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STATE OF NEW HAMPSHIRE  
SITE EVALUATION COMMITTEE

June 8, 2017 - 9:05 a.m. DAY 13  
49 Donovan Street Morning Session ONLY  
Concord, New Hampshire

{Electronically filed with SEC on 06-19-17}

IN RE: SEC DOCKET NO. 2015-06  
Joint Application of Northern  
Pass Transmission, LLC, and  
Public Service Company of  
New Hampshire d/b/a Eversource  
Energy for a Certificate  
of Site and Facility.  
(Hearing on the merits)

PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:

Chrmn. Martin P. Honigberg Public Utilities Comm.  
(Presiding as Presiding Officer)  
  
Cmsr. Kathryn M. Bailey Public Utilities Comm.  
Dir. Craig Wright, Designee Dept. of Environ. Serv.  
Christopher Way, Designee Dept. of Resources &  
Economic Development  
William Oldenburg, Designee Dept. of Transportation  
Patricia Weathersby Public Member  
Rachel Whitaker Alternate Public Member

ALSO PRESENT FOR THE SEC:

Michael J. Iacopino, Esq., Counsel to the SEC  
(Brennan, Caron, Lenahan & Iacopino)  
Pamela G. Monroe, SEC Administrator

(No Appearances Taken)

COURT REPORTER: Susan J. Robidas, NH LCR No. 44

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I N D E X

WITNESS: JULIA FRAYER

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1 P R O C E E D I N G S

2 CHAIRMAN HONIGBERG: All right.  
3 Good morning, everyone. Welcome back. Welcome  
4 back, Ms. Frayer.

5 WITNESS FRAYER: Thank you.

6 CHAIRMAN HONIGBERG: I  
7 understand that the other groups that would  
8 normally go before Counsel for the Public are  
9 not here or are done with their questions. If  
10 that's correct, and I see no one correcting me,  
11 then I think Counsel for the Public is up.

12 MR. PAPPAS: Thank you, Mr.  
13 Chairman.

14 CROSS-EXAMINATION

15 BY MR. PAPPAS:

16 Q. Good morning, Ms. Frayer. We met before. I  
17 represent Counsel for the Public. Before we  
18 start, let me just mention a ground rule.  
19 I'm going to ask you some questions in public  
20 session. Later on I'll be asking to go into  
21 confidential session because a great deal of  
22 your testimony and reports involves some  
23 confidential information. I will try to  
24 avoid asking any questions in the public

1 session about confidential information. But  
2 in case I make a mistake and accidentally ask  
3 a question about confidential information,  
4 please let me know, and please don't answer  
5 if it involves confidential information. If  
6 you do answer, everybody will assume that  
7 it's non-confidential information, since I  
8 think you're the one, or certainly LEI is the  
9 one who designated them confidential and so  
10 forth. Do you understand that?

11 A. Yes.

12 Q. Okay. Thank you.

13 So you started by producing a report in  
14 October of 2015, correct, in terms of -- your  
15 first Prefiled Testimony was October of 2015,  
16 and with it you had a report that went along  
17 with it; correct?

18 A. Yes.

19 Q. And your report addressed the wholesale  
20 electricity market impacts; is that right?

21 A. That was one of the topics, yes.

22 Q. And it also addressed the impacts on the  
23 local economy from NPT; correct?

24 A. Correct.

1 Q. And when I refer to "NPT," I'm referring to  
2 the Northern Pass Project, Northern Pass  
3 Transmission. Do you understand that?

4 A. Yes.

5 Q. It's the acronym I think most people have  
6 been using in their reports.

7 Now, as I understand it, you started  
8 work on your October 2015 report in September  
9 of 2015; is that right?

10 A. That sounds about right. I think it would  
11 have been in the fall. Early fall, late  
12 summer.

13 Q. All right. So you spent about a month or so  
14 preparing your first report; is that right?

15 A. I would say I spent a month or so doing the  
16 analysis for the first report. We had  
17 sketched out and thought about the content of  
18 our report even prior to September 2015.

19 Q. Okay. And in terms of the local economy, you  
20 analyzed the impact of NPT on the New  
21 Hampshire and New England economy. You  
22 analyzed its potential impact in terms of  
23 jobs; is that right?

24 A. Jobs was one of the econometric metrics. We

1 also reported state GDP impacts.

2 Q. Right. So those were the two things in terms  
3 of the local economy that your report  
4 addressed, jobs and Gross Domestic Product;  
5 correct?

6 A. Yes.

7 Q. And to perform your analysis, you, in terms  
8 of the local economy -- I will tell you this  
9 morning I'm going to focus mostly on the  
10 local economy aspects. To perform your  
11 analysis on the local economy, you used the  
12 REMI model?

13 A. I used the PI+ model, which is produced by  
14 REMI. REMI is the name of the firm.

15 Q. And they're out of Amherst, Mass.?

16 A. Yes, I believe so.

17 Q. Okay. And did you rent the model to do that?

18 A. Yes.

19 Q. How long did you rent it for?

20 A. I don't recall, off the top of my head. But  
21 I can say that we have rented the same model  
22 since we started work and produced this  
23 report. So we've continued to rent it up to  
24 this point in time.

1 Q. Okay. And in your October 2015 report, you  
2 did not analyze the economic impacts to New  
3 Hampshire from NPT's payment of property  
4 taxes; is that right?

5 A. We did look into this. Let me step back and  
6 say we didn't -- I didn't estimate the  
7 property taxes. Dr. Lisa Shapiro produced  
8 that estimate of property taxes for Northern  
9 Pass, and we used her estimates. We did look  
10 into it. But for the October 2015 report, as  
11 I state in the report, we decided  
12 conservatively not to include it in the  
13 simulation modeling done with the REMI PI+  
14 model because we were not certain about how  
15 those taxes would flow through the economy  
16 and therefore wanted to be conservative.

17 Q. So you did not analyze or produce any  
18 economic impacts with respect to NPT's  
19 payment of property taxes; correct? That's  
20 not part of your October 2015 report?

21 A. We did not document it in the October 2015  
22 report.

23 Q. And likewise, your October 2015 report did  
24 not provide economic impacts from NPT's

1 payment of state business income taxes;  
2 correct?

3 A. No, we did -- that is correct. We did not  
4 document any of those effects.

5 Q. Now, in your October 2015 report, you did  
6 some analysis on the carbon emissions  
7 reductions; correct?

8 A. Yes. As part of our analysis of electricity  
9 market impacts, we were able to estimate,  
10 project avoidance of carbon emissions  
11 reductions in New England.

12 Q. Okay. And what you did is you provided an  
13 estimate of how much carbon emissions would  
14 be reduced by NPT; correct?

15 A. Yes, we did that estimate, and we also  
16 calculated the monetary value to society of  
17 that emissions reduction.

18 Q. But in your October 2015 report, you did not  
19 provide a quantification for the economic  
20 impact on jobs from carbon emissions  
21 reductions; is that right?

22 A. Conservatively, we did not document that.

23 Q. And likewise, you did not provide a  
24 quantification for the economic impact on GDP



1 from carbon emissions reductions; correct?

2 A. Yes, that's correct. Conservatively, we  
3 recognized that there's this benefit, but we  
4 didn't implement it within the REMI PI+  
5 model.

6 Q. Then in February of 2015 you provide an  
7 updated report; is that right?

8 A. In February 2017, we provided what we call an  
9 "Updated Analysis." That's the acronym we  
10 provide in our description. It's in response  
11 to data requests that were filed by certain  
12 parties. So it's an updated analysis. I  
13 think of it as a supplement to the Original  
14 Report.

15 Q. In your Updated Analysis or supplement to the  
16 Original Report, you likewise did not -- you  
17 did not update your analysis of the local  
18 economic impacts; correct?

19 A. Yes, that's correct.

20 Q. Okay. And you produced a corrected report in  
21 March; is that right?

22 A. Yes. There were some typographical issues  
23 and headers and footers that were off.

24 Q. Okay. And that corrected report, likewise,

1           didn't make any update to the local economics  
2           portion of your report; correct?

3    A.    That's correct.

4    Q.    Okay.  Then, in April of 2017, you produced  
5           another report along with some prefiled  
6           testimony; correct?

7    A.    Yes, we produced a rebuttal after having  
8           reviewed the evidence and reports put  
9           together by a number of intervening parties  
10          and their experts.

11   Q.    Okay.  And in your April 2017 report, for the  
12          first time you quantified the economic  
13          impacts to New Hampshire from NPT's payment  
14          of property taxes; correct?

15   A.    I would say that in the April rebuttal, that  
16          was the first time where we documented how  
17          property taxes which we recognized from the  
18          original analysis were a benefit to local  
19          communities, how property taxes could impact  
20          the local economy, using the REMI PI+ model.

21   Q.    And in your April 2017 report, for the first  
22          time you also quantified the economic impacts  
23          from NPT's payment of state business income  
24          taxes; correct?

1 A. In the same vein, yes. And again, this was,  
2 in some ways, I would suggest a rebuttal to  
3 the analysis performed by other experts and  
4 the reports that they produced in  
5 December 2016 that we were responding to in  
6 our April 2017 report.

7 Q. In your April 2017 report, for the first time  
8 you quantified the economic impact on jobs  
9 associated with carbon reductions; is that  
10 correct?

11 A. It was the first time that we took the carbon  
12 emissions reductions which we have always  
13 estimated and considered what their value to  
14 residents, to the population here in New  
15 England would be using the REMI PI+ model.

16 Q. You didn't do that for your October or your  
17 February reports; correct?

18 A. No, we did not conservatively do that in our  
19 reports. But in response to some of the  
20 discussions we had at technical sessions, and  
21 also to the intervenors' evidence, we felt it  
22 was a necessary addition in order for the  
23 Committee to have a complete picture of  
24 various impacts.

1 Q. No intervenor did that analysis, did they?  
2 No intervenor estimated the economic impact  
3 on jobs from carbon emissions reductions, did  
4 they?

5 A. No intervenor estimated the positive  
6 externalities of carbon emissions. But we  
7 had lengthy discussions with your experts --

8 Q. Yeah, but my question is: No intervenor did  
9 the analysis that you included in your April  
10 report; correct?

11 A. No intervenor did that analysis. But again,  
12 we had lengthy discussions about those  
13 positive externalities, and it was well  
14 recognized by many different experts that  
15 those are valid and important.

16 Q. And likewise, in your April report, for the  
17 first time you analyzed and quantified the  
18 economic impact on New Hampshire's GDP from  
19 carbon emissions reductions; is that correct?

20 A. Yes. I thought I just answered that  
21 question.

22 Q. The first question was with respect to jobs,  
23 the second question was with respect to GDP.

24 A. Yes, jobs and GDP go hand-in-hand as metrics

1           that get reported.

2       Q.    And you used the REMI model to do that  
3           analysis; correct?

4       A.    Yes, using two different approaches, one that  
5           represented my estimates approach and another  
6           method that represented Brattle Group's  
7           preferred methodology.

8       Q.    So in your April 2017 report, for the first  
9           time you provided analysis and economic  
10          quantification on the effect of NTP [sic]  
11          paying property taxes, the impact of NTP  
12          paying state business income taxes, the  
13          impact on jobs from carbon emissions, and the  
14          impact on GDP from carbon emissions; isn't  
15          that correct?

16      A.    Yes.

17      Q.    And would I also be correct in saying that as  
18           of the time you did your October 2015 report,  
19           you had all of the information necessary to  
20           do that analysis? Correct?

21      A.    We had the majority of information. But  
22           through the technical conferences that took  
23           place in early spring of this year, we  
24           gathered more information and came to an

1 understanding that there was a particular  
2 view being taken by other experts that we  
3 wanted to make sure there was sufficient  
4 documentation on. So I would say that we had  
5 the building blocks, but I didn't appreciate  
6 in October 2015 the consensus that other  
7 experts had about the positive externalities  
8 that exist with respect to those elements  
9 that you've just mentioned.

10 Q. So in other words, you had the data. You had  
11 the information in October of 2015 to do this  
12 analysis, but you didn't appreciate the  
13 approach others were taking about these four  
14 topics; is that right?

15 A. Yes.

16 Q. Okay.

17 A. The December 2016 evidence provided by  
18 various experts was very important in our  
19 decision to then prepare those materials in  
20 our April 2017 report.

21 Q. You didn't include them in your February  
22 update, did you?

23 A. The Update Analysis in February --

24 Q. The question is: You didn't include them in

1 your February update; is that correct?

2 A. Because the February update was very specific  
3 to a data request we received.

4 Q. Now, your October 2015 Prefiled Testimony did  
5 not include these four areas; is that  
6 correct?

7 A. Just like the report, they were not  
8 documented within the REMI PI+ aspect of the  
9 analysis.

10 Q. And the same thing applies for your February  
11 Prefiled Testimony; isn't that right?

12 A. The February Prefiled Testimony specifically  
13 talks to the Updated Analysis which we just  
14 discussed.

15 Q. And your April 2017 testimony does not  
16 discuss these four new areas of analysis,  
17 does it?

18 A. I think that the April 2017 Prefiled  
19 Testimony is a summary, a very high-level  
20 summary of what's in the report. So I would  
21 disagree with the implication that there  
22 is --

23 Q. Does your April --

24 A. -- a missing element to it.

1 Q. Does your April 2017 Prefiled Testimony  
2 discuss these four items?

3 A. It discusses the high-level report and  
4 suggests to the reader, if they're  
5 interested, they can read the full report.

6 Q. Do you have your April 2017 testimony in  
7 front of you?

8 A. Yes.

9 Q. Please show me where in your April 2017  
10 testimony you discuss these four specific  
11 items.

12 A. If you bear with me...

13 Q. I'm a patient man.

14 MR. IACOPINO: Mr. Pappas, do  
15 you have an exhibit number for that testimony?

16 MR. PAPPAS: Yes, Exhibit 101.

17 MR. IACOPINO: Thank you.

18 (Witness reviews document.)

19 A. As an example, on Page 5 --

20 BY MR. PAPPAS:

21 Q. And Page 5 is the last page of your Prefiled  
22 Testimony?

23 A. Yes. And there's only five pages. It's a  
24 very short summary. But on Page 5 it says --



1 Q. Which line are you referring to?

2 A. Starting from the middle of Line 9 and going  
3 to Line 11. If you'd like, I can read the  
4 sentence.

5 Q. Sure.

6 A. Okay. "KRA has also only considered negative  
7 externalities in its long-term aggregate  
8 impact analysis, without quantifying the  
9 impact of positive externalities." And my  
10 interpretation of that sentence, if you also  
11 read the full report, is that they haven't  
12 considered, for example, the positive  
13 externalities that we have measured with  
14 respect to carbon emissions reductions.  
15 That's an example.

16 Q. Any other examples?

17 A. Line 4 through 6 on Page 5. "More  
18 importantly, LEI is concerned with the  
19 robustness of KRA's aggregate long-term  
20 analysis, which is geared to examining the  
21 combined effect of various factors associated  
22 with the Project on the New Hampshire  
23 economy."

24 CHAIRMAN HONIGBERG: Ms. Frayer,

1 if you're going to read, just read a little  
2 slower for the stenographer.

3 WITNESS FRAYER: I'm sorry.  
4 Sorry about that.

5 A. And I did not itemize the items you're  
6 talking about. But in my mind, these  
7 sentences are referring to specific aspects  
8 covered in my more detailed Rebuttal Report  
9 that addressed the issues that you're raising  
10 and talking about at the moment.

11 BY MR. PAPPAS:

12 Q. The two sentences you just read relate to  
13 KRA, which is Kavet Rockler & Associates;  
14 correct?

15 A. Yes.

16 Q. And the two sentences you just referred to  
17 relate to KRA's analysis; isn't that right?

18 A. The two sentences refer to our concerns about  
19 the KRA analysis.

20 Q. Right.

21 A. And our Rebuttal Report then addresses those  
22 concerns.

23 Q. And the fact is your Prefiled Testimony  
24 doesn't say anything about those four

1 specific items, does it?

2 A. My Prefiled Testimony is five pages, sir. My  
3 report, in contrast, I can tell you --

4 Q. My question is: It doesn't refer to those  
5 four items, does it?

6 A. No, it doesn't. But again, my report is  
7 70-plus pages. So the Prefiled Testimony was  
8 really meant to just be a quick summary the  
9 reader. And I was hoping they would read the  
10 entire Rebuttal Report to get to the essence  
11 of what's indicated in the five summary  
12 pages.

13 Q. Okay. Now, when you produced your April 2017  
14 report and your Prefiled Testimony, you did  
15 not produce any backup documents; correct?

16 A. I'm not sure what you mean by "backup  
17 documents."

18 Q. You didn't produce your REMI file; isn't that  
19 right?

20 A. No.

21 Q. And you didn't produce any model input  
22 spreadsheets; is that right?

23 A. We produced various appendices for various  
24 analyses that we documented, including source

1           citations, so somebody else could go through  
2           and check and understand those.

3    Q.    You didn't produce any of your work papers,  
4           did you?

5    A.    Work papers with respect to?

6    Q.    To the April 2017 report.

7    A.    Work papers with respect to the underlying  
8           data that goes into the REMI PI+ model?

9    Q.    Correct.

10   A.    In answer to that question, no, we did not  
11          produce any work papers.

12   Q.    So, without this backup data, these work  
13          papers, the REMI input files and so forth,  
14          there's no way for someone to review and  
15          analyze your four new items without that  
16          information; correct?

17   A.    I would disagree, wholeheartedly disagree,  
18          because there's information in our report, 70  
19          pages of it, that goes through in detail some  
20          of these aspects.

21   Q.    You would need that backup document if you  
22          were asked to review and analyze these four  
23          new areas of analysis and quantification;  
24          would you not?

1 A. I would argue not necessarily. I would read  
2 the report and see what's documented in the  
3 report, and then you would of course need  
4 access to the REMI model, the PI+ model. Our  
5 analysis was layered on top of the REMI PI+  
6 model, workbooks and work papers that we had  
7 previously provided. So, between having the  
8 original foundation plus the information and  
9 description we have in the report, I believe  
10 that should be quite sufficient for an expert  
11 to make their way through the analysis.

12 Q. An expert would need your REMI input files  
13 that you used to prepare your April 2017  
14 analysis; would they not?

15 A. No. They need to understand the description  
16 in our report and make an effort to review  
17 that.

18 Q. When you reviewed and analyzed KRA's analysis  
19 and their use of the REMI model, you asked  
20 for and received their REMI input files; did  
21 you not?

22 A. Yes.

23 Q. And you received all of their model input  
24 information; did you not?

1 A. Belatedly, but yes.

2 Q. And you needed that in order to check how  
3 they used the REMI model and to determine  
4 whether you agreed with their use of the REMI  
5 model; correct?

6 A. And we had provided similar spreadsheets that  
7 form the foundation as well.

8 Q. But you didn't provide those spreadsheets  
9 that you used for the April 2017 report on  
10 these four items; isn't that right?

11 A. But we provided a description of how we  
12 modeled those four items, so somebody would  
13 be able to take the words on the paper and  
14 translate that into an input.

15 Q. The words on the paper don't give the  
16 specific input that you put into the REMI  
17 model, specific input numbers that you put  
18 into your REMI model; correct?

19 A. I disagree. I think the words on the paper  
20 provide sufficient detail for an expert to do  
21 a backwards engineering of that analysis.

22 Q. Do they provide the specific input numbers or  
23 descriptions?

24 A. Yes. For example, on the carbon emissions

1 reductions, as I suggested, we used two  
2 different methods to analyze it. And one  
3 method used the very particular policy  
4 variable in the REMI PI+ model, non-pecuniary  
5 effects. We described it. The words are on  
6 the paper. We said this is the policy  
7 variable we used.

8 Q. For the business income taxes, did you  
9 provide the amount of taxes that you assumed  
10 NPT would pay?

11 A. We provided a description of how we estimated  
12 those business income taxes. And I believe  
13 we also referred the reader to Dr. Shapiro's  
14 testimony that provides additional detail.

15 Q. You didn't provide the numbers that you  
16 inputted into the REMI model in order to do  
17 the analysis for payment of business income  
18 taxes; isn't that right?

19 (Witness reviews document.)

20 A. We provided references to Dr. Lisa Shapiro's  
21 Supplemental Testimony on the specifics of  
22 the taxes.

23 Q. The REMI -- in order to do the carbon  
24 emissions analysis using the REMI model, did

1           you use the REMI amenity variable?

2    A.    Yes.

3    Q.    And the REMI amenity variable requires an  
4           amount of annual incremental earned income  
5           that you need to input; is that right?

6    A.    The amenity value requires a  
7           dollar-associated value to the amenity that  
8           you're trying to model, and that is related  
9           to the carbon emissions reductions we  
10          reported in the Updated Analysis in  
11          March 2017.

12   Q.    But you didn't provide the input number that  
13          you inputted into the REMI model with your  
14          April 2017 report, did you?

15                   (Witness reviews document.)

16   A.    The number was in the March 2017 report, the  
17          Updated Analysis, I should call it.

18   Q.    What number was that?

19   A.    It was... bear with me. I should find the  
20          page reference.

21                   (Witness reviews document.)

22   A.    So I can take you through it, sir.

23   Q.    What page are you referring to?

24   A.    I am first -- I'm looking at two different



1 pages. First I'm looking on Page 48.

2 Q. In which report?

3 A. Of the April 2017 report.

4 Q. And that's Applicant's Exhibit 102.

5 A. Yes. And I'm also looking at Page 25 of the  
6 Applicant's Exhibit 81, which is the Updated  
7 Analysis Report filed in March 2017.

8 Q. Hmm-hmm. So what specific number did you  
9 input into the REMI model?

10 A. So, just to explain --

11 Q. Can you tell me what specific number you  
12 inputted into the REMI model first and then  
13 you can explain?

14 A. So, with respect to your question about  
15 modeling the carbon emissions reductions  
16 using the amenity value -- is that your  
17 question, the amenity value? That would have  
18 been London Economics' estimate of the value  
19 of carbon emissions reduction, which is  
20 documented in Section 3.4.2, starting on  
21 Page 25 of the Updated Analysis. This is the  
22 March 2017 report.

23 Q. And that's Applicant's Exhibit 81?

24 A. Yes. And the actual dollar values per year

1 would have been taken from Figure 16. And if  
2 you notice, it has Social Cost of Carbon,  
3 Dollar Millions Nominal. Last three rows,  
4 unfortunately, I can't name the numbers  
5 because that is marked as confidential. But  
6 those are the numbers we would have used as  
7 input to that policy variable in the REMI PI+  
8 model for that method.

9 We also simulated a method using Brattle  
10 Group's proposed approach, and that  
11 particular number is referenced in the April  
12 report. If we go back to the April report,  
13 it's specifically referenced in the second  
14 paragraph, the last sentence, on Page 48.  
15 That number is not confidential, so I can  
16 name it. It was \$140 million per year, which  
17 was the lower estimate from Brattle Group's  
18 range of social benefits for New England from  
19 carbon emissions reductions produced by the  
20 Project.

21 Q. So is that the amount of annual incremental  
22 earned income you inputted into the REMI  
23 model?

24 A. That is the amount of subsidies avoided,

1           according to Brattle Group's expectation  
2           about valuing this positive externalities.  
3           So in that case, it doesn't use the amenity  
4           variable. It's looking at electricity costs  
5           and subsidies that would have otherwise been  
6           paid, the Opportunity Cost Method Brattle  
7           Group expected.

8       Q.    So that's not the number you inputted in the  
9           REMI model for the amenity portion for annual  
10          incremental earned income; is that right?

11     A.    Well, that's what I was trying to explain to  
12          you, and you wanted a number. There was two  
13          methods that we implemented to look at the  
14          value in the REMI PI+ model, as described  
15          very clearly in our April report. One uses  
16          the amenity value, and that's the number in  
17          Figure 16. It's using LEI's estimate of the  
18          social cost of carbon. The other approach is  
19          using Brattle Group's methodology of valuing  
20          the carbon emissions reductions for society  
21          based on opportunity costs, avoided  
22          subsidies.

23     Q.    I get the method you used. What I was  
24          looking for is the specific input numbers.

1 A. And two methods, two separate inputs. That's  
2 what I was trying to explain. So, two  
3 different numbers, depending on which method.  
4 And in fact, that's what I documented in my  
5 results, two different results, too.

6 Q. So, looking at Figure 16, which you -- that's  
7 the figure on Page 26? Did I hear you  
8 correctly?

9 A. Of the March 2017 Updated Analysis.

10 Q. And looking at Figure 16, tell me -- you  
11 can't tell me the number. But tell me  
12 which -- you can tell me what the description  
13 is, the specific number you used for this  
14 input into the REMI model.

15 A. I used the bottom three rows because I did it  
16 with every one of those three scenarios. So  
17 the bottom three rows as part of their  
18 labeling have references to 2.5 DCR -- which  
19 is discount rate, I apologize -- 3 percent  
20 DCR, 5 percent DCR. Those are naming  
21 conventions for three different levels of  
22 projected social cost of carbon that the  
23 Interagency Working Group puts out. And I  
24 modeled those three rows, and that's what's

1           documented in Figure 8 and 9, in terms of  
2           results under the amenity value approach in  
3           those two tables for employment impacts and  
4           GDP impacts. There's three rows there as  
5           well. They correspond to each other, input  
6           and output.

7    Q.    Your report doesn't indicate that, does it?  
8           It just gives the numbers. Doesn't indicate  
9           that's what you used for your input into the  
10          REMI model; correct?

11   A.    I would expect that an expert --

12   Q.    Is that correct, ma'am? It usually helps if  
13          you answer the question first and then  
14          explain. Is that correct?

15   A.    My report does not spell it out. But my  
16          report is descriptive enough in using the  
17          exact same terminology between this report  
18          and the Updated Analysis, that someone should  
19          be able to understand that's what we did.

20   Q.    And are all of the input numbers you used,  
21          when you used the REMI model for these four  
22          items, found somewhere in your reports, every  
23          single input number?

24   A.    When you're referring, sir, to "the four

1 items," I think you're including --

2 Q. I'm including payment of property taxes,  
3 payment of business income taxes, jobs from  
4 carbon emissions reductions, and impact on  
5 GDP from carbon emissions reductions. Those  
6 are the four items I'm referring to.

7 A. Yeah, so the first two items, as stated in my  
8 April 2017 report, relate to business taxes  
9 and property taxes. And as I said earlier, I  
10 relied on Dr. Shapiro's Supplemental  
11 Testimony. So one would have had to go to  
12 her Supplemental Testimony to understand  
13 inputs as well. So we worked together on  
14 creating those on the inputs, and then the  
15 REMI modeling, because I'm the expert  
16 responsible for the REMI PI+ modeling, and  
17 she is the expert that developed those  
18 estimates of property tax impacts.

19 Q. So, does anywhere in your reports tell the  
20 reader what input numbers you used in REMI  
21 for what REMI factor or category?

22 A. Again, I believe that the policy variables  
23 that we used in the REMI PI+ model are  
24 written out in the text of the report. In

1 terms of the dollar inputs that we used,  
2 because the REMI model takes dollar input  
3 values, I think those are described as well.  
4 And where they're not described verbatim,  
5 there's a cross-reference in the citations to  
6 other experts' testimony where those should  
7 be described.

8 MR. PAPPAS: Mr. Chairman, I'm  
9 going to move to strike from LEI's report,  
10 April 2017 report, any discussion of these four  
11 new areas of analysis, specifically impacts  
12 from NTP's payment of property taxes, impacts  
13 from NTP's payment of business income taxes,  
14 impacts on jobs from carbon emissions, and  
15 impacts on GDP from carbon emissions  
16 reductions. I'd move to strike those from her  
17 April 17, 2017 report. Or alternatively, I'd  
18 move to allow us to conduct discovery on these  
19 items, obtain the backup documentation that was  
20 produced with respect to her prior report which  
21 used the REMI model, so that our experts can  
22 review it and have an opportunity to analyze it  
23 and, if necessary, submit a supplemental  
24 testimony report about them. Couple things --

1 CHAIRMAN HONIGBERG: And put  
2 succinctly, the reasons, the basis for your  
3 motion is?

4 MR. PAPPAS: That this analysis  
5 was not included in LEI's two prior reports,  
6 and nothing prevented them from doing so. The  
7 witness has indicated --

8 CHAIRMAN HONIGBERG: Put  
9 succinctly, the grounds are?

10 MR. PAPPAS: The grounds are  
11 that this analysis could have been done before.  
12 It wasn't. They had all the data, and it  
13 wasn't provided. And it doesn't constitute  
14 supplemental testimony. It constitutes new  
15 analysis on new areas which is beyond  
16 supplemental testimony. And so there's no  
17 ability to do discovery. There's no ability to  
18 have any meaningful opportunity to analyze and  
19 review it. And so I think fundamental fairness  
20 requires that either it be excluded or we be  
21 allowed the opportunity to conduct discovery  
22 and produce any supplemental report as  
23 necessary.

24 CHAIRMAN HONIGBERG: Mr.



1 Needleman.

2 MR. NEEDLEMAN: Two specific  
3 points here as to why this motion should be  
4 denied.

5 First point: The Committee,  
6 and I think it was you, Mr. Chair, issued a  
7 procedural order on March 1st, 2017. The  
8 last page of that procedural order,  
9 Paragraph 13, set out deadlines. And I'm  
10 going to read them. "Prehearing motions and  
11 stipulations on Track 2 topics shall be filed  
12 on or before April 24, 2017."

13 Any motion like this was due  
14 on that date, which was over six weeks ago.  
15 You didn't hear a single statement from Mr.  
16 Pappas as to why this motion is over six  
17 weeks late. You also didn't hear a single  
18 statement from the witness or Mr. Pappas that  
19 in any way indicated that there was any  
20 information just elicited from this  
21 examination that was not available to Counsel  
22 for the Public or Mr. Pappas at that time.

23 CHAIRMAN HONIGBERG: Okay, I got  
24 that ground, or I got that argument.

1 MR. NEEDLEMAN: Totally  
2 untimely.

3 Second issue: Mr. Pappas is  
4 conflating rebuttal and supplemental  
5 testimony. Supplemental testimony is  
6 updating testimony that was filed previously.  
7 Rebuttal testimony is typically reserved for  
8 the Applicant, and it's the right to rebut  
9 things that are said after they filed their  
10 initial testimony. I think it's well  
11 recognized in SEC practice that Applicants  
12 are permitted to do that. And in fact, the  
13 Applicant is allowed to do that because we  
14 are the only party in dockets like this with  
15 the burden of proof. And there comes a point  
16 where there has to be a last word, and I  
17 believe that last word is the rebuttal  
18 testimony of the Applicant. For those  
19 reasons, I think this motion needs to be  
20 denied.

21 CHAIRMAN HONIGBERG: Anything  
22 you want to add, Mr. Pappas?

23 MR. PAPPAS: I do. First of  
24 all, I want to mention that I did give

1 Applicants notice of this eight or nine days  
2 ago so they wouldn't be surprised. And I think  
3 his response probably reflects that.

4 Second, the SEC rules permit  
5 oral motions, and there's no time limit when  
6 oral motions can be done. I believe a motion  
7 to strike testimony is timely at any time  
8 during the proceeding.

9 CHAIRMAN HONIGBERG: What did  
10 you just learn after the deadline for filing  
11 motions to strike that was necessary to your  
12 raising this now? Because it seems to me  
13 that's a fairly good argument, that in fact you  
14 and other parties have been moving to strike  
15 aspects of Ms. Frayer's testimony over and over  
16 and there have been rulings denying those  
17 motions. So what's new since the deadline for  
18 motions to strike?

19 MR. PAPPAS: Candidly, since  
20 that motion to strike -- I mean since the  
21 deadline, which I believe was April 24 or --  
22 April 24, candidly, nothing. But there's a  
23 reason for that. And I think there's a good  
24 reason for that. These hearings started on

1 April 13th. We were dealing -- we were in  
2 hearings dealing with witnesses -- there were  
3 11 witnesses that we dealt with before we came  
4 to Ms. Frayer. They had Supplemental Prefiled  
5 Testimony. The parties were rather consumed in  
6 11 or 12 days of hearings with other witnesses  
7 that went long, and very long, detailed things,  
8 who produced lots of information with their  
9 Prefiled Testimony, including the entire new  
10 survey maps and so forth from construction  
11 folks. So I think it's a little bit  
12 unrealistic to expect us to be able to read all  
13 of the Prefiled Testimony for all of the  
14 witnesses in Track 2, which is the remainder of  
15 their witnesses, and prepare motions when we're  
16 actively engaged in hearings, actively engaged  
17 in trying to review the witnesses that are  
18 coming up. And we did not -- I candidly did  
19 not expect to find brand new analysis in  
20 Supplemental Testimony. So I was focusing on  
21 the other witnesses that were before us, and  
22 when we finished with them and turned my  
23 attention to Ms. Frayer, I became aware of  
24 this. I then called the Applicants when I

1 became aware of it and let them know that this  
2 is an issue, that I was going to raise this, so  
3 they wouldn't be surprised. And so, candidly,  
4 no, I could theoretically have learned of this  
5 after -- or before the April 24th deadline.  
6 But I think it's a little unrealistic to expect  
7 that counsel were going to do that and deal  
8 with everything else in this very condensed  
9 proceeding that involved many witnesses.

10 So I think that the Chair has  
11 the ability to waive any deadline at any  
12 time. The Chair certainly has the ability to  
13 waive any requirement. And I think in these  
14 instances fairness requires that because of  
15 the circumstances. It's not a situation  
16 where, you know, you've got a few witnesses.  
17 We've got many.

18 CHAIRMAN HONIGBERG: I think Mr.  
19 Roth would like to add something or have you  
20 add something.

21 (Off-the-record discussion among counsel.)

22 MR. PAPPAS: Mr. Roth reminds me  
23 that the procedural order refers to  
24 supplemental testimony, not rebuttal testimony.

1 I will candidly admit this is my first SEC  
2 proceeding, so I'm -- but Mr. Roth has been  
3 through many of them, and he indicates to me  
4 that typically they see supplemental testimony,  
5 not brand new analysis filed with supplemental  
6 testimony.

7 CHAIRMAN HONIGBERG: Mr.  
8 Needleman, anything you want to add? I guess  
9 in responding to that, you might also give us  
10 an indication of what you view this as rebuttal  
11 to, because I think you articulated this in  
12 part "as rebuttal testimony" in addition to it  
13 being supplemental testimony. Is it both, or  
14 is it one or the other? And if it's rebuttal,  
15 what was it rebutting?

16 MR. NEEDLEMAN: It's certainly  
17 both. And I wish I could sit here and tick off  
18 the points for you as to why it's specifically  
19 rebuttal in certain places and supplemental in  
20 other. And if we had a timely motion, I would  
21 have had the time to do that. I can't sit here  
22 and tell you that. But I can tell you we had  
23 extensive discussions with Ms. Frayer about how  
24 to deal with this. And we focused very

1           carefully on what needed to be rebutted, and we  
2           did that. And if we had the time, I could sit  
3           here and I could tell you point by point which  
4           parts of her testimony were rebutting things  
5           that other witnesses said. But I will  
6           represent to you that I am highly confident  
7           that if we had the time to do that, we could  
8           show it was rebuttal. Again, I don't think  
9           it's fair to ask that we have to do that on the  
10          fly.

11                                 With respect to what Mr.  
12          Pappas said about the timing of this motion,  
13          I'm sympathetic to the fact that there's a  
14          lot of work to be done in this case, and  
15          there are tight deadlines to be met.  
16          Frankly, I still don't think that's an excuse  
17          for this. Counsel for the Public has  
18          available to him a large, highly capable  
19          litigation firm with the resources to be able  
20          to do this work and analyze these types of  
21          issues. And if there was any reason at the  
22          time that they felt that they couldn't have  
23          done it, they should have let us know, they  
24          should have let the Committee know, and they

1           should have filed a motion. They shouldn't  
2           have handled it this way and waited six weeks  
3           to raise this.

4                           CHAIRMAN HONIGBERG: Mr. Pappas,  
5           I think you have a timeliness problem. I think  
6           you have a lot of resources. And I think if  
7           you had an indication that you needed to file a  
8           motion, it would have been appropriate to seek  
9           an extension of that deadline. There are  
10          certainly ways to get around that. I think Mr.  
11          Needleman has the better of these arguments. I  
12          think the Committee can take your arguments as  
13          part of an argument that this isn't an adequate  
14          presentation by the Applicant to justify the  
15          relief that it seeks ultimately. And I'm going  
16          to deny the motion.

17                          MR. PAPPAS: How about the  
18          alternative motion for producing the backup  
19          documentation?

20                          CHAIRMAN HONIGBERG: I think  
21          we've ruled on that a number of times with  
22          respect to requests for production of  
23          additional information from Ms. Frayer. She's  
24          testified as to how to access the information,



1           how to use the information that she's used, how  
2           to find it, and then I think it's up to you all  
3           to manipulate that as you see fit. So that  
4           motion -- that request is denied as well.

5                           MR. PAPPAS: Okay. Thank you.

6                           CHAIRMAN HONIGBERG: Off the  
7           record.

8                           (Discussion off the record)

9                           CHAIRMAN HONIGBERG: Mr. Pappas,  
10          you may proceed.

11                          MR. PAPPAS: Thank you.

12 BY MR. PAPPAS:

13 Q.    Ms. Frayer, what's on the screen, can you see  
14          it in front of you?

15 A.    Yes, sir.

16 Q.    Okay. What's on the screen in front of you  
17          is Page 7 from your April 17, 2017 report,  
18          which is Applicant's Exhibit 102. And I have  
19          highlighted the first sentence that reads,  
20          "On the local economic impact analysis, KRA  
21          agreed that, 'in general,' the economic  
22          impact analysis by LEI was well performed."

23          Do you see that?

24 A.    Yes, I see that.

1 Q. Now KRA, as we said earlier, is Kavet,  
2 Rockler & Associates.

3 A. KRA, yes.

4 Q. And they were the experts retained by Counsel  
5 for the Public?

6 A. Yes.

7 Q. Now, you did not completely quote KRA's  
8 report in your sentence here, did you?

9 A. Well, I believe this --

10 Q. Did you?

11 A. -- excerpt is from the KRA report.

12 Q. But you didn't include their complete -- you  
13 didn't include their complete quote, did you?

14 A. I don't have a copy of the KRA report handy  
15 right now. I can get it during a break and  
16 check. I don't recall.

17 Q. Well, we do.

18 MR. PAPPAS: Can you put up 146,  
19 Page 2?

20 Q. What I've put on the screen is from Counsel  
21 for the Public's Exhibit 146. This is from  
22 KRA's report which you were quoting.

23 A. Yes, I see it.

24 Q. And what KRA said was, "In general, the

1 Applicants' economic impact analysis was well  
2 performed. However, model specification  
3 errors resulted in an overstatement of  
4 employment impacts during the development and  
5 construction phase of approximately  
6 20 percent. Ongoing operational impacts were  
7 very close to our estimates, but are  
8 relatively small." Do you see that?

9 A. I see that.

10 Q. So you quoted from the first portion of the  
11 first sentence that I just read; correct?

12 (Witness reviews document.)

13 A. As part of my paragraph on Page 7 that you  
14 highlighted, yes, I quoted just the first  
15 part of the sentence.

16 Q. Right. And --

17 A. But then I dealt with the second part of the  
18 sentence in the next sentence that you didn't  
19 highlight.

20 Q. You quoted them, and you put a period after  
21 "well performed"; correct?

22 A. The period is to end my sentence, yes.

23 Q. But you put a period and then you closed  
24 quotation marks; correct?

1 A. We can argue about the semantics of my  
2 editorials, but yes. And then in the next  
3 sentence I go on to address in my report the  
4 second part of their sentence.

5 Q. You're familiar with the use of an ellipsis  
6 in writing, are you, the three dots when  
7 there's more to a quote that's not being  
8 included?

9 A. I am familiar with that punctuation. Yes,  
10 sir.

11 Q. And it tells the reader that the writer is  
12 not including the entire quote; correct?

13 A. It tells the reader there is a  
14 continuation of some thought, yes.

15 Q. And when you quoted KRA, you did not tell the  
16 reader there's more to their quote, did you?

17 A. No, but I addressed the second part of their  
18 quote in my next sentence.

19 Q. The reader would think, reading your  
20 sentence, that that is all that KRA said,  
21 correct, because you didn't tell the reader  
22 there was more to KRA's quote?

23 CHAIRMAN HONIGBERG: Mr. Pappas,  
24 would you ask Mr. Roth to put up Ms. Frayer's

1 report and highlighted section so we can see  
2 how Ms. Frayer continued after the period,  
3 where she failed to include the magic ellipsis?

4 MR. IACOPINO: And also if you  
5 could please remind us of the number of that  
6 exhibit and the page number.

7 MR. PAPPAS: Sure. Yeah. What  
8 is on the screen now is Applicant's  
9 Exhibit 102, Page 7.

10 BY MR. PAPPAS:

11 Q. So what you went on to say is, "However, KRA  
12 also performed their own local economic  
13 analysis using the same modeling tools as  
14 LEI"; correct?

15 A. Yes.

16 Q. You didn't say anything about the 20-percent  
17 difference they indicated in the rest of the  
18 quote that you included; correct?

19 A. I didn't --

20 Q. Correct?

21 A. I didn't quote the rest of the quote, but I  
22 started explaining my rebuttal to the rest of  
23 the quote. So I started off recognizing that  
24 they did their own estimation, which refers

1 back to the fact that in their original quote  
2 they talk about, I believe, a 20-percent -- I  
3 don't have it on the screen -- but a  
4 20-percent over-estimation. I'm starting to  
5 explain that. If you read on the next  
6 sentence, you can see my further explanation  
7 of that specific part of KRA's quote.

8 Q. You go on to say, "LEI found a number of  
9 discrepancies and data-related errors, as  
10 well as more conceptual flaws and improper  
11 assumptions"; correct?

12 A. Correct.

13 Q. You're referring to KRA's work; correct?

14 A. I am referring in this particular aspect to  
15 my review of KRA's work where they reached  
16 the conclusion that we over-estimated. I  
17 believe that's a flawed conclusion. In fact,  
18 I believe they made some pretty silly  
19 mistakes on data entry to get to that  
20 conclusion.

21 Q. But nowhere in your paragraph do you refer to  
22 their rather significant qualification of  
23 what you quoted; correct?

24 A. I don't quote the rest of their report or

1 paragraph.

2 Q. Would you agree with me that a more accurate  
3 approach would have been to quote their  
4 entire sentence rather than the truncated  
5 part you quoted? That would more accurately  
6 have reflected what KRA said?

7 A. I would agree that it's quite possible to  
8 write this paragraph and include the entire  
9 quote.

10 Q. Would you agree with me that if you included  
11 the entire quote, it would be a more accurate  
12 reflection of what KRA said?

13 A. If I had -- I included here the actual words  
14 that were in their quote. I could have  
15 included more of their actual words. And I  
16 don't believe that this gives the wrong  
17 impression because I continued to talk then  
18 about the local economic impacts that they  
19 estimated that led to the second part of  
20 their quote.

21 Q. Nowhere in your paragraph do you talk about  
22 KRA's view about model specification errors  
23 by LEI that resulted in an overstatement of  
24 employment impacts of approximately

1           20 percent; correct?

2       A.    On Page 7 of my April report, which is  
3            labeled as the "Introduction" -- it's  
4            actually the first page of my report -- I  
5            provide a high summary.  But I do go back and  
6            talk about this particular assertion from KRA  
7            and explain it in excruciating detail.  If  
8            you'd like, I can take you where in my report  
9            I specifically address this assertion.

10       Q.   My question is:  You didn't include that  
11            portion of KRA's quote in the paragraph that  
12            you were referring to in your report;  
13            correct?

14       A.   I did not include this entire paragraph from  
15            KRA's report in the first page of my  
16            introduction in the report.

17       Q.   When you wrote in your report that, in  
18            general, the Applicant -- in general, KRA  
19            thought your analysis was well performed, did  
20            you intend the reader to rely on that?

21                   (Witness reviews document.)

22       A.   I'm not sure -- I wrote what I believed to be  
23            an important point, not the only point that  
24            KRA made of our report.  And then I went on



1 to talk about some other aspects of KRA's  
2 work. In this way, again, this is a rebuttal  
3 to the evidence and analysis that KRA  
4 performed.

5 Q. When you wrote the sentence that says, "On  
6 the local economic impact analysis, KRA  
7 agreed that, 'in general,' the economic  
8 impact analysis by LEI was well performed,"  
9 did you intend the reader to rely on that  
10 sentence?

11 A. Yes, among all the other elements of my  
12 report that I would like the reader to have  
13 reviewed and relied on.

14 Q. So you intended the reader to rely on a  
15 sentence that did not completely quote what  
16 KRA said; correct?

17 MR. NEEDLEMAN: I'm going to  
18 object. She just got done explaining exactly  
19 what she intended the reader to rely upon.

20 MR. PAPPAS: In  
21 cross-examination you're allowed to probe the  
22 witness.

23 CHAIRMAN HONIGBERG: Yeah, you  
24 are. I'm not sure how much more you want to do

1 with this. I think we probably got the point  
2 you're making. But you can certainly -- she's  
3 certainly able to answer that question I think.

4 MR. PAPPAS: Thank you.

5 A. Sir, can you repeat the question?

6 Q. Probably not.

7 (Question read back.)

8 A. I intended the reader to use all the words in  
9 my report and rely on all of them. But I  
10 appreciate and recognize the point, sir,  
11 you're making, that I didn't include the  
12 entire paragraph from KRA's report or the  
13 entire sentence. I had an excerpt here of  
14 one part of the sentence.

15 BY MR. PAPPAS:

16 Q. Okay. Ms. Frayer, I'm now putting on the  
17 screen Page 45 from your April 17, 2017,  
18 report which is Applicant's Exhibit 102. And  
19 on page --

20 MR. PAPPAS: Right at the bottom  
21 there.

22 Q. And on Section 5.1, that starts your rebuttal  
23 of KRA's report. Do you see that, where you  
24 say, "KRA's long-term economic impact

1 analysis is not reliable"?

2 A. Yes, I see that section.

3 Q. Okay. And in this section you go on to  
4 discuss your view of KRA's economic modeling;  
5 correct?

6 A. Yes, in this section of the report I am  
7 rebutting KRA's analysis.

8 Q. On Page 46 of the same report and exhibit,  
9 you conclude, "LEI does not find the  
10 long-term aggregate economic impact analysis  
11 presented in Figures 24 and 25 on Page 75-76  
12 in the KRA Report to be believable because of  
13 the unreliable assumptions on which it is  
14 based and the long forecast period." Do you  
15 see that?

16 A. Yes, I see that sentence.

17 Q. And you described Figures 24 and 25 in KRA's  
18 report as, quote, long-term aggregate  
19 economic impact analysis; is that right?

20 (Witness reviews document.)

21 A. Yes, that's right.

22 Q. Okay. Now --

23 A. And I apologize. They may be Table 24 and  
24 Table 25 in KRA's report.

1 Q. Okay.

2 A. But I believe that's the actual table  
3 nomenclature. It's an "aggregate economic  
4 impact analysis."

5 Q. Now, in KRA's report, they included several  
6 tables; correct?

7 A. There are many tables in their report, yes.

8 Q. And each of those tables, with the exception  
9 of these two tables, used similar time  
10 periods that LEI modeled -- in other words,  
11 five or ten year periods; correct?

12 A. I'd have to get a copy of the report to  
13 answer that. But subject to check, I guess I  
14 would agree. I'd need to go through and have  
15 it in front of me to be satisfied with my  
16 answer, but...

17 Q. So as not to waste the Committee's time by  
18 going through each one, I'll represent to you  
19 that KRA has several tables, starting with  
20 Table 7. And it goes through several tables,  
21 and they use time frames similar to your time  
22 frames. In fact, most of the tables will  
23 have your findings and their findings next to  
24 it. But at the end of their report you find

1           these two tables, 24 and 25.

2                       Now, this is from Counsel for the  
3           Public's Exhibit 146, and it's Page 75 of  
4           KRA's report. And KRA specifically says,  
5           "The below illustration is not meant to be a  
6           forecast of likely economic" -- "of likely  
7           impacts." Do you see that?

8   A.    I see that sentence, yes.

9   Q.    That's a little different than how you  
10       characterize Table 24; correct?

11                       (Witness reviews document.)

12   A.    I don't see where it's different. I wrote  
13       that I don't find their aggregate economic  
14       impacts to be believable.

15   Q.    You say "economic impact analysis." But they  
16       specifically qualified Table 24; correct?

17   A.    I'm not sure I understand your question.  
18       What do you mean, "they qualified"?

19   Q.    Well, what I just read to you. They said...  
20       they said that LEI -- no. Wait a minute.  
21       Yeah. Thank you. They said, "The below  
22       illustration is not meant to be a forecast of  
23       likely impacts"; correct?

24   A.    But I'm not suggesting that they were trying

1 to forecast likely impacts. I'm just saying  
2 that I don't believe these numbers even as an  
3 illustration.

4 Q. Ah, okay. So you go on, then, in your report  
5 to criticize KRA for what you say... you say  
6 at the top that you criticize KRA for not  
7 modeling negative externalities when they did  
8 the work for the Vermont project, the Clean  
9 Power Link; correct?

10 A. Can you find the reference?

11 Q. If you look right at the top on your screen,  
12 you say, "While criticizing LEI for not  
13 including certain negative externalities in  
14 the LEI Original Report, KRA did not model  
15 negative externalities like traffic delays,  
16 property valuation loss and loss of local  
17 business in their study for the New England  
18 Clean Power Link Project..." Do you see  
19 that?

20 A. Yes, I see that now. Thank you.

21 Q. Now, that project is completely underground;  
22 is it not?

23 A. That project is underground and underwater.

24 Q. Yeah. So that's a little different than the

1 Northern Pass Project; correct?

2 A. There are some differences. Yes, I would  
3 agree.

4 Q. The Northern Pass Project has 60 miles of  
5 underground construction?

6 A. That sounds, subject to check, about right.

7 Q. And the Northern Pass Project will involve  
8 lane closures throughout that 60 miles of  
9 underground construction?

10 A. I not familiar with the specifics,  
11 unfortunately, of the details of the  
12 construction. But subject to check...

13 Q. You're aware that the Northern Pass Project  
14 will require some road closures and traffic  
15 detours?

16 A. I would assume so. Again, I'm not aware of  
17 the details, but I would assume so.

18 Q. You're aware that the construction --  
19 Northern Pass goes through the middle of  
20 various business districts, such as Plymouth  
21 or Franconia or Woodstock?

22 A. Yes.

23 Q. And the impact of traffic delays on the  
24 Northern Pass Project is very different than

1 the project in Vermont; is it not?

2 A. Well, again, I'm not familiar with the  
3 details of the construction of the New  
4 England Clean Power Link. But my  
5 understanding is they also have some  
6 undergrounding along roads of their project  
7 as well.

8 Q. Do you know if it goes through business  
9 districts?

10 A. I'm not sure. I'd have to refresh my memory.  
11 I haven't looked at that specific project in  
12 a while.

13 Q. And you chided KRA for not addressing  
14 property valuation loss as part of the Clean  
15 Power Link Project; correct?

16 A. Yes. Property valuation loss is included as  
17 an example in my sentence.

18 Q. And would you agree with me that property  
19 valuation loss results from visibility of a  
20 transmission line?

21 A. I'm not a property appraiser. I would agree  
22 that visibility, aesthetics has a potential  
23 element or criteria in it. But I suspect  
24 there's other amenity values of being near



1 various infrastructure corridors that may or  
2 may not be a consideration in a property  
3 appraisal. So --

4 Q. Do you know the basis for property valuation  
5 loss for a transmission line?

6 A. I am not a property appraiser. So, no, I  
7 don't think I would like to speak to that  
8 today.

9 Q. Okay. So, although you chided KRA for not  
10 including negative externalities, such as  
11 traffic delays and property valuation loss  
12 and loss of local businesses in the Vermont  
13 project, you really didn't know whether or  
14 not the Vermont project included or had  
15 negative externalities for traffic delays,  
16 property valuation loss or loss of business,  
17 did you?

18 A. What I did know is that Mr. Kavet, in his  
19 testimony before the Vermont Public Service  
20 Board on this project, did talk about  
21 negative externalities. And so I was -- I  
22 think, in fact, if you scroll down, I'm  
23 wondering if... no, we don't have the  
24 citation here. Oh, we do, actually. I think

1 Footnote 94.

2 So I was talking to the information that  
3 I do know and the specifics of what Mr. Kavet  
4 had sent before the Vermont Public Service  
5 Board about the externalities. He did say  
6 that they exist, but they're temporary in his  
7 opinion and not significant.

8 Q. Okay.

9 A. That's the quote, the next sentence that you  
10 didn't have highlighted.

11 Q. And then you go on to say, "Perhaps most  
12 concerning, KRA did not consider any offset  
13 or positive externalities in their aggregate  
14 analysis"; correct?

15 A. Yes, that's my next paragraph.

16 Q. But KRA did in fact consider positive  
17 externalities in their report; did they not?

18 A. They did not use any positive externalities,  
19 to my knowledge, in Table 24 and Table 25 of  
20 their report.

21 Q. My question is: Did they consider positive  
22 externalities in their report?

23 A. I don't recall. I'd have to go back and take  
24 a look at my notes.

1 Q. Do you recall that -- well, you indicated  
2 earlier that one of the things you rebutted  
3 was the fact that KRA included the positive  
4 externality of payment of property taxes that  
5 you did not include in your first report;  
6 correct?

7 A. I don't consider property taxes to be an  
8 externality, so --

9 Q. The payment of property taxes is not a  
10 positive externality?

11 A. It's a positive economic benefit. But when I  
12 was talking about externalities, I was  
13 talking about emissions reductions.

14 Q. Anything else that you consider positive  
15 externalities?

16 A. I would consider positive externalities to  
17 the extent that -- I don't know. Let me  
18 think a little bit about this. Other effects  
19 of the Project that aren't, I would say...  
20 let me... aren't necessarily related to the  
21 direct kind of costs, if you will, of the  
22 Project. So the property tax payments, I  
23 think of those as consistent with, for  
24 example, the local spending that needs to be

1           done, the economic development funding. I  
2           didn't put a label of "positive  
3           externalities" on those.

4   Q.    Okay. But KRA included in its report the  
5           economic impact from payment of property  
6           taxes and the economic impact from the  
7           Forward New Hampshire Fund; correct?

8   A.    Yes, they did.

9   Q.    Okay. So, Ms. Frayer, I'm going to ask you  
10          some questions about your analysis of NPT's  
11          impact on the local economy.

12  A.    Yes, sir.

13  Q.    Okay. So what I've put up on the screen is  
14          Figure 40 from your October 2015 report. And  
15          this shows -- it's a chart that shows direct  
16          jobs created by NPT during the planning and  
17          construction phase in New England. Do you  
18          see that?

19  A.    I see it. Yes, sir.

20  Q.    And you didn't update this since this chart  
21          was put into part of your Prefiled Testimony;  
22          correct?

23  A.    I have not updated it. There is no basis for  
24          updating. This is inputs to the modeling.

1 Q. Okay. So the first category is jobs during  
2 planning, 2015. Do you see that?

3 A. Yes.

4 Q. And that involves spending that has occurred  
5 since 2009; is that right?

6 A. I believe so.

7 Q. Yeah. And most of these funds have already  
8 been spent; have they not?

9 A. The premise would be that these funds would  
10 have been spent. But again, this was  
11 information that we relied upon when we were  
12 developing our Original Report in  
13 October 2015. I haven't come across any  
14 updates or anything like that.

15 Q. Would you agree with me that, as of this  
16 time, June 2017, most of the funds, the vast  
17 majority of the funds for planning have been  
18 spent?

19 A. Well, I think this process is continuing for  
20 at least a few more months. And I do believe  
21 that the funding for this process is  
22 generally considered part of the planning  
23 stage. So I think a lot of funds have been  
24 spent. Do I know if all or some percentage?

1 I can't tell you.

2 Q. Okay. So if most of the funds have been  
3 spent, most of the economic impact on job  
4 creation would have already occurred; is that  
5 right?

6 A. There is some year-over-year dynamics that  
7 carry over forward in the REMI PI+ model  
8 because it's chronological. But I would  
9 agree with you. If we assume that most of  
10 the direct jobs have already been  
11 implemented, then the indirect and induced  
12 jobs and the additional economic activity  
13 would have also occurred already.

14 Q. All right. So, then, in the construction  
15 phase we have direct jobs, which are  
16 essentially construction workers and  
17 construction services; correct?

18 A. Construction-related jobs are the majority.  
19 I would agree.

20 Q. And then you have indirect jobs, which are  
21 essentially professionals and technical  
22 service sector; correct?

23 A. No, I wouldn't agree. Direct jobs does  
24 include also --

1 Q. No, indirect jobs.

2 A. And so I'm saying I don't agree. Direct jobs  
3 could also include engineers and other  
4 professionals that are necessary for the  
5 construction phase of the Project.

6 Q. Sure. But indirect jobs includes  
7 professionals and technical service sector;  
8 correct?

9 A. So indirect jobs, which are not in this  
10 figure, by the way -- and I explain this in  
11 very detailed form in my report -- would be  
12 including jobs that are being created  
13 ancillary to the construction of the Project.  
14 It's in Footnote 83 on Page 76. I give some  
15 examples there. So it's basically jobs at  
16 businesses that are providing certain goods  
17 and services essential to the construction  
18 phase. For example, this project's going to  
19 require quite a lot of specialized services  
20 from the logging industry. And to the extent  
21 that the companies need to hire a secretary  
22 or additional assistant in the office, that  
23 wouldn't really be a direct job, being  
24 employed on site of the construction of the

1 Project, but it would be an indirect job.

2 Q. Okay. And then induced jobs are things such  
3 as jobs at restaurants or hotels or the  
4 healthcare industry; correct?

5 A. Yes. It's basically jobs created at a  
6 variety of other sectors of the economy  
7 because of the workers on site. They require  
8 various retail services, health services,  
9 accommodation services.

10 Q. Okay. Now, if you look at your chart, you  
11 have the construction phase over a four-year  
12 period. Do you see that?

13 A. Yes, sir.

14 Q. Now, there's been testimony that construction  
15 will last 2 to 2-1/2 years. Does your chart  
16 include some carryover? Is that why it  
17 includes 4 years? Why does your chart  
18 include 4 years if construction is going to  
19 be 2 to 2-1/2 years?

20 A. I think there's a ramping-up period for  
21 construction that, based on the schedule that  
22 we used to develop these which was provided  
23 to us by the Applicant, the end of 2016 --  
24 some construction activities were intended to



1 start. It was before the schedule had  
2 expanded in this siting proceeding. And  
3 there was a ramp-up. And as you can see,  
4 even in my chart, 2017 and 2018 have the  
5 majority of the construction-related direct  
6 spending.

7 Q. Right. So there's a little ramp-up. There's  
8 a little at the end. But the majority is  
9 going to be in that two-year period.

10 A. That is correct.

11 Q. Okay. And do I have it correct that the way  
12 you counted jobs is, if there's a job in 2016  
13 that existed as part of this project in 2016,  
14 that would be included in the number 38; if  
15 that same job still existed in 2017, that  
16 would be included in the 2017 number; and if  
17 that same job still existed in 2018, that  
18 would be in the 2018 number? Do I have that  
19 right?

20 A. Yes, that's correct. In other words, and  
21 that's standard procedure in this industry  
22 for this type of analysis. We looked each  
23 year discretely at how many jobs were being  
24 deployed for construction.

1 Q. So what you were looking at is jobs, not  
2 necessarily workers; correct?

3 A. It's total jobs per year. And it -- again,  
4 consistent with the Bureau of Labor  
5 Statistics and how these metrics are modeled.

6 Q. Okay. So, for instance, a worker could start  
7 in 2016, work the whole four-year period, and  
8 that worker would be included in each of  
9 those four years, in the numbers for those  
10 four years; correct?

11 A. Yes.

12 Q. Okay.

13 A. And that's for the -- that also explains why  
14 I don't have like a total or cumulative sum.  
15 What I'm presenting is a construction -- you  
16 could talk about construction at peak, which  
17 would have been the 1,249 jobs at  
18 construction peak, or you should, if you want  
19 to look at multiple years, talk about an  
20 average.

21 Q. Okay. So you've broken down the workers by  
22 the six New England states, then you have a  
23 total. Do you see that?

24 A. Yes.

1 Q. And do I understand correctly that, if a  
2 direct job -- if you expect a job to be  
3 filled, for instance, by somebody from  
4 Massachusetts, then that person -- that job  
5 would show up under the Massachusetts column;  
6 correct?

7 A. Yes. It's geographic-specific at the state  
8 level.

9 Q. Okay. So would I be correct in saying that  
10 about -- under your chart, it's expected that  
11 about 21 percent of the workers are going to  
12 come from, looks like Massachusetts? About  
13 213 is about 20, 21 percent of 1,006?

14 A. Yes, that's correct.

15 Q. All right. And it looks like... and the math  
16 is fairly easy. You can tell it looks like a  
17 little over half of the workers are expected  
18 to come from New Hampshire.

19 A. On average, yes.

20 Q. On average. Okay. And the other workers are  
21 expected to come from outside of New  
22 Hampshire.

23 A. Yes. Based on the information we received  
24 from Eversource, they were budgeting some

1 workers from Maine and a few from Connecticut  
2 and a few from Vermont.

3 Q. Okay. Now, in terms of indirect jobs,  
4 indirect jobs arise as a result of supplying  
5 goods and services to the Project's  
6 suppliers; correct?

7 A. Yes.

8 Q. And most of the supplies from the Project  
9 will come from out of state; correct?

10 A. Well, there's a lot of services that are  
11 being provided within New Hampshire. I'm not  
12 sure what you mean by "supplies." That's a  
13 very, kind of generic word.

14 Q. Would you agree with me about 27 percent of  
15 the supplies will be sourced in New  
16 Hampshire?

17 A. So, again, I'm a little bit concerned about  
18 your word "supplies." If you go to  
19 Figure 41, which is on the next page of our  
20 report, we talk in the words and  
21 terminologies that I'm comfortable talking.  
22 We talk about labor and material spending.  
23 And I agree that there's very large portion  
24 of labor and material spending for the

1 Project that's coming from outside New  
2 England. That's what's documented in  
3 Figure 41. I don't know if you have a copy  
4 of that for the ELMO.

5 Q. What I'm putting up in front of you, this is  
6 from your October 2015 report, Applicant's  
7 Exhibit 1, Appendix 43. You indicate that  
8 spending on materials is projected to equal  
9 about, almost \$506.7 million, of which almost  
10 27 percent would be spent in New Hampshire.  
11 Do you see that?

12 A. Yes, I do.

13 Q. Okay.

14 A. And so I use the word "materials." That's  
15 why I got confused with your earlier question  
16 about the term "supplies." It was...

17 Q. Okay. What's on the screen now is Counsel  
18 for the Public's Exhibit 293, and this is a  
19 chart out of, again, your October 2015  
20 report, Applicant's Exhibit 1, Appendix 43.  
21 And this shows the direct jobs, indirect jobs  
22 and induced jobs in the planning and  
23 construction phase that we just talked about.  
24 Do you see that?

1 A. Yes, sir.

2 MR. PAPPAS: I think the  
3 Committee can review it itself without me  
4 walking through it.

5 BY MR. PAPPAS:

6 Q. But essentially what this shows is there's a  
7 fair amount of direct jobs from New  
8 Hampshire, there's a modest amount of  
9 indirect jobs, and then there's an amount of  
10 induced jobs. But essentially what the  
11 Project provides is a two-year concentrated  
12 period where the job impact is the most, and  
13 then it falls off fairly dramatically. Do  
14 you see that?

15 A. Yes. And this is only with respect to the  
16 construction phase of the Project because --

17 Q. Yeah, it says it right there, "Construction  
18 Phase."

19 A. There's a lot of induced jobs for New  
20 Hampshire during the operations phase of the  
21 Project.

22 Q. We're getting to that next.

23 Okay. So this is... what's on the  
24 screen is Counsel for the Public's Exhibit

1           294, which is your Figure 49 from your  
2           October 2015 report, Applicant's Exhibit 1,  
3           Appendix 43. And this shows jobs created by  
4           the operation of the Project that you  
5           mentioned just a moment ago; correct?

6    A.    This is our estimate from the Original Report  
7           about the jobs. Again, total jobs. So  
8           direct, indirect and induced, during the  
9           first 10 years of operation of the Project.

10   Q.    Right. And what it shows is you're  
11           anticipating a fairly significant amount of  
12           induced jobs; correct?

13   A.    Yes.

14   Q.    And as the chart shows, you're showing sort  
15           of a ramp-up of induced jobs and sort of a  
16           ramp-down. And then eventually the induced  
17           jobs, there are no longer new induced jobs;  
18           correct?

19   A.    Yes, that is correct. Again, and I can try  
20           to explain those if you'd like further to  
21           help the Committee understand the --

22   Q.    I think that they can read your report. I'm  
23           just trying to move a little quickly through  
24           this.

1           So, essentially what we see is for the  
2           first six years or so there's the induced  
3           jobs or a significant amount of job impact  
4           from operations; correct?

5    A.    Yes, and it's because of the electricity  
6           market impacts that we see most of these  
7           induced jobs. So this figure, in terms of  
8           its profile, looks very similar to the  
9           wholesale electricity market benefits that  
10          were estimated in another part of my report.

11   Q.    Now, this is total jobs across New England;  
12          correct?

13   A.    No, this is just for New Hampshire.

14   Q.    Oh, yeah, I'm sorry. You're right. I can't  
15          read it from here.

16   A.    The New England is Figure 50, yes.

17   Q.    That's next. Okay. So these are the total  
18          jobs across New England; correct?

19   A.    Yes.

20   Q.    Okay. And the Committee can read this on its  
21          own. But essentially what it shows is  
22          there'll be more new jobs created in  
23          Connecticut and Massachusetts, and New  
24          Hampshire would have the third most new jobs;



1 correct?

2 A. Yes, and that's consistent with the  
3 distribution of the electricity market  
4 impacts that I mentioned a few minutes ago.

5 Q. And if I understand correctly, these induced  
6 jobs, and I think you mentioned a moment ago,  
7 are the direct result of your forecasted  
8 reduction in electric rates; correct?

9 A. The majority of the total new jobs during the  
10 operations phase are related to the  
11 electricity market impacts.

12 Q. And the vast majority, about 90 percent, of  
13 the lower electric rates result from benefits  
14 from wholesale capacity market; correct?

15 A. That's correct.

16 Q. So the causal link is about 90 percent of the  
17 reduced electric rates come from the  
18 wholesale capacity markets, and those  
19 reductions in electric rates result in  
20 increasing induced labor -- induced jobs;  
21 correct?

22 A. Yes.

23 Q. Okay. So, for instance, if NPT does not  
24 qualify for the Forward Capacity Auction,

1 most of these induced jobs will not  
2 materialize; correct?

3 A. I don't agree with your "if" statement. But  
4 if I take the "if" statement as a  
5 hypothetical, the logic is correct.

6 Q. And if NPT does not clear, if its offer price  
7 does not clear in the Forward Capacity  
8 Auction, most of these induced jobs will not  
9 materialize; correct?

10 A. Again, I don't believe that the "if"  
11 statement is realistic. But on a  
12 hypothetical basis, the logic connection is  
13 correct.

14 Q. And if NPT does not qualify and clear 1,000  
15 megawatts, but only qualifies and clears some  
16 lesser amount, that will reduce the amount of  
17 induced jobs that materialize; correct?

18 A. Subject to the same caveats on my answer, the  
19 logic of your hypothetical is correct.

20 Q. Okay.

21 CHAIRMAN HONIGBERG: Off the  
22 record.

23 (Discussion off the record)

24 BY MR. PAPPAS:

1 Q. If NPT qualifies and clears in the Forward  
2 Capacity Auction and reduces the clearing  
3 price in the capacity market, those benefits  
4 will result in lower revenue for energy  
5 generators; is that right?

6 A. Like with any competitive supply, when you  
7 have a new entrant come in that's competitive  
8 and introduces its supply into the market,  
9 other existing suppliers will be selling  
10 less --

11 Q. Yeah, so --

12 A. -- energy capacity.

13 Q. Okay. So, generators will receive lower  
14 revenue if NPT qualifies and clears in the  
15 Forward Capacity Market -- Auction; correct?

16 A. Yes.

17 Q. Okay. Your analysis didn't model the  
18 economic impact of generators receiving less  
19 revenue, did it?

20 A. My REMI analysis did not consider that. In  
21 fact, it's because most of the larger  
22 generators, in terms of their flow of funds  
23 and income, are outside New England. If the  
24 modeling was national or global, then that

1 type of effect would have shown up.

2 Q. To the extent that generators in New England  
3 receive less revenue because NPT qualifies  
4 and clears in the Forward Capacity Auction,  
5 that would reduce the amount of induced jobs  
6 created; correct?

7 A. Not necessarily. For example, let's take a  
8 facility that has corporate owners. There's  
9 a number of facilities that have corporate  
10 owners outside New England. The  
11 shareholders, the corporation, will be  
12 receiving less revenues, but the workers will  
13 not be getting a pay cut. They will still be  
14 getting the same salaries. So when they go  
15 home and spend money at their local grocery  
16 store or at some local retailer, they'll  
17 continue to do so. So I don't agree with  
18 that premise.

19 Q. Well, you said "not necessarily." It could  
20 happen, it could not happen; correct? You'd  
21 have to model and analyze it to determine  
22 whether or not it will reduce some of these  
23 induced jobs; correct?

24 A. Again, for the logic that I've just

1 explained, I don't think it will happen.

2 Q. Well, it's possible that generators would  
3 hire less employees if they had less revenue;  
4 correct?

5 A. I think anything is possible. But I don't  
6 think the impacts we're talking about in my  
7 modeling, when you delve it down to the  
8 individual generator, are going to create the  
9 conditions that you're describing in your  
10 hypothetical. Most of these facilities are  
11 already being run with the right level of  
12 staffing. And our analysis shows that there  
13 aren't any generator retirements as a result  
14 of Northern Pass's entry into the market. So  
15 that type of condition you're thinking about,  
16 which would happen if a plant retired --  
17 again, we're not predicting that's the  
18 case -- isn't present in our analysis.

19 Q. But if your prediction isn't correct and  
20 plants retire, then that would reduce the  
21 amount of induced jobs created by NPT;  
22 correct?

23 A. I guess in theory and a hypothetical, if a  
24 plant were to close down, yes, as a result of

1 Northern Pass.

2 Q. Okay.

3 MR. PAPPAS: Mr. Chairman, this  
4 is a good place to break.

5 CHAIRMAN HONIGBERG: All right.  
6 We will take morning break and be back in 15  
7 minutes.

8 (Brief recess taken at 10:42 a.m., and  
9 the hearing resumed at 11:03 a.m.)

10 CHAIRMAN HONIGBERG: All right.  
11 Mr. Pappas, you may continue.

12 BY MR. PAPPAS:

13 Q. Ms. Frayer, I want to ask you questions about  
14 your use of the REMI model. Now, to develop  
15 your forecast on jobs, I understand you were  
16 supplied with data from Eversource. Is that  
17 correct?

18 A. Yes.

19 Q. And one of the things Eversource gave you was  
20 construction cost estimating guides for  
21 hourly rates; is that right?

22 A. Eversource provided us with -- yes, with  
23 compensation rates. I referred to them as  
24 "compensation rates."

1 Q. All right. As I understand it, they provided  
2 fully loaded wage rates; is that right?

3 A. Yes, that's correct.

4 Q. And fully loaded wage rates include, in  
5 addition to wages, benefits such as union  
6 dues and health benefits and so forth?

7 A. That is correct.

8 Q. Did it also include contractors' overhead  
9 costs and contractors' profit?

10 A. Yes, it would -- well, depending on what  
11 category, it could include that.

12 Q. Okay. Now, what I'm putting up on the screen  
13 is Counsel for the Public's Exhibit 296. And  
14 this is Table 3 from KRA's report, which is  
15 Counsel for the Public's Exhibit 146. And  
16 this table shows different workers and wage  
17 rates that you used in -- the wage rates for  
18 different workers. Do you see that?

19 A. So what I see that refers to our inputs would  
20 be the light yellow columns, or the columns  
21 that have the heading row in light yellow,  
22 "LEI Category, LEI Annual Compensation"  
23 numbers.

24 Q. And these were the annual compensation

1 numbers you used to input into the REMI model  
2 to do your analysis?

3 A. Yes, that is correct.

4 Q. Okay. Now, would you agree with me that the  
5 REMI model already counts for things such as  
6 union dues, contractors' overhead and  
7 contractors' profit?

8 A. Depending on how one uses the REMI model, it  
9 may or may not incorporate that. So the way  
10 that we had used the compensation data was  
11 internally consistent with a particular form  
12 of policy variables that we used which  
13 wouldn't double-count for any of those.

14 Q. Another way of saying that is did you turn  
15 off certain things in the REMI model to avoid  
16 double-counting?

17 A. It's not a question of turning off. It's a  
18 question of selecting the units of the metric  
19 or policy variable you're using. For  
20 example, if you will, I can explain it to the  
21 Committee in a little bit more detail the  
22 differences between the middle columns and,  
23 for example, the REMI categories. It's a  
24 very, I think, straightforward, intuitive



1 difference. The REMI categories are  
2 essentially looking at maybe what I would say  
3 is a typical salary paid to a worker in this  
4 particular industry category; whereas, our  
5 compensation rates are looking at what  
6 Northern Pass, in this instance, would be  
7 spending on services provided by workers  
8 within a typical industry category. So, for  
9 example, the invoiced amounts for Legal and  
10 Expert Witnesses, for Communications,  
11 Community and Legislative Outreach and so  
12 forth, it's the services that they're paying  
13 for that then go back and affect the economy.  
14 And the REMI model is flexible to use  
15 either/or.

16 Q. So if you look at the first category, which  
17 is Legal and Expert Witnesses, do you see  
18 that?

19 A. Yes, I do.

20 Q. And on the right it has what you used for  
21 annual compensation; correct? Is that what  
22 you used for annual compensation?

23 A. The figures that are listed in the two  
24 columns under "LEI Compensation"?

1 Q. Yes.

2 A. Yes.

3 Q. Okay. And that's per person?

4 A. That's essentially a per-job --

5 Q. Per job?

6 A. -- per-job element.

7 Q. So that's the figure you used for annual  
8 compensation per job.

9 A. Basically for the services paid by Northern  
10 Pass for services over the course of a year  
11 from that category of Labor; so, for a team  
12 of legal experts providing those services  
13 over the course of a year.

14 Q. "Per job," does that mean one person filling  
15 that job?

16 A. Well, actually, the total job definition, and  
17 I have this in my Original Report, isn't  
18 specific to FTE, part-time, seasonal worker.  
19 It's a concept, a job. And a job doesn't  
20 have to be a single individual. It --

21 Q. So some jobs may be a single individual and  
22 some jobs may not?

23 A. It's a composite.

24 Q. Do you break that out, in terms of which jobs

1           you use composites and which jobs you  
2           considered single individual?

3       A.    No, and we don't need to in REMI.

4       Q.    And as I understand it, you inputted your  
5           labor rates in order to determine essentially  
6           the impact on Gross State Product or Gross  
7           Domestic Product; correct?

8       A.    We would have inputted compensation rates and  
9           the actual dollar spending. The two in  
10          combination work through the model to  
11          determine then the economic activity impacts  
12          and, of course, employment impacts.

13      Q.    Okay. So you also obtained from Eversource  
14          the value for materials required for the  
15          Project; correct?

16      A.    Yes. We had a full budget, and the full  
17          budget incorporated labor and non-labor  
18          expenses.

19      Q.    And those are the two inputs you used in the  
20          REMI model.

21      A.    Let me make sure I don't mistakenly answer  
22          the question. There's actually, I would say,  
23          multiple, more than two. On the labor side,  
24          we would need compensation, but we would also

1           need dollar spending on labor. The two have  
2           to go hand-in-hand. So that's already two  
3           inputs. And then, of course, there's also  
4           non-labor spending, materials spending, and  
5           that has its own input fields in the REMI PI+  
6           model.

7       Q.    In the REMI model, did you use the General  
8           Construction category for materials?

9       A.    Yes, I believe we did.

10      Q.    And the General Construction category  
11           includes a number of types of construction;  
12           correct?

13      A.    Yes. It's an aggregate industry sector.

14      Q.    It includes, for instance, transmission  
15           lines; correct?

16      A.    A variety of different constructions, yes.

17      Q.    It includes construction such as office  
18           buildings, warehouses, retail stores,  
19           residential buildings; correct?

20      A.    Yes, although I think we used a subcategory  
21           of the Construction sector that wasn't  
22           including residential; so it was  
23           non-residential construction.

24      Q.    Okay. And as I understand it, the REMI

1 Construction sector includes purchases of  
2 things such as plumbing and glazing and mill  
3 work and roofing insulation, things that go  
4 into commercial office buildings or  
5 warehouses and so forth; correct?

6 A. It incorporate a number of different services  
7 that would be demanded as part of a  
8 construction project, if that's the question.

9 Q. And those include purchases such as plumbing,  
10 glazing and mill work and roofing and  
11 insulation and so forth; correct?

12 A. Those include a variety of different services  
13 and different materials for those services.

14 Q. Right. And the materials I just listed are  
15 some of the materials included; correct?

16 A. Yes.

17 Q. Okay. Now, those types of materials --  
18 plumbing, glazing, mill work, roofing -- are  
19 not needed for a transmission line, are they?

20 A. No, those aren't, but other construction  
21 materials are.

22 Q. But the Construction sector that you used in  
23 REMI includes spending for those types of  
24 materials; does it not?

1 A. It includes spending for a variety of  
2 materials.

3 Q. Including the ones I just listed; correct?

4 A. Yes. And the Project clearly requires  
5 spending on materials in the Construction  
6 sector. We didn't have within the REMI model  
7 the ability to focus just on the Construction  
8 sector for transmission. We focused on the  
9 broader Construction sector, Industry  
10 category.

11 Q. So the REMI model includes these additional  
12 purchases as part of its Construction sector  
13 that are not needed for a transmission line;  
14 correct?

15 A. I wouldn't describe it that way. The REMI  
16 model incorporates a representation of the  
17 General Construction sector, and we focused  
18 on non-residential. But it doesn't break it  
19 down further.

20 Q. Would you agree with me that adding purchases  
21 of this additional material would distort the  
22 number of induced jobs or the increase in the  
23 Gross Domestic Product?

24 A. No, I would not agree because I'm not telling

1 the model to purchase insulation or glazing.  
2 I'm telling the model that there is spending  
3 done for various materials that may be needed  
4 as part of construction of the line. And I  
5 know the dollar amounts of that spending. I  
6 can't direct the model to specify which  
7 individual subsectors. But the model isn't  
8 doing that 'cause it's higher. It's more  
9 aggregate.

10 Q. Let me ask you some questions about the  
11 payment of business income taxes that you  
12 included in your April 2017 report.

13 First of all, what state business income  
14 taxes are you referring to?

15 A. This would be the business income taxes  
16 payable by the Project.

17 Q. What are they?

18 A. I'm not sure I understand your question.

19 Q. Can you name me the state business income tax  
20 payable by the Project?

21 A. I don't think I have a specific category of  
22 the tax code for New Hampshire, if that's  
23 what you're recommending -- or suggesting.

24 Q. Do you know the specific state business

1 income tax that you included in your report?

2 A. I relied, as I suggested earlier, and  
3 coordinated with Dr. Lisa Shapiro. So I --

4 Q. So the answer is you don't know yourself.

5 A. I'm not sure I can provide you with the  
6 nomenclature for that business income tax.

7 Q. Do you know the tax rate?

8 A. No, I don't know it, off the top of my head.

9 Q. Do you know what income is taxed?

10 A. I am not familiar with those calculations,  
11 but I'm pretty sure Mrs. Shapiro -- Dr.  
12 Shapiro can help you.

13 Q. Okay. When you use the REMI model, you  
14 simulated the operation of NPT to determine  
15 the increase in jobs and the increase in  
16 Gross Domestic Product, correct, for the  
17 operational phase?

18 A. Yes, that's correct.

19 Q. Okay. And one of the things you simulated  
20 was a gain in utility employment; is that  
21 right?

22 A. Yes. The Project expects to make  
23 expenditures over the course of the  
24 operations of the line for operations and



1 maintenance of the line. And the labor  
2 component of that was simulated through  
3 direct utility employment. It's a very small  
4 number, but...

5 Q. And the REMI model estimates the economic  
6 effect of a change in utility employment;  
7 correct?

8 A. Can you repeat your question?

9 Q. Sure. The REMI model will estimate the  
10 economic effect from a change in employment  
11 resulting from -- let me back it up.

12 You estimated the change in employment  
13 from operations of the plant; correct?

14 A. I estimated that approximately -- there would  
15 be approximately two jobs per annum related  
16 to the operations and maintenance of Northern  
17 Pass, and that was included in the operations  
18 period impacts.

19 Q. Okay. And you also -- and so the REMI model  
20 then estimated the economic change from that;  
21 correct?

22 A. The REMI model would then look at those, and  
23 if it was done in isolation, let's just argue  
24 for the sake of clarity those two jobs, and

1 say, okay, what other sectors of the economy  
2 may be impacted by those two new jobs.

3 Q. And you also, as part of estimating the  
4 impact of business income taxes, estimated  
5 the increase of employment as a result of  
6 NPT; correct?

7 A. The business income taxes were modeled as  
8 payments made by Northern Pass.

9 Q. And when the REMI model estimates the  
10 economic effect of change in employment, does  
11 the REMI model implicitly estimate the  
12 payment of business taxes along with that  
13 change of employment?

14 A. I'm not sure -- I think I'm going to have to  
15 ask you to repeat the question again. I'm  
16 not following the words.

17 Q. Okay. So the REMI model, in order -- I'll  
18 back up.

19 One of your inputs into the REMI model  
20 is a change in employment; right? New  
21 employment; correct?

22 A. Yes.

23 Q. Okay.

24 A. And in the operations phase, it's related to

1 the O&M spending.

2 Q. And the REMI model then estimates the  
3 economic impact of that change in employment;  
4 correct?

5 A. Yes. So the two new jobs, those new jobs  
6 would be able to expand local retail  
7 services, housing and so forth in their  
8 incremental nature.

9 Q. And when the REMI model makes that estimation  
10 of the economic effect, does it implicitly  
11 include the payment of business income taxes?

12 A. It may or may not, depending on how you model  
13 that employment. And if I can also -- the  
14 way that we modeled business income taxes is  
15 it was a spending, a funding by Northern  
16 Pass. But essentially the policy variable we  
17 used to model business income taxes is the  
18 state government spending. So the state  
19 government received those business income  
20 taxes and then can spend on various programs.

21 Q. But my question is: The REMI model also  
22 implicitly includes an estimation for  
23 business income taxes; does it not?

24 A. It depends on how you model it, whether you

1           put it in as industry sales or whether you  
2           put it in as jobs. We put it in as jobs.

3   Q.   And when you put it in as jobs, does the  
4       model assume that taxes will be paid?

5   A.   When we put it in as jobs, there are some  
6       assumptions of taxes, but I don't believe  
7       business income taxes.

8   Q.   So when you input it as jobs, it then -- the  
9       REMI model then estimates the spending by the  
10      utility; correct?

11  A.   Yes.

12  Q.   Yeah. And when the model then estimates the  
13      spending by utility, it includes the payment  
14      of business taxes; does it not?

15  A.   No. The business taxes are being paid on  
16      income received by the utility, not expenses.

17  Q.   But doesn't the REMI model implicitly include  
18      the payment of business taxes when it does  
19      this modeling?

20  A.   Depends on how you model it. The REMI PI+  
21      model is very flexible. You can model, for  
22      example, spending on a particular type of  
23      labor as industry sales or as jobs. And  
24      depending on how you choose to model it in

1           the model, it may or may not include other,  
2           what I would call "indirect demand effects"  
3           on other elements of the economy. We chose  
4           to model it, just for clarity, as incremental  
5           utility jobs.

6    Q.    Now, your forecast predicts the retirement of  
7           four New Hampshire carbon-emitting plants in  
8           2021; correct?

9    A.    Sorry. Repeat the question. Our model --

10   Q.    Your forecast predicts the retirement of four  
11           New Hampshire carbon-emitting plants in 2021;  
12           correct?

13   A.    In the Updated Analysis, our modeling in the  
14           Base Case without Northern Pass predicted  
15           some retirements. I believe going beyond  
16           that, it gets us into confidential data.

17   Q.    Okay. If I ask you about the Project Case,  
18           is that going to get into that confidential  
19           information in terms of retirement, without  
20           identifying specific plants?

21   A.    Please go ahead and ask.

22   Q.    Okay. Your Project Case also includes the  
23           retirement of four New Hampshire plants;  
24           correct?

1 A. Yes. So the way I like to actually just for  
2 the sake of clarity state this, our Project  
3 Case has the same plants retiring that we  
4 would expect to retire even in a world  
5 without Northern Pass. So the same plants  
6 are exiting the market. We don't have any  
7 incremental or new retirements of any kind  
8 across New England as a result of Northern  
9 Pass.

10 Q. Okay. So when you -- as part of estimating  
11 the impact on the payment of business income  
12 taxes, did you account for the retirement of  
13 these four New Hampshire plants? For  
14 instance, did you remove the business income  
15 taxes they would have paid?

16 A. We didn't have to because we're trying to  
17 capture the differences between the Base Case  
18 and the Project Case. In order to do that,  
19 we would have to adjust what we call the  
20 "REMI baseline," which is a default set of  
21 inputs that the REMI PI+ model comes with.  
22 And it would have resulted in the same exact  
23 numbers that we're presenting in our report.  
24 Our entire analysis, be that the economic

1 analysis, the electricity markets analysis,  
2 it's always looking between two states of  
3 world: A world without NPT, the Base Case,  
4 and a world with NPT. So if we change some  
5 assumptions that equally affect both states  
6 of the world, it would have no impact on the  
7 results we're presenting.

8 Q. So did you remove the effect of these four  
9 plants retiring when you did your analysis  
10 for the payment of business income taxes?

11 A. No, we did not. And again, because we're  
12 representing here the incremental, it's not  
13 necessary to do so.

14 Q. Well --

15 A. We're not presenting a forecast of future GDP  
16 levels. What we're presenting is how does  
17 this project affect GDP. And as I said,  
18 those four plants retiring aren't caused or a  
19 consequence of Northern Pass.

20 Q. Would you agree with me that ultimately  
21 customers pay business income taxes as part  
22 of the electric rates? In other words, what  
23 they pay in electric rates goes to the  
24 utility, and that's the revenue from which

1 utilities pay things such as business income  
2 taxes?

3 A. I would agree that electric rates, absolute  
4 rates revenues that are received by utilities  
5 do include accounting for taxes. But I don't  
6 believe that's necessarily one-to-one because  
7 we have unregulated activities in the sector  
8 that don't necessarily flow through  
9 dollar-for-dollar.

10 Q. Now, Counsel for the Public's local economic  
11 experts, KRA, also used the REMI modeling in  
12 this proceeding; correct?

13 A. Yes, that's my understanding.

14 Q. Yeah. And they also estimated different  
15 impacts from NPT as LEI did; correct?

16 A. Yes, they looked at the local economic  
17 impacts. They created their own estimates of  
18 the local economic impacts.

19 Q. And they -- in order to estimate, for  
20 instance, the jobs created, they, like you,  
21 used an input of the reduction in electricity  
22 rates, correct, the benefit -- essentially  
23 the benefit from the wholesale market?

24 A. Yes, I believe they did use that, among other



1 things in their analysis.

2 Q. Would you agree with me that the major  
3 difference between your estimate of job  
4 creation and KRA's estimate of job creation  
5 is that you used in your modeling what you  
6 thought would be the benefits, the wholesale  
7 benefits from NPT, and KRA used benefits that  
8 the Brattle Group estimated?

9 A. So, just to be clear that I understood, we're  
10 talking about electricity -- the economic  
11 impacts, local economic impacts associated  
12 from electricity market effects which would  
13 only -- we're talking about the operations  
14 period; is that correct?

15 Q. Correct. We're not talking about  
16 construction. We're talking about  
17 operations, yes.

18 A. I believe there are actually two reasons why  
19 the numbers differ. One of them is that my  
20 understanding is KRA relied on a particular  
21 scenario and a particular set of results from  
22 Brattle Group's analysis. But there's also  
23 another area that is combined in what they  
24 call "electricity market effects," and it's

1           their own assumption, KRA's own assumption  
2           that they made regarding certain plant  
3           closures that wasn't modeled or predicted by  
4           Brattle Group's analysis.

5    Q.    Okay.  Would you agree with me that the major  
6           difference, the driver of the difference  
7           between what LEI forecasted for job  
8           creation -- and again we're in the operations  
9           section -- and what KRA forecasted was that  
10          KRA used Brattle's estimate of wholesale  
11          benefits, and you used LEI's estimate of  
12          wholesale benefits?  That's the major  
13          difference.  The second part had some effect,  
14          but the major difference was you used your  
15          estimates of wholesale market benefits and  
16          KRA used an estimate from the Brattle Group.

17                           (Witness reviews document.)

18    A.    I don't know if it's possible to ask, but you  
19           had an exhibit earlier that had Table 24 from  
20           KRA's report.  If it's possible to put it up  
21           on the screen, that would help me in  
22           answering the question.  And I apologize.  I  
23           just don't have it readily available, so...

24    Q.    Is this what you'd like to look at, at that

1 table?

2 A. Yes, because you were asking about jobs;  
3 right? And this table is showing KRA's jobs  
4 impacts. And they have something called  
5 "electricity market effects," which is I  
6 believe what you're asking about, if they're  
7 the majority of the number. We can kind of  
8 almost ignore all the other rows. But this  
9 is -- the second column, 2020 to 2030, is an  
10 overlapping time period with our original  
11 analysis for the electricity market effects.  
12 They have 131 jobs here. There's also  
13 another table earlier in this report that  
14 talks about the same category and presents a  
15 slightly different number to this, which I  
16 believe is 263 jobs. And I think that just  
17 gives you a feel for the magnitude of the  
18 difference between those is that second  
19 element that I described, the assumptions  
20 made with respect to retirements of certain  
21 plants.

22 So I think that, in fact, probably for  
23 New Hampshire, I would say the two effects  
24 I'm talking about that differ between LEI's

1           analysis and KRA's analysis is not just the  
2           difference in electricity market benefits,  
3           but also this assumption of the jobs lost,  
4           essentially, that comes from a hypothetical  
5           assumption KRA makes around certain plant  
6           closures that neither LEI nor Brattle Group  
7           are predicting.

8                        So I wouldn't agree with the word  
9           "majority," which is part of your question,  
10          that the majority is all related to  
11          differences in electricity market benefits.  
12          No. I think another important reason is this  
13          particular assumption KRA made in their  
14          analysis that we don't agree with.

15    Q.    Did you analyze how much was out of one  
16           component -- one item and how much is out of  
17           another? Have you done that analysis?

18    A.    So we did part of the analysis where we  
19           analyzed what would happen with and without  
20           those additional retirements, and that's in  
21           my Rebuttal Testimony -- sorry -- the  
22           April 2017 report, and it's documented on  
23           Page 50.

24    Q.    Okay.

1 A. It starts on Page 49, of course, but  
2 continues to Page 50.

3 Q. So now I want to ask you some questions about  
4 increased Gross Domestic Product, or in the  
5 Battle Group -- I mean KRA, they call it  
6 "Gross State Product." That's the same item.

7 Now what's on the screen is Figure 48  
8 from your October 2015 report which we  
9 separately marked as CFP Exhibit 298. And it  
10 shows your estimated increase in state GDP in  
11 New Hampshire and the rest of New England  
12 during the construction phase. Do you see  
13 that?

14 A. Yes, I do.

15 Q. Okay. And you estimated that -- as we saw in  
16 your prior chart, you have an estimate for  
17 increased GDP during the planning phase. Do  
18 you see that?

19 A. Yes.

20 Q. And would you agree with me that, as of  
21 today, probably most of those impacts have  
22 already occurred?

23 A. With the same reservation I had earlier  
24 today, yes, I would agree with that.

1 Q. And then you show the impact during the four  
2 years that you estimate for construction.  
3 And as before, we see a small impact on the  
4 ramp-up, if you will, a much greater impact  
5 for the two years of construction and then a  
6 small impact on the ramp-down side. Do you  
7 see that?

8 A. Yes.

9 Q. Okay. Now, would you agree with me that  
10 if -- and you probably don't disagree with  
11 the "if." But if you'd agree with me that if  
12 you inputted excessive wage rates for the  
13 construction part, that would have an impact  
14 on what you're estimating for Gross Domestic  
15 Product?

16 A. I would only agree to that if I was somehow  
17 modeling an impact where the wage rates  
18 themselves only changed without considering  
19 also the spending. So as I mentioned  
20 earlier, the dollar spending and the wage  
21 rates go hand-in-hand.

22 Q. Well, for instance, if the wage rates were  
23 actually lower than you used, you'd expect  
24 the spending to be lower, wouldn't it?

1 A. But that's not the case. We had inputs on  
2 spending dollars, wage rates dollars per job,  
3 and that dictated number of jobs. If you  
4 just change one, of course it distorts  
5 things. But we would never have done that  
6 because it doesn't make sense in the context  
7 of how this project impacts the economy.  
8 It's the two that go hand-in-hand.

9 Q. So if your wage rates were incorrectly  
10 higher, and your spending on materials was  
11 greater than actual, if the two items were  
12 greater in your model than actual, that would  
13 then have an impact on your estimated GDP  
14 increase during construction, correct,  
15 because those are the two items you just  
16 identified?

17 A. Well, it depends on how much each is off. So  
18 I don't know if I can answer the question.  
19 The model is looking at compensation. The  
20 model is looking at -- and you had a table  
21 earlier -- direct jobs. Direct jobs is an  
22 input, but it's an input that's a function of  
23 the compensation rate and the dollar  
24 spending. So if your, let's say, dollar

1 spending was high by 10 percent and your  
2 compensation rates were high by 10 percent,  
3 then when you divide one by the other, you  
4 get to the same number of total jobs. Might  
5 not make a big impact. I think it depends on  
6 the combination of inputs that are going into  
7 the modeling.

8 Q. We're talking about Gross Domestic Product  
9 here, not jobs.

10 A. Yes, but the jobs, the direct jobs, is what  
11 actually then drives economic activity.  
12 Direct jobs leads to indirect jobs, leads to  
13 induced jobs and expansion of the sectors  
14 directly impacted, but also expansion of  
15 other sectors indirectly impacted. And  
16 that's what drives GDP, or GSP as you call  
17 it.

18 Q. So would you agree with the basic premise  
19 that if you inputted a higher, fully loaded  
20 wage rate than actual, and if you inputted  
21 more material spending than actual, that  
22 would have an impact on your estimate of GDP  
23 during the construction phase, in the sense  
24 that it would -- your estimate would be



1 higher than if you'd used the lower figures?

2 A. I'm not sure I understand your hypothetical.  
3 If you're inputting wrong data into the  
4 model, you get wrong results. I'm confident  
5 that we did not input wrong data into the  
6 model.

7 Q. I understand you've expressed your  
8 confidence. That's not what I'm asking  
9 about. I'm asking about if you put the wrong  
10 data in, the wrong results come; correct?

11 A. I would say that about any model.

12 Q. Okay. And if you put -- if the wage rates  
13 and the construction material spending was  
14 too high, this estimate of GDP would be too  
15 high; correct?

16 A. In the hypothetical world, if you had wrong  
17 numbers to put in, yes, and they were too  
18 high, then you'd be over-estimating the  
19 economic benefits of a hypothetical project.

20 Q. Okay. So what's on the screen now is Counsel  
21 for the Public's Exhibit 299, which is  
22 Figure 41 -- Figure 51 from your October 2015  
23 report. And this is an estimate of annual  
24 GDP during the first 11 years of operation of

1 NPT. Do you see that?

2 A. Yes, I do.

3 Q. Okay. Now, you estimated an increase in GDP  
4 for the six New England states, and the New  
5 England average is \$1,156,000. Do you see  
6 that?

7 A. Yes, I do.

8 Q. And you estimate the New Hampshire average is  
9 \$162 million per year. Do you see that?

10 A. Yes, I do.

11 Q. And my math tells me -- I should say my  
12 calculator tells me that New Hampshire's  
13 share is about 14 percent of the New England  
14 average.

15 A. Yes.

16 Q. Okay.

17 A. That's correct. Or subject to check. But  
18 that sounds in the ballpark.

19 Q. All right. Now, would you also agree with me  
20 that most of the GDP is a result of lower  
21 retail electric rates?

22 A. Yes, that is correct. In our analysis, most  
23 of the GDP impacts during commercial  
24 operations as estimated is being driven by

1 electricity market impacts.

2 Q. And the vast majority of lower retail  
3 electric rates, almost 90 percent, come from  
4 the wholesale capacity market benefits;  
5 correct?

6 A. That is correct.

7 Q. So if NPT does not qualify for the Forward  
8 Capacity Auction, the projected increase in  
9 GDP that you're showing on this figure will  
10 not occur; correct? Or the vast majority of  
11 it will not occur.

12 A. I don't agree with the "if" statement because  
13 that's not what our modeling showed. But I  
14 would agree with the logic that the capacity  
15 market benefits, the wholesale capacity  
16 market benefits are essentially driving the  
17 regional economic benefits we're seeing in my  
18 modeling.

19 Q. And the same applies if NPT's offer price  
20 does not clear in the Forward Capacity  
21 Auction. The projected increase in GDP that  
22 you're showing will not occur; correct?

23 A. Yes. In this hypothetical you're presenting,  
24 that's correct.

1 Q. So in terms of NPT's impact on Gross Domestic  
2 Product, we saw in the earlier slide the  
3 impact for a few years during construction,  
4 and then on this we see the impact for the  
5 first eleven years during operation. Would  
6 you agree with me that, unless NPT qualifies  
7 and clears in the Forward Capacity Auction,  
8 the estimated economic benefits, in terms of  
9 GDP for this project, are pretty much limited  
10 to the impact from construction?

11 A. I would agree under that hypothetical.  
12 You're basically saying if there's no  
13 project, there's no benefits, and I would  
14 agree with that.

15 Q. No, I'm saying if there's a project, but you  
16 don't realize the wholesale benefits, the  
17 wholesale market benefits by clearing and  
18 qualifying in the Forward Capacity Auction,  
19 essentially what you get is a two-year bump  
20 in GDP from construction.

21 A. Well, for New Hampshire -- let's step back.

22 Q. Wait a minute. Please answer my question  
23 first and then you're free to explain.

24 A. So your question -- can you repeat that so I

1 make sure I precisely answer it?

2 Q. Sure. Unless NPT qualifies and clears in the  
3 Forward Capacity Auction, the only benefit to  
4 New Hampshire's GDP is essentially a two-year  
5 bump during construction.

6 A. I don't agree. If your hypothetical holds  
7 that New Hampshire -- sorry -- that Northern  
8 Pass does not clear and does not qualify in  
9 the capacity market benefit, in my mind, at  
10 least in my personal professional view,  
11 that's equivalent to no project. You're  
12 basically creating a hypothetical where the  
13 Project doesn't get any capacity revenues.

14 Q. Do you think this project will go forward if  
15 it gets no capacity revenues?

16 A. I think the capacity revenues are an  
17 important element of the Project.

18 Q. Do you think this project will go forward  
19 without them?

20 A. I can't speak for the Project management. I  
21 don't know what their decision --

22 Q. Do you think the economics of the Project  
23 make sense if they don't receive capacity  
24 revenue?

1 A. I think the capacity revenues are an  
2 important part of the Project, based on my  
3 projections. But there might be other  
4 commercial arrangements that I'm not aware  
5 of.

6 Q. Based on what you're aware of, does this  
7 project make economic sense without receiving  
8 capacity revenue?

9 A. This project... maybe the way I need to  
10 answer this is I haven't evaluated this  
11 project without capacity market revenues.  
12 I've evaluated this project on the basis of  
13 my forecast which does show that it should be  
14 able to clear and qualify and clear the  
15 capacity market. And on that basis, the  
16 Project, on my numbers, looks very economic.

17 Q. So, because you haven't evaluated the Project  
18 on the basis of it not clearing and  
19 qualifying in the Forward Capacity Auction,  
20 if the Project does not clear and qualify in  
21 the Forward Capacity Auction, the Committee  
22 really should simply disregard your analysis  
23 because you didn't analyze that scenario;  
24 correct?

1 A. I didn't analyze that scenario because I  
2 don't think it's realistic or probable. This  
3 project is a new supply source, very  
4 competitive, a type of project that even the  
5 ISO has said they're seeking, that they're  
6 interested in having join their market. On  
7 all parameters that I've looked at, this  
8 project should clear -- should qualify, first  
9 of all, and then should clear in the capacity  
10 market.

11 Q. That's the basis upon which you did your  
12 analysis; correct?

13 A. It is. That is -- I won't say it's the  
14 basis. It's the results of my analysis.

15 Q. That was an assumption that you made as part  
16 of your analysis; correct?

17 A. It's an assumption that we started with. And  
18 then we tested, and we showed that there  
19 should be no problems qualifying the Project  
20 or clearing the capacity market based on our  
21 projections.

22 Q. Okay. And you started with that assumption  
23 because you felt that the Project didn't  
24 really make economic sense unless it received

1 capacity revenue; correct?

2 A. No, that's not correct. I started with that  
3 assumption because, to me, it was  
4 self-evident that this is a source of  
5 competitive supply that will be able to  
6 compete in these markets.

7 Q. So, before you did your analysis, you really,  
8 in your mind, had concluded that this project  
9 would qualify and clear in the Forward  
10 Capacity Auction, correct, and then your  
11 analysis simply corroborated what your  
12 opinion was?

13 A. Our analysis looked at the market rules,  
14 looked at the market fundamentals and  
15 conditions, and concluded that this project  
16 would be able to participate in the capacity  
17 market.

18 Q. But you had made that conclusion at the  
19 start, and your analysis corroborated your  
20 conclusion; is that right?

21 A. I don't know if I would say I made the  
22 conclusion that it would create these  
23 benefits. I made the conclusion that it is a  
24 competitive source of supply that should be



1           able to qualify and clear, subject to all the  
2           technical requirements that go along with it,  
3           and then we did analysis to show that that  
4           intuition is in fact correct.

5       Q.    Ms. Frayer, what I'm showing you now on the  
6           screen is Counsel for the Public's  
7           Exhibit 263.  And this is Figure 1 from I  
8           believe your April 2017 report, which I think  
9           is Exhibit 102.  Now, this shows the  
10          difference between your October 2015 analysis  
11          and your updated February 2017 analysis.  Do  
12          you see that?

13       A.   Yes, I see the figure.

14       Q.   And in October 2015 you had forecasted total  
15          wholesale market benefits of \$81 million to  
16          \$82.5 million; correct?

17       A.   That's correct.  Can I just make a  
18          correction?  I just want to make sure  
19          everybody knows.  This figure is from my  
20          Updated Analysis issued in February and then  
21          with some revisions reissued in March.  This  
22          isn't from our April 2017 report.

23       Q.   Okay.  So this is from your March report.

24       A.   Yes, just to make sure everybody's on the

1 same page.

2 Q. Thank you. And your October 2015 analysis  
3 forecasted \$79.6 to \$80 million of benefits  
4 from the capacity market; correct?

5 A. That is correct.

6 Q. And when you did your updated forecast, the  
7 total wholesale market benefits you estimated  
8 at \$61.6 million. Do you see that?

9 A. Yes.

10 Q. That's about 25 percent less wholesale market  
11 benefits; correct?

12 A. Yes.

13 Q. Now, you indicated earlier that the wholesale  
14 market benefits drive the decrease in  
15 electric rates; correct?

16 A. Yes.

17 Q. Yeah. And the local economic benefits, once  
18 NPT begins operations, are a function of the  
19 wholesale electric market cost savings for  
20 ratepayers; correct?

21 A. Consistent with our Original Report, they're  
22 the biggest driver of local economic benefits  
23 across the region. They're not the only  
24 driver for New Hampshire, but they're the

1 biggest.

2 Q. They're about 90 percent, aren't they?

3 A. Yes, they're a large share.

4 Q. Okay. And you had estimated that the  
5 lower -- the local economic benefits once NPT  
6 begins operation would result in Gross  
7 Domestic Product of \$162 million per year on  
8 average. Do you remember that?

9 A. I can find it. But subject to check, I'm  
10 assuming that you've captured the spirit of  
11 my analysis.

12 Q. I think I wrote it down correctly, but you're  
13 welcome to check it.

14 And you also had estimated that, on  
15 average, the job increase would be 1,148 jobs  
16 for New Hampshire.

17 A. That's correct.

18 Q. Okay. Now, since you now in your update had  
19 forecast a decrease in wholesale electric  
20 market benefits, you would expect a  
21 corresponding decrease in the local economic  
22 benefits from operations of NPT; correct?

23 A. Yes. Again, for New Hampshire, the  
24 electricity market effects aren't the only

1 driver, but they're the majority of the  
2 driver.

3 Q. And you forecasted 25 percent decrease in the  
4 amount of wholesale market benefits; right?

5 A. Correct.

6 Q. So you would expect a corresponding  
7 25 percent decrease in the amount of  
8 electricity rate savings; correct?

9 A. That's approximately correct.

10 Q. And you'd also expect a corresponding  
11 25 percent decrease in the forecasted local  
12 economic benefits; would you not?

13 A. It's going to be a little bit more -- I'm  
14 sorry -- a little bit less than 25 percent  
15 because, again, New Hampshire gets the  
16 benefit of some other drivers of economic  
17 activity, like the New Hampshire Forward Plan  
18 and the O&M spending by the Project and, you  
19 know, as estimated by KRA and then ourselves  
20 in the rebuttal, property taxes and so forth.  
21 But it is in that range.

22 Q. It is in that range; correct?

23 A. Yes.

24 Q. All right. So, would -- also in that range

1           would be a decrease in the estimated GDP  
2           increase and a decrease in the estimated job  
3           increase, correct, because those are the two  
4           economic, local economic benefits that you  
5           measured?

6       A.    Those local economic benefits, jobs and GDP,  
7           do go generally hand-in-hand.  There are some  
8           differences.  But in the scale of things, we  
9           would expect somewhat lower GDP benefits as  
10          well because of the lower electricity market  
11          benefits.

12       Q.   Okay.  Now, when you did your October 2015  
13          report, you did not discuss any economic  
14          benefit from NPT's payment of property taxes;  
15          correct?

16       A.    We didn't include it in the REMI modeling.  
17          We acknowledged that they are an economic  
18          benefit, but we conservatively didn't include  
19          it in the REMI modeling.

20       Q.    And you have since estimated those impacts;  
21          correct?

22       A.    We have since, as part of the Rebuttal  
23          Testimony, incorporated an estimate of what  
24          those property tax benefits, which we

1 recognized even originally, what those could  
2 do to the local economy through local  
3 government spending.

4 Q. Right. So be fair to say that your estimate  
5 is no longer conservative in that respect,  
6 correct, because you didn't do it because you  
7 were being conservative. But now that you do  
8 it, that's no longer conservative.

9 A. The reason that we are doing it, in fact, is  
10 as part of a rebuttal to the analysis that  
11 KRA performed. We felt they did it  
12 incorrectly. So, to the extent that the  
13 Committee would like to see what that means,  
14 we wanted them to have access to correct  
15 numbers.

16 Q. And that would no longer be considered  
17 conservative; correct?

18 A. I think we were still in some ways perhaps  
19 conservative in the treatment that we  
20 assigned how we modeled it. But the number  
21 is definitely higher. It's not zero as it  
22 was in the original analysis.

23 Q. Now, you originally didn't discuss economic  
24 benefits from property taxes because you

1 thought all property tax payments would go to  
2 debt reduction and therefore not impact GDP;  
3 correct?

4 A. I didn't say that's what I thought. I said  
5 they could. In fact, if you go to  
6 Footnote 79 on Page 72 of our Original  
7 Report, that pretty clearly spells out our  
8 views on property taxes in the original  
9 analysis.

10 Q. But you indicated that you thought all  
11 property tax payments would go to debt  
12 reduction; correct?

13 A. No. I said they could go to pay off existing  
14 debt, and under that situation they would  
15 likely not generate additional economic  
16 activity.

17 Q. Okay.

18 A. I also went on to state that they could  
19 plausibly also be deployed to expand  
20 government spending, in which case they would  
21 positively affect the New Hampshire economy.

22 Q. Now, in your Supplemental Report, in  
23 estimating or forecasting the economic impact  
24 from the payment of property taxes, what

1 amount of tax revenue did you assume  
2 municipalities would spend?

3 (Witness reviews document.)

4 A. We assumed that... subject to check, but we  
5 assumed that all of the estimated property  
6 tax revenues that Dr. Shapiro projected would  
7 be used, but for local government spending,  
8 and that's described on Page 69 of my  
9 Appendix C to the Supplemental Rebuttal  
10 Report.

11 Q. And by assuming that all of those property  
12 taxes would be spent by the local  
13 governments, that produces the most impact on  
14 the economy; correct? Can't get any more  
15 than spending 100 percent.

16 A. Well, you could spend 100 percent on other.  
17 You could be very specific on what the local  
18 government spends it on, and there could be  
19 bigger multiplier effects. We didn't go that  
20 far. We didn't want to predict specific  
21 projects that the local government would take  
22 on. So we just used the generic local  
23 government spending policy variable.

24 Q. And KRA, in its analysis, assumed that the



1 local government would spend 50 percent of  
2 the tax payments and apply 50 percent to debt  
3 reduction; correct?

4 A. Subject to check, I think that sounds  
5 correct. I'd have to go back and take a  
6 look.

7 Q. And that approach would be a more  
8 conservative approach than assuming that the  
9 local government would spend 100 percent of  
10 the taxes on new spending; correct?

11 A. Their number was lower than the number we  
12 estimated. So I can verify that.

13 Q. That approach would be a more conservative  
14 approach; would it not?

15 A. I believe there were flaws in their approach.

16 Q. My question is: Assuming that the local  
17 government spent 50 percent on spending and  
18 used 50 percent for debt reduction is a more  
19 conservative approach than assuming the local  
20 government spent 100 percent on spending;  
21 correct?

22 A. It results in a lower economic impact, yes.

23 Q. Now, this project includes 60 miles of  
24 underground construction; is that correct?

1 A. Yes, that sounds right.

2 Q. Let me ask it this way: You indicated  
3 earlier that you're not familiar with the  
4 specifics of construction of this  
5 transmission line; is that right?

6 A. With the specific schedules and how they plan  
7 to stage it, I'm not familiar with that, no.

8 Q. And are you familiar with where the line goes  
9 underground?

10 A. Very generally. I know that it does.

11 Q. And are you familiar -- are you aware that as  
12 part of the underground construction there  
13 will be lane closures and some road closures  
14 and some traffic detours?

15 A. I would assume that there would have to be  
16 some traffic detours for the period of time  
17 that construction is occurring in a  
18 particular location.

19 Q. Okay. And you're aware that all the  
20 underground construction is north of  
21 Bridgewater, New Hampshire?

22 A. That is now getting into geographical  
23 specificity that I might not be able to  
24 confirm.

1 Q. Okay. Are you aware that all of the  
2 underground construction activity occurs in  
3 an area that is highly dependent on the  
4 tourism industry?

5 A. I have read that that is the -- I believe I  
6 read that assertion in the report KRA put  
7 together, but I haven't independently  
8 confirmed that.

9 Q. Okay. Would I be correct in saying that you  
10 did not factor into your analysis any  
11 disruption to businesses in New Hampshire  
12 during the 2-1/2 years of construction?

13 A. I would somewhat disagree with that  
14 statement. Northern Pass has retained  
15 experts that are more knowledgeable on those  
16 issues, like construction-related  
17 disruptions. And I have spoken to those  
18 experts to elicit their expert opinion on the  
19 impacts. And on the basis of the information  
20 they provided, in my Supplemental Report I  
21 made the conclusion that there would be no  
22 substantial lasting effects.

23 Q. When you did your October 2015 report, had  
24 you spoken to any of the other experts that

1           you just referred to?

2       A.    We had spoken to them, yes.

3       Q.    Who did you speak to?

4       A.    I would have not spoken to them face-to-face,  
5           but we spoke with -- through the counsel to  
6           identify whether there were other issues that  
7           we had to take into account.

8       Q.    Did you learn in October of 2015 whether or  
9           not the construction would have an impact on  
10          New Hampshire businesses during the two-year  
11          construction period?

12      A.    What I learned in October is that there would  
13          be no significant long impacts that needed to  
14          be considered. Very high level and  
15          generally. I think everybody understands  
16          there are temporary effects. But, for  
17          example, with business traffic, a temporary  
18          effect may mean -- and I think I write this  
19          up in my Supplemental Testimony -- that there  
20          may be reduced traffic in one town and  
21          increased traffic in a neighboring town that  
22          might have the same services that it could  
23          offer to customers. So, since our analysis,  
24          our REMI analysis is really at the state

1 level, we don't go down to the locality, the  
2 county. We're keeping everything at the  
3 state level. We did not conclude that there  
4 was a measurable net negative.

5 Q. At the time you did your October 2015 report,  
6 had you read the reports of any of the other  
7 experts in this case?

8 A. I personally did not read them. I relied on  
9 summaries provided to me by counsel.

10 Q. And you haven't changed your local economic  
11 forecast since October 2015; correct?

12 A. We did not update the local economic benefits  
13 associated with construction -- there is no  
14 basis for it -- or the electricity market  
15 effects during the operations period.

16 Q. And you didn't yourself do any analysis to  
17 determine whether or not the 2- to 2-1/2-year  
18 construction period would have an adverse  
19 impact on local businesses along the 60-mile  
20 underground route, did you?

21 A. I did not personally do any type of traffic,  
22 construction analysis, tourism analysis. No,  
23 I did not.

24 Q. Or any analysis on the impact of businesses

1 along the 60-mile underground route; isn't  
2 that right?

3 A. I reviewed the conclusions and analysis of  
4 other experts to form my conclusions. But  
5 when we talk "analysis," it's such a broad  
6 term. So I didn't do any other number  
7 crunching or other quantitative analysis on  
8 those issues.

9 Q. Did you assume that there would be no adverse  
10 impact to businesses along the 60-mile route  
11 during the 2- to 2-1/2-year construction  
12 period?

13 A. I assumed that for New Hampshire state as a  
14 whole there would be no adverse impacts, yes.

15 Q. So if businesses along the 60-mile  
16 underground route suffered adverse business  
17 consequences, a reduction in their business  
18 by some factor, that would affect your  
19 conclusions on state GDP during construction;  
20 correct?

21 A. Hypothetically, yes. But we heard even last  
22 week from the construction panel that in fact  
23 some of those local businesses might see a  
24 boom during construction, if in fact

1 Eversource is going to give out vouchers for  
2 housing and local bed and breakfast inns and  
3 use of local restaurants. So there's ways to  
4 mitigate that.

5 Q. But you're not -- you didn't do any analysis  
6 to determine whether there's impact or  
7 whether there's mitigation or what the net  
8 effect is. You simply didn't do that  
9 analysis, did you?

10 A. I concluded --

11 Q. Did you do --

12 A. -- on a statewide basis that there was zero  
13 measurable impact. That's the conclusion in  
14 my report.

15 Q. No. Did you do any analysis to determine  
16 whether -- what the negative impact would be  
17 and whether there would be any positive  
18 mitigation? Did you do that analysis?

19 A. To the extent that you're speaking  
20 "analysis," as in doing quantitative  
21 estimates, no. But I listened to what other  
22 experts had stated and information about the  
23 Project to come to the conclusion of a zero  
24 effect.

1 Q. And you listened to that after you issued  
2 your October 2015 report; correct?

3 A. No, there was some information even available  
4 to me as part of discussions with counsel.  
5 Again, no independent number crunching, in  
6 case you're going to ask again. But I was  
7 informed by the opinion of other experts.

8 Q. And did any of those other experts give you  
9 any specific information about the impact on  
10 local businesses? Specific information.

11 A. I can't recall.

12 Q. All right. Now, you stated in your  
13 October 2015 report that you conservatively  
14 only considered 10 years of economic  
15 development spending; correct?

16 A. I believe in our report what we state is that  
17 we used the REMI model to only model the  
18 first, I think it's actually first 11 years  
19 of operations. And therefore, the local  
20 economic spending that was scheduled to  
21 happen within those 11 years was incorporated  
22 into our model.

23 Q. And you considered that a conservative  
24 approach; correct?



1 A. Well, my understanding is, for example, the  
2 New Hampshire Forward Plan will continue to  
3 fund activities in New Hampshire well beyond  
4 the first 11 years of operations of the  
5 Project. So, yes, I considered it in that  
6 regard to be conservative.

7 Q. And in your April 2017 report, you now  
8 include the full 20 years of economic  
9 development spending; correct?

10 A. I only include it as a form of rebuttal  
11 against the specific tables that KRA has  
12 included.

13 Q. So that's no longer a conservative approach;  
14 correct?

15 A. No. I think the point wasn't to make a less  
16 conservative assumption. The point was to  
17 correct for errors in KRA's analysis.

18 Q. Now, the REMI model has a category for  
19 adjusting for capital stock; correct?

20 A. Yes, it does dynamically consider capital  
21 stock.

22 Q. And adjusting for capital stock has a  
23 negative impact from displacement of  
24 investment?

1 A. It could have a negative impact. And over  
2 the longer term it could have a positive  
3 impact as well because the investment made  
4 before the transmission infrastructure  
5 actually spurs its own set of investments in  
6 other infrastructure. So it depends on what  
7 time frame you're talking about.

8 Q. But LEI did not make the adjustment for  
9 capital stock; correct?

10 A. We did not make an adjustment for capital  
11 stock.

12 Q. And had you done so, there would have been  
13 some negative impact certainly in the short  
14 term; correct?

15 A. And some positive impact in the longer term,  
16 which neutralizes each other over an average  
17 net present value basis.

18 Q. You didn't do that analysis, did you?

19 A. We did not originally do that analysis. We  
20 looked at that criticism as raised by KRA and  
21 did the calculation and confirmed that it's  
22 immaterial, as documented in my April 2017  
23 Supplemental Report.

24 Q. Right. But you didn't include that in your

1           October 2015 report; correct?

2           A.    We did not.

3           Q.    Yeah.  Now, in your April 2017 report, you  
4           added several positive externalities or  
5           positive impacts; correct?

6           A.    We added consideration of some additional  
7           positive impacts.  And the use of the word  
8           "externality," we incorporated one specific  
9           positive externality related to carbon  
10          emissions reductions.

11          Q.    So you added things like the payment of  
12          property taxes and the payment of business  
13          income taxes and the additional 10 years of  
14          spending on economic development and effect  
15          from reduction of carbon emissions and so  
16          forth.  Did you consider any negative factors  
17          in your 2017 report?

18          A.    So, the specific elements that you are  
19          referring to are being -- were considered and  
20          documented in our April 2017 report to  
21          specifically rebut and address concerns we  
22          had in KRA's analysis that was released at  
23          the end of 2016 and insights we gathered  
24          regarding KRA's and Brattle's opinion on

1 certain things during the technical hearings.  
2 So -- and I apologize. I'm dragging on a  
3 little bit.

4 But to answer your specific question,  
5 what we wanted to do was to take a look at  
6 Table 24 and 25 in KRA's analysis, which had  
7 a number of different categories. And in our  
8 view, it had a lot of negative impacts, but  
9 really not a comprehensive discussion of both  
10 negative and positive. So we got back  
11 together and thought through what a  
12 comprehensive, aggregate picture would look  
13 like. And in doing so, we did again reach  
14 out to other experts that could provide  
15 input, their professional input on categories  
16 of negative impacts that KRA considered. So  
17 we did consider them, and in our analysis we  
18 determined that they should be documented  
19 with a zero-dollar impact for the state.

20 Q. So let me -- I'm going to ask you some  
21 questions about your estimating the impact  
22 from the reduction in carbon emissions. All  
23 right?

24 Now, you indicated earlier you used the

1           REMI PI+ model to estimate the economic  
2           consequences from reduced carbon emissions;  
3           correct?

4    A.    Yes, that's correct.

5    Q.    Had you used the REMI model to do that  
6           before?

7    A.    Not in the context of Northern Pass, no.

8    Q.    No. In any other case, had you used the REMI  
9           PI+ model to estimate the economic  
10          consequences of reduced carbon emissions?

11   A.    We had used the REMI model to do something  
12          similar, although it wasn't just focused on  
13          carbon emissions, in another project.

14   Q.    Okay. One other project?

15   A.    One other project comes quickly to mind.

16                 We've looked at also the methodology  
17                 which we employed to represent the suggested  
18                 approach of the Brattle Group to this issue.  
19                 It's actually not specific to just carbon  
20                 emissions. It's looking at implications on  
21                 cost to consumers in the alternative but for  
22                 this project and the carbon emissions that it  
23                 produces. And we've used that methodology in  
24                 other projects. Many other projects.

1 Q. Yeah, but I'm talking about your use of the  
2 REMI PI+ model to specifically estimate the  
3 economic consequences of reduced carbon  
4 emissions. And what I just heard is you  
5 haven't used it on another case specifically,  
6 but you used something like it in one other  
7 case. Is that right?

8 A. No, that's not correct, not completely  
9 correct. Just to clarify, there are two  
10 approaches that we documented --

11 Q. I'm interested in your use of the REMI PI+  
12 model, not the other approach.

13 A. No, the two approaches are both related to  
14 the use in the REMI PI+ model. One approach  
15 which uses the amenity policy variable we  
16 hadn't used in other projects for this  
17 purpose --

18 Q. You had not.

19 A. We had not.

20 Q. Okay.

21 A. The other approach which uses the REMI model  
22 and is geared specifically over the detailed  
23 projections that Brattle Group put forward in  
24 their December report we have used in other

1 cases. We decided to present both because,  
2 in fact, the amenity value approach produces  
3 a lower, more conservative value. So we  
4 wanted the Committee to have the value of  
5 both approaches to review.

6 Q. And the amenity approach you used here was  
7 the first time you did that; correct?

8 A. It's the first time we've applied it to  
9 carbon emissions, yes.

10 Q. Okay. Now, am I correct that the theory is  
11 that people will choose to migrate from one  
12 region to another region based on some  
13 variables? Correct?

14 A. The amenity approach is basically looking at  
15 demographic changes in response to quality of  
16 life, essentially. It's proxying for quality  
17 of life considerations.

18 Q. And in order to do this analysis, you have to  
19 input certain things for these quality of  
20 life factors; correct?

21 A. Yes.

22 Q. So tell me what you used to input for the  
23 quality of life factors.

24 A. We had estimated the social cost of carbon --

1 we had estimated what the incremental social  
2 value to the New England region, including  
3 New Hampshire, would be from the carbon  
4 emissions reductions based on the social cost  
5 of carbon. The social cost of carbon is  
6 measuring society's, or at least a particular  
7 maybe stakeholder portion, but society's view  
8 on what the social value is to reducing  
9 carbon. We took those dollar amounts and  
10 used that as our adjustment factor in the  
11 amenity policy variable which gets  
12 represented through compensation to attract  
13 population to New England, because if New  
14 England is responsible for reducing carbon,  
15 at least one segment of the population will  
16 appreciate that and get attracted to come and  
17 live in New England. That's the theory  
18 behind the amenity value.

19 Q. So is that the only dollar input you used in  
20 the amenity value was your estimated social  
21 cost of carbon?

22 A. My estimates of what the incremental social  
23 cost of carbon is for New England region,  
24 yes. And that's just the amenity approach.



1           The approach using Brattle Group's  
2           methodology is a little bit different in  
3           terms of how it flows through the REMI model.

4   Q.    Yeah, let's stick with one approach at a  
5           time.

6                           CHAIRMAN HONIGBERG:  Off the  
7           record.

8                           (Discussion off the record)

9   BY MR. PAPPAS:

10   Q.   So, Ms. Frayer, on the screen in front of you  
11           I have Page 47 of your April 2017 report,  
12           which is Applicant's Exhibit 102.  And in the  
13           text, as well as in Footnote 96, you talk  
14           about the non-pecuniary amenity aspects.  Do  
15           you see that?

16   A.   Yes.

17   Q.   What amount did you use in the REMI model?

18   A.   So, essentially, if you go back to our  
19           March 2017 Updated Analysis, you will see in  
20           there a description, depending on the  
21           scenarios selected, there's a range -- again,  
22           I can't name the numbers because they're  
23           confidential -- but a range of incremental  
24           social benefits to the New England region per

1           year. Just for the sake of discussion, if we  
2           pick a number -- let's say the number for the  
3           New England region was \$200 million in a  
4           particular year. We would then distribute  
5           that \$200 million across the New England  
6           states as a quality of life adjustment, pro  
7           rata to the population of the states, to then  
8           attract, essentially serve as a way to  
9           attract additional labor force to the  
10          economy. And as you do that, because you're  
11          attracting additional labor force, you're  
12          basically giving a bump-up in economic  
13          activity.

14        Q.    So you had to input a number; correct?

15        A.    Yes.

16        Q.    And the number is found in your March report?

17        A.    Yes.

18        Q.    You don't have to do it now, but I'd ask you  
19              at a break, because it's confidential, just  
20              to identify for me that number, okay. Make a  
21              note, okay. Thank you.

22                        Now, you also indicate in your report  
23                        that "proxies for observed regional  
24                        distinctions." Do you recall that?

1 (Witness reviews document.)

2 A. You mean in the context of describing the  
3 amenity value policy variable?

4 Q. Yeah. It's on Page 47. You talk about  
5 "proxies for observed regional distinctions."

6 A. Yup, that's a description in some ways to  
7 explain how REMI, in order to estimate this  
8 effect in their model, because they need to  
9 be able to reflect this, they use statistical  
10 and economic data to estimate this amenity  
11 value.

12 Q. That's something in the REMI model. That's  
13 not something you inputted.

14 A. Exactly.

15 Q. All right. And then you talk about how the  
16 population values quality of life. Was that  
17 input that you used, or was that in the REMI  
18 model?

19 A. Again, that's a description of what the  
20 amenity value is representing. But in terms  
21 of the actual amenity value variable, REMI  
22 estimated all the components to it, and we  
23 simply used that policy variable in order to  
24 simulate the impact. We're not talking about

1 huge numbers here, just to kind of clarify.  
2 Under the various different estimates of  
3 region-wide social benefits from reducing  
4 carbon emissions for New Hampshire, for  
5 example, it was a range of about 5 to 37 jobs  
6 per annum.

7 Q. I understand. But I need to find out what  
8 you used to do it. Well, let me -- well...

9 Did you input into the REMI model any  
10 demographics of the labor force?

11 A. No, we used all the baseline assumptions that  
12 were part of the REMI model.

13 Q. Did you input any participation rates?

14 A. Excuse me?

15 Q. Did you input something known as  
16 "participation rates"?

17 A. As related to the labor force?

18 Q. Correct.

19 A. Again, we used all the same default sets of  
20 assumptions for the baseline projections in  
21 the REMI PI+ model.

22 Q. Would that include compensation rates or any  
23 change in compensation rates?

24 A. The only change in compensation rates we made

1           were related to the construction period, as  
2           we discussed earlier today, not for the  
3           operations period.

4    Q.    Okay.  But did you make those changes as part  
5           of analyzing the effect from reduced carbon  
6           emissions?

7    A.    No.

8    Q.    All right.

9    A.    That's a different time frame of the model.

10   Q.    Yeah, I'm sticking strictly on the carbon  
11          emissions analysis.

12   A.    Thank you for clarifying.

13   Q.    How about impact on housing costs?  Did you  
14          input any figures for that?

15   A.    No.

16                   (Pause in proceedings)

17   Q.    In your use of the amenity variable in the  
18          REMI model, did you input any non-monetary  
19          inputs?

20   A.    Essentially we had to effect in the  
21          modeling -- so the short answer to your  
22          question is no.  We basically modeled it  
23          through a change in real compensation to  
24          attract a migration of certain individuals to

1 the labor force in the region.

2 Q. Okay. Did you make any assumptions when  
3 using the amenity variable? For instance,  
4 assume any change in population, assume any  
5 change in government output, private output  
6 and so forth?

7 A. The model simulates that.

8 Q. Okay. So you didn't make -- change any  
9 assumptions of the model.

10 A. No. So the whole point of the REMI PI+ model  
11 is that it's a dynamic computer general  
12 equilibrium of the economy. So if you change  
13 one aspect of the economy -- in this case, we  
14 were enticing migration of labor force  
15 population to the region -- it would then  
16 assume knock-off effects throughout the  
17 economy, ripple effects throughout the  
18 economy as necessary.

19 Q. So, essentially what you did was input an  
20 increase in wages, and the model then  
21 estimated the impact of that.

22 A. Well, we used the amenity value which assumes  
23 a change in real compensation in order to  
24 attract migration to the region to represent

1 that relative perspective on quality of life.

2 Q. So, essentially what you did is you took the  
3 value you calculated for -- I'll use your  
4 social cost of carbon -- and put that into  
5 the model. The model then determines the  
6 change in compensation and determines the  
7 attraction of additional workers to then  
8 increase the jobs. Is that essentially how  
9 that works?

10 A. Yes. So, basically it takes the dollars of  
11 social value and converts that into, based on  
12 the amenity value principles that the model  
13 itself has calculated, how much additional  
14 migration it expects from that additional  
15 social value.

16 Q. Okay.

17 CHAIRMAN HONIGBERG: We're going  
18 to take our lunch break in just a second. Mr.  
19 Pappas, you have more to do after lunch?

20 MR. PAPPAS: I do indeed.

21 CHAIRMAN HONIGBERG: How much,  
22 just as a ballpark, do you think?

23 MR. PAPPAS: I'm probably going  
24 to take the better part of the afternoon.

1                   CHAIRMAN HONIGBERG: All right.  
2                   We'll take our break. We'll come back in about  
3                   an hour.

4                   MR. IACOPINO: Just so  
5                   everybody's on the same page, it does not  
6                   appear that Mr. Pappas is going to go into  
7                   tomorrow. So be ready.

8                   (Lunch recess taken at 12:36 p.m. and  
9                   concludes the Day 13 Morning Session.  
10                  The hearing continues under separate  
11                  cover in the transcript noted as Day 13  
12                  Afternoon Session.)

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C E R T I F I C A T E

I, Susan J. Robidas, a Licensed  
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