1	STATE OF NEW HAMPSHIRE		
2	SITE EVALUATION COMMITTEE		
3	May 18, 2016 - 10:01 a.m.		
4	Public Utilities Commission		
5	Concord, New Hampshire NHPUC JUN23'16 AM 8:43		
6			
7			
8	IN RE: SEC DOCKET NO. 2016-02 Joint Petition of IFM Global		
9	Infrastructure Fund and Nautilus Generation, LLC,		
10	for Approval of the Transfer of Membership Interests in		
11	Essential Power Newington, LLC. (Prehearing conference)		
12	(Flenealing Conletence)		
13			
14			
15	PRESIDING: Patricia Weathersby, Public Member (Presiding as the Presiding Officer)		
16	(restaing as one restaing stricer)		
17			
18	ALSO PRESENT FOR THE SEC:		
19	Michael J. Iacopino, Esq. (Brennan Lenehan)		
20	Pamela G. Monroe, SEC Administrator		
21			
22	Brown to the state of the state		
23	COURT REPORTER: Steven E. Patnaude, LCR No. 52		
24			



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 2
    APPEARANCES:
    FOR THE APPLICANTS:
    Reptg. Nautilus Generation, LLC:
 4
    G. Dana Bisbee, Esq. (Devine Millimet)
 5
    Benjamin Hanna, Esq. (Devine Millimet)
 6
 7
    Reptg. IFM Global Infrastructure Fund:
8
    Barry Needleman, Esq. (McLane Middleton)
9
10
11
    REPTG. COUNSEL FOR THE PUBLIC:
12
    K. Allen Brooks, Esq.
    Senior Assistant Attorney General
    N.H. Dept. of Justice
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1 PROCEEDING

PRESIDING OFCR. WEATHERSBY: Okay.

We'll call the meeting to order. My name is

Patricia Weathersby. I'm the public member of

the Site Evaluation Committee. I've been

appointed to serve as the Presiding Officer of

this docket. This is Docket 2016-02, the Joint

Petition of IFM Global Infrastructure Fund and

Nautilus Generation, LLC, for approval of the

transfer of membership interests in Essential

Power Newington, LLC. Also with me is Pam

Monroe, SEC Administrator, and Attorney Michael

Iacopino, our Counsel, Legal Counsel.

On March 30, 2016, IFM Global
Infrastructure Fund (IFM) and Nautilus
Generation, LLC (Nautilus) filed a Joint
Petition with the Committee seeking approval of
transfer of membership interests in Essential
Power Newington, LLC, formerly known as
Newington Energy, LLC, (EP Newington) from IFM
to Nautilus.

The Joint Petition requested the appointment of a three-member Subcommittee under RSA 162-H and an expedited review and

approval of the proposed transfer of ownership interests in EP Newington from IFM to Nautilus.

On March 28, 2016, an order was issued appointing the Subcommittee.

EP Newington owns and operates a 553.5-megawatt combined cycle, dual fuel merchant electric generation facility in Newington, New Hampshire (Facility). The Facility was constructed and is operated under the Certificate of Site and Facility (Certificate) that was originally issued by the New Hampshire Site Evaluation Committee (Committee) to EP Newington on May 25, 1999.

At the time of certification, EP

Newington was owned by CED/SCS Newington, LLC,
which, in turn, was owned by Consolidated

Edison, Inc. On January 14, 2008, EP Newington
and North American Energy Alliance filed a

Joint Application with the Committee seeking
approval of transfer of ownership interest in

EP Newington from CED/SCS Newington, LLC, to

North American Energy Alliance, LLC. The

Committee approved transfer of ownership in EP

Newington to North Atlantic [American?] Energy

Alliance, LLC, on April 18, 2008. At the time, North American Energy Alliance, LLC, was owned by the North American Energy Alliance Holdings, LLC, that, in turn, was owned by IFM.

Following the transfer, North

American Energy Alliance changed its name to

"Essential Power, LLC" and North American

Energy Alliance Holdings, LLC, changed its name
to "Essential Power Holdings, LLC". On

August 8, 2012, pursuant to corporate

restructuring, IFM contributed its interest in

Essential Power Holdings, LLC, to Essential

Power Investment, LLC. As a result, currently,

EP Newington is owned by Essential Power, LLC,

which is owned by Essential Power Holdings,

LLC, which is owned by IFM.

Agreement agreeing to transfer its membership interest in Essential Power Investments, LLC, to Nautilus. As a result of said transfer, EP Newington, as a wholly owned subsidiary of Essential Power, LLC, which is a wholly owned subsidiary of Essential Power Investments, LLC, will be transferred to Nautilus. The

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1
         Petitioners request the Subcommittee to
         authorize said transfer.
 2
 3
                   Senior Assistant Attorney General K.
         Allen Brooks is Counsel for the Public in this
 4
         matter.
 6
                   We're here today for a prehearing
 7
         conference. A prehearing conference is an
         informal proceeding that is authorized by the
 8
         Administrative Procedures Act and Site
 9
10
         Evaluation Committee administrative rules.
                                                      The
11
         purpose of a prehearing -- purposes of a
12
         prehearing conference are set out on the agenda
13
         that's available.
14
                   Let me now begin by taking
15
         appearance, and then we'll follow the agenda
16
         that's been circulated.
17
                   MR. BROOKS: Allen Brooks, Counsel
18
         for the Public.
19
                   MR. BISBEE: I'm Dana Bisbee, from
20
         the law firm of Devine Millimet, representing
21
         Nautilus Generation, LLC. And my associate,
22
         Ben Hanna, from Devine, is here with me.
23
                   MR. NEEDLEMAN: Barry Needleman, from
24
         McLane Middleton, representing IFM.
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PRESIDING OFCR. WEATHERSBY: Thank you. So, next, we'll identify any issues in dispute and those that are not in dispute.

MR. BROOKS: And, Dana, is it okay if I go first? I'll look at what you have here as the list of the purpose of the prehearing conference, 1 through 7. And, so, the first is "Offers of Settlement". And I think what we're working towards, if we don't have it completely done already, but I think it probably is done to my satisfaction, subject to just a couple more factual inquiries that I want to make, is a settlement in the form of a joint proposed decision to the Subcommittee.

anyone's toes or act that we have more authority than we do. But I think at least the Parties have come to an agreement. And we would like to submit that, I believe, jointly. And I believe that the Applicant is prepared to, if they haven't already, give you a draft today, if you would like to receive it today. Of course, you don't have to. You can wait until the actual hearing, if you would like to

1 do that.

"Simplification of the issues", I think that we've done it as much as we can through the order.

"Stipulations and admissions of fact or proof", we have some information, if the Subcommittee would like it. But, again, I think most of that will be wrapped up in the proposed order.

"Limitations on the number of witnesses", we do anticipate, I believe, having a few witnesses testify live.

But the next is "Changes to standard procedure during the hearing". And I would propose that the Applicant's witnesses be allowed to answer my questions and maybe to speak in a more narrative way than would usually occur during an examination that's more formal.

So, with the Subcommittee's approval,

I will ask perhaps more open-ended questions

and allow them to tell more of a story. I

think that's more cohesive. Of course, the

Committee members can ask questions themselves,

either during or after.

But I think it might be easier to digest the information if it's in a less formalistic way and if it's more conversational. And, so, that would be my proposal. I believe the Applicant is okay with that.

"Consolidation of examination of witnesses", again, I think that we're more than happy to coordinate and do -- have the witnesses up only once, and to make sure that all the bases are covered at that time, we'll cooperate in that.

And, I don't have any other matters.

And I would be happy to hear from Applicant's counsel as to whether what I said needs to be amended or refined or stated more clearly, or if they have any other ideas.

MR. BISBEE: Thank you, Allen, and Madam Chair. Nothing to modify, but if I could just add a little bit more to what Mr. Brooks addressed.

We've had very good communications, all three of us; the Joint Applicants and

Counsel for the Public. As you know, the Town also has been in communication with us, and they have submitted a letter in support of the Application.

We've had a meeting with Allen in his offices with the two witnesses whose prefiled testimony has been submitted in this proceeding. We also had a visit on-site at the Facility with Allen just last week. So, we've -- I think we've done well working towards finding a resolution here.

And the jointly proposed Decision and Order that we have prepared, it largely follows what is already in the Petition and the testimony, but it kind of pulls it together, and it looks like we have an agreement among the three of us on how that is worded, which is ultimately going to be decided by the Subcommittee.

The process that Allen described, in terms of the testimony at the final hearing, is acceptable to Nautilus. There are two witnesses, not a few, just the two whose prefiled testimony has been submitted. I

think, Madam Chair, you will hear from them in a way that you will find helpful, and they explain the situation very well.

In many regards, just let me put a plug in here, this is a transfer of membership interests in an LLC that's two or three levels above the Facility level itself. So, the ability of this Facility to continue to operate in compliance with the Certificate is basically just as it is today. And, as the Petition and the testimony indicates, and as the proposed Decision actually modifies it slightly, after discussion with Allen, the intention is for the same personnel to be running the plant as are there now.

The funding for it, the credit
facility that's in place for it is the same
that is there now. So, this is a cooperate
transaction exchanging membership interests
that has no negative change to what is
currently in place right now at the Facility.
But what it does do is bring the addition of
the members of Nautilus to the table, which can
only enhance the ability of this plant to

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1
         operate in compliance with the Certificate.
                   PRESIDING OFCR. WEATHERSBY: Anything
 2
 3
         further, Attorney Needleman?
                   MR. NEEDLEMAN: No. I think it's all
 4
 5
         been adequately covered. Thank you.
                   PRESIDING OFCR. WEATHERSBY: I'm
 6
 7
         thinking it might be helpful to get the
         proposed Order today.
 8
9
                   MR. IACOPINO: If it's ready to go,
10
         that's fine.
                   MR. BISBEE: How many copies would
11
12
         you like?
13
                   ADMINISTRATOR MONROE: Do you have
14
         three?
15
                   MR. BISBEE: Yes.
16
                         [Atty. Bisbee distributing
17
                         documents.]
18
                   MR. IACOPINO: And can you get that
19
         electronically to Pam as well, so that she can
20
         get it on the Web and get it to the --
21
                   PRESIDING OFCR. WEATHERSBY: Sub-
22
         committee members.
23
                   MR. IACOPINO: -- Subcommittee
24
         members.
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PRESIDING OFCR. WEATHERSBY: 1 Okay. 2 Thank you. 3 MR. IACOPINO: You anticipate it to 4 be treated very similar to a stipulation, I 5 take it, on this? 6 MR. BISBEE: Yes. I wanted to 7 mention three very small parts of this, Madam Chair, when the time is right. There are three 8 9 aspects of this that are slightly different 10 from what the Petition provides for. I just 11 wanted to highlight them. And I don't think we 12 need to amend the Petition or the testimony. What I think we can do is is to have the 13 14 witnesses, when they appear on June 2nd, adopt 15 the small changes that I'll mention that are in 16 this proposed draft, the Decision and Order. 17 There was one small change to the 18 reference to the Carlyle Group that Matthew 19 O'Connor, one of the two witnesses, is a Director of. The Petition and testimony says 20 21 he's a "Director of the Carlyle Group, L.P." 22 He's actually Director of the Carlyle Group, 23 without the "L.P." mentioned. 24 The Petition and testimony also

references that the Carlyle Group that is raising funds for this transaction anticipated having a commitment of one and a half billion dollars by I think it was April, I can't remember if it was April or May. But, in any event, that anticipation, in fact, has worked out and they have that commitment in hand. So, there's a reference to that change.

One other, again, very small change is a reference to the -- to one of the entities that is affiliated with the Carlyle Power Group that is funding this acquisition, that is the Cogentrix group. That is actually the management side, the operational side of the Nautilus team. It is referred to as an "in-house" group. They are affiliated, but the corporate lawyers at Carlyle are telling us that using the term "in-house" was not quite the appropriate way to say it. So, we have deleted the reference to "in-house" in the proposed Order to reflect that change.

MR. IACOPINO: What is it?

MR. BISBEE: They're affiliated, I think would be the way to state it, as opposed

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1
         to being "in-house".
 2
                   MR. IACOPINO: Do they have common
 3
         ownership?
 4
                   MR. BISBEE: I don't have the answer
 5
         to that.
 6
                   MR. IACOPINO:
                                  That's probably
 7
         something your witnesses should be prepared to
 8
         answer.
                   MR. BISBEE: Yes. Yes.
9
10
                   PRESIDING OFCR. WEATHERSBY: Okay.
11
         It wouldn't seem to me as though those would
12
         require amendments to the Application.
13
                   Do you agree, Attorney Iacopino?
14
                   MR. IACOPINO: Yes, I agree. And, if
15
         we're going to post the proposed Decision on
16
         the website anyway, we only have the two
17
         Parties. Mr. Brooks is apparently in agreement
18
         with it.
                   So, the public will be aware that
19
         that's -- those three changes are there. And I
20
         don't think there's any issue where you need to
         file a formal amendment to the Petition.
21
22
                   PRESIDING OFCR. WEATHERSBY: We
23
         should probably state on the record that there
24
         have been no intervenors in this matter.
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1
                   Now, let's talk about our time frames
         and schedules. I think we have a hearing date,
 2
 3
         with an overflow date set for June 2nd, at 9:00
         a.m., and June 3rd, also at 9:00 a.m., if
 4
 5
         needed, here at the PUC.
 6
                   MR. IACOPINO: Does anybody really
 7
         think we're going to need June 3rd? Because I
         know Ms. Monroe may have other plans for
 8
         June 3rd.
9
10
                   MR. BROOKS: No. I can't imagine
11
         that we would need a second day.
12
                   MR. BISBEE: Unless the Chair and her
13
         colleagues go crazy on us, then I think we
14
         should --
15
                   PRESIDING OFCR. WEATHERSBY: Luckily,
16
         there's only three of us. So, we can't carry
17
         on too bad.
18
                   All right. So, let's -- we'll
19
         probably free up that second day.
                   Let's see. Discussion of scheduling
20
21
         of discovery needs and events, I think, is that
22
         pretty much completed?
23
                   MR. IACOPINO: Mr. Brooks, you
24
         indicated that you had a couple of factual
```

that we have?

things you wanted to follow through with them.

Is that something you're comfortable doing
without a formal schedule? And, if there is
any problem, you can just rely on the rules

MR. BROOKS: Yes. That won't be an issue. The Applicant has been really gracious throughout in answering all of my questions.

And I think it was because of my own miscommunication by focusing on a proposed Order is the only reason they didn't already get me the information. And my understanding is they have it maybe near completion, if not complete, to give it to me anyway. I don't anticipate there being any problem. They're relatively ministerial questions anyway, provided that people have the knowledge to answer them.

But I'll let Dana confirm.

MR. BISBEE: Yes. Allen had made a early request for informal discovery. We were close to being ready to give it to him, when the idea of the jointly proposed Decision and Order was discussed. And, between the two of

1 us, we didn't -- we weren't on the same page. So, we left the informal discovery off to the 2 3 side, which is close to being ready to go. And we'll get it to him posthaste. 4 5 PRESIDING OFCR. WEATHERSBY: Okay. 6 Then, would I be correct in assuming, Attorney 7 Brooks, that there will be no expected motions? MR. BROOKS: The only motion will be, 8 9 I believe, a joint motion to enter, unless 10 things go horribly wrong between now and then, but I don't anticipate any other motions. 11 12 MR. IACOPINO: Have you received 13 any -- has Counsel for the Public received any 14 inquiries from the public at all about this? 15 MR. BROOKS: None. 16 MR. IACOPINO: And the same question,

17

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MR. IACOPINO: And the same question,
I guess, to both the buyer and seller. Have
you guys received any inquiries as a result of
our publishing the notice of this docket? I
understand that you may have communications
with the Town and the various planning agencies
and whatnot. But have you received anything as
a result of the notice that we issued from any
member of the public? Any group or anything

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1
         like that expressing an interest in what you're
 2
         doing?
 3
                   MR. BISBEE: No, we have not.
                   MR. NEEDLEMAN: No.
 4
                   PRESIDING OFCR. WEATHERSBY: Ms.
 5
         Monroe, I don't recall seeing the letter from
 6
 7
         the Town of Newington. Have we received that?
                   ADMINISTRATOR MONROE: I just made a
 8
         note to check. But I think it's on the
9
10
         website.
11
                   MR. BISBEE: Yes, I don't know. I
12
         can't remember.
                   ADMINISTRATOR MONROE: I will check
13
14
         that.
                   PRESIDING OFCR. WEATHERSBY: It's
15
16
         been submitted?
17
                   MR. BISBEE: It was pretty early on.
18
                   ADMINISTRATOR MONROE: Yes.
19
                   MR. BISBEE: So, it might have been
20
         done.
21
                   ADMINISTRATOR MONROE: Everything's a
22
         blur these days. But I will check. I made a
23
         note to check that.
24
                   PRESIDING OFCR. WEATHERSBY: Okay.
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So, I will
 1
                   ADMINISTRATOR MONROE:
 2
         check that.
                   PRESIDING OFCR. WEATHERSBY: Did you
 3
         write that down?
 4
                   ADMINISTRATOR MONROE: Yes.
 5
 6
                   MR. IACOPINO: Do you guys know how
 7
         the fuel --
                         [Court reporter interruption.]
 8
                   MR. IACOPINO: Do you guys know how
9
10
         the fuel is sourced for this plant?
11
                   MR. BISBEE: Yes, we just talked
12
         about that, when Allen was on-site last week.
13
         It's a bi-fuel capable facility.
14
                   MR. IACOPINO: Right.
15
                   MR. BISBEE: It burns gas for the
16
         most part, and that is provided from -- I guess
17
         it must be the Maritimes & Northeast line that
18
         is there, and they have a lateral connection to
19
         it. And that's what they burn for the most
20
         part.
21
                   They also have a reserve of oil
22
         available that's pumped from a very close-by,
23
         adjacent Sprague Energy facility, and they have
24
         an arrangement with Sprague for that. But they
```

have a storage tank on their property.

MR. IACOPINO: They originally were going to have two storage tanks, and then they sought a waiver for an amendment to the original Application to bring it down to one, and then they, if I recall, back in the late '90s, they got the pipeline from Sprague to the Facility for the backup oil. They got an exemption for that, if I recall correctly.

But I guess my question is just that,
I understand that the gas is going to come from
a nearby pipeline, but is it bought -- how is
it sourced? I mean, is it -- who do you
purchase it from and what's the -- I don't need
to know the terms of it, but what kind of
contract?

MR. BISBEE: I don't have that information now. But I'll put that on the list of matters for the guys to be ready to address.

MR. IACOPINO: Just have your witnesses just prepared to answer that. I don't know that it has anything to do with this, it's just out of curiosity.

MR. BROOKS: And my understanding

from when he went on the site visit is that
they're subject to market rates for their gas
prices. So, for instance, in the winter, when
there's a crunch for gas and those prices go
up, that they are under the same constraints as
a lot of other gas facilities and face the same
financial hurdles that those facilities do.

MR. IACOPINO: That's, obviously, the

MR. IACOPINO: That's, obviously, the genesis of my question, a curiosity about all of these gas plants right now.

MR. BROOKS: Yes.

PRESIDING OFCR. WEATHERSBY: Do we have any other business pertaining to this docket that needs to be discussed? Anyone have anything else they would like to add?

MR. BROOKS: I'd just like to add that I appreciate the work of the Applicant here. I think last time we had a similar transfer, and we did reach an agreement, but it was somewhat forced and less than ideal, because we had -- we didn't do it until the last minute, even though I wanted to do that ahead of time. And, so, one, had to kind of cobble together sworn testimony and what we

were able to draft and kind of shoehorn into what we needed on a short basis.

I asked them to work hard on getting something proposed, and they did that. I asked for a pretty extensive site visit, and they gave me that, too.

So, I appreciate the cooperation we've gotten so far.

PRESIDING OFCR. WEATHERSBY: Great.

MR. BISBEE: I don't have anything more to offer. But I did want to ask if there were any other topics that were on your mind that we would want to have the two witnesses particularly ready to address?

MR. IACOPINO: I think that, as you're aware, one of the issues that generally comes up in these types of matters is, you know, and I assume that's somewhat addressed in this decision, which I haven't read yet, the proposed Decision, is, you know, where -- who's going to be responsible? How far up the chain?

With the Chair's reading of sort of the history and the ownership of the plant, you know, we understand that it's a somewhat

complicated cooperate structure. And one issue that always comes up in these hearings is, you know, how many blocks up are we is the responsibility, in the event something happens?

And I'm fairly sure that was probably one of Counsel for the Public's concerns, and I suspect it may be addressed in what you've provided to us. Because I know it was one of his concerns in the last case we had like this.

MR. BROOKS: Yes. It was something that we talked about early on. And we had extensive discussions about it, which caused me to learn more about the specific corporate structure here, and the level of removal between the actual transfer that's occurring here, what that group actually does, and the actual operations day-to-day.

And, so, in the last case, I did want to have some more assurances that the folks taking over were going to have some responsibility in that in some way. And, as you know, essentially what we did is they testified that they would make services available to the applicant, but only the

applicant was going to be bound by the term,
which basically said they had to take advantage
of that, which is something that they would
probably do anyway.

In this case, in my opinion, the connection between the actual transfer of -that we're talking about and the compliance with the Certificate is even more removed.

It's what I think, in a normal circumstance, would be more like a pure financial transaction at a high level.

For instance, if you had a publicly traded company, and someone bought, you know, a majority of shares in that company, I don't think usually even the SEC would then look down from that parent company a few levels and say "well, whosever buying shares needs to come in and see if they can have a hearing for a transfer of a certificate."

And that's something more like this, except that it just so happens that this financial group has a specific type of asset that they like to manage, that they have an expertise in managing, and evaluating whether

it's going to get a return, evaluate whether it's going to be, you know, long-term or short-term and how much money. Their expertise is in gas-fired plants for the most part, with a little bit of hydro and some other mix in there. So, that actually adds an additional benefit of, they're essentially a financial transaction, but they do have the wherewithal to have done the footwork to see whether this entity is actually running the way it should.

And I think, other than the -- that high-level, you know, whose portfolio does all of the -- do all the subsidiaries rest in, I don't think that you'll see any change in any of the management up even a few levels, and certainly day-to-day at the plant. If you went there, I don't think that you would notice, before or after, that there's been any change at all, personnel or otherwise. I don't even think they're changing the logo, as Dana had talked about.

So, we didn't -- I didn't feel that we needed the same type of assurance that we did in the last one. And I think there's a

legitimate question as to, whether in this type of transfer, 162-H would require them to come before the SEC? They have to, because the Certificate says they have already agreed to come before the SEC from the last transfer.

But, with that in mind, we didn't feel that it was desirable to try to poke through the kind of corporate shields that would be, you know, the reasons why you set up various LLCs and holding companies is to protect and manage liability, so that you can get your financing in place. And we didn't feel any reason to upset that balance, and we didn't think anyone — that there was anything to gain here. And, hopefully, you'll see the same thing when you hear the testimony from the witnesses.

MR. BISBEE: And, just to add to that, that Pages 19 and 20 of the Petition include Appendix A and Appendix B, which are the organizational charts, pre-transaction and post-transaction. And the description that Allen just made is reflected graphically in those two attachments. It looks almost

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1
         identical. It's the name at the top,
 2
         essentially, that is changing, and not anything
 3
         below that, including Essential Power
         Newington, which is two or three levels below.
 4
 5
                   MR. BROOKS: And, to follow that up,
 6
         and to be candid, in the last application that
 7
         we had, it was somewhat of a way that they
         chose to frame their testimony and their logic
 8
9
         in the Application is that they didn't have the
10
         same type of explanation that I was able to get
11
         from this Applicant. They basically said,
12
         "Party X has the financial and managerial
13
         wherewithal, and, therefore, Party Y should get
14
         the Certificate." And, so, it really forced us
15
         to say "well, then, you need to connect Party X
16
         to Party Y, otherwise there's no way for us to
17
         do it."
18
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And I think that we have more information here, at least I do, that allows me to understand more about the type of transaction this is.

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MR. IACOPINO: I think it probably would be helpful, Mr. Bisbee and Mr. Needleman, if the witnesses were prepared to discuss the

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1
         relationship between the operating company and
         the LLC. I understand what he's saying about
 2
         "going up the chain". I guess that leaves the
 3
         only questions I think that would be helpful to
 4
         the Committee might deal with, what that
         relationship is with the operating, what's in
 6
 7
         Cogentrix, as I asked before.
 8
                   So, that's the only thing, in answer
9
         to your question, --
10
                   MR. BISBEE: Thank you.
11
                   MR. IACOPINO: -- the only thing that
12
         I can think of beyond what we've already
13
         discussed.
14
                   PRESIDING OFCR. WEATHERSBY: Anything
15
         further?
16
                         [No verbal response.]
17
                   PRESIDING OFCR. WEATHERSBY:
                                                 Okay.
18
         Then, I will adjourn this conference.
19
                   MR. BROOKS:
                                Thank you.
20
                   MR. BISBEE: Thank you.
21
                         (Whereupon the prehearing
22
                         conference was adjourned at
23
                         10:29 a.m.)
24
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