1	STATE OF NEW HAMPSHIRE
2	SITE EVALUATION COMMITTEE
3	Ontober 16 0017 1 16
4	October 16, 2017 - 1:16 p.m. DAY 47 49 Donovan Street Afternoon Session ONLY
5	Concord, New Hampshire
6	{Electronically filed with SEC on 10-30-17}
7	IN RE: SEC DOCKET NO. 2015-06
8	Joint Application of Northern Pass Transmission, LLC, and
9	Public Service Company of New Hampshire d/b/a Eversource
L 0	Energy for a Certificate of Site and Facility.
L1	(Hearing on the merits)
L2	PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE:
L 3	Chrmn. Martin P. Honigberg Public Utilities Comm. (Presiding as Presiding Officer)
L 4 L 5	Cmsr. Kathryn M. Bailey Public Utilities Comm. Dir. Craig Wright, Designee Dept. of Environ. Serv.
L 6	Christopher Way, Designee Dept. of Business & Economic Affairs
L 7	William Oldenburg, Designee Dept. of Transportation Patricia Weathersby Public Member
L 8	Rachel Dandeneau Alternate Public Member
L 9	ALSO PRESENT FOR THE SEC:
20	Michael J. Iacopino, Esq., Counsel for SEC (Brennan, Caron, Lenehan & Iacopino)
21	Pamela G. Monroe, SEC Administrator
23	(No Appearances Taken)
2 4	COURT REPORTER: Steven E. Patnaude, LCR No. 052

1				
2	INDEX			
3			PAGE NO.	
4	WITNESS PANEL:	MICHAEL BUSCHER		
5	(resumed)	JAMES PALMER JEREMY OWENS		
6	Redirect examin	3		
7				
8				
9		* * *		
10				
11		EXHIBITS		
12	EXHIBIT NO.	DESCRIPTION	PAGE NO.	
13		alk depicting a map of	6	
14	<i>provided</i> id	stance Zones, noting 5 zones entified as Foreground, Near		
15	hearing day) Ba	dground, Far Midground, Near ckground, and Far Background		
16				
17				
18				
19				
20				
21				
22				
23				
24				

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PROCEEDING
 1
 2
                (Hearing resumed at 1:16 p.m.)
                   CHAIRMAN HONIGBERG: All right.
 3
 4
         Ms. Connor, you may proceed.
 5
                   MS. CONNOR: Thank you. Panel are
 6
         you ready?
 7
                   WITNESS BUSCHER: Yes.
 8
                   MS. CONNOR:
                                Okay.
                     DIRECT EXAMINATION
9
10
    BY MS. CONNOR:
         Last Thursday, October 12th, 2017, Attorney
11
12
         Needleman asked you a series of questions
         regarding the work that you did for the
13
14
         Department of Energy on the EIS. Do you recall
15
         that general line of questioning?
16
    Α
         (Buscher) We do.
17
         Okay. And Attorney Needleman implied that your
         data calculation for the EIS was "inconsistent"
18
19
         with the data collection in this case. Can you
20
         explain what you were asked to do for the EIS
21
         and contrast it to what you were asked to do in
22
         this case?
23
         (Buscher) Well, for the EIS, we were doing a
    Α
24
         Visual Impact Assessment, a full Visual Impact
```

Assessment, for a specific purpose. For the SEC, we were doing a review of a Visual Impact Assessment.

The DOE was looking specifically at a series of different alternatives, and comparing the differences between those separate alternatives. We were asked specifically to come up with a certain amount of data pertaining to different components of the Project, but not to come to a final conclusion or analysis for each of those components.

And, Jim, you might want to expand on that.

(Palmer) The purpose of the federal

Environmental Assessment was to determine

national — the permitting parts are to

determine national security in crossing the

border. And then the Forest Service, as a

cooperating agency, was concerned with site

issues. And they pushed us, actually, to do

more detailed sites within the forest. They're

part of the reason that we went out to ten

miles, because they had high trails that would

have visibility from that kind of distance.

1 But DOE sort of put a damper on that, because 2 it wasn't their primary purpose. 3 So, while we may have been interested in 4 doing more site work, we were actually directed 5 not to do that. But we had originally done 6 visiting to road crossings and areas that we 7 didn't analyze in great detail, but we have that fieldwork, which we could then apply to 8 9 the current Project. 10 So, to summarize, for DOE, you were asked to Q 11 come up with a lot of technical data, so that 12 they could make comparisons between options, as 13 opposed to just looking at one particular 14 site-specific path? 15 Α (Palmer) Yes. That's right. So, it's really 16 the comparison of alternatives and the 17 incremental and cumulative impacts, which were 18 important to DOE. 19 Q I want to pull up Exhibit Applicant 322, which 20 was a chalk that was prepared by Attorney 21 Needleman. Attorney Needleman asked you some 22 questions about this chalk. And, as I 23 understand it, he took the numbers out of the 24 And they show the average scenic impact

 $\{SEC\ 2015-06\}$ Day 47/Afternoon Session $ONLY\{10-16-17\}$

EIS.

```
1
         of the Project by sections. Can you explain
 2
         how the average scenic impact score was
 3
         calculated?
 4
    Α
         (Palmer) Yes. So, the analysis is -- excuse
 5
         me -- uses -- looks at very small areas of
 6
         land, five meters by five meters, for the whole
 7
         corridor, for the whole Project. So, the
         analysis is done cell-by-cell for all of these
 8
9
         little pieces of land. And the little pieces
10
         of land have an impact that rates from "zero"
         for "none", and then "1.00" to "low", to "5.00"
11
         to "very high".
12
13
                   MS. CONNOR: Okay. I'm going to stop
14
         you right now, and we're going to put up a
15
         chalk, Counsel for the Public, it will be the
16
         very next exhibit number. I'm sorry, I don't
17
         know what exhibit number we're at. But I will
18
         find that out and we will certainly upload
19
         this.
20
                         (NOTE: Marked for identification
21
                         as CFP 587 after the close of
22
                         this hearing day.)
23
    BY THE WITNESS:
24
         (Palmer) So, if we went -- so, this is an
```

7

```
1
         illustration of how the distance zones would be
 2
         mapped from the centerline of the proposed
 3
         overhead portions of the Project. Okay.
         So, --
 4
 5
    BY MS. CONNOR:
         So -- okay. Go ahead.
 6
 7
         (Palmer) And then, I mean, you can read it,
 8
         it's the distance zones, and then it tells you
9
         what the mileage ranges are for those zones.
10
         We used both an immediate and a foreground, but
11
         I've lumped those together, because you
12
         wouldn't be able to see the immediate on this
13
         drawing.
14
         So, going back to the average scenic impact
15
         score, which Attorney Needleman put in his
16
         chalk, did that include the cells out to 10
17
         miles?
18
         (Palmer) Yes. That would include the cells out
19
         to 10 miles. So, for the far background, that
20
         band is 5 miles wide, it's more than half of
21
         the total area.
22
         So, would that mean, realizing I am not a math
23
         guru here, but the average scenic impact scores
24
         would be diluted by the lesser impact of the
```

1 resources in miles 5 to 10?

- A (Palmer) Right. Almost all, not all, but almost all of the potential visibility out in that far background, for instance, is going to have very low or no visual impact, because it's too far away.
- Q If we restrict your DOE analysis to the immediate foreground, how many acres would receive a high rating of unreasonable adverse impact?
- A (Palmer) I have to go look for that, I'm sorry to say.

[Short pause.]

14 BY THE WITNESS:

- A (Palmer) So, in the foreground, for the whole Project, there are 43 acres that have that highest rating. Which, if you were using the EIS description, would be -- I think they said "likely unreasonable". And there are 770 acres that are 4.0, which is "possibly" or "may be unreasonable".
- 22 BY MS. CONNOR:
- 23 Q So, in other words, if you limit the analysis 24 to the foreground and the near midground, the

```
1
         scenic impact rating is between a 4.0 and 5.0,
 2
         but, if you dilute it by using out to 10 miles,
 3
         it comes down to being very low, is that --
         (Palmer) Yes. There's a very large area in the
 4
    Α
 5
         near background and far background that has --
         that's in the viewshed, but has a rating of "no
 6
 7
         visual impact", and so that brings the mean way
         down.
 8
9
         So, if we were --
    Q
10
                   WITNESS PALMER: Does that make sense
11
         to you all?
12
                   MS. CONNOR: We're not in a situation
13
         where you can ask the panel questions.
14
                   WITNESS PALMER: Yes. I'm sorry.
15
    BY MS. CONNOR:
16
    Q
         So, just to be clear, the chalk that was put up
17
         doesn't reflect the visual impact of the
18
         structures that you're most likely to see?
19
         (Palmer) Right. And the mean rating was really
    Α
20
         not intended to be evaluated on that scale.
21
         The mean rating was a way to compare
22
         alternative -- the relative merit of
23
         alternatives. And it's a misapplication of
24
         mean rating to interpret it otherwise.
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[WITNESS PANEL: Buscher|Palmer|Owens]

- 1 Q So, as I understand it, then the EIS average 2 scenic impact scores, what do they tell this 3 panel, if anything, about whether there are specific individual scenic resources adversely 4 5 impacted by the Project? 6 (Palmer) They really don't tell you anything. 7 You'd have to go back to the specific scenic resources and locations, and find out what the 8 9 ratings are at those places. 10 And, in fact, you looked, as I understand it, Q 11 at some of the KOPs, which are site-specific, 12 from the EIS Report, did you not?
 - A (Palmer) Well, in the EIS Report, all the KOPs in Appendix A, we looked at the cell ratings, that's correct.

13

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- Q And how do the EIS KOP ratings compare to what the panel is being asked to look at in this case?
- A (Palmer) Well, the KOP ratings are evaluations of individual scenic resources, but particularly a viewpoint, a place. And, in some way, they're very similar to what we would expect you all to be concerned about. That is, it's as close to a site assessment as we made

[WITNESS PANEL: Buscher|Palmer|Owens] 1 in the federal EIS. And can you explain how a couple of your KOP 2 Q 3 scores for the EIS compare to the findings you made in this case? 4 5 (Buscher) So, we found that there was a fairly 6 strong correlation between what we found for 7 the contrast dominance rating through the evaluation of KOPs in the DOE, as to then what 8 9 we evaluated the scenic resources, the 41 10 scenic resources within our review of the SEC 11 VIA. 12 And can you give the panel a couple of Q 13 examples? 14 (Buscher) Big Dummer Pond, it would be -- I 15 mean, I think almost all of them. The one 16 thing to take into consideration is, we also 17 evaluated the scenic contrast rating for the 18 existing conditions, and we're looking at the 19 difference between those two ratings, if you're 20 looking at the DOE. But Little Dummer Pond, 21 parts of Coleman State Park. 22 Moving on to inventory of scenic resources,

 $\{SEC\ 2015-06\}$ Day 47/Afternoon Session $ONLY\{10-16-17\}$

during Attorney Needleman's cross, he pulled up

a handful of scenic resources from your 7,000

23

24

12

1 list, and suggested they weren't scenic 2 resources, and thus questioned the legitimacy 3 of your list. 4 Can you explain or can you respond to that 5 criticism? (Buscher) Well, we looked at the VIA that was 6 7 proposed. And we looked at different towns. And we saw that, for instance, the Town of 8 9 Dummer, in which the Project directly goes 10 through, only had four scenic resources 11 evaluated for it. 12 And when you say "four", you mean "four in Q 13 Mr. DeWan's Report"? 14 (Buscher) Four resources within Mr. DeWan's 15 Report. And, to us, that was just a red flag 16 that scenic resources hadn't been properly identified. So, we were attempting a 17 18 methodology, first step of a methodology, 19 thinking "well, how would we approach this 20 problem?" Because it's, you know, it's a 21 unique situation. The identification of 22 specific scenic resources, as prescribed in 23 Site 102.45, and we created a database that 24 encompassed as many of those resources as we

[WITNESS PANEL: Buscher|Palmer|Owens]

```
1
         thought possible to do an initial flush of
 2
         identifying scenic resources. And that's all
 3
         it was. It was just a very basic
         identification of scenic resources that would
 4
 5
         then need to be refined down.
         (Palmer) And, so, it's our interpretation that
 6
 7
         a VIA isn't really a decision document. That
         is, we're not coming to the finding. But we're
 8
9
         providing information, in a sense, public
10
         disclosure. So, part of that disclosure is a
11
         list of all potential -- of all scenic
         resources with potential visibility, based on
12
13
         both bare-earth and screen. And whether we
14
         evaluate all of those or not is not as
         important as that you and the public know about
15
16
         all of -- the existence of all of these
17
         resources. So, we're not screening anything
18
         out, in that sense. The full inventory should
19
         be made available.
20
         And then, once you've had that full inventory,
21
         how would you, if you were preparing a VIA, how
22
         would you go about reducing the $7,000 -- the
23
         $7,000 -- 7,000 scenic resource list?
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 $\{SEC\ 2015-06\}$ Day 47/Afternoon Session $ONLY\{10-16-17\}$

(Buscher) Well, the 7,000 was already a first

24

[WITNESS PANEL: Buscher|Palmer|Owens]

with a list of 18,000. That was our initial attempt to start to reducing them. I think I maybe mentioned before, we would break it down -- well, we would definitely consider screen visibility. That would be a way to distinguish different resources.

- Q And I want to stop you right there. How would -- would your screened viewshed be the same as Mr. DeWan?
- A (Buscher) We wouldn't entirely eliminate scenic resources because they only showed up on the screened resources. And I think we have some -- we have a little bit more liberal assumptions made, which, you know, we feel is the more appropriate way to run a screened viewshed.
- A (Palmer) Or, maybe they're not liberal, maybe they're conservative. But we are -- we assume that the height of the forest is 40 feet, which is well below the average height of a forest, rather than assuming sort of the average height, which means that that would be higher than half of the forests.

[WITNESS PANEL: Buscher|Palmer|Owens]

Α

Similarly, we didn't assume heights for anything other than forests. So, it was -- that was our only screening element.

- (Buscher) But we would break it down. We'd probably look at distance zones. We'd break it down by town. You know, as it is, I even think Mr. Needleman admitted that we had fieldwork that documented, you know, a thousand -- at least a thousand scenic resources, what would be considered a scenic resource possibly, potential scenic resource under the SEC rules. We were doing that work for the DOE before those rules were even in place.
- A (Palmer) And that documentation created systematic responding to maybe 20, 25 different questions, attributes of the view, to identify what those qualities are. So, it wasn't informal notes. It was the same at all thousand places.
- Q Attorney Needleman also asked you some questions, as did the panel, about "current use land". And I believe, right before the lunch break, you talked about the fact that you would be looking at only the current use land that

[WITNESS PANEL: Buscher|Palmer|Owens] 1 receives the 20 percent discount, is that 2 correct? 3 (Palmer) Yes. Α 4 And what process would have to be followed to Q 5 identify where those parcels were? 6 (Palmer) Well, you either have to contact towns 7 that have -- that maintain their own database, like Concord. Or, there's a service that most 8 towns subscribe to, and those information could 9 10 be ordered from that service. And, 11 essentially, the service is there, because, as 12 a taxpayer/property owner, you have a right to 13 find out what your assessment and stuff is. So, you can find that online. 14 15 So, it's your understanding that, either by 16 going to the towns or going by the -- to the 17 Avitar database --18 Α (Palmer) The Avitar, yes. 19 -- you could identify the current use parcels?

A (Palmer) Yes. And then there's a statewide map of parcels, and there's an ID that links the tax database to the parcel database, and you

just link those in the GIS.

20

21

22

24

Q During your cross-examination by Attorney

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1
         Needleman, you were also asked about
 2
         "visibility distance ranges". And you
 3
         testified "the greatest visibility of either
 4
         structures or corridor changes would be out to
 5
         the 1.5 mile zone, but that there were always
 6
         extraordinary circumstances that you had to
 7
         take into effect." Do you remember that
         testimony?
 8
         (Palmer) I think that the way it read is that,
9
    Α
10
         at 1.5 miles, it starts to -- we've been using
11
         the word "smudge". But, yes.
12
         (Buscher) I would say that the distance up to
    Α
13
         1.5 miles probably has an increased concern for
14
         us.
15
         Okay. And at my request, did you retrieve a
16
         couple of examples that showed the exception to
17
         those distances where you can see beyond the
18
         1.5?
19
         (Buscher) Yes. We pulled up a couple of
    Α
20
         examples that we felt illustrated that quite
21
         clearly.
22
         The first one, which --
23
                   MS. CONNOR: Oh, now we need to
24
         switch from the ELMO to the computer, or the
```

```
1
         HDMI, whatever that is. It's still blank.
                         (Brief off-the record discussion
 2
 3
                         ensued regarding the monitors.)
    BY MS. CONNOR:
 4
 5
         This is labeled "FR-2b". Can you identify what
 6
         this is a photo of?
 7
         (Buscher) This is a view from Mount Lafayette.
    Α
         And what is the distance from where the
 8
9
         photograph is being taken to what you're going
10
         to identify as a "corridor change"?
         (Buscher) I believe it's 6.7 miles.
11
12
         And, in fact, Dr. Palmer, when you were being
13
         cross-examined by Attorney Needleman, you
14
         referenced a sim that was -- or, a photograph
15
         that was 6.7 miles out. Was this what you were
16
         referencing?
17
         (Palmer) Yes.
    Α
18
    Q
         Can you identify what it is in this photograph
19
         that you want the panel to pay attention to
20
         that is out at a distance of 6.7 miles?
21
         (Palmer) Yes. There's sort of a very neat
22
         rectangle that's in snow, on the left-hand
         side, going over a local ridge. And that's the
23
24
         location that's that way. However, the line
```

1 continues on and is that horizontal line 2 through the center of the photo. 3 So, what you were referring to is, although Q 4 there's the greatest visibility of structures 5 and/or corridors up to a mile and a half, there 6 can be certain circumstances where you can see 7 quite visibly something that is 6.7 miles away? (Palmer) Correct. 8 Α (Buscher) And you can imagine how, if there was 9 10 a new corridor created in a view similar to 11 this, how a line that would stretch beyond that 12 extent could be considered an impact into 13 what's otherwise an intact wooded landscape. 14 Now, we've looked a lot at photographs, because 15 that's what we can look at here. Can you 16 explain how what we see in the photograph may 17 be different from what the public sees when 18 they're standing on top of Lafayette or whether 19 it's the same? 20 (Buscher) It's been my experience that public 21 reaction to photographs are that they don't 22 accurately depict the impact of a scene when 23 you're experiencing it out in the field. 24 I think Jim can talk about the BLM

[WITNESS PANEL: Buscher|Palmer|Owens]

practice of evaluation.

A (Palmer) So, the difficulty is the photographs are just not going to be as vibrant. It won't have the same presence. You can try to get everything in the right scale, and you can try to get people to hold it in its proper perspective distance. But it just isn't the same as being on site for a bunch of reasons, because it loses the sort of contextual meaning.

So that it's the recommendation for the BLM, who uses this contrast rating system for KOPs, that all those ratings and judgments actually be made in the field. So, you don't do it with a simulation in the office. You actually go to the site and do the ratings on-site. Even if you've been on the site before, you're supposed to do the ratings on-site. That's the guidance.

- Q And this is not a simulation. This was just an example of a photo that shows your visibility out beyond the 1.5 miles?
- A (Palmer) Yes. This is an existing scene.
- 24 Q Okay. I now want to pull up another existing

```
1
         scene. It is L1-5c [LI-5c?]. Can you tell me
 2
         where this photo was taken from?
 3
    Α
         (Buscher) This was taken from on top of the
         South Kinsman Mountain peak.
 4
 5
         And what does it show?
 6
         (Buscher) It's an existing view of the
 7
         existing -- what's the acronym again? NH --
 8
         what's the line called, the existing line?
         (Palmer) Public Service, PSNH.
9
    Α
10
         (Buscher) PSNH. Thank you.
    Α
         And what is the distance from the viewer to the
11
    0
12
         first structure on the right-hand side?
13
         (Buscher) So, the closest structure is at 1 --
14
         a little over 1.5 miles. I think it's like
15
         1.7.
16
    Q
         And am I correct, that would be in the far
17
         right-hand corner?
18
    Α
         (Buscher) That's correct.
19
         And, as you go from right to left, the
    Q
20
         distance?
21
         (Buscher) It increases, my recollection, sort
22
         of roughly scale in this, is about 3.3 miles.
23
         So, twice as long as what one would ordinarily
24
         expect in terms of standard visibility?
```

```
1
    Α
         (Buscher) That's correct. And the structures,
         this is a location that I visited, the
 2
 3
         structures are clearly visible all the way out
         to the extent --
 4
 5
    Q
         What is it --
 6
         (Buscher) -- of what you can see.
    Α
 7
         Sorry. What is it that makes these structures
    Q
 8
         visible out to 3.3 miles?
9
         (Buscher) It's lighting. It's that these are
10
         existing wood structures. They have been there
11
         a while. They're bleached to a certain extent.
12
         So, it makes them a little bit more reflective.
13
         And, so, are these a couple of examples that
14
         show why you simply can't eliminate structures
15
         or corridors based upon distance zones?
16
    Α
         (Buscher) Yes.
17
         I want to talk a little bit about the Scenic
    Q
18
         Resource Evaluation you did in Appendix F of
19
         your Report, which was marked as "Counsel for
20
         the Public Exhibit 138". And, in particular, I
21
         first want to -- I want to talk about Big
22
         Dummer Pond. And you have a three-page
23
         write-up with regard to Big Dummer Pond. I
24
         want you to walk the Committee through the
```

process that you took in order to evaluate this particular resource.

Α

(Buscher) So, this was one of the 41 that we chose to evaluate. The first thing that we noted was whether or not there were simulations available and what simulations we used in our review of the Project. We noted the town, and then we went back to our field documentation to see what -- we had two different teams that visited this location at two separate locations, one during leaf-on and one during leaf-off. So, we looked at some of the notes, and we captured what some of those notes were here. Both teams noted this site as having a scenic attractiveness as distinctive.

The next thing we do is give a narrative.

So, we give a background, site observation,

talk about the character, what's there, what's

not there. What's going to happen at the

location. We describe the Project and how it's

going to be put in, as sort of the background

for what we do in our analysis.

The next step is we went through every criteria under Site 301.05(b)(6). We looked at

[WITNESS PANEL: Buscher|Palmer|Owens]

```
1
         the expectations of viewers for this particular
 2
         site.
                We were able to rely upon the New
 3
         Hampshire Lakes Association survey. We used
         that same information for effects on future use
 4
 5
         and enjoyment. We talk about, we give a
 6
         description of the extent of the proposed
         facility. Again, we're just going through the
 7
 8
         different criteria of 301.05(b)(6), including
         the distance; the horizontal breadth arc; the
9
10
         scale, elevation and nature; the duration and
11
         direction of the typical view; the presence of
12
         intervening topography. So, we specifically
13
         hit and give what we would say is enough
14
         description on each one of those components.
15
         And in this particular case, what is the extent
16
         of the proposed facility as described in your
17
         Resource Evaluation?
18
    Α
         (Buscher) The extent of the facility is -- I
19
         believe we're going to be looking at
20
         approximately 16 galvanized steel lattice
21
         towers from different locations. You know, it
22
         depends. We're not looking specifically at the
23
         simulation location by itself. We're
24
         considering overall visibility. And we're
```

[WITNESS PANEL: Buscher|Palmer|Owens]

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1
         saying that up to 16 galvanized towers would be
 2
                They're going to be seen at distances
 3
         between a quarter mile to one mile, and it
 4
         represents approximately a mile and a half
 5
         stretch of the Project. And it's going to
 6
         encompass probably more than 90 degrees of
 7
         visitor's view when they're on the lake.
         So, in terms of your evaluation, it looked at
 8
9
         much more than just the photo sim, is that
10
         correct?
11
         (Buscher) That's correct. And then we looked
12
         at, you know, we noted what the NPT VIA
13
         discussed as mitigation for this area. And we
14
         made a determination onto the impact to the
15
         scenic resource as low, medium, or high. And
16
         then we continue on from that point, and we
17
         reviewed the criteria under 301.14(a). And,
18
         again, we go through each line item as is laid
19
         out by the SEC rules, and provide a discussion
20
         of our overall evaluation, taking into
21
         consideration all those different components to
22
         understand the unreasonableness of or whether
23
         impact would be considered reasonable.
24
         And this long-form format, which is at
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26

1 Exhibit F, with respect to Dummer, it's F-13 to 2 F-16, is that something that you did for each 3 of the scenic resources you decided to actually 4 evaluate for purposes of their overall impact? 5 (Buscher) Each of the 29 resources, which we 6 ascertained from the 41, which was a shorter 7 form-based evaluation. So, these are the 29 that we had an indication would result, in our 8 9 opinion, with an unreasonable aesthetic impact. 10 And how is it -- you were asked how you were Q 11 able to reach conclusions about adverse impact 12 without doing a full VIA. How is it that 13 you're able to do that, with respect to, for 14 example, Big Dummer? 15 Α (Buscher) So, this is the criteria that you're 16 supposed to use to evaluate each scenic 17 resource. So, we don't need to know and look 18 at every single resource to do the evaluation 19 of a specific scenic resource. 20 But, if you had been asked to do a VIA, would 21 you have walked through those precise steps 22 with regard to each scenic resource? 23 (Buscher) Again, we might have some sampling Α 24 for some. But, yes, this is basically the

[WITNESS PANEL: Buscher|Palmer|Owens]

approach we would take.

- Q And, with regard to Big Dummer Pond, what did you find with regard to mitigation? Is that an
- option here?

 A (Buscher) We really found that there needs to
 - be a level of avoidance at this location. That the line, as proposed, would probably not be acceptable. That you wouldn't be able to mitigate it with landscape screening. That it's a siting issue.
- 11 Q Why is that?

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12 (Buscher) We sort of touched on it a little bit 13 before. My understanding is that this is 14 within the Wagner lands. And I know there's 15 been some discussion about the specific 16 location. There's nothing that's been 17 presented to us that says why it can't be --18 whoops, there it goes -- why it can't be 19 located within a different specific alignment. 20 This wouldn't represent best siting standards. 21 There's no reason why a transmission line needs 22 to be high up on a ridgeline. You have another 23 transmission line in the scene that's tucked

down at the bottom of the scene that is well

```
1
         screened and well located.
 2
    Q
         Can you identify where that other line is?
 3
    Α
         (Buscher) There's a couple of different
         locations. I think in the view that we're
 4
 5
         looking at right now, I think I see conductors
 6
         towards maybe about a fifth of the way over
         from the left side of the -- of the image.
 7
         So, in other words, --
 8
    Q
         (Buscher) You can see just the very tops of an
9
10
         H-frame sticking out between the foreground
11
         ridge and the background ridge.
12
         So, the existing line is tucked into the lower
    Q
13
         edge of the mountainside?
14
         (Buscher) Yes.
         As opposed to going over the top?
15
16
    Α
         (Buscher) That's correct.
17
         You mentioned something about "best siting
    Q
18
         practices".
19
         (Buscher) Yes.
    Α
20
         And what does best siting practices have to do
21
         with going up over the ridgeline?
22
         (Buscher) Avoidance. You want to avoid going
23
         over top of ridgelines at all costs possible.
24
         And was that a recurring concern with regard to
```

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1
         the siting of this particular Project?
 2
    Α
         (Buscher) Yes, it was.
 3
         Do you recall how many ridgeline crossings
    Q
         there are?
 4
         (Buscher) I can't recall, but I remember it
 5
 6
         was --
 7
         Would the number "32" sound about the right
    Q
 8
         vicinity?
         (Buscher) That sounds approximately right.
9
10
         Okay. We talked a little bit about the use of
    Q
11
         photography and sims. Dr. Palmer told us that
12
         you should be on site. What are some of the
13
         other rules about using sort of these large
14
         paper copies?
15
    Α
         (Buscher) We use 11 by 17s, because they're
16
         about the most natural way you're going to look
17
         at what we considered a "normal lense photo".
18
         So, a lense equivalent to a 35 millimeter
19
         single reflex lense camera. So, when you're
20
         looking at it, you're going to hold that out
         about, you know, not fully extended, but at a
21
22
         comfortable arm's length.
23
         Sort of like this [indicating]?
24
         (Buscher) Yes. Maybe a little closer.
```

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[WITNESS PANEL: Buscher|Palmer|Owens]
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1
    Q
         Okay. Now, when we're not looking at the large
 2
         photographs, which you've produced, and we
 3
         actually carry around in those big white books.
         When we look at them on the computer screen, am
 4
 5
         I correct that they're substantially smaller?
 6
         (Buscher) Depending on the size of the screen,
    Α
 7
         but, typically, yes.
         Okay. What happens when we start to put up two
 8
    Q
9
         sims on one computer screen?
10
         (Buscher) It cuts it down to about a quarter of
    Α
11
         the size.
12
         So, is that an accurate representation then of
    Q
13
         what it's going to look like in real life?
14
         (Buscher) No, it would not be. And, as Jim
15
         points out, the resolution is an important
16
         factor, too.
17
         (Palmer) So, the screen doesn't have anywhere
18
         near the resolution that the printed images
19
         have. Is that a "yes"?
20
         Okay.
         (Buscher) It's about -- like, if you think
21
22
         about an HD screen, a regular HD screen, it's
23
         about a quarter of the resolution of a printed
24
         high resolution is at. So, a quarter of the
```

```
[WITNESS PANEL: Buscher|Palmer|Owens]
 1
         resolution of what these simulations are
 2
         provided at.
 3
         So, in order to get the best understanding of
    Q
         what this is going to look like in real life
 4
 5
         with the sims, we should be using the paper
 6
         copy books and we should be holding them out in
 7
         front of us?
         (Buscher) Or a 4K screen.
 8
    Α
         Okay. The last area that I want to talk about
9
    Q
10
         has to do with the length of time that you're
11
         going to be looking at a resource. And I want
12
         to pull up ST-4b.
13
              Can you describe what this simulation
14
         shows us?
15
    Α
         (Buscher) This is the Cohos Trail crossing.
16
    Q
         And where is that located?
17
    Α
         (Buscher) That is located in Stark, New
18
         Hampshire.
19
         And we had a little bit of discussion towards
20
         the end of Attorney Needleman's cross about the
21
         Cohos Trail crossing. It's my understanding
```

 $\{SEC\ 2015-06\}$ Day 47/Afternoon Session ONLY $\{10-16-17\}$

these structures, is that correct?

(Buscher) Yes.

that it's only in the crossing that you see

22

23

24

Α

[WITNESS PANEL: Buscher|Palmer|Owens]

- And he asked you about the impact of that one short crossing versus, what, fourteen days of hiking?
- 4 A (Buscher) I think that was what he mentioned,
 5 yes.
- And do most people spend fourteen days hiking the Cohos Trail?
- 8 A (Buscher) I would doubt it.

14

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- 9 Q Do most people have to go through this crossing?
- 11 A (Buscher) Do most people have to -- I mean, the

 12 people who are hiking this section of the Trail

 13 have to go through this crossing.
 - Q Can you talk a little bit or can you address
 the concept of diluting the impact of the
 adverse impact based on the totality of the
 Cohos Trail versus this one crossing? Is that
 a proper way to look at it?
 - A (Buscher) It's not something we've ever used in that strict a sense, to say that, if a trail is a mile long, compared to 140 miles long, that that trail that's only a mile long is going to have a much greater impact. We're really evaluating the impact at the location.

[WITNESS PANEL: Buscher|Palmer|Owens]

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Q And why is that?
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- A (Buscher) Because you -- it would be hard to relate your experience stretched out over 140 miles. I mean, that would, I think we even discussed, it would take over ten days to hike that extent of trail. And that just -- it's not how we would assess impacts.
- A (Palmer) And this is actually an important location, because it opens up. So, if you've been hiking for several hours enclosed in a forest without a view out, you come to an opening where it's sunny, there may be a rock to sit on, you're more likely to see wildlife in this kind of area, both birds, you might see a deer on the edge.

So, this would be a common kind of place to stop. And, if you're stopped, obviously, your exposure is going to be longer than the couple minutes it would take to walk across it. But there aren't lots of open places like this on the Trail.

A (Buscher) And we recognize that this opening is the result of the corridor. But, when you look at the existing character of that area, that

[WITNESS PANEL: Buscher|Palmer|Owens]

1 uses wooden H-frame structures, and then you 2 look at the proposed conditions, that are using 3 galvanized steel structures, it's quite a stark contrast. 4 5 MS. CONNOR: Dawn, can we have the 6 ELMO for a second? 7 BY MS. CONNOR: And on the ELMO, Exhibit Number ST-4b, is that 8 9 the existing Cohos Trail crossing? 10 (Buscher) Yes. That's the existing crossing. Α 11 So, you can see that the existing structures 12 are -- do a better job to fit within this 13 landscape, the height, the materials. They're 14 pretty much at the height of the tree canopy.

A (Palmer) See, you can also get a visual sense.

This corridor doesn't look crowded. There's no

sense of that. There's -- unlike what we saw

before, where we had two different

configurations of structures that were crammed

in, they were just -- it's very different.

Q And, when you refer to the "two different

types", you're referring to the lattice -- the

23 steel lattice and then the steel monopole that

is being proposed?

15

16

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35 [WITNESS PANEL: Buscher|Palmer|Owens] 1 Α (Palmer) Right. Is that what, Mr. Buscher, you were referring 2 Q 3 to when you were talking about "landscape clutter"? 4 (Buscher) To a certain degree, yes. I think 5 6 there are some other examples that might be 7 more illustrative of that concept. 8 MR. WAY: Can we see the first one 9 again? 10 MS. CONNOR: Absolutely. We have to 11 switch to the computer. 12 MR. WAY: Okay. Thank you. 13 MS. CONNOR: Yes. 14 BY THE WITNESS: 15 (Buscher) So, our view hasn't come up yet. But 16

I'll point out that the 115 line is now in a vertical configuration, which increases the height of it. You could have that in a horizontal configuration, it could remain as wooden structures. The DC line could be steel monopoles. So that there are different things that could be done to try to reduce the impact at this location.

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 $\{SEC\ 2015-06\}$ Day 47/Afternoon Session $ONLY\{10-16-17\}$

Thank you. I don't have

MS. CONNOR:

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anything further.
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 2
                    CHAIRMAN HONIGBERG: All right.
         Thank you. I think we're done with this panel.
 3
                    And, as far as I know, there's
 4
 5
         nothing else we need to do today. Is there
 6
         anything we need to deal with before we adjourn
 7
         for the day?
 8
                         [No verbal response.]
                    CHAIRMAN HONIGBERG: All right.
 9
10
         We'll be back together Wednesday afternoon,
11
         starting at one.
12
                         (Whereupon the Day 47 Afternoon
                         Session was adjourned at 1:58
13
14
                         p.m., and the hearing to resume
15
                         on October 18, 2017, commencing
                         at 1:00 p.m.)
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CERTIFICATE

I, Steven. E. Patnaude, a Licensed Shorthand Court Reporter, do hereby certify that the foregoing is a true and accurate transcript of my stenographic notes of these proceedings taken at the place and on the date hereinbefore set forth, to the best of my skill and ability under the conditions present at the time.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

> Steven E. Patnaude, LCR Licensed Court Reporter N.H. LCR No. 52 (RSA 310-A:173)