1	STATE OF NEW HAMPSHIRE		
2	SITE EVALUATION COMMITTEE		
3	Company 11 2017 1.10 p.m. DAY 21		
4	September 11, 2017 - 1:19 p.m. DAY 31 49 Donovan Street Afternoon Session ONLY Concord, New Hampshire		
5	Concord, New Hampshire		
6	{Electronically filed with SEC on 09-20-17}		
7	IN RE: SEC DOCKET NO. 2015-06		
8	Joint Application of Northern Pass Transmission, LLC, and		
9	Public Service Company of New Hampshire d/b/a Eversource		
10	Energy for a Certificate of Site and Facility.		
11	(Hearing on the merits)		
12	PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:		
13	Chrmn. Martin P. Honigberg Public Utilities Comm. (Presiding as Presiding Officer)		
14	Cmsr. Kathryn M. Bailey Public Utilities Comm.		
15	Dir. Craig Wright, Designee Dept. of Environ. Serv. Christopher Way, Designee Dept. of Business &		
16	Economic Affairs William Oldenburg, Designee Dept. of Transportation		
17	Patricia Weathersby Public Member		
18			
19	ALSO PRESENT FOR THE SEC:		
20	Michael J. Iacopino, Esq., Counsel for SEC Iryna Dore, Esq., Counsel for SEC		
21	(Brennan, Caron, Lenehan & Iacopino)		
22	Pamela G. Monroe, SEC Administrator		
23	(No Appearances Taken)		
2 4	COURT REPORTER: Steven E. Patnaude, LCR No. 052		

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PROCEEDING
 1
 2
                (Hearing resumed at 1:19 p.m.)
 3
                   CHAIRMAN HONIGBERG: All right.
         Ms. Connor, you may continue.
 4
 5
                   MS. CONNOR: Thank you. My computer
 6
         technician is saying "just one second please."
 7
                         (Short pause.)
                   MS. CONNOR: Thank you.
 8
    BY MS. CONNOR:
9
10
         Mr. DeWan, we're starting again, but with
11
         reference to your Methodology Flow Chart from
12
         your report at APP14310. We've been talking
13
         about the last step in your Methodology Flow
14
         Chart, the visual impact analysis, correct?
15
         (DeWan) That's correct.
    Α.
16
    Q.
         Okay. On the viewer effect, which is
17
         two-thirds of Step 4, we talked a little bit
18
         about the fact that you had a form from -- that
19
         you used to rank the extent, nature, and
20
         duration of each scenic resource, right?
21
         (DeWan) That's correct.
22
         And, among other things, that form looked at
    Q.
23
         the activity in terms of whether or not the
24
         visual quality was an intrinsic part of and
```

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[WITNESS PANEL: DeWan~Kimball]
 1
         whether it would significantly affect the
 2
         experience, i.e., kayaking, photography,
 3
         driving scenic byways, or viewing scenery and
         hiking, as part of your form for extent,
 4
 5
         nature, and duration of use?
 6
         (DeWan) What you're referring to is embedded in
    Α.
 7
         the "Nature of Activity" portion of that form.
         Correct. And, in addition to nature of
 8
    Q.
         activity, you looked at extent of use and
9
10
         duration of view, to determine a ranking for
11
         that middle category under "Visual Impact
12
         Analysis"?
13
         (DeWan) That's correct.
14
                   MS. CONNOR: Why don't we just pull
15
         that up, what I was just talking about, Sandy.
16
         It's APP14323. Perfect. Can you blow up a
17
         little bit the chart? The other side.
18
         Perfect.
19
    BY MS. CONNOR:
20
         And this, in fact, Mr. DeWan, is what we were
    Q.
```

Q. And this, in fact, Mr. DeWan, is what we were just speaking about, where, at least with the nature of the activity for this category, you do look -- address the impact of the scenery?

A. (DeWan) That's correct. And we notice that, in

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1 the bottom right, there's a mistake in the
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chart. It should be "1 to 3", rather than "7

- 3 to 9" under "Low".
- 4 Q. Would it be "1 to 3" or "zero to 3" for Low?
- 5 A. (DeWan) It probably should be "zero to 3", yes.
- 6 Q. Okay. All right. So, this is how you
- 7 determine the extent, nature, and duration of
- 8 the use. And am I correct that, in determining
- 9 that, you would take into account how many
- 10 people use a particular scenic resource?
- 11 A. (DeWan) In relative terms, not in actual
- 12 numbers.
- 13 Q. Okay. And you would take into effect what they
- might do at a particular scenic resource?
- 15 A. (DeWan) That is correct.
- 16 Q. And you would take into effect perhaps how long
- 17 they stay at a scenic resource?
- 18 A. (DeWan) Again, in terms of relative time.
- 19 Q. Yup. And those are all things that one can do
- 20 by observation, correct?
- 21 A. (DeWan) For the most part, yes.
- 22 Q. Okay. I want to go back to your Methodology
- 23 Flow Chart for a second.
- MS. CONNOR: Can we zoom in on the

7

```
1 bottom please?
```

2 BY MS. CONNOR:

16

17

18

19

20

- Q. So, we just talked about extent, nature, and duration of use. I want to go to the right,
- 5 "Continued Use and Enjoyment". You did not
- 6 have a form for rating that, did you?
- 7 A. (DeWan) That's correct. We did that in a
 8 narrative form in the description of each of
 9 the scenic resources.
- 10 Q. Am I correct that "continued use" is something
 11 different than "enjoyment of that continued
 12 use"?
- 13 A. (DeWan) It may actually be. But, again, we're
 14 looking at the wording in the SEC rules, and
 15 they say "continuing use and enjoyment".
 - Q. Okay. And am I correct that one can't observe, in the abstract, whether folks are going to continue to use the scenic resources after Northern Pass, because we're talking about something that's going to happen into the future. You can't observe that today?
- A. (DeWan) You're asking us, can we -- we predict what the continued use is going to be.
- Q. I understand that you can predict. What I'm

saying is, you can't actually tabulate to what

extent folks are going to continue to use this,

absent opinion?

- A. (DeWan) I think that's a fair statement.

 Again, as we've said earlier, the "continued use" part of this evaluation has to do with our experience in the past and our observation in other projects, and the work that we've seen done in other similar situations.
- 10 Q. I'm simply trying to draw a distinction between
 11 these two categories. What's happening today
 12 is pretty easy to perhaps identify, versus
 13 what's going to happen in the future.
 14 Different concepts?
- 15 A. (DeWan) Perhaps.

4

5

6

7

8

- Q. Okay. And, in order to predict whether people are going to continue to enjoy a scenic resource in the same way that they would have but for these structures, you are being asked to make a prediction, aren't you?
- 21 A. (DeWan) An evaluation.
- 22 Q. A prediction?
- 23 A. (DeWan) Yes.
- Q. Okay. And you did that in this case without

any particular form that you can show this

Committee, in terms of how you ranked continued

use and enjoyment on a low, medium or high

basis? In other words, --

- A. (DeWan) Well, as I said earlier, our evaluation of the potential effect on continued use and enjoyment is based upon the studies that we referenced earlier, for example, the Baskahegan study and the Lempster Wind study. And it's based upon our understanding about realistically how people use these sort of facilities, and whether or not they would be likely to come back to do the sort of activities which they are enjoying right now.
- Q. Well, sir, if a particular user is visiting a scenic resource because of the visual quality, and that visual quality is an intrinsic part of what might significantly affect their experience, which is what you describe as a "high ranking" under extent, nature, and duration of public use, wouldn't that also be the equivalent in terms of their future use? Wouldn't they still be concerned about the scenery?

[WITNESS PANEL: DeWan~Kimball]

1 A. (DeWan) I don't think there's any one ru

- A. (DeWan) I don't think there's any one rule of thumb that you can apply. I think we have to look at the individual scenic resources. You know, somebody is driving a scenic byway, for example, and sees the transmission line in two or three places, yes, they might not enjoy it they may not enjoy seeing it for those several seconds that they're passing through the transmission corridor. But it certainly is not going to affect they're continuing use of the area, and their overall enjoyment of the entire scenic byway might be diminished a very slight amount.
- Q. So, in that answer, you distinguished between whether they would continue to use that scenic resource in the same manner post-construction from their enjoyment of it?
- 18 A. (DeWan) That's how we arrived at an

 19 understanding of continuing use and enjoyment.
 - Q. All right. And I believe you just acknowledged that, if they're on a scenic byway, and they now see these structures, their enjoyment of that scenic byway may be slightly diminished?

 A. (DeWan) May be slightly diminished. Depends on

the context that they see it within and the speed that they travel over, the time of day, weather conditions, and so forth.

MS. CONNOR: Can we pull up Counsel for the Public Exhibit 466? Can we blow it up slightly, so we can just start with one area? Can we zoom in on Dummer, which is on Subarea 1, Page 1, near the bottom?

There we are. Why don't we start at the top, Sandy, and we'll identify each of the columns. Great.

12 BY MS. CONNOR:

- Q. All right. Mr. DeWan, this is a summary taken from your tables. As you can see across the top, we've got "Potential Visibility", we've got your "Cultural Value" rating, your "Visual Quality" rating, "Scenic Significance", "Visual Effect", "User Expectation", "Extent, Nature, and Duration of Public Use", "Continued Use and Enjoyment", and then "Overall". Do you see the different categories?
- 22 A. (DeWan) Yes.
- Q. Okay. And you'll notice that "Continued Use and Enjoyment", which is sort of the

```
1
         pinky/purply column here, second from the end,
 2
         that's what we were just talking about, and you
 3
         had told me before lunch that, in fact, you
         either ranked the impact of these scenic
 4
 5
         resources as either "none" or "low impact", in
 6
         terms of future use and enjoyment, right?
 7
         (DeWan) I said that we identified the
    Α.
 8
         "continued use and enjoyment" effect as low,
9
         because we were ranking both continued use and
10
         enjoyment.
11
         And, yet, just a second ago, you did concede
    Q.
12
         that there could be a diminished future
13
         enjoyment, say, for example, of a scenic byway,
14
         if a structure were added to the view?
15
         (DeWan) Momentarily. Probably a low -- I would
    Α.
16
         probably call that a "low diminishment".
17
         Well, and it would have to be low, since you
    Q.
18
         didn't rank a continued use and enjoyment any
         of the resources above low?
19
20
    Α.
         (DeWan) That's correct.
21
                   MS. CONNOR: Okay. Can we go down --
22
         less colors now. May we switch to ELMO please?
23
         Right near the top.
```

24

BY MS. CONNOR:

Q. Excuse my scribblings on this, but this is still Exhibit 466. And I've circled two areas. The first is with regard to Subarea 1. And it has to do with the scenic byways in Clarksville. Am I correct that, in terms of the extent, nature, and duration of the use, in part, you rank them as having a medium rank because of the impact of the scenery on those

A. (DeWan) They received a "medium", that's correct.

scenic resources? See that?

- Q. Okay. And, then, going forward, to the right, when it comes to the future continued use and enjoyment of that resource, now the scenery has dropped down to "low". Scenery has no impact on whether the public is going to continue to have the same enjoyment and future use of the resource?
 - A. (DeWan) I don't think you're comparing apples-to-apples here. The purple column, "Continued Use and Enjoyment", is an evaluation of whether or not people would continue to use and enjoy, at this point, the combination of the Connecticut River Scenic Byway and the

1 Moose Path Trail Scenic Byway.

- Q. Sir, can you explain to me why the scenery would be important to the byway in terms of the public's current use of it, but not important in terms of their future use?
- A. (DeWan) I would have to go back and check our numbers. It probably had to do with the fact that, at this particular point, the Connecticut River Scenic Byway is a national scenic byway, and it's elevated somewhat in our evaluation form by that status.
- Q. Okay. We can go down then to "Dummer", again, with the pond, you identify the current extent, nature, and duration of the public use as being "medium", because, in part, the scenery, but, going forward, the scenery isn't going to have any impact apparently on whether the public continues to use it and continues to have the same degree of enjoyment?
- A. (DeWan) Again, I don't believe that you're comparing the two columns in the correct way.

 In the "Extent, Nature, and Duration" of the rating column looks at the way the facility or the resource is used right now. The one on the

right evaluates what may happen if the Project
were to be in place.

MS. CONNOR: Can we go to Page 2, Eli, of the same exhibit? Oh.

BY MS. CONNOR:

- Q. I've circled "Concord". For example, we have the "Oak Hill Trails". You determined that the extent, nature, and public use of those trails was a "high", which, under -- with regard to "nature of the activity", means they are activities in which visual quality is an intrinsic part of and may significantly affect the experience. And, yet, when we go forward, and we think about the impact of this Project on that same scenic resource, and that same individual's future use and enjoyment of it, it's no longer "high", now it drops down to "low"?
- A. (DeWan) Absolutely. If you've been out there, you know that the Oak Hill Trails is a network of trails in Concord, with occasional long-distance views. But it's an exciting place to be because of the quality of the trail experience. It seems to be very highly used.

[WITNESS PANEL: DeWan~Kimball]

People go out there for, you know, an afternoon ride. So, under that criteria, yes, we felt it was a high.

However, in looking at the effect that it may have, we have to ask the question "well, from those trails, is it going to be viewed from a lot of places?" Is it going to really affect the way that people use it right now? Are people not going to go mountain biking out there because they can see two or three structures at a distance of a mile away? Logic will say that, no, it's not going to affect the way people use that facility, because they're in an urban environment to begin with. And there's a lot of other things that are going to be blocking the views of the facility. So, "low" is a very appropriate designation here for continuing use and enjoyment.

- Q. Well, you spoke at length about the future use.

 I didn't hear any reference to how the public's enjoyment might be impacted by now being able to see the structures?
- A. (DeWan) The enjoyment will come by evaluating how it's being used right now. You know, are

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1
         people mountain biking, for example? Do they
 2
         really enjoy the experience of mountain biking,
 3
         traveling over these trails in the woods? And,
         to say that you're out there for four hours,
 4
 5
         and you see a couple of structures for four or
         five seconds at a time, it's hard to imagine
 6
 7
         that would affect someone's enjoyment, knowing
         that, while they're out there traveling, they
 8
9
         probably have seen a lot of other things which
10
         are non-natural, in terms of transmission
11
         towers and structures and so forth.
12
         I'm going to do just one more example, which is
    Q.
13
         on the last page of this same exhibit.
14
                   MR. IACOPINO: What exhibit are we
15
         on?
16
                   MS. MERRIGAN: It's going to be
17
         Counsel for the Public's Exhibit 466, and it
18
         will be uploaded to the website today.
19
                   MR. IACOPINO: Oh.
20
    BY MS. CONNOR:
21
    Q.
         This exhibit, on the last page, "Deerfield Town
22
         Hall/Village", you indicated again here a
23
         "high" current nature, extent, and duration of
24
         public use, which involves some indication that
```

the visual quality is an intrinsic part of and may significantly affect the experience.

But, if this Project is built, you're telling this panel that the public's future use and enjoyment of the Deerfield Town Hall is going to not be impacted at all or will have a very low impact?

- A. (DeWan) Very low, yes.
- 9 Q. I understand. Low.

A. (DeWan) So, again, the same sort of rationale or way of looking at it applies here. That the Deerfield Town Hall and Village, the whole district there, is made up of a dozen or so historic structures. It encompasses a fairly large area in the -- surrounding the Town Hall and the church and so forth. People go there, and they can spend a fair amount of time going to church or using some of the other facilities. It's a place that's notable. So, we felt that "high" rating there was very appropriate.

The question that we asked, though, is, by seeing a single structure from a very limited amount of the overall area, which is many acres

in size, is going to be a significant effect on the way people now use the facility, scenic resource.

It's probably not going to affect people's desire to go to church there, to go to the other buildings, to go to the playground, to recreate, and so forth. They may not like it. They may not enjoy seeing the view. Again, it's not going to affect the continuing use and enjoyment.

- Q. So, again, with respect to Deerfield, as I understand your testimony, you're saying that, even if that monopole dwarfs the Town Hall, folks are still going to go downtown, but they're going to have a diminished future use, but you didn't rate that future use -- that future enjoyment?
- A. (DeWan) This is not a "downtown" area. This is a village center, okay. We did not rate it.

 But I think that our observation here is that the one location where you did the photosimulation from that you have seen, you know, is a very small part of the overall Deerfield Village Center. Again, thinking of a

[WITNESS PANEL: DeWan~Kimball]

balancing -- the balance between use and
enjoyment, some people may not enjoy of it, we
severely doubt it's going to have any effect
whatsoever on the way that people now use the

whatsoever on the way that people now use

5 Deerfield Center.

MS. CONNOR: Thank you, Eli. Okay.

7 BY MS. CONNOR:

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10

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- Q. I want to take a look at a couple of examples of scenic resources that you concluded there would be a strong visual impact, but for which no photosimulations were prepared.
- MS. CONNOR: Can we pull up APP14546?
- 13 BY MS. CONNOR:
- Q. Sir, am I correct that this is from your report, and it's a description of the Pemi
- River scenic resource?
- 17 A. (DeWan) Sahegenet Falls, in Bridgewater.
- [Court reporter interruption.]
- 19 **BY THE WITNESS:**
- 20 A. (DeWan) Sahegenet, S-a-h-e-g-e-n-e-t.
- 21 BY MS. CONNOR:
- Q. Am I correct that this Project crosses the
- 23 river at multiple locations?
- 24 A. (DeWan) In four locations -- at four locations

- 1 the Project is located in the existing
- 2 transmission corridor. So, it will cross the
- 3 Pemigewasset River.
- 4 MS. CONNOR: Can we now pull up
- 5 Counsel for the Public Exhibit 468?
- 6 BY MS. CONNOR:
- 7 Q. This is taken from your report showing the
- 8 rating on the visual effect for a couple of the
- 9 crossings. And I note that, on Subarea 4, Item
- Number 8, where it crosses at Ashland and
- Bridgewater, you rated the visual effect at
- "16", Ms. Kimball rated it at "20", David rated
- it at a "zero". Is that accurate?
- 14 A. (DeWan) No, it is not.
- 15 Q. Should that zero have been included when you
- averaged it to bring it down to "12"?
- 17 A. (DeWan) I don't believe he rated it.
- 18 Q. He didn't rate it at all?
- 19 A. (DeWan) No.
- 20 Q. So, in that particular rating, instead of
- 21 having three, you only had two?
- 22 A. (DeWan) That's correct.
- 23 Q. Okay. If we go down below, at the Pembroke
- crossing in Bristol, we see that you rated the

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1 visual effect of that crossing at a "21", Ms.
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- 2 Kimball also at "21", and David at a "zero".
- 3 Is that also inaccurate?
- 4 A. (DeWan) I believe so.
- 5 Q. So, another situation where, instead of three,
- 6 we only have two raters. Is the average -- or,
- 7 the average then is also wrong, because, if we
- 8 have two 21s, shouldn't we have a "21"?
- 9 A. (DeWan) Apparently so.
- 10 Q. Okay. And that would change the scale from
- "low/medium" to "medium", would it not?
- 12 A. (Kimball) If you look in the report, we
- assigned, let's see, this is for the Ayers
- Island Dam, is this right? Sorry. I'm sorry,
- which one are we on? Sorry, the Pemigewasset
- River crossings. All right, the overall visual
- impact rating is "low to medium" for the
- 18 Pemigewasset River.
- 19 Q. Right. But that's because you factored in a
- zero.
- 21 A. (Kimball) No. Our evaluation of the
- Pemigewasset River is looking at a number of
- 23 different locations.
- Q. Well, shouldn't the average score be "21", and,

[WITNESS PANEL: DeWan~Kimball]

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if it is, wouldn't "21" be a straight "medium"
score?
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- A. (Kimball) When we evaluated the Pemigewasset

 River in the report, it was evaluated as a

 single resource, as a whole entity. So, that

 Line 7 in our chart doesn't equate to any

 particular location in our report. It's one

 area along the river.
- 9 Q. I know. But, at that one point along the 10 river, it appears the visual effect score 11 should be "21"?
- 12 A. (Kimball) Right. But that number and that
 13 rating doesn't appear in our report as a single
 14 entity.
- 15 Q. No. Instead it's reflected as a "14", because

 16 you averaged in a zero that shouldn't have been

 17 averaged, correct?
- A. (Kimball) There's nowhere in our report where
 we highlight the impoundment crossing and give
 it a "low to medium" score. So, our evaluation
 of the Pemigewasset River took into all of the
 crossings as a whole, as a single resource that
 was crossed multiple times.
 - Q. And the crossing at Bridgewater involves a

```
1 bridge that is eligible for the Historic
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- 2 Registry, correct?
- 3 A. (DeWan) We believe it's the highway bridge that
- 4 you travel over on Route 3.
- 5 A. (Kimball) That's in Ashland.
- 6 A. (DeWan) It's between Ashland and Bridgewater.
- 7 Q. Correct. The Boston, Concord & Montreal
- 8 railroad bridge?
- 9 A. (Kimball) That may be what that bridge is.
- MS. CONNOR: Okay. Can we pull up
- 11 Counsel for the Public 469?
- 12 BY MS. CONNOR:
- 13 Q. On Page 2 of that document, it indicates that
- this property has potential significance under
- the National Register of Historic Places. You
- see that under II?
- 17 A. (DeWan) Yes.
- 18 Q. Okay. And you took a picture of this bridge,
- 19 did you not?
- 20 A. (DeWan) From the highway bridge.
- 21 Q. Yes. And that is Counsel for the Public 470.
- Is that the picture you took of this bridge
- from Route 3, in Ashland, New Hampshire?
- 24 A. (Kimball) That's right.

1 A. (DeWan) It looks like ours, yes.

- 2 Q. Okay. So, at this crossing of the Pemi, we 3 have the Bridgewater scenic easement, and we also have this Boston, Concord & Montreal 4 5 railroad bridge, which is eligible for 6 recognition on the National Register of 7 Historic Places, and yet you judged the impact of this Project on that resource's visual 8 effect as "low-medium". Is that right? 9
- 10 A. (DeWan) No. First of all, this is not where
 11 the scenic easement is located. That's further
 12 downstream.
- 13 Q. Okay.
- 14 A. (DeWan) And, secondly, the bridge, while it may
 15 be an historic resource, does not have public
 16 access.
- Q. Okay. We have visual access of this historic bridge, do we not?
- 19 A. (DeWan) There's no public access, as we understand the term to mean.
- Q. All right. So, you by your "low-medium"
 scoring on the Pemi, despite --
- A. (DeWan) If the public was allowed to use it,
 that may be a different situation. But this is

26 WITNESS PANEL: DeWan~Kimball] 1 no different than any private home, that may be 2 on the National Register or eligible for it, 3 that you have a view of it. Am I correct that the structures will be 4 Q. 5 visible in the foreground of this history 6 bridge? 7 (DeWan) Can you go to a plan view of the Α. crossing, and I could show you where it will be 8 9 located? 10 Q.

Can you describe it for me, because I don't have a plan view right at my fingertips?

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(DeWan) Okay. So, we did, in our analysis, we Α. recognized the fact that a motorist traveling over the bridge, at assumed 40 miles an hour, will see structures on either side of the river, these are monopole weathering steel structures, basically the same color and texture as the bridge, for a total of four to five seconds, if they're looking to the right while they're traveling over the bridge. will be seen at a distance of between 900 and 1,500 feet away.

> The structures on the right side, I believe, is going to be visible in a field.

1 So, it would not be seen from this particular 2 vantage point. The structure on the left side 3 of the image is going to be seen on the far 4 side of the bridge, near those large pine 5 trees.

6 Sir, the Pemi River is designated in the New Q. 7 Hampshire Rivers Management Program, correct?

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- (DeWan) When you say "designated", what do you Α. 9 mean?
- 10 Well, I'm reading from your notes next to the Q. "Ashland/Bridgewater Crossing". 11
- 12 (DeWan) Yes. It has been noted for its scenic Α. 13 quality as part of the river study.
 - Okay. And we also have an eligible historic district, and we have the Bridgewater scenic easement. Despite the presence of these three scenic resources, you didn't think this location warranted a photosimulation, did you?
 - (DeWan) No, we did not. We felt that the Α. description that we offered conveyed the effect that it would have. We provided photosimulations in other parts of the Pemi River. We also know that the amount of time that the average person spends going across the

[WITNESS PANEL: DeWan~Kimball]

highway bridge is limited. We also know there's no pedestrian facilities on the bridge. It's primarily bridge that you go over, as we said, in four to five seconds.

We also know that there is no public access on the field on the right side of the river, and, on the opposite side of the river, there's a large manufacturing building.

- Q. Do you know, sir, whether the public has access to that bridge by snowmobile trails?
- 11 A. (DeWan) I do not know that.

- Q. You didn't bother to check that out. And am I

 correct that, if you had not averaged in the

 zero, this particular scenic resource might

 have garnered a high enough score to get a

 photosimulation, right?
 - A. (Kimball) Where we decided to do the photosimulations was not at all tied to the chart that you're referring to. So, didn't have to achieve a certain score for us to decide to do a photosimulation there.
- Q. But, in fact, aren't you required to do photosimulations at any that rank high?
- 24 A. (Kimball) This did not rank high. Even with

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1 the 21 score, it's not high.
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- 2 Q. Okay. It would have a been a medium?
- 3 A. (Kimball) I don't believe that the area that
- 4 you have the paragraph of and the area that is
- in the chart are the same area. This is not
- 6 the impoundment area.
- 7 Q. All right. Let's move on to the Deerfield
- 8 Historic Center, which we were just talking
- 9 about a moment ago.
- 10 MS. CONNOR: Could I have Applicant
- Exhibit 71, Attachment 9, APP36337.
- 12 BY MS. CONNOR:
- 13 Q. There we go. Do you recognize that as
- 14 Deerfield Center?
- 15 A. (DeWan) I do.
- 16 Q. Can you describe the scenic resource?
- 17 A. (DeWan) Scenic resource is the entire Village
- 18 Center.
- 19 Q. And the Deerfield Center Historic District is
- 20 listed on the National Register of Historic
- 21 Places, correct?
- 22 A. (DeWan) That's our understanding.
- 23 Q. And there are other buildings besides the
- Deerfield -- besides the church that are listed

[WITNESS PANEL: DeWan~Kimball]

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on the National Register, right? The Deerfield
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- 2 Town Hall?
- 3 A. (DeWan) That's correct.
- 4 Q. We're looking at the Deerfield Community
- 5 Church?
- 6 A. (DeWan) Right in the middle of the photograph,
- 7 yes.
- 8 Q. Right. And you evaluated the historic district
- 9 in Deerfield as having a "high cultural value
- and a high visual quality", correct?
- 11 A. (DeWan) That's correct.
- 12 Q. And, when you got to the impact of this
- resource on the viewer, what rating did you
- give for user expectation?
- 15 A. (DeWan) I believe we talked about that a few
- minutes ago, when we talked about continuing
- use and enjoyment of the Village Center.
- 18 Q. Right. It was "medium high" for the current
- use and then "low" for the future use, right?
- 20 A. (DeWan) "Medium high" for --
- 21 A. (Kimball) It received a "medium high" for user
- 22 expectation.
- 23 Q. And "low" for future continued use and
- 24 enjoyment?

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1 A. (Kimball) And "low" for effect on continued use and enjoyment, correct.
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MS. CONNOR: Can we pull up the

photosimulation, which I believe we did briefly

look at this morning, APP36340?

6 BY MS. CONNOR:

- Q. And am I correct that the monopole is sort of hidden in the trees to the right?
- 9 A. (DeWan) In this particular view, it is.
- 10 Q. Okay. Now, am I correct that, during the
 11 technical sessions, you told us the field team
 12 had some difficulty finding a key option
 13 viewpoint for this particular downtown?
- 14 A. (DeWan) I don't recall saying that.
- 15 Q. Okay. I want to now pull up --
- A. (DeWan) Excuse me. I know that we looked, you know, where a representative viewpoint might be, knowing that there's also a lot of other things going on in the sky here, as you can see in the immediate foreground there, with light poles and other local distribution lines.

MS. CONNOR: Can we pull up Counsel
for the Public Exhibit 138, Page CFP005118?

BY MS. CONNOR:

[WITNESS PANEL: DeWan~Kimball]

- 1 Q. Okay. And, again, do you recognize this as
- 2 being another view from a slightly different
- angle of the Deerfield Church?
- 4 A. (DeWan) Yes.
- 5 Q. It's taken a few feet from your view in front
- of the Deerfield Town Hall, is it not?
- 7 A. (DeWan) That's near the other location.
- 8 MS. CONNOR: Can we now look at the
- 9 photosimulation from this viewpoint, which is
- 10 labeled CFP005119?
- 11 BY MS. CONNOR:
- 12 Q. Would you agree that, by shifting the direction
- of the photo ever so slightly, the new
- transmission structure became much more
- 15 visible?
- 16 A. (DeWan) It is more visible in this location.
- 17 Q. So, every time folks go to the Deerfield Church
- and they drive down that road, they're going to
- 19 have that view, correct?
- 20 A. (DeWan) No. They're not on the road. They're
- in a parking lot right here.
- 22 Q. Okay. If they parked at that parking lot,
- they're going to have that view, are they not,
- 24 sir?

[WITNESS PANEL: DeWan~Kimball]

- A. Well, if you're going to the church, you're going to park in the church parking lot.
- Q. Okay. I understand that you have come to the conclusion that the residents of Deerfield, that their future enjoyment of their downtown is going to have only a low impact as a result of that structure, is that correct?
- A. (DeWan) Yes. As we said, future use and enjoyment. We don't anticipate that it's going to have any effect on the future use of the historic district, the Village Center right here. There may be people who do not like it from this particular vantage point. But, if you consider the Deerfield Center as a much larger area than we're photographing from right here, that's how we based our evaluation. The overall effect on the scenic resource, which is more than just this viewpoint.
- Q. Correct. We know from the exhibit that we looked at briefly when we started, there are a number of resources in downtown Deerfield Center that the Town has identified as being historic and important to them. And they are all going to have similar views of this

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1 structure, correct?
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- 2 A. (DeWan) We don't believe that's true.
- Q. Well, sir, you actually didn't map any of those sites. So, how is it that you actually have an opinion?
- A. (DeWan) Again, as we went looking for a place
 to photograph from, you know, we looked at some
 of the other locations, and the intervening
 trees do an effective job of screening the
 location of the structure from most of the
 viewpoints within the village.
- 12 Q. The trees don't screen this viewpoint, do they?
- 13 A. (DeWan) No, they do not.
- 14 Q. How tall is that pole?
- 15 A. (DeWan) I don't have that number at the top of

 16 my head. I believe it's over 100 feet tall.
- MS. CONNOR: Can we pull Society for the Protection of New Hampshire Forests
- Exhibit 69? Can we go to Deerfield Center?
- 20 BY MS. CONNOR:
- Q. This is the Dodson photosimulation. Would you agree that the structure is also prominently
- visible -- oh-oh. Here's the prior picture.
- You'll agree that we're still looking at the

1 Deerfield Church?

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- A. (DeWan) From the -- from Church Street.
- Q. Correct. And, now, if we go to Page 57 of this
 exhibit, we see the simulation. Would you
 agree that this structure is also prominently
 visible from this viewpoint?
- 7 A. (DeWan) It's more visible in this location than it was without the structure.
- 9 Q. Okay. So, there are at least two locations
 10 within Deerfield Center Historic District where
 11 the proposed structure is visible next to the
 12 historic church, which you indicated as "high
 13 cultural value and high visual quality",
 14 correct?
- 15 A. (DeWan) That's correct.
- 16 Q. And you still stand by your assessment that the
 17 new structure is going to have a low impact on
 18 the continued use and enjoyment of this
 19 resource by the residents of Deerfield?
 - A. (DeWan) Again, we looked at the entirety of the scenic resource, which, in this case, is the historic district, which encompasses a very large area. And we know there are these two locations. We do not feel that, on average,

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[WITNESS PANEL: DeWan~Kimball]
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- 1 it's going to have a high scenic impact on the
 2 overall district.
- 3 Q. The church itself is a scenic resource, is it 4 not?
- A. (DeWan) It's an historic resource, and it is accessible to the public, we believe. It's part of the historic district.
 - Q. And that scenic resource, the church, is going to have a higher than a low future enjoyment impact from this structure, is it not?
- A. (DeWan) We have not done an evaluation on that.

 Again, when you're inside the church, I believe
 there are stained glass windows there that
 prevent you from looking out. I would like to
 think that people would continue to worship
 there whether or not the transmission line is
 in place.

MS. CONNOR: I want to pull up another Deerfield shot from Nottingham Road, Counsel for the Public Exhibit 138, CFP005115.

21 BY MS. CONNOR:

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- Q. Do you recognize that photosimulation from the Boyle report?
- 24 A. (DeWan) This is from Nottingham Road?

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1 Q. Yes. Do you recognize it, sir?
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- 2 A. (DeWan) I do recognize it, yes.
- 3 Q. Okay.
- 4 A. (DeWan) Yes.
- Q. And you did not consider this particular scene
- from the public road, did you?
- 7 A. (DeWan) We did not consider it to be a scenic resource.
- 9 MS. CONNOR: Let's take a look at the
- Boyle photosimulation of the same view, which
- is at Counsel for the Public Exhibit 138,
- 12 CFP005116.
- 13 BY MS. CONNOR:
- Q. What is the size of the first lattice structure
- that we see in this simulation?
- 16 A. (DeWan) I don't have that number in front of
- 17 me.
- 18 Q. How close is that first lattice structure to
- 19 the road?
- 20 A. (DeWan) I would estimate it was within
- 21 150 feet.
- 22 Q. Do you agree that this view might be slightly
- less jarring if we only had one type of
- structure in the corridor?

WITNESS PANEL: DeWan~Kimball]

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        (DeWan) We really haven't done an evaluation on
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        this.
               And you're asking a hypothetical
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        question that really demands more of a thought
        process than a off-the-cuff answer.
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- Q. Isn't that a standard recognized practice, to minimize the impact by trying to use one type of structure?
- (DeWan) That's highly desirable. 8 Α.

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- And would this scene be slightly less 9 Uh-huh. Q. 10 industrial, if the structure colors were different to match the scenery?
 - (DeWan) Again, you're using some terms which Α. you would need to be on-site and do an evaluation of the effects, using photosimulations to test the variables that you're discussing.
 - Do you agree, sir, that some of what I've just Q. talked about are mitigation measures that could be taken to reduce the impact upon the residents of Deerfield that are not outlined and not apparently going to be followed in this Project?
 - (DeWan) There's a lot of mitigation measures that can apply to many of these situations that

we're talking about. You know, we've talked, I believe, that the Committee has heard about the potential for plantings in areas like this that may be very effective.

I think the important thing to recognize here is that this is not a scenic resource.

This is a residential street. It is not part of the Lamprey River Scenic Byway. It's an unnamed flowage or water body behind us. It's not a place that people go to for recreation, certainly is not a tourism destination.

- Q. Well, would you agree, sir, that the photosimulation of what it might look like if this Project is passed has a pretty significant impact?
- A. (DeWan) Again, we have not -- we don't do snap judgments like that, based upon a single photograph. We would want to look at a variety of other factors. You know, how long people are going to be in the corridor, what the land uses are on either side, what sort of screen potential is available there, and so forth.
- Q. Okay. Let's go back to Big Dummer Pond, which is in Applicants' Exhibit 71-2, Attachment 9,

[WITNESS PANEL: DeWan~Kimball]

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1 APP36195.
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- 2 BY MS. CONNOR:
- Q. That's the "before" picture, which we looked at this morning.
- 5 A. (DeWan) It's the panorama, yes.
- Q. The panorama. And you rated user expectation on this pond as "low", because of the preexisting commercial activity, correct?
- 9 A. (DeWan) When we evaluated the effect on Big

 10 Dummer Pond as a resource as a whole, we had to

 11 consider what else was going on around it, in

 12 terms of visible additions to the landscape.
- Q. In that particular photograph, the generator lead line and the wind turbines are not visible, are they?
- A. (DeWan) In this particular photograph, I

 believe you can see the generator lead line and

 you can see some of the structures. Again,

 using the panoramic view, it diminishes the

 size of those sort of objects. If you go to

 the next photograph, which is the -- can you

 call that up?
- 23 Q. Certainly.
- 24 A. (DeWan) -- the normal view, you may be able to

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see the generator lead line, above the evergreens above the shoreline.
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- 3 Q. Well, this photograph actually is the
- MS. CONNOR: If we go to the one immediately before that, Sandy. He's looking for the up front --
- 8 BY MS. CONNOR:

simulation.

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- 9 Q. That's the one that you were looking for, 10 right?
- 11 A. (DeWan) Yes.
- Q. Can you point out where the generator lead line and wind turbines are, because I have a hard time seeing it even in this picture?
- 15 A. (DeWan) Okay. If you go about an inch -
 "inch" is not a good scale to use, but, on our

 17 screen, about an inch to the left, I believe

 18 you can see the generator lead lines.
- 19 Q. They're virtually buried in the forest line, 20 right?
- A. (DeWan) When you're out there, they're a lot
 more apparent than they appear in this
 photograph.
- 24 Q. Hmm. Well, when I was out there, I could

barely see them even in person. So, you've got
a better eye than I.

MS. CONNOR: I want to go to the simulation. That's it. Can we zoom in a little bit? The photo, in other words, drop off the bottom? Much better.

7 BY MS. CONNOR:

- Q. Now, would you agree, sir, that if these structures had been placed in the lead line, which is down much lower, there would be far less impact, in terms of the visual effect?
- A. (DeWan) We did not do that evaluation. So, I can't tell you what effect it would be, because it may involve other things, such as additional clearing, which may have been more visible from this location.
- Q. Okay. But you would agree, would you not, sir, that the photosimulation of what this Project is proposing to do, the structures are significantly more visible than whatever is there for the current lead line?
- 22 A. (DeWan) I think that's potentially yes.
- Q. And is this an example of what they call "skylining" in your field of work, going up

1 over the ridgetop?

- 2 A. (DeWan) When it's seen up against the sky in this location, yes.
- Q. And is that something that, in general, you try to avoid when you're siting transmission structures, because it makes them more visible?
 - A. (DeWan) Well, it's almost inevitable that they happen in some locations. You know, when your inside of a transmission line, looking up at a line of structures, some of them are going to appear against the sky. In some locations, as this one right here, they do appear in the sky. So, that's an example of the term that you used, for at least two of the structures.
 - Q. In your report, you note that the nature and duration of public use at Big Dummer Pond is medium, because the primary users on the pond are anglers and boaters. And while this group most likely enjoys the current scenic quality of the resource, it is likely that their primary motivation is the quality of fishing. Is that correct?
- 23 A. (DeWan) I believe that's what we wrote.
- Q. Does your explanation of the future use of the

pond mean to suggest there's never an
unreasonable scenic impact on a water body, so
long as the Project doesn't preclude the
fishermen from accessing the water to fish?

- A. (DeWan) By that we meant that, if a person is going there to fish, you know, they're going to be there because of the quality of the fish.
- Q. So, it doesn't matter what the scenery looks likes?
- A. (DeWan) I'm not saying that. You know, it may be affected by it, but their primary reason for being there is going to be to enjoy the fishing experience. Again, using this as a comparable to the study we referenced before, the Baskahegan Project, where you had dozens of structures, larger than this, on a horizon line that did not affect people's enjoyment or the use of that particular lake. The same thing was found at Lempster.
- Q. So, that analysis is similar to downtown

 Deerfield, people will still presumably go to church, and you're assuming that their future enjoyment of the church, with the new change, is going to not be affected at all or have a

low impact?

- A. (DeWan) I know some people consider fishing to be a "religion", but I wouldn't want to compare the two that way. But the observation here is that people go there for a particular motive.

 And the motive being primarily fishing is not going to change. When they're out on the lake, yes, you're going to be seeing the transmission line in a certain portion of your view. And I guess, if somebody didn't want to see it, they would simply turn the boat around or go on the other side of the island.
- Q. Do you have any idea, sir, whether people hike around this lake, and whether their enjoyment, hiking, since they're not fishing, will be impacted by this change of scenery?
- A. (DeWan) We saw no indication of any hiking trails. I don't believe we saw any indication of any trails on any maps that we looked at for trails. People may walk along the access road that goes to the area. At the times that we were there, we saw some ATV use, and we saw people with pickup trucks. We actually saw a moose walking along the road. But, other than

[WITNESS PANEL: DeWan~Kimball]

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that, we didn't see any indication that people go there to hike.
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- Q. Did you happen to see the bald eagles that are out there?
- 5 A. (DeWan) Did not see any bald eagles.

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- Q. If folks went out to do wildlife observation, which we know this morning, from the chart, is apparently the most popular outdoor activity among New Hampshire residents, don't you think those people who are out there looking at the wildlife that their future use and enjoyment of this particular resource is going to be impacted by this change of scenery?
 - A. (DeWan) It may actually be improved. A lot of people go to watch wildlife, and they go to cleared corridors, because it creates edge conditions, which are some of the richest habitats.
- Q. In this photosimulation, can you tell me how many lattice structures are visible at the actual pond level?
- 22 A. (DeWan) At the actual what level?
- Q. Pond level. I know I see one immediately behind this little island. How many others?

[WITNESS PANEL: DeWan~Kimball]

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1 A. (DeWan) I don't believe any of them are right
2 at the pond. They're all on the hillside above
3 the surface of the lake.
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- 4 Q. When you are in a boat on the pond, how many are going to be in your foreground?
- A. (DeWan) I guess that depends on which way
 you're looking, and where you are on the pond.

 For this particular photograph, I'm counting
 one, two, three, four, five, six, seven, eight
 perhaps.
- 11 Q. And then how many cross the ridgeline?
- 12 A. (DeWan) Well, again, it depends on what you

 13 count as "crossing the ridgeline". Starting on

 14 the left-hand side, you've got two that are

 15 seen up against the vegetation, there are two

 16 against the sky, and the rest of them, again,

 17 are against the hills.
 - Q (By Ms. Connor:)
- MS. CONNOR: Let's pull up Applicant
 Exhibit 71-2, APP36141.
- 21 BY MS. CONNOR:

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Q. This is Moose Path. You rated user expectation
as "medium", because the touring motorists will
have a heightened expectation of scenic quality

due to promotional material generated for the

- 2 scenic byway and signage along the way.
- 3 Correct?
- 4 A. (DeWan) I believe that's what we said, yes.
- Q. Do you have any information on the number of tourists that stop to view this resource?
- 7 A. (DeWan) We have no indication of how many
 8 people actually drive the scenic byway for the
 9 express purpose of driving the byway. We have
 10 no idea how many people actually stop at this
 11 particular viewpoint. We know that there is a
 12 small pull-off opposite the cemetery.
- 13 Q. You didn't attempt -- are you finished, sir?
- 14 A. (DeWan) Go ahead.
- 15 Q. Did you attempt to analyze the foot traffic?
- 16 A. (DeWan) Foot traffic? In the cemetery or along the byway?
- 18 Q. Either. They're both there.
- 19 A. (DeWan) Well, it's not a place that is very
 20 inviting for pedestrians. There's no
 21 shoulders, there's no facilities, there's no
 22 pathway for pedestrians. It would be very
- 23 unusual, I believe, to find somebody walking 24 along at least this portion of the scenic

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[WITNESS PANEL: DeWan~Kimball]
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byway. Within the cemetery, we didn't see any

evidence of any footpaths. There was a -- as I

said, there is a small pull-off in the shoulder

there that provided a point of access where

people may want to go down to the cemetery.
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- Q. Sir, the absence of footpaths wouldn't prevent people from visiting the cemetery, would it?
- A. (DeWan) I didn't imply that there was.
- 9 Q. Okay. It's my understanding that you rated the
 10 extent, nature, and duration of public use in
 11 terms of the impact on this particular scenic
 12 resource as "medium", because motorists -- you
 13 expect that motorists will pass through this
 14 area in 45 seconds, is that correct?
- 15 A. (DeWan) Going in one direction, yes.
- Q. Okay. Did you attempt to analyze the impact on a local resident that might pass this site several times a week, 52 weeks out of the year, which would need to be multiplied against your 45 second impact?
- 21 A. (DeWan) No, we did not.
- MS. CONNOR: And can we pull up
 APP36142? And then APP36144.
- 24 BY MS. CONNOR:

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- Q. According to your VIA, that a visual effect on the viewer was "medium", because the structures "represent a relatively minor change to the overall experience of the byway and should not result in a substantial change in the way people now use or enjoy the byway." Is that correct?
- A. (DeWan) That's correct. The scenic byway, both scenic byways are the scenic resources, not this particular viewpoint. And I think that's an important consideration, is we do all the evaluations, that the rules, as we understand them, ask us to evaluate the impact on the resource. And, in this particular case, I don't have the exact numbers, but I know the Connecticut River Scenic Byway is several hundred miles in length. This is going to be something which is going to be seen from people traveling in one direction for a very relatively -- a relatively small part of their entire journey.
- Q. Am I correct, sir, that the steel monopole angle structures in the crest of this hill will appear above the skyline at more than twice the

1 height of the surrounding trees?

- (DeWan) I don't know if they're "twice the 2 Α. 3 height of the surrounding trees", but there are 4 three structures that do appear above the 5 trees.
- And am I correct, sir, that these structures Q. 7 will be even more noticeable during leave leaf-off conditions? 8
- (DeWan) I believe we provided you with a 9 10 photosimulation showing this view during leaf-off conditions. 11
- 12 Sir, am I correct, the structures will be more Q. 13 noticeable during leaf-off conditions?
- 14 (DeWan) Well, they -- again, we do have the 15 photosimulations that would answer that 16 question. They may be more noticeable. I'm 17 not looking at the image right now.
- 18 0. If these structures constitute a "relatively 19 minor change", what structure characteristics 20 would reflect a major change?
- 21 (DeWan) Well, you're asking a hypothetical at 22 this point. Again, we're talking about a 23 change to the visual experience of somebody 24 traveling a very lengthy scenic resource, in

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1 this case, a scenic byway.
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- Q. Could you answer my hypothetical and tell me
 what structure characteristics would reflect a
 major change?
- A. (DeWan) We do not like to deal with

 hypotheticals. We're dealing with more of the

 reality right here.
- 8 Q. May I have an answer, sir?

9 CHAIRMAN HONIGBERG: That's a harder
10 hypothetical for him to answer, I think.

MS. CONNOR: Except that he

characterized these structures as a "minor

change". So, I'm trying to figure out what, on

his scale, reflects a "major change"?

CHAIRMAN HONIGBERG: Would you offer

CHAIRMAN HONIGBERG: Would you offer him some different configurations and ask if they would be major.

18 BY MS. CONNOR:

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- 19 Q. I'm going to try to -- oh, sorry, sir. Are you ready?
- 21 A. (DeWan) Yes.
- Q. I'm going to try to approach that question in a different way.
- 24 A. (DeWan) Okay.

[WITNESS PANEL: DeWan~Kimball]

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Q. Can you tell this panel what types of structures would result in a "high" visual quality evaluation rating?
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- A. (DeWan) To the entire scenic byway? And that's what we're rating right here.
- 6 Q. Sure.

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A. (DeWan) And it goes back to, in our overall
evaluation, looking at the criteria that's been
established by the SEC. And that would be a
function of, you know, distance to the
observer, a lot of other factors. I would hate
to paint you a picture of what constitutes a
"high" at this point.

14 CHAIRMAN HONIGBERG: Give us a "for instance".

WITNESS DeWAN: A "for instance",
okay.

CHAIRMAN HONIGBERG: Two hundred feet high, with a footprint of each tower, that's 30 by 30 yards. I mean, --

BY THE WITNESS:

A. (DeWan) Let's say there is a spectacular lake in the foreground, okay, and this is a scenic overlook that the State of New Hampshire had

[WITNESS PANEL: DeWan~Kimball]

- promoted. And the transmission line came in
 your immediate foreground. And, so, what
 you're seeing, instead of a beautiful view of a
 lake, now is punctuated by rows of transmission
 structures, maybe there's a substation off to
 one side.
- 7 Q. So, we need rows of structures and a substation?
- 9 A. (DeWan) No. I'm not saying you need all those.

 10 You just asked for an example.
- 11 Q. Okay.
- MS. CONNOR: Can we pull up APP

 Example [Exhibit?] 71-2, which is Attachment 9,

 at APP36191?
- 15 BY MS. CONNOR:
- Q. Sir, do you recognize this from your report as a photo of the existing conditions at Signal Mountain Fire Tower?
- 19 A. (DeWan) In Millsfield, yes.
- Q. Yes. And, as I understand it, you ranked user expectation as "low", because the summit is wooded, so the fire tower affords the only way to gain a view and access is questionable?

 A. (DeWan) Could you repeat the question again?

[WITNESS PANEL: DeWan~Kimball]

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1 I'm sorry.
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- Q. Sure. It's my understanding that you ranked user expectation at the Signal Mountain Fire Tower as "low", because the summit is wooded, so the fire tower affords the only way to gain a view and access is questionable?
- 7 A. (DeWan) Yes.
- 8 Q. And, by definition, aren't the views from fire 9 towers particularly good, given their height?
- 10 A. (DeWan) If they are in good condition.
- 11 Q. Did you happen to Google this particular fire
 12 tower to identify how many folks still access
 13 it?
- 14 A. (DeWan) Yes, we have.
- Q. So, you know that people do climb the fire tower?
- A. (DeWan) What we found is that, and I've checked
 on several occasions, very few people go to
 this location. Most of the people that go
 there end up bushwhacking to get to the top.
 And, once they get there, there's -- it's kind
- Q. Were your photos taken from the top of the fire tower?

of a shaky climb to the top.

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[WITNESS PANEL: DeWan~Kimball]
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- 1 A. (DeWan) We did not take these photographs. I
- 2 believe they were taken from on the fire tower.
- I don't know if they were taken from the top or
- 4 not.
- 5 Q. Did you go to Signal Mountain?
- 6 A. (DeWan) I have not been to Signal Mountain.
- Q. So, you don't know from what vantage point these photos were taken?
- 9 A. (DeWan) I just know they were taken from

 10 someplace on the fire tower. We believe they

 11 were taken from the top of the fire tower. We

 12 weren't there when they took the photographs.
- Q. You ranked the extent, nature, and duration of public use at this location as "low", because "if there ever were views from the tower they have been lost to forest growth". How is it you're able to make that statement, when you didn't go to Signal Mountain?
- 19 A. (DeWan) From the photographs that we have seen,
 20 and looking at air photo information.
- 21 Q. Isn't the fire tower situated above the trees?
- A. (DeWan) Obviously, it is, because that's where the photograph shows the trees below you.
- Q. Then, the views from the tower wouldn't be lost

WITNESS PANEL: DeWan~Kimball]

1 to forest growth?

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- (DeWan) If this was an active fire tower, --Α.
- (Kimball) The Project, where it comes closest Α. to the fire tower, is blocked by the trees in the foreground. You can see the trees at the base of this photograph that continue along. So, as the Project gets closer to the fire tower, it disappears into the trees. So, the part that's visible, if you want to show the photosimulation on the next page, shows the Project in the distant landscape, as opposed to
- I'm certainly going to show them the Q. 14 simulation, but, unfortunately, I don't have 15 additional views of this, because --

the immediate foreground or middleground.

- Α. (Kimball) You do in our report, on Page 1-61, we show several views from the top of the fire tower in various directions.
- 19 But you can't tell this Committee whether all Q. 20 of the views are impacted by forest growth, 21 because you didn't go there.
- 22 (Kimball) We have full panoramic photographs Α. from the top of the fire tower. So, we show photographs in our report that depict that

58 WITNESS PANEL: DeWan~Kimball] 1 exact statement. MS. CONNOR: Can I pull up the 2 3 photosimulation, which is at APP 36192? Can we zoom in on the lattice structures. There you 4 5 go. Perfect. MR. NEEDLEMAN: Mr. Chair, I'm going 6 7 to object. I think the rules require photosimulations to be viewed in a certain way 8

from a certain angle. And, I think, if you zoom in like this, it distorts the view.

CHAIRMAN HONIGBERG: Well, there's no question that it's zoomed in to make it appear different than is in the rules. But this is for illustrative purposes, I think, to show us what would happen if, I think.

MS. CONNOR: Correct. Because, even on the computer, it's not the same as in the photosimulations, which are on 11 by 7 paper, which you -- which the panel has.

CHAIRMAN HONIGBERG: Right.

MS. CONNOR: Okay.

22 BY MS. CONNOR:

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Based upon the photosimulations, you determined the visual effect would be medium, because the

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WITNESS PANEL: DeWan~Kimball]
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         lattice structures will extend in a line
         throughout most of the horizontal field of
 2
 3
         view, and it is a strong manmade line when seen
 4
         from the viewer superior position. Correct?
 5
         (DeWan) I believe that's what we said.
 6
         But then, in terms of future effect, you noted
    Q.
 7
         that this Project "should not result in a
         substantial change in the way people now views
 8
9
         or enjoy the fire tower." Is that correct?
10
         (DeWan) Knowing that the people who go there
11
         now have to really scramble to get to the top,
12
         and --
13
         And the people that go there now and bushwhack
    Q.
14
         to the top to see the view, isn't this going
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         to -- isn't this Project going to have a
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to -- isn't this Project going to have a substantial way in their future enjoyment of the tower?

A. (DeWan) Will it change the way they use it

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- right now, the several people a year? I think
 those people will probably still go there.

 Might they -- might they not like the
 introduction of the new manmade elements? I
 would say that's a fair statement.
 - Q. So, they may still hike up to the top, but you

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1 didn!+ apocifically address whather their
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- didn't specifically address whether their view is going to be diminished, in terms of enjoyment?
- A. (DeWan) Well, we've shown what the view would look like. Yes. It's important to realize that, if you look on Page 1-61 of our report, that the view is a very broad panorama, and this is a relatively small part of it.
- 9 Q. But it's a pretty significant change in that panoramic view, is it not?
- 11 A. (DeWan) It is a change. And, again, looking at
 12 the image that we provided, it's a layered
 13 landscape, looking out at a far, distant
 14 landscape. That's, I think, what people go
 15 there to see, the layered mountains that are
 16 seen from that particular viewpoint.
- MS. CONNOR: Can we pull up APP36285?
- 18 BY MS. CONNOR:
- 19 Q. This is from your report, a description on Slim
 20 Baker, Inspiration Point, in Bristol, New
 21 Hampshire, is that correct?
- 22 A. (DeWan) That's correct.
- Q. And we see in the picture that you started with that we've got a bench out here for viewing?

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1 A. (DeWan) That's correct.
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- 2 Q. And am I correct that Inspiration Point is on
- 3 top of Little Round Mountain?
- 4 A. (Kimball) That's correct.
- 5 A. (DeWan) It's part of the Slim Baker area.
- 6 Q. Yes. And your summary notes that there is
- 7 approximately a one-acre clearing on the top of
- 8 the mountain, and that acts as an open-air
- 9 chapel as a memorial, and it's only a
- 10 ten-minute walk from a parking area. So, it's
- easily accessible?
- 12 A. (DeWan) It's not easily accessible. It's a
- very, very steep walk.
- 14 Q. Okay. Well, it's only a ten-minute walk,
- 15 correct?
- 16 A. (DeWan) Did we say "ten minutes"?
- 17 Q. You did.
- 18 A. (DeWan) Okay. Well, must have been doing that
- 19 at the beginning of the day.
- 20 Q. Okay. You concluded that the user expectation
- at this site was medium, because there's
- 22 considerable evidence of prior development.
- 23 And, because it's so close to Bristol, that
- folks should expect modifications in the

[WITNESS PANEL: DeWan~Kimball]

1 landscape. Correct?

- 2 Α. (DeWan) When you leave downtown Bristol, you go 3 along a town road system. You go up the access road. You're passing by farmland and open 4 5 fields. You finally arrive at the base lodge. 6 You then walk on this steep pathway to get up 7 there. When you're up there, as you can see partly in this photograph, there is a lot of 8 other forms of cultural evidence. Looking to 9 10 the left, you're looking down into downtown 11 Bristol, you can see a wind farm in the far 12 distance. So, you're not -- you don't feel 13 like your right in the middle of the National 14 Forest here.
- 15 Q. So, it continues to be your opinion that there
 16 is considerable evidence of human development
 17 in this photo?
- 18 A. (DeWan) There is. And you can also see the
 19 existing transmission line.
- Q. Did you do any studies to determine the number of visitors that access this point each year?
- 22 A. (DeWan) We did not.
- Q. Did you make any inquiry to determine how many local churches might hold services at the

1 memorial?

- 2 A. (DeWan) We do not have that information.
- Q. Do you know whether this is a popular location for wedding ceremonies?
- 5 A. (DeWan) I don't know that.
- Q. I want to pull up your simulation, which is at
 APP36288. How many new structures are going to
 be visible from Inspiration Point?
- 9 A. (DeWan) At this location, there are five.
- 10 Q. Can you describe the height of those structures?
- 12 A. (DeWan) They range between 70 and 110 feet,
 13 depending upon their position in the landscape.
- Q. Will you agree that the silver color of the lattices' structures will reflect in the sunlight?
- 17 A. (DeWan) Under certain times of the day, they
 18 may.
- 19 Q. You concluded this Project would have an
 20 overall medium visual effect, because the
 21 Project would add new structures that are
 22 taller, it would result in additional clearing,
 23 and the structure colors would be more visible
 24 when the sunlight reflects off them. Correct?

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    Α.
         (DeWan) That's correct.
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    Q.
         And, yet, you concluded the Project would not
 3
         have a high impact on the point, because
         "Inspiration Point is the only overlook within
 4
 5
         the 135-acre property with views of the
         corridor." Did I read that correctly?
 6
 7
         (DeWan) That's correct. Yes. We were looking
    Α.
 8
         at the overall Slim Baker area.
9
         So, even though it's going to have a high
10
         impact on the point, you reduced the impact to
         a "medium" based upon other areas within Slim
11
12
         Baker that don't have this view?
13
         (Kimball) Can you point out where we say it's
14
         going to have a "high impact on Inspiration
15
         Point"?
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                    CHAIRMAN HONIGBERG: Doreen, off the
17
         record.
18
                         [Brief off-the-record discussion
19
                         ensued.]
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                    CHAIRMAN HONIGBERG: We're going to
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         take a ten-minute break.
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                         (Recess taken at 2:46 p.m.
23
                         and the hearing resumed at
24
                         3:03 p.m.)
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1 CHAIRMAN HONIGBERG: Ms. Connor, you

2 may continue.

BY MS. CONNOR:

- Q. Mr. DeWan and Ms. Kimball, when we broke, we were talking about Slim Baker Recreation Area and Inspiration Point. And, according to your report, you rated the visual effect of the Project on this as "high", the user expectation as "medium high", but, in terms of future use and enjoyment, you rated it as "low". Is that correct?
- A. (DeWan) I don't believe so. If you look on Page 4-22, we rated the overall visual impact on Inspiration Point as "medium", the overall visual impact on Slim Baker area as "low".

MS. CONNOR: Can we pull up APP14561?

17 BY MS. CONNOR:

Q. I think the distinction is whether we're talking about the recreation area as a whole or whether we're talking about Inspiration Point.

And, in terms of Inspiration Point, as we can see from that particular page, we have "medium" on user expectation; "medium" on extent, nature and duration; and overall "medium". I don't

[WITNESS PANEL: DeWan~Kimball]

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see future use and enjoyment on this particular
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- 2 page. But it was my understanding you
- 3 determined that was "low", is that correct?
- 4 A. (Kimball) The impact on --
- 5 A. (DeWan) We do say that, in the middle of the page, under "Overall Visual Impact".
- Q. And, in the middle of the page, you concluded that, in part, "because Inspiration Point is the only overlook within the 135-acre property with views of the corridor." Right?
- 11 A. (DeWan) That's what we say.
- Q. Given that the top of the mountain is the one cleared area where you do have a 180-degree panoramic view, isn't the impact of the structures going to be greater at that particular point?
- 17 A. (DeWan) They will certainly be more noticeable
 18 at that point than in other points within the
 19 Slim Baker Foundation land.
- Q. But you determined the overall visual impact by looking at the entire 135-acre parcel, as opposed to the cleared area that has a precise view of the structures?
- 24 A. (DeWan) Well, we provided both.

1 A. (Kimball) The overall visual impact on Slim

- 2 Baker is "low". The overall visual impact on
- Inspiration Point is a "medium". And there are
- a number of bullet points that support that.
- 5 Q. In your report, you go on to note that the
- 6 Project doesn't have a high impact on
- 7 Inspiration Point, because of the considerable
- 8 human development, and the fact that the
- 9 structures will not block "the views of the
- 10 rolling hills", which are the primary focus of
- 11 the point. Is that correct?
- 12 A. (DeWan) I believe so, yes.
- 13 Q. Do you mean to suggest that a high overall
- visual impact rating is not warranted unless
- the new structures are going to block the
- 16 entire view?
- 17 A. (DeWan) We wrote that knowing that the view
- 18 from Inspiration Point is more than the single
- image that you showed on the screen. There's
- 20 actually several panels that make up the
- 21 overall view.
- MS. CONNOR: Could we go back to
- 23 APP36288.
- 24 BY MS. CONNOR:

- Q. This is a medium impact, because the new structures don't entirely block the view?
 - A. (DeWan) Again, this is one of a component of images that we showed to illustrate what the view would be like from Inspiration Point.

 It's more than just this one snapshot.
 - Q. I understand that. But, from the point, and we have a little bench right here, we can see that's where they direct people to sit and observe the view. That's why they have the overlook point. And, yet, it doesn't get a high impact rating, despite the fact that we now have an expanded corridor and we have a number of readily visible lattice structures?
 - A. (DeWan) Well, my point is that, no pun intended, that's a view looking in this direction. The actual view, when you're up there, looks in this direction and that direction. And, so, what you're seeing, in the one simulation that you provided, is a portion of the entire view that you see when you're on -- at that Inspiration Point.
- 23 Q. Okay.

24 A. (DeWan) And we illustrate that in the other

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photosimulations that we provided as our analysis of the view from the Slim Baker area.
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- Q. In addition to the Slim Baker area, you also did a -- oh, you did not do a photosim. I wanted to talk about Canterbury/Shaker Village Scenic Byway.
- 7 MS. CONNOR: Can we pull up APP14617?
- 8 BY MS. CONNOR:

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- 9 Q. This is your write-up for the Canterbury/Shaker
 10 Village Scenic Byway.
- 11 A. (DeWan) We recognize it, yes.
- Q. And you ranked the user expectation as "low",
 because the users are accustomed to driving
 under transmission lines, and the byway passes
 through areas of human development. Is that
 correct?
 - A. (DeWan) That's right. People going on the Shaker Village Scenic Byway, I think their expectation will grow the closer they get to the scenic byway -- actually, the Shaker Village, rather, or Canterbury Village. This is quite a ways away from that. This is a very residential area for this part.
 - Q. Tourists that are specifically setting out to

[WITNESS PANEL: DeWan~Kimball]

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go to Shaker Village, they wouldn't necessarily
be accustomed to driving under transmission
lines, would they?
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- 4 A. (DeWan) Well, right now, they travel under the transmission lines that are out there.
- Q. I understand that. I'm not talking about the residents that live there. I'm talking about a tourist who's coming in for their first time to see Shaker Village.
- 10 A. (DeWan) Well, if you look at Photo 3, at Page
 11 5-11, you'll see the existing transmission
 12 line.

- Q. I'm not disputing that they're there. I'm questioning your rationale for why you rank this as "low", and it's because "users are already accustomed to driving under the transmission lines". You're saying that applies equally to somebody that comes in from out-of-state?
- A. (DeWan) This particular part of the byway, I
 think, is representative of many residential
 areas throughout most of the northeastern
 United States. It's not until you get to the
 more scenic parts as the destination for this

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1 particular byway that people's expectation will 2 You know, the low rating was based upon 3 their expectation of seeing a certain level of visual quality, relative to the Shaker Village 4 5 and Canterbury Village Center. The fact of the 6 matter is that, when they're traveling along 7 here, they see a lot of forms of human development, including the existing 8 9 transmission line, local distribution lines, 10 residential properties, and so forth.

- Q. Okay. And you rank the extent, the nature, and duration of public use as "low", because again you conclude that passing motorists are going to be by the structure within five seconds?
- A. (DeWan) That is correct.

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- Q. And yet you concluded that the visual effect would be "medium", because the new structures are significantly higher and more visible?
- 19 A. (DeWan) That's correct.
- Q. And you did not prepare as visual simulation for this resource?
- A. (DeWan) That is correct. We did not feel that
 this was the reason that the Shaker Village
 Scenic Byway was in existence. It's existence

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1 I think is very strongly connected to the
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2 Shaker Village, which is located at quite a

distance from the particular -- from the

4 Project. And there is no visibility from there

or other resources along the way.

6 MS. CONNOR: Let's pull up Counsel

7 for the Public Exhibit 138, CFP005094.

8 BY MS. CONNOR:

- Q. Do you recognize this as a photo of the
 existing transmission corridor as it crosses
 Boyce Road, looking north, in Canterbury?
- 12 A. (DeWan) I have seen this photograph, yes.
- Q. Can you describe the height of these wooden structures?
- 15 A. (DeWan) I would suspect that the ones on the

 16 left are probably in the 45-foot range. The

 17 ones on the right, I don't know for a fact, but

 18 probably in the 80 to 90-foot range.
- Q. Can you estimate for us the distance of the first structure to the road crossing?
- A. (Kimball) Is this looking east -- or, north or south down the transmission corridor?
- 23 Q. North.
- 24 A. (Kimball) Looking north?

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1 A. (DeWan) I think it's hard to tell, because you
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- can't see where the base of the structure is
- 3 because of the shrubbery in the immediate
- 4 foreground.
- 5 Q. Okay. How about the distance of the first
- 6 structure to the house that we see in the far
- 7 left-hand corner of the picture?
- 8 A. (DeWan) How close is that first structure on
- 9 the left, --
- 10 Q. Yes.
- 11 A. (DeWan) -- the H-frame structure? Roughly the
- 12 length of a football field, maybe a little bit
- more, maybe 350 feet.
- 14 Q. Am I correct that it appears there's about ten
- 15 structures in the existing corridor that are
- visible from the road crossing?
- 17 A. (DeWan) It appears to be a reasonable
- 18 estimation.
- MS. CONNOR: Let's pull up the
- 20 photosimulation of this crossing, which is at
- Counsel for the Public 005095.
- 22 BY MS. CONNOR:
- 23 Q. Can you describe the height of the new steel
- 24 structure that's in the immediate foreground?

- 1 A. (DeWan) I can't, because we can't see the top
 2 of it from here.
- Q. Okay. Can you estimate the distance of the first structure from the viewer standing in the road?
- 6 A. (DeWan) I would say, within 20 feet perhaps.
- 7 Q. Substantially closer than what exists today, 8 the prior picture?
- 9 A. (DeWan) Yes. And I don't know how far the
 10 closest structure is on the other side of the
 11 road either.
- 12 Q. These structures are also now considerably
 13 closer to the house in the left-hand corner, is
 14 that true?
- 15 A. (DeWan) I don't know that.
- 16 Q. Okay.
- A. (DeWan) Sometimes it's hard to tell, when
 you're just looking at a single photograph.

 You really have to look with aerial photographs
 to make that determination.
- 21 Q. Am I correct, under the photosimulation of what
 22 is expected for this Project, that now, instead
 23 of about ten structures, we have 17 that are
 24 visible from the road crossing?

1 A. (DeWan) I think that's more than I would get.

- When we say "structure", I consider an H-frame
- 3 to be one structure.
- 4 Q. You mean what is right in the center of the
- 5 picture, the two A-frames, you count that as
- 6 one?
- 7 A. (DeWan) An H-frame is a single structure, yes.
- 8 Q. Okay. Does this simulation reflect a low,
- 9 medium, or high visual impact on the residents
- in Canterbury who access Boyce Road daily?
- 11 A. (DeWan) We have not evaluated that.
- 12 Q. Can you tell me how you would characterize it
- 13 today?
- 14 A. (DeWan) How we would evaluate the existing
- 15 conditions today?
- 16 Q. How you would evaluate this visual simulation,
- in terms of visual impact, on the residents who
- 18 access this road daily, or on the homeowner who
- 19 lives right next door?
- 20 A. (DeWan) Well, first of all, we don't evaluate
- views from private property.
- 22 Q. Okay. Then, let's start from the public road.
- 23 A. (DeWan) Okay. From the public road, I guess,
- you know, we probably wouldn't evaluate this,

because we don't consider this to be a tourism
destination.

- 3 Q. Go to the Cohos Trail, in Stark, New Hampshire.
- 4 My understanding, from your summary of
- 5 resources in Stark, that this Project is going
- 6 to cross the Cohos Trail managed by the Trail
- 7 Association, APP14411. You see the trail? You
- 8 rank user expectation on this trail crossing as
- 9 "high", correct?
- 10 A. (DeWan) In number 17.
- 11 Q. Yes. And am I correct that the trail crossing
- 12 ranked in part a high user expectation because
- of the hiker's expectation of quality scenery?
- 14 A. (Kimball) Where are you referring to? You're
- not referring to the exhibit in front of us.
- 16 Q. Oh, I'm referring to the individual page now.
- MS. CONNOR: Can we go to APP 14425?
- 18 They're we go.
- 19 BY MS. CONNOR:
- 20 Q. Am I correct that the trail crossing you ranked
- a higher -- a "high" user expectation?
- 22 A. (Kimball) This is for the Nash Stream Forest
- and the Cohos Trail?
- 24 A. (DeWan) Yes. Are you talking about one in the

- 1 same?
- 2 Q. Yes. And you ranked the extent and duration of
- public use of the crossing post-construction as
- a "medium", correct?
- 5 A. (DeWan) I don't think we're talking about the
- 6 Cohos Trail crossing right here.
- 7 MS. CONNOR: Can we go back to the
- 8 full page?
- 9 BY MS. CONNOR:
- 10 Q. Cohos Trail crossing is right in the middle of
- 11 that page, is it not?
- 12 A. (DeWan) I'm sorry.
- 13 Q. You see it?
- 14 A. (Kimball) No.
- 15 Q. We can blow it up. It's the middle of the
- first column. It's a heading. And I'm
- pointing, which doesn't do you any good at all.
- 18 Okay?
- 19 A. (DeWan) Okay. Okay. We're in Stark right now,
- just north of Percy Road, where it crosses
- 21 into --
- 22 Q. Correct, it crosses.
- 23 A. (DeWan) Yes, into Nash Stream Forest, and then
- crosses over the existing transmission

[WITNESS PANEL: DeWan~Kimball]

1 corridor.

- Q. It's my understanding you arrived at an overall "low" visual impact rating for the crossing, is that correct?
- 5 A. (DeWan) No. This is a rating for Nash Stream
 6 Forest as a whole.
- 7 Q. Well, we were just talking about the crossing.
 8 That's part of the forest, is it not? And I
 9 thought that the rating that you gave for the
 10 crossing was "medium". I'll pull that up
 11 separately.
- MS. CONNOR: Can we pull up the
 summary for Subarea 1? Could we have the ELMO
 please?
- 15 BY MS. CONNOR:
- Q. All right. I circled the trail. And your summary talks about where it crosses in the Nash Stream Forest, crosses the corridor, we have a "medium", a "medium", and a "medium", correct?
- 21 A. (DeWan) That is correct.
- Q. And it's my understanding that your explanation for when you -- well, strike that. When you got back to your comments, how did you rate the

overall user effect of the crossing? Did you rate it medium or low?

- A. (DeWan) I don't know if we rated the overall
 effect on the Cohos Trail crossing right there.

 What we were doing on Page 1-97 was evaluating
 the visual effect on the Nash Stream Forest and
 the crossing of the Cohos Trail within it. So,
 we rated the overall effect on Nash Stream

 Forest as "low".
- 10 Q. So, you rated the forest, but not the crossing of the trail, is that correct?
- 12 A. (DeWan) We describe in a lot of detail what the

 13 viewer would experience in crossing the

 14 140 feet of the corridor over the 30 seconds

 15 that they would be within the corridor, after

 16 having left the Percy Road a few minutes

 17 earlier.
 - Q. And, as I understand it, in your report, you concluded that the overall impact would be low, because "the Northern Pass structure should not have an effect on the way visitors use these trails". Is that correct?
- 23 A. (DeWan) That's correct.

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Q. So, this is like the fishermen, like the folks

going to church, the structures aren't

preventing the user from accessing the trail is

what you mean?

- A. (DeWan) There are structures there right now, the clearing is there right now. People who will walk the Cohos Trail as they go into Nash Stream Forest, from Stark, will see a difference for those 25 to 30 seconds that they're in there.
- 10 Q. But your comment doesn't address the impact of
 11 the change the hikers will experience, does it?
 12 It just simply addresses the fact that they
 13 aren't prevented from using the trails?
 - A. (DeWan) I don't know if we addressed it on this page right here. We do talk about the Cohos

 Trail as a linear resource in another part of the document.
 - A. (Kimball) On Page 1-4, we evaluate -- on

 Page 1-4 of the report, we evaluate the Cohos

 Trail as a single entity as a whole. In this

 particular spot, we're evaluating it within the

 Nash Stream Forest.
- Q. And you go on to indicate that it has a low overall score, because the majority of the new

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1 structures will be weathering steel monopoles,
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- 2 which will have a low contrast in color when
- 3 seen against the forested background. Right?
- 4 A. (DeWan) Which page are you reading? I might be on a different page.
- A. (Kimball) What's the exhibit you're referring to on the screen?
- 8 Q. APP14425.
- 9 MS. CONNOR: And now we're going to
 10 need to switch from the ELMO back to the
 11 computer. The middle to the last bullet item,
- 13 BY MS. CONNOR:

12

- 14 Q. See that from your report?
- 15 A. (Kimball) Yes. What's your question?

Sandy, is what I just read.

- 16 Q. I'm just asking if that was part of your
- 17 report?
- 18 A. (Kimball) This is our report.
- MS. CONNOR: All right. I now want
- 20 to pull up T.J. Boyle's photosimulation of the
- Cohos Trail crossing, which is Counsel for the
- Public Exhibit 138, CFP005152. That is the
- existing. And now can we go to the next page,
- 24 which will show the simulation?

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1 BY MS. CONNOR:
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- 2 Q. Would you agree that the structures that are
- 3 proposed are not weathered steel monopoles,
- 4 with a low contrast in color?
- 5 A. (DeWan) As shown in this illustration, they are
- 6 proposed to be galvanized.
- 7 Q. And would you agree that these wooden
- 8 structures are not situated to the side of the
- 9 corridor, as would be a best management
- 10 practice, in terms of mitigation?
- 11 A. (DeWan) I believe you said "wooden poles".
- 12 These are not wooden poles.
- 13 Q. Oh, right. These structures.
- 14 A. (DeWan) Could you repeat.
- 15 Q. Sure.
- MS. CONNOR: Go back to the prior.
- 17 There we go.
- 18 BY MS. CONNOR:
- 19 Q. Here we have wooden structures. And am I
- correct that they're situated to the side of
- 21 the corridor or the forest edge, in accordance
- with landscape best management practices?
- 23 A. (DeWan) I don't know how the best management
- 24 practices influences the position of these

1 structures within the corridor.

- Q. Would you agree, sir, that the wooden

 structures are situated to the side of the

 corridor so that they are less visible?
- A. (DeWan) They are situated off-center. I don't know if they would be more or less visible if they were located in any other part of the corridor.
- 9 Q. Would you agree, sir, that the wooden
 10 structures are approximately the same height as
 11 the forest edge?
- 12 A. (DeWan) I would say that's a fair assumption.

 13 MS. CONNOR: Now, let's turn to the

 14 simulation, CFP 005153. Yes.
- 15 BY MS. CONNOR:
- 16 Q. Fair to say that the structures are now situated in the middle of the corridor?
- A. (Kimball) Those structures -- the lattice

 structures are located in pretty much the same

 location as the wooden ones were located in,

 looking at the aerial photograph here. Maybe

 slightly more to the side, in fact. The wooden

 one was, I'm just looking at an aerial

 photograph of the line, the wooden one was

1 right in the middle of the existing corridor. 2 And the monopole is to the left side, and the 3 lattice structure is to the right side of where that was, based on the aerial that I'm looking 4 5 at. MS. CONNOR: So, if we switch back to 6 7 the wooden one, like the one before. BY MS. CONNOR: 8 Okay. A little small, but the point that I was 9 Q. 10 trying to make is that it certainly appears 11 that, under the existing situation, the wooden 12 poles are closer to the forest edge than the 13 completed project is going to be in the bottom? 14 (Kimball) I would disagree. If you look at the 15 rock outcrop that's just behind that wood 16 structure, and you look at it in relation to 17 the proposed structures in the bottom, using 18 that as your frame of reference, those lattice 19 structures are pretty close to where that's 20 located. They certainly aren't any closer to

Q. What about the steel monopoles to the left of the lattice? They're further out, are they not?

the center of the corridor.

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1 A. (Kimball) They're further to the left.
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- 2 A. (DeWan) Yes. They have to be separated by Safety Code.
- Q. I'm not suggesting that they don't. What I'm simply trying to suggest is that, between the current and the proposed, we're going to get more into the middle of the corridor, are we not?
- 9 A. (Kimball) The current structure, based on the
 10 aerial photograph that I'm looking at, is in
 11 the center of those two proposed structures.
 12 So, I would disagree with that.
- Q. Can we agree that the proposed metal structures are taller than the wooden ones that they're going to replace?
- 16 A. (DeWan) We can agree upon that.
- Q. And can we agree that the lattice and monopoles designed for this crossing are not the weathered steel monopoles you identified in the visual effect?
- 21 A. (DeWan) I think that's a fair assumption. That
 22 may have been a typo on our part.
- Q. And would you agree that certainly galvanized lattice and monopoles are more of a -- have

1 more of a visual impact than wood?

- 2 Α. (DeWan) Than wood?
- 3 Yes. Q.
- (DeWan) They will certainly exhibit more 4 Α.
- 5 contrast in color and form and line than the
- 6 existing wooden ones.
- 7 Can we also -- okay. We've already talked Q.
- 8 about the height. The new ones are
- 9 substantially higher than the old ones?
- 10 (DeWan) We agreed upon that. Α.
- 11 And the new ones are substantially higher than Q.
- 12 the existing forest edge?
- 13 (DeWan) That appears to be the case. Α.
- 14 Okay. And this is an overall low visual
- 15 impact?
- 16 Α. (DeWan) Now, remember, we're not rating the
- 17 visual impact of a snapshot. We're talking
- 18 about the overall effect on the Cohos Trail as
- 19 an entity. This is one area where people see
- 20 when they leave the single parking space on
- 21 Percy Road, in Stark, and begin their trip into
- 22 the Nash Stream Forest.
- 23 Q. Okay.
- 24 (DeWan) So, the overall effect on the Cohos Α.

1 Trail, 160 some odd miles, we feel is low.

- Q. Talk about just one more photosim before wemove on to mitigation.
- 4 MS. CONNOR: Can we pull up APP36090,
- 5 from Applicant Exhibit 71-2? Correct.
- 6 BY MS. CONNOR:
- 7 Q. We are looking at Peaked Hill Road, in Bristol, 8 New Hampshire, correct?
- 9 A. "Peaked Hill Road", as we understand.
- 10 Q. Thank you. And it's my understanding that

 11 Peaked Hill Road was not part of your initial

 12 submission, but, when you went back and you did

 13 some private property simulations, you included

 14 it, right?
- 15 A. (DeWan) We supplied this after we saw the new
 16 regulations, new rules, which required a
 17 representative series of photographs and
 18 photosimulations from private property views.
- 19 Q. Peaked Hill Road, in Bristol, New Hampshire, is a locally designated scenic road, correct?
- 21 A. (DeWan) I believe it is.
- Q. I notice that, in the upper right-hand corner,
 you show a panoramic view of the road where the
 existing transmission corridor crosses Peaked

1 Hill, right?

- 2 A. (DeWan) That's correct.
- 3 Q. But your photosimulations were taken from a 4 different location, and I want to go to that.
- 5 MS. CONNOR: First, APP36091.
- 6 BY MS. CONNOR:
- 7 Q. You took this photosimulation of Peaked Hill 8 Road, and that shows the existing conditions, 9 correct?
- 10 A. (DeWan) Yes. It's meant to represent the view
 11 from the residential structure in the immediate
 12 foreground.
- Q. And also the view from the publicly accessible road?
- 15 A. (DeWan) That is the view from Peaked Hill Road.
- Q. And, unfortunately, the view of the transmission line is somewhat blocked by vegetation, right?
- 19 A. (DeWan) Which we felt was comparable to what somebody who was inside the house may see.
- Q. And let's turn to your simulation, which is at 36092. And, again, because of vegetation, we really can't see a whole lot, other than that the corridor is slightly enlarged, right?

[WITNESS PANEL: DeWan~Kimball]

- 1 A. (DeWan) Well, you can also see the addition of
- 2 the new structures.
- 3 Q. Okay.
- 4 MS. CONNOR: I now want to pull up
- 5 Counsel for the Public Exhibit 138, CFP005155.
- 6 BY MS. CONNOR:
- 7 Q. You recognize this view as the same view you
- 8 used at the introduction, where you showed the
- 9 intersection of Peaked Hill Road?
- 10 A. (DeWan) It's not the same view. It's from a
- 11 similar location.
- 12 Q. It shows the same right-of-way, does it not,
- 13 sir?
- 14 A. (DeWan) It does.
- MS. CONNOR: Okay. I want to now go
- to the photosimulation, CFP005156.
- 17 BY MS. CONNOR:
- 18 Q. Is it fair to say, sir, that at the location
- where this Project actually intersects with
- 20 this locally designated scenic road in Bristol,
- 21 there is no similar vegetation to obscure the
- 22 view?
- 23 A. (DeWan) That's right. The aerial, immediately
- adjacent to the road is pretty much low shrubs

[WITNESS PANEL: DeWan~Kimball]

- 1 and scrub.
- Q. In addition to the enlarged corridor, can you describe the different structures that are now going to be visible post-construction from Peaked Hill scenic drive?
- A. (DeWan) There is one weathering steel monopole in the foreground. There are two, possibly three lattice structures approaching and going over the over side of the hill.
- 10 Q. How far above the treeline would the lattice at the top of the hill be?
- 12 A. (DeWan) I would only have to estimate that it's
 13 20 to 30 feet above it perhaps.
- Q. What about the weathered steel structure in the foreground, do you know how tall that is?
- 16 A. (DeWan) I would have to check the engineering records.
- 18 Q. Substantially taller than the existing treeline?
- 20 A. (DeWan) Again, I would have to determine -- I'd
 21 have to find out what the actual height of that
 22 structure is.
- Q. And, because this is only a locally designated scenic drive, which would have, in your view,

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1 low cultural value, you didn't assess the
2 impact of this change, right?
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- A. (DeWan) We did another evaluation of Peaked

 Hill Road further around the corner. We

 actually did two from Peaked Hill Road. We did

 not do one at this location.
- 7 Q. The one that we did the photosimulation of is obscured by vegetation, but this one is not, correct?
- 10 A. (DeWan) We also did another one about a half a

 11 mile down the road that, again, shows the

 12 effect of the transmission corridor from a

 13 highly scenic portion of Peaked Hill Road.
- 14 Q. I'm going to move on to mitigation. What do
 15 the VIA rules require in terms of mitigation
 16 plans?
- 17 A. (DeWan) I'm sorry. Could you repeat that
 18 question? What do the VIA rules --
- Q. Right. Tell you what, am I correct that, under
 Site Rule 301 --
- 21 [Court reporter interruption.]
- 22 BY MS. CONNOR:
- Q. Site Rule 301.05(b)(10), which actually we can pull up.

92 WITNESS PANEL: DeWan~Kimball] 1 MS. CONNOR: It's CFP003944. Maybe 2 we can pull it up? There we go. You can zoom 3 in on (10). BY MS. CONNOR: 4 5 Q. The VIA is to include a description of the 6 measures planned to avoid, minimize, or 7 mitigate potential adverse effects of the proposed facility, as well as any alternate 8 9 measures considered but rejected by the 10 applicant. 11 So, to summarize, the VIA needs to include 12 both proposed, as well as rejected, mitigation 13 plans, right? 14 (DeWan) That's correct. And if we pull up, from your methodology, 15 Q. 16 APP14324, which is at M-16 in your report,

- 17 right under "Mitigation", you identify some of 18 the various methods by which mitigation can 19 occur, right?
- 20 Α. (DeWan) That's absolutely correct.
- 21 Burial, collocating, matching structures, Q. 22 maintaining and/or restoring vegetation at 23 crossing, and planting vegetation. 24 Which of these mitigation techniques is

1 most effective?

- 2 A. (DeWan) There's no universal answer to that question, because it's site-specific.
- Q. And we know that Eversource proposes to bury the line for approximately 52 miles between Bethlehem and Bridgewater. Why is that?
- 7 A. (DeWan) Our understanding, the main reason that
 8 it's being buried in that location is to avoid
 9 going through White Mountain National Forest.
- 10 Q. Were you involved in the decision to put the
 11 Project underground through that area?
- 12 A. (DeWan) We were not.
- Q. Were you involved or did you -- let me rephrase
 that. Your plan does not include any
 representation that the Applicant considered
 and rejected burial at any other site, does it?
- 17 A. (DeWan) Well, the Project is buried at two other sites, as you know.
- 19 Q. I'm sorry. Outside of where it is buried,
 20 there is no representation of a mitigation
 21 proposal to bury additional areas that was
 22 rejected, right?
- A. (DeWan) There are no other locations that were considered, other than those three areas that

1 we've already discussed.

- Q. Okay. And because, if the Applicant had
 thought about burying it at some other location
 and had rejected that proposal, that would need
 to be in your VIA, because your VIA has to
 include rejected mitigation measures, as well
 as planned mitigation measures?
- 8 A. (DeWan) That's my understanding.
- 9 Q. Can you explain to this panel what the
 10 explanation was for justifying burial at the
 11 locations that were identified, but not at
 12 others?
- A. (DeWan) Probably not. That's a decision that's
 based upon many, many factors. They're
 certainly outside of our area of involvement in
 the Project.
- MS. CONNOR: Can we pull up APP14761?
- 18 BY MS. CONNOR:
- Q. And this is a summary from your report of the mitigation measures taken on the Project, right?
- A. (DeWan) That's right. This is part of our original report, presented in Appendix B.
- 24 Q. And if we go down under "Mitigation Measures",

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1
         can you sort of pull that up so we can read it?
         Perfect. You identified in your summary
 2
 3
         three -- well, four types of mitigation:
         Putting it underground, then the structural
 4
 5
         type, vegetation, which you describe as
 6
          "maintaining the existing vegetation at river
 7
         crossings where possible", right, and then
         collocation?
 8
         (DeWan) When this was written that was how we
9
10
         described the mitigation measures that were
11
         being considered.
12
         And those are the only mitigation measures
    Q.
         identified, right?
13
14
         (DeWan) No.
15
         Okay. And, if we look at your summary in
    Q.
16
         Appendix B, there are seven areas where you are
17
         proposing to maintain the existing vegetation,
18
         right?
19
    Α.
          (DeWan) Could you point one of those out
         please?
20
21
    Q.
         Sure.
22
          (DeWan) I'm having a hard time reading the fine
23
         print here.
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{SEC 2015-06} [Day 31/Afternoon Session ONLY] {09-11-17}

Can we pull up -- blow

MS. CONNOR:

24

1 up number 23, in Stark.

- 2 BY MS. CONNOR:
- 3 Q. See "vegetation"?
- 4 A. (DeWan) Yes.
- 5 Q. Which you've defined as "maintaining the existing vegetation", right?
- 7 A. (DeWan) This is along the Upper Ammonoosuc 8 River.
- 9 Q. Right.
- MS. CONNOR: Can we blow up just the chart without -- that's a way to do it. We'll start with Subarea 1.
- 13 BY MS. CONNOR:
- Q. Subarea 1, mitigation measure identified as primarily "structure type", correct?
- 16 A. (DeWan) That appears quite a few times in that
 17 column called "Mitigation Measures".
- Q. And we have a few "underground", and we have one "vegetation", in terms of maintaining the existing vegetation.
- Let's go to Subarea 2. Again, we have a couple with "underground", some with

 "structure" -- and the rest, one with
- "vegetation", then the others with "structure

1 types", right?

- 2 A. (DeWan) That's correct.
- 3 Q. And, then, the last column, which includes
- Subarea 4, 5, and 6. Again, "structure type",
- 5 "maintaining existing vegetation", or "not
- 6 applicable", right?
- 7 A. (DeWan) That is correct.
- 8 Q. So, collocation was not considered and rejected 9 at any of these locations, right?
- 10 A. (DeWan) Collocation is an overall mitigation
- measure that's applied, for the most part,
- throughout the Project where we're sharing the
- existing corridor.
- 14 Q. Collocation within an existing line was not
- considered, was it? Considered and rejected?
- 16 A. (DeWan) I'm sorry. Collocation within the
- existing corridor is considered a mitigation
- 18 measure throughout the majority of the Project.
- 19 Q. For example, if we go back to Big Dummer Pond,
- 20 there is an existing transmission line, is
- 21 there not?
- 22 A. (DeWan) You're talking about outside of the
- existing corridor.
- 24 Q. Outside of Eversource's existing corridor,

[WITNESS PANEL: DeWan~Kimball]

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correct. Collocating within another existing corridor. That wasn't considered at Big
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- 3 Dummer, was it?
- 4 A. (DeWan) At the time that this was written, it was not.
- Q. No collation -- collocation, other than being in the same right-of-way was considered and rejected, right?
- 9 A. (DeWan) It may have been considered and
 10 rejected before we got involved with it.
 11 Remember, this Project has a fairly lengthy
 12 history.
- 13 Q. I understand that. But I thought we covered in
 14 the rules that your mitigation summary is to
 15 identify any rejected mitigation measures, and
 16 there are no others listed?
- 17 A. (DeWan) These are the ones that, you know, we were part of the discussion on.
- Q. Okay. According to your mitigation summary,
 does this mean that the Applicant has no plans
 to plant any new vegetation at any scenic
 resource, because it's not on this plan?
- 23 A. (DeWan) Again, this is the initial Visual
 24 Impact Assessment. And I believe that the

current position of the Applicant is to, you know, work with underlying landowners, and, where necessary, to evaluate the potential to plant additional vegetation in those areas that are deemed to be necessary, as long as it does not interfere with the underlying landowner's current use of the property. I believe the Committee heard me Mr. Bowes testify to that effect.

Q. That there is going to be a proposal to perhaps attempt to mitigate by making vegetation decisions in the field? Is that what you're referring to?

- A. (DeWan) Well, in the field, and certainly prior to that. And I think, you know, I don't think "in the field" is the right way to characterize it. But it's our understanding that the Applicant is willing to evaluate the potential for mitigation measures involving vegetation on a case-by-case basis.
- Q. But, in terms of the Project, which we have on paper in front of us today on which the panel needs to make a decision, there is no proposal for any new vegetation plantings, are there?

A. (Kimball) On this summary, that wasn't included as an overall mitigation effort. But, if you look throughout our report, we identify planting at a number of scenic resources. And I've just looked at Subarea 1, and we have it in five different locations where we call out planting as a mitigation effort to be used on a

site-by-site basis, as Terry said, pending permission from the underlying landowner.

Q. Well, as we sit here today, we don't know that any of those vegetation methods -- plantings are actually going to occur, do we?

MR. NEEDLEMAN: Objection. Mr. Bowes actually testified to this issue. It's in the record.

16 CHAIRMAN HONIGBERG: Ms. Connor.

17 BY MS. CONNOR:

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- Q. If there were going to be new plantings, why aren't they in your mitigation report?
- A. (Kimball) They are, in the first section of the report that you showed on the screen. Earlier on M-16, I think might have been the page, plantings were called out there.
- Q. Well, as I understand it, and we can pull that

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page back up, that was referenced just as a general mitigation measure, not a proposal. Am I correct?
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- A. (Kimball) Correct, in that section. However,
 in our supplemental prefiled testimony, I
 believe we list a number of mitigation measures
 that were considered and rejected.
- 8 Q. You didn't amend Appendix B, did you?
- 9 A. (Kimball) No. But we added that section in our supplemental report. So, it's included in the filing.
- MS. CONNOR: Can we pull up Counsel for the Public Exhibit 451?
- 14 BY MS. CONNOR:
- Q. Mr. DeWan, is this a Roadside Visual Buffer

 Report you did in conjunction with the Central

 Maine Power Project in May of 2009?
- 18 A. (DeWan) It is.
- 19 Q. And am I correct, in that report you identified
 20 a number of visual impacts that might arise
 21 from the development of that particular
 22 project, right?
- 23 A. (DeWan) We identified a number of places where
 24 the DEP had asked -- the Department of

[WITNESS PANEL: DeWan~Kimball]

1 Environmental Protection had asked us to look at and make a determination of whether or not 2 3 it would be appropriate to establish vegetation as a visual buffer. 4 5 MS. CONNOR: Can we pull up Page 14 6 of this, which is actually CFP012844? 7 Significant change, that little paragraph of 8 bullets, the three bullets, actually. Great. BY MS. CONNOR: 9 10 And in this report, you note that a significant Q. 11 change results when you expand the cleared 12 corridor by more than 150 feet or you replace a 13 35-foot tall pole with a 75-foot tall H-frame 14 structure or you develop a new transmission 15 line in a wooded landscape. Right? 16 Α. (DeWan) This is the result of a rather lengthy 17 analysis that we did for Central Maine Power 18 Company as part of the evaluation of the MPRP 19 Project in preparation for a Site Location and 20 Development Permit before the DEP. So, this is 21 very specific to that specific project.

Q. How many scenic resources are being impacted by Northern Pass with an expanded corridor of 150 feet?

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[WITNESS PANEL: DeWan~Kimball]

A. (DeWan) I don't believe there's any.

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- Q. How many scenic resources are being impacted
 with structures, the kind identified under
 "significant change", going from 75 to at least
 100, to the size of a 345 kV transmission line?
- A. (DeWan) I can't answer that question without
 looking at the specifics of what you're asking
 for.
- 9 Q. Well, that doubling in size occurs when we go
 10 to the monopoles that we looked at, right?
 11 You're shaking your head "yes", is that
 12 correct?
- 13 A. (DeWan) In some places, yes.
- Q. And that doubling in size occurs when we replace a wooden pole with one of the lattice structures?
- 17 A. (DeWan) In some locations, yes.
- Q. So, in terms of Maine, as we know earlier, it
 appears that would result in a significant
 change for which you're going to make a
 proposal of vegetation mitigation, right?
 - A. (DeWan) Not always. Again, it was quite site-specific when we looked at where mitigation measures would be applied. We

[WITNESS PANEL: DeWan~Kimball]

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looked at hundreds of road crossings, and we came up with a handful of places where mitigation measures were required.
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Q. What is a "moderate change" as defined by you in this report?

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- A. (DeWan) To read it? "A moderate change may result from expanding the existing cleared transmission corridor by 50 to 150 feet or by replacing a 45-foot tall H-frame transmission structure with a 75-foot tall H-frame transmission structure."
- 12 Q. Is it fair to say that, under that definition,

 13 all of the structures in this Project result -
 14 are at least a moderate change, because they're

 15 all going to be at least 75-foot tall?
 - A. (DeWan) It depends on where you are standing relative to the corridor.
- Q. It's my understanding then, using these
 definitions for either moderate or strong
 visual impacts due to transmission lines and
 structures, you designed a vegetation buffer
 evaluation form, right?
- 23 A. (DeWan) We only -- we only proposed the
 24 vegetative buffer where the quality of the

105 [WITNESS PANEL: DeWan~Kimball] 1 existing visual environment was at a certain 2 level, and the amount of change was also at a 3 certain point. We did a very complex matrix to establish where the changes would be seen from. 4 5 MS. CONNOR: Can we pull up Page 23 6 of this report, which is CFP012853? 7 WITNESS KIMBALL: Do you mind if we take a quick bio break? 8 CHAIRMAN HONIGBERG: Not at all. 9 Wе 10 will break for ten minutes. 11 WITNESS KIMBALL: Thank you. Sorry. 12 WITNESS DeWAN: Thank you. 13 (Recess taken at 4:00 p.m. 14 and the hearing resumed at 15 4:08 p.m.) 16 CHAIRMAN HONIGBERG: Ms. Connor, you 17 have the microphone. 18 MS. CONNOR: Thank you. Sandy, can 19 we go to Page CFP0012843? Oh, you're already 20 there. You read my mind. BY MS. CONNOR: 21 22

Mr. DeWan, do you recognize this as being the buffer evaluation form that you used in this Maine report?

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[WITNESS PANEL: DeWan~Kimball]

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1 A. (DeWan) That's part of it. It's not the entire evaluation form, as I recall.
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- Q. Well, it does not go on to Page 14. But let's just sort of take a brief look at this. As I understand it, in trying to make a determination as to whether a buffer should be required, you look at the number of viewers, you look at the degree of visible change to existing conditions. And that was a little bit that we were just talking about, where you've got definitions for "minor", "moderate", and "significant", right? That's under Subsection B?
- 14 A. (DeWan) That's right. This is, again, specific to the MPRP Project.
- 16 Q. I understand that. And, with respect to that

 17 project, you defined the types of changes that

 18 are going to occur here as either being

 19 "moderate" or "significant", right?
- 20 A. (DeWan) I believe so.

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- Q. And, then, "Length of Exposure", you go from an exposure of less than three seconds, up to a maximum of eight seconds, right?
- 24 A. (DeWan) That's correct.

[WITNESS PANEL: DeWan~Kimball]

- Q. And I'm assuming that the greater exposure,
 eight seconds or more, generates more points
 and more of a need for mitigation through
 visual buffer, right?
- 5 A. (DeWan) I believe that's correct.
- Q. And, in this case, am I correct that all of the exposures you were talking about are greater than eight seconds?
- 9 A. (DeWan) I'm sorry, all of the what?
- 10 Q. Exposures of the public to the various

 11 structures, even when they're driving by, folks

 12 are going to be seeing these structures for

 13 more than eight seconds, right?
- 14 A. (DeWan) Not necessarily. There are some places
 15 where there is existing vegetation, which would
 16 limit the view.
- Q. Okay. Well, in all areas where the structures
 are visible. We were talking before about
 whether the visual effect was high, because
 they were only going to see it, I thought your
 number was "45 seconds"?
- A. (DeWan) In some places, in MPRP, there was
 existing vegetation on either side of the road,
 which would limit the view.

[WITNESS PANEL: DeWan~Kimball]

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Q. Okay. But I'm not asking about where you can't see it. But where you can see it, wouldn't you agree that the structures in this Project are going to be visible for more than eight seconds?
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- 6 A. (DeWan) "In this Project", meaning Northern
 7 Pass?
- 8 Q. Yes.

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- 9 A. (DeWan) I would say that's probably correct, in many locations.
- 11 Q. Okay. And, so, under this buffer form, because
 12 it's going to be a greater than an eight second
 13 impact, we would be on a higher need for having
 14 buffer. And, then again, if existing screening
 15 is to be removed, there's more of a need for
 16 vegetation, right, under Subsection D?
 - A. (DeWan) In some situations, yes. That was one of the factors that we looked at.
- 19 Q. And, in this case, for example, we looked at
 20 one of the Pemi crossings where, in the
 21 photosimulation, virtually all of the riverside
 22 vegetation had been cleared for the structures?
- A. (DeWan) That was the worst case scenario. And
 I believe that one of the mitigation measures

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[WITNESS PANEL: DeWan~Kimball]
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- we talked about there was to preserve riparian
 vegetation that would be visible from the water
 surface.
- 4 Q. That doesn't appear in Appendix B as a plan
 5 that's actually been committed to paper, does
 6 it?
- 7 A. (Kimball) It appears in our -- it appears in our report when we talk about the impact on the Pemigewasset River.
- 10 Q. There are also other road crossings where vegetation is going to be lost, right?
- 12 A. (DeWan) There is vegetation being lost in many of the road crossings.
- Q. Okay. Under Subsection E, "Corridor

 Alignment", there needs to be a buffer under

 this plan that you developed when there's an

 "abrupt change in alignment within three

 structures"?
- 19 A. (DeWan) No. This is -- you're jumping to the
 20 conclusion here. This is part of the
 21 evaluation process.
- 22 Q. Okay.
- A. (DeWan) This is the way of accumulating points, which then leads to a determination of the

1 significance of the effect.

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- Q. In this case, Northern Pass, you did not evaluate or complete a buffer evaluation form as a mitigation measure at any of the 73 scenic resources, did you?
- A. (DeWan) We evaluated the potential need for vegetation in quite a few of the resources. I don't have the exact number, if it's 10 to 12 locations, that we identified that would be recommended to have vegetation buffering, assuming we can get permission from the underlying landowners.
- 13 Q. You didn't complete a buffer evaluation form of
 14 the type that you are familiar with on any of
 15 the 73 scenic resources potentially impacted by
 16 this Project, did you?
- 17 A. (DeWan) No. It was not required under the SEC rules.
- Q. And, instead, in terms of mitigation, you refer to "structure type" and "maintaining existing vegetation"?
- A. (Kimball) We refer to "planting" in our list of mitigation measures. That's a summary table that looks at the overall impacts at each of

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the sites and a list of broad-stroke mitigation
measures. But a more comprehensive list is
included elsewhere in our report.

- Q. Have you made -- and yet we've talked about that. You still need landowner permission, and you don't have any commitments in terms of any affirmative vegetation mitigation plan?
- A. (DeWan) That's a question to be addressed by the Applicant.
- 10 Q. Okay. Well, isn't it, in fact, part of the VIA

 11 that you're supposed to provide to this panel,

 12 so they know what vegetation mitigation

 13 measures are going to be undertaken?
 - A. (DeWan) I believe we've heard a commitment from Ken Bowes that, with input from the Committee, that they're very willing to advance that discussion with underlying landowners, where mitigation measures involving vegetation may be warranted.
- Q. Am I correct, sir, that Site Rule 301.05(b)(10)
 requires you to describe for this panel all
 mitigation measures considered and/or rejected?
- 23 A. (DeWan) I believe we did.
- 24 Q. And we don't have affirmative vegetative --

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         vegetation mitigation plans, do we?
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                   MR. NEEDLEMAN: Objection. Asked and
 3
         answered.
                   CHAIRMAN HONIGBERG: Ms. Connor.
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                   MS. CONNOR: Let me rephrase the
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         question.
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    BY MS. CONNOR:
         Do we have any vegetation -- affirmative
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         vegetation mitigation plans?
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         (DeWan) I believe we have an affirmative
11
         commitment on the part of the Applicant to work
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         with underlying landowners.
13
         A commitment, but no plans, correct?
    Q.
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         (DeWan) At this point, we've provided what's
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         required by the SEC. There's no drawings which
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         show where vegetation may be.
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                   MS. CONNOR: I'm going to rest.
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                   CHAIRMAN HONIGBERG: All right. I
19
         understand that Mr. Plouffe is going to go
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         next.
21
                   MR. PLOUFFE: May I proceed?
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                   CHAIRMAN HONIGBERG: You may.
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                   MR. PLOUFFE: Thank you. Well, for
24
         the record, my name is Bill Plouffe, attorney
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1 representing the Appalachian Mountain Club.

- representing the Apparachian Mountain Club.
- 2 And I am a part of the NGO group. And a number
- of areas that I intended to cover have been
- 4 covered by Ms. Connor, including some questions
- about specific sites. So, I won't be asking
- 6 those, and hopefully we can abbreviate the
- 7 questioning.
- 8 BY MR. PLOUFFE:
- 9 Q. So, Mr. DeWan, when was Terry DeWan &
- 10 Associates hired to conduct this visual
- 11 assessment?
- 12 A. (DeWan) I believe it was the first part of the
- 13 year 2014.
- 14 Q. Well, thinking back to our technical session,
- and I thought you told me it was the Fall or
- 16 early Winter of 2013?
- 17 A. (DeWan) I'll give you -- we actually submitted
- a proposal for our work in June of 2014. We
- 19 had initial meetings with the attorneys in
- 20 January of 2014.
- 21 Q. Okay. So, it was --
- 22 A. (DeWan) It was around Christmastime of
- 23 2013-2014, that season.
- Q. Okay. And, when you came on board as part of

[WITNESS PANEL: DeWan~Kimball]

1 the Northern Pass team, you were given the

- 2 proposed route for the transmission line by
- 3 Northern Pass, is that correct?
- 4 A. (DeWan) That is correct.
- 5 Q. And am I correct that you did not have a role
- in the route selection before it was given to
- 7 you?
- 8 A. (DeWan) That is correct.
- 9 Q. Am I further correct that your engagement did
- not include suggesting changes to the route?
- 11 A. (DeWan) Macro changes, no. By that, I mean
- there a few places where we said, you know,
- maybe we could move a pole here or do
- 14 relatively minor things there, but --
- 15 Q. Generally speaking?
- 16 A. (DeWan) General speaking.
- 17 Q. You were not engaged to suggest changes to
- 18 route, it had already been selected?
- 19 A. (DeWan) That's right. As you know, it's a very
- 20 complex process, involving a lot of other
- 21 professionals.
- 22 Q. But you're the visual impact assessment
- professional, you're the landscape architect.
- Didn't you consider it odd that you weren't

contacted earlier on in the planning process?

- A. (DeWan) No. Because we've done so many of these in the past, it's very typical for the visual people to be called in after the engineers, the wetland scientists, everybody else down the line has a chance to evaluate what may be a number of different alternative routes, and then to come up with one preferred option, and the visual people usually get involved at that point.
- Q. You have another route where, supposing you had done your initial assessment of this route that was given to you, and you found that there were unreasonable or undue adverse impacts in certain areas. And assume that it was technically possible to change the route, couldn't you have made those suggestions?
- A. (DeWan) Well, that's a hypothetical. And, again, we're looking at unreasonableness in terms of the overall Project, not specific sections.
- 22 Q. What do you think would have happened --
- 23 A. (DeWan) We may have found -- I'm sorry. We may
 24 have found places where the visual impact may

have been rated as a "high". Maybe that's what
you meant to ask.

- Q. Well, let me ask -- let me ask you actually a larger question. What do you think was going to happen if you found that the Project was creating an unreasonable adverse effect on aesthetics, and you couldn't recommend a change to the route?
- 9 A. (DeWan) We would make that finding known to our client.
- 11 Q. Did your engagement also not include 12 recommendations on burial?
- A. (DeWan) We made recommendations -- well, we did
 an evaluation of the buried portions of the
 line. So, that is a fact. We did an
 evaluation. When the announcement was made
 that they were considering putting the line
 underground, we did an evaluation of what
 effect that would have.
 - Q. But that was not part of your engagement to recommend that to Northern Pass. They came to you with that proposal and you evaluated it?
- 23 A. (DeWan) That is correct.

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Q. So, when did you begin your fieldwork for the

[WITNESS PANEL: DeWan~Kimball] 1 VIA?

- (DeWan) April 21st to the 23rd, 2014 is when I 2 Α. 3 see the very first time we set out into the 4 field.
- 5 Q. So, you were hired on board maybe January 2014, something like that, and you began your 6 7 fieldwork in April of 2014?
- (DeWan) That is correct. 8 Α.

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- 9 Who in your firm conducted the fieldwork? Q.
- 10 (DeWan) Primarily, myself and Jessica Kimball. Α.
- 11 And I recall from the tech session, there was Ο. 12 also a gentleman, David Truesdell, who was 13 involved?
- 14 (DeWan) He did some field evaluation. Amy 15 Segel did some evaluation. We had some other 16 people that were summer interns that evaluated 17 it, that went with us on some of the fieldwork. 18 But the two of us did the primary, the bulk of the work.
 - Q. And what role did each of the two of you, and Mr. Truesdell, if he did a significant part of the work? And I thought that you told me that he visited about half the sites with you? Well, if not, just say so, if that's not the

1 case.

2 A. (DeWan) "Half" is such an exact number. I

3 would say he did a couple of days' worth of

4 fieldwork with us.

- 5 Q. Out of how many days?
- A. (DeWan) Well, we did -- we've probably done several weeks' worth of fieldwork.
- 8 Q. And he did --
- 9 A. (DeWan) No, no, no. Jessica and I did, total.

In terms of addressing the first part of your

11 question, what are our responsibilities for the

12 fieldwork?

- 13 Q. Yes.
- 14 A. (DeWan) The two of us would decide where to go,

looking at our visibility maps, looking at the

maps of potential scenic resources. We would

lay out a route to travel, to make it as

efficient as possible to travel those places.

We would determine where we had to go within

20 the identified potential scenic resources. We

21 would then drive. I was the primary

22 photographer, Jessica was the primary

23 note-taker. I would typically dictate

observations. We would discuss the Project and

[WITNESS PANEL: DeWan~Kimball]

we conducted our fieldwork.

- the potential -- and the existing conditions.

 We would usually discuss potential effects when

 we're at a scenic resource. And that was how
- Q. So, Mr. DeWan, your resumé does not show any project experience in New Hampshire. What, if any, visual impact assessments have you
- 8 conducted in New Hampshire prior to Northern
 9 Pass?
- 10 A. (DeWan) To the extent that the Kancamagus

 Scenic Highway involved visual impact

 assessment, and we worked on that project for

 three years for the White Mountain National

 Forest.
- 15 Q. How long ago was that?

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- A. (DeWan) Would be the mid 1990s, I believe. We
 did the Interpretive Facilities and -Interpretive and Facilities Plan for the
 Kancamagus Highway. We also did some work for
 a transmission line in Portsmouth. We also did
 some work --
- Q. Could you, before you go on, what is the work for a transmission line in Portsmouth?
- 24 A. (DeWan) I'm sorry. I don't have the exact name

[WITNESS PANEL: DeWan~Kimball]

- of the project. It was in the industrial
- 2 waterfront area of Portsmouth.
- 3 Q. How long was that transmission line?
- 4 A. (DeWan) How many miles or --
- 5 Q. Yes.
- 6 A. (DeWan) -- or how long did it take?
- 7 Q. No. How many miles?
- 8 A. (DeWan) I would say a mile and a half or two.
- 9 Q. Okay.
- 10 A. (DeWan) Public Service of New Hampshire I
- 11 believe is who we did that one for. We also
- 12 did --
- 13 Q. And was that a visual impact assessment?
- 14 A. (DeWan) It was a visual impact assessment. We
- also did a VIA for a wood-fired generation
- plant for PSNH in that same general area.
- 17 Q. In the industrial area of Portsmouth, is that
- 18 what you're saying?
- 19 A. (DeWan) Yes.
- 20 Q. The same general area?
- 21 A. (DeWan) Yes.
- 22 Q. And that was a visual impact assessment?
- 23 A. (DeWan) It was, involving an evaluation of the
- effects of putting this facility in a location,

[WITNESS PANEL: DeWan~Kimball]

- doing photosimulations and so forth.
- 2 Q. Okay. And, so, those are the three projects
- 3 that you had prior to Northern Pass, in New
- 4 Hampshire?
- 5 A. (DeWan) Those are the ones that come to my mind
- 6 right now.
- 7 Q. Okay.
- 8 A. (DeWan) And there may be more.
- 9 Q. Ms. Kimball, your resumé indicates that you
- graduated from Dalhousie University in 2007
- 11 with a degree in Community Design.
- 12 A. (Kimball) Correct.
- 13 Q. Dalhousie is in Nova Scotia, is that correct?
- 14 A. (Kimball) Correct.
- 15 Q. And, after Dalhousie, you worked as an
- 16 Assistant Town Planner for the Town of Old
- Orchard Beach, Maine, from 2007 until 2010?
- 18 A. (Kimball) Correct.
- 19 Q. And, as the name of the town implies, that's --
- Old Orchard Beach is on the Maine Coast,
- 21 correct?
- 22 A. (Kimball) Correct.
- 23 Q. I'm sure that some people in the room have had
- a good time at Old Orchard Beach on occasion.

[WITNESS PANEL: DeWan~Kimball]

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1 A. (DeWan) No comment.
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- 2 (Laughter.)
- 3 BY MR. PLOUFFE:
- Q. Did you conduct any VIAs or participate in developing VIAs when you were the town planner?
- 6 A. (Kimball) No.
- Q. So, after Old Orchard Beach, you went to your graduate school at the University of Toronto, where you earned a Master's degree in Landscape Architecture in 2013, and your Master's thesis was on "Adaptive Design Strategies to Deal with the Effects of Climate Change and Rising Sea Levels of Portland, Maine's Commercial
- Waterfront", is that correct?
- 15 A. (Kimball) That's correct.
- Q. And then you worked at Sasaki Associates, in
 Watertown, Massachusetts, for about one year as
 a landscape designer?
- 19 A. (Kimball) Correct.
- Q. And what did your job entail at Sasaki, and specifically did you participate in developing VIAs?
- A. (Kimball) I was involved in a variety of projects, from campus master planning to site

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[WITNESS PANEL: DeWan~Kimball]
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- design. No technical VIA work, but a number of
- 2 the campus work that I was involved with looked
- 3 at the effects of different landscape
- 4 strategies on the campus. So, looking at
- 5 different techniques and built works and what
- 6 their effects might be.
- 7 Q. Did you work with any projects in New Hampshire
- 8 while you were at Sasaki?
- 9 A. (Kimball) Not while I was at Sasaki.
- 10 Q. And you joined Terrence DeWan & Associates in
- 11 2014, according to your resumé. What month did
- 12 you start at DeWan?
- 13 A. (Kimball) July of 2014.
- 14 Q. Is it fair to say that, prior to the Northern
- Pass Project, you had no experience working on
- 16 New Hampshire projects?
- 17 A. (Kimball) I have worked on, prior to the
- 18 submission of Northern Pass, I worked on a
- 19 talc mine project --
- [Court reporter interruption.]
- 21 BY MR. PLOUFFE:
- 22 Q. I'm sorry.
- 23 A. (Kimball) Talc mine. That was in Vermont. No,
- this is my only project in VIA work in New

[WITNESS PANEL: DeWan~Kimball]

- 1 Hampshire.
- 2 Q. Is it fair to say that your work with DeWan and
- 3 Northern Pass is your first VIA?
- 4 A. (Kimball) No. The Project in Vermont would
- 5 have been my first VIA.
- 6 Q. And that was with DeWan & Associates?
- 7 A. (Kimball) DeWan.
- 8 Q. And what was that project?
- 9 A. (Kimball) It was looking at the impacts of the
- 10 mining of a talc mine in Vermont.
- 11 Q. Where in Vermont was that?
- 12 A. (Kimball) Argonaut? Ludlow? Ludlow, Vermont.
- 13 Q. Ludlow. So, when you went to work with DeWan &
- 14 Associates, did you jump right into the
- Northern Pass Project?
- 16 A. (Kimball) Yes.
- 17 Q. Mr. DeWan, I noticed on your website that
- Mr. Truesdell also joined your firm in 2014,
- 19 after working at Sasaki, in Boston, or
- 20 Watertown?
- 21 A. (DeWan) That is correct.
- 22 Q. When did he start at your firm?
- 23 A. (Kimball) October of 2014.
- 24 Q. And what experience did he have in preparing

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1 VIAs before he came to DeWan & Associates?
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- A. (DeWan) I don't believe he had any substantial experience. He worked with Sasaki Associates for ten years, primarily doing master planning and detailed design work for a number of urban design and waterfront projects throughout the United States.
- Q. So, urban and waterfront projects are mostly what he did for Sasaki?
- 10 A. (DeWan) Yes.

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- 2. So, did you -- so, on January of 2014, you are engaged on the Northern Pass Project. And shortly thereafter, Ms. Kimball was hired and Mr. Truesdell was hired. Did you kind of expand your employee base to work on the Northern Pass Project? So, they jumped right in on this?
 - A. (DeWan) That was one of the reasons that we brought Ms. Kimball on, yes.

MR. PLOUFFE: Sorry, Mr. Chairman.

here, based on they already having been

covered.

24 BY MR. PLOUFFE:

{SEC 2015-06} [Day 31/Afternoon Session ONLY] {09-11-17}

I'm just skipping over a number of my questions

Q. When you were doing the visual impact
assessment, did you consult with Cherilyn
Widell on cultural resource values?

- A. (Kimball) We did communicate with the historic consultants at the Preservation Company and Cherilyn Widell.
- Q. So, what was the extent of that consultation?
- A. (Kimball) We worked with them on a variety of topics. One being the viewshed mapping. We produced that for them and explained to them the process and how it worked. We worked with them on 3-D modeling. They came to our office for a day or two, and we educated them in the use of 3-D modeling and Google Earth.

We also collaborated with them on a variety of different sites where there was overlap of the public historic sites, such as the Weeks Estate or Webster Farm.

- Q. Did you seek advice from them on which sites that were of concern to you had cultural value?
- A. (Kimball) We didn't work with them on the cultural value issue, primarily the historic issue or topic.
- Q. Does Terrence DeWan & Associates have any

[WITNESS PANEL: DeWan~Kimball]

- 1 special expertise in cultural values?
- 2 A. (DeWan) Could you please define what you mean by "cultural value"?
- 4 Q. "Cultural values", as you used it in your VIA.
- 5 A. (DeWan) When we use the term "cultural values"
- or "cultural resources", we reference the SEC
- 7 rules, where it --
- 8 Q. Right.
- 9 A. (DeWan) -- where it talks about "natural or cultural landscapes". "Cultural landscapes",

 10 to us, essentially means landscapes that are not totally natural. Those that show the
- effects of the hand of man on their development patterns.
- Q. And you rated those, as part of your VIA process?
- 17 A. (DeWan) Well, as part of the VIA process, we
 18 rated what we saw. Some landscapes were almost
 19 totally natural, some of them were almost
 20 totally manmade.
- Q. And, so, those are your opinions, not those of Cherilyn Widell or the Preservation Company?
- 23 A. (DeWan) Absolutely.
- 24 Q. And what is your background in rating cultural

1 landscapes that have manmade elements to them?

2 A. (DeWan) Could you repeat that please.

- Q. What expertise do you have that qualifies you to assign values to cultural landscapes that have manmade elements in them?
 - A. (DeWan) Certainly, all the work that we have done for wind power over the last 20 some odd years looks at the effects of putting large-scale additions onto the landscape, to the extent that that's a cultural feature in the landscape, that also considers what other sort of development patterns that are in the landscape. You know, we probably have 30 years of experience in doing visual impact assessment.
 - Q. I understand. I'm asking specifically about cultural landscapes, but I'll just leave it at that.

So, this brings me back to the fieldwork that we discussed earlier, where you and Ms. Kimball took photos and wrote notes on the various identified sites. And Mr. Truesdell joined you in you said "two days" out of approximately 14 days of fieldwork?

[WITNESS PANEL: DeWan~Kimball]

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1 A. (DeWan) It may have been a few more days than that.
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- 3 Q. Okay. About how many?
- A. (DeWan) I'd have to go back and look at the time records. Let's say, four days, perhaps.
- Q. And then each of you, meaning you, Mr. DeWan,
 and Ms. Kimball and Mr. Truesdell went back to
 the office and developed scoresheets for each
 of the sites to develop an overall visual
 impact rating. Is that correct?
- 11 A. (DeWan) That is correct.
- Q. So, for the -- I'm going to say "majority",

 correct me if I'm wrong, sites that

 Mr. Truesdell did not visit, when he was doing

 his overall visual impact ratings, he relied on

 photographs that you took or someone else took?
 - A. (DeWan) That is correct.

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- Q. And I thought you said this morning, in response to Ms. Connor, that your firm never relied just on photographs when assigning visual impact ratings?
- A. (DeWan) As a firm, yes. When we do a project like that, and I'm the principal author, you know, I will go out there, look at the site,

collect all the other pertinent data. I'll ask

then make a determination on the overall visual

- 5 impact.
- Q. So, what about this afternoon we heard testimony about the fire tower, and my understanding was nobody from your firm went to the fire tower?
- 10 A. (DeWan) That was certainly the exception.
- 11 Q. So, it's not always the case that you never

 12 work from photographs. And, in Mr. Truesdell's

 13 case, he worked from photographs in the

 14 majority of the sites when he did his scoring.
- 15 A. (DeWan) Well, there's photographs and other
 16 data that was supplied to him about the
 17 Project. But that's really the exception.
- 18 Q. When were the scoresheets prepared?
- 19 A. (DeWan) Generally, over the course of the
 20 Project, extending out to the time when the VIA
 21 was submitted.
- 22 Q. Can you be more specific than that?
- 23 A. (DeWan) Probably starting when we did -24 started to do our initial fieldwork, during the

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1 Summer and Fall of 2014.
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- 2 Q. And your VIA was October of 2015?
- 3 A. (DeWan) I'm sorry. That should have been
- 4 summer and fall, and then -- and then probably
- 5 then through the Fall of 2015. So, over the
- 6 period of probably a year, maybe a little bit
- 7 more than that.
- 8 Q. Well, certainly, they were completed before you
- 9 submitted your VIA?
- 10 A. (DeWan) Absolutely.
- 11 Q. Okay. So, the Fall of 2015, early fall?
- 12 A. (DeWan) Yes. Yes, they weren't done all at
- once.
- 14 Q. Your scoresheets were based on modifications
- that you made to the Bureau of Land Management
- 16 Visual Resource Management System, correct?
- 17 A. (DeWan) For that particular evaluation of
- 18 visual quality.
- 19 Q. Yes.
- 20 A. (DeWan) The chart you're referring to, it's in
- 21 our VIA.
- 22 Q. Right.
- 23 A. (DeWan) An evaluation of existing scenic
- character.

[WITNESS PANEL: DeWan~Kimball]

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Q. And, at some point after the field trips

Mr. DeWan, you, and after -- and after your

cohorts had completed their scoresheets, you

asked to see the scoresheets of Ms. Kimball and

Mr. Truesdell, is that how this worked?
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A. (DeWan) That's correct.

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- Q. And you compared your scoresheet findings on each of the scenic resources with those of Mr. Kimball -- Ms. Kimball and Mr. Truesdell, is that correct?
- A. (DeWan) We evaluated, everybody in the office who worked on it, and had a discussion about what the visual quality would be. That's typically about as to how we have done these sort of projects in the past.
- 16 Q. And, as I recall from the technical session,
 17 these were generally one-on-one conversations
 18 which you had with Ms. Kimball or
 19 Mr. Truesdell. It wasn't that you all arrived
 20 at one office with your scoresheets and put
 21 them on the table and talked about them, and
 22 then arrived at a consensus?
- 23 A. (DeWan) I think that's a fair characterization.
- 24 Q. Okay. And, if Mr. Truesdell or Ms. Kimball's

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scores were different from yours, and they
couldn't convince you that they were right and
you were wrong, you, as the primary author of
the VIA, if you will, my word, trumped their
scores and used your scores?
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- A. (DeWan) I certainly wouldn't use those words.

 Let's just say --
- 8 Q. I hadn't even thought about that.
- 9 A. (DeWan) It's getting late in the day.
- 10 Q. Yes. Okay.

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- 11 A. (DeWan) Should we start again?
- 12 Q. Okay. Let me put it this way, --
- 13 (DeWan) As the primary author, I took other 14 people's observation into consideration. And 15 sometimes I could be convinced. They -- and 16 that's one of the reasons we have multiple 17 people going out doing observations. That, you 18 know, it's always good to have fresh eyes, to 19 record observations both visually and in note 20 form, and then to discuss it when you get back. 21 "What did you see?" "How important is it?" 22
 - Q. Understood. I think you used the term during the tech session that you used the scoresheets to "verify the conclusions" that you had made.

1 Does that sound familiar?

- 2 A. (DeWan) I don't think that was the exact
 3 wording that I said, but --
- Q. Okay. So, fair to say that these scoresheets provided a foundation for the VIA, and, in particular, the visual impact rating?
- 7 A. (DeWan) Yes. Plus my own observation, plus the photosimulations, the whole package that we developed went into the rating.
- 10 Q. And, certainly, your opinion was the highest
 11 among equals, let's say? You set the bar, as
 12 it were?
- 13 A. (DeWan) I set the bar. I think that's probably
 14 a better way of putting it.
- 15 Okay. So, these scoresheets were done up Q. 16 through, let's say, September of 2015, before 17 you had finalized the VIA. So, the SEC rules 18 require that Northern Pass conduct public 19 information sessions in each of the five 20 counties through which the Project will pass. 21 In one set of these, and there were three sets 22 of hearings or meetings. One set had to be 23 held before the Application was filed. 24 Northern Pass made presentations at these

[WITNESS PANEL: DeWan~Kimball]

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sessions, took questions and comments from the public, and the transcripts of those sessions are part of the record here, they're part of the Application, as they had to be.

So, between September 2nd and

September 10th, 2015, sessions were held in

Concord, Deerfield, Lincoln, Whitefield,

Laconia. The transcripts, which I said were

submitted by Northern Pass, identified the

Northern Pass team that participated. Your

name does not appear, neither does

Ms. Kimball's. Did you attend any of these

pre-Application public information sessions?

- A. (DeWan) On what dates?
- 15 Q. They were held between September 2nd and September 10th, 2015.
- 17 A. (DeWan) We did not attend those meetings. We
 18 did participate in public information meetings
 19 in five towns later on in January of 2016.
- 20 Q. And that was after your VIA had been completed?
- 21 A. (DeWan) That's correct.
- Q. And that's after your VIA conclusion that this
 Project would not cause an unreasonable adverse
 effect?

[WITNESS PANEL: DeWan~Kimball]

- 1 A. (DeWan) Unreasonable, yes.
- 2 Q. Correct. You are aware, I assume, that Counsel
- for the Public's consultant convened public
- 4 sessions on visual and cultural resources?
- 5 They convened their own public sessions on
- 6 that. You know that, correct?
- 7 A. (DeWan) Community workshops, yes.
- 8 Q. Yes. Thank you. And were you aware that
- 9 Northern Pass's consultant, Mr. Nichols, he's a
- 10 consultant on tourism, testified before us
- earlier on, I don't think you were in the room,
- but he testified that he put together what he
- called a -- I will call a "focus group" of
- businesses, players in the New Hampshire
- tourism industry as part of his work?
- 16 A. (DeWan) I believe his term "listening
- 17 sessions", as --
- 18 Q. Okay.
- 19 A. (DeWan) -- having half a dozen, maybe a few
- 20 more people showed up.
- 21 Q. Correct. Yes.
- 22 A. (DeWan) Yes.
- 23 Q. Yes. Did you convene any kind of a public
- session to hear comments on visual or cultural

1 resources before October 2015?

- 2 A. (DeWan) I believe we testified to that, in fact, this morning that we did not.
- 4 So, I'm going to show you, and I'm going to the Q. 5 ELMO here, we don't have a high-tech there as 6 prior counsel did. NGO Exhibit 118. And this 7 is an excerpt from the Bureau of Land Management Manual H-8410-1, Visual Resource 8 9 Inventory, Sensitivity Analysis. This is taken 10 from the BLM Visual Management Resource 11 Systems. And that's the system that you used 12 as part of your methodology for your VIA, 13 correct?
- 14 A. (DeWan) It's the system that we use to identify
 15 and to rate existing scenic quality.

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Q. Right. Thank you. So, the highlighted portion of NGO 118, the BLM manual states, and you can read -- you can see as I read along to make sure I have it correct, "Public Interest. The visual quality of an area may be of concern to local, State, or National groups. Indicators of this concern are usually expressed in public meetings, letters, newspaper or magazine articles, newsletters, land-use plans,

[WITNESS PANEL: DeWan~Kimball]

1 etcetera. Public controversy created in

etcetera. Public controversy created in response to proposed activities that would change the landscape character should be considered." That's the end of the quotation.

Would you agree with me that, by October 2015, when you completed your VIA, there had been considerable public controversy around the Northern Pass Project for several years?

- A. (DeWan) There certainly has been a lot of discussion within the public realm prior to our involvement.
- 12 Q. And that included both the Department of Energy
 13 Environmental Impact Statement process, as well
 14 as public discourse in the newspapers and
 15 otherwise at the state level, correct?
- 16 A. (DeWan) That's my understanding.
- Q. And there were -- were you aware of that public controversy when you took on this assignment?
- 19 A. (DeWan) Yes.

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Q. Would you agree with me that, since the
Application for this Project was filed, this is
also October 2015, there have been thousands of
public comments in opposition to this Project,
many of them citing impacts on aesthetics that

[WITNESS PANEL: DeWan~Kimball]

- 1 have been received by the Subcommittee. Would
- 2 you agree that those public comments are
- 3 evidence of controversy?
- 4 A. (DeWan) I would say those are indication of public concern about the Project.
- Q. Are we just talking about a matter of semantics here between "controversy" and "concern"?
- 8 A. (DeWan) We also saw some letters that express 9 support for the Project.
- 10 Q. Do have any idea what the breakdown is in terms
 11 of support versus opposition?
- 12 A. (DeWan) I would suspect that the people who are
 13 in opposition were probably higher -- had more
 14 motivation to submit a letter than those that
 15 are in support.
- 16 Q. Any idea what the breakdown is?
- 17 A. (DeWan) I don't.
- 18 Q. No? None at all? Not even an order of magnitude?
- 20 A. (DeWan) Order of magnitude? I don't.
- Q. Where in your Visual Impact Assessment or your prefiled or supplemental prefiled testimony is there any acknowledgement of the public concern
- or an attempt to address it?

[WITNESS PANEL: DeWan~Kimball]

A. (DeWan) I think it's embedded throughout. I don't think we talked about public controversy, per se. We typically do not, when we write a visual impact assessment. We try to be as objective as possible.

- Q. Doesn't the BLM Manual strongly suggest that you pay some attention to the public concern or controversy?
- A. (DeWan) Oh, we did. Yes. We read many of those letters, the newspaper articles, the websites, magazine articles. We looked at land-use plans. We looked at every town plan/master plan throughout the area to find out what they have already identified in terms of areas of scenic significance or recreational significance. So, we were certainly aware of the inherent value of the places that we were going through. We weren't walking into this cold.
 - Q. Nevertheless, even though, let's take Deerfield for example, there is significant opposition expressed by the people of Deerfield to the aesthetic impacts on the Village Center in Deerfield. You found that "Not to worry,

[WITNESS PANEL: DeWan~Kimball]

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1 they'll continue to use it. So, it's not a
2 problem."
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- A. (DeWan) Again, that's a judgment on continuing use and enjoyment, which we talked about earlier.
- Q. So, again, you set the bar, and that was your professional judgment?
- 8 A. (DeWan) That's our professional judgment.
- 9 Q. So, in preparing the VIA, you also relied, in
 10 part, the on the U.S. Forest Service Manual,
 11 entitled "Landscape Aesthetics: A Handbook on
 12 Scenery Management", is that correct?
- 13 A. (DeWan) It's one of the sources that we've used, yes.
- 15 Q. So, I'm now going to show you NGO Exhibit 116.

 16 This is an excerpt from the U.S. Forest Service

 17 Handbook. And maybe you could read for me the

 18 highlighted material from Pages 3 and 4 of the

 19 Handbook.
- A. (DeWan) Okay. This is under "Content and
 Form". "Content: Some of the most useful
 information for scenery management concerns (1)
 how constituents use an area and (2) what
 visitors and other constituents feel, value,

[WITNESS PANEL: DeWan~Kimball]

1 desire, prefer and expect to encounter in terms 2 of landscape character and scenic integrity." 3 Going on to the next page, "Combining a 4 constituent assessment for scenery management 5 with other resource inventories should be done 6 when ever possible." 7 So, would you agree that the U.S. Forest Q. 8 Service Handbook considers public input to be 9 important? 10 (DeWan) Absolutely, because that's their 11 charge. This is a handbook that was written 12 specifically for lands under the control of the 13 National Forest throughout the United States. 14 Okay. You state in your prefiled testimony 15 that you wrote a Maine State Planning Office 16 report entitled "Scenic Assessment Handbook 17 State Planning Office Maine Coastal Program in 18 So, I'm showing you NGO Exhibit 115, 19 which is Page 46 in the Maine State Planning 20 Office report, this time I'll read, we can take 21 turns. It states "Visual preference surveys

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identify the most important [sic] landscapes

conducted at public meetings during the course

of scenic inventories can be a reliable way to

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WITNESS PANEL: DeWan~Kimball]

1 within a given region." You wrote that 2 statement?

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- 3 (DeWan) That's absolutely correct. We've been Α. involved with this area of work for many, many 4 5 years. We always like to encourage the communities that we deal with that the time to 7 do their scenic inventory is now, not wait till a project is on the horizon. So, as a result 9 of this document, this is a why of encouraging 10 communities to go out and do their scenic inventories. This was actually picked up by 12 places like Lincolnville, for example, that engaged us to use this book to do an evaluation 14 of the entire town. We also used it as a way 15 to identify scenic resources in Hancock. 16 Washington County.
 - But, again, you didn't do any public meetings Q. or solicit public input before you did your October 2015 VIA?
 - (DeWan) To the extent that communities had Α. already evaluated places of scenic significance, and we looked upon their town plans as the source of information that is the definitive word at that point as to what they

[WITNESS PANEL: DeWan~Kimball]

- consider to be important resources.
- 2 Q. But you didn't go, with the route for this
- 3 Project, to the more than 50 towns, I believe,
- 4 that are involved in this?
- 5 CHAIRMAN HONIGBERG: No, he didn't.
- 6 BY MR. PLOUFFE:
- 7 Q. You didn't say that?
- 8 CHAIRMAN HONIGBERG: No, he didn't.
- 9 BY THE WITNESS:
- 10 A. (DeWan) We have testified to that, in fact,
- 11 this morning.
- 12 CHAIRMAN HONIGBERG: I got you.
- WITNESS DeWAN: Okay.
- 14 CHAIRMAN HONIGBERG: No, he didn't.
- MR. PLOUFFE: Okay.
- 16 BY MR. PLOUFFE:
- 17 Q. How many wind power projects have you done VIA
- work on in Maine on behalf of developers?
- 19 A. (DeWan) I don't have an exact number, but it's
- 20 probably in the vicinity of two dozen or so.
- 21 Q. Is it fair to say that you've done most of the
- VIAs for the wind projects in Maine?
- 23 A. (DeWan) That's a fair assessment.
- 24 Q. So, regarding the issue of aesthetics, is the

regulatory standard for wind power projects in

Maine similar to that here before the SEC, in

that both require a finding of no unreasonable
adverse effect?

- A. (DeWan) There are certain similarities between both sets of regulations.
- 7 Q. "No unreasonable adverse effect" is indeed language that Maine uses, is it not?
 - A. (DeWan) I believe it's similar to that.

- Q. Yes. In your prefiled testimony, you stated that you conducted the VIA in this Project
 "virtually identical to your previous work for transmission lines and other VIA projects".

 With respect to your VIAs in Maine wind projects, former Maine wind projects, you, in fact, did not follow your usual practice here, did you, when you omitted intercept studies?
 - A. (DeWan) Intercept surveys -- studies is a relatively recent addition to the procedures that we go through for wind power projects. We did several before we started to use intercept surveys. And we, as I testified earlier, we have never done intercept surveys for transmission line projects in Maine or

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         elsewhere.
         But, again, with respect to the wind power
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    Q.
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         projects you did, and we heard this earlier
         today, there are several, Highland Wind,
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         Redington/Black Nubble --
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                         [Court reporter interruption.]
 7
    BY MR. PLOUFFE:
         -- Highland Wind, Redington/Black Nubble,
 8
         Saddleback Ridge, Spruce Mountain, and Bull
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         Hill, as of 2012, you had been involved in
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11
         those cases where either you or your client
         commissioned intercept studies?
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                    MR. NEEDLEMAN: Objection. Asked and
14
         answered.
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                    CHAIRMAN HONIGBERG: Mr. Plouffe.
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                    MR. PLOUFFE: Fine.
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    BY MR. PLOUFFE:
         Bear with me a little bit on this question, if
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    0.
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         you would. Site Rule 102.56 defines a "visual
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         impact assessment" as the process -- "the
21
         process for determining the degree of change in
22
         scenic quality resulting from the construction
23
         of the proposed facility.
24
              And Site 102.44 defines "scenic quality"
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[WITNESS PANEL: DeWan~Kimball]

as "a reasonable person's perception of the intrinsic beauty of land forms, water features, or vegetation in the landscape, as well as any visible human additions or alterations to the landscape."

And Site Rule 301.05(b)(6) requires your VIA to contain for a "characterization of the potential visual impacts of the proposed facility...on identified scenic resources [at] a high, medium, or low, based on consideration of the following factors: (a) The expectations of the typical viewer."

Would you agree with me that fundamental to a visual assessment under the SEC rules is some assessment of the expectations of the typical viewer with respect to scenic quality, i.e., the intrinsic beauty and nature of a given scenic resource? I'll repeat that, if you want?

- A. (DeWan) Yes. Just the pertinent parts of it please.
- Q. Yes. Would you agree with me that fundamental to a VIA done under the SEC rules is some assessments of the expectations of the typical

viewer with respect to the scenic quality,
which I would interpret to mean intrinsic
beauty of a given scenic resource?

A. (DeWan) I would say yes.

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Q. So, on Page -- in your VIA, on Page M-19, you define the term "visual quality" as "the essential attributes of the landscape that when viewed elicit overall benefits to individuals, and, therefore, to society in general."

This is a definition in your VIA that's not in the SEC rules.

- 12 A. (DeWan) No. This was written before the SEC rules.
- Q. Okay. The quality of the resource, and I'm continuing in your definition, "the quality of the resource and the significance of the resource are usually, but not always, correlated."

So, in your definition, I note the term "elicit overall benefits to individuals and, therefore, to society in general". What did you mean by that?

A. (DeWan) It's an evaluation of how society, in general, looks upon the resource. Is it -- in

what sort of regard is it held? And how they
have evaluated it? Is it --

Q. I'm sorry, in regards of the what?

- A. (DeWan) And how it has been evaluated at some level. In other words, are there National Forests that we're dealing with? Are there conservation areas? And it's a way of identifying those inherent characteristics, how they may relate to society as a whole. It's a rather abstract concept, I think.
 - Q. I think you're right. And how does that relate, your definition, when you talk about the "benefits to the individual and society as a whole", how does that relate to the SEC's use of the term "intrinsic beauty"?
 - A. (DeWan) I think there's a correlation here.

 The 102.44 definition of "scenic quality" I

 think is somewhat open-ended, the fact that it

 talks about perception of intrinsic beauty. It

 doesn't give us an awful lot of guidance.
 - Q. Would you agree with me that the term

 "intrinsic beauty" connotes, if not denotes,

 something more an objective assessment of line,

 form, color, and those other objective things

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that you landscape architects like to talk
about?
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- A. (DeWan) There's a lot of ways of looking at intrinsic beauty. And the way, as you characterize it, using color, form, line, texture, etcetera, is one way of describing it.

 It's rather a qualitative way of looking at it, perhaps even might be a quantitative way of looking at it.
- I don't know if I can answer your question specifically.
- 12 Q. Let me ask you another -- are you done,
 13 because --
- 14 A. (DeWan) For now, yes. Yes.
- Q. Okay. You'll have a further opportunity on this question.
- 17 A. (DeWan) I'm sure.
- Q. On this same page of your VIA, your
 definitions, you define the term "viewer
 expectation". And I'm quoting, "An estimate of
 people's concern of visual quality in the
 environment."
- 23 A. (DeWan) That's correct.
- 24 Q. Do you agree that this is essentially the same

1 concept as the SEC Rules' concept of "expectations of a typical viewer"? 2 3 (DeWan) I would think so. Α. Well, without holding the public meetings and 4 Q. 5 so forth, where did you assess -- how did you 6 come to know, and given your limited experience 7 in New Hampshire, how did you come to know what the expectations of a typical viewer of New 8 9 Hampshire's landscape are? 10 MR. NEEDLEMAN: Objection. I think we went through this extensively this morning. 11 12 CHAIRMAN HONIGBERG: Mr. Plouffe. 13 MR. PLOUFFE: I don't -- I was here 14 this morning. I don't recall a line of 15 questioning that was directed to how did he 16 come to his assessment of the expectations of 17 the typical viewer of New Hampshire's 18 landscape? 19 CHAIRMAN HONIGBERG: Do you 20 understand the question? 21 BY THE WITNESS: 22 (DeWan) Let me try and answer it. And I don't 23 think there is such a thing as a "typical 24 viewer" of the New Hampshire landscape. You

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         know, we're dealing with hundreds of different
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         scenic resources. The viewers, the users of
 3
         those resources, all come with a different set
         of expectations. The typical of the Mountain
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         View Grand will be much different from somebody
 6
         who's paddling the Pemi. Some people have a --
 7
         depending upon the location are going to have a
         much more elevated expectation of the scenic
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         quality or the intrinsic beauty than in other
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         locations. It's a much -- it's a variable
11
         concept.
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    BY MR. PLOUFFE:
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         Let me substitute the actual term of the rule
    Q.
14
         for a "typical viewer", a "reasonable person's
15
         perception". How did you come to assess the
16
         "reasonable person" in New Hampshire -- or,
17
         "reasonable person's expectations" with respect
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         to their views of the New Hampshire landscape,
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         both residents and tourists?
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                   MR. NEEDLEMAN: Same objection.
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                   CHAIRMAN HONIGBERG: You can answer,
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         Mr. DeWan.
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(DeWan) By looking at, again, for every

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BY THE WITNESS:

[WITNESS PANEL: DeWan~Kimball]

1 resource that we evaluated, you know, we looked 2 at the expectation, the extent, the nature, the 3 duration of the landscape. We evaluated with the information that we had at hand, from our 4 5 observation in the field, from reading reports, 6 from looking at guidebooks looking at websites. 7 Some places have more information than others. But I don't think we can make a blanket 8 9 statement about the "average person" or the 10 "reasonable person" relative to the entire 11 landscape.

12 BY MR. PLOUFFE:

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- Q. So, after you read the guidebooks and the comprehensive plans with regard to this Project and the route of this Project, you made the decision of what the reasonable person's expectations were?
- 18 A. (DeWan) Based upon an evaluation of what we have done leading up to that point.
- 20 Q. Correct.
- A. (DeWan) And, of course, based upon many other
 studies that have said that, for certain types
 of activities, there's an expectation of high,
 medium, low, or no scenic quality, depending

[WITNESS PANEL: DeWan~Kimball]

1 upon the activity.

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- So, in your -- I'm going to leave that somewhat 2 Q. 3 esoteric subject, I guess, but I think a very important one. The term "intrinsic beauty" is 4 5 not something that's in the Maine law, correct?
 - (DeWan) Thank goodness, no. Α.
- 7 So, your matrix's numeric scoring system, and Q. 8 the results of that which were provided as part 9 of a data request, have scores for the duration 10 of the impact. And this is -- the scores were developed, if we look at that flow chart that 12 is on Page M-2 that's been up on the screen many times. This is part of the visual impact 14 analysis that you do -- that you did. And 15 duration of use is an important factor in your 16 scoring, correct?
- 17 (DeWan) That's right. I think you initially Α. said "duration of impact" --18
- 19 I'm sorry, "duration of use". Q.
- 20 (DeWan) -- of the view. Yes.
- 21 And to score a "high" in the scoring Q. 22 system, and I think we went through this 23 before, but I don't think we got into the 24 specific numbers. It requires a viewer to

spend the equivalent of at least a morning or afternoon, that is greater than four hours.

Medium score is, requires 30 minutes to four hours of associated viewing activity. Do you think most hikers who achieve a summit for a viewpoint spend four more hours for the duration of the viewpoint visit?

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- A. (DeWan) Probably not. And I will say that duration of view is a concept that we developed. And, as we went through here, I don't recall how we applied these to situations like that. But recognizing that certain destinations, when you achieve the top of a peak, it probably should be rated more than the way it's rated right here, the duration of view.
- Q. Okay. So, maybe you were not correct in rating of some of the views from trails and so forth?
- 19 A. (DeWan) I think this is a starting point we're
 20 using for evaluating resources.
- Q. So, I was taken by your testimony earlier today
 on this duration of view issue. And it seems
 to say that, if I am in my car on a scenic
 drive in New Hampshire in the fall, and my

1 expectation is of a bucolic New Hampshire 2 landscape, and I go by a McDonald's, that 3 that's going to have a very limited impact, because I'm driving by at 45 miles an hour. 4 Ι 5 shouldn't pick on McDonald's as an example, but 6 I will. 7 Is that basically the concept? How long I'm exposed to this offending feature? 8 9 (DeWan) Well, I wouldn't -- I'm hesitant to use Α. 10 McDonald's, --11 0. Okay. 12 (DeWan) -- because it's a different type of 13 facility that we're talking about here. And I 14 think the implication was that, when you're 15 driving, you'd see something along the 16 roadside, that's going to have a much different 17 effect than driving along most of the scenic 18 byways and seeing the structure at a distance 19 of, you know, X miles or a half a mile away. 20 But the methodology that you've used, let me Q. 21 use another example. Billboards. You and I 22 live in Maine, where billboards are outlawed. 23 Not in New Hampshire, I notice that when I come

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So, I drive by, if I'm on a highway, and

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here.

[WITNESS PANEL: DeWan~Kimball]

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I'm driving by one billboard, I see it for
maybe five seconds. And that would not
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- 3 register much on your scale at all, in terms of
- 4 the -- because of the short duration of use?
- 5 A. (DeWan) Hard to say, without looking at the
- 6 actual position and other considerations.
- 7 Q. "Ski Attitash".
- 8 A. (DeWan) Yes.
- 9 Q. Okay. So, I'm continuing on my drive, I'm
- coming up Route 16, where I really notice them,
- in another mile I see another one, and another
- mile I see another one. Isn't that, even
- though each one individually, under your
- methodology, doesn't register very much, in
- terms of negative impact, doesn't the whole
- experience become affected by billboard,
- billboard, billboard?
- 18 A. (DeWan) If you're talking about -- you know, if
- we're just talking about billboards, --
- 20 Q. Yes. Just talking about billboards.
- 21 A. (DeWan) Just talking about billboards, I would
- say probably so. It's one of the --
- 23 Q. And that's why --
- 24 A. (DeWan) It's one of the reasons that Maine

1 outlawed them.

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- Q. And the Federal Highway Beautification Act outlaws them, correct?
- 4 A. (DeWan) It's one of the reasons why Scenic
 5 America has gotten where it is.
 - Q. So, there's an example of something that you flash by in your car, yet the federal government and the government of the State of Maine determined that it has a negative impact on the scenic beauty of the drive?
- 11 A. (DeWan) I think that's the underlying
 12 assumption.
- So, this system, the methodology that you're 13 14 using, also seems to I'll use the term 15 "penalize" things like scenic byways. Where 16 you say that you drive by the view, and keep 17 going, so, the scoring that you did shows that 18 it has no impact or very little impact on the 19 experience. And I think you say the same thing 20 about trails that have limited views.
 - A. (DeWan) And, as we -- as I pointed out before, when we talk about "scenic byways", we're not just talking about an individual occurrence.

 You know, we take into consideration the number

[WITNESS PANEL: DeWan~Kimball]

of times that one might see the Project as you drive along, and, of course, the environment that it's seen within. And I think we've identified those places where you do have multiple viewpoints, and that is a consideration.

- Q. You earlier today with Ms. Connor had a discussion concerning the importance in your model of whether or not people will come back to a site that has had an impact from this Project. And, in fact, in the conclusion of your prefiled testimony, you say "There is no basis to conclude that people will not continue to drive the scenic byways, visit the parks, swim at the beaches, canoe and kayak the rivers, fish in the lakes, hike the trails in the manner that they have for decades due to the presence of the Project."
- 19 A. (DeWan) That's what we wrote.

Q. And that is part of the conclusion that this will not -- this Project will not have an unreasonable adverse effect on aesthetics.

Can you give me an example of a project whose effects on aesthetics that would be so

- severe that people would no longer drive the scenic byway, swim at the beaches, hike the
- 3 trails, and so forth, in New Hampshire?
- 4 A. (DeWan) Not off the top of my head I can't.
- Q. So, isn't your statement a tautology? It's always going to be true?
- 7 A. (DeWan) Not necessarily.
- Q. There's no impact. You can't build a project that's going to keep people from driving the scenic byways or hiking the trails in New Hampshire?
- 12 A. (DeWan) It's hard to make a statement with such
 13 absolute certainty without knowing the
 14 particulars.
- Q. Well, I guess maybe the point I'm trying to
 make here, or ask you about, is whether people
 will stop coming to New Hampshire and its
 scenic beauty is really the test that the
 Subcommittee is supposed to apply here? It
 isn't, is it?
- 21 A. (DeWan) I believe that's one of the tests.
- 22 Q. Isn't the test really whether the negative 23 impact on the visual resources is unreasonable?
- 24 A. (DeWan) That's the bottom line.

1	Q.	So that people's experience is depreciated, and
2		how much is it depreciated by the Project?
3		MR. NEEDLEMAN: Objection.
4		CHAIRMAN HONIGBERG: Grounds?
5		MR. NEEDLEMAN: The standards are
6		laid out in the rules. I don't think that's
7		the standard.
8		CHAIRMAN HONIGBERG: Mr. Plouffe?
9		MR. PLOUFFE: Tried to summarize the
10		rules, as kind of the commonsense way of it.
11		But I agree with I'll stipulate, certainly,
12		that the rules are what they are.
13		CHAIRMAN HONIGBERG: And he's not the
14		tourism expert.
15		MR. PLOUFFE: No, but he's made a
16		conclusion that this will not have an
17		unreasonable adverse effect.
18		CHAIRMAN HONIGBERG: Well, but then
19		you wanted to know "what would cause people not
20		to come?" And that's not that's not what
21		he's here to testify about.
22		MR. PLOUFFE: Oh, but he's okay.
23		Well, if you want to sustain the objection,
24		I'll go on.

[WITNESS PANEL: DeWan~Kimball]

- 1 CHAIRMAN HONIGBERG: I will sustain
- 2 the objection.
- 3 BY MR. PLOUFFE:
- Q. We've already talked about the importance of your opinion on things in this VIA, it's your report. And where you set the bar, you agreed with me that you set the bar. So, I want to go a little bit, and just briefly, into where that bar has been set by your firm in the past.

This morning Ms. Connor asked you about the Black Nubble Wind Power Project in Maine?

- 12 A. (DeWan) Yes.
- Q. And both you and I were involved in that case,
 as you recall, 2005, 2006, 2007, before the
 Land-Use Regulation Commission, correct?
- 16 A. (DeWan) Black Nubble/Redington.
- 17 Q. Black Nubble/Redington, correct, because this

 18 is a wind power project on two separate peaks

 19 in western Maine. For the benefit of the

 20 skiers, these peaks are between Sugar Loaf and

 21 Saddleback. Would you generally agree with

 22 that locational comment?
- 23 A. (DeWan) Generally. Yes. Yes.
- 24 Q. Right. And Redington peak was just over

1 4,000 feet in height?

- 2 A. (DeWan) Rough numbers.
- 3 Q. And Black Nubble was just over 3,000 feet in 4 height?
- 5 A. (DeWan) Rough numbers.

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- Q. And, on Redington, the proposal by the
 developer, who was Edison International and
 Endless Energy, I believe, the proposal was to
 put, I'm going to say, I don't remember
 exactly, 10 to 15 wind towers on top of Mount
 Redington and a similar number on top of Black
 Nubble?
 - A. (DeWan) Again, in round numbers, that's about right.
- Q. And the towers -- the wind towers on top of
 Redington and Black Nubble, from base to the
 tip of the blade in the upward position, was
 between 300 and 350 feet?
- 19 A. (DeWan) Again, round numbers, that sounds about 20 right.
- Q. And with respect to the towers on Redington,
 they were located within 1.1 miles of the
 Appalachian National Scenic Trail?
- 24 A. (DeWan) As from the top of -- from the top of

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1 one, --
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- 2 Q. South Crocker.
- 3 A. (DeWan) South Crocker. I was trying to think
- 4 what they call between North and South Crocker.
- 5 Yes.
- 6 Q. Correct.
- 7 A. (DeWan) But not visible from those points.
- 8 Q. I would -- it was within 1.1 miles of the
- 9 Appalachian National Scenic Trail, correct?
- The corridor?
- 11 A. (DeWan) But not visible from the Appalachian
- 12 Trail, as I recall.
- 13 Q. From -- maybe from right on the footpath,
- 14 but --
- 15 A. (DeWan) Not the --
- 16 Q. And, with Black Nubble, they were three miles
- from the Appalachian National Scenic Trail?
- 18 A. (DeWan) I recall 3.2 miles.
- 19 Q. Okay.
- 20 A. (DeWan) Yes. Something like that, yes.
- 21 Q. Okay. And the opinion of -- your opinion was
- 22 that this project would not have an undue
- 23 adverse effect on aesthetics?
- 24 A. (DeWan) And I believe that was before the Maine

1 Wind Energy Act --

- 2 Q. It was.
- 3 A. (DeWan) -- was put into place.
- 4 Q. It was.
- 5 A. (DeWan) Yes. And we were operating under different rules at that point.
- Q. Essentially, your opinion was that it would not have an undue adverse effect on aesthetics?
- 9 A. (DeWan) That's correct.
- 10 Q. And the National Park Service came and
 11 testified against the Redington/Black Nubble
 12 Project, correct?
- 13 A. (DeWan) There were representatives from the
 14 National Park Service and the Forest Service
 15 there.
- Q. And, in fact, the National Park Service
 representative was the Superintendent of the
 Appalachian National Scenic Trail, correct?
- 19 A. (DeWan) That is correct.
- Q. And the person from the U.S. Forest Service was
 one of the experts in the use of the Forest
 Service Manual from senior management, correct?

 MR. NEEDLEMAN: I'm going to object
 at this point. I don't understand the

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1
         relevance of this line of questioning.
                   CHAIRMAN HONIGBERG: Mr. Plouffe?
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 3
                   MR. PLOUFFE: If you bear with me for
         a minute, I'll get to the relevance.
 4
 5
                   CHAIRMAN HONIGBERG: Okay. Soon, I
 6
         hope.
 7
                   MR. PLOUFFE: Yes. So, I'm trying to
         establish where Mr. DeWan's bar is set with
 8
9
         respect to unreasonable adverse impacts on
10
         aesthetics.
11
                   CHAIRMAN HONIGBERG: Under what
12
         statute?
13
                   MR. PLOUFFE: Under the general term
14
         of "undo adverse effect".
15
                   MR. NEEDLEMAN: To the extent he was
16
         analyzing a New Hampshire project, I would say
17
         that might be relevant. I'm not sure how it's
18
         relevant in Maine.
19
                   CHAIRMAN HONIGBERG: Well, let's find
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         out. We'll take it for what it's worth.
21
    BY MR. PLOUFFE:
22
         Ultimately, the Land-Use Regulation Commission,
    Q.
23
         which has jurisdiction over that project,
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denied the project based on effects on

[WITNESS PANEL: DeWan~Kimball]

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1 aesthetics, correct?
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- 2 A. (DeWan) One of the reasons that it was denied.
- 3 Q. And then the Project was resubmitted just with
- Black Nubble. Again, you testified in support,
- 5 and that was rejected?
- 6 A. (DeWan) That's correct.
- 7 Q. Thank you. I want to talk a little bit about
- 8 the bare-earth analysis question, that's
- 9 bare-earth?
- 10 A. (DeWan) Yes.
- 11 Q. And, originally, you did not use bare-earth,
- we've heard about that. You went back, did an
- analysis out to 10 miles using bare-earth to
- some degree, let me put it that way. So, I
- think you mentioned that you were part of a New
- 16 Hampshire study group convened by the Office of
- 17 Energy & Planning that was charged to hold a
- 18 public stakeholder pre-rulemaking process to
- develop the regulatory criteria for siting
- 20 energy facilities. You were part of that?
- 21 A. (DeWan) It was a group that was con --
- convened, thank you, convened via conference
- call. We never met in person.
- 24 Q. Okay. There were four working groups, one for

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[WITNESS PANEL: DeWan~Kimball]
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- 1 aesthetics, which had 21 members, and you were
- 2 a member of that?
- 3 A. (DeWan) That is correct.
- 4 Q. And there were 9 members of that, in addition
- 5 to the 21, who represented industry, is that
- 6 correct?
- 7 A. (DeWan) I don't have any information on the
- 8 membership in front of me.
- 9 Q. Okay. I think Mr. Needleman was also a member
- of this group, was he not?
- 11 A. (DeWan) He may have been. It seems like there
- were different people that showed up at
- different conference calls. I don't remember
- 14 who was on each one.
- 15 Q. Okay. When was this?
- 16 A. (DeWan) 2014, I believe. April/May of 2014.
- 17 Q. So, this was when you were working on the
- 18 Northern Pass Project?
- 19 A. (DeWan) That's correct.
- 20 Q. So, the -- Dr. Publicover, from the Appalachian
- 21 Mountain Club, co-chaired your group on
- 22 aesthetics. Do you recall that?
- 23 A. (DeWan) That's right.
- 24 Q. And the subcommittee or the group reported back

to the Office of Energy & Planning on June 6,

2 2014. And their report listed areas where

there was consensus on the group and areas

where there was no consensus. Do you recall

5 that?

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- A. (DeWan) I know there was certainly a lot of discussion about what should be in the final rules.
- Well, I can show you on the ELMO here relevant 9 Q. 10 pages from the report to refresh your 11 recollection, if you want? So, I'm looking 12 at -- we're looking at Page 3, I believe. 13 There was group consensus along the various 14 interest groups that an application should 15 include a bare-earth ground analysis. Do you 16 see that?
- 17 A. (DeWan) I do, on the second page there. Yes.
- 18 Q. Did you not agree with that? You were not part of the consensus?
- 20 A. (DeWan) I do not recall agreeing to that

 21 when -- I don't think there was any formal

 22 vote. It's hard to vote on a conference call,

 23 but it was more of a consensus.
- Q. But that's the report that went to the New

[WITNESS PANEL: DeWan~Kimball]

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1 Hampshire Office of Energy & Planning?
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A. (DeWan) That's correct.

- 3 Q. Did you file any kind of a dissenting opinion?
- 4 A. (DeWan) I did not. I expressed -- I expressed
 5 some reasons why you use viewshed analyses
- during the course of these discussions.
- 7 Q. So, I'm going to show you --
- 8 A. (DeWan) Again, I didn't take notes of what I
- 9 said. I know that, again, thinking back, what
- I probably said is that bare-earth viewshed
- analyses is important in some situations. It
- may not be applicable in all situations that
- come before the SEC.
- 14 Q. I'm going to show you NGO Exhibit 117. Again,
- this is the U.S. Forest Service Manual. Do you
- see that?
- 17 A. (DeWan) Yes, 4-5.
- 18 Q. Talking about bare-earth conditions. And it
- says "Vegetation screening...is important for
- short-term, detailed planning. Normally,
- vegetative screening is inappropriate to
- consider in long-term, broad-scale planning"?
- 23 A. (DeWan) Yes. I see that.
- 24 Q. So, certainly, you're aware that major portions

- of the existing transmission corridor in this
- 2 Project go back to the early 1900s?
- 3 A. (DeWan) Yes.

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- 4 Q. Yes. So, this is a long-term project, would you agree?
- 6 A. (DeWan) It certainly has been so far.
- 7 Q. Not just the processing of the Application, but
 8 the transmission line project itself will be
 9 here for a long time. Correct?
- 10 A. (DeWan) I can't predict how long it's going to take.
- 12 Q. Isn't this the very scenario that the U.S.

 13 Forest Service Manual envisions when it talks
 14 about its recommendation for a bare-earth
 15 analysis?
 - A. (DeWan) I don't think so. I think the Forest Service is charged with, among other things, doing forest management plans. And part of that means linking up places where they're going to do harvesting activities. And, so, doing the bare-earth analyses is one way of determining what the public would see when they're driving through different parts of the forest. What resources might be exposed to

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view where views might be created. How things
may change to the viewing public. You know, we
don't have that -- the luxury, in this
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- situation, of having control over all the areas
 within our viewshed.
- Q. So, I'm going to show you NGO Exhibit 123.

 This was submitted into the record by

 Normandeau Associates. And it shows a forest

 harvest activity within the Northern Pass

 corridor in Dixville. Do you recognize that?
- 11 A. (DeWan) I recognize the area, yes.
- 12 Q. And do you recognize where the pond is there,
- 13 Nathan Pond?
- 14 A. (DeWan) Yes.
- 15 Q. A 22-acre brook trout pond?
- 16 A. (DeWan) Yes.
- 17 Q. It's accessed by both ATV and hiking trails?
- 18 A. (DeWan) Yes.
- 19 Q. And you see that bare earth, just to the left of the pond?
- 21 A. (DeWan) Yes. Looks like there's recent 22 harvesting there.
- Q. Since -- and it's within the past year. And were you --

A. (DeWan) I have no idea when it occurred.

Forest Service is concerned about?

- Q. Okay. Well, your report, with respect to this site, Nathan Pond, says that users of this area will simply see the tops of the power line.

 But, after this harvest, in this working forest, they're going to see a lot more than the tops. Isn't this the dynamic -- the dynamic nature of a working forest that the
- A. (DeWan) Well, I'm not going to -- I don't know what the effect will be by doing a harvest. I know, just looking at Nathan Pond, there is a strip of trees that surrounds the pond, and I assume those are not going to be cut. And, based upon the topography and the size of the trees, you may see the tops of some of the structures. But the question is, what role will the trees that have not been cut play in the view of the structure?

The other consideration, of course, is where does somebody who's visiting the pond have access to it? I believe that's the Cohos Trail as it runs through on the west side of the pond. And the viewpoint at that point is

[WITNESS PANEL: DeWan~Kimball]

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1 looking to the east, and the transmission
2 corridor is due south.
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- Q. This is an example, is it not, of a changing dynamic forest, a working forest in northern New Hampshire?
- A. (DeWan) Yes. I think it's a fair assumption that working forests are going to have areas where periodically they're going to be harvested. There's a variety of different types of cutting operations, as we see here.
- 11 Q. So, the visual situation, if I can call it
 12 that, with respect to the Project is not
 13 static. In the future, there could be insect
 14 infestation, there could be ice storms, there
 15 could be harvesting activities, that's going to
 16 open up views of the Project that we don't have
 17 today?
- 18 A. (DeWan) There's always that possibility.
- Q. And isn't that a reason to do a bare-earth analysis?
- A. (DeWan) No. Because what you're talking about is something which is extremely site-specific, looking at the effect that harvesting in one particular area may have on the visibility of a

[WITNESS PANEL: DeWan~Kimball]

limited number of structures.

limited number of structures.

would think, and, again, if this

I would think, and, again, if this was the Forest Service who was doing this cutting operation, they would do an assessment of the effects of the harvesting on the resource, in this case, Nathan Pond and the trail.

- 7 Q. The Forest Service is not involved here. This is Wagner Forest Management and Bayroot.
- 9 A. (DeWan) And, as I said, I didn't know who owns
 10 this land.
- 11 Q. The Yale investment fund. Just to clarify, you screened out a number of resources because they did not have legal access to the public?
- 14 A. (DeWan) That is correct.

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- 15 Q. Or, the public did not have a legal right to be there?
- 17 A. (DeWan) That's correct.
- Q. So, I'm trying to understand your position on this. So, if I am in a beautiful town, New England town common, surrounded by the iconic white houses with the black shutters, and a number of those houses are on the National Historic list -- Register or eligible to be on the Register. What is the aspect of those

[WITNESS PANEL: DeWan~Kimball]

- houses that makes the common and the houses around it of scenic value?
- 3 (DeWan) One of the things that we look at when Α. 4 we evaluate those sort of facilities is the quality of the space, and whether or not the 5 space is well-defined, it was defined primarily 6 7 by architecture or by landscape features, where the spaces are between the structures, allowing 8 9 views to the greater beyond. The quality of 10 the space within it, whether or not it's 11 developed or relatively natural. Whether 12 there's features, such as bandstands, which 13 provide a focal point for that space. A lot of 14 considerations when you evaluate a situation 15 like you're describing.
- Q. But you don't -- you did not evaluate the impact on the structures around the common, in my hypothetical?
- 19 A. (DeWan) In your hypothetical, --
- 20 Q. You would not?
- 21 A. (DeWan) -- if they're private properties, no.
- 22 Q. That's what I'm trying to get at.
- 23 A. (DeWan) That's correct.
- 24 Q. Well, what is the aspect of the private

[WITNESS PANEL: DeWan~Kimball]

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        properties that makes them valuable from the
2
        public perspective?
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- 3 (DeWan) It's the fact that they're defining Α. that space which is seen in the immediate 4 5 foreground.
- It's the exterior of the building, isn't it? 6 Q.
- 7 (DeWan) Not necessarily. It could be the Α. exterior of the building, it could be the 8 9 gardens next to it.
- 10 Okay. Q.

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- 11 (DeWan) It could be the pathways leading up to Α. 12 It's the relationship of the buildings to 13 each other. The relation of the buildings to 14 the street.
 - My standing in the public common or in the Q. public street have visual access, as a matter of right, obviously, to appreciate those things that make those gardens and homes of value to us as a society. True?
- 20 (DeWan) Well, if you're -- let's say you're in Α. 21 Whitefield, an example, there's a nice town 22 green right there, I think maybe similar to 23 what you're talking about, except they're not commercial structures. If those were homes,

you wouldn't have any right to go into those

those structures. The green itself is defined by

those pieces of architecture. The public has

no right to them.

Q. I understand I can't go in the home. But I'll leave it at that, I know it's getting plate.

I'm going to show you NGO Exhibit 114.

Again, this is from the Scenic Assessment

Handbook, Maine Coastal Program, that you wrote
in 2008.

- A. (DeWan) That's correct.
- 12 Q. And I'd like you to read what's highlighted in yellow, under "Visual Accessibility and Use".
- 14 A. (DeWan) Okay. And, again, this was done for the Coastal Program for the State of Maine.
- 16 Q. Correct.

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17 (DeWan) "By definition, all lands that are Α. 18 identified as scenic areas are either on public 19 lands," -- excuse me -- "are open to the 20 public, or are visible from public viewpoints. 21 At the "high" end of the spectrum are scenic areas that are fully or mostly visible from 22 23 major public vantage points, for example, on or 24 adjacent to main highways; historic districts

[WITNESS PANEL: DeWan~Kimball]

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and village centers; major hiking trails with established, well-marked trailheads."
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- Q. So, if the church that we saw earlier, which I think was in Deerfield, the white church, if that was not open to the public, you wouldn't have evaluated -- you would not have evaluated the impact of the transmission structure that's going to be built behind that, that church?
- 9 A. (DeWan) We evaluated the whole village center.

 10 If there was --
- 11 Q. I'm saying, if the church had not been open to
 12 the public, and you assumed that it was, so you
 13 did evaluate that. But if it had not been?
- 14 A. (DeWan) Well, as I said before, we evaluated
 15 the entire village center.
- 16 Q. That brings me --
- MR. PLOUFFE: I'm almost done,
- 18 Mr. Chairman.
- 19 BY MR. PLOUFFE:

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20 Q. Brings me to the other point I was interested
21 in in your testimony, and that's an
22 illustration of it. If there is a very
23 significant negative impact to one of the
24 structures, historic structures in the town, in

[WITNESS PANEL: DeWan~Kimball]

- the village center, like that church, but the church is part of a larger area, in your VIA,
- 3 you reach your conclusions based on the impact
- on the larger area, not on that one resource.
- 5 Is that correct?
- A. (DeWan) That's how we did the evaluation for Deerfield, the Deerfield Center.
- 8 Q. So, this -- were you in the room when I was 9 asking I think Ms. Widell about numerators and 10 denominators, and diluting the effect of an 11 impact by making the impact be spread out over 12 a large area?
- 13 A. (DeWan) I may have been.
- 14 Q. Okay. Is that essentially what you're doing?
- 15 A. (DeWan) I don't believe so. You know, our
- 16 charge was to look at the scenic resource,
- 17 which in this case we considered that to be the
- 18 church, surrounded by the village center.
- 19 Q. But it's on --
- 20 A. (DeWan) And, you know, the "village center", by
- definition, was a collection of individual
- 22 structures.
- 23 Q. And I understood you to say, in response to
- Ms. Connor's question, that one of -- it's not

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really a mitigation -- well, maybe it is a
mitigation measure, is for people to avert
their view from what offends them?

A. (DeWan) No. I didn't say that.
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Well, I thought you said that --

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Q.

- A. (DeWan) I said, to the reality of it, when you're out on a place, a pond, let's say, if you don't like the view, you know, you can, in your 360-degree viewing area, you can, you know, aim the boat in some other direction, or you can concentrate on your fishing and look straight down.
- Q. So, I should just, if I don't like it, look the other way?
 - A. (DeWan) There's many options. And I think that's one of the reasons that the rules ask for the extent, the horizontal extent of the view, as part of the rules.

MR. PLOUFFE: All right. Thank you,

Mr. DeWan and Ms. Kimball.

Thank you, Mr. Chairman.

CHAIRMAN HONIGBERG: All right. I think that will wrap up today. I understand, when we begin tomorrow, Ms. Boepple, from the

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Forest Society, will be up. She's going to
 1
         spend the next four hours refining her
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         questions, so that she's raring to go and be
 3
         real efficient tomorrow morning.
 4
                    Is there anything else we need to do
 5
         before we break for the day?
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 7
                         [No verbal response.]
                    CHAIRMAN HONIGBERG: All right.
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                                                      Ιf
         not, we'll see you all tomorrow morning.
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10
                         (Whereupon the Day 31 Afternoon
                         Session was adjourned at 5:35
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12
                         p.m., and the hearing to resume
13
                         on September 12, 2017,
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                         commencing at 9:00 a.m.)
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CERTIFICATE

I, Steven. E. Patnaude, a Licensed Shorthand

Court Reporter, do hereby certify that the foregoing is a true and accurate transcript of my stenographic notes of these proceedings taken at the place and on the date hereinbefore set forth, to the best of my skill and ability under the conditions present at the time.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Steven E. Patnaude, LCR Licensed Court Reporter N.H. LCR No. 52 (RSA 310-A:173)