## STATE OF NEW HAMPSHIRE

## SITE EVALUATION COMMITTEE

**June 8, 2017** - 1:45 p.m. DAY 13 49 Donovan Street Afternoon Session ONLY Concord, New Hampshire {**REDACTED** - for public use}

{Electronically filed with SEC 07-14-17}

SEC DOCKET NO. 2015-06 IN RE: NORTHERN PASS TRANSMISSION -EVERSOURCE; Joint Application of Northern Pass Transmission LLC and Public Service of New Hampshire d/b/a Eversource Energy for a Certificate of Site and Facility . (Hearing on the Merits)

PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:

**Chmn. Martin Honigberg** Public Utilities Comm. (Presiding Officer)

Cmsr. Kathryn M. Bailey Public Utilities Comm. Dir. Craig Wright, Designee Dept. of Environ.Serv. Dept. of Resources & Christoper Way, Designee Economic Development William Oldenburg, Designee Dept. of Transportation

Public Member Patricia Weathersby Rachel Whitaker Alternate Public Member

ALSO PRESENT FOR THE SEC:

Michael J. Iacopino, Esq. Counsel for SEC (Brennan, Caron, Lenehan & Iacopino)

Pamela G. Monroe, SEC Administrator

(No Appearances Taken)

**COURT REPORTER:** Cynthia Foster, LCR No. 14

INDEX JULIA FRAYER PAGE NO. WITNESS (Resumed) Cross-Examination continued by Mr. Pappas NOTE TO READER: CONFIDENTIAL EXCERPTS under separate cover containing portions of Pages 31, 42, 43, 45, 46 and 55 

1 PROCEEDINGS 2 (Hearing resumed at 1:45 p.m.) PRESIDING OFFICER HONIGBERG: Mr. Pappas, 3 4 you may proceed. 5 Thank you, Mr. Chairman. MR. PAPPAS: 6 CROSS-EXAMINATION CONTINUED 7 BY MR. PAPPAS: Good afternoon, Ms. Frayer. I want to now ask 8 0 9 you some questions about the New England 10 electricity markets. I'm going to start with 11 the wholesale electricity markets. Okay? 12 Okay. Α 13 Now, the wholesale electricity markets include 0 14 the wholesale energy markets and the wholesale 15 capacity markets, correct? 16 For the purposes of the evaluation that we've А 17 done, that is correct. 18 Thank you. Now, the wholesale energy market, Q 19 wholesale energy is supplied by generators of 20 energy, correct? 21 It's supplied by a variety of resources, and Α 22 they generate energy measured in megawatt hours. 23 All right. And your report included a chart of 0 energy production by fuel type. Do you remember 24

1		that?
2	А	Yes. I believe my original report included
3		that.
4	Q	Okay. And different suppliers of energy offer
5		energy at different prices, sort of known as the
6		bid stack, correct?
7	A	Yes. Or in economic terms based on their short
8		run marginal costs or opportunity costs.
9	Q	Okay. And ISO New England determines the demand
10		for energy on an hourly basis; is that right?
11	А	ISO New England administers a market that
12		determines a price for energy on an hourly
13		basis.
14	Q	And what, in laymen's terms, what essentially
15		they do is they look at the bid stack, and if
16		they determine, for instance, they need so much
17		energy, the supplier at that point sets the
18		price and everybody below that supplies energy
19		and everybody above it does not, essentially?
20	A	Yes. There's in the energy market a concept of
21		a clearing price. So I think your description
22		for our purposes right now seems to be adequate.
23		There's other complications with marginal costs
24		of congestion marginal losses, but we don't have

1		to get into that.
2	Q	Good. So just to use my oversimplification
3		model, what I've done here is under Counsel for
4		the Public's Exhibit 253, a hypothetical bid
5		stack, if you will.
6		So, for instance, if ISO New England
7		determines they need 1000 megawatts, and you see
8		my blue line, the suppliers below that line
9		essentially supply clearing price is \$0.04 per
10		kilowatt hour, and that's essentially the bid
11		stack we just talked about?
12	A	I see your illustration, and for the purposes of
13		showing how there are a variety of resources in
14		the market, I'm comfortable. I don't
15		necessarily agree with the relative stacking
16		that you've done for different types of power
17		generators. It's not universal under all
18		conditions, but maybe that's not necessary for
19		your illustration.
20	Q	Good. So there are high demand periods, are
21		there not?
22	A	Demand varies.
23	Q	Yes.
24	A	From hour to hour and in fact more granularly

1		than hourly.
2	Q	And in New England, it's typically during the
3		summer months when we have our peak periods, is
4		that right?
5	А	From a electricity load perspective, our load is
б		typical summer peaking on a regional basis.
7	Q	And in Canada, it's typically peaking during the
8		winter months, correct?
9	А	Well, we need to be specific. I assume you're
10		talking about Quebec?
11	Q	Let's talk about Quebec.
12	A	Okay. Yes. Quebec has been historically and is
13		expected to continue to be a winter peaking
14		system because of heating demand. Electric
15		heating demand.
16	Q	So during low demand periods, if you will, price
17		of energy tends to be lower?
18	A	Holding all else constant as long as the fuel
19		cost during low demand periods is also lower
20		because in effect if we look at your exhibit
21		here, the reason that more efficient natural gas
22		unit, for example, would bid three cents per
23		kilowatt hour in your illustration, is because
24		it's determined that it's fuel cost, plus

1		variable O&M cost, plus carbon emissions and
2		other allowance costs add up to 3 cents.
3		If gas prices are higher, even though
4		electric load is lower, you might have a much
5		higher price of energy.
6	Q	Okay. Now, in New England, the price of natural
7		gas is the biggest driver of energy prices, is
8		it not?
9	А	Yes. I would agree with that statement in
10		principal.
11	Q	And there are approximately 840 operating power
12		plant units in New England; does that number
13		sound right to you?
14	А	Haven't looked at the unit statistics, but I'll
15		take it subject to check.
16	Q	All right. And the annual demand for energy New
17		England is approximately 36,000 megawatts?
18	А	When you say annual demand, do you mean the
19		summer highest hours demand? I'm a little
20		confused.
21	Q	Laymen's terms sort of the maximum, the summer
22		peak?
23	А	So that number is a little high.
24	Q	Okay.

1	A	But we can go to the ISO New England, what we
2		call the CELT which basically has their load
3		forecast to get the right number if we needed
4		it.
5	Q	Okay. My point is, in terms of the energy
6		market, adding 1000 or a 1090 megawatts of new
7		energy doesn't have a significant impact on the
8		wholesale energy market, does it?
9	А	I would not necessarily agree to that. It
10		really depends not just on supply and demand but
11		also underlying conditions. For example, gas
12		prices. If gas prices are high, even at 1000
13		megawatts can have a profound effect on energy
14		prices, and, again, we showed this in our
15		original report. We did an analysis of the
16		insurance value under basically under the polar
17		vortex conditions we actually experienced in the
18		region in the winter of 2014/2015.
19	Q	Okay. Now, the wholesale capacity market is a
20		separate product, correct?
21	А	Yes. It is a separate wholesale product.
22	Q	Capacity is the ability to produce electricity
23		at a point in time?
24	А	I'm fine with that description.

Γ

1	Q	And ISO New England procures enough capacity to
2		ensure it can meet the expected and the
3		unexpected peak demands of electricity?
4	А	Yes. ISO New England procures capacity in
5		excess of its expectation of peak demand.
б	Q	Wants to keep the lights on and the AC going
7		when it's really hot?
8	A	I hope so.
9	Q	Me, too. Now, we talked this morning about the
10		Forward Capacity Auction, that's conducted by
11		ISO New England every February, correct?
12	А	Yes.
13	Q	And energy generators bid at the Auction to
14		provide capacity?
15	А	I would use a slightly different set of terms,
16		but energy generators participate in the Auction
17		to provide capacity.
18	Q	Okay. And they have to provide that amount of
19		capacity beginning 40 months later.
20	А	Yes. Approximately. A little over 3 years
21		later.
22	Q	And they're obligated to produce that capacity
23		for a period of three years?
24	А	No. For a period of one year.

1	Q	Period of one year. Okay. And energy
2		suppliers
3	A	And typically for a period of one year. There
4		are options in New England for new resources to
5		take a longer lock-in, and that would be a
6		longer obligation.
7	Q	Yes.
8	A	But typically for most resources, it's one year.
9	Q	And energy suppliers need to be qualified for
10		the Forward Capacity Auction, correct?
11		Only qualified resources can participate or
12		be successful in the Forward Capacity Auction?
13	A	Yes. There are technical characteristics or
14		criteria that ISO applies. In general, when you
15		have previously participated in a Forward
16		Capacity Auction, you're deemed an existing
17		resource so you're assumed to have qualified,
18		but new resources then do need to go through a
19		qualification stage in advance of that first
20		Auction.
21	Q	Right. So, for instance, NPT would need to go
22		through that qualification stage for its first
23		Auction, correct?
24	A	Yes. The shippers that want to sell capacity on

1		NPT would need to go through that qualification
2		process.
3	Q	All right. So I want to just quickly review the
4		results of the Forward Capacity Auction #10 and
5		we put on the screen is the first page of
6		Counsel for the Public Exhibit 261 which is an
7		ISO New England document titled Forward Capacity
8		Auction #10 Results Summary. Do you see that?
9	A	Yes.
10	Q	So the second page of this document is a summary
11		of FCA #10. And you see the beginning, the
12		price at the beginning of the Auction, do you
13		see that? The green box up in the left?
14	A	Yes. The \$17.29 per kilowatt-month.
15	Q	Correct. And then you have the amount of
16		Qualified Resources Entering the Auction, 39,177
17		megawatts?
18	А	Yes. I see that.
19	Q	And then at the end of the Auction, the Auction
20		Clearing Price was \$7.03 kilowatt-month. Do you
21		see that?
22	A	Yes.
23	Q	And looks like the resources that cleared
24		uncapped were 35,567 megawatts. Correct?

1	A	Yes.
2	Q	What we've put up on the screen now is Counsel
3		for the Public's Exhibit 255 which is another
4		ISO New England document summarizing the Forward
5		Capacity Auction #11. Do you see that?
6	A	Yes. Thank you.
7	Q	And what's on the screen now is the Summary of
8		FCA #11 where you see the price at the beginning
9		of the Auction and the Auction Clearing Price
10		ends up being \$5.297. Do you see that?
11	A	Yes.
12	Q	And again, it shows, the Qualified Resources
13		Entering the Auction at 40,421 megawatts, and
14		eventually, 35,835 megawatts cleared, correct?
15	A	Yes.
16	Q	And this shows, for instance, new resources that
17		came in, and it also shows in the far right-hand
18		side megawatts that were exiting requesting to
19		be de-listed, do you see that?
20	A	Yes.
21	Q	Now, the clearing price for an FCA Auction is
22		essentially where the demand curve intersects
23		the supply curve, correct?
24	A	I know that's what people have colloquially

	described. I disagree with that description
	because it is imparting some superficially false
	information to those who aren't familiar with
	how the New England Descending Clock Auction
	works.
Q	Okay. Well, the demand curve is determined by
	ISO New England, is it not?
А	It is. And I have a picture that, I believe, in
	my updated analysis from February, from March
	2017, we have a graphic of what it looks like.
Q	We'll get there. And the demand curve set by
	ISO New England has prices set?
A	The demand curve has price quantity payers. So
	basically it's representing ISO New England's
	willingness to pay for capacity. So if we have
	X megawatts of total capacity at a certain
	price, that basically is dictating their
	willingness to pay schedule.
Q	Okay. You mentioned the shape of the demand
	curve. Previously the demand curve for ISO New
	England was essentially a vertical line, was it
	not? Before the recent changes?
А	It was a downward sloping line.
Q	And they have since changed that to more, to a
	$2015-06$ [Day 13/Afternoon Session PEDACTED] $\int 06-08-17$
	A Q A Q

1		different configuration, correct?
2	A	It has got some curvature to it now.
3	Q	What we're putting on the screen now is Counsel
4		for the Public's Exhibit 257. You see the shape
5		of the demand curve which is the sort of light
6		blue curve on these two examples?
7	А	Yes. I see it.
8	Q	Is that the shape of the demand curve?
9	А	Yes, although this isn't my exhibit. I have a
10		picture of what the demand curves look like, but
11		I wouldn't disagree with that the demand curve
12		has a bit of a curvature, depending on how you
13		focus into it, and, actually, in the next couple
14		years there's a transition curve so it has a
15		little bit of a shelf in there, too, and so
16		forth.
17	Q	But the demand curve currently has a bit of a
18		slope to it, correct?
19	А	It always had a slope to it, but it has
20		curvature to it.
21	Q	And that's what we're looking here is an example
22		or two examples, actually?
23	A	Not my examples, but yes.
24	Q	Okay.

Γ

1	A	I agree with the demand curve illustration.
2	Q	Now, you mentioned a moment ago rules for the
3		Forward Capacity Auction, and new bidders, as
4		you indicated, have to be qualified to
5		participate, correct?
6	A	Yes.
7	Q	And the ISO New England determines their
8		qualification based on ISO's rules, correct?
9	A	Yes.
10	Q	And ISO New England determines a supplier's
11		summer seasonal capability and its winter
12		seasonal capability, correct?
13	A	Yes.
14	Q	And ISO New England qualifies its supplier at a
15		minimum of these two seasonal capabilities; is
16		that right?
17	A	Well, the qualifications for a new participant
18		to engage in the Forward Capacity Auction isn't
19		restricted to their Capacity Supply Obligation
20		rating, the CSO. There's a number of other
21		elements of their project that need to go
22		through review to ensure that they are
23		legitimate suppliers.
24	Q	Right. I understand. But this is one fact,

1		this is one part of qualification, correct?
2	А	Yes.
3	Q	Another part of qualification is the fact that
4		they have the capacity to be able to supply,
5		correct?
6	А	Yes.
7	Q	Now, after a potential new bidder qualifies,
8		their offer of price is reviewed by ISO's
9		Internal Market Monitor; is that right?
10	A	Yes.
11	Q	And the Internal Market Monitor reviews prices
12		because they want to make sure that they're,
13		essentially, economically based, right? They
14		don't want, for instance, subsidiaries to affect
15		the price.
16	A	That's generally correct, yes. I think you're
17		talking about the Minimum Offer Price. So if a
18		resource wants to participate in the Forward
19		Capacity Auction at a price that's different
20		from Offer Trigger Price that ISO sets in
21		advance based on generic information about
22		various technologies, they have to submit
23		information to ISO New England's Internal Market
24		Monitor to qualify.

1	Q	The potential participant provides the Internal
2		Market Monitor with their capital costs, their
3		fixed costs and other cost items, correct?
4	А	Yes. There's a whole list of information that
5		the Project sponsor, the shipper, sorry, the
6		resource that wants to get qualified needs to
7		submit to the Internal Market Monitor.
8	Q	Is it true that for new participants, they're
9		assumed not to qualify until they establish that
10		they, in fact, qualify?
11	A	It is very much true that they have to go what
12		we call a show of interest process where they
13		gather, they gain their qualifications. A
14		resource can't just show up on January 31st and
15		participate, a new resource can't just show up
16		January 31st and participate in the Forward
17		Capacity Auction in February of each year.
18	Q	And after the Internal Market Monitor reviews
19		all of the information required of the new
20		participant, the IMM, Internal Market Monitor,
21		can mitigate the participant's price upward, can
22		it not?
23	А	The IMM has the ability to set what we call a
24		Minimum Offer Price threshold for a Project, and

1		it will do so on the basis of its review and
2		examination of the data provided by the Project
3		sponsor.
4	Q	So if the IMM mitigates a new participant's
5		price upward, that may knock the participant out
6		of its price clearing in the Auction, correct?
7	А	Well
8	Q	That can happen?
9	A	It could. It depends on how the price clearing
10		process in the Descending Clock Auction unfolds
11		and whether the prices get below that Minimum
12		Offer Price that has been set by the Internal
13		Market Monitor for the Project.
14	Q	Right. Right. So, and to summarize, a new
15		participant has to qualify, one of the points of
16		qualification is that the IMM looks at a number
17		of things including costs, the IMM sets a
18		minimum price for that new participant, and that
19		minimum price may or may not clear the Auction,
20		correct?
21	A	Yes.
22	Q	Okay.
23	А	That is the process.
24	Q	And for new participants, once the IMM sets

	their Minimum Offer Price, that's the price
	which they submit to the Auction, correct?
A	Yes. New participants actually do submit an
	offer. Existing resources don't submit an
	offer. They're price taking. They're in the
	Auction until they decide to leave, but new
	resources do actually have to put in an offer.
Q	Right. And what we just reviewed was for a new
	participant, at the end of the day, their offer
	is going to be the Minimum Offer Price set by
	the IMM, the Internal Market Monitor, correct?
А	The Minimum Offer Price approved, yes.
Q	So what's on the screen now is Counsel for the
	Public's Exhibit 258 which is an actual electric
	bill from Eversource, and I just want to go
	through it and ask you a few questions about it.
	Have you seen a Eversource electric bill
	before?
A	Not for very long time. Well, I haven't seen an
	Eversource electric bill. I remember living in
	Connecticut at one point in seeing a NU bill,
	but
Q	Okay. Well, this is a, I'll represent to you,
	this is an Eversource electric bill for a New
	Q A Q A

1		Hampshire customer. Okay? And you see on, for
2		this particular customer you see
3		PRESIDING OFFICER HONIGBERG: Mr. Pappas,
4		can you have this expand a little bit?
5		MR. PAPPAS: Sure.
6	BY M	IR. PAPPAS:
7	Q	So if you see on the left-hand side in that
8		little box, this service period was from April
9		12, 2017, to May 9, 2017, for 27 days. Do you
10		see that?
11	А	Yes, I do.
12	Q	And during that period, this customer used 89
13		kilowatts, correct?
14	А	89 kilowatt hours, I believe.
15	Q	Kilowatt hours. Yes. Thank you. And if you go
16		over to the right-hand side, you have the
17		charges. Do you see that?
18	А	Yes.
19	Q	And for supplier, which is Eversource, the
20		Energy Charge for those 89 kilowatt hours is the
21		89 times roughly 11.2 cents for \$9.94 which was
22		the Energy Charge for this bill for this
23		customer, correct?
24	А	I see that. Yes.

1	Q	And then down below you see delivery, and you
2		see a number of other charges such as
3		Distribution Charge, Transmission Charge,
4		Stranded Cost Recovery Charge, Systems Benefits
5		charge, do you see all those?
б	А	Yes.
7	Q	For purposes of our discussion today, and the
8		potential impact of NPT on a customer's bill,
9		would you agree with me that the potential
10		impact would be to the Energy Charge of the
11		bill?
12	A	Theoretically, yes. That's where the wholesale
13		market cost would flow through. I'm just not
14		familiar with rate R. I don't know if there's
15		some exclusions or whatnot to that particular
16		rate schedule.
17	Q	This is a residential customer. And if you look
18		at the second page of this customer's bill, it
19		shows that the Supply charge or Supply cost for
20		this period was \$9.94, and all those Delivery
21		charges added up to 19.11 cents. Do you see
22		that?
23	A	Yes. I see that.
24	Q	Okay. So in terms of the Energy Charge for the

1		supplier, would you agree with me that that
2		Energy Charge includes the cost for the
3		wholesale energy market, a portion of the cost
4		for capacity, and some ancillary services?
5	А	Yes.
6	Q	That makes up the Energy Charge, right?
7	А	I think, again, generically, I would agree. I
8		just am not familiar with the rate R here in New
9		Hampshire, but I'll take that as a subject to
10		check.
11	Q	Okay. And so in order to provide economic
12		benefit to this customer or any customer,
13		Eversource customer in New Hampshire, the 11.170
14		charge, that charge, that rate has to come down,
15		correct? That's where the benefit will float
16		through?
17	A	That's where the wholesale electricity market
18		benefits would flow through, and specifically
19		the market price reduction components of the
20		electricity market benefits. There's other
21		types of benefits that are more system-wide like
22		production cost savings. Those are not
23		reflected directly here.
24	Q	Right. So as we spoke about this morning, about

1		90 percent of the benefits are from the
2		wholesale Capacity Market, and the rest from
3		others and it's through that rate that those
4		benefits would flow, correct? The rate being
5		the Energy Charge of roughly 11.02?
6	A	Yes.
7	Q	So when LEI did its analysis, starting with your
8		October 15, 2015, report, you considered that
9		adding 1090 megawatts from the NPT Project would
10		provide some economic benefit, and what you
11		sought to do was to quantify that benefit; is
12		that right?
13	A	Yes. We first quantified the electricity market
14		impacts, estimated whether there would be
15		benefits from the electricity market, and then
16		we considered how those would translate to
17		economic benefits as measured by GDP and
18		employment which we talked about earlier today.
19	Q	Yes. And what you did is that you first
20		forecast what you called was a Base Case for a
21		period of 11 years, correct?
22	A	Yes.
23	Q	And that was your forecast of what the market
24		would look like over the next 11 years or
	L	2015 06 [Dev. 12/1ftermeen Gersien DED1/(TED1 (06.00.17))

1		actually from 2019 going forward if NPT was not
2		built, correct?
3	A	Yes.
4	Q	And then you forecast what you called the
5		Project Case which was your forecast of the same
6		11-year period as if NPT was built, correct?
7	A	Yes.
8	Q	And in the Project Case, you always assumed that
9		NPT would qualify and clear in the Forward
10		Capacity Auction and that 1000 megawatts would
11		qualify and clear in the Forward Capacity
12		Auction, correct? That was one of the
13		assumptions you used in your Project Case?
14	A	Well, the client provided us, as we described,
15		with a CSO level, 1000 megawatts, and it seemed
16		quite intuitive to me that it would, a
17		competitive Project would like this, would be
18		able to qualify and clear in the Capacity
19		Market.
20	Q	You didn't model or forecast any scenario where
21		NPT was built, but it did not qualify or clear
22		in the Forward Capacity Auction, correct? You
23		didn't model that possible scenario?
24	A	No. We did not.
	1	

1	Q	Okay. And you didn't model any scenario where
2		less than 1000 megawatts qualified and cleared
3		in the Forward Capacity Auction, correct?
4	А	No. We did not.
5	Q	So essentially what you modeled was the best
б		case scenario for Northern Pass with respect to
7		the Forward Capacity Auction which is 1000
8		megawatt qualify and clear in the Forward
9		Capacity Auction, correct?
10	A	Well, I'm not going to describe it as the best
11		case. I modeled what I thought would be the
12		most likely case, the most plausible and
13		realistic case. In fact, if I wanted to be
14		optimistic, I could have discussed with the
15		client modeling it at its notional thermal
16		rating which is more than 1000 megawatts.
17	Q	But any scenario that would be less than 1000
18		megawatts qualifying clearing would be a less
19		optimistic scenario than you modeled, correct?
20	А	It would have a different set of impacts on the
21		market. I agree. I'm not sure how
22	Q	Those impacts would be less than the impacts
23		that your model predicted, correct?
24	А	Potentially. Depends on the supply/demand

1		fundamentals and the conditions that you're
2		thinking of and considering.
3	Q	Now, you would agree with me, would you not,
4		that the ability of any economic model to
5		accurately forecast the future depends upon the
6		quality of the input and the assumption,
7		correct?
8	А	Yes. I would agree that that is the case
9		generically for any type of modeling analysis.
10	Q	Right. Or in laymen's terms, garbage in/garbage
11		out?
12	А	I've used that. Occasionally.
13	Q	You'd also agree with me that there is
14		uncertainty in all future forecasts; is there
15		not?
16	А	I would agree with that as well except the
17		magnitude or relativity of the uncertainty and
18		where it is derived from is not always the same.
19	Q	Things could change that affect the forecast?
20	А	Are you asking about my forecast?
21	Q	I'm asking about your forecast or any forecast.
22		After a forecast is completed, a forecast
23		predicts the future, does it not?
24	А	Yes.

1	Q	And things could change after the forecast is
2		done that could impact that forecast, correct?
3	A	Yes.
4	Q	Would you agree with me that no forecast is 100
5		percent accurate?
6	A	I would generally agree with that.
7	Q	And do I have it correct that your forecast does
8		not precisely predict the 11-year period
9		forecasted, but it's your best estimate of what
10		will occur in those 11 years?
11	A	I would agree with that characterization as
12		well.
13	Q	Okay.
14		MR. PAPPAS: Mr. Chairman, at this point
15		I'd request to go into confidential session
16		because from here on in, I'm going to be asking
17		a number of questions that will involve
18		confidential information.
19		PRESIDING OFFICER HONIGBERG: My
20		understanding is that NEPGA also has questions
21		to be asked in confidential session, and the
22		thinking was to have you do your confidential
23		questions, have NEPGA do its confidential
24		questions, and then we'd see where we are as to

1	what else might be accomplished today. Is that
2	consistent with everyone's understanding?
3	MR. PAPPAS: Yes. I actually intend to
4	probably stay in confidential for the rest of my
5	questions and then be done.
6	PRESIDING OFFICER HONIGBERG: Right. And
7	then we'd be done, we'd pick up with NEPGA and
8	we have the same people in the room.
9	Mr. Needleman, is that consistent with your
10	understanding?
11	MR. NEEDLEMAN: Yes, it is.
12	PRESIDING OFFICER HONIGBERG: Let's go off
13	the record for a minute.
14	(Discussion off the record)
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	{SEC 2015-06} [Day 13/Afternoon Session REDACTED] {06-08-17}
	[SEC 2013-00] [Day 13/ALCELHOOH SESSION REDACTED] {00-00-1/}

1		CONFIDENTIAL
2		PRESIDING OFFICER HONIGBERG: Mr. Pappas,
3		you may proceed.
4		MR. PAPPAS: Thank you, Mr. Chairman.
5		CONTINUED CROSS-EXAMINATION
6	BY I	MR. PAPPAS:
7	Q	Ms. Frayer, let me ask you some questions about
8		some of the inputs for your 2015 report.
9		First, you inputted a load growth for your
10		2015 report, correct?
11	A	Yes.
12	Q	And for that, you used the 2015 CELT report?
13	A	Yes. That's correct.
14	Q	And CELT report is published by ISO New England?
15	A	It is.
16	Q	And it forecasts capacity, energy loads and
17		transmission for a 10-year period?
18	A	It doesn't forecast generating capacity. It
19		forecasts peak load and total electric
20		consumption.
21	Q	Okay.
22	A	Across different parts of ISO New England.
23	Q	Yes.
24	A	And it provides a snapshot of where capacity
	SEC	2015-06} [Day 13/Afternoon Session REDACTED] {06-08-17}

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1		stands today.
2	Q	The 2015 CELT Report which you used forecasted a
3		greater load growth than the 2016 CELT Report
4		forecast contained, correct?
5	A	Yes. I believe that is correct. And it's
6		described, I believe, in our March 2017 report.
7	Q	Right.
8	A	There's a Figure 61 that highlights, I'm sorry.
9		Wrong figure. But there's a figure that
10		describes the date. The differences.
11	Q	The actual load growth did not increase as you
12		had used as an input for your 2015 model,
13		correct?
14	A	Well, I don't know if I would say the actual
15		load growth. I would say ISO New England in
16		2016 projected a slower peak load forecast than
17		it had back in 2015, and if you go to Figure 4
18		and Figure 5 on page 13 of our March 2017
19		report, and I believe it is confidential,
20		confidentially marked, you will see the
21		comparisons.
22	Q	Now, LEI's use of the 2015 CELT Report affected
23		the estimate in your model, correct? In other
24		words, resulted in forecasting some greater

1		benefits than if you had used the 2016 CELT
2		Report, correct?
3	А	Holding all else constant without making any
4		other changes, a lower demand forecast would
5		mean lower energy market benefits and a lower
6		peak demand forecast, could mean, not
7		necessarily, could mean a different schedule of
8		new entry and a different timing of Capacity
9		Market benefits but not really necessarily lower
10		Capacity Market benefits. It changes generic
11		new entry assumptions and so forth so there's
12		more of a timing effect there than anything
13		else.
14		
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17		(Redacted portion in separate transcript)
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21	Q	Yes. Now, after your 2015 forecast was issued,
22		two generators announced their retirements, one
23		being Pilgrim Nuclear Power Plant, and the other
24		being Bridgewater Harbor 3, correct?

1 Bridgeport Harbor, yes. А 2 Thank you. And your model did not predict these Q two retirements, did it? 3 The model did not predict those specific 4 А 5 retirements, but there's further context to 6 Pilgrim's a nuclear plant. Our model that. 7 didn't predict the nuclear plant existing. Bridgeport Harbor 3 is retiring because actually 8 9 they're building onsite a new facility. So from 10 a net megawatt perspective, it's not that we're 11 losing a resource. They need the space to build 12 a resource in its place. 13 0 The point is your models didn't predict these 14 two retirements, did it? 15 Α Not those specific plants. 16 Now, you'd agree with me that forecasting plant Q 17 retirements is a difficult thing to do, is it 18 not? 19 I would agree that it takes a lot of analysis Α 20 and care. 21 You need to know an individual plant's costs in Ο 22 order to effectively predict whether they're 23 going to retire or not; isn't that right? 24 Α Well, I think that in our analysis what's

1		important is that we capture the general scale
2		of the retirements, the megawatts. We may not
3		be able to necessarily pinpoint which plant is
4		retiring, but I think understanding the
5		candidates for retirement, why a particular
6		plant might choose an economic retirement, you
7		do need to understand cost information. And we
8		do a lot of research to develop those cost
9		projections.
10	Q	The decision whether or not any particular plant
11		retires is unique to that plant, is it not?
12	A	I would always say that the decision is unique
13		to the plant, but it's influenced by the market
14		conditions, and those market conditions aren't
15		unique to the plant. It's more of a question
16		about that plant, how it stacks up to other
17		resources. You introduce new resources that are
18		more competitive. Naturally in any competitive
19		market, older resources that are less
20		competitive will retire. It's understanding
21		those dynamics that are important to a forecast
22		like we've done.
23	Q	But the decision of any individual plant is
24		going to be unique to that plant because it's

1		going to be unique to that plant's costs and its
2		cost structure and other things relative to that
3		plant, correct?
4	А	Well, it's going to be based on the economics of
5		that plant, but what I'm suggesting is that you
б		can estimate those economics. A big part of
7		those economics are market prices that are not
8		unique to that plant. What is the market
9		delivering in terms of an energy price, a
10		capacity price. You need to understand its
11		operating costs, but we have lots of information
12		on that. These plants for years and years have
13		filed very detailed data with FERC. Something
14		called FERC Form 1 that like boils down to
15		individual cost line items a lot of this
16		information.
17	Q	Each plant has individual cost items that they
18		do not make publicly available, isn't that
19		correct?
20	А	In recent years, FERC has waived the requirement
21		to make some of this information available, but
22		we have very good records and many of these
23		plants have been around for a very long time.
25		
24	Q	Each plant has a number of cost items that they

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1		don't include in a FERC 1 form, isn't that
2		right?
3	А	In more recent years, because of the rise of
4		kind of competitive information, FERC, as I
5		said, has not required that certain information
6		be published. For example, the number of staff.
7		You can still see labor expenses, but they don't
8		require you to public number of FTEs. But there
9		are other sources for that. Some of these
10		Projects actually naturally report that in the
11		local press and local newspapers. "We have 200
12		employees at this plant." So there's other
13		sources for this information.
14	Q	But there is quite a bit of cost information
15		that each plant keeps pretty confidential
16		because it's part of their operating procedure,
17		or part of their operations, isn't that right?
18	A	I would not argue against you that there's a lot
19		of commercial sensitivity to this information.
20		What I'm simply saying is that there's a lot of
21		research that we spend in getting good estimates
22		of that information.
23	Q	So do I understand that what you have are
24		estimates of costs for different plants rather

1		than the specific cost from the plants
2		themselves?
3	А	That, unless those specific costs have been
4		disclosed in a FERC Form 1 or an EIA form, then
5		we are using estimates. But, again, those
6		estimates have been researched extensively,
7		benchmarked against other third parties and
8		other information.
9		And we're talking about here, I don't want
10		to make it sound like it's ubiquitous, but there
11		are distinctions in operating costs, for
12		example, for nuclear plant versus gas-fired
13		steam plant. And they're technology specifics.
14		They're size specific. They're vintage
15		specific. And that's the type of information we
16		have collated over the years to support these
17		types of analyses.
18	Q	In the past, LEI has failed to accurately
19		predict plant retirements, is that right?
20	A	Well, I would not say yes to that statement. I
21		think that we have made very accurate
22		projections based on information available at
23		hand. We have sometimes not predicted a
24		specific retirement, but that retirement may

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1		also be due to circumstances beyond just overall
2		market conditions and economics. It may be due
3		to like a catastrophe at the plant, a financing
4		decision independent of wholesale electricity
5		markets. A number of other things. That's just
6		a few examples.
7		What I'm putting up on the screen now is
8		Counsel for the Public's Exhibit 259 which is an
9		LEI press release dated January 30, 2013. Do
10		you see that?
11	A	Yes, I see the press release.
12	Q	And you see your name on this press release?
13	A	Yes. I'm one of the contacts on the top.
14	Q	And this, in this press release, if you look at
15		the highlighted portion at the bottom, you
16		indicate in this press release that, quote, "As
17		renewable energy capacity increases, total
18		installed coal-fired capacity in New England is
19		expected to drop to 1630 megawatts by 2018 from
20		2283 megawatts of installed coal-fired capacity
21		as of this year." Close quote. Did I read that
22		correctly?
23	A	Yes.
24	Q	So that was a forecast that you were part of in
		$2015-06^{1}$ [Day 13/Afternoon Session PEDACTED] $\begin{cases} 0.6-0.8-1.7 \\ 0.6-$
	,	

1		January of 2013, correct?
2	A	Yes.
3	Q	Now, a year after you made this forecast,
4		Brayton Point announced that its coal-fired
5		plant would retire in 2017, correct?
б	A	I think that's about right. Yes.
7	Q	And Brayton Point has 1083 megawatts of
8		coal-fired capacity, correct?
9	A	Yes.
10	Q	And so your forecast in January of 2013 did not
11		accurately predict the retirement of that 1083
12		megawatts of coal of Brayton Point; isn't that
13		right?
14	A	No. It's not right. We actually did. This is
15		a great example of us actually predicting
16		economic retirements. We captured Brayton
17		Point.
18	Q	Well, looking at your press release you say from
19		2283 megawatts of installed coal-fired capacity
20		is going to go down to 1638, right?
21	A	Yes. But also you need to look at the next line
22		item. Factoring and this was, this one
23		sentence talked about it by 2018. This is a
24		ten-year forecast. So it goes on to say in

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1		addition, LEI's forecasting cumulative
2		retirements of roughly 5,200 megawatts in other
3		thermal generation.
4	Q	But you specifically forecasted through
5	А	We captured Brayton Point. It's just the timing
6		might have been a couple of years off, but
7		Brayton Point was retired in this forecast over
8		the forecast time frame. And Brayton Point as
9		we all know is retiring, given the announcements
10		made about a year later.
11	Q	If you subtract 1638 megawatts from 2283
12		megawatts, that number is less than the 1083
13		megawatts retired of coal from Brayton Point,
14		correct?
15	A	Brayton Point was coal and oil-fired.
16	Q	Right.
17	A	Different units. We had a different schedule,
18		but what I'm saying is we did capture it. If
19		you had bought the CMI Forecast which is our
20		multi-client price forecast that had all the
21		detailed retirements for those that paid for the
22		subscription, you would have seen Brayton Point
23		on the list.
24	Q	Brayton Point has got a 1083 megawatts of coal,

1		correct?
2	А	I'd have to check the numbers. Some is coal,
3		some is listed as oil technically.
4	Q	On the screen now is Counsel for the Public's
5		Exhibit 260, and this is an article where the
6		owner reaffirms 2017 closing of Brayton Point
7		plant. Do you see that?
8	A	I see the I don't see the article. I see
9		just the title of the article.
10	Q	We're going to see it in a minute.
11		And then the first line is that the owner
12		of Brayton Point Power Plant in Somerset said
13		Monday it will retire the coal-fired facility as
14		planned in 2017. Do you see that?
15	А	Yes.
16	Q	I'll represent to you that Brayton Point has
17		1083 of coal and 446 megawatts of oil.
18	A	And over the forecasting time frame, as I've
19		said earlier, that included ten years, not just
20		the one sentence that was in the press release,
21		we captured the Brayton Point retirement.
22	Q	The press release didn't talk about ten years,
23		did it? It talked about a year.
24	А	Because I was expecting people to buy the full

1		report. That's why we issue press releases. To
2		tell people we have a ten-year forecast. Please
3		purchase it. We think it's very reliable and
4		very interesting.
5	Q	Now, another thing that your model forecasted
6		for October, in your October 2015 report, was
7		the Forward Capacity Auction Clearing Prices,
8		correct?
9	А	Starting from, I believe, I always get the FCAs
10		mixed up, but from a future FCA, I believe, let
11		me just go through it. Starting from 2019
12		delivery which would be FCA #10.
13	Q	Yes. So what I'm putting up on the screen is
14		Counsel for the Public Exhibit 265 which is
15		Figure 21 from your October 2015 report. Do you
16		recognize that?
17	A	Yes. I do recognize it.
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21		(Redacted portion in separate transcript).
22		
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	∫ a⊐a	2015-06} [Day 13/Afternoon Session REDACTED] {06-08-17}
	L DEC	2013-00 [Day 13/ALCELHOOH SESSION REDACTED] {00-00-1/}

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2	Q	What we're putting on the screen now is Counsel
3		for the Public's Exhibit 262 which is a document
4		from ISO New England, and as part of this
5		document is a summary of Forward Capacity
6		Auctions #1 through #11. Do you see that?
7	А	Yes, I do. Well, on the screen right now we
8		have 4 through 11 but yes.
9	Q	If you look at this document, you will see that
10		on the far right side is the Clearing Price. Do
11		you see this?
12	А	Yes, I do see that.
13		
14		
15		
16		(Redacted portion in separate transcript)
17		
18		
19		
20	А	There were some and I can explain the
21		difference.
22	Q	Is that a yes or no?
23	A	Yes to the numerical value, but there's a very
24		good explanation if you're interested in why.

1	Q	You'll have a chance we need to get through
2		this. For FCA #11
3		PRESIDING OFFICER HONIGBERG: Mr. Pappas, I
4		think, so we don't forget, if you don't mind,
5		I'd like to have her offer that explanation for
6		the difference. I know it just delays us a
7		moment or two, but if it's okay with you, why
8		don't we hear that explanation now.
9		MR. PAPPAS: That's fine. If the Committee
10		would like that.
11	A	Thank you, Chairman. I will try to make it
12		brief.
13		There were a number of changes that
14		happened between prior FCAs and FCA #9, 10 and
15		11 and in between those, we introduced the
16		demand curve, which if you can tell, created
17		quite a big uplift in price and created an
18		incentive that I like to describe as a clarity
19		in the pricing outcomes and an incentive for new
20		investment.
21		And, frankly, the FCA #10 was our first
22		year that we really got in significant new
23		investment, but they were unique Projects, they
24		were repowering opportunities generally or

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projects that had already been far along in development, for example, like the Towantic plant in Connecticut that had been developed, sited, I think, and had spent a lot of money but didn't continue and were waiting for this opportunity for market rules to really incite that investment.

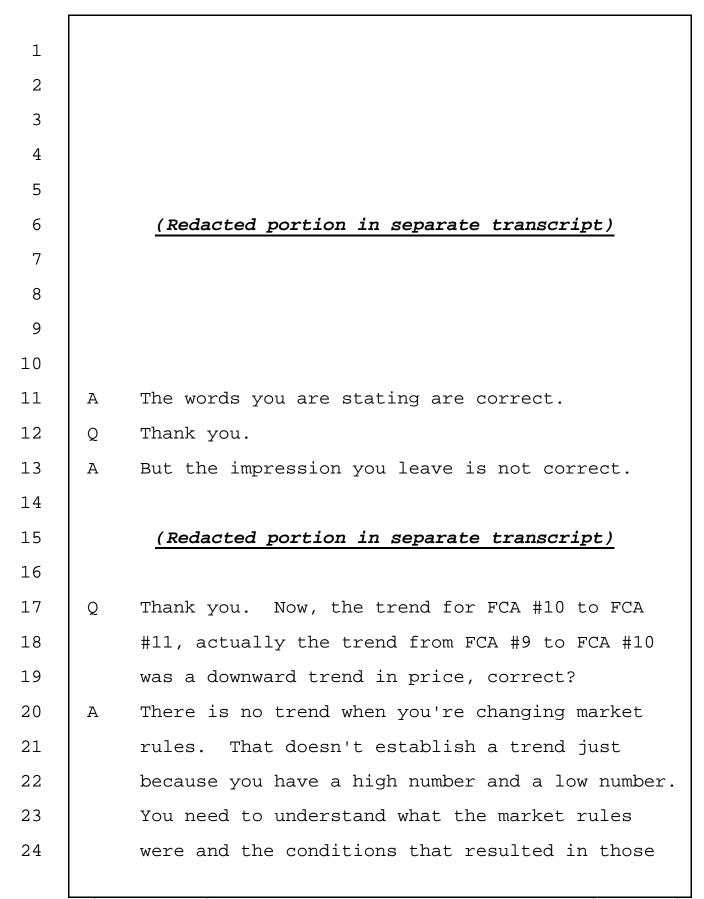
There was also some additional uprates 8 9 through the installation of turbines at existing 10 sites so that is the difference that we didn't, that we didn't anticipate the, those what I 11 12 would call one-off opportunities at uprating some of the existing site capacity or 13 14 reconsidering new projects that are lower cost, 15 low hanging fruit than new entry.

Then in FCA #11 we had actually market rule change, the demand curve changed that shape that we were discussing before and that was one of the drivers behind the data request that required us to put in the updated analysis.

We didn't anticipate that demand curve change, and, frankly, the ISO didn't announce it until after our report was complete.

PRESIDING OFFICER HONIGBERG: All right.

1		Sorry to break up the flow, Mr. Pappas.
2		MR. PAPPAS: That's okay.
3	BY I	MR. PAPPAS:
4		(Redacted portion in separate transcript)
5		
6	A	Yes. Under the linear demand curve.
7	Q	And the actual Clearing Price for FCA #11 was
8		5.30, correct?
9	A	Due to the charge in market rules.
10	Q	Okay.
11	A	And the reduction in what we call the ICR,
12		Installed Capacity Requirement, which was driven
13		by ISO's revisions to its peak demand forecast.
14		
15		(Redacted portion in separate transcript)
16		
17	A	From before we changed the model to address the
18		new market rules, it wasn't as big of an impact.
19		If you actually go to the updated analysis
20	Q	Let me stick you with my question because it
21		works a little bit better.
22	A	Okay.
23	Q	The difference between what you forecasted for
24		FCA #11 and what actually occurred was about a



1		prices.
2	Q	The price went down, did it not?
3	А	I would agree with that. Doesn't mean it's a
4		trend.
5	Q	That's going downwards, is it not?
6	А	Downwards with different market rules.
7	Q	And you also, but you didn't, you didn't
8		estimate a downward trend, did you?
9	A	I estimated different market rules. Projected
10		on the
11	Q	You didn't estimate a downward trend, did you?
12	А	I estimated
13	Q	And the trend that you estimated from FCA #10 to
14		FCA #11 was an upward trend and the actual trend
15		was a downward trend, correct?
16	A	Numerically, yes, that's correct.
17	Q	Thank you. Now, you also didn't estimate the
18		amount of new generation entering, correctly
19		estimate the amount of new generation entering
20		the market for FCA #10, correct?
21	A	I actually explained that a few minutes ago.
22		Yes. You're right.
23	Q	Thank you. And you didn't estimate when we got
24		to FCA #11 the amount of new demand resources

1		entering, correct?
2	A	That's correct as well.
3	Q	Thank you. So forecasting the Forward Capacity
4		Auction, and I think what we just went through
5		demonstrates forecasting the Forward Capacity
6		Auction with precision is very tough to do; is
7		it not?
8	A	Precision is difficult in any forecast. Our job
9		is to try to forecast an accurate forecast with
10		the best available information we have at a
11		given point in time.
12	Q	And all forecasting in the energy markets have
13		uncertainty, do they not?
14	A	I think I've answered that question. So that
15		would be a resounding yes, there are
16		uncertainties in forecasts.
17	Q	Now, when you did your updated forecast in
18		February of 2017, you used the same methodology
19		that you had used for your October 2015 report;
20		is that right?
21	A	Yes. In the sense that we started with a Base
22		Case, updated to the latest information, and
23		then had a Project Case so if that's the
24		methodology you're referring to, I would agree.

1	Q	And you used your same two internal economic
2		models, correct?
3	А	Yes.
4	Q	And, obviously, you changed some of the inputs
5		and some of the assumptions and you adjusted to
6		some of the changes in the market, correct?
7	A	Correct.
8	Q	And, for instance, you used the 2016 CELT
9		Report, correct?
10	A	Yes, because it was available at the time.
11	Q	And, admittedly, the 2017 CELT Report was not
12		available to you, correct?
13	A	Correct.
14	Q	And when the 2017 CELT Report came out, it
15		showed the load growth or demand forecast
16		actually continuing to fall from 2016, correct?
17	А	Yes. It is showing a lower consumption over
18		time.
19	Q	So would you agree with me that, all else being
20		equal, lower energy consumption would result in
21		lower energy market benefits from any Project
22		like NPT?
23	А	Holding all else constant, I would agree with
24		that statement in principle.

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1	Q	All other things being equal, had you used the
2		2017 CELT Report rather than the 2016 CELT
3		Report in your updated forecast, it would have
4		lowered the amount of benefits forecasted,
5		correct?
6	А	Energy market benefits, yes, holding all else
7		constant and so forth.
8	Q	Okay. Now, in your February 2017 forecast, you
9		predicted that no generator or demand resource
10		would seek to de-list in FCA #11, correct?
11	А	Are you talking about the March 2017, the
12		updated analysis?
13	Q	Correct. When I refer to February 2017, I
14		understand that March just corrected a few
15		typographical errors, correct?
16	А	Yes.
17	Q	So I generically refer to February 2017 because
18		that's when the update came out, but I'm
19		referring to, when I say February 2017, it
20		includes March 2017 with the typographical
21		corrections.
22	А	So your question was that predicted I just
23		don't want to misstate it. Did we predict no
24		de-lists? Is that the question?

1	Q	Correct.
2	A	Well, we did have de-lists. We had New York
3		Imports which are capacity resource de-listing
4		in the Project Case.
5	Q	How many megawatts?
6	A	500 megawatts. It's described on page 17 of the
7		updated analysis.
8		We also had retirements that hadn't been
9		anticipated like Pilgrim Nuclear. Essentially
10		that would be retirement, an exit or de-list
11		from the supply stack because that had been
12		announced in October 2015 once we were done with
13		the analysis in the original report and that was
14		closing in June 2019. So Pilgrim is, of course,
15		still operating but down in the future it will
16		be exiting the Capacity Market.
17	Q	Okay.
18	А	All of our assumptions for the updated analysis
19		are contained within the updated analysis, and I
20		believe we responded to many data requests from
21		your experts on details, inputs and outputs
22		relating to that analysis. So they're all, to
23		my knowledge, in the record.
24	Q	Would you agree with me that given the

1 uncertainty that exists and the difficulty in 2 precisely forecasting the energy markets that 3 much like your October 2015 report, your February 2017 report is unlikely to be precisely 4 5 accurate for the 11-year period it forecasted? 6 Precision and accuracy are two different things А 7 to a forecaster. I have never said that my forecasts are precise. If market conditions 8 9 change and evolve in ways that we hadn't anticipated, then actual market conditions will 10 11 differ which really relates back to accuracy 12 from what we have modeled. But if actual market conditions are as predicted, then I feel our 13 14 forecast is very accurate, and we should keep in mind that actual market conditions can go both 15 16 They can actually increase the benefits ways. 17 in ways that we haven't anticipated. We lose 18 another resource unexpectedly that we hadn't 19 anticipated losing, maybe another nuclear plant, 20 maybe another large gas-fired facility, a 21 project like Northern Pass creates significant 22 insurance for consumers across the entire region 23 against those types of events and what that 24 could mean to prices. And we did capture that.

1		So if you were going to ask did we model it, we
2		didn't model it, but it's
3	Q	Excuse me. Do you remember my question? I
4		didn't think so. So let me get back to my
5		question.
б		Given the uncertainty in energy markets and
7		the difficulty in modeling in the future, would
8		you agree with me that having a ten-year
9		forecast be precisely accurate is extremely
10		difficult, if not impossible?
11	A	I think I did answer your question.
12	Q	And the answer is? You agree with me.
13	A	The answer is that I wouldn't use the word
14		precise and accurate side-by-side, but I agree
15		with you that uncertainties will result in
16		different conditions from what we've modeled if
17		those uncertainties are meaningful.
18	Q	So if the market changes in the future, that's
19		going to affect your forecast, correct? Just
20		like we saw changes affected your October 2015
21		forecast.
22	A	It might go up. It might go down.
23	Q	My question was it's going to affect it, would
24		it not?

1	A	It could affect it, yes.
2	Q	It could or it would?
3	А	Market conditions can change and it could not
4		actually affect the benefits we're measuring.
5		It might affect absolute price levels but not
6		benefits. We're not interested in a forecast of
7		absolute price levels. We're interested in how
8		a new supply resource through competition lowers
9		the price of energy, the price of capacity. So
10		it's looking at the difference in prices.
11	Q	So on the screen is Counsel for the Public's
12		Exhibit 264 which is your Figure 13. Do you see
13		that?
14	A	Yes. I do see it.
15	Q	Okay. And this is from your updated report,
16		right?
17	А	Yes.
18	Q	And what you are showing and I've highlighted
19		it, you're showing the capacity price reduction
20		for the period of time that you have forecasted;
21		do you see that?
22	А	Yes.
23	Q	And what we see is down on the bottom, you've
24		translated that into dollar benefits, and I've

1 highlighted "New Hampshire." Do you see that? 2 Α Yes. 3 (Redacted portion in separate transcript) 4 5 6 7 Α Correct. And the bulk of the benefits that you're 8 Q 9 forecasting really appear in a five-year period 10 from FCA #14 through FCA #18; do you see that? Yes, because we have assumed the market will 11 Α 12 properly function and rebalance itself as 13 quickly as possible. 14 So, essentially, what you're forecasting is NPT Q 15 would provide wholesale Capacity Market benefits 16 for, significant benefits for about a four or 17 five year period and you've identified those, 18 And you've quantified what you predict correct? 19 or forecast those benefits to be. 20 The Capacity Market benefits. There are other А 21 benefits that continue for much longer as a 22 result of the electricity market impacts. 23 I'm asking you about wholesale Capacity Market 0 24 benefits, correct?

1	A	Yes. But your question actually didn't include
2		the word capacity. That's why I answered it
3		that way.
4	Q	And am I correct that this is about, according
5		to your forecast, this is about 90 percent of
6		the economic benefits that you've forecasted for
7		this project? We talked about that earlier.
8	A	I don't want to confuse the Committee. It's 90
9		percent of the wholesale electricity market
10		benefits. There are other types of benefits
11		that accrue that we discuss and actually that we
12		start discussing right below this figure.
13	Q	Now, we talked about earlier that what you
14		forecasted was one scenario which was NPT would
15		qualify and clear 1000 megawatts in the Forward
16		Capacity Auction, and as a result these are the
17		economic benefits that you forecasted would
18		result from that, correct?
19	А	This is the scenario with 1000 megawatts in
20		these conditions. We have a different set of
21		conditions and market rules that we presented in
22		our original report. I could treat that as
23		another scenario. And we have yet another
24		scenario that we modeled in response to specific

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1		discovery data request that is a variation on
2		this that looks at a different set of other
3		supply conditions in the market. But they all
4		include 1000 megawatts of CSO for Northern Pass.
5	Q	Thank you. And just so that we're clear, you
б		didn't forecast any other scenario where no
7		megawatts would clear and qualify or less than
8		1000 megawatts would clear and qualify, correct?
9	A	I did not model those as I didn't think it was
10		realistic or probable.
11	Q	They are possible; would you agree with me?
12	А	Hypothetically.
13	Q	Hypothetically. It's possible. Is it not?
14	А	I would say hypothetically. I don't see how
15		practically it's plausible.
16	Q	That's your opinion.
17	A	My professional opinion.
18	Q	Others could disagree with you, correct?
19	A	I welcome disagreement, yes.
20	Q	And other professionals could have a different
21		view on whether or not NPT would qualify and
22		clear, correct?
23	A	They could. Yes.
24	Q	And other professionals may believe that it's

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1		more likely than not that NPT would not qualify
2		and clear in the forward Capacity Market,
3		correct?
4	A	I don't know what data they're relying on for
5		that opinion, but can't talk about others.
б		Ask me questions about me.
7	Q	Would you agree with me that another
8		professional could have that opinion?
9	A	Others can have whatever opinions they want.
10	Q	Okay. So let me ask you some questions about
11		NPT qualifying for the Forward Capacity Auction.
12		Now, in order to do so, ISO New England must
13		determine that there's sufficient HQS efficient
14		excess capacity in order to qualify, correct?
15	A	ISO will have to be comfortable that whoever is
16		the sponsor of the capacity will have the
17		resources to meet their obligation.
18	Q	In this instance, we're talking about HQ, are we
19		not?
20	A	We are talking about an affiliate, a division or
21		subsidiary of HQ most likely, yes, because of
22		the Transmission Service Agreement.
23	Q	Okay. So what we've put on the screen is
24		Counsel for the Public Exhibit 266 which is from

1		your April 2017 updated report, correct?
2	A	Correct.
3	Q	And that is Applicant's Exhibit 102, and this
4		exhibit is your analysis to conclude that HQ has
5		1,527 excess capacity to allow qualification in
6		the Forward Capacity Auction, correct?
7	A	In the winter it has, based on our analysis for
8		2021 1,527 megawatts for export. The reference
9		to the winter is actually in the text preceding
10		this figure.
11	Q	So this is excess capacity during the winter in
12		Quebec?
13	A	Exactly. In the summertime, the number is
14		multiples of this, much greater.
15	Q	Now, you did this analysis by looking at the
16		various sources listed on the right, correct?
17	A	Correct.
18	Q	So you pieced together this analysis from these
19		different documents that we see cited, correct?
20	A	Yes. I performed this analysis using these
21		various primary sources.
22	Q	And the first primary source you cite for number
23		one, available generation, is HQP Capacity
24		Demonstration December 2016; do you see that?

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1	A	Yes. That's a document that's filed with the
2		regulator in Quebec, Regie, and it's
3		specifically speaking to Hydro-Quebec
4		Production's available generation because that's
5		the relevant entity, as we've said multiple
6		times, that needs to be evaluated.
7	Q	What is on the screen is Counsel for the Public
8		Exhibit 267. Annexe C. Do you see that?
9	A	Yes.
10	Q	Do you read French?
11	A	Poorly.
12	Q	Me, too. Is this the document you were
13		referring to in the French version?
14	A	This is a type of the document. I think this
15		one is from an earlier, this is, if I'm
16	Q	Let's go to the second page and maybe that will
17		help.
18	A	Yes.
19	Q	And do you see the number?
20	A	Yes.
21	Q	39,729?
22	A	Yes.
23	Q	And that corresponds with the first number on
24		your analysis?

1	A	Yes.
2	Q	Since it's been a while since I took French, we
3		had that Exhibit 267 translated into Counsel for
4		the Public's Exhibit 268. And if you see at the
5		top it is the same document that we saw in the
6		French version, do you see that?
7	A	I see the translation, yes.
8	Q	And if you look down, you see the Available
9		Generation on Peak, the same number you had,
10		39,729?
11	A	Yes.
12	Q	Is this the source of your starting point for
13		your analysis?
14	A	Yes.
15	Q	If you look at the top, this is dated 12
16		December 2016. Do you see that?
17	A	Yes.
18	Q	What we're putting on the screen now is Counsel
19		for the Public's Exhibit 269 which is a document
20		from Hydro-Quebec's Production website. Do you
21		recognize that?
22	A	I've looked at the website, yes, before.
23	Q	And if you see, it has Generating Facilities,
24		Installed capacity, 36,903 megawatts. Do you

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1		see that?
2	A	Yes, but that's not the right number to use in
3		our analysis.
4	Q	And it has Hydroelectric, 36,366 megawatts, do
5		you see that?
6	A	Yes.
7	Q	And it indicates it has some footnotes for
8		thermal, and then if you it also has other
9		sources of supply, do you see that?
10	A	Yes. One of the most important is actually
11		Churchill Falls.
12	Q	Full disclosure. We're getting there.
13		Churchill Falls, it has 5,428 megawatts, do you
14		see that?
15	A	Yes.
16	Q	And Churchill Falls is a hydroelectric power
17		generating facility?
18	А	Yes.
19	Q	And it has some wind and some biomass and so
20		forth. So is it your analysis that you have to
21		add the Churchill Falls generating station to
22		the installed capacity to get up to a higher
23		number than the 36,903?
24	A	Partially, but the other issue is this is

1		installed capacity, and we're not looking at
2		installed capacity. We need to, if you go back
3		to your translation, it was very specific. It
4		talked about available capacity at peak. So we
5		wanted to have that adjustment there as well.
б		This is why the demonstrations are much better
7		than relying on the website, which has a sort of
8		different purpose in mind than looking at
9		supply/demand balance.
10	Q	So what we're putting up now is Counsel for the
11		Public's Exhibit 270, and this is the Annual
12		Report for Hydro-Quebec. Do you see that?
13	А	Yes. I see the cover page.
14	Q	Okay. And here it indicates that their
15		generating capacity is 36,908 megawatts, do you
16		see that?
17	A	And it says in finer print, for generating
18		stations operated by Hydro-Quebec. Hydro-Quebec
19		doesn't operate Churchill Falls.
20	Q	That's the same number that we saw on the prior
21		document, correct?
22	А	Possibly, yes.
23	Q	Well, we'll show it to you. See the 36,903
24		installed capacity?

1	A	Yes.
2	Q	Okay. Now
3	А	It's not exactly the same number but close
4		enough.
5	Q	So as I understand it, what you do is you add
6		Churchill Falls in order to let's see what
7		you did.
8		In order to get to the 39,729, did you add
9		the Churchill Falls capacity?
10	A	I didn't need to add it. As you showed in the
11		first document, it's in the Regie, the
12		regulators's official document about available
13		generation for Hydro-Quebec Production.
14	Q	So you just
15	A	But it is included, if that's your question.
16	Q	All right. So I want to understand how you got
17		there.
18		Now, looking back at the document that you
19		relied upon, it had down below the reserves
20		required to meet 0.1 days a year reliability
21		criteria. Do you see that?
22	A	Yes.
23	Q	Did you back that out of the 39,729?
24	A	Yes. It's line 13 in my table.

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1	Q	Okay. Then you also included in your table all
2		of the, looks like degeneration from La Romaine
3		plant. Correct?
4	А	The remaining generation that is under
5		construction currently that wouldn't be captured
6		in the Regie document from the winter of 2016
7		but will be on line before 2021.
8	Q	Okay. If you look at your, you had that as
9		number 3, 640 megawatts?
10	А	Yes.
11	Q	Now, La Romaine #3 is to be commissioned at the
12		end of this year, correct?
13	A	I believe so. I haven't checked recently,
14		but
15	Q	Well, it's actually, if you look down in your
16		footnote, you actually say that.
17	A	Yes. Thank you. Yes.
18	Q	And that's 295 megawatts?
19	A	Yes.
20	Q	And Romaine 4 is to be commissioned at the end
21		of 2020, correct?
22	А	Yes.
23	Q	And that's 245 megawatts?
24	А	Yes.

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1	Q	So you included those two amounts as part of
2		your analysis?
3	A	I have included those as resources available to
4		Hydro-Quebec Production who will be owning and
5		operating those resources.
6	Q	And if for whatever reason one or the other or
7		both of those don't get commissioned as
8		scheduled, they won't be available come 2021,
9		correct?
10	A	If there's a reason for that if that occurs,
11		yes. Mathematically, that's correct.
12	Q	And then you also have a number 4, Ontario
13		Electricity Trade Agreement, 500 megawatts, you
14		see that?
15	A	Yes.
16	Q	And I understand that Ontario supplies 500
17		megawatts of capacity to Quebec from December to
18		March; is that right?
19	A	Yes. It's part of a broader trade agreement
20		between Ontario and Quebec.
21	Q	And that agreement runs through 2023; is that
22		right?
23	A	Yes. That's the current term of the agreement.
24	Q	And the reason HQ, one of the reasons HQ
	{ SEC	2015-06} [Day 13/Afternoon Session REDACTED] {06-08-17}

	receives that capacity is because HQ doesn't
	have sufficient capacity in the winter months,
	is that right? They have to procure capacity in
	their peak period in the winter?
A	The entity that is a counterparty to the ISO,
	the Ontario system operator, is not HQD who's
	responsible to have sufficient capacity for
	Quebec. It's actually HQP. The purpose of that
	trade agreement is really to help Ontario meets
	it carbon emission reduction goals as it's
	implementing its new carbon tax regime.
Q	Now, if that 500 megawatts of capacity doesn't
	continue after the year 2023, that would not be
	available as part of qualifying for FCA #12,
	correct?
А	That is correct. And I believe Hydro-Quebec has
	actually planned for that contingency.
	actually planned for that contingency. Something that we haven't included here but
	Something that we haven't included here but
	Something that we haven't included here but that they've specifically said is a substitute
	Something that we haven't included here but that they've specifically said is a substitute for this is uprates that they are working on for
	Something that we haven't included here but that they've specifically said is a substitute for this is uprates that they are working on for their facilities, and that's in one of your
	Q

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1		Public's Exhibit 272 which is an article dated
2		October 20, 2016, and if you look at the
3		highlighted sections, it talks about Quebec
4		being able to turn to Ontario during peak
5		periods when very cold temperatures will
6		increase electricity consumption, do you see
7		that?
8	А	I do see the highlighted portions, yes.
9	Q	And it refers to the 500 megawatts of power made
10		available from Ontario?
11	А	Well, yes, it's referring to that trade
12		agreement, but it's not a fulsome picture of
13		what that trade agreement is about.
14	Q	And it says "At present, Hydro-Quebec is often
15		forced to buy at high energy prices in the
16		United States to meet its electricity needs
17		during the peak winter season." Do you see
18		that?
19	А	I see that statement, but it's a newspaper
20		article. And I think for the purposes of our
21		analysis when we're looking at supply and
22		capacity, really it's an empirical analysis, one
23		needs to go to the source which is the trade
24		agreement, and the Ministry of Energy in Ontario

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1		publishes all that documentation.
2	Q	So the earliest NPT could participate in the
3		Forward Capacity Auction would be FCA #12,
4		correct?
5	A	Yes. I think so.
6	Q	Well, we've already had FCA #11, haven't we?
7	A	Yes.
8	Q	Okay. And if they participated in FCA #12, that
9		would start 40 months after February 2018,
10		correct?
11	А	Yes.
12	Q	That would be in, essentially, at the end of
13		June 2025.
14	A	No.
15	Q	Oh, I'm sorry. July 2022.
16	A	It would be June 2021 through May 2022.
17	Q	All right. Correct. And then if they missed
18		that, they'd have to go into FCA #13, correct?
19	A	Yes. That is correct.
20	Q	And then that would start a year later, correct?
21	A	Yes.
22	Q	Right?
23	A	Yes.
24	Q	Okay.

1	PRESIDING OFFICER HONIGBERG: Mr. Pappas,
2	off the record.
3	(Discussion off the record)
4	PRESIDING OFFICER HONIGBERG: Back on the
5	record.
6	BY MR. PAPPAS:
7	Q Now, looking back at your summary, if, for
8	instance, La Romaine didn't materialize and the
9	Ontario Trade Agreement didn't renew, that would
10	consume most of the excess capacity, would it
11	not?
12	A It would lower the number, but as I said, we
13	haven't considered other options that
14	Hydro-Quebec has actually announced as stopgaps
15	to the extent that I wouldn't even call them
16	stopgaps. Other initiatives that they have
17	announced to increase this surplus capacity. It
18	is in their strategic plan. They've talked
19	about 500 megawatts of uprates at existing
20	facilities, programs that they have already
21	begun and started.
22	Q Well, their strategic plan talks about looking
23	in the future, determining whether they're going
24	to build more dams, does it not?

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1	A	It talks about operations, too. It's a
2		wholesale look at everything that's happening.
3	Q	Okay.
4	A	But you're right. It does also talk about the
5		potential, if necessary, to build more dams in
б		the very long term, too.
7	Q	Okay. Now, you didn't, HQ or its subsidiary of
8		HQ is NPT's joint venture for the Northern Pass
9		Project, correct?
10	А	I don't know if I would say joint venture. A
11		subsidiary of Hydro-Quebec is the counterparty
12		to the Transmission Service Agreement.
13	Q	Right. And HQ could provide documentation to
14		definitively state whether they have access
15		capacity or not, could they?
16	A	I don't know. I guess, if you asked them, I'm
17		sure they could respond to your request.
18	Q	No, no, no. My question is, if HQ wanted to, it
19		could produce documentation, its own
20		documentation to establish what its capacity is
21		and whether it has excess capacity to qualify
22		for the Forward Capacity Auction, could it not?
23	A	Well, it's going to have to provide
24		documentation as a shipper and a sponsor of a

1	new resource in the Capacity Auction.
2	Q Right, but it didn't do that as part of this
3	proceeding, did it?
4	A I didn't ask HQ to do that.
5	Q Instead of HQ doing that, you made an analysis
6	that used various sources to come up with an
7	estimate of excess capacity, correct?
8	A Yes. I used HQ's own primary source data to do
9	the simple math here to show that they have
10	surplus capacity for exports.
11	Q This is a good time to break.
12	PRESIDING OFFICER HONIGBERG: Why don't we
13	take a ten-minute break here.
14	(Recess Taken 3:31 - 3:50 p.m.)
15	PRESIDING OFFICER HONIGBERG: Mr. Pappas,
16	you may proceed.
17	MR. PAPPAS: Thank you, Mr. Chairman.
18	BY MR. PAPPAS:
19	Q Ms. Frayer, I want to now ask you some questions
20	about the other, another requirement of the
21	Forward Capacity Auction for new participants,
22	and that's whether or not the offer price would
23	clear. Okay? Now, ISO New England would assess
24	NPT as an Elective Transmission Upgrade; is that

1		right?
2	A	Yes. That's my understanding.
3	Q	And that's referred to as an ETU?
4	А	Yes.
5	Q	Okay. Now, am I correct in saying that an ETU's
6		Default Offer Price in a Forward Capacity
7		Auction is the price cap in the Auction; is that
8		correct?
9	A	Less a penny, but yes.
10	Q	If the Default Offer Price is too high to clear,
11		then, obviously, they don't participate,
12		correct?
13	A	Yes. So the idea behind a very high default
14		price is that those Projects need to submit
15		information to the Internal Market Monitor to
16		have their Project's specific Minimum Offer
17		Price set.
18	Q	Right. And that was going to be my next
19		question is, that's where they start, and then
20		the ETU, or in this case NPT, would submit that
21		information to the Internal Market Monitor to
22		try to have a lower price, correct?
23	А	Yes, but it wouldn't be NPT. It would be the
24		entity that would be selling capacity on the

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1		Transmission Project that would submit the
2		information.
3	Q	Okay. So for purposes of my questioning, just
4		to make it go easier, I'll refer to NPT and
5		you'll understand I'm referring to the entity
6		that actually has to submit the information.
7	А	Yes, which I would assume to be an entity that
8		is working with Hydro-Quebec Production.
9	Q	Okay. But I'll just refer to it as NPT because
10		it's easier. Okay?
11	A	Okay.
12	Q	And as we said earlier, the Internal Market
13		Monitor reviews these offers by ETUs to prevent
14		an ETU from offering an uncompetitively low
15		price supported by out-of-market contracts?
16	A	Yes. The purpose is to ensure the integrity of
17		the competitive price signal of the Capacity
18		Market.
19	Q	And it's the Minimum Offer Rule or otherwise
20		known as the MOPR that is employed by the
21		Internal Market Monitor when they look at the
22		price, correct?
23	A	Yes. That is correct.
24	Q	Okay. And I think we mentioned earlier that one

1		of the things that the ETU has to submit are
2		capital costs, and in this case NPT would have
3		to submit capital costs to provide the 1000
4		megawatts of highway provided; is that right?
5	А	They would have to submit capital costs for the
6		infrastructure which in this case is
7		transmission, and then they would have to submit
8		information on the cost of power. I wouldn't
9		characterize that as capital cost information
10		though.
11	Q	Well, they'd have to submit capital costs on the
12		cost to transmit the power, correct?
13	А	Yes. So the transmission infrastructure. Yes.
14	Q	Would they also have to supply the cost of any
15		new generation needed to supply the power?
16	А	If there was new generation, but that is
17		actually a particular element of the
18		application, a particular type of analysis and
19		workbook. My understanding is that that would
20		not apply in the instance of Northern Pass.
21	Q	But if an ETU had to have new generation, the
22		cost of that would be included in the MOPR
23		analysis, correct?
24	А	Yes. So, for example, if there's a wind farm

1		being built, and it needs a long transmission
2		lead line to interconnect to the market, it
3		would need to submit cost data on its wind
4		turbines and on the transmission line.
5	Q	And these costs, these capital costs are then
6		amortized over a period of time?
7	А	Yes, consistent with the type of technology
8		we're talking about.
9	Q	Okay. And in this instance, the Internal Market
10		Monitor would determine the net costs of NPT to
11		provide the 1000 megawatts of capacity and
12		whether or not its price would clear in the
13		Forward Capacity Auction, correct?
14	A	Yes.
15	Q	And those net costs would be reduced by the net
16		energy revenues?
17	A	Yes. That's correct. And the net costs include
18		operating costs, not just capital costs.
19	Q	And among those operating costs are fixed costs.
20	A	Yes, and also the IMM would be looking at
21		opportunity costs, if there are any, and so
22		forth.
23		If I may, the ISO has, actually, a very
24		standardized process for this. They publish an

1		Excel-based, a Microsoft Excel-based workbook
2		that has a number of fields that you populate
3		with data so the calculations and the mechanics
4		are standardized. There isn't a lot of
5		guesswork as to what the IMM would do.
б	Q	In fact, if you go on their website, you can see
7		that workbook, can't you?
8	A	Yes. It's downloadable. Publicly available.
9	Q	I tried it.
10	A	And that's what we used to determine our cost
11		estimate. Or I should say or MOPR estimate.
12	Q	And the IMM translates NPT's net costs into a
13		capacity offer, and capacity offers are a cost
14		per kilowatt month, is that right?
15	А	Capacity offers are dollars per kilowatt month.
16	Q	Dollars per kilowatt month. Yes.
17	А	Yes.
18	Q	Now, there are a number of possible outcomes
19		after the IMM sets the price that NPT can offer
20		into the Forward Capacity Auction; would you
21		agree with me?
22	А	Sorry. There are a number of possible?
23	Q	Outcomes. So the NPT or the ETU submits all
24		this data, and the IMM is the one who does the

1		analysis, and it's the IMM's determination that
2		counts, right?
3	A	Yes. There's probably some recourse if there
4		are some concerns, but it's the IMM's decision
5		that's supposed to hold forth.
6	Q	And at the end of this analysis by the IMM, a
7		price is determined, dollar per kilowatt month,
8		for that new participant. In this case, it
9		would be, you know, we're talking NPT, correct?
10	A	Yes.
11	Q	And that price per kilowatt hour could either
12		clear the Capacity Market or not clear the
13		Capacity Market, correct?
14	А	Yes. As the name implies, it's their offer
15		floor. So the participant could start off
16		higher, but they can't bid below their offer
17		floor, and if the rounds of the Descending Clock
18		Auction move to a price below that offer floor,
19		it would not clear.
20	Q	Right. So after a new entrance goes through
21		this analysis by the Internal Market Monitor,
22		gets their floor price, if you will, essentially
23		one of two things could happen or a variant.
24		They could clear everything they've requested or

1		they may not clear everything they seek to put
2		into the Auction, correct?
3	A	Yes. Those are the two. They clear or they
4		don't clear.
5	Q	Right.
6	A	Now, if they don't clear in a particular Auction
7		they can try to clear again in the next Auction.
8	Q	No, no. That's a good point. If they miss the
9		first Auction, they can try a year later to the
10		next Auction, but they would go, as a new
11		participant, they would still go through the
12		same process, correct?
13	A	Essentially. And the MOPR is also set. Perhaps
14		market petitions have changed. The IMM might
15		require updates, but they would have to, again,
16		have an offer floor, and they would have to see
17		whether they can clear in that Auction, given
18		their offer floor.
19	Q	Okay. Is there any limit on the number of
20		Auctions they can try?
21	A	I don't believe there is, actually.
22	Q	Now, in your first report in October 2015, you
23		assume that NPT's offer price in the Forward
24		Capacity Auction would clear, correct? You

1		assume that the 1000 megawatts would clear and
2		participate in the Forward Capacity Auction,
3		correct?
4	A	Yes.
5	Q	Now, your October 2015 report did not include a
6		MOPR analysis, did it?
7	A	No, because it's intuitive to me that that would
8		not be binding on them clearing the market.
9	Q	So as part of your October 2015 analysis, you
10		assumed that NPT would clear. That was one of
11		your assumptions?
12	A	Based on my professional judgment, I thought
13		there would be no constraint from a MOPR
14		analysis for them for clearing.
15	Q	And then you were asked about that at a
16		Technical Session, were you not?
17	A	Yes.
18	Q	And in your February 2017 update, or actually it
19		wasn't your February 2017 update, it was in your
20		April 2017 rebuttal or Supplemental Report, you
21		included the MOPR analysis, correct?
22	A	Yes.
23	Q	Now, as part of your MOPR analysis and looking
24		at the capital costs, you included the cost of

1		building the transmission line from Pittsburg to
2		Deerfield, correct?
3	A	I used the public \$1.627 billion number.
4	Q	And it's your view that the Internal Market
5		Monitor would include that number?
6	А	Yes.
7	Q	And that's because it's necessary to build that
8		transmission line from Pittsburg to Deerfield in
9		order to provide 1000 megawatts capacity in the
10		Forward Capacity Auction, correct?
11	A	Yes.
12	Q	Your MOPR analysis does not include the cost to
13		build a transmission line in Canada as part of
14		the Northern Pass Project, is that right?
15	A	That is correct. Nor should it.
16	Q	Do you know from where the line from Canada
17		meets the United States in Pittsburg, do you
18		know where the other end of that is going to be
19		in Canada?
20	A	I don't recall. I've looked at descriptions of
21		it in the past, but I don't recall the specific
22		interconnection points.
23	Q	Would the
24	A	And I'm not sure it's a single line, but there

1		are reinforcements that have to be made in
2		Canada, in Quebec.
3	Q	Currently, today, there is no transmission line
4		starting in Pittsburg, New Hampshire, and going
5		into Canada, correct?
6	А	Yes. To my knowledge, yes.
7	Q	And does Des Cantons substation ring a bill?
8	А	Yes.
9	Q	That's where the line starting in Pittsburg
10		going into Canada is going to go to to receive
11		this power, correct?
12	А	Yes. That's one of the yes.
13	Q	And do you recall how long that is?
14	А	No. I don't recall.
15	Q	And do you know, is it your understanding that a
16		new HVDC line from Des Cantons substation in
17		Canada to Pittsburg, New Hampshire, is going to
18		be built as part of the Northern Pass Project?
19	А	My understanding is that Hydro-Quebec
20		TransEnergie which is the Transmission Division
21		of Hydro-Quebec Corporate will need to make
22		transmission investments to interconnect
23		Northern Pass with their system.
24	Q	So that line has to be built in order to

	r	
1		transmit power from HQ into the New England grid
2		as part of the Northern Pass project, correct?
3	A	Yes. That's correct.
4	Q	So what I'm putting on the screen now is the
5		cover page of the Transmission Service Agreement
6		between Northern Pass Transmission, Inc., and an
7		affiliate of HQ that you can't see, but it's
8		lower on the page. So this is the cover page of
9		the Transmission Service Agreement. Do you
10		recognize that?
11	A	Yes.
12	Q	Okay. And then I have on the screen the first
13		part of the Agreement where it talks about Hydro
14		Renewable Energy, formerly known as HQ Hydro
15		Renewable Energy, a corporation organized and
16		existing under the laws of the State of Delaware
17		as the Purchaser, and it's your understanding
18		that that's the Canadian portion of this
19		Project, correct, in terms of the Transmission
20		Service Agreement?
21	A	You're speaking about the paragraph in yellow at
22		the bottom?
23	Q	Well, actually, I was starting to talk
24		because it starts off with Northern Pass
	Ĺ	$2015.06$ [Dott 12/Afternoon Coggion Replated] $\int 06.09.17$ ]

1		Transmission, LLC, and then I highlighted the
2		Canadian counterpart.
3	A	Well, that's not a Canadian counterparty.
4		That's a US company incorporated in the US but a
5		subsidiary of Hydro-Quebec Corporation.
6	Q	Right. Right.
7	A	My understanding is they're the counterparty to
8		the Transmission Service Agreement.
9	Q	That's what we're looking at.
10	A	Yes.
11	Q	And if you look at the highlighted part where it
12		says whereas, it says, "Whereas, in order to
13		permit the delivery of power from the
14		Hydro-Quebec System for sale into the U.S.,
15		Hydro-Quebec TransEnergie, a division of
16		Hydro-Quebec, intends to develop, construct, own
17		and maintain a 1200 megawatt, +/- 300 kV,
18		high-voltage direct current transmission line
19		from the converter station at the Des Cantons
20		substation in the Province of Quebec to the U.S.
21		border." Do you see that?
22	A	Yes. I do.
23	Q	And so that's the Canadian portion of Northern
24		Pass Project necessary to transmit HQ hydropower
	6	$2015-06$ [Day 12/Afternoon Seguian PEDACTED] $\int 06-08-17$

1		on the Northern Pass Transmission line for sale
2		into the New England grid, correct?
3	A	Well, I would call it, as they've defined it,
4		the Quebec line that's necessary to interconnect
5		Northern Pass with the Canadian system.
б	Q	Yes.
7	A	Okay.
8	Q	What I've put on the screen now is Counsel for
9		the Public's Exhibit 273 which is actually a
10		Northern Pass document.
11		This is a document put out by Northern
12		Pass, do you see that?
13	A	Yes, I do.
14	Q	And if you look at the highlighted portion, I'm
15		not going to bother reading it all, but it
16		refers to Northern Pass delivering the 1090
17		megawatts of renewable energy, and it talks
18		about transmission line from Des Cantons,
19		Quebec, all the way to Deerfield, and it talks
20		about the new line in Canada being approximately
21		79 kilometers in Quebec. Do you see that?
22	A	I do see it.
23	Q	Then if you look further on in this document,
24		the highlighted portion indicates that
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1		portion of the line is valued at \$600 million
2		Canadian, talks about at no cost to the New
3		England customer, do you see that?
4	A	Yes, I do see that.
5	Q	And 600 million Canadian is about \$450 million
6		US?
7	A	Sounds about right. Depends on where the
8		exchange rate is these days.
9	Q	Okay. Yes. On the screen now is Counsel for
10		the Public's Exhibit 274 which is on the
11		highlighted part it talks about the goal of
12		Hydro-Quebec. If you flip, it talks about
13		connecting to the New England grid, and if you
14		flip the page, at the top talks about the same
15		320 kV direct line, about 79 kilometers long
16		from Des Cantons, and it talks about the
17		Franklin substation in southern New Hampshire.
18		Do you see that?
19	A	I see the highlighted part, yes.
20	Q	Okay. Would you agree with me that that new 79
21		kilometer transmission line in Canada is a part
22		of the Northern Pass Project as a whole?
23	A	I would feel more comfortable to refer to it as
24		the Quebec line that's necessary to interconnect

1		the Northern Pass project to Quebec. I think
2		that's how the TSA talks about it, and I
3		wouldn't want to recreate the wheel and give
4		them a new definition.
5	Q	Would you agree with me that the 79 kilometer
6		transmission line in Canada is necessary for HQ
7		to provide 1000 megawatts of capacity over the
8		Northern Pass Transmission line into the New
9		England grid?
10	А	Yes. I would agree with that.
11	Q	And would you agree with me that when the
12		Internal Market Monitor looks at the capital
13		costs necessary to deliver 1000 megawatts of
14		capacity for the Forward Capacity Auction, that
15		the Internal Market Monitor is going to include
16		the cost of this 79 kilometer transmission line
17		as part of the capital costs?
18	A	No, I don't agree with that.
19	Q	You don't think that these capital costs are
20		necessary to deliver this 1000 megawatts of
21		power?
22	A	I have explained already that I agree with you
23		that you need this transmission reinforcement,
24		but I don't agree with you that it's a cost that

1		is going to be applied by the Internal Market
2		Monitor as part of the MOPR. One needs to
3		understand how the MOPR calculation works, and
4		one needs to also understand who is funding and
5		how they're funding this transmission
6		investment.
7	Q	Um-hum.
8	A	And once one does understand all those facts,
9		it's self-apparent that it shouldn't be part of
10		the MOPR calculation.
11	Q	Isn't the goal of the MOPR calculation to
12		include all the costs necessary to provide the
13		power for the Forward Capacity Auction?
14	A	It is.
15	Q	And isn't this 79-kilometer transmission line
16		necessary to provide 1000 megawatts of power?
17	A	Well, now you're playing word games. I've
18		agreed that it's necessary, but it's not
19		necessary to be reflected in the MOPR because of
20		the way that this investment is being funded.
21		This investment is going to be funded through
22		existing transmission tariffs, and those
23		transmission tariffs would have to be paid by
24		HQP to HQT if they were going to ship power to

1		New England over Northern Pass or if they were
2		going to ship power or for that matter sell
3		capacity and then ship power to New York or
4		Ontario or to any external market using the
5		point-to-point tariff that HQT currently has in
6		existence.
7	Q	So the way it's funded determines whether the
8		capital cost is included?
9	А	Yes.
10	Q	And not whether or not the capital cost itself
11		is necessary to deliver the power?
12	A	It's a combination of the way it's funded and
13		also the source of energy and the opportunity
14		costs for the shipper. If Hydro-Quebec
15		Production can't sell capacity and, more
16		importantly, energy to New England, it will look
17		for other export destination markets, and in
18		that case, it will have to pay that same
19		Hydro-Quebec TransEnergie transmission tariff.
20	Q	Well, would you agree with me that the only
21		reason for this new 79-kilometer transmission
22		line is to connect to the Northern Pass
23		Transmission line in Pittsburg, New Hampshire?
24	A	Well, there is a reason for that Project, yes.

1	Q	Would you agree with me that HQ wouldn't be
2		building this 79-kilometer transmission line to
3		Pittsburg, New Hampshire, unless it was going to
4		connect with Northern Pass's transmission line
5		in Pittsburg, New Hampshire?
6	A	I would agree that HQT, Hydro-Quebec
7		TransEnergie, would not be building this without
8		the request for this investment made by
9		Hydro-Quebec Production.
10	Q	If the Internal Market Monitor disagreed with
11		your view in terms of this capital cost, roughly
12		\$450 million US, and the Internal Market Monitor
13		included this capital cost as part of the MOPR
14		analysis, that would result in increasing NPT's
15		offer price, would it not?
16	A	Conceptually, yes, but I don't believe they
17		would disagree with me on this point. Again,
18		the documents, you've shown only part of the
19		documents, but the document are very clear. You
20		showed actually an earlier document from the
21		Clean Energy RFP that also said the same thing,
22		that New England consumers are not responsible
23		for this cost.
24	Q	I will tell you that's a debatable issue.

1		So just so I'm clear, though, if the
2		Internal Market Monitor included the cost of
3		this 79-kilometer transmission line, that would
4		have an impact on NPT's MOPR price, correct?
5	A	It would, but the Internal Market Monitor
6		shouldn't because Northern Pass nor the entities
7		that would be counterparties in the TSA would
8		have to pay this as an incremental capital cost
9		above and beyond the transmission tariff they
10		would otherwise have to pay for any export sale
11		outside of Quebec.
12	Q	And if this \$450 million were included in NPT's
13		MOPR price, that would increase NPT's MOPR
14		price, correct?
15	A	If it was included, yes, it would, but it
16		wouldn't be included, again.
17	Q	Now, the state of Massachusetts recently issued
18		an RFP for long-term contracts for Clean Energy
19		Projects, correct?
20	А	Yes.
21	Q	And are you familiar with the Mass. Clean Energy
22		RFP?
23	А	I think I've reviewed drafts of the RFP and are
24		generally familiar with the legislation. Yes.

1	Q	Among other things, the state of Massachusetts
2		is looking for contracts for hydropower?
3	А	Yes. That is my understanding.
4	Q	And NPT has indicated that it will enter a bid
5		in the Mass. RFP, isn't that right?
6	A	I believe so. I believe I recall, subject to
7		check, reading something about that in the
8		press.
9	Q	I'll tell you there's been testimony that NPT
10		hopes to be awarded a contract in that Mass.
11		RFP. So to qualify under the Mass. RFP,
12		hydrogeneration must be from a new generation of
13		hydropower; is that right?
14	A	It has to be new to New England. Not from a new
15		plant.
16	Q	Doesn't have to be from a new source of
17		hydrogeneration?
18	A	I didn't think it had to be from a new power
19		plant. I think it has to be incremental or new
20		to New England which would be more consistent
21		with how they would then use it to achieve their
22		Clean Energy goals.
23	Q	So we're putting on the screen now the first
24		page of the Mass. RFP. (CFP Ex 276) Do you see

1		that?
2	А	Yes. I see it.
3	Q	Do you recognize the document?
4	А	Well, I see the document. I might have not read
5		this final version but yes.
6	Q	Fair enough. So what we have on the screen now
7		is Section 1.1 Purpose, do you see that?
8	A	Yes.
9	Q	Okay. And if you go to the next page which
10		continues under that Purpose, it has a
11		highlighted paragraph under the purpose of the
12		RFP. Do you see that?
13	A	Yes, I see that.
14	Q	Now, I'm not going to take the time to read the
15		whole thing. You're welcome to do it if you'd
16		like. I want to draw your attention down to the
17		last sentence that starts, the standards and
18		criteria set forth. Do you see that sentence?
19	А	Yes.
20	Q	Okay. That sentence says, "The standards and
21		criteria set forth in this RFP are designed so
22		proposals selected for contract negotiations
23		will serve the interests of Section 83D," and
24		you understand Section 83D is the Mass. law?

1	A	I do.
2	Q	"Will serve the interests of Section 83D by
3		furthering those projects that have a strong
4		likelihood of being financed and constructed and
5		that will provide a cost-effective source of
6		long-term Clean Energy Generation to the
7		Commonwealth." Do you see that?
8	А	Yes, I do.
9	Q	And you see the language that says, "have a
10		strong likelihood of being financed and
11		constructed." Do you see that?
12	А	Yes.
13	Q	Now, further in this RFP there's Section
14		2.2.1.3, Eligible Bid Categories. Do you see
15		that?
16	А	Yes.
17	Q	And one of the categories with the RFP is Clean
18		Energy Generation from Incremental Hydroelectric
19		Generation via Long Term Contract. Do you see
20		that?
21	А	Yes.
22	Q	Is it your understanding that NPT when it bids
23		into the Mass. RFP would be bid as an
24		Incremental Hydroelectric Generation?

1	A	I'm not privy to NPT's strategies around the
2		Massachusetts RFP, but on a first glance, I
3		guess that category would suit them.
4	Q	Well, let me ask it this way. Are you aware of
5		any other eligible category that NPT would fit
б		into other than an Incremental Hydroelectric
7		Generation?
8	A	No, because I believe the next category would,
9		well, I am aware of another category. It's
10		right in that sentence, which talks about Class
11		I RPS eligible resources, but I'm also aware
12		that large hydro does not qualify currently for
13		Class I eligible resources in Massachusetts.
14	Q	So then let's look at the definition of
15		Incremental Hydroelectric Generation.
16		On the screen now and I've highlighted the
17		definition of Incremental Hydroelectric
18		Generation. And you can read it to yourself.
19	A	Yes. I'm done.
20	Q	And this talks about a net increase in megawatt
21		per year of hydroelectric generation as compared
22		to the 3-year historical average, do you see
23		that?
24	A	Yes.

1	Q	In order to qualify as an Incremental
2		Hydroelectric Generation, you have to have a net
3		increase compared to your prior three years,
4		correct?
5	A	Well, you have to read the entire sentence. It
6		says, "As compared to the 3-year historical
7		average and/or otherwise expected delivery of
8		said hydroelectric generation from the bidder or
9		an affiliate within or into the New England
10		Control Area."
11		So my interpretation of this is that from
12		the perspective of an affiliate of Hydro-Quebec
13		if it were to be the counterparty providing this
14		Firm Service Hydroelectric Generation, they
15		can't reduce their energy sales, for example, on
16		existing interties, which would be Phase II, and
17		use that for energy flows on Northern Pass. It
18		has to be incremental to the 3-year historical
19		average flows that they have sent to New England
20		historically into the New England Control Area.
21	Q	That's the way you read it.
22	A	Yes. That's how I read it.
23	Q	All right. Fair enough.
24		Now, are you familiar with the Mass.

1		Department of Public Utilities Order regarding
2		the Mass. RFP?
3	A	I may have reviewed it. I can't remember off
4		the top of my head.
5	Q	Ms. Frayer, what I'm showing on the screen now
6		is Counsel for the Public Exhibit 303 which is
7		the first page of the Massachusetts Department
8		of Public Utilities DPU Order 17-32. Do you see
9		that?
10	A	Yes, I do. Thank you.
11	Q	And you'll see I highlighted this as Joint
12		Petition to Approve, essentially, the RFP.
13		Okay?
14	A	Yes.
15	Q	And then as part of this Order, one of the many
16		things that it covered was the proposed bid
17		requirement revisions, you see that?
18	A	Yes.
19	Q	And then one of the things it covered was some
20		suggested bid requirement revisions regarding
21		product definition. Do you see that?
22	A	Yes.
23	Q	And under product definition, one of the issues
24		that was litigated was the definition of

1		Incremental Hydroelectric Generation, do you see
2		that?
3	A	Yes.
4	Q	And then you'll see here it quotes the
5		definition in the RFP that we just saw a moment
6		ago. Do you see that?
7	А	Yes.
8	Q	So then I'm going to show you the page from this
9		DPU Order 17-32 which is page 33, and it's the
10		analysis and findings regarding the definition
11		of Incremental Hydroelectric Generation, do you
12		see that at the top?
13	А	Yes.
14	Q	So I've highlighted something from the Order
15		that says, Section 83B's definition of new Class
16		I renewable portfolio standard eligible
17		resources states that there must be a, quote,
18		"net increase from incremental new generating
19		capacity." Close quote. Do you see that?
20	A	I see that sentence.
21	Q	And it refers to new generating capacity. Do
22		you see that?
23	А	With respect to Section 83B.
24	Q	Yes. Yes. I understand. And then it goes on

1		to say because Section 83D was designed to,
2		quote, "facilitate the financing of Clean Energy
3		Generation resources," close quote, the
4		Department finds that the electric distribution
5		companies appropriately applied discretion when
6		determining that hydroelectric generation should
7		be incremental. Do you see that?
8	А	Yes.
9	Q	And it talks again, it again has the language
10		about financing Clean Energy Generation
11		resources, correct?
12	A	I see that in the sentence, yes, but I also
13		believe what you showed on the prior page stands
14		for the interpretation that I've previously
15		given. That is the words on the page. That
16		they're measuring Incremental Hydroelectric
17		Generation as a function of what that entity
18		delivered into the New England Control Area over
19		the prior three years.
20		In fact, if you go on, and now this is
21		going from memory and might not be correct, but
22		I believe there were parties that proposed
23		alternative definitions, and I think the next
24		sentence on this page refers to some of that,

1 and those were rejected. 2 Well, let me say this to be fair. Would you Q 3 agree with me that whether or not the Mass. RFP 4 requires new generation or not is probably a 5 legal issue? Interpreting the 83D and this б Order and any other legal document? 7 MR. NEEDLEMAN: Mr. Chair, I'm going to object at this point. First of all, it well 8 9 might be a legal issue, then it's not 10 appropriate, but more importantly, I just don't see the relevance to any of this line of 11 12 questioning. 13 PRESIDING OFFICER HONIGBERG: Well, 14 actually, that last question is probably the one 15 question she's probably qualified to answer 16 based on her expertise. Do you think that the 17 interpretation of this contract is a legal 18 question. Or this RFP is a legal question. MR. PAPPAS: 19 Yes. 20 I think that the RFP will have an evaluation А 21 team, and I believe once a contract or a project 22 or multiple projects are selected, those will 23 have to undergo regulatory review, and it will 24 be up to somebody above my pay grade to make

1		that determination.
2	Q	Yes. Fair enough. I don't mean to try to get
3		you to agree to a legal interpretation.
4	А	I'm just interpreting the plain English on the
5		page.
б	Q	I understand, and I was just, I walked you
7		through that to see whether or not you had a
8		particular understanding of it based on your
9		experience or whatever, but, in fairness, I
10		agree. I think it's a legal interpretation, and
11		I don't think your, it's not within your
12		bailiwick to provide legal interpretations. My
13		only point is that it's an issue. Would you
14		agree with me that it's an issue that needs to
15		be decided, whether or not the Mass. RFP
16		requires new generation or it doesn't?
17		MR. NEEDLEMAN: Again, I'm going to object.
18		I think even that's a legal conclusion, and
19		again, I don't see the relevance.
20		PRESIDING OFFICER HONIGBERG: I'm going to
21		sustain that. Is there any reason why any of
22		what we just did with Ms. Frayer was
23		confidential?
24		MR. PAPPAS: No, but I'm at the last ten

1 So I figured I mean, I'm going to minutes. 2 finish. 3 PRESIDING OFFICER HONIGBERG: Okay. Ι 4 mean, I know the parties will go through the 5 transcript and identify what needs to remain 6 confidential, but that struck all of us, I 7 think, up here as interesting in that regard. MR. PAPPAS: 8 Yes. 9 PRESIDING OFFICER HONIGBERG: That may be 10 the only regard in which it was interesting. So 11 what's the next topic we're going to touch on? 12 MR. PAPPAS: Let me just finish this one 13 line of questioning, and then I'm going to jump 14 to my last topic. BY MR. PAPPAS: 15 16 And my question is just simply this, Ms. Frayer, Q 17 and if you don't have an opinion, that's fine, but if NPT is successful in the Mass. RFP and 18 19 the Mass. RFP required new generation as opposed 20 to not requiring new generation, and the 21 Internal Market Monitor included that in the 22 cost analysis, would you agree with me that that 23 would obviously have an impact on what NPT's 24 Clearing Price would be in the Forward Capacity

1		Auction?
2	A	Under the hypothetical concept you've thrown
3		out, and it doesn't need to apply to Northern
4		Pass, it can apply to any project, the Internal
5		Market Monitor will not take into account, just
6		for the record, any of the contracts in terms of
7		revenue streams being offered by the Mass. RFP.
8		That's the whole purpose of the MOPR analysis,
9		to assume away any contracts and understand on
10		the basis of wholesale spot market dynamics
11		whether the project can stand on its own two
12		feet.
13		But it may take notice of the fact that
14		there are certain infrastructure requirements.
15		What it would do to the calculus is that there
16		would be a levelized cost for the investment,
17		but then there would not be an opportunity cost
18		for that energy because there is no opportunity
19		cost if that energy doesn't exist today.
20		So it changes the line items that you would
21		be analyzing in the spreadsheet. Does it
22		necessarily increase the MOPR? No, I don't
23		think I can make that conclusion. It will be an
24		empirical tradeoff between having an opportunity

1		cost analysis for the power versus having an
2		infrastructure levelized capital cost analysis.
3	Q	And in that tradeoff analysis, the Internal
4		Market Monitor could determine, could it not,
5		that it should include the cost of this new
6		generation? That's one possibility.
7	А	Well, sorry. I'm confused now by your question.
8		I thought I had answered that if it were to say
9		that you need to include the levelized capital
10		cost of generation, then you wouldn't include
11		any opportunity costs for that power.
12	Q	Yes.
13	А	So I thought I answered that question.
14	Q	And if that's the analysis the Internal Market
15		Monitor made, that would affect the MOPR price,
16		if you will, of NPT, would it not?
17	A	It would change the calculus of the MOPR price.
18	Q	And it's more likely than not that that would
19		increase the MOPR price, would it not?
20	А	I can't tell. No. Not based on my analysis.
21		We would have to look at what we think is then
22		the levelized capital costs. I haven't done
23		that analysis to be able to suggest that that's
24		more likely. That it would be higher than the

1		opportunity cost of power that we have included.
2	Q	All right. So on that issue you don't have an
3		opinion because you haven't done that analysis?
4	A	I don't have an opinion, but I'm not willing to
5		say that it's more likely than not which is what
6		you were asking.
7	Q	Yes, if you don't have opinion, then obviously
8		you can't make that second. That's fine.
9		Your MOPR analysis included a 40-year
10		amortization cost, correct?
11	А	Yes.
12	Q	Now, I understand you, that's your opinion that
13		that's an appropriate amortization period,
14		correct? Forty years?
15	А	It's actually a value that ISO suggests in their
16		cost spreadsheet, and I understand your expert
17		also used that same 40 years in that analysis.
18	Q	If somebody used a 20-year amortization period,
19		that would impact the MOPR cost, correct?
20	А	Yes.
21	Q	And if someone used a 20-year amortization, that
22		would probably add about \$4 to the MOPR Clearing
23		Price?
24	А	I can't confirm how much it would add.

1	Q	Okay. Fair enough. Let me just ask you a quick
2		question on opportunity costs.
3		Your analysis estimated the opportunity
4		cost of HQ energy by assuming the HQ generation
5		would sell into the Ontario market during
6		offpeak hours; is that right.
7	A	Yes. That's correct. Without Northern Pass,
8		they would not have the ability to sell
9		additional energy into New England of
10		significant value or into New York onpeak or
11		Ontario onpeak for that matter.
12	Q	Ontario onpeak is significantly higher than
13		offpeak, correct?
14	A	That would be the case in most markets.
15	Q	Yes. And Ontario offpeak is also different than
16		selling in the New York market, correct, in
17		terms of price?
18	A	Actually, our analysis shows that selling into
19		upstate New York offpeak will be quite similar
20		to selling into Ontario. There might be
21		differences, timing differences, but they're
22		very similar.
23	Q	Off the record for a second.
24		(Discussion off the record)
	$\{SEC$	2015-06} [Day 13/Afternoon Session REDACTED] {06-08-17}

1	PRESIDING OFFICER HONIGBERG: We'll adjourn
2	for the day and resume again tomorrow morning at
3	9 o'clock.
4	(Whereupon Day 13 Afternoon Session
5	adjourned at 4:45 p.m.)
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	{SEC 2015-06} [Day 13/Afternoon Session REDACTED] {06-08-17}

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3	CERTIFICATE
4	I, Cynthia Foster, Registered Professional
5	Reporter and Licensed Court Reporter, duly authorized
6	to practice Shorthand Court Reporting in the State of
7	New Hampshire, hereby certify that the foregoing
8	pages are a true and accurate transcription of my
9	stenographic notes of the hearing for use in the
10	matter indicated on the title sheet, as to which a
11	transcript was duly ordered;
12	I further certify that I am neither
13	attorney nor counsel for, nor related to or employed
14	by any of the parties to the action in which this
15	transcript was produced, and further that I am not a
16	relative or employee of any attorney or counsel
17	employed in this case, nor am I financially
18	interested in this action.
19	Dated at West Lebanon, New Hampshire, this 11th
20	day of June, 2017.
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22	Cynthia Foster, LCR
23	
24	