STATE OF NEW HAMPSHIRE SITE EVALUATION COMMITTEE

November 8, 2017 - 1:25 p.m. 49 Donovan Street Concord, New Hampshire
\{Electronically filed with SEC on 11-24-17\}

IN RE: SEC DOCKET NO. 2015-06 Joint Application of Northern Pass Transmission, LLC, and Public Service Company of New Hampshire d/b/a Eversource Energy for a Certificate of Site and Facility.
(Hearing on the merits)

PRESENT FOR SUBCOMMITTEE/SITE EVALUATION COMMITTEE: Chrmn. Martin P. Honigberg Public Utilities Comm. (Presiding as Presiding Officer)

Cmsr. Kathryn M. Bailey Public Utilities Comm. Dir. Craig Wright, Designee Dept. of Environ. Serv. Christopher Way, Designee Dept. of Resources \& Economic Development William Oldenburg, Designee Dept. of Transportation Patricia Weathersby Public Member

ALSO PRESENT FOR THE SEC:
Iryna Dore, Esq., Counsel to the SEC
(Brennan, Caron, Lenehan \& Iacopino)
Pamela G. Monroe, SEC Administrator
(No Appearances Taken)
COURT REPORTER: Susan J. Robidas, NH LCR No. 44
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I N D E X (CONT'D)

EXHIBITS
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JT MUNI 146 Prefiled Testimony of Stephanie Verdile (11/15/16)

JT MUNI 147 Supplemental Prefiled
Testimony of Stephanie Verdile (4/17/17)

JT MUNI 148 Verdile Supplemental
Testimony Exhibits 1-5
JT MUNI 149 Prefiled Testimony of Ammy Heiser (11/15/16)

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Justine Courtemanche (11/15/16)
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for Courtemanche (2/24/17)
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JT MUNI 307 NPT NHDES Alteration of 113 Terrain Permit Application Plans

CFP 607 Pembroke Zoning Ordinance 50 excerpt
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|  |  |  |  |
| :---: | :---: | :---: | :---: |
| 1 |  | left of that can you see the right-of-way, |  |
| 2 |  | the current right-of-way? It's right near |  |
| 3 |  | that large pond. |  |
| 4 | A. | (Laleme) Yes. |  |
| 5 | Q. | And is it your understanding that, as we |  |
| 6 |  | talked about this morning, the proposed |  |
| 7 |  | Transition Station No. 5 would be directly |  |
| 8 |  | across 302 from the pond, right adjacent to |  |
| 9 |  | the right-of-way; correct? |  |
| 10 | A. | (Jensen) Yes. |  |
| 11 | Q. | And that would be the beginning of the |  |
| 12 |  | underground in Bethlehem; is that right? |  |
| 13 | A. | (Laleme) Yes. |  |
| 14 | A. | (Jensen) Yes. |  |
| 15 | $Q$. | And in Bethlehem, the underground would begin |  |
| 16 |  | there, go down Route 302 and then go down |  |
| 17 |  | Route 18. You see 18 right on the left-hand |  |
| 18 |  | side of this picture? |  |
| 19 | A. | (Laleme) Yes. |  |
| 20 | Q. | Okay. Now, there's been testimony that |  |
| 21 |  | during construction there will be rolling |  |
| 22 |  | construction zones up to 1600 feet, and |  |
| 23 |  | during that 1600 feet rolling zone there will |  |
| 24 |  | be -- that one lane will be closed. Do you |  |
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understand that?
A. (Jensen) Hmm-hmm.
Q. Okay. On the screen now in front of you is Applicant's Exhibit 176. And this is the first page of the Traffic Control Plan. Do you recognize that? Do you see where it has --
A. (Laleme) Yes.
A. (Jensen) yes.
Q. Okay. If you look at this, you can see on the left-hand side I-93, and you can see 302 Main Street going across the page. Do you see that?
A. (Jensen) Yes.
Q. All right. So is it your understanding that as part of the underground, where 302 intersects with Route 18 there will be a lane closure in order to construct the underground in that area? Do you understand that?
A. (Laleme) Yes.
Q. Okay. On the screen now is the next page of that Traffic Control Plan, which is Phase 2 of that same intersection where they'll be closing the other side of the intersection of
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302 and Route 18. Do you see that?
A. (Jensen) Yes.
Q. And on the screen now is Phase 3 of this intersection work where it shows an additional area on Route 18 that will be closed to traffic during this underground construction work. Do you see that?
A. (Laleme) Are you saying closed totally to traffic or --
Q. Only one lane. The work area that you see in red will be the closed area, because you can see a fine red line coming down Route 302 and turning down Route 18. Do you see that thin red line?
A. (Laleme) Yes.
Q. That's the proposed transmission line. And in the intersection area you see sort of the dotted red area as the construction area for the lane closure in that section. Do you see that?
A. (Laleme) Yes.
A. (Jensen) Yes.
Q. Okay. So, this morning you indicated -- I
asked you your basis for your belief that
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construction of the overhead would have an impact on business in Bethlehem. Could you tell me the basis of your belief that construction of the underground with the one lane closure that we saw for the rolling construction, along with the lane closure for the intersection of Route 302 and 18, what the basis is of your view that this work will have an adverse impact on business in Bethlehem?
A. (Laleme) Well, primarily it's the same concerns. You're going to have delays. That is the off-ramp right beside 18 from 93. If you're coming and you want to go toward Bethlehem, it's just as easy to keep right on going toward Littleton, because you don't want to get hung up with construction delays right there. Plus the fact you have traffic coming off 18. Primarily you have school buses coming off 18 two times a day. So our high school is out there, and our high school is a combination high school of Bethlehem, Franconia, Easton. So you've got traffic coming off 18. All the seniors have cars, as
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you all know. And so rather than get tangled up with 25 teenagers in their autos and school buses, I would just keep going down 93. So those delays could really be a detriment to people coming onto 302 and heading east.
Q. Is that essentially the gateway to your business district?
A. (Laleme) No. The gateway is farther up. It's east of where the transmission -- the transition station would go. There's some residential areas here. But as you can see, there's also the Forest Society has tree farms there and there's some residential, but...
Q. Okay.
A. (Jensen) And I'm glad Sandy mentioned the schools because that's a concern.
Q. Okay. All right. Now, attached to your testimony was an article that is Joint Muni Exhibit 4853 [sic]. Now, this was an article that ran on January 18, 2017, in The Littleton Courier about a culvert replacement in Bethlehem. It's a DOT project. This was
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attached to your testimony. Do you recall that?
A. (Jensen) Yes, I do. I submitted that with my testimony.
Q. Okay. Good. And the article, I won't go through it, but it talks about having a lane closed for three or four months. And I just want to be able to identify the location of that potential lane closure.

But first, if you look -- boy, this is really small. If you look at what's on the screen now, it indicates the number of cars per day at 6,200. And it says the section of road from Congress Street to Maple Street will be reduced to one-lane passage. Do you see that?
A. (Laleme) Yes.
A. (Jensen) Yes. Stereo.
A. (Laleme) We speak as one.
Q. And you can see here where the DOT estimates the Project completion time to be three to four months. Do you see that?
A. (Jensen) Yes.
Q. So, keep in mind it's going to be one lane
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[WITNESS PANEL: JENSEN|LALEME]
from Congress Street to Maple Street.
So, back on the screen now is the second page of Counsel for the exhibits -- Counsel for the Public's Exhibit 606, Bates Stamp 1445, showing streets in Bethlehem. And do you see where it says on the top "Maple Street"?
A. (Laleme) Yes.
Q. Is that the Maple Street referred to in the article?
A. (Laleme) Yes. It starts -- well, you can see where it starts. It's 142.
Q. Okay. And where would Congress Street be?
A. (Laleme) Congress Street would be -- it's not far up, but it would -- I can tell you better with businesses. From Maple Street to Congress, you've got the town building, the fire department, the police department, the post office, Maia Papaya, a transmission repair shop on one side. On the other side you would have the Irving gas station, only one in Bethlehem, and then a residential house, and then you're up -- and you just -if you get onto Congress Street, you can get
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to the bank.
So there was discussion at two separate select board meetings from the Maia Papaya business owners that said it's a small shop where they have coffee and lattes and crepes or whatever. I'm not sure.
A. (Jensen) Wraps.
A. (Laleme) Whatever. And they felt that if they didn't give them egress into Main Street, that they could lose their business in one season's time because their business depends on Main Street traffic.
Q. Okay. But looking at this map, could you tell me at least which direction Congress Street would be?
A. (Laleme) Oh, okay. It would be where you see the word "Bethlehem" and then the little 302. It would be possibly that next street heading down.
Q. So it's right in the middle, if you will.
A. (Laleme) It is. Yeah. This is right in the center of town.
Q. Okay. And so that article indicated that that's proposed to be done either next year
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[WITNESS PANEL: JENSEN|LALEME]
or the year after?
A. (Laleme) Right. It was possibly 2017, now it's possibly 2018, or it might be 2019.
Q. And 2018 is the proposed start for Northern Pass if they get all their permits; correct?
A. (Laleme) Right. That's what I referred to earlier when $I$ said there could be four construction projects in Bethlehem.

And if it's permissible, 1 can also tell you this affects us economically. We have a village district within the town, which is not common. They're looking at a cost of $\$ 80,000$ because their water lines go through the right-of-way for the state, and we have to absorb that cost. So that's another taxpayer expense.
Q. Now, the Applicant has indicated that they need to locate some additional laydown areas and staging areas. Do you recall that?
A. (Jensen) Yes.
Q. And they indicated that those could be anywhere from 5 to 50 acres in size of previously disturbed land. Do you recall that?
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A. (Jensen) I recall they said previously disturbed land. I am not sure how they can actually be certain it's going to be previously disturbed land.
Q. Well, let me ask you this question: If you look at the map on the screen in front of you, heading away from 93 into your business district and beyond, are you aware of any previously disturbed locations there in the 5- to 50-acre range?
A. (Laleme) Well, I guess it depends on how you describe "previously disturbed." But no, there are empty areas there where nothing is built. But there's also an inn, there's a fuel depot, there are residential houses. I can't see anywhere where you could just find 50 acres of previously disturbed land.
Q. Okay. If the Applicant found a staging area or laydown area along 302 for either the underground or the overhead or both construction in your area, would that impact traffic in your business district?
A. (Laleme) Common sense tells me yes.
A. (Jensen) Yeah, I would think so, too. There
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would be traffic pulling in and out and...
Q. All right. So the last topic I want to ask you about is impact on natural resources. Your direct testimony and supplemental testimony discussed that, so $I$ just have a few questions on that topic.

Now, your direct testimony discussed that construction of the Northern Pass Transmission line will adversely affect natural resources in Bethlehem, and specifically wetlands and rivers and streams. Do you recall that?
A. (Jensen) Yes, I do.
Q. And earlier today we saw when we were looking at the alteration-of-train maps, we saw the Ammonoosuc River located along the right-of-way. Do you recall that?
A. (Jensen) Yes.
Q. And do I understand correctly that, in addition, the Barrett Brook and the Black Brook are also within the right-of-way area?
A. (Jensen) Yes.
Q. Okay. So on the screen now is Joint Muni Exhibit 96. And this is an assessment of the
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transmission line proposal done on behalf of the Town of Bethlehem by two certified wetland scientists. Do you recognize this document?
A. (Jensen) Yes.
Q. Okay. On the screen now is Bates Stamp 4762 from this exhibit, and there's Table 7. Do you see Table 7?
A. (Jensen) Yes.
Q. And that indicates the area of permanent impact in Bethlehem. Do you see that?
A. (Jensen) Yes, I do.
Q. At 16,908 square feet, . 39 acres?
A. (Jensen) Yes.
Q. And it shows the temporary impact area of 5.68 acres. Do you see that?
A. (Jensen) Hmm-hmm.
Q. And I understand that this data comes from the Applicant themselves; correct?
A. (Jensen) Yes.
Q. All right. And this is impact within the right-of-way; am I correct?
A. (Jensen) Yes.
Q. Okay. Now, you testified that the Project
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will impact wetlands beyond the right-of-way; is that right?
A. (Jensen) Yes.
Q. Okay. Could you tell us what wetlands you believe will be impacted beyond the right-of-way?
A. (Jensen) I hope so.
Q. Well, if it would help --
A. (Jensen) The wetlands in the right-of-way connect to a whole series of wetlands beyond the right-of-way. And our consultants talk about five areas of concern that they have because of the additional impacts. And you can see them on the map here.
Q. Correct. And the Committee has this and they can read the areas of impact, but I'm --
A. (Jensen) Yes. I wasn't going to go there.
Q. All right. Just tell us what additional impact you understand to be.
A. (Jensen) Well, as $I$ understand it, these areas are all interconnected by streams and rivers, so any impact such as erosion, soil compaction... trying to think of the other -anything that happens within the
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right-of-way, the wetlands in the right-of-way can, I guess you could say, leak out into the other wetlands, the streams. And one of the issues is that all these things lead to the Ammonoosuc River and some aquifers along the Ammonoosuc River. The Ammonoosuc River is a designated river in the River Protection Program. So we are concerned. And we're concerned about aquifers and these other wetlands which aren't accounted for in the Application. The only wetlands being looked at are within the right-of-way. And I understand from the technical sessions that Normandeau looked a little bit beyond the right-of-way. But everything that is connected is not being looked at, and therefore I don't think all the impacts -- I would have to agree with our consultants, that all the impacts are just not being considered.
Q. Are these temporary impacts, permanent or both?
A. (Jensen) Well, I think both. And Bethlehem is going to bear the brunt of the permanent
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impacts. From Normandeau's own assessment, Bethlehem is one of four areas that will have the majority. I think it was -- let me look here -- 89 percent of the permanent impacts are associated with Transition Station No. 1, 5 which is in Bethlehem, and then the proposed expansions of the Deerfield and the Scobie substations. So I think we're going to have a pretty big permanent impact. And we are also concerned about so-called
"temporary impacts" turning into permanent impacts.
Q. Have you been able to quantify the size of these impacts?
A. (Jensen) No.
Q. Okay.
A. (Laleme) May I add something?
Q. Sure.
A. (Laleme) In the Wetlands Bureau Progress Report of May 16, 2016, No. 11 talks about moving Transfer Station No. 5 because of the 16,378 square feet of wetlands for the yard and stormwater pond, and they're talking about the steep slopes.
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Secondarily, and again I know this doesn't apply, but Bethlehem has an aquifer ordinance because we treasure our groundwater so much, and so the town enacted an ordinance to protect groundwater. I realize Northern Pass doesn't have to adhere to our ordinances, but it shows the concern that Bethlehem has for its own environment. So, just to add to what Cheryl said.
Q. Thank you.

Now, you've testified that the Northern Pass Project will have these temporary and permanent impacts within the right-of-way, as well as outside the right-of-way to wetlands and perennial streams and vernal pools, as well as impacts to the shores of rivers and ponds; correct?
A. (Jensen) Yeah, there are like seven rivers and perennial streams, three intermittent streams, one ephemeral stream, five vernal pools, two of which were deemed high quality. I don't know if that helps quantify anything, but --
Q. Do you believe that all of these various
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impacts constitute unreasonable adverse impacts to wetlands and other water bodies in Bethlehem?
A. I do --

MR. NEEDLEMAN: Objection. This is all stuff that could have been and should have been included. And I'm not even sure these witnesses are capable of rendering that kind of opinion.

CHAIRMAN HONIGBERG: Mr. Pappas.
MR. PAPPAS: Well, I'll take the second one first. I think Ms. Jensen is on the conservation commission. I think she has worked with the consultants they've hired. I think she's reviewed the report. I think she's qualified to give her opinion, and the Committee can take it for its weight on the issue of whether she believes the unreasonably adverse -- this is my last question. I just think it's an appropriate question for the Committee to hear what her opinion is because she's testifying on behalf of the Town and the conservation commission?

CHAIRMAN HONIGBERG: Is it not a
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new opinion?
MR. PAPPAS: I'm not sure if it's a new opinion or not. I mean, she talks about her view of adverse impacts, but she doesn't phrase it in the -- according to your regulation. So I thought --

CHAIRMAN HONIGBERG: I think it's fairly apparent how she feels about the Project, so I know what the answer is going to be. But --

MR. PAPPAS: I just thought it would be appropriate in terms of your regulations as opposed to the way she phrased it. But I think --

CHAIRMAN HONIGBERG: Overruled.
You can --
BY MR. PAPPAS :
Q. Do you have the question in mind?
A. (Jensen) I do believe it will have an
unreasonable adverse effect.
Q. Okay. Thank you. I have no other questions.

CHAIRMAN HONIGBERG: The Muni
Group. Looks like Ms. Pacik is grabbing the microphone.
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MS. PACIK: I do, and I was going to use ELMO, please. Steven's back to help me, so now I can use exhibits again.

CHAIRMAN HONIGBERG: He is so good with the machines.

MS. PACIK: He's much better than I am.
(Discussion off the record.)
CROSS-EXAMINATION
BY MS. PACIK:
Q. Good afternoon. I'm sitting over here if you can't see me. My name is Danielle Pacik. I'm from the City of Concord. I'm legal counsel for the City of Concord and also the spokesperson for Municipal Group 3 South. I just had a quick follow-up question on something you had said earlier about the importance of tax payments from the hotel.

I believe you referenced that the potential new tax payments from the hotel would be about $\$ 350,000$ each year; is that right?
A. (Jensen) Three hundred eighty-five.
Q. Okay. And you also said you needed that tax
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revenue for economic development; is that right?
A. (Jensen) Everything. Schools, everything.
Q. Okay. So what I have up on the screen is a document that was prepared by Dr. Lisa Shapiro for the Applicants. And it was included as Applicants' Exhibit 1, Appendix 44, and I believe it's Page 17. Is that correct? Yes. And on this sheet it shows you some of the estimates of potential tax revenue that Northern Pass would pay if it is approved and built as currently anticipated. And the range for the first year is between approximately $\$ 840,000$ on the low end, on the high end it would be $\$ 1.5$ million, and the midpoint was about $\$ 1.1$ million estimated in tax payments. Do you see that?
A. (Laleme) Yes.
A. (Jensen) I do.
Q. So my question is -- I understand your town is opposed to this project; is that correct?
A. (Laleme) Yes.
A. (Jensen) Yes.
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Q. To the extent you are looking for new opportunities for tax payments, why is it that those funds aren't sufficient to make you support the Project?
A. (Laleme) I'll try to answer that as briefly as I can.

There comes with this tax -- well, with this tax payment comes the potential for negative impacts that could outweigh the taxes paid. We've just heard Cheryl talk about damage to the environment in the wetlands. We have the Ammonoosuc River. We have the Gale River. There's a lot of underground water. There are aquifers, a very large aquifer in Bethlehem. So we want to protect all of that.

Secondly, our town in March voted out our largest taxpayer because they're a landfill. That meant that we had a $\$ 3$ increase -- \$3.03 I think -- but a \$3 increase in our tax rate this past Monday night. Bethlehem is willing to absorb the higher taxes because of the environment.

We have a very special place. And
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unless you live in the North Country, I'm not sure you can really appreciate that we give up a lot to live up there. We pay higher taxes. A lot of people pay high taxes. But we're paying more now. It's difficult. We don't have box stores, or a lot of them. Bethlehem doesn't have any. We want our town to be consistent with what our master plan and the town wants, which is a rural, quiet, orderly developed community that doesn't have 105-foot towers and thousand-volt lines going across it. So we don't just sell out, if you want for a better word, maybe a North Country word. I would love the taxes. It would make my tax rate go down. But do I want the tax rate to go down at the expense of what could potentially be a change in our entire North Country? This will affect our scenery, our tourism, our travel. It really is not just about money. And I know there's a lot of money floating around in this state with this project. But this is not for Bethlehem, the only factor we look at. So would we like that amount of money? Sure, we would. Are
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we willing to compromise? And when I say "home," it's not just my home. Our home is our community. We're a little mountaintop community, and we squabble and we carry on, but we all agree on what we want for our community. And what we don't want is this project. So, a million dollars? Yeah, I'm sure it looks good. Will that convince us? No. I hope that's sufficient.
Q. That answered my question. Thank you. I have nothing further.
A. (Jensen) May I add something to that? CHAIRMAN HONIGBERG: I think that question got answered really thoroughly, well beyond what was asked. But yes, if you'd like to add something briefly, Ms. Jensen, you may.

WITNESS JENSEN: I would like to add something briefly. I guess this is a possible tax estimate. But we're also aware that Eversource has gone to a number of communities and is involved in litigation in trying to, $I$ don't know the correct words to use --
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[WITNESS PANEL: JENSEN|LALEME]

CHAIRMAN HONIGBERG: It's called seeking an abatement from taxes generally. WITNESS JENSEN: Yes. Thank you.

CHAIRMAN HONIGBERG: And I think you've now gone beyond the question that Ms. Pacik asked, which was why isn't this amount of money sufficient.

WITNESS JENSEN: Okay.
CHAIRMAN HONIGBERG: Maybe your short version of that is you're not certain it will actually come.

WITNESS JENSEN: That is it.
CHAIRMAN HONIGBERG: All right.
Anything else, Ms. Pacik?
MS. PACIK: Nothing further.
Thank you.
CHAIRMAN HONIGBERG: Do other members of the group, that cluster of munis, have questions?
[No verbal response]
CHAIRMAN HONIGBERG: All right.
Thank you.
Ms. Saffo. I think I saw her
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getting into her car, so $I$ don't think she's here anymore.

Ms. Boepple, you have questions?

MS. BOEPPLE: No questions.
Thank you.
CHAIRMAN HONIGBERG: Well, why don't I just find out who else has questions. Ms. Menard, Mr. Lakes. Is that it? Mrs. Draper. All right. Actually, I think on the list Mr. Lakes is first of that three.

MR. LAKES: Thank you very much. CROSS-EXAMINATION

BY MR. LAKES :
Q. Ms. Laleme, in your testimony you mentioned that you are unaware of any permanent jobs created in Bethlehem related to the Northern Pass Project. Is this still the case currently?
A. (Laleme) Yes.
Q. As you mentioned in your pretrial testimony, I'm summarizing here, small towns like Bethlehem with limited resources are trapped in a SEC process that requires payment of
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[WITNESS PANEL: JENSEN|LALEME]
legal fees, creating an unfair playing field. What's the "unfair playing field" that you're talking about?
A. (Laleme) Well, let me explain it this way -and I mean no disrespect to any of the parties to these proceedings. I understand that it's a legislative process that results in an appointed board. But I think that as individual citizens and as representative of a small town, approximately 2500, without the resources to hire legal counsel we're at a distinct disadvantage. Our ordinances are disregarded. And we work very hard. The state wants us to have master plans, wants us to have planning boards, and we do all that. And we work very hard for our community. But our input is limited. And this is it. We file testimony. But we're a very small voice in the scheme of things.

And I just hope that people understand that what we have in the North Country -- and I'm speaking only for the North Country because that's where I've lived for the last 70 years. It's very special place. And to
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see a swath of towers coming down to the North Country really takes a great deal away from what that place is. And once you destroy something, whether it's a vernal pool, whether it's the 25.6 acres of winter deer yards that will be gone, whether it's the trees, beech trees will be gone, whether it's any of that, you can never, ever get it back. And I think most of us in Bethlehem are very passionate. We live there because we want to. It's harder, but it's worth it. And we don't want to see any part of what that place is changed in a way that makes it less beautiful, less sustainable, less like home.
Q. My last question to you is: You mentioned in your testimony that preemption of local zoning is an affront. You used the word "affront." What do you mean by that?
A. (Laleme) Well, $I$ would have to say probably I just think that local control is important. And when the state takes that control away from you -- again, with no disrespect to any board member -- when the state takes local
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control, it minimizes how government functions and how the citizen can control their own destiny, what they can do in their own environment. And therefore, it is an affront to me personally. And I believe it's an affront to most New Hampshirites we have a motto, "Live free or die." It should mean something. So that's what it is. I just think Northern Pass should -- or Eversource maybe should have gone to every town and said, "Let us meet your requirements." Maybe that's not feasible. This is a huge project. But I think that that has to be taken into account.
Q. Thank you. Ms. Jensen, in light of earlier testimony by Applicant experts, are you confident that the use of BMPs will prevent or eliminate environmental concerns?
A. (Jensen) I have thought a lot about BMPs because they've been mentioned all over the place. It's "We have these BMPs, and everything is going to be fine." There are problems with BMPs, and people violate them all the time. I mean, we have one example in
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Bethlehem. A number of years ago there was logging around Baker Brook Pond, which is across from where this transition station is going to be. The logger did a lot of damage to the wetlands there, so much so that there was actually an article written about it in either The Caledonia Record or The Littleton Courier. And as a conservation commission, we looked into this. One of our members went to the Littleton courthouse and looked at loggers and logging violations. The logger who logged that area had other violations. A number of other loggers had violations. It looks like you violate a BMP, you damage wetlands, you pay a fine, and it's the cost of doing business. And so, you know, we have examples that people don't follow BMPs. You read the paper every day, and you see things where, gee, you know, so-and-so didn't do such-and-such, and you have a coal ash spill. You have -- I write about the auto industry. And I believe that the Federal Bureau of Motor Vehicle Safety Standards are similar to BMPs. And they're minimums,
actually. They get violated all the time. There was just a thing where the federal government opened up an investigation on Ford vehicles because the steering wheel could come loose and detach. So the feds are looking at maybe recalling 840,000 Ford vehicles because somebody didn't follow what they were supposed to follow.

And I want to mention this because I would like to introduce some reality in the way things work. Going back to that logging violation, I called DES because I was sort of new on the conservation commission at the time. And I was saying, Well, what can we do about this? And I don't remember who I spoke to. And actually, if I could remember, I wouldn't want to mention the name. But I was just looking for information. And this person -- I was looking to see how we could keep it from happening again. And this person ended up yelling at me into the phone, "We can't put these people out of business." And I said, "I'm not trying to put them out of business. I just want to see how we
can keep this from happening again." And I got hung up on. I have to say that that is the only time anyone from DES has ever been rude to me. Generally, you know, I have no problem with the people at DES that I've interacted with. But $I$ just want to let people know how these things work in the real world because I don't think everything is going to go as planned.
Q. Thank you for that.

You also mentioned in pretrial testimony that current SEC rules may dilute and underestimate environmental impacts. What do you mean by that?
A. (Jensen) Okay. This gets complicated -CHAIRMAN HONIGBERG: Mr. Lakes, are you asking for something other than what's in her testimony, which is extensive on environmental effects?

MR. LAKES: I'm just asking her to explain what it is in the SEC rules that may cause a dilution or underestimate of environmental impacts.

CHAIRMAN HONIGBERG: And I guess
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I would ask, Ms. Jensen, if you feel you've answered it in your prefiled testimony, that we leave it there. But if you have something to add briefly, you certainly can.
A. (Jensen) I think there was some confusion about my prefiled testimony, and maybe I didn't explain things well in my prefiled testimony. But what's happening is that, with impacts such as wildlife, let's say -Sandy mentioned the deer yards being destroyed in Bethlehem. What is being said is, well, there is no unreasonable adverse effect because it doesn't affect the deer population of the entire state. Well, it doesn't have to affect the deer population of the entire state. In fact, the SEC -- I think what $I$ said was the SEC rules are being misinterpreted, because the SEC rules themselves say that it has to... just a second.
(Witness reviews document.)
A. (Jensen) It talks about the -- it has to do with the viability of the populations in or using the area, not spread across the entire
state. If you talk about deer being impacted and you say, well, it's not an impact really because you got a big deer population in the entire state, well, that's not what we're talking about, and that's not what the SEC rules say. We're talking about what's impacted in the area. And I don't know that I've even given a good explanation now. But it's just they're trying to water down the impacts so you can't say that there is an unreasonable effect. I don't know if I made myself clear, but that's what $I$ was trying to get at.
A. (Laleme) To clarify, just so there's no misunderstanding, DES says there will be a total of 25.6 acres of deer wintering yards affected or cleared, not necessarily all of that in Bethlehem. They didn't specify exactly where, so...

MR. LAKES: Thank you very much.
I'm done with my questioning.
CHAIRMAN HONIGBERG: Ms. Menard.
MS. MENARD: Good afternoon,
members of the Committee.
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CROSS-EXAMINATION
BY MS. MENARD :
Q. My name is Jeanne Menard, and I'm a
representative from the Deerfield Abutter Group. And I just have couple questions for you, Ms. Jensen.

Given your concern about endangered species, you are aware that there will be environmental monitors present to sweep for endangered species in the construction zone?
A. (Jensen) Yes, that's what $I$ understand.
Q. And there was discussion earlier this week with the Counsel for the Public's environmental panel that the environmental monitors will have plan maps that show the habitat types marked on them. And these maps will help them fine-tune their search areas and help set up a safety zone for the species.

Are you aware of any documents that spell out with any degree of detail what the environmental monitor or the assigned construction worker will do with the endangered species if they do locate them in
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the construction zone?
A. (Jensen) No, I'm not. One thing that I can think of, in terms of like the right-of-way in Bethlehem and the fact that the wetlands like outside of that right-of-way weren't delineated, $I$ guess if the species is found and has to be relocated, I'm not sure if they would know where the habitat was in that area outside of the right-of-way.

And then the other thing that just occurred to me is when $I$ was at the technical session for the environment panel, I think it was Ms. Barnum from Normandeau who was talking about the turtles, said in her testimony that they weren't going to find all the turtles. I mean, she out and out said they weren't going to find all the turtles. So I don't know if that gets to your question.
Q. Actually, that --
A. (Jensen) Sometimes I feel like I'm not --
Q. -- pretty much wraps into my last question and answers it to some degree.

So, given that the Applicant has only
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mapped within the right-of-way, do you have any concerns that the environmental monitor will know where the appropriate location is to relocate the species?
A. (Jensen) No. As I said, I don't. I mean, if it hasn't been delineated and whatever, then it's an unknown.
Q. Okay. Thank you. I don't have any other questions.
A. (Jensen) I don't know if that answers you. I'm sorry.

CHAIRMAN HONIGBERG: She seems satisfied.

WITNESS JENSEN: Okay. I often can't read people, so...

CHAIRMAN HONIGBERG: Ms. Draper. CROSS-EXAMINATION

BY MS. DRAPER:
Q. Good afternoon. I'm Gretchen Draper, and I'm representing the Pemigewasset River Local Advisory Committee. I have questions about what mitigation has been offered to Bethlehem for the wetlands impact.
A. (Jensen) As far as $I$ know, and I guess I
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would know, we haven't been offered any Bethlehem-specific mitigations.
Q. Have you been -- okay. Have you been offered, you know, some of the mitigation that's been offered to other areas, to put money into the ARM fund? Have you heard about that?
A. (Jensen) I have heard about that. That's what, about $\$ 3$ million or something?
Q. Have you received letters on that?
A. (Jensen) I mean, I've seen it in the testimony and I've seen it in the Application. We haven't gotten any letters related to that and --
A. (Laleme) Excuse me. Are you referring to the DES report where there's $\$ 3.3$ million for the land that cannot be mitigated? As I understand it, there's like 6 million-plus square feet that will be affected, five-plus million mitigated, and then there's 3.3 paid over three years to essentially make up for the unmitigated areas. Is that what you're referring to?
Q. Yes, both. If they have offered mitigation
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plans for the wetlands right within Bethlehem, that would -- I was wondering if anything happened there, too.
A. (Jensen) No. And we talk about this at the conservation commission. And it actually came up recently with another project. We aren't really mollified by mitigations that are done elsewhere. The money goes into the fund. It's almost like -- I'm sorry. It's almost like a bribe. It's like you let us destroy the wetlands here, and we'll do something over down south or on the seacoast.

And we just had a project, a development on a piece of land that's not really suited for development. And there's a huge wetlands area there. We made it very clear, I mean as clear as we can to the developer, as well as to DES in terms of the wetlands application, that we wanted a conservation easement on the wetlands on that property because it's very nice for wildlife, and we didn't want to see any more of it destroyed. So we really made it clear at every opportunity we could that we didn't want mitigation elsewhere. And,
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you know, we feel that way in general.
Q. And has there been a conclusion to this latest example?
A. (Jensen) Well, I think, I think the conservation easement is going to take place. So we are very happy with that.
Q. So if something -- if Northern Pass came up with something that was much more within your area, at least it would be more of an act of good faith then.
A. (Jensen) We'd have to look at it. I can't --
Q. You'd have to look at it. Okay. Thank you very much.

CHAIRMAN HONIGBERG: Did I miss any of the intervenors who have questions for the panel?
[No verbal response]
CHAIRMAN HONIGBERG: Mr. Walker. CROSS-EXAMINATION

BY MR. WALKER:
Q. Good afternoon, Ms. Laleme and Ms. Jensen.

My name is Jeremy Walker, counsel for the Applicants. I think we met at the technical session.
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A. (Jensen) Yes.
Q. Nice to see you again.

I want to talk with you first about the budget issues and the tax payments that we alluded to and mentioned a little bit here. I want to -- Danielle -- Attorney Pacik asked about the proposed tax payment to the town in the first year if the Project were to go forward, and it was in the range of \$1.1 million. Do you recall that?
A. (Laleme) Yes.
Q. I'll represent to you that I have information from the Town of Bethlehem for the top ten taxpayers in the year 2016. And the highest taxpayer in the year 2016 was in the amount of $\$ 461,000$. Does that sound --
A. (Laleme) Sounds correct.
Q. And the second highest was around \$107,000.

Does that sound correct?
A. (Laleme) I'm not sure.
Q. Okay. I will represent to you this is information we pulled from the Town. And the total amount of the top ten taxpayers was approximately $\$ 875,000$. Does that sound
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about right?
A. (Laleme) Thereabouts.
Q. Assuming that is correct, the amount proposed for the first year by the Project, which is, again, approximately $\$ 1.1$ million, would exceed the top ten taxpayers. And I take it, it would at least assist you with some of your budget concerns that you raised earlier.
A. (Laleme) Was there a question --
Q. Well, I'm asking you --
A. (Laleme) -- or were you just --
Q. -- that amount, exceeding the top ten taxpayers, I take it, it would alleviate some of your budget concerns, or at least assist you with your budget issues that you raise?
A. (Laleme) Well, increased taxes would assist us. It would assist any town. The town has made a decision to oppose this project, just as they made a decision to vote to close the landfill. They did that knowing what the tax repercussions would be. So my mandate from the town is, yes, taxes help. Where we get those taxes, the town has an issue with the development in town and where those taxes
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come from. We are more than happy that they built the Arlington Hotel. We will be more than happy if they build the Hilton. We are a town -- our history is the grand hotels. Our town was -- our entire tourism when I was growing up was based on the grand hotels. You've been to the Grand View. Well, we had a dozen of those in Bethlehem. So, we'd rather see the hotel at 385,000 three times than possibly the towers with that amount all in one lump sum.
Q. I want to talk with you about the hotel in a minute. But let me ask you about some of the issues that were raised with regard to Transition Station No. 5.
A. (Laleme) Okay. If you could just speak up a little bit.
Q. I'm sorry.
A. (Laleme) It's my age showing I think.
Q. The Notice of Option that was brought up earlier today, I think it was Ms. Jensen that brought that up --
A. (Jensen) Yes.
Q. -- that was dated back in April of 2017; is
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that right?
A. (Jensen) March 23rd.
Q. Well, there's two signatures on it. But the signature by the Project is actually dated April of 2017. But either way --
A. (Jensen) Oh, I see. Okay.
Q. Either way, spring of this year; correct?
A. (Jensen) Yeah.
Q. Were you here for the testimony of the Applicant's construction panel in this matter? And it was back in May and June.
A. (Jensen) No.
Q. I will represent to you that there was testimony by the Project's construction team, and it was both in May and in June. So it was after this Notice of Option that you raised.
A. (Jensen) Yes.
Q. And there was testimony by the construction panel that the location of Transition 5, as proposed on the plans, is the location. That is the planned location, and there is no plan change to that location. Are you aware of that?
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A. (Jensen) Yes, I saw that. That was Day 9.
Q. That was -- well, actually, I have a reference to -- and for the record, to make it clear, that was -- the record that I have is Day 10, and it's in the morning. And it's Pages 55 to 56 , and it was in response -- or it was a question that was answered by Mr.

Johnson --
A. (Jensen) Okay.
Q. -- from the construction panel. And I will quote. He said, "...at this time, the transition station is being located where the permit application is, and exactly on that property," meaning we're not planning on moving that transition station at this time. Okay. That's the quote.

And there was a question to the panel from Attorney Iacopino on the panel asking, "Well, what would happen if there was a change?"

And the answer, and I'll paraphrase it, was, We would have to submit all new plans, perhaps a wetlands application. And I will represent to you that that has not happened.
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So this Notice of Option that you brought up was back in April of 2017, prior to this testimony. And as you know, the developer is continuing forward with its plans, correct, the developer of the hotel?
A. (Jensen) Yes.
Q. And I think I heard you say that there is a planing board meeting coming up to address his particular plan.
A. (Jensen) Yes, November 15th.
Q. He's moving forward and nearing the final stages; correct?
A. (Laleme) Well, his application is for the 15th. That's when his application will be heard. He submitted this Notice of Option with his application. So that's the first time the Town actually received a copy of it.
Q. Sure.
A. (Laleme) And neither one of us were here for the testimony at that time. But, anyway, that's how it came about is he submitted this with his application.
Q. And at this point there is no change to the location of the transition station being
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planned by the Applicants. You've seen that testimony. And the Project is moving forward, the hotel project. He's pushing forward with his development plans; correct?
A. (Laleme) He's made an application --
A. (Jensen) My question is --
(Court Reporter interrupts.)
A. (Jensen) Now, this is the thing. Is he moving forward because he thinks that this land swap is going to take place? And then we have people on the construction panel saying, hey, we're -- the Applicant thinks that the transition station -- I'm sorry. Mr. Rudich, who owns the property for the hotel, thinks that the transition station is going to be moved so it is less conspicuous --
Q. Ms. Jensen, I don't mean to interrupt you. You're speculating; correct? Right now you're speculating.
A. (Jensen) I'm not really speculating. I was at a zoning board meeting where his representative said this, that there is going to be a land swap. And I even -- he said
that as far as Mr. Rudich was concerned, he wouldn't build, he wouldn't do the hotel if the towers were there.
Q. And Ms. Jensen, you're referring to a zoning board meeting that occurred much earlier than the testimony by the construction panel in this case; correct?
A. (Jensen) Yes.
Q. Okay. And you've raised concerns about tourism and the impact on tourism. It's fair to say that this developer who's planning to go forward with an 80-suite hotel does not share your concerns that this will impact the level of tourism in Bethlehem; fair to say?
A. (Jensen) Because he doesn't think the transition station is going to be abutting his hotel. He thinks it's going to be in a different location.
Q. And again, you're speculating.
A. (Jensen) Well, I don't think it's speculation.
A. (Laleme) And I would just add to that, that I haven't personally talked to Mr . Rudich for over a year, so $I$ can't say what he thinks.
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But at the planning board meeting on November 15th, I think we will have a better idea of who thinks what. We know now what you think or what you've said or what the testimony says, that it's not moving. We haven't heard from Mr. Rudich to tell us what he thinks. So it's not real speculation. It's based on what we've heard from him in the past. And now we have to wait to hear from him again because this Notice of Option, which came in with the application, gave the impression that he still retained that idea that the transfer station may be moved. Because he had told me well over a year ago that he had hoped to talk with Eversource to do this type of thing. I haven't talked to him since then. But $I$ don't know that anybody knows for sure what's going on.
Q. You're not aware of the communications between the Project and Mr. --
A. (Laleme) Rudich. No.
Q. Okay. Let me ask you -- and Ms. Laleme, I think this is best directed to you because you're on the select board.
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A. (Laleme) Not any longer.
Q. Oh, okay. When did you get off the select board?
A. (Laleme) I got off in March.
Q. March. When you were on the select board, I take it you were familiar with the communications and some of the interactions between the Project and the Town going back a few years?
A. (Laleme) Well, $I$ don't recall really any interactions. The discussion on an MOU took place I believe after I left the board.
Q. Okay. Fair enough.

MR. WALKER: Let me -- Dawn, if
you could pull up Applicant's Exhibit 405, please.

BY MR. WALKER:
Q. And can you see that on your screen?
A. (Laleme) Yes.
Q. And this is the first page. I'll represent to you that this is a document that's been prepared by the Project. And it's a summary of its outreach efforts with the Town. And it has done this with a number of different
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towns. I'm not going to go through all of this, Ms. Laleme. But you would agree with me that there have been, early on in the Project, a number of open houses and public information sessions; correct?
A. (Laleme) I see a document that says that there's a schedule --
Q. Well, these are actually events that occurred. Are you familiar with the different public open houses that were held in Bethlehem? There's one referenced on September 10, 2013. Do you see that?
A. (Jensen) I'm sorry.
A. (Laleme) I don't recall seeing this document.

But I most likely did if it was --
Q. No, you probably have not seen this document before. I'm asking you if you're familiar with the different events that are listed on this document. So, for instance, the public open house back in September of 2013, this was an open house and it was held in

Lancaster for four towns, including
Bethlehem. Do you recall that?
A. (Laleme) I do not recall.
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Q. We don't have to focus on the public information sessions and the public hearings.
A. (Laleme) Okay.
Q. I want to go down to the outreach to the town officials. And you'll see at the bottom of that page the outreach letters, and in particular, the March 14, 2017 letter. Were you still on the board at that time?
A. (Laleme) I would have been in December of 2016.
Q. Well, I'm asking about the letter that's listed at the very bottom, March 14, 2017. And I'll represent there was a letter sent to the selectmen by the Project.
A. (Laleme) I would not have been on the board.
A. (Jensen) I know --
Q. Well, you mentioned the Memorandum of Understanding. This March 14, 2017 is referencing a Memorandum of Understanding, a construction Memorandum of Understanding proposed by the Project and sent to the Town of Bethlehem. Have you seen that?
A. (Laleme) I have seen a draft of that.
Q. Okay.
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A. (Jensen) $I$ have seen it.
Q. Ms. Jensen, your --
A. (Jensen) I have seen it.
Q. You're not on the board of selectmen, are you?
A. (Jensen) No, but $I$ am on the conservation commission, so $I$ was at those meetings.
Q. Okay. Good. And you're aware -CHAIRMAN HONIGBERG: And Dawn, if you could turn to the second page, please. BY MR. WALKER:
Q. On the bottom of this page there is a reference to other-correspondence. And Ms. Jensen, if you have information related to this, either you or Ms. Laleme. There's a date of March 28, 2017. "Project attorney conferred with the Town's attorney, Attorney Fillmore, and confirmed the Town's interest in discussing a construction Memorandum of Understanding."

Are either of you aware of that, that there's been, through the Town attorney, there's been some interest conveyed to discussing --
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A. (Jensen) I'm aware.
Q. And in fact, there was a -- if you look at the very bottom, July 24, 2017, the Project Attorney sent a revised draft Memorandum of Understanding reflecting the Town comments to the Town's attorney for review by the Town. So, fair to say there's been some interaction back and forth with regard to a proposed construction Memorandum of Understanding?
A. (Jensen) Yes.
Q. Are you both aware of that?
A. (Jensen) Yes.
A. (Laleme) Yes. I'm also aware that it has not been signed.
Q. Right. In fact, after the July 24, 2017 entry here, the Project has asked to meet with the select board to discuss the construction Memorandum of Understanding, or any construction concerns that the Town has. Are you aware of that?
A. (Laleme) I am aware that the Memorandum of Understanding went back and forth. And I understand there's attorney/client privilege
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in here somewhere, or attorney/attorney privilege, so I'm not sure -- you know, I don't want to jeopardize the Town in any way by saying something I shouldn't say.
Q. And I don't want -- you're right. And that's a fair point. And I don't want you to discuss with me --
A. I'm sitting here --
(Court Reporter interrupts.)
Q. Ms. Laleme, I don't want you to discuss with me any communications that you've had with your Town attorney. But what I am interested in, has the Project reached out to meet with the Town to go over the proposed Memorandum of Understanding? Are you aware of that?
A. (Laleme) I am aware that there was a discussion between the Project and the Town on a Memorandum of Understanding, yes.
Q. And are you aware that the Town has opted not to meet with the Project to go over the last draft of the Memorandum of Understanding?
A. I am aware that they do not wish to sign the last draft, that it was not acceptable.
Q. In fact, they're not willing to meet with the
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Project to discuss any lingering concerns.
A. Well, they didn't say to me directly, "We're not willing to meet with them." I just know that they did not meet with you because it's not signed.
Q. Okay. You reviewed the terms of the proposed MOU. And some of those terms deal with construction, traffic control, construction schedules were some of the concerns raised by the Town; is that right?
A. (Laleme) Yes.
Q. I mean, you would agree that it would be helpful to work out some of those issues with the Project.
A. (Laleme) I agree the Town has to serve the best interests of the town -- the board has to serve the best interests of the town. If that involves meeting with the Project, that would be beneficial. If they feel they cannot, you know, if it's not beneficial to the town, then they don't meet with you. So I do know that they were not willing to sign it because it is so vague and lacks specific items that they wanted to see spelled out in
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a much more concise way. The terms, "when practical" or "reasonable," which are not well defined, were seen as not conducive to the Town's signing that agreement.
Q. And not willing to meet with the Project to discuss it.
A. (Laleme) I don't know that they said they weren't going to meet --
A. (Jensen) Yeah, I don't know. I'm not sure what happened after a certain point. So I don't know that it can be characterized that way.
Q. You referenced earlier, and I can't remember, I'm sorry, the name of -- you mentioned some annual events that the town holds, and you're concerned about traffic and traffic management when those events are held; is that right?
A. (Laleme) Well, we have a lot of events going on in town, not just annually. Weekly during the summer, that is our busy -- you know, we have a busy time during the summer and we have a busy time during the fall. So, as I said, we have some unique situations. We
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have the Colonial Theater, which is the longest, continuously running theater. We have the women's entrepreneur organization, which is an organization that helps especially women get started in businesses and whatever. We have a lot of --
Q. And my question is -- and I appreciate that, and I realize you have a lot of events. Wouldn't it be helpful to work with the Project and at least discuss some of the concerns related to traffic management and traffic control related to those different events that the town holds?
A. (Laleme) I think the town has to have a sense that the Project is willing to work with them.
Q. Okay. Let me show you, for instance -MR. WALKER: Dawn, if you could pull up Exhibit 208, please. This is a construction Memorandum of Agreement that the Project has entered into with the Town of Thornton. And this has been an executed and signed Memorandum of Understanding.
A. (Laleme) What was the --
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Q. I'm not going to ask you to read through it all, but $I$ would like to refer to Section 2.3, please.

MR. WALKER: And, Dawn, if you can blow that up, please.

BY MR. WALKER:
Q. And I'll represent to you that this is a provision dealing with traffic control, and it references the town's annual Blue Grass Festival and Blues Festival. And I will represent to you that shows up in other areas of this agreement. The Town is working -- or the Project is working with the Town to deal with Thornton's concerns about some of its annual events. And I show that to you, and I would assume something like that would be similarly helpful with the Town of Bethlehem with regard to the vents you've mentioned, Ms. Laleme.
A. (Laleme) Well, I think you would have to present it to the Town and let them review it. We consider ourselves a bit unique, so we can't take a template and just fill it in. We really are a bit unique because we sit on
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a mountain. So, right after your construction area, you go up probably, I don't know --
Q. I think you answered my question, Ms. Laleme. I think the issue $I$ was talking about was different towns have different annual events, and there's different concerns associated with those.
A. (Laleme) Right. So you would have to speak specifically with the board of selectmen about Bethlehem and not a template for some other town.
A. (Jensen) May I add something?
Q. Is it different than the answer that Ms.

Laleme has given, Ms. Jensen?
A. (Jensen) Yes.
Q. Okay.
A. (Jensen) Anywhere in this Memo of Understanding, does it say anything about promising to keep one lane of traffic open at all times?
Q. Honestly, as I'm sitting here, I'm not familiar with this particular one. But I can tell you that different towns have raised
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different concerns, and there are different provisions with regard to each individual town's concerns. So I can't tell you, and I don't want to spend the time before this committee today going through Thornton's.

Let me turn the discussion to wetlands, because -- and the environment. We've talked a little bit about this today.

Ms. Jensen, probably I should direct these to you because you've been the one offering testimony, and I understand you're on the conservation commission.
A. (Jensen) Yes.
Q. Let me be certain here of your background. You are not a wetlands scientist; correct?
A. (Jensen) I am not, and I do not play one on television as they say. But we did hire wetlands consultants.
Q. Right. And that's the Lawson and Severance report you submitted here?
A. (Jensen) Yes.
Q. And you're not a biologist?
A. (Jensen) I am not.
Q. You mentioned you're a freelance writer and
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you write about automotive issues and such. Do you write about the wetlands issues or environmental issues?
A. (Jensen) I do not. But $I$ use the same research skills and interview skills when I delve into a project like this, the same way I do when I'm working on an article for The New York Times on the auto industry.
Q. And as far as the information that you have presented with regard to wetlands, you're relying on the report prepared by the consultants, Lawson and Severance; correct?
A. (Jensen) I am. Plus reading the Normandeau reports, attending the technical session in Concord when Normandeau's consultants were being questioned.
Q. Okay.

MR. WALKER: Dawn, if you could pull up the Lawson and Severance report, which is Joint Muni Bates 04395, please.

BY MR. WALKER:
Q. This is the report you were discussing earlier, right, Ms. Jensen?
A. (Jensen) Yes.
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Q. And the two authors are both wetlands scientists?
A. (Jensen) Yes.
Q. On Page 2 of the report, and we don't have to go through all of it, but $I$ will represent to you that they describe that their work entailed walking along the right-of-way on one day in November of 2015 in Bethlehem; correct?
A. (Jensen) Yes.
Q. They also reviewed some of the materials that were submitted by the Applicant at that time?
A. (Jensen) Yes.
Q. They did not do, though, their own wetlands delineation of the wetlands in Bethlehem; correct?
A. (Jensen) They did not.
Q. And they've also confirmed the accuracy of the delineation of the wetlands in Bethlehem by the Applicant's consultants; is that right?
A. (Jensen) Yeah, $I$ would have to say that $I$ consider that to be a basic competency. I mean --
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Q. But just my question is --
A. (Jensen) -- not a virtue.
Q. -- they have confirmed the accuracy of the delineation by the consultants; right?
A. (Jensen) Yes.
Q. And you have no reason to disagree with the conclusion of Lawson and Severance?
A. (Jensen) No. Our problem is that --
Q. Ms. Jensen, let me just get to my question.
A. (Jensen) Oh, sure. Sorry.
Q. I'm not trying to interrupt you, but I want to try to move this along.
A. (Jensen) I'm sorry. And I know it's not good for her either.
Q. Ms. Jensen, they have not provided any supplement to this 2015, December 2015 report; correct?
A. (Jensen) Correct.
Q. You talked a little bit about the standard that the SEC has to consider when it's considering the impact on the natural environment and water quality and this notion of unreasonable adverse effect. And I heard your opinion that it will have unreasonable
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adverse effect. Nowhere in this report from the two wetland scientists that you've submitted on behalf of the Town of Bethlehem have they concluded that the Project would have an unreasonable adverse effect on wetlands; correct?
A. (Jensen) Correct.
Q. Nor on water quality or the environment; correct?
A. (Jensen) They have a lot of concerns if you read the report about water quality and the environment.
Q. And I'll go through some of their conclusions.
A. (Jensen) Yeah.
Q. But you've also raised -- the Town of Bethlehem has raised its concerns particularly with regard to Transition Station 5 to the Department of Environmental Services, the DES; right?
A. (Jensen) Yes.
Q. And you're aware now that the DES, in March of 2017, has approved the wetlands
application; correct?
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A. (Jensen) Yes.
Q. Have you had a chance to review the 2015 decision by the DES?
A. (Jensen) I did a while ago.
Q. Okay. Well, we can go through it. But there are sections of that permit approval where the DES addresses particularly the area of Transition Station 5 in Miller Pond. You're aware of that?
A. (Jensen) Hmm-hmm.
Q. So the DES had the information before it, had the concerns that you raised, and made the decision to approve the permit; correct?
A. (Jensen) Yes.
Q. And back to the Lawson and Severance report.

On Page 13 of this report, they conclude that, if the Project goes forward, there needs to be careful monitoring to ensure Best Management Practices. And I take it you would agree with that conclusion and recommendations; right?
A. (Jensen) Yes.
Q. And you're aware that the requirements set
out in the DES permit approval require
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monitoring by certified wetlands scientists?
A. (Jensen) I am.
Q. So this is consistent with what your consultants have recommended; is that right?
A. (Jensen) Yes. May I say something about that?
Q. Well, you've answered my question, Ms. Jensen, so I'm going to keep moving forward here.
A. (Jensen) Sure.
Q. In your testimony, your supplemental prefiled testimony, you note, and it's on Page 1 of your supplemental prefiled testimony --

MR. WALKER: And Dawn, if you
could bring that up, please. It's Joint Muni 97.

BY MR. WALKER:
Q. I take it you would agree with me that the DES, certainly with its employees dealing with wetlands and other issues with the environment, have more expertise and experience than you do?
A. (Jensen) I probably have to agree to that.
Q. In your prefiled testimony, on Line 10, you
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note that the DES is essentially a permitting agency that denies relatively few wetlands permits. The DES is not an agency that lives up to its mission statement.
A. (Jensen) Yes.
Q. I take it it's your position you think the DES got it wrong with regard to the approval of the wetlands application.
A. (Jensen) I do think so, yes.
Q. One minute.
A. (Jensen) Yeah's.
(Pause)
Q. Thank you for your time.

MR. WALKER: No further
questions.
CHAIRMAN HONIGBERG: Members of
the Committee, who has questions for the panel?
Ms. Weathersby.
QUESTIONS BY SUBCOMMITTEE MEMBERS AND SEC COUNSEL: BY MS. WEATHERSBY:
Q. Good afternoon.
A. (Jensen) Good afternoon.
A. (Laleme) Good afternoon.
Q. I'm Patricia Weathersby. I'm a public member
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on the Committee.
A couple questions about the proposed hotel development. Do you happen to know if the site plans submitted for the November planning board meeting showed the transition station on Lot 27 , the hotel property?
A. (Jensen) It shows it on 26.
Q. Okay.
A. (Laleme) Yes.
A. (Jensen) But they were the plans for the hotel, not the transition station.
A. (Laleme) What they submitted was, it looked like a hand-drawn map that shows where the hotel will be, where the septic system will be. It's not like a mylar type of drawing. It's just a two-page, hand-drawn. And that shows the station still on 26.
Q. Okay. You stated in your prefiled testimony that the developer indicated that they wouldn't build the hotel if the transition station was built --
A. (Jensen) Yes.
Q. -- on Lot 26. And I know you base that in part on Mr. Eckman's representation at that,
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I think it was the February meeting of the zoning board.
A. (Jensen) Yes.
Q. But do you know if that is still the case?

Do you have any -- sounds like from your conversation perhaps with Counsel for the Applicant, you're not certain if that's still the case; is that correct?
A. (Jensen) You mean that he wouldn't build the hotel if the towers were there?
Q. Yes.
A. (Jensen) I don't know. But common sense tells me he wouldn't have changed his mind.
A. (Laleme) I think I addressed that when I say that we won't know about the move on the transfer station until we have the site plan hearing on the 15th because nobody's talked to Mr. Rudich at this point.
Q. And so, also the same answer. Mr. Rudich, in the past, has submitted a letter in support of this project. But you don't know -- do you know whether he's still supportive of the Northern Pass Project?
A. (Jensen) Do not know.
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tells me he wouldn't have changed his mind.
Q. Okay. In your prefiled testimony, and I can't remember which one of you, but one of you indicated there was a Bethlehem Economic Committee established in connection with UNH?
A. (Laleme) Yes.
Q. Can you tell me what that is, what its scope is?
A. (Laleme) The scope was how to guide Bethlehem how to keep businesses in town and how to attract more businesses to town and the types of businesses that Bethlehem wanted to see -small shop, restaurants, those type of shops. They're still meeting. There was a lull in which they didn't meet because of the transition of the board and restarting up the meetings. But they are continuing to meet. And I believe that their plan was, hopefully by next spring, putting out like a survey to businesses or talking to businesses to get their input and then trying to develop a plan on how best to, you know, advertise with what few dollars we have or how to promote Bethlehem in itself. We no longer have a chamber of commerce. So we're also looking
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at joining one of the adjoining towns, whether it be Franconia, although they may have their own problems, or Littleton, which is larger; they're about twice our size. So those are the efforts we're taking to try to get some economic development. But every town in the north is doing the same thing. So it depends on what you have to offer, and that's why maintaining "as is" the environment is so important.
Q. Earlier the morning you mentioned something about a methane gas conversion station. Can you tell me what that is and whether it has any bearing on this project, just briefly?
A. (Laleme) It doesn't have bearing directly on the Project. It's through the North Country Environmental Services, which is the name of the landfill that's on the east side of town. That's the one that will be closing within the next three to four years, maybe five, who knows. But they have been using methane gas. They built greenhouses, and they heat their garage with it. And now they're proposing a multimillion-dollar conversion plant which
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would be located in the same area, which is outside of town, and it would be a small structure. They would convert methane gas into usable gas. So it would be a commercial product. The initial estimate is \$12 million. It would be worth $\$ 12$ million. So Bethlehem is very interested in clean, renewable energy. And I know you're going to say this project is renewable energy, but only as long as Hydro-Quebec can keep flooding lands. So, basically we're looking for, like, the gas conversion. It doesn't affect this project, except that it makes those tax dollars even more irrelevant.
Q. There was testimony concerning a Christmas tree farm that may go out of business as a result of the Northern Pass Transmission Project.
A. (Laleme) No, I don't think it would go out of business. But that's the Rocks Estate, and they do -- they're a non-profit. It's for the Society of the Protection of New

Hampshire Forests. And they have a lot of conservation land. That was an estate built
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by a business executive years and years ago when Bethlehem was the grand hotel town of the north. And they have plots of land everywhere. People let them -- either give them a conservation easement or they purchase land or whatever. And one section runs along the side of 93. You can see that on one of the plans. I just mentioned that. I don't believe that will be damaged. But that's an important aesthetic and environmental business that's very important to the North Country. The Rocks Estate is held in high esteem. And I think on your first visit to the North Country the bus came to the Rocks Estate. Nobody got off, but you came to the driveway. Yes, Pam got off and said,
"They're not getting off," because I was there and she was saying it to me, "They're not getting off." But that's just another aspect of Bethlehem wanting to preserve those types of industries.
Q. My last question concerns Baker Pond.
A. (Jensen) May I just -- I think you might have been referring to our consultants, what our
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consultant said on the final page of the assessment about their talking to somebody who had a business, a Christmas tree --
Q. Christmas trees were growing in the right-of-way.
A. (Jensen) Yeah. And he was concerned about his business with the construction of Northern Pass. That's all I know.
Q. You don't have any further details on that.
A. (Jensen)) That's all I have.
Q. My last question concerns Baker Pond. You had indicated there were some efforts underway to develop uses of Baker Pond, perhaps bring some things back. Could you tell me what has been done to date?
A. (Laleme) Well, Baker Pond kind of belongs to Baker Brook, which was -- in the past it was cabins on both sides of the road. This development is primarily for the section across the road from the pond, adjacent to where the transfer station will go. The pond needs a lot of work. It's a public waterway because it's large enough to qualify for that, so people fish in there. They used to
paddle boat in there. There's a lot of invasive stuff in there now which we hope to -- we would like to see cleaned up. As part of the initial discussions with Baker Brook, there was hope that when they -- after they built the hotel, they would go across the road, put the cabins back up and revitalize that pond. But people still fish in there. The public stops there. It is a public waterway, so --
A. (Jensen) But I'm glad you did bring that up because that's supposedly a second phase of this development after the hotel.
Q. So that was my next question. That sounds like those efforts are dependent on the hotel being constructed across the way.
A. (Jensen) It is, yeah.

MS. WEATHERSBY: Thank you. I
have nothing further.
CHAIRMAN HONIGBERG: Mr. Wright.
QUESTIONS BY DIR. WRIGHT:
Q. Good afternoon.
A. (Jensen) Hi.
Q. Craig Wright, with the Department of
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Environmental Services. Just for the record, Pam would not let us get off the bus. We all wanted to get off the bus.
A. (Jensen) $O h$, so she was kind of instrumental in that, huh. Was she afraid of what we might do?
Q. Yeah. She was afraid of us, I think. Sorry about that.

Ms. Jensen, I just wanted to follow up on the DES ARM Fund. You seem to have a negative opinion of the ARM Fund. And I think your opinion is grounded in the fact that you feel like the mitigation that could be funded through the ARM Fund is not necessarily back in the community where the impact occurs. Is that a fair assessment?
A. (Jensen) Yes. And we've had several examples of that throughout the years that I've been on the conservation commission in Bethlehem.
Q. I thought that was your fundamental concern.
A. (Jensen) Yes.
Q. Has the town ever tried to take advantage of the ARM Fund and put in for funding through the ARM Fund? And irrespective of this
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project --
A. (Jensen) You know --
Q. -- is that something you would consider in the future?
A. (Jensen) Yes, if we have something to mitigate. We're trying to keep from having anything to mitigate. We're trying for avoidance.
Q. Fair enough. Thank you.
A. (Jensen) Oh, and would you like to know why I think DES got it wrong?
Q. I think when we -- I believe when Mr. Walker was questioning you, you wanted to add something to one of the questions he asked. And is there something you would like to add to that response --
A. (Jensen) Yeah.
Q. -- in summary?
A. (Jensen) Yeah, I'll try. I have been known to go on, but I'll try. But I go on more in writing than verbally.

We think that this Application was not complete when it came to DES. And that is one of our objections. You don't know where
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all the staging areas are. You don't know where all the laydown areas are. And I don't think it's wrong -- I think it's wrong to say we're going to approve the Application and then we're going to deal with all these things on a case-by-case basis. You approve the Application when you don't know what the total impact is going to be, it's like if I submitted a wetlands application to DES, and in my application I said I'd like to build a house and a driveway on this piece of land, and there are all these wetlands in here, but I don't know where $I$ want to build it yet. Just give me a permit, and I'll tell you later where $I$ want to build it. And that's kind of the best analogy $I$ can come up with. I don't think this plan was complete. It shouldn't have been deemed complete, and it shouldn't have been approved.
A. (Laleme) Plus, you have an approval with 77 conditions.
A. (Jensen) Yes. Thank you.
A. (Laleme) I mean, if you have to have 77
conditions on an approval, then it's not
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complete is my opinion.
Q. Okay. Thank you.

CHAIRMAN HONIGBERG: Mr.
Iacopino.
MR. IACOPINO: Yes, I just have one question.

QUESTIONS BY MR. IACOPINO:
Q. You mentioned a number of different projects slated for your town, including the hotel, the construction of the methane gas facility. And I assume there are other construction projects on tap in town. If the Committee were to grant the certificate in this case, would you want them to include a condition requiring the Applicant to coordinate its construction, especially the underground portion, with those other projects?
A. (Laleme) Our druthers is do not grant the permit.
Q. That wasn't the question.
A. (Laleme) Yeah. Well, the question is -- I can't give you -- I can't accept any conditions on behalf of the Town because we don't know what they'd be. They change. And
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so I guess I would just say no.
Ms. Jensen, do you have the same answer?
A. (Jensen) I believe so.
Q. Thank you.

CHAIRMAN HONIGBERG: I think
that's all for questions that we have for you. But I do have a request. Maybe if you could coordinate with Mr. Whitley, who I know is not representing the Town, but $I$ think we'd be interested in minutes of the upcoming meeting of the planning board, the November -- the zoning board. Whichever board is meeting that you referenced earlier --

WITNESS JENSEN: Planning.
CHAIRMAN HONIGBERG: -- on
November 15, I think you said.
WITNESS JENSEN: Minutes are often minimal.

CHAIRMAN HONIGBERG: I'm aware of that.

WITNESS JENSEN: Would you want
more than that if we could arrange that?
CHAIRMAN HONIGBERG: NO. I'm
not -- we're not looking to create things that
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don't exist or aren't generated in the normal course. But presumably the minutes will reflect whatever decisions are made on whatever items come before the board. That may spur another round of discussions. But it sounds like an open issue. You discussed it quite a bit in your testimony. There were questions about it, so we'd like to get copies of it.

Mr. Whitley?
MR. WHITLEY: I was going to
suggest, Mr. Chair, that if the hotel owner submits anything to the Town for that meeting, that might be helpful in clarifying the hotel owner's plans and position that may not necessarily be reflected in the minutes. So that may help get the board to what they want to know.

CHAIRMAN HONIGBERG: I agree,
Mr. Whitley. So I guess -- I know this isn't your client, Mr. Whitley, but they are part of your group generically. So if you can quarterback that, I think that would be helpful.

MR. WHITLEY: Certainly.
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WITNESS JENSEN: Do you want the site plan application?

CHAIRMAN HONIGBERG: I'm going to let Mr. Whitley and you coordinate what information would be appropriate to submit as further information.

Mr. Whitley, do you want to work through redirect with them, asking a generic question, or do you want one of us to do it?

MR. WHITLEY: I have some that I was going to follow up with.

CHAIRMAN HONIGBERG: No, go ahead.

MR. WHITLEY: If I could have five minutes just to touch base with them, just due to my unfamiliarity with what their positions may be, that might help make it go a little more efficiently.

CHAIRMAN HONIGBERG: Sure. That might not have been the best way to ask, but sure.

MR. WHITLEY: Thank you.
(Recess was taken at 2:57 p.m.
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and the hearing resumed at 3:10 p.m.) CHAIRMAN HONIGBERG: Mr. Whitley.

MR. WHITLEY: Thank you, Mr. Chair.

REDIRECT EXAMINATION
BY MR. WHITLEY:
Q. Good afternoon, ladies. I just wanted to ask you a little redirect based on the questioning you got today. I want to start with you were shown something by Attorney Walker that had the communications with the Town of Bethlehem all charted out. Do you remember that?
A. (Jensen) Yes.
A. (Laleme) Yes.
Q. And the last entry was from July 24, 2017, and it was described as a communication from the Town attorney. Do you recall that?
A. (Jensen) Yes.
Q. Isn't it true, and am I remembering correctly, that Bethlehem is no longer represented by counsel?
A. (Jensen) Yes, as $I$ said in the beginning.
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Q. And do you recall when Bethlehem severed ties with counsel?
A. (Jensen) I believe it was early July, 10th, 11th.
Q. Okay.

MR. WHITLEY: Can someone put on
the ELMO for me?
A. (Jensen) I'm sorry. There are just so many numbers to remember.

BY MR. WHITLEY:
Q. I put on the screen there an e-mail from the Town's former counsel. Do you see the date on the right-hand corner there?
A. (Jensen) Yes.
A. (Laleme) Yes.
A. (Jensen) July 11th.
Q. So you see in this e-mail she's indicating to the Project that she no longer represents the Project [sic]; correct?
A. (Jensen) Yes.
Q. Is it fair to say that the July 24 th communication that was referenced by the Applicant, that that did not come from your Town counsel?
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A. (Jensen) That would have to be true. It would have to be correct.
Q. Okay. Now I want to talk to you a little bit about the MOU that was put up. And now this is --

MR. WHITLEY: Can somebody hard-wire me now? Sorry. We're waiting for something to come up on the screen right now. BY MR. WHITLEY:
Q. But while we wait, I believe it was you, Ms. Laleme, were asked -- or started to provide an answer about the Town of Bethlehem and unique traffic issues in town. Do you recall that exchange with Attorney Walker?
A. (Laleme) Yes.
Q. What unique traffic issues did you want to --
A. (Laleme) Well, basically the lane closure and the traffic control that you need down through the area where the construction will take place is just part of coming into our town. You then have to go down a small hill, around a corner and up a very steep hill. So, especially with large trucks, we have a real issue with, I don't think you're
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supposed to say Jake Brakes anymore because it's a brand name, or air brakes. That's a real issue in our town because you hear them all the time. Traffic is going to get slowed again. And I should have thought of this earlier. But you stop those trucks because it's one lane, or you slow them down, they're going to slow everybody behind them trying to get up enough speed to get up the hill. It's a very steep incline. I can't tell you the degrees because geometry is not my best suit. So that's another issue that we're going to have. So you're going to have slow traffic. The other thing they're not taking into account $I$ wanted to add is weather and equipment breakdowns. So this is a bottleneck that's going to create a huge problem. And if we don't have a traffic control plan that is specific to Bethlehem, with a pond on one side, trucks turning into a right-of-way on the other, construction of a hotel, a short way where you go down a hill, around a corner and then up a steep grade, and it is a primary trucking route,
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then $I$ think we're going to have major issues in that area.
Q. And was your earlier response intending to show that what might work for Thornton in terms of an MOU --
A. (Laleme) Right.
Q. -- may not necessarily work for the Town of Bethlehem?
A. (Laleme) Right. You know, you drive through Thornton, as far as I know, I've only been through, you know, Thornton when I have to go -- but we have a -- it's an extremely steep grade, and that makes it unique coming into our town. We do sit on that mountain. And the trucks make it even more unique because 302 is a trucker's route, and it's a primary. So, to get in and out of Bethlehem you have to either go up or down a hill. They are no flat exits or entrances.
Q. Okay. Thank you.

I have on the screen there -- is that on the screen before you?
A. (Laleme) Yes.
Q. This is Applicant's 208. You were shown this
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earlier. This is the MOU that was executed with the Town of Thornton.
A. (Laleme) Correct.
Q. And I forgot which one of you, but one of you testified that one of the reasons that the Town declined to enter into an MOU was because of concerns of vagueness and kind of non-committal in the MOU language. Do I have that -- am I remembering that correctly?
A. (Lalame) You do. That was me. Much of the terminology is such as "reasonably."

Reasonably to who? To the Applicant or to the Town?
Q. Well, I didn't mean to cut you off. What I wanted to ask you was in this Section 2.3, you see the second line says, "Northern Pass shall coordinate to reasonably minimize the impact." And I didn't know if you had an understanding of what it means to "reasonably minimize the impact."
A. (Laleme) No. I think it would have to be more defined. The other terms that were used were "practical."
Q. And as a follow-up to that, do you -- can you
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tell from the way this is written who gets to decide whether it's been reasonably minimized or not?
A. (Laleme) No.
Q. And similarly, a little later, let's see, the fourth line down, the sentence starts out, "To the extent practicable, Northern Pass will work collaboratively..." Do you have an understanding of what it means, "to the extent practicable" there?
A. (Laleme) No.
Q. And do you have any sense of who gets to decide what's practicable or not?
A. (Laleme) No.
Q. And the examples that we've just gone through, is that consistent with your concerns for some of the other language in the MOU that you saw?
A. (Laleme) Yes.
Q. Ms. Jensen, you had an exchange with

Mr. Walker, and you were -- I believe you were trying to mention the connectivity of wetlands, but you weren't able to finish that question. Is there something you want to add
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about the connectivity of wetlands?
A. (Jensen) Yes. It came up because he said that our consultants said Normandeau did a good job of delineating the wetlands, and I was saying that that wasn't our point. Our concern is that Normandeau did not look at the bigger picture, did not look at the wetlands outside of that right-of-way. And I am not an expert, but $I$ know something about water and how it works. And water moves. And an impact in the right-of-way is going to be felt outside of the right-of-way. And the concern was that Normandeau was denying that when I went to the technical sessions in Concord. There was an exchange between Lee Carbonneau and Counsel for the Public. And she said since wetlands are stationary and the impacts would be confined to the right-of-way, that was an appropriate assessment. Well, wetlands aren't stationary. Granted, they don't move miles down the road. But these are connected to other wetlands by streams, et cetera, et cetera. And I asked Elise Lawson about this
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because I was actually appalled at the statement. And she said she disagreed with the statement for the five wetlands that were identified in town. They involve perennial streams and are extensive wetlands that eventually flow or directly include the Ammonoosuc River. I take issue saying "wetlands are stationary." True, the delineation of a wetland may not change for a few to several years, but water flows through. The presence of beaver ponds and several perennial streams show that. So that was our issue.
Q. Thank you.

And the last question $I$ have is also for you, Ms. Jensen. You were asked about your opinion that there would be an unreasonable adverse effect to natural resources, and I don't think you got to finish your answer about why you thought that. So is there something you'd like to add?
A. (Jensen) I'm not the only one. I mean, I talked about the fact that I research things and come up with my opinions. And in
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everything I read from Counsel for the Public's experts, they also think there's going to be an unreasonable, undue effect.
Q. Thank you. Thank you, both.
A. (Laleme) Thank you.

CHAIRMAN HONIGBERG: All right. Thank you, ladies, for coming.

WITNESS JENSEN: Thank you very much for listening.

CHAIRMAN HONIGBERG: Next up is the group from Pembroke.
(WHEREUPON, STEPHANIE VERDILE, AMMY HEISER, DAVID JODOIN were duly sworn and cautioned by the Court Reporter.)

CHAIRMAN HONIGBERG: Mr.
Whitley.
MR. WHITLEY: Thank you Mr. Chair.

## DIRECT EXAMINATION

BY MR. WHITLEY:
Q. Good afternoon, everyone. I'm first going to make sure that there are no changes in your testimony and have you adopt them and swear to them before the Committee. So I'm going
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to start on the left, Ms. Verdile, with you and work my way across the panel there. So, Ms. Verdile, do you have with you your November 2016 direct testimony, as well as your April 2017 supplemental testimony and your exhibits to those testimonies?
A. (Verdile) Yes, I do.
Q. And do you have your November 2016 direct testimony as Joint Muni 146?
A. (Verdile) Yes.
Q. Can you speak into the microphone?
A. (Verdile) Oh, yes.
Q. And do you have your April 2017 supplemental testimony as Joint Muni 147?
A. (Verdile) Yes.
Q. And are the exhibits to that testimony Joint Muni 148?
A. (Verdile) Yes.
Q. Okay. Do you have any changes that you'd like to make to either of those testimonies?
A. (Verdile) In the April testimony, I believe it was the last question that $I$ answered, Page 19 of 20 , Line No. 10.
Q. Go ahead.
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A. (Verdile) The question was: Has the $D$ as in David, $P$ as in Paul, $B$ as in board, or DCC ever denied a permit? That's not for the Town of Pembroke.
Q. And would you like to change that so that it reflects the Town of Pembroke?
A. (Verdile) Please. That would $P$ as in Paul, and the $P$ as in Paul for the PCC --
(Court Reporter interrupts.)
Q. So you're replacing DPB with $P P B$ and then DCC with PCC.
A. (Verdile) Yes.
Q. Any other changes to either of your testimonies?
A. (Verdile) No.
Q. With those changes, do you adopt and swear to your testimonies?
A. (Verdile) Yes, I do.
Q. Okay. Ms. Heiser. Before you is your November 2016 direct testimony, which is labeled Joint Muni 149.
A. (Heiser) Yes.
Q. And can you pull the microphone closer to you or sit closer?
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A. (Heiser) Yes.
Q. Do you also have before you your April 2017 supplemental testimony marked as Joint Muni 150?
A. (Heiser) Yes.
Q. And the exhibits to that testimony are marked as Joint Muni 151?
A. (Heiser) Yes.
Q. Okay. Do you have any changes to either of those testimonies that you'd like to make?
A. (Heiser) On the November 15th testimony, I wanted to add on Page 2: Are there concerns that the Conservation Commission for the Town of Pembroke has about the impacts of Northern Pass? My answer said, "...impacts to natural resources, historic," and I had omitted "cultural." So I would like to put "cultural" in front of "sites."
Q. And that's on Line 8 of Page 2?
A. (Heiser) Yes.
Q. Okay.
A. (Heiser) Otherwise, everything else...
Q. Any other changes?
A. (Heiser) No other changes.
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Q. Okay. With those changes, do you swear to and adopt your testimonies before the SEC today?
A. (Heiser) I do.
Q. Okay. Mr. Jodoin, do you have before you the November 2016 direct testimony of Justine Courtemanche, labeled as Joint Muni 143?
A. (Jodoin) I do.
Q. Do you have the letter of substitution which substituted yourself for Ms. Courtemanche labeled as MUNI 144?
A. (Jodoin) I do.
Q. And do you have your April 2017 supplemental testimony which is labeled as JT MUNI 145?
A. (Jodoin) I do.
Q. And do you have any changes to any of those testimonies?
A. (Jodoin) Yes, I do. On 145 --
Q. So that's your April 2017?
A. April 2017, 145, it says Line No. 2, where it talks about as Exhibits 1 through 4.
Q. Mr. Jodoin, could you give us a page number, too?
A. (Jodoin) Sure. Page 4 of 6, Lines 2, 6, and
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18, it talks about exhibits "as Exhibits 1 through 4." It should just stop at the word "properties" on Line 2, 6 and 18.
Q. And are you replacing those words with anything?
A. (Jodoin) No.
Q. No reference to the attachments at the end of your testimony?
A. (Jodoin) To the assessment cards that are in the packet, yes.
Q. Okay. So you're replacing that strike-through with "See assessment cards"?
A. (Jodoin) Correct.
Q. Thank you. In all the places that you just mentioned there; correct?
A. (Jodoin) Correct.
Q. Any other changes?
A. (Jodoin) None.
Q. With those changes, do you swear to and adopt your testimonies, including the November 2016 testimony that was first offered by Ms.

Courtemanche?
A. (Jodoin) I do.
Q. Okay. I'm sorry if I didn't pronounce her
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name correctly.
I want to ask you all some questions on a couple of topics. And I'm going to start out with the testimony that was given previously in this proceeding by Mr. Varney. Are you all generally aware of Mr. Varney's opinion regarding the Project's consistency with Pembroke's master plan?
A. (Verdile) Yes.
A. (Heiser) Yes.
A. (Jodoin) Yes.
Q. During his testimony before the SEC, he provided some additional explanation for that opinion, and $I$ want to pull up a page of the transcript here for you to look at.

What $I$ put on the screen here is Day 37 in the morning, Pages 51 through 52. And you see the highlighting there? It starts at Line 14 and goes on to the next page to Line 5. Is that up on your screens there?
A. (Verdile) Yes.
A. (Jodoin) Yes.
Q. So I'm paraphrasing his further explanation. But he says that the Project is consistent
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with the master plan because Pembroke's master plan didn't specifically address transmission lines, and the master plan is a planning document, so it's not to be applied to a specific project. Do you see that explanation there?
A. (Jodoin) Yes.
A. (Heiser) Hmm-hmm.
A. (Verdile) Yes.
Q. Do you agree with Mr. Varney's explanation for why the Project is consistent with Pembroke's master plan?
A. (Verdile) No.
Q. And why not?
A. (Verdile) Because master plans are not the document that would be in charge of regulating transmission lines. The master plan has two purposes. The master plan for communities gathers general information from the community, and from that comes the regulations. So, to say that the master plan doesn't specifically regulate transmission lines is kind of a loose cannon because it does. And when you're in the planning field
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and the planning world, you understand that the master plan is at the top of the food chain. That is what the community wants. That's where they want growth. That's where they want development. And then the planning board's job and the zoning board's job and the rest of the boards of the town are required to develop the regulations that meets what the town wanted. It's a loaded statement that is not really accurate.
Q. And do I take it from your answer that when interpreting the master plan, that you understand that even that general language does apply to a project that's not specified in the master plan?
A. (Verdile) Yes. We can't account for every use that would be in the commercial world. We don't necessarily allow nuclear power plants. We don't list them in our table of permitted uses. You can't account for every use, every business use, every business that's out there. So it is, again, in my professional planning opinion, a little inappropriate to make that kind of statement
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when that's not the purpose of the master plan to regulate uses.
Q. Okay. And Ms. Heiser, I don't know if you have anything that you'd like to add to the answer that Ms. Verdile just gave.
A. (Heiser) Only to say that I'm the chairman of the conservation commission, so my major concern is protecting the natural resources in our town and also to -- we look, as a conservation commission, we look to our master plan for guidance. And our town has prided itself on being a rural community. And I've been to several meetings that show that having these large towers in the town would certainly be a deterrent to having a rural community.
Q. And I posed this question to Ms. Verdile, but I'll pose it to you, just to make sure that you agree. When you interpret the master plan, do you understand that the goals and objectives in the plan can only be applied to a specifically mentioned project in the master plan?
A. (Heiser) No. I think we all have to use our
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best judgment and try to keep the spirit of that master plan when looking at individual projects.
Q. Okay. Ms. Verdile, are you aware that as part of Mr. Varney's documentation of his opinion, he prepared a summary of Pembroke's master plan?
A. (Verdile) Yes.
Q. And have you reviewed that summary?
A. (Verdile) Yes, I have.
Q. Okay. I'm going to put it up on the screen here so we can take a look here.

Okay. Here it is on the screen. And
I'm showing you Applicant's 122, and this is Page A-123 of that document. And if we go to the top, this is the portion that pertains to the Town of Pembroke. Do you see that, Ms. Verdile?
A. (Verdile) Yes, I do.
Q. And in your review of Mr . Varney's summation of the town's master plan, do you believe that it accurately reflects the town master plan goals and objectives?

MR. NEEDLEMAN: Objection. I
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believe this document was available before the April 17 testimony.

CHAIRMAN HONIGBERG: Mr.
Whitley.
MR. WHITLEY: I don't believe it was available prior to April 17th. I believe it was submitted along with his other materials on April 17th, or thereafter. If you look at the ShareFile site, it wasn't uploaded until April 23rd.

CHAIRMAN HONIGBERG: Overruled. BY MR. WHITLEY:
Q. Do you remember my question?
A. (Verdile) Please repeat it.
Q. Okay. I was asking you, when you reviewed Mr. Varney's summary, do you believe it accurately reflects the master plan's goals and objectives?
A. (Verdile) No, I do not.
Q. And why not?
A. (Verdile) My first inclination that it does not is if you look at the middle of the page where it says "Each master plan chapter includes goals and objectives summarized
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below," his first one is just "History." He neglected to name that chapter, "Historic and Cultural Resources." That is a huge part of what makes the Town of Pembroke the Town of Pembroke. They are very proud of their historic and cultural resources.
Q. And other -- I'm sorry. I didn't mean to cut you off.
A. (Verdile) No, that's okay. And I just wanted to make it very clear that that is not a typo. That, in my opinion, is left out for a reason.
Q. And other than not accurately stating the title of a chapter, when you looked at the objectives under that "History" heading, did you notice any omissions?
A. (Verdile) There were many omissions which I have referenced in my previous testimonies of what exactly the goals and objectives are of the natural resource -- I'm sorry, excuse me -- the Historic and Cultural Resource chapter.
Q. And do you have a particular exhibit or page in mind that accurately reflects the goals
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and objectives of this chapter?
A. (Verdile) Yes, I do. I mentioned it in my testimonies and --
Q. Can you tell us what it is for the record? Do you have that in front of you?
A. (Verdile) Yes. It's Chapter 3, Historic and Cultural Resources of the 2004 Pembroke master plan.
Q. And do you have a Bates page number for that page by chance?
(Witness reviews document.)
A. (Verdile) I believe it was submitted with my April testimony, but I am going through the reams of paperwork.
Q. Let me see if I can pull it up and you can confirm the page in question.
A. (Verdile) Please. Yeah, thank you.

CHAIRMAN HONIGBERG: Off the record.
(Discussion off the record).
MR. WHITLEY: Dawn, can you turn
over to the Counsel for the Public's monitor
real quick?
BY MR. WHITLEY:
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Q. Ms. Verdile, do you see that page on your screen?
A. (Verdile) Yes, and I just found it as well.
Q. Is this the page you were looking for earlier?
A. (Verdile) Yes, sir.
Q. In reviewing the summary that Mr . Varney prepared, I believe you just testified that there were some omissions; correct?
A. (Verdile) Omissions with the objectives of the chapter. Correct.
Q. In looking at this page on the screen here, which is Joint Muni 6410, which ones there did not make it into Mr. Varney's summary?
A. (Verdile) All of them. And in particular, halfway down the page, to develop measures for retaining the visual quality and character of the landscape of Pembroke. The next three bulleted items is where I reference a lot throughout my April 17th testimony based on these recommendations and objectives of the chapter of the master plan.

Preserve existing Range Roads as Class VI roads or as Class B trails, or upgrade only
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if necessary while preserving the historic integrity of the roadway. Identify and designate scenic roads within the community to protect shade trees and stone walls and other cultural landscape features. Protect and preserve stone walls along Range Roads and encourage landowners to consider retaining or rebuilding stone walls during alteration or development. Those are the ones that jumped at me as being missing.
Q. Okay. And just to make sure we have it clear for the record, that's what you noticed on this page. Were there any others on the following page, or were they only on this page?
A. (Verdile) Yes, there's several more on Page 6411.
Q. And we have that on the screen in front of you there.
A. (Verdile) Correct.
Q. So, which ones of these did you not see in Mr. Varney's section?
A. (Verdile) Oh, they were -- all of them were not in Mr. Varney's report, from what I could
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see.
Q. I want to turn the board to the panel's attention now to what I'm going to put up. MR. WHITLEY: Dawn, can you put me back on my computer, please?

BY MR. WHITLEY
Q. Actually, before we go on, Ms. Verdile, I neglected to ask you. So those goals and objectives that were missing, do they relate to your concerns about how the Project will impact the town?
A. (Verdile) Yes. As I said, I referenced them well as in my November 16th letter as how important those resources are to the town.
Q. Okay. And I don't want you to rehash all that testimony because everyone has it. But just very quickly, can you just give the Committee a sense of what those concerns were?

MR. NEEDLEMAN: Objection. This
is just reiteration of testimony.
MR. WHITLEY: Okay. I'll move on. That's fine.
\{SEC 2015-06\} [Day 58 AFTERNOON Session ONLY]\{11-08-17\}well as in my November 16th letter as howimportant those resources are to the town.

BY MR. WHITLEY:
Q. So I'm going to put up on the screen now, this is a letter that was the cover letter introducing the Project's revised plans in August of 2017. I'll just go to the top so we can all see what we're looking at here. It's dated August 25, 2017. And it's going to be marked as Joint Muni 307.

So, was the panel aware that in August of 2017, Northern Pass submitted another set of Project plan sheets, alteration of terrain permits and wetland maps showing revisions to their previous design?
A. (Verdile) No, I was not.
Q. Anyone else on the panel?
A. (Jodoin) No.
Q. Ms. Heiser, you can't shake your head. You have to say "Yes" or "No."
A. (Heiser) I'm sorry. I just got distracted for one minute. So can you repeat that question?
Q. Yeah. The question was whether anyone on the panel was aware of the design changes that the Project made in August of 2017.
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A. (Heiser) No, I was not.
A. (Jodoin) No.
Q. And we'll go through it in a second, but I'll represent to you that this letter describes some of those design changes. Has the panel reviewed those revisions, those design revisions in Pembroke?
A. (Heiser) $I$ just looked over them in the last couple days. I reviewed those maps and changes, yes.
A. (Verdile) Briefly, yes.
A. (Jodoin) Yes.
Q. Okay. So I'm going to turn now to Page 2 of that letter. And you see the highlighted text there. And it references some plan sheets and some structures and some road names. And do you recognize that these areas are in the town of Pembroke?
A. (Jodoin) Yes.
A. (Verdile) Yes.
Q. Okay. So I want to you ask you now about some of these design changes, and I'm going to start with what's described as No. 2, modifying a construction pad so it doesn't
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impact Fourth Range Road in Pembroke. I'm going to put up now the old design first so we can all see what the change was, and then I'm going to have some questions about it.

MR. WHITLEY: So, for the record, the older AOT sheets that I'm going to be showing the panel are Applicant's 1, Appendix 6C. These revised plan sheets -- or excuse me -- these revised AOT sheets are Applicant's 200. And if I need to switch to the August project maps, that's

Applicant's 201.
BY MR. WHITLEY:
Q. So, this first one pertains to Fourth Range Road, and this is the older AOT design. And this is AOT Sheet 315. And do you see on the left-hand side there, Fourth Range Road?
A. (Heiser) Yes.
A. (Jodoin) Yes.
A. (Verdile) Yes.
Q. I'll zoom in a little bit just so we can get a little better picture here.

So, there it is, Fourth Range Road; correct?
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A. (Panel Members) Yes.
Q. Now I'm going to show you the new design of Fourth Range Road. And again, this is Applicant's 200. This is also AOT Sheet 315. I'm going to zoom in here so we can see a little closer. So this is the new design. And I'm going to flip back to the old one, and I want you to tell me if you can see any change in the construction pad as the letter indicated.

So here's the new one and here's the old one. Do you see any change in that construction pad? And it's the one on the right-hand side, I should specify.
A. (Jodoin) No.
A. (Heiser) I don't see any change.
Q. Okay.

CHAIRMAN HONIGBERG: Mr.
Whitley, humor us and do it again, please.
MR. WHITLEY: Absolutely. So,
just for the Committee's convenience, what's on the screen right now is the old plan, which is Applicant's 1, Appendix 6C. And I'm going to show now the revised design, which is
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Applicant's 200. So that's the old, here's the new. And both of these are AOT Sheet 315, for the record.

CHAIRMAN HONIGBERG: Thank you.
BY MR. WHITLEY:
Q. Now I want to go down to the next one in the letter. And I'm not going to jump back to the letter because it's in the record, but I'll represent that the next item is also a relocate or move a construction pad associated with Cross Country Road. And as before, I'm going to show the old design and the new and then ask some questions about it. I'm going to be looking at AOT Sheet 317 for both of these.

So this is -- we'll do the old one first. Here is 317, AOT 317. I'm going to zoom in on the old design so we can see what's here. And now I'm going to pull up the new design for Cross Country Road. So this is the new design. So I'm going to flip back and forth, and then I'd like you to tell me whether you see any sort of change in the construction pads at Cross Country Road.
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A. (Heiser) I don't see any change.
Q. Hold on. Let me go through the exercise here.

So this is the old design, okay. Now I'm going to show everyone the new design as well. And here's the new design. Do you see any change in either of those construction pads that's in the vicinity of the road?
A. (Jodoin) No.
A. (Heiser) No.
A. (Verdile) No.
Q. So, not being able to detect any change, are you able to assess whether this new design is better or worse for the town?

CHAIRMAN HONIGBERG: Before you ask that question since we're not as clued in to what these look like as you are, can you show us the two again, please?

MR. WHITLEY: Of course, of course. So what's on the screen right now is the older design. And I'll flip now to the newer one. And I can flip again if the Committee would like.

CHAIRMAN HONIGBERG: Okay. No,
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you don't need to do it again, $I$ don't think. MR. WHITLEY: Okay.

BY MR. WHITLEY:
Q. I don't know if the panel was able to respond to my question, so I'm going to ask it again.

Are you able to assess whether this design change is better or worse for the town?
A. (Jodoin) No.
A. (Heiser) No.
A. (Verdile) No.
Q. Now, the letter didn't mention any changes to Brush Road. And I'll go back and just confirm that. Do you see in Items 2 through 5 any changes to Brush Road indicated?
A. (Heiser) No.
A. (Jodoin) No.
Q. I'm going to go back now to... we're going to be looking at AOT Sheet 316 this time. And on the left-hand side of the page here, confirm for me that that is indeed Brush Road. Is that correct?
A. (Verdile) Yes.
A. (Heiser) Yes.
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Q. I'm going to zoom in so we see what we're looking at here. There is the old design of Brush Road. And I'm going to go now to the same location on the new design. And here's the new design also on Brush Road; correct?
A. (Jodoin) Correct.
A. (Heiser) Yes, correct.
Q. So I'm going to flip back and forth again so we see what the change was. So here is the old design of Brush Road. Can you just confirm for me, does it appear that the construction pad encroaches into the road?
A. (Panel Members) Yes.
Q. Okay. And does it appear in the old design that the Project intended to use the right-of-way corridor to access both sides of the road?
A. (Verdile) Yes.
Q. Okay. I'm going to show you the new design now. You see that that construction pad there was adjusted; correct?
A. (Verdile) Yes.
A. (Heiser) Yes.
Q. Do you also see kind of the triangles, the
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red triangles on either side of the road?
A. (Verdile) Yes.
A. (Heiser) Yes.
Q. I didn't mean to talk over you. Sorry.
A. (Jodoin) Correct.
Q. And do you understand those to mean that the Project now intends to use Brush Road to access the right-of-way corridor?
A. (Jodoin) Yes.
A. (Verdile) Yes.
A. (Heiser) That's what it appears to me.
Q. Okay. I want to go on to the next one now, and that's going to be AOT Sheet 318. And this is going to relate to Sixth Range Road. MR. WHITLEY: Actually, Mr. Chair, $I$ don't know if you guys want to take your break now because I don't know how long it's going to take to get through this next one if your call is at 4:00. It's up to you.

CHAIRMAN HONIGBERG: We're going to stop two minutes to four, regardless of what's going on, so...

MR. WHITLEY: I'll plow ahead.
BY MR. WHITLEY:
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Q. So as $I$ was saying, we're going to look now at Sixth Range Road. And what I've got on the screen here is the older design. And you see Sixth Range Road in the middle of the page there?
A. (Panel Members) Yes.
Q. And you see the old design there. And in the letter of August $25 t h$, it was described as "shifting the access road to remove a turnaround at Sixth Range Road." I'll represent that that's what the letter said.

So this is the old design. And to reflect that change, look at the new design. And you see on Sixth Range Road that that turnaround is no longer there; correct?
A. (Panel Members) Correct.
Q. But as before, you see the red triangles that exit and enter the road. Do you see those?
A. (Panel Members) Yes.
Q. Do you understand that the Project now intends to use Sixth Range Road to access the right-of-way corridor?
A. (Panel Members) Yes.
Q. And is that different from the old version of
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[WITNESSES: VERDILE|HEISER|JODOIN]
A. (Panel Members) Yes.

CHAIRMAN HONIGBERG: Okay.
We're going to take our break. I expect it will be 15, maybe 20 minutes.
(Recess was taken at 3:58 p.m. and the hearing resumed at 4:27 p.m.)

CHAIRMAN HONIGBERG: Mr.
Whitley, you may continue.
MR. WHITLEY: Thank you, Mr.
Chair.
BY MR. WHITLEY:
Q. Good afternoon again, everyone. Just to set the stage a little bit for some questions that are going to follow all the build-up here, we just looked at a number of the AOT plans, old ones and then the more recent ones, and we took a look at the changes that were made. And what $I$ wanted to just note for you was, would you agree that there were new access points into and out of the right-of-way from Sixth Range Road, Flagg Road and Brush Road? Does that sound accurate?
A. (Jodoin) Yes.
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A. (Heiser) Yes.
A. (Verdile) Yes.
Q. Thank you. And there was the letter, that August 25th letter, mentioned design changes at Cross Country Road and Fourth Range Road, but I believe you would agree that those changes were not apparent from looking at the -- comparing the old plan to the new plan; is that accurate?
A. (Heiser) Yes.
A. (Verdile) Yes.
Q. Okay. And the roads that we've just touched on -- and I'll ask you so there's no confusion. Sixth Range Road is that a Class V or VI road, or something else?
A. (Heiser) Class VI.
A. (Verdile) Class VI road.
Q. And same question for Flagg Road.
A. (Verdile) Yes, Class VI road.
Q. Class VI road. Thank you. Same question for Brush Road.
A. (Verdile) Correct. Class VI road.
A. (Jodoin) Brush Road has a portion of it as Class V.
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Q. Okay. And do you recall if the portion that we looked at was the Class $v$ portion or the Class VI portion? And I can pull that up again if that would be helpful.
A. (Jodoin) I don't know the exact dimensions and the length of the road. It's probably 1500 feet $I$ would say in from Cross Country, Class V .
Q. And Cross Country Road, what's the status of Cross Country Road?
A. (Heiser) Class V.
A. (Verdile) Class V.
Q. And Fourth Range Road?
A. (Heiser) At that point...
A. (Jodoin) That's Class VI.
A. (Heiser) It's Class VI I think at that point.
Q. Okay. Thank you.

So the design changes that we just
reviewed that added three new access points to the right-of-way, does that cause concern for any of you on the panel?
A. (Jodoin) Yes.
A. (Verdile) Yes.
Q. And can you describe why, please?
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A. (Jodoin) I'm not sure exactly from looking at this if these plans are up to date, are accurate.
Q. Well, the one -- just to clarify, Mr. Jodoin, the one on the screen right now is the older version of the plan. I can flip to the new one. My question, though, was really kind of a general one, in that $I$ understand that your testimony has been you're concerned about how the Project may impact the roads in this area. And I want to know if adding three new access points to the right-of-way makes those concerns worse.
A. (Jodoin) Yes.
A. (Verdile) Yes.
Q. And could you explain why it makes your concerns worse?
A. (Verdile) Just as we --
Q. Let's start with Ms. Verdile, and then we can go down the line.

Ms. Verdile, please explain why it makes those concerns worse.
A. (Verdile) Because in my opinion, from what it looks like they're representing is that they
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are now planning to use the Class VI roads in town, the ones that are highly regarded and are not maintained by the Town. They're a cultural resource and everything else that we have been talking about when it comes to the Class VI roads. This is a bit troubling to see their plans without approaching the Town first about the access use of these Class VI roads that are seasonal as well.
Q. And what's your understanding about what type of vehicles would be using those roads to get to the right-of-way?
A. (Verdile) Heavy construction equipment.
Q. And that concerns you for the reasons you just stated.
A. (Verdile) Absolutely.
Q. Okay. Ms. Heiser, do you have anything you'd like to add to Ms Verdile's statement?
A. (Heiser) Well, the conservation commission has gone to great lengths to protect these roads because we became aware a number of years ago, and I wish I could be more accurate than that, I'd say 2012, 2013, we realized that a lot of our erosion had
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occurred on these roads due to the increased use of heavier vehicles, specifically the big four-by-fours, mudders, that were using these for recreational purposes. And we have a lot of stream-side -- I mean roadside streams and brooks that intersect the road. And it created -- the major brooks were draining on the road and causing huge erosion. So we ended up doing a seasonal restriction. The first seasonal restriction was February 15 to May 31st. And the second seasonal restriction we just updated in January of this year, got the board of selectmen's approval to close the roads to vehicles over 2,000 pounds from, now, December 15th, virtually the last day of hunting season, until May 31st.
Q. And you just mentioned impacts from four-by-fours and mudding vehicles. Is your concern that the construction vehicles would have a similar impact on these roads?
A. (Heiser) I would think more so because they're larger.
Q. Okay. Thank you.
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Mr. Jodoin, I don't know if you want to add anything.
A. (Jodoin) I have nothing to add.
Q. Okay. Thank you.

Is it fair to say, then, that the August 2017 letter did not accurately reflect the design changes in Pembroke?

MR. NEEDLEMAN: Objection. To the extent that he's arguing that they don't accurately reflect the changes because these roads are being used, I think that's not accurate. It doesn't say anything in that letter about these roads being used everything. Everything you've just heard is speculation. CHAIRMAN HONIGBERG: Mr. Whitley.

MR. WHITLEY: I believe the letter indicates that there'd be some changes to some construction pads. And I believe there was testimony when we looked at some of the maps that they couldn't detect any changes to some of the construction pads, which has nothing to do with using the roads to access the right-of-way.
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CHAIRMAN HONIGBERG: I think that's what Mr. Needleman kind of just said, isn't it?

MR. NEEDLEMAN: That's exactly the point. We don't see them the same way, but plainly the representations are in the letter indicating what the changes have been. So to now say without any basis that these changes are not accurate $I$ think is purely speculation.

MR. WHITLEY: I think the panel has reviewed the letter and the old version and the new version, and I think they can render an opinion on whether or not they feel like the letter accurately reflects the design changes.

CHAIRMAN HONIGBERG: They can render that opinion. They certainly -- others may draw different conclusions because in at least one of those I think some people did see a change, whereas this panel didn't. But that's a detail. So, anyway, yeah, they can answer the question you just articulated. Whether it's the same as the one you asked, I'm not sure. I don't think it is.

MR. WHITLEY: Okay. Sue, would
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you mind reading back the question, the more recent question $I$ just posed to the Chair?
(Discussion off the record.)
BY MR. WHITLEY:
Q. So my question, to state it again is, do you believe that, after reviewing the old version of the design and going through the new version, do you believe the August 2017 letter accurately reflects the design changes in Pembroke?
A. (Heiser) No.
Q. Did anyone from Northern Pass reach out to any of you to discuss these design changes prior to you reviewing them today?
A. (Verdile) No.
A. (Heiser) No.
A. (Jodoin) No.
Q. Do the inaccuracies that you feel are apparent in the letter make the town more cautious to trust Northern Pass?
A. (Verdile) Yes.
A. (Heiser) Yes.
Q. Similarly, does it make you more unlikely to accept their representations at face value?
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A. (Verdile) Yes.
A. (Heiser) Yes.
Q. Is it fair to say, when there's a trust issue like that, it's difficult to come to an agreement on an MOU or some other sort of document?
A. (Jodoin) Yes.
A. (Verdile) Yes.
A. (Heiser) Yes.
Q. I just mentioned it, and I want to address the MOU a little more head on.

Are you -- is the panel aware that Northern Pass has been engaging host communities to sign MOUs?
A. (Jodoin) Yes.
Q. And are you -- strike that.

I'll represent that there's been testimony by Northern Pass that these are intended partly for the host municipalities to try and resolve certain construction-related concerns. And I'm going to put up a sample of that which was attached to Mr. Quinlan's supplemental testimony. And this is Applicant's 6, and this is
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Attachment H. Have any of you on the panel seen this document before?
A. (Jodoin) Yes.
A. (Heiser) No.
A. (Verdile) No, I have not seen this.
Q. Okay. Mr. Jodoin, has the board of selectmen discussed possibly signing an MOU with Northern Pass?
A. (Jodoin) Yes, they met with them on October 23rd.
Q. Okay. And as a result of this meeting, did the board of selectmen sign an MOU with Northern Pass?
A. (Jodoin) No, they did not.
Q. Very generally, can you give the Committee a sense of what outstanding concerns prevented them from doing so?
A. (Jodoin) They felt that the document was rather vague, and it left a lot to be desired. It was non-committal. There were a lot of items -- you know, it had a lot of language in it, but it didn't address certain things like the construction sequencing, whether there would be any type of blasting
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in the area, whether or not there would be any construction delays and so on. So they did not -- they chose not to move forward with it.
Q. Okay. Despite the board's position to not sign, do you believe the board would be willing to continue listening to Northern Pass in the future about entering into an MOU or some other agreement?
A. (Jodoin) I am sure they would.
Q. Okay. And do you have any sense of what the board might be looking for from Northern Pass to feel comfortable entering into an agreement?
A. (Jodoin) The board's real concern is with the overall project. A lot of it has to do with, obviously, the heights of the towers. But it also concerns the roads and the potential damage to the roads, whether they be Class $V$ or Class VI roads. The Town of Pembroke spends a lot of money on their roads, and they're on a 15-year replacement plan. And some of the roads have been recently paved that you mentioned in prior exhibits.
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Q. And it sounded like, in answer to one of my prior questions, you mentioned a lack of specificity. Is that also a concern of the board of selectmen?
A. (Jodoin) It is.
Q. Okay. And so is it fair to say the board is looking for more details and commitments from Northern Pass than they've gotten to date?
A. (Jodoin) I would say yes.
Q. Okay.

MR. WHITLEY: That's all I have,
Mr. Chair. Thank you.
CHAIRMAN HONIGBERG: Mr. Aslin. CROSS-EXAMINATION

BY MR. ASLIN:
Q. Good afternoon.
A. (Panel Members) Good afternoon.
Q. My name's Chris Aslin. I'm designated as Counsel for the Public in this proceeding. I have a few questions to follow up on Mr . Whitley's questions.

I wanted to start with the town votes that were included in the testimony and attachment to Ms. Heiser's testimony, and
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perhaps others.
A. (Heiser) Yes.
Q. In your testimony you referred to two town votes: One in 2011 and one in 2014; is that correct?
A. (Heiser) That's correct.
Q. And if $I$ understand those correctly, in 2011, the town voted to oppose the Project as presently proposed at that time?
A. (Heiser) Yes.
Q. And then in 2014 there was a subsequent article approved by the Town that was in opposition to any new overhead transmission lines in the town; is that correct?
A. (Heiser) Yes.
Q. So at this point in time -- well, first, let me ask: Have there been any subsequent votes by the town regarding Northern Pass?
A. (Heiser) No.
Q. Okay. And so at this point in time, the 2014 vote is a general opposition to overhead, and it does not have to do with the specific design of this project; is that correct?
A. (Heiser) I would say primarily. This might
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have fact and opinion mixed in. Primarily the people were very much opposed to the visual impact to the town, and so burying it was a better alternative. But there still remains to be a lot of concern even burying it because there will certainly be still -if you're going to bury it within our town, within the 6.2 miles of the right-of-way, it's going to impact major wetlands. It's crossing two rivers, and it crosses two major wetlands in our town. I think we have 56 wetland units that will be impacted by this project. So, because of that, $I$ would not say people are feeling like they want to see this project go. And it's certainly the position of the conservation commission that this project is not desirable.
Q. Okay. So if I could summarize that. The conservation commission is opposed to the Project in general. Your position is that that's also reflected by the town's people. But as I read the actual article that was adopted in 2014, the article itself is opposed to new overhead transmission lines
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and prefers burial.
A. (Heiser) Yes, that's what the vote was.
Q. Okay. And Ms. Heiser, you, in your testimony, also raised a concern regarding ATV or OHRV use of the Range Roads I think in particular, but a concern that this project would increase potentially access to those roads; is that correct?
A. (Heiser) Yes, that's been our -- right now, a lot of people, because we have seasonal closures of those Range Roads, the feedback that we're getting from people that are found on those Range Roads when they're not supposed to be there is they're accessing them through the Public Service right-of-ways.
Q. Okay. That was going to be my question. Because there's currently a right-of-way in place. There's an existing right-of-way that could provide some access.
A. (Heiser) Yeah, there are several that provide access to the Range Roads.
Q. Is the concern with the proposal that they would increase that level of access because
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it's creating new access roads or widening the right-of-way?
A. (Heiser) Yes, and the size of the vehicles that are using the roads, sometimes they need wider access to effectively gain entrance on those Range Roads.
Q. And you recommended or raised the suggestion in your testimony that gating would be appropriate if the Project went forward. Have you had any discussions with the Applicant, or has the conservation commission had any discussions with the Applicant about agreeing to put up gates to restrict access to the right-of-way or to the Range Roads.
A. (Heiser) The conservation commission hasn't been approached by Northern Pass to come speak to us about any of these issues.
Q. Okay. And have you affirmatively reached out to the Applicant to raise these concerns --
A. (Heiser) No, I haven't.
Q. -- other than in your testimony? Okay. Thank you.

You also raised -- well, I'm not sure which of you it was, but I'll just ask it
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generally to the panel.
There were some concerns raised about stone walls and impacts to stone walls in the town. And my question is: Is there an inventory of stone walls that the Town of Pembroke has created?
A. (Heiser) I'm not sure of that. But I could say that James Garvin, who is head of historic and archeological for the state is a Pembroke resident, and my suspicion, but only that, would be he has done his due diligence.
Q. Okay. As a citizen and member of the conservation commission, are you aware of stone walls in the vicinity of the Project's corridor?
A. (Heiser) I know that some stone walls do exist in the corridors.
Q. Okay. I think Mr. Whitley adequately covered the Range Roads, so I'll skip over that and ask Mr. Jodoin. First of all, am I pronouncing your name correctly?
A. (Jodoin) You are.
Q. Great. Thank you.

You have raised a concern, or maybe not
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a concern. But in your testimony you state that there is currently a depreciation adjustment for properties along the right-of-way, the existing right-of-way. And I wanted to understand a little more what that adjustment is. You submitted along with your testimony a number of tax cards. I wasn't able to perfectly understand what the depreciation adjustment was or where it was reflected on those tax cards. Could you give me a little help understanding that?
A. (Jodoin) I'll try. Most of that is built into the computer, so you don't really see a whole lot of it on the assessment cards. You just see terminology that talks about easements. And those easements are handled by the town assessor. They factor in things like the closeness and proximity of the current tower to the current location of the home and things like that, and that's how they come up with what they call "functional obsolescence" or depreciation on the property.
Q. If I understand you correctly, then, your
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testimony is that the proximity of these homes to the right-of-way, or perhaps the crossing of right-of-way over the properties has resulted in a diminished assessment for those properties from the town's perspective?
A. (Jodoin) Correct.
Q. So it's the existence of the easement rather than the particular structures within the easement that is -- or are you testifying that the adjustment incorporates the specific structures as well as --
A. (Jodoin) The current property adjustments reflect what is there as of today, let's say the easement and whatever structure's there. If that's structure were to change in height requirements or get closer to the residents, then the depreciation would be that much higher.
Q. Okay. And I think you put a number of 5 to 50 percent adjustment in your testimony?
A. (Jodoin) I don't remember putting any number on.
Q. I will refer you to Page 2 of what $I$ guess is your supplemental testimony -- your first
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testimony. And it's in the middle, on Line 10 and 11. You state the current tax cards also take into consideration a depreciation adjustment which is anywhere from 5 to 50 percent. Do I understand that to mean that the property assessment, the value assessment has been reduced by 5 to 50 percent?
A. (Jodoin) Whatever's impacted. If it's the land, then that would be affected between 5 to 50 percent, yes. Those numbers came from the assessor.
Q. Okay. And I think your testimony is that it's more than simply the property rights encompassed by the easement that affects the adjustment; it also includes the number of structures, height of the structures.
A. (Jodoin) Correct.
Q. Okay. Thank you. You also raised a concern with abatement requests following the construction of the Project. Is that concern that neighboring properties, property owners will come to the town for abatement requests or that the Project owner, Northern Pass,
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would seek abatements?
A. (Jodoin) That's a twofold question. First of all, if the Project goes through and a tower increases, say from 75 to 150 feet, I'm sure the property owner will be looking for some type of remediation resulting in a decrease in their assessed valuation. I think it will be that way along the line of the entire Project. If there's a visual impact that they feel is necessary, yeah, they will apply for an abatement with the town.
Q. Okay. And so that was the first half of my question. Is there also a concern about abatements by the Project owner?
A. (Jodoin) Only if you get into their tax structure of what they say they will be giving to the communities. That's a twofold example.
Q. Okay. And as a consequence of that, you have testimony that the extra tax revenue is likely to be offset by the reductions in property values. Has the town done any sort of analysis to put -- quantify that in any way?
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A. (Jodoin) No.
Q. So that's just a --
A. (Jodoin) It's an opinion.
Q. -- general opinion. Thank you.

Ms. Verdile, you included in your testimony a concern about three town wells that are in or adjacent to the right-of-way; is that correct?
A. (Verdile) I mentioned a little bit through the zoning ordinance --
(Court Reporter interrupts.)
A. (Verdile) I mentioned in my testimony that I believe one of the beginning areas in the $C 1$ zone through the zoning ordinance that it was in the wellhead protection area.
Q. Do you recall, do you have a map included as Exhibit 2 in your supplemental testimony? And I'll see if we can get that up.
A. (Verdile) Yes.
Q. Thank you. So do I understand that the green hashed circle -- or it's not quite a full circle, $I$ guess, but is the wellhead protection area for the town?
A. (Verdile) Yes, that is correct.
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Q. And are the wells shown on this map?
A. (Verdile) Without having the legend in front of me, $I$ believe that the wells are the orange triangles. So, yes, they are.
Q. Okay. So the orange triangles that are sort of right of center of the page and then --
A. (Verdile) Yes --
Q. -- up a little ways.
A. (Verdile) -- that's my understanding of it.
Q. Whatever road that is. Okay.

And so the wells themselves are not in the right-of-way, but they're in the -- the wellhead protection area is crossed by the right-of-way; is that correct?
A. (Verdile) Correct.
Q. Okay. That helps clarify.

You raised concerns about impacts to the area. Are there specific concerns that you have about -- what type of impacts are you concerned about?
A. (Verdile) Construction impacts to the area. You can see on the map that is a pretty sensitive area with rivers and wetlands there. So that would be a major concern for
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construction activities and placement of permanent structures in that area above the wellhead protection for the town of Pembroke and for the city of Concord.
Q. And in terms of the water resource, the concern would be sedimentation or contamination?
A. (Verdile) Yes.
Q. Any other concerns regarding the water resource itself?
A. (Verdile) Those are pretty accurate.
Q. Okay. Thank you. On Page 11 of your supplemental testimony, you make the statement that public and private utilities are permitted in the R3 zone, but only through first obtaining a special exception from the zoning board; is that correct?
A. (Verdile) Yes.
Q. I believe you included with your testimony --
A. (Verdile) Which testimony are you referring to?
Q. April testimony.
A. (Verdile) April. Okay.
Q. And that's Page 11 of 20.
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A. (Verdile) Yes.
Q. And you included as Exhibit 1 a page from, I believe it's the zoning ordinance?
A. (Verdile) Correct, the Table of Permitted Uses.
Q. And that's a portion of the table?
A. (Verdile) Yes, it is.
Q. Why don't we put that up. So, under No. 12 here on the top of the page, is that what you're referring to?
A. (Verdile) Yes, sir.
Q. And the "S" under the R3 zone represents a special exception?
A. (Verdile) Correct.
Q. I would like to -- I'm going to pull up what we've marked as something... on the Table of Uses it references Section 143-113 of the zoning ordinance, and I'm going to pull that up in a minute.

Okay. So do you recognize this as the town zoning ordinance?
A. (Verdile) Yes.
Q. And it's updated in 2017. So this is the current zoning ordinance?
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A. (Verdile) Correct. It's updated annually. Q. Oh, sorry. This has been marked as Counsel for the Public 607. And I'll represent it's excerpts from the zoning ordinance rather than putting in the whole 160-page document. So if you'd go to the third page, please. So is this the Table of Uses that you were referencing a minute ago?
A. (Verdile) Yes, it is.
Q. If we flip through the pages, we'll eventually get to Page 37 , which is the page we were looking at a moment ago. And this is where it reference Section 113, or special conditions; is that correct?
A. (Verdile) Yes.
Q. So we'll flip to the next page, 156. Is this that section of the zoning order down on the bottom half of the page?
A. (Verdile) Yes.
Q. Am I correct that this Town's provision for dealing with special exceptions when they're required for activity in the town?
A. (Verdile) Yes, that is correct.
Q. In your testimony you state that -- well, we
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just established that a special exception would be required for a public or private utility in the R3 zone. Does the right-of-way pass through the R3 zone in the town of Pembroke?
A. (Verdile) Yes, it does.
Q. Okay. You state down on Line 6 that you do not believe the proposed NPT as a use meets the spirit and intent of the Pembroke Zoning Ordinance. Is it your testimony that a special exception would not be granted by the Town if the Town had the authority to decide this issue?
A. (Verdile) Those opinions are always up to the zoning board of adjustment. But my opinion would be special exceptions by nature are uses that require additional review. It's checks and balances between just allowing something outright or sending them directly to the planning board. So, special exceptions can be denied because there are criteria within the state law and with our local zoning ordinance that says whether or not the Applicant can meet these impacts.
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So, based on the special exception criteria and based on the scope and size of the Project, in my professional opinion, they would not be able to meet some of the special exception criteria. And you have to meet all of the criteria of a special exception in order for it to be granted.
Q. Okay. And in your experience as the town planner, $I$ assume you've seen a number of projects come in for special exceptions before the zoning board?
A. (Verdile) Yes. I don't clerk for the zoning board of adjustment. But yes, $I$ am aware of applications that have to go before the zoning board for special exceptions.
Q. Okay. And you reference that there are a number of requirements that the Project would need to meet to be granted a special
exception. And are those requirements listed here in Section 113?
A. (Verdile) Yes.
Q. And they go on to the next page. Looks likes there's A through I.
A. (Verdile) Correct.
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Q. Okay. So if this project were under the jurisdiction of the Town, these are the requirements that the Project would have to meet in order to be approved in the R 3 zone.
A. (Verdile) That is correct.
Q. And your testimony is you expect it would be difficult for the Project to meet those requirements.
A. (Verdile) That is correct.
Q. Okay. You have also expressed an opinion that you disagree with Mr. Varney's findings with regard to the consistency of the Project with local zoning regulations and the master plan. In coming to that opinion, did you consider the fact that the Project has been co-located within an existing transmission corridor in the town?
A. (Verdile) Yes.
Q. And why doesn't that -- why does the co-location of the Project in an existing corridor not make it consistent with the town's master plan and zoning ordinance?
A. (Verdile) Because of the size and the scope of the Project with these towers being
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considerably larger, taking up considerably more space in the existing corridor. That doesn't meet with the aesthetic values that the town has put forth as important to them, nor the public safety and general welfare that the Town of Pembroke has placed on aesthetic values.

Okay. Thank you. I think my last question is to Mr. Jodoin.

You testified earlier to Mr. Whitley that the Town would be willing to continue talking with the Applicant about a potential MOU to address some of the specific issues of road maintenance, et cetera. Does the Town -- or has the board of selectmen at this point come to an opinion about a preferred route or design for the Project different from what they have here?

MR. NEEDLEMAN: Objection.
Relevance.
MR. ASLIN: I'm trying to
understand where the Town is in terms of the Project as a whole.

CHAIRMAN HONIGBERG: Overruled.
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[WITNESSES: VERDILE|HEISER|JODOIN]

MR. ASLIN: Thank you.
A. (Jodoin) There hasn't been great discussion on it, no. Like town meetings stated their preferences that the lines be buried, and that's pretty much where they stand at this point in time.

MR. ASLIN: Okay. Thank you. I have no further questions.

CHAIRMAN HONIGBERG: All right.
Before we decide what to do next, let's go off the record for a minute.
(Discussion off the record)
CHAIRMAN HONIGBERG: So we'll
adjourn and resume at 9:00 tomorrow. 5:08 p.m.
(Whereupon the Day 58 Afternoon
Session was adjourned at 5:08
p.m., with the Day 59 hearing to resume on November 9, 2017 commencing at

9:00 a.m.)
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[WITNESSES: VERDILE|HEISER|JODOIN]

C ERTIFICATE
I, Susan J. Robidas, a Licensed Shorthand Court Reporter and Notary Public of the State of New Hampshire, do hereby certify that the foregoing is a true and accurate transcript of my stenographic notes of these proceedings taken at the place and on the date hereinbefore set forth, to the best of my skill and ability under the conditions present at the time.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Susan J. Robidas, LCR/RPR Licensed Shorthand Court Reporter Registered Professional Reporter N.H. LCR No. 44 (RSA 310-A:173)
\{SEC 2015-06\}[Day 58 AFTERNOON Session ONLY]\{11-08-17\}

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