1 STATE OF NEW HAMPSHIRE 2 SITE EVALUATION COMMITTEE 3 **April 19, 2017** - 9:05 a.m. DAY 5 Morning Session ONLY 4 49 Donovan Street Concord, New Hampshire 5 {Electronically filed with SEC on 04-28-17} 6 7 SEC DOCKET NO. 2015-06 IN RE: Joint Application of Northern 8 Pass Transmission, LLC, and 9 Public Service Company of New Hampshire d/b/a Eversource 10 Energy for a Certificate of Site and Facility. 11 (Hearing on the merits) 12 PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE: 13 Chrmn. Martin P. Honigberg Public Utilities Comm. (Presiding as Presiding Officer) 14 Cmsr. Kathryn M. Bailey Public Utilities Comm. Dir. Craig Wright, Designee Dept. of Environ. Serv. 15 Christopher Way, Designee Dept. of Resources & 16 Economic Development William Oldenburg, Designee Dept. of Transportation Rachel Whitaker 17 Alternate Public Member 18 ALSO PRESENT FOR THE SEC: 19 Michael J. Iacopino, Esq., Counsel to the SEC 20 Iryna Dore, Esq. 21 (Brennan, Caron, Lenehan & Iacopino) 22 Pamela G. Monroe, SEC Administrator 23 (No Appearances Taken) 24 COURT REPORTER: Steven E. Patnaude, LCR No. 052

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2		EXHIB	IТS		
3	EXHIBIT NO.	DESCRIP	TION		PAGE NO.
4	AD-N-ABTR 26	RESERVED (World	l Health		35
5		entitled "Guide	elines		
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	[WITNESS PANEL: Johnson~Bailey~Bell]
1	PROCEEDING
2	CHAIRMAN HONIGBERG: All right. Good
3	morning, everyone. We're here for Day 5.
4	We're continuing with the panel that has Dr.
5	Johnson, Dr. Bailey, and Mr. Bell. The next
6	questioner is from the Ashland to Deerfield
7	Non-Abutting Property Owners Group. Ms. Quinn,
8	you may proceed.
9	MS. QUINN: Thank you, Chairman. Is
10	that better? Is that working? Okay. Great.
11	Good morning, SEC. Good morning, Drs. Bailey,
12	Johnson, and Mr. Bell.
13	(Cross-examination of the
14	Witness Panel of Gary Johnson,
15	William Bailey, and Douglas Bell
16	resumes.)
17	CROSS-EXAMINATION (resumed)
18	BY MS. QUINN:
19	Q. I'd like to begin my questions for you, Dr.
20	Bailey. In your prefiled testimony, you state
21	that the purpose of that testimony would be "to
22	assess whether EMF, or electromagnetic fields,
23	associated with the Project would result in an
24	unreasonable adverse effect on public health

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		and safety". Correct?
2	Α.	(Bailey) Yes.
3	Q.	Would an association with or the possibility of
4		an increased risk of detrimental health effects
5		not tribute in some part to the calculation of
6		"unreasonable"?
7	Α.	(Bailey) If the scientific evidence does not
8		support a causal relationship, then the
9		question about effects are hypothetical. But,
10		as we discussed in testimony yesterday,
11		awareness of some uncertainty in the research
12		has caused the WHO and other organizations to
13		suggest lower no-cost measures to minimize
14		magnetic fields.
15	Q.	Okay. Thank you. In your Report, Appendix 8
16		[Table 8?] of Applicant Exhibit 1, on Page 50
17		you present a table of basic restrictions and
18		reference levels for electromagnetic fields
19		from ICNIRP and ICES. I could try to bring
20		that up, but I think everybody might have that.
21		The ICNIRP
22	Α.	(Bailey) What's the page number again?
23		MS. QUINN: It is Page 50.
24		CHAIRMAN HONIGBERG: And what was the
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		exhibit you're talking about?
2		MS. QUINN: It's Appendix 38 of
3		Applicants' Exhibit 1, the Application.
4	BY M	S. QUINN:
5	Q.	So, on that table, there are a couple of
6		different reference levels and basic
7		restrictions provided. The ICNIRP reference
8		level is listed as "2,000 milligauss", while
9		the ICES reference level is "9,040 milligauss".
10		That's a rather large discrepancy between these
11		two standards, is it not?
12	Α.	(Bailey) It's a difference in terms of the
13		reference levels. If you actually look at the
14		basic restrictions, they're much more similar.
15		That is the actual limit that's specified in
16		the two standards are much more similar. And,
17		in fact, the basic restriction, in terms of
18		tissue electric fields, are lower than of
19		the ICES standard than they are for the ICNIRP
20		standard.
21		So, the difference between the reference
22		levels has to do with the way in which the
23		relationship between external fields and
24		internal electric fields is calculated, and

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		some frequency-specific adjustments, which are
2		different for the two standards.
3	Q.	Right. But the variation between the two
4		different basic restriction standards is even
5		more dramatic, right?
6	Α.	(Bailey) The basic not in terms of the basic
7		restrictions. The underlying restrictions, the
8		"basic restriction" refers to an electric field
9		in the tissue of the body.
10	Q.	Internal, right.
11	Α.	(Bailey) And I'm saying, the differences in
12		those basic restrictions in tissue are much
13		more similar and not as great appearing as they
14		are in terms of the reference levels.
15	Q.	Okay. Thank you. This is my Exhibit 24. This
16		is the ICNIRP Guidelines. And, on Page 818 of
17		those Guidelines, it states: "The restrictions
18		in these guidelines"
19		CHAIRMAN HONIGBERG: Slow down. Slow
20		down.
21		MS. QUINN: Oh. Sorry.
22		WITNESS BAILEY: One moment. I'm
23		just going to pull up my
24		MS. QUINN: Okay.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		WITNESS BAILEY: copy of your
2		filing. I'm sorry. Go ahead.
3	BY MS	S. QUINN:
4	Q.	Okay. So, on Page 818 of the ICNIRP Guidelines
5		it states: "The restrictions in these files
6		were based on established evidence regarding
7		acute effects". And, also: "These guidelines
8		will be periodically revised and updated as
9		advances are made in the scientific knowledge
10		concerning any aspect relevant for limiting
11		exposure of low frequency time-varying electric
12		and magnetic fields."
13		So these ICNIRP Guidelines could change in
14		the future with regard to acute and chronic
15		effects, could they not?
16	Α.	(Bailey) In theory, yes. And, in fact, the
17		ICNIRP Guideline in 1998 had a level that was,
18		for magnetic fields, the reference level was
19		1,000 milligauss. And, in 2010, it was
20		increased to 2,000 milligauss. So, yes.
21		Periodically, they can make changes.
22	Q.	And, as they might increase, they could also
23		decrease the level, right?
24	Α.	(Bailey) Depending upon the scientific basis
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		for any action.
2	Q.	Sure. Right. I understand that. Thanks. The
3		paragraph there on the right, you see the
4		passage "Compliance with the present guidelines
5		may hot necessarily preclude interference with,
6		or effects on, medical devices such as metallic
7		prostheses, cardiac pacemakers, implanted
8		defibrillators and cochlear implants.
9		Interference with pacemakers may occur at
10		levels below the recommended reference levels."
11		Right?
12	Α.	(Bailey) That's as you're reading, yes.
13	Q.	This is my Appendix 15 or, Exhibit 15. This
14		is a Google Earth map of an area of Deerfield
15		known as "Deerfield Town Center". You can see
16		the right-of-way there at the top left. Where
17		the Google Earth dot is is the driveway that
18		leads to Sherburne Woods, which is an elderly
19		housing complex in Deerfield. This housing
20		complex is 35 feet from the right-of-way. So,
21		even if the proposed Northern Pass Project
22		complies with these Guidelines, there could be
23		interference with or effects on medical devices
24		that the residents of Sherburne Woods or

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		potentially any other residents along the
2		right-of-way might experience. Isn't that the
3		case?
4	Α.	(Johnson) As far as the field electric field
5		and magnetic field level, once you go beyond
6		the right-of-way, or I think even within the
7		right-of-way, we're looking at magnetic fields
8		that are well below, I believe, off the top of
9		my head, 500 milligauss, and electric fields
10		that are at most, even at the peak levels
11		within the right-of-way, around 5 kV per meter.
12		I'll defer to Dr. Bailey for exact
13		effects, but I don't believe that those would
14		impact at those levels for implanted cardiac
15		devices.
16	Q.	But, in the passage of the ICNIRP document, it
17		says "Interference with pacemakers may occur at
18		levels below the recommended reference levels",
19		right?
20	Α.	(Bailey) Why don't you turn back to that
21		passage.
22	Q.	Sure.
23	Α.	(Bailey) Because you didn't read the last
24		sentence of it. Following the paragraph that
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		you read, the last sentence says: "Advice on
2		avoiding these problems is beyond the scope of
3		the present document but is available
4		elsewhere."
5	Q.	Okay.
6	Α.	(Bailey) And the IEC has guidelines that says
7		that compliance with the ICNIRP standards does
8		provide protection against interference with
9		implanted medical devices.
10		And, in the case of magnetic fields, the
11		lowest level that I have seen recommended
12		guidance for not exceeding exposure, in terms
13		of implanted medical devices, is a thousand
14		milligauss. So, the magnetic field levels on
15		the right-of-way and outside the right-of-way
16		are well below a thousand milligauss. And, so,
17		the magnetic field would not be an issue.
18		With regard to the electric field, as Dr.
19		Johnson indicated, the electric fields are
20		within the levels that are allowed on the
21		right-of-way. And, even in the right-of-way,
22		there is considerable shielding by trees and
23		shrubs that would lower the electric fields in
24		an area where someone decided to hike. So,

[WITNESS	PANEL:	Johnson~Bailev~Bell]	
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1		it's not at all clear that people would
2		encounter electric fields at levels that would
3		be interfering with pacemakers.
4	Q.	Perhaps. Although, I believe that there are
5		plans to take down trees and other vegetation
6		in this area around Sherburne Woods to create
7		the capacity for the new towers.
8	Α.	(Bailey) Well, even if trees were taken down on
9		the right-of-way, that would not that would
10		not involve cutting down of trees off the
11		right-of-way.
12	Q.	Well, vegetation.
13	Α.	(Bailey) And it doesn't really take a lot of
14		vegetation to cause a reduction in the electric
15		field. It doesn't have to be, you know, a
16		60-foot tree.
17	Q.	Uh-huh.
18	Α.	(Bailey) So, I don't see that that's a likely
19		problem. Also, I would point out that the U.S.
20		Government maintains a database called the
21		"MAUDE" database. And we have searched the
22		MAUDE database for reports of interference with
23		pacemakers and implanted cardiac devices. And,
24		while you can find many reports in the database
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		about interference with pacemaker function,
2		from stereo speakers, a man picking up his
3		stereo speaker and carrying it across the room
4		causing interference, security systems at book
5		stores and convenience stores, and many other
6		sources of interference, we have not found any
7		reports in this database of interference with
8		cardiac pacemakers and implanted devices by
9		transmission lines.
10	Q.	So, you would not agree that someone living
11		along the right-of-way, such as a resident of
12		the Sherburne Woods, is at an increased risk of
13		device malfunction or physical injury due to
14		exposure of increased levels of EMF?
15	Α.	(Bailey) I don't think, from a practical
16		standpoint, that there's any substantial
17		likelihood of adverse effects from people in
18		that area living near the right-of-way.
19	Q.	So, even though that's listed as an effect of
20		EMF exposure in this Exhibit 5, the Scientific
21		Committee of Emerging and Newly Identified
22		Health Risks' opinion on potential effects of
23		exposure to electromagnetic fields?

A. (Bailey) It's an issue that has been under

24

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1study, and we have guidance that has been2issued on it. And there is considerable3research4Q. Okay.5A. (Bailey) indicating that usually, even in6cases where a device shows some kind of7response to the field, it does not produce a8change that would effect the performance of the9device, in terms of its desired function.10Q. That will afford them great comfort, no doubt.11On Page 819 of the ICNIRP Guidelines, it reads:12"Exposure to low-frequency electric fields may13caused well-defined biological responses,14ranging from perception to annoyance, through15surface electric-charge effects. The only well16established effects in volunteers exposed to17low frequency magnetic fields are the18stimulation of central and peripheral nervous19tissues and the induction in the retina of20phosphenes, a perception of faint flickering21light in the periphery of the visual field."22So, Dr. Bailey, the occurrence of retinal23phosphenes could cause confusion, distress, or24perhaps even safety issues in someone			[WITNESS PANEL: Johnson~Bailey~Bell]
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24 perhaps even safety issues in someone	23		phosphenes could cause confusion, distress, or
	24		perhaps even safety issues in someone

	·	[WITNESS PANEL: Johnson~Bailey~Bell]
1		experiencing them, particularly someone of
2		advanced age, would it not?
3	Α.	(Bailey) Potentially, but it's not an issue
4		that
5	Q.	Potentially?
6	Α.	(Bailey) could occur here.
7	Q.	Okay.
8	Α.	(Bailey) Because the
9		CHAIRMAN HONIGBERG: Dr. Bailey, the
10		question was "would that condition cause
11		distress?" Not whether it's likely to happen
12		here.
13		WITNESS BAILEY: Okay.
14		MS. QUINN: Right.
15		CHAIRMAN HONIGBERG:
16		WITNESS BAILEY: Okay.
17		CHAIRMAN HONIGBERG: So, that may or
18		may not be within your area of expertise.
19		WITNESS BAILEY: No, it is.
20	BY T	HE WITNESS:
21	Α.	(Bailey) The answer is, no, it would not cause
22		distress. One can reproduce the visual
23		sensation of a magneto phosphene by closing
24		your eye and placing your finger against your

	[WITNESS PANEL: Johnson~Bailey~Bell]
1	eyelid, and you will experience a faint visual
2	sensation. That is what a magneto phosphene
3	is.
4	The other thing why you would this
5	would not be something that would be relevant
6	to this situation, or even in an occupational
7	environment, is that the threshold for
8	eliciting a magneto phosphene in a laboratory
9	is approximately 100,000 milligauss. I do not
10	know of any source, even in the electric
11	utility system, that would be capable of
12	producing a magnetic field high enough to
13	induce magneto phosphene.
14	BY MS. QUINN:
15	Q. Okay. Is it okay if I move to my next
16	question?
17	A. (Bailey) Certainly.
18	CHAIRMAN HONIGBERG: You don't have
19	to ask his permission to do that.
20	MS. QUINN: Thank you, Chairman.
21	(Short pause.)
22	MS. QUINN: Sorry, I'm getting there.
23	Sorry for the delay.
24	BY MS. QUINN:
	{SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell] 1 Q. Based upon yesterday's testimony, it's safe to 2 say that you are familiar with the 2007 World 3 Health Organization publication entitled "Extremely Low Frequency Fields"? 4 5 Α. (Bailey) Yes. 6 Do you recall the statement on Page 5 of the Q. WHO document that states "There is some 7 evidence suggesting the existence of 8 9 field-dependent effects on reaction time and on 10 reduced accuracy in the performance of some cognitive tasks"? 11 12 (Bailey) Yes. Α. 13 Would you agree that decreased reaction time or Q. 14 reduced accuracy in the performance of some 15 cognitive tasks could increase threats to the 16 safety of a person, particularly an elderly 17 person, who may already be experiencing some 18 reduction in reaction time or cognitive changes 19 associated with advanced age? 20 Α. (Bailey) The conclusion of the agencies that 21 have reviewed this literature has not 22 determined that these --23 Can you just answer the question please? Q. 24 (Bailey) Can you ask it --Α.

17

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Q.	Would you not agree that decreased reaction
2		time or alterations in the accuracy in the
3		performance of cognitive tasks could increase
4		the threats to safety of someone at advanced
5		age?
6	Α.	(Bailey) Yes, if they were
7	Q.	Thank you. That's
8	Α.	(Bailey) occurred. But the fact is that the
9		agencies that have reviewed this body of
10		research
11		CHAIRMAN HONIGBERG: Okay.
12		Dr. Bailey, she asked you a simple question,
13		and you gave the simple answer, and then wanted
14		to answer a question she didn't ask.
15		MS. QUINN: Right.
16		CHAIRMAN HONIGBERG: So, right now,
17		you've given the answer. And, if your counsel
18		wants to ask you some additional questions that
19		will help contextualize that, that's fine, but
20		that happens later.
21		WITNESS BAILEY: Thank you.
22		MS. QUINN: Thank you, Dr. Bailey.
23	BY M	S. QUINN:
24	Q.	Do you recall the statement in this WHO
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[WITNESS PANEL: Johnson~Bailey~Bell] 1 document, also on Page 5, "Studies investigating whether magnetic" --2 3 [Court reporter interruption.] 4 MS. QUINN: Oh, I'm sorry. I'm 5 sorry. I'm nervous. 6 WITNESS BAILEY: Excuse me. When you 7 call out text, could you say where it is on the page, because it's hard to locate them and 8 follow along with you as you read? 9 10 MS. QUINN: That helpful? 11 WITNESS BAILEY: Yes. 12 MS. QUINN: Great. I meant to do 13 that before. 14 BY MS. QUINN: 15 Do you recall the statement in this WHO Q. 16 document, also on Page 5, "Studies 17 investigating whether magnetic fields affect 18 sleep quality have reported inconsistent results." "Inconsistent results" would mean 19 20 that some studies show an association while 21 others do not, correct? 22 (Bailey) That's correct. Α. 23 Thank you. Would you agree that diminished Q. 24 sleep quality potentially caused by exposure to

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		increased magnetic field levels could also have
2		a detrimental impact on the safety of those
3		residing close to such magnetic field levels?
4	Α.	(Bailey) If magnetic fields did have such an
5		effect,
6	Q.	Okay. Great.
7	Α.	(Bailey) it would be of concern.
8	Q.	Thank you. Do you agree that there is the
9		statement in the WHO publication on Pages 8 and
10		9, which says "There is some evidence for
11		increased risk of miscarriage associated with
12		maternal magnetic field exposure"?
13	Α.	(Bailey) Yes.
14	Q.	Thank you. This is Exhibit 5. Are you
15		familiar with data that have found an
16		association between residential electromagnetic
17		field exposure and childhood obesity?
18	Α.	(Bailey) Yes.
19	Q.	Are you familiar with data that have identified
20		an association between maternal extremely low
21		magnetic field exposure during pregnancy and
22		the risk of asthma in their offspring?
23	Α.	(Bailey) Yes.
24	Q.	Would you agree that the International Agency

i		[WITNESS PANEL: Johnson~Bailey~Bell]
1		for Research in Cancer has classified
2		electromagnetic fields as possibly carcinogenic
3		to humans? I believe we covered this
4		yesterday.
5	Α.	(Bailey) Yes.
6	Q.	Thank you. The document on the screen is my
7		Exhibit 6. It's a medical journal article, by
8		Ahlbom, et al, published in 2000. I trust you
9		are familiar with the scientific analysis of
10		magnetic fields in childhood leukemia reported
11		by Ahlbom?
12	Α.	(Bailey) Yes.
13	Q.	Is it the case that this study analyzes data
14		from nine pooled studies, studies conducted in
15		the U.S.A., Canada, the U.K., and several
16		northern European countries, collectively
17		representing 3,247 cases of childhood leukemia
18		and over 10,000 controls?
19	Α.	(Bailey) Yes.
20	Q.	So, in Table 2 I'm sorry. My mistake. Not
21		Table 2, Table 3. Would you agree that the
22		range of relative risks reported in the
23		individual studies for acute lymphocytic
24		leukemia with exposure to greater than or equal

1		[WITNESS PANEL: Johnson~Bailey~Bell]
1		to 0.4 microtesla was between more than one and
2		a half times to almost seven times the risk of
3		children not exposed to EMF?
4	Α.	(Bailey) Which column are you looking at?
5	Q.	The one that's highlighted on the screen.
6	Α.	(Bailey) Okay.
7	Q.	Relative risks for greater than or equal to 0.4
8		microtesla. We have "1.65", and the highest
9		being
10	Α.	(Bailey) I see "6.21".
11	Q.	Hang on. Okay.
12	Α.	(Bailey) Indeed. And after each of those
13		numbers gives what's called the "confidence
14		interval".
15	Q.	Right.
16	Α.	(Bailey) And, so, in the case of "6.21", the
17		confidence interval ranges from an odds ratio
18		of 0.68, which would which is called a
19		negative association, and that would suggest
20		that magnetic fields, if there was a causal
21		relationship, would be protective. On the
22		other hand, "56.59" indicates a higher odds
23		ratio.
24	Q.	But, because it's still within that confidence
	(

		23
		[WIINESS PANEL: Johnson~Bailey~Bell]
1		interval range, it's still possible that the
2		relative risk could be six times that of the
3		unexposed cases, yes?
4	Α.	(Bailey) The odds ratio would be six times
5		greater.
6	Q.	Okay. Do you agree that Ahlbom had concluded,
7		after conducting his meta analysis of these
8		nine studies, that a statistically significant
9		relative risk of two, that is twice the risk,
10		exist for children with residential exposure to
11		EMF greater than or equal to 0.4 microtesla?
12	Α.	(Bailey) Yes.
13	Q.	I trust you're familiar with this study,
14		another pooled analysis of magnetic fields in
15		childhood leukemia, conducted also in 2000, or
16		reported in 2000, by Greenland, et al, for the
17		childhood leukemia and EMF study group?
18	Α.	(Bailey) Yes. One of my former colleagues is
19		an author of this study.
20	Q.	Lovely. Is it true that this analysis looked
21		at 15 cases, representing 2,078 childhood
22		leukemia cases and 5,516 controls?
23	Α.	(Bailey) I believe my recollection was 12. But
24		it's a large number of studies, yes.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Q.	Okay. Well, they started with many more, and
2		then they sort of ratcheted back based on
3		different criteria.
4		Is it also true that the conclusion drawn
5		from this pooled analysis was that little or no
6		association of fields below 0.3 microtesla, but
7		all studies, with cases and controls, in the
8		greater than 0.3 category exhibited positive
9		associations that is an increased risk? Is
10		that their conclusion?
11	Α.	(Bailey) One moment please. No, I would not
12		agree with that. And, if I turn to Table 5,
13		gives an example, where it gives the results of
14		the calculations of the odds ratio.
15	Q.	Uh-huh.
16	Α.	(Bailey) And, if you examine the estimates,
17		let's say, for instance, at greater than 0.3
18		microtesla, if those numbers, at the confidence
19		intervals at the right, if the lower confidence
20		interval is below 1.0, then that association
21		cannot be statistically differentiated
22	Q.	Right. Yes. You covered that.
23	Α.	(Bailey) from no association. And, so,
24		there's only I see, in this table, I only
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		see two studies, the first two, Coghill and
2		Dockerty, in which the lower confidence
3		interval is greater than 1.0.
4	Q.	But, in every single study, the odds ratio is
5		greater than 1.0. So, it's pretty consistent
6		from study to study, is that correct?
7	Α.	(Bailey) There is a apparent consistency in
8		these results, yes.
9	Q.	Great. Thank you. This is another study
10		published by Draper in 2005. Are there
11		magnetic fields associated with the AC portion
12		of the proposed Northern Pass that exceed the
13		0.3 microtesla?
14	Α.	(Bailey) Yes.
15	Q.	And are there magnetic fields associated with
16		the AC portion of the proposed Northern Pass
17		Project that exceed the 0.4 microtesla level?
18	Α.	(Bailey) Yes.
19	Q.	Can you please describe where these magnetic
20		field levels exist?
21	Α.	(Bailey) I think Dr. Johnson, since he did the
22		calculations, can give you that summary.
23	Q.	Okay. I'm sorry. I'll ask that to Dr. Johnson
24		then, please.

[WITNESS PANEL: Johnson~Bailey~Bell]

1	Α.	(Johnson) If you're talking beyond the edge of
2		the right-of-way, it would be, if you're close
3		to the edge of the right-of-way, because these
4		levels would decrease with distance, but are we
5		looking at just the AC section or the entire
6		line route?
7	Q.	Just the AC portion please.
8	Α.	(Johnson) Just the AC portion?
9	Q.	Uh-huh.
10	Α.	(Johnson) At the edge of the right-of-way or
11		beyond, for all the sections along the AC only
12		portion, S1-1 through S1-20, there would be a
13		certain distance as you go out away from the
14		right-of-way that would be exceeding or above
15		that 0.4 microtesla range. If you want to look
16		at it in milligauss, which is used in the
17		report, simply multiply by or, actually,
18		divide the report levels by 10, that gives you
19		the microtesla equivalent. So, if we have 40
20		milligauss, that's 4 microtesla. Anything
21		above 4 milligauss would be equivalent to being
22		above 0.4 microtesla.
23	Q.	While we're conversing, Dr. Johnson, I think
24		I'll just ask you a couple questions and shift
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		from Dr. Bailey for a second. This is my
2		Exhibit 25. And, on the topic which you were
3		just talking, is there a reason why the Table
4		A-4 that's in Appendix 38 is expressed in
5		milligauss and not microtesla, when all of the
6		scientific guideline documents or most of the
7		guideline documents, and all of the medical
8		literature around EMF exposure in leukemia are
9		all expressed in microtesla?
10	Α.	(Johnson) There's no particular reason. In
11		general, though, in the United States,
12		milligauss and gauss have generally been used
13		to describe EMF or magnetic field.
14	Q.	But, when you're thinking about health effects
15		and potential risk to populations related to
16		exposure to EMF, would it not be easier to draw
17		those conclusions when looking at the
18		information in the same measurement unit?
19	Α.	(Bailey) Scientists use and interconvert terms
20		all the time. We use inches, feet, and yards
21		and interconvert them. And, in North
22		America,
23	Q.	Yes. But we're pretty familiar with those
24		forms of measurement.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Bailey) In North America, for instance, the
2		standards in Florida and New York are specified
3		in milligauss, and not in microtesla.
4	Q.	Okay.
5	Α.	(Bailey) In general, studies that are published
6		in Europe use microtesla units, and studies
7		published in the U.S. use milligauss units.
8	Q.	So, if we look at the converted table that I
9		provided in Exhibit 25, and you look at the
10		post-Project levels along the AC portion of the
11		Project, I would say, with the exclusion of
12		perhaps two, pretty much all of the magnetic
13		fields, at a distance of 300 feet from the edge
14		of the right-of-way, exceed the 0.3 microtesla.
15		Not so much the 0.4, but medical studies
16		indicate some risk around the 0.3 microtesla
17		level as well. So, it's true that the magnetic
18		fields that are associated with the Project
19		would approach
20		CHAIRMAN HONIGBERG: Whoa. Ms.
21		Quinn, this sounds an awful lot like you
22		testifying.
23		MS. QUINN: I'm sorry. I'm trying to
24		get to the question.

[WITNESS PANEL: Johnson~Bailey~Bell] 1 CHAIRMAN HONIGBERG: Well, but you're 2 making a bunch of statements that I think are 3 based on what you pulled up on your screen. 4 MS. QUINN: Yes. 5 CHAIRMAN HONIGBERG: Do you want to establish what's on the screen? 6 7 MS. QUINN: I'm sorry. CHAIRMAN HONIGBERG: Because it might 8 help all of us understand where you're going to 9 10 end up with the question. 11 MS. QUINN: Sure. So, this table is 12 a complete conversion of the table that's in 13 Appendix 38 of the Applicant's Application, 14 Exhibit 1. That all of the magnetic fields 15 along the Project in the Application are 16 expressed in milligauss, and this table 17 represents the conversion of those levels to 18 microtesla, for a better frame of reference for 19 the magnetic fields that are discussed in the 20 medical literature and in some of the 21 scientific guidelines. 22 CHAIRMAN HONIGBERG: And the screen 23 that you have -- or, the page that you have on 24 the screens doesn't have headings.

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[WITNESS PANEL: Johnson~Bailey~Bell] 1 MS. QUINN: Well, --CHAIRMAN HONIGBERG: I know the 2 3 headings are about five pages before. 4 MS. QUINN: Right. 5 CHAIRMAN HONIGBERG: You probably 6 know what they are. 7 MS. QUINN: This is a complete replication of the table as it exists in the 8 9 Application. And, actually, in the 10 Application, when you go page-by-page, it 11 doesn't have the headings either. 12 CHAIRMAN HONIGBERG: I understand 13 that. But tell us or help yourself get on the 14 same page as Dr. Johnson, so that he's going to 15 be able to answer your questions without having 16 to ask you for a lot of clarifications. MS. QUINN: Okay. 17 18 BY MS. QUINN: 19 So, this middle column is the center of the --Q. 20 where the towers are, correct, Dr. Johnson? 21 That middle column --22 MR. ROTH: You need the microphone. 23 BY MS. QUINN: 24 The middle column --Q. {SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell] 1 WITNESS JOHNSON: We lost the 2 computer. 3 CHAIRMAN HONIGBERG: Hang on. Off 4 the record. 5 [Brief pause.] BY MS. QUINN: 6 7 So, this middle column, where every single Ο. level is higher than the 0.4 microtesla, every 8 single one of these all along the line, these 9 10 are all the maximum, which is the centerline of 11 the Northern Pass Project proposed, correct? 12 (Bailey) True. Α. Then, if you move to the column on either side 13 Q. 14 of that middle column, that's the negative and 15 positive edge of the right-of-way. 16 Α. (Johnson) Yes. What you have done here is 17 basically taken the pages in Appendix 38, in 18 Table A-4, Pages A-13 through whatever the end 19 is, I think A-21. 20 Uh-huh. Q. 21 (Johnson) If you take all of those numbers that Α. 22 are presented in the tables in Appendix 38, 23 simply divide by 10, --24 Right. Q.

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Johnson) you get what's reproduced here.
2	Q.	Right. That's the conversion factor for
3		milligauss to microtesla?
4	Α.	(Johnson) Correct.
5	Q.	Okay. So, if you look at the AC portion
6		segments represented in this table, which are
7		S-1 to S-20 1-20, post-project ratings,
8		pretty much, the ones that exceed 0.3 or,
9		actually, the ones that are highlighted exceed
10		0.4, there are some additional ones that exceed
11		0.3, if you want to have a slightly more
12		generous consideration, but pretty much all of
13		them exceed the 0.4 microtesla level. Is that
14		not correct?
15	Α.	(Johnson) That's correct. As shown in the
16		table, they will continue to decrease as you go
17		further away from the line.
18	Q.	Right. Okay. I'm going to stick with the EMF
19		for right now. And, so, I would like to please
20		shift back to Dr. Bailey.
21		Would you agree that there are many health
22		issues, Dr. Bailey, for which the scientific
23		data regarding the safety of exposure of
24		humans, and children in particular, to

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		increased levels of electromagnetic fields are
2		inadequate or insufficient?
3	Α.	(Bailey) Yes. There are some areas that the
4		evidence was judged inadequate to determine if
5		there was any health risk.
6	Q.	Right. Are you familiar with the concept
7		referred to as the "precautionary principle",
8		Dr. Bailey?
9	Α.	(Bailey) Yes.
10	Q.	Thank you. On the screen is a publication that
11		was provided for the European Union from the
12		United Nations Educational, Scientific &
13		Cultural Organization. It provides a variety
14		of definitions for the "precautionary
15		principle". One of which was adopted by the
16		EU. And, as you can see here, it reads: "The
17		precautionary principle applies where
18		scientific evidence is insufficient,
19		inconclusive or uncertain, and where
20		preliminary scientific evaluation indicates
21		that there are reasonable grounds for concern
22		that the potentially dangerous effects on the
23		environment, human, animal or plant health may
24		be inconsistent with the high level of

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		protection chosen by the EU." Does it not?
2	Α.	(Bailey) That's what it states.
3	Q.	Would you agree that the World Health
4		Organization, in its report of 2007, entitled
5		"Extremely Low Frequency Fields", which we were
6		looking at earlier, also invokes the
7		precautionary principle in the section entitled
8		"Protective Measures", where it states that
9		"when there are" "Where there are
10		uncertainties about the potential health risk
11		an agent poses for society, precautionary
12		measures may be warranted in order to ensure
13		the appropriate protection of the public and
14		workers"?
15	Α.	(Bailey) Yes.
16	Q.	And that that would relate to the precautionary
17		principle, right?
18	Α.	(Bailey) Yes.
19	Q.	Thank you. I just have a couple of questions
20		for you, Dr. Johnson, on the audible noise
21		issue. Are you familiar with the World Health
22		Organization's recommendations for setting
23		limits on community noise?
24	Α.	(Johnson) If do you have a specific

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		document?
2	Q.	Sure.
3	Α.	(Johnson) I'm aware of their nighttime and
4		suggested levels.
5		MS. QUINN: My apologies to the
6		Committee. This document, the World Health
7		Organization Report on Community Noise I
8		thought was part of my exhibits. I'll submit
9		it as an amendment to the exhibit list.
10		CHAIRMAN HONIGBERG: But you're
11		showing him something right now. What you just
12		said is what you're about to show him, you
13		thought was going to be an exhibit, you thought
14		you had made it an exhibit, but you're going to
15		do it later?
16		MS. QUINN: That's correct.
17		CHAIRMAN HONIGBERG: Okay.
18		MS. QUINN: Yes. It's a WHO
19		document.
20		CHAIRMAN HONIGBERG: Understood.
21		(Exhibit AD-N-ABTR 26 reserved)
22	BY M	S. QUINN:
23	Q.	So, in this document, I'm sorry, for some
24		reason it won't let me highlight just one

[WITNESS	PANEL:	Johnson~Bailey~Bell]
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	passage. So, I apologize. But the first full	
	paragraph on this document, on this page of the	
	document states "For a good night's sleep, the	
	equivalent sound level should not exceed 30 dBA	
	for continuous background noise, and individual	
	noise events exceeding 45 dBA should be	
	avoided." Right?	
Α.	(Johnson) That's correct. That's the beginning	
	sentence of that first full paragraph shown	
	there.	
Q.	Subsequent to that, the WHO recommended setting	
	night noise limits to 40 decibels. Is that	
	correct?	
Α.	(Johnson) That's correct, as shown.	
Q.	Are you familiar with the reported health	
	effects of excess noise, particularly in	
	relationship to nighttime noise?	
Α.	(Johnson) I would say, probably in a general	
	sense, yes.	
Q.	Are you aware that, in this European Commission	
	News Alert, that it states "There is strong	
	evidence that night noise causes increased	
	heart rate, arousal, changes in sleep stage,	
	awakening, and the use of medicine"?	
	А. Q. А. Q.	
		[WITNESS PANEL: Johnson~Bailey~Bell]
----	------	--
1	Α.	(Johnson) I believe it discusses those at
2		certain levels of noise, yes.
3	Q.	Are you aware that there is limited evidence
4		that night noise is related to hypertension,
5		heart attacks, depression, changes in hormone
6		levels, fatigue, and accidents?
7	Α.	(Johnson) At certain levels, yes.
8	Q.	Are you aware that elderly people, pregnant
9		women, those with ill health, and shift workers
10		are at greater risk of experiencing negative
11		impacts from nighttime noise?
12	Α.	(Johnson) Yes. I believe it discusses that.
13		And that was the purpose of this 40 dB average
14		annual nighttime limit.
15	Q.	All right. Are you aware that that elderly
16		housing complex, Sherburne Woods, I think you
17		must be by now, is located 35 feet from the
18		right-of-way?
19	Α.	(Johnson) Yes. That's been indicated.
20	Q.	Great. Referring to Table A-6, in the Appendix
21		38 of the Application, Applicant Exhibit 1, the
22		"median audible noise levels". Would you agree
23		that it is possible that, if there were a
24		sustained rainstorm, without wind, or snowfall,
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		that continuous noise levels could exceed the
2		WHO recommended limits?
3	Α.	(Johnson) It would have to extend every night,
4		since they talk about a 40 dB average annual
5		nighttime limit of 40 dB, to reach that level
6		you would have to have nine hours per night for
7		every night of the year, and heavy rain.
8	Q.	Okay. Is it not possible that, if foul weather
9		causing the generation of audible noise were a
10		steady, quiet snowfall, without wind, or heavy
11		mist, there would be no masking of the noise
12		associated with the AC line as was posited in
13		the Application?
14	Α.	(Johnson) There would still be some minimal
15		background noise. What level of masking would
16		be impossible to determine without a specific
17		case.
18	Q.	Great. Just one last question, to Dr. Bailey
19		first. Dr. Bailey, I, in a prior professional
20		stage of my life, was a pediatric oncology
21		nurse at the National Cancer Institute, in
22		Bethesda, Maryland. And I'm curious if you
23		have had any personal experience with children
24		experiencing the detrimental effects of acute

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		lymphocytic leukemia?
2	Α.	(Bailey) Actually, I have two very close family
3		friends whose children have had ALL.
4	Q.	Okay. And, Dr. Johnson, have you any personal
5		experience with anyone suffering from ALL?
6	Α.	(Johnson) It's been several years ago, but one
7		of our friends out in New England had a child,
8		yes.
9		MS. QUINN: Okay. Thank you. I'm
10		all set.
11		CHAIRMAN HONIGBERG: All right.
12		Circling back, Mr. Thompson?
13		MR. THOMPSON: Yes.
14		CHAIRMAN HONIGBERG: Anybody here
15		from NEPGA today?
16		[No indication given.]
17		CHAIRMAN HONIGBERG: Mr. Baker, are
18		you going to have questions?
19		MR. BAKER: I don't plan any
20		questions. Thank you, Mr. Chairman.
21		MR. THOMPSON: Good morning. My name
22		is Brad Thompson. I'm the spokesman for
23		Intervenor Group 1-North, I believe we're
24		called, of abutters and non-abutters of the

		4 0
ĺ		[WITNESS PANEL: Johnson~Bailey~Bell]
1		Towns of Pittsburg, Clarksville, and
2		Stewartstown.
3		Most of my comments and questions
4		will be directed at you, Mr. Bell. And,
5		Mr. Bailey and Mr. Johnson, if you want to
6		chime in at any point with input would be
7		welcomed. But, pretty much, you can relax.
8		WITNESS BAILEY: Thank you, sir.
9	BY MF	R. THOMPSON:
10	Q.	Speaking of relaxing, last night, when I was
11		watching the Celtics get beat, I supplemented
12		that entertainment by doing some research on
13		acoustical sounds. And it was pretty exciting.
14		The one interesting quote I had, from a
15		document called "Noise and Noise Measurements",
16		was the simple statement "Sound, there's sound
17		and there's unwanted sound, and unwanted sound
18		is noise."
19		And I was impressed, Mr. Bell, with
20		your when asked in your prefiled testimony
21		what the purpose of your testimony was, and you
22		mentioned three parts. The first part was
23		"conduct baseline sound surveys along the
24		Project route"; second thing was "develop
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1		acoustical design goals" for the three
2		substations; and the third thing "reviewed
3		construction noise impacts". So, you got the
4		message that there's a difference between sound
5		and unwanted sound. Did a good job of defining
6		it. Congratulations.
7		Noise measurement, your first job was
8		to was to document the existing noise
9		situation at I think it was 15 different
10		locations across the route, is that correct?
11	Α.	(Bell) I believe it was 17.
12	Q.	Okay. And how did you do that? What equipment
13		or you went about doing it? From reading, I
14		understand you had stationary equipment out
15		there, and then a short-term handheld maybe.
16		Go ahead.
17	Α.	(Bell) For the most part, the survey along the
18		route was conducted as observed measurements
19		with handheld equipment. And "handheld" is
20		sort of a colloquialism, it isn't actually
21		hand-held. The equipment is mounted on a
22		tripod and you observe it.
23		The survey consisted of short-duration
24		20-minute samples during selected time
	<i></i> .	

	-	[WITNESS PANEL: Johnson~Bailey~Bell]
1		intervals to assess typical daytime background
2		sound levels in the seasonally, in a
3		foliated season, the winter, and a defoliated
4		season, the summer. And a nighttime survey to
5		generally assess typical lowest background
6		sound levels that would occur when there's lack
7		of transportation activity, typically, one of
8		the major sources of background noise.
9	Q.	One of the locations you did was 333 Wiswell
10		Road, in Clarksville. It seemed like you used
11		the word "sensitive receptors". Is that
12		another word for residence or business places
13		or something where people would be occupying?
14	Α.	(Bell) That's correct.
15	Q.	Okay. Thank you. So, I'm correct in the
16		definition of "sound" versus "noise", that if
17		you're sitting at 333 Wiswell Road, you got
18		birds chirping or the wind blowing through the
19		balsam and fir would be "sound". But, if,
20		let's say, a dump truck went driving by, that
21		would be "noise"?
22	Α.	(Bell) It's a subjective evaluation.
23	Q.	You use the standards of sometime yesterday,
24		the standard of 29 dBA, which stands for

I		[WITNESS PANEL: Johnson~Bailey~Bell]
1		decibels, correct, "dBA"?
2	Α.	(Bell) "dBA", A-weighted decibels, correct.
3	Q.	Yes. In your prefiled testimony, on Page 8,
4		you talk about you mention that there's
5		no I think it's Page 8 in New Hampshire,
6		or in the location of our power line
7		construction up here, there is "no Federal or
8		State regulations", Page 8 of 8, Line 10 and
9		11. That leads me to have to ask you, in other
10		places, like, for instance, Massachusetts,
11		where you're from, or maybe Connecticut or New
12		York, are there standards in Federal or State
13		regulations for noise?
14	Α.	(Bell) In the State of Massachusetts, there is
15		a regulation for noise, which is interpreted by
16		the Department of Environmental Protection.
17		And they provide a policy as to what would be a
18		violation of that regulation.
19	Q.	And the violation would be a case of the
20		difference between what the noise situation is
21		before the before the lines went up, for
22		instance, and what the dBA average would be
23		afterwards?
24	Α.	(Bell) In the State of Connecticut in the
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

1 State of Massachusetts, the basis	is woll
	IS WEII,
2 the State regulation is based on a	n incremental
3 increase, correct, above backgroun	d.
4 Q. Also, on Page 8 of 8 of your testi	mony, Lines
5 11, 12, and 13, you mentioned "In	the Antrim
6 Wind case, the SEC", which I assum	e is the Site
7 Evaluation Committee, "relied on t	he 2009 World
8 Health Organization Guidelines est	ablishing a
9 level of 45 dBA." Is that fairly	common, 45?
10 I know we were talking yesterday y	ou mentioned
11 "29 dBAs".	
12 A. (Bell) The 45 dBA and 40 dBA limit	s that are
13 established or guidelines that are	established
14 by the WHO are consistent with man	y regulations
15 that I have seen.	
16 Q. Okay. Mostly, I just wanted to tr	y to
17 understand what the process was an	d the reason
18 for going through this process. A	nd it's an
19 existing condition with the noise	that's out
20 there. And it's just a matter of,	I assume
21 what you're trying to establish, t	hat the
22 noise possible noises coming of	f the lines
23 in different weather conditions wo	uld still be
24 well within an acceptable range by	certain

		[WIINESS FAMEL. COMISON Balley Bell]
1		standards that have been established?
2	Α.	(Bell) I'm sorry. I'm not sure what your
3		question is.
4	Q.	The question, from all of this process, the
5		bottom line is that we're going to be within
6		acceptable standards of the dBA noise
7		conditions after the power line is built?
8	Α.	(Bell) That's correct.
9	Q.	Yes. Yesterday, moving to a slightly separate
10		subject, but still noise, you made the
11		statement that you "have a great deal of
12		experience with construction sites". You've
13		been on construction sites and understand the
14		noise that comes from a construction site?
15	Α.	(Bell) That's correct.
16	Q.	My concern is with what I call "excessive noise
17		production" from construction. And you're
18		willing to make the statement, and I think have
19		in your prefiled testimony, Page 8 of 8, Lines
20		22-24, the question: "What is your opinion
21		regarding construction noise?" And you said
22		"It is my opinion that if protocols are
23		observed, sound produced by construction of the
24		Project will not have an appreciable impact at

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		sensitive receptors." Which "at sensitive
2		receptors" would be where people are there that
3		would hear it. Do you still stand by that
4		statement?
5	Α.	(Bell) I do.
6	Q.	You're aware of the magnitude of the
7		construction, 192 miles?
8	Α.	(Bell) I am.
9	Q.	You're aware of 49 HDD installations, that
10		require a continuous set up of construction
11		from two to five weeks at each one, according
12		to as testified by professionals from the
13		Applicant construction crew. Involve setting
14		up at the job site and involve a crane to
15		unload and move stuff around, involve an
16		excavator, involve different stages of drilling
17		and reaming, mixer pumps mixing bentonite.
18		This is two to five weeks, times 49 locations,
19		are you
20	Α.	(Bell) I am aware of that.
21		MR. NEEDLEMAN: Mr. Chair?
22	BY M	R. THOMPSON:
23	Q.	And you're
24		CHAIRMAN HONIGBERG: Hang on, Mr.
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell] Thompson. Yes, Mr. Needleman? 1 MR. NEEDLEMAN: I'm just going to 2 3 object, because I'm not entirely certain all those characterizations are correct. But, to 4 5 the extent that Mr. Bell can answer, that's fine. 6 7 CHAIRMAN HONIGBERG: Okay. Mr. Thompson, you may proceed. 8 9 MR. THOMPSON: Thank you. 10 BY MR. THOMPSON: Dump trucks, every bit of excavated material 11 Ο. 12 for 60 miles has to be hauled off in dump 13 trucks. 14 CHAIRMAN HONIGBERG: Is that a 15 question? 16 BY MR. THOMPSON: 17 Are you aware? Q. 18 CHAIRMAN HONIGBERG: So, the question 19 is "are you aware that" --20 MR. THOMPSON: Yes. 21 BY MR. THOMPSON: 22 You're aware of the magnitude of what's going Q. 23 to happen there with dump trucks hauling all 24 that material off?

47

	[WITNESS PANEL: Johnson~Bailey~Bell]
1	A. (Bell) I am.
2	MR. NEEDLEMAN: Again, same
3	objection.
4	BY MR. THOMPSON:
5	Q. You ever heard of a "Jake Brake"?
6	A. (Bell) Yes, I have.
7	Q. Very popular in the North Country to protect
8	the brakes of trucks. Let's take a step back
9	for a minute and talk and let's see. On
10	here I've got a I have a graph that kind of
11	shows different equipment and the projected
12	dBAs that they give off when they're operating.
13	I'd like to just put this up.
14	MR. THOMPSON: This is something that
15	I have not put a number on yet, but intend to.
16	Is there an issue with that?
17	CHAIRMAN HONIGBERG: Not yet. Sounds
18	like you want to use the ELMO for this?
19	MR. THOMPSON: The ELMO.
20	BY MR. THOMPSON:
21	Q. What I'd just like to show on the graph is
22	two-thirds of the way down the page, and it
23	shows a number of different operations. And
24	the lower pictures show a payloader, a

[WITNESS PANEL: Johnson~Bailey~Bell]	19
lawnmower, a grinder, a skill saw, and would	be
a chainsaw. A chainsaw is at 110 decibels.	
Payloader is at 85. My question to you is,	
dump truck probably in the same area as a	
payloader at 85. Would you call that	
"excessive"?	
(Bell) I'm sorry, but the nomograph or the	

8 chart that you're looking at here is missing a very important piece of information. 9

10 And what would that be? Q.

1

2

3

4

5

6

7

Α.

(Bell) The distance you are from -- the 11 Α. 12 distance from the source to the -- for those 13 levels. The chainsaw perhaps is 110 decibels 14 measured three feet from the chainsaw. I don't 15 know. I don't know what the distances are 16 given there.

- 17 Makes sense. Q.
- 18 Α. (Bell) And, you know, the farther away you get 19 away from a source, the quieter it gets.
- 20 Right. What -- so, it all depends on where the Q. 21 sensitive receptor is, in respect to where the 22 noise is being made?
- 23 (Bell) Distance is certainly one of the more Α. 24 significant factors in assessing a noise

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		impact. That's correct.
2	Q.	I'm not quite sure how to follow up with that,
3		except that I have a great concern that there's
4		a large amount of noise that's going to be
5		produced.
6		Let's move to another step, which is the
7		excavation of ledge. There's two ways two
8		clear-cut ways to go about it. One is ram
9		hoeing, which is a hydraulic hoe with a ram and
10		you chatter away at the thing. And the second
11		one is blasting. Again, your concern is going
12		to be the distance away from these activities.
13		And I would have to take a stand that, at a
14		considerable distance, the noise is very
15		noticeable. Can you agree with that, with
16		blasting or backhoe ramming?
17	Α.	(Bell) Hoe ramming is a relatively loud noise
18		source. So that, yes, you would you need to
19		be farther away from it for it to drop down.
20		MR. THOMPSON: Page 28 of part of the
21		Application book, I have hard copy Volume I,
22		I'm not sure how that equates to, Mr. Chairman,
23		in terms of Appendix.
24		CHAIRMAN HONIGBERG: Me neither. Why

I		[WITNESS PANEL: Johnson~Bailey~Bell]
1		don't you describe what it is and we'll find
2		it.
3		MR. THOMPSON: It's an application
4		describing blasting and a lot of the other
5		activities in the Application.
6		CHAIRMAN HONIGBERG: Off the record.
7		[Off-the-record discussion
8		ensued.]
9	BY MR	. THOMPSON:
10	Q.	My questions and my point here is it talks
11		about blasting in the bottom, the bottom, where
12		I've scribbled around a lot and circled the
13		word "blasting". And it's talking somewhat
14		about foundations, but, in general, it's
15		referencing blasting to the point that it says
16		"small volume", and "blasting activity will be
17		limited to small volumes of material", and then
18		below it, "only small charges are required".
19		My question is, if they use small charges
20		and go easy on the blasting, is that less
21		noise? Do you know?
22	Α.	(Bell) The noise produced by blasting
23		activities is it partially involves many other
24		factors besides the size of the charge.
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

2	Α.	
		(Bell) However, often there's a
3		misunderstanding between, you know, production
4		blasting at a quarry or a large facility to
5		remove large amounts of materials, versus
6		blasting activities for removing/breaking up
7		small boulders and stuff like that, where blast
8		mats and controls are applied.
9		In most cases, my experience has been that
10		construction-related blasting, similar to
11		what's being described here, is a relatively
12		benign noise source. It's more of a thumb that
13		occurs once, and it's over.
14	Q.	True. Once and it's over. But once times many
15		times is really an issue. We've had testimony
16		that, and I've read
17		MR. WALKER: Mr. Chairman, I'm going
18		to object to this. He's testifying at this
19		point.
20		CHAIRMAN HONIGBERG: Yes. And I
21		could give him a little leeway, if it's setup
22		to a question.
23		MR. THOMPSON: Yes. I understand
24		that. I'll work better.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		CHAIRMAN HONIGBERG: Mr. Thompson,
2		you and Mr. Bell are working pretty well
3		together. So, keep
4		MR. THOMPSON: He's a nice guy.
5		Good.
6	BY MI	R. THOMPSON:
7	Q.	You refer I'd like to refer back to the fact
8		that the concentration of your work is to try
9		to be where sensitive receptors are located.
10		In other words, people are living or located or
11		doing whatever they're doing. Most are along a
12		side of a road, and that happens to be, am I
13		correct, where, in the case of the underground
14		construction in Stewartstown and Clarksville is
15		buried under a road. My point being, and tell
16		me if I'm wrong, that the construction is
17		occurring right next to homes as you travel
18		these ways?
19	Α.	(Bell) That is a correct statement.
20	Q.	So, that would lead me to be able to say that
21		all of this activity is in close proximity to
22		the residents and businesses in those two
23		towns.
24	Α.	(Bell) In areas where there are residences
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		abutting the road. Similarly, they're noise
2		exposures to common traffic are also elevated.
3	Q.	Yes. Well, in the same respect, when you did
4		your studies on the on the 17 different
5		locations, you picked homes that were right
6		near the road also, I would assume?
7	Α.	(Bell) We tried to pick times, especially the
8		nighttime surveys, when there wasn't traffic,
9		when construction wouldn't be occurring. We
10		tried to make that relationship there.
11	Q.	Where the natural condition, acoustical
12		environment existed?
13	Α.	(Bell) Yes.
14	Q.	Yes. Which is what you're trying to what
15		you're trying to measure as the beginning of
16		your study, before construction occurred?
17	Α.	(Bell) That's correct.
18	Q.	Correct. So, in response, am I somewhat safe
19		in responding to your comment that it all
20		depends on how close you are to where the
21		noise to the noise being created that my
22		my question would be, aren't, in fact, those
23		people pretty darn close, because they live in
24		the the ones that we're worried about are

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		the ones that live in homes right next to the
2		road where the construction is.
3	Α.	(Bell) Well, your first statement was that
4		distance was the sort of implied that
5		distance is the only factor, and it's not.
6		There's the type of noise being generated, the
7		level of the noise from the activities, those
8		are other factors as well. And I'm sorry, I've
9		forgotten sort of the second part of your
10		question or statement there.
11	Q.	So did I. It happens. But I know it was
12		important.
13		Part of my exploration last night was, in
14		reading up on acoustical sound, I happened to
15		visit your website. And I was impressed with
16		the fact that there's quite a bit on your
17		company's website having to do with vibrations.
18		Can you explain a little bit about that part of
19		your business and what you do?
20	Α.	(Bell) For the most part, our vibration work is
21		associated with assessment of sensitive
22		spaces where sensitive equipment may go.
23		"Vibration-sensitive equipment" meaning MRI,
24		tools for medical, microscopes that hang from
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS	PANEL:	Johnson~Bailev~Bell]
[

1		ceilings, photolithography equipment. So, the
2		work would entail us to go out and measure
3		vibration before the installation of equipment
4		to assure that, when it is placed there, that
5		it would operate, you know, that it would meet
6		its design goals and would operate effectively.
7	Q.	I'm impressed with some of the recent jobs that
8		you've been involved in, and four or five of
9		them, including the Dana Farber Cancer
10		Institute and Massachusetts General Hospital,
11		are exactly that, hospitals. And I imagine
12		that vibration is a key issue?
13	Α.	(Bell) That's correct.
14	Q.	Let's take a step back to our job sites up in
15		Clarksville and Stewartstown. And heavy noises
16		from heavy equipment, redi-mix trucks moving
17		around delivering many times daily, the dump
18		trucks going up and down the road, cranes
19		coming in to set what will have to be
20		considered pretty huge splice pits, even more
21		so, blasting, and that relates to vibration.
22		Probably the only thing I can think of, and
23		would you agree, that's more drastic, I guess
24		is a good word, than blasting would be an

<pre>1 earthquake, in terms of vibration of the earth? 2 Can you think of anything else that's 3 extreme 4 A. (Bell) Well, I think there's, again, proximity 5 to a source and the activity that occurs could 6 generate vibration levels that are 7 Q. Uh-huh. 8 A. (Bell) That I do not necessarily agree with 9 your characterization, would be the easiest 10 thing to say. 11 Q. Certainly, even a controlled small volume 12 dynamite going off, blast, blasting ledge, is 13 going to cause vibrations in the ground? 14 A. (Bell) That's correct. 15 Q. Correct? 16 A. (Bell) Yes. 17 Q. Does that have the potential to damage stuff, 18 things that might be buried under the ground? 19 Water lines? Veins of water? Springs? 20 A. (Bell) This is a much better question to be 21 directed to the construction teams. But that 22 my experience with blasting is is that there's 23 included with it includes monitoring and 24 assurances so that the damage is not produced</pre>			[WITNESS PANEL: Johnson~Bailey~Bell]
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assurances so that the damage is not produced	23		included with it includes monitoring and
	24		assurances so that the damage is not produced

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		by blasting activities.
2	Q.	Could you repeat that?
3	Α.	(Bell) That the design of the blasting, the
4		size of charges, the controls are in place to
5		make sure that the blasting is generally
6		controlled, so that damage does not occur.
7		There are
8	Q.	So, it's part of the
9	Α.	(Bell) When blasting occurs, there are
10		reconnaissance of surveys of the areas, and
11		distance and proximity is considered, so the
12		charges and designs that again, probably
13		speaking a little out of turn here, and you
14		would be better in talking to the blasting
15		or, to the construction teams.
16	Q.	That probably can be stated that the larger the
17		blast, the more potential there is for movement
18		of that ground, depending on how big a blast or
19		dynamite they want to put in.
20		MR. THOMPSON: Okay. That's all I
21		have. Thank you.
22		WITNESS BELL: Thank you.
23		CHAIRMAN HONIGBERG: Is anybody hear
24		from Whitefield/Dalton/Bethlehem abutters?
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	[WITNESS PANEL: Johnson~Bailey~Bell]
1	Mr. Van Houten?
2	[No indication given.]
3	CHAIRMAN HONIGBERG: Mr. Palmer?
4	While he's coming up, is Ms. Lee here? I don't
5	see her.
6	[No indication given.]
7	CHAIRMAN HONIGBERG: For the
8	Deerfield abutters, who is going to be asking
9	questions? Ms. Bradbury.
10	Mr. Palmer, you may proceed.
11	MR. PALMER: Thank you, Mr. Chair.
12	Good morning. My name is Walter Palmer. I'm a
13	spokesperson for the Intervenor Group of
14	Abutting Property Owners from Bethlehem to
15	Plymouth. We are abutting property owners
16	along the underground portion of the proposed
17	Project.
18	BY MR. PALMER:
19	Q. I wanted to first speak with Dr. Bailey quickly
20	about some points that were raised in testimony
21	yesterday. I believe you touched on the
22	question of risk perception and risk
23	communication with regard to EMF. And the
24	point that you made is that, because of a
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		failure in good risk communication, risk
2		perception with regard to EMF, it's probably
3		worse than it is warranted by the scientific
4		data. Is that correct?
5	Α.	(Bailey) I don't think that the scientific data
6		have been oftentimes clearly communicated to
7		populations by agencies, yes.
8	Q.	Okay. So, because of a failure in that
9		communication, risk perception is probably
10		greater than is warranted. Was that the point
11		that you were making?
12	Α.	(Bailey) Yes. From a scientific perspective,
13		yes.
14		MR. WARD: Microphone.
15		CHAIRMAN HONIGBERG: Off the record.
16		[Brief off-the-record discussion
17		ensued.]
18	BY MI	R. PALMER:
19	Q.	Okay. So, even given the fairly troubling
20		scientific evidence which was brought out
21		earlier today and yesterday about the potential
22		risks of EMF to human health, the public
23		perception of potential EMF risk is actually
24		greater than is warranted by this fairly

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		troubling scientific data. Is that what
2		would you agree with that?
3	Α.	(Bailey) There are some people that, you know,
4		have accurately perceived what the consensus of
5		the scientific research is, and there are other
6		people who perhaps may not have consulted those
7		sources and looked elsewhere. So, I would
8		expect there's a variety of opinions in the
9		population.
10	Q.	Okay. So, you're backing away from your
11		earlier statement that "public perception is
12		probably worse than is warranted by scientific
13		data"?
14	Α.	(Bailey) You know, it depends upon I mean,
15		the public is a large spectrum. And there's
16		some people that may have concerns that are not
17		consistent with the scientific evidence, and
18		there are other people who do not.
19	Q.	All right. I may be straying into a topic area
20		that neither you or Dr. Johnson are conversant
21		in, but it is the topic area of public
22		perception of EMF that I wanted to ask about
23		just quickly. Have either of you studied the
24		risk I mean, the issue of EMF risk

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		perception, and also the phenomenon known as
2		"EMF cancerphobia" or "EMF stigmatization of
3		properties", because of the fear of EMF? Have
4		you looked into these areas?
5	Α.	(Bailey) I have not done any studies in these
6		areas.
7	Α.	(Johnson) No. I have not specifically looked
8		at this. I'm aware that there are concerns out
9		there. We try and or, I try and present the
10		information as I see it and I understand it.
11	Q.	Okay. So, I may be asking these questions of
12		the wrong people, and I'll probably wait till
13		later with other witnesses. But what you're
14		saying is that neither one of you are familiar
15		with the body of studies showing dramatic
16		declines in property values of properties
17		abutting transmission installations as a result
18		of EMF cancerphobia or EMF stigmatization of
19		properties? Neither one of you are familiar
20		with those types of studies then?
21	Α.	(Bailey) That's not our area of research.
22	Q.	Okay. I'll leave it at that then. Thank you.
23		I wanted to go now into noise, questions of
24		noise. And most of these questions would be

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		directed at Dr. Bell.
2	Α.	(Bell) It's "Mr. Bell".
3	Q.	Mr. Bell, sorry. Yesterday, you brought out
4		the point that your understanding and
5		assumption for some of your analysis was that
6		the Project construction in the underground
7		portion of the route would probably be moving
8		along at roughly a rate of 20 feet to 100 feet
9		per day, is that right?
10	Α.	(Bell) That was information that was provided
11		during my testimony, yes.
12	Q.	Okay. But, I mean, this is really the case in
13		ideal situations, where everything is clear and
14		straight and smooth, and there are no problems.
15		But there are going to be a lot of areas in the
16		underground portion of the Project where
17		construction will not be moving at that rate.
18		Is that correct?
19	Α.	(Bell) I can't speak to that at all.
20	Q.	Well, for example, as was mentioned earlier
21		today, the horizontal directional drilling
22		sites, that process involves drilling a hole, a
23		preliminary hole, going back in and drilling a
24		secondary wire hole, pulling in cable, pulling
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS F	PANEL: Jo	hnson~Bai	ley~Bell]
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		[WITHES THREE. COMPONED ATTCY DOTT]
1		cable through, etcetera. So, basically,
2		without going into any great detail, these
3		hydrological these horizontal directional
4		drilling sites are going to involve
5		construction for weeks and weeks. Would you
6		find that surprising if I would you disagree
7		with that statement?
8	Α.	(Bell) I not only don't find it surprising, I
9		indicated that there would be sites like this
10		in my testimony,
11	Q.	Okay.
12	Α.	(Bell) my prefiled testimony.
13	Q.	All right. So, there will be places,
14		including, I would represent, on my farm,
15		locations where receptors are going to be
16		subject to construction noise for weeks at a
17		time, and possibly for an entire construction
18		season or even more than one construction
19		season.
20		Now, in your the study, how much did
21		you focus on the underground route or were
22		you had you been informed that the Project
23		was going to be adopting this underground
24		portion of the route when you were conducting
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	У	our study?
2		MR. WALKER: Mr. Chairman, I think
3	М	r. Bell was asked this extensively yesterday
4	a	nd answered it.
5		CHAIRMAN HONIGBERG: You are correct.
6	М	r. Palmer.
7	BY MR.	PALMER:
8	Q. 0	kay. If I remember the answer yesterday
9	С	orrectly then, your response was that you were
10	n	ot aware of the underground portion of the
11	r	oute?
12	A. (1	Bell) At the time of my study, yes.
13	Q. I	'm sorry?
14	A. (1	Bell) At the time of the study, I was not.
15	Q. A	t the time of the study, right. Okay. So,
16	f	air enough. So, then, you were not able to
17	a	ssess some of the potential construction noise
18	i	mpacts that would have occurred during in
19	t	he installation of an underground project.
20		I wanted to turn to, specifically, two
21	S	ites in the underground route, two areas in
22	t	he underground route that I am particularly
23	С	oncerned about. And those are the small towns
24	i	n which the Project right now proposes to

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		install underground cable right down the main
2		streets of these small towns. And that's in
3		Franconia and Plymouth. Are you familiar with
4		those two areas?
5	Α.	(Bell) In general terms, yes. In general, yes.
6	Q.	Have you visited those towns? I'm sorry?
7	Α.	(Bell) Over the course of my life, I have.
8		Somewhere along the line I've been in both,
9		yes.
10	Q.	Okay. All right. So, just if I can describe
11		them to you quickly. These are small towns,
12		very busy little North Country towns.
13		Plymouth, more so than Franconia, in which
14		there are residences and businesses lining the
15		street, as you might expect on the main street
16		of a town. There are schools and other
17		facilities, there are retirement homes,
18		etcetera, fairly close to the construction
19		route.
20		In Plymouth, in particular, there actually
21		are buildings on both sides of the road which
22		create, even though you would never probably
23		refer to Plymouth as a "city", these
24		buildings

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		MR. NEEDLEMAN: Mr. Chairman, we're
2		going to object. This is testimony at this
3		point.
4		CHAIRMAN HONIGBERG: Yes.
5		Mr. Palmer, what do you want to know?
6	BY M	R. PALMER:
7	Q.	Okay. My question is, are you familiar with
8		the fact that there are urban canyon an
9		urban canyon type of situation in Plymouth,
10		with buildings on both sides of the road,
11		which, as I understand, could cause
12		reverberation and an amplification of
13		construction noise?
14	Α.	(Bell) I'm sorry. I've never heard the term
15		"urban canyon" before. So, I'm sorry. But I
16		presume what you're discussing is that there's
17		buildings on both sides of the street?
18	Q.	Yes. Right.
19	Α.	(Bell) Reverberation effects are generally not
20		significant amplifiers, particularly in an
21		environment like this, where there is still
22		plenty of space for sound to propagate. So, I
23		wouldn't anticipate any significant
24		amplifications or buildup of acoustic energy

I		[WITNESS PANEL: Johnson~Bailey~Bell]
1		during construction activities in these types
2		of areas.
3	Q.	Okay. But another issue with these two areas,
4		are you aware of the fact, I don't know how
5		much information you've been provided about
6		these two areas, but are you aware of the fact
7		that in both places there is a lot of
8		infrastructure under the roads, and therefore
9		it's going to be impossible for construction to
10		move along at 20 to 100 feet per day. In fact,
11		they're going to be working around a lot of
12		existing excuse me existing
13		infrastructure that's already under the roads?
14	Α.	(Bell) I'm sorry. I can't answer today.
15	Q.	Okay. So, basically, did you again, these
16		may be questions that were asked yesterday, but
17		did you
18		CHAIRMAN HONIGBERG: I think Attorney
19		Saffo went through with him a ton of things
20		MR. PALMER: Right.
21		CHAIRMAN HONIGBERG: that he
22		doesn't know, because it's not his job to know
23		about that underground portion.
24		MR. PALMER: Okay.
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		CHAIRMAN HONIGBERG: Are there things
2		that she didn't cover yesterday that you want
3		to cover today?
4		MR. PALMER: No. I'll just skip over
5		all my questions then and just come to my final
6		question.
7	BY M	R. PALMER:
8	Q.	Which is, given the limitations of your study,
9		or, basically, the lack of your study of the
10		underground portion of the route, would you say
11		that there really is no basis for your
12		conclusion, on Page 8 of your prefiled
13		testimony, that there's no impact of
14		construction, at least in the underground
15		portion of the route? There's no impact of
16		construction noise at least in the underground
17		portion of the route?
18	Α.	(Bell) I maintain or I stand by my opinion in
19		that I have a lot of experience with
20		construction activities for multiple, with
21		proximity to hospitals, buildings, all sorts of
22		construction activities. And I am confident
23		that there are means and methods to find a
24		symbiosis between construction and activity

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		adjunct to it.
2	Q.	But you didn't model, for example, the decibel
3		levels inside of a shop on the main street of
4		Plymouth, and whether or not it would be
5		possible to carry on a conversation over the
6		construction noise?
7	Α.	(Bell) There would be no basis to create a
8		model, since we don't know exactly the
9		activities that are occurring.
10	Q.	So, I mean, a detailed impact assessment was
11		not actually conducted, is what you're saying?
12	Α.	(Bell) At this point, no.
13	Q.	Bringing me back to my question is, is there
14		any basis for your conclusion, at least in
15		these this underground portion, is there any
16		basis for your conclusion that there's going to
17		be no impact?
18	Α.	(Bell) The basis for my conclusion is my
19		professional experience with over 27 years of
20		working in this field.
21	Q.	Okay. Thank you. So, do you understand how
22		this leads back to the point that I raised
23		earlier with Mr. Quinlan, which is the
24		selection of this underground portion of the

	[WITNESS PANEL: Johnson~Bailey~Bell]
1	route was apparently done very precipitously
2	and without the benefit of appropriate study of
3	the underground route?
4	MR. NEEDLEMAN: Objection.
5	CHAIRMAN HONIGBERG: Sustained.
6	MR. PALMER: I'm sorry. What is the
7	basis for the objection?
8	CHAIRMAN HONIGBERG: Mr. Needleman.
9	MR. NEEDLEMAN: First of all, it's
10	testimony. Second of all, we've been over
11	this. Third of all, this is not the witness to
12	speak to that issue.
13	CHAIRMAN HONIGBERG: Would you have
14	added that it was argumentative as well?
15	MR. NEEDLEMAN: Yes.
16	CHAIRMAN HONIGBERG: So, pick a
17	ground, Mr. Palmer.
18	MR. PALMER: All right. Okay. All
19	right.
20	MR. PAPPAS: Mr. Chairman, I have
21	point.
22	CHAIRMAN HONIGBERG: Mr. Pappas.
23	MR. PAPPAS: I have a question. This
24	panel was presented by Attorney Walker, and not
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[WITNESS PANEL: Johnson~Bailey~Bell] 1 Attorney Needleman. So, are we going to allow any lawyer to make objections? 2 3 CHAIRMAN HONIGBERG: I understand the And I was probably going to have 4 concern. 5 someone raise that off the record. 6 MR. PAPPAS: Okay. 7 CHAIRMAN HONIGBERG: Typically, we would expect the attorney who presents a 8 9 witness to be the one speaking during that 10 testimony. I understand that occasionally 11 Attorney Needleman just can't resist, and I 12 know that Attorney Roth occasionally has the 13 same "just can't resist" urge. 14 As long as it doesn't get 15 overwhelming, we're probably not going to call 16 people on it. But I appreciate the reminder. 17 And I'm sure that Attorney Needleman and 18 Attorney Walker appreciate it as well. 19 MR. PAPPAS: That's fine. And I 20 didn't object previously, because it was a 21 limited amount. But I just wanted a 22 clarification. CHAIRMAN HONIGBERG: Okay. 23 24 MR. PAPPAS: Thanks.

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1		[WITNESS PANEL: Johnson~Bailey~Bell]
1		CHAIRMAN HONIGBERG: Mr. Palmer.
2		MR. PALMER: Okay. I apologize
3		for
4		CHAIRMAN HONIGBERG: You don't need
5		to apologize.
6		MR. PALMER: Okay.
7		CHAIRMAN HONIGBERG: Seriously, you
8		don't.
9		MR. PALMER: Okay. All right. I'll
10		just ask another question here.
11	BY MI	R. PALMER:
12	Q.	Can you definitively state that during the
13		operation phase of the Project, after
14		construction is completed, there will be no
15		noise emanating from the underground portion of
16		the Project?
17	Α.	(Bell) The term "no noise" is a very broad or
18		very defined statement. So, I would qualify
19		that with there would be no noise would not
20		create an impact that would be adverse, be
21		perceived as an adverse impact.
22	Q.	I would like to ask you specifically about the
23		proposed splice vaults, which have been
24		described as "30 feet long, 8 feet high, and

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		8 feet wide vault", installed under the road,
2		with the cable running through and being
3		spliced at some point inside that vault.
4	Α.	(Bell) The vault itself contains a very large
5		lid on it also.
6	Q.	I'm sorry?
7	Α.	(Bell) It's a contained
8	Q.	It is contained, yes.
9	Α.	(Bell) It is a contained space.
10	Q.	Yes. It has a concrete lid. But it does
11		have I mean, the entrance to the vault is a
12		manhole cover, just a thin manhole cover. So,
13		I guess my question is, do you think there's
14		any potential for noise emanating from those
15		vaults, given that they might act as an echo
16		chamber and might amplify any splice-related
17		noises from the cable underneath?
18	Α.	(Bell) No.
19	Q.	There's no chance?
20	Α.	(Bell) No chance.
21	Q.	So, you're saying that, if I stood on that
22		manhole cover, I would have zero decibels of
23		noise coming from underneath from the cable?
24		MR. WALKER: Objection. Asked and
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		answered.
2		CHAIRMAN HONIGBERG: He can answer.
3	BY T	HE WITNESS:
4	Α.	(Bell) "Zero decibels" would not be the right
5		term. But I do not anticipate that you would
6		perceive noise coming from that vault.
7	BY M	R. PALMER:
8	Q.	I'm sorry. I couldn't hear you.
9	Α.	(Bell) I do not perceive that I do not
10		anticipate that you would perceive noise coming
11		from that vault, "emanating from that vault",
12		as you described it.
13	Q.	Okay. So, Northern Pass is on record, as of
14		today, stating that there will be no
15		perceptible noise coming from the vault from
16		the underground portion of the
17		CHAIRMAN HONIGBERG: That objection
18		is sustained.
19		MR. PALMER: I thought that was what
20		we were doing here, is testifying to
21		CHAIRMAN HONIGBERG: And he's said
22		it. Do you want him to say it a third time?
23		MR. PALMER: Okay.
24		CHAIRMAN HONIGBERG: I mean, really,
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

1 do you want him to say it a third time? 2 MR. PALMER: I want to establish 3 that --CHAIRMAN HONIGBERG: So, Northern 4 5 Pass is on record that, if he's standing on the manhole cover, your testimony is that he won't 6 7 perceive noise from the vault, correct? WITNESS BELL: Correct. 8 9 CHAIRMAN HONIGBERG: Do you have any 10 other questions, Mr. Palmer? 11 MR. PALMER: No. No further 12 questions at this time. 13 CHAIRMAN HONIGBERG: Ms. Lee is still 14 not here, correct? [No indication given.] 15 16 CHAIRMAN HONIGBERG: Ms. Bradbury. 17 While she's coming up, is Mr. Bilodeau here or 18 anybody representing him? 19 [No indication given.] 20 CHAIRMAN HONIGBERG: I don't think 21 so. Anybody from the Sugar Hill Historical 22 Museum, and the other groups associated with 23 them, who wants to ask questions? 24 [No indication given.]

[WITNESS	PANEL:	Johnson~Bailev~Belll
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		[WIINESS IANEL: COMISON DATIES DETI]
1		CHAIRMAN HONIGBERG: All right. How
2		about the Pemigewasset River Local Advisory
3		Committee, any questions for these witnesses?
4		[No indication given.]
5		CHAIRMAN HONIGBERG: All right. Ms.
6		Bradbury, you may proceed.
7		MS. BRADBURY: Thank you, Mr.
8		Chairman. My questions are primarily for
9		Mr. Bell. Mr. Bell, are you ready?
10		WITNESS BELL: Yes, I am.
11	BY M	S. BRADBURY:
12	Q.	You would agree that the current substation in
13		Deerfield, that the equipment there causes a
14		significant level of noise?
15	Α.	(Bell) I would not.
16	Q.	You would not. Okay. Well, would you agree
17		that it has been a source of complaint from the
18		nearby residents?
19	Α.	(Bell) I have read testimony to that effect,
20		yes.
21	Q.	The sensitive receptors. Okay. I'd like to
22		put up, Jeanne, Deerfield Abutter 14 on ELMO.
23		Could you read the I don't know if you can
24		actually see it on your screen, can you read

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		the yellow highlighted language from Ms.
2		Duchano, who lives on Bean Hill Road, in
3		Deerfield, near the substation.
4	Α.	(Bell) "The volume of the noise produced by the
5		existing substation is already extremely
6		annoying. Although I am aware that Eversource
7		has stated it intends to construct sound
8		barriers, it has done nothing to alleviate the
9		current noise problem which has existed for
10		years. Since the substation will be doubled in
11		size, it will certainly no longer be a peaceful
12		place to be."
13	Q.	Okay. Thank you. Were you in attendance at
14		any of the public hearings in Deerfield?
15	Α.	(Bell) No.
16	Q.	No? Okay. So, you did not hear the residents
17		stand up to speak about the noise, since you
18		weren't there. You're aware that Deerfield is
19		rural, right?
20	Α.	(Bell) I am.
21	Q.	And do you agree that, given Deerfield's
22		remote, rural setting, that the noise level at
23		the substation is more noticeable than it would
24		be in an urban setting? You're in the country?
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1	Α.	(Bell) I would agree with that.
2	Q.	Okay. Thanks. Okay. In terms of the well,
3		before I move on, I'd also like to put up
4		Deerfield Abutter 11, from Ms. Cruikshank, who
5		lives on Perry Road, in Deerfield, near the
6		substation. And if you would just read the
7		first sentence in the second paragraph, we'd be
8		grateful?
9	Α.	(Bell) "Additionally the hum from the
10		transformer station is already troublesome."
11	Q.	Okay. And, Jeanne, would you put up Deerfield
12		Abutter 12. And if you would
13		MR. WALKER: Mr. Chairman, I'm going
14		to object to that. If there's a question
15		related to these exhibits, then I understand
16		it. But she's just having him read particular
17		exhibits, with no foundation.
18		CHAIRMAN HONIGBERG: Ms. Bradbury.
19		MS. BRADBURY: I will ask him a
20		question.
21	BY M	S. BRADBURY:
22	Q.	So, you noted earlier that you do not believe
23		that the substation in Deerfield, as it
24		currently exists, is what was it? it was
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		caused significant level of noise, is that
2		correct?
3	Α.	(Bell) That's correct.
4	Q.	Okay. So, you then would disagree with Mr.
5		Mallette, when he states in his letter about
6		the existing substation? Could you read that
7		part now.
8		CHAIRMAN HONIGBERG: Hang on, Mr.
9		Bell. Mr. Whitley?
10		MR. WHITLEY: Is there any way that
11		the ELMO can be blown up a little bit? It's
12		just difficult to see.
13		(Short pause.)
14		MR. WHITLEY: That's much better.
15		Thank you.
16		CHAIRMAN HONIGBERG: Sorry to break
17		your flow, Ms. Bradbury. Mr. Bell, do you
18		remember the question?
19		WITNESS BELL: I'm sorry, I don't.
20		CHAIRMAN HONIGBERG: Nor do I. Ms.
21		Bradbury, why don't you take a run at it again.
22	BY M	S. BRADBURY:
23	Q.	My question is whether you, given your
24		statement that you don't believe it's that
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		noisy, that you would disagree with the
2		statement made by Mr. Mallette, who lives on
3		Nottingham Road, in Deerfield? And if you
4		would be so kind as to read his statement
5		there.
6	Α.	(Bell) "Somewhere where I don't have to listen
7		to the hum of voltage."
8	Q.	Okay. Thank you. All right. So, for the
9		proposed
10		CHAIRMAN HONIGBERG: Well, wait.
11		Wait.
12		MS. BRADBURY: Yes.
13		CHAIRMAN HONIGBERG: So, I don't
14		think there's an answer to the question you
15		asked him, other than "would you please read
16		that."
17		MS. BRADBURY: Oh, sorry. You're
18		right. You're totally right.
19	BY MS	S. BRADBURY:
20	Q.	So, you disagree with him?
21	Α.	(Bell) I don't disagree that he doesn't want to
22		listen to the hum of voltage. I don't disagree
23		with that. That's his personal position.
24	Q.	Well, from the address he provided on the
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		letter, you can see that he lives on Nottingham
2		Road, in Deerfield. Correct?
3	Α.	(Bell) That's correct.
4	Q.	And Nottingham Road is in proximity to the
5		existing substation, correct?
6	Α.	(Bell) That is correct.
7	Q.	And that he has had occasion to hear the
8		substation every day during his life there,
9		correct?
10	Α.	(Bell) That I can't speak to. I don't know
11		that he's heard the substation every day for
12		his entire life there.
13	Q.	Okay. All right. So, moving on to the
14		proposed expansion of the Deerfield Substation.
15		The Northern Pass Project calls for a major
16		expansion of that Deerfield Substation, is that
17		correct?
18	Α.	(Bell) There's an expanded area, yes.
19	Q.	Okay. And that expanded area is how big?
20	Α.	(Bell) I don't have the dimensions.
21	Q.	Okay. Does it sound familiar if it was
22		15 acres of clearing? Have you heard? Have
23		you been informed of that by the Northern Pass
24		or the Eversource people?

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Bell) I'm sorry, I don't have specifics to
2		that level.
3	Q.	Okay. All right. And, so, you don't know
4		that anything about the 8-acre expansion
5		the additional substation that's another 8
6		acres? They didn't tell you that?
7	Α.	(Bell) I'm aware that there's an expanded area,
8		as I've observed it in terms of the size
9		relative to the other station. But, as to the
10		exact acreage, I would not be able to speak to.
11	Q.	Okay. So, I can represent to you that, from
12		reading the portions of the Application that
13		there is proposed an 8-acre new substation next
14		to existing substation. Okay.
15		CHAIRMAN HONIGBERG: Why don't you
16		assume that for the purpose of
17		WITNESS BELL: I'm fine with that.
18		CHAIRMAN HONIGBERG: Okay.
19	BY MS	S. BRADBURY:
20	Q.	So, the expanded substation will house a
21		greater amount of equipment, correct?
22	Α.	(Bell) There are several pieces of equipment
23		involved in the facility, yes.
24	Q.	Okay. And you would agree that the additional
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WITNESS PANEL: Johnson~	ваіте	V∼ReTT	
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1		equipment in this, assuming it is 8 acres of
2		additional substation, will be a louder source
3		of noise than the current station's equipment,
4		is that correct?
5	Α.	(Bell) It will not be a louder source of noise
6		than the current station, no.
7	Q.	Okay. So, you don't agree with that. So, you
8		don't believe that the neighbors will hear more
9		noise?
10	Α.	(Bell) We define very, very stringent acoustic
11		design goals for the design of the expanded
12		substation such that the impacts would be
13		minimal. That's correct.
14	Q.	Okay. So, are you saying that the increased
15		noise levels would warrant some sort of
16		soundproofing at the expanded substation?
17	Α.	(Bell) There will be a lot of consideration in
18		the acoustic in the design of the substation
19		to minimize off-site sound emission, yes.
20	Q.	So, you agree that, at the public hearings,
21		Eversource addressed this? Well, I guess you
22		weren't there.
23	Α.	(Bell) I was not present.
24	Q.	So, I withdraw that question. But you have
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		been informed by Eversource that soundproofing
2		measures should be used at the expanded
3		substation, right?
4	Α.	(Bell) There would it would be my
5		expectation that there will be significant
6		considerations to the equipment selection,
7		layout, and planning of the facility to control
8		off-site sound emission, to meet the goals that
9		we've specified.
10	Q.	Okay. So, is it your understanding that
11		Eversource intends to install soundproofing at
12		the expanded substation?
13	Α.	(Bell) The term "soundproofing" is too generic
14		for me to agree to, as there's many options for
15		mitigation, that involves equipment selection,
16		equipment layout, placement of buildings.
17		There's many factors. But the design will
18		consider all of those, again, to achieve a very
19		stringent set of acoustic design goals for that
20		facility.
21	Q.	Can you tell us which measures will be used at
22		the expanded substation in Deerfield?
23	Α.	(Bell) I believe it's still in the process of
24		design. No, I cannot.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Q.	Okay. So, all right. And do you so, if
2		it's in the process of design, at this time you
3		would have to agree that those measures have
4		not been included in the plans yet?
5	Α.	(Bell) I'm sorry. I'm not aware of what plans
6		are available to you, no.
7	Q.	So, you don't know that whether that the
8		sound mitigation plans have been included in
9		the Application for the permits?
10	Α.	(Bell) What I believe has been included in the
11		Application is that the Project will be
12		designed to the acoustic design goals
13		stipulated in my reports.
14	Q.	All right. So, would you agree that, without
15		the additional measures, that the sound level
16		will remain unreasonably elevated from the
17		substation?
18	Α.	(Bell) No.
19	Q.	No. Okay. All right. So, I'm moving onto
20		some weather questions. High voltage AC lines
21		cause a louder level
22		[Court reporter interruption.]
23	BY MS	S. BRADBURY:
24	Q.	High voltage AC lines cause a louder level of
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		noise than 150 115 kV lines, is that
2		correct?
3	Α.	(Bell) I think this would be best directed to
4		Dr. Johnson.
5	Α.	(Johnson) And could you restate the question,
6		because I didn't quite understand.
7	Q.	High voltage AC lines, let's say, it's a 345 kV
8		AC line, they are louder than 115 kV AC lines,
9		is that correct?
10	Α.	(Johnson) Yes. In general, a 115, what I would
11		call a 115 kV transmission line, is fairly
12		quiet both in fair weather and foul weather.
13	Q.	Okay.
14	Α.	(Johnson) And a 345 kV line, or a higher
15		voltage line, 500 kV, will have more noise,
16		generally, in its design, will have more noise
17		associated in foul weather than the lower
18		voltage line.
19	Q.	Yes. So, the high voltage AC lines cause
20		louder noise in damp weather, rain, fog, heavy
21		dew, snow, freezing rain, they get loud. Is
22		that correct?
23	Α.	(Johnson) Yes. As I indicated yesterday, when
24		you have rain drops on the conductor.

1	Q.	Yes. And thank you for that. Are you familiar
2		with the southern New Hampshire UNH weather
3		study that recently came out? Jeanne, could
4		you put the actually, if you would I've
5		got Page 5 of the Executive Summary there. And
6		if you will if you can see bullets 4 and 5,
7		you will it wouldn't surprise you then that
8		they have reached a conclusion that there is
9		there's been an increase in precipitation
10		events in southern New Hampshire, bullets 4 and
11		5 of that?
12	Α.	(Johnson) I don't see or don't recognize a
13		bullet 4 and 5.
14	Q.	Okay. Yes, you're on the wrong page, Jeanne,
15		sorry. The second page there. That's it.
16		MS. BRADBURY: Can everybody see
17		that? Is it legible from the screens?
18	BY MS	S. BRADBURY:
19	Q.	Bullet point would you read it. Can you
20		read it from your screen or would you prefer if
21		I read it?
22	Α.	(Johnson) I can read it.
23	Q.	Just 4 and 5.
24	Α.	(Johnson) Okay. Hang on just a second. Let me
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

1		make sure I get at the right place here.
2		Bullet 4 and 5. Okay. Bullet 4 is "Annual
3		precipitation has increased 12 to 20 percent."
4		Bullet 5 is "Extreme precipitation events have
5		increased across the region. This increase has
6		been dramatic at some sites in southern New
7		Hampshire. The exact of this increase in large
8		precipitation events is evident in the several
9		large floods that have occurred across New
10		Hampshire over the last decade."
11	Q.	Thank you. So, in light of that, you would
12		agree that there would be an expected increased
13		level of noise from the HVTL power lines, given
14		that the rain makes them louder?
15	Α.	(Johnson) From this study, yes. As this study
16		is indicating, if there is a increase in the
17		amount of precipitation and the frequency of
18		those occurrences, then the frequency that you
19		would have the foul weather noise levels would
20		increase.
21	Q.	Okay. Thank you. And it would certainly be
22		greater than the noise from the existing 115 kV $$
23		AC lines, correct?
24	Α.	(Johnson) As indicated, yes, as is indicated in
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

	-	[WITNESS PANEL: Johnson~Bailey~Bell]
1		the appendices.
2	Q.	Okay. Thank you. Thank you. I'm going back
3		to Mr. Bell now. Did you evaluate the sound
4		levels at Bean Hill Road, in Deerfield, and
5		Stevens Hill Road, in Nottingham?
6	Α.	(Bell) I'm sorry. I don't know those exact
7		locations. Can you point to them on a map for
8		me? Are they listed in
9	Q.	They're on the they're on virtually every
10		map that has been produced in respect of
11		Deerfield, both the wetlands and the alteration
12		of terrain. Well, not the road not Stevens
13		Hill Road, but Bean Hill Road, yes, I believe.
14	Α.	(Bell) Let me try to be more specific. With
15		respect to Deerfield, the measurement locations
16		that we conducted were conducted along Cates
17		Road, Nottingham Road, and in the proximity of
18		the substation. And, then, I believe we had
19		one location in Deerfield, which I will check
20		to see about where that was. Hold on just a
21		moment.
22		CHAIRMAN HONIGBERG: Off the record
23		while he's doing that.
24		[Brief off-the-record discussion
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell] ensued.] CHAIRMAN HONIGBERG: Mr. Bell, I think now we're ready to go back on the record

now.

1

2

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4

5

WITNESS BELL: All right.

6 **BY THE WITNESS:**

7 A. (Bell) I don't believe we have taken

8 measurements at those locations.

9 BY MS. BRADBURY:

- 10 Q. Okay. All right. Well, would you -- would it 11 be accurate to say that, depending on which way 12 the wind is blowing, you might hear more noise 13 from the substation than if it was blowing it 14 away from where you are situated?
- 15 A. (Bell) Wind itself can be a factor in the16 propagation of sound over distances.
- Q. Okay. Thank you. In respect of buildings, would you agree that increased noise levels are problematic where the AC high voltage lines are close to homes or buildings, they're close to where those buildings are?
- A. (Bell) Based on the data that I've reviewed forthis Project, no.
- 24 Q. So you wouldn't. Okay. Are you -- I know you {SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		92
		[WIINESS PANEL: Jonnson~Bailey~Bell]
1		must be, at this point, familiar with Sherburne
2		Woods, a senior housing project, located at 1
3		Upham Drive, in Deerfield Center. You're
4		familiar with that?
5	Α.	(Bell) I am.
6	Q.	Okay. Jeanne, can you put up Exhibit 24?
7		Okay. So, you can see the right-of-way there,
8		correct?
9	Α.	(Bell) I can.
10	Q.	And, roughly, just slightly to the left of
11		center, in a circular area, you will see
12		Sherburne Woods, where the old folks live. Do
13		you see that?
14	Α.	(Bell) I do.
15	Q.	And it's right up next to the right-of-way,
16		correct?
17	Α.	(Bell) Correct.
18	Q.	And are you aware that the proposed high
19		voltage line is just an additional 35 feet from
20		the very edge of the right-of-way? They're
21		putting it right on the edge of the
22		right-of-way, very close to it?
23	Α.	(Bell) That I am aware of that.
24	Q.	Okay.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Bell) I think, just to save time here, this
2		might be better directed to Dr. Johnson, if
3		you're going to be discussing noise from the
4		lines.
5	Q.	Okay. Jump in. Are you aware of it? That
6		it's close to the edge of the right-of-way?
7	Α.	(Johnson) For this cross section, yes.
8	Q.	Okay. And you can see that there are no trees
9		between their buildings, their homes, and the
10		lines and the towers, where they're proposed to
11		go, correct? I don't have the proposed lines
12		in there. But we agree that it is right on the
13		edge of that the southern part of that
14		right-of-way? Actually, that's eastern, but
15	Α.	(Johnson) Yes. From the photograph that's
16		shown here, the aerial photo, the one portion
17		of this circular drive, sort of in the
18		middle,
19	Q.	Yes.
20	Α.	(Johnson) right along the edge of the
21		right-of-way, it appears that there's little
22		tree there.
23	Q.	And would you agree that Sherburne Woods
24		residents would have a significant noise level
	(

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		from the proposed lines, being that they're so
2		close to the right-of-way?
3	Α.	(Johnson) No. I would not characterize it as
4		"significant". The levels are reported in
5		Appendix 38.
6	Q.	Okay. All right. Okay. But we do agree that
7		the 345 kV AC lines are louder than the 115 kV $$
8		AC lines that are there now?
9	Α.	(Johnson) In foul weather, yes.
10	Q.	Yes. And we are aware also that the I'll
11		leave it at that. Okay. I'm just going to ask
12		you some questions about some well, we've
13		talked a lot about implanted medical devices.
14		And would you agree that the folks that live at
15		the Sherburne Woods are a fluctuating group of
16		clients that live there? It's changing? It
17		changes all the time?
18		MR. WALKER: Objection.
19		CHAIRMAN HONIGBERG: Grounds?
20		MR. WALKER: She's asking whether
21		he's aware of the fluctuations of the residents
22		at Sherburne Woods. I think that's outside of
23		his knowledge base.
24		CHAIRMAN HONIGBERG: Ms. Bradbury.
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell] 1 MS. BRADBURY: Yes. It is a senior 2 housing project. And I think it's a very good assumption that they are not always going to be 3 4 there, because they are old. 5 CHAIRMAN HONIGBERG: Would you like 6 him to assume that --7 MS. BRADBURY: Yes. 8 CHAIRMAN HONIGBERG: -- for purposes of the next question? 9 10 MS. BRADBURY: Yes, please. Yes. 11 Okay. 12 BY MS. BRADBURY: 13 So, and that -- also assume that some old Q. 14 people have pacemakers and other implanted 15 medical devices, correct? 16 Α. (Johnson) Yes. 17 Okay. And that there is concern that the EMF Q. 18 associated with the AC high voltage lines can 19 impact those devices, like pacemakers and 20 defibrillators? 21 (Johnson) Yes. There is concern that, at Α. 22 certain levels, these devices can be impacted 23 by electric and magnetic fields. 24 Okay. Q.

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1	Α.	(Johnson) At certain levels.
2	Q.	Okay. And we've already you've, either Mr.
3		Bell or you, acknowledged that the Sherburne
4		Woods residents live right next to it without
5		the benefit of tree cover, correct?
6	Α.	(Johnson) Correct.
7	Q.	Okay. So, if moving away from Sherburne.
8		If you have a road contractor who has an
9		implantable device, that works directly under
10		the lines on, for example, Thurston Pond Road,
11		would you agree that he is at risk of physical
12		harms from working directly under the 345 kV AC
13		lines, right under them?
14	Α.	(Johnson) For my understanding, if he's within
15		the right-of-way, underneath the line, no, I
16		would not be concerned. Not at these field
17		levels that are projected for these lines.
18	Q.	Okay. I have some questions about some
19		meteorological phenomena. Are you aware that
20		meteorologists have confirmed that Mount
21		Washington has roughly 97 inches of rain on
22		average a year, and that Concord has 40.61
23		inches of rain on average per year?
24		MR. WALKER: Objection. Relevance.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		MS. BRADBURY: I'm going to get to
2		that. It relates to noise and
3		CHAIRMAN HONIGBERG: Okay. You can
4		proceed.
5		MS. BRADBURY: Okay.
6		CHAIRMAN HONIGBERG: So, the question
7		was "are they aware of the numbers at Mount
8		Washington and Concord?"
9		MS. BRADBURY: Right.
10	BY T	HE WITNESS:
11	Α.	(Johnson) I am not aware specifically of the
12		numbers, no.
13	BY M	S. BRADBURY:
14	Q.	Okay. But would you be aware that
15		meteorologists attribute that difference to the
16		difference in altitude?
17	Α.	(Johnson) I would accept that.
18	Q.	Okay.
19	Α.	(Johnson) Yes.
20	Q.	Would you agree that the surface onto which
21		rain falls can vary from solid ice, which is
22		very reflective of sound, to a soft snow
23		surface, which is a very good absorber of
24		sound?

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Johnson) Yes.
2	Q.	Okay. And a wetted surface is also highly
3		reflective of sound? I believe that's what you
4		already told us.
5	Α.	(Johnson) It can be, yes.
6	Q.	Okay. Okay. So, here are the specific
7		questions about that. Now, this goes to Mr.
8		Bell, because you were the one you didn't
9		take the measurements, did you, on sound? It
10		was Mr. Bell that took the sound measurements?
11		CHAIRMAN HONIGBERG: Ms. Bradbury,
12		tell you what. Just ask the question.
13		MS. BRADBURY: Okay.
14		CHAIRMAN HONIGBERG: Whoever up there
15		is qualified,
16		MS. BRADBURY: Okay.
17		CHAIRMAN HONIGBERG: or if any of
18		them is, will give you an answer.
19		MS. BRADBURY: Okay.
20	BY M	S. BRADBURY:
21	Q.	Did you determine whether the sound depended on
22		the altitude of your station?
23	Α.	(Bell) The measurements we conducted were all
24		generally at 5 feet above ground level.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Q.	Okay. Did you determine whether the sound that
2		you measured depended on the time of year?
3	Α.	(Bell) We conducted surveys during both the
4		summer and the winter periods.
5	Q.	Okay. And did you find differences based on
6		whether it was summer or winter?
7	Α.	(Bell) In general, the summer data exhibited
8		higher levels, typically due to other
9		indigenous sources of noise, mainly insects.
10	Q.	Uh-huh. Okay. Did you determine whether the
11		sound depended on the time of day when you took
12		the measurements?
13	Α.	(Bell) We took surveys both during a daytime
14		period, to try to characterize sounds during
15		normal activity when traffic is at its normal
16		patterns, and not again, tried to stay away
17		from extremes, such as rush hours,
18	Q.	Uh-huh.
19	Α.	(Bell) and then late at night, when traffic
20		is generally at a minimum.
21	Q.	So, are you saying that you stayed away from
22		measuring at night or that you did that?
23	Α.	(Bell) No, we did.
24	Q.	Okay.

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[WITNESS PANEL: Johnson~Bailey~Bell]

1	Α.	(Bell) We purposely conducted at night. That
2		was one of the most important parts of our
3		survey, was to try to conservatively identify
4		the lowest background sound levels that occur
5		in these areas.
6	Q.	Did you determine whether the sound levels
7		depended on the underlying surface where you
8		were making the measurements?
9	Α.	(Bell) The measurements are what they were.
10		They are just data. They are the sound levels
11		that we measured there. They're a function of
12		all the characters around them.
13	Q.	And did you
14	Α.	(Bell) The traffic on the roads, the surface,
15		the materials, everything, every part of the
16		environment had some influence.
17	Q.	So, you recorded what the surface was where you
18		were taking the measurement?
19	Α.	(Bell) Not in a direct fashion. We have
20		photographs of the measurement locations we
21		could go back and look at. But, in most cases,
22		they were at the edge of roads.
23	Q.	Okay. Did you include in your report whether
24		it was raining or snowing when you took the

1		[WITNESS PANEL: Johnson~Bailey~Bell]
1		measurement?
2	Α.	(Bell) For all of the measurements that were
3		conducted, observed measurements, we
4		specifically stayed away from periods of high
5		precipitation, simply again to avoid avoid
6		contaminating our estimate of lowest background
7		sounds with noise produced by wind and/or
8		precipitation.
9	Q.	Okay. So, if you were taking a measurement
10		near a 345 kV AC line or a 115 kV AC line, and
11		it was raining hard, you would expect the noise
12		level to be greater because of what Dr. Johnson
13		has explained to us about why it gets louder
14		when it's raining?
15	Α.	(Bell) We would expect that background levels
16		would be louder in almost any in any
17		location that we measure when there's rain.
18	Q.	Okay.
19	Α.	(Bell) Traffic noise, tire noise increases,
20		rain against the foliage, rain splashing on the
21		ground, all of those factors.
22	Q.	Okay. All right. So, did you obtain any
23		measurements that exceeded 40 decibels when you
24		were taking measurements?

[WITNESS PANE	L: Johnson~Bailey~Bell]
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Bell) Oh. Across the entire route?
2	Q.	Yes.
3	Α.	(Bell) Of the intermittent samples, there's
4		several occurrences of that.
5	Q.	Okay.
6	Α.	(Bell) And, then, during the continuous
7		monitoring, there's significant data to support
8		that it goes above 45.
9	Q.	Uh-huh. And what was the weather at the time
10		you took those measurements that were higher
11		than 40 decibels?
12	Α.	(Bell) On the intermittent measurements, we
13		would have to go back and look at every
14		specific measurement and time, which is
15		there are tables which do that. But, again,
16		there was no precipitation, as I stated before.
17		The wind speeds were generally below six miles
18		per hour. If we went and, again, I'm trying
19		to generalize here. But
20	Q.	So, were you measuring you were measuring
21		near the 115 kV AC lines, right?
22	Α.	(Bell) In some cases.
23	Q.	And, so, there was no precip [sic] there when
24		you took those measurements, didn't you say
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		that, sir?
2	Α.	(Bell) That's correct.
3	Q.	Okay. Thank you. I have a few more. I'm
4		almost done. A question for Dr. Johnson. Can
5		you confirm for us that you did your EMF
6		calculations placing the Northern Pass
7		transmission line in the center of the
8		right-of-way?
9	Α.	(Johnson) I would answer that it was within the
10		right-of-way. It wasn't always exactly at the
11		center. So, no. There would be some cross
12		sections, as indicated in the appendices, where
13		it was not at the exact center of the
14		right-of-way.
15	Q.	But sometimes it was, correct?
16	Α.	(Johnson) In general, it was, I know in most of
17		the cross sections, where possible, it was
18		placed more toward the middle or in more
19		toward the middle of the right-of-way than
20		toward the edges.
21	Q.	Thank you. So, would you agree then that, in
22		Deerfield, with the proposed Northern Pass
23		transmission lines located on the southern edge
24		of the right-of-way, that the EMF levels will
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		be greater than in the middle of the
2		right-of-way where it's not located, it's going
3		to be on the southern edge?
4	Α.	(Johnson) You're going to have to try and
5		define that question or make it a little bit
6		more specific.
7	Q.	Well, if
8	Α.	(Johnson) I mean, if the new maybe the
9		easiest way to answer, if the new Northern Pass
10		transmission line, the AC line, is located more
11		toward one edge of the right-of-way or the
12		other, one of the two edges, the fields at the
13		nearest edge of the right-of-way are going to
14		be greater than most, and it depends on the
15		other lines that are on the cross section, but
16		they would be somewhat greater than if that new
17		line was further away from the right-of-way,
18		more toward the middle.
19	Q.	Okay. So, you can see there, you still have up
20		on your screen Sherburne Woods?
21	Α.	(Johnson) Yes.
22	Q.	That you can see that they are right up against
23		the right-of-way, correct?
24	Α.	(Johnson) That development, yes.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Q.	And you also are aware that the new 345 kV AC
2		line will be right on the southern edge of
3		that, the lower part of that right-of-way?
4		That's actually east, but it's the lower part
5		of that?
6	Α.	(Johnson) It would be on the lower part of the
7		right-of-way. I wouldn't characterize it
8		"right on the edge".
9	Q.	Okay.
10	Α.	(Johnson) But it will be more toward that lower
11		side from the middle than in the middle.
12	Q.	And it is at those locations where the EMFs
13		would be higher, right under the right under
14		the line?
15	Α.	(Johnson) I'd have to look at the profiles, but
16		I would expect that for the line.
17		MS. BRADBURY: Okay. Thank you very
18		much. That's all I have.
19		CHAIRMAN HONIGBERG: All right.
20		We're going to take our break, and try and come
21		back 25 minutes after 11:00.
22		(Recess taken at 11:11 a.m. and
23		the hearing resumed at 11:25
24		a.m.)

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1		CHAIRMAN HONIGBERG: And I think we
2		confirmed before the break that there were no
3		other intervenors that had questions for this
4		panel. And I think we're ready to have the
5		Committee ask its questions.
6		I think we're going to start with
7		Mr. Wright.
8		DIR. WRIGHT: Thank you, Mr.
9		Chairman. Again, my name is Craig Wright. I
10		serve as the Director of the Air Division for
11		the Department of Environmental Services. I
12		don't know if you guys were in the room when we
13		first introduced ourselves, so
14	BY DI	IR. WRIGHT:
15	Q.	Dr. Johnson, as somebody in my profession, I'm
16		used to using models to determine environmental
17		outcomes. So, if you don't mind, I'd like to
18		ask you a few questions focusing on magnetic
19		and electric field modeling that you did.
20	Α.	(Johnson) Okay. Fine.
21	Q.	For the purposes of your study, you divided the
22		power the Northern Pass line into four
23		general configurations, is that correct?
24	Α.	(Johnson) I guess it depends on what you mean
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		by "four general configurations"?
2	Q.	I think you identified areas where there was DC
3		only, DC underground, AC/DC, and only AC.
4	Α.	(Johnson) Okay. Yes.
5	Q.	Okay. So, that's consistent with
6	Α.	(Johnson) Yes. Four general characterizations
7		of the line,
8	Q.	Okay.
9	Α.	(Johnson) DC only, underground,
10	Q.	Do you do that because you use certain models
11		for each one of those configurations or the
12		models different models get used for
13		different configurations of the line, in terms
14		of AC/DC?
15	Α.	(Johnson) In this case, for the section that
16		was totally AC, there is one very commonly used
17		model, that's from Bonneville Power
18		Administration for monitoring, measuring or
19		calculating the electric and magnetic fields,
20		the audible noise, radio noise. In the
21		sections of the line where you I had overhead
22		both AC and DC lines, the BPA model does not
23		accommodate DC lines. So, you switch to a
24		model I use from EPRI, that was developed by

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		EPRI/GE, and takes DC overhead lines, along
2		with AC lines. For the underground
3		configuration, there you're really only looking
4		at the magnetic field. There you could
5		actually use either model and they would give
6		similar or, do you give similar results.
7	Q.	Okay. So, you basically say you use two
8		different models
9	Α.	(Johnson) Two models.
10	Q.	to model all of the configurations?
11	Α.	(Johnson) Yes.
12	Q.	Okay. And who is Bonneville Power Association?
13	Α.	(Johnson) They are a or, were a government
14		utility administration. They, along with a few
15		other active research groups in the U.S., in
16		the '50s, '60s, and '70s, did a large amount of
17		research and development of modeling techniques
18		to predict electric and magnetic fields,
19		audible noise and radio noise from transmission
20		lines.
21	Q.	Okay. Thank you. How long ago were these
22		models developed, do you know?
23	Α.	(Johnson) The
24	Q.	And I don't mean to speak over you, but really
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}
		[WITNESS PANEL: Johnson~Bailey~Bell]
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1		what I'm interested in, are they periodically
2		updated to reflect new science or new
3		understandings of how these fields may be
4		generated?
5	Α.	(Johnson) Well, in these cases, both models
6		were developed probably starting back in the
7		late '50s, and took into account information,
8		on like audible noise and radio noise, up
9		through probably the '70s and '80s, when a
10		large amount of studies were done looking at
11		like the 500 kV and 345 kV lines.
12		Other than that, for the electric field
13		and magnetic field, it's basically dependent on
14		first what I would a call "first principles
15		of physics". So, that's a pretty hard what
16		I would call a "hard calculation" of electric
17		and magnetic field. The audible noise and
18		radio noise, since it's a corona statistical
19		phenomena, there you had to depend and it was
20		based on input from a number of measurement
21		studies and papers that were done in the '70s
22		and '80s. The basic physics and the techniques
23		have not really changed since then. So, I
24		think the last periodic look and update was

[WITNESS PANEL: Johnson~Bailey~Bell]

 probably in the '90s. So, is it fair to say there are official versions of the models? A. (Johnson) Yes. Q. Okay. And what you used here was the latest and greatest version? A. (Johnson) The most current available. You would agree with me that, when it comes to modeling, you have a series of input data that goes into the model, obviously? A. (Johnson) Correct. Q. And you would agree that they are critical to the accuracy and validity of the models, in terms of the output, is very critical as to what goes on the input? A. (Johnson) That's correct. Q. Could you describe for me what various inputs go into the models you used? A. (Johnson) The input information consists of, in a broad sense, the geometry of the cross section, basically, the X and Y, or the positions, the coordinates, of the conductors that are going to be on a cross section. And by "cross section", I mean from one edge of the 			
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23 that are going to be on a cross section. And 24 by "cross section", I mean from one edge of the	22		positions, the coordinates, of the conductors
24 by "cross section", I mean from one edge of the	23		that are going to be on a cross section. And
	24		by "cross section", I mean from one edge of the

[WITNESS PANEL: Johnson~Bailey~Bell]

right-of-way to the other edge of the right-of-way. If you think of standing there, looking up at the line, you would see the position across that corridor of the various conductors.

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6 So, you have the coordinates and 7 positioning of those conductors. You have the diameter or the size of each individual 8 9 conductor or wire that's up there. The voltage 10 that is on that wire is an input variable, the 11 current that's running through it. And, then, in addition to that, you take into conditions 12 13 of time of year, that's not so -- that really 14 isn't an input for the AC calculations, but it 15 is for the DC, because you'll have some 16 seasonal variation in the amount of corona 17 activity that you'll have on the DC line. 18 That's not the case for an AC line.

So, in this case, assumptions that it was going to be during the summer season, when you had the highest level of insect activity, relatively warm, humid conditions. And, then, also generic weather conditions, basically, you look at the fair weather conditions, when

-		[WITNESS PANEL: Johnson~Bailey~Bell]
1		there's no precipitation on the conductors, and
2		foul weather conditions.
3		So, location of conductor, voltage on the
4		conductor, current in the conductor, size of
5		the conductor, and then for conditions of fair
6		and foul weather, and, because of the DC line,
7		heavy insect contamination on the line, which
8		would occur during the summer months.
9	Q.	I think I said in your report and in your
10		prefiled testimony that most of the input data
11		was supplied by Northern Pass Transmission?
12	Α.	(Johnson) Yes.
13	Q.	Okay. Do you did you do any sort of QA/QC
14		check on that input data?
15	Α.	(Johnson) Yes. Yes. I reviewed all the data.
16		If, the simplest way to say it, if something
17		looked unusual or out of line, as far as the
18		size of the conductor or the positioning, oh,
19		phasing of the line, that was then sort of
20		double checked or QC'd back with Eversource to
21		see if that was correct or if they had
22		verification of that.
23	Q.	Okay. Thank you. I think yesterday somebody
24		nicely described the line can be divided into
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WIINESS PANEL: Johnson~Bailey~Bell]
1		62 segments, and you were able to break it down
2		into 27 representative segments. Is that
3		accurate?
4	Α.	(Johnson) That sounds about right, yes.
5	Q.	So, it's accurate to say that those 27
6		sections, within each one of those sections you
7		contain sufficient consistency on the levels of
8		inputs to the model that it would be
9		representative of all those other sections. Is
10		that an accurate way of stating that?
11	Α.	(Johnson) Yes. It would be representative
12		where the calculated levels would, for those
13		other sections, would be the same or less.
14	Q.	Okay. So, in order to get some things in the
15		certain segments, did you need to make certain
16		worst-case assumptions to get something to fit
17		within a segment?
18	Α.	(Johnson) Well, the
19	Q.	In other words, could you get so, did you
20		have to make if you had a choice, you could
21		make some revision to one of the inputs that
22		would be more conservative, in terms of making
23		your calculations, than you were able to bring
24		that into one of those segments?

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Johnson) I think the answer to what you're
2		asking is "yes". The type of things that we,
3		in some cases, that you look at the various
4		cross sections, and, in some cases, they're
5		identical, they just occur at a different
6		position along the route. In some cases, only
7		the current that's in the conductor. So, the
8		configuration/geometry stay the same, but the
9		amount of current or the phasing of the voltage
10		on a particular conductor changed well, not
11		so such the phasing, but let's say the current
12		changed from one segment to another. If there
13		was not a significant difference, that might be
14		grouped.
15	Q.	Okay.
16	Α.	(Johnson) If the right-of-way, say, changed,
17		but everything else stayed pretty much
18		stayed the same, but it was just a wider
19		right-of-way, we would then incorporate that
20		right-of-way or that cross section in with a
21		cross section that was similar geometry, but
22		just a narrower, it's a positioning of the
23		lines in reference to each other are all the

same, it's just, in one case, you might have a

24

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		150-foot right-of-way corridor, but then, in
2		another case, you might have a 200-foot wide
3		corridor.
4	Q.	In that example, I think what you're saying is,
5		if you had a 300 if everything else was
6		equal, and you had a 300-foot right-of-foot
7		versus a 150-foot right-of-way,
8	Α.	(Johnson) You would use the 150.
9	Q.	you could bring the 300-foot you could
10		use the 150-foot to be representative of the
11		300, but not vice versa?
12	Α.	(Johnson) Right.
13	Q.	Okay. There's various lengths represented by
14		each one of your segments. Is there any
15		limitation, in terms of the modeling, as to how
16		long of a section it could be representative
17		a segment could be representative of?
18	Α.	(Johnson) No. Because you're basically looking
19		at a two-dimensional situation. Again, it's
20		the geometry of the line as you go across the
21		cross section.
22	Q.	Okay. The model results that you that you
23		produce are predicted at what elevation above
24		the ground?

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Α.	(Johnson) For the electric and magnetic fields,
2		it's at a basically standard heighth in the
3		guidelines of roughly 1 meter, or about
4		40 inches above ground, basically waist level.
5	Q.	Okay.
6	Α.	(Johnson) For the audible noise, it's at a
7		heighth of 5 feet, or 5 feet two inches,
8		roughly considering ear level. And, then,
9		radio noise is at I think that's at 1 meter.
10	Q.	Okay. So, basically, at 1 meter, that would be
11		generally where
12	Α.	(Johnson) Forty inches.
13	Q.	where a person within the right-of-way or
14		somebody being subject to the frequencies would
15		be?
16	Α.	(Johnson) Correct.
17	Q.	Okay. Under the modeling, you made the
18		assumption, or I think Northern Pass provided
19		to you, your modeling was based on an
20		assumption that the DC lines would operate at
21		1 percent over voltage?
22	Α.	(Johnson) There were conservative assumptions
23		taken for all the cases, basically, to give the
24		highest levels that might be anticipated. For
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		the DC line, I think you're correct, it was
2		1 percent. For the voltage on the AC lines, it
3		was 5 percent over the nominal voltage. So,
4		345 would actually be modeled at 5 percent over
5		345 kV.
6	Q.	Are those percentages consistent with other
7		models you've done? Is there any standard
8		there?
9	Α.	(Johnson) Generally, when I do modeling for,
10		and accepted through the industry, for AC
11		lines, the variation could be from nominal
12		voltage generally to about 5 percent over
13		voltage. Other conservative assumptions was we
14		took the line heighth, more or less at the
15		bottom of the sag, where it's close the
16		conductor is closest to ground. So, the fields
17		in the other levels, as you go toward the
18		actual structure towers would actually
19		decrease. So, the assumption was long,
20		basically, long, flat lines.
21	Q.	Okay. If we were to take your modeling results
22		and go out into the field with measurement
23		equipment, what would you expect to see, in
24		terms of the difference between what was

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		modeled and what you had measured in the field?
2	Α.	(Johnson) I would characterize it as "fairly
3		good agreement", particularly for the magnetic
4		field. The electric field is probably going to
5		be highly variable, where it may be less than
6		the conservative assumptions that were modeled,
7		because of the electric field being shielded by
8		trees, shrubs, other objects in and around the
9		area.
10		Also, as you move away from, again, the
11		lowest point in the conductor sag, the levels
12		would decrease, because you're coming closer to
13		the towers and the line heighth above ground
14		increases.
15	Q.	Okay. Are you aware of any recent studies
16		where we may where somebody may have looked
17		at doing a modeling analysis and actually doing
18		field measurements?
19	Α.	(Johnson) I believe, as part of the Merrimack
20		Valley Project, there was modeling results, and
21		there are follow-up measurements being done.
22		That's probably the most recent one I'm aware
23		of.

Okay. I'll shift gears a little bit. Dr.

24

Q.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		Bailey, I'm looking at your prefiled testimony,
2		on Page 5.
3	Α.	(Bailey) Yes.
4	Q.	On Line 18, and I know this has been mentioned
5		more than once, but there are no currently
6		federal standards available for electric or
7		magnetic fields. Is that accurate?
8	Α.	(Bailey) That's correct.
9	Q.	Okay. I believe yesterday we saw maybe there
10		were some states that had adopted some policies
11		or regulations related to electric fields, is
12		that correct?
13	Α.	(Bailey) Yes. Several states have.
14	Q.	Okay. And in here, you also mention the ICNIRP
15		and the ICES standards that you evaluated
16		against?
17	Α.	(Bailey) That's correct.
18	Q.	How do the standards you evaluated against
19		compare to those standards from those other
20		states, do you know?
21	Α.	(Bailey) There's two distinctions that I would
22		make. The first is that the standards were
23		developed by ICNIRP and ICES were based upon
24		assessments of the body of evidence and

	[WITNESS PANEL: Johnson~Bailey~Bell]
1	determining, based upon that health evaluation,
2	what were appropriate exposure limits that
3	would provide adequate protection against
4	established adverse effects. By and large, the
5	standards that have been developed by states
6	have not been developed as a result of a
7	comprehensive risk assessment process.
8	So, for example, in the State of New York,
9	in late 1980s and early 1990's, they did a
10	survey of all of the transmission lines in the
11	state. And they determined from that survey
12	that the maximum field magnetic field at the
13	edge of the right-of-way for these lines under
14	a variety of operating conditions would be 200
15	milligauss. And, so, the standard was set so
16	that, if any new transmission lines were
17	constructed in the state, that the field levels
18	would be no higher than from the existing
19	transmission lines, which the highest voltage
20	at that time was 345,000 volts.
21	So, it was not based upon a determination
22	and review of all of the health literature and
23	research. It was based upon maintaining the
24	status quo. And a similar procedure was

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		followed in Florida for setting their
2		standards.
3		Other states have developed standards for
4		electric fields, but not magnetic fields. And,
5		in some cases, there was some review of a
6		potential for annoying micro-shocks as the
7		basis for those electric field standards. In
8		other cases, the number seems to have been
9		pulled out of a hat. So, for instance, in New
10		Jersey, there was an interim guideline that was
11		set of 3 kV per meter at the edge of the
12		right-of-way. And there is absolutely no
13		evidence, it was issued in a press release, and
14		there's no evidence anywhere as to how that
15		number was arrived at or what factors was
16		considered at all.
17	Q.	Okay. Continuing on your on Page 5 here, on
18		Line Number 29, you're talking about the
19		standards, I believe, that ICNIRP and ICES has
20		established. Is that correct?
21	Α.	(Bailey) Yes.
22	Q.	You use the term here the "acceptable exposure
23		limit" or, sorry, "they use a number"
24		"the number they used to reduce the adverse
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		effect level to an acceptable exposure level is
2		called a safety factor." Can you describe what
3		a "safety factor" is for me? Or is it, you
4		know, a factor of 2? A factor of 10? A factor
5		of 100? Or
6	Α.	(Bailey) Okay. In setting up a standard, the
7		first task is to determine what is the lowest
8		level of exposure where you encounter any
9		adverse effect. Having determined what that
10		adverse effect is and what level of exposure
11		produces that adverse effect, then you want to
12		go and set the exposure, whether it's for the
13		general public or for workers, at a level below
14		that. So, that you so, the standard
15		prevents the possibility of having adverse
16		effects.
17		So, for example, in the ICNIRP standard,
18		the guideline for electric fields is 10 kV per
19		meter for occupational exposure. I'm going off
20		the levels that they have at 50-hertz. I have
21		not done the conversion. But and then that
22		drops at 50-hertz to 5 kV per meter for the
23		general public. So, that is an example of a
24		two-fold safety factor that was put in there to
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

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[WITNESS PANEL: Johnson~Bailey~Bell]

1	account for the fact that the general public in
2	walking around their environment may not be
3	aware of a strong electric field source. And,
4	so, if you were, for instance, working at the
5	utility, and you were working on a high-voltage
6	transmission line and climbing up a tower, you
7	would be aware that you were approaching much
8	closer to a high-voltage source and the
9	electric field would be higher, and you would
10	not be surprised if you perceived that electric
11	field. Something though, the concern in the
12	occupational situation is that someone may be
13	distracted from their work and have some
14	secondary accident subsequent to that
15	distraction. So, to lessen this problem of
16	issue of people being startled or distracted by
17	an exposure, a lower level is set, in this
18	case, for the general public. So, that's an
19	example of the kind of safety factor that's put
20	in. It also covers a range, in the case of
21	magnetic fields, magnetic fields, depending
22	upon the orientation of the field to the body,
23	can induce greater or lesser electric fields
24	within the body. So that the modeling that's

[WITNESS	PANEL:	Johnson~Bailey~Bell]
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		[WITNESS TANDE. COMISON DATTCY DOTT]
1		done is to calculate what they would be for the
2		maximum configuration. And, so that, if there
3		was some other local configuration that might
4		enhance the field beyond what had been
5		considered, that that safety factor would take
6		that into account.
7	Q.	But there's not a general rule of thumb, it's a
8		factor of two or a factor of 5 or anything like
9		that?
10	Α.	(Bailey) No. It very much depends upon the
11		amount of the database and how much information
12		is available, and what are the factors that are
13		uncertain.
14	Q.	I think just one more question. On Page 14 of
15		your testimony, I believe on the last two
16		lines, you state it's "in [your] judgment, the
17		weight of the scientific evidence clearly
18		supports the conclusion that the Project would
19		not pose an unreasonable adverse effect to
20		public health and public safety." Is that
21		correct?
22	Α.	(Bailey) Yes.
23	Q.	Obviously, we're talking about effects, not
24		only on the edge of the right-of-way, but
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		within the right-of-way itself, obviously,
2		correct?
3	Α.	(Bailey) Yes.
4	Q.	Obviously, people these right-of-ways are
5		not fenced off.
6	Α.	(Bailey) Right.
7	Q.	People recreate within the right-of-way.
8		People hike, hunt, walk within the
9		right-of-way. Does that impact your statement
10		at all?
11	Α.	(Bailey) No.
12	Q.	Okay. I think yesterday, I think it was
13		Attorney Pacik showed us a picture of what
14		appeared what was reported to be a
15		playground within the right-of-way. Does that
16		cause you any pause at all?
17	Α.	(Bailey) No. There are a variety of
18		recreational uses that are that are made on
19		the right-of-way. And, you know, I didn't see
20		anything in that picture that would indicate
21		that there was any adverse effect expected for
22		people playing on those structures.
23	Q.	All right. I'll shift gears, just a couple
24		questions for Mr. Bell. I know it's already

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		been discussed a lot about your pre-chosen 17
2		sites for measurements along the corridor.
3		That's right?
4	Α.	(Bell) There has been a lot of discussion on
5		it, yes.
6	Q.	Yes. So, I won't beat it to death. But, at
7		the time you did your study, there was not as
8		much underground portion, and I believe you
9		stated that four of your locations that were
10		originally located would be now underground, is
11		that correct?
12	Α.	(Bell) That's correct.
13	Q.	Okay. If you were redesigning your survey
14		today, would you do anything different in terms
15		of the location of the monitors the balance
16		of the monitors across the aboveground portion?
17	Α.	(Bell) That's hard for me to speculate at this
18		moment. But there was no magic, we didn't say
19		we needed to set it up, we had 17 locations.
20		We took what were representative samples along,
21		in both spatial and geographic or, I should
22		say "geographic ranges". So, it's not clear to
23		me that I would make any changes.
24	Q.	So, there's not a general rule of thumb, you
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		want one site for every five miles or anything
2		along those lines?
3	Α.	(Bell) That wasn't the purpose here, no.
4	Q.	Okay. Turning to Page 4 of your prefiled
5		testimony, just a quick question. When you
6		look at the top of Page 4, what you're talking
7		about is the continuous monitoring at your
8		stationary facilities, and then your continuous
9		monitoring at the Project Route Survey. Do you
10		see those two areas?
11	Α.	[No verbal response.]
12	Q.	I notice looking at the dates, at the
13		stationary facilities, you conducted the
14		continuous monitoring for seven consecutive
15		days. But, at the Project Route Survey, it
16		looks like you only did it for three days. Is
17		there any reason there's a difference between
18		the amount of time you spent at either one of
19		those locations?
20	Α.	(Bell) Yes. The goals were different for those
21		types of for those measurements. The goals
22		for the continuous measurements at the
23		stationary facilities were associated with
24		establishing absolute lowest background sound
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

Johnson~Bailey~Bell] [WITNESS PANEL: 1 levels that could occur in those areas in order 2 to establish acoustic design goals for the 3 stationary facilities. With respect to the Project Route Survey, 4 5 the reason for -- these surveys were conducted 6 over several days at a time. There was an 7 individual that actually traversed the route and made these measurements. And so that we 8 installed continuous equipment, more or less to 9 10 just assess a pattern of acoustic levels on a 11 day-to-day basis during that survey period. Again, not to -- we didn't need a large dataset 12 13 for establishing acoustic design goals, but 14 only just to characterize the time variation of 15 sound at those -- at that location for just a 16 brief period, generally to see diurnal patterns 17 that occur. Traffic's high, levels go up; 18 traffic drops, levels go down. DIR. WRIGHT: Okay. Thank you. 19 Ι 20 think I'm all set for the moment, Mr. Chair. 21 CHAIRMAN HONIGBERG: Mr. Oldenburg. 22 MR. OLDENBURG: Thank you, Mr. Chair. 23 For introduction purposes, my name is Bill 24 Oldenburg, Assistant Director of Project

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		Development at the Department of
2		Transportation. Basically, highway bridge
3		design and construction, that's what I deal
4		with.
5	BY MI	R. OLDENBURG:
6	Q.	So, my first question for Mr. Bell, in your
7		prefiled testimony, under "Construction Noise
8		Impacts", Page 7, make sure I have the right
9		spot. You basically, on Line 27 you begin by
10		saying "However, as a starting point, the
11		following noise abatement measures will apply
12		throughout this project". And there's four
13		bullets there. I'll paraphrase, just to be
14		brief.
15		Basically, the first one is keeping the
16		truck noise within federal regulation limits.
17		So, keeping the trucks within spec. The second
18		bullet is keeping the mufflers on the vehicles.
19		The third one is "majority of the potential
20		noise construction will be performed within
21		daytime hours". Is that really a noise
22		abatement or a noise mitigation?
23	Α.	(Bell) Well, it's considered I look at it as
24		a mit well, in terms semantically, I guess
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		they're similar. But, to me, it's the
2		intent of that control or that effect is just
3		to try to minimize impacts when people are most
4		sensitive to noise.
5	Q.	That's not going to reduce the noise. It's
6		just going to
7	Α.	(Bell) That's correct.
8	Q.	change when people would hear the noise.
9	Α.	(Bell) It changes perception to the noise.
10	Q.	Then, the third [fourth?] one is communicate
11		with the communities when noisy operations
12		could occur. So, I guess I'd also classify
13		that as not an "abatement" issue, but more of a
14		mitigation, an awareness.
15		And the term that is used is "as a
16		starting point". So, I'm assuming that's the
17		baseline, and that other measures, noise
18		abatement measures are going to come into the
19		future. My interpretation is, maybe during
20		design or construction?
21	Α.	(Bell) That would be my expectation, yes.
22	Q.	All right.
23	Α.	(Bell) Again, once you establish means and
24		processes, you look at them and see "how will

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		they impact the community?" And you develop
2		controls as the Project moves forward, as you
3		develop it.
4	Q.	Under the "Conclusion" of that same section, so
5		it's Page 8, starts with Line 22. And the
6		question is "What's your opinion regarding
7		construction noise?" And your answer is "In my
8		opinion that, if the protocols are observed,
9		noise produced" or, "sound produced by the
10		construction of the Project will not have an
11		appreciable impact at sensitive receptors."
12		When you use the phrase in your opinion "if the
13		protocols are observed", what protocols?
14	Α.	(Bell) Well, those first two that are listed
15		first, and then more associated with the
16		approach of maintaining communication with the
17		community, and keeping a close contact with
18		them to assess and to understand and to make
19		work with the community to develop controls as
20		you go. These are processes that you're
21		probably very familiar with.
22	Q.	Right. Right. So, really, this is probably
23		more of a question for the construction panel
24		that's going to come forward, because they're
	(a – -	

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		going to know what the other protocols that
2		they plan on using, if there are other
3		protocols?
4	Α.	(Bell) That's correct.
5	Q.	Okay. Thank you. I think my next question is
6		for Dr. Bailey, might be Dr. Johnson, I'm not
7		sure.
8		Any idea when we started in this country
9		using high-voltage transmission lines? I'm
10		seeing a blank stare. I don't know that
11		question either. But, just for the purposes of
12		the question, is it like 100 years? Over 100
13		years?
14		It's not a really important answer, but
15	Α.	(Johnson) Actually, a few years ago William
16		Stanley, I'm sorry to digress, but it's
17		William Stanley, about a 105 years ago,
18		electrified the street lights for Great
19		Barrington, Massachusetts. And that was the
20		first use of AC commercial use of AC
21		electricity. And he used a five- or six-mile
22		line to get it from his AC generator to the
23		street lights in Great Barrington. So, right
24		around the turn of the century was really the
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		advent of AC electricity usage.
2		By "transmission lines", if I now jump up
3		and assume, let's say, about 115 kV
4		transmission lines, off the top of my head, I
5		wanted to say those started coming into use
6		around the 1920s.
7	Q.	Okay.
8	Α.	(Johnson) The 345 kV transmission lines was
9		more the '40s and '50s. Probably more
10		information than you wanted.
11	Q.	Well, that was really more. About 100 years.
12	Α.	(Johnson) Yes.
13	Q.	Did we was it recognized that there was EMF
14		100 years ago when we started using those
15		lines?
16	Α.	(Bailey) Yes. And, in fact, I mean, some of
17		the phenomena today that we consider in setting
18		standards for exposures to magnetic fields was
19		discovered in the 1890s. So, there, if you go
20		back to a treatise in that period of time,
21		you'll see pictures of a man standing within a
22		large coil of wire, and that was filled the
23		current was very, very large, and they
24		produced the observers saw magneto

i		[WITNESS PANEL: Johnson~Bailey~Bell]
1		phosphenes when they were standing within the
2		coil. So, that was and that, today, that
3		phenomena of magneto phosphenes is a replicable
4		biological response to extremely strong
5		magnetic fields that is the basis for the
6		setting of the ICNIRP and IEEE standards. So,
7		that's going back into the previous century
8		that that observation was made and has been
9		followed through since.
10	Q.	So, at what point did people or studies or
11		started to get concerned about health effects
12		of EMF?
13	Α.	(Bailey) I mean, in terms of working around
14		electricity, there's from the very early
15		days, there was concern about strictly
16		electrical safety. In the 1960s, at a large
17		international convention, some Russian
18		engineers came to a meeting and talked about
19		symptoms in some of their workforce that they
20		had attributed to electric fields exposure of
21		workers in high-voltage switch stations of
22		their 500 kV lines. And that sort of surprised
23		people. And utility people went back, and both
24		in Europe and the U.S., began doing surveys to
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	[WITNESS PANEL: Johnson~Bailey~Bell]
1	find out if any of their employees had similar
2	kinds of complaints. And, then, a number of
3	years later the Russians came back and said
4	"Sorry, fellas. We determined that this had to
5	do with the ingestion of alcohol, the symptoms
6	that were reported, and not to the electric
7	fields." But that started people looking at
8	the question about whether exposure to electric
9	and magnetic fields might have health effects.
10	And, then, in 1979, Ed Leeper and Nancy
11	Wertheimer published a study in which they
12	looked at the proximity of almost entirely
13	distribution lines, and some substations, to
14	communities. And what they observed is that
15	there seemed to be more transformers outside
16	the residences and distribution lines outside
17	residences that appeared to be capable of
18	carrying greater load than were around the
19	houses of children without cancer.
20	And so that they looked for several
21	explanations for this. Another explanation
22	that they considered at the time was that there
23	appeared to be a relation a association
24	between high traffic density and childhood

1	3	6	

[WTTNESS	PANEL:	Johnson~Bailev~Belll	

1		
1		cancers. And, so, they put forth these two
2		sort of hypotheses to explain the statistical
3		association. And then, from there, lots of
4		research came out in subsequent decades.
5	Q.	So, really, this has been researched and been
6		an issue, talked about, with no clear consensus
7		for 40 or 50 years, correct?
8	Α.	(Bailey) Well, I think there's been a lot of
9		research on this. The WHO has commented that
10		there's been more research on EMF than most of
11		the 50,000 or so chemicals that have in
12		everyday use. We were talking about
13		standard-setting before and safety factors.
14		And oftentimes, for chemicals, there are no
15		human studies at all, and we're trying to set a
16		safe exposure level for humans based solely
17		upon animal studies. So, here, in the case of
18		EMF, we have a wealth of animal studies and we
19		also have a wealth of human studies. So, we
20		have a lot of information.
21		What has emerged from this research is not
22		that we have found that electric or magnetic
23		fields cause health effects, but the
24		recognition that everyone in our modern

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		environment has exposures, whether or not they
2		live near a transmission line or not.
3		So, when a national survey was done of
4		magnetic fields in residences, the source that
5		most often produced the highest levels in
6		residences was not outside power lines, but it
7		was currents flowing on wiring and water pipes
8		in the home.
9		So, there's been a lot of research done.
10		A lot of scientific panels have reviewed this
11		evidence. And none of these panels have
12		concluded that there is a causal relationship.
13		But, because, since everybody is exposed, we
14		want to make absolutely sure that even the
15		smallest possibility of a risk is not
16		overlooked. Because even a very tiny risk,
17		given the numbers of people exposed in the
18		world, would be a important public health
19		impact.
20	Q.	And that's why a lot of these studies that were
21		shown had statements in them or guidelines for
22		"limiting exposure to EMF". I noticed in a
23		couple of them that were shown there was, you
24		know, guidelines or recommendations on how to
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		limit the exposure. I mean, that's if you
2		don't know, is it precautious
3	Α.	(Bailey) Well, the safety factor is put in
4		there. I mean, electric and magnetic fields,
5		like everything else in life, at some level can
6		become harmful, you know?
7		You know, I touch my jaw like this, it's
8		not harmful. But somebody hits me with a
9		hammer with much more force, it's going to
10		cause harm. And, so, what has been done with
11		EMF, as we do for other things in life, is to
12		determine at what level harm occurs, and then
13		to set a standard to prevent that harm from
14		occurring. And the standards have evolved over
15		time to deal with the body of evidence as it is
16		developed. And these standards have been
17		fairly consistent, you know, since standards
18		have been developed for electric and magnetic
19		fields.
20	Q.	So, in your opinion, is the Applicant following
21		those standards and guidelines to limit EMF
22		exposure?
23	Α.	(Bailey) Our assessment demonstrated that the
24		electric and magnetic fields from the proposed
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		Project would meet these standards.
2	Q.	In reading your prefiled testimony, on the
3		purpose of your testimony, I understood what
4		the purpose was. Were you also is your
5		role, did you offer guidance on how the Project
6		might limit that exposure?
7	Α.	(Bailey) When it came to certain topics about
8		whether Dr. Johnson and I had discussions with
9		the Company when they were considering the
10		placement of the new line on the right-of-way,
11		and that, you know, what would be the effect of
12		moving the line towards the center of the
13		right-of-way, as opposed to placing it where it
14		was maybe more convenient always on the edge of
15		the right-of-way. And, so, that was addressed
16		through modeling to determine that, in fact,
17		placing the new line at closer toward the
18		center of the right-of-way would tend to
19		minimize the magnetic fields.
20	Q.	And I guess my last question is, do you believe
21		that there's a link between EMF and illness in
22		people, adults, children?
23	Α.	(Bailey) I understand that some of the research
24		indicates a statistical association. And by

	-	[WITNESS PANEL: Johnson~Bailey~Bell]
1		that is kind of like a layman's term for
2		"link".
3	Q.	Uh-huh.
4	Α.	(Bailey) But the evidence does not show that
5		this statistical association or link is causal.
6		And, in fact, the example of the kinds of
7		reason why we're conservative in our
8		assessments is exemplified by the Draper study
9		that I talked about. Where, when they first
10		published their analysis in 2005, they reported
11		this association in which the odds of a child
12		with leukemia being living within several
13		hundred meters of a transmission line was about
14		twice as likely as the odds of a control child.
15		But, when they continued their research
16		and expanded it to all of Wales and Scotland,
17		and they included lower voltage lines as well
18		and followed this over time, they discovered,
19		in the recent publications, that the
20		association that they had reported in 2005 has
21		entirely disappeared. There is now no
22		association in their data between the distance
23		that a child lives from a overhead transmission
24		line and whether or not they have leukemia.

[WITNESS PANEL: Johnson~Bailey~Bell]

1	And, so, what they have identified in their
2	research that, yes, there was an association in
3	the early 1980s and early 1990s, and over time
4	that diminished, despite the fact that more
5	transmission lines and more electricity is
6	being used in the country. And they have
7	identified that there was something about this
8	period of time that is associated with a
9	they suspect some kind of geographical or
10	social factors that account for how people live
11	in certain areas. That accounts for this
12	difference. But they could not attribute this
13	to magnetic fields.
14	So, that's an example about "Yes, there
15	are associations that are reported in
16	literature", as an example of why scientists
17	have not concluded that these associations
18	reflect exposure to magnetic fields that causes
19	them.
20	MR. OLDENBURG: And that truly was my
21	last question.
22	CHAIRMAN HONIGBERG: Commissioner
23	Bailey.
24	CMSR. BAILEY: Thank you, Mr.
	{SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		Chairman. Good afternoon.
2	ΒY	CMSR. BAILEY:
3	Q.	Dr. Bailey, first, for the record, can we
4		establish that you and I are not related in any
5		way?
6	Α.	(Bailey) Correct.
7	Q.	And that the only time that we have ever
8		interacted is in an SEC proceeding?
9	Α.	(Bailey) Yes.
10	Q.	Thank you.
11	Α.	(Bailey) I guess we could say we're
12		statistically associated by name.
13	Q.	Okay. Yes, I married into mine. That's what
14		the Chairman said.
15		I thought that I heard you testify earlier
16		that, although there's no scientific evidence
17		about a causal relationship, and you just even
18		clarified that further, about child leukemia
19		and EMF, that, because there is some concern
20		and there it's still under study, is that
21		correct? It's still being looked at, even
22		though the testimony that you just gave would
23		suggest there is no relationship?
24	Α.	(Bailey) We haven't concluded that there is a

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		causal relationship. But, as I said just a
2		moment ago, since everyone in the developed
3		world has exposures to these fields, we want to
4		make absolutely sure that nothing has been
5		overlooked.
6	Q.	Okay.
7	Α.	(Bailey) And, so, we have questions about why
8		it was that associations were reported in some
9		studies, and we don't know whether it's due to
10		bias or confounding or other factors.
11	Q.	And for those reasons, while we're still making
12		sure there is no causal effect, I think you
13		said we should look at low-cost measures to
14		minimize any possible EMF exposure. And you
15		talked a little bit with Mr. Oldenburg about
16		that and placement of the line in the middle of
17		the right-of-way, correct?
18	Α.	(Bailey) Yes. That was that's the WHO
19		recommendation.
20	Q.	Okay.
21	Α.	(Bailey) So, for instance, that was implemented
22		in Great Britain. They held a considerable
23		discussion about electric and magnetic fields,
24		particularly around transmission lines, that

1	4	4
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[WITNESS	PANEL:	Johnson~Bailev~Belll	

extended over a number of years. And, based 1 upon the recommendations of the Health 2 3 Department, their conclusion of their policy, 4 as a precautionary policy, was to ensure good 5 communication to everyone in society about 6 fields, particularly regarding facilities like 7 transmission lines. And, also, where transmission lines were constructed on 8 9 rights-of-way, where there is more than one 10 line, that they would optimally phase the transmission lines to maximize the mutual 11 12 cancellation of the magnetic fields from 13 adjacent lines. 14 So, in some cases, adding a second line to 15 a corridor can actually reduce the field levels 16 as to the edge of the right-of-way. 17 But I didn't see anything in Mr. Johnson's Q. 18 measurements that showed a reduction in the 19 fields after construction, did I? I mean, 20 generally, the measurements that you calculated

21 indicate that there will be an increase in the 22 fields in general, after construction?

A. (Johnson) I'd have to go back and look at eachspecific cross sections to check that. But, in
		[WIINESS PANEL: Jounson-Balley-Bell]
1		general, that is probably a fair statement,
2		they will increase. But phasing of the new
3		line going in was considered to, wherever
4		possible, minimize the magnetic field that
5		would result at the edge of the right-of-way.
6	Q.	So, the phasing has been taken into
7		consideration, but it didn't reduce the or,
8		it didn't cancel EMF from the other lines, but
9		it still increased?
10	Α.	(Johnson) There was still some level of
11		increase. There may be, I'd have to go back
12		and check specifically, but the tables are
13		there, we can look at them. I guess a way to
14		put it is, if there had not been optimal
15		phasing, the magnetic field levels would have
16		been higher.
17	Q.	Okay. So, you know for sure that optimal
18		phasing is what's planned is planned?
19	Α.	(Johnson) Yes. I mean, that's the information
20		that was there's a discussion we had for the
21		phasing of the line that will be going in in
22		relation to the other lines.
23	Q.	Okay.
24	Α.	(Bailey) Excuse me one second. I had a

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		particular example in my mind when I spoke, and
2		I'll just explain it to you so not to have
3		confusion.
4		If you have a single transmission line on
5		a right-of-way, and you now take that
6		transmission line and rebuild it as a double
7		circuit line, so now you have one transmission
8		line on one side of the tower, and one side of
9		the and another transmission on the other
10		side of the tower, you can sometimes get a
11		dramatic and you optimally phase each of
12		those lines, you can get a reduction at the
13		edge of the right-of-way on the order of about
14		30 or 40 percent.
15	Q.	I understand that.
16	Α.	(Bailey) So, that's the concept of what I was
17		trying to explain in that example. Here, the
18		spread of the lines is over a much greater
19		distance. And the conductors the phase
20		conductors are not as close as if they were on
21		a single structure, and so the cancellation
22		effect is less.
23		But what Dr. Johnson said is correct that,
24		without phase cancellation, that the magnetic
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		field levels would have been higher.
2	Q.	Would the type of structure that the conductor
3		is attached to maybe help with that? I'm
4		thinking about the difference between a
5		monopole structure and some of the lattice or
6		H-frame structures. Would use of more monopole
7		structures help with cancellation?
8	Α.	(Johnson) The structure type doesn't have an
9		impact. It's the physical positioning of the
10		conductors. So, what's holding the conductors
11		up there is not going to matter, not in the
12		modeling.
13	Α.	(Bailey) But the position of the wires does
14		have an effect. So, for instance, in the
15		horizontal configuration, field levels under
16		horizontal configured lines tend to be higher,
17		all other things being equal, than for lines
18		that are in a vertical configuration, where the
19		conductors are stacked one above the other, or
20		in a triangular, so called "delta"
21		configuration. And those configurations, you
22		can see why, in a vertical configuration, the
23		higher the conductors are up off the ground,
24		the lower the field levels are going to be at

148 [WITNESS PANEL: Johnson~Bailey~Bell]
ground level. So, you would tend to see lower
magnetic fields with a vertical configuration
of a line than as if the conductors were all at
the same height and all closer to the ground.
And did you take that into account in your
model, the actual towers in each location, or
did you just assume a standard tower?
(Johnson) No, no. It was the well, what we
did to provide conservative, basically, highest
estimates of the field, we took the positioning
of the lines for like horizontal configuration
of the line, vertical configuration, or a delta
configuration of the line, where those
conductors would be closest to the ground.
Okay.
(Johnson) So, the fields actually would reduce
as you went toward the structure, simply
because the line is sagging. It's going up as
you go toward the conductor.
One thing I'll add to Dr. Bailey's

Q.

Α.

Q.

Α.

20 One thing I'll add to Dr. Bailey's 21 comment, the positioning of the conductors will 22 matter. As he pointed out, with a vertical 23 structure, the highest field directly 24 underneath the conductors will tend to be

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[WITNESS PANEL: Johnson~Bailey~Bell]

1		lower, because you have them stacked one on top
2		of the other. But, in terms of the impact of
3		that, as you go further away from the line, out
4		toward the edges of the right-of-way, that that
5		change will tend to drop off. So, at the edges
6		of the right-of-way, you won't see as dramatic
7		a difference as you might directly underneath
8		the conductors within the right-of-way.
9		The other thing is, when you go to a
10		vertical configuration, since you now have to
11		put the conductors on top of each other, you're
12		going to a much higher tower. So, the line
13		itself is much more visible, much higher above
14		the ground.
15	Q.	Okay. So, what other low-cost measures to
16		minimize EMF can we talk about? We have
17		position of the conductor in the middle of the
18		right-of-way, and we have phasing. What are
19		some other low-cost measures for mitigation
20		strategies?
21	Α.	(Bailey) Well, simply constructing lines at
22		higher voltages has an impact in reducing
23		magnetic fields. To deliver the same amount of
24		power, if the voltage is doubled, you only need
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		[WITNESS PANEL: Johnson~Bailey~Bell]
1		half as much current flow to deliver the same
2		amount of power.
3	Q.	Right. But we can't do anything about that in
4		this Project.
5	Α.	(Bailey) Right. But I'm just saying that, if
6		the Company had proposed to construct lower
7		voltage lines, it would have taken many more
8		lower voltage lines in order to carry the same
9		amount of power into the state.
10	Q.	And the magnetic fields would have been
11		greater?
12	Α.	(Bailey) And the magnetic fields would be
13		higher from many more sources.
14	Q.	Okay. Can you think of any other mitigation
15		strategies?
16	Α.	(Bailey) I think I can't, and perhaps Dr.
17		Johnson could correct me if I'm wrong, but I
18		think in almost every case where there was an
19		opportunity to have the phase conductors on one
20		side of the tower or the other, that the phase
21		conductors were moved towards the center of the
22		right-of-way than facing outward. So, this is
23		particularly the case where you have vertical
24		structures on the right-of-way. If you have

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		the arm supporting the conductors facing the
2		center of the right-of-way, the fields will be
3		lower than as if they were turned in the other
4		direction.
5	Q.	Okay. Anything else, Dr. Johnson?
6	Α.	(Johnson) I think Dr. Bailey sums it. It comes
7		up to a matter of positioning of the conductors
8		
9	Q.	Okay.
10	Α.	(Johnson) and particular line design.
11		MS. WHITAKER: Can I ask Sorry.
12		Can I ask a follow-up question to that?
13		WITNESS BAILEY: Sure.
14	BY MS	S. WHITAKER:
15	Q.	I had in my notes, Dr. Bailey, that you had
16		something about "vegetation being able to block
17		magnetic fields". Is that the case?
18	Α.	(Bailey) Vegetation does not block magnetic
19		fields.
20	Q.	Okay.
21	Α.	(Bailey) But vegetation can be quite effective
22		in blocking or shielding the electric fields.
23		MS. WHITAKER: Okay. Okay, thank
24		you.

	-	[WITNESS PANEL: Johnson~Bailey~Bell]
1		CMSR. BAILEY: Actually, I had a
2		question about that.
3	BY CI	MSR. BAILEY:
4	Q.	In the picture in Deerfield that the
5		right-of-way is very close to the Sherburne
6		Village, I think it's a retirement home or
7		something, would it make sense to add
8		vegetation there to reduce the electric fields
9		for patients that may have medical devices
10		implanted? Or, would that only well, let me
11		ask you that question first.
12	Α.	(Bailey) Shrubbery, trees, whatever, awning,
13		whatever you want to put up, would, of course,
14		have an effect in reducing the electric fields
15		from any source. But whether I don't see
16		that that is something that is necessary, given
17		the low levels of fields that we have in this
18		environment associated with the Project.
19	Q.	So, there's no concern about the level of
20		electric field near the Sherburne Village
21		retirement home?
22	Α.	(Bailey) Not specifically. I would point out
23		that, in the DEIS, there's a table, Table 2,
24		where the electrical the EMF technical

	[WITNESS PANEL: Johnson~Bailey~Bell]
1	report lists the state limits for such states
2	that have limits on electric fields. And you
3	look at this and you can see what levels are
4	allowed by those states that do have limits on
5	electric fields.
6	So, on the right-of-way, in Florida, the
7	field levels that are allowed, the limit is
8	from 8 to 15 kV per meter, depending upon the
9	voltage of the line. "15 kV per meter" being
10	what is permitted for lines at 500 kV or above.
11	In Minnesota, the limit on the
12	right-of-way for electric fields, the maximum
13	level permitted is 8 kV per meter.
14	In New York, the maximum permitted
15	electric field on the right-of-way is 11.8 kV
16	per meter.
17	In Oregon, the maximum electric field
18	permitted is 9 kV per meter.
19	So, these levels are all considerably
20	higher, in some cases twice as high, the
21	permitted level that the permitted level is
22	twice as high as the maximum calculated
23	electric field on the right-of-way of this
24	line.

		[WITNESS PANEL: Johnson~Bailey~Bell]
1	Q.	Okay. Thank you. Mr. Bell, can you confirm
2		for me that you took sound measurements at
3		sensitive receptors near the Deerfield
4		Substation?
5	Α.	(Bell) Yes.
6	Q.	Can you tell me where that is in the record?
7		It's probably attached to your testimony. I
8		know I saw it somewhere, but
9	Α.	(Bell) Certainly in my reports, which would be
10		Appendix 39, Sound Report 3.
11		MR. WALKER: I can help you. I think
12		it's Page 170 of the PDF, that contains Sound
13		Report 3. It's Appendix 39, Figure 1, in Sound
14		Report 3, I believe.
15		CMSR. BAILEY: Thank you.
16	BY C	MSR. BAILEY:
17	Q.	Would vegetative screening around that area
18		help block sound?
19	Α.	(Bell) Vegetative screening has some effects on
20		reducing the propagation of noise. They
21		diminish with respect to the frequency of the
22		sound. So, sound can come in high pitches, low
23		base sound. General vegetative screening is
24		relatively ineffective for low-frequency sound.

[WITNESS PANEL: J	Johnson~Bailev	v~Bell]
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		[WIINESS PANEL: Jonnson~Bailey~Bell]
1		Most expectations for vegetative screening
2		are that you don't expect to see significant
3		reductions until you're talking of hundreds of
4		feet of dense vegetation versus a row of
5		shrubs.
6	Q.	Is there another kind of screening that can be
7		used to reduce sound?
8	Α.	(Bell) Well, the most common one that you see
9		on a regular basis are sound barrier walls,
10		which you'll see alongside highways regularly.
11	Q.	Is that proposed for this Project?
12	Α.	(Bell) As to what are the means that are being
13		used to control sound from the expanded yard, I
14		can't speak to that at this point. It's still
15		in the design phase.
16	Q.	Okay.
17	Α.	(Bell) That would be a control that certainly
18		would be considered, in terms of trying to
19		reach the very stringent acoustic design goals
20		that have been established for this facility.
21	Q.	And does your engagement with the Company end
22		after you're finished with the testimony or are
23		you still retained to help with the final
24		design?

		[WITNESS PANEL: Johnson~Bailey~Bell]			
1	Α.	(Bell) My engagement at this point ends with			
2		the end of this testimony.			
3	Q.	Okay. And is that the same for you, Drs.			
4		Bailey and Johnson?			
5	Α.	(Johnson) I believe so, yes.			
6	Α.	(Bailey) Yes.			
7		CMSR. BAILEY: Okay. Thank you.			
8		CHAIRMAN HONIGBERG: Ms. Whitaker.			
9		MS. WHITAKER: Hello, gentlemen. I			
10		apologize, my questions are a bit disorganized,			
11		I think. But I'll start with Mr. Bell.			
12	BY MS	S. WHITAKER:			
13	Q.	At one point you were talking about the winter			
14		summary, where you had collected noise			
15		measurements during the winter time frame. And			
16		I'm wondering what was the point of collecting			
17		those noise measurements during what you're			
18		defining as "winter"?			
19	Α.	(Bell) Well, there tends to be variations in			
20		seasonal variations in sound in the			
21		environment. And these are affected by both			
22		the sources of noise, indigenous sources of			
23		noises, like insects, that would occur only			
24		generally during the summer months.			

	-	[WITNESS PANEL: Johnson~Bailey~Bell]				
1	Q.	Yes.				
2	Α.	(Bell) And also the effect of foliage on the				
3		propagation of sound. For example, as we just				
4		were talking, you might have a measurement				
5		location that's a distance from a highway. And				
6		the difference of sound propagating that sound				
7		from that highway may vary, it might lower in				
8		the summer months and higher in the winter				
9		months, simply because of lack of foliage.				
10	Q.	Does snowfall have anything to do with that?				
11	Α.	(Bell) Well, the presence of snow				
12	Q.	Or snow presence?				
13	Α.	(Bell) The presence of snow as a ground surface				
14		is can vary itself as whether it's how				
15		absorptive it is. But, in freshly fallen snow,				
16		then, as sound propagates across it, it tends				
17		to be actually absorbed, and so it would				
18		attenuate at a higher rate.				
19	Q.	Okay. So, the dates of those winter summary				
20		data collections were late March, into early				
21		April. And, so, I'm just curious why you				
22		didn't do it earlier in the winter, when maybe				
23		snow would have also been present, if that is a				
24		factor?				

[WITNESS PANEL: Johnson~Bailey~Bell] 1 Α. (Bell) That's a fair question. The expectations for the sounds that we were 2 3 measuring in the environment I don't feel would 4 have been influenced much by the presence of 5 snow. 6 Okay. More so by the lack of foliage and no Q. 7 insects during that time? (Bell) That's correct. 8 Α. 9 Okay. Okay. Thank you. Also for you Mr. Q. 10 Bell, I believe it was Mr. Whitley had asked 11 about the impact of sound levels on animals 12 other than humans. And I think your response 13 was that you were not qualified to answer that 14 question. And I'm just curious who would be, 15 do you have any idea --16 Α. (Bell) I believe there is an environmental 17 committee involved in this proceeding, and they 18 may have information with respect to noise and 19 its relationship with fauna. 20 Q. Okay. And that would be the same for impacts 21 of construction noise on animals, --22 (Bell) Correct. Α. 23 -- the environmental team? Okay. Q. 24 Actually, I think that MS. WHITAKER: {SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		that's it. I think my other questions have
2		been answered. Thank you.
3		CHAIRMAN HONIGBERG: Mr. Way.
4		MR. WAY: Good afternoon, gentlemen.
5		The good news is, a lot of my questions have
6		either been answered or they're probably going
7		to be directed to the construction panel, as
8		I've heard throughout the proceedings. But I
9		do have a few. And, Mr. Bell, I think most of
10		them are directed towards you.
11	BY MI	R. WAY:
12	Q.	In listening to some of the testimony today,
13		the questions about, for example, "What will
14		the sound level be at the Scobie Pond
15		Substation?" Even the question that was
16		presented about "Is there a sound
17		after-the-fact from an underground portion?"
18		Do you know if there are any plans to do
19		post-monitoring of sound activity? I know it's
20		not going to be you, but and, if not, is it
21		something you would recommend?
22	Α.	(Bell) Well, in fact, as part of the contracts
23		for the fixed facilities, verification that
24		they meet the acoustical design goals is

1		[WITNESS PANEL: Johnson~Bailey~Bell]				
1		required. So, there will be post-construction				
2		measurements performed to confirm that the				
3		contract requirements have been met.				
4	Q.	Very good. And I thought I heard a couple				
5		things in terms of the Scobie Pond Substation.				
6		It sounded at one point like you said there				
7		would be no changes in the audible noise at the				
8		substation or is it just that it will meet a				
9		ertain level and that will be an acceptable				
10		level?				
11	Α.	(Bell) To be honest, I don't recall having				
12		iscussions specific to Scobie Pond in these				
13		roceedings. But I can talk about the impacts				
14		there. The expectation with respect to, again, sound monitoring, extensive sound monitoring				
15		sound monitoring, extensive sound monitoring was conducted at the Scobie at the adjacent				
16		was conducted at the Scobie at the adjacent property lines of the Scobie Pond station to				
17		property lines of the Scobie Pond station to				
18		characterize and quantify the existing acoustic				
19		environment. Project acoustic design goals				
20		have been set such that the impacts will be				
21		negligible.				
22	Q.	Very good.				
23	Α.	(Bell) My expectation is is that there will				
24		be the acoustic impact to the neighboring				
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}				

		[WIINESS PANEL: JOHNSON-Dalley-Dell]				
1		properties will be small.				
2	Q.	Thank you. You mentioned you were, and I think				
3		you demonstrated this, that you were quite				
4		familiar with construction activities, and that				
5		was part of your report. I think you also				
6		entioned, too, that the larger underground				
7		ortion was not a part of the scope of work				
8		when you originally undertook this Project,				
9		correct?				
10	Α.	(Bell) It was not we didn't understand it				
11		was not expected as part of the that section				
12		of the route was not underground when we				
13		undertook this Project.				
14	Q.	And I think you mentioned, when we talk about				
15		"horizontal directional drilling", that was not				
16		.ncluded in this Project in this report,				
17		correct?				
18	Α.	(Bell) Well, there was expectation of				
19		horizontal directional drilling as part of this				
20		project at a river crossing at least in the				
21		northern section. So, yes. There was an				
22		understanding that there would be some, at				
23		least some horizontal drilling as part of the				
24		underground for that 8-mile section that was				
-	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}				

[WITNESS PANEL: Johnson~Bailev~Bell]

I		[WITNESS PANEL: Johnson~Bailey~Bell]					
1		underground in the stages that I evaluated.					
2	Q.	All right. And was that included in the sound					
3		estimates?					
4	Α.	(Bell) There were no sound estimates of the					
5		construction activities, per se, with respect					
6		to the transmission line activities. It was					
7		more a general discussion of the types of noise					
8		sources, and understanding that those noise					
9		sources will need to be evaluated and assessed					
10		as the Project develops to minimize impacts.					
11		Now, when you talk about, and, very					
12		clearly, it is indicated in the construction					
13		noise section, is, when you have something like					
14		a horizontal drilling site, which might last					
15		for several weeks, months, for extended periods					
16		of time, that there needs to be a better understand at that time when you set the					
17		understand at that time when you set the					
18		process up as to "What are the adjacencies?					
19		Where are the neighbors? What are the means					
20		that we can use to mitigate sound impacts as					
21		best as possible?" And that might mean					
22		erecting temporary barriers around construction					
23		activities. It may mean limited construction					
24		hours. So, there's all sorts of administrative					
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}					

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		and physical controls that might be included
2		when as the Project gets into a deeper
3		understanding of the process and what they're
4		going to encounter.
5	Q.	All right. And as someone who's a relatively
6		newbie to the horizontal directional drilling
7		world, what kind of sounds are we talking about
8		there? My understanding is it could be quite
9		loud, considerable vibration. Compared to some
10		of the other activities that you're seeing at
11		the construction site, how does that rate?
12	Α.	(Bell) I don't know that that's a fair
13		characterization. I think that the equipment
14		that's used in horizontal drilling is a lot of
15		it is similar to what's used in vertical
16		drilling, in terms of the diesel-driven
17		equipment. That, you know, again, usually it's
18		suppressed in the ground, so that there's a
19		horizontal action to the process, so that there
20		is some potential means for surrounding it.
21		The expectations of vibration are
22		generally very localized and not significant
23		off the off-site. It takes it would be
24		the forces associated on the equipment itself

		[WITNESS PANEL: Johnson~Bailey~Bell]				
1		would damage the equipment, if it was able to				
2		propagate at great distances. So, that would				
3		be my expectation. And, again,				
4		generalizations here at this point.				
5	Q.	Certainly. And when we when you take a look				
6		at vibrations, I think, from where you come				
7		from, you look at the noise that's generated				
8		from the vibration, correct? And not as much				
9		the impacts of the vibration itself or				
10	Α.	(Bell) Well, our studies have focused entirely				
11		on acoustic energy noise, which comes from				
12		radiating surfaces, which are vibrating				
13		generally to produce that noise. So that, to				
14		answer your question, our focus was on acoustic				
15		answer your question, our focus was on acoustic expectations and not vibration with respect to human response to it.				
16		numan response to it.				
17	Q.	And, so, I probably would be correct in saying				
18		that, if we want to discuss the vibration				
19		impacts, the vibration impacts themselves,				
20		that's probably a discussion with the				
21		construction panel?				
22	Α.	(Bell) I think that they would be best				
23		qualified to discuss that, yes.				
24	Q.	I had one question in terms of and I think				
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}				

i		[WITNESS PANEL: Johnson~Bailey~Bell]				
1		it was in some of the areas where you looked at				
2		the impacts of audible noise. And I think I				
3		heard you say well, I know I heard you say				
4		that you did not consider unoccupied residence				
5		or unoccupied structures in your study?				
6	Α.	(Bell) No. The criteria established for				
7		acoustic design goals for the facilities				
8		considered occupied residences as the property				
9		boundaries of concern.				
10	Q.	And, so, when you look at a definition of what				
11		you considered to be "occupied", what did you				
12		look at? I mean, was it simply that, you know,				
13		you knock on the door and someone wasn't there				
14		or is it you could tell that it's a structure				
15		that's not occupied or				
16	Α.	(Bell) With respect to the sites that we are				
17		(Bell) With respect to the sites that we are evaluating, they're just you drive around a				
18		little bit and you can see, is this, you know,				
19		is there activity at the residence. I didn't				
20		observe any boarded up structures, for example.				
21	Q.	That's				
22	Α.	(Bell) That would be maybe an unoccupied				
23		structure. But I wouldn't even, you know, that				
24		wasn't really considered at this point.				

		[WITNESS PANEL: Johnson~Bailey~Bell]			
1	Q.	But if you saw a house for sale, for example?			
2	Α.	(Bell) That would be an occupied I would			
3		consider that an occupied residence certainly.			
4	Q.	All right. Very good. In terms of the SEC			
5		regulations for regulating noise levels, and			
6		that really only speaks to wind structures at			
7		this point, correct?			
8	Α.	(Bell) That's correct.			
9	Q.	And, you know, as we've talked about in sort of			
10		the previous panels, we sometimes tend to			
11		forget what happens north of us, in Canada.			
12		And they're having the exact same discussion,			
13		at the exact same similar table, right now			
14		probably, with, you know, a companion to			
15		what this body here. How are they			
16		addressing those sound levels? Do they I			
17		understand that they do not have the federal			
18		regulations, you mentioned that. But how are			
19		they addressing sound on their side of the			
20		border?			
21	Α.	(Bell) I'm not familiar with it at all.			
22	Q.	All right. Discussions of property values			
23		would not obviously be for your panel, as I			
24		think I've heard said before.			

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i		[WITNESS PANEL: Johnson~Bailey~Bell]
1		MR. WAY: All right. I think I'm
2		good.
3	BY CI	HAIRMAN HONIGBERG:
4	Q.	Dr. Bailey, the studies that have identified
5		associations between exposure to EMF and
6		leukemia, what's the nature of the exposure
7		that they have determined is associated with
8		elevated levels? Is it every day for ten
9		years? Is it once? Do you know?
10	Α.	(Bailey) In these studies, the exposure was
11		estimated in a variety of ways. Sometimes it
12		was just based upon simple distance from a
13		visible overhead structure.
14	Q.	But when you let me interrupt you. When you
15		say that, it's that someone lived there for an
16		extended period of time? Or just was there one
17		day, and then later had leukemia?
18	Α.	(Bailey) The studies are designed to compare
19		exposures of people in populations. And, so,
20		you identify those if you're interested in
21		child leukemia, you identify all the cases of
22		child leukemia in that region. And then you
23		identify similar controls, from the same area,
24		same age, same matched on sex and so on, and
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell]

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then you compare their exposures.

In some cases, those exposures were 3 estimated by simple distance from the line. Did a case -- did the address of the case, how 4 many meters away or how many feet away was it from an overhead or an underground transmission 7 line? And the same thing for the controls who were selected. And then you compare those 9 distances.

10 In other cases, it was done by so-called "wire codes". Where the distance to the 11 12 residence, and the number of wires hanging off 13 the structure, and their apparent thickness 14 were put into kind of a rating system, so you 15 could rate the likelihood that higher magnetic 16 fields might be coming from that source, even 17 though you had no idea what the current flow 18 was.

19 Another way is to calculate what the 20 magnetic fields were in the past, and perhaps 21 even up to today at a residence, based upon 22 methods similar to what Dr. Johnson has used to 23 calculate the field levels here. So, you could 24 calculate, based upon the -- in some cases,

[WITNESS PANEL: Johnson~Bailey~Bell]

estimates of what were the current flows on the lines in the 1950s, to the 1970s, and then calculate what the magnetic fields were at different distances from the line. And, therefore, you could estimate the magnetic fields at the residences of children with and without cancer.

And, then, finally, there are some studies 8 that have gone on and identified these 9 10 populations of adults or children, and then had 11 members of those populations wear a recording 12 magnetic field meter. And wearing that 13 recording magnetic field meter, go about their 14 activities at home, at school, what have you, 15 and then compare those recorded magnetic field 16 levels from children in these two groups. So, 17 these are all different ways of trying to 18 compare the exposure of these people.

Now, coming more to the specific nature of the time period, in some cases, with distance, you just know that this is the birth address of a child, and you don't know whether they necessarily lived there for one week, one month. People change residences often. So,

[WITNESS PANEL: Johnson~Bailey~Bell]

you don't know how many years that exposure may have lasted. It could have been for their entire lifetime, it could have been for a shorter period of time.

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In the cases where calculations were made, the epidemiologists attempt to get from the utilities or the national authorities what were the annual estimated loadings on the lines, and use that to compare over a long period of time what those exposures would have been.

11 In the case of people wearing magnetic field meters that recorded their exposure, it 12 13 would only record the exposure during that 24 14 or 48 hours that they wore the meter. And then 15 some studies have gone on to have people wear 16 their meters at other times of the year and assess the degree to which the measurements 17 18 were similar.

So, these are all the types of measurements that have been used in these studies to estimate exposure. And, in some cases, that exposure period started at the date that someone was diagnosed with a disease. And then you would start looking at the control

「WITNESS	PANEL:	Johnson~Bailev~Bell	1
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1		subjects' exposure at that same day going
2		forward. In some cases, it was assessed at
3		multiple points in time, at birth, at the time
4		of diagnosis, and then and for three years
5		before they occupied the residence.
6		So, there's depending upon the study,
7		there's lots of different ways that the
8		exposure has been assessed and the time period
9		over which it applied was evaluated.
10	Q.	Is there any association between the studies
11		that did find an association and the way that
12		they were measuring exposure?
13	Α.	(Bailey) There are indeed differences in the
14		in the associations that are reported. But,
15		for instance, based upon the years of work
16		coming out of the University of Oxford in the
17		Draper study and follow-up studies on that, it
18		appears that other factors, other than just the
19		way of estimating exposure, is important, that
20		there are factors in all these studies that
21		have to do with the populations living in areas
22		around transmission lines that appears to play
23		a more important role.
24	Q.	In response to a question this morning from Ms.
	{SEC	2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell]

Quinn about the buildings right near the right-of-way in Deerfield Center, where the elderly housing block is, she asked you a question about interference with medical devices. You gave an answer that both Commissioner Bailey and I wrote down slightly differently, but I'm going to read you her version of it, because hers is more complete. You said "It's not at all clear electric fields would interfere with implanted medical devices." That seems like a very cautious way to answer that question. Can you elaborate at all on that? A. (Bailey) Well, if you take a pacemaker, for example, into the laboratory, and expose it to electric or magnetic fields at a wide range of intensities, you can you can go to such high levels that you could detect a change in some aspect of its function. That change in aspects of the function may or may not have any significance for the health of the person wearing it. That is, it may not you may detect a change in the function of the device, but it doesn't prevent the twice from doing			
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17 intensities, you can you can go to such high 18 levels that you could detect a change in some aspect of its function. That change in aspects 20 of the function may or may not have any 21 significance for the health of the person 22 wearing it. That is, it may not you may 23 detect a change in the function of the device, 24 but it doesn't prevent the twice from doing	16		electric or magnetic fields at a wide range of
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19 aspect of its function. That change in aspects 20 of the function may or may not have any 21 significance for the health of the person 22 wearing it. That is, it may not you may 23 detect a change in the function of the device, 24 but it doesn't prevent the twice from doing	18		levels that you could detect a change in some
20 of the function may or may not have any 21 significance for the health of the person 22 wearing it. That is, it may not you may 23 detect a change in the function of the device, 24 but it doesn't prevent the twice from doing	19		aspect of its function. That change in aspects
21 significance for the health of the person 22 wearing it. That is, it may not you may 23 detect a change in the function of the device, 24 but it doesn't prevent the twice from doing	20		of the function may or may not have any
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24 but it doesn't prevent the twice from doing	23		detect a change in the function of the device,
	24		but it doesn't prevent the twice from doing

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		what it's supposed to do. So, if your heart
2		stops beating and you're wearing a pacemaker,
3		the pacemaker would still appropriately deliver
4		the shock to your heart to keep you alive.
5		On the other hand, the question is, do
6		people in everyday life, whether they are
7		around transmission lines or not, encounter
8		fields that are sufficiently high that would
9		cause a device to malfunction and to cause a
10		problem for them? And, as I testified this
11		morning, going to the MAUDE database, there are
12		lots of devices, electrical devices in our
13		environment, that have been reported to cause
14		overt malfunctions of implanted medical
15		devices, but we don't see any reports in that
16		database that high-voltage transmission lines
17		cause such effects.
18	Q.	So, you were not able to say, in response to
19		her question, at the levels we're talking
20		about, the distance from the line, and using
21		Dr. Johnson's numbers, you're not able to say
22		it won't cause malfunctions in the implanted
23		devices of the people living in that building?

(Bailey) Sir, I can't say that something will

24

Α.

[WITNESS PANEL: Johnson~Bailey~Bell] 1 or will not happen. I can tell you that the --2 there are guidelines that have been established 3 by organizations. And one of those guidelines says that, so long as you conform to the ICNIRP 4 5 standards, there should not be a problem with 6 implanted medical devices. So, --7 Which is quite a bit different and quite a bit Q. 8 more definitive than "it's not at all clear that there would be problems". Which was so 9 10 cautious as to lead me to believe that you 11 actually think there might be, but you're not 12 sure. 13 (Bailey) I don't have an expectation that Α. 14 anyone walking in the right-of-way will have a 15 problem with an implanted medical device. But, 16 you know, I can't foresee all of the 17 circumstances to make predictions. But, based 18 upon everything that I've read, I don't believe 19 that this is at all a likely outcome. 20 CHAIRMAN HONIGBERG: Okay. Thank 21 you. 22 Attorney Iacopino, you have some 23 questions I understand. 24 BY MR. IACOPINO:

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[WITNESS PANEL: Johnson~Bailey~Bell]

to jump off from the Chairman's first set of questions to you. You've testified in this proceeding, with respect to EMF and human health, in particular with respect to magnet fields and childhood leukemia, that you've testified consistent with the SCENIHR Report basically, which was Counsel for the Public 108. And, on Page 158, says "it remains difficult to judge whether the apparently qu	
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9 108. And, on Page 158, says "it remains10 difficult to judge whether the apparently qu	
10 difficult to judge whether the apparently qu	
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11 robust empirical association is likely to be	
12 causal or a result of methodological	
13 shortcomings of the studies, such as	
14 information bias, selection bias and	
15 confounding." And I think you've testified	
16 pretty much the same as that, is that correct	?
17 A. (Bailey) Yes.	
18 Q. Okay. I want to ask you this. Has there be	en
19 any study of the studies finding the	
20 association to identify specific errors that	
21 are being made or specific shortcomings or i	3
22 this just observational?	
23 A. (Bailey) There hasn't been a study of the	
24 study, <i>per se</i> , but science is a progressive	

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1	process. So, the very first studies that were
2	done by Ed Leeper and Nancy Wertheimer had the
3	simple rating system of the number of wires
4	hanging from the poles and the apparent
5	thickness of the wires and the distance. And
6	that was their crude way of attempting to
7	estimate the magnetic field exposures at homes.
8	Other people looking at those studies, for
9	instance, David Savitz, when he did a study for
10	the New York State Power Lines Project, said
11	"well, that's a very crude way of estimating
12	exposure." And, so, in their study, they went
13	into homes and recorded magnetic fields. They
14	took measurements in the homes of the children
15	that were part of their study.
16	And, so, other people have looked at

studies and said "well, you know, there were 17 certain restrictions that Dr. Savitz had placed 18 19 upon the people who could participate in the study. And, so, we're going to go, and instead 20 21 of restricting the potential participants in the study in any way, we will examine an entire 22 23 population."

24 So, you have studies that have examined, {SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

1 essentially, the entire population of the 2 United Kingdom, of Denmark. And let's look and 3 see if we can improve upon this. 4 There are, you know, people who have 5 sought to improve upon taking spot measurements 6 in homes to estimate exposure, to going in and 7 having the children wear a recording magnetic field meter. So, there was a study done in 8 9 five Canadian provinces, when they -- what they 10 did is they had children in the study wear 11 recording magnetic field meters in backpacks, 12 as they went about their life, and also took 13 measurements at their homes. So, all these things, as time, people have

14 15 sought to improve upon or expand upon the 16 methods to assess exposure and to see if this 17 leads to any -- an increase or sharpening of 18 the association. And we have not seen that, 19 despite many methodological improvements that 20 have been made over the years, that there has been a dramatic increase or change in the 21 22 associations that have been reported. 23 Okay. And I guess my next question then is for Q. 24 Dr. Johnson, or maybe it's for Dr. Bailey, I {SEC 2015-06} [Day 5/Morning Session ONLY] {04-19-17}

[WITNESS PANEL: Johnson~Bailey~Bell]

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		don't know. The levels that you report of
2		electrical and magnetic fields for the Project,
3		is it possible to compare them with exposure
4		that humans have to electrical and magnetic
5		fields in other areas, when they're not near a
6		high-voltage line, but in a home or in other
7		other environments? And can you is it
8		possible to give us an idea of how that
9		compares?
10	Α.	(Johnson) I mean, the fields that you see
11		within the right-of-way, both electric and
12		magnetic field, are not unique to transmission
13		lines. Particularly, the magnetic fields, you
14		can come encounter those level of fields in
15		other activities and in other parts of your
16		life.
17	Q.	Can you give us an idea of, like, where?
18	Α.	(Johnson) Not so much for me, but, if you use
19		like an electric hairdryer this morning,
20	Q.	Or me.
21		[Laughter.]
22	CONT	INUED BY THE WITNESS:
23	Α.	(Johnson) Yes. Some of those who are follicly
24		challenged, and I'm definitely getting there.

		179 [WITNESS PANEL: Johnson~Bailey~Bell]
1		But, if you use a hairdryer, while you're
2		holding that hairdryer, the magnetic field,
3		the
4		[Court reporter interruption.]
5	CONT	INUED BY THE WITNESS:
6	Α.	(Johnson) the AC magnetic field with that
7		appliance can be easily in the range of a
8		thousand to 10,000 milligauss.
9	BY MI	R. IACOPINO:
10	Q.	So, that would be in excess of what you're
11		following here?
12	Α.	(Johnson) Way, way in excess, even underneath
13		the line. I think the highest we saw here was
14		maybe 300 to 500 milligauss underneath the
15		line. So, in using this hairdryer, with the
16		electric current and you're in close proximity
17		to it, you can have fields much higher than
18		that.
19		Sitting in this room, I haven't made the
20		measurements, but, with the lighting and the
21		wiring, 1 to 2 milligauss would not surprise me
22		at all. Using the overhead projector there,
23		the ELMO, that particular device, again, I've
24		not measured, but levels of magnetic field
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ITNESS	PANEL:	Johnson~Bailev~Bell]

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		between 10 milligauss to 200 milligauss is not
2		atypical. An older version of that that I'm
3		familiar with, which was more an incandescent
4		type light, the old overhead projector, that
5		those of us who are old enough may have seen it
6		before the LED lighting, measurements I have
7		taken around that are typically in the 100 to
8		150 milligauss. In that case, it was both the
9		high-intensity light, and typically the fan
10		that was operating in the overhead projector.
11		Grocery shopping, I've made measurements
12		of magnetic field as you go along and walk past
13		the coolers and the other appliances operating
14		there, and you can see fields between 10 to 100
15		milligauss. Again, similar to what we're
16		seeing within the right-of-way or at the edges
17		of the right-of-way for the proposed line.
18	Q.	So, the most important factor, it seems to me,
19		with respect to the line is really the amount
20		of exposure and length of time of exposure that
21		people who live nearby or spend a lot of time
22		nearby these lines spend there?
23	Α.	(Johnson) And, even there, the fields do drop
24		off with distance. So, unless you're camping
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1		out underneath the line, you're not going to be
2		exposed on a continuous basis or long-term
3		basis to that 100 milligauss or 200 milligauss.
4		Even at the edge of the right-of-way, you're
5		down to 10 to 15 milligauss, if the line's at
6		that higher load level, and then you move 50 to
7		100 feet away, and if you look at some of the
8		graphs presented in Attachment B to Section 38,
9		it shows that profile as it drops off. And, in
10		many cases, it's similar to what's there
11		already for those particular sections.
12	Q.	Thank you. Mr. Bell, let me switch to you.
13		The last question that you answered in your
14		direct in your prefiled testimony, Exhibit,
15		I believe it's "27", was "Have you seen the
16		DEIS released by the Department of Energy for
17		this Project?" And your answer was "Yes. The
18		findings are consistent with my testimony." Do
19		you recall that?
20	Α.	(Bell) Yes.
21	Q.	Okay. I guess my first question to you is, are
22		you in agreement with the sound report
23		technical sound report that is part of the
24		DEIS?

	Tohngon, Doilor, Doll
PANEL	Johnson~BaileV~Beili

1	Α.	(Bell) I'm in agreement with their findings.
2	Q.	Okay.
3	Α.	(Bell) Their conclusions.
4	Q.	Okay. There are standards for construction
5		noise issued by the United States Department of
6		Transportation, correct?
7	Α.	(Bell) There are.
8	Q.	And one of the things I understand that was
9		found in the technical report is that, within
10		50 feet of the construction on this Project,
11		generally, it hasn't gone to every area, they
12		anticipate that the noise will be above those
13		U.S. DOT standards. Is that your understanding
14		as well?
15	Α.	(Bell) I believe that some of their estimates
16		were above the 80 decibels that are the
17		standard or, 90 decibels, I believe, I have
18		to go back to the DOT standard. But I do
19		concur that there were, some of their estimates
20		were above those standards.
21	Q.	And they actually have charts in there where
22		they showed that up to 800 feet away the
23		decibels do go down. Is that correct?
24	Α.	(Bell) That's correct.

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[WITNESS PANEL: Johnson~Bailey~Bell]

1	Q.	Do you agree with those tables that are
2		contained in the report?
3	Α.	(Bell) Not entirely, no.
4	Q.	Okay.
5	Α.	(Bell) In that the approach that's used to
6		create an estimate of sound impact from a
7		construction site for that that approach
8		that was used, in my mind, provides utilized
9		very simplistic assumptions of the number of
10		equipment on the site, the fact that they would
11		be operating simultaneously, and that their
12		durations are limited to, you know, minimums of
13		maybe only, you know, 50 percent of the time,
14		instead of maybe only once a day for hours
15		or, for minutes.
16		For example, probably is one of the more
17		alarming numbers that you see in the analysis
18		would be associated with wire stringing and
19		cable stringing, where helicopters are in use.
20		And, so, one of the sources of noise that's
21		included in the table is the helicopter, which
22		we all are aware is a very loud noise source.
23		But the expectation as to that it would be in a
24		particular position for an extended period of

1		time is perhaps incorrect.
2	Q.	Well, you're aware that those tables, Tables 10
3		through 14, in the Technical Noise Report for
4		the DEIS, which I understand the Applicant is
5		going to introduce as an exhibit, it has a
6		usage factor. Is that correct?
7	Α.	(Bell) I am aware of that, yes.
8	Q.	And just to take your example, for instance,
9		for a helicopter during construction, noise
10		from wire stringing, it has a 50 percent usage
11		factor. What does that mean?
12	Α.	(Bell) That means it would be in one position
13		for 30 minutes of an hour.
14	Q.	And is that inconsistent with your experience
15		on these construction sites?
16	Α.	(Bell) That may exist for one particular hour,
17		but not certainly for four hours in a day.
18	Q.	Okay. Have you ever measured sound at
19		construction sites?
20	Α.	(Bell) I have.
21	Q.	On how many occasions?
22	Α.	(Bell) Countless.
23	Q.	Okay. And, so, when you testified previously
24		that, you know, your conclusion that there

		[WITNESS PANEL: Johnson~Bailey~Bell]
1		would not be an adverse unreasonable adverse
2		impact from construction noise is based upon
3		your countless times being at construction
4		sites and measuring the sound?
5	Α.	(Bell) Measuring the sound, working on noise
6		mitigation programs in the development of
7		construction projects, that yes.
8	Q.	And just so that, because I know there's folks,
9		they've probably already seen it, but I believe
10		that the average the estimated composite
11		noise level in that technical sound report for
12		all construction activities, at 50 feet I've
13		lost the detail. It's in the 90 dBA range, is
14		that correct?
15	Α.	(Bell) I'd have to see the table that you're
16		looking at. I'm sorry.
17		MR. IACOPINO: All right. Well, we
18		will have it. So, we'll have to consider it.
19		Thank you. No further questions.
20		CHAIRMAN HONIGBERG: All right. Does
21		anyone else on the Committee have any
22		questions, any further questions for the panel?
23		[No verbal response.]
24		CHAIRMAN HONIGBERG: All right. Mr.

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[WITNESS PANEL: Johnson~Bailey~Bell] 1 Walker, do you have any redirect for the panel? MR. WALKER: I do. It's probably 2 less than a half hour, but --3 CHAIRMAN HONIGBERG: If it's more 4 5 than three minutes, then I think we're probably 6 going to break. All right. Let's go off the record. 7 [Brief off-the-record discussion 8 9 ensued.] 10 CHAIRMAN HONIGBERG: We're going to break now. We'll be back at ten minutes after 11 12 2:00. 13 (Lunch recess taken at 1:09 p.m. 14 and concludes the **Day 5 Morning** 15 Session. The hearing continues 16 under separate cover in the 17 transcript noted as **Day 5** 18 Afternoon Session ONLY.) 19 20 21 22 23 24

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1	
2	CERTIFICATE
3	I, Steven. E. Patnaude, a Licensed Shorthand
4	Court Reporter, do hereby certify that the foregoing
5	is a true and accurate transcript of my stenographic
6	notes of these proceedings taken at the place and on
7	the date hereinbefore set forth, to the best of my
8	skill and ability under the conditions present at
9	the time.
10	I further certify that I am neither attorney or
11	counsel for, nor related to or employed by any of
12	the parties to the action; and further, that I am
13	not a relative or employee of any attorney or
14	counsel employed in this case, nor am I financially
15	interested in this action.
16	
17	Steven F Datnaude ICP
18	Licensed Court Reporter
19	(RSA 310-A:173)
20	
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22	
23	
24	
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