1	STATE OF NEW HAMPSHIRE
2	SITE EVALUATION COMMITTEE
3	May 19, 2016 - 10:13 a.m. DAY 2
4	May 19, 2016 - 10.13 a.m. DAI 2 Mountain View Grand Resort & Spa 101 Mountain View Road
5	Whitefield, New Hampshire
6	
7	
8	IN RE: SEC DOCKET NO. 2015-06
9	Joint Application of Northern Pass Transmission, LLC, and Bublic Service Corporation
10	Public Service Company of New Hampshire d/b/a Eversource
11	Energy for a Certificate of Site and Facility. (Verning on Bending Metions)
12	(Hearing on Pending Motions and deliberations)
13	
14	PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:
15	Chrmn. Martin P. Honigberg Public Utilities Comm. (Presiding as Presiding Officer)
16	Cmsr. Kathryn M. Bailey Public Utilities Comm.
17	Dir. Craig Wright, Designee Dept. of Environ. Serv. Christopher Way, Designee Dept. of Resources &
18	Economic Development William Oldenburg, Designee Dept. of Transportation
19	Patricia Weathersby Public Member Rachel Whitaker Public Member
20	
21	
22	
23	COURT REPORTER: Steven E. Patnaude, LCR No. 052
24	

1 NOTED AS PRESENT: 2 3 ALSO PRESENT FOR THE SEC: Michael J. Iacopino, Esq. Iryna Dore, Esq. 4 Brennan Lenehan) Pamela G. Monroe, Admin. 5 Counsel for the Applicant: Barry Needleman, Esq. Thomas B. Getz, Esq. 6 (McLane Middleton) 7 Marvin P. Bellis, Esq. Elizabeth Maldonado, Esq. 8 (Eversource Energy) 9 10 Counsel for the Public: Peter C.L. Roth, Esq. Sr. Asst. Attorney General 11 N.H. Dept. of Justice 12 Thomas Pappas, Esq. Elijah Emerson, Esq. (Primmer Piper Eggleston..) 13 14 (Further appearances as noted on 15 sign-in sheets provided at hearing) 16 17 18 19 20 21 22 23 24 {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1	PROCEEDING
2	CHAIRMAN HONIGBERG: Good morning,
3	ladies and gentlemen. Welcome to a hearing of
4	New Hampshire Site Evaluation Committee. We
5	have one docketed matter in front of us today.
6	It is the Joint Application of Northern Pass
7	Transmission, LLC, and Public Service Company
8	of New Hampshire, which does business as
9	Eversource Energy, for a Certificate of Site
10	and Facility.
11	Before turning to our agenda, I'm
12	going to have the members of the Subcommittee
13	introduce themselves, starting from my left.
14	MR. OLDENBURG: Bill Oldenburg,
15	representing the Department of Transportation.
16	MR. WAY: Christopher Way,
17	representing the Department of Resources and
18	Economic Development.
19	DIR. WRIGHT: Craig Wright,
20	Department of Environmental Services.
21	CMSR. BAILEY: Kate Bailey from the
22	Public Utilities Commission.
23	CHAIRMAN HONIGBERG: Martin Honigberg
24	from the Public Utilities Commission.
	{SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 MS. WEATHERSBY: Patricia Weathersby, 2 public member. 3 MS. WHITAKER: And Rachel Whitaker, a 4 public member. 5 CHAIRMAN HONIGBERG: And to my right 6 is Mike Iacopino, the legal counsel to the Site 7 Evaluation Committee. MR. IACOPINO: Good morning. 8 CHAIRMAN HONIGBERG: Somewhere our 9 10 Administrator, Pam Monroe, is circulating. Pam 11 will be sitting I think at the seat at the end. 12 DELIBERATIONS (continued) 13 CHAIRMAN HONIGBERG: I'm now going to 14 open the public hearing. On October 19th, 15 2015, Northern Pass and Eversource submitted an 16 Application to the Site Evaluation Committee 17 for a Certificate of Site and Facility to 18 construct a 192-mile transmission line. The 19 line is proposed to have a capacity rating of 20 up to 1,090 megawatts, and to run from New Hampshire, starting at the border in Pittsburg, 21 22 down to Deerfield. 23 On November 2nd, the Chair of the 24 Site Evaluation Committee appointed a

1 Subcommittee. Some members of the 2 Subcommittee, under their statutory authority, 3 appointed or designated members of their 4 agencies to serve on this Subcommittee. 5 On December 7th of 2015, the 6 Subcommittee reviewed the Application and 7 determined that the Application contained sufficient information to satisfy the 8 9 application requirements of each state agency 10 having jurisdiction under state or federal law 11 to regulate any aspect of the construction or 12 operation of the proposed facility. The 13 Subcommittee also made an independent 14 determination that the Application contained sufficient information to carry out the 15 16 purposes of RSA 162-H. 17 On December 16th of 2015, the full 18 Site Evaluation Committee readopted its 19 administrative rules, which are contained in 20 the New Hampshire Code of Administrative Rules Annotated, at Site 100, 200, and 300. 21 The readoption of the administrative rules was 22 23 statutorily required. Later that month the 24 Committee's Administrator asked the Applicant

1 to supplement the Application so that it would 2 comply with the newly enacted regulations. The 3 Applicant filed supplemental documentation on February 26 of 2016. Together with the 4 5 supplemental documentation, the Applicant filed 6 a Motion to Waive Certain Requirements of the 7 newly adopted regulations. The Subcommittee also has received a number of motions asking 8 9 the Subcommittee to suspend the time frames set 10 forth under RSA 162-H.

11 Today's hearing is scheduled to 12 continue deliberations on the Motions to Waive 13 and to address the pending motions regarding 14 the schedule. As all of you know, later today, 15 I've forgotten exactly what time, I think six 16 o'clock, there will be a Public Comment Hearing 17 that was scheduled to allow comment on the 18 additional information that the Applicant filed 19 at the end of February. So, that -- the agenda 20 for that is for this evening, and it is limited 21 to the supplemental information, the additional 22 information filed by the Company at the end of 23 February.

24 Here we're dealing with motions, and {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 it is mostly for the members of the Subcommittee to have discussions. Although, 2 3 when we start talking about the schedule, we'll certainly be interacting with those who have 4 5 filed motions regarding the schedule and the 6 suspension issue. As we deliberate on the 7 waivers, we may engage or may not engage with those who have made filings regarding that, 8 9 because we've already heard those motions when 10 we were in Lincoln a few weeks ago. 11 With respect to Lincoln, I will note 12 for the record that Rachel Whitaker, who is 13 here today, was not in Lincoln. Ms. Whitaker, 14 would you please confirm for us and for those 15 who are here that you have had a chance and 16 have reviewed the transcript from that 17 proceeding regarding the waiver motions? 18 MS. WHITAKER: Yes, I have. Read and 19 re-read. 20 CHAIRMAN HONIGBERG: Thank you. All 21 The motions to waive are directed at right. 22 rules that start with Site, S-i-t-e, and are 23 301 -- various provisions of 301.03. They are 24 in different categories.

1 I think what might be helpful would be perhaps for Mr. Iacopino to briefly 2 3 summarize the three areas that are before us 4 where there's waivers requested and remind us 5 of the waiver standard that is contained in our 6 rules. 7 MR. IACOPINO: Thank you, Mr. Chairman. I would just point out to the 8 Subcommittee that the waivers that are 9 10 requested are in generally three areas. The first area involves the so-called "alternative 11 12 route" and filings that would normally be filed 13 with respect to the alternative route. There 14 have been objections to the Motion to Waive the 15 requirements regarding the alternative route. 16 The Applicant has stated on the record that it 17 does not intend to seek certification of the 18 alternative route. 19 The specific areas where the 20 Applicant seeks waivers on the alternative route and with respect to the entire project, 21 22 the actual project that they're seeking 23 certification on, pertains largely to those 24 sections of our rules that require

1 identification of certain items. The Applicant seeks a waiver of our rule that requires the 2 3 Applicant to identify residential, industrial/commercial structures within certain 4 5 bounds from the project. The rule I believe 6 requires that those structures be identified 7 in -- on all abutting property and 100 feet beyond any abutting property that's not 8 9 100 feet. So, they have asked for waiver of 10 that.

11 And what they have submitted is they 12 have submitted maps with aerial photography. 13 They are asking that we waive the rule. They 14 are claiming that those maps provide at least 15 as good, if not a better -- a better -- better 16 information for the Committee than if the rule 17 was followed strictly. There have been 18 objections to that request.

The second item of identification in our rules that the Applicant is seeking is to waive the requirement that wetlands and surface waters be mapped within that same area. They have pointed out that they have provided mapping that goes beyond what is, in some

{SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 instances, what is required. They claim that there will be no impact beyond the mapping that 2 3 they have shown. And they have pointed out that what they have done is, in those areas 4 5 within the maps that you have, where they 6 could -- did have access to the wetlands, they 7 did full field delineation as required by the And, in those areas where they did not 8 rules. 9 have access, they used alternative means, such 10 as aerial photography and database records 11 regarding wetlands, and so that in those areas 12 it's an estimate of the wetlands. 13 The third area that they seek waiver 14 in is with respect to our rule requiring the 15 filing of a decommissioning plan that 16 identifies an independent third party as being 17 the author of the plan, requires that there be 18 financial assurances, and also requires the 19 excavation of underground structures down to 20 four feet at the time of decommissioning. The 21 Applicant, in their motion, points to their 22 Transmission Services Agreement with 23 Hydro-Quebec, and argues to the Committee that 24 that Transmission Services Agreement provides a

1	sufficient alternative to the rule requiring
2	the filing of a decommissioning plan. The
3	Applicant also argues that a facility like this
4	will be in service for an extremely long period
5	of time, and that it would be better to prepare
6	the decommissioning plan closer in time to when
7	it may be decommissioned, if ever, I suppose.
8	So, those are the areas that they
9	seek waivers in. I think that I got them all.
10	CHAIRMAN HONIGBERG: Don't move the
11	microphone farther.
12	MR. IACOPINO: Okay. I want to
13	get I want to get to the standard. With
14	respect to any of the waivers sought by any
15	participant in our proceedings, your decision
16	on whether or not to grant the waiver is
17	governed by our rules, and it's Site 302.05,
18	which basically states that "The committee or
19	subcommittee shall waive the provisions of the
20	rule, unless it's precluded by statute, if the
21	waiver serves the public interest; and will not
22	disrupt the orderly and efficient resolution of
23	matters before the committee." In this
24	particular rule we have, it has its own

1 definition of "public interest", and that definition says "In determining the public 2 3 interest, the committee or subcommittee shall waive the rule if: Compliance with the rule 4 5 would be onerous or inapplicable given the 6 circumstances of the affected person;", in this 7 case the Applicant, "or the purpose of the rule would be satisfied by an alternative method 8 9 proposed" by the person. So, that's the 10 consideration that you must give to the public 11 interest in determining whether or not to waive 12 any or all of the rules that the Applicant has 13 sought. 14 That's about a -- that's a thumbnail 15 sketch. If anybody has any other questions for 16 me, I'm happy to answer them. 17 CHAIRMAN HONIGBERG: All right. Do 18 members of the Subcommittee have questions for 19 Mr. Iacopino regarding what he's just said and 20 what it is we need to do with respect to the 21 waiver requests? 22 [No verbal response.] 23 CHAIRMAN HONIGBERG: Who would like 24 to start and on what topic?

1 Commissioner Bailey. CMSR. BAILEY: Can I ask the 2 3 Applicant a few questions? CHAIRMAN HONIGBERG: Sure. 4 5 CMSR. BAILEY: I think we talked 6 about this at the last meeting, and I can't 7 find the answer in my notes. But how many properties would you have to do additional 8 9 mapping on, if you had to do full mapping of 10 all abutting properties, do you know? MR. NEEDLEMAN: I can't recall off 11 12 the top of my head. We'll look for that. I do 13 know that we've got 900 mapping sheets in the 14 Application. 15 CMSR. BAILEY: Okay. All right. 16 With respect to wetlands and water -- surface 17 water, does the Department of Environmental 18 Services require you -- or, do they look at 19 surface water and wetlands beyond a quarter of 20 a mile from the edge of right-of-way to 21 determine whether there's any impact on those 22 waters? 23 MR. NEEDLEMAN: I don't believe 24 directly. I think the way it's regulated is {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 that, with respect to activity that anyone is 2 conducting on a site that may result in erosion 3 or runoff off the site, the Department of Environmental Services regulates that Applicant 4 5 through their various permits, like the Terrain Alteration Permit, to manage that runoff so 6 7 that it doesn't leave the site. So, I don't believe that they're 8 9 looking any particular distance as you define 10 I think they're charging the Applicant it. 11 with implementing the permit on the site to 12 prevent any type of runoff beyond what they 13 would consider to be acceptable. 14 MR. WAY: A follow-up? 15 CMSR. BAILEY: Go ahead. 16 MR. WAY: In that same vein, the Army 17 Corps of Engineers that would participate in 18 the DES permit, do they have a distance that 19 they might extend from the ROW? 20 MR. NEEDLEMAN: Not that I know of. 21 CHAIRMAN HONIGBERG: Commissioner 22 Bailey. 23 CMSR. BAILEY: Want me to lead the 24 discussion on this one? {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 CHAIRMAN HONIGBERG: Sure. 2 CMSR. BAILEY: So, I've been thinking 3 about this, with respect to water and wetlands. 4 And I can't come up with a reason in my mind 5 why mapping water bodies beyond a quarter of a 6 mile from the right-of-way would be applicable 7 to our decision. I think that the DES regulates the impact on water very carefully. 8 9 And, given what the Applicant just confirmed 10 that I thought was the case, that what DES 11 really tries to do is force the Applicant to 12 keep the runoff within the project area. They 13 have mapped out beyond that a quarter of a 14 mile. I can't think of what we would use 15 additional information with this, on this 16 topic. 17 So, those are my thoughts. 18 CHAIRMAN HONIGBERG: Does anyone have 19 any other or different thoughts regarding the 20 wetlands, just focusing on the wetlands for a 21 moment? 22 MR. OLDENBURG: Mr. Chairman? 23 CHAIRMAN HONIGBERG: Yes. Who was 24 that? Mr. Oldenburg.

1	MR. OLDENBURG: So, I guess you've
2	met the mapping requirements for DES, the Army
3	Corps, and the permitting requirements on the
4	project. So, I mean, do I understand that
5	correctly?
6	MR. NEEDLEMAN: I believe that's
7	correct, yes.
8	MR. OLDENBURG: So, is it, I don't
9	know if this is safe to say, or is it, are the
10	SEC rules more stringent in mapping than those,
11	the requirements of DES and Army Corps?
12	MR. NEEDLEMAN: I would say, in this
13	particular context, they require more than
14	those other rules require.
15	MR. OLDENBURG: Okay. Thank you.
16	CHAIRMAN HONIGBERG: Other comments?
17	[No verbal response.]
18	CHAIRMAN HONIGBERG: Commissioner
19	Bailey, do you want to make a motion regarding
20	the waiver request regarding wetlands?
21	CMSR. BAILEY: Sure.
22	CHAIRMAN HONIGBERG: Mr. Iacopino, is
23	the relevant section 301.03(c)(4) regarding
24	wetlands?

1 MR. IACOPINO: That is correct. 2 CMSR. BAILEY: Thank you. I move 3 that we grant the Applicants' request to waive additional mapping requirements consistent with 4 5 Site Rule 301.03(c)(4). I believe that it's in the public interest, because I can't -- I don't 6 7 believe that the additional information would be applicable to our determination. 8 9 CHAIRMAN HONIGBERG: Is there a 10 second? 11 DIR. WRIGHT: I would second. 12 CHAIRMAN HONIGBERG: Mr. Wright 13 Is there any further discussion of seconds. 14 that motion? 15 MS. WEATHERSBY: I have a question --16 CHAIRMAN HONIGBERG: Ms. Weathersby. 17 MS. WEATHERSBY: A comment or a 18 question. I'm wondering whether or not this 19 should apply to both the transmission corridor 20 and to the substations and transition stations, whether any special concerns surrounding those 21 22 properties with regard to wetlands. In my 23 mind, there's an awful lot more going on on 24 those sites, particularly in Deerfield.

1 And, so, I guess I would be in favor of amending the motion to having it pertain 2 3 simply to the transmission corridor and requiring information for the stations. 4 5 CHAIRMAN HONIGBERG: Commissioner 6 Bailey, are you interested in amending your 7 motion consistent with s. Weathersby's question? 8 CMSR. BAILEY: Well, for the same 9 10 reason that I made the motion on the 11 transmission corridor, I don't understand how 12 the impact would be greater. I understand that 13 the impact on the size of the land would be 14 greater. But, if they have mapped out a 15 quarter mile beyond the boundary of the 16 transmission stations and the substations, can 17 the Applicant confirm that they have done that? 18 MR. NEEDLEMAN: I'm sorry. Could you 19 repeat that. I was looking ahead to the next 20 issue. I apologize. I'm getting ready to 21 answer your next question. 22 CMSR. BAILEY: So, Ms. Weathersby 23 suggested that we -- that I amend my motion to 24 limit it to just the transmission right-of-way, {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 but that require full mapping of abutting 2 properties on the transmission, to the 3 transmission [transition?] stations and the substations. 4 5 And, my question to you is, have you 6 mapped those areas out in the same way that 7 you've mapped out the corridor, that is, at least a quarter of a mile out? 8 MR. NEEDLEMAN: I don't have the line 9 10 sheets in front of me, but I believe we have. 11 I think there are really three different kinds of locations that you're talking about. 12 One 13 would be the transition stations, where the 14 line transitions from above ground to below 15 ground. And I don't think the footprint in 16 those areas is very large. And, so, I don't 17 think there would be any reason why we would 18 not have gone out that guarter mile. 19 The second area would be the substation in Deerfield. And I don't have the 20 21 maps in front of me, we can check, but I do 22 believe that we went out that distance around 23 that substation. 24 And, then, the third would be the {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 converter terminal in Franklin. And I'm not 2 sure what distance we went out around that one, 3 but the area of disturbance on that property, 4 which is a fairly large property, is more or 5 less in the middle of the property with 6 significant undisturbed buffers around the area 7 of disturbance. CMSR. BAILEY: All right. So, in my 8 9 mind, if that's in the middle of the property, 10 and there's already a large amount of property 11 that they own or lease in Franklin, and then 12 you have to map out the full -- every bit of 13 every abutting property, I just -- I think 14 that's a lot of information that we're not 15 going to use. I can't see how we would use it. 16 CHAIRMAN HONIGBERG: So, the answer, 17 Commissioner Bailey, is "no"? You're not 18 interested in amending your motion? 19 CMSR. BAILEY: No, not at this time. 20 CHAIRMAN HONIGBERG: Is there any 21 further discussion on Commissioner Bailey's 22 motion?

23 [No verbal response.]
 24 CHAIRMAN HONIGBERG: Seeing none, are

1 you ready for the vote? All in favor, say "ave"? 2 3 [Multiple members indicating "aye".] 4 5 CHAIRMAN HONIGBERG: Any opposed? 6 [One member indicating 7 "opposed".] 8 CHAIRMAN HONIGBERG: All right. That motion carries. 9 10 Next issue. I'm going to take on the 11 additional mapping associated with the 12 "alternative route" that the Applicant was 13 required to provide information about under the 14 amended rules. 15 I don't see any reason to require 16 additional information -- or, I think rather 17 additional mapping regarding that route, given 18 that its purpose is to allow the Committee to 19 analyze the Applicant's thought process and the 20 alternatives the Applicant considered before 21 bringing forward the proposal that it is 22 seeking certification of. 23 If circumstances change, and the 24 Applicant does want to pursue the "alternate" {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 route, there's going to be a whole new proceeding. And there's going to be additional 2 3 requirements associated with it at that time. But, to me, I don't believe there's any value 4 5 to us in what we need to do to require 6 additional mapping on that route. 7 That's my opinion. And I would be prepared to make a motion, although it's 8 9 unusual, I think, for the Chair to make 10 motions. So, I would -- I'm going to do that, 11 because I'm going to take some prerogative to 12 keep this thing moving. 13 Mr. Iacopino, which -- how do I 14 phrase that motion? 15 MR. IACOPINO: You're seeking to 16 grant the request to waive the requirements of 17 Administrative Rule Site 301.03(c), Subsections 18 (3) through (5), with respect to the so-called 19 "alternative route". 20 CHAIRMAN HONIGBERG: All right. That 21 is a motion. Is there a second? 22 MR. WAY: Second. 23 CHAIRMAN HONIGBERG: Moved and 24 seconded. Is there further discussion? {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 [No verbal response.] CHAIRMAN HONIGBERG: Seeing none, 2 I'll call for a vote. 3 All in favor, please say "aye"? 4 5 [Multiple members indicating "ave".] 6 7 CHAIRMAN HONIGBERG: Are there any opposed? 8 [No verbal response.] 9 10 CHAIRMAN HONIGBERG: All right. That motion carries. 11 12 What do we have? We have historic resources and --13 14 MR. IACOPINO: And buildings, 15 structures -- buildings and structures and 16 property lines. 17 CHAIRMAN HONIGBERG: I have a 18 question for the Applicant regarding those two. 19 But there's a question for you, Mr. Iacopino, 20 first. 21 Am I correct that that is -- it is 22 those two where there's a provision within the 23 rules that says "if the Applicant does not have access to the property, that is grounds for 24 {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 them to not provide the mapping that's required under the rule"? 2 3 MR. IACOPINO: That is correct. 4 CHAIRMAN HONIGBERG: Then, I have a 5 question for the Applicant. From our hearing 6 in Lincoln, and from the papers that you filed, 7 I do not understand you to be relying on that provision of the rule. Am I correct? 8 9 MR. NEEDLEMAN: We're not directly 10 relying on it, Mr. Chairman. Indirectly, in 11 some circumstances, we are. For example, we 12 could not gain access to any property where we 13 didn't have permission to do any sort of 14 archeological assessment. So, I think it's 15 fair to say it's a component of our broader 16 argument. 17 CHAIRMAN HONIGBERG: Okay. Does 18 anyone want to discuss historical/archeological 19 resources, etcetera? Or make a motion? 20 Commissioner Bailey. 21 CMSR. BAILEY: My understanding about 22 this one is that the federal government 23 requires the Applicant to look at historical 24 and archeological resources within the Area of {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 Potential Impact. And is that a mile for both 2 of those. 3 MR. NEEDLEMAN: No. In this case, 4 with respect to aboveground historic resources, 5 the Area of Potential Effect is one mile from 6 the corridor. With respect to archeological 7 resources, the area for potential effect was limited to the corridor itself. 8 9 CMSR. BAILEY: Oh, right. Okay. So, 10 the archeological sites, if there are any, 11 would be underground, buried things? 12 MR. NEEDLEMAN: Right. And, I think, 13 maybe with respect to the underground portions, 14 it might be slightly broader, because we're not 15 in that defined corridor for archeological, but 16 still in the disturbed areas. 17 CMSR. BAILEY: But you have met the 18 federal requirements? 19 MR. NEEDLEMAN: For purposes of the 20 Section 106 process, we have met those 21 requirements regarding the areas of potential 22 effect, yes. 23 CMSR. BAILEY: Why did you qualify your answer with "for purposes of the Section 24 {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

106 process"? 1 MR. NEEDLEMAN: Because this process 2 at this point is largely, if not completely, 3 being dictated by the federal process. And I 4 know that the Division of Historic Resources 5 does take the view that, while that process is 6 the dominant process, there is still the 7 separate -- there is still the separate 8 analysis that this Committee needs to do. 9 10 I think, ultimately, they're all 11 subsumed. But I wanted to respect the view of 12 DHR on that issue. 13 CMSR. BAILEY: Oh. Okay. Thank you. 14 All right. 15 MR. ROTH: Mr. Chairman, if I may, a 16 point of order. I think we're delving into a 17 little bit of argument on this point. And I 18 think we may have some things to say about what's just been offered. For example, the 19 20 federal regulations, as far as we know, do not 21 have a set requirement for the distance in which the APE must look. That's been a 22 23 decision that's reached by DHR, but it's not 24 one that is set in federal law.

1	CMSR. BAILEY: Thank you.
2	CHAIRMAN HONIGBERG: Thank you,
3	Mr. Roth.
4	CMSR. BAILEY: Yes. I believe that
5	that's the Area of Potential Effect that the
6	federal government has set for this project.
7	Do you not disagree with that?
8	MR. ROTH: I believe that that's
9	something that's been determined by DHR. I
10	don't think it's been set by the federal
11	government.
12	CMSR. BAILEY: Oh. Okay.
13	MR. ROTH: And my understanding is is
14	it was something that was worked out amongst
15	the consulting parties.
16	CMSR. BAILEY: And "DHR" being the
17	Division of Historical Resources for the state?
18	MR. ROTH: That's correct.
19	CHAIRMAN HONIGBERG: Ms. Weathersby.
20	MS. WEATHERSBY: A question. Has DHR
21	acknowledged or confirmed that the mapping that
22	has been done, the one mile for historic
23	resources and within the corridor for
24	archeological resources is sufficient for them
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1 to review this proposal? MR. NEEDLEMAN: I can't recall 2 3 whether they have specifically said that. But they are the entity that set those boundaries 4 5 for us to then implement that analysis. So, 6 presumably, they would have believed those 7 boundaries were adequate. 8 MS. WEATHERSBY: Thank you. CHAIRMAN HONIGBERG: Further 9 10 comments? Would anyone like to make a motion? 11 CMSR. BAILEY: I'm just looking at --12 I'm looking for a reference. 13 MR. WAY: (c)(5). 14 CMSR. BAILEY: No, not the reference 15 to the rule. I'm looking for a reference in 16 the motion. 17 Okay. I'll make a motion. Based on 18 my understanding that the Department of Historical Resources for the State of New 19 20 Hampshire and the federal government are 21 satisfied with the identification of historical 22 resources and archeological sites associated 23 with this project, I don't believe that further 24 mapping will help us in our decision on this

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1	project. And, so, I move that we grant the
2	Applicant's request for further mapping
3	request for waiver of the requirements in Site
4	301.03(c)(5).
5	CHAIRMAN HONIGBERG: Is there a
6	second?
7	DIR. WRIGHT: Second.
8	CHAIRMAN HONIGBERG: Further
9	discussion of the motion? Seeing none oh,
10	yes, Mr. Way.
11	MR. WAY: So, I guess part of the
12	thought process on that, that statement, is
13	that Historical Resources is indeed on board
14	with what is being proposed in their
15	presentation to the federal government. That
16	didn't seem too firm to me when I heard that.
17	CMSR. BAILEY: Well, I'm looking at
18	the Applicant's motion, and they represent
19	that. "This Area of Potential Impact, as
20	designated by USDOE and the New Hampshire
21	Division of Historical Resources, for
22	aboveground historic properties, the
23	Application already identifies all existing
24	historic properties within a mile of the edge
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of the right-of-way." So, that's a two-mile 1 2 swath. 3 MR. WAY: All right. CHAIRMAN HONIGBERG: Further 4 discussion? 5 6 [No verbal response.] 7 CHAIRMAN HONIGBERG: Seeing none, 8 we'll call for a vote. All in favor, please "aye"? 9 10 [Multiple members indicating "aye".] 11 12 CHAIRMAN HONIGBERG: Any opposed? 13 [No verbal response.] 14 CHAIRMAN HONIGBERG: All right. The 15 motion carries. 16 All right. We have two left. We 17 have the property lines and buildings and we 18 have the decommissioning plan. Anyone have any 19 thoughts? 20 Ms. Weathersby. 21 MS. WEATHERSBY: With regard to 22 property lines, I would be in favor to grant --23 in favor of granting the waiver provided that, 24 similar to what we did recently with another {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 transmission project, that the abutting 2 properties that extend beyond the area that are 3 mapped that the tax map and assessor's card be 4 provided for those properties. And also that, 5 with regard to those properties that abut a 6 substation or transition station, that a 7 supplemental map for those properties be provided. 8 CHAIRMAN HONIGBERG: That sounds like 9 10 a counteroffer to the Applicant. 11 MS. WEATHERSBY: Uh-huh. Grant in --12 CHAIRMAN HONIGBERG: Yes. Can you 13 elaborate? 14 MS. WEATHERSBY: So, it's a "grant in 15 part and deny in part", I guess. 16 So, with regard to requiring the tax 17 mapping card, I think it would be helpful to 18 the Committee to see what is on those 19 properties that abut the right-of-way, to the 20 extent that the property had not been shown on the map, in case there are some buildings or 21 22 structures that are of particular interest, 23 such as schools, hospitals, etcetera, on that 24 abutting property. I just think it would be

1 good information for the Committee to have. And the alternative that I've 2 3 suggested would not be onerous on the Applicant. It's an alternative method that I 4 5 would propose that would help satisfy the 6 requirement. 7 With regard to the stations, I think that those are different than -- different than 8 the transmission line and should be treated 9 10 differently, particularly, again, with regard 11 to Deerfield Substation, and, to some extent, 12 Franklin. And it would be helpful to me, 13 certainly, that those properties that abut 14 those stations, that maps include the location 15 of buildings on those abutting properties. 16 CHAIRMAN HONIGBERG: So, your motion 17 then would be "to grant on the condition that"? 18 MS. WEATHERSBY: Yes. 19 CHAIRMAN HONIGBERG: Okay. All 20 right. Are there other comments, before I ask 21 Ms. Weathersby to turn that into a more formal 22 motion? 23 MR. NEEDLEMAN: Could I offer one --24 CHAIRMAN HONIGBERG: Mr. Needleman. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 MR. NEEDLEMAN: I got the information 2 that Commissioner Bailey requested earlier. 3 It's in the neighborhood of 900 parcels that 4 would extend beyond the one-quarter mile. 5 CMSR. BAILEY: So, we would be 6 getting 900 tax maps? 7 MR. NEEDLEMAN: Nine hundred (900) tax maps and tax cards, yes. 8 CMSR. BAILEY: That's a lot of paper 9 10 and information. And, not that I -- I agree 11 with Ms. Weathersby that we definitely want to 12 identify important buildings. But I think that 13 at the last meeting of this Subcommittee we 14 talked about the idea of requiring them to have 15 maps of any property where the property owner 16 requested such. 17 And, so, it might be worth talking 18 about that idea, since this case is so known 19 publicly, that people who were concerned about 20 buildings that abutted the property would 21 probably ask to have those buildings 22 identified, if they believe that there was 23 going to be an impact on it. 24 So, just something to talk about.

39

1 CHAIRMAN HONIGBERG: Ms. Weathersby. MS. WEATHERSBY: I think that would 2 3 be reasonable, so long as those abutters knew of that opportunity. So, maybe a simple letter 4 5 to the Applicant be sent out saying, you know, 6 offering to provide that information for the 7 property. Just so long as they're aware of that opportunity. 8 CHAIRMAN HONIGBERG: Mr. Wright. 9 10 DIR. WRIGHT: I was going to say, I 11 think that would be very important, to make 12 sure that we had a very clear procedure for how 13 these people would get onto this list for that 14 information to be provided to the Committee. 15 CHAIRMAN HONIGBERG: Mr. Needleman, 16 do you understand the discussion that's going 17 on up here? 18 MR. NEEDLEMAN: I do understand the 19 discussion. I was just trying to think of how 20 we could implement that, if the Committee asked 21 us to do it, and that's not immediately clear 22 to me. 23 Are we -- would we be asked to 24 identify the 900 parcels, pull the tax map {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 information, and write to each of the owners of record and offer to extend the mapping if they 2 3 asked us to? Is that what the Committee is 4 envisioning? 5 CMSR. BAILEY: That's kind of, I 6 think, what I'm thinking about or what we're 7 thinking about. But do you have to pull the tax records to do that? 8 MR. NEEDLEMAN: I'm told that I think 9 10 we do. We would have to identify those owners 11 of record to be able to ensure that we made a 12 valid attempt to reach them. 13 CMSR. BAILEY: Okay. 14 CHAIRMAN HONIGBERG: But aren't those 15 people already identified? Haven't those 16 people already received notice from you? 17 MR. NEEDLEMAN: Yes. I think they --18 they have received whatever notice would be 19 required by the Committee generically or with 20 any of the underlying permits, like, for 21 example, if there were wetlands or on abutting 22 properties. 23 I'm not sure they have received any 24 other type of notice that I can think of off {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	the top of my head. But, you're right, as
2	abutting properties, I think we would have that
3	information.
4	CHAIRMAN HONIGBERG: Mr. Roth.
5	MR. ROTH: It seems to me it would be
6	easier to just deny the waiver request in this
7	instance.
8	MR. NEEDLEMAN: Well, that did sound
9	like argument. So, if I may?
10	CHAIRMAN HONIGBERG: Well, I'm not
11	sure how helpful it was, actually, to anybody.
12	MR. NEEDLEMAN: I understand.
13	CHAIRMAN HONIGBERG: But, if and I
14	don't know, I don't know how it sounds like
15	there is currently a motion that could be made
16	along those lines, and it seems like
17	information that you have access to, in terms
18	of who you would need to notify.
19	Now, would people need to give you
20	access to their property, in order for you to
21	do the work that needs to be done?
22	MR. NEEDLEMAN: I don't know. I
23	can't think of any reason off the top of my
24	head at this point. I mean, certainly, in the
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1 future, if the Committee were to grant the 2 certificate and we were to go forward with the 3 work, we would be having interactions with those towns and those abutters. But, between 4 5 now and the proceeding, I can't think of a 6 reason specifically why we would. 7 CHAIRMAN HONIGBERG: All right. Ms. Weathersby, are you interested in turning your 8 9 thought into a motion? 10 MS. WEATHERSBY: I think what I'd 11 like to do is delay a motion on this and move 12 onto decommissioning, and maybe circle back, 13 after folks have had a chance to think about 14 it. 15 CHAIRMAN HONIGBERG: All right. 16 That's fine. Commissioner Bailey and I need to 17 take a one-minute break, because we have a PUC 18 piece of business that she and I need to 19 communicate to our office about. So, we're 20 going to break for one minute. 21 (Brief recess taken at 11:54 a.m 22 and the hearing resumed at 11:55 23 a.m.) 24 CHAIRMAN HONIGBERG: Thank you for {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 your indulgence. We're back. 2 All right. Who, if anyone, wants to 3 offer comments regarding decommissioning? 4 Mr. Way. MR. WAY: I guess, and maybe, 5 6 Mr. Needleman, you can answer this a little bit 7 more. I still have some concerns about the decommissioning. As I understand it, the 8 9 decommissioning plan that you're proposing 10 would go -- would originate from the TSA, 11 probably some 30 years in the distance, and 12 then five years before that happens you then start the process. 13 14 But I'm also looking back at the rules that were put in place. And I'm trying 15 16 to think how, for any energy facility, why that 17 couldn't -- that argument almost couldn't be 18 made. I'm also thinking, to your waiver 19 20 request, where you say that these things are 21 "rarely or likely never to be decommissioned". 22 And I just have to imagine changes in 23 technology, whatever reason, that 24 decommissioning will come up. And I think we {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 probably need an answer why that wouldn't fit right into the rules as they are now? 2 3 MR. NEEDLEMAN: I'm going to ask Mr. Getz to address the decommissioning. 4 5 MR. ROTH: Mr. Chairman, I'm sorry, 6 but Mr. Way has just invited oral argument on 7 the motion again. And I respectfully reserve time for Mr. Pappas to make --8 CHAIRMAN HONIGBERG: You respectfully 9 10 request the opportunity to respond, should Mr. 11 Getz make additional argument, is that what 12 you're saying, Mr. Roth? 13 MR. ROTH: Yes. 14 CHAIRMAN HONIGBERG: Understood. 15 After we've heard from Mr. Getz, we will make a 16 determination whether it's appropriate to allow 17 further discussion from any of the others. 18 MR. ROTH: I just don't see how, you 19 know, with all due respect to Mr. Way, I don't 20 see how his question is factual in matter, but 21 rather invites argument. 22 CHAIRMAN HONIGBERG: I understand 23 exactly what you've requested, Mr. Roth. I get 24 it and I get the reason.

1 Mr. Getz. 2 MR. GETZ: Thank you, Mr. Chairman. 3 Mr. Way, it seems like there's two questions you're asking. And the first, I think you have 4 to define the term "plan", what that involves. 5 And I think what's in the statute and what's in 6 7 the rule is limited in the sense that it does not include engineering details, which I think 8 9 seems to be an underlying presumption in some 10 of the questions and the discussion about 11 filing a plan. 12 So, I think in terms of what's 13 required now, both under the statute and the 14 rule, there is a plan on how to address 15 decommissioning. And, through the TSA, there 16 is a plan that, when you get close to actual 17 decommissioning, there will be an engineering 18 type plan drawn up that then has to be 19 considered, approved, and then we'll implement. 20 So, I think that it's critical to make that 21 distinction. And I think it's, you know, 22 basically what we said before, it's premature 23 to do the engineering type of plan. But we 24 think what we filed and what's within the TSA {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 constitutes the elements of a plan. 2 With respect to the technology issue, 3 in terms of transmission lines, the experience 4 in the industry and our experience is that 5 maybe you swap out poles or reconductor over 6 Maybe there will be a day when there time. 7 will be a technological change that would -for wireless transfer of electricity, I'm not 8 9 sure that's coming any time soon, that would, 10 you know, obviate transmission lines. But, you 11 know, I don't think that's the type of 12 technological change that would affect this 13 time of a project. 14 But, in either case, there is 15 financial -- a plan that includes financial 16 assurances, which, in effect, is the TSA. So 17 that, to the extent decommissioning is 18 required, then the federally approved rate 19 under the Transmission Service Agreement is in 20 place to assure funding. 21 CHAIRMAN HONIGBERG: Mr. Pappas, 22 would you like to respond very briefly? 23 MR. PAPPAS: I would. Thank you, Mr. 24 Essentially what the TSA says is "in Chairman. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

30 or 40 or 50 years, we will do a 1 decommissioning plan". What it doesn't say or 2 3 doesn't do is meet the elements that a decommissioning plan needs to have currently. 4 5 It doesn't identify an independent party who 6 will do it. It says somebody associated with 7 the Applicant will do it. That's an important 8 distinction. It doesn't say the source of 9 funding or what the costs will be. It doesn't 10 give assurances that the funding will be there. It essentially says "in 30 or 40 or 50 years, 11 12 or whenever we're going to decommission, we'll 13 do a plan." That's not what the statute 14 requires, it's not what your rules require. 15 Your rules don't require complete, detailed 16 engineering plans, I would agree with that. 17 But your rules require some basic things to 18 assure the State of New Hampshire and its 19 citizens that, when decommissioning is going to 20 occur, that it will occur. That the independent party will be there and they will 21 That the source of funding is 22 do it. 23 identified, the source of funding is there, and 24 So that the Applicant, or whomever so forth.

1	owns the line, just doesn't disappear, and the
2	state is stuck with no decommissioning plan and
3	no ability to decommission something that's
4	going to run from Pittsburg to Deerfield.
5	CHAIRMAN HONIGBERG: And, therefore,
6	Mr. Pappas, because they would stipulate they
7	don't comply with the rule as it currently
8	sits, that's why they asked for a waiver.
9	MR. PAPPAS: And I don't think they
10	have established that they haven't said on
11	the waiver "it's onerous", and they haven't
12	said that what they have asked is that
13	"their alternative meets the purpose of the
14	statute". And I'm arguing their alternative
15	does not meet the purpose of the statute. The
16	purpose of the statute requires certain
17	requirements, and those requirements are not
18	within the TSA that they say look to.
19	And, because their alternative
20	doesn't meet the requirements of the statute or
21	the rule, it's not an alternative that meets
22	that satisfies the purpose of the statute,
23	therefore it doesn't satisfy the public
24	interest.

1 CHAIRMAN HONIGBERG: Thank you. All Are there other comments people want to 2 right. 3 make regarding the decommissioning plan issue? [No verbal response.] 4 5 CHAIRMAN HONIGBERG: Would anyone like to make a motion of any sort regarding the 6 7 Applicant's waiver request regarding the decommissioning plan? 8 MR. WAY: I actually -- I'm not 9 10 convinced, and I do not think it's in the public's best interest to grant the waiver. 11 12 And I would make a motion that the waiver be 13 denied. 14 CHAIRMAN HONIGBERG: Is there a 15 second? 16 MS. WEATHERSBY: I'll second. 17 CHAIRMAN HONIGBERG: All right. 18 There's a motion and a second. 19 Is there any further discussion? MS. WHITAKER: I do have one 20 21 question, actually. It seems to me that one of 22 the biggest pieces that's missing from this is that there's not a third party independent 23 24 qualified person involved. And I'm just

1 curious if the Applicant can address, what does it take to get a third party independent 2 3 qualified person involved? Is that you guys just hiring somebody to come up with the 4 5 decommissioning plan? MR. GETZ: Well, there's, again, a 6 7 couple of pieces to that. And that's the fundamental waiver we're asking for, is that we 8 9 waive having a independent third party coming 10 up now with the plan. But there is some 11 question of "what does that really mean and 12 why" -- I don't want to get into the -- the 13 underlying issue of "why this, as opposed to 14 everything else that's being done, it can't 15 either be done in house or with an existing --16 or with an existing consultant?" 17 But it would be -- we'd have to hire 18 somebody. So, if that qualifies as an 19 independent third party, that they would work 20 for us, and they would put together the 21 elements of a plan that meet the rule. So, 22 that's the way we understand what that part of 23 the rule means, but it would be engaging 24 someone to put together a plan that meets the {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 elements of the rule. 2 MS. WHITAKER: Okay. 3 CHAIRMAN HONIGBERG: Commissioner 4 Bailey. CMSR. BAILEY: Just for discussion 5 6 purposes of members of the committee, do you 7 think that it would meet the -- would it meet the statutory requirement, and maybe this is a 8 9 question for counsel, I'm not sure, if their 10 plan had said "we will develop a plan sometime 11 in the future, and, you know, maybe ten years 12 after it's built, maybe after it's built, maybe 13 40 years after it's built, whatever, but a 14 third party consultant will do it", I'm more 15 concerned about the financial aspect of it, 16 frankly. 17 Because I think it does make sense 18 that it's hard to engineer something for decommissioning that's not built. And, so, if 19 20 we have the requirement in place that they have 21 to engineer such a plan, and maybe by a date 22 certain, or that a third party has to, and I 23 think that's important, do you think -- do the 24 other members of the Committee think that that {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	would meet the requirements? Or are we looking
2	for them to develop a plan right now by a third
3	party that would provide all the details of
4	decommissioning?
5	CHAIRMAN HONIGBERG: Attorney
6	Iacopino would like to add something.
7	MR. IACOPINO: I would just point out
8	to the Committee that RSA 162-H:7, V(g), this
9	is in the statute now, it requires an
10	application to "describe in reasonable detail
11	the elements of and financial assurances for a
12	facility decommissioning plan". That
13	requirement cannot be waived. That is in the
14	statute.
15	Our rule, which is Site 301.08(c)(2),
16	goes beyond that and provides additional
17	information requires actually defines
18	some of the information that is required, and
19	that information includes that "the plan be
20	prepared by an independent, qualified person
21	with demonstrated knowledge and experience",
22	that it contain "a description of sufficient
23	and secure funding to implement the plan", and
24	that "the provision of financial assurance be
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1 in the form of an irrevocable standby letter of 2 credit" or other type of financial vehicles, 3 that "all transformers will be transported off the site" as part of the plan, and that "all 4 5 underground infrastructure less than 4 feet 6 below grade will be removed". And I've 7 summarized those requirements of our rule. You can waive the provisions of the 8 rule, but you cannot waive the provisions of 9 10 the statute. 11 So, to answer the first question that 12 Ms. Bailey raised, is it's up to the Committee 13 to determine that what's been provided to you 14 under the statute provides you with reasonable 15 detail. Then, you can consider whether or not 16 the rule -- the requirements of the rule itself 17 should be waived, using the same waiver 18 standard that I referenced earlier in our 19 discussion. 20 CHAIRMAN HONIGBERG: And I actually 21 was going to go to that statute and provide a 22 partial answer to Commissioner Bailey's 23 question. That, in my view, the proposal met 24 the minimum requirements of the statute,

1 barely, but it did provide the elements of what a decommissioning plan needs to have; a source 2 3 of funds, and a way that things would proceed. I think everybody agrees, including 4 5 the Applicant, that what they have done does not meet the rule, and that's why they need a 6 7 waiver. I, like Mr. Way, am not convinced 8 9 that a waiver is in the public interest, 10 certainly not a waiver of all of the 11 provisions. And, so, I'm not inclined to 12 vote -- or, I'm inclined to vote in favor of 13 Mr. Way's motion to deny the waiver request. 14 But I do think it's important for us 15 to keep in mind that there is something in the 16 Application that was intended to meet the 17 statutory requirement. And, in my view, it 18 does, but barely. 19 Further discussion? Comments? 20 [No verbal response.] 21 CHAIRMAN HONIGBERG: Are you ready 22 for the vote? 23 Yes, Ms. Weathersby. 24 MS. WEATHERSBY: I just wanted to {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 comment and let me explain my vote. To me, this project is different than others in that 2 3 it's not a reliability project, but it's being 4 built for commercial reasons. And, in my mind, 5 that increases the likelihood that it will be decommissioned, unlike a reliability line. 6 7 And, therefore, the need for funding, in particular, is very important. And the fact 8 9 that the Applicant will determine, in 35 years 10 or so from now, how much a foreign nation will 11 contribute is fraught with problems. 12 CHAIRMAN HONIGBERG: Any further 13 discussion? 14 [No verbal response.] 15 CHAIRMAN HONIGBERG: All right. I'm 16 going to call for a vote. But I'm going to 17 just remind people that a "yes" or an "aye" 18 vote is on Mr. Way's motion to deny the 19 requested waiver. So, if you are in favor of denying the waiver, you will vote "yes". If 20 you are opposed to denying, in other words, if 21 22 you would grant the waiver, you will vote "no", 23 okay? 24 So, all in favor of Mr. Way's motion, {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	please say "aye"?
2	CHAIRMAN HONIGBERG: Any opposed?
3	[No verbal response.]
4	CHAIRMAN HONIGBERG: All right. The
5	ayes have it and that request is denied.
6	All right, Ms. Weathersby, we're
7	back. We circled back.
8	MS. WEATHERSBY: I haven't had time.
9	CHAIRMAN HONIGBERG: That didn't take
10	long, but here we are.
11	MS. WEATHERSBY: So, I guess we're
12	back talking about showing the location on the
13	map of structures and improvements on abutting
14	properties that extend beyond what has already
15	been mapped. And I understand that the project
16	maps extend to approximately one-quarter mile
17	of the project corridor. And my proposal, if I
18	remember, was that supplemental maps showing
19	the structures be required for abutting
20	properties around sub and transmission
21	[transition?] stations. I don't think, I just
22	want to clarify, I guess, that regarding
23	properties along the transmission corridor,
24	that it's only those it's not every abutting
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1 property for which I seek more information, 2 it's only those where there are structures on 3 those abutting properties beyond the quarter mile that is already mapped. I don't know if 4 5 that reduces the 900 figure or not. 6 So, and I think it -- I still think 7 it would be helpful to me, and hopefully other Committee members, to have some idea of what is 8 9 on those abutting properties beyond the quarter 10 mile. 11 So, I guess that's my proposal. And 12 I can turn it into a motion, I guess, or just 13 throw it out for discussion, that --14 CHAIRMAN HONIGBERG: I want to make 15 sure I understand. You would grant the 16 requested waiver on the condition that instead 17 the Applicant provide what? 18 MS. WEATHERSBY: Well, I quess we 19 could discuss, either provide the tax map and 20 card for those properties, or I'd be -- I'm 21 open to Commissioner Bailey's suggestion that 22 those property owners be given the opportunity 23 to have their properties included in the 24 supplemental information, either by map or

1 perhaps those are the only ones they pulled 2 with the tax map and card. 3 I'm trying to find a way to get the information that is less onerous on the 4 5 Applicant, but still provides the Committee 6 with information that will be helpful to it. 7 So, if anyone has a suggestion to another way, I think that would be welcome as 8 9 well. 10 MR. NEEDLEMAN: Could I volunteer 11 something to help you? 12 CHAIRMAN HONIGBERG: Sure. Why not. 13 MR. NEEDLEMAN: I think that, given 14 the choices that you're debating, it would 15 certainly be more efficient to simply provide 16 the map and the tax cards for properties that 17 abut the corridor and also extend a quarter 18 mile beyond the existing mapping, rather than 19 have to engage in a back-and-forth with all of 20 those owners to determine what their preference 21 would be. 22 CHAIRMAN HONIGBERG: Okay. 23 MS. WHITAKER: Can I ask a question? 24 CHAIRMAN HONIGBERG: Sure.

1 MS. WHITAKER: So, a quarter mile 2 beyond the quarter mile that's already been 3 mapped? 4 MR. NEEDLEMAN: No. What I'm talking 5 about is properties that abut the corridor that 6 also extend beyond the quarter mile mapping. 7 So, those are very large properties. 8 MS. WHITAKER: Uh-huh. 9 MR. NEEDLEMAN: And what I'm saying 10 is, we would just provide the tax map and cards 11 for those properties. 12 MS. WHITAKER: Do you have a number 13 of properties that that would include or an 14 overall percentage? 15 MR. NEEDLEMAN: I don't have a 16 percentage. I think it's probably about half 17 of the number I gave you before, so, in the 400 18 to 500 neighborhood. 19 MS. WHITAKER: Okay. 20 CMSR. BAILEY: What's the difference 21 between "900" and "400 to 500"? 22 MR. NEEDLEMAN: Because there are two 23 categories of properties that extend beyond the 24 one-quarter mile map. One category is the one {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 I just described, it's large properties that 2 touch the corridor and extend beyond a quarter 3 The second category would be a property mile. where the abutting property might be an eighth 4 5 of a mile wide, and then the property beyond 6 that would be a large property that would 7 extend off the map, as opposed to that large property touching the corridor. And, so, what 8 9 I'm talking about is the abutting properties 10 that extend off the map. 11 CHAIRMAN HONIGBERG: All right. Ms. 12 Weathersby, are you prepared to turn your 13 thoughts into a motion at this point? 14 MS. WEATHERSBY: I can try. So, I 15 move that we grant the waiver requested by the 16 Applicant from Rule 301.03(c)(3), provided --17 with regard to the transmission corridor only 18 and not to substations or transition stations, 19 provided, in the alternative, the Applicant 20 provide tax maps -- tax map and card for all 21 abutting properties that extend beyond 22 one-quarter mile of the project corridor. 23 CHAIRMAN HONIGBERG: Is there a 24 second?

1 CMSR. BAILEY: Second. But I have a 2 question. CHAIRMAN HONIGBERG: Sure. 3 4 CMSR. BAILEY: I think you -- I'm not 5 sure the Franklin Station is -- well, is that a 6 substation technically? 7 MR. NEEDLEMAN: No. It's a converter terminal. 8 (Multiple parties speaking at 9 10 the same time.) CMSR. BAILEY: A converter station. 11 12 So, do you want to include the Franklin converter station, in addition to the 13 14 transition station and substations? 15 MS. WEATHERSBY: Yes. All stations. 16 CHAIRMAN HONIGBERG: So that you are 17 amending your motion to include the Franklin station? 18 19 MS. WEATHERSBY: Correct. 20 CHAIRMAN HONIGBERG: And the seconder 21 is the one who suggested that, presumably will 22 second that as well? 23 CMSR. BAILEY: Yes, I will. 24 CHAIRMAN HONIGBERG: Is there further {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

discussion of that motion? 1 MR. IACOPINO: Can I ask a procedural 2 3 question? Are we really including or excluding the converter station and the substation? 4 Ιn 5 other words, did you want the condition to 6 apply to them or not apply to them? 7 MS. WEATHERSBY: No. They're excluded from the waiver. So, the information 8 would need to be provided with regard to 9 10 station properties. 11 CHAIRMAN HONIGBERG: Did everyone 12 understand that? [Multiple members nodding in the 13 14 affirmative.] 15 CHAIRMAN HONIGBERG: Okay. Is there 16 any further discussion? 17 [No verbal response.] 18 CHAIRMAN HONIGBERG: Seeing none, all 19 in favor please say "aye"? 20 [Multiple members indicating "aye".] 21 22 CHAIRMAN HONIGBERG: Are there any 23 opposed? 24 [No verbal response.]

1 CHAIRMAN HONIGBERG: All right. The "ayes" have it. 2 3 Mr. Iacopino, have we processed all of the pending waiver requests? 4 5 MR. IACOPINO: I believe we have. CMSR. BAILEY: Mr. Chairman? 6 7 CHAIRMAN HONIGBERG: Commissioner Bailey. 8 CMSR. BAILEY: Just so the record is 9 10 clear, on the motion that I made about historical and cultural resources, there's a 11 12 third provision in that rule about natural resources, which is wildlife and that kind of 13 14 thing. And I didn't specifically cover that in 15 my motion, but we granted a waiver of the 16 entire rule. 17 Does Attorney Iacopino find any problem with that or are members of the 18 Committee comfortable with that? We didn't 19 20 talk about that, and I apologize. 21 CHAIRMAN HONIGBERG: Attorney 22 Iacopino. 23 MR. IACOPINO: I interpreted it as a 24 waiver of the entire requirement in the rule. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

But, if the Committee is otherwise inclined, 1 now would be the time to deal with it. 2 3 CHAIRMAN HONIGBERG: Commissioner 4 Bailey, I then take it that you would say, to 5 the extent not already granted, you would move 6 to grant the waiver requested under -- which 7 provision is it? MR. IACOPINO: 301.03(c)(5). 8 CHAIRMAN HONIGBERG: Under that 9 10 provision, regarding --11 CMSR. BAILEY: Natural resources. 12 CHAIRMAN HONIGBERG: -- natural 13 resources, correct? 14 CMSR. BAILEY: Yes. 15 CHAIRMAN HONIGBERG: All right. Ιs 16 there a second for that motion? There should 17 be. 18 DIR. WRIGHT: Second. 19 CHAIRMAN HONIGBERG: Any further 20 discussion? 21 [No verbal response.] 22 CHAIRMAN HONIGBERG: Seeing none, all 23 in favor please say "aye"? 24 [Multiple members indicating {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	"aye".]
2	CHAIRMAN HONIGBERG: Are there any
3	opposed?
4	[No verbal response.]
5	CHAIRMAN HONIGBERG: All right. The
6	ayes have it. So, to the extent that we may
7	have missed something, we just picked it up.
8	Correct, Mr. Iacopino?
9	MR. IACOPINO: That is correct.
10	CHAIRMAN HONIGBERG: All right.
11	MR. NEEDLEMAN: Peter is asking if we
12	requested a waiver of that portion of the rule,
13	and I need to go back and to look at precisely
14	what we asked, whether we asked for a waiver of
15	the historic and archeological portions or
16	whether we asked for a waiver of the rule as a
17	whole.
18	CHAIRMAN HONIGBERG: Well, then,
19	maybe a way to deal with this would be to
20	reconsider the grants that we've the waivers
21	that we've no. Reconsider the grants of the
22	waivers that we've done and do a new grant
23	granting what you requested without specifying
24	that, with respect to the relevant section.
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1 The unfortunate level of specificity may have done us in here. 2 3 CMSR. BAILEY: I found it. MR. WAY: Yes. On Page 3. 4 5 CHAIRMAN HONIGBERG: Who would like 6 to clarify this? Commissioner Bailey, you 7 found it first, I think. CMSR. BAILEY: It's in Footnote 1 of 8 9 the Applicant's motion. It says "Natural 10 resources (plant and wildlife) were studied in 11 large areas beyond the right-of-way given the 12 nature of the resource and assessed fully in 13 the original Application and accompanying 14 technical reports." 15 So, they were not asking for a waiver 16 of natural resources. I apologize. I just 17 wanted to cover it, and I forgot why I thought 18 it wasn't, why we didn't need any more 19 information about natural resources. 20 CHAIRMAN HONIGBERG: I move that we 21 reconsider the motion, the most recent motion 22 that we adopted, which was the clarifying 23 sweep-up motion that Commissioner Bailey made. 24 I haven't voted in favor of that, I have the {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 right to move to reconsider. Is there a second? 2 3 DIR. WRIGHT: Second. MR. WAY: Second. 4 5 CHAIRMAN HONIGBERG: The purpose is 6 to either have Commissioner Bailey withdraw the 7 motion, after we -- assuming we grant reconsideration, or for us to vote it down. 8 Ι 9 think either one works. So, if you will vote 10 in favor of this, we can then take the next 11 step of either withdrawing that motion or 12 voting it down. Is there any further discussion of 13 14 the motion to reconsider? 15 CHAIRMAN HONIGBERG: Seeing none. 16 All in favor, please say "aye"? 17 [Multiple members indicating "aye".] 18 19 CHAIRMAN HONIGBERG: Are there any 20 opposed? 21 [No verbal response.] 22 CHAIRMAN HONIGBERG: All right. That motion is now back up for discussion. 23 24 Commissioner Bailey, would you like to withdraw {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 the motion? CMSR. BAILEY: Yes. I would like to 2 3 withdraw the motion with respect to natural 4 resources. CHAIRMAN HONIGBERG: Who was the 5 6 second? I think it might have been Mr. Wright. DIR. WRIGHT: I think it was. 7 CHAIRMAN HONIGBERG: Will you 8 withdraw the second? 9 10 DIR. WRIGHT: I will. 11 CHAIRMAN HONIGBERG: All right. That 12 motion has now been withdrawn. 13 MS. MANZELLI: Mr. Chairman, may I 14 make a clarification? 15 [Court reporter interruption.] 16 CHAIRMAN HONIGBERG: All right. Now, 17 yes, Ms. Manzelli. 18 MS. MANZELLI: Thank you. I wanted 19 to clarify, my understanding of the waiver 20 request is that it includes a waiver of mapping water resources. So, it did not include a 21 22 waiver for "natural resources", but it did 23 include a waiver for "water resources", with 24 respect to the alternative location and with

1 respect to the main route. I'm sure the Applicants can clarify. 2 3 But I just wanted to make sure that the motions clearly articulated what is being waived or not 4 5 waived with respect to water resources. 6 MR. NEEDLEMAN: I think Ms. Manzelli 7 is talking about two different issues. The water resources waiver is covered in Section 8 301.03(c)(4). The reconsideration discussion 9 10 that just occurred was with respect to (c)(5). 11 CHAIRMAN HONIGBERG: All right. So, 12 we're clear, Ms. Manzelli? 13 MS. MANZELLI: I'm not. But I will 14 wait for the order. 15 CHAIRMAN HONIGBERG: Well, during the 16 break, perhaps you can discuss it with the 17 others who are affected, and either maybe we 18 have to do some more business on this after 19 lunch or you'll get it clarified. 20 We're going to need to break in the 21 next ten minutes. But we can get started on 22 something else, Mr. Iacopino. What would you 23 suggest? 24 MR. IACOPINO: I believe that the {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 next item of business that would be up for consideration would be the motions by Counsel 2 3 for the Public and by the Forest Society to 4 suspend the time frames required by the 5 statute. Both of those parties have alleged 6 that it's in the public interest to do that. 7 The Applicant has objected to that. Each of those three parties has suggested schedules, 8 9 which the Committee has. 10 So, a discussion regarding that issue 11 would be the next major thing to discuss. 12 CHAIRMAN HONIGBERG: All right. 13 Well, I think the plan will be to give the 14 parties who have made the motions the 15 opportunity to speak to them before we 16 deliberate. I don't want to do that in five 17 minutes. 18 But I think it might be helpful if 19 you would give us the legal lay of the land, 20 and, to the extent that you can briefly, some 21 of the history of how this -- these deadlines 22 have been dealt with in prior proceedings, 23 understanding that the one-year deadline that 24 is in the current statute is new, and also

1 keeping in mind that it's probably been 40 2 years since the SEC or any predecessor entity 3 has considered anything of this magnitude. So, if you could briefly give us the 4 5 statutory and rule-based background for us, 6 that will help. 7 MR. IACOPINO: Yes. The statutory background for what the motions request is 8 9 contained in RSA 162-H:14, which states that 10 "If the site evaluation committee, at any time 11 while an application for a certificate is 12 before it, deems it to be in the public 13 interest, it may temporarily suspend its 14 deliberations and time frames [frame?] 15 established under RSA 162-H:7." That is the 16 statute. It has been used in a number of cases 17 in the past. 18 Notably, the term "in the public interest" is not defined within the statute. 19 20 We do not have a definition of it in our rules. 21 In other words, this particular section of the 22 statute is not interpreted by our rules, nor is 23 there a definition of the "public interest" for 24 this particular portion of the statute.

In the past, the Committee has 1 suspended deliberations under a number of 2 3 different types of circumstances. In one, in 4 the Lempster Wind Project -- I'm sorry. In the 5 Lempster Wind Project, for instance, there was 6 a late entry by an intervenor from the Town of 7 Goshen, who had concerns regarding the transmission lines that were going to be 8 9 upgraded through their town as a result of the 10 construction of the proposed wind farm. Ιn 11 that particular wind case, the Committee found 12 that, in order to address those issues, it was 13 in the public interest to extend the time 14 frames and suspend the -- suspend its 15 proceedings. 16 Similar -- and, actually, I think in 17 virtually every wind case that we had, except 18 for one, the time frames had been suspended 19 because the Committee had found that it would 20 be in the public interest. In a couple of 21 those, it was because we were at a point where 22 we were either on the verge of or in the middle 23 of deliberations, and the time frame was coming

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up, and the Committee found that, in order to

24

1 provide the public with a fully reasoned decision, and to fully deliberate, it was 2 3 necessary to extend the time frames. Understand, of course, that all of 4 5 these decisions were made at a time when the 6 time frame was nine months for these particular 7 projects. There is now a one-year requirement. We have also extended the time frame 8 9 when it was the Applicant, when the Applicant 10 caused -- well, at least -- I shouldn't say 11 that, let me back up. We extended a time frame 12 when it turned out that there was additional 13 historical resource information that was 14 necessary in a particular case, and we required 15 the Applicant to provide us with that, with 16 that information, and it was determined to be in the public interest so that the Committee 17 18 could have all of the information that was 19 needed for it to undertake its obligations 20 under the statute and properly deliberate. So, the statute that permits the 21 22 temporary suspension of the time frames has 23 been used on a number of occasions in the past. 24 But, again, I can't tell you that there's any

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1 hard or firm definition of "in the public 2 interest". That is up to the Committee to 3 decide on a case-by-case basis at this point. CHAIRMAN HONIGBERG: The last thing I 4 5 think I'll put on the record before we break, 6 is that, when we were together in Loon, we did 7 not have -- we had not identified a facility where hearings on the merits could take place. 8 9 Since that time, thanks to the hard work of a 10 number of people, we have identified a location 11 in Concord that is appropriate and is available 12 for multiple months starting later this year. 13 And it will be a -- will have a large 14 hearing -- a room for a large hearing, plus 15 rooms for the parties and for the Subcommittee 16 to meet privately, and store materials, if 17 necessary. 18 I don't think we need to do anything else before we break for lunch, but we do need 19 20 to break at this time given schedules that I'm 21 not in control of. 22 So, with that, we will break. It's 23 12:30 now. We will come back as close to 1:30 24 as we can.

1 (Lunch recess taken at 12:30 2 p.m. and the hearing resumed at 3 1:38 p.m.) 4 CHAIRMAN HONIGBERG: All right. 5 We're going to get started. We're going to 6 hear first from the two parties or intervenors 7 who have moved to suspend deliberations and the time frames under RSA 162-H:14. 8 Why don't we hear first from Counsel 9 10 for the Public. 11 MR. ROTH: Tom Pappas will be 12 presenting the argument on my behalf. 13 CHAIRMAN HONIGBERG: Mr. Pappas. 14 MR. PAPPAS: Good afternoon, members 15 of the Committee. I will supplement what we 16 have said in our motion, and I will try not to 17 repeat what we have said in our motion. But I 18 do want to address a number of things that were 19 said in opposition. The first issue is, can the 20 Subcommittee suspend currently, right now, the 21 22 one-year time frames? The Applicants' 23 objection presents a view of the legislative 24 history of the 2014 amendments to RSA 162-H. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 And I would submit that those are irrelevant. That there's no need to look at the legislative 2 3 history to decide whether or not you can 4 suspend the time frame right now. RSA 162-H:14 5 allows you to suspend the time frame. It is 6 clear, it is unambiguous. And there's no need 7 to look at any legislative history beyond the statute itself. It's black letter law in New 8 9 Hampshire that, when a statute is clear and 10 unambiguous, you must apply its terms, you must 11 consider the plain and ordinary meaning of the 12 statutory terms and you consider the statute as 13 a whole. If you find that the statute is 14 unambiguous, there is no need, in fact, you're 15 not even allowed to look at the legislative 16 history, you simply apply the statute. 17 Now, RSA 162-H:7 provides for a 18 365-day review period. It's RSA 162-H:14 that 19 is at issue, and there's nothing ambiguous 20 about it. It says that "at any time while an 21 application for a certificate is before it", 22 "it" being the Committee, you can suspend the 23 time frame. 24 Now, I think it's important in

1 deciding how you interpret that statutory provision to look at what existed before and 2 3 what was changed in 2014. It's not legislative 4 history, it is looking at the statute and the 5 change in the statute. Can I approach? 6 [Atty. Pappas distributing 7 documents.] MR. PAPPAS: What I have passed out 8 9 is, on the first page, the statute as it 10 existed prior to the 2014 amendments. And, 11 then, the second page, which is the statute 12 effective today that you need to interpret. 13 Prior to 2014, the statute said that "If the 14 site evaluation committee at any time during 15 its deliberations relative to an application 16 for a certificate deems it to be in the public 17 interest, it may temporarily suspend its 18 deliberations and time frame established under 19 162-H:7", which is currently the 365 days. Before 2014, it was during your deliberations 20 21 that you had the ability to suspend the time 22 frame. And the different cases that Attorney 23 Iacopino referred to, I believe, were mostly, 24 if not all, decided under that statute before

1 2014, when you had the authority during your deliberations to suspend the time frame. 2 3 In 2014, the statute was amended. 4 And, the second page is the current version of the statute that says "If the Site Evaluation 5 6 Committee at any time while an application for 7 a certificate is before it, deems it to be in the public interest, it may temporarily suspend 8 its deliberations and time frame established 9 10 under RSA 162-H:7." That is a significant 11 change. It changed from authorizing you 12 "during your deliberations" to suspend the time 13 frame, to authorizing you to suspend the time 14 frame "at any time an application is pending 15 before you". This Application is pending 16 before you, and you have statutory authority to 17 suspend the time frames at any time, including 18 today or any time in the future. 19 That is a clear and unambiguous 20 authorization for this Committee to suspend the 21 time frame now and institute a longer than 365 22 day time frame. There's nothing ambiguous 23 about "at any time", and I would argue that any 24 legislative history is irrelevant, and you need {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

not, nor, in fact, should not consider 1 legislative history if you indeed find the 2 3 words "at any time while an application is before you" to be clear and unambiguous. 4 5 There's one other thing that you 6 should note about the current statute. Ιt 7 provides that the Committee "may temporarily suspend its deliberations and time frame under 8 9 RSA 162-H:7." Which means you can either 10 suspend your deliberations, if it comes to the 11 point where you need to suspend your 12 deliberations for additional time, or you can 13 simply suspend the time frame, the 365-day time 14 The legislative language allows you to frame. do either, and allows you to do either at any 15 16 time. And I would argue that you need not look 17 any further than that statute in order to 18 suspend the time frame now. 19 Now, like all quasi-judicial bodies, 20 the Subcommittee has some discretion as to 21 what's a reasonable amount of time to suspend 22 the time frame, based on the facts and 23 circumstances you find before you. The 24 Legislature did not dictate to you how long the

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1 Committee should suspend the time frame, if you deem that to be necessary. It left it up to 2 3 your discretion to do it at any time during --4 when a matter is before you. 5 And I would argue that, under the 6 facts and circumstances of this case, as we 7 argue in our motion, and I won't repeat it, that they present the facts and circumstances 8 9 that would allow for you to suspend the time 10 frame. 11 Very briefly, if you consider the 12 legislative history of the 2014 amendment, 13 which was Senate Bill 245, as argued in some of 14 the objections, I would contend that the 15 legislative history of the 365-day period is 16 not the issue. Because the issue in front of 17 you is you have the authority to suspend the 18 time frame, and that is the legislative history 19 of 162-H:14. And that legislative history does 20 not provide you much guidance in terms of how 21 long you should suspend or when you should 22 suspend. 23 Now, the Applicants argue that the 24 phrase "temporarily suspend" somehow was

1 intended by the Legislator to limit the meaning 2 of the suspension statute. That's an argument 3 that they raise in their objection. That it somehow limits the circumstances under which 4 5 you can suspend. They argue that the phrase 6 "temporarily suspend" was meant to somehow 7 permit suspending only when you needed additional information. That's their argument 8 9 -- or, one of their arguments in the objection. 10 They then argue that the Subcommittee 11 does not need additional information now, and, 12 therefore, there's no basis to suspend the time 13 frame currently. There is nothing in the 14 statute itself to suggest such an 15 interpretation. There is no limiting language 16 in the statute somehow limiting "temporarily 17 suspend" to mean you need additional 18 information. It's not found in any of the 19 language of the statute, and it's not supported 20 by the legislative history of the suspension 21 statute. 22 What they cite to is a 1990 Study 23 Committee report to support the view that you 24 can only suspend when you need additional

1	information. That 1990 Study Committee report
2	is not legislative history and it can't be used
3	to interpret the statute. And, in fact, that
4	1990 report doesn't even support their
5	argument.
6	Can I approach?
7	CHAIRMAN HONIGBERG: Why don't you
8	have Mr. Roth approach, and you can keep
9	talking.
10	MR. PAPPAS: Thank you. What
11	Mr. Roth is about to pass out is a portion of
12	that 1990 report that they cite to in support
13	of the argument that the words "temporarily
14	suspend" means "you only suspend when you need
15	additional information."
16	[Atty. Roth distributing
17	documents.]
18	MR. PAPPAS: This was a report in
19	August of 1990. And what they cite to is
20	Page 8. And, so, the last page of this
21	document is Page 8. And what Page 8 is is a
22	summary of testimony by Attorney Holtman, who
23	at the time was an Assistant Attorney General
24	and serving as Counsel for the Public in SEC
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1 proceedings. And they cite to the paragraph that I've highlighted in yellow on Page 8 as 2 3 the sole authority for the argument that "temporarily suspending" -- I mean, 4 5 "temporarily suspending means "not unless you have additional information". And in here you 6 7 see a summary where it says "if it is determined that additional information is 8 9 needed". 10 [Atty. Roth distributing 11 documents.] 12 MR. PAPPAS: What Mr. Roth just 13 passed out is Attorney Holtman's actual 14 testimony in 1991 to the Legislature dealing 15 with, at that time, House Bill 736. House Bill 16 736 was the House bill that put the suspension 17 provision into RSA 162-H. It was the genesis 18 of the suspension provision. 19 And what you have is Mr. Holtman's 20 actual testimony in support of that bill. And 21 I've highlighted some sections that you can 22 read, but what I really want to draw your 23 attention to are two things. 24 If you look at the first page, and

1 I've highlighted the second paragraph, Attorney Holtman wanted to address specifically the 2 3 notion of reducing the time period from then it was 14 months to 9 months. And he said that it 4 5 would be adequate for most applications, but he 6 said "it is certainly and will prove inadequate 7 for consideration of more complex and significant projects, those for which the 8 9 chapter is most intended." He then goes on to 10 talk about transmission projects, and talks 11 about the need for experts and discovery and so 12 forth.

13 And, on the second page, what he says 14 is "[his] concern is largely addressed by this 15 new provision, which allows the Committee to 16 suspend its deliberations when the public 17 interest warrants." He goes onto say "I raise 18 this whole subject simply to urge the 19 Committee, should it act favorably on this 20 legislation, understand this provision to be 21 one that will be invoked prudently but not 22 infrequently, available in each case to balance 23 expeditiousness with the need to gather 24 relevant information and consider each proposed

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1 project in a full and reasoned manner." 2 Now, he goes on later on, and you can 3 read this, where he frames his support of shortening from 14 months to 9 months the time 4 5 frame, because the Committee has the ability to 6 suspend its deliberations if it needs more 7 time, and, in fact, talks about the complex cases where you will need more time. 8 This is 9 such a complex case where this Committee needs 10 more time. 11 As Attorney Holtman testified, and 12 which is in the legislative history of the 13 suspension provision, the provision was not 14 intended only when the Committee needed more 15 information. It was intended for complex and 16 significant projects. And I would suggest that 17 Northern Pass is the most significant and 18 complex project in over a generation. 19 The Applicants then argue that "to 20 suspend the time frame now would be to ignore 21 the statutory 365 days time frame." There's no

question that the Legislature had 365-day time frame for most projects. But they also specifically provided a suspension provision.

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1 The Applicants argue that, because 2 the Legislature determined that 365 days would 3 be adequate, that it is one key feature in the "extensive debate" in the Legislature over 4 5 going to a 365-day time frame. In fact, they 6 argue that the extended time period from 9 7 months to 12 months was after careful study and guidance from many stakeholders, and they 8 9 conclude that the Legislature extended the time 10 frame from 9 months to 12 months "in no small 11 part because of Northern Pass". 12 Well, the legislative history of 245 13 simply does not support those claims. The 14 legislative history of 245, which was the 2014 15 amendments, was set up by a prior senate bill 16 and set up a study committee. And the study 17 committee was organized by New Hampshire Office 18 of Energy Planning and coordinated the work of 19 the study committee. They hired consultants. 20 There was a coordinating committee that served 21 as advisers. In fact, Attorney Roth and 22 Attorney Getz both served on the coordinating 23 committee. 24 The coordinating committee identified

1 issues for the consultants. The 9-month review period was not one of the issues they 2 3 identified for the consultants. The 4 consultants when on to establish focus groups 5 to study the identified issues, which were 15. 6 The 9-month review period was not one of the 7 issues studied by the consultants or the focus groups. In fact, the review period was not 8 9 even included in a very extensive report in 10 December of 2013 that the consultants produced. 11 The only thing the Applicants cite in 12 their papers to support the notion that the 13 time frame, which went from 9 months to 12 14 months, in no small part because Northern Pass 15 was a preliminary review that the consultants 16 did for the Committee before their official 17 report. The preliminary review was simply 18 background information, and all they did is, on 19 two pages of a preliminary review, simply list 20 what the six New England states and New York 21 did in terms of time frame. That was it. Ιf 22 you look at the legislative history, and that's 23 not -- and, arguably, that's not even 24 legislative history, because there's no

1 evidence the Legislature even received the 2 preliminary background review, because it 3 wasn't part of the official report, let alone whether or not the Legislature even considered 4 5 it in going from 9 months to 12 months. 6 There's simply no evidence in the legislative 7 history that, by going from 9 months to 12 months, the Legislature did so with Northern 8 Pass in mind. It's simply not in the 9 10 legislative history. In fact, if you look at 11 the testimony, nobody even testified to the 12 fact that we're going from 9 months to 12 13 months because of Northern Pass. Northern Pass 14 was just barely mentioned in the legislative 15 history, and all is mentioned in passing, and 16 nobody mentioned it in context of going from 9 17 months to 12 months. 18 So, the argument that the Legislature 19 set 12 months with Northern Pass in mind, and 20 that you need to somehow use the 12 months and 21 not suspend, is just not supported or found, 22 frankly, in the legislative history of the 2014 23 amendments. It's simply not there. 24 So, what your left with is, is it in

1 the public interest to suspend the 365-day time frame and adopt a larger schedule? Iacopino --2 3 Attorney Iacopino told you earlier that that's 4 not defined. And what I would suggest you do, 5 as we say in our papers, is look at that first section of Section 162 where there's a 6 7 discussion of factors that the Legislature thought important. And I would suggest that, 8 9 if you look at those factors, you will find 10 that it's certainly in the public interest to 11 suspend the 365 day, do it now, and set a 12 schedule that support it. We review those in our motion. 13 Ι 14 review the factors in the motion, so, I'm not 15 going to take your time now to repeat them all. 16 I would suggest that you look at our motion. 17 We cite the section of the statute that the 18 Legislature put in factors for you to consider 19 what is in the public interest, and we make 20 arguments about that. 21 Let me just then say a few more 22 things. 23 CHAIRMAN HONIGBERG: How brief --24 Five minutes. MR. PAPPAS:

1 CHAIRMAN HONIGBERG: -- are these 2 last few things? 3 MR. PAPPAS: A couple minutes, and 4 I'll be done. 5 The Applicants also argue that 6 "suspending the time frame always comes near 7 the end of the process". We would disagree with that characterization, but I don't think 8 you have to look at any more than the 2014 9 10 amendments. Because, before 2014, it allowed 11 you to suspend during your deliberations. 12 That's at the end of the process. You don't 13 have that anymore. You have the ability to 14 suspend at any time. And, so, I would argue 15 that just because, in some cases in the past, 16 suspension came at the end of the process, that 17 does not control here. What I would argue is 18 that you should look at your past experience 19 with other cases and see what needs to be done 20 in those, what is necessary in those other cases to consider an application, and use your 21 22 experience to guide you here. 23 In our papers, we cited Antrim Wind 24 as an example of the difference between a

1 typical project and this project. And, by arguing that you can't use your past experience 2 3 to determine now that you should suspend, I think ignores the Committee's ability to rely 4 5 on its past practice. 6 What you need to do is establish a 7 workable schedule now, not an unworkable schedule that could lead to a series of motions 8 9 for extensions or uncertainty in the schedule. 10 I would submit that there are a 11 couple of things that you need to consider, and 12 I'll be very brief. First, certain things have 13 to be done for you to develop a record. The 14 experts need time to do their work. Most 15 experts that are just about to retain will 16 probably need five to six months to complete 17 their work. I would suspect that the 18 Applicants' experts took much, much longer to complete their work. But it seems to me 19 20 experts retained now would need sufficient time 21 to complete their work. 22 You also need sufficient time for 23 technical sessions. And you've got clearly 24 probably more than 15 or 20 witnesses that

1 would probably be subject to technical 2 sessions. You can't get those done in a couple 3 days. You're going to need a significant amount of time for technical sessions, for both 4 the Applicants' witnesses, as well as all the 5 6 intervenor witnesses. You're going to need 7 sufficient time to prepare and conduct the hearings. I would suggest you're going to need 8 time for post-hearing briefs that will assist 9 10 you, and you need time for deliberations. 11 Those five things are going to drive this 12 schedule. And I don't think you can do all 13 five of those things adequately or well in the 14 next seven months. I think it's unrealistic to 15 think that you can do so. We argued the very 16 points in our papers. But, globally, I don't 17 think you can get all that done in five months. 18 So, we would urge you to think now 19 about what is a workable schedule, what was 20 described earlier as a "very heavy lift", and 21 that you come up with a schedule that everybody 22 can get accomplished what it needs to get 23 accomplished, you get the record that you need

to make an informed decision, and everybody has

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1 some certainty of that schedule, rather than 2 try to do it later on or piecemeal, because I 3 think it will add uncertainty, and it will not, in the end, make for a more efficient process. 4 5 And, finally, I would say, your 6 ruling this morning will require additional 7 information to be provided, that will require some additional discovery. And building that 8 9 in now, rather than trying to build it in 10 later, will make for a more efficient process. 11 Thank you. 12 CHAIRMAN HONIGBERG: All right. Who 13 has questions for Attorney Pappas? I have one, 14 if no one else does. 15 [No verbal response.] 16 CHAIRMAN HONIGBERG: If you look at 17 your schedule, Attorney Pappas, --18 MR. PAPPAS: Uh-huh. CHAIRMAN HONIGBERG: -- and I'm not 19 20 even sure I have it in front of me right now, it related to the need for deliberations and 21 22 preparation of an order, your time frame seems 23 unrealistically short. You have us, I think, 24 finishing the hearing on the merits in early

1	June, three weeks for post-hearing briefs, and,
2	if I read it correctly, three days for
3	deliberations. That doesn't even seem close to
4	enough time.
5	MR. PAPPAS: No. No. I think, Mr.
6	Chairman, I didn't put a time period a time
7	limit on your deliberations. What I said is
8	you start on June 26th.
9	CHAIRMAN HONIGBERG: Oh. Oh, we
10	misunderstood. We thought that's when we were
11	done.
12	MR. PAPPAS: No, no, no.
13	CHAIRMAN HONIGBERG: Because most
14	people would have the last date on a schedule
15	like this the date we're supposed to be done.
16	MR. PAPPAS: I understand. I didn't
17	want to presuppose how long you would need to
18	deliberate. And, certainly not knowing what
19	all the discovery and the testimony would be, I
20	wasn't going to venture a guess on that. So, I
21	just put a start date, and leave it to the
22	Committee's discretion. And, I assume, as it
23	comes time for deliberation, if you need more
24	time, you'd take it.

1 CHAIRMAN HONIGBERG: I heard 2 something of an answer, I just wanted to give 3 you an opportunity to address a question that 4 is in my mind, and is common, I think, to 5 attorneys who litigate. Why not do as much as 6 you can as quickly as you can, and then see 7 where you are before looking to extend deadlines? 8 MR. PAPPAS: Well, because this 9 10 process is just a little bit different, because 11 you don't have, normally -- your discovery 12 includes these technical sessions. So, you 13 have to have your experts with you to do 14 technical sessions against the Applicant, and 15 then your excerpts need to have done their 16 report and produce written testimony, prefiled 17 testimony, for them to do their technical 18 sessions. That's a little different than 19 normal litigation. Normal litigation, you can 20 just run off and do discovery, and you don't 21 have these technical sessions or prefiled 22 testimonies. So, those two events change the 23 normal course of pretrial litigation or

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discovery. And that's why I think it's a

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1 little bit different than you normally do. 2 And, if you don't, you know, if you 3 don't have sufficient time for the experts to do their work, then the technical sessions 4 5 aren't going to be as meaningful as they otherwise would be. And, then, you're going to 6 7 have a problem later on, because you're going to get people doing discovery during the 8 9 adjudicative hearing, and you don't want that, 10 because that's only going to extend that and 11 frustrate everybody. 12 I would argue that, really, the early work should be extended more than the late 13 14 work, because the early work sets up, in this 15 format, the later work. And, if you have 16 sufficient time for the experts to complete, 17 they have sufficient time to make meaningful 18 technical sessions, and everybody gets complete 19 prefiled testimony, then everybody can hurry up 20 after that. But, if you shortchange that, then 21 you've really messed the adjudicative hearing. 22 CHAIRMAN HONIGBERG: All right. Are 23 the other questions for Attorney Pappas? 24 Attorney Iacopino.

1 MR. IACOPINO: Mr. Pappas, you've had 2 or everybody has had the prefiled testimony of 3 the Applicant since the day that the 4 Application was filed. Why isn't that 5 sufficient time for you to be preparing for 6 what you need to prepare? To hire your experts 7 and get your own prefiled testimony prepared? MR. PAPPAS: Well, we -- first of 8 9 all, a good deal of that testimony is technical 10 and requires expert assistance. They have 25 11 witnesses covering 26 subjects. I count 18 or 12 19 of them to be expert necessary or 13 expert-assisted topics. So, we can do some 14 groundwork, but you really need your expert assistance to help you with those items. 15 The 16 economic stuff, the economic modelings, that I 17 don't know a lawyer in the state who has ever 18 used one of those economic models that could 19 really understand it. Some of the other technical issues, you need experts to help you. 20 21 We have been working diligently, we 22 filed our motions by the deadline. And we 23 worked hard to try to get assent to the experts 24 or at least the relief requested for the

experts. And, so, we have done that work on the schedule. But, until we have experts who we can engage and review the material, we're not in a position to do the technical discovery necessary.

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6 We've submitted our non-expert 7 assistance data requests under the time frame, and we've discussed it with the Applicant, and 8 we've had continuing discussions in terms of 9 10 any objections. And, like normal litigation, 11 we do that. But, since this is a technical 12 nature, you can't expect us to have done that 13 work because the need for an expert.

14 In normal litigation, you get your 15 expert right away. We need to go through a 16 process. For each expert, we interviewed 17 several experts. We didn't want to just pick 18 one and go. We canvassed a lot of folks, we 19 screened a lot of folks, a lot of conflicts as 20 you might imagine, because a lot of these type 21 of experts do work for a utility. And, then, 22 we interviewed each person, in person, that we 23 chose, and reviewed several other people that 24 we didn't choose. And, then, once we decided

1 on someone who was appropriate, we pushed them 2 scope to narrow it as much as possible, we 3 pushed them on price as much as possible, and 4 pushed back on all of them to get to a point 5 where we thought it was efficient. That took a fair amount of time. But we need them on board 6 7 to then do the technical stuff. We couldn't do it up until now. We get them on board, we're 8 9 prepared to move forward and expeditiously, but 10 we couldn't do it before then, because it's a 11 very technical matter. 12 MR. IACOPINO: I'm just going to pose 13 to you the question that I'm sure the Applicant 14 is going to argue is, you've had five months in order to do that. Why did you wait for last 15 16 minute to file your motion? 17 MR. PAPPAS: Well, we met it on the 18 deadline. We started looking -- first of all, 19 I'll back up. So, you accepted this 20 Application in December. We started looking at 21 experts in early January, within a couple of 22 weeks. It took us a while to screen some, then 23 we started interviewing, and some of these 24 folks we flew in from outside of New England,

1 because we had to cast a far net. It took us a while to narrow that down. In the meantime, 2 3 we're doing several other things, such as 4 attend public hearings and other things. But 5 we were diligently working on that. And I 6 would suggest that finding all the experts we 7 found in the different areas, and having them gone through that process in the months it took 8 9 was an efficient process.

10 Could we have got through it a little 11 bit quicker? Sure. Was it fairly quick? Yes. 12 Yes, I think it was fairly quick. And I don't 13 think that slowed the process down. I don't 14 think anything that Counsel for the Public has done has slowed the process down. I think 15 16 we're moving as expeditious as we can. We're 17 prepared to move forward as expeditious as we 18 We've been doing this since we were can. 19 engaged, and we're prepared to stay with it. 20 Our schedule contains no gaps. We don't have 21 any gaps in that schedule. And I would suggest 22 the sequencing, when you think about a 23 schedule, is very important. One event plays 24 off the other event. And, if you look at our {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 sequencing, our sequencing follows one after the other after the other, we don't have any 2 3 gaps in the sequencing that we suggested. We 4 require, for instance, responding to discovery 5 requests in 30 days, which is typical in 6 litigation. 7 CHAIRMAN HONIGBERG: Do you remember the question, Mr. Pappas? 8 9 MR. PAPPAS: Yes. "Why did it take 10 five months?" 11 CHAIRMAN HONIGBERG: Yes. Are there 12 other questions for Mr. Pappas? 13 MR. IACOPINO: Can I follow-up? 14 MR. PAPPAS: Yes. 15 MR. IACOPINO: You mentioned in your 16 earlier argument that it's "going to take five 17 to six months to prepare prefiled testimony". 18 Is that your understanding, if the motion that 19 you've filed to hire the eight consultants is granted, that it will be five to six months? 20 MR. PAPPAS: For some of our experts, 21 22 yes, because we've asked each of them how long 23 it would take. Now, can we push some of them? 24 But can you really push every one of Sure.

1 them to three months? No. The aesthetics 2 folks, 192 miles, you know, they're going to 3 take some time to go out and do some fieldwork. The same thing with the cultural/historic 4 5 stuff, same thing with some of the environmental stuff, it just takes a little bit 6 7 of time. And we have asked each one of them "give us a realistic time and then, really, how 8 much time do you need?" And five or six months 9 10 was the longest time, a couple of them will be 11 a little shorter. But that's generally the 12 time they're going to need to do their work, 13 get it into a report, and get it into prefiled 14 testimony so we can give it to the Applicants. 15 I think that's a realistic time frame for all 16 that to get done. 17 CHAIRMAN HONIGBERG: Are there other 18 questions for Attorney Pappas? 19 [No verbal response.] 20 CHAIRMAN HONIGBERG: All right. 21 MR. PAPPAS: Thank you. 22 CHAIRMAN HONIGBERG: Thank you. Ι 23 will note for the record that an order granting 24 your motion regarding experts will issue in the {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 next couple of days. Orders on the pending confidentiality motion, an order on that will 2 3 come out in the next few days, and the order confirming the decisions from the hearing in 4 5 Lincoln a few weeks ago is also sometime in the 6 next few days. 7 Ms. Manzelli. 8 MS. MANZELLI: Thank you. My name is Amy Manzelli, from the law firm of BCM 9 10 Environmental and Land Law, here representing 11 the Forest Society. 12 So, first of all, for the record, we 13 agree with and we incorporate into our position 14 on this matter all of the arguments set forth 15 by the Counsel for the Public, as we stated in 16 our motion, and the arguments that he set 17 forward today. 18 That argument, however, was pretty 19 legalistic. I want to come at this more from a 20 practicality-based argument. So, practically 21 speaking, I'm going to speak for myself here, I 22 would like to read the Application. I think we 23 all deserve the temporal ability to read the 24 Application. And I don't remember the exact

1 math, but I think it's in Counsel for the 2 Public's motion or in a pleading somewhere, you 3 know, if you read I think it's something like 4 60 pages a day for a year, for a year, without 5 fail, you take a break on Sunday, you've got to read 120 on Monday, that's how long it would 6 7 take to read the Application. So, I think that's a practical way of looking at this and 8 9 of quantifying the magnitude of this project, 10 in terms of the time that it's going to take us 11 to get through. 12 Now, if I can just address some of 13 the previous questions. Why do we need so much 14 more time from now? Well, because we're almost 15 half way through the year, from December of 16 2015 to December of 2016, we're almost halfway 17 there. And where are we? We're just now 18 making decisions collectively, of course, 19 you're making the decisions, that more 20 information needs to be provided. We need a 21 decommissioning -- the requirements of the 22 decommissioning need to be met. 23 Additionally, as you may be aware,

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the Department of Environmental Services is

1 seeking more information, and I'll talk about 2 that a little later. 3 So, we're already almost halfway through, and we don't have all of the 4 5 information that we need to be developing a 6 comprehensive and coherent strategy with 7 respect to our positions in the case. Now, I believe that the Forest 8 9 Society, like the Counsel for the Public, and 10 like many others here, have been working very 11 diligently in our efforts. I want to state for 12 the record, the Forest Society had hired its 13 aesthetic expert and had its aesthetic expert 14 in the field, doing fieldwork, before the 15 Application was even completed. I mean, we are 16 working as hard as we can. But there is so 17 much. It's just not workable to say that it's 18 all going to get done by December. 19 I want to emphasize a point in our 20 motion. Which is our motion is a -- its 21 plural, it's a "request to extend the time 22 frames", plural. And what I mean by that, is 23 not only the 365-day time frame, but also the 24 time frame by which other state agencies, with {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 whom you're coordinating as part of this 2 process, for example, the Department of 3 Environmental Services, need to make their final decision on the decision-making that is 4 5 within their jurisdiction. I think it makes 6 little sense to not adjust that time frame, but 7 to adjust the year-long time frame. So, I wanted to emphasize that point. 8 9 Because of the practicalities of this 10 Application, as I mentioned here and in the 11 motion, and Counsel for the Public and others 12 have mentioned, I think it makes sense to plan 13 for a schedule that calls for your deliberation 14 and decision in November of 2017. That's the 15 schedule that we've proposed. That's the 16 schedule that a large amount of parties in this 17 docket have joined in requesting or they have 18 assented to that request. 19 And I just want to make a brief 20 illustration of how long complicated cases like 21 this can take. Now, this isn't an SEC case. 22 This is the PUC docket regarding the 23 divestiture of PSNH generation assets. It's 24 PUC Docket 14-238. So, there's a law that

1 requires that docket to be a "expedited proceeding". Okay? They don't have a 2 3 year-long deadline or anything like that, it's just required to be an "expedited proceeding". 4 5 So, that docket opened in September of 2014. They had their trial in February of 2016. And, 6 7 as I understand it, there is no final order. So, 20 months for a complicated proceeding that 8 9 was supposed to be "expedited". 10 CHAIRMAN HONIGBERG: Ms. Manzelli, 11 was there a motion to stay filed in that 12 docket? 13 MS. MANZELLI: I don't know. What I 14 know --15 CHAIRMAN HONIGBERG: And was that 16 motion granted? Would you disagree with me if 17 I told you that a motion to stay was filed in 18 that docket in December of 2014, and that that 19 stay remained in place until the Summer of 20 2015? 21 MS. MANZELLI: I don't have enough 22 information to disagree or agree. 23 CHAIRMAN HONIGBERG: And would you 24 disagree with me if I suggested that there was {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 legislation that amended the statute under which the PUC was acting in that matter? 2 3 MS. MANZELLI: I don't have enough 4 information to agree or disagree. 5 CHAIRMAN HONIGBERG: Would you 6 disagree with me if I suggested that perhaps 7 that might not have been your best analogy? MS. MANZELLI: I am clear on your 8 9 opinion of my analogy. But it's an 10 illustration of how cases can be complicated 11 and take a long time. And I do believe that 12 that's accurate. CHAIRMAN HONIGBERG: I believe that 13 14 there are many other cases you could have 15 pointed to that didn't have interim motions to 16 stay granted or legislation changing the scope 17 of the proceeding that might have illustrated 18 your point much more effectively. 19 MS. MANZELLI: Understood. So, I 20 said I would get back to the DES letter. I was 21 able to skim this morning a letter from the 22 Department of Environmental Services commenting I think it was a "status progress report" is 23 24 how they styled it. And that letter calls for {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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39 different pieces of new information related
 to wetlands, six different pieces of
 information related to -- from the Watershed
 Management Bureau, and eight from Alteration of
 Terrain.

6 Now, many of us working on the data 7 requests right now are trying to figure out how to count questions. And, so, many of these 8 9 questions here have lots of sub questions. The 10 bottom line is, it's a substantial amount of 11 additional information that the Department of 12 Environmental Services is requesting the 13 Applicants to provide.

14 I understand and agree with the legal 15 analysis earlier that the requirement of new 16 information is not the only basis upon which to 17 extend the time frames, but it is one of the 18 bases, and it applies here. We have the 19 decommissioning information, we have the 20 information from the Department of 21 Environmental Services. We may or may not have 22 information regarding the economic report, 23 depending on the disposition of that motion. 24 And that new information helps justify, that

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1 and the practicality of dealing with this large 2 application, help justify the public interest 3 that, in the Forest Society's position, mandates extending the time frames. 4 5 I thank you for your time and 6 attention. I'd welcome any more questions. 7 CHAIRMAN HONIGBERG: Who has questions for Attorney Manzelli? 8 9 Commissioner Bailey. 10 CMSR. BAILEY: Did DES -- I haven't 11 seen the report from DES, it hasn't come up to 12 us, but did they ask for an extension of time 13 from the 240 days? 14 MS. MANZELLI: It's 20 to 30 pages, 15 and I have barely skimmed it. I don't recall 16 seeing that in there, but I couldn't say for 17 sure. 18 CMSR. BAILEY: Okay. So, why are you 19 asking us to extend the agency time frames, if 20 the agencies -- I don't believe the agencies 21 have asked us for that? 22 MS. MANZELLI: Because the statute --23 the way that the statute is written, it sets a 24 certain cadence. You know, when Attorney

1 Pappas was talking about the sequence, one thing follows another thing follows another 2 3 thing. It doesn't make sense, given that the Department has asked for so much more 4 5 information, which the Parties should have a 6 right to receive and review and provide further 7 comment to the agency before the agency's deadline to make a decision comes up. 8 Ιt 9 just -- it takes things out of step. The 10 pattern set by the statute should be maintained 11 if the time is extended. 12 CMSR. BAILEY: And do you think we 13 have the legal authority to do that? 14 MS. MANZELLI: Yes. Absolutely. 15 CMSR. BAILEY: Tell me how. 16 MS. MANZELLI: That's what the 17 statute -- that says you can extend the time 18 frames. The time frames set for DES to make 19 its final decision is in that same section of 20 the statute where your 365-day deadline is set. 21 CMSR. BAILEY: And you don't think 22 that that statute is just referring to the 23 deadlines that are imposed on the Committee? 24 MS. MANZELLI: No, I do not.

1 CMSR. BAILEY: Okay. Thank you. CHAIRMAN HONIGBERG: Who else has 2 3 questions for Attorney Manzelli? 4 MR. IACOPINO: I have a question. MR. ROTH: Mr. Chairman? 5 6 CHAIRMAN HONIGBERG: Yes, Mr. Roth. 7 MR. ROTH: If I can add something in 8 response to Commissioner Bailey's question 9 about request for more time. We do have a 10 letter from the Fish & Game Department dated 11 May 13th where they did request additional 12 time. 13 CHAIRMAN HONIGBERG: Ms. Manzelli, 14 the statute that is the suspension of time 15 provision, 162-H:14, and you've actually 16 highlighted, I think, whether the word "frame" 17 is singular or plural. And, in the statute, it 18 is singular, "the time frame established under 19 RSA 162-H:7". 20 MS. MANZELLI: Uh-huh. 21 CHAIRMAN HONIGBERG: I'm interested, 22 is that just a vestige of the old statute, that 23 they haven't caught up, that that amendment 24 didn't catch up with the fact that there are {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 multiple times specified in RSA 162-H:7? That seems to be what you're saying. 2 3 MS. MANZELLI: That is what I'm 4 saying. So, it refers to one statute, H:7. 5 And, when you look at that statute, there's 6 more than one deadline set there. So, I 7 interpret that to mean that any deadline set in that statute may be extended. 8 9 CHAIRMAN HONIGBERG: All right. Are 10 there other questions from the Subcommittee for 11 Attorney Manzelli? 12 MR. IACOPINO: I have one. 13 CHAIRMAN HONIGBERG: Attorney 14 Iacopino. 15 MR. IACOPINO: Ms. Manzelli, if you 16 look at what was filed by the DES, they did 17 request additional information, and under the 18 statute they're permitted to do that. But they 19 also were able in the time that has gone on so 20 far, they also set out a number of draft 21 conditions, --22 MS. MANZELLI: Uh-huh. 23 MR. IACOPINO: -- which indicates 24 that they have been able to do some of their {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 work. Why doesn't -- why isn't this letter as much an indication that the proceeding could go 2 3 forward within the time frame as it is that we need extra time? 4 5 MS. MANZELLI: I think you could flip 6 that around and say the fact that they're 7 looking for so much substantial amount of information --8 9 MR. IACOPINO: But that's not my 10 question. 11 MS. MANZELLI: I think they -- I did 12 notice that they're emphasizing "draft" 13 conditions, I think they put that in italics, 14 in fact, that the conditions are merely drafts. 15 I don't think they think they have enough 16 information to make a "final decision". And 17 their deadline is coming up. I think they said 18 in the letter they would be making the final 19 decision in the middle of August. So, they need to receive all of this information and 20 21 process all of this information. And who knows 22 whether they will be requesting more time at 23 that time. But, in terms of sequencing, I 24 think it makes sense to extend everything

1 wholesale. MR. IACOPINO: But they did pretty 2 3 firmly say they'll have their final permits and 4 decisions in August, right? 5 MS. MANZELLI: They did say that. 6 MR. IACOPINO: The other question I 7 have for you is you said that your aesthetic 8 expert has been in the field since before the Application was filed. How much work is it 9 10 going to take before your aesthetic expert is 11 done? 12 MS. MANZELLI: That's a great 13 question. One that I would like to know the 14 answer to myself. We have a draft version of 15 an outline for his report. That's where we're 16 at right now. We're looking for a substantial 17 amount of additional information. They're --18 at this point, we're waiting for information. 19 MR. IACOPINO: Has your aesthetic 20 expert finished that fieldwork? 21 MS. MANZELLI: No. 22 MR. IACOPINO: Thank you. 23 CHAIRMAN HONIGBERG: Are there other 24 questions for Attorney Manzelli?

1	[No verbal response.]
2	CHAIRMAN HONIGBERG: All right.
3	There are others I know who filed
4	MS. MANZELLI: Thank you.
5	CHAIRMAN HONIGBERG: documents
6	supporting ma'am, who are you and what is it
7	you would like to say?
8	MS. JENSEN: I'm the Co-Chair of the
9	Bethlehem Conservation Commission. And I just
10	wanted to point out something in the report
11	that DES submitted.
12	CHAIRMAN HONIGBERG: Why don't you
13	make sure you're at a microphone and identify
14	yourself.
15	MS. JENSEN: Cheryl Jensen, Co-Chair
16	Bethlehem Conservation Commission. I would
17	just like to provide some information that was
18	in the DES report that was just posted this
19	morning about requiring more information, if I
20	may?
21	CHAIRMAN HONIGBERG: Well, it's a
22	matter of public record. Most of us haven't
23	seen it yet. What is it you would briefly like
24	to point out is in the document?
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1 MS. JENSEN: Okay. Thank you. One of the things it talks about is plans for 2 Transition Station Number 5 in Bethlehem. 3 And 4 it says "Given the amount of wetlands impacts 5 and steep slopes in the area, alternative sites should be considered." Now, that's a 6 transition station. 7 CHAIRMAN HONIGBERG: Okay, ma'am. 8 Ma'am, that is far beyond what we're talking 9 10 about right now. Thank you for adding that. 11 We'll have an opportunity to look at what DES 12 has provided and asked for. Right now we're 13 talk about --14 MS. JENSEN: I would say that would 15 affect the time frame. 16 CHAIRMAN HONIGBERG: I understand 17 exactly what you were saying. Thank you. I know there were a number of other intervenors 18 19 who filed documents largely supporting the 20 Forest Society's position. Would any of those who filed like to supplement what they have 21 22 already said? 23 Other than Ms. Fillmore, Ms. Birchard 24 I see a bunch. You do not get to say I see. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1	"I agree." I don't want to hear that. You've
2	already signaled your assent. If you have
3	something new, you're welcome to add it. We'll
4	start from the back. Why don't you come first.
5	MS. BRADBURY: My name is
6	CHAIRMAN HONIGBERG: Off the record.
7	[Brief off-the-record discussion
8	ensued.]
9	MS. BRADBURY: Thank you. My name is
10	Joanne Bradbury. I am one of the Deerfield
11	abutters. We're 16 people in the Town of
12	Deerfield. And we have been working very hard
13	gathering and discussing our data requests and
14	all of the all of the disparate information
15	that we need to gather. And I just wanted to
16	point out that, apart from the attorneys in the
17	room and the people whose careers involve doing
18	this sort of thing, we are ordinary people.
19	And we are truly working on this, as ordinary
20	people, as much as we can, to try to get our
21	information together and to proceed with this
22	procedure, which is new to all of us. And that
23	is why we support the longer time frame
24	proposed by the Forest Society. Thank you.
	(CEC 2015 06) [Hosping on Motional (05 10 16/Day 2)

1 CHAIRMAN HONIGBERG: Understood. Ι 2 saw Ms. Birchard's hand up. 3 MS. BIRCHARD: Very briefly, Mr. Chairman. There's been some discussion of the 4 5 complexity of the Application itself. I believe it's over 27,000 pages. By the time 6 7 we're done, I would expect it to be at least 3,000 [30,000?] pages of information that we 8 all have to review and consider. In addition, 9 10 there are 25 or 26 witnesses put forward by the 11 Applicant itself. This, you know, doesn't 12 consider any other witnesses that may be 13 involved in the proceeding. 14 But, apart from the Application, you know, a lot of people's hands go up in the 15 16 room, and that's because there are a lot of 17 people who care about this case, and a lot 18 people who want to meaningfully participate. 19 And the unfortunate reality is that meaningful 20 participation in a case as complex as this one 21 does take time. 22 I hope that the Committee will consider that in reviewing its decision on the 23 24 time frame. Thank you.

1 CHAIRMAN HONIGBERG: Who else who filed supporting documents? I see you, Ms. 2 3 Fillmore. I'm going to come to you last, because I can see you best. 4 Mr. Cunningham, and then over here. 5 6 Mr. Cunningham, you have a microphone there, so 7 you can stay right where you are. MR. CUNNINGHAM: Thank you, Mr. 8 9 Chairman. I have two things I want to talk 10 about with respect to the procedural schedule. 11 The first is, the proposed procedural 12 schedule put forth by the Applicant is 13 restrictive. And let me explain what I mean by 14 that. And I filed an objection to it for this 15 purpose. 16 CHAIRMAN HONIGBERG: Mr. Cunningham, 17 the pending question is "whether to suspend the 18 time frames?" That's the question before us 19 right now. Not interim deadlines within an 20 overall schedule that gets us to a completion 21 at one point or another. 22 With respect, Mr. MR. CUNNINGHAM: 23 Chairman, I think, if you hear me out, you'll 24 understand why the time frame should be {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2} suspended.

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In that restriction, in that 2 3 restriction in the procedural schedule, it is clearly suggested that only the Counsel for the 4 5 Public can hire an expert or experts at the 6 expense of the Applicants. RSA -- the Site 7 Evaluation Committee statute does not prohibit others, others, including other intervenors, 8 from asking for that relief. Let me explain 9 10 what I'm talking about. I read -- I've very carefully read 11

12 the outlines made by the Counsel for the 13 Public's excerpts. I have some difficulties 14 with it. With respect to Mr. Pappas and with 15 respect to Mr. Roth, they didn't define a 16 couple things I think are critical in terms of 17 the public interest. They didn't tell us who 18 the public is and they didn't define what the 19 "public interest" is.

And my concern about that is multifold. One, is the public -- are the people in the public the existing PSNH distribution and transmission ratepayers? Are the people in the public the property owners

1 over which this huge project will go? Or are
2 they just talking about the public in general?
3 I think we need to know what the public is and
4 what the public interest is.

5 And let me explain why. There's 6 pending before the Public Utilities Commission 7 two critical dockets. Docket DE 15-459, in that docket, Northern Pass has asked for public 8 9 utility status for that entity. If you look at 10 the Petition in that docket, it does not tell 11 anybody why they want that status. So, the 12 question I have, in terms of their existing 13 ratepayers, distribution and transmission 14 ratepayers, is the purpose of that docket to 15 offload costs of this project onto the 16 transmission and distribution ratepayers? The 17 Counsel for the Public did not address that 18 issue.

Another critical docket that's pending, of course, is the lease docket. In that docket, PSNH proposes to lease all of this critical right-of-way, that's in-dispute property rights, that proposes to lease that, that critical right-of-way corridor to NPT for

1	less than \$1 million a year. That docket is
2	critical to understanding the public interest
3	in this docket, and let me explain why.
4	The proposed experts by Counsel for
5	the Public did not even mention the
6	Transmission Service Agreement. If you look at
7	the Transmission Service Agreement that's been
8	approved by FERC, that Transmission Service
9	Agreement allows Northern Pass Transmission,
10	the entity, to pass all of its costs onto
11	Hydro-Quebec, and then, on top of that, they
12	earn a net 12.56 percent. If you take the
13	\$2 billion figure that they propose this thing
14	is going to cost, that will earn Northern Pass
15	Transmission somewhere in the neighborhood of
16	\$250 million. My concern there is,
17	\$250 million to Northern Pass Transmission,
18	less than a million dollars to PSNH, and
19	presumably some benefit to the ratepayers, my
20	concern is that the experts proposed by Counsel
21	for the Public do not address these issues.
22	Sure, I hope they do, with respect to Mr. Roth
23	and Mr. Pappas, I hope they do.
24	But what I'm saying here, and the
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1 relief I'm asking and my objection, is that 2 ordinary intervenors in this case get to ask 3 for an expert, once they see what these expert 4 opinions are going to be. And ordinary 5 intervenors ought to be able to ask for expert 6 testimony at the expense of the Applicant to 7 ensure that the public interest is satisfied in this case. 8 So, that, Mr. Chairman, will add to 9 10 the time. And I think it's critical for this 11 Committee to understand that the public 12 interest involve not just some amorphous public 13 here, but it involves ratepayers, it involves 14 property owners, and others who would be 15 impacted by this project. 16 So, that's why I support the 17 extension of this time frame. 18 CHAIRMAN HONIGBERG: Mr. Cunningham, 19 have you filed a motion seeking authority to 20 retain experts at the expense of the Applicant? 21 MR. CUNNINGHAM: I have not. Not 22 yet. 23 CHAIRMAN HONIGBERG: And, so, what 24 you're suggesting is that, after you've seen {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	what Counsel for the Public does, if you're not
2	satisfied with their work, you intend to file a
3	motion at that time seeking authority to retain
4	experts at the Applicant's expense to complete
5	the job that you believe Counsel for the Public
6	should have done?
7	MR. CUNNINGHAM: That's correct.
8	CHAIRMAN HONIGBERG: And what you're
9	suggesting further then, with respect to the
10	schedule, is that built into whatever schedule
11	is created, the Committee should account for
12	the possibility that you'll want to file such a
13	motion?
14	MR. CUNNINGHAM: That's correct, Mr.
15	Chairman.
16	CHAIRMAN HONIGBERG: Thank you.
17	MR. CUNNINGHAM: And let me say one
18	more. I do not think that intervenors, small
19	intervenors, who have no resources, should be
20	stuck with the expert opinion of the Counsel
21	for the Public's experts if they don't satisfy
22	the public interest.
23	CHAIRMAN HONIGBERG: I understand
24	that to be your position.

1 Ma'am. 2 MS. DRAPER: My name is Gretchen 3 Draper. And I'm here with the Pemigewasset River's Local Advisory Council. And we have 4 5 put in a motion to suspend the time frame, to extend it as well. And it seems to me that the 6 7 time frame has already been pushed or breached. And what I'm talking about is the actual number 8 9 of intervenors has surprised everyone in this 10 whole case. There's been difficulties getting 11 information out over email and internet and 12 there's been delays in that. There's also --13 we've been waiting for information to be posted 14 at times. 15 And that, when we talk about the 16 Applicant versus the rest of us and time 17 frames, Northern Pass transmission lines have 18 been planned since like 2008, you know, up in 19 Montreal and with Hydro-Quebec and all. We're 20 all starting from December. 21 So, I would like all of that kind of 22 information to also be taken into 23 consideration. Thank you. 24 CHAIRMAN HONIGBERG: Thank you.

1 Anyone else who filed on the suspension need to 2 add anything? 3 [No verbal response.] 4 CHAIRMAN HONIGBERG: All right. Oh, 5 right. Ms. Fillmore, I forgot about you. I'm 6 sorry about that. 7 MR. IACOPINO: She's right in front of you. 8 The one time I didn't 9 MS. FILLMORE: 10 raise my hand. 11 CHAIRMAN HONIGBERG: I can see her so 12 I'm sorry, Ms. Fillmore. well. 13 MS. FILLMORE: Thank you very much, 14 Mr. Chairman. My name is Christine Fillmore. 15 And I'm speaking on behalf of the Middle 16 Municipal Group, which is Easton, Franconia, 17 Sugar Hill, Woodstock, and Plymouth. I 18 represent Sugar Hill, Easton, Franconia, 19 Bristol, Whitefield, and Northumberland. And 20 I'm also speaking today on the City of Concord 21 and Attorney Whitley's clients, Bridgewater, 22 Littleton, New Hampton, Woodstock, and the 23 Ashland Water and Sewer District, and 24 Deerfield.

1 We filed -- ten towns initially filed 2 a motion supporting both the motions of Counsel 3 for the Public and the Forest Society. And, in particular, our motion supported the schedule 4 5 that the Forest Society put forward. And what 6 I'd like to talk to you today is not anything 7 that anybody else talked about. I'd like to focus on interest -- in the public interest so 8 9 far as it relates to municipalities. The 10 municipalities who are intervenors were granted 11 intervenor status based on the fact that they 12 had some kind of interest, right or privilege 13 that was going to be perhaps affected by the 14 project. 15 And I'd like to also note that, in 16 the Committee's rules, 202.11(e), it says that 17 "any limitations that are imposed on 18 intervenors shall not be so extensive as to 19 prevent such intervenor" --20 [Court reporter interruption.] 21 CHAIRMAN HONIGBERG: Hold on, Ms. 22 Fillmore. 23 MS. FILLMORE: I'm sorry. 24 CHAIRMAN HONIGBERG: When you're {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 going to read, slow down. 2 MS. FILLMORE: Didn't want to take up 3 too much time. 4 COURT REPORTER: I'm here all day. 5 Sorry. MS. FILLMORE: When limitations are 6 7 placed on intervenors, the limitations "shall not be so extensive as to prevent such 8 9 intervenor from protecting the interests that 10 form the basis of the intervention." 11 And it's our contention that, by not 12 permitting all of the parties in this case to 13 have sufficient time to do everything that 14 needs to be done, that the interests of the 15 municipalities will be infringed upon. 16 One of the purposes of the Site 17 Evaluation Committee, in RSA 162-H:1, is for 18 the project to be treated as "a significant 19 aspect of land use planning in which all 20 environmental [and other issues are tackled] in 21 an integrated way." And that goes to the heart 22 of what municipalities are concerned about. 23 The municipal intervenors in this 24 have specific challenges that don't apply to {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 most of the other intervenors, which you have heard about at the last hearing. Most of them 2 3 are governed by a governing body, not one 4 official. They have to take any action they 5 take by meeting and making a decision at a 6 meeting, which is most likely public, has 7 public notice, the public can be there. They can't respond and do things that a corporate 8 9 officer or governing board can do, they can't 10 respond as quickly, even when they have 11 counsel. And, trust me, we have been trying. 12 If you multiply this situation by at 13 least five, which is the number of 14 municipalities in most of the intervenor groups 15 at this point, the problem is magnified even 16 further, and not all of those municipalities 17 are represented by counsel. So, the technical 18 difficulty of coordinating, I can say now with 19 the basis of experience, dealing with the data 20 requests is extremely difficult. The 21 difficulty is very high. And we are doing 22 everything that we can to meet the deadline. 23 Also, in this case, since motions 24 were filed on this issue, all of the issues

1 that have been talked about today, we've had a 2 lot more experience with the process. Without 3 a clarifying order regarding the intervenor 4 groups and exactly how they are supposed to 5 operate, based on the April hearing, which was 6 now almost five weeks ago, we have still been 7 without the guidance that we needed five weeks ago, which we asked for. So, we've been doing 8 9 the best that we can in the interim. But it 10 has been a very slow and difficult process. 11 Without a more complete schedule, the 12 intervenors have no way to determine whether 13 additional or follow-up data requests are going 14 to be required, or whether they would be 15 granted if they were required. And the 16 Committee is under the same obligations that 17 our municipal governing bodies, to meet and 18 deliberate in public. And that makes sense, 19 but it also slows the process down. You can't 20 meet and make decisions any faster than you 21 can. 22 As we continue, it seems evident that 23 we are going to continue to experience delays 24 in this case. And we believe that it makes

1 more sense to set a sensible schedule now, up 2 front, rather than to grant piecemeal 3 continuations and delays as we go along. That would be more fair to everyone. 4 5 And, aside from all of the other 6 challenges, this Subcommittee is going to be 7 called on to receive, digest, and understand and evaluate an incredible amount of 8 9 information. And, if you can do that within 12 10 months, I will be very impressed. And I have 11 no doubt that you will do your very best. 12 But, for the sake of the Committee 13 and the public and the municipalities that we 14 represent, we strongly suggest that you adopt 15 the Forest Society's suggested schedule. Thank 16 you. 17 CHAIRMAN HONIGBERG: Thank you. 18 Mr. Needleman, will you be speaking to this? 19 You have the floor. 20 MR. NEEDLEMAN: Thank you, Mr. Chair. Let me start by saying that I understand what 21 22 everybody in this room has been saying and 23 thinking. This is a big project. It's a 24 complicated project. We get that. We get that {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 it puts burdens on these people, we get that it 2 puts burdens on you. It's not lost to us. 3 But that point notwithstanding, I want to go to something you said a moment ago, 4 Mr. Chairman. You said "why not do as much as 5 6 you can do as fast as you can do it?" And 7 that's what we've been asking for and that's what we think you need to use as a departure 8 9 point here when you try to figure out what kind 10 of schedule you want to adopt to drive this 11 procedure forward. 12 Now, a moment ago Mr. Iacopino 13 pointed to the DES letter, which came in on 14 Monday, I realize some people haven't seen it. 15 I read it. It's a long letter. For anybody 16 who has ever dealt with a Shoreland Protection 17 Permit or a Terrain Alteration Permit, a 18 Wetland Permit, I will tell you that, although 19 there is a lot of requested information there, 20 it was entirely predictable from our 21 perspective. They're asking us for a lot, and 22 we've already started to work on it. There's 23 nothing there that I would say was a surprise. 24 And, in fact, I think it illustrates that the

1 process is working exactly the way it's 2 supposed to work. 3 And I would even suggest that, if you think for a minute about all of the agencies 4 5 here that have some sort of permitting role in the context of this proceeding, it may well be 6 7 that DES has one of the heaviest lifts as it relates to actual issuance of permits. And 8 they were able to meet this schedule. 9 They 10 were able to ask for this additional 11 information. We will get them the information 12 they requested. And they're saying they can 13 act in a timely way. 14 So, I think what Mr. Iacopino was 15 saying a moment ago really illustrates the 16 point that we can move this process forward in 17 the way it was envisioned in the statute. Can 18 we do it the whole way and get there within the 19 time frames? I don't know. It seems like it 20 may be a big lift. But I think doing all that we can, as fast as we can, as diligently as we 21 22 can, as early as we can, is something that we 23 should do, and I think it's really something 24 that the statute demands.

1 I want to point out something else as There hasn't been a single person in 2 well. 3 this room who has pointed you to a critical provision of the "Purpose" section of the 4 5 statute. But we did in our memo, and I want to remind you of. One of the things that the 6 7 statute says is that it's the role of this Committee, in implementing its authority, to 8 "avoid undue delay in construction of new 9 10 energy facilities". So, at the same time that 11 you're trying to balance all of the other 12 interests that have been raised here, you have 13 to balance that interest as well. 14 Now, I'm not going to repeat 15 everything we said in our October -- in our 16 April 7th objection. You have that. I'm sure you've read it. I want to hit a couple of 17 18 critical points. 19 We all know that the old version of 20 this statute used to have a nine month time 21 clock, and the Legislature extended it to 12 22 months. They did so in 2014. There can't be 23 any question that they did so after a careful 24 deliberation and with a great deal of public {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	input. Is there any place in there that says
2	"we are doing this because of Northern Pass"?
3	No. Of course, there isn't.
4	But nobody can deny that, at the time
5	this was all going on, one of the critical
6	features that was driving that debate, one of
7	the critical features that was driving the
8	reconstitution of this Committee, the SB 99
9	process with respect to your change in rules
10	related to this project. And, so, to suggest
11	that that wasn't part of the backdrop when the
12	Legislature was contemplating revising the
13	statute, I just don't think it's a credible way
14	to view this.
15	Now, we've also pointed to other
16	decisions or other dockets that you've had in
17	the past where you have suspended your
18	deliberations. I would say that, as far as I
19	can figure out, in every case where you
20	suspended deliberations, and you didn't always
21	do it, there are plenty of dockets that you got
22	through in a timely manner. But, in every case
23	where you suspended deliberations, it came near
24	the end of the process. It didn't come at the
	{SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 beginning of the process. I don't believe that 2 there is a single time in the history of this 3 Committee where you suspended deliberations, and I keep using that word, because that's the 4 5 phrase, at this early point in the process. Now, I want to turn to this handout 6 7 that Mr. Pappas gave you. Let's look at the title. What's the title of H:14 as amended? 8 "Temporary Suspension of Deliberations". 9 10 "Temporary Suspension of Deliberations". There 11 are a lot of words in here that I think the 12 Committee is going to have to struggle with as 13 it tries to figure out --14 MR. IACOPINO: Which document are you 15 referring to? 16 MR. NEEDLEMAN: The one that 17 Mr. Pappas handed out, showing the old version 18 and the new version of H:14. MR. IACOPINO: Okay. 19 20 MR. NEEDLEMAN: The Legislature talked about the "temporary suspension of 21 22 deliberations". Three words of that are 23 critical that you're going to have to think 24 about: "Temporary", "suspension", and

1 "deliberations". I think that, if the Legislature wanted to write this in the way 2 3 that Mr. Pappas was saying you should interpret 4 it, it really could have easily done so. I 5 mean, I sketched it out as I was sitting there. 6 It would have said "the Committee may extend 7 any of the time frames", plural, "in H:7 at any point if it finds it's in the public interest 8 to do so." That would have been crystal clear 9 10 and we wouldn't be having this discussion. Ιt 11 didn't say that. It said something different. 12 And I think you're obligated to look carefully 13 at that language to try to figure out "what did 14 they mean? Why did they use the words 15 "temporarily"?" 16 If you do what Mr. Pappas is asking 17 you to do or you do what SPNHF is asking you to 18 do, there is nothing temporary about that. You 19 are rewriting the entire statutory schedule. 20 That's one critical point. 21 Another critical point relates to the 22 use of the words "deliberations and time 23 frames". Why would the Legislature have 24 included the words "deliberations" and the word

1	"time frame", not "frames", if it didn't intend
2	this to be more limited and used in a much more
3	sparing way, the way you have used it every
4	single time you have implemented this in the
5	past.
6	Let me turn to our schedule. I
7	think, with each passing day, it's probably
8	fair to look at the schedule we proposed and
9	say "Boy, this schedule is going to be harder
10	and harder to implement." I understand that.
11	I don't you know, I wouldn't dispute that.
12	But what I would say, where I would end is
13	where I started. Which is, the Committee has
14	put a temporary schedule in place. It's got us
15	going on the discovery process. We have
16	already received discovery requests from
17	Counsel for the Public. We got a set of
18	discovery requests yesterday from one of the
19	intervenor groups. We are working hard on it.
20	We are going to work hard starting all weekend
21	as we get a new round of requests.
22	Let's keep moving forward with the
23	process you've put in place. If you think it's
24	appropriate at this point to put some

1 additional milestones in place that keep us moving forward, then I think you should do 2 3 that. But I think that it is absolutely premature, and I sincerely question whether you 4 5 even have the authority at this point to say "Out with the whole schedule. Let's pick a 6 7 time next summer or the end of next year where we'll get to these hearings, and let's just go 8 9 with that." I don't think it's an appropriate 10 way to do it. And I'm really not certain that 11 you have the authority to do it. 12 I would be happy to take any 13 questions. 14 CHAIRMAN HONIGBERG: All right. Who 15 has questions for Attorney Needleman? 16 [No verbal response.] 17 CHAIRMAN HONIGBERG: I do. I want to 18 talk about the "temporary" -- the word "temporary" in that suspension provision. 19 Ιf 20 the Legislature had drafted the statute that 21 you outlined, wouldn't the Committee be 22 permitted to suspend a project permanently? 23 Isn't "temporary" there to be the opposite of 24 "permanent"? That you can suspend for a time, {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 but you can't spend forever? MR. NEEDLEMAN: No. I don't think so 2 3 at all. Because that would be inconsistent 4 with the totality of the statute. Ultimately, 5 you have an obligation to review an application 6 that's been provided and to make some sort of 7 decision about it. And I think all this provision is saying is, "if you can't meet 8 9 those timelines, and it's in the public 10 interest to do so, you're allowed to 11 temporarily extend some of those timelines." Ι 12 don't think it's a back door saying that "you don't have to decide". 13 14 CHAIRMAN HONIGBERG: No, clearly, it's not. But, if you didn't have the word 15 16 "temporary", wouldn't that be the argument? 17 That this one -- "this one isn't viable, we 18 should suspend it indefinitely"? MR. NEEDLEMAN: No. Well, I think I 19 20 think somebody could make that argument. I 21 don't think it would be credible when you read 22 the statute as a whole. And I don't have to 23 tell you that one of the Canons of Statutory 24 Construction is you have to read the statute as {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 a whole, you can't read pieces in isolation. CHAIRMAN HONIGBERG: Is it your view 2 that the use of the word singular of "frame" 3 limits the time frames or the time periods 4 5 specified in Section 7 that we can deal with? 6 MR. NEEDLEMAN: You know, I'll be 7 honest, that's a challenge. It's hard to read this whole provision and make clear sense of 8 9 it. I mean, the best I can do, when you talk 10 about the words "temporarily", "deliberations", 11 and "time frame", is to put it together in the 12 context of what you have previously done. You 13 moved the project through the process. You've 14 gotten as far as you can go. You're not going 15 to meet that final deadline that's in the 16 statute to issue a decision. And, so, you can 17 temporarily suspend that time frame and your 18 deliberative process in order to make a 19 decision. 20 CHAIRMAN HONIGBERG: Taking on 21

21 something Mr. Pappas said, and you've alluded 22 to the change, but not really responded to his 23 suggestion about why the change was made or the 24 effect of the change, to say that any time an {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

application is before us, that change from 1 "during deliberations", and it now says "at any 2 3 time". Isn't that hugely significant to our authority to do it? And wasn't the Legislature 4 5 telling us "craft a rational schedule, once you've seen what you've got"? 6 7 MR. NEEDLEMAN: I'm not sure I would read it that way. I'll confess that, when it 8 9 inserts the phrase "at any time", it certainly 10 makes this more challenging to understand, and 11 that's what I was saying a moment ago. I don't 12 think I could stand here and tell you "This is 13 clearcut. This is how you must read it." 14 That's not what I'm saying. What I'm saying 15 is, when I look at that, and then I look at the 16 rest of this, and I try to read this in 17 totality and make some sort of sense out of it 18 collectively, the best I can come up with, 19 given that they use "time frame", given that 20 they talk about "deliberations" and "temporarily", is that, even in the context of 21 22 using that other language, there is an inherent 23 limitation in this provision. It's not carte 24 blanche to just throw it all out.

1 CHAIRMAN HONIGBERG: And how would 2 you respond to Mr. Pappas's and I think 3 Ms. Manzelli's, and a few other people made the 4 point, that it would be better, we would have a 5 better process, if we were to plan out or give 6 more time right now and lay out a more rational 7 schedule? MR. NEEDLEMAN: I've never been 8 9 involved in a litigated case that I can think 10 of where regardless of what process you laid 11 out at the beginning stuck. And, so, I think 12 it's a fallacy to say "we can come up with a 13 schedule today, and that we can take comfort in 14 the fact that that will be the schedule and 15 we'll stick to it." 16 I think it's a far better approach to 17 do what I suggested. Which is to take this in 18 some small pieces for now, figure out what we 19 can do in the near term to drive this forward 20 as aggressively as we can, and do all we can to 21 try to meet these timetables. And, if the day comes where we decide we can't, so be it. 22 23 But I don't think we're at that day, 24 and I don't think we should cross that bridge {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2} right now.

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CHAIRMAN HONIGBERG: Do you have any response for Ms. Fillmore or the others who are concerned about their ability to move quickly and nimbly within the system that currently exists?

7 I'm sympathetic to MR. NEEDLEMAN: it. It's not the first time I've heard a 8 9 concern like that in these proceedings. I 10 don't -- I'm not disregarding it. We, as the 11 Applicant, have volunteered to do whatever we 12 can within reason to try to help with that. I 13 think we have in some circumstances.

14 But I think, again, I think it's the 15 obligation of every party in this proceeding, 16 notwithstanding whatever difficulties they may 17 encounter, to do all they can to try to push 18 this forward as aggressively as possible. And, 19 if we find out we truly can't, then, as I said, 20 we'll cross that bridge when we come to it. 21 CHAIRMAN HONIGBERG: All right. Who 22 else has questions for Attorney Needleman? 23 Commissioner Bailey. 24 You say we're "not at CMSR. BAILEY:

that day yet". How long did it take for the 1 2 Applicants to prepare the testimony that they 3 filed? MR. NEEDLEMAN: It's a hard question 4 5 to answer, because the nature of different 6 parts of the Application changed over time. 7 So, you know, for example, that, in August of 8 last year, we announced -- I think it was 9 August, we announced the new route with the 10 additional underground. And, you know, that 11 changed aspects of it. So, I could take it 12 perhaps piece-by-piece and try to recall. It 13 took some time. It was a lot of work. 14 CMSR. BAILEY: Six months? Maybe 15 more? 16 MR. NEEDLEMAN: I think that's 17 probably fair. 18 CMSR. BAILEY: Okay. And did you 19 hear Counsel for the Public say that their 20 experts needed "five to six months to get 21 testimony filed"? 22 MR. NEEDLEMAN: Yes. I heard that. 23 And let me take that point up for a minute. I 24 wasn't going to say anything about that, but, {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 since you raised it, I will. We have tried hard to work with 2 3 Counsel for the Public. And, I think, in many 4 respects, we have done a good job of that. We 5 have a good, cooperative relationship. We have not hidden the fact that we 6 7 were frustrated and concerned with the pace with which they sought and disclosed their 8 9 experts. And I understand it's a large task, 10 and I think that they probably did go about it 11 diligently. And we certainly appreciate their 12 effort to find people who they think are 13 competent and that can also do this work at 14 what they perceive to be a fair price. 15 That said, I really believe that it 16 could have been done faster. I mean, at a bear 17 minimum, certain experts could have been 18 identified, motions could have been put in 19 front of you, and we could have been doing this 20 in a serial way earlier. Now, that's water 21 under the bridge. I mean, there's not much 22 point in arguing about that at this point. But 23 I would disagree with their characterization at 24 least with that respect.

CMSR. BAILEY: 1 Okay. Well, whether 2 or not that be the case, in your schedule, you 3 suggest that their testimony be filed on 4 August 5th, and they just got information today 5 that their consultants are going to be -- their 6 motion to hire consultants will be granted. 7 So, take today as day one. I mean, what's the -- what is a reasonable amount of time to allow 8 9 them to prepare their case? 10 MR. NEEDLEMAN: I don't have the 11 schedule in fronts of me. I would say the 12 reasonable amount of time, our schedule has 13 sort of been eclipsed by events. And, so, what 14 I would do is, I would go back to whatever date 15 in our schedule contemplated the approval of 16 their experts, and I would say that's a 17 reasonable time. 18 And I would also say that I think 19 it's very important for the Committee to 20 consider exactly what sort of work these experts are going to be doing. We have a very 21 22 specific burden of proof under the statute that 23 we have to meet. We're the Applicant. And, if 24 we don't meet that burden of proof, we lose. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 They don't have that same burden of proof. And that doesn't mean they don't have a lot of work 2 3 to do. It doesn't mean that they don't have experts who have to do a fair bit. But they 4 5 don't have to do what we did, and they don't 6 have to do it in the manner that we did it. 7 And, so, I think trying to compare the amount of time it took us to put things 8 9 together that meet the completeness 10 requirements of this Committee, and that meet 11 the very detailed burden of proof under the 12 statute that we have to demonstrate, I think is 13 very different than what they have to do here. 14 And I think that has to be considered. 15 CMSR. BAILEY: Okay. And one final 16 area of questions. You suggest in your 17 schedule that technical sessions on witnesses 18 can be conducted, I think, twice in three days, 19 in three days. Is that --20 MR. NEEDLEMAN: I think --21 CMSR. BAILEY: I mean, I've been 22 involved in complicated cases with far fewer 23 witnesses than this that took more time than 24 that. So, --

1 MR. NEEDLEMAN: I think we phased I think we had several sets of 2 those. technical sessions. One set that was intended 3 to deal with their first round of discovery, 4 5 hoping that they would introduce experts sooner, and then a second set of technical 6 7 sessions that came later. 8 CHAIRMAN HONIGBERG: Right. But it's 9 a total of six days. 10 MR. NEEDLEMAN: I think it's longer than that in our schedule. 11 12 MR. WAY: No. 13 (Short pause.) 14 MR. WAY: Eight days. 15 MR. NEEDLEMAN: Yes, I think it was 16 eight or nine days. 17 CMSR. BAILEY: Okay. Eight or nine 18 davs. And that -- what is the last -- the last 19 one, which is for the Counsel for the Public 20 and the other witnesses. So, I was speaking 21 just about your witnesses. 22 MR. NEEDLEMAN: Right. 23 CMSR. BAILEY: So, you propose six 24 days just for your 30 -- how many?

1 Thirty-eight? 2 MR. NEEDLEMAN: Twenty-five 3 witnesses. CMSR. BAILEY: Twenty-five witnesses? 4 5 That seems like a short amount of time, for 25 6 witnesses. 7 MR. NEEDLEMAN: I understand why you would say that. 8 9 CMSR. BAILEY: So, your point that 10 got me thinking about all this was, you know, 11 "there's no reason to suspend now, let's keep 12 trying to go with the dates that we have", doesn't seem to me realistic. Because I think 13 14 that the dates that we have right now already don't -- we already can see that they 15 16 don't work. 17 MR. NEEDLEMAN: Well, again, I'm not 18 sure that's the case. Why don't we resolve the 19 issues today about discovery, get discovery completed on us. Set a realistic deadline for 20 21 others parties to provide their testimony to us 22 and set discovery deadlines there, and then see 23 where that takes us. 24 CMSR. BAILEY: Okay. Thank you.

1 CHAIRMAN HONIGBERG: Other questions 2 for Attorney Needleman? 3 Attorney Iacopino. 4 MR. IACOPINO: Mr. Needleman, am I 5 correct to understand that one part of your 6 argument regarding the statute is that the 7 Committee has to be in the deliberation phase in order to suspend? 8 9 MR. NEEDLEMAN: Well, I'm not quite 10 sure what "deliberations" could mean, if you 11 weren't interpreting the deliberation phase. 12 For example, I'm not quite sure how one could 13 interpret the discovery phase as 14 "deliberations". 15 So, again, the best that I can make 16 of that is that it was complicated we would be 17 getting near the end of the process. 18 MR. IACOPINO: But you did review the 19 prior cases where the Committee has, in fact, 20 suspended, correct? 21 MR. NEEDLEMAN: I can't say I 22 reviewed every one of those cases. But I 23 reviewed a good handful of them and cited them 24 in our motion.

1 MR. IACOPINO: But, in none of those 2 cases, except for maybe one, was the Committee 3 actually deliberating on the case, isn't that correct? 4 5 MR. NEEDLEMAN: Again, you were near 6 the end of the process. All the discovery --7 MR. IACOPINO: That's not my question. That's not my question. My question 8 9 was, was the Committee actually deliberating 10 when they suspended? Was the record closed and 11 were they deliberating? 12 MR. NEEDLEMAN: Oh, no. No. Ιf 13 that's how you're interpreting "deliberations", 14 no. 15 MR. IACOPINO: And can you tell me 16 why using the singular word "time frame", in 17 reference to Sections -- the singular term 18 "time frame" used in Section 14, referring back 19 to Section 7, why doesn't that reflect all of 20 the dates as a single time frame, being 150 21 days, 240 days, 365 days? Isn't that what a 22 time frame is? 23 MR. NEEDLEMAN: I think you could 24 read it that way. I don't think that's the {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 best way to read it. MR. IACOPINO: Thank you. 2 3 CHAIRMAN HONIGBERG: Are there any other questions for Attorney Needleman? 4 5 [No verbal response.] CHAIRMAN HONIGBERG: It would seem 6 7 Thank you. not. 8 MR. NEEDLEMAN: Thank you. CHAIRMAN HONIGBERG: Yes. I think 9 10 we're going to need to take a ten-minute break, 11 so the stenographer's fingers can cool off. 12 (Recess taken at 3:04 p.m. and 13 the hearing resumed at 3:23 14 p.m.) DELIBERATIONS 15 16 CHAIRMAN HONIGBERG: All right, We've heard both from the Parties and 17 folks. 18 Intervenors regarding the question about 19 suspending the time frame or time frames established under RSA 162-H:7. 20 21 Would anyone like to offer their 22 comments or make a motion? 23 (Short pause.) 24 CHAIRMAN HONIGBERG: Don't all speak

1 at once. Commissioner Bailey. 2 CMSR. BAILEY: Come on you guys, help 3 I don't see any way that we can get me out. 4 this done by the end of this year. And I think 5 that there are many important, very important 6 issues that we have to get through. And I 7 don't think that we would be doing justice to the process if we try to rush through as much 8 9 as we can and then get a whole bunch of motions 10 to suspend the schedule later that we all have 11 to get back together to discuss. 12 Every time we get a motion, we have 13 to get together to discuss it, unless it's 14 purely procedural and the Chairman can make the decision by himself. 15 16 So, I think -- I think that, in order 17 to fairly adjudicate all the issues, we should 18 suspend the time frame, but we should put a 19 limit on it, and I think it should be a 20 realistic limit that we stick to going forward. 21 So that, whatever happens in the future, if we 22 give people a good amount of time now, and also 23 keeping in mind the Applicant's desire to 24 actually build this project, and I think they

1 wanted to start it in the next construction 2 season, so, a year from now, I think we need to 3 keep that in mind. But I think we need to 4 suspend. That's my opinion. 5 CHAIRMAN HONIGBERG: Are there other 6 thoughts or comments? 7 DIR. WRIGHT: Yes. I'll make a couple of thoughts here. This issue of 8 9 suspending the time frame is something that 10 weighs pretty heavy on me. I've spent the last 11 28 years as a regulator at DES, and living with 12 time frames and meeting time frames, whether 13 they're legislative or administrative rules, 14 basically, it's what we do every day, it's 15 inherent that we meet those time frames. 16 Similar to what Commissioner Bailey 17 said, though, I do think in the public 18 interest. This is a unique case, I think, 19 given the complexity of the case, the size of the case, just the simple geographic nature of 20 21 the case. 22 And, also, similarly, I think, if we 23 do suspend the time frame at the end of the day 24 here, I think we really need to put a realistic {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 schedule in place, with something that is still 2 at a somewhat accelerated pace, and, certainly, 3 I don't think going out another year beyond what's envisioned in the statute is reasonable. 4 5 I think that's way outside the realm of what I 6 would consider to be reasonable. 7 CHAIRMAN HONIGBERG: Mr. Wright, what you've said causes me to ask a question of 8 9 Attorney Iacopino. You said something about 10 "putting a realistic schedule in place". 11 Attorney Iacopino, is it necessary that the 12 Subcommittee lay out the specifics of a 13 schedule? Or is it sufficient, legally, for 14 the Subcommittee to suspend and identify a new 15 end point, and then authorize the reluctant 16 Chair, working with Administrator and Counsel, 17 to develop a specific schedule? MR. IACOPINO: I do not believe that 18 19 it is necessary for the Committee, if they are 20 inclined to suspend the time frame, to then 21 provide a complete procedural schedule for the 22 parties. I think that is something that the 23 Committee -- Subcommittee, if it wishes, can 24 leave to the discretion of the Chair. Under

1 the statute, the Chair generally makes all of the procedural decisions, unless the 2 3 Subcommittee, in its discretion, chooses to make them. 4 5 So, that is something that could be 6 left to the Chair to decide. And, when I say 7 that, for the folks who aren't used to our procedures, as you know, you've seen a 8 9 temporary schedule in this case, where we talk 10 about things like data requests and responses 11 to data requests, technical sessions and things 12 like that. Those things don't need to be 13 addressed by the Subcommittee as a whole, 14 unless the Subcommittee, in its discretion, 15 chooses to do that. It can be delegated to the 16 Chair. 17 CHAIRMAN HONIGBERG: All right. 18 Thank you. Other thoughts or comments? 19 Mr. Way. 20 MR. WAY: I just also wanted to say 21 as well that I agree that this process has to 22 reasonable and achievable for all parties that 23 are involved with this. And I think we've 24 heard from several that it's just not a goal

1 that's easily met. 2 The question I would have is, and 3 I -- well, first off, I would say that I'm comfortable with the Chair then tackling the 4 date issue. And I'm wondering if we can wrap 5 that, if you'd be willing to amend your motion 6 7 to do that? Or do we have a separate motion? CMSR. BAILEY: I haven't made a 8 9 motion. 10 MR. WAY: You haven't made a motion. 11 But can we suspend and include the delegation 12 of that, of the date creation, in one motion? 13 MR. IACOPINO: Yes. I think you can 14 do that in one motion. But I also think that 15 it would be advisable to say what the temporary 16 time that you're suspending the deliberation 17 for -- the new time frame is for is, so that 18 you have a date that your Chairman can then 19 work back from to schedule things. 20 MR. WAY: Very good. 21 CHAIRMAN HONIGBERG: Other thoughts? 22 Comments? 23 Ms. Weathersby. MS. WEATHERSBY: First, I'd like to 24 {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 say that I think that it's fairly clear that suspension of the time frame is allowed by the 2 3 statute. And I do believe that it is in the 4 public's interest to suspend the time frame. 5 It's a complex and significant project. It's 6 going to affect many either way it's decided. 7 The number and the complexity of issues will require significant time, a large number of 8 9 parties, large number of witnesses, require a 10 lot of time to conduct discovery, brief issues, 11 etcetera. The case seems to be unprecedented 12 in recent memory. So, I would be in favor of suspending 13 14 the time frames. And I would think that the 15 Counsel for the Public's proposed scheduling 16 order, with the shorter time frame than the 17 Forest Society's, would be the better initial approach. 18 That has us starting the 19 deliberations and decision-making on June 26, 20 meaning that we'll go through the summer. And, 21 given holidays, etcetera, vacation schedules, 22 it seems as though a September 30, 2017 23 deadline might be achievable. 24 I'm just throwing that out there for

1	a discussion. And, if that with that date,
2	or whatever date we decide, we could vote on,
3	and then authorize the Chairperson to develop a
4	procedural schedule counting backwards from
5	there.
6	CHAIRMAN HONIGBERG: Other thoughts?
7	Comments?
8	MS. WHITAKER: I actually have a
9	question. So, if we suspend our end of the
10	time frame, do the time frames for the state
11	agencies also change? I think that was
12	mentioned a couple times, but I'm still
13	confused about that.
14	MR. IACOPINO: I believe that that's
15	one of the dates that the Chair could
16	rearrange, assuming that the time frames have
17	been suspended.
18	MS. WHITAKER: Okay.
19	CHAIRMAN HONIGBERG: Would it be
20	necessary, Attorney Iacopino, for the action by
21	the Subcommittee to specify that that's part of
22	what it wants the Chair to do? Because, if it
23	is within the statute, as I think it probably
24	is, given what I think is a better reading of
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1 the statute, it does appear perhaps to be 2 something that is -- that the Subcommittee has 3 to do. 4 MR. IACOPINO: It's probably the 5 better course for the Subcommittee to do that 6 and to actually take a vote to do that. But, 7 you know, the issue, the legal issue revolves around the word "time frame", and whether it 8 9 references just the end date or whether it 10 references the total time frames, starting with 11 the acceptance of the Application, going 12 through all of the other times listed in 13 Section 7 in the statute. 14 I'm comfortable that, in my 15 interpretation of it, that it refers back to 16 the statute as a whole, and to no individual 17 section of the statute. So, even if you did 18 just make a generic suspension of the time 19 frame, it would be suspending the 150-day and 20 240-day times as well. 21 CHAIRMAN HONIGBERG: Other thoughts 22 or comments? Does someone want to make a 23 motion? 24 CMSR. BAILEY: I have a question. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 DIR. WRIGHT: Yes. CHAIRMAN HONIGBERG: Commissioner 2 3 Bailey, then Mr. Wright. 4 CMSR. BAILEY: So, the 150-day time 5 date has already passed, I believe. MR. OLDENBURG: Yes. 6 7 CMSR. BAILEY: And I don't know about DES, but they didn't ask for an extension. 8 9 And, so, I'm wondering if we should give the 10 Chair authority to extend those deadlines, if 11 the state agencies ask for those time frames to 12 be suspended, or, you know, and within reason, 13 obviously. Maybe, if you get such a request, 14 to follow the cadence that Ms. Manzelli 15 articulated. Otherwise, maybe they can get the 16 work done in the time that the statute 17 contemplated, and then the parties will have that information available and we will have 18 that information available. 19 20 So, I'm willing to give the Chair 21 discretion to extend those time frames, if the 22 agencies ask for them to be extended. I don't 23 know if we can do that. 24 I suppose there's a MR. IACOPINO: {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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o that.

1 way a motion could be crafted to do that. 2 DIR. WRIGHT: I guess, in my mind, 3 what I'm still just trying to figure out is how long are we actually extending the deadline to 4 5 at this point. I think that's the question we 6 really need to answer. Am I wrong? 7 CHAIRMAN HONIGBERG: Well, that's one question. And, I think, if answered in the 8 9 affirmative with a particular date, it does 10 lead to the second question. 11 DIR. WRIGHT: Okay. 12 CHAIRMAN HONIGBERG: What about 13 those, the agency deadlines that are also 14 contained in Section 7 of RSA 162-H? 15 I'm all in favor of getting an answer 16 to the first question, though. 17 DIR. WRIGHT: Okay. 18 CHAIRMAN HONIGBERG: Should we 19 suspend and, if so, to what date? 20 Ms. Weathersby has suggested September 30 of 21 2017 as the new end point. 22 Mr. Way. 23 MR. WAY: I'll make a motion. Ι 24 would make a motion that the current time frame {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 be suspended with a new end date established as September 30th, 2017. And, then, further 2 3 request the Chair to create a new time 4 structure, including new time frames for agency 5 response, as requested -- if so requested by 6 state agencies. 7 CHAIRMAN HONIGBERG: Is there a second for that motion? 8 MS. WHITAKER: I'll second. 9 10 CHAIRMAN HONIGBERG: Any discussion 11 of Mr. Way's motion? 12 DIR. WRIGHT: I guess, Mr. Chairman, 13 my question would be, is that too far out into 14 the future? Does the deadline -- could the 15 deadline be shorter than that? Could it be 16 more in lines with something in between what 17 the Applicant had suggested, which was December 18 of 2016, and what Counsel for the Public had 19 suggested, which was I think June of 2017. I 20 didn't know -- I wasn't quite prepared to go as 21 far out as November '17, but --22 CMSR. BAILEY: September. 23 DIR. WRIGHT: September. 24 CHAIRMAN HONIGBERG: Well, the

1 September date is actually -- is Counsel for the Public's end date, when you look at what 2 3 they propose for the beginning of deliberations at the end of June. 4 5 DIR. WRIGHT: Okay. 6 CHAIRMAN HONIGBERG: And I think we 7 all recognize I think the Applicant's proposed schedule and the Society's proposed schedule 8 each contain multiple months for deliberations 9 10 and preparation of a final order. And I think, 11 when asked, I think Counsel for the Public 12 confirmed that. So, when you add that time to Counsel 13 14 for the Public's proposed schedule, you do get 15 to the early fall. 16 Commissioner Bailey. 17 CMSR. BAILEY: I have the same 18 concerns as Mr. Wright. And maybe we can look 19 at Counsel for the Public's proposed schedule. 20 For instance, the second -- second round of 21 data requests from the Counsel for the Public 22 and Intervenors proposed in the schedule isn't 23 until July 1st, and we're at May 15th. So, you 24 know, I'm wondering if we could move

1 September 30th up a few months. And I know 2 we'd have to amend the motion. But, you know, 3 to keep -- to keep some emphasis on the fact 4 that we're trying to balance here, you know, 5 we're trying to give people the opportunity to 6 meaningfully participate, and ourselves time to 7 fully consider and deliberate appropriately, but also to give some balance to the 8 9 Applicant's schedule -- requested schedule. 10 CHAIRMAN HONIGBERG: Other thoughts 11 or comments? Go ahead. 12 I was just going to -- I MR. WAY: 13 mean, it doesn't sound like we have a real 14 basis for an end date. But, if it would make 15 sense, I could amend my motion to say "August". 16 But, I mean, we're accepting that there's 17 somewhat -- it's somewhat of an arbitrary date 18 at this point, but, you know, it does set a 19 little bit more of an aggressive schedule. 20 But, in terms of September, I think we -- we 21 put that out there. But, in terms of the 22 Counsel's projected schedule, that has us at, I 23 think, September, or maybe August, September. 24 CMSR. BAILEY: End of September.

1 MR. WAY: End of September. The Society had us, I believe, at November. 2 3 CMSR. BAILEY: Yes. But I think the 4 Society's schedule had a lot of -- a lot of 5 extra time. 6 MR. WAY: I agree. And that's why, if it would be helpful, we could back it up a 7 little bit. 8 9 CMSR. BAILEY: Maybe by the end of 10 July? 11 [Audience interruption.] 12 CMSR. BAILEY: That's more than a year from now. 13 14 CHAIRMAN HONIGBERG: Other thoughts 15 or comments? 16 MS. WEATHERSBY: Mr. Chairman? 17 CHAIRMAN HONIGBERG: Yes. 18 MS. WEATHERSBY: Why I had thrown out 19 the September 30 date, just recognizing that we 20 may not want to all be in hearings the complete 21 months of July and August, that there may be 22 personal matters that people might want to tend 23 to, like family vacations. And maybe there is 24 a way to tighten it, so that it's done by

1	June 30, or else we are going to go through the
2	summer. And I would recommend that people have
3	a chance to take a little break in between.
4	The September date may be more realistic.
5	CHAIRMAN HONIGBERG: My own opinion
6	on that is that well, let me preface this by
7	saying, I come from the same lawyer background
8	as a number of the other lawyers in the room,
9	Mr. Pappas, Mr. Needleman, and Ms. Manzelli,
10	and Mr. Roth, of litigation, that always
11	slides. And schedules that are set get broken
12	all the time. And it's frustrating for those
13	who want to get things completed and bring
14	cases to resolution.
15	That said, it is equally frustrating
16	when an unrealistic schedule is set. And I
17	agree with the folks up here that this that
18	trying to get this done by the end of 2016 is
19	just not realistic. And I think, given the
20	realities of what needs to be done, mid next
21	year is the right time to try to resolve this.
22	Now, once we get to mid 2017, if
23	we're done with hearings in June, and are
24	deliberating and trying to get an order issued,
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1 September 30th is actually probably the right date. If we get to hearings on the merits next 2 3 spring, we're probably looking at 30 hearing days or so over an eight or nine week period. 4 5 That's just what -- that's what's going to have to happen. So, there's going to have to be 6 7 other things that happen during those eight or nine weeks. There's going to have to be other 8 things happening during the period of 9 10 deliberations and preparation of the order. Ι 11 think that the September 30th date is a more 12 realistic one, and one that we are much more 13 likely not to have to move again. 14 I wouldn't -- and I wouldn't -- I 15 mean I might support an earlier date, but I 16 don't -- I think the September 30th date is 17 probably correct. I'd be prepared, I'm 18 probably going to vote in favor of the motion 19 as it is, I want to add a couple of thoughts. 20 I agree with what Ms. Weathersby said 21 about the reading of the statute. I would 22 recognize the charge in Section 1 of RSA 162-H, 23 to "avoid undue delays", but the word "undue" 24 is in there for a reason. "Undue" is ones that

1 are not necessary. And the scope of this project, the word "unprecedented" gets thrown 2 3 around a lot. You know, maybe there is, maybe Seabrook -- maybe Seabrook Station is a 4 5 precedent for this. But Seabrook Station, even 6 as controversial and as large as it was, was in 7 one place. It generated opposition from all over, but it was only in one place. This is --8 9 this goes up and down the center of the state, 10 and has triggered the activity and 11 participation of folks all along the line. 12 I'm sympathetic to the concerns 13 raised by Ms. Fillmore and others. But I'm not 14 that sympathetic. Because, ultimately, in 15 order to participate meaningfully in one of 16 these projects or one of these proceedings, it 17 requires some real serious time commitment, and 18 compromising on what you would otherwise like 19 And that's true for us, it's true for to do. 20 everyone involved in this. So, people are going to have to work 21 hard going forward. Whether the deadline is 22 23 the end of this year or the deadline is the end 24 of next year, or somewhere in between, there's

1	a lot of work that going to need to get done.
2	So, my intention is to vote in favor
3	of Mr. Way's motion, with September 30th as the
4	date, although I could easily be convinced that
5	it should be a date earlier.
6	Other thoughts or comments?
7	[No verbal response.]
8	CHAIRMAN HONIGBERG: I sense you're
9	ready for the question. All in favor of
10	Mr. Way's motion, please say "aye"?
11	[Multiple members indicating
12	"aye".]
13	CHAIRMAN HONIGBERG: Are there any
14	opposed?
15	[No verbal response.]
16	CHAIRMAN HONIGBERG: All right. The
17	ayes have it.
18	Now, that leaves the question,
19	Mr. Iacopino, the temporary scheduling order,
20	is what we've just done affect the temporary
21	scheduling order in any way? I will say I
22	think the answer to that is "no".
23	MR. IACOPINO: No, it doesn't.
24	CHAIRMAN HONIGBERG: So, I think that
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1 order stays in the effect, unless -- oh, yes, 2 Ms. Manzelli? 3 MS. MANZELLI: Thank you, Mr. Chairman. 4 I'd like to be recognized for a 5 moment to make an oral request to extend the 6 deadline for data requests. May I do that? 7 CHAIRMAN HONIGBERG: You're already there. Go for it. 8 9 MS. MANZELLI: All right. So, as the 10 Subcommittee may know, the group of 11 intervenors -- one group of intervenors has a 12 deadline of tomorrow to propound data requests. 13 Many of the parties have been working 14 diligently, we could meet that deadline. But, 15 if we do, we will waste several data requests. 16 Because the Department of Environmental 17 Services' letter that came just this morning, 18 which many of us have not had a chance to read 19 yet, would make -- would obviate many of the 20 data requests we were planning to make. So, we 21 would like an additional few days to cull 22 through our data requests, remove the ones that 23 would be duplicative of the information the 24 Department of Environmental Services already

1 asked for. And, therefore, I'm making an oral 2 3 motion to request the Forest Society, and 4 everybody else probably would make the same 5 request, to extend for one week. So, from 6 tomorrow through to the next Friday. 7 I did seek the Applicant's assent, and they were not able to provide assent on 8 9 that motion. Thank you. 10 CHAIRMAN HONIGBERG: Would I be 11 correct that virtually everyone would support 12 Ms. Manzelli's request? If you would, by a 13 show of hands, the intervenors and other 14 parties who would support that request? 15 (Show of hands.) 16 CHAIRMAN HONIGBERG: All right. 17 Mr. Needleman, would you like to respond? Let 18 the record show that everybody raised their 19 hand, except for the Applicants. So, on 20 behalf, Mr. App -- Mr. Needleman, sorry. Sorry. Mr. Needleman, your response. 21 22 MR. NEEDLEMAN: I'm getting 23 accustomed to that. 24 Obviously, we're opposed to the

1 motion. Let me start by saying, again, what I said before. There's nothing unexpected. 2 The 3 information that they have requested may not 4 have been available to people in this room, but 5 everybody knew that that was the deadline for 6 DES to provide their letter, and they met that 7 deadline. And, if people wanted additional time, they should have come to the Committee a 8 9 long time ago knowing that that was going to 10 happen, and they didn't. And I think now, at 11 the eleventh hour, to take another week and 12 slip in the discovery, frankly makes no sense 13 to us. And, at the very -- what I'm concerned 14 about is, every time we have an event that 15 gives rise to somebody saying "well, we should 16 be allowed to see this before we serve this 17 discovery", "we should be allowed to see this 18 person going before we serve discovery", we're going to keep slipping. It's the thing that I 19 20 talked about before and I was concerned about. 21 At the very least, if the Committee 22 is inclined to entertain this, then I would 23 urge you, Mr. Chairman, and the Committee to 24 take careful note of the admonition that you

just gave a moment ago, which is "this going to require some hard work". Let's get these requests on Monday. You know, let's not lose another week.

5 CHAIRMAN HONIGBERG: Ms. Manzelli, I 6 know you want to respond. But one of the 7 questions I'm going to ask you is, what would be wrong with serving what you have prepared, 8 9 and letting Mr. Needleman know in a week "I'm 10 withdrawing Data Requests 17 through 35, in 11 light of the information that's been provided 12 to me"?

Thank you, Mr. 13 MS. MANZELLI: 14 Chairman. I hadn't thought about that 15 possibility. Certainly, it's your discretion 16 to make that order. I think it would be more 17 efficient to allow a mere few business days to 18 get one clean set of data requests, rather than 19 having 20 different parties propound 20 20 different sets of data requests, and then 21 having 20 different sets of withdrawals of 22 questions. 23 It seems to me cleaner to just do it

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once and do it right. But, you know, we're at

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your discretion, and I appreciate that. CHAIRMAN HONIGBERG: There was something else I think you wanted to say, MS. MANZELLI: I understand that the Applicants and several others were copied on the Department of Environmental Services at the time that it came out, which I understand was Monday. But that letter was not available to me, and I don't think it was available to most of the people in this room until this morning. So, had we had it on Monday, we would have had about a week to do this process that

13 14 I'm talking about, but we didn't. We just got 15 it this morning. So, it's certainly unfair to 16 expect us to have absorbed this 20 to 30 page 17 document before tomorrow or by tomorrow. Thank 18 you. 19 MR. NEEDLEMAN: Mr. Chair?

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though.

20 CHAIRMAN HONIGBERG: Yes. 21 MR. NEEDLEMAN: I'm certainly not 22 suggesting they should have absorbed it. 23 That's not what I meant. I think it's 24 important for the Committee to understand, or,

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if they do understand, to have in mind, that in 1 most other dockets that I can think of, these 2 3 types of requests from the agencies come either during or after discovery is complete. And, 4 5 so, there's nothing particularly special about 6 these agency requests coming out now that 7 should somehow alter discovery here. CHAIRMAN HONIGBERG: Yes, ma'am. 8 9 MS. CRANE: My name is Charlotte 10 I have not appeared in this forum Crane. 11 before. 12 CHAIRMAN HONIGBERG: Then, I'm going 13 to stop you right there. Where are you from? 14 MS. CRANE: I am part of the Southern 15 Non-Abutters Intervenor Group. I own property 16 in Bridgewater, with a Plymouth address. 17 CHAIRMAN HONIGBERG: Is there a 18 spokesperson designated for that group? 19 MS. CRANE: I -- to the extent it was 20 necessary for today, I believe that I was. 21 CHAIRMAN HONIGBERG: Okay. You may 22 proceed. 23 MS. CRANE: I would just like to 24 point out that, although my intervenor group's

1 data requests are not due until Tuesday, one of 2 the -- or, is that the right date? I think so. 3 Or Monday? Yes. Anyway, whatever the 23rd is. 4 One of the things that seemed appropriate to 5 me, as an intervenor compiling useful data 6 requests, would be identifying those places 7 where the materials that have already been filed by the Applicant overlook some of the 8 9 things that I, as an affected landowner, my 10 land is along the Pemi, don't think are 11 adequately presented in what was already filed. 12 If the information that the agencies 13 are now asking for will satisfy me, if 14 answered in good faith, then I don't have to 15 answer [ask?] those data requests. And I would 16 think that that would be true for many of the 17 groups whose data requests were due tomorrow. 18 And I find it baffling that we wouldn't want to make all of our data requests 19 20 as rational and as organized as we possibly 21 could. And this new information is not new 22 information, it's new requests that don't need 23 to be made. Thank you. 24 CHAIRMAN HONIGBERG: Ms. Birchard.

1 MS. BIRCHARD: Mr. Chairman, I 2 apologize if I'm confused as to any of the 3 details of the discovery time frames. But I 4 wonder if this might not be an appropriate time 5 to discuss some of the motions that are pending 6 to request two sets of discovery, as opposed to 7 Because, if the parties were allowed two one? sets, that might resolve some of the issues 8 9 arising from concern about this late 10 information that we've received. 11 CHAIRMAN HONIGBERG: I sense that 12 there's some -- this is a completely -- this is 13 an unrelated issue to that. It may well be 14 appropriate to discuss multiple rounds, but I 15 don't think in this context it is. 16 MS. BIRCHARD: The reason it rang a 17 bell in my brain was because you were 18 discussing withdrawing, you know, asking 19 discovery requests and then withdrawing them. 20 We would avoid perhaps that withdrawal process. 21 There might be some potential to avoid that by 22 simply cutting out all those questions, and not 23 having to take the time to compare them to what 24 DES has already requested. So, if you cut out

1 the entire tranche of questions that could 2 overlap with DES, and then have the opportunity 3 to ask those questions later, it will take less time to process that original data request. 4 5 That being said, we're talking about a deadline 6 of tomorrow. This is not, you know, --7 CHAIRMAN HONIGBERG: You're always going to be fighting against new information. 8 9 I mean, everyone of you is always going to be 10 thinking "gee, I wish I had X" or "I wish I had 11 it last week when I did what I did". 12 If we are going to try and 13 micromanage every deadline based on something 14 that just happened, we're always going to be, I don't know, chasing our tails. We're always 15 16 going to be wrong if we try and do that. 17 MS. BIRCHARD: I defer to your 18 discretion on this matter. However, I would, 19 you know, recommend that we try and dispatch as 20 many issues as possible, in as a sensible 21 manner as possible now, rather than having 22 these loose ends hanging around that will 23 affect our further decisions. 24 And that would also include, for

example, the motion that our grouping has filed 1 as regards the potential for some additional 2 3 discovery requests. Thank you. CHAIRMAN HONIGBERG: Mr. Roth. 4 5 MR. ROTH: I was considering saying 6 something. But I was advised by Mr. Pappas to 7 hold my tongue. (Laughter.) 8 CMSR. BAILEY: I think the 9 10 Applicants' proposed schedule contemplates a 11 second round of discovery. And I think what 12 Ms. --CHAIRMAN HONIGBERG: Ms. Birchard. 13 14 CMSR. BAILEY: -- Birchard was 15 suggesting is, if she knew there was going to 16 be a second round or not, then she could ask 17 data requests tomorrow and keep within the 18 schedule. 19 CHAIRMAN HONIGBERG: Mr. Iacopino, is 20 it necessary for the full Subcommittee to rule 21 on Ms. Manzelli's motion or is this something 22 that the Presiding Officer can do? 23 MR. IACOPINO: It's only necessary if 24 the full Subcommittee believes they want to {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 exercise their discretion to do that. But you 2 are authorized, under Section 4 of the statute, 3 to rule on procedural motions, such as the one made by Ms. Manzelli, as Chairman. 4 5 CHAIRMAN HONIGBERG: What is the desire of the Subcommittee? Does the 6 7 Subcommittee want to rule on Ms. Manzelli's motion? And, if so, we're probably going to 8 9 need to do it soon. If not, you can say it 10 will be dealt with by the Chair probably 11 tomorrow. 12 CMSR. BAILEY: I think, Mr. Chairman, 13 if you can deal with it by tomorrow, that would 14 be adequate. I think the concern is they need 15 to know today or tomorrow in order to know what 16 to do. 17 CHAIRMAN HONIGBERG: We're going to 18 take a five-minute break. 19 (Recess taken at 3:57 p.m. and 20 the hearing resumed at 4:03 21 p.m.) 22 CHAIRMAN HONIGBERG: All right. 23 We're going to go back on the record. 24 Mr. Needleman.

1 MR. NEEDLEMAN: Thank you. We talked at the break. And, in light of the Committee's 2 3 decision about the broader schedule, we want to make a proposal about dealing with these 4 5 short-term discovery issues. The Committee's current order has a 6 7 group of intervenors who are required to file their discovery tomorrow, May 20th. We would 8 9 propose extending that deadline to Tuesday, May 10 31st. There is then a group of intervenors who 11 has discovery due on this coming Monday, May 12 We would propose extending their 23rd. 13 deadline to Tuesday, June 7th. And, then, the 14 last deadline would be the Counsel for the 15 Public's expert discovery, which we would 16 propose being Tuesday, June 14th. 17 CHAIRMAN HONIGBERG: Thank you, 18 Mr. Needleman. Ms. Manzelli, I am guessing 19 that that is a delightful proposal in your 20 view? 21 MS. MANZELLI: Yes. For the record, 22 on behalf of the Forest Society, we are 23 delighted with that proposal. Thank you. 24 CHAIRMAN HONIGBERG: Can I get a show

1	of hands from folks? My expectation is a lot
2	of hands are going to go up, that that's a good
3	proposal for folks?
4	(Show of hands.)
5	CHAIRMAN HONIGBERG: All right.
6	MR. ROTH: Mr. Chairman, it is, from
7	our perspective, everything, except the part
8	that pertains to us, is acceptable.
9	CHAIRMAN HONIGBERG: Tell me about
10	the part that pertains to you.
11	MR. ROTH: The part that pertains to
12	us was that we would have our expert-based data
13	requests by June 14. We had suggested in our
14	papers that it be 30 days from the date by
15	which the Committee enters the order
16	authorizing me to engage those people, which
17	would be basically 30 days from, I assume,
18	today or tomorrow.
19	CHAIRMAN HONIGBERG: I don't believe
20	it's necessary for us to deal with that right
21	this second. So, I think we're not going to.
22	But I understand what you're saying.
23	MR. ROTH: That's fine. But, in
24	terms of the proposal that was just offered by
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1 the Applicants, --CHAIRMAN HONIGBERG: Understood. 2 3 MR. ROTH: -- the first two pieces 4 are okay, the last one is not. 5 CHAIRMAN HONIGBERG: Okay. So, would 6 the Subcommittee like to make a motion? Or, 7 I'm sorry, Mr. Iacopino, did you have something? 8 9 MR. IACOPINO: I just want to say 10 that you received notice today that your 11 motions are granted. So, 30 days from today is 12 like two or three days after the 14th, isn't 13 it? 14 MR. ROTH: June 20th. 15 MR. IACOPINO: Does the six days 16 really make that much of a difference to you? 17 MR. ROTH: It could. I'm going to be 18 on vacation next week. So, that's part of it. 19 CHAIRMAN HONIGBERG: You've got two 20 other lawyers sitting next to you. 21 So, setting aside the date related to 22 Public Counsel, would someone on the Committee 23 like to make a motion to amend the current 24 temporary procedural schedule as proposed by {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1	Mr. Needleman, with the first two dates for the
2	folks who have data responses due tomorrow and
3	Tuesday, I believe?
4	CMSR. BAILEY: So moved.
5	CHAIRMAN HONIGBERG: Is there a
6	second?
7	MR. WAY: Second.
8	CHAIRMAN HONIGBERG: Any further
9	discussion?
10	[No verbal response.]
11	CHAIRMAN HONIGBERG: Seeing none, all
12	in favor say "aye"?
13	[Multiple members indicating
14	"aye".]
15	CHAIRMAN HONIGBERG: Any opposed?
16	[No verbal response.]
17	CHAIRMAN HONIGBERG: All right. The
18	ayes have it.
19	Mr. Iacopino, there are other pending
20	motions related to the numbers of data
21	requests. I believe the Applicant has
22	responded to the one that was filed by the
23	by Ms. Birchard's group. There is also one
24	that I think was filed within the last 24 hours
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1 from the Deerfield Group, but I don't think the 2 Applicant has responded to that one yet. 3 MR. IACOPINO: That's correct. There was a motion filed to be permitted to ask an 4 5 additional 42 questions by I forget which 6 Deerfield grouping it was, I believe it's 7 abutters. CHAIRMAN HONIGBERG: I think there is 8 just one Deerfield group, isn't there? 9 10 MR. IACOPINO: I don't know. I'll 11 have to pull out my sheet. But, yes, there is 12 that one motion pending to ask 42 additional 13 questions. 14 And, then, the only other motion is, there was a motion filed by the Power 15 16 Generators, but I'm not sure that's only about 17 the number of things they were looking for more 18 time in terms of, and, actually, for an 19 entirely different date with regard to their 20 data requests. 21 CHAIRMAN HONIGBERG: And I don't 22 think the Applicants have responded to that 23 either. 24 MR. IACOPINO: I haven't seen it.

1 CHAIRMAN HONIGBERG: Someone over 2 here wanted to speak. Ma'am? 3 MS. CRANE: There are Deerfield residents in the Southern Non-Abutters 4 5 Intervenor Group, which I am representing in 6 this meeting. 7 MR. NEEDLEMAN: Mr. Chair? 8 CHAIRMAN HONIGBERG: The only one 9 that is queued up for a decision, really, I 10 think is the one from -- that was filed by CLF 11 and AMC and the other two groups that are --12 the other two organizations that asked to 13 increase -- an increase in their number of data 14 requests to 100. And I believe that the 15 Applicants' response was that they would agree 16 to 80. 17 Does anyone want to discuss that, 18 take that up, or do you want to have the Chair 19 rule on that when he can get to it? 20 CMSR. BAILEY: Can the Chair get to 21 it right now? 22 (Laughter.) 23 CHAIRMAN HONIGBERG: Mr. Needleman, 24 refresh my memory. Why 80? Why not 100? {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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1 MR. NEEDLEMAN: Well, I think the better question is "why not 50?" We are trying 2 3 to compromise. And I don't think there is a party in this room that wouldn't come up and 4 5 make an argument that somehow they need more. 6 And, I think at this point, with something like 7 20 adverse parties, we're potentially looking at a thousand data requests. And, I think, if 8 we're talking about "unprecedented" things, 9 10 that is completely unprecedented in SEC 11 practice. And it may seem a little bit unfair 12 of us on a case-by-case basis to push back and 13 say "we don't think you're entitled to more". 14 But, collectively, if everybody gets a little 15 bit more, it's just going to add to what is 16 already I think a pretty substantial burden. 17 CHAIRMAN HONIGBERG: Ms. Birchard. Ι 18 know you want to say something, but I have a 19 question that you can address as you're saying 20 something. 21 What would be -- would it be a 22 problem for you to share with the Applicant, 23 and then, as part of your motion, identify the 24 questions that you want to ask, and that way we

1	would all know what it is you are looking for
2	that's on top of the 50? I mean, because, at
3	this point, it's pretty hypothetical for me,
4	because I don't know what it is you want to
5	know.
6	MS. BIRCHARD: Right.
7	CHAIRMAN HONIGBERG: And, so, deal
8	with that, but I'm sure there's something else
9	you want to say as well.
10	MS. BIRCHARD: Yes, Mr. Chair. I
11	guess, first my response would be that
12	normally, it's my understanding that the
13	Committee doesn't review or decide on the value
14	of discovery that is lodged by the parties in a
15	proceeding.
16	In any event, I don't have the
17	discovery questions in front of me to share
18	with you right now, and I apologize for that.
19	But I did want to, without repeating
20	anything that we've said in our earlier filing,
21	I wanted to briefly explain, as the members of
22	our intervenor grouping, we're entering into
23	the process of coordinating our data requests.
24	It quickly became clear to us that our areas of
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1 interest were divergent, and that the total 2 number of discovery requests would 3 substantially exceed 50. This is not entirely 4 a surprise, because we knew that our groups had 5 different interests at the outset. 6 But, in any event, we did discuss the 7 number with the Applicants. And, unfortunately, didn't come to a consensus. 8 Ι 9 understand that they are willing to go as high 10 as 80. With regard to the suggestion that no 11 party in this room would say that they don't 12 want more or that they, you know, wouldn't 13 stand up here and ask for more, I actually 14 don't see any other party in the room standing 15 up here and asking for more. And, I'm not sure 16 that any other party had, in fact, requested 17 more. 18 CHAIRMAN HONIGBERG: There are a 19 couple, but they haven't been responded to. 20 What I think would be helpful, not all of the 21 questions specifically, but you have made 22 representations in your papers and you've 23 repeated them here, that your group's interests 24 are divergent in some ways. And the way -- I {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 think it would be helpful for me, and if the Committee were to get involved, the Committee 2 3 to understand "Well, we want to ask 15 questions about X. Another member of the group 4 5 wants to ask 23 questions about Y." So, 6 there's some context to what's going on. Ι 7 mean, I'm aware that there's a member of your group who has a very different interest. And, 8 9 if they want to ask 50 questions on that one 10 topic, that will inform us as to what the --11 where the push-and-pull has to go. And, you 12 know, without that information, it's pretty 13 abstract. 14 And I'm very sympathetic to Mr. Needleman's point. There will inevitably 15 16 be requests that come over and over again if 17 these become routinely granted. There has got 18 to be some showing that it makes sense to do. 19 MS. BIRCHARD: Right. And, of 20 course, this is an exceptional proceeding. There -- to my knowledge, it is not standard 21 22 process that you have this number of parties 23 combined into, honestly, you know, 24 unprecedented groupings. It's not that there's {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 never been any grouping of parties before. But my understanding is that this is entirely 2 3 unprecedented, the scope of grouping here. And that we've agreed and compromised 4 5 to some extent on our own representation of our 6 interests in order to expedite this proceeding 7 and to increase the efficiency of this proceeding. 8 However, our interests still must be 9 10 preserved to some degree of meaningful, you 11 know, some meaningful level. And, --12 CHAIRMAN HONIGBERG: I don't 13 disagree, and I understand what you're saying. 14 And I am sympathetic to that. And I'm inclined 15 to agree with you. And I think the Company 16 already recognizes that it is appropriate to be 17 reasonable, and they have made a counteroffer 18 to you. 19 But, without understanding what it is 20 or at least the nature and the topics, and why 21 it is that that's not enough, it's just not 22 enough information, I think, for me to grant 23 the request. 24 You know, I haven't MS. BIRCHARD:

1 discussed with the members of our group 2 exactly, you know, what they would be willing 3 to divulge as to their discovery requests in 4 advance. But I can give you a sense, without 5 having them in front of me. That, you know, it 6 really goes back to what we've said all along, 7 which is that Conservation Law Foundation has an interest in, you know, we have a variety of 8 9 interests, but one of the things that 10 distinguishes us from the other groups in our 11 grouping, is that we are very interested in the 12 energy markets and the energy future of this 13 I do not believe that the other members state. 14 of our grouping share that interest to the 15 extent that CLF has it. 16 The Ammonoosuc Conservation Trust is 17 very locally concerned. It does not have the 18 broad interests of some of the other groups.

18 broad interests of some of the other groups. 19 It also doesn't have the same kinds of -- it is 20 more historic preservation oriented, in my 21 understanding. And, so, many of the questions 22 may be oriented, in fact, closer to the 23 historical preservation angle than the 24 environmental or conservation angle that might

be pursued by an organization like Conservation 1 Law Foundation. 2 3 In addition, you have the Appalachian Mountain Club. Their focus is on the enjoyment 4 5 of the environment by outdoor activity 6 participants, and, as such, I believe their 7 focus is more heavily on the visual elements of the project. Conservation Law Foundation may 8 9 also be concerned with that, but it is not our 10 top priority. 11 And, so, as I look at the portion of 12 data requests that might be allotted to my 13 group, I would not prioritize that over my 14 energy-related guestions. 15 That kind of gives you a sense of the 16 scope of the questions that we're dealing with. 17 We're talking about energy markets and 18 economics, the future of the state in the 19 energy realm. We're talking about, you know, 20 the views and the property values and the 21 mountains of this state. We're talking about a 22 very specific local area and its concerns. 23 And, then, we're also talking about Sierra 24 Club's concerns, which have another thrust

1	driven by their membership as a
2	membership-based organization.
3	CHAIRMAN HONIGBERG: All right. Does
4	any members of the Subcommittee have questions
5	for Mr. Needleman or Ms. Birchard on this
6	topic?
7	MR. NEEDLEMAN: May I just respond
8	briefly?
9	CHAIRMAN HONIGBERG: Sure.
10	MR. NEEDLEMAN: Just a couple of
11	points. First of all, I don't think that
12	anybody should lose sight of the fact that,
13	when we get through the data requests, that's
14	not the end of discovery. We are as we are
15	going to have technical sessions, and there's
16	going to be significant opportunity for all
17	these parties during those technical sessions
18	to pursue discovery as well. So, to the extent
19	they might not have been able to quite get all
20	their questions in that they want to ask at
21	this point, they're not foreclosed in this
22	proceeding.
23	Second of all, we would welcome the
24	opportunity to work with any of these parties
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1 in advance. We got some discovery from one 2 group before their deadline, and, frankly, we 3 appreciate that. It just gives us a little bit more time to deal with it. 4 5 If others want to do that, or they 6 want to work with us to try to deal with some 7 of these issues by showing us the questions they're talking about, we'll sit down and talk. 8 9 And, frankly, I do think the other 10 benefit of that is going to be that I am 11 certain there are going to be disputes between 12 the Applicant and these parties about how to 13 count the number of questions when you get to 14 We've already seen that a little bit. And 50. 15 we're going to try to be flexible, but only to 16 a limit. And, so, I think those sorts of 17 discussions beforehand will be beneficial in 18 that way as well. 19 CHAIRMAN HONIGBERG: Ms. Birchard, 20 you indicated something what you said about the 21 parties being "willing to disclose questions", 22 I think was the phrase, I don't exactly remember how you put it. But that seems like a 23 24 very odd position.

1 MS. BIRCHARD: I simply don't have them in front of me, which is the bottom line. 2 3 So, I apologize for that. But I don't have them in front of me to share with you. I have 4 5 tried to give you a sense of the different 6 focuses. And I would also emphasize that 7 there's no one group that's trying to hog all the questions, if that's, you know, a concern 8 9 that, you know, we're trying to ask 50 10 questions about one topic. We have tried to 11 allot them proportionally to each group. And, 12 yet, we are still running up against that top 13 number there. 14 CHAIRMAN HONIGBERG: I mean, I'm 15 inclined to tell you to work with the Applicant 16 on the questions that you and your group want 17 to ask, and see what can be crossed off. 18 Because, once you compare the list, there 19 actually is some overlap. What can be 20 eliminated, what you think somebody else might 21 be asking about. And seeing just how close the 22 two of you can get, before seeking a ruling 23 like this. 24 And, frankly, I would say to all of

1 you, and it's very common in litigation, that, especially talking about discovery in matters 2 3 like this, to have to go through a full 4 negotiation process to try to work out 5 differences before you bring them to the 6 decision-maker. 7 I'm not in any way suggesting that you didn't make an effort here, I just don't 8 know. But it sounds to me like there's another 9 10 discussion the two of you can have regarding 11 the questions that you want to ask, and what 12 the Applicant can do to accommodate the need 13 for additional questions. 14 And, then, if a ruling has to be 15 made, we'll make it, or I'll make it. But I 16 don't think I'm going to make it right now. 17 MS. BIRCHARD: Okay. I appreciate 18 that. Are we asking them to approve the 19 specific -- I mean, in terms of coordination, 20 we've already coordinated within our group. 21 What coordination are you recommending exactly? 22 CHAIRMAN HONIGBERG: We would want to 23 get answers to all of these questions. And, if 24 they -- they may not object. They may look at {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

1 the 100 questions and say "we can do that". 2 Or, they may look and say "No, this is just a 3 little bit too much. We won't agree to all of them." And, then, you come and seek help. 4 5 But I think if you -- I think there's 6 I'm not saying it will work. But a chance. 7 there's a chance that, if you have them take another run at Mr. Needleman and his group, you 8 might be able to find a place where you don't 9 10 need a ruling at all. 11 And, ultimately, if you do need a 12 ruling, it might be much narrower or much more 13 precise than 80, 100, 60, whatever. 14 MS. BIRCHARD: Thank you. I 15 apologize for taking your time on this matter. 16 CHAIRMAN HONIGBERG: No, don't 17 apologize. It's perfectly appropriate. 18 Mr. Iacopino, are there any other 19 motions that are queued up with responses from 20 those who have filed? 21 MR. IACOPINO: No. But I did have a 22 question for the Applicant on that Power 23 Generators' motion. Did you get that and have 24 you filed a response? I had not seen one.

1 MR. NEEDLEMAN: We got it, and we did 2 file one. If you look at our May 12th filing, 3 the caption of that motion is "Objection to various motions to reconsider", etcetera. And, 4 5 if you look at Paragraph -- the beginning of 6 Paragraph 7, on Page 3, you will see our 7 response to New England Power Generators. 8 MR. IACOPINO: Okay. You said "Paragraph 7"? 9 10 MR. NEEDLEMAN: Yes. 11 MR. IACOPINO: Thank you. 12 MR. NEEDLEMAN: I have a hard copy 13 here, if that would be easier? 14 CHAIRMAN HONIGBERG: Yes. We're not 15 going to rule on that right now. 16 Ms. Manzelli. 17 MS. MANZELLI: The Forest Society has 18 filed a motion to clarify the temporary 19 procedural order. I believe that the 20 Applicants have responded to that. So, I think 21 it's "queued up". Although, I understand that 22 the Chair has the ability to decide on his on, 23 and there may be plans to do that at a 24 different time.

1 CHAIRMAN HONIGBERG: That would be 2 correct. 3 MS. MANZELLI: Thank you. 4 CHAIRMAN HONIGBERG: All right. Ι 5 think, if there's nothing else we need to do 6 right now, we will adjourn. The Subcommittee 7 will be reconvening for a Public Comment Hearing at six o'clock. I will remind those 8 9 who plan on attending that the subject matter 10 of the public comment is the additional 11 information filed by the Applicant at the end 12 of February, and that's what we expect people 13 to be commenting on. 14 I know that there's another common 15 issue in both the PUC and historically at the 16 SEC about whether intervenors are also in a 17 position to provide public comment. 18 Intervenors have other ways to convey their 19 positions to the Subcommittee. I'm not going 20 to -- we're not going to issue an order 21 preventing intervenors from participating 22 tonight. But I would ask you, if you are 23 intervenors, to think long and hard about 24 whether you want to stand in front of people

1	and take the turns of people, make others wait
2	who are not, who do not have the status that
3	you have in this proceeding.
4	Yes, Ms. Menard.
5	MS. MENARD: Thank you, Mr. Chairman.
6	Just for a point of information. At the two
7	other hearings that I've attended and the
8	towns my fellow intervenors have attended,
9	before motions were decided by the Committee,
10	you had gone around and polled the various
11	groups. And, so, I wrongly assumed that,
12	before you were going to be making your
13	decision regarding the wetlands waivers, that
14	we were going to have an opportunity to weigh
15	in.
16	And, so, I understand that I was
17	incorrect that, you know, I'll take
18	responsibility for that. And, so, I'm
19	struggling with how what is the best venue
20	to present information that I feel very, very
21	strongly does impact our concerns about the
22	wetland waivers.
23	CHAIRMAN HONIGBERG: There's a very
24	specific there's a very specific answer
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1 regarding the wetlands waivers and all of the The notice before the Loon Mountain 2 waivers. 3 hearing specified that those who had made 4 written filings on the waivers were going to be 5 allowed to participate and provide oral argument, as it were, on the hearings. And 6 7 that all that we just did was continue the deliberations on a matter we had heard back 8 9 when we were at Loon. So, that's a very 10 specific answer to that. 11 When intervenors receive motions of 12 any sort, from any of the parties, they have a 13 right to respond in writing, and typically they 14 have, I think, ten days, right? 15 MR. IACOPINO: Yes. 16 CHAIRMAN HONIGBERG: Ten days under 17 our rules to respond. And the best way to 18 respond to a written request from another party 19 is to file a written response. Then, if there is an oral -- an 20 21 opportunity to argue orally to the Subcommittee, that those who have filed will be 22 23 invited to speak. That's generally how it 24 And, if you have chosen not to file a works.

1 written response, the assumption is that you 2 don't have a position. 3 MS. MENARD: Okay. Maybe --4 CHAIRMAN HONIGBERG: Because -- well, 5 let me finish, actually. Because the Committee is not obligated to hold hearings on motions. 6 7 There are certain things that may have to be heard orally, but virtually everything can be 8 decided on what lawyers call "on the papers". 9 10 When the motions and objections are filed, decision-makers can decide based on what's 11 12 filed. 13 So, if parties choose not to make 14 written filings, the assumption is they don't 15 have a position. 16 MS. MENARD: Okay. So, we missed the 17 opportunity to -- am I understanding correctly 18 that we had missed the opportunity to present 19 information, because that should have happened 20 back in Lincoln? 21 CHAIRMAN HONIGBERG: It should have 22 happened in a response to the motion --23 MS. MENARD: The motion. 24 CHAIRMAN HONIGBERG: -- seeking the

1	waiver.
2	MS. MENARD: Okay. Thank you.
3	CHAIRMAN HONIGBERG: Uh-huh. All
4	right. Yes?
5	MS. BRADBURY: Actually, I did file
6	the objection to the request for the waivers on
7	the 7th for the Deerfield people.
8	CHAIRMAN HONIGBERG: And were you
9	did you have an opportunity to speak in
10	Lincoln?
11	MS. BRADBURY: No. Not on the
12	waiver. I didn't think that was the where
13	we would I thought that was going to be
14	decided here, on the waivers. I mean, that's
15	what I thought was happening, because we I
16	stayed till the end of that meeting oh, no,
17	because I had to leave at six o'clock. But
18	Ms. Menard stayed, and Ms. Menard has the maps
19	that we've copied. But I did I'm on there,
20	if you look at the April 7th date on the
21	docket, you'll see that I concurred with the
22	Forest Society request and also on the waivers.
23	CHAIRMAN HONIGBERG: Did you file a
24	document that said anything other than "I
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1	concur"?
2	MS. BRADBURY: I don't recall it now.
3	CHAIRMAN HONIGBERG: I don't think
4	you did.
5	MS. BRADBURY: Okay. Well, I'd have
6	to go
7	CHAIRMAN HONIGBERG: Here's the
8	general rule, folks. If you want to respond to
9	what someone has asked for, file something. I
10	mean, that's how you get on the that's how
11	you get your position on the record.
12	MS. BRADBURY: Okay. Well,
13	CHAIRMAN HONIGBERG: And I gather you
14	did. You said you "concurred" in what someone
15	else said.
16	MS. BRADBURY: Well, yes, it was
17	yes, with the request for the waivers. And I
18	thought that that meant that that was a
19	placeholder that we would be able to raise our
20	issues at the appropriate time. And this is
21	just an example of how, you know,
22	CHAIRMAN HONIGBERG: I'm fairly
23	certain we heard from a lot of people on the
24	waivers when we were in Lincoln.

1 MS. BRADBURY: Well, I don't recall saying anything about the waivers in Lincoln. 2 3 CHAIRMAN HONIGBERG: It was late. 4 MS. BRADBURY: I thought that was 5 coming later. 6 CHAIRMAN HONIGBERG: It was late. 7 MS. BRADBURY: Okay. CHAIRMAN HONIGBERG: We got to the 8 waivers late at Lincoln. 9 10 MS. BRADBURY: Okay. 11 CHAIRMAN HONIGBERG: And we went, as 12 I recall, around the room. But --13 MS. BRADBURY: Well, okay. I'll 14 accept that. I mean, I'm sure that's true. Ι 15 mean, it's just an example of the kinds of 16 intervenors that you're dealing with here. We 17 are new to this process. This is entirely --18 we're learning this as we go. We just had -we are making mistakes as we go. 19 20 CHAIRMAN HONIGBERG: I think there's 21 a lot of people, however, who are actually 22 fairly impressed with the level of 23 attentiveness and activity in the intervenor 24 And, as the groups have worked groups.

1 together now over a number of weeks, it is apparent, from my seat, that there's actual 2 3 cooperation going on within the groups and across the groups. Lawyers make mistakes, too. 4 5 And it happens all the time. 6 So, I wouldn't in any way apologize 7 for how you've been participating in this docket. 8 MS. BRADBURY: Well, I didn't mean to 9 10 apologize for it. 11 (Laughter.) 12 MS. BRADBURY: I'm sorry. We are 13 deeply concerned about the wetlands. We really 14 That's one of our highest concerns. are. 15 CHAIRMAN HONIGBERG: Well, you're 16 going to have an opportunity as an intervenor 17 to file testimony regarding the effect of the 18 project on wetlands about what you're 19 concerned. And that testimony will have --20 there will be a deadline for that filing, and 21 it will then be subject to data requests and 22 discovery from the other parties. And, then, 23 it will be the subject of one or more technical 24 sessions.

1 And, then, when we get to a hearing 2 on the merits, you'll present that testimony to 3 the Subcommittee and be subject to questioning about it. 4 MS. BRADBURY: Well, I think our big 5 6 concern today is, how does the granting of the 7 waiver on the wetlands affect our ability to do And we're very concerned about it. 8 that? 9 CHAIRMAN HONIGBERG: Mr. Iacopino. 10 MR. IACOPINO: I would just point out 11 that, at the hearing, if you look at the 12 transcript on Page 370 of the hearing in 13 Lincoln, during the discussion of the waivers, 14 you specifically recognized Ms. Menard. And 15 Ms. Menard did speak, said "Yes. The Deerfield 16 abutters did file an objection to the waiver 17 for historic, and I have no further 18 information." So, it's not as though they 19 weren't recognized at the time. MS. BRADBURY: We didn't know we were 20 21 giving away rights by being there and having 22 that happen. 23 CHAIRMAN HONIGBERG: When an order 24 issues, a written order, confirming the grant

1 of the waivers that we just did by vote earlier 2 today, parties have a right to seek rehearing 3 or reconsideration, if they are -- the word is 4 "aggrieved", but that's not a meaningful word 5 to nonlawyers, if people are unhappy and 6 disagree with the order that's been issued. 7 At this point, I think we're done giving legal advice. But I think you can --8 9 you should confer with any number of the 10 lawyers here who can sort of outline the 11 process and help you and some of the others 12 work through the options, if you are unhappy 13 with how things are coming out. 14 MS. BRADBURY: Okay. So, we should 15 file a -- it would be what, a motion to 16 reconsider the waiver? 17 CHAIRMAN HONIGBERG: I think that it 18 would be best for you to speak with one of the 19 other lawyers here when we're done. 20 MS. BRADBURY: Okay. Okay, thank 21 you. Thank you very much. 22 CHAIRMAN HONIGBERG: All right. With 23 that, we really are going to adjourn, until we 24 open the six o'clock public comment hearing. {SEC 2015-06} [Hearing on Motions] {05-19-16/Day 2}

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          Thank you all.
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                          (Whereupon the hearing was
 3
                          adjourned at 4:35 p.m.)
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