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1	STATE OF NEW HAMPSHIRE			
2	PUBLIC UTILITIES COMMISSION			
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5	July 13, 2018 - 9:00 a.m.			
6	Concord, New Hampshire			
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9	RE: SEC 2018-02 PETITION FOR DECLARATORY RULING OF			
10	NEW HAMPSHIRE TRANSMISSION, LLC, REGARDING TRANSMISSION SUBSTATION			
11	UPGRADE (Adjudicatory Hearing)			
12				
13	PRESENT: Commissioner Michael S. Giaimo			
14	Presiding Officer			
15	ALSO PRESENT: Pamela Monroe - SEC Administrator			
16	COUNSEL TO THE COMMITTEE: Michael Iacopino, Esq.			
17	(Brennan Lenehan)			
18				
19	APPEARANCES: Reptg. N.H. Transmission, LLC Douglas L. Patch, Esq. (Orr & Reno)			
20	Counsel for the Public:			
21	Gordon P. Landrigan, Esq. Assistant Attorney General			
22	N.H. Atty. Gen. Office			
23	COURT REPORTER: Susan J. Robidas, N.H. LCR No. 44			
24	COULT REPORTER. DUBLE O. RODIGES, M.H. ECK NO. 11			

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3	EXHIBITS	DESCRIPTION	
4	1	5/8/18 Initial Filing of Petition for Declaratory	PREMARKED
5		Ruling	
6			
7	2	6/21/18 DES Shoreland Impact Permit	PREMARKED
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1	PROCEEDING
2	PRESIDING OFFICER GIAIMO: Good
3	morning. My name is Michael Giaimo. I'm a
4	Commissioner with the Pubic Utilities
5	Commission and have been appointed to serve as
6	the presiding officer in this docket. This is
7	Docket 2018-02, Petition for Declaratory Ruling
8	for New Hampshire Transmission, LLC regarding
9	transmission substation upgrades. In a moment
10	I'll ask the other members of the Subcommittee
11	to introduce themselves. After introductions
12	by my fellow Subcommittee members, I'll provide
13	some background information, as well as some
14	context with respect to the procedural history
15	in this proceeding.
16	So let me turn to my left and ask
17	Ms. Duprey to identify herself.
18	MS. DUPREY: Susan Duprey, public
19	member.
20	MS. SHEEHAN: Victoria Sheehan,
21	Commissioner for the Department of
22	Transportation.
23	PRESIDING OFFICER GIAIMO: Thank you.
24	So, on May 8, 2018, New Hampshire

Transmission, which we'll all be referring to in this docket as "NHT," filed a Petition for Declaratory Ruling, seeking a declaratory ruling that its proposed upgrade to portions of the transmission substation at Seabrook, New Hampshire does not constitute "a sizable addition or change to an existing facility" within the meaning of RSA 162-H:5, I. The petition requests the appointment of a three-member subcommittee and an expedited review.

On May 17th, an order was issued appointing this subcommittee. Attorney Gordan Landrigan is Counsel for the Public in this matter.

NHT owns over 88 percent of the 345kV electric transmission substation in Seabrook, New Hampshire. This substation interconnects the 1300-plus-megawatt Seabrook nuclear power plant to the New England electric grid. The Seabrook substation is a Pool-transmission facility under the ISO-New England tariff and is part of the bulk power system. It's an integral element of the bulk

power system and is pivotal with respect to flows over various transmission interfaces. It serves to connect three 345kV transmission lines, including lines extending into northern Massachusetts, central New Hampshire and up the seacoast. The Seabrook substation and the power plant were constructed and operated pursuant to a state certificate that was issued in January of 1974.

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NHT, in conjunction with ISO-New England, have determined it must complete an upgrade to the switchyard and transmission lines at the substation to ensure continuing reliability for the New England Grid. Specifically, the Petitioners identified the following improvements that need to be performed at the substation: Replacement of four circuit breakers with newer, more compact and efficient breakers; replacement of existing foundations and buses for the three transmission lines that will involve construction of new concrete footings; replacement of the relay protection system, and enhancement to the air termination yard.

With the exception of one area, all the work will be performed within an existing footprint. Outside the footprint, the work will be performed in a 7-foot-wide, approximately 600-foot-long strip of land filled in with gravel as part of the original development of the plant. It will accommodate the moving of the eastern-most transmission lines and associated structures 7 feet to the east in its existing location, and it will require replacement of the new gravel fill and the construction of a retention wall. Upgrades in construction will not result in any changes in capacity of the transmission lines and, as noted at the prehearing conference, the initial estimated cost of the upgrades was \$77 million; however, that number has been changed to approximately \$81 million.

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NHT requests the Subcommittee issue a declaratory ruling that the upgrades do not constitute, "a sizable addition or change" under RSA 162-H:5, I. In brief, the statute states that certificates are required for

"sizable changes or additions to existing facilities." The petitioner is requesting a waiver of the certificate requirement, and the burden falls on the petitioner to show the certificate is not required because the petitioner's changes to pre-existing infrastructure are not sizable in nature.

An Order and Notice of Petition to Intervene, Prehearing Conference and Public Hearing was issued on May 30th of this year. It was published in The Union Leader on June 1st and in The Portsmouth Herald on June 2nd. The deadline for filing a Petition to intervene was June 11th, and we have received no request to intervene.

A prehearing conference was held on June 14th. And earlier this week we were informed that the Department of Environmental Services issued a Shoreland Impact Permit relative to the activities associated with the petition. Yesterday, July 12, the Subcommittee also conducted a site visit.

We are here today for an adjudicative hearing -- in other words, a

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hearing on merits of the petition. The issue to be considered is whether proposed upgrades to the switchyard and transmission lines at the substation constitute a sizable addition or change to the existing facility within the meaning of RSA 162-H:5, I.

In their petition, the Petitioner outlined five factors to consider in determining whether changes or additions to the existing facility is sizable. These factors include: The existing size of the facility and the size of the proposed changes, whether the proposed changes will require additional land, whether the proposed changes will create a change in capacity, whether the proposed change is merely a replacement of existing components of the facility as opposed to an expansion or increase in the size of the components, and whether the proposed addition or change to the facility will cause disruption to the existing environment.

With that as our backdrop, let's turn now to appearances. Mr. Patch.

MR. PATCH: Good morning, Members of the Subcommittee. My name is Doug Patch with the law firm of Orr & Reno here in Concord, and I represent NHT in this proceeding. And with me here at the table today are Timothy Cooper with NextEra Energy, who's the Manager of Nuclear Substations North; Carrie Cullen Hitt, who is the President of NHT; and John Gravel, who is Project Manager of Environmental Licensing and Permitting.

MR. LANDRIGAN: Good morning. Gordan Landrigan with the State Attorney General's Office, Public Counsel.

PRESIDING OFFICER GIAIMO: Thank you.

Now we will begin with the petition

presentation. So at this time, Mr. Patch, I'll

turn to you and ask for you to please present

your witnesses and have them take their

position in the witness box.

MR. PATCH: Mr. Chairman, just to note for the record, we have handed out four exhibits, and it is our plan to have Mr. Cooper and Ms. Hitt both testify as a panel to answer probably 20 or so questions -- they won't be

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really long -- and then make them available for questions by Public Counsel and the Committee.

PRESIDING OFFICER GIAIMO: Thank you.

4 That sounds great.

(Discussion off the record)

PRESIDING OFFICER GIAIMO: We'll turn
to Susan Robidas to do the honors of swearing

in the witnesses.

(WHEREUPON, CARRIE CULLEN HITT AND TIMOTHY COOPER were duly sworn and cautioned by the Court Reporter.)

PRESIDING OFFICER GIAIMO: Mr. Patch.

DIRECT EXAMINATION

14 BY MR. PATCH:

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- Q. Could you each please state your name for the record and what your professional position is.
- 18 A. (Cooper) Timothy Cooper. I'm the manager of
 19 Nuclear Substations North for NextEra Energy.
- 20 A. (Hitt) And I'm Carrie Cullen Hitt, President
 21 of New Hampshire Transmission.
- 22 Q. How long have you each held your positions?
- 23 A. (Cooper) I've been in my current position for five years.

A. (Hitt) And six months for myself. I began in January of 2018.

- Q. And could you each give us or give the
 Committee a brief summary of you professional
 backgrounds.
- A. (Cooper) So I started at Seabrook Station in
 1985. I've worked there for 33 years. Out
 of those 33 years, about 22 years I've had
 primary responsibility for the substation at
 Seabrook Station.

(Court Reporter interrupts.)

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- 12 (Hitt) So this is Carrie. I've worked in the Α. energy industry for 25 years in several 13 14 different capacities. Prior to my role at 15 NHT, I worked for market development at 16 NextEra Energy Resources, where I focused on 17 solar and storage development. And prior to NextEra, I work as vice-president of State 18 Affairs for the Solar Energy Industries 19 Association. And I've held a number of other 20 21 positions in the industry over the course of 22 my career. I believe my biography is 23 attached to the original petition.
 - Q. Could you provide the Subcommittee with a

description of the transmission substation at Seabrook.

A. (Hitt) Sure, I'll do that. The Seabrook switchyard is a gas-insulated system that was originally constructed in 1981 as part of a plan for the construction of Seabrook nuclear station. It's a legacy Pool-planned unit. The original design accommodated the interconnection of two nuclear units and three 345kV transmission lines, which included the 394 transmission line from Tewksbury, the 363 line to Scobie Pond, and a 369 line to Timber Swamp.

An air-insulated switchyard serves to transition from the GIS, which is the gas-insulated switchyard, to an open-air design for connection of the three 345kV overhead transmission lines. Nuclear Unit 1 came online in 1990, and Nuclear Unit 2 was never constructed -- completed construction. So, the Seabrook switchyard became integrated, critical regional facility at that time.

Q. And is that substation separate from and

independent of the electric generating
station in Seabrook?

3 A. (Hitt) Yes, it is.

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- Q. And who actually owns -- what's the entity that owns the substation?
- 6 A. (Hitt) New Hampshire Transmission.
- 7 Q. And is it subject to regulation by the ISO?
- 8 A. (Hitt) Yes, it is. Yeah.
- 9 Q. Could you describe the project that is the subject of this proceeding, the upgrade to the substation.
- 12 A. (Hitt) Sure. I'll do a general description.

The Seabrook gas-insulated switchyard breaker line and replacement project, which we call the "NHT Project" in our petition, is a multi-phase project involving -- this is a term used by the ISO -- "like-for-like" equipment replacement of the 1981 vintage gas-insulated switch gear and the gas-insulated lines. Replacements include replacing four gas-insulated -- I'm sorry -- GIS -- excuse me -- 345kV circuit breakers, breakers 163 and 363 which terminate and protect the Seabrook to Scobie Pond's 363

line, and breakers 294 and 941, which 1 2 terminate and protect the Seabrook, Ward Hill, West Amesbury 394 line. With the four 3 new GIS 345kV circuit breakers, and replacing 4 nine gas-insulated lines that comprise 5 approximately 1,000-foot sections of the 6 7 three 345kV lines -- which are 363, 369 and 394 -- that extend from the transition yard 8 where the transmission lines transition from 9 open-air, overhead design to the GIL design 10 11 running horizontally above ground, they pass under an access bridge and into the protected 12 area, where they connect to the existing GIS 13

- Q. And does this upgrade, this proposed upgrade, in any way impact or involve the generating station itself?
- A. (Hitt) No, not over the long term. There is coordination with the generation station, in terms of outages et cetera. But no.
- 21 Q. Will it require purchase of any new land?
- 22 A. (Hitt) No.

switchyard.

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Q. Will it result in any change in the transmission capacity of the substation?

- 1 A. (Hitt) No, it does not.
- 2 Q. Is the project a replacement of existing
- 3 components of the substation?
- 4 A. (Hitt) Yes, it is.
- 5 Q. Will the project include any new, additional
- 6 components to the substation?
- 7 A. (Hitt) No.
- 8 Q. And will the project cause any disruption to
- 9 the existing environment?
- 10 A. (Hitt) No.
- 11 Q. Could you explain why it is important that
- the project commence as soon as possible.
- 13 A. (Cooper) Sure. The equipment that we're
- 14 replacing is identified by EPRI, the Electric
- 15 Power Research Institute, as having an
- 16 expected service life. We have exceeded that
- 17 expected service life. We also do a lot of
- 18 conditioning and monitoring to determine the
- 19 health of the equipment, and that condition
- 20 monitoring is indicating that the equipment
- is starting to degrade and that it's time to
- 22 replace it.
- 23 Q. Okay. I believe you both have in front of
- you copies of the exhibits that have been

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premarked. And Exhibit 1 is -- could you
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        just tell the Subcommittee -- and for the
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        record, is that a copy of the Petition for
3
        Declaratory Ruling with attachments?
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        there are three or four attachments to it,
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        including some pictures and your affidavit,
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        Ms. Hitt. Is that a copy of the Petition for
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        Declaratory Ruling that was submitted to the
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10 A. (Hitt) Yes, it is. Yeah.

SEC?

- MR. PATCH: So it's already been
 marked for identification, but obviously we're
 asking that that be marked as Exhibit 1.
- Q. And to the best of your knowledge, does it contain an accurate description of the substation and of the proposed upgrade?
- 17 A. (Hitt) Yes, it does. There is one modification to the petition.
- 19 O. Okay. Go ahead.
- 20 A. (Hitt) Okay. So that would be, I believe on
 21 Page 5, in the first paragraph on Page 5.
 22 It's the last sentence. The estimated cost
 23 of the upgrade is now estimated to be \$87
 24 million. That recognizes a change in

estimated cost based on a year's work of

2 investigation in terms of what the cost of

3 the upgrades would be and a refinement of

4 what we would call the "likelihood of overage

or underage" in the estimated cost that has

been submitted to the ISO, the Independent

7 System Operator, of New England.

- 8 Q. Is there anything else, to the best of your
- 9 knowledge, in the petition or the
- 10 accompanying materials that you would like to
- change in any way?
- 12 A. (Hitt) No.
- 13 Q. Has New Hampshire Transmission obtained
- 14 permits for the project from the New
- 15 Hampshire Department of Environmental
- 16 Services?
- 17 A. (Hitt) Yes.
- 18 Q. And I believe there are two permits. You
- 19 have in front of you two exhibits. The one
- 20 that is marked as Exhibit 2, is that a copy
- of the Shoreland Impact Permit that was
- issued by DES on June 21st of this year?
- 23 A. (Hitt) Yes.

MR. PATCH: And obviously we would

ask that that be marked for identification as an exhibit.

- 3 BY MR. PATCH:
- Q. And the other one is what's been premarked as
 Exhibit 3. Is that a copy of the Minor
 Impact Wetlands Permit that was issued by DES
 on May 21st of this year?
- 8 A. (Hitt) Yes, it is.
- 9 Q. And did NHT receive a determination from the
 10 U.S. Army Corps that the proposed work does
 11 not affect federal waters?
- 12 A. (Hitt) Yes, we did, on June 13th, and it's submitted as an exhibit as well.
- Q. And that's what's been premarked as
 Exhibit 4.
- 16 A. (Hitt) Yes.
- 17 Q. And just one more thing to highlight in the petition. One of the attachments to the 18 petition I believe is a letter from the Town 19 of Seabrook, and I believe it's the 20 21 Conservation Commission, which indicates 22 their concurrence, that they essentially have 23 no problems with the project. Is that true? I mean, it's Attachment 3 to the petition 24

- 1 that we submitted.
- 2 A. (Hitt) The original petition. Yes, it is.
- 3 Q. And it's dated April 13th of 2018.
- 4 A. (Hitt) Yes. Thank you.
- 5 Q. Is there anything else either of you would
- 6 like to add?
- 7 A. (Hitt) Not at this time.
- 8 A. (Cooper) No.
- 9 MR. PATCH: Thank you. The witnesses
- 10 are available for questions.
- 11 CROSS-EXAMINATION
- 12 BY MR. LANDRIGAN:
- 13 Q. Good morning. I just wanted to square some
- of the language in the petition and in the
- exhibits and the DES permits.
- So when the petition talks about moving
- one transmission line 7 feet east, is that
- 18 transmission line comprised of the nine
- insulated bus lines? Is that the same thing?
- 20 A. (Cooper) The line that's moving to the east
- is three conductors, one transmission line.
- 22 Q. Okay.
- 23 A. (Cooper) Now, the other two will be also
- 24 moved within the current footprint, but they

- will also be moved to the east as well.
- Q. So is all that's happening is those are being moved or components are replaced, or both?
- 4 A. (Cooper) Both.

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- Q. Both. Okay. And you might have to educate
 me on this. Are those transmission lines
 susceptible to any corrosive runoff, anything
 that can leak, anything like that?
- 9 A. (Cooper) The only issue I think you're
 10 alluding to is the SF6 gas internal to the
 11 bus work. It's considered a greenhouse gas.
 12 And we monitor that for leaks, and we
 13 participate with the EPA in that monitoring
 14 program.
 - Q. So is the -- and I know we haven't talked about any EPA certificates for review. Is the standard that none of that gas leak at all? Is there a permissible amount?
 - A. (Cooper) We set goals for the amount that leaks. And there is a EPA program for reporting. We've been -- it's been determined that our leak rate was low enough so that we no longer have to report. But we still track and monitor for the gas. If we

were to start seeing significant increase,
we'd end up reporting that to the EPA. But
as of right now, we have no reporting
responsibilities.

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- Q. Okay. And I think we talked about this at the site visit yesterday, but just to get it on the record, could you explain the benefits, the perceived benefits of moving this transmission line east a few feet.
- (Cooper) Sure. It's primarily a construction Α. advantage and a line availability advantage. Once we move to the east by 7 feet, it allows us to prebuild before taking a line outage. A lot of, I would say probably over half of the bus work would be able to be installed before we take a line outage. So that will reduce the time period that we have to have a line out of service to do the final cutovers and the final installation connections. it's very important to the system and to the power plant that we minimize the amount of time that anyone's line is out of service. So, you know, the strategy is to try to minimize the line outage down to as close to

1 30 days as we possibly can. And this strategy gives us a significant advantage to 2 do that.

- Has NHT historically had any problems because **Q.** they don't have the room? The petition seeks to --
- 7 (Court Reporter interrupts.)
- 8 Q. Has NHT had any issues because of the lack of room in that area? 9
- 10 (Cooper) No. Α.
- 11 No? Okay. 0.

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- (Hitt) If I just may add a clarification. 12 Α.
- 13 When Tim said, "system by system," we mean
- the regional electricity system. 14 So the
- 15 goal, both for the ISO and for ourselves and
- 16 for the plant, is to reduce outages due to
- 17 construction as much as possible.
- Okay. No further 18 MR. LANDRIGAN:
- 19 questions.
- PRESIDING OFFICER GIAIMO: 20 Thank you.
- 21 We'll have some questions from the Bench.
- 22 Looking to see who will start.
- 23 MS. DUPREY: Thank you.

1 INTERROGATORIES BY SUBCOMMITTEE MEMBERS:

2 BY MS. DUPREY:

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Q. I appreciated the tour yesterday. It helped me to get a better feeling for what's going on. But I still have some questions even after reading over everything, and it probably has to do with my getting to understand the industry better.

so we were looking at the, I think it was like four, what looked like pipelines yesterday that were right by the road that we traveled up to get up to the substation, the one that you're moving, one of the eastern-most which you're moving east by 7 feet I think you said. Is it just one that's being replaced, or are all of those being replaced?

- 18 A. (Cooper) All nine tubes will be replaced
 19 eventually.
- Q. Okay. But you only -- do you only have to move one, or does everything have to move over?
- 23 A. (Cooper) Well, we'll move the first line over 24 7 feet, and the vacant position that that

will create after it's been moved over, the

- 2 next line will be moved into that vacant
- position. So the total move will be 7 feet,
- 4 you know, for the collective system.
- 5 Q. Okay.
- 6 A. (Cooper) But we'll take advantage of the
- 7 vacated spaces and move the next line over
- 8 into that.
- 9 Q. Right. And so when you have to replace them
- again sometime when we're not alive any
- 11 longer, hopefully, would they probably go to
- the west? Is that what would happen, same
- sort of procedure?
- 14 A. (Cooper) Absolutely.
- 15 Q. Okay. And then my last question is, and this
- is following up on Counsel for the Public's
- 17 questioning, is the material being used for
- 18 those lines. Will it be the same as the
- material that's used today, or is it
- 20 different?
- 21 A. (Cooper) Yeah. The pipe you saw and all that
- will still be the same-grade aluminum pipe.
- 23 Q. Okay.
- 24 A. (Cooper) Internally, some of the insulating

components will quite possibly be a different

2 type of epoxy or something like that, but

- 3 primarily the same.
- 4 Q. So in answer to Counsel for the Public's
- 5 question about the corrosive nature of it --
- I'm assuming the exterior, I don't know if he
- 7 was -- it would be the same?
- 8 A. (Cooper) It would be the same.
- 9 MS. DUPREY: Okay. Thank you very
- 10 much.
- 11 PRESIDING OFFICER GIAIMO: And
- 12 Commissioner, any questions?
- 13 BY COMMISSIONER SHEEHAN:
- 14 Q. I just want to confirm my understanding of
- the project. So can you describe the
- sequencing of events? I understand the first
- phase will be constructing the retaining
- 18 wall. And all of that work is outside of the
- 19 wetland, if I'm reading the permits
- 20 correctly. Could you just describe the
- 21 phasing again for us so that we're clear on
- the process, please.
- 23 A. (Cooper) So we'll build the retaining wall,
- then we'll construct some new foundations

inside that retaining wall towards the bus

work. That will support the movement of the

3 first three tubes, or the first line over

4 onto that new foundation structure.

- Q. Follow-up question. That work will commence this summer? Is that the intent?
- 7 A. (Cooper) The intention is the foundation work
 8 will commence this summer. The actual line
 9 outage to do the final cutovers will be next
 10 fall.
- 11 Q. Okay.
- (Cooper) And the following year we'll start 12 Α. construction on the next three tubes, move 13 those over, and then subsequent to that will 14 be the third set of tubes. Yeah, there will 15 16 be some work this fall and early next year on 17 the bridge deck that we walked over. work won't involve any line outages, but it 18 will -- that work will start this fall and go 19 20 into early next year.
- Q. And there's no increase in the width of the bridge, if I recall. Even though you're moving the lines over, it will still --
- 24 A. (Cooper) That's correct.

- 1 Q. -- connect to the same location.
- 2 A. (Cooper) That's right. That's correct.
- PRESIDING OFFICER GIAIMO: Okay?
- 4 BY PRESIDING OFFICER GIAIMO:

- 5 Q. Good afternoon -- or good morning. Sorry.
 - Couple questions for me. You started with maybe some comments that provided a certain sense of urgency in replacing the materials, and you referenced the fact that the infrastructure that's been there is exceeding every suggested change, the time line needed to change that infrastructure. I was hoping you could maybe provide a little more detail on the sense of urgency. Is there health and safety concerns right now at the plant?
 - A. (Cooper) The EPRI guidelines are based on industry standards, collective industry standards. And we apply those end-of-life standards to our maintenance and our PM program, preventive maintenance programs, and our monitoring programs. So as we monitor the equipment and we compare it to the expected life expectancy of the equipment, we

generate a plan to make sure that we are going to replace the equipment before it becomes a reliability risk. So as part of our monitoring, we monitor gas purity. And we also do acoustical testing, listening to bus work, see if there's any discharge going on inside the bus work. We do two types of discharge testing, acoustical and high-frequency monitoring. We come up with maintenance strategies to extend the life of the equipment so that we can maximize, you know, the life of the equipment. And we've applied those strategies along with, you know, recommendations from the vendor on how to do that. And then there comes a point in time when those strategies become more expensive than making the replacements, or the strategies are no longer effective. we've reached that point where, for example, the 345kV breakers have adjustments that can be made. And as the breaker, the life of breaker, as you go into the life of the breaker, you make more and more adjustments to keep those critical aspects in a range

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that is manageable. At some point in time you start running out of adjustments and you realize that we're approaching the point where we cannot make adjustments anymore. So unless we replace all the internals to the breaker, the breaker is reaching its end of life. So you look at what would it cost to replace the internals of the breaker, what it would cost to replace the breaker altogether, and you make a decision as to when is the right time to replace the breaker.

So the urgency, there is no immediate threat or immediate risk to the public or immediate reliability risk to the system.

But if the trending we have and the monitoring we have is consistent, and we have — it has been consistent over the years, the timeliness of replacing the equipment is approaching us. And our plan is to have it replaced before it becomes a reliability risk.

Q. Thank you. That's very helpful. It's preventive, and what it sounds like is it's your suggestion is it's consistent with good

- 1 utility practice.
- 2 A. (Hitt) If I may add?
- 3 Q. Please.

- A. (Hitt) As is in the petition, it is nearly a four-year construction project. So that has to be taken into consideration, as well as the length of time to actually manage the construction. And each day that goes by, right, you have, I don't want to say deterioration, but impact.
 - Q. That makes sense. Maybe, and I don't know which witness would like to take a stab at answering this, but maybe you can explain how the project is reviewed or has been reviewed by the Reliability Committee and determined to be needed and, again, is consistent with good utility practice.
 - A. (Hitt) I'll make an attempt at that. And if
 Tim has clarifying points, he can add.

So this sort of project is reviewed by NEPOOL and several committees. Last July, we presented an overview of the project to the Participants Committee at NEPOOL. That was just in general anticipation of this. It is,

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as we stated, a Pool resource, so it is a reliability resource. Just this week, earlier this week, we presented a first formal review to the Reliability Committee that included more or less the same details you've heard in the petition and heard this morning. We believe that it will be heard again by the Reliability, in their August Reliability Committee meeting, the summer meeting. That will then be followed by a vote at the Reliability Committee. And then the ISO makes the recommendation. And that time frame is really subject to the ISO's terms.

So the process that is filed with the ISO is focused really on cost recovery. But cost recovery is founded, for this sort of project, it's really founded by the fact that it is a reliability project and a Pool resource.

Q. So that's a perfect transition to my next question, which is -- or a comment I hope you can respond to.

So the initial petition said the cost

would be \$77 million. We had a question-and-answer exchange during the

3 prehearing conference, and Mr. Patch noted

that it was going to be \$81 million. And

5 what I thought I heard you say just a couple

6 moments ago, or 15 minutes ago, was

7 \$87 million. So maybe you can shed some

8 light on that. Did I hear that correctly?

9 And if that changed twice in a month, why did

it change? And how comfortable and certain

are you that \$87 million is the number that's

actually going to go in to be recovered

13 regionally?

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A. (Hitt) So, first, the \$77 million that was

proposed last year was based on initial

estimates, and that includes what's called a

17 "plus or minus" 50 percent. So the estimates

could go up or minus 50 percent. Over the

course of the year, we do engineering studies

and have more formal cost estimates submitted

21 to us, which are modified because prices may

change over time or the actual project design

becomes more specific; therefore, that can

24 adjust your cost.

The number that was presented to the
Reliability Committee this week of \$87
million reflects a plus or minus 10 percent.
So the estimate is much closer to realization of what it might really cost.

And second, there were some minor increases related to increase in engineering costs. And then second, we had to take into account certain financial accommodation, that I am not an expert in, so I will not pretend to be able to speak to it today. But it recognizes financial costs that we have to acknowledge to FERC of about, I think it's \$3- to \$5 million. So that was not represented in the first estimate, and it wouldn't necessarily have been.

- Q. And my last question with respect to confidence that the price won't be modified significantly going forward. It sounds to me like you are now in a plus or minus 10 percent. So the price could be as low as maybe 75 million, but probably as high as a hundred?
- A. (Hitt) I can't answer that question. These

are our estimates that we submitted to the

- 2 Reliability Committee. There are
- modifications that the ISO may request. The
- 4 cost recovery request really has to go
- through that process. So we've submitted,
- 6 you know, what is required of us with our
- 7 best estimate on that plus or minus
- 8 10 percent.
- 9 Q. Okay. Thank you. I certainly understand the
- 10 subtleties there and appreciate the fact that
- it still could change. Thank you for
- 12 answering the question.
- 13 A. (Hitt) Sure.
- 14 Q. Regardless, the expectation would be pretty
- 15 much that all that amount would be paid for
- 16 regionally, though.
- 17 A. (Hitt) It is proposed as a Pool facility for
- 18 cost recovery. So we're going through that
- 19 process, and that would be our expectation.
- 20 But it's subject to that process.
- 21 Q. That's great. Thank you.
- 22 My next question may be something that
- neither of the panelists can answer, but
- 24 maybe Mr. Patch can mull this over and think

about this in his closing.

So I note the five factors that you note in the petition which determine whether or not a project is sizable. So I'm going to ask to what extent do you think costs should factor in determining whether or not a project is sizable; and if so, does the \$87 million hit such a large number, that maybe that makes it sizable? And again, this is something the panel may not --

- A. (Hitt) Well, I think in our petition, if we can -- let me just -- give me a moment. I'll find you a page.
- 14 Q. Sure.

(Witness reviews document.)

A. (Hitt) We talk about a prior experience and precedent related to this matter, or similar to this. So, on Page 8 of our petition, we say the petition that was made before this Committee, SEC, on Granite State Gas

Transmission Company for a declaratory ruling on the Squamset replacement project, that was in 2014. And if you read on, I believe the cost of that project was \$457 million. So,

from a cost comparison, this project, in my mind, seems sizably smaller. And while you focused your question on cost, I think if you review the exhibits, the photos -- and of course we did take the site tour yesterday -- the actual impact, from our assessment, seems very minimal, as it is really more or less within the existing footprint.

Q. Thank you.

MR. PATCH: Mr. Chair, just to clarify for the record, I think when you look actually at Page 9, the 457 wasn't part of the gas transmission, it was actually the Merrimack Station, you know, was the cost for that. I can look it up and try to find the cost of the Granite State Gas Transmission. It might be in the record in your SEC proceeding, but I don't know it off the top of my head.

PRESIDING OFFICER GIAIMO: Thank you,
Mr. Patch. And I understood the answer well,
so...

Any other Committee members like to press that a little further?

[No verbal response]

PRESIDING OFFICER GIAIMO: Okay. So

I'm going to turn the mic over to Mike.

BY MR. IACOPINO:

Q. Just a couple of questions. First I want to follow up with what Commissioner Giaimo was discussing, and then I have one safety question.

To follow up with Commissioner Giaimo, the Certificate of Site and Facility issued by the Site Evaluation Committee in 1974, did that -- was there a separate certificate for the transition yard and the generating plant, or was it one certificate?

- 14 A. (Hitt) I cannot answer that today.
- Q. Okay. Were the two built

 contemporaneously -- in other words, at the

 same time? Did the construction go -- maybe

 contemporaneously may be wrong. But was

 everything constructed at once, in whatever

 the construction sequence may have been?
 - A. (Cooper) I believe the construction was at the same time, you know, that there was construction going on in the station as well as the substation.

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Q. What I'm getting at, I'm trying to get an idea, compared to the cost of building the facility that's presently certificated, what kind of ratio are we talking between this 87 million and the cost of building the project
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in today's dollars, and if you have an idea

- 7 of a percentage or --
- 8 A. (Cooper) I don't.
- 9 A. (Hitt) Are you referring to the substation
 10 and the switchyard --
- 11 Q. Yes.

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- 12 A. (Hitt) -- or the cost of the generation facility?
- Q. Yes. Well, it sounds like they were all
 built together, based upon what you're
 telling me. So I'm assuming there's only a
 single certificate, something we can look up.
 So I'm looking at it as one facility --
- A. (Hitt) I see what you're saying. I could
 most likely provide that answer. I don't
 know it today. We do know that the facility
 was constructed -- they were constructed more
 or less simultaneously, and they had one
 original owner. Ownership was separated some

time go, almost two decades ago. So, while
the numbers may have been combined at one
point, they were -- the facilities were
actually separated into two different owners
between the generation facility and the

- Q. Just so you understand my question, when the owners were here several years ago for a similar petition for an upgrade, I think it was at the plant itself, that was one of the ways that the certificate holder addressed as what was considered. If you look at 87 million, it sounds like a large number --
- A. (Hitt) Right.

switchyard.

Q. -- but when you compare it to the cost of the entire project, that particular committee found that it was not, in that particular case, a sizable change or addition after considering that evidence. So that's the type of question that I'm asking you, is in terms of the overall cost of the facility.

To me, because I've been through this once before, it doesn't seem that large. But I'm just trying to get a gauge for the Committee

on what is the difference. So...

A. (Hitt) I understand the question, and I think we can provide you an answer.

Q. Thank you.

And then the other question is just a safety question. It was explained to us yesterday on the tour, but I think it's important to get it into the record as well.

The generation facility has certain scheduled outages dealing with its fuel. And I think it was explained to us that construction will not occur during those outages. Could you please explain how safety will be -- safety issues will be taken care of with respect to fuel outages at the plant.

A. (Cooper) I'm not really sure I understand the question. We choose not to do line outages during refueling outages because there are critical activities that happen during the refueling outage that would shut down the work in the switchyard and wouldn't allow us to go in the switchyard and do work during certain periods during the refueling outages. And certainly during those periods when fuel

is being moved and things like that, we want
to make sure that we're providing them a
reliable switchyard with as much reliability
as we possibly can. So, to take a line out
of service and have construction underway
during those periods, we try to avoid having
to do that. And we have successfully avoided

doing that up to this point.

Q. Thank you.

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- 10 BY PRESIDING OFFICER GIAIMO:
- 11 To elaborate on that question some more, 0. you're in coordination with, again, NEPOOL 12 13 and the ISO to make sure that this is done in a mindful manner: Mindful of reliability 14 15 issues, fuel security issues and cost 16 implications. So it would be done 17 specifically in shoulder months when it makes the most sense. 18
- 19 A. (Cooper) That's correct.

MR. IACOPINO: Thank you.

21 PRESIDING OFFICER GIAIMO: I just

22 want to make sure all the questions are --

we're good?

Okay. Mr. Patch.

REDIRECT EXAMINATION

2 BY MR. PATCH:

Q. I just have a couple follow-up questions that might help to answer, at least to some degree, the questions that the Committee asked.

And I would ask probably you, Ms. Hitt, to look at Page 2 of the petition that we filed. And under Section B there, where it says "The Petitioner," in the first couple of sentences it talks about how in 2004 the New Hampshire Public Utilities Commission granted FPL, Florida Power and Light Company, the authority to operate as a public utility in connection with the Seabrook substation. And then in 2010, that was transferred to New Hampshire Transmission, you know, which is the current owner.

But in 2004, is it your understanding that that's the time when the ownership of the substation and the generating plant was accomplished?

(Witness reviews document.)

A. (Hitt) You mean -- excuse me. To clarify,

1 you mean the separation?

- 2 Q. Yes.
- 3 A. (Hitt) Yes.
- Okay. And then secondly, at the bottom of 4 Q. 5 the page there, there was a question that you had about whether or not the substation and 6 7 the generator were originally, essentially 8 constructed together. And I'm not sure this answers the question. But you see at the 9 bottom where there's a citation to an order 10 11 of the Site Evaluation Committee -- or actually, its predecessor, the EFFCC I think 12 is what it was it's called, E-F-F-C-C, where 13 the construction of the substation and the 14 15 generator was certificated by the SEC in 16 January of 1974. And then there's a citation there to an order from 1974 in which they 17 were essentially together as one facility 18 certificated by the SEC. Do you see that? 19
 - A. (Hitt) Yes.

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Q. Okay. I just thought that might be helpful to the Committee. Thank you.

MR. PATCH: We have no other questions. Thank You.

1 MR. LANDRIGAN: Nothing, based on those questions and answers.

PRESIDING OFFICER GIAIMO: Okay.

MR. PATCH: Could I just note for the record, too, that Mr. Gravel is here in case there were specific questions about the DES permits or the environmental issues. We hadn't planned to have him testify, but just in case there were more specific questions. That's all we have in terms of presentation, other than a closing. Thank you.

(Discussion among SEC members.)

PRESIDING OFFICER GIAIMO: Mr. Patch, you want the four exhibits put on the record; correct? You specifically want them put on the record and strike ID on those?

MR. PATCH: Yes. Thank you.

PRESIDING OFFICER GIAIMO: We'll strike ID on Exhibits 1 through 4, and we'll hear from -- actually, we can let the witnesses stay seated or take your seats. It's up to you. But we'll ask Mr. Patch, maybe when the witnesses get seated, to start his close -- actually, we'll start with Mr. Landrigan first,

if you have some comments, and then turn to Mr. Patch.

MR. LANDRIGAN: I'll let them take their seats first.

CLOSING STATEMENTS

PRESIDING OFFICER GIAIMO: Thanks.

MR. LANDRIGAN: So, for Counsel for the Public, I see this as primarily two issues being addressed today, from my perspective; first being whether or not a certificate is required under 162-H, but also addressing, based on the evidence we heard today, how that addresses the Counsel for the Public's concerns, which is the protection of the quality of the environment and insuring adequate supply of energy.

As with respect to protecting the quality of the environment, the State -- or Counsel for the Public is satisfied, based on the input from the Conservation Council, New Hampshire Department of Environmental Services and U.S. Army Corps, based on the proposed project in the petition, that the quality of the environment is in fact

protected by these modifications.

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As with respect to the insurance of the adequate supply of energy, based on the evidence and testimony heard today, it seems uncontested that these modifications and slight expansions do just that, insure the adequate supply of energy.

With respect to whether or not a certificate is required, Counsel for the Public believes that it's not required in this case. It's really a mixed question of law and fact. Counsel for the Public agrees with the presentation of the laws outlined in the petition on Pages 8 through 9, the I don't have any input as five-factor test. to the, I guess, monetary application to the five-factor test. But again, based on all the testimony and evidence, applying the facts to the five-factor test, it doesn't seem in this case that a 162-H certificate is required. That's all I have.

PRESIDING OFFICER GIAIMO: Thank you. Attorney Patch.

MR. PATCH: Thank you. We would

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obviously urge the Subcommittee to grant the petition, which is essentially asking you to determine that this would not be a sizable addition and should not require a full, what would essentially be at least a 12-month, more like a 14- or 16-month proceeding, you know, the statutory time frames under 162-H, for a couple of reasons: One, we don't think, based on precedent, this really is or should be considered to be a sizable addition; and two, if a proceeding were to take that long, you know, as we believe has been pointed out by the testimony today, you know, that could jeopardize or put off for a fairly lengthy period of time the implementation of the upgrade, and we don't think that would be consistent with the public interest.

I think a couple of things to note for the record: One, as you noted, Mr.

Chairman, in your opening, there are no intervenors in this case. Nobody has expressed a concern about it. As Public Counsel has just indicated, they have no issue with it. We have gone through the

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permitting process with DES. You know, we have also been in touch with the U.S. Army Corps, and they have no issues with it. Town of Seabrook has no issues. So the kinds of things that would be considered by the Committee in a full-scale certificate review really, we think, are unnecessary, and we hope you'll agree. There's a fairly limited scope of work, and we don't believe, based on the preliminary evidence that you have received, that there would be any unreasonable adverse effects under the standards that you use under 162-H:16. for a number of reasons, we really don't think it would be good to have a full-scale proceeding, and we don't think it's necessary.

In terms of the criteria, obviously this Committee over the years has looked at the sizable issue a little bit differently. We did cite to the Merrimack Station decision. That's the one where the original estimate and the one that was considered by the Committee at the time of the petition was

457 million; that number later was reduced.

But the reason -- I think it was 420 million is what it ended up costing.

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But the reason I cited 457 million in the petition is that's the number that I believe was before the Committee when it considered whether or not that was sizable. And the Committee in that case decided that that particular project was not sizable. Since then, the Committee has been, I think, provided helpful guidance in the gas transmission case and the five-part criteria that we analyzed in some detail in our petition. And I think when you take that criteria into account, it really doesn't constitute "sizable." And I could walk you through each of those five criteria, but we tried to do that in terms of the testimony that we provided. And I think the answers to those questions makes it clear that it doesn't meet the criteria that the Committee has used in the past for determining whether or not something is sizable. So, for all of these reasons, we would urge you to make a

determination that this project as proposed is not sizable.

In terms of the dollar amount, I
think if you put it in perspective, as I
think the questions from Mr. Iacopino tried
to do, in terms of the overall value of the
facility, the overall original cost, I think
it may look like a fairly large number,
87 million, but I don't think that's the only
criteria that the Committee would use. And I
think, while it has been considered in the
past, I think when you weigh that all with
other criteria, I think it really -- you
should not -- you know, it would be
appropriate to determine that it's not
sizable.

The only other thing I'd like to say is in terms of the timing of the issuance of your deliberations and issuance of an order. We have asked that it be done as soon as possible. Under your rules, I think you're supposed to determine a Motion for Declaratory Ruling within 90 days. And I think that would be August 6th. Obviously,

from our perspective, the sooner the better.

If you agree that it is not sizable, the sooner we can get an order from the Subcommittee, the better. And we think overall that, you know, this is really -- it would be in the public interest to do that and to do it on an expedited basis. And we think it's important to the grid and to the overall energy needs of the region and New Hampshire that this project proceed. Thank you.

PRESIDING OFFICER GIAIMO: Thank you, Mr. Patch.

Take a moment to look to

Administrator Monroe and Attorney Iacopino

and make sure we haven't missed anything with

respect to satisfying the record. Do we need

to...

MR. IACOPINO: I think you're fine.

If the Subcommittee is so inclined, you can

proceed into deliberations right now, if that's

what the Committee wishes to do.

PRESIDING OFFICER GIAIMO: I'll look.

I think I'm getting some head bounce, but maybe

a 10- or 15-minute break will help the stenographer and allow us to get all our deliberatory thoughts in order. All right. We'll take 15. Thanks.

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back.

(Brief recess taken at 9:56 a.m, and the hearing resumed at 10:18 a.m.)

PRESIDING OFFICER GIAIMO: We're

As a point of clarification, there was an exchange with respect to the relative cost of the project and the extent that that should be factored into this decision. don't need any additional information on that. I think we all recognize the cost and that specifically the fact that New Hampshire's percentage of that cost is relatively nominal -- relatively small, I should say. So we don't need to get any specific information on that. So I just want to clarify that. And instead, we will focus our decision on the five-prong test that the Committee has been using recently. And what we'll do is go through each one of those factors and take input from the Subcommittee

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to determine what their thinking is with that regard and then use that to determine whether or not we view this as something sizable enough to warrant jurisdiction of a larger -- of the Committee.

So we'll start with the first prong of the criteria, which is factoring in existing size of the energy facility around the size of the proposed change. Any comments? Commissioner.

MS. SHEEHAN: I would just say that I concur with the Applicant. While there is a minor change in moving the line 7 feet, it's within the existing footprint. I don't believe there's a sizable increase.

MS. DUPREY: I would just add to that, that actually some of the components could actually be smaller than the existing ones. So I'd like to note that for the record.

PRESIDING OFFICER GIAIMO: And I agree.

The second prong is whether the proposed change will require the acquisition of new land. Discussion?

MS. DUPREY: The petition was clear 1 that there will be no new land acquisition in 2 relation to this proposal. 3 PRESIDING OFFICER GIAIMO: I'm 4 satisfied with that as well. Commissioner? 5 MS. SHEEHAN: Satisfied. 6 7 PRESIDING OFFICER GIAIMO: The third 8 prong is whether the proposed change will create a change in the capacity of the existing 9 facility. Discussion. 10 And I concur with the 11 MS. SHEEHAN: Applicant, that ISO-New England considers it a 12 "like-for-like" upgrade. I'm pretty sure there 13 14 is no increase in capacity. 15 MS. DUPREY: I agree as well. 16 PRESIDING OFFICER GIAIMO: As do I. 17 The fourth prong is whether the 18 proposed change is merely a replacement of existing components of the facility as 19 20 opposed to the expansion or increase in the 21 size of those components. I'll open up that 22 question. 23 MS. DUPREY: As explained during our site walk -- which I appreciated and thank you 24

for that, it was helpful -- this is a 1 replacement as opposed to an expansion. 2 PRESIDING OFFICER GIAIMO: 3 As you noted, in many cases the components being used 4 are smaller. 5 MS. DUPREY: 6 Correct. 7 MS. SHEEHAN: Again I concur because I consider this a like for like. 8 PRESIDING OFFICER GIAIMO: And the 9 fifth element of the criteria is whether the 10 11 proposed addition or change to the facility will cause a disruption to the existing 12 environment. Commissioner. 13 14 MS. SHEEHAN: Again I acknowledge 15 that, while they are moving one of the lines 16 7 feet, it's all previously disturbed land. They didn't need to apply for an Alteration of 17 Terrain Permit. So there is no significant 18 19 disruption. MS. DUPREY: 20 I concur. 21 PRESIDING OFFICER GIAIMO: As do I. 22 Given our analysis of the 23 five-prong criteria, I'd be happy to entertain a motion. 24

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                    MS. DUPREY: I would move that we
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         agree that the proposal is not a sizable change
         under the terms of the statute and that we
3
         agree that with the declaratory -- the request
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         for declaratory ruling, that it is not a
         sizable change.
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                    PRESIDING OFFICER GIAIMO:
                                                Second?
                                  I second.
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                    MS. SHEEHAN:
                    PRESIDING OFFICER GIAIMO: Okay.
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                                                      All
         in favor of the motion.
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                [All SEC members indicating "aye".]
                    PRESIDING OFFICER GIAIMO: Opposed?
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                [No verbal response]
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                    PRESIDING OFFICER GIAIMO:
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                                                None.
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                    So, Attorney Iacopino, it sounds
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         like the Applicant would like something
         obviously by August 6, if not before that.
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         Does it sound like something we can do to get
18
         the formal order out by that time?
19
                                   I believe we can.
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                    MR. IACOPINO:
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                    PRESIDING OFFICER GIAIMO:
                                                Looking
22
         around, seeing if there are any questions.
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                [No verbal response]
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                    PRESIDING OFFICER GIAIMO:
                                                Seeing
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{SEC 2018-02} [ADJUDICATORY HEARING] {07-13-18}

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          none, we will close the proceeding.
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                     MR. PATCH:
                                   Thank you all. We
          appreciate your efforts.
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                 (Hearing concluded at 10:23 a.m.)
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CERTIFICATE

I, Susan J. Robidas, a Licensed
Shorthand Court Reporter and Notary Public
of the State of New Hampshire, do hereby
certify that the foregoing is a true and
accurate transcript of my stenographic
notes of these proceedings taken at the
place and on the date hereinbefore set
forth, to the best of my skill and ability
under the conditions present at the time.

I further certify that I am neither attorney or counsel for, nor related to or employed by any of the parties to the action; and further, that I am not a relative or employee of any attorney or counsel employed in this case, nor am I financially interested in this action.

Susan J. Robidas, LCR/RPR Licensed Shorthand Court Reporter Registered Professional Reporter N.H. LCR No. 44 (RSA 310-A:173)

I ETITION FOR DECI	TAKATOKI KULINGI	L IKANSMISSION S.	IATION	July 13, 2016
	21:6;24:12;32:2,	41:1	38:6	benefits (2)
\$	19;55:16	along (1)	associated (2)	23:8,8
Ψ	addition (8)	30:13	8:9;9:20	best (3)
\$3- (1)	6:7;8:22;10:4,20;	Alteration (1)	Association (1)	18:14;19:8;36:7
35:14	41:18;49:4,10;57:11	57:17	13:20	better (4)
	additional (3)	altogether (1)	assuming (2)	25:4,8;53:1,4
\$457 (1)	10:14;17:5;54:13	31:9	27:6;40:16	biography (1)
37:24	additions (2)	aluminum (1)	attached (1)	13:22
\$5 (1)	9:1;10:9	26:22	13:23	bit (1)
35:14	addressed (2)	Amesbury (1)	Attachment (1)	50:20
\$77 (3)	41:11;47:9	16:3	20:24	both (6)
8:17;34:1,14	addresses (1)	among (1)	attachments (3)	11:23;17:23;22:3,
\$81 (2)	47:13	46:12	18:4,5;20:18	4,5;24:15
8:19;34:4		amount (5)	attempt (1)	bottom (2)
\$87 (5)	addressing (1) 47:11	22:18,19;23:21;	32:18	45:4,10
18:23;34:7,11;		36:15;52:3		
35:2;37:8	adequate (3)		Attorney (5)	bounce (1)
	47:16;48:3,7	analysis (1)	6:13;11:12;48:23;	53:24
[adjudicative (1)	57:22	53:15;58:15	box (1)
	9:24	analyzed (1)	August (3)	11:19
[All (1)	adjust (1)	51:13	33:8;52:24;58:17	break (1)
58:11	34:24	anticipation (1)	authority (1)	54:1
[No (3)	adjustments (4)	32:24	44:14	breaker (9)
38:24;58:13,23	30:20,23;31:2,4	anymore (1)	availability (1)	15:14;30:21,22,23;
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