MR. IACOPINO:
                                   So I can write this
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1
         down, can you say the language again?
                   PRESIDING OFFICER ROSS: "And other
 2
         represented conditions in Table A-1 and A-2".
 3
                   MS. ROBERGE: Yes.
 4
                   PRESIDING OFFICER ROSS: "In Tables".
 5
 6
                   MS. WEATHERSBY: Michele, would you
 7
         mind just clarifying. Are you adding that
         after "peak loading condition" or after "annual
 8
         load"?
9
10
                   MS. ROBERGE: I would -- I would take
11
         out "and the average annual load". So, it
12
         would read "to reflect a peak loading condition
         and" -- what was the --
13
14
                   PRESIDING OFFICER ROSS: "Other
15
         represented conditions in Tables A-1 and A-2",
16
         so that you're just kind of --
17
                   MS. ROBERGE: Yes. So, I would keep
18
         "peak loading condition" in there, and, then,
19
         as opposed to getting really specific on this,
20
         on the other conditions that we just
         referenced, those --
21
22
                         [Court reporter interruption.]
23
                   MS. ROBERGE: -- those contained in
24
         the tables.
```

1 PRESIDING OFFICER ROSS: I think 2 we -- are we ready with that change? Would you 3 like a final reading and see if someone would 4 like to adopt it as a motion? 5 [Multiple members nodding in the 6 affirmative. 1 7 PRESIDING OFFICER ROSS: Okay. Let's do one more reading. 8 MR. IACOPINO: So, again, we've taken 9 10 the language on Page 4 of the Applicant's 11 motion, and replaced -- and modified that 12 language to state as follows: "...that the 13 Applicant, in consultation with the PUC Safety 14 Division, shall measure actual electric and 15 magnetic field levels along the Project ROW in 16 the locations and at the distances as near as 17

language to state as follows: "...that the
Applicant, in consultation with the PUC Safety
Division, shall measure actual electric and
magnetic field levels along the Project ROW in
the locations and at the distances as near as
possible to those identified in Tables A-1 and
A-2 in the Application, Appendix AG, Attachment
A, both before and after the Project is placed
into service. If peak or near-peak conditions
do not occur before elements of the Project are
placed into service, pre-Project measurements
should be presented in both raw form and
adjusted to reflect a peak loading condition

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1
         and other represented conditions in Tables A-1
 2
         and A-2, at each measurement location.
 3
         Pre-Project measurements shall be taken before
         any existing lines are moved and under
 4
 5
         conditions as near as possible to conditions
         assumed in the original modeling shown in
 6
 7
         Tables A-1 and A-2. Post-construction
         measurements will be taken during the summer
 8
9
         peak loading season and a similar procedure
10
         will be used, if necessary, in acknowledgement
11
         that the Applicant cannot know in advance when
12
         peak loading will occur and that the days
13
         planned for measurements may occur when line
14
         loadings are below the forecasted peak
15
         loading."
16
                   MS. WEATHERSBY: I don't mean to be
17
         picky, but would it be preferable to say "other
18
         conditions represented on the tables", rather
         than "represented conditions"?
19
20
                   MR. IACOPINO: Probably would.
21
                   MS. WEATHERSBY: So, just to be
22
         slightly more -- okay. Other than that, I like
23
         that. And I would move that we amend our
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 $\{SEC\ 2015-05\}\ [Hearing on Pending Motions]\ \{10-31-16\}$ 

condition to reflect the language just read by

Attorney Iacopino, with that word switch. PRESIDING OFFICER ROSS: Well, we are probably substituting that language for language. So, we're clarifying our earlier motion. To the extent there's any inconsistency, I think, between the language we're approving now and our prior language, this language would control. That's my understanding of what we're doing. CMSR. BAILEY: Did we ever move to approve prior language? PRESIDING OFFICER ROSS: It was in our order.

CMSR. BAILEY: Oh.

PRESIDING OFFICER ROSS: We have an existing order that we're clarifying today.

So, I was trying to describe my understanding of the way this new language that we're proposing as a motion now to vote on would interact with our prior language. Because we have other language in there about mitigating, in the event that, you know, they exceed levels that are -- and I don't want to lose that language. So, I think we're simply adding this

language as a clarification to what we've already ordered.

MR. IACOPINO: Just, Madam Chair, if I may, if you look at Page 4 of the Order and Certificate, I think this language would go in on the second from the bottom full ordering paragraph, that states right now "Further Ordered that the Applicant, in consultation with the PUC Safety Division, shall measure actual electric and magnetic fields associated with operation of the Project both before and after construction of the Project during peak-load, along each section number listed in Tables 12 and 13 of the Application".

PRESIDING OFFICER ROSS: Okay.

That's helpful. And, then, if we're going to be doing a motion, what we would be moving would be to substitute this language for -- that's not a numbered paragraph, but it's the second from the bottom on Page 4.

MS. WEATHERSBY: So, I withdraw my earlier motion, and make a new motion that we substitute the proposed language, as read by Attorney Iacopino, with the word order switch,

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for the language in the Order and Certificate
 1
         of Site and Facility with Conditions,
 2
         substituting that for the second to last
 3
 4
         paragraph on Page 4.
                    PRESIDING OFFICER ROSS: Yes.
 5
         there a second to that?
 6
 7
                         [Dr. Boisvert indicating by
 8
                         raising his hand to second the
                         motion. 1
9
10
                    PRESIDING OFFICER ROSS: Okay.
         there any discussion, any further discussion of
11
12
         this amendment?
                         [No verbal response.]
13
14
                    PRESIDING OFFICER ROSS: In that
15
         case, all in favor of adopting this amendment
16
         as a new clause in our Order indicate by saying
          "aye"?
17
18
                         [Multiple members indicating
19
                         "aye".]
20
                    PRESIDING OFFICER ROSS: And any
21
         opposed?
22
                         [No verbal response.]
23
                    PRESIDING OFFICER ROSS: None are
24
         opposed.
```

CMSR. BAILEY: Madam Chair?

PRESIDING OFFICER ROSS: Yes.

CMSR. BAILEY: I think that that's really good language and it's very -- I think it should be easily understood.

But I'm wondering if, in the event
there comes -- a question comes up, whether we
could delegate the authority to the PUC Safety
Division to resolve it, to the extent that they
can? And, if they can't, to notify the
Administrative -- Executive Director of the
Committee, and then we'll take it up again.
But, if there are technical issues that they
can resolve -- I don't feel strongly about
this, but I'm bringing it up as a suggestion,
to see if the Committee would like to delegate
that authority to the PUC Safety Division?

I guess the benefit of it would be that the Project would theoretically get -- may get advanced sooner, rather than later, if we have to come back again to address something.

I'm not suggesting that they -- that, you know, if the Applicant were to violate the terms of this condition, that the Safety -- I'm not

suggesting that the Safety Division would be allowed to decide that that should be waived. But, if there's some technical question that comes up that needs to be clarified, that the Safety Division maybe could clarify it, based on, you know, our discussion here today.

DR. BOISVERT: I'm comfortable with that approach. For the technical issues, I would feel much more comfortable with them getting first pass, and, obviously, only on the technical aspects. I'm comfortable with your suggestion.

MS. WEATHERSBY: I'm not sure it's necessary. Because we have the -- as near as possible, what's the phrase? That they don't have to adhere exactly, it's just they have to come as close as they can. So, I don't know if there would -- what issues can come up, if they're doing everything that's reasonably possible to mirror the data that they present in their model. Not "mirror", but replicate.

CMSR. BAILEY: I agree. But I'm thinking of things that we haven't thought about. Like, you know, whether it's supposed

to happen before the trees are removed or after the trees are removed, and I think we've discussed that aspect of it. But that wasn't even a thought in my mind the first time we deliberated it.

And I don't know if it would have been appropriate if we had delegated it to the Safety Division for them to decide that it was either okay or not okay to do it after the trees were removed. But that's just an example.

It's just like in case we've forgotten something. I don't think it's likely, but I don't know.

PRESIDING OFFICER ROSS: Yes. Go ahead.

MS. ROBERGE: I'm sure that there will be some technical things that come up in any testing scheme, it could be monitored, do you use -- what methodology do you use, how do you calculate. I mean, there could be many questions that come up, just thinking of it from a perspective of measuring and doing a stack test, there's very technical things that

could come up.

you know, I think "in consultation with the PUC" probably covers it, and those would be, when I was originally thinking of a plan, those are the conversations that would happen, to kind of come to an agreement on how the testing would be done. Perhaps the "in consultation" covers it. But, in my mind, the PUC would have some — you know, the Safety Division would have some ability to make some decisions relative to the testing, because they are the technical experts in this area.

So, I already sort of had that thought in my mind that they would be making very technical decisions on how the testing was going to be completed, in consultation with the Applicant.

CMSR. BAILEY: Okay. So, maybe we don't need to have any further delegation, if "in consultation" means that.

Does anyone disagree that it doesn't mean that or  $\ensuremath{\mathsf{--}}$ 

PRESIDING OFFICER ROSS: I think I'm

comfortable with the language as it is, because we haven't set out the specific testing in our order. So, it wouldn't be a matter of -- I mean, other than sort of trying to get it to mirror the chart that was generated, we've refrained from doing a lot of specifics, because we believe that that's better handled by the Applicant and the Safety Division. So, I think we have delegated in that sense.

But I don't have an objection to making the delegation more formal, if we want to do that. I don't think it's -- you know, I don't know that it's needed, but I also don't think it would hurt. So, --

CMSR. BAILEY: Counsel, in your experience, do you think we need to delegate or do you think it's covered?

MR. IACOPINO: You certainly have the legal authority to delegate the appropriate authority to the PUC Safety Division to specify the use of any technique, methodology, practice or procedure approved by the Committee within your Certificate. And this would be that type of delegation under RSA 162-H:4, III-a.

```
1
                   You've already required consultation
         with the PUC. So, it all -- it really is not
 2
 3
         a -- I can't say that "consultation" means that
         the PUC can dictate what the Applicant can do.
 4
 5
         If you want them to be able to dictate what the
 6
         Applicant can do, then I would recommend that
 7
         you specifically provide the authority through
         delegation.
 8
                   But, if you're comfortable that the
 9
10
         Applicant and the PUC Safety Division can work
11
         their way through anything technical that might
12
         come up, then you do not need to do that.
13
                   And, ultimately, that's a decision
14
         for each one of you to make as Committee
15
         members.
                   Sorry.
16
                   PRESIDING OFFICER ROSS:
                                             Is that a --
17
         would you like to make that in the form of a
18
         motion, and we'll see if we can --
19
                   CMSR. BAILEY: No. I think I'll
20
         leave it as is.
21
                   PRESIDING OFFICER ROSS: Anyone else
22
         feel strongly?
23
                         [No verbal response.]
                   PRESIDING OFFICER ROSS: All right.
24
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Is there anything else that we need to deal
 1
         with today before we close the deliberative
 2
         session? Any other procedural issues that we
 3
         haven't dealt with?
 4
                         [No verbal response.]
 5
 6
                    PRESIDING OFFICER ROSS: Hearing
 7
         none, this deliberative session is closed.
                    CMSR. BAILEY: Move we adjourn.
 8
                    DR. BOISVERT: Second.
 9
10
                    PRESIDING OFFICER ROSS: All in
11
         favor?
12
                         [Multiple members indicating
13
                         "ave". 1
14
                    PRESIDING OFFICER ROSS: We are
15
         adjourned.
16
                         [Whereupon the hearing and
                         deliberative session was
17
                         adjourned at 11:52 a.m.]
18
19
20
21
22
23
24
```