STATE OF NEW HAMPSHIRE

SITE EVALUATION COMMITTEE

September 11, 2017 - 9:00 a.m. DAY 31 49 Donovan Street Morning Session ONLY Concord, New Hampshire

{Electronically filed with SEC 09-18-17}

SEC DOCKET NO. 2015-06 IN RE:

NORTHERN PASS TRANSMISSION -EVERSOURCE; Joint Application of Northern Pass Transmission LLC and Public Service of New Hampshire d/b/a

Eversource Energy for a

Certificate of Site and Facility

(Hearing on the Merits)

PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:

Chmn. Martin Honigberg Public Utilities Comm. (Presiding Officer)

Cmsr. Kathryn M. Bailey Dir. Craig Wright, Designee Dept. of Enrivon. Serv. Christoper Way, Designee

Public Utilities Comm. Dept. of Business &

William Oldenburg, Designee

Economic Affairs Dept. of

Patricia Weathersby

Transportation Public Member

ALSO PRESENT FOR THE SEC:

Iryna Dore, Esq. Counsel for SEC (Brennan, Caron, Lenehan & Iacopino)

Pamela G. Monroe, SEC Administrator

(No Appearances Taken)

COURT REPORTER: Cynthia Foster, LCR No. 14

INDEX

WITNESS PANEL TERRENCE DEWAN

JESSICA KIMBALL

Cross-Examination continued by Ms. Connor 3

EXHIBITS

| EXHIBIT ID | DESCRIPTION PA | GE NO. |
|------------|---------------------------------|--------|
| CFP 444 | NH Lakes Study-Water Quality | |
| | Potential Decline May 2007 | 86 |
| CFP 445 | Highland Wind Survey Research | |
| | Project March 2011 | 76 |
| CFP 446 | Hancock Wind Project Tunk Mtn. | |
| | Intercepts Final Report | 65 |
| CFP 447 | FRI-A5 Visual Impact Assmt. | |
| | Wind Energy and the Marine | |
| | Wind Energy Act | 71 |
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| | Plan-SCORP 2013-2018 | 38 |
| CFP 461 | Deerfield Communicator Article | |
| | Town Forest Easement 2014 | 19 |
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| | Spreadsheet Subarea 1-6 | 21 |
| CFP 464 | Deerfield Historic Sites Map | 5 |
| | | |

1 PROCEEDINGS 2 (Hearing resumed at 9:00 a.m.) 3 PRESIDING OFFICER HONIGBERG: Good morning, 4 everyone. We're going to resume with this 5 Panel. Ms. Connor will be asking questions. 6 This is Day 31 of the hearings. Ms. Connor, you 7 may proceed. 8 MS. CONNOR: Thank you. 9 CROSS-EXAMINATION CONTINUED 10 BY MS. CONNOR: 11 Q Good morning. 12 Α Good morning. 13 0 When we left off on Thursday, we were talking 14 about the different types of resources that 15 qualified as scenic resources under definition 16 102.45. Do you recall that? 17 I do. Α 18 Okay. And one of the subcategories of Q definition of resources that we talked briefly 19 20 about is historic sites, that's subsection (e), 21 and the requirement on historic sites is simply 22 that they possess a scenic quality, correct? 23 (DeWan) That's correct. Α And I believe you told me that virtually all 24 0

1 resources possess some scenic quality, including 2 a junk yard. I do recall making that statement. We could 3 Α elaborate further. 4 5 All right. The definition of historic sites 0 6 under the rules, 102.23, includes any buildings, structure, object, district or area or site 7 that's significant in the history, architecture, 8 9 archeology or culture of not only the state but 10 also the communities, correct? 11 Α (DeWan) I believe so. 12 Okay. I am going to show on the ELMO a new 0 13 exhibit. It is going to be Exhibit 464 which we 14 will upload today. I was just given it this 15 morning. 16 Is that visible for you, Mr. DeWan? 17 (DeWan) Yes. Α 18 Okay. This is a brochure from the town of Q 19 Deerfield celebrating their 250th Anniversary 20 which was in 2016, and it is a brochure that identifies all of the historic sites that are 21 22 important, at least from the perspective of the 23 residents of Deerfield. And you can see that 24 Deerfield Center is right in the center,

```
1
           correct?
 2
           (DeWan) I see it there.
      Α
 3
           Okay. And am I correct that this Project runs
      0
           through Deerfield Center?
 4
 5
           (DeWan) Well, Deerfield Center as you're shown
      Α
 6
           on this map is an oval. Deerfield Center has a
 7
           defined definition which the transmission
           corridor runs adjacent to.
 8
 9
      0
           Okay. I'm going to pull up Counsel for the
10
           Public CFP 005119. It is a simulation of the
11
           new structure that would be placed on Church
12
           Street in Deerfield Center.
13
               MS. DORE: Doreen, what's that exhibit
14
           number?
15
               MS. MERRIGAN:
                               That is part of Counsel for
16
           the Public's Exhibit 138.
17
           Thank you. Now, am I correct, Mr. DeWan, that
      Q
18
           the proposed new structure is that monopole sort
19
           of to the right of the church steeple?
20
           (DeWan) That is an illustration that we did not
      Α
21
           prepare. We know that there will be a monopole
22
           structure somewhere in the vicinity of the
23
           church.
24
          And that is in fact in downtown Deerfield
      0
```

| 1 | | Center, is it not? |
|----|---|--|
| 2 | A | (DeWan) I wouldn't use the term downtown, but |
| 3 | | it's within the Deerfield Center area. |
| 4 | Q | Can we go back now to the Deerfield Center map? |
| 5 | | How many historic sites did you identify in |
| 6 | | the town of Deerfield? |
| 7 | А | (DeWan) We'll have to pull that up for a minute. |
| 8 | Q | Am I correct that you identified only the Center |
| 9 | | and the Town Hall because they were listed on |
| 10 | | the National Register of Historic Places? |
| 11 | A | (Kimball) No. We've also identified Bear Brook |
| 12 | | State Park that has a Historic District. |
| 13 | | Deerfield Fairgrounds were mentioned in the |
| 14 | | Master Plan as having historic and cultural |
| 15 | | significance. |
| 16 | Q | Did you identify any structures outside of the |
| 17 | | Town Hall? |
| 18 | A | (Kimball) We did not identify any publicly |
| 19 | | accessible structures outside of the Town Hall |
| 20 | | area. |
| 21 | Q | And would you agree that if the Town Hall is |
| 22 | | within 10 miles of a structure, the rest of |
| 23 | | Deerfield Center is going to be within 10 miles |
| 24 | | of a structure? |
| | | |

1 (DeWan) That is correct. Α 2 The second page of this Deerfield Q brochure identifies all of the historic homes 3 that are important to the residents of Deerfield 4 5 that are arguably impacted by this proposal; and 6 with the exception of the Town Hall, you didn't identify a single one, did you? 7 (DeWan) We did not identify any private 8 Α 9 residences. 10 Okay. 0 11 Α (DeWan) Because those are not by definition 12 scenic resources. Well, the definition of a scenic resource is a 13 0 14 historic site which is any building, structure, 15 object that's significant to the community that 16 possesses a scenic quality, correct? 17 (DeWan) The scenic resource definition says it Α 18 has to be, the public has a legal right of 19 access so those are the only ones that we identified and considered. 20 21 But earlier when we were talking about scenic 0 22 views you indicated that if the public had, I 23 believe your term was "visual access" to a 24 resource it could be characterized as a scenic

```
1
          resource. And certainly the residents of
 2
          Deerfield have visual access to all of these
 3
          structures, don't they?
           (DeWan) I don't believe that's how, that was, I
 4
      Α
 5
          don't believe that's exactly what we said.
 6
          Okay. All right. I will move on. Can we
      0
 7
          switch back now to the computer?
               We also introduced some views from roads
 8
          the last time we were together, and I believe
 9
10
          that we had a discussion about whether there was
11
          public access to those various views. I want to
12
          pull up APP 36054 which is from Applicant's
13
          number 17.
14
               MS. DORE: For the record, it's not
15
          Applicant's 17. It's Applicant's 71.
16
               MS. CONNOR:
                             Okay.
17
      BY MS. CONNOR:
18
          Can we zoom in on the introduction?
      Q
19
               Mr. DeWan, I realized after we looked at a
20
          number of the private property simulations that
21
          you prepared last week that in your
22
          introduction, in fact, you confirmed that the
23
          majority of those photos were in fact taken from
24
          the public road and not from any private
```

```
1
           property, and that's what your introduction
 2
           says, correct?
           (DeWan) That is correct. I believe that we said
 3
      Α
 4
           that we did not go onto private properties, but
 5
           we showed representative views as closely as we
 6
           could to what the residents of those private
 7
           properties may experience.
          Right. But because, in fact, you were able to
 8
      Q
 9
           take those photographs from the public road as
10
           opposed to any particular private individual's
11
           backyard, the public has access to all of those
12
           views that we were discussing last week?
13
      Α
           (DeWan) Not necessarily. Not all of the views.
14
           Well, on 27 of the 28 photo sims that you did
      Q
15
           you were able to take them not from any private
16
           land but from the public accessible road,
17
           correct?
18
           (DeWan) I'd have to go back and check each
      Α
19
           individual one, but that's probably a fair
20
           statement.
21
           Well, that's exactly what your introduction
      0
22
           says, does it not?
23
           (DeWan) They're meant to approximate the views
      Α
24
           from these properties.
```

| 1 | Q | No attempt was made to enter onto private |
|----|---|--|
| 2 | | property to take the photographs with the |
| 3 | | exception of one property, that on Mount |
| 4 | | Prospect Road; is that correct? |
| 5 | А | That's correct. |
| 6 | Q | And therefore, these private property views fall |
| 7 | | within definition 102.45, but you didn't include |
| 8 | | any of them in your list of scenic resources, |
| 9 | | did you? |
| 10 | A | (DeWan) For the most part we did not consider |
| 11 | | most of them to be scenic resources. |
| 12 | Q | Okay. I need to make one correction for the |
| 13 | | record. Last week we pulled up Counsel for the |
| 14 | | Public Exhibit 459. Can you pull that up now? |
| 15 | | This was out of order in my material. I |
| 16 | | represented that it was a school, Profile. It |
| 17 | | is actually on a public road. Howland Road in |
| 18 | | Clarksville. And you included it in one of your |
| 19 | | winter simulations, and I'd like to pull that up |
| 20 | | now. It would be Exhibit 17, Exhibit 1, APP |
| 21 | | 36061. |
| 22 | | There it is. Do you recognize that as one |
| 23 | | of the simulations that you did of a private |
| 24 | | view? |
| | | |

```
1
           (DeWan) I do.
      Α
 2
           And can you point out, well, you can't point out
      Q
 3
           because that's not going to show up here. Can
           you describe the location of the structures
 4
 5
           going up over the mountaintop?
 6
           (DeWan) These structures are latticework
      Α
 7
           structures, I believe. In this particular
           viewpoint you see three latticework structures.
 8
 9
           They go across the top of the low hill in the
10
           middle, and it goes diagonally down the slope
11
           and disappears behind the red shed on the right
12
           side of the photograph.
13
      0
           Am I correct that the structures go right up
14
           over -- there you go. Good.
15
               They go right up over the ridgeline?
                                                      The
16
           top of the mountain?
17
           (DeWan) They ascend the ridgeline. I don't know
      Α
18
           if they go right over the top of it or not.
19
           Can we zoom in on the top?
      Q
20
                          Doreen, while we're zooming,
               MS. DORE:
21
           it's not 17. Is that 71?
22
               MS. MERRIGAN: That's Applicant's Exhibit
23
           71.
24
      BY MS. CONNOR:
```

```
1
      0
           That's fine.
                         There you go. You got a good view
 2
           of it.
 3
               Would you agree that it goes up over the
           top of the mountain view?
 4
 5
           (DeWan) I would say it goes up over the hill
      Α
 6
           that's present in the photograph.
 7
      Q
           Would you agree that these galvanized structures
           are going to be much more visible in the summer
 8
 9
           against the green forests than they are in this
10
           winter simulation?
11
      Α
           (DeWan) They may be depending upon lighting
12
           conditions and the age of the structures.
13
      0
           And you did not do a leaf-on photo simulation of
14
           this, did you?
           We did not.
15
      Α
16
           And that's because you didn't consider this a
      Q
17
           scenic resource even though it is a scenic view
18
           from a public road.
           (DeWan) We did this because we were asked to
19
      Α
20
           supply representative views of private, from
21
           private properties, and that's why we did this
22
           one.
           Okay. Site Rule 102.45(c) also includes all
23
      0
           lakes, ponds, and rivers within a 10-mile
24
```

```
1
          radius, correct?
 2
          That is not correct.
      Α
 3
          Well, it includes all lakes, ponds, and rivers
      0
 4
          that possess a scenic quality, and you have to
 5
          identify them within a 10-mile corridor of the
 6
          structures, correct?
               MR. NEEDLEMAN: Objection. That's not what
 7
 8
          the rule says.
 9
               PRESIDING OFFICER HONIGBERG: Ms. Connor?
10
               MS. CONNOR: Let me rephrase it.
11
      BY MS. CONNOR:
12
          Am I correct that Site Rule 102.45 defines a
      0
13
          scenic resource to include lakes, ponds, rivers
14
          that possess a scenic quality?
15
               MR. NEEDLEMAN: Same objection.
16
               PRESIDING OFFICER HONIGBERG: I don't have
17
          it in front of me. What does it say?
18
               MS. CONNOR: I read it. Scenic resources
19
          to which the public has a legal right of access?
20
          Is that the concern here?
               MR. NEEDLEMAN: No. The concern is it says
21
22
          lakes, ponds, rivers, parks, scenic drives and
23
          rides, and other tourism destinations. I think
24
          that's a critical qualifier.
```

```
1
               MS. CONNOR:
                             Okay.
 2
      BY MS. CONNOR:
 3
           Do we agree that that is, in fact, the
      0
           definition of a scenic resource under Site Rule
 4
 5
           102.45?
 6
               PRESIDING OFFICER HONIGBERG: Are you going
 7
           to have a legal argument with this witness today
           like you did the last time you were with him
 8
 9
           about what these rules mean?
10
               MS. CONNOR:
                             I'm not trying to.
11
               PRESIDING OFFICER HONIGBERG: You were
12
           doing a really good job of it last time, and it
13
           sounds like you're moving in the same direction.
14
          He's not a lawyer.
15
               MS. CONNOR: All right.
16
               PRESIDING OFFICER HONIGBERG: You can ask
          him what he did, you can ask him what his
17
18
           understanding is, but don't ask him what the
19
           rules means because the lawyers are there for
20
           that. Okay?
21
               MS. CONNOR:
                             Okay.
      BY MS. CONNOR:
22
23
           Sir, do you know how many water bodies you
24
           identified with potential view within a 10-mile
```

```
1
           corridor of this Project?
 2
           (DeWan) I couldn't give you an exact number.
      Α
 3
           Can you give me an approximation?
      0
           (DeWan) I would say probably four or five dozen
 4
      Α
 5
           water bodies.
 6
           How does that compare with the list identified
      0
 7
           by T.J. Boyle?
           (DeWan) We've not counted the number of water
 8
      Α
 9
           bodies in the T.J. Boyle report.
10
           Would you agree that their list is substantially
      0
11
           larger?
12
           (DeWan) I would not be surprised.
      Α
13
           Did you identify every water body with potential
      0
14
           visibility?
           (DeWan) I believe we did.
15
      Α
16
           Well, after our hearing last week, you visited
      Q
17
           Thurston Pond in Deerfield, did you not?
18
           (DeWan) That's correct.
      Α
19
           That is not on your list, is it?
      0
20
           (DeWan) That's correct.
      Α
           Thurston Pond was identified by T.J. Boyle,
21
      0
22
           wasn't it?
23
           (DeWan) We believe so.
      Α
24
           Can we pull up Deerfield Abutter Exhibit 76?
      0
```

1 Am I correct that the proposed structures 2 in this Project will be visible from Thurston Pond? 3 (DeWan) I think that's a fair assumption. 4 Α 5 And you were able to gain public access to 0 6 Thurston Pond, were you not? 7 Α (DeWan) We were, we didn't know if it was public accessibility or not. When we turned off of the 8 9 main road we saw private property signs. 10 parked at the end of the road. I know we 11 questioned about whether or not we should even 12 go forward. We got out of the car. We didn't 13 know exactly where it was. We looked at our 14 Google Earth maps. We saw a pathway that continued in the direction which we assumed was 15 16 towards the pond. An individual came out of an 17 abutting house and asked us if we were lost, and 18 we explained what we were looking for, and she 19 then decided to bring us up to the pond. 20 In fact, she told you that this, that the pond 0 21 is regularly used by residents, and she even 22 offered to show you the historic mill on her 23 property, did she not? 24 (DeWan) I do not recall her saying the property Α

| 1 | | is regularly used. I believe she said she gets |
|----|---|--|
| 2 | | quite a few people who end up there because they |
| 3 | | rely upon GPS documentation and they end up |
| 4 | | being lost. |
| 5 | Q | And the pond backs up to a Town Forest as well, |
| 6 | | does it not? |
| 7 | А | (DeWan) It's a conservation of the Alvah Chase |
| 8 | | Town Forest. |
| 9 | Q | To which the public in Deerfield has access. |
| 10 | А | (DeWan) I don't know if there is any way to get |
| 11 | | back to the Alvah Chase Forest. We didn't see |
| 12 | | any pathways that went there. |
| 13 | Q | You did identify the Alvah Chase Forest |
| 14 | | Conservation as a scenic resource but not |
| 15 | | Thurston Pond, correct? |
| 16 | А | (DeWan) That is correct. Yes. |
| 17 | Q | And so as long as there is indeed public access |
| 18 | | to Thurston Pond, it would qualify as a scenic |
| 19 | | resource under the broad definitions, correct? |
| 20 | А | That is not correct. |
| 21 | | MR. NEEDLEMAN: Objection. |
| 22 | | PRESIDING OFFICER HONIGBERG: Okay. He's |
| 23 | | already answered that it's not correct. Maybe |
| 24 | | you want to have another go at him. |
| | | |

1 BY MS. CONNOR: 2 Okay. Sir, why wouldn't Thurston Pond qualify 0 3 in your opinion as a scenic resource? 4 Α (DeWan) If I could repeat the definition, under 5 102.44(d), lakes, ponds -- and this is a pond --6 rivers, parks, scenic drives and rides and other 7 tourism destinations that possess a scenic quality. We do not consider Thurston Pond to be 8 9 a tourism destination. 10 All right. If that's the case, sir, why did you 0 visit it last week? 11 12 As landscape architects, we're always interested Α 13 in the landscape. We heard somebody ask the 14 question of the historic consultant about the 15 area, we knew we had not been there, we decided to take a look at it. 16 17 In the town of Deerfield, you identified how Q 18 many state or how many Town Forests? (Kimball) Three Town Forests. 19 Α 20 Can we pull up Exhibit 461? 0 21 (Kimball) Four Town Forests, correction. Α 22 Counsel for the Public Exhibit 461 identifies Q 23 how many Town Forests in Deerfield? 24 Α (Kimball) Eight.

```
1
          So you did not identify all of the Town Forests
      0
 2
           in Deerfield, did you?
           (Kimball) Well, let's see. We identified Arthur
 3
      Α
          Chase. We identified the Dowst-Cate Town
 4
 5
          Forest. We did not identify Hart. I don't know
 6
          that it's in the APVI. Just because it's in
 7
          Deerfield doesn't mean it has potential
          visibility. We did identify Lindsay, Weiss,
 8
 9
          Freese, McNeil, and Wells. So all but Hart have
10
          been identified on our list.
11
      Q
          Shouldn't Hart also have been identified?
          (Kimball) Not necessarily. If it's not within
12
      Α
13
          the APVI, then it didn't need to be identified.
          Isn't the purpose to initially start large and
14
      Q
15
          to identify all potentially visually impacted
16
          scenic resources and then do your computer
17
          analysis for viewing?
18
           (Kimball) No. The purpose is to identify all
      Α
19
          scenic resources located within the APVI.
20
          Okay. Do you know how many school athletic
      0
21
          facilities you identified in this
22
          2800-square-mile corridor?
23
           (Carbonneau) We do not.
      Α
24
          Let's just pick up one town. I'm going to pick
      0
```

```
1
          up Franklin. Which is in. --
 2
               MS. DORE:
                          Doreen, may I ask? 461 was not
          updated on the ShareFile. Is that the intent of
 3
 4
          the parties to update it?
 5
               MS. DOREEN: It's going to be updated
 6
          today.
      BY MS. CONNOR:
 7
          Franklin is in subarea 4, Sandie.
 8
 9
               Have you also been able to pull it from
10
          your own records up there?
11
      Α
           (Kimball) What are we supposed to be looking
12
          for?
          The town of Franklin. The resources that you
13
      0
14
          identified?
15
               Can we just zoom in on Franklin so it's a
          little bit easier to read?
16
17
               MS. DORE: Can you please identify what
18
          you're looking at?
19
               MS. CONNOR: Excuse me?
20
               MS. DORE: What are we looking at? Can you
21
          identify the exhibit, please?
22
               MS. CONNOR: It is Exhibit number 462 which
23
          also will be uploaded today.
24
               MS. DORE: Doreen, is that a one-page
```

```
1
           exhibit or what page are we looking at of the
 2
           exhibit?
 3
                             It is a 4-page exhibit, and we
               MS. CONNOR:
           are looking at page, hopefully, we will be
 4
 5
           looking at page 3. 3 and 4.
 6
      BY MS. CONNOR:
          Have you also been able to pull up Franklin from
 7
      Q
 8
           your own records? Because these are from your
 9
           summaries.
10
               MS. DORE:
                          Some of the Committee members
11
           cannot read it. Can we enlarge it?
12
               MS. CONNOR: We're going to try.
13
      BY MS. CONNOR:
14
           Did you identify any recreational athletic
      0
           facilities at schools in the town of Franklin?
15
16
           (Kimball) I see Daniel Park Municipal Park and
      Α
17
           Sports Field.
18
           Did you identify any athletic facilities at any
      Q
19
           school in the town of Franklin?
20
           (Kimball) We identified a number of parks which
      Α
21
           might be associated with schools. I don't know
           if any of the ones we identified are associated
22
23
           with a particular school.
24
          Did you review T.J. Boyle's list for Franklin?
      0
```

```
1
           (Kimball) Of the 18,000 that were listed?
      Α
 2
           Or the 7,000 refined list.
      0
           (Kimball) We reviewed it.
 3
      Α
           Can we pull up Counsel for the Public page
 4
      0
 5
           004581?
 6
               MS. DORE: Which exhibit?
               MS. CONNOR: This is Exhibit 138.
 7
 8
      BY MS. CONNOR:
 9
          At the very bottom of the page of Exhibit
      0
10
           Counsel for the Public 138, we see the Bessie
           Rowell School as identified as in the recreation
11
12
           inventory; is that correct?
13
      Α
           (DeWan) I see that it's there.
14
           Okay. If we go to the next page, we should see
      Q
           three more school recreation areas.
15
                                                 We see
16
           Franklin High School, we see Franklin Middle
17
           School, and we see the Paul Smith School.
18
           are four school recreational areas identified by
19
           T.J. Boyle that were not identified in your
20
           list; is that correct?
21
           (DeWan) That seems to be the case.
      Α
22
          And you would agree with me that the public has
      Q
23
           a right of access to the recreational fields at
24
           the schools?
```

```
1
           (DeWan) Well, this list talks about schools.
      Α
                                                          Ι
 2
           don't know if the public has a right to enter a
           school. And we don't know from this list
 3
           whether or not there are outside recreational
 4
 5
           facilities associated with it.
 6
           Okay. If we assume, hypothetically, that there
      0
           are recreational facilities at the schools, and
 7
           if we assume, hypothetically, that the public
 8
 9
           has access to them, shouldn't these four schools
10
          have been identified by you?
11
      Α
           (DeWan) If they have, if their viewshed analysis
12
           shows that there is the potential to have an
13
           adverse effect.
14
           Okay. The last category of scenic resources in
      Q
15
           Rule 102.45 talks about towns and village
16
           centers; does it not?
17
           (DeWan) I believe that's correct.
      Α
18
           Towns and village centers that possess a scenic
      Q
19
           quality. Is that correct?
20
      Α
           (DeWan) That's what the wording is, yes.
21
      0
           Do you know how many town and village centers
22
           you identified in your overall list of scenic
23
           resources?
24
           (DeWan) I could not give you an exact number.
      Α
```

| 1 | Q | Well, I counted them up, and I came up with only |
|----|---|--|
| 2 | | one outside of three that were listed because |
| 3 | | they were on the National Register and that was |
| 4 | | the Plymouth Town Common. Does that surprise |
| 5 | | you? |
| 6 | A | (DeWan) I am surprised. I don't know that |
| 7 | | that's accurate. |
| 8 | Q | Well, that was my best guess at counting them |
| 9 | | all up. Can you give me an approximate number |
| 10 | | of what you think the accurate count is? |
| 11 | А | (DeWan) I would have to go through the report. |
| 12 | Q | Okay. Do you know how many towns and village |
| 13 | | centers T.J. Boyle identified? |
| 14 | A | (DeWan) I believe it was a couple of dozen. I |
| 15 | | don't know the exact number. |
| 16 | Q | Can we pull up Counsel for the Public Exhibit |
| 17 | | 139, Appendix G, page 005420? |
| 18 | | I will represent that on your list you |
| 19 | | included Plymouth Town Common, Bristol Central |
| 20 | | Square which is historic, Concord Historic |
| 21 | | District and the Deerfield Historic Center. |
| 22 | | Four. |
| 23 | | Can we go to page 2? T.J. Boyle identified |
| 24 | | those same four that you identified, but it also |
| | | |

```
identified 38 additional town and village
 1
 2
           centers that possess a scenic quality
 3
           potentially impacted by this Project. You did
 4
           not make any attempt to visit these additional
 5
           towns and village centers, did you?
 6
           (DeWan) That's not correct.
      Α
           Can you explain to me, sir, why it is that T.J.
 7
      Q
           Boyle identified 42 towns and village centers
 8
           potentially impacted and you identified four?
 9
10
      Α
           (DeWan) First of all, he went out 10 miles which
11
           is what the requirement is using the bare earth
12
           way of looking at the viewshed analyses.
13
           looked at it from our perspective, as we talked
14
           about last time, using what is visible right now
15
           using the vegetative viewshed modeling which
16
           also includes buildings, and our determination
17
           was that many of these that are shown on his
18
           list of three dozen or so would have no
19
          visibility of the Project.
20
                          Doreen, for the record, page 2
               MS. DORE:
21
           is Counsel for the Public for the public 139
22
          page 5421.
23
                             Thank you.
               MS. CONNOR:
24
      BY MS. CONNOR:
```

```
1
           So you didn't identify these additional town and
      0
 2
           village centers within 10 miles of the Project
           because it was your determination that there
 3
           wasn't going to be a realistic visibility from
 4
 5
           the structures; is that what you're saying?
 6
           (DeWan) That the Project would not be visible
      Α
           from distances of five to 10 miles away.
 7
           Can we pull up your Methodology Flow Chart?
 8
      Q
 9
               MS. DORE: Exhibit number?
10
               MS. MERRIGAN:
                               That's going to be
11
           Applicant's Exhibit 1 Appendix 17, and it's
12
           Bates stamp number APP 14310.
13
      0
           Can we zoom in on the top so it is legible?
                                                         The
14
           flow chart?
15
               Sir, am I correct that the discussion we've
16
           been having about the identification of scenic
17
           resources is before you have done any computer
18
           analysis about visibility? In other words, it
19
           is the very first step where you came up with,
20
           initially, 525 sites plus your supplement for a
           total of 597?
21
22
      Α
           (Kimball) That's correct. We made an attempt to
23
           identify all scenic resources and then filtered
24
           through.
```

| 1 | Q | So town centers and villages potentially |
|----|---|--|
| 2 | | impacted within 10 miles would have been part of |
| 3 | | step 1 before you make your determination about |
| 4 | | visibility? |
| 5 | А | (Kimball) At this point we were operating within |
| 6 | | a three-mile radius. |
| 7 | Q | But you went back to do a 10-mile radius, and |
| 8 | | you still didn't identify most of the towns and |
| 9 | | villages potentially impacted, did you? |
| 10 | А | (Kimball) That's correct, but when we went back |
| 11 | | to conduct the analysis from 3 to 10 miles, we |
| 12 | | did not identify all scenic resources from three |
| 13 | | to 10 miles and then narrow out for the APVI. |
| 14 | | We only identified those within the APVI as |
| 15 | | required by the regulations. |
| 16 | Q | So, in other words, when you did the 10-mile |
| 17 | | analysis, which is required by the rules, you |
| 18 | | didn't follow your Methodology Chart? |
| 19 | A | (Kimball) We followed the rules that state we |
| 20 | | have to identify scenic resources within the |
| 21 | | APVI. |
| 22 | Q | Let's talk a little bit about this process of |
| 23 | | when you went from three miles actually, you |
| 24 | | went from five miles initially and then five to |

```
1
           10 miles out, correct?
 2
           (DeWan) We concentrated within the area within
      Α
 3
           three miles. At that point when we did this,
 4
           the rules had not been adopted yet, and we used
 5
           our professional judgment based upon the work
 6
           we've done over many other transmission
           corridors. We also, though, realizing the hilly
 7
           nature of the surrounding landscape asked the
 8
 9
           computer to go out five miles. We concentrated
10
          within a three-mile band.
11
      Q
          Can we see Counsel for the Public Exhibit 138,
12
           page CFP 00373? Can you zoom? I only need the
13
           elevation.
14
               Sir, you have seen this illustration
15
           before, have you not?
16
           (DeWan) We have.
      Α
17
           It's part of Counsel for the Public's report?
      Q
18
           (DeWan) That is correct.
      Α
           And this illustration, as I understand it, the
19
      0
20
           circle, the small gray circle shows the zero to
21
           five-mile computer radius you used to determine
22
           visibility around each structure, correct?
23
      Α
           (DeWan) When we wrote our original VIA, that is
24
           the viewshed that we looked at.
```

1 And at that point, you didn't perform the zero 0 2 to 10-mile computer radius? (DeWan) No. We did not. 3 Α 4 But you did in your Supplement? 0 5 (DeWan) That is correct. Α 6 As I understand it, in your Supplement when you 0 7 went out to 10 miles you used the centerline; is that correct? 8 9 Α (DeWan) That is correct. 10 And as a result of that modeling that you used 0 11 in February of 2016, Counsel for the Public's 12 expert Boyle has identified areas depicted by the red hatchmarks where visibility of a 13 14 structure in the five to 10-mile corridor would not have been identified; is that correct? 15 16 (DeWan) That's correct. Α 17 Doreen, for the record, the MS. DORE: 18 exhibit we were looking at was Counsel for the 19 Public 138 and page is 3750, not 373. 20 MS. CONNOR: Thank you. 21 BY MS. CONNOR: 22 Another limitation with the computer modeling Q 23 that you used when you went out from the five to 24 10 miles arises when a scenic resource such as a

1 Historic District is identified as a single 2 point versus an area, correct? 3 Α (Kimball) Can your clarify? In other words, if we have a Historic 4 0 5 District such as Lancaster district that we were 6 talking about last Thursday, if you identified 7 that on your computer modeling as a single point versus multiple points because it is an area, 8 9 there are points that could be missed, correct? 10 Α (Kimball) Anything that was polygon was treated 11 as a polygon in the identification of 12 visibility. So if a district had been mapped or 13 a conservation area had been mapped, we were 14 looking at visibility on the polygon, not a 15 point. But areas within the red hatched area would have 16 Q 17 been missed. 18 (Kimball) That's correct, and we went back in Α 19 April of 2017, reran the viewshed area to 20 capture the area in red, and came up with a 21 handful of areas that were within the red. So 22 the analysis has been completed. 23 As a result of the computer modeling, you 0 24 eliminated more than 50 percent of the scenic

```
resources you identified; is that correct?
 1
 2
           (Kimball) I don't know if that's correct.
      Α
                                                       What
 3
           are you referencing?
           Well, according to your Methodology Chart, you
 4
      0
 5
           went from 525 down to 200; is that correct?
 6
           (Kimball) So within the three-mile area.
      Α
                                                      The
           initial October of 2015.
 7
 8
      Q
           Correct. And when you went out 10 miles, you
 9
           added 72, and you substantially reduced that
10
           number as well in terms of the Supplement?
11
      Α
           (Kimball) We did not reduce it from 72.
12
          Let's move on to ranking. You were required to
      0
13
           characterize the potential visual impacts on
14
           each of the identified scenic resources on a
15
           high, medium or low scale. Is that correct?
16
           (DeWan) That's the requirement of the rules.
      Α
17
           And the rules as we have found are pretty
      Q
18
           specific. They give you a list of evaluation
19
           factors for that ranking, do they not?
20
           (DeWan) That's correct.
      Α
21
           Can we pull up Counsel for the Public Exhibit
      0
22
           138. Hopefully, the Bates number is CFP 00509.
23
               Sandie, can you read in the Bates number
24
           since I missed a zero?
```

```
It's Counsel for the
 1
               MS. MERRIGAN:
 2
           Public's Exhibit 138, Bates stamped number CFP
           005009.
 3
      BY MS. CONNOR:
 4
 5
           Mr. DeWan, do you recognize this as T.J. Boyle's
      0
 6
           ranking form?
           I do.
 7
      Α
           And can we blow up the second, the bottom half
 8
      Q
 9
           of that, Sandie? Much better.
10
               Am I correct that this form includes each
11
           of the 8 factors that are identified in Site
12
           Rule 301.05(b)(6)?
           I believe it does.
13
      Α
14
           And am I correct that Counsel for the Public's
      Q
15
           expert ranked each potentially visible scene
16
           being resource by using these factors at a high,
17
           medium and low basis?
18
           (DeWan) It appears that they did.
      Α
19
           You did not use such a form, did you?
      0
20
           (DeWan) We did not use a form like this.
      Α
21
           You're familiar with this type of form, are you
      0
22
           not?
23
           (DeWan) I am.
      Α
24
           And, in fact, you've used similar forms for
      0
```

```
1
           Maine wind projects, correct?
 2
           (DeWan) We've used similar forms.
      Α
 3
                     Like I'm probably going to
      0
           Correct.
           mispronounce this and I apologize. But the
 4
 5
           Passadumkeag Wind Project in Penobscot, Maine?
 6
           Passadumkeaq, perhaps?
      Α
                 Did you in fact use a form similar to this
 7
      Q
           Yes.
           that ranked significance of the resource, the
 8
 9
           character of the surrounding area, viewer
10
           expectation, viewer purpose and context, viewer
11
           extent, nature and duration of continued use and
12
           enjoyment as well as scope and scale on that
13
          project?
14
           (DeWan) I would have to go back and look at my
      Α
           Passadumkeag VIA. We've done a lot of work in
15
16
           this area.
17
           And you're certainly familiar with forms such as
      Q
18
           this.
19
           (DeWan) I am familiar with forms such as this.
      Α
20
           And you understand that this form lists includes
      0
21
           all of the factors required by the rules;
22
           nothing more, nothing less?
23
           (DeWan) That's correct.
      Α
24
           Am I correct that instead of using a form like
      0
```

```
1
           this, after you identified scenic resources,
 2
           after you did computer modeling, the next thing
 3
           that you did was to apply a cultural value
           filter?
 4
 5
      Α
           (DeWan) That's not the term we use, but we did
 6
           look at the cultural value, yes.
           And that resulted in eliminating a number of
 7
      Q
           scenic resources from further review; did it
 8
 9
           not?
10
           (DeWan) No, it's not correct.
      Α
11
      Q
           Okay. Well, we started with 200. After
12
           computer modeling and after you did your scenic
13
           significance rating, we ended up with 70.
14
           that correct?
15
      Α
           (DeWan) That is correct.
16
           Site Rule 301.05(b)(6) does not contain a
      Q
17
           cultural value factor, does it?
18
           (DeWan) It does not call it out per se.
      Α
19
           Can we pull up Site Rule 301.05(b)(6)? I want
      Q
20
           you to zoom in on 6. I believe there is one
21
           factor on the next page. So can we just have
22
           (a) to (h)? I know I'm asking a lot.
23
               Fair to say that the form which T.J. Boyle
24
           used, they lifted the factors directly out of
```

```
1
           the Site Rule?
 2
           (DeWan) Appears they did.
      Α
 3
                 And we can go through these various
      0
           Yes.
           subcategories, but I think you've already told
 4
 5
           me that you acknowledge the Rule's ranking
 6
           elements which you are to apply on a high,
 7
           medium and low basis do not specifically address
           cultural value, do they?
 8
 9
      Α
           (DeWan) I think that's a fair statement.
10
           Okay. Can we go to Applicant 17, Exhibit 1, APP
      0
11
           14316?
                   The far right-hand side, Low Cultural
12
           Value. Can we blow that up so it's legible?
13
               Sir, am I correct that this is the
14
           methodology page from your report that talked
15
           about how you applied a cultural value scenic
16
           significant rating?
17
           (DeWan) This is from our methodology section of
      Α
18
           our original VIA.
19
                 And items, I've blown up the definition of
      Q
20
           your, your definition of Low Cultural Value,
21
           have I not?
22
      Α
           (DeWan) That is correct.
23
          And as I understand it, items that were ranked
      0
24
           with a Low Cultural Value were eliminated from
```

```
1
           further review, correct?
 2
           (DeWan) That is not correct.
      Α
 3
           Well, they were eliminated from further review
      0
 4
           unless they had a High Visual Quality, correct?
 5
           (DeWan) We looked at them initially. We then
      Α
 6
           went back in April of this year, I believe, and
           did a further evaluation on those that were put
 7
 8
           into a separate bucket, as it were, called Low
 9
           Cultural Value.
           180 sites did not receive an individual impact
10
      0
11
           assessment because they had a Low Cultural
12
           Value; is that correct?
13
      Α
           (DeWan) I don't know if that's the exact number,
14
           but it's a ballpark number.
           And those with a Low Cultural Value include
15
      0
16
           what?
17
           (DeWan) Includes ones that you see on the list
      Α
18
           on the screen right now.
19
           So every Town Forest has a Low Cultural Value;
      0
20
           is that correct?
21
           (DeWan) That's, these are characterized in terms
      Α
22
           of determining significance to meet the criteria
23
           of the SEC rules.
24
           But we already established, sir, did we not,
      0
```

```
1
           that the ranking that you are required to do on
 2
           a high, medium and low don't contain a cultural
           value filter, do they?
 3
 4
      Α
           (DeWan) That is correct. Our approach was to
 5
           look, shall we say, to the end game and try to
 6
           identify those places that had high
           significance.
 7
           So you eliminated conservation land, town
 8
      Q
 9
           forests, municipal recreational areas from any
10
           further individual assessment because you
11
           determined they have Low Cultural Value?
12
      Α
           (DeWan) That is not correct.
13
      0
           Everything on this list was designated with a
14
           Low Cultural Value.
15
      Α
           (DeWan) I think for the most part. That's how
16
           they were designated.
17
           But that's not how they're designated for
      Q
18
           ranking under the rules.
19
      Α
           (DeWan) I do not believe the rules specifically
20
           talk about ranking scenic resources. That was
21
           part of our methodology.
22
      Q
           Can we pull up Counsel for the Public Exhibit
23
           458, Bates stamp CFP 013189?
24
               Sir, you've seen this report because it's
```

```
1
          part of -- it's referenced by T.J. Boyle,
 2
          correct?
 3
      Α
           (DeWan) This appears to be from the SCORP
 4
          report?
 5
          Yes. According to this report, there's
      0
 6
          reference to a New Hampshire States Parks
 7
          Ten-Year Strategic Development Plan, and that is
          the last bullet item on CFP 013189. Can we blow
 8
 9
          that up so I can read it?
10
               Sir, according to the New Hampshire State
11
          Parks Ten-Year Strategic Development Plan, what
12
          are the most popular outdoor activities?
13
      Α
           (DeWan) If I can read from that quote, include
14
          wildlife observation, driving for pleasure,
15
          sightseeing, and jogging/running/walking. Day
16
          hiking tends to be more popular in New Hampshire
17
          than the national average.
18
          Can we go to the next page of this exhibit?
      Q
19
          Which should be a bar graph. It is not.
                                                     Let's
20
          go to CFP 013191. I'm sorry. Two pages in.
21
          Perfect. Can we blow that up a little bit more?
22
               According to this bar graph, sir, what is
23
          the greatest, what activity do the greatest
24
          percentage of New Hampshire residents
```

```
1
           participate in in terms of active outdoor
 2
           recreation?
 3
      Α
           (DeWan) It appears that the bottom category
           called Wildlife Viewing.
 4
 5
           Okay. Would you agree, sir, that New Hampshire
      0
 6
           residents interested in wildlife viewing, some
 7
           42 percent, would be likely to visit their Town
           Forest and their conservation areas?
 8
 9
      Α
           (DeWan) To participate in bird watching and
10
           other wildlife watching, that would be one of
11
           many places that that type of an individual may
12
           select to go to.
13
      0
           And yet you have categorized Town Forests and
14
           conservation areas as having Low Cultural Value
15
           which by and large eliminated then from an
16
           individual Visual Impact Analysis, correct?
17
           (DeWan) That's how we categorized those types of
      Α
18
           resources.
19
           Can we pull up the summary from subarea 5?
      0
20
               MS. DORE: Exhibit number?
21
                               That's part of Counsel for
               MS. MERRIGAN:
           the Public's Exhibit 462. For legibility
22
23
           purposes, I'm going to use the native file.
24
      BY MS. CONNOR:
```

```
1
          When you get this up, Sandie, I want to look at
      0
 2
          Concord which, fortunately, begins on page 1.
               MS. DORE: And that exhibit will be
 3
 4
          uploaded?
 5
               MS. CONNOR: Yes.
 6
      BY MS. CONNOR:
 7
      Q
          Perfect. Sir, can you identify or read into the
          record the number of scenic resources that you
 8
          originally identified that have possible
 9
10
          visibility of this Project that you then
11
          assigned a Low Cultural Value in the City of
12
          Concord?
           (DeWan) You're looking for those resources that
13
      Α
14
          have both a "Low" and a "Yes" next to them?
                     The "low" is the cultural assignment
15
      0
          Correct.
16
          that you designated. The "yes" in the second
17
          column means they have visibility of the
18
          Project, correct?
19
           (DeWan) Okay. Contoocook River Park.
      Α
                                                  White
20
          Park. Garrison Park. And the last is Terrill
21
          Park.
22
          Let's go up a little. Bicentennial Square,
      Q
23
          Eagle Square, Spears Park, Blood Coalition
24
          Easement, Richards Community Forest, the Randall
```

| 1 | | Property? A number of community scenic |
|----|---|--|
| 2 | | resources with visibility of this Project did |
| 3 | | not receive individual Visual Impact Analysis |
| 4 | | because you concluded they had Low Cultural |
| 5 | | Value; is that correct? |
| 6 | A | (DeWan) Well, there's also a practical sense, |
| 7 | | too, in looking at the distance from the line. |
| 8 | | We knew that at a distance of two and a half |
| 9 | | miles, let's say, 2.3 miles for Bicentennial |
| 10 | | Square, the opportunity to have a significant |
| 11 | | visual impact on a particular piece of property |
| 12 | | probably surrounded by trees and structures is |
| 13 | | going to be very, very low. |
| 14 | Q | I understand that we will get to visual quality, |
| 15 | | but these were scenic resources that you |
| 16 | | identified that you concluded have possible |
| 17 | | visibility but because of your low cultural |
| 18 | | rating they did not receive an individual visual |
| 19 | | impact analysis, correct? |
| 20 | A | (DeWan) Not at this point. As I said earlier, |
| 21 | | we went back and looked at all these areas that |
| 22 | | received a low rating for cultural value and |
| 23 | | that also seemed to have some potential for |
| 24 | | visibility and did further evaluation on all of |
| | Ī | |

```
1
           them.
 2
           There were 130 sites out of 200 that were
      Q
 3
           dropped out of the process because they were
           assigned a low cultural rating, correct?
 4
 5
               MR. NEEDLEMAN: Objection. Asked and
 6
           answered.
 7
               PRESIDING OFFICER HONIGBERG: You can
 8
           answer again.
 9
      Α
           (DeWan) I don't know if that's the exact number.
10
           Is that within the ballpark, sir?
      0
11
      Α
           (DeWan) It's in the general ballpark.
12
           After you rated these scenic resources with
      0
13
           possible visibility for cultural value, you then
14
           did something called a visual quality
15
           evaluation, right?
16
           (DeWan) That's correct.
      Α
17
           Can we pull up Applicant Exhibit 1, Appendix 17,
      Q
18
           APP 14317? Can we get rid of the chart on the
19
           left-hand side so -- can you blow up the
20
           evaluation chart?
21
               All right. Sir, am I correct that this is
22
           the Visual Quality Evaluation Chart from your
23
           report?
24
           (DeWan) That is correct.
      Α
```

| 1 | Q | And this was sort of the third step in the |
|----|---|--|
| 2 | | process. We identify the scenic resource, step |
| 3 | | number 1. Step number 2, we do the possible |
| 4 | | visibility through computer modeling. Step 3, |
| 5 | | scenic significance, cultural value assessment |
| 6 | | which we just talked about and now a visual |
| 7 | | quality assessment. |
| 8 | А | (DeWan) This is the Visual Quality Evaluation |
| 9 | | Chart that we used. |
| 10 | Q | Is this chart loosely based upon the definition |
| 11 | | of scenic quality in Site Rule 102.44? |
| 12 | А | (DeWan) This is a chart that's based upon the |
| 13 | | Bureau of Land Management Visual Resource |
| 14 | | Management Protocol. I can't say that it's |
| 15 | | loosely based upon the definition of scenic |
| 16 | | quality, but it gets to the question of what is |
| 17 | | the visual quality of a particular resource. |
| 18 | Q | Well, Site Rule 102.44 with respect to |
| 19 | | proceedings before this Panel defines scenic |
| 20 | | quality as, quote, "a reasonable person's |
| 21 | | perception of the intrinsic beauty of land |
| 22 | | forms, water features, or vegetation in the |
| 23 | | landscape as well as any visible human additions |
| 24 | | or alterations to the landscape." Do you |

```
1
           recognize that as the definition that we are
 2
           working with?
           (DeWan) Yes. We read that the last time.
 3
      Α
           Okay. And the definition of scenic quality does
 4
      0
 5
           not include color, views or uniqueness as
 6
           stand-alone factors, does it?
 7
      Α
           (DeWan) Not specifically.
           And yet those are additional characteristics
 8
      Q
 9
           that you used in your Visual Quality Evaluation
10
           Chart?
           (DeWan) Well, the definition doesn't have
11
      Α
12
           evaluation definitions. Just asks about the
13
           various features that make up the landscape.
14
           You know, this chart is a way of looking at the
15
           landscape in applying a methodology that enables
16
           a reasonable person to make that judgment.
17
          Under the SEC definition of a scenic resource, a
      Q
18
           resource can qualify as having a scenic quality
19
           by just having a spectacular land form, can't
20
           it?
21
           (DeWan) I would not be able to answer that
      Α
22
           question without looking at a specific example.
23
           Can we pull up the Rule 102.44? Right at the
      0
24
           very top.
```

| 1 | | Am I correct that the New Hampshire |
|----|---|--|
| 2 | | definition of scenic quality does not require a |
| 3 | | score on both a land form and a water feature |
| 4 | | and vegetation? It's phrased in terms of "or"? |
| 5 | А | (DeWan) That is your interpretation. When we |
| 6 | | look at the landscape, you can't break it out |
| 7 | | well, you can break it out into specific |
| 8 | | components, but you always look for the presence |
| 9 | | of land form, water features, vegetation, and |
| 10 | | human additions or alterations. |
| 11 | Q | By requiring a ranking on multiple aspects of a |
| 12 | | resource, you necessarily reduce the number of |
| 13 | | resources that will qualify as a scenic |
| 14 | | resource, don't you? |
| 15 | А | I don't believe that's correct. |
| 16 | Q | Well, if a resource has a spectacular land form |
| 17 | | under your ranking, that resource can never |
| 18 | | garner a high or medium score because it also |
| 19 | | has to score high in multiple other areas, |
| 20 | | correct? |
| 21 | А | (DeWan) I don't believe that's correct. |
| 22 | Q | Let's assume hypothetically a resource for the |
| 23 | | highest ranking for land form 5, plus the |
| 24 | | highest ranking for view, another 5, and nothing |

1 That ends up with a ranking of 13 which 2 is just above a low ranking on your Methodology 3 Chart, correct? (DeWan) I think what you're describing is a big 4 Α 5 pile of dirt. But it's not necessarily a scenic 6 It's impossible to look at a resource. landscape without also considering the other 7 You know, this land form will have, 8 factors. 9 will have vegetation, it will have all those 10 other things that we're asked to look at under 11 our methodology. 12 Okay. A pile of dirt which has the highest 0 13 ranking for land form and the highest ranking 14 for view does not score high? 15 Α (DeWan) It's probably not a good example. I'll 16 admit that. 17 But it doesn't score high on your methodology, Q 18 does it? 19 (DeWan) Well, again, if we look at a spectacular Α 20 land form, to use your definition, it would get 21 Then we would go down and look at all the 22 other characteristics that are used to evaluate 23 the entire landscape. 24 Understandable, sir, but not every spectacular 0

```
1
           land form with a spectacular view also has
 2
           water, does it?
 3
      Α
           (DeWan) That's correct.
           And may not have color or a view. And then it's
 4
      0
 5
           going to rank as a low on your Methodology
 6
           Chart.
           (DeWan) I do not believe that's correct.
 7
      Α
                                                      There
           will be some color, there will be a view.
 8
 9
           doesn't have a view, you wouldn't be able to see
10
           it.
11
      Q
           Can we pull up the photo at Applicant Exhibit 1,
12
           Appendix 17, APP 14344?
                Sir, would you agree that the land form
13
14
           depicted at the Moose Path in Clarksville, New
15
           Hampshire, is striking?
16
           (DeWan) That wouldn't be the word that I would
      Α
17
           use to describe it.
18
           How would you rank it on a scale of 1 to 5?
      Q
           (DeWan) On a scale of 1 to 5, I don't have the
19
      Α
20
           exact number which we used in the past.
                                                     It's
21
           probably a 3.
22
      Q
           How would you rank the vegetation of this land
23
           form?
           (DeWan) Probably a 3 or 4.
24
      Α
```

1 And would you agree, sir, that there are no 0 2 visible human alterations to the view? 3 Α (DeWan) Would I agree there's no visible human 4 alterations? No. There's a single family home. 5 There's a mown field. There's a distribute line 6 visible. How would you rank that, sir? 7 Q (DeWan) Under the way we evaluated, we deducted 8 Α 9 a certain number of points. 10 How many points would you deduct for those 0 11 items? 12 Α (DeWan) I don't have the chart in front of me. 13 0 Well, even without the deductions which you 14 would add to this view, even if we count up the 15 land form and the vegetation, we only get a 16 scale of 7 which puts the visual quality of this 17 particular scenic resource at low, correct? 18 (DeWan) Keep in mind that we do not evaluate Α 19 individual photographs. The evaluation was done 20 after looking at the entirety of the landscape 21 which is required by the SEC rules, and not just 22 a single snapshot. 23 But if we were ranking this for scenic quality 0 24 under the rule, it could be ranked simply on its

```
1
           land form, but I quess it wouldn't matter
 2
           because even in the land form you would only
           give it a 3; is that correct?
 3
 4
      Α
           (DeWan) Again, this is just a snapshot. This is
 5
           really a -- at this particular location a
 6
           180-degree viewing experience.
           Can we pull Applicant Exhibit 1, Appendix 71,
 7
      Q
           aPP14317? That's the wrong exhibit. Let's try
 8
 9
           this again.
10
               Applicant Exhibit 1, Appendix 17, APP
11
           14362?
12
               PRESIDING OFFICER HONIGBERG: Off the
13
           record.
14
                   (Discussion off the record)
      BY MS. CONNOR:
15
16
           Sir, do you recognize the photo that we've just
      Q
17
           pulled up? It is from your report.
18
           (DeWan) I do.
      Α
19
           Am I correct it's a photo of Little Diamond Pond
      0
20
           which was within Coleman Park?
21
           (DeWan) Coleman State Park.
      Α
22
           Yes. And you visited Coleman State Park?
      Q
23
           (DeWan) We have.
      Α
24
           Would you agree, sir, that this photo depicts an
      0
```

```
1
           expansive view over water with a forested
 2
           ridgeline and no significant signs of
 3
           development?
           (DeWan) No, I would not because in the middle of
 4
      Α
 5
           it you can see a boat put-in point and a parking
 6
                 The forest ridgeline has been recently
           lot.
 7
           harvested.
           Okay. Under your Visual Quality Evaluation
 8
      Q
 9
           Chart, how would you rank this resource for its
10
           water feature?
11
      Α
           (DeWan) We gave this a 3 out of 5.
12
           What about its land form ranking?
      0
13
      Α
           (DeWan) We gave that a 3.
14
           Color?
      0
15
      Α
           (DeWan) We gave it a 2.
16
           Its view?
      Q
17
           (DeWan) Gave it a 3.
      Α
18
           Its uniqueness?
      Q
19
           (DeWan) Gave it a 3.
      Α
20
           And involvement of human development?
      0
21
           (DeWan) You said involvement of human
      Α
22
           development?
                         That's not a category.
23
           Negative human development?
      0
24
      Α
           (DeWan) Negative human development we gave it a
```

```
1
                    I'm sorry. We gave it a zero.
          minus 1.
 2
          So it ranked as 14.
      0
 3
      Α
           (DeWan) No. We gave it a 18.
          I thought you said --
 4
      0
 5
          Sorry. We were reading from the wrong line.
      Α
 6
           4, 3, 2, 3, 3, 0, 0, total of 14.
 7
      Q
          Okay. I thought my math just came up with 14.
          But regardless, you, under either ranking, this
 8
 9
          does not rank high, does it? Whether it's a 14
10
          or a 18?
11
      Α
           (DeWan) We gave it a medium ranking.
12
               MS. CONNOR: I'm going to turn to another
13
          photo. Do you want to take the break now?
14
               PRESIDING OFFICER HONIGBERG: This is a
          good time. Let's take a ten-minute break.
15
16
               MS. CONNOR: Thank you.
17
                (Recess taken 10:29 - 10:45 a.m.)
18
               PRESIDING OFFICER HONIGBERG: Ms. Connor,
19
          you may proceed.
20
               MS. CONNOR: Thank you.
21
      BY MS. CONNOR:
22
          I want to turn now to Dummer Pond which is a
      Q
23
          short drive from the Coleman State Park we were
24
           just talking about. You visited those ponds,
```

```
1
           correct?
 2
           We have.
      Α
 3
          And I want to pull up your photos which I
      0
          hope -- all right. Bates stamp APP 1400.
 4
 5
               MS. DORE: Exhibit 117?
 6
               MS. CONNOR: Yes.
 7
               MS. MERRIGAN: No, actually it's
           Applicant's Exhibit 1. Appendix 17.
 8
 9
      BY MS. CONNOR:
10
           Am I correct that this shows Big Dummer Pond?
      0
11
      Α
           (DeWan) That's a portion of the Big Dummer Pond.
12
           Correct. And can I bring up 14402?
                                                Is that
      0
13
           another portion of Big Dummer Pond?
14
           (DeWan) Looks like the same photograph.
      Α
15
      0
           Okay. Well, it was given two different Bates
16
           stamp in materials.
17
           (DeWan) Would you go back to the earlier one,
      Α
18
          please?
19
           Sure. I think it's just a closer-up view
      Q
20
           because we still see the island.
21
      Α
           (DeWan) This is a panoramic view which is
22
           composed of a couple of photographs stitched
23
           together. The other one is what's considered a
           normal view.
24
```

1 And these show the existing conditions that 0 2 exist today. 3 Α (DeWan) Existing conditions from that particular vantage point. 4 5 Okay. And according to your reports, we know 0 6 that you can rent a boat from the local Fish & 7 Game Association if you go out to Big Dummer Pond? 8 9 Α (DeWan) I believe there's some mechanism by 10 which you get access to a lock that unlocks one 11 of the boats that you can see in the lower 12 right-hand portion of the photograph. That's right. Okay. Under the SEC definition 13 0 14 of scenic quality, wouldn't Big Dummer Pond rank high for either its water feature or its 15 16 vegetation or its land form? 17 (DeWan) I don't believe that's how, certainly Α 18 it's not the way that we interpret the way that 19 you evaluate scenic quality. Let's start with a hypothetical. If the SEC 20 0 21 definition allows you to rank scenic resources 22 for just water features, wouldn't this qualify 23 for a high ranking? 24 (Bradstreet) we don't believe that it requires, Α

```
1
           that requires you to rank for just one feature.
 2
           I understand that. Sir. I asked you to assume
      Q
 3
           a hypothetical.
           (DeWan) I would rather not assume a hypothetical
 4
      Α
 5
          because we're dealing with a very real situation
 6
          here.
 7
               PRESIDING OFFICER HONIGBERG: Play the
 8
           game.
 9
      Α
           (DeWan) Okay. I'll go along. Could you repeat
10
           the question then, please?
11
      Q
                  If we assume hypothetically that we were
12
           going to apply a ranking, just for the water
13
           feature, wouldn't Big Dummer Pond rank high?
14
           (DeWan) No, it would not.
      Α
           What would it rank?
15
      0
16
           (DeWan) Probably medium.
      Α
17
           And why is that?
      Q
18
           If you're just asking us to rank the water per
      Α
19
           se, we're looking at the body of water and what
20
           may be within the water body; namely, an island.
21
           So the island itself while it's not part of the
22
           water body, it's a feature within it.
23
           If we were to hypothetically rank Big Dummer
      0
           Pond just for its land form, wouldn't it rank
24
```

1 high? 2 (DeWan) Again, when we do evaluations like this, Α 3 we don't base it upon a single snapshot. Wе look at the entirety of what you would see when 4 5 you're experiencing the land forms surrounding 6 the resource. In this case, there are low hills, medium-size hills and the foreground. 7 There are some larger hills in the background 8 9 plus the land form of the island. 10 So how would you range Big Dummer Pond in terms 0 11 of its land form? 12 (DeWan) Again, hypothetically, using your rules Α 13 here, probably be medium to medium-high. 14 In your report, you rank Big Dummer Pond with a Q score of medium. Is that correct? 15 16 (DeWan) That is correct. Α 17 And yet in your methodology, you state, can we Q 18 pull up APP14317? Can you pull up the caption 19 under big Dummer because I can't read it. 20 You state, "Big Dummer Pond is an example 21 of a landscape that is noteworthy for its rolling hills, water feature, variety of 22 23 vegetation, and color and discordant 24 modifications that are not highly visible; e.g.,

1 generator lead line, the top of a substation and 2 wind turbines." Did I read that correctly? (DeWan) You did. 3 Α MS. DORE: And you read it from? 4 5 Applicant's Exhibit 1, MS. MERRIGAN: 6 Appendix 17, Bates stamp number APP 14317. 7 Q So despite your recognition that Big Dummer Pond is noteworthy for land form, water, vegetation, 8 9 color, and even though the human modifications 10 are not highly visible, you were comfortable 11 ranking this resource on the low side of medium? 12 Α (DeWan) Remember, this is an example used in our 13 methodology to explain or to give examples for 14 our visual quality rating system. This is a way of establishing, shall we say, bookends to show 15 16 the continuum of landscapes that we found that 17 we encountered throughout the entire study area 18 ranging from low visual quality to high visual 19 quality. 20 Can we go back to the Methodology Flow Chart? Q 21 Can we pull it up and blow it up again? 22 Sir, am I correct that under Step 3, Scenic 23 Significance Rating, scenic resource has to have 24 at least a medium cultural value to go on for a

```
1
           Visual Impact Analysis?
 2
           (DeWan) That's generally correct.
      Α
           There were a small handful of Low Cultural
 3
      0
           Values that made it only if the visual quality
 4
 5
           was high.
 6
           (DeWan) For the most part, that's correct.
      Α
           What does a scenic resource have to garner on
 7
      Q
 8
           your visual quality ranking to move on?
 9
      Α
           (DeWan) For the most part, it had to have at
10
           least a medium level of visual quality to move
11
           on.
12
           And as noted on the Methodology Chart, as a
      0
13
           result of low visual quality ratings, you
14
           reduced the number of scenic resources from over
15
           200 down to 70.
16
           (DeWan) Again, this is the initial Visual Impact
      Α
17
           Assessment that we did.
18
           Right. And then there were a handful when you
      Q
19
           went back out to the five to 10 miles?
20
           (DeWan) That is correct.
      Α
21
           And the Scenic Significance Rating was not based
      0
22
           on the factors in the SEC rules in terms of low,
23
           medium and high ranking.
24
           (DeWan) Which rules are you referring to?
      Α
```

```
1
           The six factors that were identified in the
      0
 2
           evaluation form which T.J. Boyle used.
 3
      Α
           (Kimball) I'm sorry. Can you direct me to the
 4
           area so I can pull it up?
 5
               MS. CONNOR: Sure. Can we pull up that
 6
           exhibit?
                     301.5(5)(6).
 7
      Α
           (Kimball) Sorry. So What was your question
           about 301.5(b)(6)?
 8
 9
          As we go from 200 sites with the possible
      0
10
           visibility down to those that you're actually
11
           going to do an individual Visual Impact Analysis
12
           on, where some 130 drop out, that was not based
13
           on the factors in 301 (b)(6)?
14
           (Kimball) Well, 301 (b)(6) is the factors are
      Α
15
           related to the impact, not the significance.
16
           So you reduced the number of scenic resources
      Q
17
           before you even got to that ranking, correct?
18
           (Kimball) Correct.
      Α
19
           And we've already established that the rules
      0
20
           don't address this elimination based on scenic
21
           significance so I will move on.
22
      Α
           (DeWan) I don't believe that's an accurate
23
           characterization.
24
           Well, you did tell me, sir, did you not, that
      0
```

```
the rules don't include a cultural value filter.
 1
 2
           (DeWan) Well, the rules as we understand them
      Α
 3
           asked for a determination of those landscapes of
           high scenic quality or high value sensitivity.
 4
 5
           Sir, what you told me is you went to the end
      0
 6
           game because that's what ultimately this Panel
           has to decide.
 7
           (DeWan) That is correct.
 8
      Α
 9
           Okay. Whereas the VIA is to produce information
      0
10
           for the Panel from which they can make that
           determination; is that correct?
11
12
      Α
           (DeWan) That is one of the functions of the VIA.
13
      0
           Okay. The fourth step in your methodology is
14
           called Visual Impact Analysis. This is directed
           at the visual effect the Project is going to
15
16
           have on the viewer, correct?
17
           (DeWan) No. It's not totally correct.
      Α
18
           effect it's going to have on the view and the
19
           viewer.
20
           Well, it is partially directed at the impact
      Q
           it's going to have on the viewer, correct?
21
           (DeWan) It's a combination of factors there.
22
      Α
23
           Does it not, in fact, say, viewer effect?
      0
24
      Α
           (DeWan) You're reading from our chart, yes.
```

| | 1 | |
|----|---|--|
| 1 | Q | I am. Okay. And although this analysis step 4 |
| 2 | | is directed toward the viewer, you did not |
| 3 | | involve the New Hampshire public in this step, |
| 4 | | did you? |
| 5 | А | (DeWan) I don't think that's a fair |
| 6 | | characterization. |
| 7 | Q | You did not conduct any individual studies to |
| 8 | | involve the New Hampshire public as part of your |
| 9 | | VIA, did you? |
| 10 | A | (DeWan) As part of our involvement of the |
| 11 | | public, we went to probably a dozen different |
| 12 | | public hearings, we read hundreds of comment |
| 13 | | letters, we reviewed the material that was |
| 14 | | provided in the Final Environmental Impact |
| 15 | | Statement. So I think we have a very good sense |
| 16 | | of what the public in general has to say about |
| 17 | | potential impact of the Project. |
| 18 | Q | Can we pull up Applicant Exhibit 92, page APP |
| 19 | | 53736? Very good. Can we zoom in? |
| 20 | | Sir, do you recognize this as part of your |
| 21 | | Supplemental Prefiled Testimony in this case? |
| 22 | А | (DeWan) From page 20. I do recognize it. |
| 23 | Q | Okay. In your Prefiled Testimony, you state |
| 24 | | that your VIA relies upon, quote, "the use of |
| | 1 | |

```
1
           experienced professionals to make professional
 2
           judgment regarding public sensitivities based
 3
           upon research and their experience in similar
           situations, correct?
 4
 5
           (DeWan) Excuse me. Could you highlight where
      Α
 6
           you're reading from?
                  Line 20 down. Perfect.
 7
      Q
           Sure.
           (DeWan) I see it now.
 8
      Α
 9
           You go on to represent that this has been your
      0
10
           standard practice for the majority of your
11
           Visual Impact Assessments over three decades; is
12
           that correct?
13
      Α
           (DeWan) That is correct.
14
          And yet am I correct when you assessed the
      Q
15
           visual impact of the Black Nubble Wind Farm
16
           Project, you specifically sought out public
17
           input, didn't you?
18
           (DeWan) Black Nubble was -- I don't believe that
      Α
19
           when that Project was done that we were involved
20
           in the public input process. That was done
21
           prior to our involvement in that particular
22
           project. Black Nubble in Redington Project.
23
           Can we pull up Counsel for the Public Exhibit
      0
24
           449?
```

1 This is your Visual Impact Assessment for 2 Black Nubble Wind Project, correct? 3 Α (DeWan) It appears to be. 4 0 Can we turn to page CFP 012588? First 5 paragraph. Can we blow that up so it's legible? 6 You wrote in your VIA that the methodology for assessing the visual impacts of the wind 7 farm employs both a professional and a public 8 9 approach. You go on to note that the 10 professional approach involved the judgment of 11 experienced landscape architects. The public 12 approach involved professionally developed intercept surveys of hikers, 1994, 2003 and 13 14 2004, and local hunters, snowmobiles, scenic resources and residents, 1994, as well as a 2006 15 statewide survey to gain, towards an 16 17 understanding of their attitudes towards wind 18 energy in Maine and the site for wind farm. 19 I read that correctly? 20 Α (DeWan) You read it correctly. 21 So for Black Nubble you relied upon five surveys 0 22 targeting groups of potential users of the affected land, correct? 23 (DeWan) As I said earlier, those were studies 24 Α

```
1
           that were done prior to our involvement in the
 2
           Project.
                     So to the extent that is
 3
           information, it was incorporated into the
 4
           findings that we presented to the, I believe
 5
           it's the Development of Environmental Protection
 6
           or the Land Use Regulation Commission.
          Right. Your methodology for that VIA included
 7
      Q
           both a professional and a public approach.
 8
 9
           in this case, you didn't conduct a single
10
           survey, did you?
11
      Α
           (DeWan) We did not conduct any intercept surveys
12
           for this Project.
           Can we pull up Counsel for the Public Exhibit
13
      0
14
           448?
15
               In addition to the Black Nubble Project,
16
           you were also hired to conduct a VIA for the
17
           Blue Hill Wind Project, correct?
18
           (DeWan) That's not reading it correctly. It's
      Α
19
           the Bull Hill Wind Project.
20
           I'm sorry.
      0
21
           (DeWan) Blue hill is another part of Maine.
      Α
22
           Am I correct that you were hired to conduct a
      Q
23
           VIA for the Bull Hill Wind Project?
24
           (DeWan) That is correct.
      Α
```

1 Q Can we go to CFP 012532-33? Very last sentence 2 is going to, of course, go into two pages. 3 have the very last sentence and then we'll go on 4 to the next page. 5 In connection with Bull Hill, in reaching 6 the conclusions in your VIA related to the nature and extent of the use and viewer 7 expectations, you relied on an intercept study 8 9 as well, correct? 10 (DeWan) That is one of the data sources that we Α 11 used in developing our VIA. 12 And then if we move on to Counsel for the Public 0 13 Exhibit 446, in your VIA for the Hancock Wind 14 Project in Maine you again relied upon an 15 intercept study, did you not? 16 (DeWan) That is correct. Α 17 And you also relied upon intercept studies for Q the Redington Wind Project, the Highland Wind 18 19 Project, Spruce Mountain Wind Project, Saddle 20 Ridge Wind Project, Oakland, Weaver, and the one 21 we talked about earlier that I cannot pronounce. 22 Α Passadumkeaq. 23 So is it fair to say, sir, that you've 0 Yes. 24 relied upon public input through intercept

```
1
          studies in the large number of your past VIAs?
 2
      Α
           (DeWan) No, it's not correct. We've probably
 3
          done 80 Visual Impact Assessments since we
 4
          started doing these, and you just read off, I
 5
          think, the majority of the ones that we've done,
 6
          and those have all been done for wind power
 7
          projects.
          You understand that Counsel for the Public's
 8
      Q
 9
          expert is critical of your decision not to seek
10
          public input on this Project?
11
               MR. NEEDLEMAN:
                                Objection. They testified
12
          they did seek public input. We're talking about
13
          intercept surveys.
14
               PRESIDING OFFICER HONIGBERG: Ms. Connor?
15
               MS. CONNOR: I'll rephrase it.
16
      BY MS. CONNOR:
17
          Sir, you understand, do you not, that T.J. Boyle
      Q
18
          has been critical in their report about your
19
          failure to use intercept studies?
           (DeWan) I understand they have a difference of
20
      Α
21
          opinion about the way we conducted the work that
22
          we did.
23
          Okay. In response to that, you addressed that
      0
24
          criticism in your Supplemental Prefiled
```

```
Testimony, right?
 1
 2
           (DeWan) That's correct.
      Α
           And you cited a couple of sections of a document
 3
      0
           authorized in 2013 by Dr. Palmer called
 4
 5
           Transportation Evaluation of Methodologies for
 6
           Visual Impact Assessments, right?
 7
      Α
          He was one of the co-authors of that study, I
          believe.
 8
           Yes. Am I correct that you represented to this
 9
      0
10
           Panel that that manual states that VIA
           procedures rely primarily on professional
11
12
           judgment, applying a system of expert determined
           criteria?
13
14
           (DeWan) That is a quote. I believe you're
      Α
15
           reading from our Supplemental VIA which is taken
16
           from that study that Dr. Palmer co-authored.
17
           That is, in fact, what you said in your
      Q
18
           Supplemental Prefiled Testimony, correct?
19
           (DeWan) That's correct.
      Α
20
           I want to pull up that report, CFP 456, at Bates
      0
21
           stamp CFP 013044. Can you zoom in?
22
               In this manual which you referred to as
23
           support for your decision not to do an intercept
24
           study, Dr. Palmer and his coauthors note that
```

the failure to involve the public in the VIA process has been, quote, "has been a repeated critique of existing VIA methods for nearly 30 years." Did I read that correctly? Very first sentence.

- A (DeWan) You seemed to have read it correctly.
- Q And in this report, you understood that Dr. Palmer and his colleagues identify four foundational concepts as fundamental ideas for scientifically rigorous VIAs, and we are going to go to foundational concept number 2 which is located on page CFP 013152.

Foundational concept number 2 states, quote, "It is important that the public be directly involved in defining existing visual quality and visual quality management goals and in determining visual impacts." Did I read that correctly?

A (DeWan) That is correct.

Q Dr. Palmer goes on in his treatise to note that regardless of professional background, each type of evaluator has brought a distinct professional bias to the evaluation of visual quality in determination of visual impacts. As documented

1 in chapter 2, research suggests that 2 professionals do not adequately represent the visual interests of the public. The differences 3 between what professionals value and what the 4 5 public values is profound. Therefore, having 6 only professional input into the VIA process yields unsatisfactory results. It is essential 7 that the public be involved in identifying the 8 9 character of the existing landscape, 10 particularly what is visually valuable and in 11 determining visual impacts in the appropriate 12 level of mitigation." Did I read that section 13 accurately? 14 (DeWan) I wasn't quite following you, but it Α 15 sounds like you got the gist of it. 16 Fair to say that this manual does not, as you Q 17 suggested in your Prefiled Testimony, support 18 your decision to avoid public intercept studies 19 as part of this VIA, does it? 20 Well, this manual as you're referring to is a Α 21 manual designed for highway officials and 22 doesn't specifically deal with the type of 23 situation that we're dealing with right here. 24 I understand that, sir, but you relied upon this 0

1 particular manual to rebut the notion that T.J. 2 Boyle was critical of your failure to do intercept studies, and what I'm trying to 3 suggest is if you read this manual as a whole, 4 5 it actually supports the use of intercept 6 studies and involving the public, does it not? I don't know if it talks about intercept studies 7 Α per se, but it certainly talks about directly 8 involving the public in defining existing visual 9 10 quality, et cetera. And as you know, I was 11 involved in a Panel that helped draft some of 12 the rules which included a large component of 13 people from the public. The public also 14 participated very extensively throughout the process; public hearings, letter writing and so 15 16 forth. 17 I understand that the public has been very Q 18 involved in this process. But in terms of your 19 specific VIA, one-on-one, you did not conduct a 20 single intercept study, did you? 21 We did not conduct a single intercept study, and Α 22 we explained that in our Supplemental Report. 23 We can certainly elaborate on that. 24 Can we pull up Exhibit Counsel for the Public 0

```
1
                Page CFP 012524? That's not the page,
          447?
 2
          Sandie. First I want the cover page. There we
 3
          go.
               Sir, am I correct that you participated on
 4
 5
          a Panel with Dr. Palmer for Visual Impact
 6
          Assessments for Maine Wind Energy Projects?
           (DeWan) I've been part of Panels with Dr. Palmer
 7
      Α
          on several occasions. I don't know which one
 8
 9
          you're referring to.
10
          Well, I'm referring to Counsel for the Public
      0
11
          Exhibit 447.
12
               MS. DORE: Bates number?
13
               MS. CONNOR: CFP 012523.
14
      Q
          If we can go to the next page, CFP 012526.
15
          There we go.
16
               When addressing how to evaluate viewer
17
          experience, you devoted a whole section on user
18
          surveys and intercept studies, didn't you?
19
          Section 3?
20
      Α
           (DeWan) That's correct. I'm not sure exactly
21
          which presentation this was. It may have been
22
          the American Society of Landscape Architects
23
          Annual Meeting. And we wanted to explain to
24
          people how we went about doing an evaluation of
```

1 this particular type of energy project. 2 And so you would agree, would you not, that an Q 3 important part of a VIA is public input? 4 Α (DeWan) That is one part of a VIA but certainly 5 there are many other ways to gain an 6 understanding of how the public reacts to a 7 particular development proposal. And in this case, again, you relied solely on 8 Q 9 these proceedings and what you read to gauge 10 public involvement as opposed to the techniques 11 addressed when you were giving a Panel discussion on this? 12 13 Α (DeWan) Well, as I said earlier, you know, we 14 relied upon a lot of data sources, our 15 experience, and our work in transmission line 16 projects over the last probably 30 years. It's 17 also interesting to note that from our 18 perspective, and I think that Dr. Palmer may 19 agree, that there's never been an intercept survey done for a transmission line Project. 20 21 Sir, it would have been very easy, would it not, 0 22 when you were out at Coleman Park to conduct a 23 survey of the folks that were there about the 24 importance of or lack thereof of the scenery on

their use of that facility?

- A (DeWan) Well, I don't know if you've ever been involved in intercept surveys or not, but there are very rigorous guidelines that you use to do an intercept survey. As you saw from the earlier exhibit, we don't do them ourselves. We rely upon a professional survey firm to make sure there are certain standards and certain objective questions that are asked. We rely on trained surveyors to conduct the survey. We look at, you know, a lot of different factors in making a decision about how to go about doing a survey at a particular resource.
- Q It certainly could have been done in this case at any one of the numerous scenic resources, couldn't it?
- A (DeWan) In theory, you could have done an intercept survey to ask people, but you talk about Coleman State Park, for example. Well, that particular photograph that we showed was taken from a location where I suspect very few people actually walk to. That was actually a little pathway going down to the far side of the lake. And we know from experience that the

Q

majority of the people that use Coleman State

Park are either there to go camping or to go

snowmobiling or ATV riding, and the use of the

lake didn't appear to us to be a major focus of

activity within Coleman State Park.

So if we were to do an intercept survey we would have to ask the question what is the effect on the resource and the people that are there. And so you'd have to ask a question about why are you there, what season of the year do you go there, how many times do you visit it. You then show them a photo simulation and ask a question, would that affect your continuing use and enjoyment. There's a whole series of questions that one goes through to ask these sort of, to do these sort of surveys.

And, sir, if you had done that process that you just described very well, you would have information to present to this Panel as to how the public is going to view the potential change in the landscape as opposed to your interpretation of how the public is going to react, correct?

A (DeWan) We, you know, we never like to project

1 what the results are before we actually see 2 That would have been a data point that we them. would have used if we had done that. 3 4 And here we don't have any of that data. 0 5 (DeWan) I don't think so. I don't think that's Α 6 a correct characterization. You know, we know 7 that when people are out using that particular State Park, they're primarily there, from our 8 9 understanding, there to go snowmobiling or ATV 10 riding or swimming. There are certain number of 11 people that go fishing. Certain number of 12 people that go camping. Most of the people that 13 use the park will probably not come into contact 14 with the view as represented by the photo 15 simulation. 16 From your past work with intercept studies on Q 17 wind projects, you're aware that the public 18 dislikes views impeded by transmission lines 19 even more than they might dislike wind projects, 20 correct? 21 Α (DeWan) I know that was one question that was 22 asked. One of the things that we have done in 23 developing these wind intercept surveys is rely 24 upon the peer review process to make sure that

these are very objectively worded questions. In the case of working with the Maine DEP, there has been a peer review available, usually it's Dr. Palmer, who enables us to go through the question, goes through the questions and makes sure that we're asking the correct questions, that there's no internal bias.

We did not have that here. You know, there's no, Counsel for the Public is not available at this point. There's no agency involved in the part of the state to provide that level of objective review before we go out and do an intercept survey.

Q Can we pull up Counsel for the Public Exhibit

445 which I'll represent is a section from the

Highland Wind Project Survey from hikers of

March of 2011. Can we look at the chart on page

CFP 012401?

Sir, can you tell me the percentage of respondents who thought energy facilities such as wind farms had a negative effect on their enjoyment?

A (DeWan) 14 percent.

Q Correct. What is the percentage of respondents

1 who thought that electrical transmission lines 2 would have a negative effect on their enjoyment? 3 Α (DeWan) 40 percent. So you were aware from your prior work that 4 0 5 transmission lines are viewed more negatively by 6 the public than wind turbines? 7 Α (DeWan) I think that's a very general statement. 8 Again, when we do intercept surveys, we're 9 asking them very specific questions about 10 specific effects on specific resources. 11 a survey that was done to help establish the 12 relative position of wind farms in a whole range 13 of different types of developments that may be 14 encountered while somebody may be hiking in the 15 western mountains of Maine. There was no photo 16 simulations that were provided. There's nothing 17 other than a statement regarding electrical 18 transmission lines. 19 Can we pull up Counsel for the Public Exhibit Q 20 446? This is your report in the Hancock Wind 21 Project, Tunk Mountain Intercepts. I want to 22 look at the chart that's on 16. It's actually 23 Bates stamped CFP 012484. Can you tell me the 24 percentage of respondents who thought views of

```
1
           wind power projects had a negative effect on
 2
           their hiking experience?
 3
      Α
           (DeWan) Ten percent said very negative, 13
           percent gave it a number 2.
 4
 5
      0
           Can we now turn to page CFP 012486?
 6
               Can you tell me what percentage of
 7
           respondents thought views of power lines would
           have a negative effect on their hiking
 8
 9
           experience?
10
      Α
           (DeWan) 20 percent gave it a very negative.
11
           percent gave it a number 2. Again, this is done
12
           without benefit of a photo stimulation.
13
      0
           I understand, sir, but would you agree that this
14
           intercept study as well demonstrates that the
           individuals contacted here viewed transmission
15
16
           lines as having a more negative impact on their
17
           hiking experience than wind projects?
18
           (DeWan) I think that's a fair characterization.
      Α
19
           Mr. DeWan, am I correct that during the
      0
20
           Technical Session you stated that you had
21
           recommended a public survey and/or outreach
22
           survey, but it was rejected because of potential
23
           public bias?
24
           (DeWan) I don't think that we recommended it.
      Α
```

We brought it up as part of the discussion of the way we were going to be approaching our work.

We brought it up as part of the discussion of the way we were going to be approaching our work.

We brought it up as part of the discussion of the way we were going to be approaching our work.

A (DeWan) I think that it was not accepted or not continued as part of an exploration of this approach for a number of reasons. Logistics of doing a Project that's 192 miles long with many, many different types of situations was very large. The fact that the public had been aware of the Project for many years prior to our involvement opened up the question, you know, is there going to be a bias on the part of people who may have already made up their minds about the Project.

One of the things that we've never encountered in -- well, let me restate that.

When we do wind power projects, very often it's the first time that the hiking or the boating or the fishing public has a chance to be exposed to that particular project. So there is a fairly fresh approach.

Q Sir, I'm not sure that you answered my question

1 so I'm going to try to rephrase it again. 2 Did the Applicant reject the recommendation 3 of an intercept survey? (DeWan) It was, the Applicant decided not to do 4 Α 5 one based upon a lot of different reasons. 6 think another reason, of course, is that it is 7 not required to do an intercept survey by the SEC rules. If that had been a specific 8 requirement and certainly I would have thought 9 10 would have been discussed in the rules, as it is 11 now discussed in Maine at least on the part of 12 Environmental Protection rules for wind power 13 projects. 14 Isn't public concern against a Project one of Q 15 the reasons why a survey might be important to 16 assess the basis for that concern? 17 (DeWan) Well, certainly the public concern that Α 18 we've heard, as we've mentioned, in a variety of 19 different forms has heightened our awareness of 20 the public concern and particular points where we felt it was necessary to focus our attention. 21 22 Q You also mentioned the size of this Project as 23 potentially being an impediment to using an 24 intercept survey. Does that mean that it's more

```
1
           important to understand or hear from the public
 2
          on a project that's going to have a smaller
 3
          impact?
           (DeWan) No. I think that every Project needs to
 4
      Α
 5
          have some level of public involvement. Part of
 6
          the discussion process.
          Is it fair to say that this Project is bigger
 7
      Q
 8
          and will have an impact on more people than any
 9
          project you have ever worked on?
10
      Α
           (DeWan) The Maine Power Reliability Program,
11
          over 400 miles of transmission lines, we did not
12
          do an intercept survey on that. That involved,
          I believe, 80 different communities.
13
14
          Can we pull up the Methodology Flow Chart again?
      Q
15
               This is Applicant Exhibit 1, Appendix 17,
          APP 14310.
16
17
               Can we blow up the bottom half? Perfect.
18
               When determining the visual impact of this
19
          Project upon the public from your view as
20
          opposed to the public's view, your methodology
21
           included three components; is that correct?
22
      Α
           (DeWan) According to the chart right here.
23
          Visual effect, extent, nature and duration,
24
          continued use of enjoyment. Those are the three
```

```
1
           you're referring to?
 2
                 Does this step involve all of the factors
      Q
 3
           required in Site Rule 301.05(b)(6)?
           (DeWan) We believe that it does.
 4
      Α
 5
           Can we pull up the rule? Or actually our
      0
 6
           ranking would be easier.
               The first 301.05(b)(6) factor, expectation
 7
           of the typical viewer, where is that found in
 8
 9
           your Visual Impact Analysis?
10
      Α
           (Kimball) If you go to page M 15 of our VIA we
11
           considered the expectations of a typical viewer
           in our determination of visual effect and
12
13
           continued use and enjoyment.
14
           (DeWan) We also wrote the continued use and
      Α
15
           enjoyment for each of the resources that we
           evaluated.
16
17
           Effect on future use? Where is it found?
      Q
18
           (Kimball) Again, on page M 15 it's considered in
      Α
19
           the overall visual impact rating phone. You can
20
           also see an example of any of the VIA,
21
           individual VIAs for a narrative on effect on
22
           continued use and enjoyment.
23
           Where do you rank factor B in your analysis?
      0
24
           (DeWan) Could you repeat that?
      Α
```

1 Sure. 0 2 (DeWan) I didn't hear what you said. Α 3 The rules indicate that you are to rank the 0 4 impact that the Project is going to have on each 5 of these factors, and I'm asking where you do 6 that. (DeWan) I don't believe that it asked for a 7 Α ranking for specific factors. 8 9 The rule indicates that a characterization of 0 10 the potential visual impacts on identified 11 scenic resources as high, medium or low based 12 upon the following factors. 13 So I'm asking you, sir, where you ranked on 14 either a high, medium or low basis the future use of the scenic resource? 15 16 (DeWan) Again, it does not say specifically Α 17 provide a ranking of those factors. It asked us 18 to, it says that a determination has to be based 19 upon a consideration of the following factors. 20 Not a ranking. 21 Sir, did you rank the effect this Project would 0 22 have on the future use of the scenic resources 23 that made it down to your Visual Impact 24 Analysis?

1 (DeWan) It was part of our evaluation for each Α 2 one of the resources that we looked at. 3 And where within your methodology, which has Q 4 three components, did you rank the effect on the 5 future use? 6 (DeWan) That's contained in the written Α narrative for each of the scenic resources that 7 we looked at. 8 9 0 What about ranging the effect of the public's 10 enjoyment of the scenic resource? Where is that 11 ranked? 12 Α (DeWan) We read that as future use and 13 enjoyment. One phrase. It's not asked to break 14 it down into future use and enjoyment. So when 15 we evaluated future use and enjoyment, we 16 determined what we felt would be the effect on 17 the future use and enjoyment of that specific 18 scenic resource. 19 Where do you rank the distance of the proposed 0 20 facility? 21 (DeWan) Again, we do not rank it, but we provide Α a number, a consideration of the following 22 23 factors. So we provided the distance of the 24 facility from each of the scenic resources.

1 That's usually provided in the photo simulation 2 in the technical chart. What about the horizontal breadth or arc of 3 Q visual elements? 4 5 (DeWan) In each one of the Visual Impact Α 6 Assessments for the scenic resources we do a 7 determination where it's applicable of the horizontal breadths of the visual arc. 8 9 we mean the amount of the visual scene that 10 would contain the proposed project. In your Methodology Chart at Exhibit 1, Appendix 11 Q 12 17, APP 14323, you state in part that determining overall visual impact is an 13 14 understanding of the people who use the 15 resource, their expectations in visiting the site, their use patterns and the effect that the 16 17 Northern Pass Transmission Project would have on 18 their future use and enjoyment of the scenic 19 resource, correct? 20 (DeWan) That is a correct reading of the 8.4. Α 21 Based on this description, would you agree that 0 22 a typical viewer needs to be someone who uses 23 the scenic resource being evaluated? 24 (DeWan) In general, yes. That's correct. Α

```
1
           And, again, wouldn't an intercept study be a
      0
 2
           valid and reliable way to evaluate that factor?
 3
      Α
           (DeWan) It may be one way of getting to that
           determination.
 4
 5
           And yet as I understand your review in terms of
      0
 6
           public involvement, there is no systematic, you
 7
           undertook no systematic investigation as to the
           expectations of users at any of the scenic
 8
 9
           resources along the Northern Pass corridor, did
10
           you?
11
      Α
           (DeWan) I don't believe that's correct.
                                                     Wе
12
           relied upon our understanding of how important
13
           scenery is to an appreciation of a resource or
14
           the use of a resource for recreational or other
15
           purposes.
16
           So you relied upon your professional judgment;
      Q
17
           is that correct?
18
           (DeWan) Professional judgment and studies that
      Α
19
           we've seen.
20
           Can we pull up Counsel for the Public Exhibit
      0
           444?
21
22
               You recognize this report, do you not?
23
           (DeWan) Yes.
      Α
24
           And my memory is in your Supplemental Prefiled
      0
```

```
1
           Testimony you disputed the applicability of the
 2
           New Hampshire Lake Association study with regard
           to this Project, is that true?
 3
           (DeWan) That is correct.
 4
      Α
 5
           Can we turn to page CFP 012245?
      0
 6
               Am I correct, sir, that 823 Applicants were
           asked to characterize the quality of the natural
 7
 8
           views and scenery at New Hampshire water bodies
 9
           and 91 percent rated the scenery as good?
10
           (DeWan) You said Applicants?
      Α
11
           I'm sorry. Those responding.
      Q
           (DeWan) I'll have to assume that you read the
12
      Α
13
           chart correctly.
14
           See the "91 percent rated scenery as good"?
      0
15
      Α
           (DeWan) Under Natural Views Scenery, Yes.
16
           Your VIA includes a number of water bodies and
      Q
17
           yet you rate the importance of scenery at less
18
           than 50 percent, do you not?
19
           (DeWan) I don't understand the question.
      Α
20
           Can you explain why scenic quality was rated so
      0
21
           much higher in the lake study than based upon
           your professional judgment?
22
23
      Α
           (DeWan) I don't know. I did not conduct a lake
24
           study. We've only done an initial review of it.
```

```
1
           And I don't know what sort of lakes were used to
 2
           evaluate, as part of the evaluation to come up
           with this. I don't know if these were all done
 3
 4
           at lakes that are known for their scenic quality
 5
           or they're done on simple ponds.
 6
           The Northern Pass VIA, yours, identifies over 50
      0
 7
           scenic resources that are state waters with
 8
           potential visibility, correct?
 9
      Α
           (DeWan) With state waters, is that what you
10
           said?
11
      Q
           Yes.
12
      Α
           (DeWan) That may be a correct number.
13
           couldn't verify it.
14
           And you evaluated the visual quality for only 13
      Q
15
           of those, correct?
16
           (DeWan) I don't believe that's correct.
      Α
17
           How many did you evaluate the visual quality
      Q
18
           for?
19
           (DeWan) I would have to go back and count.
      Α
20
           Am I correct that you only ranked five of those
      0
21
           with high visual quality?
22
      Α
           (DeWan) Again, I would have to go back and
23
           check.
           And user expectation, you only ranked 1 at high,
24
      0
```

1 correct? 2 (DeWan) I would have to go back and check. Α 3 If we assume hypothetically that my numbers from 0 your report are accurate, how do you explain the 4 5 distinction between what you rank in terms of 6 the importance of scenery as opposed to the New 7 Hampshire residents that were asked in this Lakes Region study? 8 9 Α (DeWan) My understanding is that this was done 10 on very specific water bodies. I don't know, as 11 I stated earlier, what the visual quality of 12 those lakes were. They may have been done off 13 from very highly spectacular water bodies in 14 which case you would expect to see a rating in 15 that percentage range. 16 I think when I first started this line of Q 17 question and I asked you the basis of your 18 professional judgment, you talked in part about 19 your understanding of other studies. 20 And yet here we have a New Hampshire study and 21 you've discounted it. 22 Α (DeWan) What we discounted was the conclusion 23 that was arrived at, and I forget the exact 24 words. I think the question was asked of people

1 who participated in this study whether or not a 2 change in visual quality would affect their use patterns. And that, I think, was one of the 3 4 purposes of the study. What we disputed, 5 though, what we took exception with is that it 6 was a hypothetical example. There was nothing 7 specific that was offered to the people that were involved in the study unlike the intercept 8 surveys that we've been involved with where we 9 10 showed people existing conditions photographs, 11 we showed them photographs with the Project in 12 place as a photo simulation and had them rank or 13 rate the change in visual quality.

14

15

16

17

18

19

20

21

22

23

24

This relied upon an abstract question that was presented to the people that participated. There is nothing that they could react to and say because of this X, Y, Z component that's being added to the visual scene that they were experiencing, it's going to have an effect on my continued use and enjoyment of the facility. It's purely an abstract concept.

Q Site Rule 301.5(b)(6)(b) asks you as part of your VIA to rank the effect this Project will have on future use and enjoyment of the scenic

| 1 | | resource. Although your form does not include a |
|----|---|--|
| 2 | | ranking for this factor, it does include a |
| 3 | | ranking for continued use and enjoyment. Was |
| 4 | | that meant to be a substitute for the (b)(6) 5 |
| 5 | | factor? |
| 6 | А | (DeWan) That was the way that we addressed that |
| 7 | | particular component of the rules. |
| 8 | Q | And am I correct there's no description about |
| 9 | | how you are to differentiate between high, |
| 10 | | medium and low for this factor? It's your |
| 11 | | professional judgment. |
| 12 | А | (DeWan) Largely based upon our professional |
| 13 | | judgment and experience from other |
| 14 | | professionals. |
| 15 | Q | Sir, you didn't find a single scenic resource at |
| 16 | | which the public's future use and enjoyment |
| 17 | | would be impacted by this Project on either a |
| 18 | | medium or high impact, did you? |
| 19 | A | (DeWan) I believe we gave the majority of them a |
| 20 | | low evaluation for continuing use and enjoyment. |
| 21 | Q | What is the basis of your professional judgment |
| 22 | | that this Project will have no impact on the |
| 23 | | public's future use of any scenic resource |
| 24 | | that's visible to the Project? |
| | | |

| 1 | A | (DeWan) That's not what we said. We said we'd |
|----|---|--|
| 2 | | have a low value on continued use and enjoyment. |
| 3 | | That's much different than saying it will have |
| 4 | | no effect. We recognize that some people may go |
| 5 | | out there and may not like the fact that they |
| 6 | | may see the tops of a structure at a distance of |
| 7 | | X number of miles. We don't feel, though, that |
| 8 | | based upon our work in other situations that's |
| 9 | | going to effect somebody's desire to go |
| 10 | | swimming, desire to go fishing and so forth. |
| 11 | | That's also based upon studies as we mentioned |
| 12 | | in our Prefiled Testimony at the Baskahegan Lake |
| 13 | | Project. It's also been found true at the |
| 14 | | Lempster Wind Farm Project here in New |
| 15 | | Hampshire. |
| 16 | Q | Would the prior Maine wind intercept surveys |
| 17 | | that we just took a look at suggest that |
| 18 | | electric transmission lines would have an impact |
| 19 | | on those users' future enjoyment of the scenic |
| 20 | | resource, correct? |
| 21 | A | It may have an effect on their enjoyment, but I |
| 22 | | don't think that I don't know if it asked the |
| 23 | | question of whether or not the view of a |
| 24 | | transmission line would affect their continued |

1 use of the resource. 2 Can we pull up Counsel for the Public Exhibit Q 444, CFP 012287? 3 One of the questions in the New Hampshire 4 5 Lake Association study asked if you knew that 6 the quality of natural beauty and scenery would 7 become poorer in the next year, would you change your number of planned visits to the site. 8 9 many indicated that they would reduce the number 10 of their planned visits? 11 Α (DeWan) I don't see that particular question 12 being asked in this chart. Destination of users who would decrease their 13 0 14 visits. You can go back to the prior page and get the exact question. You've seen this report 15 16 before? 17 (DeWan) Yes, we have. You can see that 18 Α 18 percent said they would leave the region, 22 19 percent said they would leave New Hampshire, 28 20 percent say that they would stay in the region. 21 That's using that, I believe the term is 22 "deteriorate." That the natural views and 23 scenery were to deteriorate. 24 0 Okay.

1 Α (DeWan) Without giving any indication of what 2 the word deteriorate means or showing any 3 physical examples of what is meant by deterioration. 4 5 Can we turn to Bates stamp CFP 012289? 0 6 According to this chart, what percentage of those surveyed indicated that a deteriorating 7 view would result in decreasing, would result in 8 9 a decrease of the number of their visiting days? 10 Α (DeWan) I think the number you're looking for is 11 56. 12 If New Hampshire were to experience a 50 percent 0 reduction in visitation because of a reduction 13 14 in the scenery after Northern Pass has been 15 completed, would that reflect a high, medium or 16 low effect on future use and enjoyment of the 17 scenic resource? 18 (DeWan) Well, again, that's a very hypothetical Α 19 question. 20 I understand that, sir. 0 (DeWan) Would you repeat that again? 21 Α There's 22 some nuances there. 23 If, which presumes it is a 0 Sure. 24 hypothetical --

```
1
      Α
           (DeWan) Yes.
 2
           -- New Hampshire were to experience a 56 percent
      Q
           reduction in visitation because of a reduction
 3
 4
           in the scenery postconstruction of Northern
 5
           Pass, how would you rank that on the high,
 6
           medium or low standard with regard to the Site
           Rule evaluation factor of future use and
 7
           enjoyment of the scenic resource?
 8
 9
      Α
           (DeWan) You're certainly then getting into the
10
           area of Tourism and Economic Impact, and that's
11
           not our area of expertise. I would like to
12
           think that the location of a single transmission
13
           line is not going to have such a deleterious
14
           effect on the entire state of New Hampshire.
15
      Q
           Sir, under my hypothetical, if there was a 56
           percent reduction, wouldn't you agree that would
16
17
           reflect a high effect?
18
           (DeWan) Again, keeping with the hypothetical, I
      Α
19
           would say numbers in that range, hypothetically,
20
           would indicate that something that would
21
           probably be a high effect.
22
           But because you didn't do a survey and because
      Q
23
           you rejected the survey, we don't know what the
24
           public's reaction is going to be in terms of
```

future use and enjoyment of this resource. We have your judgment, sir.

Α

(DeWan) That was not just my judgment. Again, looking at the Baskahegan study, and I know that Dr. Palmer has written extensively about this, you know, that was a situation where we were involved in the Visual Impact Assessment of the wind power project, and there were several dozen wind turbines stretched out over a several mile length of a very large lake in Downeast Maine, and after it was constructed, the developer wanted to find out what effect did it have on continuing use and enjoyment of people using that lake.

And what they found out, we were not involved in the study, that was done by Kleinsmith & Associates, was that not only was there no effect, people also fully found that the use of that particular resource increased. And so if you can draw a comparison between a line of wind turbines seen at that distance to say, again, hypothetically, the views of a transmission line, are they comparable? I can't say. But they are changes that the recreating

```
1
           public would have in their view as they swim,
 2
           fish, go to the camps, and so forth.
           Am I correct that if a scenic resource receives
 3
      0
           a low rating in terms of continued use and
 4
 5
           enjoyment which all of the scenic resources
 6
           received under your methodology, that they can't
           end up with an overall high visual impact, and,
 7
           therefore, never get a visual photo simulation?
 8
 9
      Α
           (DeWan) I don't believe that's true.
10
           Can we pull up Appendix Applicant Exhibit 1,
      0
11
           Appendix 17, APP 14322?
12
                If a scenic resource, is it possible for a
           scenic resource to end up with an overall high
13
14
           visual impact when they receive a low rating on
15
           continued use and enjoyment?
16
           (DeWan) I believe it would end up as a
      Α
17
           medium-high as an overall.
           So they cannot achieve a high visual impact if
18
      Q
19
           they receive a low rating on continued use and
20
           enjoyment which is how you rated each scenic
21
           resource, correct?
22
      Α
           (DeWan) I believe that's correct.
23
           So once you concluded there would be only a low
      0
24
           impact on the future use of the remaining scenic
```

```
1
           resources, that scenic resource received no
 2
           further analysis?
 3
      Α
           (DeWan) No. That's not correct.
           Can we pull up APP 14310?
 4
      0
 5
                In addition to evaluating viewer effect you
 6
           evaluated the resources' visual effect.
                                                     Step 4.
 7
           Correct?
           (DeWan) That is correct.
 8
      Α
 9
           And it's my understanding you did so based upon
      0
10
           a rating form that included reference to
           landscape, compatibility, scale and spacial
11
           dominance.
12
13
      Α
           (DeWan) That's correct.
14
           And that's set forth in your report.
      0
           (DeWan) That is correct.
15
      Α
16
      Q
           And according to the notes in your report, that
17
           form came from a form used on assessing impacts
18
           to existing scenic resources under the Natural
19
           Resource Protection Act in Maine.
                                               Is that
20
           correct?
21
           (DeWan) That's one of the sources. There's also
      Α
22
           a source that came from a book that Dr. Palmer
23
           coauthored several years ago.
24
           Under the Maine form, the total visual impact
      0
```

```
1
           severity can range between 0 and 36, just like
 2
           the form you adapted for this Project, correct?
           I believe those are the numbers.
 3
      Α
           Can we switch to an ELMO?
 4
      0
 5
               We're going to bring up Counsel for the
 6
           Public Exhibit 456 which would be uploaded
           today. It hasn't made it to our computer
 7
           because I'm ahead. I thought I wouldn't get to
 8
 9
           this until after lunch.
10
               Sir, am I correct that Exhibit 465 shows
11
           the Maine form that you used to come up with
12
           your visual effect rating form for this Project?
           (DeWan) I believe that's the basis for it.
13
      Α
14
           Under the Maine form there are four levels of
      0
15
           impact severity, correct?
16
           (DeWan) That's correct.
      Α
17
           And the range of values is the same for all
      Q
18
           four, correct?
19
           (DeWan) Approximately correct.
      Α
20
           Let's go back to your visual effect rating which
      0
21
           is APP 14322.
22
               MS. MERRIGAN: Dawn, if I could switch back
23
           to my system, please?
24
           There we go. You used different thresholds in
      0
```

```
1
           the visual effect rating form that you drafted
 2
           for this Project than the Maine one, didn't you?
           (DeWan) That's correct because the SEC rules
 3
      Α
 4
           asked that you rate on a lower medium and high
 5
           the overall visual effect.
 6
          As I understand it, if you were evaluating a
      0
           visual impact in Maine, a rating between 18 and
 7
           26 would be strong, but in New Hampshire it's
 8
 9
           your judgment that it only becomes a medium
           impact, is that correct?
10
11
      Α
           (DeWan) Again, the SEC rules ask that you define
12
           impacts as either low, medium or high. Did not
13
           ask for a comparison between other rating
14
           systems.
15
      Q
           I know, but the SEC rules didn't require that
16
           you pull the Maine form, did they?
17
           (DeWan) That was our determination.
      Α
18
           Correct. And if you were using this form in
      Q
19
           Maine, you would come up, using the same rating
20
           scale, with higher impact ratings for the same
21
           resource than what you are using in New
22
           Hampshire.
23
      Α
           (DeWan) I'm not sure I would agree.
                                                I would
24
          have to go back and check the numbers and the
```

```
1
           way we evaluated it.
 2
           Am I correct, sir, that a rating under the Maine
      Q
 3
           form between 18 and 26 is strong, but in New
 4
           Hampshire it's medium?
 5
           (DeWan) Using those numbers, I guess that's
      Α
 6
           correct.
           And in Maine, a visual impact between 9 and 16
 7
      Q
           would be medium, but in New Hampshire it's
 8
 9
           considered low? Is that correct, sir?
10
      Α
           (DeWan) That's what it appears to be.
11
      Q
           Who decided that weak and moderate visual
12
           impacts in Maine would all be considered low in
13
           New Hampshire, and Maine strong visual impacts
14
           are judged to be only medium in New Hampshire?
           (DeWan) We looked at the way that we evaluated
15
      Α
           the entire impact on a specific resource.
16
17
           wording that you see on the screen right now
18
           that defines the threshold for high, medium or
19
           low was what we used to evaluate the numbers.
20
           We did some test cases. We came up with some
21
           numbers for individual sites, and, for example,
22
           low, we said that a low scenic overall total
23
           visual effect is project elements may be
24
           apparent but will not change the underlying
```

1 character of the surrounding landscape. 2 existing cultural natural landscape features remain dominant. 3 So in our way of looking at it, we felt 4 5 that those are the threshold numbers that seemed 6 to apply here after going through a number of test cases and looking at the visual effect that 7 they would have on a particular resource. 8 9 0 Wouldn't you agree that the citizens of New 10 Hampshire should expect that the rating of the 11 visual impacts on their scenic resources should 12 be no less than how you would rank them in Maine 13 when you're using the same form? 14 (DeWan) We don't think it's the exact same form, Α 15 and we provided a lot more detail to allow us to 16 arrive at the numerical values that we've used. 17 So, instead, when you adopted the form you Q 18 adapted it so that fewer resources could qualify 19 as having a high scenic impact rating? 20 (DeWan) I believe the upper range is the same. Α 21 I want to turn to some photo simulations. 0 22 want to pull up APP 14347. 23 Do you recognize this from your report, 24 Moose Path Connecticut River Scenic Byway in

```
1
           Clarksville?
 2
           (DeWan) Yes, I do.
      Α
 3
           Okay. Am I correct that you determined the
      0
 4
           average visual effect rating for this viewpoint
 5
           is 23?
 6
      Α
           (DeWan) Give us a moment, please.
 7
      Q
           Certainly.
           (DeWan) That is right. 23.
 8
      Α
 9
           In Maine that would translate into a strong
      0
10
           visual impact, but you've characterized it as
11
           medium in the New Hampshire VIA, correct?
12
           (DeWan) That's correct.
      Α
13
           Let's turn to APP 14403.
      0
14
                PRESIDING OFFICER HONIGBERG: Off the
15
           record.
                    (Discussion off the record)
16
17
           This, again, is a photo simulation that you did
      Q
18
           this time of Big Dummer Pond. Is that correct?
19
           (DeWan) This is the normal view, that's correct.
      Α
20
           Well, actually it is the simulation, is it not?
      0
21
           We can see the structures up over the ridgeline?
22
      Α
           (DeWan) That's correct. Yes.
23
           I think it was just mislabeled.
      0
24
      Α
           (DeWan) No, this is a photo simulation based
```

```
1
           upon the normal view.
 2
           Correct.
      Q
 3
      Α
           (DeWan) Yes.
 4
           And it is my understanding that you gave this
      0
 5
           visual effect rating a 26 which would be strong
 6
           in Maine, just one point short of severe, and
 7
           yet in New Hampshire this ends up being medium;
           does it not?
 8
 9
           (DeWan) 26 is the number we arrived at.
      Α
10
           Correct. And that would be one point short of
      0
11
           severe under the Maine ranking scale, correct?
12
           (DeWan) I believe so.
      Α
13
           And under the modified scale you used for New
      0
14
           Hampshire, it drops down to medium?
15
      Α
           (DeWan) One point below.
16
           Lets pull up APP 14556. This is also from your
      Q
17
           report, is it not?
18
           (DeWan) That's correct.
      Α
19
           This shows the existing conditions of the Pemi
      0
           River crossing in New Hampton?
20
           (DeWan) From one particular vantage point along
21
      Α
22
           the Pemi River.
23
           Okay. If we go to the next page in your report,
      0
24
           APP 14557, that simulates the proposed visual
```

```
1
           impact of this Project, does it not?
 2
           (DeWan) That simulates the visual effect.
      Α
                                                       Ι
           wouldn't call it the visual impact.
 3
           Okay. And, again, your visual effect rating for
 4
      0
 5
           this simulation came out to be a 22, did it not?
 6
           (DeWan) I'm sorry. Could you repeat that,
      Α
 7
           please?
           Absolutely. When you evaluated the visual
 8
      Q
 9
           effect of the simulated crossing, you came up
10
           with a score of 22, did you not?
11
      Α
           (DeWan) That's correct.
12
           And that, again, would be a strong visual impact
      0
13
           in Maine but medium under your ranking for New
14
           Hampshire?
15
      Α
           (DeWan) That's correct.
16
           We could go on with others, but will you
      Q
17
           acknowledge that the ranking of the form that
18
           you used, if you had applied the Maine scale
19
           there would be many more scenic resources that
20
           would have resulted in a high ranking whereas
21
           you concluded none of them at the end had a high
22
           impact rating?
23
           (DeWan) No. I wouldn't agree to that.
      Α
24
           Okay.
      0
```

MS. CONNOR: I am going to move on to other photo simulations under a different topic so this actually might be a good time to take a break. PRESIDING OFFICER HONIGBERG: We'll take our break and come back at 1:15. (Lunch recess taken at 12:06 p.m. and concludes the Day 31 Morning Session. The hearing continues under separate cover in the transcript noted as Day 31 Afternoon Session ONLY.)

<u>CERTIFICATE</u>

I, Cynthia Foster, Registered Professional
Reporter and Licensed Court Reporter, duly authorized
to practice Shorthand Court Reporting in the State of
New Hampshire, hereby certify that the foregoing
pages are a true and accurate transcription of my
stenographic notes of the hearing for use in the
matter indicated on the title sheet, as to which a
transcript was duly ordered;

I further certify that I am neither attorney nor counsel for, nor related to or employed by any of the parties to the action in which this transcript was produced, and further that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Dated at West Lebanon, New Hampshire, this 12th day of September, 2017.

Cynthia Foster, LCR

 $\{\mathtt{SEC}\ 2015\text{-}06\}\ [\mathtt{Day}\ 31/\mathtt{Morning}\ \mathtt{Session}\ \mathtt{ONLY}]\ \{\mathtt{09}\text{-}11\text{-}17\}$