

**STATE OF NEW HAMPSHIRE**  
**SITE EVALUATION COMMITTEE**

**June 20, 2017 - 9:00 a.m.**  
49 Donovan Street  
Concord, New Hampshire

**DAY 18**  
**Morning Session ONLY**

*{Electronically filed with SEC 07-05-17}*

**IN RE:           SEC DOCKET NO. 2015-06**  
**NORTHERN PASS TRANSMISSION -**  
**EVERSOURCE; Joint Application of**  
**Northern Pass Transmission LLC and**  
**Public Service of New Hampshire d/b/a**  
**Eversource Energy for a**  
**Certificate of Site and Facility**  
**(Hearing on the Merits)**

**PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:**

<b>Chmn. Martin Honigberg</b> <i>(Presiding Officer)</i>	Public Utilities Comm.
<b>Cmsr. Kathryn M. Bailey</b>	Public Utilities Comm.
<b>Dir. Craig Wright, Designee</b>	Dept. of Enrивon.Serv.
<b>Christopher Way, Designee</b>	Dept. of Resources & Economic Development
<b>William Oldenburg, Designee</b>	Dept. of Transportation
<b>Patricia Weathersby</b>	Public Member
<b>Rachel Whitaker</b>	Alternate Public Member

**ALSO PRESENT FOR THE SEC:**

Michael J. Iacopino, Esq. Counsel for SEC  
*(Brennan, Caron, Lenehan & Iacopino)*

Pamela G. Monroe, SEC Administrator

*(No Appearances Taken)*

**COURT REPORTER: Cynthia Foster, LCR No. 14**

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	ROBERT VARNEY	
	LEE CARBONNEAU	
	SARAH BARNUM	
	JACOB TINUS	
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**P R O C E E D I N G S****(Hearing resumed at 9:00 a.m.)**

1  
2  
3 PRESIDING OFFICER HONIGBERG: Good morning,  
4 everyone. We're here to continue questioning of  
5 the Environmental Panel. Mr. Walker, I think  
6 there was a scheduling thing you wanted to put  
7 on the record quickly?

8 MR. WALKER: Thank you, Mr Chairman. Mr.  
9 Tinus has a scheduling conflict this morning.  
10 He will be here this afternoon. So, obviously,  
11 if anybody has questions for him, he will be  
12 here this afternoon and Friday.

13 PRESIDING OFFICER HONIGBERG: We'll adjust.  
14 If there's someone we reach who has questions  
15 for Mr. Tinus we'll make sure that they get an  
16 opportunity to do that when he's here.

17 MR. WALKER: Thank you.

18 PRESIDING OFFICER HONIGBERG: Ms. Manzelli.  
19 Ready to go?

20 MS. MANZELLI: Yes.

21 PRESIDING OFFICER HONIGBERG: You may  
22 proceed.

23 MS. MANZELLI: Thank you.

**CROSS-EXAMINATION CONTINUED**

1 **BY MS. MANZELLI:**

2 Q Good morning, Ms. Carbonneau.

3 A (Carbonneau) Good morning.

4 Q I want to start this morning talking about  
5 wetland restoration. On page 8, beginning on  
6 line of 9 of your Supplemental Testimony. This  
7 is Applicant's Exhibit 98. You state that  
8 almost all of the temporary wetland impacts are  
9 associated with the placement of timber mats  
10 which upon removal typically require only minor  
11 active restoration efforts.

12 So is it fair to say that you think that  
13 restoring over 5 million square feet of  
14 impacting wetlands is a minor effort?

15 A (Carbonneau) In each individual location, yes.  
16 Typically, the restoration needed to reestablish  
17 vegetation in that location is fairly minor.

18 Q Approximately 1400 restoration sites in almost 5  
19 million square feet, wouldn't you agree that  
20 this is more than a minor restoration job?

21 A (Carbonneau) Well, I guess there's a couple  
22 different scales to look at it. The area of  
23 approximately 130 acres of temporary impacts  
24 will require some, potentially, some active

1 restoration, but the magnitude of the efforts at  
2 any given location are typically very minor  
3 restoration.

4 Q So I want to explore with you the contours of  
5 the restoration plan. Is the plan to remove the  
6 temporary impacts and to restore each of the  
7 temporarily impacted wetlands exactly to their  
8 preconstruction conditions?

9 A (Carbonneau) Not exactly. The restoration will  
10 remove the temporary impact, impacting feature,  
11 grades will be restored to match what was there,  
12 and to tie into the adjacent grades which in  
13 most cases are not too far away, and to  
14 reestablish vegetation that is appropriate for  
15 the wetland, is native to the wetland and set  
16 the stage for the eventual restoration of all of  
17 the functions and values.

18 Q So the restoration that the Project is going to  
19 do is limited to reestablishing the  
20 preconstruction contours; is that correct?

21 A (Carbonneau) No. It also includes adding a  
22 native seed mix where necessary. In many cases,  
23 it's not, it may not be necessary to add seed  
24 mix. It all depends on how long the area has

1           been impacted and in what season the impact has  
2           occurred. So if revegetation is not going to  
3           happen clearly immediately based on just removal  
4           of a timber mat, for example, then a native seed  
5           mix will be placed that's appropriate.

6       Q     And what we're looking at here on the screen is  
7           Applicant's Exhibit 75 Bates stamped APP 44449.  
8           This is the DES recommendation, and this is  
9           their condition that addresses what you're  
10          speaking to, right?

11       A     (Carbonneau) That's correct.

12       Q     So correct me if I'm wrong, you're going to use  
13          a seed mix, not necessarily to replace exactly  
14          the vegetation that was there.

15       A     (Carbonneau) Yes. That's correct. But there  
16          will be typically a seed bank still in the soil  
17          that will represent the vegetation that was  
18          there. The seed mix itself is something that  
19          the Natural Heritage Bureau must approve. It  
20          must be native, and they must agree that it is  
21          appropriate for the conditions. So they will be  
22          approving any seed mix that is used, and it will  
23          contain, obviously, native wetland plants.

24       Q     Now, what about the potential for reimpacting

1           these temporarily impacted areas? Will Northern  
2           Pass have to access or cross any of these areas  
3           in the future for right-of-way maintenance?

4           A     (Carbonneau) Yes. That's possible.

5           Q     And for line or structure repair?

6           A     (Carbonneau) Yes. Also possible.

7           Q     And for decommissioning?

8           A     (Carbonneau) Presumably.

9           Q     I want to revisit a topic we talked a little bit  
10          about which is the prospect of either the mats  
11          sinking in these deep organic soils that are  
12          being crossed or the prospect of there being an  
13          area where a mat was not placed that machinery  
14          drives over and causes rutting.

15                 In either of those situations, my  
16          understanding is that based on the natural  
17          resource mitigation plan which is Applicant's  
18          Exhibit 1, quote, "In the event that additional  
19          soil is needed to meet grades, commercially  
20          acquired wetland topsoil or salvaged wetland  
21          topsoil will be evaluated for project use."

22                 Do you recall that quote? I can put it on  
23          the screen if that would be helpful.

24          A     (Carbonneau) No. That sounds right.



1 Q This is Bates stamped APP 21326.

2 So in a little bit more laymen's terms, the  
3 soil gets smushed down and so it's not at the  
4 grade that it originally was. When the mats are  
5 pulled out or when the equipment stop driving  
6 over and making a rut inadvertently, then either  
7 commercially acquired wetland topsoil or  
8 salvaged wetland topsoil will be filled back in  
9 to bring it back up to grade?

10 A (Carbonneau) That may not happen immediately.  
11 In some cases, a rebound effect does occur and  
12 you want to give the wetland that opportunity to  
13 rebound, but at some point, yes, the grades  
14 should be reestablished.

15 Q In some cases this could be several feet deep,  
16 right? The compression?

17 A (Carbonneau) That's not really been my  
18 experience so far, but I guess that's possible.

19 Q How tall are the mats?

20 A (Carbonneau) It depends, I guess. I'm sure they  
21 vary somewhat in size. There's typically a  
22 layer of boards over a timber, and I don't know  
23 the exact dimensions of the timber. It could be  
24 a 4 by 4. Could be 6 by 6. Could be larger

1 than that. There's a variety of manufacturers  
2 that make timber mats, and they probably vary  
3 somewhat in their height.

4 Q But you testified earlier that in some  
5 locations, mats will need to be stacked.

6 A Right.

7 Q And it's not as if they're stacked into the air.  
8 Vehicles won't be able to drive over them in  
9 that case. They're going to be stacked because  
10 they're getting smushed down into the soil.

11 A (Carbonneau) Correct. These timber mats are  
12 used by pretty much every construction project  
13 that needs to cross a wetland, and they're an  
14 acceptable way, standard management practice to  
15 be used.

16 Q So when the mats get smushed down or when a rut  
17 is inadvertently created by a vehicle, in your  
18 opinion doesn't that change the wetlands  
19 function values?

20 A (Carbonneau) It depends. Depends on the  
21 magnitude of the impact, depends on whether the  
22 impact is restored. Because restoration is  
23 required, then ultimately there should be no  
24 measurable effect on the functions and values of

1 the wetland.

2 Q So let's talk a little bit more about those  
3 restoration details. Is there anywhere in the  
4 Application that specifies on a site-by-site  
5 basis which of the wetlands are expected to have  
6 a rebound effect, and, therefore, won't be  
7 filled right away?

8 A (Carbonneau) No. The wetland mitigation plan  
9 includes information about restoration. To the  
10 extent that deep organic soils may be more  
11 susceptible to compaction, those have been  
12 called out, and although they're not regulated  
13 differently by DES for then any other wetland  
14 area and restoration will be required there as  
15 in every other location, the federal government  
16 makes an assumption that there could be some  
17 portion of that rebound that does not take  
18 place, and they proactively require that you  
19 include mitigation for that.

20 So there's the possibility. We haven't  
21 quantified exactly where that is. The federal  
22 government sort of does that for us.

23 Q So the answer is no. There's no where in the  
24 application that contains site specific

1 information on a wetland by wetland basis about  
2 which wetlands are anticipated to have a rebound  
3 effect?

4 A (Carbonneau) We have not called out to my  
5 knowledge in the Application exactly which  
6 wetlands had the deep organic soils. We have  
7 that information, but I'm not sure it's in our  
8 Application materials.

9 Q And, similarly, do you have a wetland by wetland  
10 description of how long each wetland is  
11 anticipated to be impacted? You mentioned the  
12 duration of the impact factors into the  
13 restoration. So has that been specified?

14 A (Carbonneau) No. We do not yet have a detailed  
15 construction schedule from the contractor so we  
16 couldn't have anticipated an answer to that.

17 Q And, similarly, there hasn't been calling out of  
18 during what season any given wetland would be  
19 impacted? That was another factor you mentioned  
20 should go into the restoration.

21 A Correct. We don't know at this time for any  
22 given location exactly when the impact will  
23 occur. The goal for wetlands is to do as much  
24 of wetland crossing in winter under frozen

1 conditions as possible.

2 Q And, similarly, for the seed mix, there isn't a  
3 wetland by wetland site specific recommendation  
4 on which seed mix to use, is there?

5 A (Carbonneau) There is not.

6 Q Now, assuming, because there's no site specific  
7 recommendation for seed mixing, there's no site  
8 specific recommendation or expectation on which  
9 soils will rebound, there's no site specific  
10 information on the seasonality or the duration  
11 of the impact, assuming then that the purported  
12 temporary impact were to become a permanent  
13 impact, none of that has been accounted for in  
14 the wetland assessment, right?

15 A (Carbonneau) These temporarily impacted areas  
16 are considered to be just that. Temporary  
17 impacts by New Hampshire DES, and the  
18 restoration requirements and the standards for  
19 restoration are contained within the DES  
20 approvals for the Project as permit conditions.  
21 So there's no expectation that these will be  
22 permanent impacts except by the federal  
23 government which makes an assumption that there  
24 will be some temporary impacts that are

1 permanent, and, therefore, they require up front  
2 to include some of that in the mitigation  
3 package which we have done.

4 And this is very typical of all of the  
5 transmission projects I have worked on in the  
6 past ten years. They're all handled the same  
7 way. In fact, we were asked to provide plans  
8 that are similar to what we have done in the  
9 past, and this is typical.

10 Q So if, I'm asking you to make an assumption  
11 here. If any of the temporary impacts were to  
12 become permanent impacts for whatever reason,  
13 then am I correct to understand that that would  
14 require additional permitting from DES, and that  
15 would occur at that time that the impact was  
16 realized to have become permanent, right?

17 A (Carbonneau) Yes. There's a monitoring  
18 requirement. So if the restoration work in  
19 these temporarily impacted areas is found to be  
20 insufficient or there's an additional impact,  
21 then there is either further restoration  
22 requirements, perhaps DES would have an  
23 opportunity to include it as more of a permanent  
24 impact and require additional mitigation, if

1 that's appropriate.

2 Q As we discussed last week, that would not  
3 involve the Site Evaluation Committee or any of  
4 the parties to this matter.

5 A (Carbonneau) Well, it's not something that we  
6 anticipate happening. So I don't really know  
7 exactly how it would be handled. But,  
8 presumably, it would be a very small change in  
9 the Project that would not require additional  
10 SEC approval perhaps.

11 Q Now, let's talk about restoration plans. There  
12 will be about 1400 stream and wetland  
13 restoration sites, right?

14 A (Carbonneau) I don't have the exact number.

15 Q Let's look at Exhibit 1. This is also from the  
16 Wetlands, River, Streams, and Vernal Pools,  
17 Appendix B. This is a chart that you've  
18 prepared and submitted, and we just have a  
19 couple pages of it here. Do you recognize this  
20 chart?

21 A (Carbonneau) Yes.

22 Q So if we had all the pages of this chart, would  
23 it sound correct to you that there would be  
24 about 1400 locations?

1 A (Carbonneau) The restoration areas would be just  
2 those where there's actually a number in the  
3 temporary impact column.

4 Q Okay. Does it sound correct to you that there's  
5 about 800 wetland restoration sites?

6 A (Carbonneau) I don't know the number exactly.

7 Q Do you know if it's more or less than a  
8 thousand?

9 A (Carbonneau) I don't know precisely. These are  
10 in some cases small segments of a segment of a  
11 wetland.

12 Q So you have absolutely no idea how many wetland  
13 restoration sites there are on this Project?

14 A (Carbonneau) The restoration sites are typically  
15 a narrow corridor through a segment of a wetland  
16 and the quantity isn't as important, the number  
17 of actual restoration locations is not as  
18 important as the way they get restored which is  
19 a requirement that they all be restored. So the  
20 exact, I have not calculated the exact number.

21 Q And does that mean you also have no idea how  
22 many vernal pool restoration sites there are?

23 A (Carbonneau) There are many fewer vernal pools.  
24 I think temporary impacts to perhaps 20 or so of



1 those. I don't know the exact number.

2 Q Would the number 42 sound accurate?

3 A (Carbonneau) I'm not sure.

4 Q Let's look at Applicant's Exhibit 1. This is  
5 Bates stamped APP 002011. So you see there it's  
6 42 vernal pools?

7 A (Carbonneau) I do.

8 Q Okay.

9 A (Carbonneau) Some of which have now been  
10 avoided.

11 Q Okay. And I do recall you testified about that  
12 earlier. I'm sorry I forgot that. Do you  
13 remember how many have been avoided?

14 A (Carbonneau) I don't recall the exact number.  
15 Two of the, there are three high quality vernal  
16 pools that were identified originally as having  
17 temporary impacts. Two of those have now been  
18 avoided. So it's one high quality vernal pool.  
19 The others are not high quality vernal pools.

20 Q And we'll talk about high quality a little bit  
21 later, but just real quickly here so that I can  
22 understand. When you say high quality, that's  
23 according to your analysis, right?

24 A (Carbonneau) We evaluated that based on a

1 methodology that was available at the time by  
2 some vernal pool experts in Maine, and we  
3 applied that methodology to our vernal pools.  
4 So it was an acceptable method for determining  
5 which vernal pools were high quality.

6 Q Acceptable to you.

7 A (Carbonneau) And to the agencies that approved  
8 our application materials.

9 Q And are you making an assumption that the  
10 methodology was acceptable to them because DES  
11 recommended approval of the permits?

12 A (Carbonneau) The USEPA was the original agency  
13 that asked us to make a determination of which  
14 were the high quality vernal pools. They said,  
15 they specifically said we are not going to tell  
16 you what method to use, but we provided them  
17 with the information, and they have not said  
18 that that was inadequate so it was the best  
19 method available at the time in our opinion.

20 Q Do you know how many stream restoration sites  
21 there are?

22 A (Carbonneau) I can't say sitting here right now  
23 the exact number of stream restoration sites.

24 Q Does about 600 sound accurate?

1 A That's possible.

2 Q Now, we talked earlier the sequence of events.  
3 You filed your original Wetlands Application,  
4 and then in May of 2016, the Department of  
5 Environmental Services made a, my  
6 characterization, rather large Request for More  
7 Information. And then after May 2016 through to  
8 quite recently, you submitted various materials  
9 to respond to that request, right?

10 A (Carbonneau) Correct.

11 Q Okay. So in number 13 of the Request for More  
12 Information from DES, they asked for detailed  
13 restoration planting plans for temporary wetland  
14 stream and vernal pool impact areas, right?

15 A Yes.

16 Q Now, you haven't provided 1400 site specific  
17 wetland restoration plant, have you?

18 A (Carbonneau) We have not. We have provided  
19 detailed information about what is required to  
20 restore locations that have been temporarily  
21 impacted, including planting plans, seeding  
22 information, for several different general types  
23 of wetlands and stream impact areas but not a  
24 plan view set of every location. That would be

1 highly redundant because most of them would look  
2 identical.

3 Q But you didn't provide even a single plan, did  
4 you?

5 A (Carbonneau) The locations for all of these are  
6 already on the plans. They are identified as  
7 temporary impact areas on the plans so the  
8 locations of all of the restoration areas are on  
9 the plan set already. What we didn't do is redo  
10 all of those plans showing that this is the  
11 restoration area and call out the same method of  
12 restoring them on every sheet. We did not do  
13 that.

14 Q But what I'm asking is you didn't even do that  
15 on one sheet, not even for one wetland  
16 restoration site.

17 A (Carbonneau) No.

18 Q And when you provided information about wetland  
19 restoration, did you provide photographs of  
20 existing conditions for each of the 1400  
21 restoration sites?

22 A (Carbonneau) We did not. Our application  
23 materials included photos of all of the  
24 permanent wetland impact areas as well as

1 representative wetlands that were selected based  
2 on their values as highly functioning wetlands.  
3 We asked the New Hampshire DES if they wanted  
4 photographs of every temporarily impacted  
5 wetland, and they indicated that that was not  
6 necessary. We did not need to submit that with  
7 our application materials because essentially  
8 most of the photos of, the ground photos of a  
9 wetland area kind of start to all look the same  
10 after a while, and we did not provide that. We  
11 do have them, however.

12 Q Did you provide logs of existing soil conditions  
13 for each of the 1400 restoration sites?

14 A (Carbonneau) We have a Wetland Data Sheet for  
15 every wetland in the Project area, and it  
16 includes some information about soils,  
17 vegetation, hydrology, how the wetland was  
18 flagged, et cetera. So we do have a Data Sheet  
19 for every wetland that the Project will impact.

20 Q Does it include the exact type of soil?

21 A (Carbonneau) No. It includes information about  
22 whether it's organic or a mineral soil and other  
23 information about whether it's saturated or not  
24 saturated. It's standard field data that we

1 would collect for any Wetland Project.

2 Q And you haven't done any vegetative plots for  
3 any of the 1400 restoration sites; is that  
4 correct?

5 A (Carbonneau) We have vegetation plot data for  
6 wherever we collected US Army Corps of Engineers  
7 Data Sheets following their protocol which  
8 includes a list of all dominant plants for the  
9 most part. Those don't necessarily relate  
10 specifically to a restoration area per se, but  
11 some of them probably overlap restoration  
12 locations.

13 Q And you mentioned earlier that you would be  
14 restoring the grades, but I haven't been able to  
15 put my fingers on the exact topographical  
16 contour for every one of the 1400 restoration  
17 sites.

18 A (Carbonneau) There's Lydar data for the entire  
19 Project area. I believe it's at least one- or  
20 two-foot contours which is fairly typical and  
21 appropriate, but for the most part, we're  
22 talking about relatively small impact areas that  
23 generally don't involve changes to the grade.  
24 Some of them may involve changes to the grade

1           that they would tie into the existing grade on  
2           either side, and in many cases that's only 16  
3           feet away on the other side of where a timber  
4           mat may have been.

5       Q     So I'm going to show you a submission that you  
6           made in January of this year. This is the cover  
7           page. This is one of the submissions that you  
8           made to the Department of Environmental Services  
9           in response to their May 2016 Request for More  
10          Information. Are you familiar with this filing,  
11          I assume?

12       A     (Carbonneau) Yes.

13       Q     And part of what it enclosed is a four-sheet set  
14          of restoration notes, right?

15       A     (Carbonneau) Yes.

16       Q     We're going to look at page 3 of 4 of that.  
17          It's a large sheet. I don't think the ELMO can  
18          get it all in a legible way, but here just to  
19          identify for you, this is page 3 of 4. I don't  
20          have a reference for this within the exhibits to  
21          the Committee. I'm trying to work with the  
22          Applicants to identify whether it's been filed  
23          or not. If it hasn't, then we'll file this as  
24          an exhibit.

1 PRESIDING OFFICER HONIGBERG: Okay.

2 MR. IACOPINO: Why don't you identify it a  
3 little more specifically for the record?

4 MS. MANZELLI: Sure. I'd be happy to. Can  
5 you put the title block up on?

6 BY MS. MANZELLI:

7 Q So this is an enclosure to the January 25th,  
8 2017, letter from Normandeau Associates  
9 regarding the Joint Application of Northern Pass  
10 Transmission, LLC, and Public Service Company of  
11 New Hampshire d/b/a Eversource Energy. Further  
12 Responses to New Hampshire DES Progress Report.

13 It's a letter of a few pages that encloses  
14 several items including a four-sheet set of  
15 restoration notes. In particular, we're looking  
16 at page 3 of 4.

17 Can you show me the title block, Nicole?  
18 Which is titled Wetland Restoration  
19 Notes/Standing Water Construction Notes, and  
20 it's dated 1/24/2017.

21 So do I understand correctly, Ms.  
22 Carbonneau, that this is what the contractors  
23 who are in charge of implementing the  
24 restoration will have with them when they're in



1 the field working?

2 A (Carbonneau) They will have a very large set of  
3 notes, but these are the ones that are specific  
4 to wetland restoration.

5 Q Okay. I'm sorry. I didn't mean to interrupt  
6 you.

7 A I was going to say, and there are other notes  
8 elsewhere in the notes sections that apply  
9 somewhat to restoration areas, but this dictates  
10 sort of specifically what they would do.

11 Q And I'm interested in your use of the word  
12 "specifically" because as I review this sheet  
13 here, and I understand the way it's on the  
14 screen it's not legible. We can zoom in on any  
15 of the sections if you like.

16 Am I right that there's nothing on this  
17 sheet that is site specific to any particular of  
18 the 1400 restoration sites?

19 A (Carbonneau) That's correct. It applies to all  
20 of them generally.

21 Q So I want to try to understand the plan for  
22 restoration by analogizing to the poles in this  
23 case. You understand, of course, this Project  
24 involves a lot of poles, monopoles, lattice

1 towers, et cetera, right? I mean, that's the  
2 gist of the Project. Poles and strings.

3 A Yes. Installing new structures.

4 Q So with respect to wetland restoration, isn't it  
5 as if you've said okay, we're going to have X  
6 number of poles, and they might be monopole,  
7 they might be lattice. They might be anywhere  
8 between 75 and 150 feet tall, and we'll tell you  
9 the exact specifics at the time that we build  
10 them.

11 A (Carbonneau) No, I disagree with that. This is,  
12 we're talking about placing timber mats for the  
13 most part on a wetland. They get laid down on  
14 top of the vegetation. When they come off, in  
15 many cases the vegetation springs back. If it  
16 doesn't or they've been down too long during the  
17 growing season and more vegetation is needed or  
18 if there are small ruts -- don't forget these  
19 timber mats are spreading out the weight of the  
20 equipment. So minor regrading may be necessary.

21 The Environmental Monitor is responsible  
22 for determining exactly what happens because  
23 it's going to vary. It's going to vary  
24 depending on how long the mat is in place, what

1 time of year it was installed. In some cases,  
2 there actually may be no active restoration  
3 activities needed at all. But where there is,  
4 the Environmental Monitor will help apply the  
5 right remedy in that given location, and it will  
6 vary across exactly what needs to be done.

7 But these are going to be wetlands that are  
8 restored within an active right-of-way.  
9 Vegetation management is going to continue to  
10 occur. There won't be a restoration that is  
11 going to end up becoming like a mature forested  
12 wetland. These will be wetlands that will  
13 function within an existing right-of-way that is  
14 maintained and visited as they are now.

15 Q Let's talk about, in particular, replanting. So  
16 in Section A-5 of a different set of restoration  
17 notes, your response is that live stakes will be  
18 plant the assumptions rate of 500 per acre in  
19 some locations, and then in a different section  
20 you say 100 per acre in other areas. That's  
21 correct? 500 and 100?

22 A (Carbonneau) I don't recall the 100 per acre.

23 Q Okay. I think we have that exhibit for you.  
24 Just a second.

1 MR. WALKER: Not to interrupt you, but that  
2 prior exhibit was Exhibit 74.

3 MS. MANZELLI: Thank you. Do you have a  
4 Bates stamp reference?

5 MR. WALKER: I do. It's APP 44409.

6 MS. MANZELLI: Thank you.

7 BY MS. MANZELLI:

8 Q So here we have Bates stamped number APP 35059.  
9 You can see the reference to the 500?

10 A (Carbonneau) I'm not sure which document this is  
11 from.

12 Q So you see here this is from the July 12th,  
13 2016, submission from you to the Department of  
14 Environmental Services. Does that look  
15 familiar?

16 A (Carbonneau) Yes.

17 Q So if we can turn to the back to the reference  
18 and you could just confirm that your statement  
19 is in some locations replanting will be 500, a  
20 rate of 500?

21 A (Carbonneau) For a typical stream crossing  
22 location.

23 Q Okay. And then if we can flip to the other  
24 reference, Nicole?

1           Same document later on, you can see the  
2           reference there to 100?

3           A     (Carbonneau) Yes. That's for a different  
4           wetland type.

5           Q     Okay. So I wanted to clarify for everybody.  
6           So when you're using the word stake, this is  
7           just, as I understand it, a woody cutting  
8           prepared for planting at a restoration site or  
9           in connection with other earth work projects,  
10          right?

11          A     (Carbonneau) Yes. It's live material that gets  
12          installed. It's usually woody shrubs or trees.

13          Q     Okay. What is your reference for these planting  
14          densities?

15          A     (Carbonneau) The reference for the 500 per acre  
16          is -- I can't recall off the top of my head, but  
17          I know we had a reference for that. That's a  
18          streamside restoration although we don't expect  
19          that there will be a complete elimination of  
20          streamside woody vegetation during the  
21          construction of the Project. It's used in other  
22          documents, restoration documents, and I can find  
23          our references for that. I don't have them  
24          handy at the moment.

1           The 100 shrubs per acre is a much lower  
2           number. That we probably don't have a reference  
3           for, but, again, installing woody vegetation  
4           that's going to be routinely cut or spending a  
5           lot of time nurturing such plants in an actively  
6           managed right-of-way seemed like a lower density  
7           was more appropriate. Just, it's going to be an  
8           early successional plant community, regardless  
9           of what you plant there.

10        Q    Are you aware that, for example, the USDA NRCS  
11           Engineering Field Handbook recommends 2- to  
12           3-foot spacing for live stakes?

13        A    (Carbonneau) I think that the context might be  
14           different. We're not talking about regrading  
15           and establishing a new stream bank in this case.  
16           Streams will be spanned. There may be locations  
17           where there will be a gap where woody vegetation  
18           has been eliminated due to a timber mat  
19           crossing, for example, in which case we would  
20           want to make sure we have live stakes there  
21           available to that, but we're not rebuilding or  
22           restoring a stream. So I think this is a little  
23           bit of a different application. This is where  
24           there's no vegetation at all. And we're

1           expecting that there will be lots of existing  
2           vegetation that's going to become reestablished  
3           as well.

4       Q     So in summary to what you just said, your  
5           opinion is that this reference doesn't apply to  
6           this Project at all.

7       A     (Carbonneau) In most locations, I don't know  
8           that it would apply.

9       Q     Now, assuming that it did, this essentially  
10          calls for a three-foot spacing which would yield  
11          about 4000 stakes per acre. Does that sound  
12          right?

13      A     (Carbonneau) Sorry. I'm not in a position to do  
14          the math in my head right now.

15      Q     So three-foot spacing. That's 3 feet times 3  
16          feet over an acre. It's 43,560 square feet. It  
17          comes out to 4,840 stakes per acre if you use  
18          this method.

19      A     Okay.

20      Q     So I'm asking you to make an assumption. Would  
21          this method call for 4000 stakes per acre in  
22          comparison to your 500 or 100 stakes per acre?

23      A     (Carbonneau) Sure. I can agree with that. But,  
24          again, I don't think it's necessarily

1 appropriate for the project that we're working  
2 on, and furthermore, New Hampshire DES has  
3 approved our restoration plans, and they found  
4 them to be in compliance with their  
5 expectations.

6 Q Now, my understanding is that the Department of  
7 Environmental Services recommended approval by  
8 the Site Evaluation Committee, correct?

9 A (Carbonneau) Correct.

10 Q Now, I wanted to go back to our discussion about  
11 the right-of-way. We talked last week about  
12 your -- these are my words so correct me if I'm  
13 misstating your testimony, but you are  
14 constrained to work in the right-of-way because  
15 you couldn't, you didn't have rights, you didn't  
16 want to trespass outside the right-of-way. Is  
17 that essentially correct?

18 A (Carbonneau) We confined our field  
19 investigations to what we were legally allowed  
20 to traverse.

21 Q And that for some aspects of wetland mapping,  
22 not for wetland functions and values but just  
23 for mapping of wetlands, you did extend beyond  
24 the right-of-way with some desktop tools.



1 A (Carbonneau) Yes, but we also used those desktop  
2 tools in our functions and values assessment.  
3 We did not, we had those maps in the field and  
4 we were doing both activities. We had aerial  
5 photos while we were deliberating, and we also  
6 had those same aerial photos while we were doing  
7 functions and values assessment.

8 Q Right, and then there came a later time when you  
9 extended your wetland mapping through desktop  
10 references and you did not also update your  
11 functions and values.

12 A (Carbonneau) Correct.

13 Q So what about the impacts to the portions of a  
14 wetland complex outside the right-of-way that  
15 arise because of the activity in the  
16 right-of-way? Does the mitigation proposal  
17 account for that?

18 A (Carbonneau) It doesn't. We expect that the  
19 impacts of the Project will be confined to the  
20 right-of-way where the actual work is taking  
21 place and that the application of Best  
22 Management Practices will confine those impacts  
23 to the right-of-way and to the work areas.

24 Q Are you aware of DES's rule that 75 percent of

1 wetland vegetation must be successfully  
2 reestablished for a restoration job to be called  
3 done?

4 A (Carbonneau) Within two years of the  
5 construction activity which is, yes, I'm aware  
6 of that, and it's one of our permit conditions.

7 Q And you testified earlier that, again, correct  
8 me if I'm mischaracterizing your testimony  
9 because I'm not trying to. That in some  
10 locations it would be, the maximum would be  
11 three years from the time the first construction  
12 activity occurred until the time that the  
13 restoration was done.

14 A (Carbonneau) Well, the restoration doesn't begin  
15 until the construction activity is complete.

16 Q Yes.

17 A (Carbonneau) And that's when the restoration  
18 time clock starts.

19 Q Right. So I remember now that the three years  
20 maximum was the maximum time that the temporary  
21 impact could be in place and then restoration  
22 would begin.

23 A (Carbonneau) That's possible. Yes.

24 Q So then what we're looking at is two years after

1           that time, you need to have 75 percent of  
2           vegetation reestablished.

3           A     (Carbonneau) Correct.

4           Q     So if at that time, within two years, you have  
5           75 percent of vegetation established and only 75  
6           percent, doesn't that mean that the rest of the  
7           25 might never reestablish and that would never  
8           be regulated or monitored in any way?

9           A     (Carbonneau) We actually have to monitor for  
10          three years so we have standards we need to meet  
11          after two years, but we continue monitoring. If  
12          DES is not -- we have to submit, we, the Project  
13          needs to submit monitoring reports with  
14          photographs and assessments of the restoration,  
15          and DES has to approve those. If they find for  
16          some reason that those don't meet their  
17          expectations and there's lots of different ways  
18          to calculate what's 75 percent cover. It could  
19          be very clumpy. It could be very well  
20          distributed. If that's appropriate, in some  
21          cases wetlands don't even have 75 percent cover  
22          because they've got interspersions with water  
23          that limits the amount of vegetation. So  
24          there's some judgment call there, and the DES

1 will have the final word on whether the  
2 restoration is successful.

3 Q And their final word, if 75 percent of the  
4 vegetation is successfully reestablished is  
5 extremely likely to be that that particular  
6 restoration is done, right?

7 A (Carbonneau) I would say unless there's some  
8 other issue like invasive species are present or  
9 some other reason that they would -- or it  
10 appears that the soils are still unstable, then  
11 they would not approve it, but 75 percent cover  
12 is what's specified in their conditions.

13 Q So if the only issue is that 25 percent is not  
14 revegetated, then likely that restoration site  
15 will get the signoff, and that means if you've  
16 gone past the three years' monitoring  
17 requirement, nobody is ever going to come back  
18 and check on that 25 percent, right?

19 A (Carbonneau) Well, you know, these are  
20 rights-of-way that are going to be continuously  
21 revisited periodically, annually at least, for  
22 maintenance requirements, and if for some reason  
23 there was evidence that there was an erosion  
24 problem, it would be identified that the time by

1 the utility.

2 Q By the maintenance crew of the utility is not  
3 going to look at 1400 individually restored  
4 sites and have in their hands restoration plans  
5 and be quantifying the area of coverage and  
6 reach any sort of determination that oh, my  
7 goodness, you know, 30 percent is now not  
8 vegetated, right?

9 A (Carbonneau) Right.

10 Q So with respect to restoration, am I correct  
11 that the plan is to restore 1400 individual  
12 sites to their preconstruction contours, and  
13 there is no information about the exact soil  
14 conditions, the exact vegetation, or precise  
15 photographs of each site or what site is likely  
16 to rebound or what season they'll be impacted,  
17 and that you plan to replant at a rate  
18 significantly lower than what is recommended by  
19 the USDA NRCS and that the entire instructions  
20 for maintenance or the restoration folks that  
21 will be doing the work in the field is this one  
22 sheet that we looked at. Is that correct?

23 A (Carbonneau) Well, I can't speak to the exact  
24 number, and my contention is that the

1 information that's provided will be adequate to  
2 restore the wetlands. It's typical of what we  
3 do on transmission projects. It's worked very  
4 well in the past. New Hampshire DES has no  
5 reason to believe it won't in this case, and  
6 it's a standard approach. And the Environmental  
7 Monitor is required to make sure that the  
8 standards are met and that the restoration is  
9 acceptable to New Hampshire DES. If it's not,  
10 the Applicant is required to continue working on  
11 it until it does meet their standards. That's  
12 the way the rule works.

13 Q I want to revisit something we talked about last  
14 week. This is the rationale supporting the  
15 functions and values. We talked about the fact  
16 that your entire wetlands assessment of  
17 functions and values is supported only by the  
18 rationales that were in the minds of the people  
19 in the field and the people that did your QA/QC,  
20 right?

21 A (Carbonneau) The rationale that is in their  
22 minds is what's in the manual. They have the  
23 experience applying this methodology on many  
24 projects. And they even get in-house training

1 on it as well. So I wouldn't say that -- it's  
2 not magical thinking. It's based on the science  
3 and based on the methodology as it's written.

4 Q But it's in their minds only. Variance or not,  
5 it's not documented.

6 A (Carbonneau) It's not documented on this page,  
7 right.

8 Q Now, you stand that an established pillar of  
9 scientific rigor is reproducibility, right?

10 A (Carbonneau) Yes.

11 Q So am I correct that there's no way for another  
12 wetland scientist to take your Data Sheets back  
13 to the field to reproduce your results because  
14 not a single rationale was documented?

15 A (Carbonneau) A wetlands scientist could go back  
16 in the field and come up with their own  
17 assessment of the functions and values, and in  
18 my opinion I think they would be very close to  
19 the results that we came to on our Data Sheet.

20 Q But assuming these were equally experienced  
21 wetlands scientists, they would just be making a  
22 guess, right? They would be guessing as to what  
23 rationale was in the mind of your person  
24 collecting the data.

1 A (Carbonneau) They wouldn't know exactly which  
2 number, but those numbers that are given don't  
3 apply in every case. They are considerations,  
4 and the list as it's stated in the methodology  
5 are suggestions. They are recommendations on  
6 things to be thought about when you're doing the  
7 assessment. There's no, I mean, any good  
8 scientist who is qualified to do this work will  
9 come up with the similar results, whether or not  
10 they have written down the exact same numbers.

11 Q So your opinion is that a good qualified  
12 wetlands scientist will come up with exactly the  
13 same results as your team?

14 A (Carbonneau) I didn't say exactly the same  
15 results, but they'll come up with similar  
16 results, I believe.

17 Q And you mentioned that the rationales in the  
18 manual are considerations. Suggestions of what  
19 to think about. But by your Data Sheet, there's  
20 no evidence that your people thought about any  
21 rationale, right? You didn't use a different  
22 set of rationale and explain what those were.  
23 There's no documentation of any rationale  
24 whatsoever, whether from the manual or different



1 rationale?

2 A (Carbonneau) There's no documentation of exactly  
3 which qualifiers they looked at on any given  
4 wetland, but by referencing the manual that was  
5 used, it implies that they were using those  
6 considerations and qualifiers that would be  
7 applicable to the project.

8 Q I want to talk about high quality wetlands. So  
9 Appendix B of your report which is the Wetlands,  
10 Rivers, Streams, and Vernal Pools which is part  
11 of Exhibit 1, Bates stamped APP 291208, provides  
12 a table of the individual wetlands you assessed  
13 for the project, right?

14 A Yes.

15 Q We looked at part of this earlier. And you  
16 assessed about 1,972?

17 A That's about right, yes.

18 Q And as part of that, you can see here on the  
19 right-hand or perhaps you can't read but he'll  
20 recognize the shape of the form, you've ranked  
21 the wetlands as high quality or not high  
22 quality.

23 A Yes.

24 Q Right? It's a column that either says yes, no,

1           yes, no. Now, my understanding of what that  
2           means is it's essentially your way of signaling  
3           that a wetland has, in your opinion, a  
4           significant number of functions and values.

5           A     (Carbonneau) Yes.

6           Q     And high quality is not a legally defined term,  
7           right?

8           A     (Carbonneau) No.

9           Q     It's a matter of professional judgment.

10          A     (Carbonneau) Based on scientific principles,  
11          yes.

12          Q     And in your Application materials, you describe  
13          how you determined whether a wetland is high  
14          quality or not.

15          A     (Carbonneau) Yes.

16          Q     And essentially, you assigned one point for each  
17          function, two points for primary functions.

18          A     Principal functions.

19          Q     Principal, thank you. And then you added  
20          together all of the functions and values. If  
21          the resulting number exceeded 14, then you  
22          deemed it a high quality wetland. Do I have  
23          that correct?

24          A     (Carbonneau) Yes. That's about right.

1 Q Now, that's not a methodology from the Army  
2 Corps manual, right?

3 A (Carbonneau) Correct.

4 Q Is this a methodology Normandeau developed?

5 A (Carbonneau) It's specific to this Project  
6 actually.

7 Q Did Normandeau develop it?

8 A (Carbonneau) Yes.

9 Q And are you aware that this method has been  
10 criticized in this case including by Ray Lobdell  
11 on behalf of the Forest Society and by the  
12 Counsel for the Public's expert from Arrowwood?

13 A (Carbonneau) Yes, I believe I have read some  
14 criticism of that process.

15 Q Of the 1,972 wetlands you assessed, you deemed  
16 only 46 of them as high quality, correct?

17 A (Carbonneau) Correct.

18 Q That's about two percent, more or less?

19 A (Carbonneau) I think that's about right.

20 Q Isn't two percent a very low percentage  
21 considering some of the highly functioning  
22 wetlands the Project passes through?

23 A (Carbonneau) I suppose you can look at it that  
24 way. I don't think that our use of that

1 additional step in any way changes the outcome  
2 of the Project. The primary purpose for us  
3 doing that was to make sure that in our  
4 descriptions, our narrative descriptions in our  
5 wetlands report, that we included wetlands that  
6 really were outstanding and that were worthy of  
7 a good discussion of why they were outstanding,  
8 and, furthermore, if there was an opportunity to  
9 minimize impacts to that wetland that had to be  
10 at the expense of another, that we would make  
11 the right choice in that situation.

12 However, it didn't supplant or replace the  
13 actual functions and values assessment that we  
14 use that meets all of the federal and state  
15 criteria. It was an added step for a very  
16 limited purpose, and it doesn't change whether  
17 that wetland, whether we tried to minimize or  
18 avoid impacts to that wetland. We applied the  
19 same standards to try and avoid and minimize and  
20 mitigate wetlands regardless of the functional  
21 results.

22 Q Is it true that a wetland can have just one or  
23 two functions and values and still be high  
24 value?

1 A (Carbonneau) If it's very important to those  
2 particular functions or it does them really,  
3 really well. It's not likely, but it's  
4 possible.

5 Q For example, wouldn't an instance of that be if  
6 a function of a wetland was that it was the home  
7 of an endangered plant community? That could be  
8 high value just for that one function?

9 A (Carbonneau) It could perform that function very  
10 highly. I don't know if it would mean that the  
11 entire wetland was high quality.

12 Q That's my point exactly. Under your system,  
13 even if there was one function, one important  
14 function that a wetland performed at a high  
15 level, it would never make it into the high  
16 quality ranking under your system, right?

17 A (Carbonneau) Probably not. No.

18 Q Are you familiar with the report by Watershed to  
19 Wildlife, Incorporated, which is titled  
20 Functional Assessment of Wetlands through  
21 Northumberland dated 2006? This is the Forest  
22 Society Exhibit 191, Bates stamped SPNF 06761 to  
23 06795. Have you seen this one before?

24 A (Carbonneau) I believe I have.

1 Q And are you aware that the report shows the  
2 right-of-way passes through three of  
3 Northumberland's most valuable wetlands, each  
4 ranging from 176 to over a thousand acres in  
5 size?

6 A (Carbonneau) I don't recall the details of it.

7 Q Does it sound accurate that there are wetlands  
8 of that magnitude in Northumberland?

9 A (Carbonneau) Yes. I think that's possible.

10 Q And are you aware that because of the irregular  
11 boundary of these wetlands they cross into the  
12 right-of-way 14 times?

13 A (Carbonneau) I'm not aware specifically of that,  
14 but I think that's possible.

15 Q And are you aware that each of the 14 times  
16 these wetlands cross into the right-of-way you  
17 assessed only the part that crossed into the  
18 right-of-way resulting in 14 separate  
19 assessments?

20 A (Carbonneau) There would be a separate  
21 assessment for each portion of a wetland that  
22 enters the right-of-way. In many cases, it is  
23 not obvious whether or not that wetland is  
24 contiguous with the other parts in the

1 right-of-way or how large it is where it extends  
2 off.

3 Q In your assessment of these wetlands, you ranked  
4 only a third of them as high quality, right?

5 A (Carbonneau) I don't know the exact rankings of  
6 these particular wetlands.

7 Q Do you have any reason to believe that those  
8 numbers sound inaccurate? That one-third of the  
9 14 wetlands you assessed in Northumberland you  
10 ranked as high quality?

11 A (Carbonneau) I have no reason to not believe  
12 that, but I don't know for sure.

13 Q Well, certainly you would recall if there was an  
14 area where there were 14 impacts and you ranked  
15 them all as high quality. That would stand out?

16 A (Carbonneau) That would be likely, yes.

17 Q And this wasn't one, this doesn't stand out in  
18 your memory as one of those areas, does it?

19 A (Carbonneau) Not specifically, but there is a  
20 lot of large wetlands in the Project area.

21 Q Are you aware that this report ranks all of  
22 these wetlands as high quality?

23 A (Carbonneau) I don't know specifically.

24 Q Overall, doesn't your ranking only two percent

1 of wetlands as high quality give the false  
2 impression that the vast majority, 97-plus  
3 percent of the wetlands that will be impacted by  
4 this Project just aren't that important?

5 A (Carbonneau) No. That's certainly not our  
6 intention. It wasn't our reason for doing that  
7 extra step, and we have never made a statement  
8 that wetlands in general don't have values and  
9 functions that are important. That's never been  
10 our contention, and that is not an impression  
11 that we ever intended to make.

12 Q Just a couple more questions.

13 With respect to the current design of the  
14 proposed project, based on what we've discussed,  
15 is it still your opinion that you accurately  
16 identified wetlands, you correctly determined  
17 the actual importance of the wetlands, and you  
18 provided enough information to restore them to  
19 preconstruction contours?

20 A (Carbonneau) Yes.

21 Q And even though we talked about Ray Lobdell and  
22 the Arrowwood consultants, they conclude that  
23 the proposed project would have unreasonable  
24 adverse impacts on some of the impacted



1 wetlands, your opinion remains that the 192-mile  
2 Project with over six million square feet of  
3 impact would not cause an unreasonably adverse  
4 impact?

5 A (Carbonneau) Yes. That's my opinion, and you  
6 know, for a Project of this size to have only  
7 about two and a half acres of permanent impacts  
8 is pretty remarkable. There's been a lot of  
9 effort to avoid and minimize impacts. 140 or  
10 138 acres of temporary impacts is basically  
11 accessing these construction locations, and  
12 they'll be temporary, and they will be restored  
13 and they will function much as they do now. So  
14 yes, that's my opinion.

15 Q And even though your opinion is that this is a  
16 very low amount of wetland impact given the size  
17 of the Project, you did testify earlier that  
18 complete burial of the Project along appropriate  
19 transportation corridors would dramatically  
20 reduce the wetland impacts, right?

21 A (Carbonneau) I said that burial results in less  
22 impacts. I don't remember using the word  
23 dramatically.

24 Q Significantly less?

1 A (Carbonneau) As opposed to an alternative that  
2 is an overhead alternative or burial in the  
3 existing right-of-way, it would have less  
4 impacts.

5 Q And even though DES initially questioned the  
6 legality of the proposed route, DES eventually  
7 recommended approval of the Wetlands Permit  
8 based on your assessment which we've discussed  
9 at length here, and after you and your team had  
10 27 separate contacts with the Department, and  
11 after you filed tens of thousands of pages of  
12 material, right?

13 A (Carbonneau) I can't speak to the number of  
14 pages, but in the course of normal Agency  
15 consultation, they reviewed the Application in  
16 great detail. They gave us questions and  
17 requests for additional information which is  
18 typical of any Wetlands Project. We provided  
19 them with additional information, and they were  
20 satisfied with our additional information and  
21 agreed to approve the Project.

22 Q Thank you, Ms. Carbonneau. I have no further  
23 questions for you at this time.

24 PRESIDING OFFICER HONIGBERG: I have the

1 Municipal Groups next.

2 MS. FILLMORE: Mr. Chairman, I need a  
3 moment to move over there. For Municipal Group  
4 2, Kris Pastoriza will be questioning.

5 PRESIDING OFFICER HONIGBERG: Okay.

6 MS. FILLMORE: And after that, Attorney  
7 Pacik.

8 PRESIDING OFFICER HONIGBERG: All right.

9 MS. FILLMORE: We're going to need just a  
10 minute.

11 PRESIDING OFFICER HONIGBERG: Okay.

12 MR. WALKER: Mr. Chairman, while she's  
13 gathering her stuff, I'm curious here. Are they  
14 dividing topics here? Is that what's happening?

15 PRESIDING OFFICER HONIGBERG: I think  
16 Municipal Group 2 is Ms. Fillmore, and I think  
17 she's having Ms. Pastoriza ask questions, and  
18 then I think the other Municipal Groups are  
19 separate. They have been coordinating, but  
20 they're separate groups of intervenors. Thus  
21 far, I've seen them divide up their topics, and  
22 I kind of expect that's what they're doing here.

23 Ms. Pacik, do you, would it be fair to say  
24 you don't expect to be overlapping much with Ms.

1 Pastoriza?

2 MS. PACIK: I actually can't respond to  
3 that question. I'm not sure what Ms. Pastoriza  
4 will be covering.

5 PRESIDING OFFICER HONIGBERG: These are  
6 separate groups. If you hear a bunch of  
7 repeated topics and questions, let me know, and  
8 we'll talk about it.

9 MR. WALKER: Thank you.

10 **CROSS-EXAMINATION**

11 **BY MS. PASTORIZA:**

12 Q I'm Kris Pastoriza. Easton Conservation  
13 Commission which is part of Central and  
14 Municipals. And I have maps followed by about  
15 17 photographs followed by another couple of  
16 maps. So these are the TDI maps, Joint Muni 217  
17 [218], and my question to all the Panel is did  
18 Northern Pass produce any maps like these? They  
19 show 50-foot buffer for wetlands, wetlands  
20 ratings, bat trees, natural communities, rare  
21 threatened plants, bear needing areas, deer  
22 wintering areas, bear crossings, natural  
23 communities. So any comparable maps from  
24 Northern Pass?

1 A (Carbonneau) We have shown the natural resources  
2 that are required for the permitting process  
3 which would include wetlands and many of the  
4 wildlife-related sensitive areas and rare plant  
5 locations and archeological sites which we're  
6 not allowed to divulge publicly. We do have  
7 that information on plans. They are actually  
8 part of the process that the contractors need to  
9 determine how they are going to actually  
10 construct the project and what the schedule will  
11 be.

12 So that information is on a draft plan set  
13 at this point. We can't make it all public, but  
14 it is part of the Project construction planning  
15 process so that the contractors will know where  
16 they have constraints, whether they're seasonal  
17 constraints or avoidance constraints, and that  
18 information is part of the Project.

19 Q So your answer is mostly no. No bat trees, no  
20 bear feeding, no bear crossing, no deer  
21 wintering, no rare and threatened endangered  
22 plant areas?

23 A (Carbonneau) No. That's not what I said. We  
24 actually have that information on plans. We

1 just can't submit it for public because  
2 especially rare plant areas and archeological  
3 areas, that's all information that we have, but  
4 it's not on the public permitting plan set.

5 Q So your maps have bear feeding, bear crossing  
6 and deer wintering and wetlands, natural  
7 communities?

8 A (Carbonneau) Yes. Not necessarily bear crossing  
9 unless we knew where that was. But we do have  
10 mast areas, we have locations where there are  
11 beech stands, we have information like that.  
12 Yes.

13 Q Yet we don't have access to those maps right  
14 now.

15 A (Carbonneau) That's correct.

16 Q And why is it that TDI can put rare, threatened  
17 and endangered plants on their maps and you  
18 can't?

19 A (Carbonneau) It's state law in New Hampshire.  
20 We can't divulge that information publicly. I  
21 don't know what the law is in Vermont.

22 Q So when a corporation applies for a Presidential  
23 Permit, does it have the option of higher  
24 quality maps like these?

1 A (Carbonneau) I don't know the answer to that.

2 Q So and this is for everyone on the Panel, do any  
3 of you have any documents or communications  
4 marked confidential or work product that you  
5 delivered to Northern Pass or its lawyers that  
6 you have destroyed or otherwise not produced in  
7 data sessions?

8 A (Carbonneau) We don't have any information that  
9 we have not produced that hasn't been asked for.  
10 If it's confidential, then it hasn't been made  
11 public in compliance with law. We haven't  
12 destroyed information or not provided it where  
13 it's been asked for.

14 Q And that's the answer for everyone on the Panel?

15 PRESIDING OFFICER HONIGBERG: It really  
16 helps if you speak into the microphone and give  
17 an answer because the transcript, the  
18 stenographer won't do anything with nodding  
19 heads.

20 A (Magee) Yes. I haven't withheld any  
21 information.

22 A (Varney) No. I don't have anything.

23 A (Barnum) I have provided everything that's been  
24 requested.

1 Q So this question is for Ms. Barnum. Did your  
2 assessment of effect of the project on wildlife  
3 address the effects of construction noise?

4 A (Barnum) I addressed disturbance in general.  
5 Noise is one of those components.

6 Q So noise was addressed specifically?

7 A (Barnum) Not specifically.

8 Q Did your report address raised in the 2016  
9 California Department of Transportation Report,  
10 Effective Traffic Noise and Road Construction  
11 Noise on Bats? Specifically, auditory  
12 fragmentation effects on eastern small-footed  
13 bat and the northern long-eared bat?

14 A (Barnum) My report did not address that.

15 Q So question for Ms. Carbonneau. On July 18th in  
16 2016, Easton Conservation Commission sent a  
17 letter to the Army Corps of Engineers in  
18 response to their solicitation of comments on  
19 the proposed Northern Pass Project. We  
20 expressed concern about what effect an  
21 underground concrete wall running the length of  
22 the Easton valley would have on natural water  
23 flows, sedimentation and aquatic life.

24 So your response on behalf of Northern



1 Pass/Normandeau and this is labeled Joint Muni  
2 213 dated October 6th, 2016, stated, there is a  
3 very low risk of water movement because the duct  
4 banks and vault will be effectively sealed. So  
5 is this true?

6 A (Carbonneau) I believe the duct banks and vaults  
7 are sealed. That's my understanding. And so  
8 they will not necessarily act as an underwater  
9 river to redirect groundwater flow.

10 Q So according to --

11 MR. IACOPINO: Ms. Pastoriza, could you  
12 just please read in the identifier for that  
13 exhibit that you're showing her so it's in the  
14 record?

15 MS. PASTORIZA: It's JTMUNI 213.

16 MR. IACOPINO: Thank you.

17 BY MS. PASTORIZA:

18 Q So there's a DOT letter dated September 22nd,  
19 2016, where Northern Pass met with DOT. And  
20 they stated to DOT that FTB, the fluidized  
21 thermal backfill, is water permeable similar to  
22 DOT gravels, does not create water dams and  
23 behaves as a French drain in poor soils. So  
24 which is it? Is it a wall or is it a drain?

1 A (Carbonneau) The material, the duct bank itself  
2 is a sealed vault, for example. The material  
3 that goes in over that which fills in to a  
4 certain level below the surface is the fluidized  
5 backfill. That's a different, it's different  
6 than the bank, the duct bank itself, is my  
7 understanding. And that material does allow  
8 water to flow through so that you don't have the  
9 effect of increasing or significantly increasing  
10 or decreasing the existing groundwater flow as  
11 it is. So if the water isn't running through a  
12 duct bank that just has some cables in it it's  
13 prevented from doing that, but groundwater that  
14 is around that duct bank will continue to be  
15 able to flow as it does. That's my  
16 understanding. I'm not a construction engineer,  
17 but that is my understanding.

18 Q You're saying there's a separate wall outside  
19 into which the thermal concrete is poured?

20 A (Carbonneau) The backfill material goes into the  
21 trench. It doesn't go into the duct bank  
22 itself. It goes into the trench around the duct  
23 bank.

24 Q Can you say specifically what the duct bank is?

1 A (Carbonneau) I think the Construction Panel  
2 would have been a better one to ask exactly what  
3 a duct bank is, but my understanding is it's  
4 something that holds the cables. It directly  
5 surrounds the cables.

6 Q The specs show thermal concrete on either side  
7 of the thermal concrete is the native dirt and  
8 within the thermal concrete is the conduit.

9 A (Carbonneau) Well, then I'm mistaken, but the  
10 material that is, my understanding is the  
11 fluidized backfill, the flowable backfill  
12 material is a granular material that has similar  
13 porosity to native soils and that it will not  
14 act as either a dam or a conduit. The movement  
15 of groundwater through it is similar to what you  
16 would get in a soil backfill.

17 Q If we accept that what the Northern Pass  
18 contractor said to DOT is true, which is that it  
19 behaves as a French drain, can you speculate on  
20 what would happen to a French drain placed over  
21 Kinsman Notch?

22 A (Carbonneau) I'm not going to speculate on, I'm  
23 not agreeing that it's going to act as a French  
24 drain.

1 Q So in your Supplemental Prefiled Testimony, page  
2 19, line 16, you state that there are regulatory  
3 consequences for failing to comply with these  
4 requirements, and you're referring, I believe,  
5 to the BMPs, or for violating water quality  
6 standards. Has Eversource or its subcontractors  
7 ever experienced regulatory consequences for  
8 failing to comply with BMPs or for violating  
9 water quality standards?

10 A (Carbonneau) Sorry. I can't speak for  
11 Eversource.

12 Q On page 19, line 10, of your Supplemental  
13 Prefiled Testimony, you state, the Applicants  
14 have identified appropriate BMPs for limiting  
15 the risk of erosion and sedimentation.

16 Are the following considered examples of  
17 Best Management Practices? And this is Joint  
18 Muni 212.

19 A (Carbonneau) I'm sorry. Could you tell me the  
20 page and line again? Because page --

21 Q Page 19, line 10?

22 A (Carbonneau) Of my Supplemental? It only goes  
23 to page 11. I'm not sure what you're looking  
24 at.

1 Q That's what I have written. I mean, are you  
2 saying that you have not said that the  
3 Applicants have identified appropriate BMPs for  
4 limiting the risk of erosion and sedimentation?

5 A (Carbonneau) I'm not saying that. I'm just  
6 saying that my testimony doesn't go that far so  
7 I'm not sure what you're referring to, and I  
8 don't want to take it out of context. I would  
9 just like to be able to read what you're  
10 referring to and respond to it specifically.

11 Q You're not willing to state that the applicants  
12 have identified appropriate BMPs for limiting  
13 the risk of erosion and sedimentation?

14 A (Carbonneau) No. I am willing to state that.  
15 But you're referencing something that I don't  
16 want to take out of context. So I am willing to  
17 say that the Applicants have identified Best  
18 Management Practices for erosion and  
19 sedimentation.

20 Q Okay. So we'll leave it at that.

21 So here is Photo number 1. This is an  
22 uncovered slurry tub, an open bore hole with a  
23 metal casing that was left overnight which the  
24 side of Route 116. Slurry overflow is on the

1 ground. There's no silt fencing and hay, which  
2 you see the little hay back there, does not  
3 filter bentonite?

4 MR. WALKER: Objection, Mr. Chairman.  
5 There's no foundation for this photograph.

6 PRESIDING OFFICER HONIGBERG:  
7 Ms. Pastoriza, you're testifying about what this  
8 picture is, what was around it, all kinds of  
9 things that don't appear there. I don't know  
10 how you can expect an answer to that. Do you  
11 want her to assume a bunch of facts about this  
12 picture?

13 MS. PASTORIZA: I wanted to describe the  
14 photo for people who might not --

15 PRESIDING OFFICER HONIGBERG: It's not your  
16 turn to testify right now. So if you want the  
17 witnesses to assume something about this  
18 picture, do that, and then ask your question.

19 MS. PASTORIZA: Okay.

20 BY MS. PASTORIZA:

21 Q Assume this is a uncovered slurry tub and an  
22 open bore hole with a metal casing that was left  
23 overnight by the side of Route 116. Assume that  
24 that is slurry overflow on the ground. Assume

1           that there's no silt fencing. Would you call  
2           this Best Management Practices if those things  
3           are assumed?

4           A     (Carbonneau) Well, it looks to me like there is  
5           erosion control around the perimeter of this  
6           work area. It looks like they contained the  
7           slurry. If there is overflow in this location,  
8           presumably it could be cleaned up prior to the  
9           obviously-not-completed work at this location  
10          because there's still cones here. So I can't, I  
11          can't say that it is not in compliance with Best  
12          Management Practices. But again, this is really  
13          something that Jake Tinus is more familiar with.  
14          He is the water quality specialist. He's not  
15          here yet. He will be here this afternoon.

16          Q     So are we to assume that open tubs of slurry  
17          will be left on the side of the road and that  
18          would be acceptable?

19          A     (Carbonneau) Well, obviously, this is not a  
20          permanent situation here. I don't know if this,  
21          how long this was here or what their plans were  
22          and when they finished and when they'll come  
23          back. I don't know if that's acceptable or not.

24          Q     Okay. Photo number 2. If you assume that this

1 is ACCU-VIS slurry additive dumped or spilled at  
2 a Northern Pass drilling site in White Mountain  
3 National Forest on the side of Route 12, covered  
4 with hay, and ACCU-VIS contains acrylamide which  
5 is a male reproductive toxin, developmental  
6 toxin, and carcinogen, if you assume that the  
7 site was four feet by five feet and unposted,  
8 assuming this is spilling ACCU-VIS which is  
9 slurry additive at a roadside boring location  
10 after covering it with hay Best Management  
11 Practices?

12 A (Carbonneau) I'm sorry. I can't respond to  
13 that.

14 Q Okay. Photo number 3.

15 MR. WALKER: Mr. Chairman, just for the  
16 record, same objection to every one of these  
17 photographs. It seems that she's going to be  
18 continuing to call for speculation.

19 PRESIDING OFFICER HONIGBERG: Well, I  
20 understand. I mean, she'll ask her questions  
21 based on what she's showing these people, and if  
22 they have an answer, they have an answer.

23 BY MS. PASTORIZA:

24 Q So if you assume that this is a S.W. Cole



1 employee standing on a slurry tub, and you  
2 assume that the uncovered five-gallon buckets  
3 contain slurry, I think you can see that there's  
4 a sagging and poorly staked too-short silt fence  
5 and you assume that it's ready to funnel slurry  
6 into the ravine, and assume that that ravine  
7 leads down a steep bank to a stream, would you  
8 consider this Best Management Practices?

9 A (Carbonneau) Again, I'm not going to speculate.  
10 I'm not seeing an impact here. I would say that  
11 it looks like the slurry is contained at this  
12 point, but I'm not going to speculate.

13 Q Photo number 4. If you assume that that's a  
14 Northern Pass inspector in the orange, looking  
15 on while the S.W. Cole employee loads open  
16 five-gallon buckets of slurry into an open  
17 pickup truck, which is also holding an uncovered  
18 slurry tub, assume that this truck drove south  
19 down Route 116 and through White Mountain Forest  
20 to an unknown location. Do you have any idea  
21 what happened to that slurry?

22 A (Carbonneau) I am not familiar with this, no.

23 Q What do you think would happen, would have  
24 happened to this truck in the event of an

1 accident?

2 A (Carbonneau) I'm not going to speculate about  
3 that either.

4 Q And would you consider carrying open buckets  
5 with what we assume to be slurry in them is Best  
6 Management Practices?

7 A (Carbonneau) Again, I don't know specifically  
8 the Best Management Practices associated with  
9 this particular drilling activity, and I don't  
10 even know that there isn't a cover for any of  
11 these. I'm not sure. I can't speculate.

12 Q I saw them. They were not covered. It's pretty  
13 clear in the photograph.

14 MR. WALKER: Objection.

15 PRESIDING OFFICER HONIGBERG: Sustained.

16 Q Okay. Photo number 5. This is, if you assume  
17 that this man is cleaning his boring rig and  
18 assume that is near the Wildwood Campground  
19 public water supply, White Mountain National  
20 Forest in Easton, would this be considered Best  
21 Management Practices?

22 A (Carbonneau) Again, I'm not sure. This is a  
23 better question for the water quality expert or  
24 the Construction Panel.

1 Q Photo number 6. If you assume this is a  
2 Northern Pass contractor dumping slurry and  
3 tailings onto the ground before hosing it into  
4 the undergrowth next to the public water supply  
5 at the Wildwood Campground in Easton, if you  
6 assume no safety data sheets were onsite though  
7 this is required, my question is do you think  
8 this man knew that he was working with a male  
9 reproductive toxin and carcinogen that is  
10 absorbed through the skin?

11 A (Carbonneau) I can't assume what this man knows  
12 or doesn't know.

13 Q Is he wearing proper personal protective  
14 equipment for this job?

15 A (Carbonneau) Again, I don't know. That's not my  
16 area of expertise.

17 Q Okay. On line 26, page 297, of your report.  
18 You state that all appropriate BMPs, including  
19 erosion and sedimentation controls, careful  
20 handling of excavated materials and groundwater,  
21 dot, dot, dot, will be present during  
22 construction. We have an exhibit. This is hard  
23 evidence to go on the ELMO.

24 MS. FILLMORE: I'd like to apologize.

1           Those are labeled as JM 216 and 217. Although I  
2           identified the map at the beginning as Joint  
3           Muni 217, that will be 218. We'll have that  
4           properly marked and available shortly.

5           MR. IACOPINO: If you flip that over, we  
6           can probably see what's in the bag better.

7           MR. LAKES: Yes, I will.

8 BY MS. MANZELLI:

9 Q My question is, and this is a very small sample  
10 of what's been left. If you assume that this is  
11 a very small sample of what has been left out on  
12 the roadside where the borings took place, would  
13 you consider that careful handling of excavated  
14 material? Leaving that on the roadside, unknown  
15 ingredients?

16 A (Carbonneau) Again, I really can't speak to  
17 this. I don't know exactly what's included in  
18 that material. It's a better question for our  
19 water quality expert or the construction team.

20 Q So Photo number 7. Can you flip back to Apple  
21 TV?

22 MR. WALKER: Mr. Chairman, I'd like to  
23 object to the introduction of those as exhibits  
24 as marked. I mean, this goes beyond --

1                   PRESIDING OFFICER HONIGBERG: Mr. Lakes,  
2                   you'll take these bags back. No. You'll take  
3                   them back until they're presented by someone  
4                   who's sworn under oath to explain what that is,  
5                   they're not being shown to the Subcommittee  
6                   other than in the way you just did with a  
7                   request of an assumption as to what they are.

8           Q       So Photo number 7. If we assume that this shows  
9                   slurry overflowing a tub and flowing down Route  
10                  12 in White Mountain National Forest, is this  
11                  Best Management Practices?

12          A       (Carbonneau) I'm sorry. I'm not seeing that,  
13                  but --

14          Q       There's a white line between the guardrail and  
15                  the road.

16          A       (Carbonneau) Yes. I'm sorry. I can't speak to  
17                  that. I don't know.

18          Q       Photo number 8. Slurry in Stark Falls Brook.  
19                  The Northern Pass photo of the drilling site is  
20                  below it showing one limp hay bale, no silt  
21                  fence and what I ask you to assume is slurry  
22                  dumped on the ground above the slurry tub near  
23                  the rig. Mr. Bisbee was informed of this issue  
24                  and part of his response was, quote --

1           PRESIDING OFFICER HONIGBERG: Wait, wait,  
2           wait, wait, wait. You're testifying here. It's  
3           not your turn to testify. If you want to ask  
4           her questions about statements somebody made,  
5           say would you agree with the statement along the  
6           following lines.

7           Ms. Pastoriza: I wanted to ask her if she  
8           agrees with Mr. Bisbee.

9           PRESIDING OFFICER HONIGBERG: But I don't  
10          know what Mr. Bisbee said and you're not making  
11          representations about what Mr. Bisbee says right  
12          now when you're not testifying under oath.

13 BY MS. PASTORIZA:

14 Q       If we assume that slurry was allowed to overflow  
15       a turbine and infiltrate the ground as a means  
16       of slurry water disposal, is this a Best  
17       Management Practice or even permissible by DES,  
18       White Mountain National Forest, DOT and local  
19       towns?

20 A       (Carbonneau) Well, I can't represent what is  
21       occurring in this photo, and, honestly, I am not  
22       sure exactly what the Best Management Practices  
23       are for this particular activity so I can't  
24       answer that specifically. I think

1           reinfiltration of water into the water table is  
2           generally appropriate if the materials that you  
3           don't want to infiltrate are captured in some  
4           way, and I honestly can't say for sure what this  
5           photo represents.

6       Q     You believe it is likely that ten gallons of  
7           slurry spilt at this spot could flow over dry  
8           grass-covered terrain for 85 feet and flow into  
9           Stark Falls Brook?

10      A     (Carbonneau) I have no idea.

11      Q     Does it seem possible to you that the slurry  
12           leaked out through underground fissures into the  
13           stream?

14      A     (Carbonneau) Again, I don't know.

15      Q     Are you aware that bentonite slurry is harmful  
16           to aquatic life?

17      A     (Carbonneau) I am aware that if bentonite is at  
18           high levels in a stream, it can cause adverse  
19           effects, but I don't know if that's what  
20           happened here.

21      Q     Would you agree that the BMPs Northern Pass says  
22           that they will follow will have no effect on the  
23           likelihood of frackouts or routine underground  
24           slurry loss?

1 A (Carbonneau) No. I don't agree with that.

2 Q So which BMPs would reduce underground slurry  
3 loss or frackout?

4 A (Carbonneau) There is a series of Best  
5 Management Practices that relate specifically to  
6 underground drilling, and those specifically  
7 would be employed wherever stream crossings,  
8 deep underground stream crossings from HDD or  
9 horizontal directional drilling are required. I  
10 know there are protocols in place. I'm not  
11 familiar with all of the details of those Best  
12 Management Practices, but they do include  
13 monitoring to make sure that the amount of  
14 material that's being used for the drilling is  
15 the same amount that's being recirculated. If  
16 there's a drop that might identify a leak of  
17 some kind, then the drilling is supposed to  
18 stop. There are other methods that -- it's an  
19 construction process that I'm not an expert in,  
20 but there are Best Management Practices.

21 Q Where would they be found in your literature?

22 A They're included by reference, I believe, and I  
23 think there will be part of the construction  
24 package, but I'm not sure if they have been



1 submitted in detail in their full amount. It's  
2 typically something that the drilling contractor  
3 will abide by for the construction of the  
4 Project. I'm not sure if that has already been  
5 provided or not. That would be a question for a  
6 different expert.

7 Q So given that we're being reassured that BMPs  
8 will be implemented, how do we know what the  
9 BMPs are if you're saying that you can't find  
10 them?

11 A (Carbonneau) I'm saying I'm not sure if they  
12 were submitted directly as part of the materials  
13 that were part of the SEC application. If  
14 they're not, they're included by reference. I  
15 know that there are excerpts of them included in  
16 some of the 401 Water Quality Application, for  
17 example, but I don't know if it's the full, I  
18 don't believe it's the full Best Management  
19 Practice.

20 Q Would you agree that underground frackouts and  
21 slurry losses are ignored unless they become  
22 visible by entering streams, wetlands or  
23 erupting on the surface?

24 A (Carbonneau) No. I don't believe that they are

1 ignored.

2 Q So in what way have they been reported?

3 A (Carbonneau) Are you asking me specifically  
4 about an event or in general the process?

5 Again, this is not my area of expertise. I am  
6 not a contractor.

7 Q Well, they're central to water quality so I  
8 thought that would be your area. I mean, you're  
9 saying that they are noticed, but where are they  
10 reported if they are noticed?

11 A (Carbonneau) I'm not exactly sure what the  
12 reporting process is for a, specifically, for a  
13 frackout. There are Best Management Practices  
14 that are followed. I'm not the expert in that,  
15 in the water quality area. That would be Jake  
16 Tinus who is not here right now, but if there's  
17 a violation or evidence that there's been some  
18 kind of a violation of the requirements, there's  
19 certainly water sampling that is required during  
20 construction. And so that would be one  
21 opportunity for some type of an event which  
22 actually has an effect on water quality to be  
23 noticed. There has to be a water quality  
24 monitoring plan developed for the project. That

1 is something that the DES is requiring that we  
2 do at least 90 days before construction starts.  
3 So that document will be in preparation, and it  
4 will identify exactly what parameters need to be  
5 sampled for, where those sampling stations are  
6 and the frequency of that sampling. So that is,  
7 that will be a requirement. It's a permit  
8 condition now that those plans be developed.

9 Q So is water quality monitoring done during or  
10 before the geotechnical boring?

11 A (Carbonneau) I don't believe water quality  
12 monitoring was done before the geotechnical  
13 borings that took place so far. I don't think  
14 presampling was done.

15 Q And post-sampling and during sampling was not  
16 done.

17 A (Carbonneau) Not to my knowledge for that  
18 activity, no.

19 Q So do you agree with Bill Quinlan that Quanta  
20 and PAR are industry leading companies having  
21 knowledge and expertise?

22 A (Carbonneau) I have no knowledge of their  
23 qualifications personally, but I don't disagree  
24 with that statement because I have no basis to.

1 Q Photo 9. So this is recent, meaning this  
2 summer. Pole, crossarm and insulator  
3 replacements in Easton.

4 MR. WALKER: Objection.

5 PRESIDING OFFICER HONIGBERG:

6 Ms. Pastoriza, you want him to assume that  
7 that's what it is?

8 Ms. Pastoriza: Yes.

9 BY MS. PASTORIZA:

10 Q If you assume that this is recent pole,  
11 crossarm, insulator replacements in Easton, and  
12 if you assume that those are four-wheeler tracks  
13 in the wetlands, would this be BMPs?

14 A (Carbonneau) Again, the BMPs are specific to the  
15 construction activities that the Project is  
16 proposing. I have no idea if these ruts were  
17 caused by the right-of-way maintenance staff or  
18 others.

19 But in a situation where a road goes  
20 through a wetland, if it is indeed a wetland,  
21 and this if case I'm not sure if it's just a  
22 depression in the road or if it's an actual  
23 wetland, this is not part of the, to my  
24 knowledge, the Northern Pass Project route, then

1           this would be a location where timber mats would  
2           be placed for a wetland crossing.  If that's a  
3           wetland.

4       Q     So Photo 10.  If you assume that this is a hole  
5           not backfilled properly by Eversource/NP  
6           contractors south of the Deerfield substation at  
7           the first upgrade structure, and if you assume  
8           that it was at a school bus pickup and turn  
9           around, if you assume that the hole is large  
10          enough and deep enough to swallow an adult, if  
11          you assume that this was 7 weeks after the work  
12          and if you assume that the wood and marking  
13          ribbon were placed by someone other than  
14          Eversource, who had a conscience, is this Best  
15          Management Practices?

16       A     (Carbonneau) I guess given all of your  
17           assumptions I would say that some attention to  
18           filling this hole which appears to, could be  
19           just a case of settlement would probably be  
20           appropriate if it's a danger to the public.

21       Q     Photo 11.  If you assume that this is a  
22           Deerfield substation upgrade in 2016, if you  
23           assume that over the past two weeks tree  
24           cutting, bush hogging, Brontosaurus work had

1           been proceeding on four sides of the Deerfield  
2           station, if you assume that on the northerly  
3           corner and easterly side the flow from the  
4           wetland was completely choked with debris and  
5           for all practical purposes had been destroyed,  
6           if you assume that the outflow of corrugated  
7           culvert under the access road had been crushed  
8           and was no longer viable, if you assume that the  
9           wetland flow and runoff washes down the road  
10          atop the existing silt barrier left from the  
11          prior work, would you call this Best Management  
12          Practices?

13        A    (Carbonneau) Well, I would call this a  
14           construction site, and based on the fact that  
15           there's still equipment there, it seems to be a  
16           work in progress. So I'm not sure if I would  
17           agree with that. I'm not the seeing any water  
18           flow in this photo, but certainly that's about  
19           all I can say at this point in time.

20        Q    So have you ever personally directed the proper  
21           setting of wetland timber mats for heavy  
22           equipment?

23        A    (Carbonneau) Yes. On previous Projects.  
24           Obviously, this one is not under construction

1           yet.

2       Q     Not in Deerfield?

3       A     (Carbonneau) Yes. In Deerfield.

4       Q     Have there been complaints to  
5           Eversource/Northern Pass/DES about  
6           Eversource/Northern Pass work in Deerfield?

7       A     (Carbonneau) Yes.

8       Q     Photo 12. So the next two maps show  
9           geotechnical borings in Kinsman Notch, holes  
10          with the letter after them are 65-foot holes  
11          drilled at either end of the proposed HDD  
12          locations. Holes without a letter are trenching  
13          location holes and 15 feet deep.

14                 Assuming all this is true, and if you  
15                 assume that lost circulation is a completely  
16                 correct term for frackout and that poor  
17                 circulation means frackout is under way, we have  
18                 hole 24 A with loss circulation, 24 B and 25 A  
19                 with poor sample recovery. 25 B with loss  
20                 circulation. 26 A with no sample recovery. 27  
21                 A with poor circulation, cave-in and low sample  
22                 recovery. Hole 29 A with discharge of water.  
23                 Hole 138 with stream terrace deposits and hole  
24                 30 A with lost circulation. And if you assume

1           that during the drilling in hole 28 A I  
2           photographed slurry that had been discharged  
3           into Olson's Brook, have you looked at the  
4           boring logs?

5           A     (Carbonneau) No. I have not.

6           Q     Do you think a full assessment of the Project's  
7           potential effects on wetland and water resources  
8           require that you look at the boring logs?

9           A     (Carbonneau) Well, you're asking me personally.  
10          That's not really my role on this project. I'm  
11          not an expert in reviewing boring logs done by  
12          contractors. And I don't know that any of this  
13          indicates that there is actually an issue. This  
14          is a recording of activities during  
15          construction, as far as I can tell.

16          Q     Would you agree that the underground conditions  
17          are related to the effects on wetlands and  
18          watershed streams?

19          A     (Carbonneau) It's possible.

20          Q     Have you ever been to Lost River Gorge?

21          A     (Carbonneau) I have driven this area.

22          Q     And do you know if stream terrace deposits  
23          mentioned at bore hole 138 are likely strata for  
24          slurry loss?



1 A (Carbonneau) I don't know specifically, no.

2 Q Photo 13. This is Kinsman Notch higher up.

3 Here we have lost circulation in hole 31 A.

4 Assume we have lost circulation in hole 31 A on

5 July 28th, drilling of bore hole 31 B on July

6 30th, slurry in Stark Falls Brook photographed

7 during the boring of hole 31 B, poor circulation

8 6 times in hole 32 A between July 28th and 29th,

9 lost circulation in hole 32 B on July 27th,

10 hydrocarbons in hole 141, poor circulation in

11 hole 31 A and 30 feet and 54 feet between July

12 25th and 26th, and a visitor complaining about

13 milky sediment in Lost River on July 26th. So

14 were you aware that the slurry losses, if you

15 assume they were slurry losses, in the Stark

16 Falls Brook and Olson's Brook were photographed

17 while the drilling teams were at work and were

18 sent to DES and Northern Pass?

19 A I'm sorry. Could you repeat the question? Were

20 you asking if I was aware?

21 Q Were you aware of slurry losses in Stark Falls

22 Brook and Olson's Brook?

23 A (Carbonneau) I was aware that a photograph was

24 sent to New Hampshire DES. I can't speak to the

1 exact location of it though.

2 Q So the boring logs for Stewartstown and  
3 Clarksville report lost slurry amounts. For  
4 example, in one 15-foot hole in Clarksville a  
5 hundred gallons of drilling fluid was lost to  
6 ground.

7 MR. WALKER: Objection. She's testifying  
8 now.

9 PRESIDING OFFICER HONIGBERG:  
10 Ms. Pastoriza?

11 Ms. Pastoriza: All right. Forget it.

12 BY MS. PASTORIZA:

13 Q Why did none of the drillings logs for this  
14 area, either the 15-foot open trench borings or  
15 the 65-foot deep HDD boring logs record the  
16 volume of slurry losses?

17 A (Carbonneau) I don't know. I'm sorry. I was  
18 not involved in the geotechnical activities.

19 Q So you don't know if there's a way to get the  
20 logs that have the slurry volumes documented?

21 A (Carbonneau) I don't know.

22 Q After Northern Pass was notified of potential  
23 slurry frackouts in three streams in Kinsman  
24 Notch, did it do any assessment of the frackout

1 risk for this sensitive and historic area?

2 A (Carbonneau) I don't know.

3 Q Has Northern Pass done any assessment of  
4 frackout risk for any of the 50-plus proposed  
5 HDD locations?

6 A (Carbonneau) I don't know.

7 Q Does Northern Pass plan to do any frackout risk  
8 assessment?

9 A (Carbonneau) I don't know. That's not my area  
10 of expertise.

11 Q Inasmuch as a frackout risk would affect water  
12 quality, is it not related to your area of  
13 expertise?

14 A (Carbonneau) The water quality expert is not  
15 here. He can probably answer that question a  
16 little bit better. He is the liaison with the  
17 contractors and the engineers who are  
18 responsible for this kind of geotechnical work,  
19 and, I'm sorry, I'm not that person.

20 Q How do you expect the SEC to assess the public  
21 interest in orderly development/preservation  
22 criteria if they do not have access to frackout  
23 risk assessment?

24 A (Carbonneau) I don't know that they won't have

1 access to frackout risk assessment. I just  
2 don't know the answer to that. There's a  
3 methodology that's followed. It's standard  
4 construction practices is my understanding. All  
5 of these types of investigative or  
6 construction-related activities have Best  
7 Management Practices associated with them, and  
8 if they aren't provided directly, they are  
9 provided by reference to the SEC, and they will  
10 be able to evaluate the Project based on that  
11 information.

12 Q So are you aware that the reference in the DOT  
13 Utility Accommodation Manual to the HDD  
14 standards, that book costs \$150?

15 A (Carbonneau) I'm not aware of the cost of that  
16 particular book.

17 Q Could you know if the SEC has access to this  
18 book?

19 A (Carbonneau) I do not know.

20 Q Did Northern Pass do any prequalification when  
21 selecting their contractors for the HDD?

22 A (Carbonneau) I am not familiar with the  
23 contractor selection process that was used.

24 Q So you don't know if Northern Pass required any

1 specific level of expertise or experience from  
2 their HDD contractor?

3 MR. WALKER: Objection to this line of  
4 questioning, Mr. Chairman. These are all  
5 construction-related questions, and it's pretty  
6 clear from the witness's testimony that she's  
7 not familiar with these issues.

8 PRESIDING OFFICER HONIGBERG:  
9 Ms. Pastoriza?

10 Ms. Pastoriza: I see a relationship  
11 between water and erosion and HDD.

12 PRESIDING OFFICER HONIGBERG: You can  
13 continue to ask this witness questions. She may  
14 continue to tell you that she doesn't know, but  
15 if you want to continue to ask, you may proceed.

16 BY MS. PASTORIZA:

17 Q Is there any level of risk that would cause  
18 Northern Pass to not attempt an HDD?

19 A (Carbonneau) I guess that's possible, but I  
20 wouldn't know what it is.

21 Q Has Northern Pass engaged in any discussions  
22 with White Mountain National Forest on the risk  
23 of frackout in the area? Kinsman Notch?

24 A (Carbonneau) Specific discussions, I am not

1           aware of them.

2           Q     Has Northern Pass assessed the proposed  
3           underground route for impacts from earthquakes?

4           A     (Carbonneau) I'm not sure.

5           Q     Are you concerned that the Terracon Risk Report  
6           stated that shallow groundwater was expected  
7           beneath 63 percent of the Project?

8           A     (Carbonneau) I'm not familiar with that report.  
9           Shallow groundwater is certainly possible in  
10          many locations, particularly where there are  
11          wetlands.

12          Q     So has Northern Pass obtained any easements on  
13          the burial route for dewatering of trenching?

14          A     (Carbonneau) I'm sorry. Could you repeat that  
15          question?

16          Q     Has Northern Pass obtained any easements on the  
17          burial route for dewatering of trenching?

18          A     (Carbonneau) I don't know.

19          Q     Are you concerned that the Terracon Risk Report  
20          did not assess the proposed underground route  
21          from Bethlehem to Sugar Hill?

22          A     (Carbonneau) Again, I'm not familiar with the  
23          report.

24          Q     So you don't know if there's a more up-to-date

1 report that incorporated those areas?

2 A (Carbonneau) I'm not familiar with the report.

3 Q So on page 299, line 30, of your report, you  
4 state that the Project will not have an  
5 unreasonable adverse effect on water quality. I  
6 based this opinion on my own analysis of the  
7 potential effects on wetlands, aquatic research  
8 and shoreline resources, and on line 17, page  
9 300, you stated aquatic resource impacts are  
10 expected to be virtually nonexistent.

11 Did your assessment of "no unreasonable  
12 adverse effects" take into account any  
13 environmental effects of slurry and chemical  
14 additives including expected losses to ground?

15 A (Carbonneau) Yes, it did. It included potential  
16 water quality effects which have been evaluated  
17 by my colleague, Jake Tinus, and other potential  
18 sources of erosion and sedimentation that are  
19 planned to be minimized and avoided through Best  
20 Management Practices.

21 Q Specific to slurry?

22 A (Carbonneau) Not necessarily specific to slurry,  
23 but incorporating slurry and other potential  
24 construction materials and techniques that are

1 typically used on the Project of this nature.

2 Q Can you give me an example of a project you  
3 assessed where you concluded that there would be  
4 an unreasonable adverse effect on water quality?

5 A (Carbonneau) This is the only Project I've  
6 worked on where it's come before the Site  
7 Evaluation Committee, and the term "unreasonable  
8 adverse effect" is actually required by law. So  
9 I don't have a specific Project where I used  
10 that terminology. I have worked on many other  
11 projects where we've evaluated potential  
12 impacts. I can only think of one where we  
13 thought that the impacts to wetlands and water  
14 quality were substantial enough that we believed  
15 that having the Project move forward would be a  
16 bad environmental idea, and it was clear that  
17 the Project would not be redesigned to minimize  
18 those impacts and the Project was never  
19 constructed, but I don't have anything specific  
20 about a water quality issue on a Project.

21 Q And what Project was that?

22 A (Carbonneau) It was a development project in  
23 southwestern New Hampshire.

24 Q Did your assessment take into account the



1 possibility of radioactivity in granite cuttings  
2 from the HDD and blasting?

3 A (Carbonneau) On this Project?

4 Q Yes.

5 A (Carbonneau) No.

6 Q Did it take into account exposure and dispersal  
7 of native arsenic through HDD drilling and  
8 blasting?

9 A No.

10 Q Have you mapped the arsenic-containing rock on  
11 the route?

12 A (Carbonneau) We have not.

13 Q What is the plan for testing bedrock drilling  
14 cuttings and blasting tailings for  
15 radioactivity, and what is the proper disposal  
16 plan?

17 A (Carbonneau) I do not know the specific answer  
18 to that. Any material that leaves the Project  
19 site I believe must be tested to make sure that  
20 it does not fall under the DES category of a  
21 hazardous material, but I don't have the  
22 specific plans on how that is done. Or when.  
23 Or where.

24 Q Could you describe some specific actions you

1 have taken to reduce the risk of frackout into  
2 sensitive water resources with reference to  
3 DOT's HDD Good Practices Guidelines referenced  
4 in the UAM?

5 A (Carbonneau) Not specific to those references.  
6 There is a requirement in our DES permit  
7 conditions, as I mentioned before, that we or  
8 the Project develop a water quality monitoring  
9 plan. It will be very specific to protection of  
10 high quality waterways, cold water fisheries,  
11 streams and other sensitive water resources. We  
12 have to identify those and establish a water  
13 quality monitoring plan that would be  
14 implemented during construction to identify  
15 potential impacts that might be occurring.  
16 During that monitoring, if there is evidence of  
17 some kind of a violation, then the Project would  
18 have to stop and figure out another path  
19 forward.

20 Q Do you know what the average routine percentage  
21 of slurry loss in HDD is?

22 A (Carbonneau) No. That's not my area of  
23 expertise.

24 Q Do you think it is possible to come to a finding

1 of no unreasonable adverse effects to water  
2 resources without knowing about HDD, how it is  
3 done, recommended practices, chemicals used, how  
4 far they travel, how persistent they are in the  
5 environment, their toxicities to the  
6 environment, anticipated normal slurry losses,  
7 risk of frackout and geological conditions on  
8 the route that would increase the risk of  
9 frackout?

10 MR. WALKER: Objection to the suggestion  
11 that the Project does not know, and this was the  
12 subject of the Construction Panel testimony.

13 PRESIDING OFFICER HONIGBERG:  
14 Ms. Pastoriza?

15 Ms. Pastoriza: I'm simply asking her  
16 whether -- she's made an assessment on water  
17 quality, and I'm asking her if these are  
18 necessary things to know about to make that  
19 assessment.

20 PRESIDING OFFICER HONIGBERG: Okay. You  
21 can answer.

22 A (Carbonneau) The assessment that I've made about  
23 water quality is based on the fact that while it  
24 may be possible that there could be an impact,

1           it's not probable based on the implementation of  
2           Best Management Practices that are construction  
3           standards that are used on all construction  
4           projects, and I don't need to be an expert in  
5           the implementation of each of those practices to  
6           feel reassured that because they are used on  
7           projects everywhere and that the standards have  
8           been developed and the implementation of the  
9           work will be monitored that the likelihood of  
10          impacts is low.

11        Q     So you're operating on the assessment that the  
12            BMPs will eliminate impacts.

13        A     That they will minimize impacts and avoid  
14            impacts, and there's no guarantee that there's  
15            not a possible impact, but we are not expecting  
16            it, and we don't believe it's probable.

17        Q     And what is your percentage assessment for BMPs  
18            minimizing impacts? You're going to minimize  
19            them by 1, 2, 3, 4, 5 percent?

20        A     I'm sorry. I don't have a percent number.

21        Q     So how could BMPs be a meaningful term that's  
22            used if you can't even give a percentage of how  
23            much they're going to minimize the impacts?

24        A     (Carbonneau) I think they can be meaningful

1 without applying an exact number to them, and I  
2 don't think anybody could even estimate what the  
3 exact number is. Conditions are different  
4 everywhere on every project, and I don't have a  
5 number.

6 Q So there's no post-studies showing the  
7 effectiveness of BMPs?

8 A (Carbonneau) I'm not saying there are no studies  
9 showing the effectiveness post-construction.  
10 I'm just saying I don't have a percent number  
11 that I can give you.

12 Q Can you tell me how far aware from the Project  
13 the water supply could be impacted?

14 A (Carbonneau) I can't give you an exact number,  
15 no, but our expectation is that beyond the  
16 right-of-way or beyond the Project limits that  
17 the risk of contamination is very low.

18 Q So what about water flow? Are you stating that  
19 water will not flow beyond the Project limits?

20 A (Carbonneau) No. I'm stating that Best  
21 Management Practices will, to the extent that  
22 they are functional, will contain any potential  
23 water quality issues on the Project site.

24 Q So Photo 14. This is the hay bale we assume was

1 used to filter the overflowing drilling slurry  
2 tub. Is proper disposal for a hay bale used in  
3 this way to put it in a landfill?

4 A (Carbonneau) I wouldn't know what the proper  
5 disposal of a hay bale used for that purpose is.  
6 Typically, erosion sedimentation control  
7 materials are removed from a project or should  
8 be removed from a project site once the area is  
9 stable. That's the standard.

10 Q So Photo 15?

11 PRESIDING OFFICER HONIGBERG: Off the  
12 record.

13 (Discussion off the record)

14 PRESIDING OFFICER HONIGBERG: We're going  
15 to take a short break and be back in ten  
16 minutes.

17 (Recess taken 11:02 - 11:13 a.m.)

18 PRESIDING OFFICER HONIGBERG:

19 Ms. Pastoriza, you may continue.

20 BY MS. PASTORIZA:

21 Q So I have one more question. Two more  
22 questions. The purpose of the BMPs is to lessen  
23 damage to water resources; is that right?

24 A (Carbonneau) The purpose of the Best Management

1 Practices depending on which ones they are,  
2 they're basically to minimize environmental  
3 impacts. So in some cases, it's for water  
4 quality and some cases it's for other soil  
5 erosion or other purposes.

6 Q So if Northern Pass's intent with the BMPs is in  
7 to some cases lessen damage to water resources,  
8 why is it asking the SEC to preempt local water  
9 protective ordinances?

10 MR. WALKER: Objection. She's asking for a  
11 legal conclusion.

12 PRESIDING OFFICER HONIGBERG: Well, not  
13 exactly.

14 MR. WALKER: It deals with a legal issue  
15 that's beyond the purview of Ms. Carbonneau.

16 PRESIDING OFFICER HONIGBERG: I'm going to  
17 overrule the objection and allow the witness to  
18 answer.

19 A (Carbonneau) Could you repeat the question? I'm  
20 sorry.

21 Q If Northern Pass's intent is to through the BMPs  
22 lessen damage specifically to water resources,  
23 why is it asking SEC to preempt local water  
24 protective ordinances?

1 A (Carbonneau) Well, I don't know what requests  
2 have been made to the SEC about preempting,  
3 specifically, water quality protections, but the  
4 state regulations and the federal regulations  
5 are being adhered to. So I'm thinking that from  
6 Project perspective, those are sufficiently  
7 protective of the water resources of the State.

8 Ms. Pastoriza: That's the end of my  
9 questions to the Committee. I'd like to reserve  
10 time to ask Jacob Tinus questions.

11 PRESIDING OFFICER HONIGBERG: Mr. Walker?

12 MR. WALKER: Well, we would object to that  
13 on the basis that --

14 PRESIDING OFFICER HONIGBERG: I don't think  
15 you can possibly do that since Ms. Carbonneau  
16 said, "That would be a question for Mr. Tinus,"  
17 about a dozen times. You want to try a  
18 different ground?

19 MR. WALKER: Nothing further. But just to  
20 be fair, Mr. Chairman, this was something that  
21 we made clear up front. Ms. Carbonneau then  
22 also made it clear that these would be requests  
23 for Mr. Tinus, and Ms. Pastoriza continued to  
24 ask it. So I'm just concerned we're going to



1 have another hour of the same questions coming  
2 to Mr. Tinus.

3 PRESIDING OFFICER HONIGBERG: Yes, I don't  
4 disagree with that. I think if people have  
5 questions and it becomes apparent quickly that  
6 members of this Panel aren't the right people to  
7 ask and Mr. Tinus is, it would probably be best  
8 if you just said well, it looks like I have  
9 questions that Mr. Tinus needs to answer. Can I  
10 just go later. But you may not know that up  
11 front. You may figure it out as we go. And he  
12 will be here this afternoon so this problem is  
13 going to obviate itself pretty soon.

14 Ms. Pacik, are you ready to go?

15 MS. PACIK: Yes. Thank you. We'll just  
16 need the Apple TV.

17 **CROSS-EXAMINATION**

18 **BY MS. PACIK:**

19 Q Good morning. My name is Danielle Pacik. I am  
20 the attorney for the City of Concord, and I'm  
21 also the spokesperson for Municipal Group  
22 3-South.

23 My questions primarily relate to the City  
24 of Concord, but before I start with those, I do

1 want to have just, I have one followup to  
2 Ms. Pastoriza's questions.

3 She had shown Ms. Carbonneau a map. It was  
4 from the TDI Project dated December 2nd, 2014,  
5 and it showed natural resources such as deer  
6 wintering areas, some bear crossings, some bat  
7 locations, and I believe, Ms. Carbonneau, you  
8 had said that you were in the process of  
9 drafting one and that it was confidential. Is  
10 that correct?

11 A (Carbonneau) We have some information that's  
12 confidential and some information that's not.  
13 But all of the specific sensitive resources that  
14 are going to affect how the Project is  
15 constructed, if there are specific time-of-year  
16 restrictions or specific construction methods  
17 that need to be employed in each of those areas,  
18 they are all on a set of plans, and those are in  
19 progress now that will guide the contractors  
20 during construction and be used by the  
21 environmental monitors to make sure that all of  
22 those locations are known and are addressed  
23 properly.

24 Q Okay. And so my question is, those set of plans

1 that you're talking about, are they going to be  
2 filed with the Site Evaluation Committee?

3 A (Carbonneau) I'm not sure. I assume that they  
4 will be, but they have confidential information  
5 on them. So I'm not exactly sure if they are  
6 going to be filed or not, but the information is  
7 similar to information that we have already  
8 provided.

9 Q Right. I'm not trying to cut you off. I'm just  
10 asking whether that set of plans that are being  
11 prepared will be filed with the Site Evaluation  
12 Committee.

13 A (Carbonneau) I don't know.

14 Q Okay. In terms of the City of Concord, I want  
15 to discuss, Ms. Carbonneau, your Supplemental  
16 Testimony which was marked as Applicant's  
17 Exhibit 98, and we have that up on the screen  
18 right now. This was submitted April 17th, 2017.  
19 Is that right?

20 A (Carbonneau) I believe that's the date, yes.

21 Q It's on the first page. Let's just make sure  
22 we're all on the same page. Yes. Is that  
23 correct?

24 A (Carbonneau) Yes.

1 Q The first topic that I want to talk about is the  
2 Karner blue mitigation parcel that you discussed  
3 on page 4. If you look -- yes. That's okay.

4 On line 16 and 17, it starts talking about  
5 some of the plans that you have, and you talk  
6 about, and we can highlight it as we read it, on  
7 line 18, it says, if you go to line 18, the  
8 preservation of 1,628 acres of land is going to  
9 occur in Pittsburg, Clarksville, Stewartstown,  
10 Dixville, Columbia, Concord and Pembroke.

11 In terms of Concord, and any land that's  
12 going to be preserved, are you referencing the  
13 6.9-acre parcel for the Karner blue?

14 A (Carbonneau) Yes.

15 Q That's the only property in Concord that is  
16 intended to be preserved; is that right?

17 A (Carbonneau) That's right.

18 Q And you used word preserve, and I just want to  
19 talk about go this for a moment. In terms of  
20 that site, the 6.9-acre site that is a piece of  
21 property that was previously developed, right?

22 A (Carbonneau) Partially developed. There's a  
23 foundation structure there but doesn't appear  
24 that the rest of the building ever went up. So,

1 I mean, there's vegetation growing within the  
2 concrete foundation blocks. It's sandy material  
3 around there.

4 Q Right. There's sandy material in that location?

5 A (Carbonneau) Yes.

6 Q And I believe you spoke to the attorney for  
7 Counsel for the Public, Attorney Connor, about  
8 that site, and there was testimony that it would  
9 take at least two years to rehabilitate that  
10 site so that wild lupine would grow there,  
11 right?

12 A (Carbonneau) I believe the testimony was that  
13 restoration of wild lupine would take a minimum  
14 of about two years, sort of from when it was  
15 first attempted, yes.

16 Q Okay. And this particular site, you talk about  
17 in your testimony forested and shrubbed  
18 wetlands. You talk about fir forests, perennial  
19 intermittent and ephemeral streams, vernal  
20 pools, and some field and old field habitats.  
21 That site doesn't have any of that on it, does  
22 it?

23 A (Carbonneau) No. It doesn't. It is not  
24 mitigation for wetlands impact.

1 Q So when you use the word "preserve," you're not  
2 really preserving that 6.9-acre site, right?

3 A (Carbonneau) Yes. It will be preserved as open  
4 space with Karner blue butterfly habitat to be  
5 developed.

6 Q Okay.

7 A (Carbonneau) Right now it's zoned for  
8 development and by purchasing it, it has been  
9 preserved from development.

10 Q Correct. And this is a site that's actually in  
11 the commercial zone in Concord, correct?

12 A (Carbonneau) Yes. It's in one of the commercial  
13 zones. I think office park or something like  
14 that.

15 Q And that's not a site that the City of Concord  
16 has ever identified as wanting to conserve, has  
17 it?

18 A (Carbonneau) I don't know.

19 Q Did you ever check with the City of Concord to  
20 see whether they would prefer that site to be  
21 commercially developed?

22 A (Carbonneau) We did have meetings with the City  
23 of Concord. They had a strong preference  
24 against us using some parcels over others. This

1 was not one that I discussed specifically with  
2 the planning development though.

3 Q So you're not aware of any discussions with the  
4 City of Concord about this particular parcel?

5 A (Carbonneau) I believe it has been discussed but  
6 not by me personally.

7 Q So when you say you believe it has been  
8 discussed, what's the basis for that?

9 A (Carbonneau) There's an outreach team that  
10 Eversource has, and they endeavor to keep the  
11 municipalities up to date on what the plans are  
12 in those areas, and to my knowledge, there have  
13 been discussions that occurred after my meetings  
14 with the city planning department about the  
15 mitigation.

16 Q Okay. But you have no specific information  
17 about those discussions?

18 A (Carbonneau) I don't.

19 Q Now, in terms of the construction in Concord, I  
20 want to talk to you about the Soucook River  
21 crossing just for a moment.

22 Can you turn to Joint Muni 193, please?

23 This is an exhibit that was previously  
24 submitted at Joint Muni 193, and it's an excerpt

1 of it, and the page that we're showing is Bates  
2 stamped, and for the record it's been Bates  
3 stamped at Joint Muni 8162. This shows the  
4 Soucook River crossing, is that correct?

5 A (Carbonneau) Yes.

6 Q And in terms of this particular area, there is a  
7 bluff near the Soucook River, correct?

8 A Yes. There's a definite terrain change.  
9 There's a bluff on above it on the Concord side.

10 Q And you would agree that this is a sensitive  
11 area in Concord?

12 A (Carbonneau) It's all part of the Pine Barrens  
13 area which is sensitive for a variety of  
14 reasons. So yes.

15 Q So yes, it is a sensitive area?

16 A Yes.

17 Q And in terms of 193, we'll have to zoom in quite  
18 a bit on the right-hand side of it.

19 This plan shows the poles that are going to  
20 be relocated and then replaced in the location,  
21 and the poles that I'm referencing are all the  
22 way to the right, and there's one that's  
23 identified as -- well, you can't read it all but  
24 3132-16, do you see that?



1 A (Carbonneau) Yes. I see the label.

2 Q And below it's P145 and then C189-21. You see  
3 that?

4 A I see the labels, yes.

5 Q Can you go to the next page, please?

6 This one actually shows the bluffs on the  
7 left-hand side. I think we just showed you the  
8 right one. And you can see the construction  
9 pads. Is that correct?

10 A (Carbonneau) Yes.

11 Q Can you zoom in for a moment?

12 There's a lot of lines in that area, and  
13 that shows the bluff area.

14 A (Carbonneau) Topographic lines --

15 Q Yes.

16 A (Carbonneau) -- that are just to the left of  
17 what's labeled as the Soucook River indicate a  
18 steep slope, and the structures just to the left  
19 of that are the ones that are on top of the  
20 bluff, yes.

21 Q So the poles that are being proposed to be  
22 relocated and also the new ones that are  
23 proposed to be placed in this particular area,  
24 they're near the edge of the cliff, aren't they?

1 A (Carbonneau) They're at the top of the bluff.

2 Q Can you go to the next page, please?

3 On the right-hand side, there's a  
4 photograph which shows the current location of  
5 the poles and its proximity to the edge of the  
6 bluff; is that right?

7 A (Carbonneau) Yes.

8 Q Now, in terms of the poles and the concern about  
9 erosion, one way to address that would be to  
10 actually relocate the poles further away from  
11 the bluff, correct?

12 A (Carbonneau) I don't know that there's any  
13 erosion issue here that's associated with the  
14 river itself.

15 Q In terms of the concern about protecting that  
16 bluff area though, one way to protect the bluff  
17 would be to move those poles away from the edge  
18 of it if this Project is approved; is that  
19 right?

20 A (Carbonneau) Well, moving the poles away from a  
21 sensitive resource would potentially, possibly,  
22 afford more protection, but it's not necessarily  
23 the bluff itself that's the sensitive resource.  
24 It's the overall Pine Barrens habitat around the

1 right-of-way in this location and the river  
2 itself.

3 Q Okay. So and I just want to make this clear  
4 because you are on the Environmental Panel, and  
5 perhaps this is a question for everybody on the  
6 Panel, but did anyone evaluate these poles in  
7 the proximity to the bluff and determine whether  
8 it would be more appropriate to move the poles  
9 further away?

10 A (Carbonneau) We did look at the location of the  
11 poles in this portion of the right-of-way for a  
12 couple of reasons, but the primary reason was on  
13 the Pembroke side there is a structure that is  
14 going to be located fairly close to the edge of  
15 the river and within 50 feet. And the goal was  
16 to see if we could relocate that proposed  
17 structure farther away from the edge of the  
18 river which the engineers were not able to  
19 substantially move because the span distance  
20 between the structures is already at the upper  
21 edge of the limits is my understanding, and they  
22 can't be necessarily raised in this location to  
23 be taller because of the FAA requirements. This  
24 is near the Concord Airport. So there are

1 several layers of limitations here associated  
2 with moving structures. I don't recall a  
3 discussion of actually moving them back away  
4 from the edge of the bluff. My concern was  
5 closer down to the river on the Pembroke side  
6 but similar issues with height and span would  
7 have applied if that had been looked at and I'm  
8 not sure if it was.

9 Q Okay. So you're not sure if it was ever looked  
10 at so you don't know whether it would be  
11 feasible to move those poles away from the  
12 bluff?

13 A (Carbonneau) I don't know.

14 Q And the focus that you had was the river and not  
15 necessarily the bluff itself?

16 A (Carbonneau) Correct.

17 Q So in terms of the Department of Environmental  
18 Services and their permit that they issued,  
19 they're focused also on the river and not the  
20 bluff itself?

21 A (Carbonneau) I can't say what their focus was.  
22 They did review all the plans pretty carefully,  
23 as we have come to appreciate. I don't recall a  
24 specific request to avoid placing anything at

1 the edge of this or near the top of the bluff in  
2 this location that they provided to us.

3 Q Okay. Can you turn to Exhibit 138 and that's, I  
4 believe, the Applicant's Exhibit 138.

5 I'm showing you now a letter that was  
6 written this year, January 25th, 2017, to the  
7 City of Concord Conservation Commission, and you  
8 directed it to Christopher Morgan and there was  
9 a letter that you sent to Mr. Morgan; is that  
10 right?

11 A (Carbonneau) Yes. That's right.

12 Q Okay. And if you turn to the last page of the  
13 letter, we've highlighted on page 4 a discussion  
14 that you had with Mr. Morgan and the  
15 Conservation Commission about the Soucook River,  
16 and in it you state that the project will be  
17 implementing appropriate erosion and  
18 sedimentation measures. And when you're talking  
19 about erosion and sedimentation measures, you're  
20 talking about erosion from the poles at the top  
21 of the bluff, right?

22 A (Carbonneau) Actually, in this instance, we were  
23 talking about the poles that are very close to  
24 the Soucook River which are the ones in that

1           general area. The poles that are on top of the  
2           bluff are not particularly close to the river  
3           itself. I mean, they're within a certain  
4           distance but for erosion sedimentation, it's any  
5           erosion sedimentation caused by the  
6           construction, earth work necessary for  
7           installing the structures and the foundations.  
8           It will be used wherever that risk is there. So  
9           even at the top of the bluff, erosion  
10          sedimentation controls would be established to  
11          make sure that materials don't run down the hill  
12          into the wetland, into the stream.

13        Q     Okay. And you haven't identified what those  
14          erosion and sedimentation measures are going to  
15          be, though, have you?

16        A     (Carbonneau) There are a variety of erosion  
17          sedimentation controls that may be selected by  
18          the contractor. They have to meet certain  
19          standards and the locations that they would be  
20          placed are typically shown on the permitting  
21          plans.

22        Q     Okay. But we haven't seen those specific  
23          measures yet, correct?

24        A     (Carbonneau) I believe there are detail sheets

1 with erosion sedimentation controls as part of  
2 the permitting plan.

3 Q That specifically identify what measures will be  
4 used for that location?

5 A (Carbonneau) Specifically in that location,  
6 probably not, but they are shown as erosion and  
7 sedimentation controls. They would most likely  
8 in most locations be silt fence and/or hay  
9 bales, whichever, and maybe a combination of  
10 both.

11 Q Okay. And so, but, again, in terms of one  
12 possible way to avoid or mitigate this  
13 particular area would be to move back the poles  
14 which has not been reviewed by you or requested  
15 to be reviewed by you?

16 A (Carbonneau) That's right.

17 Q In the last sentence of this letter, you state  
18 to the Conservation Commission that, and I'm  
19 going to read this to you. "It is worth  
20 remembering that rivers are dynamic systems and  
21 there is always some level of erosion and  
22 sedimentation that is part of the natural  
23 hydrogeomorphic process."

24 When you say hydrogeomorphic process, what

1 are you talking about?

2 A (Carbonneau) I'm talking about the movement of  
3 water in streams and rivers that naturally picks  
4 up sediment and deposits sediment in various  
5 locations. It happens normally. It's a natural  
6 process. It results in slight changes or  
7 sometimes in big storm events very drastic  
8 changes to the morphology of the stream channel  
9 and banks. Typical process.

10 Q But you understand the concerns raised by the  
11 Conservation Commission were not natural issues.  
12 It was concerns about the construction that's  
13 going to occur on the bluff, right?

14 A (Carbonneau) I don't recall exactly what the  
15 concern was as it was worded by the person who  
16 sent in the original letter. It's been a while.  
17 I'm trying to remember exactly what their issue  
18 was.

19 Q But you would agree that the concerns that they  
20 were raising were not related to any sort of  
21 natural occurrences that might occur.

22 A (Carbonneau) That would be my understanding.

23 Q And the construction at the top of that bluff  
24 which we've decided was a sensitive area, it's



1 going to require heavy equipment, right?

2 A (Carbonneau) The construction will require heavy  
3 equipment, yes.

4 Q Now, I want to talk about wetlands for a moment.  
5 The proposed transmission line runs 8.1 miles in  
6 Concord; is that correct?

7 A (Carbonneau) That sounds about right.

8 Q And your company, Normandeau, conducted wetland  
9 delineation in the Concord region?

10 A (Carbonneau) Yes.

11 Q And Normandeau actually conducted wetland  
12 delineation along the entire 192-mile route  
13 that's in the United States?

14 A (Carbonneau) Yes. Plus the area south of  
15 Deerfield and to Londonderry.

16 Q And it would be fair to say you didn't  
17 personally conduct the wetland delineation along  
18 that entire route?

19 A That's fair to say.

20 Q Other people assisted in the process?

21 A Yes.

22 Q And were those other people employees of  
23 Normandeau & Associates?

24 A Yes.

1 Q And they're full-time employees?

2 A (Carbonneau) Not necessarily. Some of them are  
3 part-time employees. We did, we were teamed  
4 with another consulting firm early on in the  
5 Project, although that is no longer the case,  
6 and some of their employees did some  
7 deliberations, but all of the delineation work  
8 was conducted by folks that were under the  
9 authority of Normandeau.

10 Q Okay. Are you familiar with Dr. Rick van der  
11 Poll?

12 A Yes.

13 Q And you're aware that the City of Concord hired  
14 him to evaluate the wetlands impacts in the City  
15 of Concord?

16 A (Carbonneau) Yes.

17 Q And you're aware that he's a certified wetlands  
18 scientist in New Hampshire?

19 A (Carbonneau) Yes.

20 Q And as part of his work he conducts wetland  
21 inventories?

22 A (Carbonneau) Yes. As part of his work.

23 Q And wetland inventory is the same thing as a  
24 wetland delineation; is that right?

1 A (Carbonneau) not necessarily. An inventory may  
2 be just identifying generally the location of a  
3 wetland. A delineation is a field exercise  
4 using a specific protocol developed by the US  
5 Army Corps of Engineers to find a wetland  
6 boundary in the field.

7 Q Okay. And you're familiar that he does conduct  
8 wetland delineations?

9 A (Carbonneau) Yes.

10 Q Have you worked with him in the past?

11 A I have.

12 Q And you would agree he's well-respected in New  
13 Hampshire?

14 A (Carbonneau) Yes. He's well-respected as a  
15 field ecologist.

16 Q And in terms of Dr. van der Poll's work in this  
17 case, you're aware that he conducted a review of  
18 the wetland maps in Concord, and he submitted  
19 Prefiled Testimony in this case?

20 A (Carbonneau) Yes.

21 Q And if you can turn to, we're going to look at  
22 Joint Muni Exhibit 142. This is, I'll represent  
23 to you, we can go to the first page if you want,  
24 but this is his Supplemental -- sorry.

1           This is Joint Muni Exhibit 142, and this is  
2 his Supplemental Prefiled Testimony submitted on  
3 April 17th, 2017, and you're familiar with this  
4 report that he provided?

5     A     (Carbonneau) Yes. I have looked at this.

6     Q     Okay. And I want to turn to now what he  
7 attached as Exhibit B to Exhibit 142. So  
8 Exhibit B, you've reviewed the spreadsheet that  
9 Dr. van der Poll prepared?

10    A     (Carbonneau) Yes. We've seen this.

11    Q     And you would agree that this is a spreadsheet  
12 that shows areas that he thought were  
13 incorrectly delineated by Normandeau in terms of  
14 areas that may have been missed on the wetland  
15 maps or areas that may have been inappropriately  
16 named as temporary impacts when they were  
17 permanent impacts. Is that a fair overview of  
18 that document?

19    A     (Carbonneau) That's my understanding. Yes.

20    Q     Okay. And I'm not going to go through all of  
21 them, but he did identify 40 areas, is that  
22 right?

23    A     (Carbonneau) Yes. They are numbered 1 through  
24 40 here.

1 Q And at the bottom, what he identified was that  
2 Normandeau failed to identify, and if you could  
3 blow it up in that line, 65,947 square feet of  
4 new additional temporary impacts. Is that  
5 right?

6 A (Carbonneau) That's the number on the table.

7 Q And he also found, based on his review, that  
8 Normandeau failed to identify 720 square feet of  
9 new additional permanent impacts, right?

10 A (Carbonneau) That's the number on the table.

11 Q Okay. Now, I want to talk about the wetland  
12 delineations that he found that you missed. And  
13 you understand that he originally looked at  
14 aerial photography to create this spreadsheet?

15 A Yes.

16 Q And you're aware that he subsequently  
17 spot-checked five areas to confirm his review?

18 A (Carbonneau) Yes.

19 Q And are you aware that all of those areas were  
20 confirmed by him during his spot checks in the  
21 winter?

22 A (Carbonneau) That is his contention. I'm aware  
23 of that, yes.

24 Q And one of those was actually a vernal pool that

1 he said that your company missed.

2 A (Carbonneau) Well, he said it's possibly a  
3 vernal pool, but he wasn't there during vernal  
4 pool season nor did he do his field checks  
5 during the growing season which is one of the  
6 requirements to accurately delineate a wetland  
7 boundary.

8 Q So let's look at Exhibit 214 for a moment.

9 And the area that is in the blue box, we're  
10 going to blow it up a bit, but this is along  
11 Shaker Road, and that is the area of the vernal  
12 pool that he claims that you missed. Do you see  
13 that dark spot next to that white square with an  
14 X in it?

15 A (Carbonneau) Yes.

16 Q And you would agree that's the area of the  
17 vernal pool that he says that was missed?

18 A (Carbonneau) Yes. I believe that is what he is  
19 referring to.

20 Q And according to the plans, there's actually a  
21 pole that is immediately adjacent to that vernal  
22 pool? Assuming it is a vernal pool?

23 A (Carbonneau) If it were a vernal pool, the  
24 structure is not in it, but it is near it.

1 Q And that's a pole that's going to be removed and  
2 relocated, and the pole that we're discussing is  
3 P145-140. Correct?

4 A (Carbonneau) Yes. That's the P145 line, and  
5 that's looks like the right structure number.

6 Q Can you go to Joint Muni Exhibit 215? And,  
7 again, that dark spot in the blue square which  
8 has been marked as Joint Muni 215, that, again,  
9 shows the vernal pool that he claims that  
10 Normandeau & Associates missed?

11 A (Carbonneau) That is the area that he claims is  
12 a missed vernal pool.

13 Q And, again, you can see the construction pad for  
14 P145-140, we'll zoom in a little bit, and that's  
15 adjacent to that vernal pool, correct?

16 A (Carbonneau) It is nearby.

17 Q And you discussed with Attorney Connor vernal  
18 pools, and you agreed that they're a valuable  
19 resource?

20 A (Carbonneau) Yes, they are.

21 Q Since you received Dr. van der Poll's report  
22 identifying a vernal pool that he believes you  
23 missed, you have not yet gone back to the site  
24 to confirm?

1 A (Carbonneau) We have not.

2 Q And if we can turn to Applicant's Exhibit 98,  
3 this is your Supplemental Testimony again from  
4 April 2017, and on page 6 of 11 at the bottom,  
5 there we go. Actually, I guess this is page 5.  
6 You talk about the wetland delineations and  
7 assessments, and you talk about Dr. van der Poll  
8 challenging your wetland delineations.

9 And on the next page, on line 2, you state,  
10 "We reviewed his comments and our wetland maps  
11 and notes and disagree what his winter  
12 observations are a cause for concern." And you  
13 indicated already during your testimony today  
14 that you didn't have concern because his site  
15 check when he went out to the site to look at  
16 whether those areas of vernal pool was done in  
17 the winter, right?

18 A (Carbonneau) Well, that is true that we don't  
19 believe that he did his field checks during a  
20 time of year where you can make an accurate  
21 assessment, but that's not the only reason that  
22 I don't feel it's a great concern.

23 Q Okay. And the other reason was because you  
24 looked at your own maps and you felt like you



1 had a good quality control process?

2 A (Carbonneau) Well, we do feel that way. We've  
3 had the Army Corps of Engineers spot-check our  
4 delineations. We feel that in general we've  
5 done a good job. We've had other consultants  
6 check our field delineations for towns that they  
7 were working for, and they agreed that we had  
8 done a good delineation job.

9 Are there possible locations where two  
10 scientists may disagree to some extent on the  
11 exact placement of a wetland boundary, sure.  
12 That happens. But it is not, in my opinion,  
13 cause for concern. And in particular, there are  
14 no impacts proposed in that standing water area  
15 that he believes could be a vernal pool.

16 Q Well, there's a pole adjacent to the vernal  
17 pool, right?

18 A (Carbonneau) There's a pole near what could be a  
19 vernal pool. It may not be a vernal pool. It  
20 may dry up too soon in the summer to actually be  
21 a vernal pool. It could be a vernal pool sink.

22 Q But if it's a vernal, pool you would want to  
23 have it identified on the maps in order to let  
24 the construction team know that that's a

1 sensitive area, right?

2 A (Carbonneau) All wetlands are sensitive areas.  
3 It's contained within a wetland, and every  
4 effort is made to avoid and minimize impacts to  
5 wetland whether they're vernal pools or not. A  
6 vernal pool does add some specific wildlife  
7 habitat value to a wetland, but it would not  
8 cause us to revise this plan sheet.

9 Q Other than to identify it as a vernal pool,  
10 right?

11 A (Carbonneau) Right.

12 Q And you have no plans as you sit here today to  
13 go back and reinspect that site to determine  
14 whether it was a vernal pool?

15 A (Carbonneau) Well, prior to construction,  
16 wetland boundaries need to be reevaluated. If  
17 there turns out to be some vernal pool species  
18 in the path of the project that could be  
19 temporarily impacted, that will be noted at that  
20 time. But, again, this one, even if it is a  
21 vernal pool, is being avoided.

22 Q Okay. So in terms of your statement that  
23 because it was in the winter you're not  
24 concerned that, you think maybe it was misfound

1 as a vernal pool.

2 Can you go to Exhibit C? Sorry. Bear with  
3 me for one moment. Joint Muni 142.

4 This is Exhibit C, and this is the report  
5 he prepared after he went out to check the sites  
6 in the wintertime, and the third one is  
7 Maplewood Farm, Shaker Road, and that's the  
8 location of the vernal pool that he had  
9 identified, correct?

10 A (Carbonneau) I believe so.

11 Q And you can see he went out and he used an  
12 auger. He shows photographs of the area that he  
13 found as a vernal pool. Yet, even so, in your  
14 Supplemental Testimony you dismiss that because  
15 it was done in the winter; is that right?

16 A (Carbonneau) We didn't dismiss it entirely. We  
17 just said that to accurately -- and the soils  
18 have nothing to do with the vernal pool. I  
19 think his, what he's referencing here is the  
20 delineation of a wetland boundary. So to the  
21 extent that a wetland boundary is delineated,  
22 it's really appropriate to do it during the  
23 growing season where you have vegetation as well  
24 as access to the soils and an unfrozen condition

1 and evidence of hydrology during the growing  
2 season.

3 Q So is now a good time to determine whether or  
4 not something is a vernal pool or to delineate  
5 wetlands?

6 A (Carbonneau) It's a fine time to delineate  
7 wetlands. We're basically past the vernal pool  
8 season. You could find tadpoles, but it  
9 wouldn't give you an indication of how many egg  
10 masses there were, for example, but you could  
11 probably still identify whether or not a vernal  
12 pool is functioning.

13 Q And if I was to represent to you that Dr. van  
14 der Poll went there last week and confirmed that  
15 there was a vernal pool, you would have no doubt  
16 that he knows how to identify a vernal pool. Do  
17 you?

18 A (Carbonneau) Right.

19 Q Okay. In terms of the other areas that he  
20 spot-checked in the winter, those four other  
21 wetland areas, again, you dismiss those in your  
22 Supplemental Testimony on the basis that those  
23 spot checks were done in the wintertime?

24 A (Carbonneau) Again, we didn't dismiss them. We

1 just don't believe that it is cause for concern.  
2 I mean, it's quite possible that his  
3 identification of a wetland boundary that might  
4 need to be shifted could hold up if it were  
5 reviewed during the growing season. Small  
6 differences in where a boundary line is drawn  
7 occur frequently because you're looking at  
8 information from a specific location. Then you  
9 hang a flag. Sometimes there's 25 to 50 feet  
10 between the wetland flags that you're hanging.  
11 If someone were to come and look at the soils  
12 and the vegetation exactly at a spot that you  
13 didn't check, they might choose to put the line  
14 in a different location. It's standard practice  
15 the way we delineate, and it's been known that  
16 professionals don't always hang flags in exactly  
17 the same location.

18 Q Well, he actually found that you missed the  
19 wetlands in certain areas, right? It wasn't  
20 just a matter of a few feet of a delineation  
21 difference?

22 A (Carbonneau) That was his claim.

23 Q Okay. And so if I was to represent to you that  
24 Dr. van der Poll went out and confirmed that the

1 areas that you missed were actually wetlands  
2 areas, and he went out there last week, you  
3 would, again, have no reason to doubt that Dr.  
4 van der Poll knows how to identify a wetland,  
5 right?

6 A (Carbonneau) Well, I would -- and we do this  
7 frequently. If there is a location where there  
8 are different wetlands scientists, we would go  
9 out and try to confirm the information  
10 ourselves. We wouldn't just take another  
11 scientist's word for it.

12 Q At this time, before the Application is complete  
13 and reviewed by the Site Evaluation Committee,  
14 you don't have any immediate plans to go out and  
15 check on those areas that Dr. van der Poll has  
16 identified as being missed, do you?

17 A (Carbonneau) We don't have plans to do that  
18 right now, but as I said, wetland boundaries  
19 need to be reflagged prior to construction. If  
20 there is a change in the wetlands at that point  
21 that are identified, then they would likely be  
22 flagged differently.

23 Q And that's prior to construction, but in terms  
24 of what the Site Evaluation Committee has for

1 information about the extent of wetlands in at  
2 least the Concord region, at this point there's  
3 a question as to whether it's correct, right?

4 A (Carbonneau) There's no question in my mind that  
5 we have done a adequate delineation job on this  
6 Project, and that has been confirmed by the US  
7 Army Corps of Engineers.

8 Q And you'll agree that Dr. van der Poll has  
9 raised legitimate questions about whether or not  
10 those delineations in Concord are accurate.

11 A (Carbonneau) Well, he has raised questions. I  
12 don't -- I can't speak to the legitimacy of  
13 them.

14 Q Okay. I have nothing further.

15 PRESIDING OFFICER HONIGBERG: Mr. Whitley,  
16 do you have anything? That's a no with your  
17 head shaking?

18 MR. WHITLEY: Yes.

19 PRESIDING OFFICER HONIGBERG: Mr. Thompson?  
20 Do you want to go now? That looks like a no to  
21 me.

22 MR. THOMPSON: I'd rather wait until this  
23 afternoon. Part of my stuff is questions of Mr.  
24 Titus.

1 PRESIDING OFFICER HONIGBERG: Okay.

2 MR. THOMPSON: I'm kind of preparing myself  
3 as things pass through.

4 PRESIDING OFFICER HONIGIBERG:

5 Mr. Cunningham?

6 MR. CUNNINGHAM: Mr. Tinus also.

7 PRESIDING OFFICER HONIGBERG: All right.  
8 Does anyone have questions for the Panel that  
9 would not include Mr. Tinus? Mr. Palmer? Part  
10 of your group?

11 MR. PALMER: My questions would not concern  
12 Mr. Tinus, and I don't know about Carl.

13 PRESIDING OFFICER HONIGBERG: I'm sorry.  
14 Can't hear that.

15 MR. PALMER: I said my questions would not  
16 be for Mr. Tinus.

17 PRESIDING OFFICER HONIGBERG: All right.  
18 Mr. Palmer, why don't you go then. Off the  
19 record.

20 (Discussion off the record)

21 **CROSS-EXAMINATION**

22 **BY MR. PALMER:**

23 Q Good morning. My name is Walt Palmer. I'm the  
24 spokesman for the Abutting Property Owners group



1 from Bethlehem to Plymouth which is the Abutting  
2 Property Owners along the underground portion of  
3 the route.

4 So my questions focus on underground  
5 issues, and specifically about trenching and  
6 backfilling of trenching for this morning.

7 I'd like to start out by referring to the  
8 Environmental Impact Assessment for this  
9 Project. This is a page from the Environmental  
10 Impact Assessment as you can see from the title  
11 up here. And it's a part, the only part that I  
12 could find in the Environmental Impact  
13 Assessment that talks about backfilling and the  
14 impact of backfilling on the environment.

15 And basically what it says is that use of  
16 topsoil segregation as a Best Management  
17 Practice when trenching and replacement of the  
18 subsoil and then the topsoil would reduce the  
19 impact on prime farmland, farmland of statewide  
20 importance, and farmland of local importance.  
21 And then the final conclusion is that if these  
22 requirements were implemented, the impacts on  
23 soils would be short-term and localized.

24 So the assumption here, the assumption in

1 the Environmental Impact Assessment is that  
2 these Best Management Practices will be  
3 implemented in areas of prime farmland, farmland  
4 of statewide importance and farmland of local  
5 importance. I'd like to next put up a map.

6 PRESIDING OFFICER HONIGBERG: Is there a  
7 question associated with that or the --

8 Q I guess my question is do you see that and would  
9 you agree with that?

10 A (Carbonneau) I see that highlighted section from  
11 the Draft EIS, yes.

12 Q I'd next like to put up a map of my farm. This  
13 is a Soils Inventory Map of my farm. 120 acres.  
14 Just as an aside, today is my birthday. I'm 63  
15 years old.

16 A Happy birthday.

17 Q I've poured my life blood into this place.

18 PRESIDING OFFICER HONIGBERG: Happy  
19 birthday. So you want them, it's not your turn  
20 to testify, but you're representing to the  
21 Witness Panel that this is your property and  
22 that you want them to assume that's true for the  
23 purposes of the questions you're about to ask  
24 them, correct?

1 MR. PALMER: Yes. Correct. Thank you.

2 PRESIDING OFFICER HONIGBERG: Okay.

3 BY MR. PALMER:

4 Q Do you see here on this soil map a section of  
5 soil that's labeled 28 A?

6 A (Carbonneau) I see that on the map.

7 Q And also over here a section of soil that's  
8 labeled 104? Soil Type 104?

9 A (Carbonneau) I also see that.

10 Q Okay. I'd next like to turn to the Soils Survey  
11 of Grafton County conducted by the US Department  
12 of Agriculture, NRCS. Table 5 of that survey  
13 identifies prime farmland. And two of the soil  
14 types they identify are 28 A and 104 as prime  
15 farmland.

16 So go back to the map of my farm, it's  
17 clear that there's prime farmland on the farm.  
18 This is Route 116 going right through here.  
19 This is the proposed route of the underground  
20 power line. Prime farmland is abutting the  
21 proposed route for, oh, approximately a quarter  
22 of a mile along that section. Do you see that?

23 A (Carbonneau) I do see that.

24 Q Okay. Now I'd like to turn to the Geology and

1 Soils Technical Report from the Environmental  
2 Impact Assessment. Figure 19 of that report.  
3 And this is a fairly small scale. I'll try to  
4 zoom in a little bit. First of all, if we look  
5 at the bottom of the document which is, I'll do  
6 it sideways.

7 PRESIDING OFFICER HONIGBERG: Off the  
8 record.

9 (Discussion off the record)

10 BY MR. PALMER:

11 Q You see that all land marked in purple is prime  
12 farmland. Marked in blue, farmland of statewide  
13 importance, and marked in orange, farmland of  
14 local importance. Go back up to the proposed  
15 power line route which is Route 116 along here.  
16 You can see, even though the scale is not great,  
17 that a great portion of that land is either  
18 orange, blue or purple. Do you see that?

19 A (Carbonneau) I see that that route intersects  
20 those colors, yes.

21 Q So based on this, then would you agree that in  
22 fact a lot of the proposed underground power  
23 line route along Route 116 intersects farmland  
24 that's either prime farmland, farmland of

1 statewide importance or farmland of local  
2 importance?

3 A (Carbonneau) Well, at this scale, it certainly  
4 could be interpreted that way, but my  
5 understanding is that the actual excavation of  
6 the trench is likely to occur in the disturbed  
7 section of the road shoulder and not off into  
8 the actual farmed portion of the soils or the --

9 Q Nevertheless, the Environmental Impact  
10 Assessment assumes that the Best Management  
11 Practices of replacement of native topsoil, of  
12 native subsoil and then native topsoil, is the  
13 Best Management Practice that will be applied in  
14 the areas of these types of farmland; is that  
15 right?

16 A (Carbonneau) If that's, if that's what's there  
17 now, potentially, but again, I'm not the author  
18 of the Draft EIS. That's a high level document  
19 that sort of speaks to the general practices.

20 Q I understand you're not the author, and you're  
21 not adopting the EIS. However, you do state in  
22 your Prefiled Testimony that you concur with the  
23 conclusions of the EIS generally, right?

24 A (Carbonneau) The general conclusions, not every

1 specific detail in it, but only with regards to  
2 the effects on wetlands and sensitive natural  
3 resources that we evaluated. That's my  
4 testimony.

5 Q Okay. But to get back to my original point, the  
6 Environmental Impact Assessment assumes the use  
7 of these Best Management Practices in this type  
8 of farmland area. Let me ask you. If for any  
9 reason these types of Best Management Practices  
10 were not to be used, what does that do to the  
11 conclusion of the Environmental Impact  
12 Assessment? Doesn't that render the conclusions  
13 invalid if a different methodology for  
14 backfilling is used?

15 A Well, it's not a site specific document, but if  
16 it calls for the replacement of farmland topsoil  
17 back in a location where it was prior to  
18 construction as a topsoil layer, then that would  
19 be appropriate, and, apparently, that is what  
20 the Draft EIS assumes and so I would agree with  
21 you.

22 Q My question is if their conclusion is predicated  
23 on the use of this Best Management Practice, and  
24 then for any reason this Best Management

1 Practice is not used, does that not render their  
2 conclusion invalid?

3 A (Carbonneau) For that one particular issue, I  
4 guess I would say if I were writing it, that  
5 would be my conclusion, but I can't speak for  
6 the author.

7 Q Okay. Thank you.

8 PRESIDING OFFICER HONIGBERG: Mr. Palmer,  
9 please don't interrupt Ms. Carbonneau. It  
10 makes, the stenographer cannot get both of you  
11 at the same time. Please don't interrupt her.

12 MR. PALMER: Okay.

13 BY MR. PALMER:

14 Q Can you tell me, in the cross-examination last  
15 week with the Construction Panel we learned that  
16 the plan is to use coal fly ash as an ingredient  
17 in the backfill in the trenches. Can you tell  
18 me when did you learn that coal fly ash was  
19 going to be used as an ingredient in the  
20 backfill?

21 A (Carbonneau) I recently learned that that was a  
22 potential additive to the flowable fill that  
23 could be used to backfill trenches.

24 Q And of course as we've discussed earlier, you're

1           aware that coal fly ash contains many toxic  
2           constituents such as arsenic, lead, mercury,  
3           cadmium, et cetera, et cetera?

4           A     (Carbonneau) I'm aware that that's a  
5           possibility.

6           Q     A possibility. You're aware of the 2014 USEPA  
7           study that showed many damage cases resulting  
8           from the use of coal fly ash and the placement  
9           of coal fly ash in the soil and the leaching of  
10          toxic constituents into groundwater?

11          A     (Carbonneau) I'm not familiar with that  
12          document, and these are questions that are  
13          better asked of Jake Tinus who is our water  
14          quality specialist. He's more familiar with  
15          this topic than I am. Or the Construction Panel  
16          itself.

17          Q     I will reserve the right to ask these questions  
18          of Mr. Tinus at a later time.

19                 I could ask you. Did your group attempt to  
20          assess, when you found out that coal fly ash was  
21          going to be used as a constituent in the  
22          backfill material, did your group attempt to  
23          assess the potential impact of that on soils and  
24          groundwater?



1 A (Carbonneau) I did not personally do that, but I  
2 can't speak for what others on the Project team  
3 have done regarding that.

4 Q So you're aware of the USEPA methods for  
5 assessing whether toxic constituents would leach  
6 from solid materials?

7 A (Carbonneau) I'm aware generally that the EPA  
8 has methods, but I'm not familiar with it  
9 specifically.

10 Q Would you agree that if one learns that a  
11 potentially toxic substance is going to be used  
12 and placed in ground as part of a Project,  
13 appropriate environmental assessment would be to  
14 determine whether or not materials can leach  
15 from that material?

16 A (Carbonneau) In a general sense, I would agree  
17 with that. Whether or not there are already  
18 standards in place or studies that have  
19 evaluated those materials and resulted in a  
20 preapproval by state or federal water resource  
21 specialists that those materials are safe, I  
22 mean, that could be another method of  
23 determining whether or not that material has a  
24 potential to leach. It could, may not need to

1 be specific to one particular or every  
2 particular project. It's something that could  
3 be evaluated ahead of time by a regulatory  
4 agency.

5 Q Yes. That's my point is that it is very  
6 specific to the material used and the location  
7 where it's used and that this type of study  
8 needs to be done on a very site specific basis,  
9 and my question to you is has any of that type  
10 of study been done?

11 A (Carbonneau) I don't know if it needs to be done  
12 on a site specific basis. I can't speak --

13 Q No, this is a yes or no question.

14 (Court reporter interruption)

15 A I don't know if it needs to be done, and I don't  
16 know if it will be done.

17 Q So earlier today you testified that the backfill  
18 material will be unconsolidated and porous. I  
19 think your words were that it would be of the  
20 same permeability as the soil around it and the  
21 groundwater would be able to flow through it the  
22 same way that it flows through the groundwater  
23 on the soils around it, is that right?

24

1 A Generally speaking, that's my understanding from  
2 what I have read about the material. You know,  
3 there are obvious variations in native soils  
4 about how porous they are and how much  
5 groundwater flows through, but my understanding  
6 is that this material has a similar porosity to  
7 many native soils, probably not clay and  
8 probably not gravel but something in between.

9 MR. WALKER: Mr. Palmer, I'm sorry to  
10 interrupt you. Mr. Chairman, Jake Tinus has  
11 arrived. It may speed things up if we have him  
12 out here now.

13 PRESIDING OFFICER HONIGBERG: I don't see  
14 any reason not to bring him up.

15 (Discussion off the record)

16 (Jacob Tinus rejoins Witness Panel)

17 PRESIDING OFFICER HONIGBERG: Mr. Palmer,  
18 you may continue.

19 BY MR. PALMER:

20 Q Hello, Mr. Tinus. My name is Walter Parker.

21 A Good afternoon.

22 Q I'm one of the landowners abutting the  
23 underground portion of the proposed project.

24 A Um-hum.

1 Q And my questions are about the underground  
2 portion and specifically about the trenching and  
3 the backfill to be used. We've already  
4 encountered one question which I was told I  
5 would need, it would be best to ask you which is  
6 whether or not any assessment has been made  
7 since it was determined that or since it was  
8 proposed that coal fly ash would be used as a  
9 constituent the backfill material in the  
10 trenches.

11 My question is whether any attempt has been  
12 made since then to assess the leachability of  
13 toxic constituents from the proposed material  
14 that's going to be used and the potential impact  
15 of that on groundwater along the proposed route.

16 A (Tinus) No further study has been performed  
17 regarding the issue that you mentioned, but my  
18 understanding of the use of coal ash as a  
19 constituent in flowable fill and other materials  
20 is quite prevalent.

21 Q Okay. Thank you. And for the Panel, are you  
22 aware of the 2014 USEPA ruling concerning  
23 residual materials including coal fly ash?

24 A (Carbonneau) I'm not familiar with that specific

1 document.

2 Q The rulemaking stated that when material is  
3 deposited in the ground in a consolidated  
4 condition as concrete that it's probably safe,  
5 but when it's deposited in the ground as an  
6 unconsolidated material, it must be put in lined  
7 areas. Is the proposal for the underground  
8 trench that you plan to use, does that contain  
9 any kind of lining on the sides or the bottom,  
10 impermeable liner?

11 A (Tinus) I don't believe the design shows that,  
12 but I think that the EPA --

13 Q I'm sorry --

14 A (Tinus) The study that you mentioned in 2014,  
15 I'm not familiar with that outcome, but as you  
16 characterize the usage of the material, I think  
17 it's slightly different than what you're  
18 envisioning. It's a constituent mixed with sand  
19 and Portland cement and that sort of thing. So  
20 they call it flowable fill because it's runnier  
21 than traditional concrete. It's used so that it  
22 can get in there and fill the spaces in the  
23 trench, and it's not as porous as you think.  
24 That sort of a mixture is also used in concrete

1 abutments and buildings and whatnot. There's  
2 varying degrees of material. That's my  
3 understanding.

4 Q Well, we just heard testimony earlier today and  
5 just now that this material will be porous and  
6 will allow the passage of groundwater.

7 A (Tinus) I think the Construction Panel testified  
8 otherwise.

9 Q So is it porous or is it not?

10 A (Tinus) It's my understanding that it's not  
11 porous material, no.

12 Q So this is unconsolidated material which is  
13 poured in the ground like sand, and yet you're  
14 saying that groundwater cannot flow through it.

15 A (Tinus) It's more like a soft concrete, if you  
16 will, in its final texture. That's my  
17 understanding.

18 Q Okay. I refer you to the Prefiled Testimony of  
19 John Kayser in which he says, once placed, the  
20 thermal sand may be removed via vacuum  
21 excavation. If you're removing something via  
22 vacuum excavation, it has be to unconsolidated  
23 material.

24 A (Tinus) I think we're talking about two

1 different things. You're saying thermal sand  
2 versus thermal fill.

3 Q Well, it's true --

4 A (Tinus) What I was describing --

5 (Court reporter interruption)

6 Q I'm sorry. Go ahead.

7 A (Tinus) I was describing thermal fill, not a  
8 thermal sand. Thermal sand is different. I  
9 think that's used to insulate the cable, not to  
10 fill the trench. And I'm not a construction  
11 expert. I'm just explaining what I understand  
12 from conversations with those folks.

13 PRESIDING OFFICER HONIGBERG: Off the  
14 record.

15 (Discussion off the record)

16 BY MR. PALMER:

17 Q So we're not sure whether it's porous or not,  
18 but you're saying it's probably not porous.

19 A (Tinus) The fill material, thermal fill. You  
20 mentioned thermal sand in John Kayser's  
21 testimony and that's different material.

22 Q So now we're not using the native soil to  
23 backfill anymore. We're not using thermal sand  
24 to backfill anymore. What you're saying is now

1 we're using some new substance which you're  
2 calling thermal fill.

3 A (Tinus) Flowable fill.

4 Q I'm sorry?

5 A (Tinus) Flowable fill.

6 Q Flowable fill.

7 A (Tinus) Yes.

8 Q But wouldn't you agree that this represents a  
9 major change in the proposal if suddenly now  
10 we're using a flowable fill material that  
11 contains toxic substances?

12 A (Tinus) I think the discussions are still  
13 ongoing with DOT. I don't think this has been  
14 approved yet.

15 Q Even aside from DOT if we go back and look at  
16 the Environmental Impact Assessment, that Impact  
17 Assessment based its conclusions on the basis  
18 that native soil from the site would be used to  
19 backfill the trench. If that's not the case any  
20 longer, then is the Environmental Impact  
21 Assessment still valid on that point?

22 A (Tinus) I don't know the answer to that  
23 question.

24 A (Carbonneau) The materials that were submitted



1 with the Permit Applications to the Wetlands  
2 Bureau, Alteration of Terrain Bureau and the 401  
3 Water Quality Division all indicate that there  
4 will be a backfill component that may be soft  
5 concrete or flowable fill. So that information  
6 that's part of the project was provided to the  
7 State permitting and the Army Corps of  
8 Engineers.

9 Q Does that specifically say coal fly ash?

10 A (Carbonneau) No. It doesn't specifically  
11 identify all of the ingredients.

12 Q It doesn't, because I've run a search through  
13 all of the materials for the word "ash," and it  
14 came up zero times.

15 Coal fly ash was never mentioned in any of  
16 the Application materials or any of the Prefiled  
17 Testimony that Northern Pass has submitted so  
18 far; is that right?

19 A (Carbonneau) Not specifically called out as I  
20 think --

21 Q So even --

22 MR. WALKER: Mr. Chair?

23 A (Carbonneau) -- any of the specific ingredients  
24 of any of the concrete foundations or any of

1 that have been called out either.

2 PRESIDING OFFICER HONIGBERG: Mr. Walker?

3 MR. WALKER: Sorry. I interrupted. What I  
4 was trying to do was object to Mr. Palmer's  
5 interrupting the witness when she was answering.

6 PRESIDING OFFICER HONIGBERG: You  
7 effectively demonstrating the problem.

8 MR. WALKER: I was demonstrating it.

9 PRESIDING OFFICER HONIGBERG: Mr. Palmer,  
10 please, I know you're anxious, and I know  
11 there's things you want to get to, but it will  
12 really help the process and make the transcript  
13 readable if you'll just wait until they're done  
14 talking.

15 MR. PALMER: Okay. I apologize, once  
16 again, for interrupting.

17 BY MR. PALMER:

18 Q All right. Looking again at this map of my  
19 property, I've sunk many fence posts in this  
20 land to put up fences for livestock, and each  
21 one when I get down to about two feet deep, I  
22 hit water.

23 Are you aware that the shallow aquifer in  
24 this area is probably about two feet below the

1 ground surface?

2 A (Carbonneau) I'm not specifically aware that it,  
3 how deep it is in that particular location, but  
4 there are areas of shallow groundwater  
5 throughout the project.

6 Q All right. So if we look at the map of the  
7 entire route, do you even know how many areas  
8 have shallow ground aquifer areas along that  
9 route?

10 A (Carbonneau) If the seasonal high water table is  
11 within 18 inches of the soil surface during the  
12 growing season, and we likely would have  
13 identified it as a wetland area as one of the  
14 criteria for identifying wetlands.

15 Q Well, I'm not talking wetland. I'm talking  
16 about upland which has an aquifer about two feet  
17 below or close to the surface.

18 Do you have any inventory or any idea of  
19 how many abutters along this route are using  
20 that shallow aquifer as or relying on it as a  
21 source of water as I am for watering my  
22 livestock? Do you have an inventory of that?

23 A (Carbonneau) Jake, do you?

24 A (Tinus) I think we have the inventory of wells

1 that was available through DES through their  
2 confidential data sharing arrangement.

3 Q So according to the new DOT requirements that  
4 were issued in April, the trench for the  
5 underground cable, the bottom of trench is going  
6 to be 7 feet deep. Is that right?

7 A (Tinus) I think it varies, but I'll take your  
8 word for it.

9 Q I believe that was the requirement that was  
10 specified in the letter.

11 A (Tinus) Okay.

12 Q It's going to be 7 feet deep, it's not going to  
13 be lined on the sides or the bottom, and it's  
14 going to contain this material that has toxic  
15 constituents in it. Seven feet deep, I  
16 represent to you, and I'd like to ask whether  
17 you disagree is below the shallow aquifer level  
18 for many areas along this route.

19 A (Carbonneau) That's possible.

20 Q Therefore, it means that this material with  
21 toxic constituents, leachable toxic constituents  
22 is going to be placed --

23 MR. WALKER: Objection to that. That's  
24 testimony. Not a question.

1           PRESIDING OFFICER HONIGBERG: He never got  
2           to the end of it. Let's hear what the question  
3           is.

4           BY MR. WALKER:

5           Q     Is going to be placed in the trench which is  
6           going to be actually suspended in the shallow  
7           aquifer and the shallow aquifer will be flowing  
8           all around and through it the whole time it's  
9           there.

10          PRESIDING OFFICER HONIGBERG: So is there a  
11          question associated with that?

12          Q     Would you agree with that characterization?

13          MR. NEEDLEMAN: Mr. Chair?

14          PRESIDING OFFICER HONIGBERG: Mr.  
15          Needleman?

16          MR. NEEDLEMAN: Yes, with respect to the  
17          Construction Panel testimony and the information  
18          that was brought out on redirect, the evidence  
19          was that this material is not leachable in  
20          flowable backfill.

21          PRESIDING OFFICER HONIGBERG: Now you're  
22          testifying.

23          MR. NEEDLEMAN: I'm speaking to evidence  
24          that's in the record.

1           PRESIDING OFFICER HONIGBERG: I understand  
2 your position. The question is for the Panel,  
3 if they agree with the statement Mr. Palmer just  
4 asked them about which I think they can answer.

5 A (Tinus) Can you restate that, please?

6 BY MR. PALMER:

7 Q Bottom of the trench is 7 feet deep and areas  
8 where the aquifer is only two feet below the  
9 ground surface, would you agree that the bottom  
10 part of the trench is actually going to be  
11 suspended in the aquifer?

12 A (Tinus) In those areas where you indicate that  
13 it's two feet from the surface, that seems like  
14 a reasonable conclusion.

15           PRESIDING OFFICER HONIGBERG: The record  
16 will speak for itself, but that is a very  
17 different question than the one you asked  
18 before. So do you want to, you want to continue  
19 with the question that spurred the back and  
20 forth?

21           MR. PALMER: Well, the rest of my question  
22 which I suppose is going to raise another  
23 objection --

24           PRESIDING OFFICER HONIGBERG: No, it's

1 already been ruled on. If you ask the question  
2 that you asked before, you'll get an answer.

3 MR. PALMER: Okay.

4 BY MR. PALMER:

5 Q So then would you agree --

6 MR. ROTH: You could have the reporter read  
7 the question back.

8 Q Could I ask for the question to be read back?

9 PRESIDING OFFICER HONIGBERG: Off the  
10 record.

11 (Discussion off the record)

12 COURT REPORTER: Question: Therefore, it  
13 means that this material with toxic  
14 constituents, leachable toxic constituents, is  
15 going to be placed in the trench which is going  
16 to be actually suspended in the shallow aquifer  
17 and the shallow aquifer will be flowing all  
18 around and through it the whole time it's there.  
19 Would you agree with that characterization?

20 PRESIDING OFFICER HONIGBERG: All right.  
21 Did the Panel hear the question?

22 A (Tinus) Right.

23 A (Carbonneau) Yes.

24 A (Tinus) I would not agree with that because I

1 think the premise is wrong in that the fly ash  
2 is not going to leach out of the flowable fill  
3 product. In fact, the DES considers this a  
4 waste product that's certified for reuse.

5 Q Okay. Before you came in, I made reference to  
6 the 2014 EPA study showing many damage cases  
7 where exactly that did happen. Fly ash was  
8 placed in the ground and toxic materials did  
9 leach out of it and did contaminate groundwater  
10 nearby to levels above safe drinking water  
11 standards.

12 MR. WALKER: Objection. Testimony by  
13 Mr. Palmer. He's characterizing a document  
14 without any foundation.

15 PRESIDING OFFICER HONIGBERG: Yes,  
16 Mr. Palmer, what's your response to that?

17 MR. PALMER: I don't have the document here  
18 in front me, but I'm only quoting USEPA  
19 documents.

20 PRESIDING OFFICER HONIGBERG: If you want  
21 to quote an USEPA document, let's pull it up.

22 MR. PALMER: Okay.

23 MR. ROTH: Mr. Chairman?

24 PRESIDING OFFICER HONIGBERG: Mr. Roth?



1 MR. ROTH: I hesitate to do this, but it  
2 seems like the Applicant's have a number of sort  
3 of Rules of Evidence types of objections to the  
4 presentations and questions by the sort of  
5 unrepresented Intervenors, and as we know the  
6 Rules of Evidence don't apply, and I simply urge  
7 the Chair to exercise some restraint and  
8 discretion with respect to these kinds of  
9 objections.

10 I would also urge the Applicants to  
11 exercise similar discretion and restraint  
12 because there's going to be a lot of this kind  
13 of questioning and the like by these  
14 Intervenors, and if they want this proceeding to  
15 finish sometime by the end of the year, it would  
16 make sense for them to allow it to occur and not  
17 be so objectionable.

18 PRESIDING OFFICER HONIGBERG: Mr. Roth, I  
19 don't think that's a fair characterization of  
20 the nature of the Applicant's objections. While  
21 there have been a handful, really a very small  
22 handful, that we could probably find a Rule of  
23 Evidence that would apply, I think for the most  
24 part they save their objections for the ones

1 that are really confusing, really constitute  
2 testimony, and I think the rulings thus far have  
3 reflected a willingness to cut a fair bit of  
4 slack to pro se Intervenors who are not  
5 experienced question askers. I think there's a  
6 wide range of capability of terms of asking  
7 questions among the intervenors. Those who are  
8 making a good faith effort to follow the process  
9 and ask simple direct questions are getting  
10 simple direct answers.

11 I think when things get complicated, and  
12 question askers try to bite off more than they  
13 can chew, they run into a problem with the  
14 Panel, with the Applicant's counsel, and with  
15 the Presiding Officer. So I think if people  
16 keep it simple, it will work much better. I  
17 think that's true for lawyers and nonlawyers  
18 alike.

19 Mr. Palmer, you may proceed.

20 MR. ROTH: If I may, I'm sorry. I agree  
21 with everything you just said, and I want to  
22 make that clear. I meant no disparagement of  
23 the Chairman's rulings. What I am concerned  
24 though that there have been a number of

1 objections from the Applicants that refer to  
2 foundation, and that's an evidentiary rule  
3 objection, and that's where I am concerned.

4 PRESIDING OFFICER HONIGBERG: Understood.  
5 Thank you, Mr. Roth.

6 BY MR. PALMER:

7 Q Okay. I just wanted to sum up, I guess, in that  
8 everything that I've seen in terms of the  
9 environmental studies so far has made the  
10 assumption that we're going to be using topsoil  
11 and subsoil, excuse me, from the area as  
12 backfill as the bases for their conclusions.

13 Would you not agree that now the proposal's  
14 entirely different, the proposal is to use  
15 material with toxic constituents as a backfill  
16 and that that makes, raises the requirement for  
17 further study to determine whether or not this  
18 is a safe proposal to put through prime  
19 farmland, farmland of statewide importance,  
20 farmland of local importance and aquifers that  
21 are being used as a drinking water source.

22 A (Carbonneau) Well, I'll speak somewhat to that,  
23 and I disagree with you. The materials that we  
24 have submitted for the Permit Applications have

1 indicated that flowable backfill or a concrete  
2 mixture was part of the plan. It has been since  
3 2015 when those materials were submitted to the  
4 State. I can't speak to what the EIS drafters  
5 knew or didn't know at the time, but there is  
6 also evidence that we have provided the  
7 information to the DES and to the SEC,  
8 therefore, that flowable backfill would be a  
9 constituent of the project.

10 Q Flowable backfill does not describe the problem.  
11 You already testified that at no point did you  
12 say that you were going to be using fly ash in  
13 any of these Application materials. The fly ash  
14 is the issue, and the toxic constituents in the  
15 fly ash is the issue. If you have not included  
16 that in your Application so far, then how can  
17 any of it be applicable. That's my question.

18 A (Carbonneau) Again, we don't go into the great  
19 detail of the constituents in every portion of  
20 the materials that are used on the Project. We  
21 got no questions about it from New Hampshire  
22 DES, and we've answered every question that  
23 they've asked us to the best of our ability.

24 Q I'm sorry. So you're representing this as a

1 minor detail, the switch from clean topsoil or  
2 clean sand to toxic materials.

3 A (Tinus) Can I just add that you're using the  
4 word "toxic" as though this material is just  
5 taken and used and not analyzed, and part of the  
6 solid waste regulations require that it is in  
7 fact analyzed and it can't exceed certain  
8 exceedances for certain constituents for metals,  
9 for example. It's also, because it's a  
10 certified, a waste product that's been certified  
11 for reuse, it's used in other things such as a  
12 compost bulking agent. It's been used all over  
13 the country, all over the northeast, and the  
14 Departments of Transportation in most states use  
15 it. Other concrete manufacturers use it for  
16 different applications; as I said, bridge  
17 abutments, head walls, buildings, et cetera.  
18 It's in use in a lot of places. And my  
19 understanding from looking into this a little  
20 bit is that there's actually not enough of it to  
21 go around to be used, and that's what the  
22 industry says.

23 Q So you're basing your assessment that it is  
24 going to be safe in this situation on the fact

1 that it's being used in a lot of other  
2 situations, in different situations.

3 A (Tinus) I think we have to think about what the  
4 State agencies have ruled, and contrary to what  
5 you said about the EPA finding it a problem,  
6 there's a 2014 report out that there I saw that  
7 says that it's safe.

8 Q It's a 2014 report, again, I don't want to  
9 testify, I'm not allowed to testify at this  
10 point. I'll do that later. I don't agree with  
11 your characterization of the report.

12 Okay. I'll end my questions there. Thank  
13 you.

14 PRESIDING OFFICER HONIGBERG: Thank you,  
15 Mr. Palmer. I think this will be a good time  
16 for a break. We'll come back at quarter to two.  
17 Let's go off the record for just a second.

18 (Discussion off the record)

19 PRESIDING OFFICER HONIGBERG: When we come  
20 back, we'll resume with Ms. Pastoriza.

21 (Lunch recess taken at 12:37 p.m.)

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**C E R T I F I C A T E**

I, Cynthia Foster, Registered Professional Reporter and Licensed Court Reporter, duly authorized to practice Shorthand Court Reporting in the State of New Hampshire, hereby certify that the foregoing pages are a true and accurate transcription of my stenographic notes of the hearing for use in the matter indicated on the title sheet, as to which a transcript was duly ordered;

I further certify that I am neither attorney nor counsel for, nor related to or employed by any of the parties to the action in which this transcript was produced, and further that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Dated at West Lebanon, New Hampshire, this 28th day of June, 2017.

\_\_\_\_\_  
Cynthia Foster, LCR